#### MINUTES

# Special Committee on Ways and Means September 5, 1975

#### Members Present

Senator Ross Doyen, Chairman
Representative Wendell Lady, Vice Chairman
Senator Joe Warren
Senator Wayne Zimmerman
Representative Bill Bunten
Representative James Cubit
Representative Keith Farrar
Representative Mike Hayden
Representative James Holderman
Representative John T. Ivy
Representative Irving R. Niles

#### Staff Present

- Mr. Robert Epps, Legislative Research Department
- Mr. Robert Haley, Legislative Research Department
- Mr. Marlin Rein, Legislative Research Department
- Mr. Alden Shields, Legislative Research Department
- Mr. Jim Wilson, Revisor of Statutes Office

The Special Committee on Ways and Means was called to order September 5, 1975, at 9:30 a.m. by Chairman Ross Doyen. A request was made for all visitors to sign the roster which is included as Attachment A. Ms. Janie Alexander, an intern in the Governor's office, was introduced. Representative Hayden's motion to approve the minutes of the August 8, 1975 meeting was seconded by Representative Lady and adopted by the Committee.

# Proposal No. 57 - Police and Fire Pensions

Mr. E.A. Mosher, Executive Director of the League of Municipalities, expressed appreciation for the interest in the problems of police and fire pension plans. The League's recommendations resulted from a meeting of 24 representatives

of 13 cities attended on August 15, 1975. The League indicated it agreed that an unfunded liability of about \$100,000,000 was a problem in Kansas. Mr. Mosher presented the 11 League recommendations and amendments to House Bill No. 2634 that would be necessary to accomplish the recommendations. Mr. Mosher's prepared statement, including the recommendation and amendments, are listed as Attachment B.

Chairman Doyen asked for an explanation of the phrase, subject to certain conditions, in the observation that "... the governing bodies of cities should have authority to maintain local retirement systems including the right to fix benefits and determine employee contributions, subject to certain conditions." Mr. Mosher replied that it referred to minimum actuarial standards.

Representative Hayden asked why the League opposed the prohibition against establishment of new systems. Mr. Mosher said that it was of concern to workers and that it was an important tool in the employer/employee relations.

Chairman Doyen asked how the state would monitor and enforce the law with the proposed amendments. Mr. Mosher expalined that the state would monitor the actuarial studies done by a firm certified by the KPERS-KP&F board and enforcement would be through traditional channels.

Chairman Doyen noted the state did not want its cities to get into financial difficulties as had New York City. Mr. Mosher said the annual actuarial study would review the fiscal integrity of the fund. Mr.Ken Bittel, city manager of Great Bend, informed the Committee that Kansas state law prevented cities from transferring or borrowing against retirement funds.

Mr. John Dekker, Wichita city attorney, agreed with most of the League's presentation. The city of Wichita determined ten years ago that its system must be funded and it will be fully funded in 30 years. The city plan is not identical to the state system because the employee association was active in its development. Wichita believes it essential that the city government have freedom to work with employee groups in developing a retirement plan. Mr. Dekker noted that Wichita thinks it proper for the state to set standards, approved actuaries, and to require an annual report. He noted that certain amendments which had been prepared for Representative Holderman essentially contained his recommendations.

Mr. Lee S. Ayres, city manager of Overland Park, noted in his presentation and prepared statement (Attachment C) that the city opposes mandatory participation in the state police and fire pension plan, but supports requirements for actuarial evaluations of municipal police plans. The Overland Park plan is actuarially sound and provides "better benefits" at less cost. Overland Park's plan is set up on the basis of costing 16 percent or less of annual payroll compared to the total of 21 percent in the state system.

Senator Joe Warren asked how it was possible to have an actuarially sound plan with a lower cost and "better benefits". Mr. Ayres noted that there are at least four reasons. First, the city did not have a large unfunded group to cover. Second, the city is growing and has young patrolmen. The third reason is the governing body has always taken responsible action with respect to benefit adjustments. And fourth, administrative costs are very low. Mr. John Corkhill, Executive Secretary of the Kansas Public Employees Retirement System, explained that the cost of funding would decrease over time for groups that were unfunded before they entered the system. Mr. Corkhill also noted that Overland Park's low average age of patrolmen will not increase the cost in future years because it is a funded system.

Mr. Bittel noted that Great Bend did not want to segregate its employees into classes, but preferred to give equal and fair treatment to all employees. The city does not provide the level of benefits that the state does and cannot afford to do so. Senator Warren asked if the system is funded. Mr. Bittel said the system is funded on a 30 year actuarial basis.

Mr. W.R. McCarter, president of K.S.C.F.F., said that his organization supports a minimum state plan and a requirement that the system be actuarially sound. He also noted that it is essential that employee groups have the right to help restablish the system in each city.

Representative Lady explained that the Committee had no desire to force the system on any city. The concern is that some cities have not funded their plans.

## Proposal No. 57 - Post-Retirement Benefit Increase

Vice Chairman Lady asked Mr. Corkhill to explain the cost and benefit implications of House Bill No. 2373. Mr. Corkhill referred the Committee to a June 4, 1975 letter sent Mr. Rein from Mr. Corkhill which is in the Committee notebooks. The cost data were prepared using an eight percent increase for 1973 retirants and twelve percent for those before 1973. The additional liability for school employees is \$8,474,700 with first year benefits of \$851,483; the additional liability for non-school employees is \$8,480,000 with first year benefits of \$1,002,527. Vice Chairman Lady noted that the additional liability would total \$27,945,600 inclusive of KSRS and KP&F.

Dr. Melvin E. Neely, spokesman for the Topeka Area Retired Teachers' Association (TARTA), distributed a report showing the "Effect of Inflation on the Purchasing Power of the KPERS Retirement Dollar" (Attachment D). The table showed that if the rate of inflation is held at four percent, the needed adjustment would be 26.1 percent; if the nation experienced six percent inflation the adjustment required would be 28.3 percent.

Representative Farrar noted that if benefits go up, the employee contribution rate should go up. Vice Chairman Lady asked if the NEA would support higher rates. Dr. Neely thought it would.

Senator Warren noted that the purchasing power of working people has also gone down and he was concerned about insulating one segment of society from inflation. Vice Chairman Lady also noted that many non-public employees who had retired were also having problems. Mr. Neely said that the public employees had had lower salaries and were thus receiving less.

Representative Ivy noted that the figures for inflation were for the nation and inquired as to how Kansas compared to the nation as a whole. The staff was requested to investigate.

Mr. Jerry Schreiner, Executive Secretary of the United School Administrators, said that Dr. Neely was correct in stating that an adjustment should be made. Several retired state and school employees expressed support for increased benefits.

#### Proposal No. 57 - Computation of Final Average Salary

Vice Chairman Lady asked Mr. Corkhill to refresh the Committee on House Bill No. 2510. Mr. Corkhill explained that House Bill No. 2510 pertains to the computation of final average salary and the commencement of retirement benefit payments of certain school employees, and amends the definition of "final average salary" from the average of the highest five years of the last ten years of participating service to the average of the highest five years of participating service. The bill further provides that a KPERS school member filling a position requiring an administrator's certificate issued by the Kansas State Board of Education, could retire and begin receiving benefits one month following the date he leaves school employment and not be required to wait until the beginning of the next school year as presently required under current law.

Representative Bill Bunten noted that the state could place the burden of proof on the individual and make the retired person document the higher salary. Mr. Corkhill said that the present formula protects the state against deflationary trends.

Mr. C. T. Thomas, Superintendent of the Burlingame schools, noted that the question of administrative difficulty should be viewed in relation to fairness. People who at some time during their employment have contributed at a higher rate deserve to have that rate included in their benefit calculation.

#### Proposal No. 57 - Early Vesting

Mr. Corkhill reviewed the cost implications of House Bill No. 2409. The original bill would have provided vesting after five years and was amended to eight years. The cost change would be as follows:

	Rate	Amount
Five Years		
School Non-School Non-School	+.058% +.045% +.045%	\$271,896 105,055 62,601
Eight Years		
School Non-School Non-School	+.032% +.023% +.023%	\$150,012 53,695 31,996

Senator Warren asked how the costs were projected. Mr. Corkhill said it was based on the number of employees and the turnover rate.

Senator Zimmerman asked if the cost would be annual or a one time cost. Mr. Corkhill said that it would be an annual cost.

Turning to survivor benefits, Mr. Thomas noted that if a person dies at age 59 the survivor receives contributions plus interest but if the person had died at age 60 the survivor may opt to receive the "Option A" benefits. Senator Doyen indicated that the Committee had survivor benefit modifications under consideration.

Representative Niles asked if most people choose Option A which is a reduced monthly benefit payable to the employee for life with one-half this amount continuing monthly to the employee's joint annuitant upon the death of the employee. Mr. Corkhill said most choose Option A but that individuals entitled to higher benefit levels tend to choose Option B which is a reduced month benefit payable to the employee's joint annuitant upon the employee's death.

Representative Cubit asked if people are informed of the choice. Mr. Corkhill said every effort is made to inform them.

#### Afternoon Session

#### Proposal No. 60 - State Employee Salaries

Mr. Keith Weltmer, Secretary of Administration, introduced Mr. Lowell Long, Director of the Personnel Division. Mr. Long stated that the state pay plan was established following a study by Public Administration Services. There have been many revisions since 1970. The system is in constant change. The Personnel Division monitors the adequacy of the system by conducting surveys, exchanging information with other states, and reviewing federal surveys. An agency that believes a problem exists may ask for a special study.

Mr. Rein asked how often a comprehensive survey was done. Mr. Long said it should be done every other year. The study last year was the first since the PAS study.

Representative Hayden asked why some people were being paid at a rate higher than the salary range for their jobs and why they did not receive a cost of living increase. Mr. Long said that when job classes were merged about 100 to 150 people were allowed to keep their old salaries. They did not receive a cost of living increase because Personnel was trying to let the salary range of the job catch up to the level being paid.

Senator Wayne Zimmerman asked if the state had a standard policy for retirement, sick leave, and accrued sick leave. Mr. Long said the state did have a standard policy but the appointing authority had to take action with respect to unclassified positions. Some of the institutions have not taken such action.

Senator Doyen asked why it had taken so long to reclassify the position of cottage parent. Mr. Long said it required extensive review in comparison to other jobs.

Vice Chairman Lady asked if there were plans for a major salary review. Mr. Weltmer said that the Governor was concerned that merit increases were being used as cost of living adjustments.

Representative Hayden brought to the attention of the Committee a need for \$600 for programming and computer time to find inequities in the retirement system. Mr. Corkhill said the inequities resulted from old KSRS annuitants who became members of KPERS and did not receive the \$6.50 adjustment.

Senator Warren asked what could be done to solve the inequity. Mr. Corkhill said that the state could request Dr. Mackin to develop a recommendation after the extent of the inequity was determined.

The Committee approved Representative Hayden's motion to instruct Mr. Corkhill to conduct the search. Representative Cubit voted in opposition after noting that other groups also are subject to inequities in the retirement system.

#### Proposal No. 57 - Correctional Officer Retirement

Mr. Philip Ronnau, Department of Corrections, presented a prepared statement (Attachment E) showing the need for early retirement. The department believes that the constant stress and the requirement for strong physical capabilities necessitates a normal retirement age of 55 for correctional officers. The report also noted that further research of the definition of correctional officer is needed, but the definition in the class specifications can be used.

#### Proposal No. 58 - Advisory Committees

The staff reviewed the revised table of advisory committee expenditures. The revised table shows the FY 1977 request by committee. Despite the discontinuance of compensation, the FY 1977 request is larger than actual expenditures for FY 1975. One reason for the increase is that agencies include all possible costs even though they did not spend same in FY 1975.

