MINUTES OF THE HOUSE COMMITTEE ON JUDICIARY
Held in Room _522, at the Statehouse at _3:30 p.m., on February 13, 19.78
All members were present except:  Representatives Gastl, Augustine, Baker, Hoagland, Hurley Stites and Milles, who were excused.
The next meeting of the Committee will be held at 3:30 p.m., on February 14, 19.78.
These minutes of the meeting held on, 19 were considered, corrected and approved.
Mull
Chairman

The conferees appearing before the Committee were:

Mr. Bud Cornish

Mr. Homer Cowan

Mr. Jack Brier, Assistant Secretary of State

The meeting was called to order by the Chairman, Representative Richard Brewster. Representative Roth asked that House Bill 2859 be considered forthwith. Representative Neil Whitaker asked that House Bill 3204 receive consideration at an early date.

The Chairman noted that Senate bills are not usually considered this early in the session but called attention to the fact that Senate Bill 811 dealing with insurance reporting is a very vital bill because it appears that the legislature at the last session had set a date certain for insurance companies to report on their product liability business, and it had become apparent there is no way they could gear up to take care of the reporting as requested. Mr. Bud Cornish testified Senate Bill 811 contained much of House Bill 2410 from the previous session, but explained that the mandate from last session asked reports be made as of March 1, 1978. He further explained it was necessary and important that an extension of time be granted because as hard as they had tried they had not been able to provide the information which the legislature had requested. explained that the companies very much wanted to comply but for large companies it had been impossible and he would appreciate legislative consideration for an extention of This is what Senate Bill 811 requests.

Mr. Homer Cowan of Western Insurance, Ft. Scott, Kansas displayed two or three booklets of computer print-outs and told the Committee that this is only a part of the claims insofar as liability is concerned as regards his Insurance Company. He explained in his Company, which is relatively small, they were willing and able to comply with the mandate passed at the last session of the legislature although it would take executive time to pull out the information.

He further explained they have now fed into the computers a sophisticated program which will give the legislature and the Insurance Commissioner the information they desire, especially if they have the extension of time. If this bill does not pass they are prepared to use executives who will pull out the information from the books which he displayed, and which books number about fifty and are voluminous. Nevertheless, he explained the information will still be fragmented unless there is the extension of time. Mr. Cowan stated his Company is small as compared to Aetna, Equitable and other companies. He urged members to consider the fact that those companies would have a much greater problem than would Western.

The Chairman inquired if this legislation would only delay the date or if it would change the information requested. Mr. Cowan stated that it would only delay the date and would have nothing at all to do with the information requested which they are perfectly willing to provide. The Chairman noted he had met with Mr. Cowan along with Senator Pomeroy, Senator Allegrucci, Senator Berman and Senator Garr, and they are satisfied with the proposition as presented by Mr. Cowan. Representative Martin inquired if he were a manufacturer and his premiums had increased, could he come and inquire why this had occurred, and could Western give him information in that regard. Mr. Cowan replied that he could offer something concerning all cases but that the figures would be on a nationwide basis. He explained that one loss could distort the entire figure. On the other hand, he explained as he had previously, stated, the material fed into the computer within the next year would offer something concrete so far as localities are concerned as versus nationwide figures. Representative Foster inquired about testimony to the effect that product liability coverage had increased from as much as \$1500 in one year to \$488,000 in the next year, and Mr. Cowan replied that whenever one speaks about premium adjustments he must ask about the sales. He stated that the premium is based on gross sales and the companies are finding they had not kept such figures. Further he explained that companies were finding they had probably quoted the wrong figures in the first place. He agreed there were cases where product liability insurance had increased at a large percentage. Mr. Cowan further stated that he belongs to a national organization and he feels a responsibility to manufactures and has made every effort to pass the risk Further, he stated his own Company probably takes more risks than they should for Kansas people because he feels that responsibility.

It was moved by Representative Heinemann and seconded by Representative Roth that Senate Bill 811 be amended by striking sub-section (a) which does not belong in this bill. Motion carried.

