BE IT REMEMBERED that on the 22nd day of February, 1966, the House Committee on Legislative Apportionment again met for public hearing; whereupon the following proceedings were had.

order, please. The purpose of this meeting as you know is to hold a hearing for some of the residents and citizens of Republic County or any of the other of those counties up in that area that are interested in our problem and their own problem as a result of this problem of ours.

There are two gentlemen here I would like to introduce to some of you newer members of the Legislature, the Honorable former House Member and Senator, Chris Green, and Mr. Royal Henderson, former House Member.

I will let these two gentlemen take care of the introductions a little later on. Maybe now is a good time for that, and then I will explain just a little bit about this map. Men, if you will inroduce those of your constituents who are here from Republic County.

(Thereupon Mr. Lervold introduced the following:)

Royal Henderson, Belleville, Cattleman Cliff Monk, Belleville, Grocery Business

Paul Fulcomer, Belleville, Banker

Jim Tibbets, Belleville, Funeral Director, Furniture

And the second s

Fred Swoyer, Belleville, Attorney

Chris Green, Banker

Harold Richardson, Belleville, Chamber of Commerce

Clyde Reed, Mankato, Soil Conservation

Vic Tuller, Former Commissioner, Jewell County

Walt Campbell, Mankato, Farmers Home Administration

Carl Westin, County Superintendent

MR. LERVOLD: Now, are there any others?

I guess not. I believe that comprises our delegation.

Mr. Chairman, I might tell you that just to be real

frank and quick, we are not satisfied with your map.

(Laughter)

We also felt that Jewell and Republic County had a lot in common--irrigation. I remember I was on the county board and the two boards worked close together, so we felt like we were pretty much in common then, and I have been informed that it is impossible, practically-I will not say impossible--for us to have that union, so we are down here as a group to have you explain to us why not. I will give you the floor if you will take over that map and give us a simple discussion of how you have worked at this, how you do work at it. That might help us if we know how you have arrived at the work you

have put in. So I will yield the floor to you.

CHAIRMAN MEEK: Ben, you know you and Erich have given me more trouble than anybody in the Legislature on this one thing here. I think Ben is part Swedish or something, I don't know.

MR. FINNEY: Irish.

would like to explain to you gentlemen, if I can, how we arrived at this proposition that we have up there on the wall.

First, I want to say that nothing has been finalized, but we are going to arrive at a point pretty soon where we do finalize something in order to get this special session over with and resolve the problem that we have.

Mr. Jess Taylor, as most of you probably know, is the Chairman of this Committee and he has been sick since Thursday, but he started this plan by dividing the state into subdistricts, and when this committee was chosen there were representatives of each of the Congressional Districts on the committee. So, roughly, when he divided it up he divided it by Congressional Districts or maybe a little lap over one way or another for one reason or another, and my area and Mr. Heath's area was the northeast corner of the state from Smith County on the west edge of Smith County, Osborne County

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over to Lincoln County and Ellsworth County and down below Saline County and up around Dickinson County, Geary County, Wabaunsee County, up around Shawnee County, including—it took in Jackson County, Jefferson County, Leavenworth County and up to on out on this side of Wyandotte County.

We started in the northwest corner, for one or two reasons, I think. In the first place, that northeast -and that is the northwest corner of our subdistrict -working it out from there, and the northeast corner has been -- and we knew it would be -- one of the toughest spots to divide up of any area in the state, because it is an irregular shaped area and is boxed in on two sides, that is, from the north to the south. only two directions to go. We have tried to divide this into equal districts as near as possible and districts that -- well, they are all contiguous, any district that has been laid out is contiguous. We had hoped that there would be a compatibility of interest, a unanimity of interest within the areas as much as possible. Some of them have larger cities than others, but we started in with Smith County when we laid this out. We just went from there -- we knew we had to arrive somewhere near a median of 17,583 for each district, and we also knew that it would be impossible to be exact, so we divided

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it out as nearly as we could on that basis which, of course, meant cutting counties. It is just a question of which county was cut and maybe sometimes maybe there was no particular reason except the next county had to be cut. We had to have a starting place and, as you know, we had to finish up.

I am real glad that you gentlemen had the interest to come down here. I know we are going to listen to what you have to say, and if we don't do anything else than get Erich and Ben off my back for treating me so bad, this meeting will have been a hugh success as far as we are concerned.

MR. VAN CLEAVE: Mr. Chairman, I notice there is a question mark on the population of that district. Do we have a figure on it?

MR. LERVOLD: I think that question mark was "What do we do with it?"

CHAIRMAN MEEK: We have it. Have you got all three?

MR. PENNER: This is Republic and Jewell.

CHAIRMAN MEEK: Republic 9,402, Jewell
7,219, Mitchell 9,163, Cloud 14,065. Ben, why don't
you take over, you and Erich and introduce anyone you
would like to have testify.

MR. LERVOLD: I have a map or two or three

it?

or four of that with the populations on. I might tell you that I drew enough maps and I draw out some and use that manual that gives the population of the townships and cities until--well, I threw most all of them away, practically all of them, as I finished them, I threw them away.

For Jewell and Republic, we will be short, if you stay within that five per cent range, oh, I don't know, about 250 people, reasonably close.

MR. PENNER: Eight per cent.

MR. LERVOLD: Is it eight per cent?

MR. PENNER: Yes.

MR. LERVOLD: I might ask you, Mr. Chairman, as we go along, is there some of these down in
here--maybe they are not that short but maybe they are
eight or ten per cent over. In other words, what is
our median here?

CHAIRMAN MEEK: 17,583.

MR. LERVOLD: How far can we vary from

The Courts didn't lay us down any guide lines on this, so we are trying to-we originally started out to hold the deviation within ten percent, either way, from the median, which would be approximately 16,000 to 19,000.

We are trying to get it closer.

MR. LERVOLD: Jewell and Republic come 16,621 but 17,500 is the median?

