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November 20, 1981

Kansas Legislative Research Department

MINUTES

SENATE COMMITTEE ON LEGISLATIVE AND CONGRESSIONAL APPORTIONMENT

October 28, 1981 Room 527 - Statehouse

Members Present

Senator Dan Thiessen, Chairman

Senator Elwaine Pomeroy, Vice-Chairman

Senator Charlie Angell

Senator Neil Arasmith

Senator Jim Francisco (Excused) Senator Norman Gaar

Senator Paul Hess

Senator Jan Meyers Senator Joe Norvell

Senator Nancy Parrish

Senator Jack Steineger

Staff Present

Russell Mills, Kansas Legislative Research Department Myrta Anderson, Kansas Legislative Research Department Fred Carman, Revisor of Statute's Office

Conferees

Harold J. Wiebe, Mayor, Hillsboro Carol Wiebe, Chairman, Marion County Republican Central Committee Senator Paul Feleciano Representative Bob Frey

Chairman Thiessen called the meeting to order and informed the Committee there were a number of maps to be considered and that they should get started. He called the Committee's attention to the memo prepared by the Legislative Research Department containing several redistricting plans requested by the Committee (see Attachment I.)

Harold J. Wiebe, Mayor, Hillsboro, appeared before the Committee. He presented the Committee with a packet of letters from interested parties in his area urging that Marion County be left in the 4th District (see Attachment II.) Mr. Wiebe stated that if they are taken out of the 4th District they will be on the outside looking in.

Senator Arasmith asked how many delegates were allowed from Marion or McPherson to attend district conventions. The answer was two; they do not make any great voting contribution but do have some impact. Senator Hess questioned if they were moved, in which district would they have more impact. Mr. Wiebe replied that he did not know. Senator Angell asked if there is any county that wants to change where they are. Mr. Wiebe replied that there is a certain feeling of being comfortable in a certain situation but he did not know of anyone that wanted to be moved to a new district.

Senator Thiessen stated that he believes the Committee looks more closely at the wishes of the people than the federal figures would indicate. Some of the figures available from other states that have reapportioned show they have not stayed quite so close to the minimum deviation.

Carol Wiebe, Chairman, Marion County Republican Central Committee, re-emphasized to the Committee the wishes of the people in her area to stay in the 4th district. She

stated that the packet presented to the Committee shows that they have the support of the local Democrats as well as the Republicans. Mrs. Wiebe stated it would take them a long time to get re-established in a new district.

Chairman Thiessen asked the Committee to look at the maps that the Committee had asked the staff to draw and any others that any Committee member would like to look

Senator Hess stated that the noble principles get lost in the emotional, cultural, and other concerns and that he was not sure that principles can be upheld as the people are not interested in computers and exactness of population equality. They are interested only in where they are going to be. In order to get a plan that has reasonable political acceptance between the two parties, the Governor, the Legislature, and the courts ultimately, it is going to take a lot of work. It is doubtful if a map can be drawn that does not cut county lines and that will keep geographical areas happy. It will be very hard to get the votes to get it passed.

Senator Arasmith stated that there have been suits filed strictly on the basis of deviation but most have been filed on the basis of gerrymandering.

Fred Carman, Revisor of Statute's Office, stated that U.S. Supreme Court cases agree that the "one person, one vote rule" is paramount, but in order to reach a practical result and one that is in accordance with policies that states wish to enact into law, there may be justification for some population variance.

Senator Angell asked if there were any more maps to be submitted and if not then the Committee should eliminate those it does not want to consider.

Senator Hess presented a map to the Committee, the Hess-Whitaker map (see Attachment III). This map was designed to accomplish several purposes. He stated that there are strong feelings that people do not want to be moved. This map would alleviate some of the political pressure points by splitting only two counties, the ones that are already split. The map keeps Douglas County in the 3rd District, splits Wyandotte County along the existing line, and makes no change in the 2nd District. The 5th District picks up Franklin County, and the map moves Harper County to the 1st District. The 4th District would include Marion, McPherson, Reno and Harvey Counties, moving Kingman County to the 1st District. The significant change is the division of Sedgwick County into three districts. The total population deviation is 1.68 percent. The population numbers in the districts are: 1st with 472,779, 2nd with 475,130, 3rd with 470,489, 4th is 476,622, and the 5th is 468,659.

Senator Meyers stated that the Committee has heard from both political parties in Douglas County. Their community of interest is with the 3rd District and with the metropolitan area. She stated that she did not believe it was possible to make people in both Douglas and Wyandotte Counties satisfied.

Senator Steineger questioned whether there is more of a community of interest within Douglas County than there is in placing a line right through a city, such as Kansas City, where there is more of community of interest. One cannot use a community of interest to make that justification in Douglas County and not in the city of Kansas City. The one man, one vote theory is great and if people have a chance to vote on where they would rather be, they would probably vote for their community of interest as long as it is within reasonable bounds.

Senator Hess stated that if the community of interest in Wyandotte County are split, Sedgwick is in equally bad shape. The Hess-Whitaker map is simply an attempt to make as many of the groups who expressed their opinions as comfortable as possible.

Senator Steineger presented a map to the Committee (see Attachment IV), with a maximum population deviation of 1.073 percent, which does not split any cities or counties.

Senator Angell moved to reduce Committee consideration to three maps and if a map does not get two votes it is rejected. The motion died for lack of a second. Senator Angell withdrew his own map as he felt there were others that were better (see Attachment V.)

Senator Steineger moved to reject all maps that split cities or counties. The motion died for lack of a second. Senator Angell moved, Senator Hess seconding, to strike S-1 map. The motion passed (see Attachment VI.)

Senator Angell moved, seconded by Senator Norvell, that the Congressional delegation plan be rejected because the deviation is too high. The motion passed (see Attachment VII.)

Senator Angell moved, Senator Arasmith seconding, that the Donald Hay map be stricken. The motion passed (see Attachment XVIII.)

Senator Angell moved, Senator Hess seconding, that S-2 Modified be rejected. The motion passed (see Attachment IX.)

Senator Hess moved, Senator Angell seconding, that S-4 Modified be rejected. The motion passed (see Attachment X.)

Senator Hess expressed the concern that it is important for the Senate Committee to speak as clearly as possible or at least give the House Committee a fairly definitive idea of our desired plan.

Senator Meyers questioned whether we want to limit ourselves to two or three maps. People will not get involved until the legislature goes into session.

Senator Steineger stated that he believes that if it comes to a choice between the .15 percent deviation goal that the Committee has set and the cutting of county lines, that the Committee be prepared to compromise on the .15 percent deviation rather than cut a county line.

Senator Angell stated that it is imperative that the Committee be at the point of introduction of a bill when the session convenes.

Senator Thiessen stated that the purpose of the interim meetings was to be prepared for the Legislative Session. Regardless of the decision that is made by the Committee, there will be people who will have changes and people who will not like what the Committee has done.

Senator Arasmith stated that he liked the Hess-Whitaker map in that it does try to accommodate the various local interests.

Senator Feleciano, who was a member of the audience, stated he is concerned at the way the issue is being addressed. He strongly disagreed that there is no opposition in Sedgwick County to their being divided into three districts. Some legislators have tried for years to unify the county and he feels his constituents would not stand for splitting the county in this manner. Senator Hess replied that the map is only an attempt to accommodate as many divergent areas as possible.

Representative Bob Frey, who was also a member of the audience, stated that the House Reapportionment Committee hoped to be able to look at the Senate action so that they could take final action at their meeting. The Legislative Coordinating Council authorized the interim meetings with the idea in mind that the Committees could meet and reach a conclusion prior to the Legislative Session. It would be a big disappointment if the Committee decided to wait until the Session starts.

Senator Angell moved that the Committee continue the process of elimination. Six of the eight maps keep Wyandotte County intact and the Committee cannot come to a political decision except by voting. The motion died for lack of a second.

Senator Hess told the Committee that the Kent Sallee plan gives the Committee everything that was explained in the room today but the map has the highest deviation of all of the remaining maps.

Senator Steineger moved, Senator Arasmith seconding, that the Kent Sallee map be rejected. The motion passed (see Attachment XI.)

Senator Pomeroy moved, Senator Angell seconding, that S-5 be rejected. The motion passed (see Attachment XII.)

Senator Steineger moved, Senator Norvell seconding, that S-3 be rejected. The motion failed. A division was called for. Three members voted Yes (Senators Steineger, Parrish and Norvell) and four voted No (Senators Angell, Hess, Arasmith, and Meyers.)

Senator Arasmith moved, Senator Angell seconding, that the minutes of the September 9 meeting be approved. The motion passed.

Senator Steineger stated that there was not much difference between the maps that are left and he questioned whether the Committee should take further action.

Senator Thiessen stated that he did not foresee that the Committee would have any more information in the future than it has today. Senator Arasmith questioned whether the House would follow the direction of the Senate Committee. Senator Thiessen replied that there would be no way to tell the House Committee what maps they can consider.

Senator Hess moved, Senator Angell seconding, that the Committee eliminate all maps except S-2, S-3, S-4 and the Hess-Whitaker map. Senator Steineger made a substitute motion, Senator Parrish seconding, that the Committee strike the Sebelius plan (see Attachment XIII.) The motion passed. Senator Angell moved, Senator Arasmith seconding, that the Steineger map be eliminated. The motion passed. Senator Steineger moved, Senator Parrish seconding, that the Hess-Whitaker map be eliminated. Senator Hess made a substitute motion, Senator Angell seconding, that S-4 be eliminated. The motion passed (see Attachment XIV.)