The Chairman called attentiontto House Bill 3266 and introduced Mr. Jack Brier, Assistant Secretary of State. Mr. Brier explained this is a bill which was recommended by the Secretary of State and that it dealt with names of corporations. He further explained there seemed to be no really good reason why there was a limitation about certain words in names of corporations and suggested the bill would allow associations to use terms as allowed under Section 17-6002. Mr. Brier further explained that Sections 2, 3 and 5 give foreign corporations approximately the same privileges. In addition, Section 6 provides a penalty for failure to file annual reports as required in the statutes.

Representative Foster noted he is Resident Agent for a Coproration and that he had moved his law office to a different room in the same building, but the law required he must pay a fee for the change of address; and he moved conceptually that this bill contain an amendment to not require the payment of the fee when the address is substantially the same. The motion was seconded by Representative Frey and carried by a majority.

After further discussion it was moved by Representative Lorentz and seconded by Representative Foster that the bill as amended be recommended for passage. Motion carried.

The Chairman asked Mr. Brier to discuss House Bill 3208, and Mr. Brier explained that the 1977 legislature had established a wholesale water supply district statute which provided a district with filing procedures. It was moved by Representative Ferguson and seconded by Representative Ferguson and seconded by Representative be recommended for passage. After discussion, upon vote the motion carried.

The Chairman asked Mr. Art Griggs to discuss House Bill 3207 which deals with selection of district judges. Mr. Griggs explained there is a Judicial Nominating Commission which is supposed to make an appointment within thirty days after a vacancy occurs. In one judicial district they could not get a nomination because there were no attorneys willing to accept the nomination. This particular bill would allow, in this one case, for the nominating committee to go outside the judicial district for a candidate. It was moved by Representative Lorentz and seconded by Representative Hayes that the bill be recommended for passage. Upon vote motion carried.

The Chairman called for discussion on House Bill 3203, which bill the Judiciary Committee had been requested to introduce, and which deals with continuing garnishments particularly, in cases involving the military, and it resulted in a great deal of paper work. It was moved by Representative Hayes in a conceptual motion that the bill be amended on line 20 to say the order would be issued

after a determination that such order is necessary. Motion was seconded by Representative Lorentz and carried. It was then moved by Representative Ferguson and Seconded by Representative Lorentz that the bill as amended be recommended favorably. Motion carried.

The Chairman noted the Sub-committee had offered a report on House Bill 2708 which recommended the bill be reported adversely. It was moved by Representative Hayes and Seconded by Representative Gillmore that the sub-committee report be adopted. Motion carried.

The Chairman urged memberstto look at House Bill 3176 which places certain crimes into Chapter 34. He appointed a sub-committee to study this subject with Representative Ferguson as Chairman, and members; Representatives Matlack, Roth, Lorentz and Gillmore. The meeting was adjourned.

PHIL MARTIN

REPRESENTATIVE 114TH DISTRICT
PORTIONS OF EDWARDS, PAWNEE AND
STAFFORD COUNTIES
P. O. BOX 275, R. R. 2
LARNED, KANSAS 67550



TOPEKA

HOUSE OF REPRESENTATIVES

February 13, 1978

COMMITTEE ASSIGNMENTS CHAIRMAN: RULES AND JOURNALS MEMBER: WAYS AND MEANS JUDICIARY

2-13

The Hon. E. Richard Brewster Chairman, House Judiciary Committee Room 402, Statehouse Topeka, Kansas 66612

RE: Subcommittee report, HB 2708

Dear Chairman Brewster:

House Bill 2708 provides that a guardian ad litem shall be appointed to represent a child in detention or custody hearings pursuant to Chapter 38. A guardian ad litem would be required to serve even though private counsel had been retained to represent the child.

Your subcommittee recommends House Bill 2708 be reported adversely.

Yours truly,

PHIL MARTIN, Chairman

Subcommittee

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"Give light and the people will find their own way.'

# Rocky Mountain News

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Child snatching

WITH ONE MARRIAGE in three ending in divorce, it's more essential than ever that states cooperate rather than ignore each other in handling child custody cases.

Otherwise, we're likely to see an even sharper increase in child snatching by divorced parents, which already numbers in the tens of thousands each year.

The basic problem is that states have been operating as though they were separate countries in resolving child custody disputes. A judge in one state awards custody to the mother. A judge in another state awards custody to the father. In effect, possession becomes nine-tenths of the law.