Mr. James Bibb, Director of the Division of the Budget, noted that agencies could ask for anything but the Budget Division would review it. He also expressed support of removing requirements that the agency must have a set number of meetings and suggested that expenditures be controlled through the budget process.

#### Proposal No. 59 - Museum

The staff presented a survey of museums operated by other states. The Committee expressed concern about the cost and size of the proposal. Representative Lady indicated that planning money should not be approved until the Governor makes a commitment to the project. Representative Bunten moved that a subcommittee be appointed to work with the Historical Society in reviewing the building needs. The motion was approved and Senator Doyen, Representative Bunten, and Representative Cubit were appointed.

Prepared by Robert Haley

Approved by the Committee on:

(Chairman)

Name	Address	Representing
George Pyle	City Hall,	City of Hutchinson
m n: 1	Hutchinson, Kansas	m 1
T. Bird	Topeka	Topeka Police Dept.
George Miller	Wichita	Retirement Board
Richard La Munyon	Wichita	Retirement Board
Jim Sparr Hazel W. Simmons	Wichita Lawrence	Retirement Board State Committee
mazer w. bimmons	Lawrence	AARP and NRTA,
	,	Retired Teachers
John Dekker	Wichita	City Attorney
James A. Todd	Wichita	Kansas State Fire
		Fighters Association
Gladys Six	Lawrence	Retired Teachers
Helen E. Booth	Baldwin	Retired Teachers
Bill Douglas	Topeka	League of Kansas
		Municipalities
E. A. Mosher	Topeka	League of Kansas Municipalities
Mr. and Mrs. H.H. Bishop	Manhattan	Manhattan Retired
		Teachers Association
Mr. and Mrs. E.L. Donnell	Manhattan	Manhattan Retired
	The state of the s	Teachers Association
Margherita Sparman	Manhattan	Manhattan Retired
		Teachers Association
Lura Mae Bayles	Manhattan	Retired Teacher
M. Ward Bayles	Manhattan	Retired Teacher
L.C. Dillon	Manhattan	Retired Teacher
Fred L. Brown	Kansas City	Kansas City, Kansas
Harold E. Huggins	Kansas City	Fire Department Kanas City Fire
narora B. naggriis	Ransas Grey	Fighters
Ken Bittel	Great Bend	City of Great Bend
Marshall Crowther	Lawrence	KPERS
John K. Corkhill	Topeka	KPERS
Jack Hawn	Topeka	KPERS
Janie Alexander	Governor's Office	Faculty Widows
J. C. Stolfar	U.S.D. No. 420	Board of Education and
	Osage City	United School
Towns O Cobracinos	mamala.	Administrators
Jerry O. Schreiner	Topeka	United School
C.T. Thomas	Burlingame	Administrators United School
C.I. IIIOmas	burringame	Administrators
Carl M. Smith	Leavenworth	United School
		Administrators
Harry O'Riley	Topeka	Kansas Association
,	1	of Public Employees
W.R. McCarter	Topeka	K.S.C.F.F.
Richard Bradshaw	Topeka	K.S.F.F.A.
John Hendrix	Hutchinson	K.S.F.F.A.
Harold E. Lowe	Shawnee Mission	K.S.R.T.A.

Name	Address	Representing
Wendell R. Godwin Edna L. Golladay Dennis Williams	Topeka Fort Scott Topeka	K.S.R.S. N.R.T.A K.S.R.S. Division of the Budget
Murle M. Hayden	Topeka	Topeka Area Retired Teachers Association
Lee S. Ayres Ronald Jackson George L. Cleland	Overland Park Overland Park Topeka	City of Overland Park City of Overland Park Topeka Area Retired Teachers Association
Melvin E. Neely	Topeka	Topeka Area Retired Teachers Association
L. U. West Lee Ayers	El Dorado Overland Park	KPERS and AARP City of Overland Park

# Statement on Proposal No. 57--Police and Fire Pensions

To the Special Committee on Ways and Means

By E. A. Mosher, Executive Director, League of Kansas Municipalities

September 5, 1975

The League of Kansas Municipalities has been concerned for many years with the need for sound public employee pension programs. More than 15 years ago, the League served as the secretariat for the joint committee for a Kansas public employees retirement system, which initiated the KPERS legislation. More than 10 years ago, the League initiated studies and a proposal which ultimately resulted in creation of the Kansas Police and Firemen's Retirement System (KP&F). During the intervening years, we have been aware of the fact while while KP&F offered a partial solution, it has not offered a total solution to the problem of adequately funding existing local police and fire pension programs.

As a result of this concern and interest, we have been aware of and are appreciative of the work of this Special Committee on Ways and Means. We have attempted to serve in two roles in the study process—as an information distributor and as a concensus builder. This activity culminated in a meeting on August 15, which 24 representatives from 13 cities attended. We are pleased that Dr. John MacKin and Mr. John Corkhill were able to participate. Following this open meeting, the League's Committee on Public Personnel, chaired by City Manager V. A. Basgall of Emporia, reviewed and approved the conclusions which were generally approved at the meeting. Since that time, we have been in contact with representatives of seven other cities.

While there are no doubt some disagreements, we believe the following observations, principles and recommendations reflect the consensus of city general (elected and appointed) government officials. Needless to say, given the financial problems of cities generally, and

the substantial financial impact the implementation of these recommendations will have, the support of these statements by local officials is often a matter of reluctant resignation.

The observations, principles and recommendations we submit to you are numbered, for reference and discussion purposes.

- 1. While we recognize and share the legislature's concern for insuring fiscally sound local retirement systems, we also believe that proposals to accomplish this objective should recognize, to the maximum extent possible, the right of cities to conduct their local affairs under their constitutional home rule powers. While we do support uniformity of funding requirements, as will be noted, we plead for maximum local discretion to meet the varying local conditions that exist in Kansas cities.
- 2. We do not believe the best interest of the public or the public employee will be served by requiring all cities to abandon their local retirement systems, nor by mandating uniform benefits or uniform contribution rates. We believe the governing bodies of cities should have authority to maintain local retirement systems, including the right to fix benefits and determine employee contributions, subject to certain conditions. Therefore, we are opposed to any proposal which would (a) mandate inclusion of all local police and firemen within KP&F, (b) abolish all existing local retirement systems, or (c) prohibit the establishment of new systems.
- 3. Recognizing the legitimacy of state concern over the adequate funding of local systems, we support state establishment of minimum actuarial standards for all local systems. This includes such statutory standards as may be necessary, and the authorization of local use of the KPERS-KP&F actuarial firm. Cities should also be permitted to select their own actuarial firm, subject to certification by the state KPERS-KP&F board. We assume that certain basic, actuarial assumptions would need to be established by the state board, to apply to all firms, to assure some uniformity of actuarial calculations.

- 4. We are opposed to a requirement that the maximum time permitted for funding existing local retirement system liabilities be accelerated at a rate greater than that used to fund KP&F liabilities. (However, see 6, below). We do not, as a practical matter, believe such "incentives" are necessary for "open" and continuing systems.
- 5. We do not oppose a requirement that a special actuarial study be made prior to the granting of any new or additional benefits under a local retirement system. This would require local officials to have information necessary to make sound policy decisions, and would also serve as a "cooling off" period in labor negotiations as to employee benefits.
- 6. We do not oppose separate, accelerated funding standards for (a) the financing of new or additional benefit improvements of "closed" pension systems ("dead-end" systems, in cities where all new employees are affiliated with KP&F or KPERS) or (b) for the financing of liabilities attributable to retired members.
- 7. We support legislation which would permit cities to bring retirants under local pension plans within KP&F administration as special members.
- 8. We are opposed to any proposal which would remove from the hands of the locally elected governing body the sole responsibility for any decision to bring active employees under KP&F.
- 9. We support legislation to increase the employee contribution rate under the existing statutory police and fire pension laws, to the same employee contribution rate required for KP&F members. This, in effect, means support to increase the contribution rates set forth in the statutory plans from three percent to seven percent. At the same time, the statutory ceilings as to the maximum amount of local fund reserves should be removed.
- 10. As noted previously, we recognize the legitimacy of state requirements as to the fiscal soundness of local retirement systems. However, any mandates to insure fiscal responsibility toward public employees should also insure fiscal responsibility toward the public employer, by

providing a reasonable timetable under which cities may discharge their responsibilities. We suggest the calendar year 1978 as the earliest feasible date on which the actuarially determined funding requirements should begin.

established mandatory funding requirements will have on local systems. We think it likely that the net effect of this requirements will be the voluntary joining of KP&F by all local pension cities for new employees, with three or four exceptions. Further, we believe that most of our cities will also provide for the membership of existing local plan members within KP&F. In any event, the objective of fiscal soundness will have been met, and a continuing monitoring process established to assure future financial obligations are timely met.

## Amendments to HB 2634 Necessary to Accomplish the Above Recommendations:

- Sec. 1. Remove--unnecessary and in conflict with proposed amendments.
- Sec. 2. Some revisions of definitions may be necessary to accommodate other amendments; the definition of local plans may need expansion.
- Sec. 3. Remove.
- Sec. 4. Remove
- Sec. 5(a) Amend to strike "with" on line 25, all of line 26 and line 27 up to "in".
  - (b) Amend line 6 on page 4 to change to 40 years.
  - (c) On line 27, provide for state payment of costs of state actuary.
    - --Add alternate provision permitting local selection of an actuary, subject to approval; provide by statute and/or authorize board to establish basic actuarial assumptions.
  - (d) Strike all of lines 1 through 10 on page 5. See Proposed New Section A, below

- Sec. 6. No change.
- Sec. 7. No substantive change; on page 7 in lines 4 and 7, "body" should be changed to "board."
- Sec. 8(b) Employee contributions to be set at 7%, but not less than amount being contributed on date of entry. See Proposed New Section A, below.
- Sec. 9. No change
- Sec. 10. No change
- Sec. 11. No change, but appears to duplicate in part the provisions of Sec. 6. Further, a city should be able to bring in retirants as special members even if some active members elected to stay under local plans.
- Proposed New Section A. Amend K.S.A. 13-14a01 et seq. and 14-10a01 et seq. to eliminate fund limits and to increase contribution rate to 7%.
- Proposed New Section B. Require actuarial study prior to the granting of any benefit changes to local plans; set time schedule for funding costs.
- Effective Date. Section 5, and possible other sections, should be amended to become effective January 1, 1978. Some provisions as to elections would need to refer to July 1, 1977.

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TO: SPECIAL COMMITTEE ON WAYS AND MEANS

FROM: DEPARTMENT OF CORRECTIONS

SUBJECT: PRESENTATION ON RETIREMENT OBJECTIVES

I wish to sincerely thank this committee for giving us the opportunity to explain the retirement goals for the Department of Corrections. Last year an actuarial study was completed by the Martin E. Segal Company, but because of its late completion date, it could only be referred directly to the Legislature and the results are reflected in Senate Bill 578. This bill did not receive full approval and was carried over into the 1976 session.

At the present time, an indepth research project funded by a federal grant is currently being carried out by the Department of Corrections which will provide a comprehensive eight-year plan. There may be some results of this project which the committee may wish to review in the area of Personnel Administration.

Our own newly established research and planning section is presently studying retirement systems in other states to determine which have retirement programs similar to what we are requesting. Also, to find out if they have mandatory retirement ages similar to the ones we will be suggesting here. They are further researching to determine what the facts are for our own Department on the number of deaths and illnesses due to stress or heart ailments. Parenthetically, we have just in the past few days uncovered an unpublished report by the University of South Carolina covering all Department of Corrections in the United States which indicates that those who work in the field of corrections are more likely, by fifteen percent (15%), to suffer heart ailments from stress than anyother known occupation. Unfortunately, the results have not been published and a preliminary copy is not available at this time.

Years of experience have indicated to us that correctional officers have certain demands presented them, most of which require rather strong physical capacities and the ability to withstand constant stress. In our judgement, the maximum age which will uniformly permit effective performance of duties by correctional officers in these circumstances is less than the normal age of retirement for other state employees.