Senator Angell asked for clarification on the maps that were left. Senator Thiessen replied the maps remaining were: (a) Hess-Whitaker; (b) S-2, and (c) S-3. These maps seem to embody all of the unresolved issues (see Attachments III, XV and XVI.)

Senator Steineger moved, Senator Parrish seconding, that the Senate Committee send these three plans to the House Committee and meet on December 16. Motion adopted. The staff was directed to try to set up a joint meeting with the House Committee to discuss the actions of both Committees on the afternoon of December 16, with both Committees meeting separately in the morning. The minutes of the September 9 meeting were approved.

The meeting was adjourned.

Prepared by J. Russell Mills, Jr.

Approved by Committee on:

12-9-81 (Date)

Attachment I

MEMORANDUM

October 6, 1981

TO:

Senate Apportionment Committee

FROM: Kansas Legislative Research Department

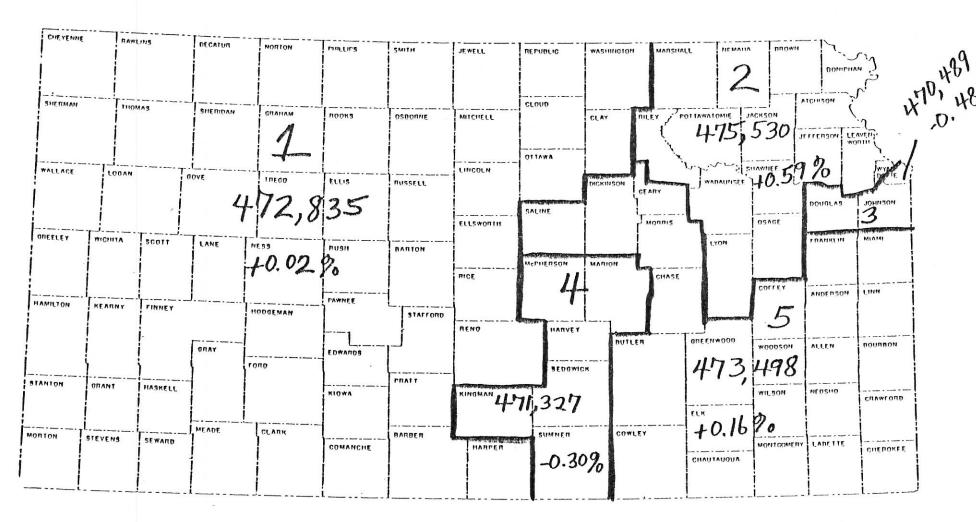
RE:

Enclosed Maps

Enclosed for your consideration are several proposed redistricting plans for the Kansas Congressional districts. The maps designated as "KLRD-S_" were prepared by the Research Department at the direction of the Senate Committee on Legislative and Congressional Apportionment. The maps are sent at the request of Senator Thiessen. The following maps are enclosed:

Map	Total Deviation	Comments
KLRD-S1	1.07%	Reno in 1st; McPherson and Marion in 4th; Douglas in 3rd; existing split in Wyandotte
KLRD-S2	1.38%	Reno in 4th; Douglas in 2nd; no split counties
KLRD-S2 (modified)	0.19%	Douglas in 2nd; Reno in 4th; City of Mulvane in 4th; four counties split
KLRD-S3	1.13%	Douglas in 3rd; existing split in Wyandotte; Reno in 4th
KLRD-S4	1.10%	Douglas in 5th; City of Mulvane in 4th; Reno in 4th; one county split
KLRD-S4 (modified)	0.14%	Douglas in 5th; City of Mulvane in 4th; three counties split
KLRD-S5	1.25%	Douglas in 2nd; Marion and McPherson in 5th; Reno in 4th; one county split
Cong. Delegation	4.10%	Submitted by Kansas Congressional delegation, April, 1981
Sebelius	1.15%	Submitted by Keith Sebelius, 9-11-81
Sallee	1.63%	Submitted by Kent Sallee, McPherson County Democrats
Angell	1.37%	Prepared by Senator Angell
Hay	2.04%	Submitted by Donald Hay, Franklin County Republicans

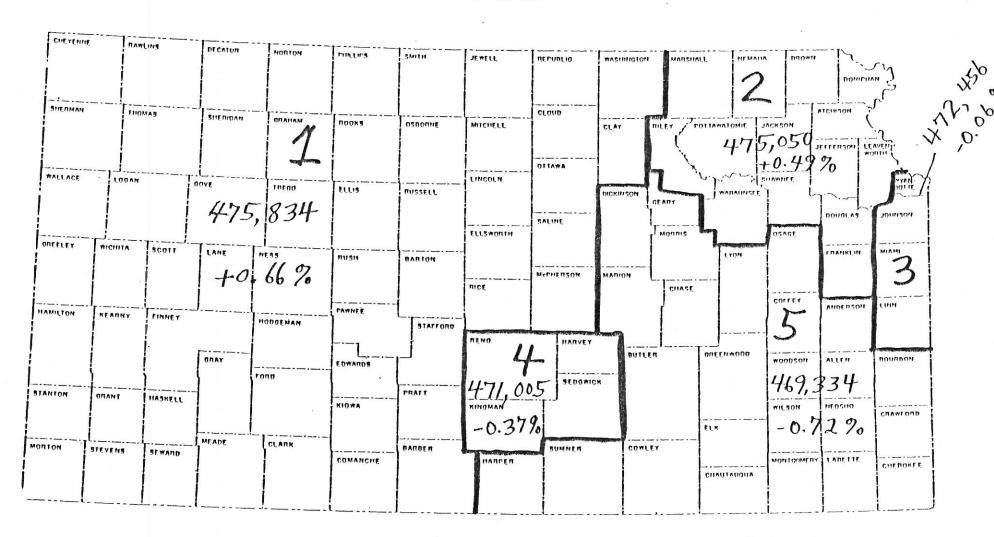
KLRD - S1 (9-14-81)



State Total: "Ideal":

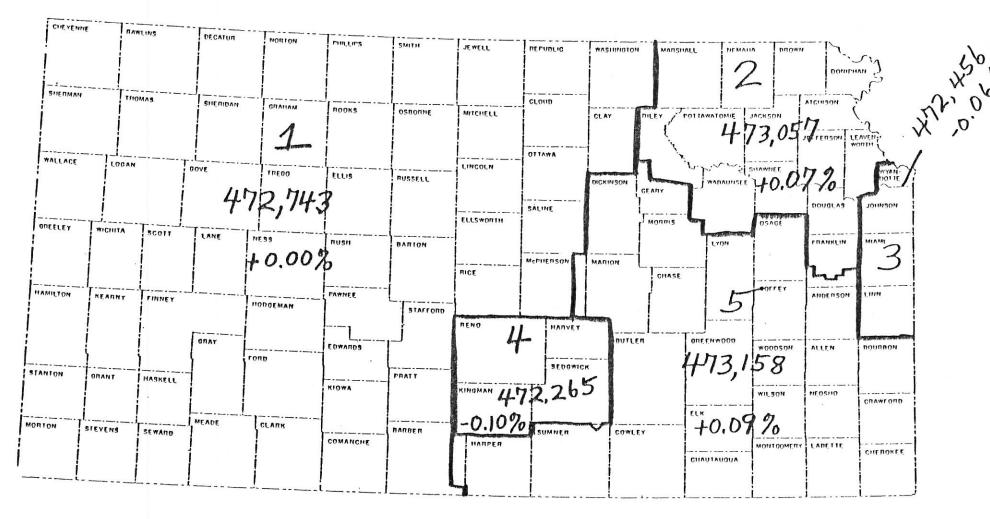
2,363,679

KLRD - S2 (9-14-81)



State Total:
"Ideal": 2,363,679

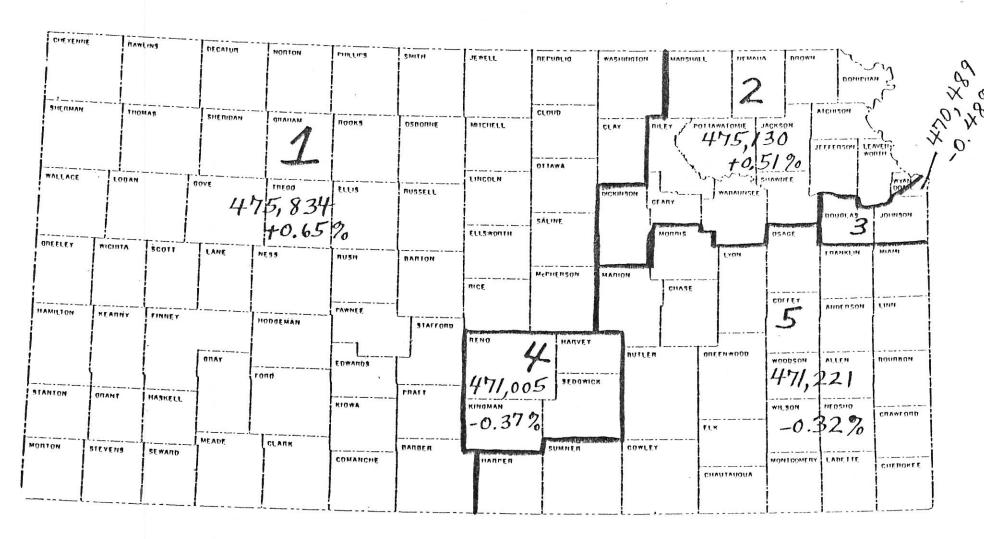
KLRD - S2 (Modified) (9-21-81)



