Approved The AND CMALL PHISTANESS

MINUTES OF THE SENATE COMMITTEE ON AGRICULTURE AND SMALL BUSINESS

The meeting was called to order by Senator Fred Kerr Chairperson

10:00 a.m./pxxxon Friday, February 3, 1984 , 19 in room 423-S of the Capitol.

All members were present except: Senator Ross Doyen (E)

Senator Ed Reilly (E)

Committee staff present: Raney Gilliland, Research Department

Conferees appearing before the committee:

Dr. Charles Deyoe, Head of Grain Science & Industry, KSU

Dr. Kurt Feltner, Associate Dean of Ag and

Associate Director, KSU Ag Experiment Station

Professor John Wingfield, Grain Science Department Gerald Riley, Kansas Wheatgrowers Association

Senator Arasmith moved the February 2, 1984 minutes be approved, seconded by Senator Allen. Motion carried.

Senator Kerr stated there is concern about foreign matter being in grain and called on the KSU staff to present their views.

Dr. Deyoe stated they are concerned about our grain quality at the other end. He stated the KSU Grain Science Department can speak with expertise. He turned the meeting over to Dr. Feltner who stated Kansas wheat has held high prestige for its high quality. They work closely with the Kansas Wheatgrowers, Kansas Wheat Commission and ag economists. He introduced Professor Wingfield who has been with the Grain Science Department since 1977. Mr. Wingfield stated he had 27 years experience in the milling industry. He stated dockage is hard to understand. (Note complaints from Germany, France, Holland, Switzerland in Attach-ment 1.) He noted that some complaints have come from other countries, but the major complaints are from Europe.

Attachment 2 defines dockage as material other than wheat that can be readily removed from wheat by a Carter Dockage Tester; it sets out how much is in Kansas wheat; how accurate the dockage tester is; how the dockage is removed; and the cost of a dockage removal unit, which is expensive.

Attachment 3 sets out the wheat quality concerns in the U.S. Mr. Wingfield stated the following is needed at this time:

- 1. Continued efforts to disseminate information that will help the producer and elevator operator in making a decision on the profitability of cleaning wheat before sale or resale.
- 2. Revise the Grain Standards so as to include Dockage into the Foreign Material test for grading wheat.
- 3. Conduct a broad study of the world wide wheat marketing picture to determine the exact impact on each buying country of U.S. wheat quality, or lack of it, with proposed solutions to any problems encountered.

FGIS certification is on the vessel as it leaves the port--they have nothing to do with what happens after it leaves the dock.

Mr. Wingfield stated there is growing concern relative to infestation of the grain. Much of the insect infectation in wheat is internal and cannot and is not recognized by present FGIS procedures. He feels it is important that a quick and accurate method for the detections of internal

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON AGRICULTURE AND SMALL BUSINESS, room 423-S, Statehouse, at 10:00 a.m./NAX on Friday, February 3, 1984, 19...

infectation be developed and included in the grain standards, before further damage in the reputation of U.S. and Kansas wheat quality might result.

Answering Senator Karr's inquiry, Mr. Wingfield stated there is a study being made in North Dakota; we have offered to exchange information—it is a total problem. Mr. Wingfield also stated there has been a proposal to make a change in the standards. Most complaints come from Europe since they have a high tariff and demand high quality. He stated he inquired when in Russia how U.S. wheat compared with wheat from Canada and received the answer "equal to or better", but stated this came from high echelon.

Answering Senator Kerr's inquiry if he feels there is any intentional effort to add materials to wheat which result in these complaints, Mr. Wingfield stated traders could understandably bring wheat up to the #2 limits. On dockage, he has not made up his mind, but stated more studies should be given to the wheat. He feels a committee of knowledgeable, interested legislators, qualified technical people and grain science people should study the issue and perhaps be sent overseas and sit down with the buyers to ascertain what, if anything, is wrong and what can be done.

In answer to Senator Kerr's inquiry as to what he thought about the proposed red wheat class, Mr. Wingfield said it will become a discount class with a discount price.

Dr. Feltner stated since 20% of this country's wheat comes out of Kansas the leadership should come from Kansas. He stated a 1¢ bushel difference means \$5 million.

Dr. Deyoe said they feel the U.S. standards are very good, but an improvement can be made. We have to identify what our problems are, but we cannot completely change the system. He feels the issue is a serious one for producers.

Mr. Riley stated the Kansas Wheatgrowers are interested in quality production as it is shipped overseas. He is interested in where we are going to go and if all countries would pay for high quality wheat.

The meeting was adjourned.

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SENATE

AGRICULTURE AND SMALL BUSINESS COMMITTEE

10:00 a.m., Room 423-S

Friday, Feb. 3, 1984

		Date .
NAME	ADDRESS	ORGANIZATION
DouJACKA	TOPEKA	KE STATE BOAKDOF ACKCULTURE
ER Fastry	Tope Ra	455.B. OFA washing Die
Steven Graham	Hutchinson	KS. Wheat Commission
Gory M. Bothwell	Topeke	155 GID
Som Redr	Topela	KSGID
Marin P. Mofel		
Loudy Josh	11	Ks. Co-op Council
Berky Cienakan	//	Comm of Farm Mass.
Tiffile B	Manhattan	Kausas State Ouversity
John Blythe	Manhatton	Kansas From Purery
Challe Douce	- Manhattan, Ks	Ihan es Tata Carionas
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Department of Grain Science and industry

Shelienberger Hall Manhattan, Kansas 69506 \$13-532-6161

MEM0

attachment, 2/14

: Dr. Harvey Kiser

Dr. L. D. Schnake

From

: Mr. John Wingfield

Date

: July 18, 1983

Subject: European Complaints of U.S. Wheat Quality

As the above subject directly relates to the study on dockage, it should be of interest.

Dr. Deyoe has provided me with a number of documents relating to poor quality U.S. wheat in Europe, which he in turn received from Nicolaas Konijnendijk of U.S. Wheat, Rotterdam. I have abstracted them for your convenience.

