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| Approved | February | 1, | 19 | 184 | | |
| пррионен | Date | 2 | | | | |

| MINUTES OF THE | HOUSE COMMITTEE ON WAYS AND MEANS. |
|--------------------------|---|
| The meeting was called t | to order by at Chairperson |
| 1:30 axx /p.m. on | Thursday, January 27, 19_83n room 514-S of the Capitol. |
| All members were presen | nt except: Robert H. Miller excused |
| Committee staff present: | Marlin Rein Legislative Research Lyn Entrikin-Goering Legislative Research Bill Gilmore Legislative Research Jim Wilson Revisor's Office LewJene Schneider Administrative Assistant Charlene Wilson Committee Segretary |

Mr. John Kemp, Secretary, Department of Transportation

Others present: (Attachment I).

Conferees appearing before the committee:

The meeting was called to order by Chairman Bunten at 1:30 p.m.

The Chairman recognized Mr. John Kemp, Secretary, Department of Transportation to brief the committee regarding the Governor's recommendations for the transfer of funds.

Secretary Kemp made his presentation from the Governor's Budget Recommendation Supplemental Explanation: State and Local Highway Funding (Attachment II), and Freeway Program Transfer (Attachment III). The Statewide Inventory of Excess Right of Way was also given to the committee members for their information and reference. (Attachment IV). Secretary Kemp also introduced Mr. Michael O'Keefe, Director of the Division of Planning.

Secretary Kemp stated that the Governor's highway funding proposal contains two components. The first being a phased-in transfer of the retail sales tax receipts from the sale of new and used motor vehicles, parts, accessories and services from the General Fund to state and local highway programs. The second component is the release of funds currently dedicated to the freeway program for use on a system wide basis as need dictates. The sales tax transfer is phased in by 25% annual increments over a 4 year period. The freeway fund is phased in over a period of 3 years.

With regard to the freeway fund transfer, Secretary Kemp indicated that analysis shows that it is possible to make the transfer, as has been indicated, without jeopardizing the stability of the freeway fund to meet debt service requirements or to complete projects that are currently programmed. Candidate projects currently proposed for implementation with freeway funds would, however, be removed from consideration as freeway funded projects and will compete with all other state projects on a system-wide priority basis.

Representative Arbuthnot questioned if the \$110 million transfer will have to be statutorily transferred. Secretary Kemp indicated that it would have to be in that he has no authority to use that money for any purpose other than what is specified, that being for the construction, maintenance and operation of the state freeway system, which is 1,200 of the 10,000 miles. Representative Arbuthnot further asked if Secretary Kemp could give the committee some idea as to how this would be transferred and would it be a one-time transfer. Secretary Kemp stated that the transfer should be made in such a way as to allow for the maximum yield of interest on it and it could be done in three increments, \$50 million the first year, \$40 million the second year and \$20 million in the third year.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON WAYS AND MEANS

room 514-S, Statehouse, at 1:30 XXX/p.m. on Thursday, January 27 1983.

Representative Rolfs expressed some concern over the issue of the bond indenture. It is stated in the bond indenture that they have the authority to use any excess funds after meeting debt service requirements for the construction, reconstruction and maintenance of highway projects. He asked if all of the maintenance done on the freeway system is paid for out of the state freeway funds or charged against the highway fund. Secretary Kemp stated that prior to last May, expenditures for maintenance of the freeway system was paid from the state highway fund. However, when no additional funding had been provided by the legislature last year, he had to exercise the feature of the law that states that the freeway fund may pay for the maintenance of the 1,200 mile freeway system and a transfer was made from the freeway fund to the state highway fund for the maintenance on that part for FY 82.

Representative Hoy asked how much freeway construction had been completed for the \$211 million. Secretary Kemp couldn't address this question exactly but he indicated that it was somewhere in the area less than 200 miles.

Representative Rolfs expressed some concern over the bond covenent that we had entered into with the bond holders, stating that the freeway fund is only for debt service requirements and construction, reconstruction and maintenance of highway projects and freeways. Representative Rolfs also stated the fact that if the state fails to meet the provisions of the covenant we can be declared in default and all of these bonds would become due and payable. Representative Rolfs requested that Secretary Kemp's legal staff look into what would happen if the bond holders tried to declare us in legal default, due to this transfer of funds, and declare all of the principal due and payable on those bonds. Secretary Kemp indicated that he would have his legal staff research this issue and report back to the committee. He went on to indicate that he has been advised by his staff that the proposal is not in violation of the covenant of the bond.

Representative Arbuthnot questioned the fact that legally you cannot transfer to local units from the freeway fund, and was this the reason for the statement being made that the local unit's share cannot exceed 100% of the sales Tax transfers. Secretary Kemp confirmed this statement. Representative Arbuthnot questioned if the sales tax receipts went down, the local unit's share could drop below the 35%. Secretary Kemp indicated that this was correct also.

Secretary Kemp indicated that the new tax money would not start to flow into the federal treasury until April but it is available now for obligations against it and we are free now to start using that money. In order to borrow the state's share and spend federal money at a 100% match ratio, we would have to certify, on a project by project basis, that we have no state match money. Then they could borrow \$5 to \$10 million over a two year period that would have to be repaid by September 30, 1984. If it were not repaid by that deadline, then there would be a deduction from our 1985 and 1986 apportionments.

Representative Solbach questioned whether a user fee would be better indexed than a gallonage tax on motor fuel. Secretary Kemp indicated that a user fee would be better because sales tax on a higher price vehicle would yield more than would be yielded on the comsumption of motor fuel on a cents per gallon basis due to the increased fuel efficiency of motor vehicles.

Representative Holderman commented that there are only so many dollars in the General Fund and he does not feel that a transfer of funds to the Department of Transportation is in order at a time when there are people who are facing the possibility of being cut from General Assistance.

CONTINUATION SHEET

| MINUTES OF THE | HOUSE | COMMITTEE ON | W | AYS AND | MEANS | , |
|-----------------------|-------------|----------------------|-------------|----------|-------|-----------------|
| room 514-S, Statehous | se, at 1:30 | x.x x/p.m. on | Thursday, J | anuary 2 | 27 | 19 8.3 . |

Representative Arbuthnot expressed continued concern about the transfer situation. If the state can use the highway fund after the freeway money is transferred into the highway fund for matching purposes, what about the local units. Secretary Kemp indicated that there is \$21 million in the first year collectively to cities and counties and that would be more than enough to match the \$46.9 million of federal aid that they would get. He cautioned that any program simply geared to federal aid is an inadequate program. It is not the intent of the federal program that federal aid would do the entire job. There would be enough in the Governor's proposal to allow them to have the match.

Chairman Bunten indicated to the committee members that there would be no meeting tomorrow morning at 8:00 a.m., as had been indicated on the agenda. Committee members were urged to use that time to work on their budgets.