State Total: "Ideal":

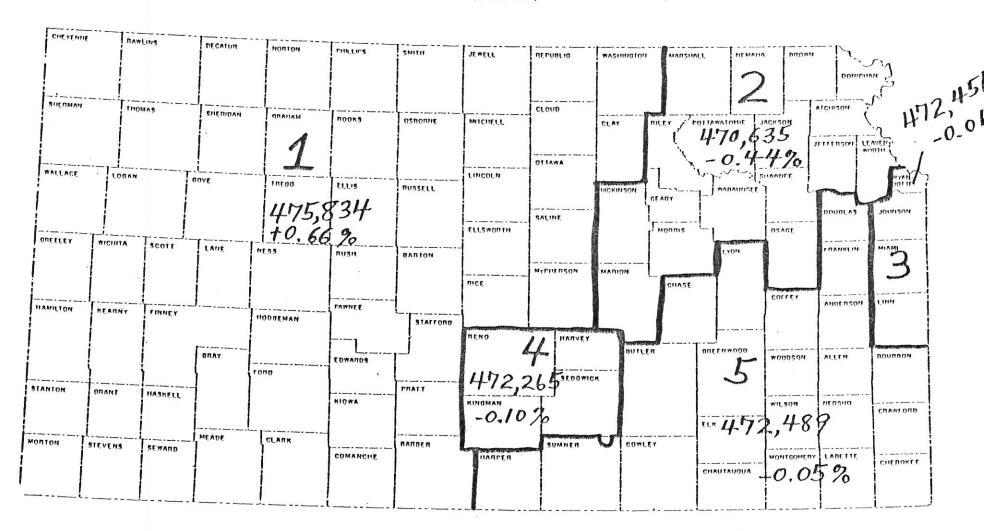
2,363,679 472,736

KLRD - S3 (9-15-81)



State Total: 2,363,679
"Ideal": 472,736

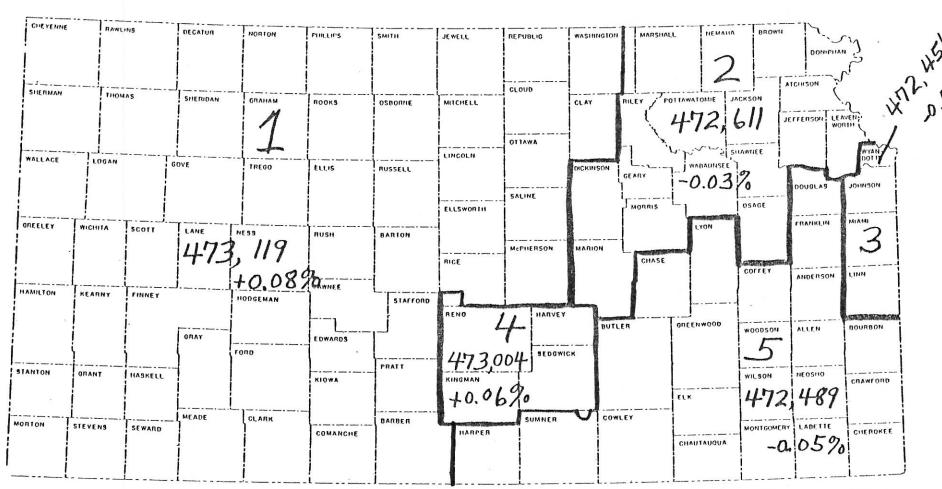
KLRD - S4 (9-15-81)



State Total: 2,363,679

"Ideal": 472,736

KLRD - S4 (Modified) (9-21-81)

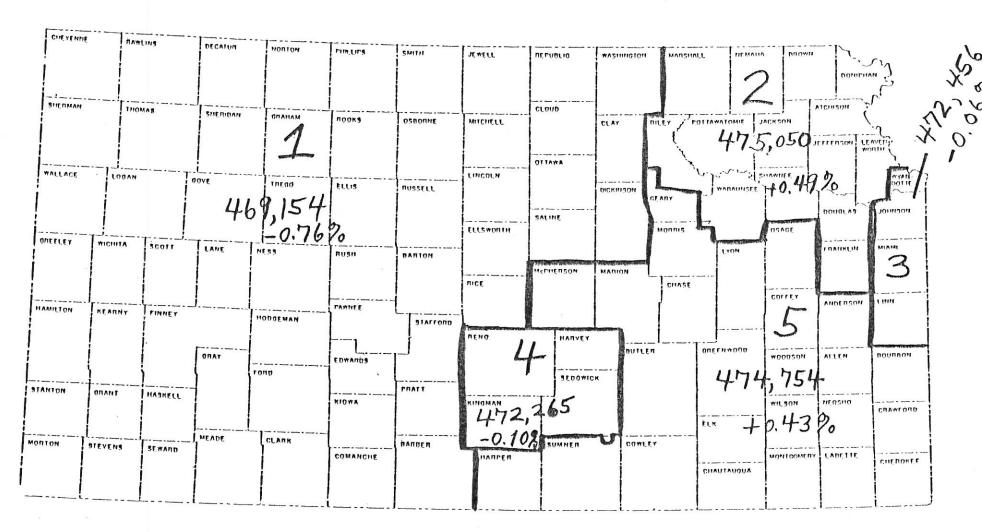


State Total:

2,363,679

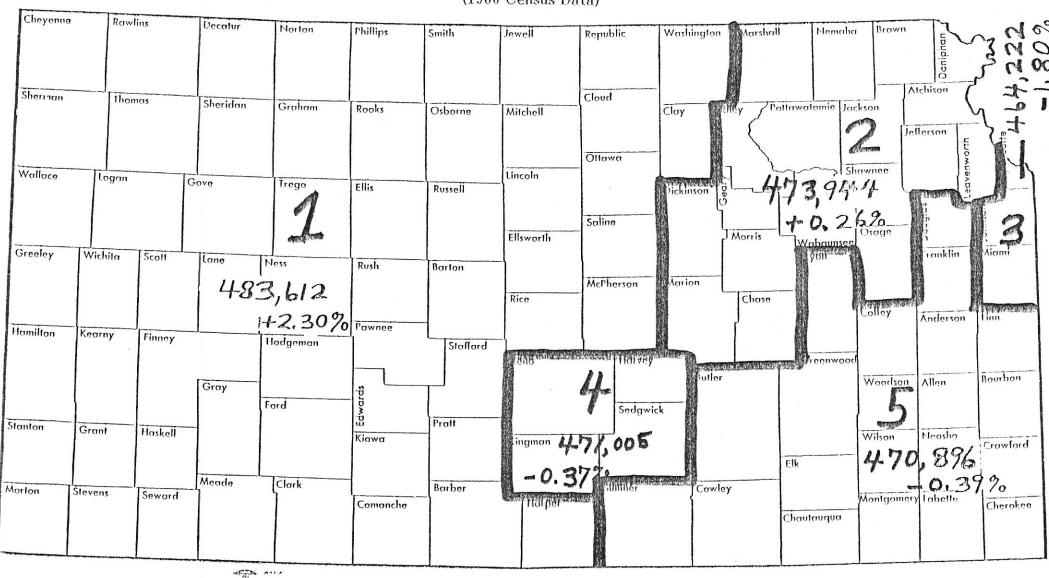
"Ideal":

KLRD - S5 (9-15-81)



State Total: 2,363,679 "Ideal": 472,736

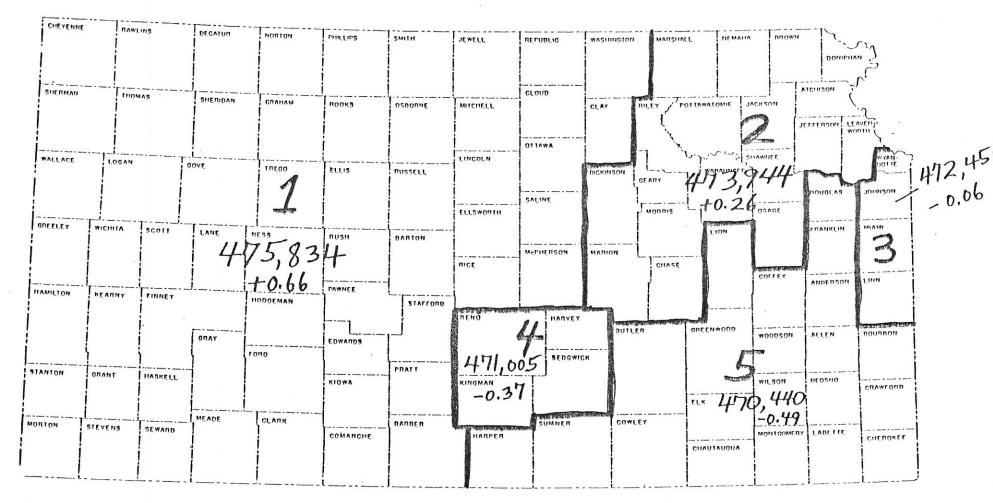
CONGRESSIONAL DELEGATION PLAN (APRIL 1981) (1980 Census Data)