> Semoulerie de Normandie Roven, France (Durum and Spring)

This company has the "outright impression" that from 5% to 8% dust has been added at the U.S. elevators. There is a big difference between the certificate and reality. Laborers avoid these cargos at the port due to health reasons.

Nick inspected a durum cargo at Gent and sent samples for analys 5, June 1982.

Dust	3.5-5.0% 5.0-8.0%	(1st Cleaning) (2nd Cleaning)
Other Classes	5.8% 2.1 7.9%	White Wheat Soft (Red?)
Damaged	2.7% .4% 3.1%	Disease Heated
Impurities	.5% 7.0 4.0 1.3 4.2 .9	Weevily Broken Shrunken Black Point Germinated Other

MEMO July 18, 1983 Page 2

Eraot

Trace

Total amount of undesirable material using 5% dust average is 33.9%!

A report from the same company in November 1981 showed the following for a shipment of Hard Amber Durum from Duluth.

Dust	3.0	(Ave.) Max. 8.0%
Other Classes	6.0 .6 6.6%	Yellow Berry Soft
Damaged	.2% .3% .5%	Insect Other
Impurities	2.4% 5.2 6.8 6.1 3.6 .2 24.5%	Disease Broken Shrunken/Broken Black Spots Germinated Other

Total amount of undesirable material 34.6%

They again comment that the grain quality received is not reflected by the certificate of grade. They ask for a method of obtaining grade at port of arrival for making claims.

2. Bremer Rolandmuhle Bremen, Germany, January 1982

Letter refers to the 100% levy the EEC has on dust/dockage/ foreign material in high quality imported blending wheats. They understand that cleaning wheat in the U.S. would raise the price to European buyers, but feel every D. Mark paid as levy for "offals, dust dockage and foreign materials" is lost for the exporter as well as for the importer. (Assume he refers to loss of market for exporter, loss of product for importer.)

MEMO Culy 18, 1983 Page 3

Einfuhrhandel Mannheim Mannheim, Germany, January, 1982 (Winter-Spring-Durum)

They feel that "dirt" averages 4% even though the U.S. certificate shows 1% dockage. The dust, dockage and foreign material has "no value to the German mills. They do not feel the inspection certificate reflects the poor quality wheat they receive. They figure their loss as follows per ton.

		Breadwheat	Durum
1.	4% dust (no value) DM	28.00	34.00
2.	Cost of cleaning	3.00	3.00
3.	Levy/freight	10.40 41.40	15.20 52.20
4.	Less 1% maximum dockage rebate. CIF Rotterdam	4.50	4.50
	Net loss/ton	DM 36.90	47.70
	U.S. Equiv./ton/bo.	\$ 16.40 .45	21.20

4. Wilhelm Werhahn Mills Neuss, Germany, 1981-82

		% Defects			c/ /0
Wheat Source	Dust/Weed Seeds	Germinated	Broken	Other Grains	Total (Bezatz)
U.S. (Durum) #3	1.1	5.9	8.6	2.0	17.6
Canadian (Durum)	1.0	.9	4.4	. 4	6.7
French (Durum)	.2	1.0	4.8	1.1	7.1
U.S. (Winter)	.2	1.4	3.6	3.6	8.8
U.S. (Spring)	.8	. 4	3.2	3.3	7.7

MEMO July 12, 1983 Page 4

(Continued)

(00//01///024)	% Defects			e/ /#	
Wheat Source	Dust/Weed Seeds	Germinated	Broken	Other <u>Grains</u>	Total (Bezatz)
English	.2	.1	.6	.6	1.5
French	.3	.1	2.0	1.0	3.4
Belgian	.2	.1	2.2	1.2	3 7

5. Statens Kornforretning Oslo, Norway

U.S. is the only exporting country in the world where dockage is permitted to be shipped together with the grain. They would prefer to pay a higher price for precleaned grain instead of paying freight on dockage, incurring the expense of cleaning out the dockage, having exposure to increased risks of dust explosions, and finally having to dispose of the dockage.

Report dockage of mostly 1.5% for Northern Spring. No indication of how this number is obtained or how it compares to other wheats.

Graanhandel "Trigo" Bavel, Holland

Sometimes clean out 5 to 6% in elevator before delivering U.S. wheat. Percentage of dust found in USA No. 2 Northern Spring and USA No. 2 Hard Red Winter is "enormous". Have skepticism about accuracy of log books on dockage certification. Feel that the certificates are not in order. Have lost customers.

Invoice for cleaning #2 H.R.S. wheat, where wheat was purchased from a silo in Dordrocht that was sent to a "cleaning company" before it could enter the mill. This cleaning company evidently removed about 12.6% dockage having a value of only 37% of the wheat value. Total cost to the buyer was Dfl. 354.39 on 10050 kg of wheat.

(Wheat sold at Dfl. 80 per 100 kg Screenings at Dfl. 30 per 100 kg.) MEMO July 18, 1993 Page 5

One might fuss with some of this on technical grounds, but the truly crushing commentary on U.S wheat quality are the huge distructs of up to 60¢ per bushel against U.S. spring and winter wheats contared to comparable protein Canadian wheats. This discount is of the same magnitude, shown for defect levels in U.S. wheat. (See Mannheim example.)

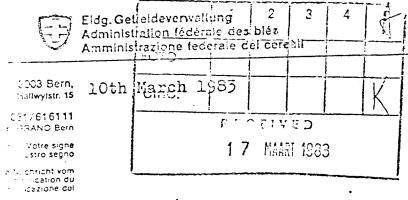
I feel we should rethink some of our statements in the Dockage report based on the above information.

When can we meet?