In one celebrated case, Seward Mellon, an heir to the Pittsburgh banking fortune. had his two young daughters abducted from Brooklyn, where they'd been living with his former wife. He'd been awarded custody of the children in Pennsylvania. She'd been awarded custody in New York.

The situation is so chaotic that we now have "custodial vigilantes" who hire themselves out as child snatchers at a fixed fee. One of these hirelings, Eugene "Mean Gene" Austin, of Foley, Mo., has written a mimeographed manual on the subject.

What's needed, obviously, are some uniform rules for deciding which state has jurisdiction and where the child's (not the parent's) best interests lie.

Fortunately, there now are at least 20 states in which jurisdiction in child custody cases is being (or will be) decided on a uniform basis.

In all of these states, a judge must consider a child's "home" state or state of "closest connection" in issuing a decree. A parent who abducts a child in violation of such a decree can be ordered to surrender custody and pay all expenses of the return trip.

In the past year, Pennsylvania, New York, Ohio, Indiana, Florida, Iowa, Montana, Alaska and Idaho have enacted the uniform child custody code proposed back in 1968 by the National Conference of Commissioners on Uniform State Laws.

The code was enacted earlier by California, Colorado, Wyoming, Delaware, Ha-

waii, Maryland, Michigan, Minnesota, North Dakota, Oregon and Wisconsin.

What's important in custody cases is that the courts consider the welfare of the child rather than the whims of two warring par-

That's why states without a uniform code should be taking a look at their own custody practices to make sure the rights of children are fully protected under the law.

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TO: Members of House Judiciary

FROM: Reps. Matlack and Baker

RE: HB 2163

Attached hereto is a copy of HB 2163, which provides for reparations to crime victims for economic loss. The bill passed out of Federal & State Affairs without dissent. Your perusal for technical errors is appreciated. Discussion of the bill will be Friday, February 10th.

Respectfully,

Indua.

Ardena Matlack, Chairman

Doug-se

Doug Baker, V-Chairman Federal & State Affairs Comm.

#### As Further Amended by House Committee

### As Further Amended by House Committee

#### As Amended by House Committee

Session of 1977

## **HOUSE BILL No. 2163**

By Committee on Federal and State Affairs

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AN ACT providing for reparations for certain economic losses resulting from certain criminal conduct.

Be it enacted by the Legislature of the State of Kansas:

Section 1. As used in this act, the following words and phrases shall have the meanings respectively ascribed to them herein:

- (a) "Allowance expense" means reasonable charges incurred for reasonably needed products, services and accommodations, including those for medical care, rehabilitation, rehabilitative occupational training and other remedial treatment and care. Such term includes a total charge not in excess of five hundred dollars (\$500) seven hundred fifty dollars (\$750) for expenses in any way related to funeral, cremation or burial; but such term shall not include that portion of a charge for a room in a hospital, clinic, convalescent or nursing home or any other institution engaged in providing nursing care and related services, in excess of a reasonable and customary charge for semi-private accommodations, unless other accommodations are medically required.
- (b) "Board" means the crime victims reparations board established under section 3 of this act.
- (c) "Claimant" means any of the following persons claiming reparations under this act: A victim; a dependent of a deceased victim; a third person other than a collateral source; or an authorized person acting on behalf of any of them.
- (d) "Collateral source" means a source of benefits or advantages for economic loss otherwise reparable under this act which

the victim or claimant has received, or which is readily available 0048 to the victim or claimant, from: 0049 0050

(1) The offender:

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(2) the government of the United States or any agency thereof, 0051 a state or any of its political subdivisions or an instrumentality or 0052 two (2) or more states, unless the law providing for the benefits or 0053 advantages makes them excess or secondary to benefits under this 0054 0055 act;

(3) social security, medicare and medicaid;

- (4) state-required temporary non-occupational disability in-0057 surance; 0058
- (5) workmen's compensation; 0059 0060

(6) wage continuation programs of any employer;

(7) proceeds of a contract of insurance payable to the victim for loss which the victim sustained because of the criminally injurious conduct; or

(8) a contract providing prepaid hospital and other health care services or benefits for disability.