State Total: 2,363,679

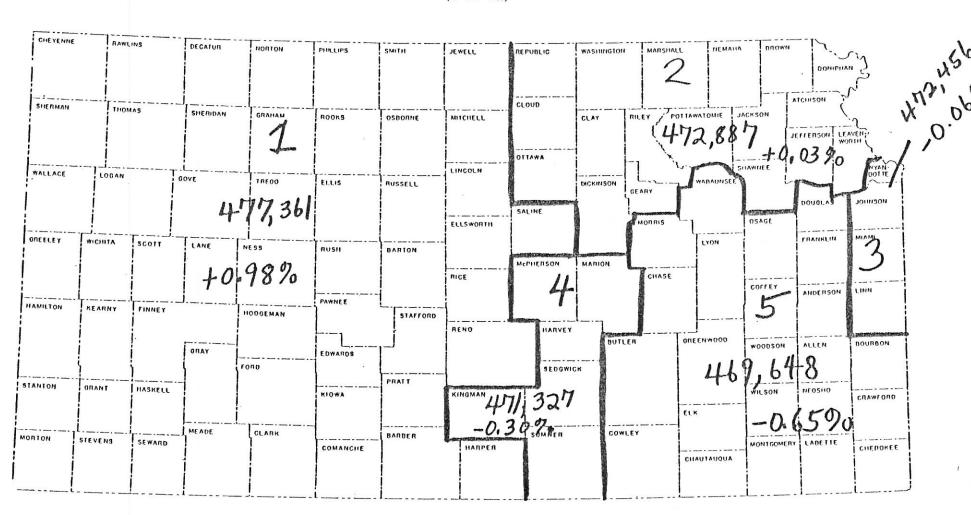
"Ideal": 472,736

KEITH SEBELIUS PLAN (9-11-81)



1980 State Total: 2,363,679 "Ideal": 472,736

KENT SALLEE PLAN (8-30-81)

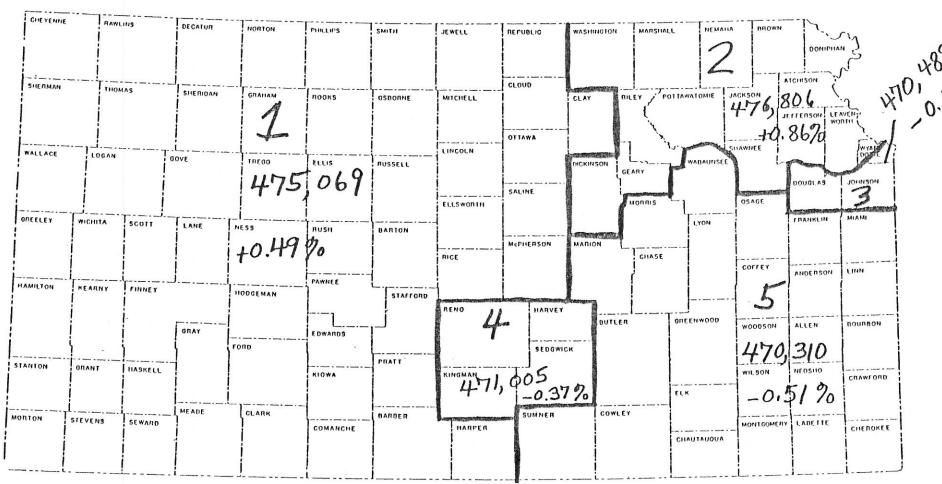


State Total:

2,363,679

"Ideal":

SENATOR ANGELL PLAN (9-9-81)

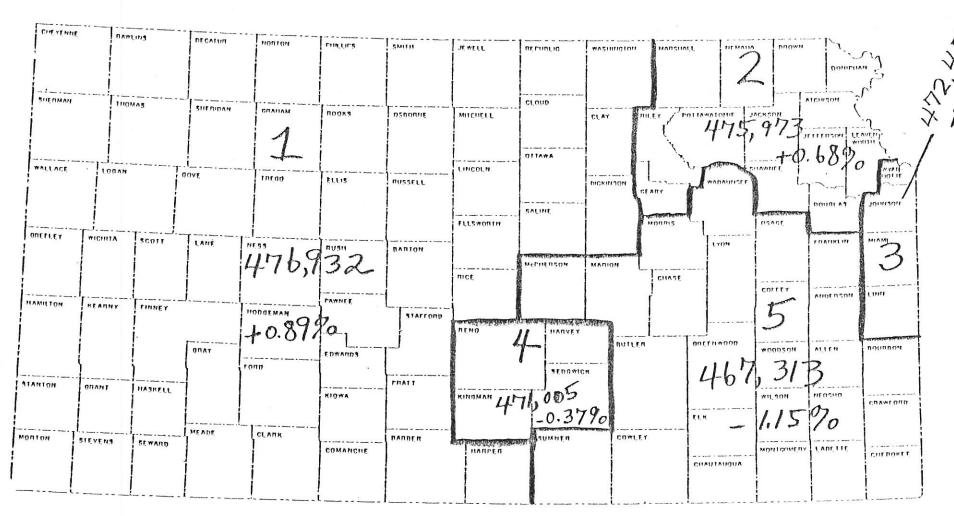


State Total:

2,363,679

"Ideal":

Donald Hay Plan (7-22-81)



State Total:

2,363,679

"Ideal":

RESOLUTION NO. 81- 4

A RESOLUTION DECLARING THE DESIRES OF THE CITY OF HILLSBORO, MARION COUNTY, KANSAS, CONCERNING CONGRESSIONAL REAPPORTIONMENT.

WHEREAS, the City of Hillsboro is located in Marion County, Kansas; and

WHEREAS, Marion County, Kansas is part of the 4th Congressional District of the State of Kansas; and

WHEREAS, the Legislature of the State of Kansas must reapportion congressional districts prior to the election to be held in November, 1982.

NOW, THEREFORE, BE IT RESOLVED that it is the official desire of the Governing Body of the City of Hillsboro, Kansas, that any reapportionment plan adopted by the Legislature of the State of Kansas, and approved by Governor of the State of Kansas, include the County of Marion in the 4th Congressional District of the State of Kansas; and

BE IT FURTHER RESOLVED that the City Clerk of the City of Hillsboro be directed to send copies of this resolution to the Governor of the State of Kansas; the Chairman of the Reapportionment Committee of the Senate of the State of Kansas; the Chairman of the Reapportionment Committee of the House of Representatives of the State of Kansas; State Senator Gerald L. Karr; State Representative William R. Novak; and State Representative Harold P. Dyck.

Adopted this 20th day of October, 1981, by the Governing Body of the City of Hillsboro, Kansas.

(Seal)

Harold J. Wiebe

Mayor

ATTEST:

Jack Heuback City Clerk

Marion County Democrat Central Committee

October 27, 1981

Sen. Dan Thiessen, Chairman Senate Committee on Congressional Apportionment Statehouse Topeka, Kansas 66612

Dear Sen. Thiessen:

In your committee's consideration of congressional apportionment, I urge you to recommend for passage a plan that will include Marion County in the Fourth Congressional District.

Very truly yours

John C. Johnson

Chairman

JCJ:jcg

United States Senate

WASHINGTON, D.C. 20510

STANDING COMMITTEES:
AGRICULTURE, NUTRITION, AND FORESTRY
FINANCE
JUDICIARY
RULES

October 1, 1981

Carol Wiebe 301 Willow Road Hillsboro, Kansas 67063

Dear Carol:

Thank you for sending me copies of the 4th District mailing to the Kansas Senate and House Apportionment Committees. I really appreciate receiving this information and apologize for the delay in acknowleding its receipt. However, I have had an opportunity to review it and feel some very valid points have been raised with regard to keeping Marion County in the 4th Congressional District.

Again, thank you, and if I can be of assistance to you in any way, I hope you won't hesitate to let me know.

Look forward to seeing you soon.

Sincerely yours,

BOB DOLE

United States Senate

BD/jk

WASHINGTON OFFICE:
ROOM 2416
RAYBURN HOUSE OFFICE BUILDING
CODE: 202-225-2865

DISTRICT OFFICE:
RICHARD L. BOND
ADMINISTRATIVE ASSISTANT
204 FEDERAL BUILDING
KANSAS CITY, KANSAS 66101
TELEPHONE: MAYFAIR 1-0832

Congress of the United States House of Representatives

Washington, D.C. 20515

September 1, 1981

Mrs. Carol Wiebe Marion County Republican Committee 301 Willow Road Hillsboro, Kansas 67063

Dear Carol:

I sincerely appreciate your forwarding to me the information with regard to congressional redistricting as it relates to Marion County. I think you did an excellent job in compiling some very impressive letters from the leadership throughout your County.

Although the decisions in this matter will take place at the State Legislature beginning in January, I appreciate being advised as to your position on this most important and difficult matter.

Most sincerely,

Larry Winn, Jr. Member of Congress

LW:eb

DAN GLICKMAN FOURTH DISTRICT—KANSAS

COMMITTEES:

AGRICULTURE

JUDICIARY

SCIENCE AND TECHNOLOGY

CHAIRMAN: SUBCOMMITTEE ON TRANSPORTATION, AVIATION AND MATERIALS

MYRNE ROE
ADMINISTRATIVE ASSISTANT
SCOTT FLEMING
LEGISLATIVE STAFF DIRECTOR



CONGRESS OF THE UNITED STATES HOUSE OF REPRESENTATIVES WASHINGTON, D.C. 20515

September 1, 1981

1507 LONGWORTH BUILDING WASHINGTON, D.C. 20515 (202) 225-6216

U.S. POST OFFICE AND COURT HOUSE BOX 403—ROOM 224 WICHITA, KANSAS 67201 (316) 262-8396

407 WOLCOTT BUILDING 201 NORTH MAIN HUTCHINSON, KANSAS 67501 (316) 669-9011

Carol Wiebe, Chairman Marion County Republican Central Comm. 301 Willow Road Hillsboro, Kansas 67063

Dear Carol:

Thanks for sending me copies of the letter pertaining to apportionment.