The definition of what constitutes a correctional officer for the purpose of a retirement program needs some further research. For the most part, it can be defined as those who are employed as correctional officers under the definition as shown in the class specifications of the Department of Administration, Division of Personnel.

It is our judgement that 55 should be the normal retirement age for correctional officers. As you probably know, the present retirement system, KPERS, does not allow for retirement until age 60 and then only at greatly reduced benefits.

Special Committee on Ways and Means stember 5, 1975

The public has a definite need and right to expect state employees serving in the capacity of correctional officers who are mentally and physically able to perform the job of maintaining security and control in Kansas Correctional Institutions. It is our strong opinion that an individual beyond the age of 55 is less able to handle the assigned duties and responsibilities. The public's great need for skill and performance in this area can not be underestimated. Currently, the trend of the courts is now to place on probation many offenders who are more tame and manageable in nature, leaving those hardened criminals, recidivists, those who have constant violent behavior patterns and those whose conduct is based on an untreatable mental or emotional condition be committed into our institutions. Management and control of such inmates requires, for the public good, the highest level of performance that we can obtain.

Therefore, it is the position of the Department of Corrections that the state should provide retirement benefits under the Kansas Police and Fireman's Retirement System for correctional officers. Studies are conclusive that the following advantages could be anticipated: Older less efficient employees can be retired with resulting economies; turnover will be decreased; a better class of workers will be attracted; employee efficiency will be increased through elimination of financial worries; goodwill and a better public image will be enhanced; that the benefits provided by KP&F will increase the employees estate and help the survivors; and finally, the contributory nature of this plan encourages thrift.

As a result of the study continued last year, there are some figures on cost and percentages which if you wish, will be made available to you. The cost figures in dollars will need to be updated somewhat, but the figures remain basically accurate as a result of the actuarial study.

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- 2. We do not believe the best interest of the public or the public employee will be served by requiring all cities to abandon their local retirement systems, nor by mandating uniform benefits or uniform contribution rates. We believe the governing bodies of cities should have authority to maintain local retirement systems, including the right to fix benefits and determine employee contributions, subject to certain conditions. Therefore, we are opposed to any proposal which would (a) mandate inclusion of all local police and firemen within KP&F, (b) abolish all existing local retirement systems, or (c) prohibit the establishment of new systems.
- 3. Recognizing the legitimacy of state concern over the adequate funding of local systems, we support state establishment of minimum actuarial standards for all local systems. This includes such statutory standards as may be necessary, and the authorization of local use of the KPERS-KP&F actuarial firm. Cities should also be permitted to select their own actuarial firm, subject to certification by the state KPERS-KP&F board. We assume that certain basic, actuarial assumptions would need to be established by the state board, to apply to all firms, to assure some uniformity of actuarial calculations.

- 4. We are opposed to a requirement that the maximum time permitted for funding existing local retirement system liabilities be accelerated at a rate greater than that used to fund KP&F liabilities. (However, see 6, below). We do not, as a practical matter, believe such "incentives" are necessary for "open" and continuing systems.
- 5. We do not oppose a requirement that a special actuarial study be made prior to the granting of any new or additional benefits under a local retirement system. This would require local officials to have information necessary to make sound policy decisions, and would also serve as a "cooling off" period in labor negotiations as to employee benefits.
- 6. We do not oppose separate, accelerated funding standards for (a) the financing of new or additional benefit improvements of "closed" pension systems ("dead-end" systems, in cities where all new employees are affiliated with KP&F or KPERS) or (b) for the financing of liabilities attributable to retired members.
- 7. We support legislation which would permit cities to bring retirants under local pension plans within KP&F administration as special members.
- 8. We are opposed to any proposal which would remove from the hands of the locally elected governing body the sole responsibility for any decision to bring active employees under KP&F.
- 9. We support legislation to increase the employee contribution rate under the existing statutory police and fire pension laws, to the same employee contribution rate required for KP&F members. This, in effect, means support to increase the contribution rates set forth in the statutory plans from three percent to seven percent. At the same time, the statutory ceilings as to the maximum amount of local fund reserves should be removed.
- 10. As noted previously, we recognize the legitimacy of state requirements as to the fiscal soundness of local retirement systems. However, any mandates to insure fiscal responsibility toward public employees should also insure fiscal responsibility toward the public employer, by

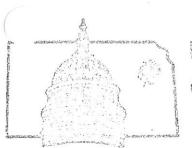
providing a reasonable timetable under which cities may discharge their responsibilities. We suggest the calendar year 1978 as the earliest feasible date on which the actuarially determined funding requirements should begin.

established mandatory funding requirements will have on local systems. We think it likely that the net effect of this requirements will be the voluntary joining of KP&F by all local pension cities for new employees, with three or four exceptions. Further, we believe that most of our cities will also provide for the membership of existing local plan members within KP&F. In any event, the objective of fiscal soundness will have been met, and a continuing monitoring process established to assure future financial obligations are timely met.

# Amendments to HB 2634 Necessary to Accomplish the Above Recommendations:

- Sec. 1. Remove--unnecessary and in conflict with proposed amendments.
- Sec. 2. Some revisions of definitions may be necessary to accommodate other amendments; the definition of local plans may need expansion.
- Sec. 3. Remove.
- Sec. 4. Remove
- Sec. 5(a) Amend to strike "with" on line 25, all of line 26 and line 27 up to "in".
  - (b) Amend line 6 on page 4 to change to 40 years.
  - (c) On line 27, provide for state payment of costs of state actuary.
    - --Add alternate provision permitting local selection of an actuary, subject to approval; provide by statute and/or authorize board to establish basic actuarial assumptions.
  - (d) Strike all of lines 1 through 10 on page 5. See Proposed New Section A, below

- Sec. 6. No change.
- Sec. 7. No substantive change; on page 7 in lines 4 and 7, "body" should be changed to "board."
- Sec. 8(b) Employee contributions to be set at 7%, but not less than amount being contributed on date of entry. See <u>Proposed New Section A</u>, below.
- Sec. 9. No change
- Sec. 10. No change
- Sec. 11. No change, but appears to duplicate in part the provisions of Sec. 6. Further, a city should be able to bring in retirants as special members even if some active members elected to stay under local plans.
- Proposed New Section A. Amend K.S.A. 13-14a01 et seq. and 14-10a01 et seq. to eliminate fund limits and to increase contribution rate to 7%.
- Proposed New Section B. Require actuarial study prior to the granting of any benefit changes to local plans; set time schedule for funding costs.
- Effective Date. Section 5, and possible other sections, should be amended to become effective January 1, 1978. Some provisions as to elections would need to refer to July 1, 1977.



# UNITED SCHOOL ADMINISTRATORS OF KANSAS LEGISLATIVE

Francial 57

#### POSITION PAPER

1975 Legislative Position Concerning KPERS

Re:

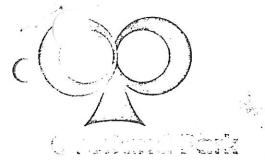
Purpose:

USA proposes that present statutes be amended to permit employees covered under KPERS to be eligible for retirement with full benefits following 30 years of service, or at the age of 60 years with benefits based on the number of years of employment.

USA proposes that provisions for survivor benefits for vested members be amended to provide that such survivor be allowed 60% of present year salary (or salary that would normally be used for computation of employee's retirement pay) and survivor be entitled to Option A or Option B if Option B is designated prior to death of employee (option changeable if elected prior to retirement). If contributions of employee exceeds benefits received by the survivor under Option A or B, the balance of contributions will be paid as now provided by existing law.

U.S.A. Position:

Rationale:



September 5, 1975

Special Committee on Ways & Means Senator Ross O. Doyen, Chairman

Re:

Proposal 57

Short Title: Retirement Proposals "...establishment

of funding standards for local police and fire systems..." - HB-2634

Thank you for the opportunity to appear and speak on the issue of State regulation of municipal police pension plans.

The Governing Body of the City of Overland Park, Kansas has given this matter special attention in Council committee and in regular Governing Body meetings. Official actions are as follows: Resolution No. 1018, February 10, 1975; Resolution No. 1078, July 14, 1975.

Copies of these resolutions are attached and constitute a part of this statement. I understand that Resolution 1018 was forwarded to the leadership of the Legislature and the members of the Johnson County Delegation; and that copies of Resolution 1078 were presented to the Special Committee on Ways & Means during a previous hearing by our Chief of Police.

Key points set forth in the resolutions are as follows:

- 1. Oppose mandatory participation in State Police & Fire Pension Plan (KPF).
- 2. Support requirement for actuarial evaluations for municipal police plans.

## Comment

For your consideration and for the record on the Committee's proceedings, the following comments are offered:

 Our City police plan is actuarially sound-confirmed by separate analysis conducted by both Meidinger & Associates of Kansas City, Missouri and Bankers Life of Des Moines, Iowa. Also, Dr. Jack Makin is reported to have commented that the Overland Park plan is "very well funded".

- 2. Overland Park police officers are pleased with the plan.
- 3. Our plan is a valuable recruitment and retention tool.
- 4. Our plan is less expensive than the State plan. Overland Park's plan is set up on the basis of costing 16% or less of annual payroll. The State plan requires an average of 14% of payroll plus a 7% deduction from the police officer's pay for a total of 21%. Overland Park's plan does not require officer participation.
- 5. Our City plan has better benefits, particularly in the areas of cash-out privileges at retirement, death benefit, and off-the-job disability benefits. A comparison of benefits has already been filed with the Committee.
- 6. If the State were to take action to require participation in the State plan, this would require the City to dissolve its present plan, raise police officers' salaries by 7% in order to offset the deduction, and experience a reduction in benefits to the police officer. This is a most unpleasant alternative from most any viewpoint: police officer, legislator, management, and taxpayer.
- 7. By pursuing this legislation, we see more of the federal government-like trend of mandating the unnecessary and impractical. Does the "State know better", is it true that "bigger is better"?--I don't think so in this case.
- 8. We very much regret that a bill providing such extreme and unrealistic measures has been introduced and has imposed upon so many people's time. At the same time, we are grateful to the staff of the Committee and our Representative, Wendell Lady, for cooperating and providing information in keeping us informed on the Committee's work.

Respectfully submitted,

Lee S. Ayres City Manager

LSA:am

cc: Governing Body

Enclosures: Resolution No. 1018

Resolution No. 1078

#### VESOFOTION MO' TO

A RESOLUTION ASKING KANSAS LEGISLATORS TO CONSIDER THE POSITION OF THE ITY OF OVERLAND PARK AS STATED BELOW WITH REFERENCE TO THE PROPOSED MENDMENT TO THE STATE POLICE AND FIREMEN'S PENSION PLAN.

WHEREAS, the Special Committee on Ways and Means, an Interim Committee of the Kansas Legislature, has under study Kansas Police and Firemen's Pension Plans of municipalities; and

WHEREAS, such study could result in legislation mandating coverage under the Kansas Police and Firemen's Pension Plan; and

WHEREAS, the City feels it would be discriminatory to mandate that all newly hired police employees be covered under the Kansas Police and Firemen's Pension Plan; and

WHEREAS, the City of Overland Park has established its own Police Pension Plan with benefits exceeding those available under existing state legislation; and

WHEREAS, the City Police Pension Plan is a valuable instrument in recruiting and retaining highly qualified police officers for this City;

NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BODY OF THE CITY OF OVERLAND PARK, KANSAS:

- That the City of Overland Park, Kansas is opposed to any amendment to the existing Kansas Police and Firemen's Pension Plan which would mandate coverage under said plan; and
- 2. That the City would not object to any amendments which would require cities to comply with standards set forth in Federal legislation on pension plans, even though cities are presently exempt from such legislation; and
- Further, that the City would not object to any amendments which would provide for actuarial evaluations of City Police and Firemen's Pension Plans; and
- 4. That the Kansas Legislature consider the position of the City of Overland Park, Kansas, as herein expressed, if amendments to the Kansas Police and Firemen's Pension Plan are to be made.