MR. HEATH: It is about five and one-half per cent.

MR. LERVOLD: That is what I wondered, if we weren't close enough that it would go by. Now we have got quite a big irrigation district there and we are coming in for some new industries, two new packing plants, butchering plants, so we have got every chance in the world of growing, so if we are a little bit under, we will soon be over, and our delegation is down here pleading and asking that you really consider that we be included together.

Some of the delegation here may have something to say. Beginning over here, do you have something to say, Royal?

MR. HENDERSON: Well, I can't say that I do very much only that we do hate to lose our identity up there. Some of the maps that have been drawn, which I presume were all tentative—it looks like we would be cut up pretty badly and it would take approximately half of our county and we felt like the Jewell people and ourselves, that we had a pretty ideal situation. I think then we would be about 800 to 900 under the average, and

that was the proposition that I think the men here wanted to present today.

MR. LERVOLD: I will just go right on down the line. Did you have any comments? Senator Green, do you have some comments?

SENATOR GREEN: Mr. Chairman, and Members of the Committee, I was just thinking back to the years when I used to sit on this committee and be on the other side of the table and it is kind of hard to be on this side and sell something. We are very much interested in that part of the country and the reapportionment and I know the difficulty that is confronting you men in trying to satisfy everybody.

We are trying to preserve our identity as a county and the two counties of Republic and Jewell have the same interests. We have a big irrigation district up there which is in the western half of Republic County and the east half of Jewell County. Our school system is intertwined and so far as we are concerned up there it makes one of the--if we are going to lose our complete identity as a county, it gives us an opportunity to be represented in the Legislature. You know, we are going to lose a lot of representation any way you weigh it in the western part of the state, as you men know.

I noticed that question mark up there that was on

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the map. Apparently it is the only question mark, at least that I saw on that map. So when you start in your consideration of this realignment, I hope you will give some attention to the fact of how these two counties are interrelated. Of course, we could have an alternate plan, but this is very, very important. I realize just as well as you do that you can't satisfy everybody and I trust your judgment in this thing because I served 14 years in here and I always thought that most of the members of the Legislature were men of good judgment. I am strong for you in whatever stand you take, but I hope you will give consideration to preserving our county and not slicing it up as I saw on some of the maps. It just looked like you were emasculating the county. I surely would hate to see that.

I think if it actually was put to a vote in the two counties, 95 per cent of the people in the two counties would vote to consolidate those two counties for representation here in the Legislature.

We do have an alternate plan if that isn't accepted but that is the one that we prefer to have. Thank you very much.

to you people that even though you are cut in two, you will get two representatives out of this, actually?

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When a problem comes up, you will have two representatives instead of one.

SENATOR GREEN: Explain to us how that comes about.

third or whatever it is will have one and the other representative will have the interest of your county at heart. He may not be right from your county but he is representing you.

SENATOR GREEN: I hope so. Yet I saw some of the maps in which you would take a few townships and put it onto another county quite aways off. It may be done but I wouldn't like it. Mr. Turner.

MR. TURNER: If it would help you put
your mind at rest, I am from Sedgwick County. Apparently
we have four overlapping senatorial districts coming
in from all sides, with the senators from these districts
residing outside the county. At first blush when we look
at this plan enacted several years ago, we were somewhat
disquieted as you are now. As this thing has progressed,
we had a freshman delegation in the Senate down here
but in addition to that our overlapping districts brought
in the Minority Leader of the Senate, Senator Joseph,
the Chairman of the Education Committee, Senator Harder,
and the distinguished gentleman from Kingman, Senator
Cox, and they have served the county beautifully. It

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1		has strengthened us and hasn't hurt us a bit, if it
2		will put your mind at rest.
3		SENATOR GREEN: Did you ever give any
4		consideration to the plan that Florida has?
5		MR. TURNER: Yes, sir.
6		SENATOR GREEN: Every county gets a
7		representative, doesn't it?
8		MR. TURNER: I don't believe that is
9		exactly the Florida Plan.
10		SENATOR GREEN: It is my understanding it
11		was.
12		MR. TURNER: It has worked out for our
13		county very well.
14		SENATOR GREEN: I have lots of confidence
15		in the judgment of this committee. Of course, we will
16		have to abide by your judgment. Thank you.
17		MR. LERVOLD: And, Mr. Swoyer, did you
18		have any comments to make?
19		MR. SWOYER: Mr. Chairman and Members of
20		the Committee. Mr. Green has pointed out these two
21		counties, Jewell and Republic, both have common interests
22		almost as much as any two counties you could find in the
23		state. That has been true throughout the years and has
24		been since way back when he was County Commissioner.
25		They had a lot in common then. They have enough in commo

Republic County have asked us to come down here today in an effort to try to convince this committee that they would like to have the two of them put together in one district if it is at all possible. And I dare say there haven't been too many counties who have appeared before this committee saying "We want to join with another county, a specific county."

that the people from Jewell County and the people from

I don't envy your jobs at all. In fact, I know you can't please probably anybody as far as that is concerned, but nonetheless both of these counties—when I say the counties, I am talking about the people residing in both of those counties—they are both definitely opposed to being cut in two and both of these counties which are adjacent, are being cut in two or probably will be cut in two under most of the plans which have been advanced up to this time. The two of them, if we can get together and be put in one district, will be just about the average or a little under, but they will be close enough.

Of course, I don't know what the Courts will say, your ten per cent may be fine and maybe one per cent, I have no idea. But I do know this, that both counties feel real bad if they are going to be cut up, especially when both counties feel that with their common interests

they could go together as one representative district, and that is what we are asking this committee to consider and that is the way we would like to end up if at all possible.

We do appreciate your giving us this time to come

CHAIRMAN MEEK: Mr. Van Cleave has a guestion.

MR. VAN CLEAVE: Do I understand that you have submitted plans?

