## As Amended by House Committee

## [As Amended by Senate Committee of the Whole]

## As Amended by Senate Committee

Session of 2009

## SENATE BILL No. 55

By Committee on Ways and Means

1-21

AN ACT concerning elections; pertaining to official federal services absentee ballots; amending K.S.A. 25-1218 and repealing the existing section. pertaining to official federal services absentee ballots; amending K.S.A. 25-1218 and 25-4142 and K.S.A. 2008 Supp. 25-4143, 25-4148b, 25-4148c, 25-4148d and 25-4157a and repealing the existing sections section.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 25-1218 is hereby amended to read as follows: 25-1218. (a) The secretary of state shall prescribe the form of official federal services absentee ballots. Such ballots shall provide for voting for all officers, other than precinct committeeman and committeewoman, for whom the voter would otherwise be entitled to vote and shall also provide for voting on any proposed amendment to the constitution of the state of Kansas and any other and on any proposition or question which is to be submitted to a vote of the qualified electors of the state at large for which the voter would otherwise be entitled to vote. Such ballots shall be uniform in size and in style of type, and the type and paper shall conform generally to that used for the regular official ballots. The respective county election officers shall cause to be prepared and printed such numbers of ballots as may be appropriate for carrying out the provisions of this act.

(b) Such ballots shall contain the title of each office to be voted for, followed by the name and address of each nominated candidate for each office, the party or independent body nominating such candidate, a designation of the political subdivision to be represented, and a blank space for writing in the name of any other person for whom the voter desires to vote, except that. Except for precinct committee men and committee women no such blank space shall be printed on the primary ballot following the title of any office for which there is a candidate.

Sec. 2. K.S.A. 25-1218 is hereby repealed.

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Sec. 2. K.S.A. 2008 Supp. 25-4148b is hereby amended to read as follows: 25-4148b. (a) Every treasurer for a candidate for state or local office shall file reports of campaign contributions as prescribed by this act. Reports filed by treasurers for candidates for state office, other than officers elected on a state-wide basis, shall be filed in both the office of the secretary of state and in the office of the county election officer of the county in which the candidate is a resident. Reports filed by treasurers for candidates for statewide office shall be filed only with the secretary of state. Reports filed by treasurers for candidates for local office shall be filed in the office of the county election officer of the county in which the name of the candidate is on the ballot. Reports required by this section shall be in addition to any other reports required by law.

- (b) The report shall contain the name and address of each per-<del>son who has made one or more contributions in an aggregate</del> amount or value of \$300 or more during the period commencing 11 days before a primary or general election at which a state or local officer is to be elected and ending at 11:59 p.m. on the Wednesday preceding the date of election. The report shall be made on or before the close of business on the Thursday preceding the date of the election. The report shall contain the amount and date of the contribution, including the name and address of every lender, guarantor and endorser when the contribution is in the form of an advance or loan.
- (c) Reports required by this section shall be filed by hand deliv-25 ery, express delivery service, facsimile transmission or any electronic 26 method authorized by the secretary of state. 27
- (d) (1) "Local office" shall have the meaning ascribed to it in 28 29 K.S.A. 25-4143 and amendments thereto.
- (2) "State office" shall have the meaning ascribed to it in K.S.A. 30 31 <del>25-4143 and amendments thereto.</del>
- 32 (e) The provisions of this section shall be part of and supple-33 mental to the campaign finance act.
- Sec. 3. K.S.A. 2008 Supp. 25-4148c is hereby amended to read as follows: 25-4148c. (a) Every treasurer for a party committee or political committee shall file reports of independent expenditures 36 as prescribed by this act. Reports shall be filed with the secretary of state. Reports required by this section shall be in additions to any other reports required by law.
  - (b) (1) The report shall contain the name and address of each party committee or political committee which has made or contracted to be made independent expenditures in an aggregate amount or value in excess of \$300 or more during the period com-

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mencing 11 days before a primary or general election at which a 2 state or local officer is to be elected and ending at 11:59 p.m. on 3 the Wednesday preceding the date of the election. Such report shall contain the amount, date and purpose of each such independent expenditure, as well as the name of the candidate whose nomination, election or defeat is expressly advocated. When an independent ex-6 penditure is made by payment to an advertising agency, public relations firm or political consultant for disbursement to vendors, the report of such independent expenditure shall show in detail the name of each such vendor and the amount, date and purpose of the payments to each, as well as the name of the candidate whose nomination, election or defeat is expressly advocated. The report shall be made on or before the close of business on the Thursday preceding the date of the election.