ADOPTED by the Governing Body this Ltd day of February, 1975.

Yack Walker, Mayor

ATTEST:

Bernice Crummett, Finance Director/City Clerk

APPROVED AS TO FORM:

Phillip L. Harris, City Attorney

A RESOLUTION ASKING KANSAS LEGISLATORS TO CONSIDER THE POSITION OF THE CITY OF OVERLAND PARK AS STATED BELOW WITH REFERENCE TO THE PROPOSED HOUSE BILL NO. 2634, AN AMENDMENT TO THE KANSAS POLICE AND FIREMEN'S PENSION PLAN.

WHEREAS, the Special Committee on Ways and Means, an Interim Committee of the Kansas Legislature, has proposed House Bill No. 2634, an amendment to the Kansas Police and Firemen's Pension Plan; and

WHEREAS, such proposed bill could result in mandating coverage under the Kansas Police and Firemen's Pension Plan; and

WHEREAS, the City feels it would be discriminatory to mandate police employees under the Kansas Police and Firemen's Pension Plan as either active or special members; and

WHEREAS, the City of Overland Park has established its own Police Pension Plan with benefits exceeding those available under existing or proposed state legislation; and

WHEREAS, the Overland Park Police Pension Plan is a valuable instrument in recruiting and retaining highly qualified police officers for this city;

NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BODY OF THE CITY OF OVERLAND PARK, KANSAS;

- That the City of Overland Park, Kansas, is opposed to any proposed legislation mandating the City under the Kansas Police and Firemen's Pension Plan; and
- 2. That the City would not object to any proposed legislation which would require cities to comply with standards set forth in Federal legislation on pension plans, even though cities are presently exempt from such legislation; and
- 3. Further, that the city would not object to any proposed legislation which would provide for actuarial evaluations of local City Police and Firemen's Pension Plans; and
- 4. Further, that the city concurs with the state that pension funds should be properly funded to provide the expected benefits to members; and
- 5. That the Kansas Legislature consider the position of the City of Overland Park, Kansas, as herein expressed, if amendments to the Kansas Police and Firemen's Pension Plan are to be made.

ADOPTED by the Governing Body this 14th day of July, 1975.

Jack Walker, Mayor

ΔΤΤΕΩΤ.

Bernice Crummett

Finance Director/City Clerk

APPROVED AS TO FORM:

Phillip L. Harris, City Attorney

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N.	1969	127.6	825.73	+5.5%	+ 21.2%	
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#### ADVISORY COMMITTEES ESTABLISHED BY STATUTE



# General Government

Agency	Advisory Body	Actual No. of Members FY 75	No. of Meetings FY 75	Fund	Expenditu FY 75 Actual	FY 77 Request	Reference Page
Board of Accountancy	Advisory Council to the State Board of Account- ancy	5	. 1	General Special		==	7
Civil Rights Commission	Advisory Committee on Mexican-American Affairs	7	4	General Special	\$2,078	\$6,235 	. 8
Civil Rights Commission	Advisory Committee on Indian-American Affairs			General Special		**	10
State Athletic Commission	Advisory Athletic Board	7	1	General Special	80	90 <b></b>	11
Healing Arts Board	State Examining Committee for Physical Therapy	4	2	General Special	 **	 **	12
Healing Arts Board	Advisory Committee on Podiatry	**	**	General Special	 **	 **	13
Department of Administration	State Printing Advisory Committee	3	1	General Special			14
Department of Administration	Mobile Home and Recrea- tional Vehicle Advisory Committee	9		General Special	 2,945	 5,390	15
Department of Administration	Computer Services Board	8	50 M T 1 M 1	General Special			16

s (84)	V V	Actual No.	No. of		Expendit	ure	
Agency	Advisory Body	of Members FY 75	Meetings	Fund	FY 75	FY 77	Reference
	<u> </u>	<u> </u>	<u>FY 75</u>	Fund	Actual	Request	Page
Department of	State Telecommunications			General			340
Administration	Advisory Committee	3	3	Special Special			17
Department of	State Architectural Ser-			General			
Administration	vices Advisory Committee	7	**	Special			18
Danambarat	Temporary Advisory Com-				7 000		
Department of Administration	mittee on Statewide	15	12	General	7,000		10
Administration	Building Codes	15	12	Special			19
Department of	Public Television		•	General	3,924	5,440	
Administration	Commission	10	8	Special			20
				7			2
Department of	Advisory Council on		•	General	965	.1,000	
Administration	Ecology	22	6	Special			21
Department of	Advisory Commission to						
Economic De-	the Department of Eco-			General		10,936	
velopment	nomic Development	new	nėw	Special			23
Consumer Credit	Council of Advisors on			General			
Commissioner	Consumer Credit	16	2	Special Special	1,248	1,296	24
	To about and Advisory Com						
Department of	Technical Advisory Com- mittee on the Assessment-			General	137	1,000	
Revenue	Sales Ratio Study	3	2	Special			25
,							
Department of				General			
Revenue	Medical Advisory Board	5	11	Special	1,330	<del></del>	26
D	38"	s		1	/ 000		
Department of Revenue	Dealer Review Board		10	General Special	4,099 	7,106	27
Kevenue	Dealer Keview Board			Special		7,100	
Governor's	Governor's Energy			General		**	
Department	Advisory Council	new	new	Special		**	28
				*			
Interstate	Interstate Cooperation	-0		T2			
Cooperation	Commission Advisory	_	-	General	3,882	3,800	20
Commission	Committee	5	1	Special			29

Agency	Advisory Body	Actual No. of Members FY 75	No. of Meetings FY 75	Fund	Expenditur FY 75 Actual	re FY 77 Request	Reference Page
Public Welfare			9				s v
Coordinating Council for the Blind	Coordinating Council for the Blind	6	2	General Special	 	, <del></del>	30
Coordinating Council for Handicapped Children	Coordinating Council for Handicapped Children	**	**	General Special			31
Employment Security Divi- sion	State Advisory Council	11	2	General Special	 **	2,000	32
Social and Re- habilitation Services	Board of Social Work Examiners	7	12	General Special	 3,149	 3,200	33
Social and Re- habilitation Services	Advisory Commission on Drug Abuse		10	General Special			34
Social and Re- habilitation Services	Advisory Commission on Alcoholism	5	15	General Special	 4,947	 5,000	35
Social and Re- habilitation Services	Advisory Committee to the Division of Services to Children	14	12	General Special		 50	36
Social and Re- nabilitation Services	Rehabilitation and Half- way House Advisory Com- mittee	**	**	General Special		= .	37
					9		

36		Actual No.	No. of	H	Expenditu	ıre	
Agency	Advisory Body	of Members FY 75	Meetings FY 75	Fund	FY 75 Actual	FY 77 Request	Reference Page
Social and Re- habilitation Services	Vending Facilities Advi- sory Committee	5	1	General Special	<b></b> 86	 100*	38
Social and Re- habilitation Services	Committee on State and Unified School Districts' Purchases	**	**	General Special		 	39
Social and Re- habilitation Services	Advisory Commission on Mental Health and Re- tardation	**	**	General Special	 2,186	 2,200	40
Social and Re- habilitation Services	State Planning and Advi- sory Council on Develop- mental Disabilities Serv.	5	**	General Special	 4,545	 4,600*	41
Education and Re	search						
University of Kansas	Law Enforcement Training Center Advisory Committee	10	2	General Special	 193	 200	42
Board of Regents	Students Advisory Com- mittee	new	new	General Special	 	3,700	43
Kansas State Library	State Library Advisory Commission	7	8	General Special	2,167 661	1,300 660	44
Department of Education	Advisory Council of Com- munity Junior Colleges	11	3	General Special	1,624	925 <b></b>	45
Department of Education	State Advisory Council for Vocational Educa- tion	17	5	General Special	 5,991	 6,000	46
Department of Education	Advisory Commission on Proprietary Schools	9	3	General Special	<b></b> 988	 450	47

		Actual No.	No. of	E	xpenditu	re	
Agency	Advisory Body	of Members FY 75	Meetings FY 75	Fund	FY 75 Actual	FY 77 Request	Reference Page
Department of Education	Professional Teaching Standards Advisory Board	35	4	General Special	15,919 	16,000	48
Department of Education	Professional Teaching Practices Commission	17	7	General Special	8,217	10,040	49
Department of Education	State Advisory Council for Special Education	17	20	General Special	6,183 	7,000 	.50
Public Safety Adjutant General	Military Advisory Board	9	0	General Special	.=-	1,500	51
Department of Corrections	Citizen's Advisory Board	15	8*	General Special	4,555 —	15,412	52
Conservation of Ag	riculture and Natural Resour	ces					
State Board of Agriculture	Milk Advisory Committee	6		General Special	436 	**	53
State Board of Agriculture	Pesticide Advisory Board	13	1	General Special	290	**	54
State Board of Agriculture	Anhydrous Ammonia Advisory Committee	6	0	General Special			55
Animal Health Department	Kansas Animal Health Board	7	4	General Special	1,057 219	980 350	56
Grain Inspection Department	State Grain Advisory Commission	5	2	General Special	 790	1,132	57
Water Resources Board	Weather Modification Advisory Committee	7	8	General Special	1,944	1,944*	58

(8)		Actual No.	No. of	I	Expenditu	re	*
Agency	Advisory Body	of Members FY 75	Meetings FY 75	Fund	FY 75 Actual	FY 77 Request	Reference Page
Health and Hospi	tals		4			æ	* ,
Department of				10 48 300			
Health and Environment	State Health Planning Council	14	10	General Special	14,364	 45,148	59
Department of Health and	Advisory Commission on			General	,		
Environment	Environment	9	**	Special	654	2,205	60
Department of				7	***************************************		
Health and Environment	Advisory Hospital Council	9	2	General Special	1,453 		61
Department of Health and	Advisory Committee on	***************************************		. 0 1			
Environment	Food Services and Lodging Standards	6	8	General Special	3,046	7,320	62
Department of Health and	Francisco Madical Countries			C1	**		
Environment	Emergency Medical Services Advisory Council	15	11	General Special	**	10,000	63
Recreational and	Historical						
Park and							·
Resources Authority	Natural and Scientific Areas Advisory Board	7	8	General Special	- <b>-</b> 153	200 <del></del>	64
Highways and Othe	er Transportation	£					
Department of Transportation	State Highway Advisory Commission	new	new	General Special	 	**	65
* Estimated			101916	Special	65,720 47,820 L13,540	\$ 87,502 104,407 \$191,909	
** The informat:	ion has not been received from	the agency.					

Proposal 59

Legislative Research Department

September 4, 1975

#### MEMORANDUM

TO: Special Committee on Ways and Means

FROM: Legislative Research Department

RE: Survey of Museums Operated by Other States

#### Background

The Committee, at the July 16, 1975 meeting requested the staff conduct a survey of other state museums covering, among other topics, the square footage and costs of any recent new state museums. Mr. Nyle Miller, Executive Secretary of the Kansas Historical Society, was contacted for information concerning which states had new museum facilities or some other reason for being included in the survey. A sample of 17 states was compiled, using the criteria of proximity to Kansas and newness of the museum building. Seven states responded to the survey.