MR. LERVOLD: Excuse me. Mr. Penner and I have asked -- I imagine we asked you--

CHAIRMAN MEEK: Yes.

MR. LERVOLD: --I don't know how many times, that the two be put together.

MR. VAN CLEAVE: Have you submitted a plan that would be consistent with two counties that would be consistent with an overall state plan?

MR. LERVOLD: Well, I might tell you no, and I will tell you why. We have been informed that it is just simply impossible with the setup like it is and that you would have to go out and change every one of these from here on west, and so we have got a cold shoulder on the two joining and that is the reason why we haven't come up with a plan.

1	MR. TURNER: I think if you want to take
2	the time and go to the trouble to go through that I will
3	sure take the time and trouble to sit here and go over
4	it. I am sure the whole committee would be willing to
5	do it.
6	MR. VAN CLEAVE: We want to get the best
7	job we possibly can.
8	MR. LERVOLD: I am sure glad to hear that
9	fellows.
10	MR. VAN CLEAVE: I don't know whether it
11	is possible or impossible.
12	MR. LERVOLD: That goes for me. But we
13	don't want to overlook it.
14	MR. FINNEY: It isn't very helpful for
15	us, except to know your sentiments. I think you have
16	made this real clear. But you kind of have to show us
17	how we can work around it.
18	MR. LERVOLD: We will get up on the ball,
19	but up to now we have been informed that it would have to
20	go from there and change all this in this direction and
21	possibly change it from there on east again.
22	MR. JOSEPH: We can see it in our solution
23	not only in your case but the other case beside you.
24	MR. FINNEY: It isn't simple.

MR. LERVOLD: Any of you other fellowshave

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any comments? How about you, old school mate? We went to school back in 1917 and 1918, same class.

out to you here where this would be very beneficial to the Republican Party if these two were joined together.

I am a Democrat. We are not looking at it from a political angle at all. We are looking at it as a benefit to two counties, and I just have been thinking a few weeks there how does it just come that everything just surrounded and come to a close right in the north central part of Kansas and there it was gerrymandered all kinds of ways. What reason could be for that?

MR. LERVOLD: You answer that.

chairman meek: When I first made my remarks awhile ago, I told you about subdividing the state. Mr. Taylor subdivided it and he gives us this area starting with Smith County in the corner down to Osborne and then cut across there. But we just started at Smith County and we went from there right on. Smith was the corner county of what we had considered.

MR. TULLER: Our group today is a real minority group as our group is concerned. There are many people in our county who have studied this and worked with it far more than we have. On short notice it was impossible to get them here. I would, like Mr. Green,

having served as County Commissioner for eight years, if I multiplied my troubles by one hundred I would be about where you fellows are. We appreciate the time you have given us to talk here. I think one thing you surely have considered was the survey made by the college a few years ago, where the people play, where they go to church, where they shop, buy their machinery, and where they travel. I think this should be part of this consideration. I at this time wouldn't oppose or amend any plan, but I think it is well that you let us express our views here. Like any county, of course, we would like our county as a unit, but if it can't be done, we will make the best of it.

some counties have to be cut under this decree or order of the Supreme Court. It is just simply a must, it must be cut. So it just so happens we started up there in the corner and we were boxed in from there on west, so that is why we started at Smith County and came down this way.

MR. TULLER: Might further add that although we can work excellently with Republic County, all of our counties are pretty much the same way.

MR. HENDERSON: I presume in looking at the map you started with Smith and Osborne. I presume you lacked some, didn't you, evidently? And I haven't known

where you went to get it. I am just wondering about 1 that. 2 CHAIRMAN MEEK: We started with Smith and 3 Osborne. We also had in there Mitchell, Lincoln and 4 Jewell, five counties. So we had to divide that into 5 about two representatives. Since then, we have arbi-6 trarily taken a few off of the west edge of Osborne and 7 moved them west to increase the size of that district 8 there. But that was after we did this originally. 9 MR. HENDERSON: I knew when you had told 10 me that you had Smith and Osborne, I could see that they 11 12 lacked. I was wondering. CHAIRMAN MEEK: We reached over in Jewell 13 and picked up a few. It is just a natural thing to do, 14 I think. Then we went clear on across. 15 MR. HENDERSON: I think we all realize 16 17 the problem you had, of course. CHAIRMAN MEEK: By the same token, when 18 19 you change one up there, then you may have to change all 20 the way across. Maybe not. MR. HENDERSON: That was the question I 21 22 wondered, whether you had taken it to make Smith and 23 Osborne. 24 CHAIRMAN MEEK: This is what the research 25 department drew up without any consideration for county

lines. They did observe precinct lines to try to stay within a one per cent tolerance, deviation. So each one of those districts in the state is within one per cent. We didn't cut any precincts. Some townships had two precincts.

MR. VAN CLEAVE: Here is a five per cent one (referring to map).

MR. CUBIT: I might tell these men they are not the only people to have this problem. We had four of these subdistricts and I happened to work in one and we had some people in my area that had gotten the same treatment, and I know that we can't please everybody this way. There is an adding machine available over here.

If you want to get together with Ben and if you can put this jigsaw puzzle together so you can keep your counties together, I am sure we would be happy to consider it.

MR. VAN CLEAVE: Dr. Beasley is here.

MR. CUBIT: Dr. Beasley is here and he can probably guide you a little bit there.

MR. VAN CLEAVE: He is an expert in this field.

MR. CUBIT: But it is real hard to fit them in. Like a jigsaw puzzle, you think it is going to work but it won't.

MR. LERVOLD: Now, Representative Penner,

I will yield the floor to you. You may have a few words.

MR. PENNER: Mr. Chairman, Members of the Committee. You may wonder why I have sat back here and kind of kept still. For two reasons: Ben said he would clobber me if I got out of line, and the other, he has seniority. This is about his fifth term and this is my first one. As a beginner, some of you remember, he got up to the mike in the earlier part of the session—I finally found out who he was—but I hollered at him anyway. So I am going to express viewpoint just a little in connection with this combination.