Nothing would please me more than to see the 4th Congressional District stay as it is. There will, however, as I'm sure you know, have to be some changes in the five districts in the state in order to comply with equal population requirements.

I am confident that the state legislatures will act in fairness as it sets about fulfilling its obligations to reapportion the Congressional Districts.

Thank you, also, for sending the announcement about the annual arts and crafts fair. Unfortunately I have a long standing commitment in Wichita on September 19. Otherwise, I would have liked very much to be in Hillsboro on that day.

With best wishes,

DAN GLICKMAN Congressman Fourth District, Kansas

DG:dm



Leave us in the 4th

In a lot of ways, computers stink.

One of those ways is now surfacing—the proposed re-apportionment of Kansas Congressional districts.

Legislators are being tempted to forget about the people involved and shoot for nearly computer-perfect, exact, unerring, one-man, one-vote, equal districts.

The one-man, one-vote concept, which demands that each congressman represent nearly the exact same number of constituents, is not all that important. If the numbers are close, it's much more fair than giving a county a representative who can't relate to their geographic area.

Our congressional delegation's proposal to move Marion County out of the 4th District and into the 2nd District makes little sense. We would instantly become a lonely tail on a strange gerrymandered district, represented by a stranger from Atchison, or someone even farther away in the future.

All our religious and cultural ties are to the south and west, in the present 4th District. Everyone has connections or business in Wichita, Newton or McPherson. Few people jaunt off to Topeka, Manhattan, Atchison or Marysville every week.

Our inter-county connections in economic development districts and so forth are strong in our present district. The congressmen's idea of moving us to the 2nd District and McPherson County to the 1st District are preposterous.

The 1st District is short of people and needs another county or two to bring its numbers more in line. As the Marion County Record suggested, why not move Kingman County, which has closer ties to the west?

But as it will probably turn out, the districts will be extremely odd shaped, as long as the numbers are right. Personalities and cultures will be forgotten in favor of the almighty computer.

If a change has to be made, Marion County would certainly be more comfortable in the 5th District, with current representation from Augusta, than the 2nd. But the best idea is leaving Marion County in the 4th District.

The GIGO (garbage in, garbage out) concept says ill-conceived programs or ideas put into a computer yield results which are ready for the landfill. The idea of moving Marion County into the 2nd Congressional District is a perfect example of such garbage.

Star-Olimai
Wednesday, September 9, 1981



Precinct Committeemen and Committeewomen

Blaine
Will's neither
Eleanor Herber
Carlin
Mourice Merrowsky
Norry Merrowsky
Centre
Cyrus Goertz
L Deno Goertz
Clark
Harry Heiser

Kathy Silhan Clear Creek Lato Letimann Lagina Steelds Colfox

Lior d'Al Frantz
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Durham Park
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Louding Constants
Coll. Annual Coll.

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Lehigh
Gerald Funder
Joyce Pangler

Liberty Lean Suderman Mary by Just

Royald F Unruh
Dora F Unruh
Last Springs
Welliam R Novak

Millian R. Novak Doliya R. Hisvak Manna Laon Nikka

Morent Nikkel Morent Nikkel Milton Honnier Cornes

Maare Con Konkerman

Risley Millar Penner Elda Penner

Summit Sherwin Ammeter Moude Gaines West Branch

Theodore P. Nikkel Joan C. Nikkel Wilson J. Freechling

Add Freechting Florence I James & Cratoot

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Marian South

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Marion County

Republican Central Committee

Executive Committee
Carol Wieber, Chairman
David Croloot, Vice-chairman
Marjory Just. Secretary
Nell Hiebert. Treasurer

August 26, 1981

Senate and House Apportionment Committees

Attention: Chairman Robert G. Frey-House

Dear Committee Members:

This letter comes in support of Marion County remaining in the 4th Congressional District. I ask, on behalf of the citizens of the County of Marion, your sincere consideration of this request.

Our location in central Kansas allows us a healthy exchange in many areas, with the other counties included in the 4th District. Our trade and business area includes the counties of Harvey, McPherson, and Sedgwick. Inasmuch as our Associated Colleges of Central Kansas core area is within the 4th District counties, education is another key area of exchange and co-operation among the citizens of the counties.

Marion County is an active participant in the South Central Kansas Economic Development District whose home office is Wichita and also includes all 4th District counties. We continue to work closely with SCKEDD on economic and industrial development. The medical and health care facilities and personnel are reciprocal with the counties of the 4th District. Marion County is a member of the Tri-County Mental Health group including McPherson county and Harvey county, home of Prairie View Mental Health Clinic.

Politically we enjoy a good relationship with other 4th District counties and maintain a fair exchange of give and take attitudes on district projects.

Attached is additional material for your consideration. I would appreciate your thoughtful voting in your committee on this matter.

Coul Ulike

Carol Wiebe Chairman

Marion County Republican Central Comm.

cc: Senators Dole and Kassebaum Congressmen Winn, Jeffries, Roberts, and Whittaker & Glickman



TABOR COLLEGE HILLSBORO, KANSAS 670

HILLSBORO, KANSAS 67063 . (316) 947-3121

August 24, 1981

Senate and House Apportionment Committee Kansas State Legislature

Attention: Mr. Robert G. Frey

Dear Mr. Frey:

This letter is to express concern in behalf of Tabor College regarding re-districting considerations in the State of Kansas. It is our understanding that possible changes are presently under discussion.

Tabor College is one of six private four-year liberal arts colleges which form the Associated Colleges of Central Kansas. ACCK is a college consortium which operates a central office in McPherson, Kansas. We are very happy with the rather ambitious program of cooperation that is ours in sharing computer services and educational programs between these six colleges, including: Bethany, Bethel, Kansas Wesleyan, McPherson, Sterling, and Tabor.

Presently our ACCK colleges are located in the Fourth Congressional District. In representing Tabor College, I hereby express total satisfaction with the current inclusion of our county, Marion County, in the Fourth District, and urgently request that you give every consideration to keeping us included.

l'hank you.

Sincerely,

Vernon E. Janzen

President

VEJ:rw

People-Pride-Progress August 24, 1981

Representative Bob Frey Senate and House Reapportionment Committee Topeka, Kansas

Dear Mr. Frey:

Your Committee is considering the reapportionment of the State of Kansas, as it relates to Congressional Districts. It is my understanding that Clarion County may be transferred out of the Fourth Congressional District, and we protest such action.

Marion County relates to the Fourth Congressional District because:

The county relates to the cultural, religious, and social fibers of southcentral Kansas.

Medical, retail, and service support for Marion County is provided by Newton and McPherson, and then by the major service center of Wichita. Marion County relates to the Fourth Congressional District in every way possible.

It should be noted that the citizens of Marion County fought a two-year battle with the Governor of Kansas in order to be allowed to join the South Central Kansas Economic Development District. Their success was based on proving that their economic and social ties are with the Wichita area.

It is respectfully requested that Marion County be allowed to remain in the Fourth Congressional District.

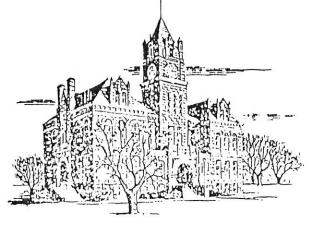
Sincerely,

Richard Chamberlain, CCE Executive Vice President

RC/TH







MARION COUNTY COURTHOUSE

OFFICE OF THE COUNTY CLERK

316-382-2185 MARION, KANSAS 66861

MARQUETTA EILERTS, CLERK
COUNTY ELECTION OFFICER

COUNTY COMMISSIONERS
CHARLES DE FOREST
HAROLD JOST
EARL MUELLER

Aug. 24, 1981

To whom it may concern:

It has come to our attention that Congressional District lines may be re-drawn.

As Commissioners of Marion County we request that Marion County remain in the District now represented by Dan Glickman.

Sincerely yours,

Harold B. Jost, Chairman

Charles De

Fanl Mueller



SOUTH CENTRAL KANSAS ECONOMIC DEVELOPMENT DISTRICT

Sutton Place, Suite 102

209 E. William, Wichita, Kansas 67202

(316) 262-5246

August 24, 1981

Hon. Robert G. Frey, Chairman Senate ε House Apportionate Committee Room 381 West Capitol Building Topeka, KS 66612

Dear Mr. Frey:

It has come to my attention that Marion County may be recommended for reassignment to another congressional district by your committee. Such action may be detrimental to Marion County's interest, in that it has established many ties with the other counties in the 4th Congressional District over the years. These include not only economic development but other Interests and services linked to public and private sector activities.

We would urge that you keep this in mind as you evaluate possible changes in the Congressional District boundaries for the State of Kansas. •

Very truly yours,

Jack E. Alumbaugh

JEA/rcw

A News & Advertising
Service Every Week
of the Year

K.B. Bruce, Marcella Bruce, Publishers Kent Gaston, Managing Editor 104 South Main • Hillsboro, Kansas 67063 • Telephone (316) 947-3975

Senate and House Apportionment Committee Kansas State Legislature

Attention: Mr. Robert G. Frey

Dear Mr. Frey:

As managing editor of the Hillsboro Star-Journal and a citizen involved in the affairs of Hillsboro, Marion County, the 4th Congressional District and the entire state, I would like to urge your committee to keep Marion County in the 4th District.