#### Square Footage

The survey form was designed to gather data for both the central museum and the museum space at the historical sites. However, most of the states responding indicated that information on historical sites was not available. The information on the central museum space is as follows:

Square Footage Data

		50	quare root	age Data			
					Other Activities	Total	
State	Museum	Museum	Museum	Museum	in Building	Building	
	Display	Storage	Support	Total			
Kansas	24 200	12 200	1 000	20 560	16.660	06.000	
Current Requested	24,200	13,380	1,980	39,560	46,660	86,220 220,000	
Requested						220,000	
Arkansas							
Colorado							
01d	15,000	14,100	14,196	43,296	10,700	53,996	
New	40,000	12,800	39,290	92,090	23,900	115,990	
Nebraska				0.40			
01d	18,000	27,000	8,000	53,000	18,000	71,000	
(Planned)		, <b></b>		100,000		100,000	
0klahoma	18,355	2,034	900	21,289	33,000	5/, 200	
OKIAHOMA	10,555	2,034	900	21,209	33,000	54,289	
Oregon	20,000	20,000-	4,000	44,000	10,000	54,000	
Wyoming	. 10						
(Planned)	32,000		77,000	109,000		109,000	
			- F				
Utah	1,200	1,500		2,700	800	3,500	

The distribution of space between display and storagesupport was also a concern of the Committee. The following table shows the percentage of the total museum space occupied by displays:

State	Display Space As Percentage Of Total Museum Space
Kansas	61%
Colorado	
01d	35
New	43
Nebraska	
01d	33
0klahoma	86
Oregon	45
Wyoming	8
(Planned)	29
Utah	_44
Average	47%

#### Cost of Construction

The survey only requested data on the cost of construction if the building was built within the last five years. It was believed that costs before 1970 would be so low because of recent inflation that they would distort any evaluation of costs per square foot. The Kansas Memorial Building was completed in 1914 at a cost of \$600,000 or \$6.96 per square foot. The average cost of the new Colorado and Wyoming museums is over \$56.00 per square foot. The cost data in the following table could also be distorted depending on whether the cost of fixed equipment is included in both responses.

State	Year Completed	Size (Sq. Ft.)	Total Cost	Cost Per Foot
				Tu-
Kansas	1914 Requested	86,220 190,000		
Colorado	1915 1977	53,996 115,990	\$4,929,416	\$42.50
Nebraska	1953 Planned	71,000 100,000		
0klahoma	1930	54,289		
Oregon	1966	54,000		
Wyoming	Planned	109,000	7,200,000	66.05
Utah	1959	3,500		4
Weighted Avera				\$56.15

#### Visitation and Location

The Historical Society has contended that its low annual visitation level is a result of lack of parking and the downtown location. The agency indicated that a location on an interstate and ample parking will increase visitation; however, it is also possible that the present location next to the Capitol increases visitation. The following table shows the relationship between visitation and the factors of parking, location, and display space.

State	Annual Visitation	Parking	Miles From Capitol	Miles From Interstate Exit	Visitation Per Sq. Ft. Display Space
Kansas				10	
01d	70,000			0.25	2.89
Requeste	d		8.00		
Colorado Old	155,000			4.00	10.30
New			-		
Nebraska Old Planned	60,000		0.50	3.25 4.00	3.33
Oklahoma	200,000	120	0.10	2.00	10.90
Oregon	50,000		45.00	1.00	2.50
Wyoming (Planned)			5.0		
Utah		12	3.0	3.00	

#### MEMORANDUM

TO: Special Committee on Ways and Means

FROM: Legislative Research Department

RE: Proposal No. 60 - State Employee Salaries

and Retirement Benefits

#### Background

The 1975 legislative session approved House Concurrent Resolution No. 2028 which directed that a special committee be designated to study salary and wage scales and retirement benefits for state employees together with such other matters necessary thereto. At a previous meeting, the proposal was briefly discussed by the Committee in an effort to define the parameters of the Committee study. At that time it was suggested that a review be made of the procedures for allocating positions to salary grades and for pay plan adjustments.

#### Discussion

At today's meeting, Mr. Keith Weltmer, Secretary of Administration, and Mr. Lowell Long, Director of Personnel, will be present to review generally for the Committee the above two items. Particular attention is called to the pay plan adjustments which were recommended to the 1975 Legislature and subsequently adopted by the State Finance Council. The recommended salary package provided for an across-the-board adjustment to the pay plan equal to a five percent plus \$300 per annum salary increase. In addition, the proposal adjusted salary ranges for a substantial number of positions which were found to be inappropriately assigned to salary range levels. The proposal submitted to the Legislature is attached to this memo for Committee review (Attachment No. 1).

Subsequent to the legislative session, the Finance Council has also reviewed the salaries of unclassified positions which, by statute the Council is charged with responsibility for setting. A copy of the initial subcommittee report (Attachment No. 2) is attached. The report has been posted to reflect revisions made by the Finance Council to the original recommendations made by the subcommittee.

Finally, the staff has compiled the sections of the statutes which seem most pertinent to the subject for the information of the Committee (Attachment No. 3).



#### OFFICE OF THE

# Secretary STATEHOUSE—TOPEKA 66612 MEMORANDUM

DATE: March 10, 1975

TO: The Honorable Governor Robert F. Bennett

FROM: W. Keith Weltmer, Secretary of Administration

RE: Proposed Pay Plan Revisions for Fiscal Year 1976

Transmitted herewith is a proposed revision in the official pay plan of the State of Kansas, together with various supporting documents and schedules. The proposals provide for:

- A general increase of 5% plus \$25.00 a month for all classified and classified-exempt positions.
- A general increase of 5% plus \$25.00 a month for those classes in the unclassified service assigned to salary ranges.
- A special equity adjustment which would provide for a one range increase over and above the basic adjustment for 107 classes.
- 4. Clipped ranges for 57 labor and trade jobs with the C step treated as the A step for these classes.
- Assigning the classes of Foster Grandparent (SR 1), Social Clerk Aide (SR 1) and Messenger (SR 2) to salary range 3.

If adopted as submitted, the revised pay plan would provide significant increases in compensation levels to the approximate 25,000 state classified employees. The impact of the basic revision is such that proportionately the basic increases are weighted most heavily in the lowest pay grade levels. The absolute spread of the increase is from 12.3% at salary range 3A to a 6% average increase at the maximum pay grade level. Almost half (49.7%) of the classified employees would receive an increase of 9.2% or greater under the basic revision.

Memorandum to The Honorable Governor Robert F. Bennett age 2
.arch 10, 1975

In addition to the basic increase, State Finance Council action will be needed to implement these various recommended actions. The following items would require their attention:

- 1. Adoption of the new pay plan, including approval of the special equity adjustment, the clipped ranges for labor and trades classes, and reassignment of the three classes now at salary range 1 and 2 to salary range 3.
- The revision of various administrative regulations to facilitate the implementation of proposal #4. Specifically regulations 1-4-11, 1-4-15, 1-4-23, and 1-4-24 will need to be revised.
- 3. Earlier action taken by the Finance Council for pay adjustments for various classes in the Highwa Patrol will need to be rescinded since that action would not be technically compatible with the general proposed revision. The increases for that group under these recommendations would be slightly higher than the earlier action.

WKW:gk

Attachments



# DIVISION OF THE BUDGET STATEHOUSE—TOPEKA 66612

## MEMORANDUM

DATE: March 7, 1975

TO: Mr. W. Keith Weltmer, Secretary of Administration

FROM: Mr. James W. Bibb, Director of the Budget

RE: Estimated cost of proposed salary plan revision to be financed from reserves set aside in the 1976 Governor's Budget Report

The Division of Personnel has provided the Division of the Budget with basic cost data on each of the elements of the proposed salary plan revision. These data were derived principally from the December 1974 payroll paid in January 1975.

It is estimated that the proposed salary plan revision which would be effective with the first payroll paid from FY 1976 appropriations would cost a total of \$22.4 million. The total cost estimate for each of the basic elements is as follows:

1.	Abolish Salary Ranges 1 and 2 and reassign classes	
	to Salary Range 3	\$ 10,000
2.	Increase each monthly step of the basic salary plan	φ 10,000
	by 5 percent and \$25	<b>77 000 000</b>
3.		17,200,000
		2,050,000
4.	Establish the minimum salary at Step C of the	~,000,000
	assigned salary range for 57 labor and trades classes	
	College of the second of the s	530,000
	Subtotal	\$19,790,000
	Estimated cost of fringe benefits	
	The state of the s	2,630,000
	Total Cost of Proposed Salary Plan Revision	\$22,420,000

Of the total estimated cost of \$22,420,000, it is estimated that 55 percent or \$12,330,000 would be financed from the State General Fund and 45 percent or \$10,090,000 from other funds. The 1976 Governor's Eudget Report contains expenditure reserves for salary plan revision totaling \$22,400,000, of which \$12,300,000 would be financed from the State General Fund and \$10,100,000 from other funds. These reserves are sufficient to finance the estimated cost of the proposed salary plan revision.

James W. Bibb

Director of the Budget

### KANSAS STATE CIVIL SERVICE BASIC SALARY PLAN BASIC STEPS (Monthly and Annual Rate)

Proposed to be Effective FY 1976

	HOURLY	÷	St	tep A		Ste	p	В		Ste	p C	2	Ste	ep	D		Sto	еp	E		Step	F	
Range	MINI-	Mo		Annual		Mo.		nnual		lo.		nual	Mo.		Annual		lo.		nnual	Mo			nnual
No.	MUM	Rat	<u>e</u>	Salary		Rate	<u>S</u>	alary	P	late	<u>S</u> a	alary	Rate		<u>Salary</u>	F	ate	<u>S</u> :	alary	Ra	te	Sa	alary
3 4 5	\$ 2.27 .2.37 .2.47	4:	94 10 28	\$ 4,728 4,920 5,136	\$	410 428 447	\$	4,920 5,136 5,364	\$	428 447 467	\$	5,136 5,364 5,604	\$ 447 467 488	7	\$ 5,364 5,604 5,856	\$	467 488 510	\$	5,604 5,856 6,120	\$	488 510 533	\$	5,856 6,120 6,396
6 7 8 9 10	2.58 2.69 2.82 2.94 3.08	4:	47 67 88 10	5,364 5,604 5,856 6,120 6,396		467 488 510 533 557	•	5,604 5,856 6,120 6,396 6,684		488 510 533 557 582		5,856 6,120 6,396 6,684 6,984	510 533 557 582 608	3 7 2	6,120 6,396 6,684 6,984 7,296	,	533 557 582 608 635		6,396 6,684 6,984 7,296 7,620		557 582 608 635 667		6,684 6,984 7,296 7,620 8,004
11 12 13 14 15	3.21 3.36 3.51 3.66 3.85	5 6 6	57 82 08 35	6,684 6,984 7,296 7,620 8,004		582 608 635 667 698		6,984 7,296 7,620 8,004 8,376		608 635 667 698 732		7,296 7,620 8,004 8,376 8,784	635 667 698 732 767	7 3 2	7,620 8,004 8,376 8,784 9,204		667 698 732 767 805		8,004 8,376 8,784 9,204 9,660		698 732 767 805 844		8,376 8,784 9,204 9,660 .0,128
16 17 18 19 20	4.03 4.22 4.43 4.64 4.87	7: 7: 8:	98 32 57 05	8,376 8,784 9,204 9,660 10,128		732 767 805 844 885		8,784 9,204 9,660 10,128 10,620		767 805 844 885 928	1	9,204 9,660 .0,128 .0,620 1,136	805 844 885 928 973	3	9,660 10,128 10,620 11,136 11,676		844 885 928 973 ,020	]	10,128 10,620 11,136 11,676 12,240		885 928 973 ,020 ,071	1 1 1	.0,620 1,136 1,676 2,240 2,852
21 22 23 24 25	5.11 5.35 5.61 5.88 6.18	9:		10,620 11,136 11,676 12,240 12,852	1	928 973 1,020 1,071		11,136 11,676 12,240 12,852 13,488	1	973 ,020 ,071 ,124 ,179	1	1,676 2,240 2,852 3,488 4,148	1,071 1,124 1,179	ļ.	12,240 12,852 13,488 14,148 14,844	1	,071 ,124 ,179 ,237 ,298	]	12,852 13,488 14,148 14,844 15,576	1 1 1	,124 ,179 ,237 ,298 ,361	1	3,488 4,148 4,844 5,576 6,332
26 27 28 29 30	6.48 6.80 7.14 7.49 7.85	1,1; 1,2; 1,2; 1,36	79 3 <b>7</b> 98	13,488 14,148 14,844 15,576 16,332	]	1,179 1,237 1,298 1,361 1,428	3	14,148 14,844 15,576 16,332 17,136	111	,237 ,298 ,361 ,428 ,497	111	4,844 5,576 6,332 7,136 7,964	1,361 1,428 1,497	3	15,576 16,332 17,136 17,964 18,852	1	,361 ,428 ,497 ,571 ,648	1	16,332 17,136 17,964 18,852 19,776	1 1 1	,428 ,497 ,571 ,648 ,729	1	7,136 7,964 8,852 9,776 0

