| Approved . | 2-27-1984 |
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| | Date of |

| MINUTES OF THE HOUSE COMMITTEE ON PUBL | LC HEALTH AND WELFARE |
|--|-----------------------|
| The meeting was called to order byMarvin Littlejoh | at |
| | Chairperson |
| 1:so /a/m//p.m. onFebruary 22, | |
| All members were present except: Rep. Phil Kline, excused | |

Committee staff present:

Emalene Correll, Research Norm Furse, Revisor Sue Hill, Secy. to Committee

Conferees appearing before the committee:

Barbara Sabol, Secretary of Health and Environment
Dick Morrissey, Department of Health and Environment
Dr. Joseph Hollowell, Department of Health and Environment
Dick Hummel, Kansas Health tare Association
Stu Entz, Ks. Association Homes for Aging
Rep. Joan Wagnon
Elizabeth Taylor, Ks. Association for Education of Young Children
January Scott, Ks. Committee for Prevention of Child Abuse
Rep. Elaine Hassler

Visitor's register (Attachment No. 1.) (2 pages.)

Chairman called meeting to order calling to attention a comprehensive hand-out from Kansas Department of Human Resources. (See Attachment No. 2.) for details. This attachment is composed of 6 parts.

Hearings began on HB 3000.

Secretary Barbara Sabol distributed hand-out to committee, (see Attachment No. 3.) for details. She spoke to the need for HB 3000, strengths and for favorable passage of this bill. In her remarks Ms. Sabol talked about the civil penalty system as an important component of a comprehensive nursing home enforcement system. We are obviously concerned here with the life-death situations that can and do arise in nursing home facilities. We are trying to deal here with infractions. She then answered questions from Staff and committee, i.e., class I violations, amount of fine, etc. Dick Morrissey, answered questions from committee following Secy. Sabol's remarks, and went through with committee, step by step the flow chart, (see Attachment No. 4.) for details, so that they might know procedures taken when sanctions must be taken when infractions are committed. He answered questions from committee as well, i.e., yes, it does cost their department time for these inspections, and no, the inspector does not have the authority to issue the citation. He then followed through the flow chart, (Attachment No. 4.) for what is being proposed in HB 3000. More questions, yes, the appeal may be made, but it is after the fine of \$500.00 is paid. They must pay that at the outset, and then appeal. If their appeal is in favor of the Nursing Home, then the \$500.00 must be refunded plus interest. Some further discussion on technical language in the bill.

Dick Hummel distributed printed testimony, (see Attachment No. 5.) for details. They, (The Kansas Health Care Association), hopes for violations being categorized, then they would know specifics to comply with. He stated they are not in conflict with this bill but have submitted an amendment to make the objective more rationale. Asked that on line 66 after the word "requested", insert the following, - "and the assessment shall be effective on the first day following the date designated in the notice for the correction of the violation." He then answered lengthy questioning from committee, i.e., procedure taking place when the home refuses to sign exit interview form, and yes, he has instructed administrative personnel of Home Health Care facilities to not sign if they feel it is

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON PUBLIC HEALTH AND WELFARE

room 423-S, Statehouse, at 1:30 /p.m. on February 22, 1984

Hearings continue on HB 3000.

unfair in regard to the infractions.

Mr. Stu Entz, Ks. Assoc. for Homes for Aging feels the purpose of the bill is to administer a quick fine, and then go back to the same old procedures. His Association feels that the fine is only an addition to present deficiencies. Says they sympathize with the urgent need to deal immediately with life threatening situations, but feels HB 3000 is really only allowing a fast fine, and then talk about infractions later. He then answered questions from committee, i.e., no we are not suggesting that no fine be imposed, but feel that it is of no real help in dealing with immediate problems. A problem we feel, he said, and it must be clarified, is when we will receive classification?

May it be noted here that (Attachment No. 6.) is printed testimony from Ms. Marilyn Bradt of Ks. for Improvement of Nursing Homes, Inc. She was unable to present testimony in person on HB 3000.

Hearings closed on HB 3000.

Hearings began on HB 2919.

Rep. Wagnon spoke to HB 2919, and her interest in Child Day Care for many years, and that she has dealt with many women who request child care. She gave hand-out to committee, (see Attachment No. 7., for details on the Safety Evaluation Form for Registration of Family Day Care Homes.) Rep. Wagnon noted that on lines 33 and 34 of HB 2919, "The secretary shall conduct visits each year to homes which shall be selected by random sample." A monitoring of these homes she said is something needed, and this bill will serve to this need, along with other specifics shown on copy of the bill.

Secretary Sabol, Department of Health and Environment then spoke to HB 2919. She spoke from printed testimony, (see Attachment No. 8.), for details, saying the role of the state in this area is to set standards, identify names of those providing the care, investigate complaints relating to violation of the standards, and if necessary revoke or fail to renew certificates. Their Department supports the additional right-of-access that is proposed in HB 2919 and the requirement for random monitoring visits to assess compliance of standards. She then answered questions, i.e., the cost of registration is only \$5.00 as they do not wish for it to be a dis-incentive; yes we have refused to issue licenses; have revoked some already licensed if there are incidences taking place that are below our standards; etc.

Elizabeth Taylor, Ks. Assoc.for Education of Young Children stated, their Assoc. represents child care providers, so they are extremely interested in HB 2919. She cited some specific cases in where a registered home, who goes by a self-check list and at present not regularly inspected, can send in the list, but if there are problems but no complaints have not been received by H. & E., then many times it is too late for the safety of the children in those facilities. Some damage may have already been done. They are concerned for the safety of the children, and feel monitoring will help to eliminate some overcrowding, safety, etc. She also brought to committee a statement of Sister Anna Totta from Atchison who urges support of HB 2919.

Dr. Joseph Hollowell had committee note that SRS is called in to make checks when there are complaints regarding abuse of children.

Ms. January Scott, Ks. Committee for Prevention of Child abuse asked for favorable passage of HB 2919.

Rep. Hassler spoke to HB 2919 for the Chairman of the State Day Care Committee and would like to go on record as hoping for more control of the registered child care homes and supports this bill.

Hearings closed on HB 2919.

Meeting adjourned.