(e) "Criminally injurious conduct" means conduct that (1) 0066 occurs or is attempted in this state, (2) poses a substantial threat or 0067 personal injury or death and (3) either is punishable by fine, 0068 imprisonment or death or would be so punishable but for the fact 0069 that the person engaging in the conduct lacked capacity to com-0070 mit the crime under the laws of this state; but such term shall not 0071 include conduct arising out of the ownership, maintenance or use 0072 of a motor vehicle, except when such conduct was intended to 0073 cause personal injury or death. 0074

(f) "Dependent" means a natural person wholly or partially dependent upon the victim for care or support, and includes a child of the victim born after the victim's death.

(g) "Dependent's economic loss" means loss after decedent's death of contributions of things of economic value to the decedent's dependents, not including services they would have received from the decedent if he or she had not suffered the fatal injury, less expenses of the dependents avoided by reason of decedent's death.

(h) "Dependent's replacement services loss" means loss rea-

sonably incurred by dependents after decedent's death in obtaining ordinary and necessary services in lieu of those the decedent would have performed for their benefit if the decedent had not suffered the fatal injury, less expenses of the dependents avoided by reason of decedent's death and not subtracted in calculating dependent's economic loss.

- (i) "Economic loss" means economic detriment consisting only of allowable expense, work loss, replacement services loss and, if injury causes death, dependent's economic loss and dependent's replacement service loss. Noneconomic detriment is not loss, but economic detriment is loss although caused by pain and suffering or physical impairment.
  - (j) "Noneconomic detriment" means pain, suffering, inconvenience, physical impairment and non-pecuniary damage.
- (k) "Replacement services loss" means expenses reasonably incurred in obtaining ordinary and necessary services in lieu of those the injured person would have performed, not for income, but for the benefit of self or family, if such person had not been injured.
- (l) "Work loss" means loss of income from work the injured person would have performed if such person had not been injured, and expenses reasonably incurred by such person in obtaining services in lieu of those he or she would have performed for income, reduced by any income from substitute work actually performed by such person or by income such person would have earned in available appropriate substitute work that he or she was capable of performing but unreasonably failed to undertake.
- (m) "Victim" means a person who suffers personal injury or death as a result of (1) criminally injurious conduct, (2) the good faith effort of any person to prevent criminally injurious conduct or (3) the good faith effort of any person to apprehend a person suspected of engaging in criminally injurious conduct.
- Sec. 2. The board shall award reparations for economic loss arising from criminally injurious conduct if satisfied by a preponderance of the evidence that the requirements for reparations have been met.
- Sec. 3. (a) There is hereby established in the executive de-

partment a crime victims reparations board, consisting of three (3) 0122 members appointed by the governor with the advice and consent 0123 of the senate. At least one (1) member of the board shall be a 0124 person regularly admitted to practice law in this state. Each 0125 member of the board shall be appointed for a term of four (4) 0126 years and until his or her successor is appointed and qualified. 0127 except that of the members first appointed, one shall be ap-0128 pointed for a term of two (2) years; one shall be for a term of three 0129 (3) years; and one shall be appointed for a term of four (4) years. 0130 Upon the expiration of any term of office, the governor shall 0131 appoint a successor of like qualifications for a term of four (4) 0132 years, and in case of a vacancy on the board, the governor shall 0133 appoint a successor of like qualifications to fill the unexpired 0134 0135 term.

(b) The governor shall designate a member of the board who is regularly admitted to practice law in this state to serve as chair-person at the pleasure of the governor. Members of the board shall receive such compensation, subsistence allowances, mile-age and expenses as are provided by K.S.A. 1976 Supp. 75-3223 and amendments thereto.