John Wingfield

/dks

cc: Dr. C. W. Deyoe 🗸



Mr. Lewis Lebakken, Jr.
Regulations and Directives Unit
Federal Grain Inspection Service
USDA South Building, Room 1675

WASHINGTON D.C. 20250

U. S. A.

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New regulations regarding the official certification of "Dockage" for wheat exported by the United States

Dear Mr. Lebakken,

By the report for January 1983 on the wheat situation in the United States (U.S. Wheat Review), delivered by the European Office of U.S. Wheat Associates Inc. in Rotterdam, the reader's attention is drawn to the fact that the U.S. Federal Grain Inspection Service is trying to find and establish new regulations in respect to the determination and certification of dockage for wheat exports by the United States. As our Administration itself from time to time imports U.S. wheat and, therefore, has gained some experience in this matter — especially with No. 2 Northern Spring Wheat with a protein content of 14 or 15% — we should like to make the following comments.

Your proposition, which in the end aimes at a further limitation of dockage and at a certification which corresponds better to the effective content is certainly valuable and will be welcomed by all importers of U.S. wheat. The new practice will not only lead to an improvement in the quality but will also help the importers of such wheat to save money. Although, the buyer up to now was granted a certain refund for dockage on the cif-value of the cargo, he still had to bear the transportation costs from the European sea port to the final inland destination and the additional expenses for the financing (insurance, customs duty and other border levies etc.) on the practically worthless dockage, which could make up quite a substantial amount of money. For these reasons, we would prefer to buy wheat which has been cleaned before being graded and, as a result would be free of dockage. It is a fact that such a change of your policy would cause the exporter some expenses. But, on the other hand, we are persuaded that such a practice would be profitable in the long rund, especially if one takes into consideration that a higher price could be asked for pre-cleaned wheat which contains a minimum of dockage. We are also convinced that for example U.S. Northern Spring Wheat, which is free of dockage, would be much more competitive compared to Canada Western Red Spring Wheat. At present, No. 1 Canada Western Red Spring Wheat, 13,5% protein, for shipment in April/May, is offered at a price of US\$ 195.-- per ton on the basis cif Antwerp/Rotterdam/Amsterdam. On the same basis No. 2 U.S. Northern Spring Wheat, 14% or 15% protein, costs US\$ 169.-- or US\$ 175.-- per ton respectively. The difference in price compared with Canadian Wheat, therefore, is not less than US\$ 26.-- or US\$ 20.-- per ton respectively, a difference which is considerable. If U.S. wheat for example, would be cleaned prior to its exportation, we could save the money for cleaning the wheat before putting it on stock in Switzerland. Cleaning however is absolutely necessary, as the wheat is kept on stock by the Administration and is part of our basic reserve stocks. Reserve stocks are normally attributed to the mills for processing only after a few years of storage.

We hope very much that with our frank position in this matter, we can render you good services.

With kind regards,

yours very truly,
SWISS FEDERAL CEREALS
ADMINISTRATION

A. Brugger
Director

Copy is sent to:

- U.S. Wheat Associates Inc. Coolsingel 6 3011 AD-Rotterdam/Netherlands
- Embassy of the United States Agricultural Department Jubiläumsstrasse 98

3005 Berne/Switzerland

U.S. WHEAT ASSOCIATE INC.

COOLSINGEL 6 - ROTTERDAM - THE NETHERLANDS

Phone: 010-139155

FOREIGN MARKET DEVELOPMENT REPORT

SWITZERLAND / GERMANY

TRAVELLERS:

Nicolaas E. Konijnendijk, Marketing Specialist

Dr. Joel Dick, Department of Cereal Chemistry & Technolog

North Dakota State University

ITINERARY:

FRANKFURT-Germany (Konijnendijk only), March 13-14, 1982

ZURICH-Switzerland, March 14-17, 1982

DETMOLD-Germany, March 17-19, 1982

DUSSELDORF-Germany, March 19-22, 1982

MANNHEIM-Germany, March 22-23, 1982

FRANKFURT-Germany, March 23-24, 1982

PURPOSE:

To accompany Dr. Joel Dick, Durum Wheat Quality Specialis of the Department of Cereal Chemistry and Technology, North Dakota State University to the International Durum and Pasta Meeting in Detmold, Germany.

To make visits to other main flour milling and semolina industries in Germany and Switzerland.

Dr. Joel Dick visited the main milling industry in Switzerland. Due to a big difference in import levies between breadwheat and durum in Switzerland, US\$ 145 p.t. for breadwheat and US\$ 15 p.t. for durum, local feed prices were, for a while, higher than the durum, therefore good demand existed for durum. Imports of durum were on the increase in Switzerland and due to the heavy competition of the Italians on the decrease in Germany

Dr. Joel Dick's presentation at Detmold about "Wheat Sprouting" was very well received at the International Durum and Semolina Convention. The Institute's "Arbeitsgemeinschaft Getreideforschung" took care of Dr. Joel Dick's presention for translation into German and passed it out during the convention. Questions raised by the participants were all answered by Dr. Dick to the satisfaction of all. As Dr. Seibel, the manager of this international meeting, said, "It is very important to work together on a international basis to solve this sprouting problem", and thanked the North Dakota State University for their work in this field. Many new and useful contacts were made for future use.

German durum millers are facing a dark future in durum milling due to the heavy and, as they state, unfair competition by the Italians allowed by the Commission in Brussels. Moreover they complained about the quality of U.S. wheat, which is definitely lower than Canadian or French wheat due to impurities in the U.S. wheat. Dr. Dick requested

laboratory figures and received copies of laboratory tests of samples from arrived vessels. The copies give a picture from 1980, 1981 to 1982 and show big differences in total defects (Besatz). In 1931 Canadian had total defects ranging from 5.5 to 6.6%, French wheat from 8.5 to 9.9%, whereas U.S. wheat showed a 14 to 22.6%. A summarized copy of the mill's laboratory analysis is attached to this report.

Mr. Scharf of the Wilhelm Werhahn Mills in Neuss informed that despite of the price scount they fear the divals coming from the U.S., informed the travelle had a to the regulations in the EEC they only need highest quality and are willing pay for it, but with U.S. wheat you are never sure what quality you receive. On our question as to why they do not complain they informed Dr. Dick that they had given up complaining 4 to 5 years ago because contract is final at loading. We informed the millers we visited to make, immediately after arrival in Rotterdam, a sample representing the whole cargo and if it does not represent the wheat they bought to file a complaint.