The meeting was adjourned at 2:55 p.m.

| | GUESTS | DATE 1-21-87 |
|-------------------|-------------|--------------------------|
| NAME | ADDRESS | REPRESENTING |
| 1. Mail Stephens | LENEXA, KS | |
| 2. Mark Combert | Laurence | Aide Rep Rolfs |
| 3. Heles Punca | State House | Brd 128 Devices |
| 4. April Juhan | Stew Horn | Bendy Die |
| 5. 1111 | SOB | RDOT |
| 6. John Kelip | 40C | KDOT |
| 7/ Con King | Marketin | Lization |
| 8. Jandes Johnson | Jopeka | KTWY |
| 9. Gerry Callen | Topeka | KTWY |
| 10. Dave Brown | Topika | KTWLE |
| 11. Darlene Hamm | Pratt | |
| 12. Samela Diet | Preston H. | |
| 13. Jeny Diet | Preston Ky | |
| 14. Por al-abed | State House | Lowernor's Fellow |
| 15. Solomons | | inter |
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Governor's Budget Recommendation Supplemental Explanation

STATE AND LOCAL HIGHWAY FUNDING

Division of the Budget January 17, 1983

Atch. I

GOVERNOR'S BUDGET RECOMMENDATIONS Supplemental Explanation

SUBJECT: State and Local Highway Funding

SUMMARY

Governor Carlin's budget recommendations for FY 1984 provide increased funding for state and local highway programs without an additional tax levy directly on road users. It does, however, continue the principle of financing state and local highway programs from user-related revenues. The Governor's highway funding proposal contains two components: (1) a phased in transfer of retail sales tax receipts from the sale of new and used motor vehicles. parts, accessories, and services from the State General Fund to state and local highway programs; and (2) the release of funds currently dedicated to the freeway program for use as system-wide priorities dictate. The sales tax transfer is phased in by 25 percent annual increments over four years. The Freeway Fund release is phased over three years. Funds are distributed between state and local units on a 65-35 percent basis, except that local units may not receive more than 100 percent of the sales tax transfer in any one year.

The financial impact of the Governor's proposal is summarized below:

Governor Carlin's Highway Funding Proposal (Millions of Constant 1984 Dollars)

| Measure | FY 1984 | Fiscal FY 1985 | Years FY 1986 | FY 1987 |
|-------------------------|--------------|-------------------|------------------|---------|
| Sales Tax Revenue | \$84.5 | \$84.5 | \$84.5 | \$ 84.5 |
| Percent to Highways | <u>25.0%</u> | 50.0% | 75.0% | 100.08 |
| Yield to Highways | \$21.1 | \$42.3 | \$63.4 | \$ 84.5 |
| Freeway Transfer | <u>50.0</u> | 40.0 | 20.0 | |
| Total to be Distributed | \$71.1 | \$82.3 | \$83.4 | \$ 84.5 |
| Local Share | \$21.1 | \$28.8 | \$29.2 | \$ 29.6 |
| State Share | 50.0 | <u>53.5</u> | <u>54.2</u> | 54.9 |
| TOTAL | \$71.1 | \$82.3 | <u>\$83.4</u> | \$ 84.5 |

BACKGROUND

State Highway Needs

There is general agreement that highway needs far exceed available funds. For four years, the Governor has recommended major highway funding increases. Two legislative interim committees (1980 and 1981) have studied

highway needs and concluded that current funding for state and local roads and bridges is inadequate. Both committees recommended that additional funds be appropriated to meet highway needs.

Estimates of funding needs prepared by the Department of Transportation for previous Legislatures have ranged from \$152 million to over \$250 million. After application of available federal funds to meet these needs, a funding shortfall of \$110 to \$215 million for non-interstate roads and bridges remained. As explained below, aid from the newly enacted federal gasoline tax increase will reduce this shortfall only modestly.

Available revenue under the current funding structure is inadequate to finance even a minimal maintenance and preservation program. Only about \$7 million in state funds from current sources is available for improvements to the state highway system and to match federal funds in FY 1984.

Despite recent reductions in the rate of inflation, the bid price index for 1981 is 57% higher than it was in 1977. During the same period, collections from the motor fuel tax have stabilized; estimated FY 1984 collections are projected to be roughly \$4 million less than those in 1977. The continued popularity of small cars and development of more efficient engines makes future increases unlikely.

Local Needs

Cities and counties are responsible for 20,477 bridges and approximately 125,000 miles of roads and streets. The city/county rehabilitation and replacement needs have been studied by the Road Information Program (1982), the Kansas Engineering Society (1981) and Wilbur Smith and Associates (1962). In addition, the Federal Highway Administration annually publishes a national bridge inventory listing substandard Kansas bridges. Although their estimates of needs and corresponding costs vary, all conclude that a significant portion of local roads are considered as fair or poor and a large percentage of bridges are classified as functionally obsolete or structurally deficient. Virtually every highway funding proposal in recent years has earmarked a portion of any new source of funds to assist local governments in meeting road and bridge needs.

Federal Funding

The 1982 Surface Transportation Assistance Act (STAA), signed by the President on January 6, 1983, provides federal-aid highway authorizations for federal fiscal years 1983-1986. The Kansas share of federal construction aid is compared with prior years in the following tables.

1982 SURFACE TRANSPORTATION ASSISTANCE ACT (STAA) ACTUAL (1981-1982) AND ESTIMATED (1983-1986) FEDERAL CONSTRUCTION APPORTIONMENTS (Dollars in Millions)

| | | Actual | | | | | |
|-----------------------|-------------------|--------|------|-------|-------|-------|-------|
| Category | Match Ratio | 1981 | 1982 | 1983 | 1984 | 1985 | 1986 |
| Interstate Completion | 90-10 | 30.7 | 23.1 | 26.0 | 26.0 | 26.0 | 26.0 |
| Interstate 4R | 90-10 | 3.7* | 9.6 | 21.6 | 26.6 | 31.0 | 34.9 |
| Primary | 75-25 | 27.7 | 22.3 | 26.1 | 29.6 | 32.4 | 34.5 |
| Secondary-State(20%) | 75-25 | 2.4 | 1.6 | 2.6 | 2.6 | 2.6 | 2.6 |
| Secondary-Local(80%) | 75-25 | 9.8 | 6.4 | 10.3 | 10.3 | 10.3 | 10.3 |
| Urban-Local | 75-25 | 6.9 | 6.5 | 6.5 | 6.5 | 6.5 | 6.5 |
| Bridge-State(55%) | 80-20 | 13.6 | 10.0 | 23.5 | 24.3 | 26.0 | 31.0 |
| Bridge-Local(45%) | 80-20 | 11.2 | 8.2 | 19.2 | 19.9 | 21.3 | 25.4 |
| Other-Local | Varied (90-10) | 10.0 | 9.6 | 8.6 | 8.6 | 8.6 | 8.6 |
| Subtotal - State | • | 78.1 | 66.7 | 99.7 | 109.1 | 118.0 | 129.0 |
| Subtotal - Local | | 37.9 | 30.8 | 44.6 | 45.3 | 46.7 | 50.8 |
| \mathtt{TOTAL} | | 116.0 | 97.5 | 144.4 | 154.4 | 164.7 | 179.9 |

^{*} Matching Ratio 75-25 for 1981

Note: Detail may not add to totals due to rounding

FEDERAL CONSTRUCTION CATEGORY APPORTIONMENTS COMPARISON (Dollars in Millions)

| Category | Average 1979-1982 | Estimated Average 1983-1986 | Per year Average Gain (Loss) |
|-----------------------|----------------------|-----------------------------------|------------------------------------|
| Interstate Completion | 30.6 | 26.0 | (4.6) |
| Interstate 4R | 4.5 | 28.5 | 24.0 |
| Primary | 24.9 | 30.7 | 5 . 7 |
| Secondary-State(20%) | 2.1 | 2.6 | .5 |
| Secondary-Local(80%) | 8.4 | 10.3 | 2.0 |
| Urban-Local | 6.8 | 6.5 | (.3) |
| Bridge-State(55%) | 11.4 | 26.2 | 14.7 |
| Bridge-Local(45%) | 9.4 | 21.4 | 12.1 |
| Other-Local | 9.9 | 8.6 | (1.2) |
| Subtotal-State | 73.6 | 114.0 | 40.3 |
| Subtotal-Local | 34.4 | 46.9 | 12.5 |
| TOTAL | 108.0 | 160.8 | 52.8 |

NOTE: Detail may not add due to rounding.