Date: 3-22-84

GUEST REGISTER

HOUSE

PUBLIC HEALTH AND WELFARE

PLEASE PRINT

| NAME | ORGANIZATION | | ADDRESS | |
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| Diane Bott | orth KSNA | | ADDRESS | |
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attm. #1 2-22-1984

Date: 2-22-84

GUEST REGISTER

HOUSE

PUBLIC HEALTH AND WELFARE

Please PRINT

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KANSAS DEPARTMENT OF



1430 S. Topeka Avenue Topeka, Kansas 66612-1877 913-232-7828 Voice/TTY

567-0828 Kans-A-N

February 21, 1984

T0:

Chairperson Littlejohn

Members

House Public Health &

Welfare Committee

FROM:

John Kelly

Senior Consultant, KAGEH

SUBJECT:

Applicable Statute Analysis/Comparison to House Bills 2715 and

2893

The enclosures provided should give you information and answers to your questions concerning the need for amending present statutes concerning persons who are deaf, hearing impaired and speech impaired.

- 1) Two enclosures dated January, 1984 entitled "Analysis of the Kansas Act Concerning the Appointment of Interpreters for Deaf, Mute and Other than English Speaking Persons" (reproduced in HB 2715 and 2893) and the Proposed New Statute "Appointment of Interpreters for Deaf, Hearing Impaired and Speech Impaired Individuals for Administrative Legislative and Judicial Proceedings" (reproduced in HB 2715) concern an analysis of the present statutes K.S.A. 75-4351 et seq. and the creation of a new statute, respectively.
- 2) The two other enclosures dated February, 1984 "Comparison Between K.S.A. 74-7274, 75-5391 through 75-5397 and House Bill No. 2893 and the "Comparison Between K.S.A. 75-4251 et seq. and House Bill No. 2715" were initiated after our conversation that additional information might be helpful in arriving at a decision concerning the two house bills before the committee, HB 2715 and HB 2893.

Should you require further information, please feel free to contact me at your convenience.

JFK:mg

atm. #2 2-22-1984

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Attm # 2 2-22-84

KANSAS DEPARTMENT OF Juman Resources

1430 S. Topeka Avenue Topeka, Kansas 66612-1877 913-232-7828 Voice/TTY 567-0828 Kans-A-N



February 8, 1984

T0:

Chairperson Littlejohn and Members of the House Committee on Public Health and Welfare

FROM:

John Kelly

Senior Consultant, KACEH

SUBJECT: House Bill 2715

Enclosed please find two documents

1) Proposed new statute (used by SRS legal to develop HB 2715)

2) Analysis of the present statutes K.S.A. 75-4351 to 75-4355.

The analysis of the present statutes "Appointment of Interpreters for Deaf, Mute and other than English Speaking Persons" should provide committee members with the rationale used to justify the requested proposed new statute and give clarity for its needed creation.

KACEH appreciates this opportunity to put before you information of a vital nature to our deaf, hearing impaired and speech impaired citizens.

JFK:mg

Enclosure

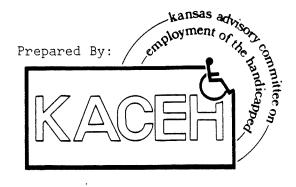
cc: Jerry Shelor, Secretary, DHR Larry Wolgast, Assistant Secretary, DHR Michael Lechner, Executive Secretary, KACEH

ANALYSIS OF THE

KANSAS ACT CONCERNING THE APPOINTMENT OF INTERPRETERS FOR

DEAF, MUTE AND OTHER THAN
ENGLISH SPEAKING PERSONS
K.S.A. 75-4351 to 75-4355

Prepared for:
Kansas Commission For
The Hearing Impaired



January, 1984

I. INTERPRETERS FOR DEAF, MUTE AND OTHER THAN ENGLISH SPEAKING PERSONS

Only those persons who are "deaf" or "mute" are used in the act.

ANALYSIS:

- A) By using only "deaf", the act excludes those persons who are hearing impaired.
- B) The term "mute" is regarded by Kansas organizations representing the deaf and hearing impaired as archaic and derogatory.

DEFICIENCY:

Hearing and speech impaired persons may not be covered under the present act.

RECOMMENDATIONS:

- A) Include the term "hearing impaired" in the title.
- B) Delete the term "mute" and substitute "speech impaired" among those factors which an interpreter is appointed.
- C) Delete all reference to "deaf" and "mute" in present statutes.
- D) Establish new statute which would cover deaf, hearing and speech impaired persons.

II. TERMINOLOGY:

K.S.A. 75-4351 does not define "qualified interpreter".

ANALYSIS:

- A) The term is used to cover persons who are deaf or mute or both. It does not cover persons who are hearing or speech impaired.
- B) The Act implies no difference between sign and foreign language interpretation skills necessary for communication.

DEFICIENCY:

Persons who are deaf, hearing or speech impaired often require a special interpreter whose communication skills are greater than is usually necessary for foreign language interpreters.

RECOMMENDATIONS:

Establish a definition section which is to include the following:

The term "qualified interpreter" means, an interpreter shall be deemed qualified if he or she is certified by the National Registry of Interpreters for the Deaf or if he or she is on a list of qualified interpreters compiled by the National Association of the Deaf and/or the Kansas Commission for the Deaf and Hearing Impaired.

III. TERMINOLOGY:

There is a need to add the term "or defendant" to K.S.A. 75-4351(a).

ANALYSIS:

There is no reference to a person needing a sign language interpreter when appearing as a defendant at a grand jury proceeding.

DEFICIENCY:

When appearing as a defendant, deaf or hearing impaired persons may have no recourse but to provide their own sign language interpreter.

RECOMMENDATION:

Include the term "or defendant" among those factors upon which a sign language interpreter will be provided in grand jury proceedings.

IV APPOINTING AUTHORITY

K.S.A. 75-4352 presently indicates that interpreters are to be appointed and that the appointing authority shall fix a reasonable fee for services.

ANALYSIS:

- A) There is no indication as to where or through which agency an interpreter can be obtained.
- B) There are no provisions for quality assurance functions.
- C) No statewide uniformity exists as to what constitutes a reasonable fee.

DEFICIENCY:

Without a statewide coordination of interpreter services their services are not efficiently distributed and reimbursement is often not based upon the interpreters skill level attainment.

RECOMMENDATIONS:

- A) To require that all interpreters appointed under these statutes for the deaf and hearing impaired be obtained through the Kansas Commission for the Deaf and Hearing Impaired.
- B) Give KCDHI statutory authority to coordinate statewide interpreter services and perform quality assurance functions.
- C) To provide that all interpreters be paid based upon a fee scale established by KCDHI.

V PRIVILEGED COMMUNICATIONS:

Presently interpreters for the deaf and hearing impaired are not statutorily restricted from releasing priviledged information.