A visit was also made to a German trader in Mannheim and they informed the travellers that the winter crops in Germany in barley and wheat has suffered and they expect a crop damage of between 8 to 10%. This trader had a flour contract with the USSR for delivery of 50,000 tons of flour in January and February. This flour stored in several ports is still not loaded into Russian vessels. Also is the trader not receiving any information when the vessels will arrive. The flour is not yet paid and the cost for storage is enormous, all this put together is bringing this company into a bad financial situation. But as he said, "We received this information before, many other contracts are delayed by the Russians due to severe money problems."

Greece, who has become a member of the EEC recently, is increasing its durum production. Several German millers showed us good durum semolina. Trading with Greece traders seems, up to now, a bit difficult. The crops in Greece were, before entering the EEC 376,000 tons in 1979 and 631,000 tons in 1981. The yield was 1.9 tons per hectare in 1979 and 2.4 tons per hectare in 1981. Vitreous kernels in 1979 was 84% and only 65% in 1981. Expectations are that the yield will soon overtake the quality.

PERSONS CONTACTED

SWITZERLAND:

Mr. A.W. Brunner, General Manager, Coop Mühle, Zürich

Mr. Ackerman, Director Research, Coop Mühle, Zürich

Mr. Alois Gamma, Gebr. Bühler, Uzwil

Mr. Ernst Schefer, Director, Gebr. Bühler, Uzwil

Mr. Christian Lippuner, Assistant Manager, Gebr. Bühler, Uzwil

Mr. Josel Mauser, Vice President, Gebr. Bühler, Uzwil

GERMANY

Mr. Peter Werle, Einfuhrhandel Mannheim, Mannheim

Mr. Krelges, Hildebrand Mühle (Kampffmeyer), Mannheim

Mr. Reifenstuhl, Hildebrand Mühle (Kampffmeyer), Mannheim

Mr. Schneider, Park Mühle, Mannheim

Mr. Trocktenhengst, Park Mühle, Mannheim

Mr. F. Lorenz, Director, Ludwigshafener Walzmühle, Ludwigshafen

Mr. Roll, Director Research, Ludwigshafener Walzmühle. Ludwigshafen

Mr. Richard Zadow, Director, Wilhelm Werhahn Mühle, Neuss

Mr. Reinhold Scharf, Wilhelm Werhahn Mühle, Neuss

Ms. Marjatta Korkman, Cereal Chemist, Vaasa Mills, Helsinki/Finland

Mr. Fajer Fajerson, Agr. Professor/Director, Plant Breeding Station, Stockholm/Sweden

Prof. H. Bolling, Federal Research Institute for Cereal Industry, Detmold

Prof. W. Seibel,

and many more seminar participants, of which a list is available.

N.E. Konijnendijk Marketing Specialist

Rotterdam, April 6, 1982 NEK/vdr . (- -)

Mai II zi im üi in II e

DURUMWEIZENMÜHLE
LAGEFELUND UMSCHLAG

U.S. WHEAT Associates, inc. Coolsingel 6

3011 AD-Rotterdam . Niederlande

> Watzmühlstraße 63 6700 LUDWIGSHAFEN AM RHEIN

Ihre Zeichen

Ihre Nachricht vom

Unsere Zeichen

den

Lo/Gr

3.3.1983

Betr.: Qualitätsreklamation Hard Amber Durum US Nr. 3

Sehr geehrter Herr Konijnendijk,

unter Bezugnahme auf unsere vorangegangen Gespräche und den vorangegangenen Schriftwechsel fügen wir Ihnen als Anlage eine Aufstellung bei, aus der die völlig ungenügenden Qualitäten der letzten Ankünfte bei uns in Hard Amber Durum US Nr. 3 deutlich hervorgehen. Infolge der inzwischen verstrichenen Zeit sind wir leider nicht mehr in der Lage, auf einem offiziellen Formular die gewünschte Qualitätsreklamation vorzunehmen. Wir haben von der Möglichkeit, mittels eines offiziellen Formulars eine echte Qualitätsreklamation innerhalb einer bestimmten Frist anzubringen, erst zu spät erfahren, als nach diesen Fristen die Muster in den USA wahrscheinlich bereits vernichtet waren. Dennoch haben wir das Zahlenmaterial zusammengestellt, damit Sie sich vergewissern können, wie sehr die Lieferungen von den Angaben in den Zertifikaten abweichen! Die Feststellungen beziehen sich auf Ankünfte gegen Ende 1982, die zur Deckung unserer Winterversorgung nötig waren.

Sie werden sich vorstellen können, dass wir - und sicherlich auch die anderen Durummühlen - die neuen Ankünfte, nach der Wiedereröffnung der Schiffahrt auf dem St. Lorenz Strom, mit besonderer Sorgfalt untersuchen und kontrollieren werden. Sollten sich dabei wiederum derartig gravierende Abweichungen von den Zertifikaten und damit schlechte Qualitäten ergeben, werden wir umgehend reklamieren. Wir möchten aber auch an dieser Stelle nochmals betonen, dass die vorgegebene Frist zu kurz ist, wenn man die langen Transportzeiten berücksichtigt. Wenn die Beteuerungen,

FOTO

CIRC.

SUBJECT: Quality Complaint - Hard Amber Durum US. 169. 2

2 4 MARK 1983

Dear Mr. Konijnendijk,

with reference to recent conversations and exchange of letters we had with you, we enclose a table which clearly shows the completely unsatisfactory qualities of recent arrivals at our mill of Hard Amber Durum U.S. No. 3. As a result of the time passed-by we, unfortunately, are no longer in a position to file the requested claim on the official form-sheet. We have learned too late of the possibility to file a genuine quality complaint on an official form within a given period, at a time when, according to the terms, the samples in the U.S. probably have already been destroyed. Nevertheless, we have compiled the figures so that you may convince yourselves to what extent the deliveries obtained deviated from the data in the certificates! The analyses are for the arrivals towards the end of 1982, which we had needed to fill up our winter supply.