The new Act provides an average of approximately \$52.8 million per year in additional construction funds to state and local units over the 1979-1982 average. Of the \$52.8 million increase, \$40.3 is available for state use and \$12.5 for local units of government. The funding emphasis in the new Act is on (1) the interstate system (\$19.4 million average difference); and (2) replacement and rehabilitation of deficient bridges (\$14.7 million for the state system and \$12.1 million for local units).

At the state level, the new non-interstate (primary, secondary and bridge) funding level of \$59.4 million per year represents a \$20.9 million increase over \$38.5 million average estimated as available in previous analyses of needed funding. Consequently, the state funding shortfall is reduced by \$20.9 million to a level of approximately \$90-195 million.

As can be seen from the table, state match requirements vary by category. Interstate funds require that 10 percent of the project be paid by the state; primary and secondary aid require 25 percent and bridge funds 20 percent. The average state match required for the state system share of the construction funds in the new bill is \$23.7 million per year. An additional \$2.8 million per year is required to match accumulated federal apportionments from previous years which could not be spent due to the low federal obligation ceiling. Taken together, a total of \$26.5 million per year is needed to match new and unused federal-aid construction apportionments. However, it must be remembered that designing a state highway program solely around federal match requirements substitutes federal priorities for state priorities to the detriment of the total state highway system.

As the table shows, local units make significant gains in bridge funding under the new Act, but receive somewhat lower levels of funding in the federal-aid urban and "other" categories and receive only slightly more in federal-aid secondary. It is estimated that local units will require \$13.7 million to match their share of federal funds (including unused balances) under the new bill, or approximately \$9.2 million more than required under the former act.

In summary, while the new federal Act will improve the total revenue situation, little is provided to assist the state and local units with primary, secondary or urban system needs. Moreover, additional state and local resources are necessary to match the new federal assistance, and even with the added federal aid, a sizeable gap remains between needs and resources.

Governor's Proposal

The Governor's proposal to assign sales tax revenues from the sale of new and used motor vehicles, parts, accessories, and services to streets and highways and to release \$110 million in Freeway Fund resources for system-wide use is based on the following premises:

- (1) An adequate long-term funding plan must be established by the 1983 Legislature to respond to the pavement preservation backlog and to allow for the orderly development of road and bridge projects.
- (2) The Department of Transportation must have maximum flexibility to use existing state highway resources as statewide priorities dictate.
- (3) Transportation funding should continue from user related revenues and should, to the extent possible, contain reasonable prospects for growth on a year to year basis.
- (4) Sufficient state resources must be provided to match available federal funds.
- (5) The state should continue to share any additional fiscal resources with local units of government.

The Governor's proposal provides an additional \$211.3 million over a four year period for state and local road, street and bridge improvements. In addition, the proposal redirects \$110 million of existing dedicated funds to use as statewide priorities require. Over the period of FY 1984-1987, the program provides an average of over \$80 million annually in resources.

State-Local Split. The Governor's proposal provides that the new resources will be shared between state and local governments on a 65-35 percent basis. A 65-35 split is proposed because it has been the approximate basis of distribution for motor fuel tax receipts since 1970 and was recommended by both the 1980 and 1981 interim legislative committees. The proposal does limit local units to no more than the sales tax transfer in any one year; this affects the distribution in the first year only and is necessary because most of the revenue to the State Freeway Fund comes from the motor fuel tax which has already been shared with local units.

Sales Tax Transfer. The Governor has proposed the transfer of vehicle-related sales tax revenue from the State General Fund to road and bridge purposes for two years. This transfer was also recommended by former Governor

Bennett's Task Force on the Future of the Kansas Transportation System (Recommendation No. 32). Due to the shortfalls in State General Fund revenues in the current year, the Governor's FY 1984 proposal phases in the transfer over four years. Because revenues must be phased in, resources to meet statewide system needs must be supplemented until the transfer is fully implemented.

Freeway Fund Release. In order to raise the FY 1984, FY 1985 and FY 1986 program to an adequate level, the Governor's proposal calls for the release of \$110 million from the State Freeway Fund for use on the statewide system. This release will balance the program over the four year period and allow the department to meet statewide needs on a priority basis. Analysis shows that it is possible to release \$50 million in FY 1984, \$40 million in FY 1985, and \$20 million in FY 1986 without jeopardizing the ability of the Freeway Fund to meet debt service requirements or complete projects currently programmed. Candidate projects currently proposed for implementation with freeway funds will, however, be removed from consideration as freeway funded projects and compete with other state projects on a system-wide priority basis. The proposal also anticipates continuation of the existing policy of using federal primary and bridge funds for programmed freeway projects and use of state freeway funds for freeway maintenance through FY 1986.

Kansas Department of Transportation January 17, 1983

FREEWAY PROGRAM TRANSFER

INTRODUCTION

The State System of Express Highways and Freeways, commonly referred to as the freeway system, was designated with the passage of 1969 House Bill 1142. This bill provided for a separate construction program for modern express highways and freeways to link the principal population centers of the state to each other and major cities in the surrounding states. A map showing this system is attached.

Prior to the authorization of bond sales of \$320 million for the freeway system by the 1972 Legislature, funding was from the motor fuel tax and federal funds. The last bonds were sold in FY 1979. Revenue from the bond sales was deposited to the Freeway Construction Fund and is used for construction.

The Secretary of Transportation presented the 1982 Legislature with a report on the freeway program, arguing for the transfer of funds from the Freeway Fund to the Highway Fund as a stopgap funding measure. A number of options were presented -- none were acted upon. During the summer of 1982, the Secretary directed that the Freeway Fund pay for maintenance of the freeway system. This action freed approximately \$13 million for FY 1982 and FY 1983 to allow an improvement program on the state system outside the freeway system to occur.

It now appears that the possibility of sufficient new funding for highways for FY 1984 is waning as the economy worsens. Any new state revenue would likely be required to meet other needs. Therefore, the Governor has recommended a transfer from the Freeway Fund to the Highway Fund to meet statewide needs on a priority basis. Analysis shows that it is possible to make transfers of \$50 million in FY 1984, \$40 million in FY 1985, and \$20 million in FY 1986.

ANALYSIS ASSUMPTIONS

The assumptions in the analysis are:

- 1. The Freeway Fund must be able to meet all debt service requirements through "normal" revenue proceeds. An alternative would be to "force" the Highway Fund to make the debt service payments. That appears undesirable given that a purpose of the Freeway Fund is "for the retirement of highway bonds and highway refunding bond issued under the provisions of this Act" (KSA 68-2301).
- 2. All revenue sources currently in force will continue. The State Freeway Fund was established to pay the principal and interest on the bonds. The State Freeway Fund money can be used to either reduce debt or for construction projects. However, the first priority must be the debt.