ANALYSIS:

The code of ethics established for interpreters does restrict the flow of confidential information; however a real concern exists with deaf and hearing impaired persons that priviledged information (i.e. medical, psychological & legal) could be released.

RECOMMENDATION:

Establish a priviledged communication section:

"Priviledged information obtained while serving as an interpreter, within these provisions, is not to be divulged to others outside these proceedings."

VI QUALIFICATIONS OF INTERPRETER

K.S.A. 75-4353 presently allows a person that is interested in the outcome of the proceedings to be appointed as an interpreter.

ANALYSIS:

In certain circumstances a definite conflict of interest would exist.

RECOMMENDATION:

To have the following incorporated to any act involving the deaf and hearing impaired.

No one shall be appointed to serve as an interpreter for a person who is deaf or hearing impaired is he or she is married to that person, related to that person with in the first or second degrees of consanquinity, living with that person or is otherwise interested in the outcome of the proceedings.

PROPOSED NEW STATUTE:

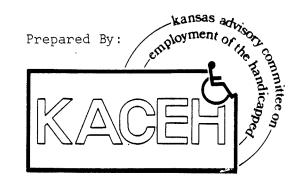
APPOINTMENT OF INTERPRETERS FOR

DEAF, HEARING IMPAIRED AND SPEECH IMPAIRED

INDIVIDUALS FOR ADMINISTRATIVE, LEGISLATIVE

AND JUDICIAL PROCEEDINGS

Prepared for:
Kansas Commission For
The Hearing Impaired



January, 1984

APPOINTMENT OF INTERPRETERS FOR DEAF, <u>HEARING IMPAIRED AND SPEECH IMPAIRED</u> INDIVIDUALS FOR ADMINISTRATIVE, LEGISLATIVE AND JUDICIAL PROCEEDINGS

Interpreters appointed for deaf, hearing impaired, speech impaired persons; proceeding in which appointment authorized.

A qualified interpreter shall be appointed in the following cases for persons whose primary communication is nonverbal or through the use of sign language or both:

- (a) In any grand jury proceeding, when such person is called as a witness or defendant;
- (b) in any court proceeding involving such person and such proceeding may result in the confinement of such person or the imposition of a penal sanction against such person;
- (c) in any civil proceeding, whether such person is the plaintiff, defendant or witness in such action;
- (d) in any proceeding before a board; commission, agency, licensing authority or legislative body of the state or any of its political subdivisions when such person is the principal party in interest; or has notified the appointing authority of his or her desire for an interpreter at least (48) hours prior to the proceedings;
- (e) an appointing authority may require a person requesting the appointment of an interpreter to furnish reasonable proof of his or her deafness, hearing or speech impairment when the appointing authority has reason to believe that the person is not deaf, hearing or speech impaired;
- (f) when such person is arrested for an alleged violation of a criminal law of the state including a <u>local ordinance</u>, the arresting officer shall procure a qualified interpreter prior to any attempt with interrogation, notification of rights, or the taking of a statement from such person;
- whenever a deaf, hearing impaired or speech impaired person is a witness before any legislative committee or subcommittee, or legislative research or study committee or subcommittee or commission authorized by the state legislature or legislative body of any political subdivision of the state, the appointing authority shall appoint and pay for a qualified interpreter to interpret the proceedings to the hearing impaired or speech impaired person and to interpret the hearing impaired or speech impaired person's testimony.

QUALIFICATIONS OF INTERPRETER: DETERMINATION: PERSONS DISQUALIFIED.

- (a) No one shall be appointed to serve as an interpreter for a person if he or she is married to that person, related to that person within the first or second degrees of consanquinity, living with that person or is otherwise interested in the outcome of the proceeding.
- (b) No person shall be appointed as an interpreter unless the appointing authority makes a preliminary determination that the interpreter is able to readily communicate with the person who communicates non-verbally or through the use of sign language or both, and is able to accurately repeat and translate the statement of said person.

DUTY OF INTERPRETERS; PRIVILEDGED COMMUNICATION

Every interpreter appointed pursuant to these provisions shall before entering upon his or her duties, will take an oath that he or she will make a true interpretation in an understandable manner to the person for whom he or she is appointed, and that he or she will repeat the statements of such person in the English language to the best of his or her skill and judgement and that priviledged information obtained while serving as an interpreter within these provisions is not to be divulged to others outside these proceedings.

APPOINTING AUTHORITY; COMPENSATION OF INTERPRETERS; PAYMENT OF COSTS

All interpreters appointed under the provisions of this act shall be appointed by the judge from a list of qualified interpreters maintained by the Kansas Commission for the Deaf and Hearing Impaired if the appearance is before any court or by the chairman or presiding or executive officer of any board, commission or agency by which the proceeding involving such person is being conducted. The interpreter at the rate indicated by the fee scale established by the Kansas commission for the deaf and hearing impaired and may provide for the payment of such services out of funds appropriated for the operation of such courts or agencies.

DEFINITIONS.

- (a) "Appointing authority" means the presiding officer or similar official in any court, board, commission, agency, licensing authority or legislative body of the state where a qualified interpreter is required pursuant to this Act.
- (b) A "hearing-impaired person" means a person who, because of a hearing impairment, has difficulty understanding oral communication.

(c) A "qualified interpreter" means a person certified by the National Registry of Interpreters for the Deaf or is on a list of qualified interpreters compiled by the National Association of the Deaf and/or the Kansas Commission for the Deaf and Hearing Impaired.

K.S.A. 74-7274 hearing impaired only

K.S.A. 75-5391 hearing impaired only

K.S.A. 75-5392 hearing impaired only

K.S.A. 75-5293* 1 through 8c hearing impaired only

*Revisor's typo $(5\underline{3}93)$

K.S.A. 75-5394 hearing impaired only K.S.A. 75-5395 hearing impaired only K.S.A. 75-5396 hearing impaired only K.S.A. 75-5397 hearing impaired only No applicable statutes

Section 1 abolishes commission, July 1, 1992, deaf and hearing impaired

Section 2 deaf and hearing impaired

Section 3 deaf and hearing impaired

Section 4 1 through 10, 12c deaf and hearing impaired

(9) Provide interpreter services for the deaf and hearing impaired (10) Provide a telecommunication message relay service for the deaf and hearing impaired (11) Provide sign language instruction (12) Employ such persons as may be needed from time to time in the fudgement of the executive director to carry out the director's responsibilities under paragraphs (9), (10) and (11) of this subsection.