- 15 (2) In addition, a separate report shall be made on a daily basis 16 for the Thursday, Friday, Saturday and Sunday immediately preceding the election. Each daily report shall contain the information 17 18 required in paragraph (1) of this section. Each report shall be filed 19 by 5:00 p.m. on the next day respectively.
- (c) Reports required by this section shall be filed by hand deliv-20 21 ery, express delivery service, facsimile transmission or any electronic 22 method authorized by the secretary of state.
- (d) (1) "Expenditure" shall have the meaning ascribed to it in 23 K.S.A. 25-4143 and amendments thereto. 24
  - "Independent expenditure" means an expenditure that is made without the cooperation or consent of the candidate or agent of such candidate intended to be benefited and which expressly advocates the election or defeat of a clearly identified candidate.
- (3) "Party committee" shall have the meaning ascribed to it in 29 30 K.S.A. 25-4143 and amendments thereto.
- 31 "Political committee" shall have the meaning ascribed to it 32 in K.S.A. 25-4143 and amendments thereto.
- The provisions of this section shall be part of and supple-33 34 mental to the campaign finance act.
- 35 Sec. 4. K.S.A. 2008 Supp. 25-4148d is hereby amended to read as follows: 25-4148d. (a) Every treasurer for a party committee or 36 37 political committee shall file reports of contributions as prescribed 38 by this act. Reports shall be filed with the secretary of state. Reports 39 required by this section shall be in additions to any other reports 40 required by law.
- (b) (1) The report shall contain the name and address of each 41 42 person who makes a contribution to the party committee or political 43 committee in an aggregate amount or value in excess of \$300 or

- 1 more during the period commencing 11 days before a primary or 2 general election at which a state or local officer is to be elected and 3 ending at 11:59 p.m. on the Wednesday preceding the date of the 4 election. Such report shall contain the amount and date of each such 5 contribution. The report shall be made on or before the close of 6 business on the Thursday preceding the date of the election.
- 7 (2) In addition, a separate report shall be made on a daily basis
  8 for the Thursday, Friday, Saturday and Sunday immediately pre9 ceding the election. Each daily report shall contain the information
  10 required in paragraph (1) of this section. Each report shall be filed
  11 by 5:00 p.m. on the next day respectively.
- 12 <u>(c) Reports required by this section shall be filed by hand deliv-</u>
  13 ery, express delivery service, facsimile transmission or any electronic
  14 method authorized by the secretary of state.
- 15 <u>(d) (1) "Contribution" shall have the meaning ascribed to it in</u> 16 <u>K.S.A. 25-4143 and amendments thereto.</u>
- 17 <u>(2) "Party committee" shall have the meaning ascribed to it in</u>
  18 <u>K.S.A. 25-4143 and amendments thereto.</u>
- 19 <u>(3) "Political committee" shall have the meaning ascribed to it</u> 20 <del>in K.S.A. 25-4143 and amendments thereto.</del>
- 21 <u>(e) The provisions of this section shall be part of and supplemental to the campaign finance act.</u>
- 23 Sec. 5. K.S.A. 25-4142 is hereby amended to read as follows: 24 25-4142. K.S.A. 25-4119e, 25-4119f, 25-4119g, 25-4142 through 25-25 4187 and K.S.A. 25-4153b, sections 8 and 9, and amendments thereto, 26 shall be known and may be cited as the campaign finance act.
- 27 <u>Sec. 6. [5.] K.S.A. 2008 Supp. 25-4143 is hereby amended to</u> 28 <u>read as follows: 25-4143. As used in the campaign finance act, unless</u> 29 <u>the context otherwise requires:</u>
- 30 <u>(a) "Candidate" means an individual who: (1) Appoints a trea-</u> 31 surer or a candidate committee;
- 32 <u>(2) makes a public announcement of intention to seek nomina-</u> 33 <u>tion or election to state or local office;</u>
- 34 <u>(3) makes any expenditure or accepts any contribution for such</u> 35 <del>person's nomination or election to any state or local office; or</del>
- 36 <u>(4) files a declaration or petition to become a candidate for state</u> 37 <del>or local office.</del>
- 38 <u>(b) "Candidate committee" means a committee appointed by a</u>
  39 <u>candidate to receive contributions and make expenditures for the</u>
  40 <u>candidate.</u>
- 41 <u>(c) "Clearly identified candidate" means a candidate who has</u> 42 <del>been identified by the:</del>
- 43 -(1) Use of the name of the candidate;