The gentlemen from Republic County came over last
Saturday to Mankato and we had a meeting there and as was
previously mentioned a number of our delegates who hoped
to be here are in Omaha trying to get through another
industry for our area, meat packing processing. Belleville
and in that area have also gained an industry. If our
area keeps on going tentatively as it has, we are going
to have plenty of population. We have interests along
36 Highway, both next to the Nebraska line. We don't hope
to get annexed over there, we can't get north, that is
a sure thing. We have similar industrial interests, we
have similar farming interests. It is just the same in
one community as the other. From that viewpoint we feel
that on the basis of our interests, economic, social,

Every county wants to do that. Earlier--which kind of kept.me from doing a little projective thinking--earlier I saw a trial map floating around here that had us a little different situation. I kind of indicated that one would be all right. That one disappeared. Then I found out next our county was cut in two, and of course by that trial map, by that computer, it was cut in three pieces. As our eminent Chairman says, we would have three representatives then instead of two or one. I can't quite go along with that theory. Now they have conceded to give us two instead of three, so I don't know what the object there was.

We would like to keep intact as a county and we would also like to be associated with our sister county to the east, Republic County, because of our similar interests there.

Now, if you will notice the combination of the population, Jewell and Republic County 16,621. Gentlemen, I have noticed on that map areas, particularly a little bit west, with 16,000. If that is okay, why aren't other combinations also acceptable within the ten per cent or eight per cent or whatever per cent it might be as a guide line as far as we are concerned?

Now, this has nothing to do with our setup here, but

as I understand in Nebraska they have accepted as much as 19 per cent deviation from our reading. I don't believe the deviation has much to do with it as the possibility of starting on one point and another and finally the alligator jaws come together and if you are caught in a squeeze play you are in there.

Our object here today, as Representative Lervold has stated, and the gentlemen who have spoken, is to try to be united as counties as a whole adjacent to each other with similar economic, social and political problems to try to stay intact. Thank you.

CHAIRMAN MEEK: Thank you, Erich. Any other comment any of you gentlemen would like to make?

We do sincerely appreciate your coming in and testifying and this is going to receive consideration.

We will see if we can work it out and we will sure have a go at it. Sometimes it is surprising what you can do if you try. We will see what we can do and again we thank you for coming.

SENATOR GREEN: Mr. Chairman, we want to thank you and the committee for giving us this permission to appear before you.

CHAIRMAN MEEK: Excuse me. Mr. Robinson might want to say something.

MR. ROBINSON: I would like to say just a

word. It applies only to Osborne County. I notice that 1 2 3 4 5 6 7 8 9 10 11 12 13

you have the western of townships over into Rooks. are like everyone else, we hate to be split, but considering the natural interests of the county and the regions taken, I would like to get together with someone to figure out another combination if it is at all possible. It is not a valid reason but the northwest corner school districts all go to the Osborne District. The southwest part, they are a unified district down there by themselves. They have a few oil wells and that makes their interest just a little different than the north, and if it is at all possible I would like to do a little figuring with the committee on changing the boundaries on that western of counties.

CHAIRMAN MEEK: Thank you, Mr. Robinson. Is there anyone else who would like to contribute a comment to this particular area that we have been considering? If not, I think the session has started, if any of you gentlemen are interested in attending this session. If not, I don't know how much of importance there is down there, but the committee will go into session on this next proposition.

(Thereupon a recess was taken, after which the following further proceedings were had.)

CHAIRMAN MEEK: I would like to call the

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committee to order. I might ask the committee, we did
mention that we would read the minutes that were taken
this morning by Mrs. Gentry and correct them and approve
them. She left about a fourth of it unfinished, those
minutes. Do you still want to have them read? She can
read off her shorthand notes, I am sure, what aren't typed
up. Is it the desire of the committee to reread the
minutes of the meeting this morning?

MR. TURNER: Speaking for myself, Mr. Chairman, I would waive the reading.

MR. JOSEPH: What is to be gained by that? We are all here.

CHAIRMAN MEEK: To make the record straight. We have this court reporter here now and from here on he will be taking over that part of it.

MR. GOLDEN: I feel that this Johnson
County situation is probably one of the most difficult
we have faced yet in the State of Kansas and it is very
important to a great number of people that at sometime
those minutes are inserted in the court reporter's
record. I feel it is very important that they are included.

MR. VAN CLEAVE: Yes, I think we all were here and so I think we know what they are. Is it possible for you to get together with him and then you can give the minutes to him so it wouldn't be necessary to read

them at this time; is that satisfactory?

MR. GOLDEN: Right.

MR. TURNER: I move then we waive the formal reading of the minutes now and have them inserted in the record.

MR. SLOCOMBE: I will second the motion.

CHAIRMAN MEEK: Moved and seconded that
the reading of the minutes be waived and that they be
inserted in the record. All those in favor say aye.
Those opposed no.

The ayes have it. Motion is carried.

I believe we are all here that were here this morning.

At this time we will proceed with the Johnson County

proposition and I believe I will call on Mr. Amrein.

MR. AMREIN: Mr. Chairman, I never before knew what it was like to be up on the horns of a dilemma, but I will have to say to you at this time, at this particular day, there is not one map that can be presented to you for the reapportionment of Johnson County. I think probably most of you know that all of my district is in Overland Park and I represent probably three-fourths of that particular city. My feelings are very mixed on this. I would like to make that clear, because I thought there was a ground of compromise that could be true. I find that not to be true. I find that, for what it is worth,

my support for the committee of the two maps would be what is referred to as the Winters map in your brochure.

The people in my area, whom I represent and whom I have talked to about it, like this map better than the map that I and the other three members of the delegation worked on last week. I met with them over the weekend. I thought there were some changes in one or the other could be made to arrive at a solution. I find that not to be true once again. I will put it simply, without belaboring the point, and certainly I will be open to any questions that you might have. I find that my position should be and must be support of the map and brochures before you.