(10) and (11) of this subsection. Such employees shall be in the unclassified civil service and shall receive an annual salary to be fixed by the commission.

Section 5 deaf and hearing impaired

Section 6 deaf and hearing impaired

Section 7 deaf and hearing impaired

Section 8 deaf and hearing impaired

New Section 9(a) Allows KCDHI
the opportunity to fix, charge and
collect reasonable fees for providing
interpreter services and sign
language instruction.
Section 9(b) All moneys received by
the commission will be deposited
by the Secretary of SRS with the
state treasurer monthly and credited
to the social welfare fund.

1) Continuation of the commission beyond July 1, 1984.

a) The commission has adhered to its statutory mandates K.S.A. 75-5391(1) though (10c) and K.S.A. 75-5393(1) through (8) by providing, encouraging, advocating for, cooperating with, and recommending services and activities as they were needed (see fact sheet of significant accomplishments, dated February 9, 1984)

2) Deaf added to commission's name

6,000 - are prevocationally deaf (became deaf before the age of 19)

22,000 - became deaf after the age of 19

145,000 - are hearing impaired

173,000 - Kansans have impaired hearing.*

The 28,000 Kansans who are deaf represent a unique phenomenon among those who have impaired hearing.

- Medical advancement and adaptive devices do not reduce the affects of deafness
- 2) 90 percent of the deaf children are born to hearing parents. Only 2-3 percent effectively communicate with their children by learning sign language

3) 10 percent of deaf children are born to deaf parents

4) they have a seperate culture

5) inclusion of the term supported by

- a) KCHI board members (January 24, 1984)
- b) Kansas Association of the Deaf
- c) Topeka Association of the Deaf.
- 3) Expanding the Commissions duties
 - A) Providing interpreter services

1) statewide shortage of interpreters

- 2) need to coordinate the activities of the few interpreters present in Kansas
- 3) appointing authorities need a central agency to contact to find qualified interpreters
- 4) interpreters are not paid at the same rate statewide. The commission is given authority to establish a fee that appointing authorities must follow.
- B) Providing a toll free message relay service
 - 1) many service providers throughout the state do not have telecommunication devices to enable them to speak with hearing impaired persons
 - 2) message relay would be a vital link between the deaf community and our hearing oriented society
 - 3) a significant percentage of hearing impaired persons reside in rural Kansas. Message relay would link them to veterinarians, feed and grain stores and their community.

^{*}Data based on National Census of impaired hearing conducted in 1971.

Comparison Between

K.S.A. 74-7274, 75-5391,

75-5392, 75-5393, 75-7594

75-5395, 75-5396 and 75-5397

and

House Bill No. 2893

Prepared For:

House Public Health and Welfare Committee

February, 1984

Prepared By:

Kansas Advisory Committee on Employment of the Handicapped

- C) Providing sign language instruction
 - 1) statewide shortage of interpreters
 - 2) majority of parents have not had sign language instruction available
 - 3) a demonstrated need exists to provide sign language instruction.

Example: Counseling Services

17,000-26,000 persons with impaired hearing have various emotional involvement which needs specialized assistance. The message relay service, interpreter coordination service and sign language instruction classes will help facilitate communication between treatment facilities and the impaired hearing community.

5,000-17,000 persons with impaired hearing are chemical dependent or have alcohol related problems. Assistance would be enhanced by the expansion of the commissions duties.

Expansion of the commissions duties would increase communication whether we are talking about interaction between doctors, lawyers, police and fire departments or family members.

4) Allowing the executive director of KCDHI to employ persons in unclassified civil service to carry out (9), (10) and (11).

The interpreter services, message relay service and the providing of sign language instruction is to be initiated statewide while the present staff of KCDHI is inadequate to meet these needs.

5) New section 9 would give KCDHI the opportunity to provide interpreter services and sign language instruction by charging a user fee.

KANSAS COMMISSION FOR THE HEARING IMPAIRED

FACT SHEET

February 9, 1984

Significant accomplishments during the first year of operation include:

- Published 1983 Directory of Resources for Hearing Impaired Kansans. A 50 page booklet distributed free-of-charge to consumers, service providers and other interested parties. Copies were distributed via deaf clubs, the school for the deaf, the booth at the state fair, parents groups, audiologists and speech therapists, conferences, state agencies and board members. Of the 2,000 copies printed approximately 1500 were distributed as listed above while 400 were mailed upon request from the KCHI office. Reactions to the Directory have been positive.
- Published the Survey of Kansas Families with Hearing Impaired Children by Marnie Campbell. Distributed to board members, leaders in the deaf and hearing impaired community in Kansas and in the United States, to various individuals (professionals, parents, deaf individuals) upon request, and to the Kansas legislators. Approximately 300+ copies have been distributed. Reactions to the Survey have been positive, with deep concern over the needs and lack of coordination of services to hearing impaired children and their families in Kansas.
- Co-sponsored 1983 Conference on Deaf-Blindness, September 26-28, 1983 with Kansas PLAN for Deaf-Blind. The conference featured nationally recognized experts in the field of deaf-blindness as well as a panel of consumers who represented the various degrees and combinations of hearing and visual impairment and the specific needs of each group. Approximately 210 individuals attended the conference. The reactions were positive and there are plans to make it an annual conference.
- Co-sponsored Sign Language Instructor/Leadership Training, July 10-15, 1983 with Johnson County Community College Interpreter Training Program and the National Association of the Deaf/NEPTSLI. Thirteen individuals were selected to participate in this week long training, seven of whom were hearing impaired. Reactions were positive and further training was requested by the participants for next year.