Atch. I

Prior to FY 1980, the State Freeway Fund received some of the motor fuel tax revenue and the interest on the invested State Freeway Funds and State Freeway Construction Funds. However, the 1979 Legislature transferred \$35 million from the State Freeway Fund to the State Highway Fund. In order to provide for the payback of those funds, the interest from the State Highway Fund and various percentages of the motor fuel taxes that had traditionally gone to the State General Fund (not the State Highway Fund) were dedicated to the State Freeway Fund. Under current law this transfer would continue after the payback (with interest) of the \$35 million. While 1981 Senate Bill 9 contained provisions to divert the payback funds after the payback to the State Highway Fund, it did not become law. That bill did not receive even first committee discussion; the provisions were not incorporated in any other proposed legislation.

Previous analyses presented to the Legislature were based upon these revenue sources to the Freeway Fund terminating after the payback is complete. This analysis takes the opposite approach, i.e. that these sources will continue to the Freeway Fund. The difference in the two approaches centers on when the payback source receipts would be available to the Highway Fund. If we assume that the Legislature would pass legislation similar to 1981 S.B. 9, then the Highway Fund would begin receiving these revenues sometime after 1987. If we assume that the sources will remain to the Freeway Fund, the size of the Freeway Fund balances necessary now to supplement fuel tax revenues for debt service can be decreased. The impact is a greater amount available for transfer.

3. Projects currently programmed will be completed. The analysis holds sufficient funds available to meet the payouts on all projects currently programmed. Those projects are shown in the attached table taken from the Annual Freeway Report.

Candidate projects would $\underline{\text{not}}$ be completed using $\underline{\text{freeway}}$ program funds. These five projects are:

| Freeway | | | | |
|--------------|-------|-----|--|--------------|
| Priority No. | Route | Co. | Description | Est. Cost |
| .1 | US-73 | L.V | NW of Leavenworth, NW to Jct. K-192 (7.0 miles) | \$17 million |
| 2 | US-54 | KM | W. Jct. K-14 E. to 2.5 miles NE of Kingman (8.0 miles) | \$16 million |
| 3 | K-96 | BU | 1 mile E. of Leon East to BU-GW Co. Line (14.0 miles) | \$12 million |
| 4 | US-54 | KM | PR-KM Co. Line, East to West Jct. K-14 (15.0 miles) | \$13 million |
| 5 | US-36 | DP | 1 mile E. of BR-DP Co. line, SE to E. of Troy (14.0 miles) | \$32 million |
| | | | | |

Source: KDOT March 1, 1982 Memo to House Transportation Committee.

Under the Governor's proposal, these 5 projects would compete with all other state projects for priority. While the uncertainty of funds makes it impossible to predict how soon these projects could be programmed, if the Governor's proposal is passed, it appears likely that contracts will be let within the next 3-5 years.

If the candidate projects were completed with freeway program funds, then the result would be one, or a combination of the following:

- (1) decrease the amount available for transfer; (2) decrease ability of the Freeway Fund to pay for freeway system maintenance; (3) increase the need to program federal-aid funds for freeway, as opposed to statewide projects; (4) provide for a "payback" mechanism from the Highway Fund.
- 4. Federal-aid is used. The 1980 Legislature established a restriction on the use of federal-aid for freeway construction projects contained in Chapter 11 of the 1980 Session Laws:
 - (e) On and after July 1, 1980, the Department of Transportation shall discontinue expenditures of federal-aid primary funds for freeway construction projects other than those projects for which construction contracts were awarded prior to July 1, 1980. No expenditures of federal-aid primary funds shall be made for acquisition of right-of-way for freeway construction projects initiated on and after July 1, 1980, or for engineering or design of freeway construction projects initiated on and after July 1, 1980.

KDOT believes that federal-aid primary funds can still be used for preliminary engineering and right-of-way on projects in the current program since the law states "construction projects initiated on and after July 1, 1980." KDOT also believes that the restriction does not relate to federal funds other than primary funds. This allows the use of bridge funds with the State Freeway Construction Fund. Since the restriction was part of the FY 1981 appropriation bill and did not become part of the Kansas Statutes Annotated, it appears that the limitation actually applied only to FY 1981. However, there is still a question of legislative intent. Should it be necessary to use primary funds on freeway projects, KDOT believes it has the option to use the funds for the freeway projects.

The analysis is based upon the use of federal-aid primary funds approximately equivalent to 20% of Federal-Aid Primary apportionments and bridge funds on project bases. The funds are programmed so that the Freeway Construction Fund will zero out at the end of the last project. Stated differently, enough federal aid is programmed so that Freeway Funds are not used on projects.

5. Freeway Maintenance is paid from Freeway Fund. On May 14, 1982, the Secretary of Transportation announced to the Highway State Advisory Commission that he was directing approximately \$10 million in maintenance expenditures on the state's freeway systems to be charged to the state's Freeway Fund, thus releasing an equal amount of State Highway Fund monies for preservation projects on the total system. The Secretary noted that this represented a major change in departmental policy. Previously, freeway system maintenance has been paid from the Highway Fund. The FY 1982 - FY 1985 program is based upon this policy. Sufficient funds would be available to continue this policy through the transfer years (FY 1984, FY 1985, and FY 1986) when the Freeway Fund will have revenues sufficient for debt service only.

TABLE 1

ADJUSTED BALANCES ENDING FY 1982 OF THE STATE FREEWAY FUND & THE FREEWAY CONSTRUCTION FUND

| | State Freeway Fund (\$1,000) | Freeway Const. Fund (\$1,000) |
|--|------------------------------------|-------------------------------------|
| Cash Balances | 1,144 | 795 |
| Invested Funds | 121,579 | 109,144 |
| Interest Earnings Transfer (est.) | 250 | -250 |
| Due State Hwy. Fund for FY 1982 Exp. | -657 | -306 |
| Due from FHWA for FY 1982 unpaid | 11 | 39 |
| Due State Highway Fund for June Maint. | - 776 | 0 |
| | 121,551 | 109,442 |

TABLE 2: INVESTMENT EARNINGS TO FREEWAY FUND

| | State Highway Fund | | Freeway Const. Fund | | | State Freeway Fund | | | |
|----------------------|-------------------------------------|-----------------------|-------------------------|----------------------------|-----------------------|-------------------------|------------------------------|-----------------------|--------------------------|
| Fiscal Year | Avg. Annual Balance (\$1,000) | Investment Percent | Yield (\$1,000) | Funds (\$1,000) | Investment Percent | Yield (\$1,000) | Funds (\$1,000) | Investment Percent | Yield (\$1,000) |
| 1983 1984 1985 | 36,380* 39,177* 20,000 | 9.5% 8.5% 8.0% | 3,456 3,330 1,600 | 96,868 67,419 30,851 | 9.0% 8.5% 7.5% | 8,718 5,731 2,314 | 120,407 104,773 63,115 | 8.5% 8.0% 7.5% | 10,235 8,382 4,734 |
| 1986 1987 | 20,000 | 7.5% 7.5% | 1,500 1,500 | 7,286 1,197 | 7.5% 7.5% | 546 90 | 29,404 15,641 | 7.5% 7.5% | 2,205 1,173 |
| 1988 1989 | 20,000 20,000 | 7.5% 7.5% | 1,500 1,500 | - | - | - | 14,878 13,798 | 7.5% 7.5% | 1,116 1,035 |
| 1990 1991 | 20,000 20,000 | 7.5% 7.0% | 1,500 1,400 | - | - | - | 12,626 11,288 | 7.5% 7.0% | 947 790 |
| 1992 1993 | 20,000 20,000 | 7.0% 7.0% | 1,400 1,400 | - - | - - | - - | 9,710 7,980 | 7.0% 7.0% | 680 559 |
| 1994 1995 | 20,000 20,000 | 7.0% 7.0% | 1,400 1,400 | - | - | - | 6,082 3,998 | 7.0% 7.0% | 426 280 |
| 1996 1997 | 20,000 | 7.0% 7.0% | 1,400 1,400 | - | - | - | 3,953 6,089 | 7.0% 7.0% | 277 426 |
| 1998 1999 2000 | 20,000 20,000 20,000 | 7.0% 7.0% 7.0% | 1,400 1,400 | - - | - | - - | 9,968 15,739 21,904 | 7.0% 7.0% 7.0% | 698 1,102 1,533 |
| 2000 2001 2002 | 20,000 20,000 20,000 | 7.0% 7.0% 7.0% | 1,400 1,400 1,400 | - - | | - - - | 21,904 28,488 39,545 | 6.5% 6.5% | 1,852 2,570 |
| 2003 2004 | 20,000 | 7.0% 7.0% 7.0% | 1,400 1,400 | - | <u>-</u> | - - | 56,860 78,035 | 6.5% 6.5% | 3,696 5,072 |
| 2005 | 20,000 | 7.0% | 1,400 | _ | - | - | 101,983 | 6.5% | 8,029 |