O142 Sec. 4. In addition to the powers and duties specified else-O143 where in this act, the board shall have the following powers and O144 duties:

- (a) The duty to establish and maintain a principal office and other necessary offices within this state, to appoint employees and agents as necessary and to prescribe their duties and compensation, all within the limitations and conditions of appropriations made therefor;
- (b) the duty to adopt by rule or regulation a description of the organization of the board, stating the general method and course of operation of the board;
- (c) the duty to adopt rules and regulations to carry out the provisions of this act, including rules for the allowance of attorneys' fees for representation of claimants; and to adopt rules and regulations providing for discovery proceedings, including medical examination, consistent with the provisions of this act relating thereto. Rules and regulations adopted by the board shall be



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statements of general applicability which implement, interpret or prescribe policy, or describe the procedure or practice requirements of the board;

- (d) the duty to prescribe forms on which applications for reparations shall be made;
- (e) the duty to hear and determine all matters relating to claims for reparations, and the power to reinvestigate or reopen claims without regard to statutes of limitation or periods of prescription;
- (f) the power to request investigations and data from proseeuting county and district attorneys and law enforcement officers investigations and data to enable the board to determine whether and the extent to which a claimant qualifies for reparations. Confidentiality provided by law covering claimant's or victim's juvenile court records shall not be applicable in proceedings under this act;
- (g) the duty, if it would contribute to the function of the board, to subpoena witnesses and other prospective evidence, administer oaths or affirmations, conduct hearings and receive relevant, non-privileged evidence;
- (h) the power to take notice of judicially recognizable facts and general, technical and scientific facts within their specialized knowledge;
- (i) the duty to make available for public inspection all rules and regulations, written statements of policy, interpretations formulated, adopted or used by the board in discharging its functions, and decisions and opinions of the board;
- (j) the duty to publicize widely the availability of reparations and information regarding the filing of claims therefor.
- Sec. 5. (a) An application for reparations shall be made in the manner and form prescribed by the board.
- (b) Reparations may not be awarded unless the claim has been filed with the board within one (1) two (2) year after the injury or death upon which the claim is based. Reparations may not be awarded to a claimant who was the offender, or an accomplice of the offender and may not be awarded to another person if the award would unjustly benefit the offender or accomplice. Unless the board determines that the interests of justice otherwise re-

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ouire in a particular case, reparations may not be awarded to the spouse of or a person living in the same household with the offender or the offender's accomplice or to the parent, child, brother or sister of the offender or the offender's accomplice.

- (c) Reparations otherwise payable to a claimant shall be diminished:
- (1) To the extent, if any, that the economic loss upon which the claimant's claim is based is recouped from other persons, including collateral sources; and
- 0205 (2) to the extent, if any, that the board deems reasonable 0206 because of the contributory misconduct of the claimant or of a 0207 victim through whom the claimant claims.
- (d) (1) Reparations may be awarded only if the board finds that unless the claimant is awarded reparations he or she will suffer financial stress as the result of economic loss otherwise reparable.
- O211 A claimant suffers financial stress only if the claimant cannot O212 maintain his or her customary level of health, safety and educa-
- 0213 tion for self and dependents without undue financial hardship. In
- making its determination of financial stress, the board shall consider all relevant factors, including:
- 0216 (i) The number of claimant's dependents;
- 0217 (ii) the usual living expenses of the claimant and the claimant's 0218 family;
- 0219 (iii) the special needs of the claimant and the claimant's de-0220 pendents;
- 0221 (iv) the claimant's income and potential earning capacity; and
- 0222 (v) the claimant's resources.
- 0223 (2) Reparations may not be awarded if the claimant's economic
- 0224 loss does not exceed ten percent (10%) of the claimant's net
- 0225 financial resources. A claimant's net financial resources do not
- 0226 include the present value of future earnings and shall be deter-
- 0227 mined by the board by deducting from the claimant's total fi-
- 0228 nancial resources:
- 0229 (i) One (1) year's earnings;
- 0230 (ii) the claimant's equity in his or her home, not exceeding
- 0231 thirty thousand dollars (\$30,000);
- 0232 (iii) one (1) motor vehicle; and