You can imagine that we - and certainly the other durum-mills, too - will analyse and control with special care the new arrivals after the re-opening of the St. Lawrence shipping season. Should then again such grave deviations from the certificates and, hence, poor qualities show up, we will immediately file complaints. At this occasion we would like to emphasize again that the given due-terms are too short considering the long transportation time. If the assertions by the Americans that they would like by all means to deliver good qualities are true, they should in the first place be ready to extend the due-terms so that justified claims can be settled to satisfaction. We are not interested in obtaining any (later) price compensation for inferior quality, but would like to obtain the quality ordered at the negotiated price. If we take into consideration that according to the 1977 quality requirements for durum wheat total defects, for instance, should not surpass 8%, your recent shipments are far away from this objective.

We are looking forward with interest to your further news in this matter.

Sincerely,

(signature)

Enclosure

die die Amerikaner von sich gegeben haben - sie wollten unbedingt gute Qualitäten liefern - wahr sind, dann müssen Sie als erstes bereit sein die Fristen zu verlängern, damit berechtigte Reklamationen auch einwandfrei erledigt werden können. Uns geht es nicht darum, für schlechtere Qualitäten irgend welche Preiserstattungen zu bekommen, sondern wir wollen die bestellte Qualität auch zum vereinbarten Preis erhalten. Wenn wir berücksichtigen, dass nach den Qualitätskriterien für Durumweizen von 1977 zum Beispiel Defects (total) 8 % nicht überschreiten dürfen, dann sind Sie mit den letzten Lieferungen weit davon entfernt.

Wir sehen Ihren weiteren Nachrichten mit Interesse entgegen.

Mit freundlichen Grüssen LUDWIGSHAFENER WALZMÜHLE ERWING KG

Anlage

Einfuhrhaniel Mannheim Germany

Re: Quality of U.S. Ereadwheats and Durum

Dear Sirs,

Referring to the Mannheim Seminar in the Wartburg hotel in October of last year you were able to convince yourselves that the German millers objected with regard to the bad quality as well as for the U.S. Breadwheat NSW 2 14.7 protein, HRW 2 - 13.7 protein as also the U.S. Durum wheat number 3.

The arrivals at the mills of U.S. wheat compared with the Canadian wheat are showing that U.S. wheat is much more unclean. The dust, dockage and foreign material are of no value to the German mills.

Not only our mills in Germany have complained, but also at the discharge in Rotterdam, as you can note at the enclosed discharge information letter of the company Palte & Haentjes in Rotterdam of December 17, 1981.

The amount of dirt averages approximately 4%, but the dockage shown in the Inspection Certificate gives in most cases only 0.5 - 1%. We are of the opinion that it is your responsibility to stop this.

These grains, which have no value, is only a loss for the mill and consists of:

	•					
1)	1) 4% wheat of no value		Breadwheat		Durum	
taking into consideration that the mill price is between DM 700 - Breadwht/ DM 850 Durum per ton.	DM	28.00	DM	34.00 p.ton		
2)	Aspiration costs		3.00		3.00	
3)	Levy freight paid for grains which are not usable. DM 260 for breadwhe	a t	•			
	and DM 380 for durum		10.40	4	15.20	
		DM	41.40	DM	52.20 p.ton	
	receive a max. Dockage of 1% CIF Rotterdam of		4.50 .	•	4.50	
	TOTAL LOSS	DM	36.90	DM	47.70	
		US\$	16.40	US\$	21.20	

The losses of these millers have been discussed at the Seminar. It is also necessar that the Inspection Certificates have to be changed.

We ask you kindly to do your utmost for the interest of the German milling industry but also of the experters of U.S. wheat, as the demand of the German millers for Canadian wheat is increasing.

Hans P. Erling Bremer Rolandmühle 6 Jan . 82

Dear Mr. Nicolaas,

Herewith we gladly confirm the several conversations with you and your organization.

I have the opinion that the amount of dust and dockage and foreign material in the wheat imported from the U.S. increases the costs unnecessarily.

It is known in the interior market in the U.S. that the contents of dockage of the delivered quantities is subtracted and you can consider that the feed value of the dockage is about equal to the cleaning costs.

If the dockage and foreign material is taken out of the grains immediately at the loading in the U.S. the wheat for the receivers in Europe will raise the price.

But if you leave the dust, the dockage and foreign material in the grains the EEC tax officials put also levy on this as they declare the dust/dockage/foreign material as being wheat and the full amount of 100% levy has to be paid. This concerns in particular high quality wheats which are charged with another levy on top.

The U.S. wheat is imported by the European millers only for their very good blending possibilities. For other purposes it is too expensive due to the high levy.

From this results automatically that the cleanings and the wheat off-falls of the imported wheats are of the same value of our domestic wheats. Due to this every D.Mark paid as levy for off-falls, dust, dockage and foreign materials is lost as well for the exporters as for the importers.

Jscar Goldstein Semoulerie de Normandie

Sir,

We have to inform you that we have been particularly discontented with regard to the quality of durum which you have delivered to us during the last whole year.

We know that the crop conditions in 1980 were not good but we got the impression that the exporters have increased the bad wheat quality by adding dust and waste products which you normally do not find in the wheat. We have also found at certain moments, during the discharges, wheat with a dust content of between 5 and 8 percent, which, please note, does not reflect to the total discharge but we can say an average amount of dust has been 3 percent.

We send you enclosed a wheat analysis made on vessel "Anchises" loaded at Duluth on October 16, 1981 and we have found specially 6.8% small grains, 6.1% spotted grains and 3.6% germinated wheat.

We can say that the wheat which has been delivered last year do no has the respected American average standard and the grading certificate, which we have received does not represent at all the reality of the wheats which we have received.