^{*}Based on budget level "B"

TABLE 3
FEDERAL AID (PE, R/W, BR & \$21 MILLION THRU FY 1983;
MAXIMUM PRIMARY & BR STARTING IN FY 1984)

| Fiscal Year | Project Payouts (\$1,000) | Uncollected on PE & RW (\$1,000) | Federal-Aid Project Payouts (\$1,000) | Total (\$1,000) | Net Project Payouts (\$1,000) |
|-----------------|---------------------------------|--|--|--------------------|-------------------------------------|
| | | Freeway C | Construction Fun | d | |
| 1983 | 39 , 795* | 3,535 | 12,153 | 15,688 | 24,107* |
| 1984 | 53,074* | 3,534 | 14,748 | 18,282 | 34,792* |
| 1985 | 45,161 | 0 | 6 , 807 | 6,807 | 38,344 |
| 1986 | 10,724 | 0 | 1,939 | 1,939 | 8,785 |
| 1987 | 4,984 | 0 | 1,590 | 1,590 | 3,394 |
| Totals | 153,728 | 7,069 | 37,237 | 44,306 | 109,422 |
| | | State | : Freeway Fund | | |
| 1983 | 2,355 | 0 | 1,513 | 1,513 | 842 |
| 1984 | 3,972 | 0 | 3,060 | 3,060 | 912 |
| 1985 | 2,511 | 0 | 1,894 | 1,894 | 617 |
| 1986 | 101 | 0 | 76 | 76 | 25 |
| 1987 | 1,915 | 0 | 1,436 | 1,436 | 479 |
| Totals | 10,854 | 0 | 7,979 | 7,979 | 2,875 |
| Grand Totals | 164,582 | 7,069 | 45,216 | 52,285 | 112,297 |

^{*}Corrected by shifting \$302,000 from FY 1983 to FY 1984

Table 4

FREEWAY CONSTRUCTION FUND
CASH TRANSACTIONS

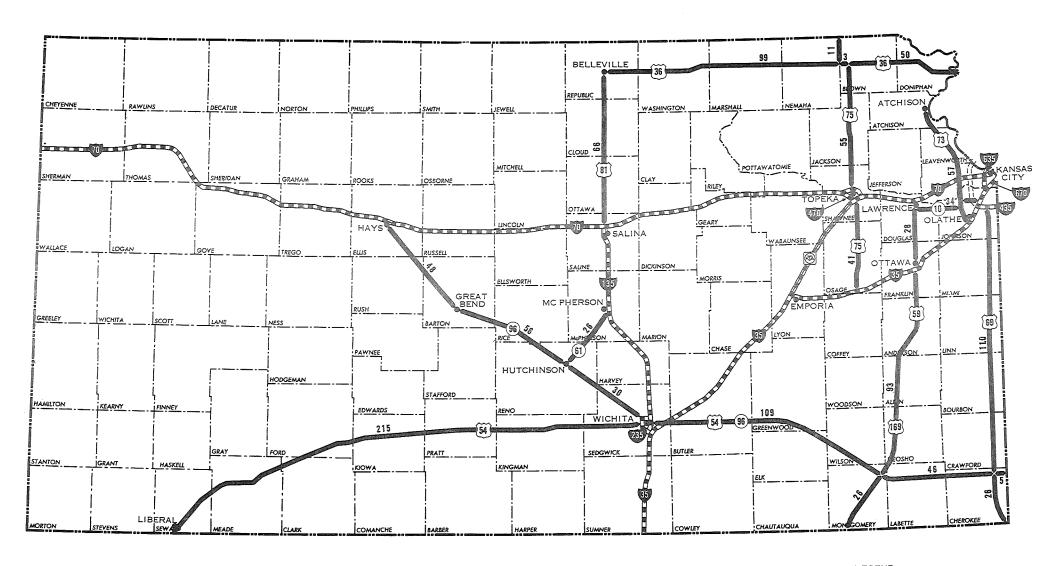
| | Beginning Balance (Table 1) | Net Project Payouts (Table 3) | Ending Balance |
|---|--|--|---------------------------------------|
| FY 1983 FY 1984 FY 1985 FY 1986 FY 1987 | \$109,422 83,315 50,523 12,179 3,394 | \$24,107 34,792 38,344 8,785 3,394 | \$83,315 50,523 12,179 3,394 |

TABLE 5
FREEWAY FUND CASH TRANSACTIONS
(Thousands of Dollars)

| | B | | | | | Expendi | tures | | |
|--|---|--|---|--|--|---|---|---|--|
| | Reve Beginning | Investment | Motor | D - L - | Financial | Net Project Payouts | Maintenance | Highway Fund | Ending |
| Fiscal Year | Balance (Table 1) | Earnings (Table 2) | Fuel Receipts | Debt Service | Costs | (Table 3) | Costs | Transfer | Balance |
| Year 1983 1984 1985 1986 1987 1988 1990 1991 1992 1993 1994 1995 1996 1997 1998 1999 2000 | (Table 1) 121,551 132,497 88,431 45,533 18,479 16,975 15,896 14,735 13,463 11,903 10,196 8,323 6,266 4,009 6,174 8,429 14,205 20,374 | (Table 2) 22,409 17,443 8,648 4,251 2,763 2,616 2,535 2,447 2,190 2,080 1,959 1,826 1,680 1,677 1,826 2,098 2,502 2,933 | 17,399 17,513 | 21,163 21,165 21,157 21,151 21,151 21,133 21,134 21,157 21,188 21,225 21,270 21,321 21,375 16,950 17,009 13,760 13,771 13,779 13,795 | 150 150 150 150 150 150 75 75 75 75 75 75 75 75 75 | 842 912 617 25 479 - - - - - - - | 6,707 6,795 7,135 7,492 - - - - - - - - - | 50,000 40,000 20,000 - - - - - - - - - - - | 132,497 88,431 45,533 18,479 16,975 15,896 14,735 13,463 11,903 10,196 8,323 6,266 4,009 6,174 8,429 14,205 20,374 26,966 33,861 |
| 2001 2002 2003 | 26,966 33,861 49,799 | 3,252 3,970 5,096 | 17,513 17,513 17,513 17,513 | 5,470 2,717 | 75 75 75 75 | - - - | - - - | - - - | 49,799 69,616 93,526 |
| 2004 | 69,616 | 6,472 | 1/,513 | | , - | | | | |

KANSAS

STATE SYSTEM OF EXPRESS HIGHWAYS AND FREEWAYS AS ESTABLISHED AND DESCRIBED BY K.S. A. 68-2301



Corridor No. 1
Corridor No. 2
Corridor No. 3
Corridor No. 4
Corridor No. 5
Corridor No. 5
Corridor No. 5
Corridor No. 5
Corridor No. 6
Corridor No. 7

Corridor No. 6
Corridor No. 7

Corridor No. 6
Corridor No. 7

Corridor No. 8

Corridor No. 9

C

Corridor No. 8

Corridor No. 9

Lawrence southerly to the Kansas—Oklahoma border. 147 Miles.