Other activities include:

- Provided information and referral to the public and maintained a log of contacts from information and referral
- Coordinated five sign language classes in Topeka with community agencies
- Gave speeches on the Kansas Commission for the Hearing Impaired and on deafness to: Sertoma of Topeka, Rotary Club of Olathe, 3rd grade public school classes in Junction City, Kansas Chapter of the International Association of Personnel in Employment Security, College class at Emporia State University, Kansas Association of the Deaf, Inc. Convention

- Attended conferences and conventions: Governor's Conference on Agricultural Disability (March, 1983), American Deafness and Rehabilitation Association (June, 1983), Kansas University's Legislative Conference (January, 1983 and 1984) and Kansas Association of the Deaf, Inc. Convention (June, 1983)
- Co-sponsored appearance in Topeka of Sunshine TOO, theatre group from National Technical Institute for the Deaf (March, 1983)
- Attended meetings of consumer groups including: Kansas Association of the Deaf, Kansas Council of Disabled Persons, Kansas Roundtable of Organizations Serving the Hearing Impaired, Inc., Missouri-Kansas Telecommunications for the Deaf, Topeka Association of the Deaf, Olathe Club of the Deaf, Salina Club of the Deaf, Kansas City Chapter of the Registry of Interpreters for the Deaf
- Member of Hearing Conservation Advisory Board and attended meetings thereof
- Wrote bi-monthly articles for Kansas Association of the Deaf, Inc. Newsletter
- Provided materials for Kansas Roundtable of Organizations Serving the Hearing Impaired to distribute at the State Fair (September, 1983)
- Met with hospital administrators and concerned deaf individuals to promote compliance with Section 504 of Public Law 93-112
- Coordinated training for Topeka Association of the Deaf from the Office of Civil Rights
- Wrote issue papers for Vocational Rehabilitation budget justification
- In addition to this the Executive Director has interpreted for countless meetings, Vocational Rehabilitation counseling situations, and emergency situations (hospital, police, etc.) -- all of this making heavy inroads on the director's time and energies

Comparison Between

K.S.A. 75-4351 et seq.

and

House Bill No. 2715

Prepared For:

House Public Health and Welfare Committee

February, 1984

Prepared By:

Kansas Advisory Committee on Employment of the Handicapped

| 1. K.S.A. 75-4351 Title | House Bill 2715 |
|---|--|
| Interpreters appointed for deaf, mute and persons whose primary language is other than English. | Appointment of interpreters for deaf, hearing or speech impaired persons. |
| Required the appointment of a qualified interpreter for persons whose <u>primary language</u> is one other than <u>English</u> , or who are <u>deaf</u> or <u>mute</u> or <u>both</u> . | New Section 2 qualified interpreter appointment for persons who are deaf, hearing impaired or speech impaired |
| | whose <u>primary communciation</u> is <u>nonverbal</u> or through the use of <u>sign language</u> , or <u>both</u> |
| 2. <u>Court Proceedings</u> 75-4351(a) | New Section 2(a) |
| Appointment in any <u>grand jury</u> proceedings when such person is called as a <u>witness</u> | Same |
| 75-4351(b) in any court proceedings which may result in confinement or the imposition of a penal sanction 75-4351(c) in any civil proceeding, whether such person is the plaintiff, defendent or witness | New Section 2(b) HB 2715 combines the essence of 75-4351(b)(c) (b) in any court proceeding whether called as plaintiff, defendent or witness |
| 3. Committee Meetings 75-4351(d) appointment for any proceeding before a board, commission, agency, or licensing authority of the state or any of its political subdivisions | New Section 2(c) same; and adds state advisory committees before legislative body, legislative committee or subcommittee, legislative research or subcommittee or commission authorized by a legislative body |
| | (continued on next page) |

| when such person is the <u>principal party</u> in interest | Same; includes as witness |
|---|--|
| no notification time specified | Request for interpreter must be made to the appointing authority at least 48 hours prior to the proceedings. |
| 4. Arrest 75-4351(e) Appointment required to be made prior to interrogation or taking of a statement. | New Section 2(e) Same |
| 5. Compensation 75-4352 appointing authority shall determine and fix a reasonable fee for interpreter services payment for such costs may be from funds appropriated for the operation of the courts or agencies cost of interpreter services may be charged against the person receiving such assistance | New Section 5 payment for interpreter services is to be at the rate established by KCDHI appointing authority may provide for payment out of funds appropriated for its operation Deleted from bill |
| 6. Qualifications 75-4353(a) Allows interpreter appointment if no other qualified interpreter is available, if he or she is married to that person, related to that person within the first or second degrees of con sanguinity, living with that person or is otherwise interested in the outcome of the proceedings. | New Section 3 would not permit the appointment of persons who have these types of relationships to who they would be appointed to assist (continued on next page) |

Appointment of interpreters must be from a list No such requirement maintained by KCDHI New Section 3 7. Preliminary Determinations Essentially the same; deletes "whose primary language Appointing authority prior to appointment is required is other than English, or who is deaf or mute or both" to make a preliminary determination that the interpreter Requires preliminary determination. No individual shall is able to communicate with the person whose primary be appointed unless the appointing authority makes a language is other than English, or who is deaf or mute or preliminary determination that the interpreter is able to both, and is able to accurately repeat and translate the readily communicate with the person and is able to statement. accurately repeat and translate such statements of the person. New Section 4 and Section 9, lines 0119-0125 8. Oath 75-4354 Same; adds priviledged communication wording. Before entering upon duties every appointed interpreter shall take an oath indicating that a true interpretation in an understandable manner to the person for whom he or she is appointed, and will repeat the statements of such person in English to the best of their skill and judgement The interpreter will not divulge to other persons No priviledged communication protections exist outside the proceedings any priviledged information obtained while serving as an interpreter. (continued on next page)

| 9. Disability Validation | New Section 6 |
|--------------------------|---|
| No such provision exists | Appointing authority may require the person requesting appointment of an interpreter to furnish reasonable proof of deafness, hearing impairment or speech impairment if there is reason to believe the person is not disabled. |

1. Title

- A) The term "mute", which is regarded by Kansas Organizations representing the deaf and hearing impaired as archaic and derogatory, was omitted from the bill.
- B) "Hearing impaired" added to the bill.

1) Persons with hearing impairment represent a distinct populsation not addressed by only using the term "deaf".

2) The commission presently serving this disability group uses hearing impaired in its name.

C) Speech impaired persons added to the bill.

1) This term more adequately reflects one of the physiological effects of hearing reduction or loss.

2) By using (see statute) "Other than English Speaking Persons" it is not abundantly clear whether the statute refers to foreign language interpreters or interpreters for persons with impaired hearing. For clarification the additional term "nonverbal" and "sign language" appear.

3) The interpreter for the hearing impaired has communication skills which are greater than is usually necessary for foreign

language interpreters.

4) Interpretation for the hearing impaired is a specialized service that may involve but is not limited to the following variations

American Sign Language (ASL) Pidgin Signed English (PSE) Manually Coded English (MCE) Finger Spelling Print-on-Palm (POP)

- 2. Court Proceedings Statute and bill are essentially the same.
- 3. Committee Meetings

Expanding appointment of interpreters

A) Hearing impaired persons would like to obtain membership to state advisory committees and need an interpreter to be effective.

B) Would like to attend legislative meetings and would need an inter-

preter present.