As the inspection certificates of American grains have to be considered final after the grains are loaded, it is obvious that it is unnecessary that we present a claim at the moment that the vessels arrive in one of the European ports.

We wish that the inspection of American grains face once a rigorously controle when the vessles are leaving and that they will take samples on arrival at Europe to render account that there are not added substitutes between leaving the Elevator and the wheat received at arrival in Europe.

We count on you that you will pass on our claims to the American authorities and hope that we will find a clear improvement and we can maintain our purchases from the U.S.

(NORWEGIAN GRAIN CORPORATION) - 4 5

U. S. Wheat Associates, Inc. Coolsingel 6 3011 AD - ROTTERDAM Netherlands

Your ref.

Our ref. OP/RT

oslo. January 8th, 1382

Dear Sirs,

Re Dockage

Dockage in U.S. Wheat and Rye has always been a problem to our organization as importer and the Norwegian milling industry as user of the grain.

Why U.S.A. should be the only exporting country in the world where dockage is permitted to be shipped together with the grain has always been a great question to us. It has never been properly explained to us on which law or regulation it has its basis, even when the problem has been discussed in the U.S.D.A.

We should much prefer to have the grain cleaned by the shipper before loading, even at a higher price for the grain, instead of paying freight for the dockage, paying expenses for cleaning the grain at port of unloading and dispose of the dockage, and at last but not at least, there is the increased risk of dust explosion at the receiving plant when the grain is unclean.

We are aware that dockage is a great problem to many other importers and users of American wheat and rye and we should like to know if your organization could do anything to have the system changed.

Sincerely,
Statema Estations
(NORWEGIAN GRAIN CORPORATION)

Th. Wolden

Otto Poulsen

POSTBUS 5 - 4854 ZG BAVEL (HOLLAND)

January 6, 1982

Telefoon

54849

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Beurs Rotterdam 010 -131105

K.v.K. Breda

Bank: A.B.N. Rotterdam Rek.nr. 50.03.37.004

U.S. Wheat Associates, Inc. Coolsingel 6 Rotterdam

- 3 JAN 1912

Gentlmen;

Following your request we repeat by this letter the many, many complaints, we passed on to you during the last year. The percentages of dust found in USA No. 2 Northern Spring Wheat as well as USA No. 2 Hard Red Winter Wheat are enormous. This causes problems for the bigger mills, because it happens that the cleaning department is unable to do its job properly. As you know, we store US Wheats directly from the seagoing vessel into the elevator in Dordracht (this elevator is operating only wheat for us) and we deliver the US Wheats by truck in parcels varying between 5/40 tons to smaller mills, not only in Holland, but also in Belgium and France. We are confronted regularly with complaints about the percentages of admixture and dust, because of the fact that these small mills dont possess such a perfect cleaning system as the bigger mills. Becuase of dust reasons we have lost already various customers in the Netherlands and Belgium. When we should decide to clean the wheat in our elevator, we have to clean out a percentage of about 5/6 so we should have to increase our prices heavily and that is impossible by means of competition. We have a strong feeling that the dockage certificates we receive as a part of the documents presented, are not in order. Since a longer period we request the ship log inspection sheats of the seagoing vessels and when we compare the results on these sheets with the respective percentages mentioned on the inspection certificates, it is frequently doubtful whether they are correct. Once FGIS corrected the imspection certificate, but it was the first and the last time. Until now nobody gave us a good explanation how to ascertain the correct dockagepercentage on the inspection certificate coming out the ship log inspection

sheet. Furbhermore, we expressed complaints about the falling numbers of USA Spring wheat. We have been confronted with falling numbers varying of 90/140, with execptions 200 when the vessels were loaded at Gulf ports. We lost customers because of the delivery of such a poor quality, The shipments coming in at this moment show falling numbers between 250/350, so we count on good qualities. That is not true, a vessel arrived at the end of December at Ghent ms Anjeatlantic falling number 168, so it is hard to have confidence. Until now we dont have the feeling that our complaints have been seriously been searched. We sincerely hope that \\Norman Weckerly can do something about it.

> Graanhandel Trig

kantoren: Daalakker 13, Bavel, tel. 01613-1720 Zwijnsbergenstraat 149, Breda

B.V.

a 'achment 2, 3/3/

Englimnary Summary

not for Rublication

A VIEW ON THE ECONOMICS OF REMOVING DOCKAGE FROM WHEAT

by Roxane Fridirici, Harvey Kiser L.D. Schnake, and John Wingfield 1

Research Assistant, KSU; Associate Professor, Department of Economics, KSU; Agricultural Economist, National Economics Division, Economic Research Service, U.S. Department of Agriculture, Manhattan, KS; Associate Professor, Department of Grain Science and Industry, KSU; respectively.

Kansas Agricultural Experiment Station
Kansas State University
Manhattan, Kansas
Contribution number

Atch. 2

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ACKNOWLEDGEMENT of Persons or Companies Contacted

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SUMMARY

Price premiums do not cover the cost of removing all dockage from wheat before it is prepared for processing. Therefore, offers to sell wheat for export without dockage are not made except upon the request of the buyer (importer). Even then, most contracts require only a minimum dockage, not dockage free.

What is dockage? Official Dockage is material other than wheat that can be readily removed from wheat by a Carter Dockage Tester. This tester is a mechanical device approved by the government for this purpose. Dockage also includes shrunken and broken pieces of wheat kernels that cannot be recovered by rescreening. Most dockage has some economic value as livestock feed and is identified as Aspirated Grain Fractions or cereal grain by-products if incorporated in livestock feed.

Wheat farmers and their market promotion agencies such as the Kansas Wheat Commission strive to expand exports. Some foreign buyers have asked why wheat from the United States contains dockage. Our purpose here is to answer that question.