Lawrence easterly to intersection of highway US—50, US—56 and interstate 35, 34 Miles.

Total Miles of express and freeway highways 1234.

LEGEND

28MILES
EXPRESS HIGHWAY
AND
FREEWAY SYSTEM

INTERSTATE SYSTEM

TURNPIKE

"(3) the proposed allocation and expenditure of moneys in the state freeway fund during the current and ensuing fiscal years;"

| Corridor | Route | County | Section Description | Length (Miles) | Type of Project | Estimated Cost* (\$1,000) | Letting Date |
|---|---|--|---|--|---|---|---|
| 1(1) 1(1) 1(1) 1(2) 5 5 5(1) 6 6 7(3) 7 8(4) 8(4) 8(4) | US-54 US-54 US-54 US-36 US-36 US-36 K-7 K-7 US-69 US-169 US-169 US-169 US-169 US-59 ALL | FO KW BU DP DP DP JO WY WY BB LN NO NO AL FR ALL | CA—FO Co. Line, east to east C.L. of Bucklin (3R) FO—KW Co. Line, east to east C.L. of Greensburg (3R) 1.0 mi. east of Jct. US—77 in Augusta, east to 0.4 mi. east of Jct. K—96 1.6 mi. southeast of Wathena, east to 0.7 mi. west of the Missouri River Bridge (Stage I) Southeast City Limit of Wathena, southeast 1.6 mi. Southeast edge of Wathena 0.5 mi. north of North Jct. K—10, north to south end of the Kansas River bridge Kansas River bridge, south of Bonner Springs North end of Kansas River Bridge, north to Kansas Turnpike North Jct. US—54 at Fort Scott, north to BB—LN Co. Line (State I) BB—LN Co. Line, north to 0.7 mi. north of Jct. K—239 (Stage I) South of Earlton, north to Jct. K—39 near Chanute (6.2 miles of 2—lane, 2.0 mi. of 4—Lane) Jct. K—39 near Chanute, north to NO—AL Co. Line Neosho River bridge at the NO—AL Co. Line NO—AL Co. Line, north to 1.9 miles South of FAS 2 Southeast of Humboldt In Ottawa, AT & SR RR Br end approaches (3R) Preliminary Engineering for Traffic Analysis Total FY 1983 (1) This project has been added to the program since last year's report (2) Part of the bridges on this project have been delayed until FY 1984 since last year's report. (3) Part of the bridges on this project were let in FY 1982 instead of FY 1983 as listed in last year's report. (4) In Section (3) of last year's report, this project was included in the FY 1982 listing. | 18.1 15.7 7.6 2.4 1.6 - 2.6 0.4 2.8 - - 8.2 - 3.5 - - 0.7 - | Overlay Overlay Gr. Br. Gr. Br. Su. Gr. Br. Su. RR Prot. Gr. Br. Br. Substr. Gr.Br.Su.Sg.Lt. Brs. Gr. Br. Brs. Brs. Gr. Br. Brs. Gr. Br. Brs. Brs. Brs. Brs. Brs. Brs. Brs. B | 717 657 8,093 6,372 4,303 95 2,630 3,681 12,985 715 620 6,904 1,358 575 4,421 1,060 2,241 4,360 1,250 2,317 5 | 8-19-82 9-16-82 9-16-82 11-12-82 10-21-82 9-16-82 7-29-82 11-18-82 11-18-82 11-18-82 12-16-82 |
| | | | | <u> </u> | | | 1–83 |

^{*}Includes Preliminary Engineering, Right-of-Way and Construction Engineering

"(3) the proposed allocation and expenditure of moneys in the state freeway fund during the current and ensuing fiscal years;"

| Corridor | Route | County | Section Description | Length (Miles) | Type of Project | Estimated Cost* (\$1,000) | Letting Date |
|--|---|---|--|---|--|---|-----------------|
| 1(1) 1 1 5 5(2) 5(3) 5(3) 6(3) 6(3) 7(2) 7(2) 8 8 ALL | US-54 US-54 K-96 US-36 US-36 US-81 US-81 K-7 K-7 US-73 US-73 US-69 US-69 US-169 US-169 US-169 ALL | 86 BU DP OT CD JO JO WY LV AT BB LN NO AL ALL | 1.0 mi. east of Jct. US-77 in Augusta, east to 0.4 mi. east of K-96 1.0 mi. east of Jct. US-77 in Augusta, east to 0.4 mi. east of Jct. K-96 0.4 mi. east of Jct. K-96, east 1.8 mi. on existing K-96 Missouri River Crossing at Elwood (Kansas portion demolition and removal of existing bridge) East edge of Troy, east and south to the southeast city limit of Wathena Jct. K-41, North to OT-CD Co. Line (3R) OT-CD Co. Line, north to Jct. US-24 (3R) New South Jct. K-10, north to 0.5 mi. north of North Jct. K-10 0.5 mi. north of North Jct. K-10, north to south end of Kansas River bridge Kansas River Bridge, south of Bonner Springs Leavenworth, NW to LV-AT Co. Line (3R) LV-AT Co. Line, north 3.7 mi (3R) Atchison south (3R) North Jct. US-54 at Fort Scott, north to BB-LN Co. Line (Stage I) BB-LN Co. Line, north to 1.7 mi. north of Jct. K-239 (Stage I) South of Earlton, north to Jct. K-39 near Chanute (6.2 mi. of 2-lane, 2.0 mi. of 4-lane) Jct. K-39 near Chanute, north to NO-AL Co. Line NO-AL Co. Line, north to 1.9 mi. south of FAS 2, southeast of Humboldt Preliminary Engineering for Traffic Analysis Total FY 1984 In Section (3) of last year's report, these bridges were included in a Gr. Br. project in the 1983 listing. In Section (3) of last year's report, this project was included in the FY 1983 listing. This project has been added to the program since last year's report. | 7.6 1.8 0.3 8.8 2.0 4.0 5.2 2.6 0.4 11.7 3.3 6.0 13.1 2.7 8.2 3.5 5.2 - | Br. Su. Sg. Gr. Su. Br. Demol. Overlay & shidrs. Overlay Su.Sg.Lt. Su.Sg.Lt. Overlay Overlay Overlay Su. Sg. PE | 2,450 8,730 660 235 2,770 453 906 8,040 4,190 6,285 523 148 143 8,640 1,670 6,170 2,765 3,745 5 | 183 |
| ł | 1 | ı | | | | | |