Our area has been greatly benefited by involvement in such organizations as the South Central Kansas Economic Development District. These relationships would be damaged if the political ties with the area are taken away by re-apportionment.

Our county has a natural affinity with the rest of south central Kansas, including Wichita. It's only natural, therefore, that our political and governmental interests remain tied together in the present 4th District. We have much closer cultural and social relationships with the counties to the south and east than any others.

I urgently request that our county remain in the 4th District.

Sincerely,

Kent H. Gaston Managing Editor



August 26, 1981

Senate and House Apportionment Committees Attention: House Chairman Robert G. Frey

Dear Committee Members:

In my involvement in the formation of Regional Planning and the South Central Kansas Economic Development District, I can assure you that all areas of various county involvement were explored at that time. After securing all this information, all parties agreed unanimously that Marion County should be part of the SCKEDD organization, which basically includes all 4th Congressional District counties.

As Mayor of the City of Hillsboro for the past eleven years and as a former board member in regional planning and economic development district organizations, I can confirm that Hillsboro, as well as Marion County has been very compatible with the present association of 4th Congressional District counties. Any disruption of this association would be a negative factor in all areas.

We are pleased with the present county distribution within the 4th Congressional District and urge your consideration in retaining Marion County in the 4th.

Sincerely,

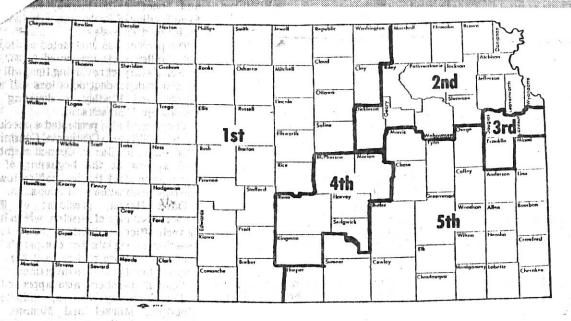
Harold J. Wiebe

Mayor

The City of Hillsboro Kansas

Wednesday, Sept. 2, 1981

Hillsboro, Kansas 67063 Volume 57—Number 15



MARION COUNTY may be moved out of the 4th Congressional District during the next session of the Kansas Legislature. In the present districts (left), the "ideal" number of constituents is 472,642. The 1st District has 448,824 citizens, the 2nd has 474,814, the 3rd has 492,551, the 4th has 466,412 and the 5th has 480,607.

Re-apportionment:

Marion County may be moved out of 4th District

by Kent Gaston Re-apportionment.

A rather bland-sounding political issue, but changes in the congressional districts which are now being considered by members of the Kansas Legislature could have a significant impact on the representation of Marion County in Washington, D.C.

Between now and December, Kansas House and Senate apportionment committees will each meet twice to produce recommendations on changing Kansas congressional districts.

One tentative proposal moves Marion County out of the 4th District and into the 2nd District, which is currently served by Rep. Jim Jeffries (R-Atchison) and encompasses much of northeast Kansas. This proposal is backed by the state's congressional delegation, according to Kansas Rep. Robert Frey (R-Liberal) chairman of the House Committee on Legislative, Judicial and Congressional Apportionment.

But such a plan doesn't set well with

Hillsboro's mayor.

"I can confirm that Hillsboro, as well as Marion County has been very compatible with the present association of the 4th Congressional District counties," Mayor Harold Wiebe wrote in a letter to Frey. "Any disruption of this association would be a negative factor in all areas."

The mayor and his wife, Carol, Marion County Republican Central Committee Chairman, testified at a hearing in Wichita last week before members of the apportionment committees.

The Wiebes want Marion County to remain in the 4th District, and they carried to the hearing letters of We're encouraging them to consider people, not just computer printouts

support by Marion County Commissioners, the South Central Kansas Economic Development District (SCKEDD) the Newton Chamber of Commerce, the Star-Journal, and Tabor College. Carol Wiebe sent copies of all letters, including those from herself and Harold, to all five Kansas congressmen, and Sen. Dole and Kassebaum, asking for their support.

But the decision will be made by the state legislators, according to Frey. The committees' recommendation will be presented to the full House and Senate when they convene in January.

'ONE MAN, ONE VOTE'

The problems stem from several sources, the root being the "one man, one vote" concept, which demands that each congressman represent the same number of constituents.

Eastern Kansas districts have been increasing in population more rapidly than the 1st District in western Kansas, creating a discrepancy, according to Frey.

The re-apportionment committees are attempting to create districts which have only a .15 percent deviation from an "ideal" district, which consists of 472,642 persons, or one-fifth of Kansas' population.

Currently, the 3rd District (Johnson, Douglas and Franklin counties) is about 4.2 percent above the "ideal,"

while the "Big 1st" District is about 5 percent below. The 4th District (Marion, McPherson, Harvey, Reno, Kingman and part of Sedgwick counties) is 1.3 percent below "ideal." The 5th District, in southeastern Kansas, is 1.7 percent above the norm and the 2nd District is slightly above the mark, with 474,814 citizens.

The plan proposed by the state's congressional delegation, while moving Marion County to the 2nd District, would also unify Sedgwick County in the 4th District, move Douglas County to the 5th District and McPherson County into the 1st District.

TIES WITH
OTHER COUNTIES

The Wiebes are protesting the change because of the county's strong ties to other 4th District Counties.

"Just because the trade area, health services, education, ethnic and cultural ties are so strong, we're best suited to stay in the 4th Congressional District," Carol said.

"The county relates to the cultural, religious and social fibers of south-central Kansas," wrote Richard Chamberlain, executive vice president of the Newton Chamber of Commerce. "Medical, retail and service support for Marion County is provided by Newton and McPherson, and then by the major service center

of Wichita," he wrote to Frey.
"Marion County relates to the 4th
Congressional District in every way
possible."

These cultural ties are also strengthened by regional associations, such as SCKEDD, contends Mayor Wiebe. Hillsboro and the county would be hurt by having to form new relationships in regional organizations dealing with economic development and planning. He pointed out that McPherson city officials have said they'd have to "start all over" with economic development advances made in recent years if their county is moved into another district.

"Right now, we're 'riding the tide' in industrial development, working with SCKEDD," Harold Wiebe said. "We don't want to get thrown out of the working relationship we have."

'DE-HUMANIZATION'
As much of an issue is the "de-humanization" of the reapportionment process.

"I think there's still room for the human element," Mayor Wiebe said. "We've been through this before. Our regional planning districts were all done by computer."

Representatives always give "lip service" to the concept of going to the grassroots and taking people into account, but it seldom comes to pass, Wiebe said.

"We're encouraging them to consider people, not just computer printouts," Carol said.

APPORTIONMENT MATTERS

"There are more ramifications to this than people realize," Mayor Wiebe said. Not only are city and county governmental functions closely related to the congressional districts, but the average citizen's (See RE-APPORTIONMENT, p. 2A)

•Re-apportionment...

(Continued from p. 1A)

representation will be affected, he said.

Wiebe pointed out that past 4th District representatives, whether Republican or Democrat, have "included Marion County in their game plan."

"Shriver, and then Glickman, have seen that Marion County is included" in farm programs, disaster relief programs, etc., Wiebe said. The 4th District is also small enough to allow congressmen to come to most cities and visit during campaigns or other visits, he added.

ided. "Population-wise, they're going to

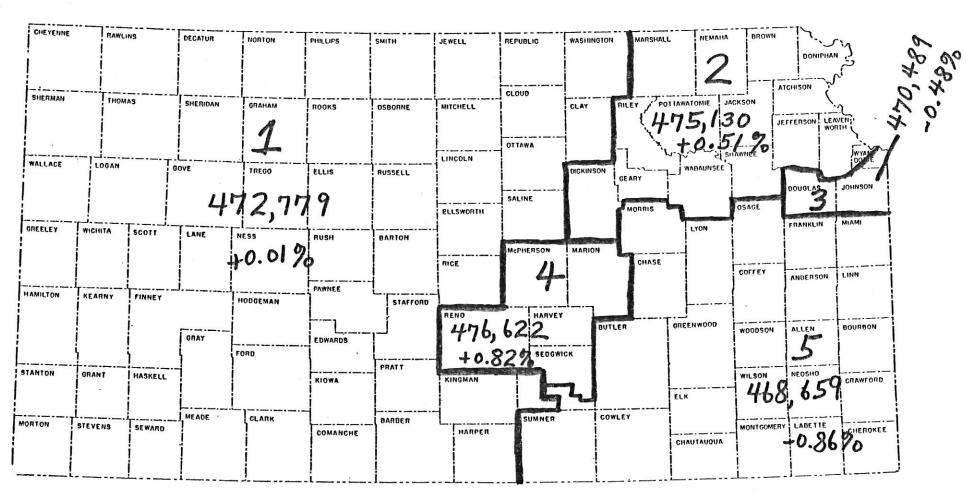
throw together areas that just won't work," Wiebe said.

If Marion County is to be taken out of the 4th District, a better alternative would be the 5th District, currently served by Bob Whittaker (R-Augusta) instead of the 2nd, Mayor Wiebe said. The area is more closely tied to southeast Kansas than northeast Kansas, he said.

The House and Senate committees are not yet leaning toward any plan, including the congressional delegation's proposal, Frey said. At last Wednesday's hearing, he encouraged anyone who is interested to submit a plan which would even up the numbers and retain regional ties.