- (iv) any other property which would be exempt from execution under the code of civil procedure.
  - (3) Notwithstanding paragraph (2) of this subsection:
- (i) The board may award reparations to a claimant who possesses net financial resources in excess of those allowable under paragraph (2) of this subsection if, considering the claimant's age, life expectancy, physical or mental condition and expectancy of income, including future earning power, it determines that the claimant's financial resources will become exhausted during the claimant's lifetime; or
- (ii) the board may reject the claim finally or reject the claim and reserve to the claimant the right to reopen the claim, whenever it appears that the exhaustion of claimant's financial resources is probable, in which event the board may reopen pursuant to an application therefor if it is satisfied that the resources available to the claimant from the time of denial of an award had been prudently expended for personal or family needs.
- (e) Reparations may not be awarded unless the criminally injurious conduct resulting in injury or death was reported to a law enforcement officer within seventy-two (72) hours after its occurrence or the board finds there was good cause for the failure to report within that time.
- (f) The board, upon finding that the claimant or victim has not fully cooperated with appropriate law enforcement agencies, may deny, withdraw or reduce an award of reparations.
- (g) Reparations may not be awarded if the economic loss is less than one hundred dollars (\$100).
- (h) Reparations for work loss, replacement services loss, dependent's economic loss and dependent's replacement service loss may not exceed two hundred dollars (\$200) per week.
- (i) Reparations payable to a victim and to all other claimants sustaining economic loss because of injury to or death of that victim may not exceed ten thousand dollars (\$10,000) in the aggregate.
- Sec. 6. Promptly upon receipt of an application for reparations, the board shall may forward a copy of the application and all supporting papers to the attorney general who, in appropriate

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eases if requested by the board, may investigate the claim, appeal
appear in hearings on the claim and present evidence in opposition to or support of an award.

- O273 Sec. 7. (a) Unless otherwise precluded by law, informal dis-O274 position may be made of a claim by stipulation, agreed settle-O275 ment, consent order or default. A claim not so disposed of is a O276 contested case. In a contested case, all parties shall be afforded an O277 opportunity for hearing after reasonable notice. The notice of O278 hearing shall include:
  - (1) A statement of the time, place and nature of the hearing;
- 0280 (2) a statement of the legal authority and jurisdiction under 0281 which the hearing is to be held;
- 0282 (3) a reference to the particular sections of the statutes and 0283 rules involved; and
  - (4) a short and plain statement of the matters asserted, except that to the extent that the board is unable to state the matters at the time the notice is served, the initial notice may be limited to a statement of the issues involved; thereafter, upon application, a more definitive statement shall be furnished.
  - (b) Every interested person shall be afforded an opportunity to appear and be heard and to offer evidence and argument on any issue relevant to such person's interest, and to examine witnesses and offer evidence in reply to any matter of an evidentiary nature in the record relevant to such person's interest.
- 0294 (c) A record of the proceedings shall be made and shall in-0295 clude:
  - (1) The application and supporting documents;
  - (2) all pleadings, motions and intermediate rulings;
- 0298 (3) evidence offered, received or considered;
- 0299 (4) a statement of matters officially noticed;
- 0300 (5) all staff memoranda or data submitted to the board in 0301 connection with its consideration of the case; and
- 0302 (6) offers of proof, objections and rulings.
- (d) Oral proceedings or any part thereof shall be transcribed on oral request of any party, who shall pay transcription costs unless otherwise ordered by the board.
- 0306 (e) Determinations of the board shall be made in writing,

supported by findings of fact and conclusions of law based exclusively on the record, and mailed promptly to all parties.

- Sec. 8. (a) There shall be no privilege, except privileges arising from the attorney-client relationship, as to communications or records relevant to an issue of the physical, mental or emotional conditions of the claimant or victim in a proceeding under this act in which such condition is an element.
- (b) If the mental, physical or emotional condition of a victim or claimant is material to a claim, the board may order the victim or claimant to submit to a mental or physical examination by a physician or psychologist, and may order an autopsy of a deceased victim. The order may be made for good cause shown upon notice to the person to be examined and to all persons who have appeared. The order shall specify the time, place, manner, conditions and scope of the examination or autopsy and the person by whom it is to be made; and the order shall require the person to file with the board a detailed written report of the examination or autopsy. The report shall set out the findings of the person making the report, including results of all tests made, diagnoses, prognoses and other conclusions and reports of earlier examinations of the same conditions.
- (c) On request of the person examined, the board shall furnish a copy of the report to such person. If the victim is deceased, the board, on request, shall furnish to the claimant a copy of the report.
- (d) The board may require the claimant to supplement the application with any reasonably available medical or psychological reports relating to the injury for which reparations are claimed.
- Sec. 9. If a person refuses to comply with an order under this act or asserts a privilege other than one arising from the attor-ney-client relationship to withhold or suppress evidence relevant to a claim, the board may make any just order, including denial of the claim, but may not find the person in contempt. If necessary to carry out any of its powers and duties, the board may petition the district court for an appropriate order, but the court may not find a person in contempt for refusal to submit to a medical or

0344 physical examination.