^{*}Includes Preliminary Engineering, Right—of—Way and Construction Engineering

"(3) the proposed allocation and expenditure of moneys in the state freeway fund during the current and ensuing fiscal years;"

| Corridor | Route | County | Section Description | Length (Miles) | Type of Project | Estimated Cost* (\$1,000) | Letting Date |
|----------|--------------|-----------|---|-------------------|-----------------------|---------------------------------|-----------------|
| 1 ALL | US-54 ALL | SG ALL | In Wichita, From I-235, east to K-42 (Including West St. Interchange) Preliminary Engineering for Traffic Analysis Total FY 1985 | 1.5 | Gr.Br.Su.Sg.Lt. PE | 10,280 1 10,281 | |
| | | | | | | | |
| | | | | | | | |
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"(3) the proposed allocation and expenditure of moneys in the state freeway fund during the current and ensuing fiscal years;"

| | | | | | | | 1 |
|----------|-------|--------|--|-------------------|--------------------|---------------------------------|-----------------|
| Corridor | Route | County | Section Description | Length (Miles) | Type of Project | Estimated Cost* (\$1,000) | Letting Date |
| 5(1) | US-36 | MS | From end of 4—L, East 7.0 mi. except thru Marysville (3R) | 7.0 | Overlay | 2,021 | |
| 6 | K-7 | WY | Existing Kansas River Bridge, south of Bonner Springs | - | Br. widen & rp. | 4 _, 930 | |
| ALL | ALL | ALL | Preliminary Engineering for Traffic Analysis | - | PE | 1_ | |
| | | | Total FY 1986 | | | 6,952 | |
| | | | (1) This project has been added to the program since last year's report. | | | | |
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| | | | | | | | 1_83 |

STATEWIDE INVENTORY

OF EXCESS RIGHT OF WAY

January 17, 1983

Prepared by The

Bureau of Right of Way

Kansas Department of Transportation

ALCh. IV

KANSAS DEPARTMENT OF TRANSPORTATION STATEWIDE INVENTORY OF EXCESS RIGHT OF WAY January 17, 1983

INTRODUCTION

The purpose of this study was to identify saleable and releasable excess right of way under the jurisdiction of the Kansas Department of Transportation. The information from the study has been compiled in a statewide inventory of excess right of way. This memorandum describes the study's findings, the methodology and criteria used to determine which right of way is excess, and the procedure for releasing excess right of way.

The inventory is available upon request.

STUDY FINDINGS

The statewide inventory identified 5,152 locations as excess and, therefore, appropriate for disposal.

The total locations listed for disposal include: (1) 1,788 locations containing a total of 5,940 acres that were acquired as highway right of way, and (2) 3,364 locations containing a total of 11,061 acres that were acquired as permanent easements for channel and borrow.

INVENTORY PROCEDURE AND CLASSIFICATION

The data for the inventory was gathered by the district engineers for their respective districts. The inventory includes all state routes in Kansas.

Area engineers reviewed the plans for each specific road section and then field-checked each mile of state-designated highway. Using the criteria listed below, the areas identified as excess were noted. These areas were classified by the district engineers into eight categories:

- 1. Dispose by sale.
- 2. Retain for current or potential use for highway purposes.
- 3. Lease for planting and harvesting of grass or legume crops.
- 4. Release or consider retention for wildlife habitat or conservation.
- 5. Suitable for recreational or park purposes.
- 6. Retain for erosion control.
- 7. Possible lease for exploration of oil, gas or other minerals.
- 8. Other.

Category number one - dispose by sale - is the area of most concern.

The primary criterion used to identify land in this category was the following:

Right of way, uneconomic remnants and permanent easements located beyond a standard design right of way width not needed for drainage, borrow, utilities or the operation of the highway facility are excess right of way. Typically, this boundary lies approximately 15 feet beyond the backslope of the ditch or the toe of the embankment.

Right of way locations within the above area boundaries, but which are needed for beautification, conservation, park or recreational purposes, erosion control, or current and potential use for highway purposes were listed to be retained.

It should be noted that right of way listed as excess is potentially excess. There is still the possibility that during final review prior to disposal it may be determined that some tracts should be retained for highway purposes, but the department believes that this will only occur in a few cases.

ANALYSIS OF DATA

A considerable portion of the excess areas identified during the inventory was originally acquired as permanent easements for borrow. Most of these areas are outside the normal right of way corridor. There is also a considerable amount of excess right of way of irregular configuration that, in most cases, is outside the normal right of way corridor. Only a small number of long, narrow strips of right of way were identified as potentially excess.

Areas of wide right of way at locations where there are two parallel roadbeds, but where only the new roadbed is in use, were listed in the inventory report. A majority of this right of way is located in Districts II and III along US-36 and US-24. This right of way, when not needed for drainage and utilities, was listed as excess right of way.

Right of way for the approximately 61 miles of two-lane pavement on the state freeway system was acquired for four-lane construction. Construction of the additional lanes may occur as traffic volumes warrant and as funding allows. The right of way available for the possible future construction of the additional lanes on these sections was therefore recommended to be retained.

Most excess right of way and permanent easements suitable for harvesting of grass were generally given multiple classifications. In these cases, the disposal classification was given first priority. Crop harvest on right of way recommended for retention because it is needed for highway purposes will be encouraged. Since 1979, KDOT has allowed the harvesting of grass from the right of way on a permit basis. This program has been favorably accepted, and the number of permits issued has ranged from 475 in 1979 to a high of 690 in 1981. In 1978, prior to the start of the program, only 13 permits were issued.

RELEASE OF EXCESS RIGHT OF WAY

The release and sale of excess right of way are coordinated by the Bureau of Right of Way and are handled in addition to its normally assigned tasks of acquiring right of way for the Department's construction program. The equivalent of three to five full-time Bureau of Right of Way personnel will be committed to the release of the excess right of way listed in this inventory.

The release of right of way will be in accordance with provisions of K.S.A. 68-413, revised July 1, 1981. Sale of KDOT interests will be either by public auction or, when public auction is not appropriate, sold in the manner deemed most expedient by the Secretary. In most cases, the excess areas can only be sold to the owners of the land adjacent to the highway right of way. Since KDOT will be initiating the release, the owners will need to be located to determine their interest in acquiring the excess right of way. In many cases, the ground has been used by the adjacent landowner for years or has sat idle, and he or she may, therefore, not be receptive to paying the appraisal value.

The following steps will be taken to dispose of each excess right of way location.

- 1. Determination is made as to the type of title held by KDOT.
 - a. Fee title.
 - b. Easement.
- KDOT engineering sections and governmental entities are queried for recommendations regarding future need.
 - a. Bureaus of Design, Construction and Maintenance,Planning, and Traffic Engineering.
 - b. City or county, when appropriate.
 - c. Federal Highway Administration, when appropriate.
- 3. Bureau of Right of Way prepares legal description and quitclaim deed.
- 4. District Engineer stakes property boundary.

When a private sale is determined to be appropriate, the following steps are taken.

- 1. Property is appraised.
- 2. Property owner is contacted.

When a public sale is determined to be appropriate, the following steps need to be accomplished.

- 1. Property is appraised.
- 2. Sale is advertised in the newspaper for three consecutive weeks.
- 3. Arrangements are completed for the auctioneer.
- 4. Land is sold to the highest bidder at not less than two-thirds the appraised price.

Over the last 5 years, the Bureau of Right of Way has disposed of approximately 954 acres of excess right of way and easements. During this period and prior to July 1, 1981, only land for which KDOT held fee title

could be sold. Consequently, only 183 acres of the total 954 acres were sold; the remaining 771 acres were returned to the adjacent land-owner with no compensation. The department received \$242,250 for tracts sold.

KDOT occasionally receives requests for excess right of way from local units of government to use for public purposes. In these cases, it is our policy to convey title for the excess right of way without remuneration.