- C) Facilities that do not have a qulaified interpreter available are given a reasonable amount of time (48 hours) to locate one. Amendment is consistent with provision provided in other states.
- 4. Arrest Statute and bill are essentially the same.
- 5. Compensation
 - A) Reimbursement for interpreter services varied throughout the state. There exists a need for the rate of payment to be fixed by the commission.

- B) The provision to charge hearing impaired persons for interpreters services has been deleted because such individuals are unable to afford these services. This circumstance exists because an overwhelming majority of hearing impaired persons is unemployed or severely underemployed.
- C) Federal law (Section 504, Rehabilitation Act of 1973, amended) directs service providers to pay for such services.

6. Qualifications

- A) In certain cases a definite conflict of interest would exist, to allow blood relatives, family members or friends to be appointed as their interpreter
- B) To assure that only qualified interpreters are utilized any appointment must be from a list maintained by the commission.

7) Preliminary Determination

- A) There are many types of sign language (see C4) and a qualified interpreter may not be able to communicate with the person they are appointed to serve.

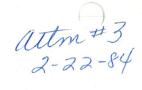
 Example: It may be difficult or impossible for some interpreters to communicate with pre-vocationally deaf persons who may have only rudimentary use of the English language.
- 8) Oath

Priviledged communication wording

- A) Added at the request of hearing impaired persons who have experienced confidentially problems.
- B) The statute only requires an oath that statements will be factually repeated.
- C) Adheres to provisions obtained in other states.
- 9) Disability Validation

Provision was found while researching other states legislation and included as a precautionary measure.

KANSAS DEPARTMENT OF HEALTH AND ENVIRONMENT



TESTIMONY ON HOUSE BILL NO. 3000

PRESENTED FEBRUARY 22, 1984

HOUSE PUBLIC HEALTH AND WELFARE COMMITTEE

This is the official position taken by the Kansas Department of Health and Environment on House Bill No. 3000.

NEED FOR:

A civil penalty system can be an important component of a comprehensive nursing home enforcement system. Civil penalties have long been used in regulating other industries; they are now a standard enforcement tool in the field of environmental protection.

A civil penalty system should be designed so as to assess penalties commensurate with the seriousness of the violations. The system should allow time to correct unintentional or less serious violations while immediately responding to the most serious violations. The current statutes (KSA 39-945, 39-946, and 39-947) authorizing civil penalties do not allow for a prompt civil penalty to be assessed for the most serious violations. The present statutes also require costly and redundant notices to a home where a violation has been cited before a civil penalty can be assessed.

STRENGTHS:

House Bill No. 3000 sets standards to classify violations of licensing standards according to their level of severity and authorizes the immediate assessment of a civil penalty only for the most serious violations. Licensees would still be allowed a reasonable time to correct other violations following formal notification that correction was required. The licensee's right to full due process is protected by KSA 39-947 which is not being amended by this bill. KSA 39-947 gives the home a right to a hearing on the penalty and KSA 39-948 provides for an appeal to the district court.

WEAKNESSES:

None.

DEPARTMENT'S POSITION:

Civil penalty is an "intermediate" sanction intended to remedy deficiencies. A responsive system for assessing civil penalties can be used to promote compliance and avoid reliance on the ultimate authority to revoke the license. The department recommends that the committee report House Bill No. 3000 favorably for passage.

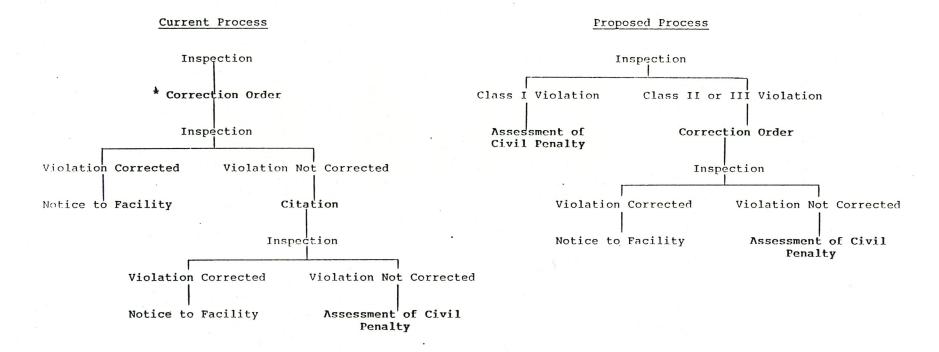
PRESENTED BY: Barbara J. Sabol

Secretary of Health and Environment

attm.#3 2-22-84 attm #4

KANSAS ADULT CARE HOME

CIVIL PENALTY PROCESS



^{*} K.S.A. 39-945. A correction order may be issued by the secretary of health and environment ... to a person licensed to operate an adult care home whenever a duly authorized representative ... inspects or investigates an adult care home and determines that the adult care home is not in compliance with the provisions of article 9 of chapter 39 of the Kansas Statutes Annotated or rule and regulation promulgated thereunder which affects the health, safety, nutrition or sanitation of the adult care home residents.

Care Association after TESTIMONY PRESENTED HOUSE PUBLIC HEALTH SO SO SO SO TESTIMONY PRESENTED HOUSE PUBLIC HEALTH

attm #5

TESTIMONY PRESENTED BEFORE THE HOUSE PUBLIC HEALTH AND WELFARE COMMITTEE

> Dick Hummel, Executive Director Kansas Health Care Association

HOUSE BILL 3000

"AN ACT concerning adult care homes; assessment of civil penalties for violations."

Mr. Chairman and Committee Members:

On behalf of the Kansas Health Care Association, an organization representing over 200 adult care homes (both for-profit and not-for-profit), thank you for this opportunity to appear.

Our association has no objections to this bill, but wish to request your consideration of a technical point in it.

The state licensure body has had the authority to issue correction orders and assess civil penalties (fines) for violations of adult care home rules and regulations that "significantly and adversely affect the health, safety, nutrition, or sanitation of the residents."

Here are two examples of violations cited in recent correction orders, and the adult care home's response:

CORRECTION ORDER

- Hot water heating equipment shall have sufficient capacity to supply hot water at temperatures indicated. Dietary 140° F minimum.
- 2. Dirty linens on floor.