	*******	C		C.L.	- 5			<b></b>				٥.	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
	HOURLY		cep A	Ste	·	Ster	* 1700 O	Ste		Ste	рЕ	Ste	br
Range	MINI-	. Mo.	Annual	Mo.	Annual	Mo.	Annual	Mo.	Annual	Mo.	Annual	Mo.	Annual
No.	MUM	Rate	Salary										
31	\$ 8.24	\$1,428	\$17,136	\$1,497	\$17,964	\$1,571	\$18,852	\$1,648	\$19,776	\$1,729	\$20,748	\$1,814	\$21,768
32	8.64	1,497	17,964	1,571	18,852	1,648	19,776	1,729	20,748	1,814		1,903	22,836
33	9.06	1,571	18,852	1,648	19,776	1,729	20,748	1,814	21,768	1,903	22,836	1,998	23,976
34	9.51	1,648	19,776	1,729	20,748	1,814	21,768	1,903	22,836	1,998	.23,976	2,097	25,164
35	9.98	1,729	20,748	1,814	21,768	1,903	22,836	1,998	23,976	2,097	25,164	2,201	26,412
	•	-,				_,,,,,	22,000	2,550	20,5.0	~,05,	20,201		20,412
36	10.47	1,814	21,768	1,903	22,836	1,998	23,976	2,097	25,164	2,201	26,412	2,309	27,708
37	10.98	1,903	22,836	1,998	23,976	2,097	25,164	2,201	26,412	2,309	27,708	2,423	29,076
38	11.53	1,998	23,976	2,097	25,164	2,201	26,412	2,309	27,708	2,423	29,076	2,543	30,516
39	12.10	2,097	25,164	2,201	26,412	2,309	27,708	2,423	29,076	2,543	30,516	2,669	32,028
40	12.70	2,201	26,412	2,309	27,708	2,423	29,076	2,543	30,516	2,669	32,028	2,801	33,612
0			20,112	2,000	27,700	2,120	25,0,0	2,510	30,310	2,000	32,020	2,001	33,012
41	13.32	2,309	27,708	2,423	29,076	2,543	30,516	2,669	32,028	2,801	33,612	2,940	35,280
42	13.98	2,423	29,076	2,543	30,516	2,669	32,028	2,801	33,612	2,940	35,280	3,086	37,032
43	14.67	2,543	30,516	2,669	32,028	2,801	33,612	2,940	35,280	3,086	37,032	3,239	1937 File * - Cit - Sign 1937
44	15.40											•	38,868
-2-2	77.50	2,669	32,028	. 2,801	33,612	2,940	35,280	3,086	37,032	3,239	38,868	3,400	40,800

#### CLASSES FOR SPECIAL EQUITY ADJUSTMENT .

### ONE RANGE INCREASE

• • • • • • • • • • • • • • • • • • • •		
CLASS	PRESENT RANGE	PROPOSED RANGE
Accountant I Accountant III Accountant IV Accountant V	18 21 24 27 30	19 22 25 28 31
Auditor I Auditor II Auditor III Auditor IV	20 23 26 29	21 24 27 30
Revenue Auditor I Revenue Auditor II	21 24	22 25
Financial Examiner Trainee Financial Examiner I Financial Examiner II Financial Examiner III	18 20 24 28	19 21 25 29
Practical Nurse Graduate Nurse I Graduate Nurse II Graduate Nurse III	10 16 19 22	11 17 20 23
Public Health Nurse I Public Health Nurse II Public Health Nurse III Public Health Nurse IV Public Health Nurse V Director of Public Health Nursing	16 19 22 24 26 29	17 20 23 25 27 30
Psychiatric Nurse I Psychiatric Nurse II Psychiatric Nurse III	22 24 26	23 25 27
District Nurse (C.C.) Donsultant Nurse (C.C.)	19 22	20 23
Nursing Education Consultant Executive Adm., State Board of Nursing Nursing Consultant	26 28 28	27 29 29
Psychiatric Aide I Psychiatric Aide II Psychiatric Aide III Psychiatric Aide IV	7 10 13 16	8 11 14 17

	₩.		
<u>CL. 3</u>	PRESENT RANGE	PROPOSED	GE
Psychiatric Security Aide I Psychiatric Security Aide II	9 12	10 13	
Microbiologist I Microbiologist II Microbiologist III	18 21 24	19 22 25	
Entomologist I ,	18 21	19 22	
Pharmacist I Pharmacist II	24 27	25 28	
Psychology Trainee . Psychologist I Psychologist II Psychologist III	. 18 21 26 29	19 22 27 30	
Engineer in Training Civil Engineer I Civil Engineer II Civil Engineer III Civil Engineer IV Civil Engineer V Civil Engineer VI	19 21 24 27 30 33 35	20 22 25 28 31 34 36	
Mechanical Engineer I Mechanical Engineer II Mechanical Engineer III	21 24 27	22 25 28	
Utilities Engineer	24	. 25	
Architect I Architect II Architect III	21 24 27	22 25 28	
Landscape Architect I Landscape Architect II Landscape Architect III	21 24 27	22 25 28	
Geologist I Geologist III Geologist IV	18 21 24 27	19 22 25 28	
Hydrologist I Hydrologist II Fydrologist III Hydrologist IV Hydrologist V	21 24 27 30 33	22 25 28 31 34	

CL	PRESENT RANGE . PROPOS	SED / E
Sanitary Engineer I Sanitary Engineer II Sanitary Engineer III Sanitary Engineer IV Sanitary Engineer V	20 23 26 29 31	21 24 27 30 32
Veterinarian I Veterinarian II	25 28	26 29
Correctional Officer I Correctional Officer II Correctional Supervisor I Correctional Supervisor II Correctional Supervisor III	13 15 17 19 22	14 16 18 20 23
Patrolman Patrolman Sergeant Patrolman Lieutenant Patrolman Captain Director of Security and Traffic	13 15 17 19 22	14 16 18 20 23
Game Protector I Game Protector II	16 19	17 20
Trooper (Kansas Highway Patrol) Sergeant (Kansas Highway Patrol) Lieutenant (Kansas Highway Patrol)	18 20 22	19 21 23
KBI Special Agent I KBI Special Agent II	22(A) 18 (B) 25	23 (A) 19 (B) 26
Liquor Control Investigator I Liquor Control Investigator II	15 18	16 19
Dietitian I Dietitian II Dietitian III Nutritionist	18 21 24 21	19 22 25 22
Computer Operations Manager	28	29

### SUMMARY

107 classes for special equity adjustment of one range increase 4,805 employees in the 107 classes

Information based on December 1974 payroll paid in January 1975.

# LABOR AND TRADES CLASSES FOR CLIPPED RANGES (Step C to be Starting Rate)

		Current Salary Range	Step A of Current Range	Step C of Current Range	Step C of Proposed Range
1. 2. 3. 4. 5.	Automotive Mechanic I Automotive Mechanic II Automotive Mechanic's Helper Bookbinder I Bookbinder II	14 17 8 11 14	\$581 673 441 507 581	\$641 743 484 555 641	\$698 805 533 608 698
6. 7 8. 9.	Bookbinder Apprentice Construction Foreman Custodial Supervisor I Custodial Supervisor II Custodial Worker	5 - 17 8 12 5	384 673 441 530 384	421 743 484 581 421	473 805 533 635 473
11. 12. 13. 14.	Equipment Operator I Equipment Operator II Equipment Operator III Farmer I Food Service Worker I	8 10 12 10 4	441 484 530 484 367	484 530 581 530 402	533 582 635 582 454
16. 17. 18. 19. 20.	Food Service Worker II Laborer I Laborer II Laborer Foreman I Laborer Foreman II	6 5 8 11 14	402 384 441 507 581	441 421 484 555 641	492 473 533 608 698
21. 22. 23. 24. 25.	Laundry Foreman I Laundry Worker Linotype Mechanic Lithographer Lock System Specialist	7 5 17 17 14	421 384 673 673 581	462 421 743 743 641	512 473 805 805 698
26. 27. 28. 29.	Machinist Maintenance Carpenter Maintenance Carpenter Foreman Maintenance Electrician Maintenance Electrician Foreman	14 14 17 14 17	581 581 673 581 673	641 641 743 641 743	698 698 805 698 805
31. 32. 33. 34.	Maintenance Engineer I Maintenance Engineer II Maintenance Engineer III Maintenance Mason Maintenance Painter	15 18 21 14 14	611 707 819 581 581	673 780 903 641 641	732 844 973 698 698
36. 37. 38. 39.	Maintenance Painter Foreman Maintenance Plumber Maintenance Plumber Foreman Maintenance Repairman Phototypesetter	17 14 17 13	673 581 673 555 673	743 641 743 611 743	805 698 805 667 805

		Current Salary Range	Step A of Current Range	Step C · of Current Range	of Prope d Range
41. 42. 43. 44.	Pressman Pressman Assistant Printer Print Shop Apprentice Print Shop Supervisor I	16 13 16 10 19	\$641 555 641 484 743	\$707 611 707 530 819	\$767 667 767 582 885
46. 47. 48. 49. 50.	Print Shop Supervisor II Refrig. & Air Cond. Mechanic Refrig. & Air Cond. Foreman Sheet Metal Worker Sheet Metal Foreman	22 16 19 14 17	860 641 743 581 673	948 707 819 641 743	1,020 767 885 698 805
51. 52. 53. 54.	Sign Shop Worker Sign Shop Foreman Stationary Fireman Steam Fitter Steam Fitter Foreman	13 16 12 14 17	555 641 530 581 673	611 707 581 641 743	667 767 635 698 805
56. 57.	Upholstery and Shoe Repairman Welder	9 14	462 581	507 641	55 <b>7</b> 698

# GENERAL EFFECT OF 5% + \$25.00 PER MONTH INCREASE UPON THE STATE CLASSIFIED AND CLASSIFIED-EXEMPT EMPLOYEES

Average

Monthly Salary

alary

Percent of Total CL &

Percent

ange	(Represents A step of Range	% Increase CL-EX Empls. (24,768)	Accumulated
3 - 5	\$351 - \$384 (Range of Increase: 12.3% f	11.8% 3.8% or \$351 to 11.5% for \$384)	-%
	\$402 - \$484 (Range of Increase: 11.2% f	10.7% 22.8% or \$402 to 10.1% for \$484)	26.6%
1 - 15	\$507 - \$611 (Range of Increase: 9.9% f	9.5% 23.1% or \$507 to 9.2% for \$611)	49.7%
6 - 20	\$641 - \$780 (Range of Increase: 8.9% f	8.5% 23.2% or \$641 to 8.2% for \$780)	72.9%
25	\$819 - \$996 (Range of Increase: 8.1% f	7.8% 15.4% or \$819 to 7.5% for \$996)	88.3%
5 - 30	\$1,047 - \$1,272 (Range of Increase: 7.4% f	7.2% 6.9% or \$1,047 to 7.0% for \$1,272)	95.2%
	\$1,336 - \$1,623 (Range of Increase: 6.9% f	6.7% 4.8% 1 or \$1,336 to 6.5% for \$1,623)	.00.0%
5 - 40	\$1,704 - \$2,072 (Range of Increase: 6.5% f	6.3% or \$1,704 to 6.2% for \$2,072)	(
1 - 44	\$2,175 - \$3,214 (F Step of (Range of Increase: 6.2% f	SR 44) 6.0% or \$2,175 to 5.8% for \$3,214)	

Note: This schedule excludes the impact of the special adjustment for Labor and Trades classes and excludes impact of the special equity adjustment.