- 1 (2) use of a photograph or drawing of the candidate; or
- 2 (3) unambiguous reference to the candidate whether or not the name, photograph or drawing of such candidate is used. 3
  - (d) "Commission" means the governmental ethics commission.
- (e) (1) "Contribution" means: 5
- (A) Any advance, conveyance, deposit, distribution, gift, loan 6 7 or payment of money or any other thing of value given to a candi-8 date, candidate committee, party committee or political committee 9 for the express purpose of nominating, electing or defeating a
- clearly identified candidate for a state or local office. 10
- (B) Any advance, conveyance, deposit, distribution, gift, loan 11 12 or payment of money or any other thing of value made to expressly advocate the nomination, election or defeat of a clearly identified 13 candidate for a state or local office; 14
- 15 (C) a transfer of funds between any two or more candidate com-16 mittees, party committees or political committees;
- 17 (D) the payment, by any person other than a candidate, can-18 didate committee, party committee or political committee, of com-19 pensation to an individual for the personal services rendered with-20 out charge to or for a candidate's campaign or to or for any such 21 committee;
- 22 (E) the purchase of tickets or admissions to, or advertisements in journals or programs for, testimonial events; 23
- (F) a mailing of materials designed to expressly advocate the 24 nomination, election or defeat of a clearly identified candidate, 25 26 which is made and paid for by a party committee with the consent 27 of such candidate.
- "Contribution" does not include: 28
- 29 (A) The value of volunteer services provided without 30 compensation;
- (B) costs to a volunteer related to the rendering of volunteer 31 32 services not exceeding a fair market value of \$50 during an allocable election period as provided in K.S.A. 25-4149, and amend-33 34 ments thereto;
- 35 —(C) payment by a candidate or candidate's spouse for personal meals, lodging and travel by personal automobile of the candidate 36 37 or candidate's spouse while campaigning; [or]
- 38 (D) the value of goods donated to events such as testimonial 39 events, bake sales, garage sales and auctions by any person not 40 exceeding a fair market value of \$50 per event.; or
- The transfer of campaign funds to a bona fide successor committee 41
- or candidacy in accordance with K.S.A. 25-4157a, and amendments 4243
- thereto.

- 1 "Election" means: 2 A primary or general election for state or local office; and <u>a convention or caucus of a political party held to nominate</u> 3 a candidate for state or local office. 4 (g) (1) "Expenditure" means: 5 (A) Any purchase, payment, distribution, loan, advance, deposit 6 or gift of money or any other thing of value made by a candidate, candidate committee, party committee or political committee for the 9 express purpose of nominating, electing or defeating a clearly identified candidate for a state or local office. 10 (B) Any purchase, payment, distribution, loan, advance, deposit 11 12 or gift of money or any other thing of value made to expressly advocate the nomination, election or defeat of a clearly identified can-13 didate for a state or local office; 14 15 (C) any contract to make an expenditure; 16 (D) a transfer of funds between any two or more candidate com-17 mittees, party committees or political committees; or (E) payment of a candidate's filing fees. 18 (2) "Expenditure" does not include: 19 20 (A) The value of volunteer services provided without 21 compensation; 22 (B) costs to a volunteer incidental to the rendering of volunteer 23 services not exceeding a fair market value of \$50 during an allocable election period as provided in K.S.A. 25-4149, and amend-24
- 25 ments thereto;
  26 (C) payment by a candidate or candidate's spouse for personal
  27 meals, lodging and travel by personal automobile of the candidate
  28 or candidate's spouse while campaigning or payment of such costs
  29 by the treasurer of a candidate or candidate committee;
- 30 <u>(D) the value of goods donated to events such as testimonial</u>
  31 <u>events, bake sales, garage sales and auctions by any person not</u>
  32 <u>exceeding fair market value of \$50 per event; or</u>
- 33 <u>(E) any communication by an incumbent elected state or local</u>
  34 <u>officer with one or more individuals unless the primary purpose</u>
  35 <u>thereof is to expressly advocate the nomination, election or defeat</u>
  36 <u>of a clearly identified candidate.</u>
- 37 <u>(h) "Expressly advocate the nomination, election or defeat of a</u> 38 <u>clearly identified candidate" means any communication which uses</u> 39 <del>phrases including, but not limited to:</del>
- 40 (1) "Vote for the secretary of state";
- 41 <u>(2) "re-elect your senator";</u>
- 42 (3) "support the democratic nominee";
- 43 (4) "cast your ballot for the republican challenger for