How much dockage is in Kansas wheat? Inspection records for the past nine years show average dockage in wheat delivered by country elevators to terminal elevators by rail has ranged between 0.49 percent and 0.62 percent, which on the average is insignificant. Although in some years, 11 and 15 percent of samples had 1.0 percent or more dockage. Between 32 percent and 55 percent of the shipments had under 0.5 percent dockage over the years 1973 to 1981. Therefore, much of Kansas wheat would grade zero dockage when the shipments arrive directly from the country elevator.

Most Kansas wheat does not contain enough dockage to warrant its removal before reaching domestic flour mills. Since wheat must be cleaned

and treated at the mill anyways, dockage might as well be removed at that time. In this way, the expense of double cleaning is avoided.

How accurate is the dockage tester? There are three sources that cause variations in dockage measurements. These are: variation from repeatability with the same Carter Dockage Tester machine, from sampling variation, and from measurement variation that occurs between machines. On the official grade certificate, the dockage content is rounded down to the nearest 0.5 percent as determined by the dockage tester machine. Thus, there is a tolerance for dockage in wheat shipments. The dockage level will be higher, in most cases, than what is certified on the official certificate. The amount of dockage could be as much as 0.49 percent more than the certified dockage percent.

How is dockage removed? Generally, dockage is not removed from U.S. wheat prior to receipt by the end user. Blending of various lots of wheat allows shippers to meet U.S. grades and standards for wheat. In exceptional years when light materials such as cheat end up in the harvested wheat, local elevators may use various grain scalping type devices or aspiration to remove the lighter material to meet wheat grades and standards. The most thorough system of removing dockage at export locations has been a system developed in Canada. The Canadian system was simulated at U.S. port and inland terminals for this study. The simulated system consists of a combination of 24 cylinder machines to remove dockage particles larger than wheat kernels and 26 screen machines to remove smaller particles.

This complement of 50 machines will clean approximately 15,625 bushels or about 425 metric tons per hour. The high grain throughput in U.S. port terminals was accommodated by using more complements of 50 machines or more

complements with the same ratio of cylinder and screen machines in the simulation. The throughput capacity of the cleaning system was matched to the loadout capacity of the simulated U.S. port elevator.

Each complement of 50 machines requires 74 electric motors. Each cylinder machine has one 5 horsepower and one 10 horsepower motor and each screen machine has a 15 horsepower motor. Dockage removal using this equipment is expensive, not only for power, but for depreciation, maintenance and labor.

How much does dockage removal cost? It was estimated that ownership and operation costs of equipment to remove dockage using the simulated Canadian system, 1983 costs, were 13.7 cents per bushel at port, and 4.1 cents per bushel at inland terminal elevators—excluding costs associated with cleaning buildings. Total costs would be substantially greater if fixed costs had been included to cover the costs for special buildings for the machines, storage space for dockage, insurance, taxes and land. These fixed costs were not included because no price premium now exists to cover even the variable costs for removing dockage. The extra costs would be reflected in lower farm prices if dockage removal were done at the port or inland terminal elevator using this equipment.

The variable cost of removing dockage at inland terminal and country elevators is much less using aspiration-type systems. These costs were estimated to be 0.3 cent per bushel at an inland terminal elevator, and from 0.25 cent to 0.95 cent per bushel at a country elevator. Additional labor is included in the higher country elevator estimate.

Finally, if it is economical to remove dockage at elevators near the production area, the marketing system would need to make adjustments to avoid the reintroduction of dockage material which is inherent in the

normal handling and shipment of wheat to port locations in the current system.

GLOSSARY

Besatz	.Material composed of "kernel dockage" which consists of broken kernels, other grains, and damaged kernels generally having nutritive value, and "Schwartz (black) dockage" consisting of weed seeds, chaff, etc. The term is used to evaluate grain for Europe.
Cheat	.A grass, <u>Bromus secalinus</u> , having rough blades and wheat-like ears; also called chess.
CIF	.Cost, insurance and freight is paid by the seller to the port or destination.
Depreciation	An allowance made for the decrease or loss in value because of wear, age, or other causes for machinery, etc. A 15-year depreciation schedule assumes that the machinery in question will have zero value at the end of the 15-year period.
Dust	Fine dry pulverized particles of matter usually resulting from the cleaning or grinding of grain, although any handling of grain can cause some amount of dust. These particles can become airborne during handling of the grain. Also know as "aspirated grain fragments" when removed from the dust removal system of an elevator.
FAQ	.(Fair Average Quality) Exported grain where quality is guaranteed to be at least equal to the average of all such grain shipped during a specified period. U.S. exported grain is sold, however on a "certificate final" basis where the quality is certified at origin at the grain leaves the loading elevator spout.
Glume	.The leaf-like plant structure found near the top of the stem or below the flower.
HRS	.Hard red spring wheat
HRW	.Hard red wheat wheat
Lot of grain	A quantity of grain submitted for sampling and official inspection by the Federal Grain Inspection Service (FGIS), USDA or by FGIS-delegated or by FGIS-designated agencies and such grain is in identifiable containers such as trucks, rail cars, barges, shipping bins, or ships. This lot of grain must be uniform in quality for a specific grade under the appropriate inspection plan, in order to be certificated as one lot receiving a specific grade or being certified as being equal to or better in quality than the grade specified by the contract.

Pellets......Agglomerated feed, formed by compacting and forcing material through die openings by a mechanical process.

Scalped or Scalping....Having removed larger materials from grain by screening.

Screenings.......The undesirable, non-millable material separated from grain prior to milling or processing. This material consists of dust, hulls, foreign grain, weed seeds, cracked grain, rocks, etc. Also know as cleanings.

Nettoyage - French

Reinigung - German

Oymotka - Russian

Limpia - Spanish

Pulitura - Italian

Czyszczenia - Polish

Station Average......A method used by country elevator operators under which all the wheat delivered by the farmers is considered the same quality, grade, and protein percentage based on a weighted average since most of the wheat delivered from a local area at harvest time is generally uniform. However, the wheat is inspected by the elevator operator and the wheat receives a price discount for moisture, foreign material and damage when the limits for each factor exceeds those set by the elevator operator.