Most of the above transactions were initiated by citizens that expressed an interest in acquiring a portion of the right of way. Included were several large dollar amount sales in the metropolitan area of Kansas City. There were many other smaller sales and releases.

Total Number of Tracts Released by Year

1978 - 22 1979 - 24 1980 - 24 1981 - 40 1982 - 108

With increased public interest and completion of the inventory, it is believed that the number of tracts released will continue to increase each year.

POLICY OF ISSUING QUITCLAIM DEEDS FOR STATE HIGHWAYS RETURNED TO COUNTY AUTHORITY

The state highway system is made up of right of way that was acquired by counties and right of way that more recently was acquired by the state. Over the life of the state highway system, there have been 698 resolutions transferring former state roads to county authority.

A significant change between our present and past policy when returning a road to local authority is the conveyance of the old right of way by deed or disclaimer. This new procedure was incorporated into the policy statement (S.O.M. 3230.00/01, April 1981) because the previous policy of not preparing deeds or disclaimers left ownership of the right of way unclear and exposed KDOT to lawsuits arising from occurrences on roads where KDOT remained the owner of record but no longer had responsibility for the operation or maintenance of the road.

In cases of an existing state highway being relocated, the old road is now returned to county authority by resolution and, in the future, will be accompanied by a deed or disclaimer. As time permits, the Bureau of Right of Way will be following up these former actions with deeds. This task will be a major undertaking.

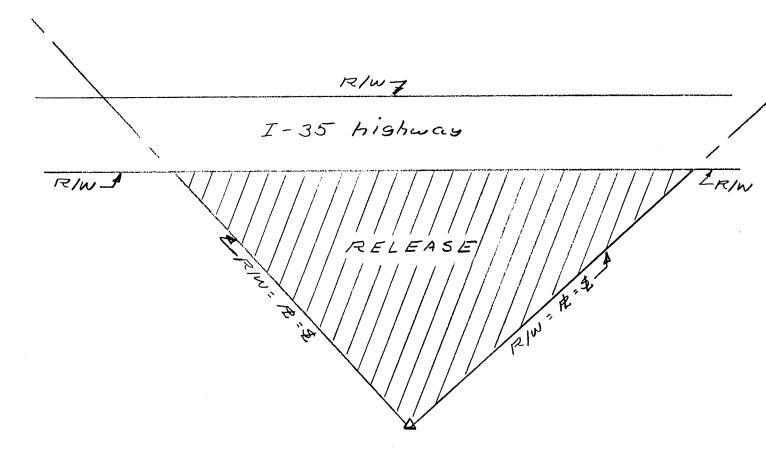
ATTACHMENTS

Attachment A: Case Studies. Attachment A is a set of drawings showing right of way sections and easements and the Department's recommendation regarding their release. They provide a visual illustration of the variety of types of right of way and easements in which the Department has an interest. The drawings are of actual cases listed in the inventory. The symbol E means property line and E means section line. They are drawn to approximate scale.

Attachment B: Classification of Property. This attachment lists right of way and easements as they were classified by the districts. For the purpose of the inventory, all multiple classifications which include a dispose by sale classification are listed as appropriate for sale, regardless of the other classifications listed for that location.

ATTACHMENT A: CASE STUDIES

Triangular remanent of RIW



Franklin County on I-35 NW 14, Sec. 21, T165, R20 E Release 17.0 acres of R/W

Tringular remanent of

TRIW advisioning a side road

RELW

RELEASE

RELW

Release 0.71 acres of R/w.

C/A 353

Wide 12/W

RIW J RIW J K-4 highway

Scott County on K-4.

SE 14, Sec 5, TITS, R32W

Release 1.29 acres

of R/W.

Wide R/W

RIWZ

Present 2 lane Us-36 highway

> Decatur County on US-36 NW 14, Sec. 2, T35, R30W Release 5.96 acres of R/W

Wide R/W

| R/W Z |
|--|
| RETAIN |
| Future 2 lanes West |
| -Existing I lane East & I lane West US-36 highway \$7_ |
| Future 2 lones East |
| |
| R 1111 - A |

Doniphan County on US-36 5W4, Sec. 29, T25, R 19E & NW4, Sec. 32, T25, R19E Retain 31.6 acres of R/W

Wide R/W

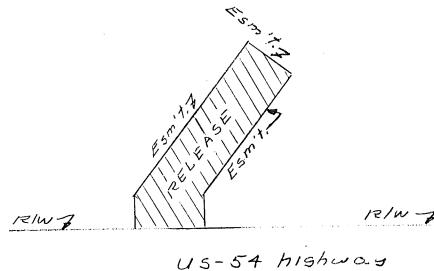
| re/wy |
|------------------------------------|
| |
| / Future 2 lanes West |
| |
| |
| Existing I lane East & I lone West |
| |
| RIW- |

Leavenworth County on US-24
Beginning at Tonganoxie, thence East 7 miles.
Retain 95 acres of RIW

Borrow Easement

Mead County on US-54 5W14, Sec. 34, T305, R26W Release 1.60 acres of borrow easement.

Channel Easement



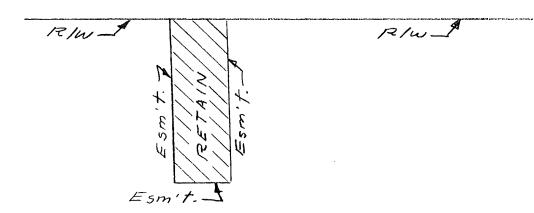
P/W-A

Mead County on US-54 SW 1/4, Sec. 1, T325, R28W Release 2.10 acres of channel easement

Channel Easement

RIWT

US-54 highway



Meade County on US-54 NW4, Sec. 29, T315, 127W Retain 1.20 acres of channel change ATTACHMENT B: CLASSIFICATION OF PROPERTY

Attachment B: Classification of Property.

The right of way and easements are listed below by classification. They are:

- 1. Dispose by sale.
- 2. Retain for current or potential use for highway purposes.
- 3. Lease for planting and harvesting of grass or legume crops.
- 4. Release or consider retention for wildlife habitat or conservation.
- 5. Suitable for recreational or park purposes.
- 6. Retain for erosion control.
- 7. Possible lease for exploration of oil, gas or other minerals.
- 8. Other.

Right of Way and Easements by Classification

| Classification | Locations | Acres |
|----------------|-----------|-----------|
| 1 | 5,006 | 15,932.18 |
| 1 & 3 | 100 | 702.71 |
| 1 & 4 | 35 | 224.67 |
| 1 & 5 | 3 | 31.76 |
| 1 & 6 | 3 | 4.00 |
| 1 & 7 | 2 | 68.40 |
| 1 & 8 | 1 | 24.00 |
| 1, 3 & 5 | 1 | 3.30 |
| 1, 4 & 7 | 1 | 10.40 |
| 2 | 1,113 | 2,642.76 |
| 2 & 3 | 16 | 109.71 |
| 2 & 4 | 4 | 42.60 |
| 2 & 6 | 37 | 149.71 |
| 2 & 7 | 1 | 12.60 |
| 2, 3 & 6 | 121 | 483.32 |
| 2, 4 & 6 | 1 | 5.57 |
| 2, 4 & 7 | 1 | 11.00 |
| 3 | 32 | 498.92 |
| 3 & 4 | 3 | 19.32 |
| 4 | 237 | 638.17 |
| 5 | 2 | 2.00 |
| 6 | 142 | 317.55 |
| 7 | 1 | 0.25 |
| 8 | 45 | 95.46 |