# STATE OF KANSAS



OFFICE OF THE

Secretary

STATEHOUSE—TOPEKA 66612

July 2, 1975

The Honorable Robert F. Bennett Governor of Kansas Second Floor, Statehouse Topeka, Kansas

Re: Salaries -- Unclassified Positions

Dear Governor Bennett:

Your sub-committee respectfully submits to you the following schedules indicating its recommendation.

Your sub-committee further recommends that the salaries of unclassified positions be made effective for the first payroll period for FY 76 (June 18 through July 17,1975).

Sincerely,

Ross O. Doyen, Chairman Senate Ways & Means Committee

Wendell Lady, Chairman House Ways & Means Committee

Richard C. "Pete" Loux House Minority Floor Leader

#### SCHEDULE I

The following salaries in the unclassified service are recommended to be established for Fiscal Year 1976.

20		•	Ŷ.
A	gency	Title ·	Fixed Amount
016	Abstractor's Bd.	Ex. Secy.	\$ 2,400
034	Adjutant General		18,000
173	Administration, Dept. of	Exec. Officer Public TV	25,000
046	Agriculture, Bd.	Nine Federal Employees	
		1	2,640
		2	3,300
		3	1,992 2,520
		5	2,520 2,640
	us us	6	3,600
		7	3,300
		8	3,960
		9	2,520
055	Animal Health	Brand Inspector	\$20/month + 12¢ head
		Livestock Brand Insp.	.13/head
064	Architect's Bd.	Secy:-Treas.	900
076	Athletic Comm.	Exec. Secretary	11,136
094	Banking Dept.	Commissioner	16,600
100	Barber Exam.Bd.	Adm. Officer	11,100 10,500
.058	Civil Rights Comm.	Exec. Director	20,748 21,500
	Consumer Credit	Commissioner	14,600
149	Cosmetology Bd.	Exec. Dir.	-13,488
		~ <u>~</u>	. • 6.
161	Crippled Childrens	Medical Director	5,400
167	Comm. Dental Board	Secy-Treas.	6,000

# CORRECTED COPY

	Agency	Title	Fixed Amount
216	Engineering Bd. of Exam.	Secretary	Position Open
251	Emergency Medical Service	Director	16,000
240	Forestry, Fish & Game	Director	21,768
258	Grain Insp. Dept.	Director	18,000
264	Dept. of Health	Director Div. of Health	33,500
		Director Div. of Environ.	30,000
266	Hearing Aids Exam. Bd.	Exec. Officer	1,200
276	Highway Department	St. Hwy. Engineer	30,516
280	Highway Patrol	Superintendent	25,500 26,000
373	Kansas State Fair	Secretary	14,148
103	Bicentennial Comm.	Ex. Director	14,400
		Adm. Officer	9,000
		Secretary	7,200
488	Optometry Bd.	SecyTreas.	1,200
531	Pharmacy Bd.	Secretary	17,964
365	Publ.Employees Retirement System	Ex. Secretary	30,516
549	Real Estate Comm.	Director	15,576
628	SRS Div., MHRS	Supt., YCAT	21,200
0		Supt., YCAB	20,400
		Supt., YCAA	19,300

### CORRECTED COPY

Agency		Title	Fixed Amount	
610	School for Deaf	Superintendent	23,000	
604	School for Visually Handicapped	Superintendent	23,976	
700	Veterinary Exam. Bd.	Secy-Treas	1,200	
		Clerk	900	
		Investigator (Intermittent)	\$25/day	
640	Soldiers Home	Superintendent	16,332	
634	State Conservation Comm.	Exec. Secy.	17,136	
653	Ks. Technical Institute	President	21,768	
694	Veterans Comm.	Director	19,776	
709	Water Resources	Exec. Secy.	25,164	
391	Wheat Commission	Administrator	15,576	
719	Workmen's Comp.	Director	22,836	

The following salaries, in the unclassified service, are recommended to be established for the agency and position indicated.

	Agency	Title	Not to Exceed
173	Administration, Dept. of	Secretary of Adm.	\$ 36,750
		DirectorPlanning & Research	28,800 30,000
		Asst. Director, Planning & Research	18,000 25,000
143	Corporation Comm.	Securities Commissioner	25,000
159	Credit Union Dept.	Administrator	16,600
264	Health, Dept.	Secretary	36,750
276	Highway Department	Secretary	36,750
300	Department of Economic Development	Director	<del>27,50</del> 0 36,750
404	Labor Department	Commissioner	27,500 36,750
565	Revenue, Department of	Secretary	36,750
		Director - Property Valuation Director of Taxation Director of Vehicles Director of ABC	25,000 25,000 25,000 25,000
597	Savings & Loan Dept.	Commissioner	16,600
628	SRS	Secretary	36,750
629	SRS Div. MHRS	Director (Medical) Hospital Superintendents (Medical)	35,000
		Larned Topeka State Parsons T.B. Hospital Norton Osawatomie KNI Winfield	40,000 40,000 40,000 40,000 40,000 40,000 40,000

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			200			
	Agency		Title	1	Not to Exceed	
629	SRS Div., MHRS	(Cont.)	Hospital Superin (Non-Medical)	tendents		
			Larned		\$35,000	
			Topeka State		35,000	
			Parsons		35,000	
			T.B. Hospital		35,000	
			Norton		35,000	
			Osawatomie	8	35,000	
		*	KNI		35,000	
			Winfield	•	35,000	
			Staff Physician			*
			(All Hospitals)		40,000	
			Resident 3 yr.	•		
			(1)		15,000	
			(2)		16,500	
			(3)		18,000	
		•	Resident 5 yr.		Name and American	
			(1)		19,000	
			(2)	2	21,000	
			(3)		23,000	
			D1			
Til.			Resident (Kansas		1/ 500	
			Practicing Psy.)		14,500	
521	Corrections,	Dept. of	Secretary		28,500 36,7	50
			Penal Psychian I	. & II	38,000 40,	000
			Ombudsman		22,548 28	000

#### SCHEDULE III

Salaries for full time attorneys in the unclassified service are recommended to be established at the following ranges:

Levels		Title	F	Rang	<u>3e</u>
A B C	*	Attorney Attorney Attorney		to	25,000
D .		Chief Attorney			27,500 32,500

Fees for all part-time Attorneys retained by Board and Commissions and/or Agencies

Retainer fee - \$100 to \$250 per month plus One Hundred (\$100) per day for the following service:

- 1. Attendance at a board meeting where the attorney is required to be present for a legal hearing or proceeding.
- 2. For a court appearance. Court appearance is defined as follows:

An actual appearance plus preparing time for such an appearance.

Retainer fees above \$100.00 per month will be considered on a case-by-case basis upon request by the agency.

The following salaries for unclassified positions are placed on a range equated to the salary ranges established for classified employees for Fiscal Year 1976. Persons now occupying these positions are to be granted automatically a one-step increase on the FY 76 classified pay plan except those at the top of a range. Incumbents are authorized longevity bonus increases under Civil Service Rule 1-4-36.

Agency		Agency	Title	Range	Amo:	unt To
	034	Adjutant Gen.	Community Shelter Planning Officer	24	\$12,240	\$15,576
	028	Accountancy Bd.	Secretary	16	8,376	10,620
	173	Adm., Dept. of	Const. Supt.(3)	24	12,240	15,576
	055	Animal Health	Livestock Theft Investigator	17	8,748	11,136
	404	Labor Dept.	St. Boiler Insp.	18	9,204	11,676
	634	St. Conserva- tion Comm.	Field Secretary	23	11,676	14,844
		Wheat Comm.	Asst. Adm.	23	11,676	14,844
	719	Workmen's Comp.	Asst. Director Examiner (7)	30 30	16,332 16,332	20,748 20,748
	204	Embalming Bd.	Secretary	22	11,136	14,148
	105	Healing Arts	Exec. Secretary	21	10,620	13,488
	629	Social & Rehab. ServicesMental Health & Retard.				
		Services Div.	v	25	5,604 6,684 9,204 12,852 18,852 22,836	6,984 8,376 11,676 16,333 23,976 29,076

The Governor recommends that the Sub-Committee report, Schedule II be amended as follows:

No.	Agency	Sub	to exceed -Committee report		Not to exceed. Governor's Recommendation
173	Department of Administration	Director Planning & Research	\$28,800	to	\$30,000
		Assistant Director Planning & Research	18,000	to	25,000
300	Economic Develop.	Director	27,500	to	36,750
404	Labor Dept.	Commissioner	27,500	to	36,750
521	Corrections	Secretary	28,500	to	30,000
9		Penal Physician			
	a	I and II	38,000	to	40,000
		Ombudsman	22,548	to	28,000

#### 75-2935a STATE DEPARTMENTS; PUBLIC OFFICERS, EMPLOYEES

(e) officers and employees of the senate and house of representatives of the legislature and of the legislative coordinating council and all officers and employees of the office of revisor of statutes and of the legislative research

department;

(f) chancellor, president, deans, administrative officers, student health service physicians, teaching and research personnel, and student employees in the institutions under the state board of regents, the executive officer of the board of regents and his employees, except clerical employees, and, at the discretion of the state board of regents, directors or administrative officers of departments and divisions of the institution; but this subdivision shall not be construed to include the custodial, clerical, or maintenance employees, or any employees performing duties in connection with the business operations of such institution, except administrative officers and directors;

(g) officers and enlisted men in the national

guard and the naval militia;

(h) persons engaged in public work for the state but employed by contractors when the performance of such contract is authonized by the legislature or other competent authority:

(i) persons temporarily employed or designated by the legislature or by a legislative committee or commission or other competent authority to make or conduct a special inquiry, investigation, examination, or installation;

(j) deputy attorneys general, assistant attorneys general, legal assistants, examiners, three (3) confidential employees, and special counsel to state departments appointed by the attorney general;

(k) all employees of courts;

(1) patient and inmate help in state charitable, penal and correctional institutions;

(m) all attorneys for boards, commissions

and departments;

(n) officers and employees of the Kansas

state historical society;

- (o) physician specialists employed by the director of mental health and retardation services and assigned by the director to a position in the division of mental health and retardation services or any institution under the supervision of the state department of social and rehabilitation services;
- (p) physician specialists employed at any institution under the supervision of the secretary of corrections:
- (*q*) student employees enrolled in public institutions of higher learning.

(2) The classified service comprises all positions now existing or hereafter created which are not included in the unclassified service, or those specifically excluded under K. S. A. 75-2934. Appointments in the classified service shall be made according to merit and fitness from eligible lists prepared upon the basis of examination which so far as practicable shall be competitive. No person shall be appointed, promoted, reduced or discharged as an officer, clerk, employee, or laborer in the classified service in any manner or by any means other than those prescribed in this act and the rules adopted in accordance therewith.

(3) For positions involving unskilled, or semiskilled labor, the secretary of administration, as provided by law, shall establish rules concerning certifications, appointments, layoffs and re-employment which may be different from the rules established concerning these processes for other positions in the classified

service.

(4) Officers authorized by law to make appointments to positions in the unclassified service, and appointing officers of departments or institutions whose employees are exempt from the provisions of this act because of the constitutional status of such departments or institutions shall be permitted to make appointments from appropriate registers of eligibles maintained by the department. [K. S. A. 75-2935; L. 1971, ch. 272, §1; L. 1972, ch. 318, §1; L. 1974, ch. 383, §1; July 1.]