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<del>capacity.</del>

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    governor";
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      (5)
           "Smith for senate";
      (6) "Bob Jones in '98";
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     (7) "vote against Old Hickory";
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     (8) "defeat" accompanied by a picture of one or more candi-
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    <del>dates: or</del>
     (9) "Smith's the one."
     (i) "Party committee" means:
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           The state committee of a political party regulated by article
    3 of chapter 25 of the Kansas Statutes Annotated, and amendments
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    thereto;
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      (2) the county central committee or the state committee of a
    political party regulated under article 38 of chapter 25 of the Kan-
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    sas Statutes Annotated, and amendments thereto;
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      (3) the bona fide national organization or committee of those
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    political parties regulated by the Kansas Statutes Annotated;
     (4) not more than one political committee established by the
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    state committee of any such political party and designated as a rec-
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    ognized political committee for the senate;
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     (5) not more than one political committee established by the
    state committee of any such political party and designated as a rec-
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    ognized political committee for the house of representatives; or
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     (6) not more than one political committee per congressional dis-
    trict established by the state committee of a political party regu-
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    lated under article 38 of chapter 25 of the Kansas Statutes Anno-
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    tated, and amendments thereto, and designated as a congressional
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    district party committee.
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      (j) "Person" means any individual, committee, corporation,
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    partnership, trust, organization or association.
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    -(k) (1) "Political committee" means any combination of two or
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    <del>more individuals or any person other than an individual, a major</del>
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    purpose of which is to expressly advocate the nomination, election
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    or defeat of a clearly identified candidate for state or local office
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    or make contributions to or expenditures for the nomination, elec-
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    tion or defeat of a clearly identified candidate for state or local
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    office.
     (2) "Political committee" shall not include a candidate commit-
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    tee or a party committee.
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     (l) "Receipt" means a contribution or any other money or thing
    of value, but not including volunteer services provided without
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compensation, received by a treasurer in the treasurer's official

(m) "Public office" means a state or local office.

- SB 55—Am. by H 8 1 "Local office" means: 2 A member of the governing body of a city of the first class; 3 an elected office of: (A) A unified school district having 35,000 or more pupils regularly 4 enrolled in the preceding school year; 5 (B) a county; or 6 7 the board of public utilities. (m) (o) "State office" means any state office as defined in K.S.A. 8 9 25-2505, and amendments thereto. <u>"Testimonial event" means an event held for the benefit</u> 10 of an individual who is a candidate to raise contributions for such 11 12 candidate's campaign. Testimonial events include but are not limited to dinners, luncheons, rallies, barbecues and picnics. 13 (o) (q) "Treasurer" means a treasurer of a candidate or of a 14 15 candidate committee, a party committee or a political committee 16 appointed under the campaign finance act or a treasurer of a com-17 bination of individuals or a person other than an individual which is subject to paragraph (2) of subsection (a) of K.S.A. 25-4172, and 18 19 amendments thereto. 20 (p) "Local office" means a member of the governing body of a city 21 of the first class, any elected office of a unified school district having 35,000 or more pupils regularly enrolled in the preceding school year, a 22 county or of the board of public utilities. 23 Sec. 7. [6.] K.S.A. 2008 Supp. 25-4157a is hereby amended to 24 read as follows: 25-4157a. (a) No moneys received by any candidate 25 26 or candidate committee of any candidate as a contribution under 27 this act shall be used or be made available for the personal use of 28 the candidate and no such moneys shall be used by such candidate 29 or the candidate committee of such candidate except for:
- 30 (1) Legitimate campaign purposes;

- (2) expenses of holding political office;
- 32 <u>(3) contributions to the party committees of the political party</u>
  33 <del>of which such candidate is a member;</del>
- 34 <u>(4) any membership dues related to the candidate's campaign</u> 35 <u>paid to a community service or civic organization in the name of</u> 36 <u>the candidate;</u>
- (5) any donations paid to a community service or civic organi zation in the name of the candidate or candidate committee of any
   candidate but only if the candidate receives no goods or services
   unrelated to the candidate's campaign as a result of the payment of
   such donations;
- 42 <u>(6) expenses incurred in the purchase of tickets to meals and</u> 43 <del>special events sponsored by any organization the major purpose of</del>

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which is to promote or facilitate the social, business, commercial or 2 economic well being of the local community; or

3 (7) expenses incurred in the purchase and mailing of greeting cards to voters and constituents. 4

For the purpose of this subsection, expenditures for "personal use" shall include expenditures to defray normal living expenses for the candidate or the candidate's family and expenditures for the personal benefit of the candidate having no direct connection with or effect upon the campaign of the candidate or the holding of public office.