CHAIRMAN MEEK: Anyone have any questions they would like to ask Mr. Amrein?

MR. GOLDEN: Could you repeat that last statement?

MR. AMREIN: My endorsement of support should be and must be and will be of the map in the brochures for ten.

MR. SLOCOMBE: You support this one?
MR. AMREIN: Yes.

CHAIRMAN MEEK: That is the second plan that was presented this morning?

MR. AMREIN: Yes.

MR. SLOCOMBE: That is the plan presented

by Mr. Winters.

CHAIRMAN MEEK: Any other questions?

MR. FINNEY: The last two maps in here?

MR. AMREIN: Yes.

CHAIRMAN MEEK: Any other questions? If not, gentlemen, I think it is up to this committee --

MR. TURNER: I have a question. Is Mr. Zimmerman here? Did you have some work from anybody over the noon hour that would indicate that pershaps some of the information given this morning was erroneously given?

MR. ZIMMERMAN: I have rechecked with the people in my area who have taken an interest in these maps and they support the delegation map as on the wall.

MR. TURNER: Is there any change of position on your executive committee?

MR. ZIMMERMAN: I have heard none. These people have supported this type of plan and still do today.

this committee to make a decision which one of these maps we are going to accept. I think I know you fellows well enough to know that whichever one is accepted will be supported. Therefore, I think I will call for a vote on this by the members of the committee, and this voting is just a little bit sticky here. We have members on both

sides here, members of the House -- I mean that are sponsor -

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MR. GRABER: I will second that.

CHAIRMAN MEEK: It has been moved and seconded that we vote on Exhibit 3 and Exhibit 4 by written ballot. Is there any discussion on this?

MR. VAN CLEAVE: Not on the motion.

CHAIRMAN MEEK: All those in favor -- Mr.

Howard?

MR. HOWARD: I do have some question.

No. 1, as Don stated, of course, in a short time I don't think we have really had any time to work out any kind of agreement. I am not saying there aren't some changes to be made from the map I happen to support and I think from the county people that I talked to there isn't anything they can't change on the map that they sent up. I would ask if the mover would, or at least—I guess I don't need it as long as it is clear—that of course whichever map is accepted, if there are some changes that would be mutually acceptable to everybody that those could be made. I don't know whether we need this in the motion as long as that is acceptable.

MR. VAN CLEAVE: I think this committee certainly would entertain anything that you could get together--

MR. HOWARD: The problem on trying to get together on any figures is you just can't take one precinct

here and change it with another precinct. 1 What is the purpose of voting? 2 CHAIRMAN MEEK: We will have a starting 3 place and we will work off of one. Are you ready to 4 vote? Let's get this clear, that is Exhibit 3 on the 5 wall, which was presented by Mr. Howard, and Exhibit 4 6 7 was presented by Mr. Winters. 8 MR. TURNER: Did you want to discuss this some more, John? 9 10 MR. GOLDEN: Yes, I want to discuss the 11 map. MR. FINNEY: Can't we vote on this motion? 13 MR. GOLDEN: The motion is whether we 14 have a secret ballot or not? 15 MR. TURNER: You don't vote on a secret 16 ballot. 17 MR. GOLDEN: I have a question to ask Mr. 18 Amrein. I understand, Mr. Amrein, now, that you are for 19 Exhibit 4. 20 MR. AMREIN: Correct. MR. GOLDEN: And Mr. Zimmerman is for 22 Exhibit 3? 23 MR. AMREIN: Correct. 24 MR. GOLDEN: All right. 25 CHAIRMAN MEEK: Let's vote.

(Thereupon vote was taken by secret ballot.)

CHAIRMAN MEEK: Mrs. Newell and Mr. Cubit, will you collect these ballots.

The vote is six for Exhibit 3 and ten for Exhibit 4, so the Chair declares Exhibit 4 as the plan that is accepted by this committee.

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before the committee--if it is agreeable with the committeewe didn't call this meeting for this purpose--will be to
listen to Mr. Euler and Mr. Nowlin present a plan that they
have developed in regard to the northeast corner. Do you
have extra maps of that or anything?

MR. EULER: We have a map which we gave to the committee. Are you ready to proceed, Mr. Chairman?

CHAIRMAN MEEK: Ready, Mr. Euler.

MR. EULER: Show appearing with me on the proposition which relates to five counties in the northeast corner of the state-these counties being Doniphan, Brown, Nemaha, Jackson and Atchison-are the representatives from Atchison County, Mr. Stutz; from Jackson County, Mr. Nowlin; and Mr. Yunghans who was here. I see that he is gone. Mr. Geiger is not here. We are

not in position to speak for him.

Mr. Nowlin and myself have done a considerable amount of work on this particular area of the state which was set apart and assigned to the representatives in that area. At the outset, I think I can state that four or five elected representatives from that area do not agree with the plan which has been proposed by this committee or some part of it and which is now on the board over here.

CHAIRMAN MEEK: I will take responsibility for that.

MR. EULER: And we devised an alternate plan. First, as to why we don't feel this is the best plan for that area. Primarily, it would be because I think some consideration should be given to political subdivisions, if it can be, and under the plan as it is on the board, of these five counties, four of them are divided and lose their identity, whereas under our plan of the five counties involved three out of the five continue to maintain their identity. One as against three.

Now, we have a total population in that area of 65,971. This excludes the western counties, and Nemaha County, the western townships in Nemaha County. This would be an average population of 16,492.

The map on the board shows populations ranging from

16,970 down to 16,048.

Going into this plan that is on the board again,

I don't think it takes into proper consideration unity of
interest of various areas here. It divides the County of
Atchison, which I don't think should be necessary, and
it doesn't have as regular lines as it might have.