HESS-WHITAKER (10-27-81)

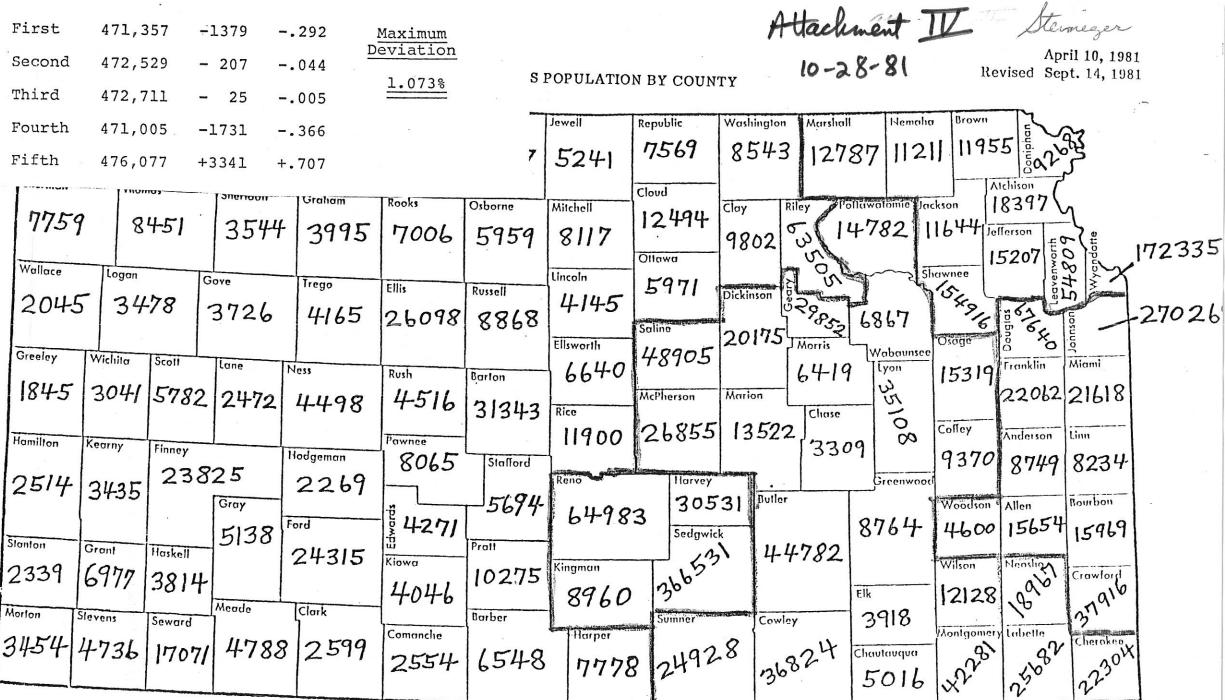


Note: Population for Rockford Township split is estimated.

State Total: 2,363,679

"Ideal": 472,736

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Source: 1980 Census of Population and Housing, U.S. Bureau of the Census

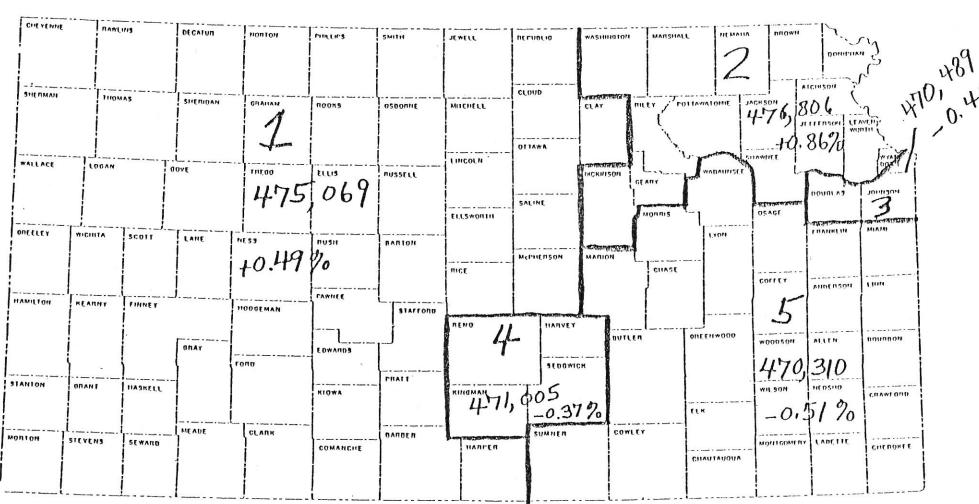
(PHC 80-V-18), as revised.

State Total: 2,363,679

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Attackment V September 22, 1981

SENATOR ANGELL PLAN (9-9-81)



State Total:

2,363,679

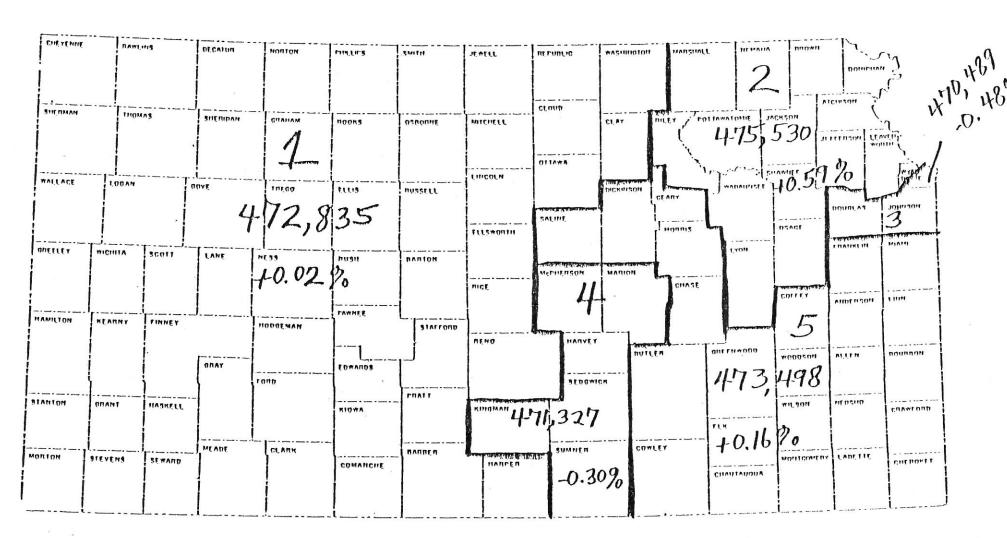
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Attackment VI

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KLRD - S1 (9-14-81)



State Total:

2,363,679 472,736

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CONGRESSIONAL DELEGATION PLAN (APRIL 1981) (1980 Census Data)

1981) Attachment VII

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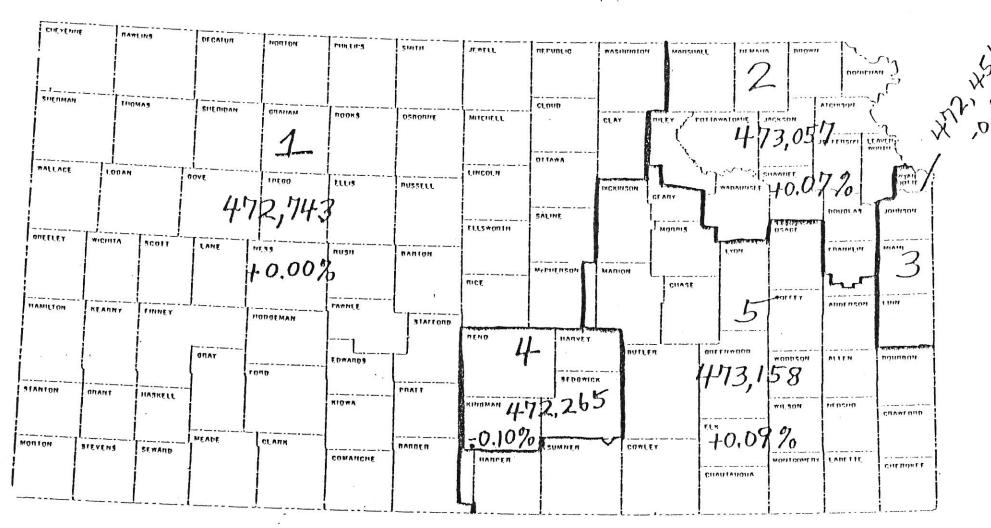
State Total:

2,363,679

"Ideal":

September 22, 1981 Attackment IX

KLRD - S2 (Modified) (9-21-81)

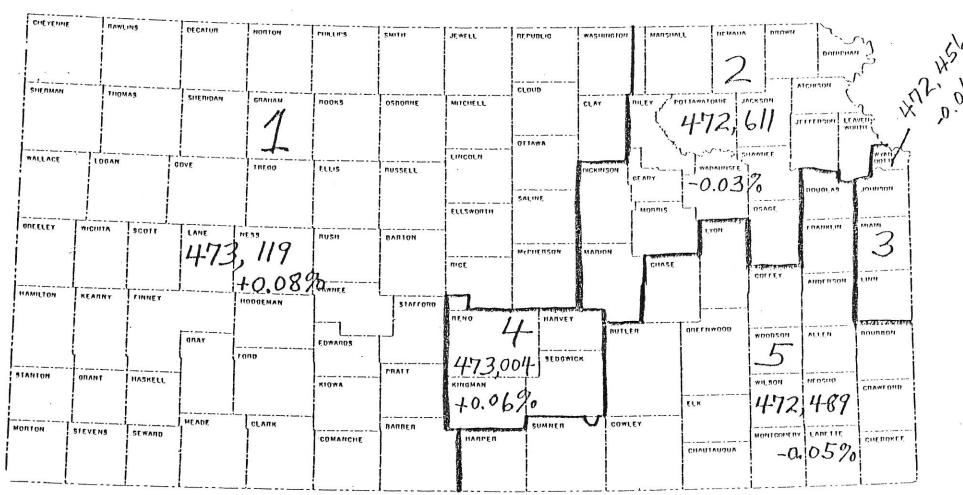


State Total: "Ideal":