<del>(b)</del> No moneys received by any candidate or candidate committee of any candidate as a contribution shall be used to pay interest or any other finance charges upon moneys loaned to the campaign by such candidate or the spouse of such candidate.

No candidate or candidate committee shall accept from any other candidate or candidate committee for any candidate for local, state or national office, any moneys received by such candidate or candidate committee as a campaign contribution. The provisions of this subsection shall not be construed to prohibit.

-(1) A [a] candidate or candidate committee from accepting moneys from another candidate or candidate committee if such moneys constitute a reimbursement for one candidate's proportional share of the cost of any campaign activity participated in by both candidates involved. Such reimbursement shall not exceed an amount equal to the proportional share of the cost directly benefiting and attributable to the personal campaign of the candidate making such reimbursement.; or

A candidate or candidate committee from transferring campaign funds to a bona fide successor committee or candidacy established by the candidate.

(d) At the time of the termination of any eampaign and prior to the filing of a termination report in accordance with K.S.A. 25-4157, and amendments thereto, all residual funds otherwise not obligated for the payment of expenses incurred in such campaign or the holding of office shall be contributed to a charitable organization, as defined by the laws of the state, contributed to a party committee or returned as a refund in whole or in part to any contributor or contributors from whom received or paid into the general fund of the state. At the time of the termination of any campaign and prior to the filing of a termination report in accordance with K.S.A. 25-4157, and amendments thereto, all residual funds <del>not otherwise obligated for the payment of expenses incurred in such</del> campaign or the holding of office, or any portion of such funds, shall be: (1) Contributed to a charitable organization, as defined by the laws

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transfer is hereby validated.

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     of the state; or
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           contributed to a party committee; or
           returned as a refund in whole or in part to any contributor or
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     contributors from whom such funds were received; or
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       (4) paid into the general fund of the state; or
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     (5) transferred to a bona fide successor committee or candidacy es-
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     tablished by the candidate; or
     (6) transferred for the purpose of retiring the remaining debt to the
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     original committee or candidacy from which funds were transferred pur-
     suant to paragraph (2) of subsection (e).
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       Whenever a transfer to a bona fide successor committee or candidacy
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     is made pursuant to paragraph (5), all moneys shall be transferred to the
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     <del>bona fide successor committee or candidacy.</del>
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      (e) For the purposes of this section, "bona fide successor committee
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     or candidacy" means:
           The candidate's campaign committee or candidacy for a public
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     office initiated at the termination of the original candidacy; or
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      (2) the candidate's campaign committee or candidacy initiated at the
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     time of the transfer of all moneys to a new campaign committee or can-
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     didacy for public office when there is debt in the original campaign at the
     time of the transfer and the candidate does not terminate the original
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     campaign committee or candidacy.
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     New Sec. 8. (a) Upon transferring money to a bona fide suc-
     cessor committee or candidacy as defined by paragraph (2) of sub-
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     section (e) of K.S.A. 25-4157a, and amendments thereto, the can-
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     didate may only accept contributions to the original candidacy
     sufficient to retire the debt. Such contributions shall be subject to
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     the contribution limits for the original office sought as set forth in
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     K.S.A. 25-4153, and amendments thereto. Once the candidate has
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     received sufficient contributions to retire the debt, the candidate
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     must terminate the candidacy pursuant to the provisions set forth
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     in subsection (d) of K.S.A. 25-4157a, and amendments thereto.
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      (b) This section shall be part of and supplemental to the cam-
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    paign finance act.
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       New Sec. 9. (a) For the period commencing on January 1, 1976,
     and ending on the day preceding the effective date of this act, any
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     candidate who transferred campaign funds to a bona fide successor
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     candidacy, as such term is defined in K.S.A. 25-4157a, and amend-
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ments thereto, shall be deemed to have made such transfer in compliance with the provisions of the campaign finance act in existence

at the time of such transfer regardless of when the original cam-

paign fund is closed after the date such transfer is made and such

- Sec. 10. [7.] 2. K.S.A. 25-1218 and 25-4142 and K.S.A. 2008 1
- Supp. 25-4143, 25-4148b, 25-4148c, 25-4148d and 25-4157a are is 2
- hereby repealed. 3
- Sec. 3. 11. [8.] 3. This act shall take effect and be in force from and after its publication in the statute book. 4