Under the plan Mr. Nowlin and I have worked on and which I have shown to Mr. Stutz, and he endorses it, I showed it to Mr. Yunghans and he states simply it is better than the one that is now on the board. Of course, he isn't generally in favor of them, because as between the two he prefers our plan with the one on the board.

Mr. Geiger has not viewed this. I haven't had an opportunity to talk with him today. I don't know what his position is on it.

Under this plan it would put Doniphan County with two townships in Brown County plus the voting precinct of North Shannon in Atchison County plus the east precinct of the 3rd Ward in Atchison County, would make a total population of 17,079. This incidentally would put Mr. Geiger and I in the same representative district. I certainly don't commend to you as the reason for the opposite plan. I don't like it any better than possibly Mr. Geiger or anybody else involved in this particular problem is concerned,

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1	but nonetheless I think that an impartial objective view
2	of this problem in the area would demand that this terri-
3	tory be divided up as we provided here in this map.
4	CHAIRMAN MEEK: Do you think you are
5	qualified to present an impartial view of this thing?
6	MR. EULER: That is up to the committee.
7	In other words, if there are five representatives there-
8	CHAIRMAN MEEK: Why don't you use some
9	other word?
10	MR. EULER: I am putting myself with
11	another representative.
12	The next district would deviate from the plan on
13	the board only that it would move you can see this
14	little dog leg down here and it would put it over with
15	Doniphan County.
16	CHAIRMAN MEEK: You mean that one town-
17	ship?
18	MR. EULER: Yes, it would remove the
19	upper green, would be this solid block here.
20	CHAIRMAN MEEK: Just the same?
21	MR. EULER: Just the same, yes. Would
22	have a population of 16,229.
23	CHAIRMAN MEEK: Jack, how long would it
24	take you to run some maps off? I think it is impossible
19	II.

for these people to follow this. I am so familiar with

It did

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1	that that I can do it, but I don't see how any of the
2	rest of these people can follow this at all. Or else
3	get a big enough one.
4	MR. GRABER: How many districts are
5	involved?
6	MR. EULER: It will be reducing from five
7	to four.
8	MR. GEIGER: Mr. Chairman, I just now
9	came in the door and I am totally unprepared, of course.
10	I have only got 15 maps of my own. Naturally, I would
11	have to oppose anything that would cut Brown County into
12	three pieces. I could talk for another thirty minutes,
13	I couldn't say any more than that, I believe.
14	MR. CUBIT: We might ask Mr. Geiger if
15	he would like to get his map and pass it around.
16	CHAIRMAN MEEK: Jack sent a map over to
17	Research to have it printed. Do you happen to have a
18	copy of the one your prefer?
19	MR. GEIGER: The last one, I am not quite
20	sure it is off the press yet. I didn't get a chance to
21	ask Dr. Beasley. If you have anything else you could
22	talk about here, maybe we could get this thing up. It
23	did cut the counties up to nearly equal on population and
24	it is a little bit different than anything I have seen

yet, but no one else would love it, of course.

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don't like?

leave the same districts. I am sure, Mr. Chairman, I don't have anything to offer on this other than I have to oppose anything that cuts my county into three pieces, that is all.

on the part of the committee, we will either sit here and discuss a few things just casually or else we can recess a few minutes and come back here in about 15 minutes when these maps should be ready. I think it is impossible, like I said, to discuss a map intelligently if you can't see it. Let's recess 15 minutes.

(Thereupon a recess was taken.)

CHAIRMAN MEEK: Let's call the meeting to order.

MR. EULER: Proposition No. 2 is the one which is up on the board at the present time, Map No. 2.

CHAIRMAN MEEK: That is the one you

MR. EULER: That is correct. I think basically I have said about all I have got to say. Map No. 1, there is a data sheet on this particular map.

CHAIRMAN MEEK: I don't want you to answer this if you don't want to. I still am not quite sure, other than it cut one more county, cut three counties instead of two, what you didn't like about this

No. 2 Plan that is on the board.

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MR. EULER: I don't think you should have lines like you have got on the Map No. 2 on the board.

I think if you can draw a straight line or something that is reasonably straight, you ought to draw it. Always subject to criticism and people will get the wrong idea about why you draw maps.

CHAIRMAN MEEK: Of course, we had this court decision the other day that said that a territory didn't even have to be contiguous, I believe is the way I read it, and this isn't gerrymandering but it is just defining population. But even gerrymandering was all right in a one-man one-vote.

MR. EULER: I don't think you can really interpret that decision to be just a let down on the bar of gerrymandering. I don't say this map is gerrymandering.

CHAIRMAN MEEK: Thank you. Tom?

MR. VAN CLEAVE: It is kind of hard to

follow this map, but as I understand your map, you keep
how many counties intact?

MR. EULER: Three out of five.

MR. VAN CLEAVE: Three out of five. Now, on the map that is on the board, how many counties are intact?

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MR. EULER: One out of five.

That is right. I was thinking MR. MEEK: there were two but it is just one.

MR. FINNEY: What are they, Doniphan,

Jackson--

MR. EULER: Doniphan, Jackson and Atchison.

MR. STUTZ: Honorable Chairman, I have never bothered anyone about this. What I don't like about the map on the board, Atchison County has got about 2,300 more than they have to have to be on the dot, and the map on the board, I don't know how many it takes away from Atchison County, but probably 5000 or 6000 and then you go out in Jackson County and bring in six townships and make our county almost 50 miles long where it doesn't have to be but 12. That is all I have got to say about It is not necessary whether you come just as close or closer to the figures by not taking one end. I don't know why you want to take away from the county.

CHAIRMAN MEEK: Thank you, Mr. Stutz.

Mr. Nowlin?

MR. NOWLIN: You are cutting the six townships from the east side of Jackson County and putting them over in Atchison. That is trade territory for They come that way to trade, even on the Plan 1 with the two townships from Atchison that would be with

Jackson County, that is in our trade territory. Part of that land is even in unified districts in Jackson County, and most of it is our trade territory. I hate to see them cut land about four miles--well, it is less than that, about three miles from Holton and send it clear over to be in with the City of Atchison.