RESPONSE

- Corrected. Water temperature in dietary measured 140° F. The hot water booster restart button was off causing unit malfunction.
- 2. A lap robe was placed on the floor of the Century tub room to catch water dripping from the raised chair. Corrected by removing lap robe from floor.

attm. #5 2-22-84

Testimony on H.B. 3000 By Dick Hummel February 22, 1984 Page Two

We see H.B. 3000 accomplishing two things:

- 1. Standards Categorized. The adult care home rules and regulations will be classified into four categories of violations. We assume the classifications will be accomplished through rules and regulations.
- 2. Higher Penalty Immediate Assessment. A Class I violation, the most serious, would lead to the immediate assessment of a \$500 fine (lines 0040-0043).

We raise a procedural question on how this will function. The words "immediately assess" in line 0042 must be read into the procedure of K.S.A. 39-946 as amended. The "immediately" appearing in line 0063 cannot operate until there has been a determination of a violation. These actions have no procedure in the amended section.

The effectiveness of the assessment attaches upon the service of a written notice.

(The objective of a Class I violation would reasonably appear to be the immediate cessation of a life-threatening act; a \$500 fine levied after the days required to draft and serve an order does not seem appropriate for such an immediate threat. If the life-threatening act is not sufficient for receivership action, the necessity for an "immediate" assessment would appear to relate more to the convenience of the agency than to a concern for the resident.)

To make the objective more rationale and relate the legislative intent for the concern of the resident, we suggest an amendment to the bill on line 0066 after the word "requested.":

Strike the period after the word "requested" and add and the assessment shall be effective on the first day following the date designated in the notice for the correction of the violation.

I would be happy to respond to any questions the committee may have.

KINH

attm. #6

Kansans for Improvement of Nursing Homes, Inc.

927½ MASSACHUSETTS ST. #1

LAWRENCE, KANSAS 66044

842-3088 — Area Code 913

February 22, 1984

STATEMENT SUBMITTED TO THE
HOUSE PUBLIC HEALTH AND WELFARE COMMITTEE
CONCERNING HOUSE BILL 3000

MR. CHAIRMAN AND MEMBERS OF THE COMMITTEE: Kansans for Improvement of Nursing Homes supports HB 3000, which strengthens the state's ability to assess a civil penalty for violations of state standards of nursing home care. The classification of violations by severity of consequence, and the authority given to the Secretary of Health and Environment to levy a fine up to \$500 immediately for certain violations, are useful additions to current law.

We are unsure whether the legislation would permit immediate assessment up to \$500 for Class I violations, as in Sec. 2(a) and would also permit an assessment of an additional \$100 per day per deficiency, for the same Class I violation, after the last day allowed for correction, as in (b). Or is there an overall penalty limitation of \$500?

We wonder whether a fine which may not exceed \$500 is adequate, in all cases, to discourage violation. Most nursing home violations of Health and Environment standards have a price tag. To cite a simple example, if staff ratios are lower than permissible, the home will save substantially on salaries; if the quality and quantity of food is substandard, the home will save on the board and room cost center.

All would agree that homes must and should seek to effect cost savings, but not at the expense of adequate care, food, supplies or housekeeping standards. The balancing trick for the conscientious nursing home is to meet no less than the state's standard at the lowest possible cost. If the penalty for violation of state standard is less costly than it would be to maintain the proper standard, the penalty will not be an effective deterrent to violation by the unconscientious nursing home.

There may not be a single sum that is appropriate for all violations. KINH suggests that perhaps the penalty should bear some direct relationship to both the classification of the violation and to the cost of conformity with state minimum standards of care.

attm. +6 2-22-1984



attm. #6

Kansans for Improvement of Nursing Homes, Inc.

9271/2 MASSACHUSETTS ST. #1

LAWRENCE, KANSAS 66044

842-3088 — Area Code 913

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attm + 7 2-22-84

KANSAS DEPARTMENT OF HEALTH AND ENVIRONMENT BUREAU OF MATERNAL AND CHILD HEALTH SAFETY EVALUATION FORM FOR REGISTRATION OF FAMILY DAY CARE HOMES

| Appli | cant | 9 | | | / | | |
|-------|--------|--|--|--|--|---|------------------------------------|
| | | | Name | | Area Code | Telephone | Number |
| | | | <u> </u> | | 0:1 | | 0 |
| | | | Address | | City | | County |
| (Plea | ase ar | swer all q | he safety of the home buestions YES if you meers, or NA if not applic | t the requi | rements. Any | | |
| YES | (Writ | ce NA if no | t applicable) | | | | |
| | (1) | | to the best of my knowl infectious or contagiou | | | | home are |
| | (2) | person liv abuse; who signed a d offense; w guardian o | that presently there is ing in the home who has has had a child declar iversion agreement invoho has been found to be r conservator or both; a minor child. (K.S.A | been convi ed deprived lving a cha an incapac or who has | cted of child or removed fi rge of child a itated person been found to | abuse or se rom the home abuse or a s in need of | exual e; who has sexual a |
| | (3) | | be temporarily away fro children only with a pe | | | | e, I will |
| | (4) | | nd that I must never le | ave childre | n unattended | in any vehic | cle in . |
| | (5) | I have a p | lan for: Evacuating children in | case of fir | e. | | |
| | | В. | The protection of child | ren in case | of tornado. | | |
| | | | I have discussed these with the children or wi | | | | |
| | (6) | I have the | following emergency nu | mbers liste | d by or on the | e phone: | |
| | | A. | Police | c. | Ambulance | | |
| | | в. | Fire | D. | Nearest pois | on control o | center |
| | (7) | | following information a child for care: | available f | or each child | or will obt | tain upon |
| | | A. | Name, address and place | of employm | ent or location | on of parent | t. |
| | | В. | Parental permission for | emergency | medical care. | | |
| | (8) | | vise parents of children on and the completion of (over) | necessary | | | ild health |
| REV. | 3/83 | | | 1- | 6 | atten = 2 | ±7 2-1984 |

| (9) | should ha | ve: |
|-------|-----------|--|
| | A. | Parental permission for non-prescription medicines. |
| | В. | Prescription bottle with child's name, dosage and name of physician on bottle for prescription medicines. |
| (10) | My home: | |
| | A. | Is reasonably clean and uncluttered. |
| | В. | Is skirted and anchored if mobile home. |
| | c. | Has two exits from first floor. |
| | D. | Has floor furnace guard in place around grate when furnace is on. |
| | E. | Has gas stoves/space heaters/woodburning equipment properly vented and guarded. (A sensor may be installed as alternative to venting). |
| | F. | Has hot water heater properly vented and guarded. |
| | G. | Has all electrical outlets covered with safety caps. |
| | Н. | Has guns in locked storage. |
| (11) | I certify | that the basement in my home |
| | A. | is not used for child care |
| | В. | is used for child care and I certify that I have read the State Fire Marshal Department's Life Safety Requirements for fire protection and will abide by the same. |
| (12) | I have th | e following items stored out of children's reach or locked up: |
| | A. | Medications, prescription and non-prescription. |
| | В. | Household poisons. |
| | c. | Knives and sharp scissors. |
| | D. | Inflammable materials. |
| _(13) | Our cat/d | og have current rabies shots. |
| _(14) | All toys | and play equipment are safe for children's use. |
| _(15) | Playgroun | d equipment is anchored as necessary. |
| _(16) | | and equipment are inspected regularly for defects, and repairs made d from service. |
| | | |