An award may be made whether or not any person is Sec. 10. prosecuted or convicted. Proof of conviction of a person whose acts give rise to a claim is conclusive evidence that the crime was committed, unless an application for rehearing, an appeal of the conviction or certiorari is pending, or a rehearing or new trial has been ordered. The board may suspend the proceedings pending disposition of a criminal prosecution that has been commenced or is imminent, but may make a tentative award under section 14. 

Sec. 11. As part of any order, the board shall determine and award a reasonable attorney's fee, commensurate with services rendered, to be paid by the state to the attorney representing the claimant. Additional attorneys' fees may be awarded by a court in the event of review, and attorneys' fees may be denied on a finding that the claim or appeal is frivolous. Awards of attorneys' fees shall be in addition to awards of reparations and may be made whether or not reparations are awarded. It shall be unlawful for an attorney to contract for or receive any larger sum than the amount allowed pursuant to this section.

Sec. 12. (a) If reparations are awarded, the state shall be subrogated to all the claimant's rights to receive or recover benefits or advantages for economic loss for which, and only to the extent that, reparations are awarded, from a source which is or, if readily available to the victim or claimant would be, a collateral source.

(b) As a prerequisite to bringing an action to recover damages related to criminally injurious conduct upon which reparations are claimed or awarded, the claimant must give the board prior written notice of the proposed action. After receiving the notice, the board shall promptly (1) join in the action as a party plaintiff to recover reparations awarded, (2) require the claimant to bring the action in the claimant's individual name, as a trustee in behalf of the state, to recover reparations awarded or (3) reserve its rights and do neither in the proposed action. If, as requested by the board, the action is brought by the claimant as trustee and the claimant recovers reparations awarded by the board, the claimant may deduct from the reparations recovered in behalf of the state

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the reasonable expenses, including attorneys' fees, allocable by the court for that recovery.

- (c) If a judgment or verdict indicates separately economic loss and noneconomic detriment, payments on the judgment shall be allocated between them in proportion to the amounts indicated. In an action in a court of this state arising out of criminally injurious conduct, the judge, on timely motion, shall direct the jury to return a special verdict, indicating separately the award for noneconomic detriment, punitive damages, if any, and the award for economic loss.
- (d) Any moneys received or recovered by or on behalf of the state pursuant to the provisions of this section, less any deductions allowable hereunder, shall be deposited in the state treasury and credited to the state general fund.
- Sec. 13. (a) The board may provide for the payment of an award in a lump sum or in installments. So much of an award as equals the amount of economic loss accrued to the date as of which the award is made shall be paid in a lump sum. An award for allowable expense that would accrue after the date as of which the award is made shall not be paid in a lump sum. Except as otherwise provided in subsection (b), so much of an award as may not be paid in a lump sum shall be paid in installments.
- (b) At the instance of the claimant, the board may commute future economic loss, other than allowable expense, to a lump sum, but only a finding by the board of either of the following:
- (1) That the award in a lump sum will promote the interests of the claimant; or
- (2) that the present value of all future economic loss, other than allowable expense, does not exceed one thousand dollars (\$1,000).
- (c) An award payable in installments for future economic loss may be made only for a period as to which the board can reasonably determine future economic loss. An award payable in installments for future economic loss may be modified by the board upon its findings that a material and substantial change of circumstances has occurred.
  - (d) An award shall not be subject to execution, attachment,

garnishment or other process, except that an award for allowable expense shall not be exempt from a claim of a creditor to the extent that such creditor has provided products, services or accommodations the costs of which are included in the award.

(e) An assignment or agreement to assign any right to reparations for loss accruing in the future is unenforceable, except (1) an assignment of any right to reparations for work loss to secure payment of alimony, maintenance or child support; or (2) an assignment of any right to reparations for allowable expense to the extent that the benefits are for the cost of products, services or accommodations necessitated by the injury or death on which the claim is based and are provided or to be provided by the assignee.