2,363,679 472,736 KLRD - S4 (Modified) (9-21-81)



September 22, 1981 Attachment X



State Total:

2,363,679

"Ideal":

KENT SALLEE PLAN (8-30-81)

September 22, 1981
Attachment XI

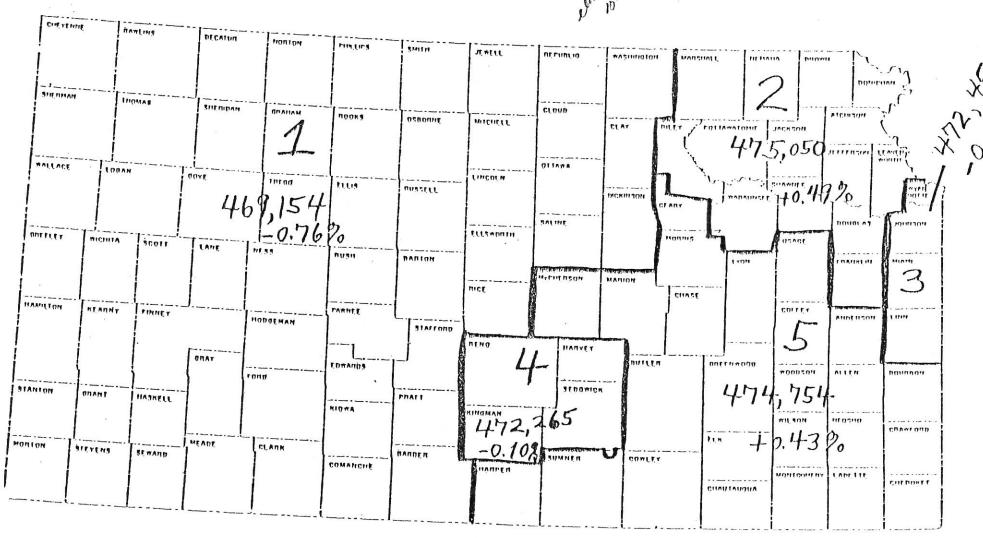
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State Total: "Ideal":

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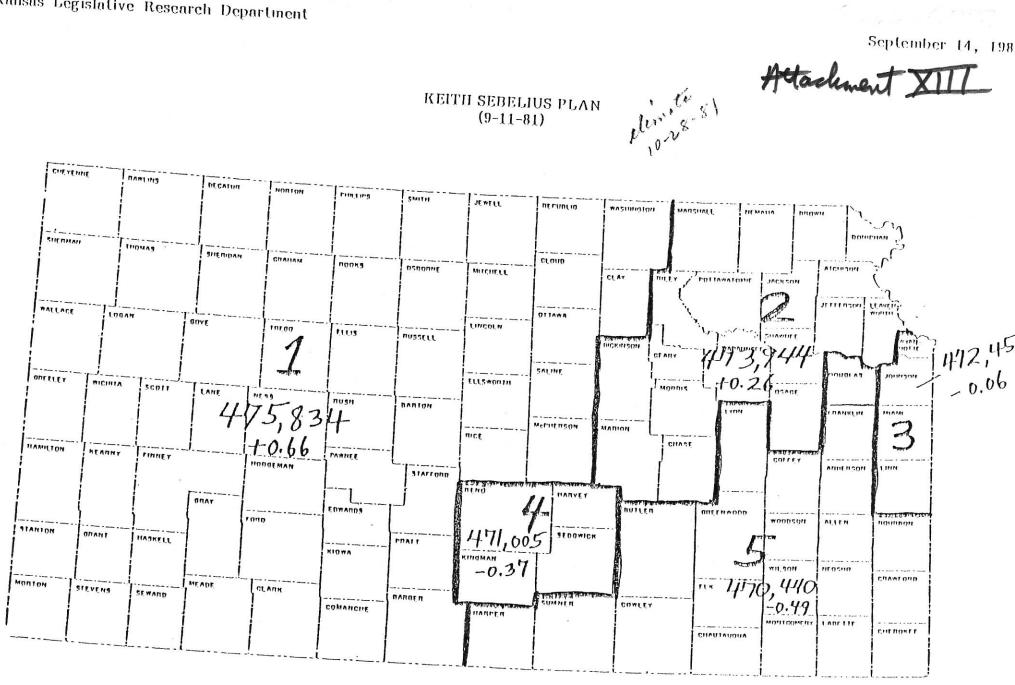
September 15, 1981
Attachment XII

KLRD - S5 (9-15-81)



State Total: "Ideal": 2,363,679 472,736

KEITH SEBELIUS PLAN (9-11-81)



1980 State Total: 2,363,679 "Ideal": 472,736

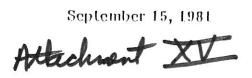
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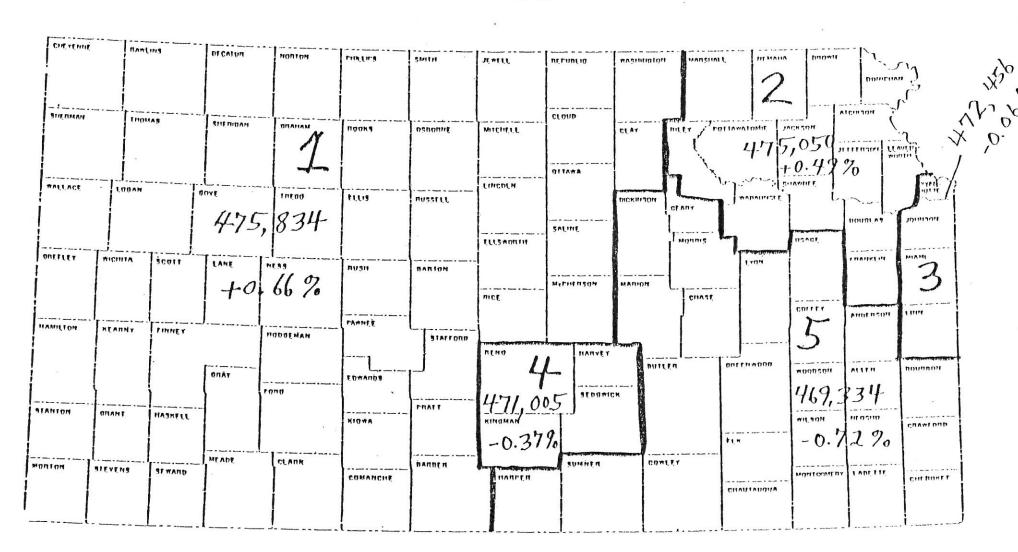
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State Total: 2,363,679
"Ideal": 472,736

KLRD - S2 (9-14-81)



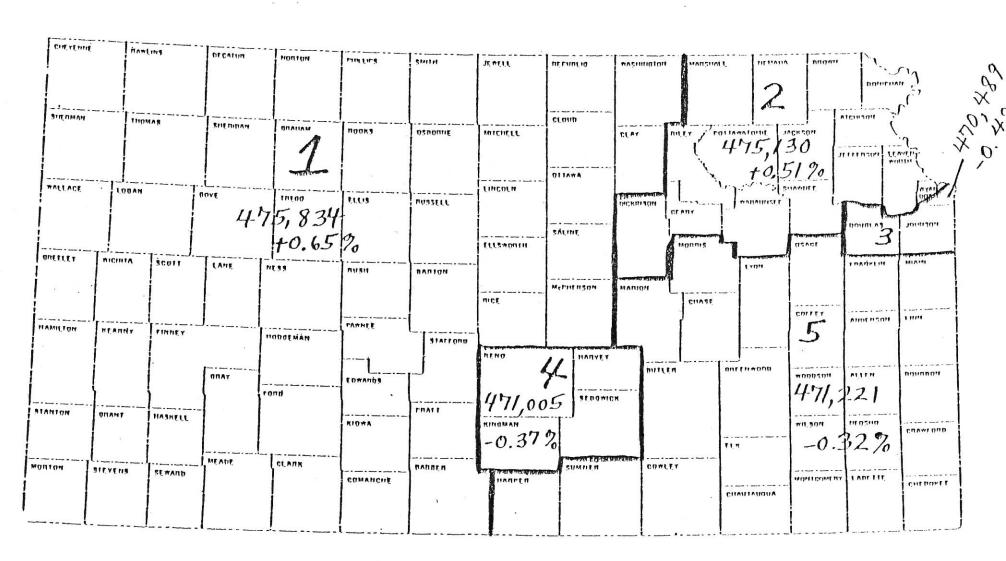


State Total: 2,363,679

"Ideal": 472,736

September 15, 1981
Attachment XVI

KLRD - S3 (9-15-81)



State Total: 2,363,679 "Ideal": 472,736