75-2935a. Classified exempt service. (a) There shall be a designation within the civil service of the Kansas civil service act known as the "classified exempt service" which shall consist of such positions in state service as are

specifically so designated by statute.

(b) The director of personnel shall assign and from time to time reassign to classes all positions in the classified exempt service, and shall also assign and from time to time reassign each class to a specified salary range approved under K. S. A. 75-2938, as amended. When any such assignments or reassignments are approved or modified and approved as modified by the state finance council, the same shall become effective on a date or dates specified by such council.

(c) For purposes other than classification and compensation, positions in the classified exempt service shall be governed by laws applicable to the unclassified service. [K. S. A. 75-2935a; L. 1972, ch. 332; § 58; July 1.]

فل Unclassified service; approval of compensation; exceptions. Salaries and other compensation of all persons, who are within the unclassified service of the Kansas civil service act, and which salaries and other compensation are not fixed by statute, shall be subject to the approval of the state finance council and such salaries or other compensation shall not be paid until approved by said council. The provisions of this section shall not apply to the salaries and other compensation of any officer or employee when such salary or other compensation is specifically prescribed by law, nor to officers and employees of elected state officials, officers and employees under the jurisdiction of the state board of regents, officers and employees under the jurisdiction of the supreme court, legislative officers and employees or officers and employees of any agency performing functions and duties primarily for the legislative branch. [K. S. A. 75-2935b; L. 1972, ch. 332, § 59;

**75-2936, 75-2937.** [K. S. A. 75-2936, 75-2937; Repealed, L. 1972, ch. 332, § 97; July 1.]

75-2938. Classified service; assignment of positions to classes; titles and descriptions for classes; assignment of classes to ranges; pay plan; schedule of salary and wage ranges and steps; approval of state finance council. (1) After consultation with the heads of state agencies or persons designated by them, the director of personnel shall assign each position in the classified service to a class according to the duties and responsibilities thereof. Titles shall be specified by the director of personnel for each such class for use in examining and certifying the names of persons for appointment under this act. A description of the duties and responsibilities with suitable qualifications required for satisfactory performance in each class shall be specified by such director. The classes and titles so specified and described shall be used for (a) original appointments, (b) promotions, (c) payrolls and (d) all other records affecting the status of persons in the classified service. Each class when approved or modified and approved as modified by the state finance council, shall take effect on a date or dates specified by such council. After consultation with the director of the budget and the heads of state agencies or persons designated by them, the director of personnel shall recommend changes in classes from time to time, and such changes, when approved or modified and approved as modified by the state finance council, shall take effect on a date or dates specified by such council.

(2) The director of personnel shall recommend to the state finance council the assignment, and from time to time the reassignment, of each class to a specified range approved under this section. When any such assignment or reassignment is approved or modified and approved as modified by the state finance council, the same shall become effective on a date or dates specified by such council.

(3) After consultation with the director of the budget, the director of personnel shall prepare a pay plan which shall contain a schedule of salary and wage ranges and steps, and from time to time changes therein. When such pay plan or any change therein is approved or approved and modified as approved by the state finance council, the same shall become effective on a date or dates specified by such council.

(4) The classes and pay plan for the classified service as approved by the state finance council shall be used by the director of the budget in preparation of the budget. [K. S. A. 75-2938; L. 1972, ch. 332, § 60; July 1.]

75-2940. Powers of director; exclusion of disqualified persons; appeal. (1) The director may refuse to examine an applicant, or after examination may refuse to certify an eligible, who is found to lack any of the preliminary requirements established for the examination for the position or employment for which he applies; or who is physically so disabled as to be rendered unfit for the proper performance of the duties of the position to which he seeks appointment; or who is addicted to habit-forming drugs or is an habitual user of intoxicating liquors to excess; or who has been guilty of any crime involving moral turpitude or of infamous or notoriously disgraceful conduct; or who has been dismissed from the public service for delinquency or misconduct; or who has made a false statement of any material fact; or who directly or indirectly shall give, render or pay, or promise to give, render or pay, any money, service, or other valuable thing to any person for, or on account of, or in connection with, his test, appointment, or proposed appointment; or who practiced, or attempted to practice, any deception or fraud in his application, in his certificate, in his examination, or in securing his eligibility or appointment; or who refuses to furnish testimony as required in K.S.A. 75-2932.

otherwise provided. Every act performed under the authority of the division of personnel or director of personnel created by this act, respectively, shall be deemed to have the same force and effect as if performed by the personnel division or personnel director, respectively, in which such functions were vested prior to the effective date of this act.

(c) Whenever the personnel division, or words of like effect, is referred to or designated by a statute, contract or other document, such reference or designation shall be deemed to apply to the division of personnel

created by this act.

(d) Whenever the personnel director, or words of like effect, is referred to or designated by a statute, contract or other document, such reference shall be deemed to apply to the director of personnel created

by this act.

- (e) All orders and directives of the personnel director or personnel division in existence on the effective date of this act, shall continue to be effective and shall be deemed to be orders and directives of the director of personnel created by this act, until revised, amended, revoked or nullified pursuant to law.
- (f) The division of personnel and director of personnel created by this act, respectively, shall be continuations of the personnel division created by K. S. A. 75-3745 and the personnel director provided to be appointed under K. S. A. 75-3703. [L. 1972, ch. 332, § 10; July 1.]

(5-3746.) Powers and duties of the director of personnel. The director of personnel shall:

(1) Keep in the office of the division of personnel an official roster of the state civil service showing the employment history of each and every person who has been appointed to, employed, promoted, reduced or reinstated in any position in such service. The director of personnel shall have access to all public records and papers, the examination of which will aid in the discharge of his duty in connection with said roster.

(2) Prepare, in accordance with the provisions of the Kansas civil service act, as amended, and rules and regulations adopted as provided in K. S. A. 75-3706 as amended, examinations, eligible lists, and ratings of

candidates for appointment.

(3) Make certification for appointment within the classified service, in accordance

with the provisions of the Kansas civil service act, as amended.

(4) Make investigations concerning all matters touching the enforcement and effect of the provisions of the Kansas civil service act, as amended, and the rules and regulations adopted as provided in K. S. A. 75-3706 as amended.

(5) Attend all meetings of the state civil

service commission.

(6) Prepare and recommend to the secretary of administration rules and regulations suitable for adoption as provided in K.S.A. 75-3706, as amended, for the purpose of carrying out the provisions of the Kansas civil service act, as amended. Such rules and regulations shall provide, among other things, for current records of efficiency, and standards of performance for all officers and employees subject to the provisions of the Kansas civil service act, as amended; the manner of completing appointments and promotions; rejection of eligible candidates; competitive examinations; creation of eligible lists with successful candidates ranked according to their rating in the examinations; leaves of absence with and without pay; transfers, reinstatements, layoffs, vacations, public notice of examinations; procedure for changes in rates of pay; hours of work; and other conditions of employment.

(7) Administer the Kansas civil service act. [K. S. A. 75-3746; L. 1972, ch. 332, § 82;

July 1.]

75-3747. Powers and duties of the secretary of administration and state finance council. (1) The secretary of administration shall:

(a) As provided in K. S. A. 75-3706, as amended, adopt rules and regulations prepared and recommended by the director of personnel for carrying out the purposes of this act and the Kansas civil service act, as amended;

(b) perform all powers and duties prescribed by law with respect to civil service

and personnel administration;

(c) adopt, as provided in K. S. A. 75-3706, as amended, special rules and regulations or exceptions to general rules and regulations for those agencies listed in K. S. A. 75-2934 to insure compliance with federal laws and regulations;

(d) enter into agreements with the secretary of social and rehabilitation services and the state board of health, whereby the costs incurred in connection with the assignment

of positions to classes and with the examination, selection, promotion, transfer or discipline of employees in city and county units under the jurisdiction of said agencies shall be paid in whole, or in part, from funds granted by the federal government for the administration of state laws and state plans administered by said state agencies;

(e) enter into agreements with the state adjutant general whereby the costs incurred in connection with the assignment of positions to classes and with the examination, selection, promotion, transfer or discipline of employees in local civil defense organizations and in the civil defense division under the jurisdiction of the adjutant general shall be paid in whole or in part from funds granted by the federal government for the administration of state laws and state plans administered by said agency. The secretary of social and rehabilitation services, the state board of health and the adjutant general are hereby authorized and empowered to enter into such agreements with the secretary of administration. All moneys paid under such agreements or from other sources shall be deposited in the state treasury and credited to the state general

(2) The state finance council shall:

(a) Perform duties and functions provided

in the Kansas civil service act;

(b) make investigations either at the request of the governor, or upon petition of a citizen for just cause, or of its own motion, concerning the enforcement and effect of the Kansas civil service act, as amended; and

(c) make the services and facilities of the division of personnel and its staff available upon request, subject to rules and regulations adopted as provided in K. S. A. 75-3706, as amended, to political subdivisions of the state. In making such service and facilities available, it shall be understood that requirements for the enforcement and administration of the provisions of this act shall be given precedence and that the political subdivisions shall reimburse the state for the reasonable cost of such services and facilities, and such reimbursement moneys shall be deposited in the state treasury and credited to the state general fund. [K. S. A. 75-3747; L. 1972, ch. 332, § 83 July 1.]

Edited, 1973:

"Secretary of social and rehabilitation services" in-serted in lieu of "state board of social welfare."

Cross References to Related Sections:

Administration of workmen's compensation selfinsurance fund, see 44-575 et seq.

TRANSFER OF POWERS, DUTIES, RECORDS AND PROPERTY

75-3743. [K. S. A. 75-3748; Repealed, L. 1972, ch. 332, § 97; July 1.]

75-3749.

Revisor's Notes:

Powers, duties and functions of state controlle transferred to director of accounts and reports, see 75-3727b.

Powers, duties and functions of executive directo of the state department of administration transferred to secretary of administration, see 75-3702b.

75-3750. [K. S. A. 75-3750; Repealed, L. 1972, ch. 332, § 97; July 1.]

**75-3752.** [K. S. A. 75-3752; Repealed, L 1972, ch. 332, § 97; July 1.]

**75-3753, 75-3754.** [K.S.A. 75-3753] 75-3754; Repealed, L. 1974, ch. 364, § 40; Jan. 13, 1975.]

**75-3755** to **75-3759.** [K. S. A. 75-3755 to 75-3759; Repealed, L. 1972, ch. 332, § 97; July 1.]

STATE BUILDINGS AND GROUNDS 75-3760.

Revisor's Note:

Section, as amended in 1972, transferred to 75-

75-3761. [K. S. A. 75-3761; Repealed, L. 1972, ch. 332, § 97; July 1.]

Revisor's Note:

New act, see 75-1202a.

75-3762. Custody and care of certain state-owned Luildings and grounds. Subject to sections 36, 37, 38, 39 and 40 [75-3763, 75-3764, 75-3765, 75-3769 and 75-3772] and other related provisions of this act, [°] the director of architectural services shall have the charge, care, management and control of the statehouse, the state office building, the Kansas technical institute (being real estate owned by the state of Kansas in Shawnee county by virtue of deeds dating October 18, 1910, October 18, 1923, and September 19, 1923, respectively, shown and recorded in book 34 at page 65, book 500 at page 18, and book 500 at page 133 in the office of the register of deeds of Shawnee county, Kansas), the office building at 801 Harrison, Topeka, Shawnee county, Kansas, the memorial hall, the governor's mansion, and any and all grounds, walks, parks, gardens, statuary, and auxiliary buildings pertaining to or used in connection with any of such buildings; and further, any and all other buildings or grounds now or hereafter owned or to be owned by the state in Shawnee