CHAIRMAN MEEK: Do you think they would stop trading over at Holton?

MR. NOWLIN: That is where they naturally come. I don't know whether they would go there or not.

MR. EULER: I think his point is that a representative from the Holton area would be more receptive probably to the needs and wants and demands of the people three miles outside the City of Holton than they would in the City of Atheison.

MR. FINNEY: Jack, I can't find but two counties that are intact, Doniphan and Jackson.

MR. EULER: Atchison has got their representative. That is the best you can do.

CHAIRMAN MEEK: But it is not intact.

MR. HOWARD: You have to take some off,

though.

MR. EULER: You are just begging the qeustion, though.

MR. VAN CLEAVE: My question was, how

1	many were intact. It probably was misunderstood. But
2	that was the question.
3	MR. EULER: But the prevailing question
4	here is whether or not Atchison County with 19,000 people
5	is entitled to a representative.
6	MR. VAN CLEAVE: I understand that. May
7	I ask a question of Mr. Stutz?
8	CHAIRMAN MEEK: Certainly.
9	MR. VAN CLEAVE: Mr. Stutz, do I understand
10	that you favor Map No. 1, too? Is that correct?
11	MR. STUTZ: Is this No. 2 up here?
12	MR. VAN CLEAVE: Right.
13	MR. STUTZ: I favor No. 1.
14	MR. NOWLIN: I favor No. 1.
15	CHAIRMAN MEEK: Mr. Cubit has a question.
16	MR. CUBIT: Jack, might not you have taken
17	some townships along the Nebraska border to go with
18	Doniphan County and then you would have had a more
19	contiguous district, using part of Nemaha and Brown?
20	MR. EULER: That possibility exists. As
21	Mr. Geiger said, he has got 15 maps, I suppose I have
22	drawn 10 or 20 of them.
23	CHAIRMAN MEEK: I would like to ask Doc
24	Geiger now.
25	MR. GEIGER: Mr. Chairman, I only have

one copy. This one is really hot off the press here.

Merely to answer someone's question, that leaves three counties intact. It leaves Atchison with a clear cut district. Other than that, why--

CHAIRMAN MEEK: Can you have some of those run off?

MR. GEIGER: Just as quick as I can get it done.

MR. VAN CLEAVE: That is a different plan than what we have here?

MR. GEIGER: Yes.

CHAIRMAN MEEK: I am wondering about having a meeting in the morning at 9:00 o'clock. Would there be any objection? We want to whip this thing up in shape as fast as we can without any particular abuse. I would like to appoint a committee or two. One of them is to consider that area that we had this hearing on, Republic, Jewell, Mitchell, Osborne area out there where the hearing was, the Lervold-Penner area. With your permission, I would like to appoint Mr. Charlie Heath, Chairman, Mr. Rogg and Mr. John Golden as a subcommittee to bring us in--if they think they can bring an alternate plan in the morning, bring it. If they can't, tell us why.

MR. HEATH: That is Republic, Jewell,

Ottawa--

CHAIRMAN MEEK: Mitchell and Smith.

MR. TURNER: Are you asking for recommendations from the subcommittee or do you just want the maps?

CHAIRMAN MEEK: If they can come up with a recommendation, either recommend or tell us why they can't recommend any change.

MR. GOLDEN: I would like to hear Mr. Jack Turner. I think he has a statement.

MR. TURNER: I was just thinking, that is kind of putting them in the oven. Maybe if they just collect the maps--I don't know how they feel about it.

CHAIRMAN MEEK: We promised these people we would try to work out something and we would give them some consideration.

MR. VAN CLEAVE: They are working on it, Jack. I saw them in the other room here. I don't know what they have come up with.

CHAIRMAN MEEK: That is in that room off the Claims and Accounts room?

MR. VAN CLEAVE: Yes.

CHAIRMAN MEEK: Don, do you want to talk about Butler County?

MR. CUBIT: We have settled that one.
MR. JOSEPH: We have settled that one.

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MR. DEMPSEY: Mr. Chairman, you have the maps that Mr. Euler gave you that you can look on and As the population figures show for Jefferson County, I believe they have eleven thousand some hundred. need approximately 11,212. So they need around 6,000 more in population in order to have a representative. Leavenworth has 40,500 and some, so we are going to have to give up approximately 5,000 population to some area. Mr. Bower and Mr. Vogel and I had previously discussed these three counties. Since Douglas County has to give up part of their population, they had an area in the northwest part of approximately 800 that Mr. Bower and Mr. Vogel had agreed should go to Jefferson County. in order to be halfway consistent, we decided that the whole tier of townships on the western part of Leavenworth County, which comprises approximately 4,000 -- between 500 and 800, I believe, I don't know just exactly for sure, I don't have my figures here, but something over 4,500, could be taken with a line straight from the north end of the county down to Eudora to the river and that that would be added to Jefferson County. That would put the City of Tonganoxie which this map over here does not It also would put in the rest of Leavenworth put in it. County, Sherman Township, which has approximately 900 population. It would give Mr. Bower in his district about

500 more people, which his district really needs in order 1 to be in line with the rest of the area. Then the rest 2 of Leavenworth County could be divided with part of the 3 City of Leavenworth added to the rest of the rural area. 4 It would leave a real straight line as boundaries are concerned. It would leave the similarity of interest and it wouldn't throw this township over in the other county which comes back up in a neck on the north part of Leavenworth County. Now, who drew this map I don't know, but I will assure you I have not entered into any of this in regard to any political favoritism for anybody. have never discussed any of this with my county chairman in the Democrat Party and I don't intend to, but I do think that we should draw lines with honesty and with common sense and if we can keep straight lines and put the population where it belongs, I think that is what we should do. Now, I don't know what wards, what precincts they have taken out of the City of Leavenworth to draw this map. I am going to contact Dr. Beasley to see which one has been taken out of the city for this map here.