Sec. 14. If the board determines that the claimant will suffer financial hardship unless a tentative award is made, and it appears likely that a final award will be made, an amount may be paid to the claimant and shall be deducted from the final award, or shall be repaid by and recoverable from the claimant to the extent that it exceeds the final award.

Sec. 15. (a) The board, on its own motion or on request of the claimant, may reconsider a decision making or denying an award or determining its amount. The board shall reconsider, at least annually, every award upon which periodic payments are being made. An order on reconsideration of an award shall not require a refund of amounts previously paid, unless the award was obtained by fraud. The right of reconsideration does not affect the finality of a board decision for the purpose of judicial review.

(b) A final decision of the board shall be subject to judicial review on appeal by the claimant, the attorney general or the offender in the manner prescribed by K.S.A. 1977 Supp. 60-2101.

Sec. 16. The board shall prepare and transmit annually to the governor and the legislature a report of its activities, including the name of each claimant, a brief description of the facts in each case, the amount of any reparations awarded and a statistical summary of claims and awards made and denied.

Sec. 17. Payment of any reparations awarded pursuant to the provisions of this act shall be made from the state general fund upon warrants of the director of accounts and reports issued

pursuant to vouchers approved by the chairperson of the board orby a person or persons designated by such chairperson.

Sec. 18. In addition to the docket fee prescribed by K.S.A. 60-2001, the district court shall assess, in each civil and criminal case filed in such court, a fee of five dollars (\$5) fifty cents (50¢) twenty-five cents (25¢), to be taxed as an additional cost of the case. The clerk of the district court shall remit all such fees received by or for such clerk to the state treasurer at least monthly. Upon receipt thereof, the state treasurer shall deposit the entire remittance in the state treasury and credit the same to the state general fund.

Sec. 19. This act shall be so applied and construed as to effectuate its general purpose to make uniform the law with respect to the subject of this act among those states which enact it. Sec. 20. This act shall take effect and be in force from and

after its publication in the statute book.

# Supplemental Information on HOUSE BILL 2163

AS FURTHER AMENDED BY HOUSE COMMITTEE ON FEDERAL AND STATE AFFAIRS

Brief of Bill \*

H.B. 2163 would establish a state-financed program of reparations to crime victims or their dependents who suffer personal injury or death as a result of criminal acts. A specially constituted board determines, independent of any court adjudication, the existence of a crime, the damages caused, and the other requisites for reparations. Reparations could be awarded for economic loss, loss of earnings, medical expenses, and replacement services loss. The maximum award allowable would be \$10,000.

A Crime Victims Reparations Board would be established consisting of three members appointed by the Governor and confirmed by the Senate. The members would serve terms of four years and at least one member would be required to be a person admitted to practice law in this state. The board would administer the act and determine all matters relating to victim's claims for reparations. Reparations would not be awarded unless the claim was filed within two years after the injury or death of the victim. Reparations could be awarded only if the board finds that the claimant will suffer financial stress if the award is not granted. Property damage claims would be excluded and awards granted would be reduced by any benefit the victim has received from collateral sources such as hospital insurance, workmen's compensation, or social security.

An additional fee of \$0.25 would be assessed in each case filed in the district courts to offset the expenditures involved in ad-

ministering the crime victims reparations program.

Committee Amendments. Amendments by the House Committee (a) raise the allowable burial expense from \$500 to \$750; (b) lower the district court fee from \$5.00 to \$0.25; (c) provide that the chairman of the board need not necessarily be an attorney; (d) extend the time limit for filing claims from one year to two years; and (e) make other technical amendments. Further amendments provide that the Attorney General may investigate claims at the request of the board.

#### Background

At least 20 states have enacted some type of program of governmental compensation for victims of crime. Testimony indicated that this bill is designed to assist the innocent victims of crime who suffer economic loss, personal injury, or death as a result of criminal conduct.

<sup>o</sup> Bill briefs do not express legislative intent. They give general information about the bill, not details or expected effects. They are prepared by the Legislative Research Department. The sponsors have not reviewed the briefs.