REV/ 3/83

| (1/) | The outdoor play area: | |
|---------------------|--|---|
| | A. Is free from broken glass, broken to tion materials and dangerous adult e | |
| | B. Has a fence separating it from the s premises). | wimming pool (if pool is on |
| (18) | I recognize the need to protect children from children's location at all times. | hazards and am aware of the |
| (19) I pro trave | tect children from hazards such as railroad tr led streets, as follows: | acks, rivers and ponds, heavily |
| A. | I have a fenced yard. | |
| В. | I am always with the children when they play | outside. |
| (20) upon | Stairways are railed and guarded by door, gate accepting children under age three for care. | or other barrier or will be |
| (21) | I use disciplinary methods appropriate to the follows: (Please describe) | age of children in care as |
| | | |
| | | |
| (22) | I am aware that I must not use nor allow anyon physical punishment which can harm a child. | e in my home to use any form of |
| (23) | I understand that all milk and dairy products be pasteurized. | served to children in care must |
| (24) | Infants presently in care are or infants accep se held for bottle feeding if they cannot hold must not be propped up or left in mouth of sle | their own bottle. (Bottles |
| (25) | At meal or snack time I provide or will provid and meat/meat substitutes to children in care. | e milk, juice, fruit, vegetables |
| (26) | Individual towels or paper towels and individu | al wash cloths will be used for |
| (27) | I have or agree to obtain as necessary for chichildren accepted for care in the future approfacilities: | ldren presently in care or for priate napping or resting |
| | A. A crib or playpen for each child und | er eighteen months. |
| | B. Family bed, cot, sofa, lower bunk or over eighteen months (two children m | pad over carpet for each child ay sleep on a double bed). |
| | C. Individual bedding for each child in ture and security of the individual (over) | keeping with the home tempera- child. |

| (28) | Α. | My home is connected to Public Water Supply. |
|--------------|--------|---|
| | | Yes No (If no, please complete question B.) |
| | В. | Water Supply: |
| | | 1. I certify that I have safe water, tested for bacteria and an acceptable nitrate level on (approximate date) |
| | | 2. If the water lab test showed my water to be unsafe, I have attached a statement certifying my alternative action which will provide a safe water supply for all children in child care. (Please contact your local or state health department for a list of approved alternate actions.) |
| (29) | Α. | My home is connected to a public sewerage system. |
| | | Yes No (If no, please complete question B.) |
| | В. | Sewage Disposal System: |
| | | I certify that I have either: |
| | | An approved septic tank and lateral field system that is working properly without draining sewage to the ground surface or into ditches, streams, ponds or other waterways. |
| | | 2. Another type of approved sewage disposal system that is not creating a health hazard. |
| (30) | | derstand that I am liable for the safety and health of children in my homor vehicle. |
| (31) | I cen | rtify that, at present I nor anyone living in the home are under criminal stigation or involved with legal ligation. If no explain. |
| fication o | of in | all information given is true and correct. I understand that falsi- formation may result in denial or revocation of the Certificate of (K.S.A. 65-521) |
| | | |
| | | |
| | | Signature of Applicant Date |
| JH: SAN: JJV | √: ta | |
| SEF-KDHE-N | 1CH Re | ev. 3/81 |
| I am | or p | an to enroll with Day Care Referral Agency. |

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KANSAS DEPARTMENT OF HEALTH AND ENVIRONMENT

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TESTIMONY ON HOUSE BILL NO. 2919

FEBRUARY 22, 1984

HOUSE PUBLIC HEALTH AND WELFARE COMMITTEE

Background:

In 1980 the legislature modified the child care licensing act giving "family day care homes" an option to be licensed or registered with the Secretary of Health and Environment. Family day care homes must meet the requirements of not more than 6 children less than 16 years of age (not more than 3 under 18 months of age) including the providers own children under the age of 16. The requirements for registration included annual application on forms which relate to conditions in the home from the perspective of social, health and physical safety. The law also provided that the certificate can be revoked or not renewed if there had been falsification of information on the application. Right of access for inspection purposes was limited to the investigation of complaints only.

The philosophy behind the registration program for family day care puts the responsibility for meeting standards in a small care facility on the providers of care and on the parents who have elected to place their children in that home. The role of the State in this situation would be to set standards, identify the names of those providing care, investigate complaints relating to violation of the standards, and if necessary, revoke or fail to renew a certificate. This is an important and developing concept in the care of children in small facilities. By requiring regular monitoring visits by the State it is implied that the State has the responsibility to assure that standards are met in these small places.

Position of the Department:

The Department of Health and Environment supports the additional right-of-access proposed by House Bill 2919 and the requirement for random monitoring visits to assess compliance in family day care homes. It would be extremely useful to know whether registered homes are different from licensed homes with regard to their compliance with the standards. We believe, however, that this requirement should be limited to the time necessary to make a determination of the relative safety of registered homes when compared with licensed homes. The requirement should be "sunsetted" July 1, 1987 after a report is presented to the Legislature in January 1987. This would allow a full 2 to 2 1/2 year study for the comparison and should the data show that continued monitoring is necessary, the Session of 1987 would be able to extend the requirement.

To strengthen the registration statutes we believe that amendments should be made to require the person responsible for the family day care home to have knowledge of the standards, to share the standards with the parents whose children are in care and to inform parents of the complaint procedures. We believe this would have greater impact on the quality of the home and compliance with standards than the threat of a random visit.

Attm . # 8 2-22-1984 Testimony on House Bill No. 2919 February 22, 1984 Page 2

In summary, our recommendations are as follows:

- Define the random monitoring visits as a study with a limited time frame.
- 2. Strengthen the idea of community and provider responsibility for compliance with standards with the additional requirements stated.