CHAIRMAN MEEK: Apparently the city is too big.

It is, twenty-six thousand MR. DEMPSEY: some hundred.

MR. VAN CLEAVE: Have you contacted John

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CHAIRMAN MEEK: Comes right against the

MR. DEMPSEY: It does. But it is all in Tonganoxie Township.

MR. SLOCOMBE: How many did you say in this tier of townships?

MR. DEMPSEY: 4,500 and something. had the figures down at my desk but I don't have them

MR. FINNEY: Was Lecompton Township supposed to go with Jefferson, too, out of Douglas?

MR. DEMPSEY: Yes.

MR. CUBIT: We have already taken two townships from Douglas--Lecompton and Kanwaka.

MR. DEMPSEY: Isn't that about 800 voters?
MR. CUBIT: Yes approximately that.

MR. DEMPSEY: I just don't think it shows good judgment on our part to take the City of Tonganoxie out of Tonganoxie Township and then to substitute an area like Sherman Township which goes clear on over east and forms a boot for the area added to Jefferson County.

CHAIRMAN MEEK: Mr. Van Cleave.

MR. VAN CLEAVE: Ambrose, I ask you another question now. Here is what you are taking out of Leavenworth County and putting with Jefferson County; is that correct? Tonganoxie--

MR. DEMPSEY: From right here clear down to there (indicating).

MR. VAN CLEAVE: I see. That is how many?

MR. DEMPSEY: Around 4,500, I don't know just exactly how many.

1	MR. VAN CLEAVE: I mean how many additional
2	are you putting in under your proposal to what is already
3	in the territory?
4	MR. DEMPSEY: I think approximately 500.
5	MR. VAN CLEAVE: That does not take in
6	Sherman County?
7	MR. DEMPSEY: That is right. It does not
8	take in Sherman County.
9	MR. VAN CLEAVE: Additionally, you are
10	proposing Tonganoxie?
11	MR. DEMPSEY: City of Tonganoxie.
12	MR. VAN CLEAVE: What about Reno Township?
13	MR. DEMPSEY: All four, the whole tier
14	of counties on the western border.
15	MR. VAN CLEAVE: I am trying to find out
16	just what change you are proposing.
17	(Thereupon general discussion was had off
18	the record.)
19	(Exhibits 5, 6 and 7 were marked by the
20	reporter for identification.)
21	MR. VAN CLEAVE: As I understand, Mr.
22	Dempsey, and speaking from Exhibit 6, the change that you
23	are proposing in Exhibit A is to put the City of Tonga-
24	noxie into the district that has Jefferson County; is
25	that right?

1	MR. DEMPSEY: That is right.
2	MR. VAN CLEAVE: And that is the only
3	change?
4	MR. DEMPSEY: Remove from that, from the
5	proposed map, Exhibit A, Sherman Township, which would go
6	back to Leavenworth.
7	MR. VAN CLEAVE: And there would be a
8	total change of population of
9	MR. DEMPSEY: Approximately 700.
10	MR. VAN CLEAVE: Approximately 700?
11	MR. DEMPSEY: In the vicinity.
12	MR. BUNTEN: Mr. Chairman, I am getting
13	a little confused here. You are talking about something
14	that I don't have a map on.
15	MR. VAN CLEAVE: Do you have Map No. 1
16	which has been marked Exhibit 6 by the reporter?
17	MR. BUNTEN: That doesn't concern his
18	(Thereupon general discussion was had off
19	the record.)
20	CHAIRMAN MEEK: Is it all right if I
21	appoint a subcommittee on this one and report back at
22	9:00 o'clock tomorrow morning? If it is agreeable, Mr.
23	Slocombe, Mr. Finney, Mr. Dempsey. Gentlemen, I think
24	we have about exhausted these several areas right now.
25	MR. HOWARD: That wasn't on the Leavenworth

area?

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CHAIRMAN MEEK: That is on the Leavenworth

area.

MR. CUBIT: Were we going to hear Doc Geiger on this?

CHAIRMAN MEEK: We have his map.

MR. GEIGER: Mr. Chairman, actually I don't have any report to make on that particular map. lines are there and possibly there could be a change or two suggested, such as over here on the Nemaha-Marshall County line, the Township of Home could be put in with Jackson County and it would increase them up to about 16,600 and take off that many off of the Marshall County map because I believe it was suggested something about there was a few people down here below that might be brought in up there, but there is two or three--for instance, over in the southwest corner of Brown County over there, the Township of Powhattan could be moved west and the two up in the northeast corner of Brown County, Padonia and Irving, which are about equal in population, could be moved east. There are some minor changes there but it would not change the overall picture. know, I just kind of like the looks of it. I am kind of against it because it is cutting Brown County half in two but it the best one I have seen. I mean, it looks more

like a--

CHAIRMAN MEEK: I will try and visit with these three fellow on this one, because this is in my territory up there and we will try to have something on that in the morning. If there is no other business, we will stand adjourned until 9:00 o'clock tomorrow morning.

(Thereupon adjournment was taken until February 23, 1966, at 9:00 a.m.)

* * *

FEBRUARY 23, 1966

CHAIRMAN MEEK: I think we will call

the meeting to order. We need a subcommittee to be working on that area yesterday, Republic, Cloud and Washington and bring in a report just as soon as they can and report back to this committee. This is the time table this morning, as far as I know. We will meet now and recess at 10:00 o'clock and reconvene at maybe 10:30 and work until noon and we will see how far along we are at that time. But I would like to appoint on this subcommittee Mr. Boyd, Mr. Crow and Mr. Turner and in a few minutes or anytime they can go over in some other room and work out that district, if they will. We don't have anything of a general nature to come before here ready for adoption