Sublot of grain......A portion of a lot of grain that is of a size/best suited for the size of the lot offered for inspection, the quality control of the elevator, the method of sampling, and the efficiency of inspection arrangement. The maximum size of sublots for a lot of grain in a ship, barges, or a unit train is established to ensure that the samples are statistically representative of the lot. The size of the sublot is not changed during the loading of the grain. The size of the sublot can range from 20,000 bushels to 60,000 bushels.

Terminal elevator.....An elevator located at a point of accumulation and distribution in the movement of grain. Often it receives grain by carload rather than truck load as at a country elevator. It is also in the business of storing grain for hire for others and is operated by a wholesale grain dealer as opposed to a country grain dealer.

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- U.S. Dept. of Agriculture <u>Service and Regulator Amendment</u>, #22 U.S. Grain Standards Act. Washington, D.C. March 31, 1917.
- U.S. Department of Agriculture Study of Grain Inspection & Weighing at the Interior of the United States Office of the Inspector General Washington, D.C. May 1979.

- U.S. Department of Agriculture. <u>Wheat Situation</u> World Food and Agricultural Outlook and Situation Board, USDA Washington, D.C., Feb. 5, 1980, May, August, November 1980.
- Wichita Eagle "Dust Threat to Exports, Agency Told" January 29, 1982.
- Wilson, C.F. <u>Grain Marketing in Canada</u>, Canadian International Grains Institute, Winnipeg, Canada 1979.

may not exceed the limit for the factor "Defects (total)" for each numerical grade.

(d) Distinctly low quality. Wheat which is obviously of inferior quality because it contains foreign substances or because it is in an unusual state or condition, and which cannot be graded properly by use of the other grading factors provided in the standards. Distinctly low quality shall include any objects too large to enter the sampling device; i.e., large stones, wreckage, etc.

(e) Dockage. All matter other than wheat which can be removed readily from a test portion of the original sample by use of an approved device in accordance with procedures prescribed in the Grain Inspection Manual.² Also, underdeveloped, shriveled, and small pieces of wheat kernels removed in properly separating the material other than wheat and which cannot be recovered by properly rescreening or recleaning. (See also § 26.305 and § 26.307.) For the purpose of this paragraph, "approved device" shall include the Carter Dockage Tester and any other equipment that is approved by the Administrator as giving equivalent results.³

(f) Foreign material. All matter other than wheat which remains in the sample after the removal of dockage and shrunken and broken kernels.

(g) Heat-damaged kernels. Kernels, pieces of wheat kernels, and other grains that are materially discolored and damaged by heat which remain in the sample after the removal of dockage and shrunken and broken kernels.

(h) Moisture. Water content in wheat as determined by an approved device in accordance with procedures prescribed in the Equipment Manual.² For the purpose of this paragraph, "approved device" shall include the Motomco Moisture Meter and any other equipment that is approved by the Administrator as giving equivalent results.³

(i) Other grains. Barley, corn, cultivated buckwheat, einkorn, emmer, flaxseed, guar, hull-less barley, nongrain sorghum, oats, Polish wheat popcorn, poulard wheat, rice, rye,

²The following publications are referenced in these standards. Copies may be obtained from the Inspection Division, Federal Grain Inspection Service, U.S. Department of Agriculture, 1400 Independence Avenue, S.W., Washington, D.C. 20250.

⁽a) Equipment Manual, Gr Instruction 916-6. effective September 25, 1968, as amended, U.S. Department of Agriculture, Agricultural Marketing Service.

⁽b) Grain Inspection Manual, GR Instruction 918-6, effective August 28, 1972, as amended, U.S. Department of Agriculture, Agricultural Marketing Service.

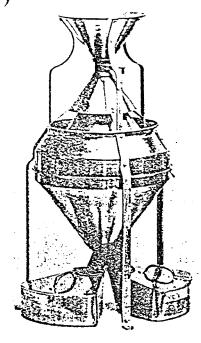


Figure 1
BOERNER DIVIDER

General Operating Procedures:

- Check the divider for overall condition and cleanliness.
- Close the valve located at the bottom of the hopper.
- Make sure the collecting pans are empty and placed under the discharge spouts.
- 4. Pour the sample into the hopper.
- Open the valve quickly. If the sample is larger than the hopper capacity, more grain can be introduced into the flow during the dividing process.

Processing the Original Representative Sample.

The Boerner Divider is first used to process the representative sample into three representative portions: (1) work sample, (2) file sample, and (3) moisture portion.

Chart No. 1 - Processing Original Representative Sample

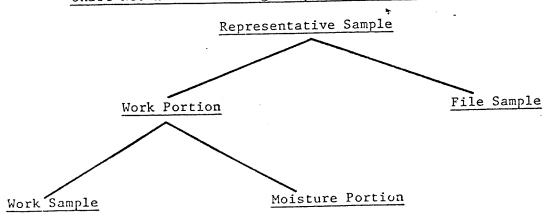
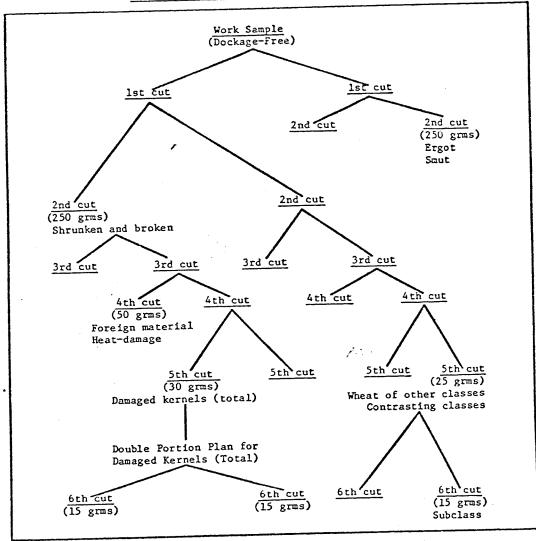


Chart No. 7 - Dividing the Work Sample

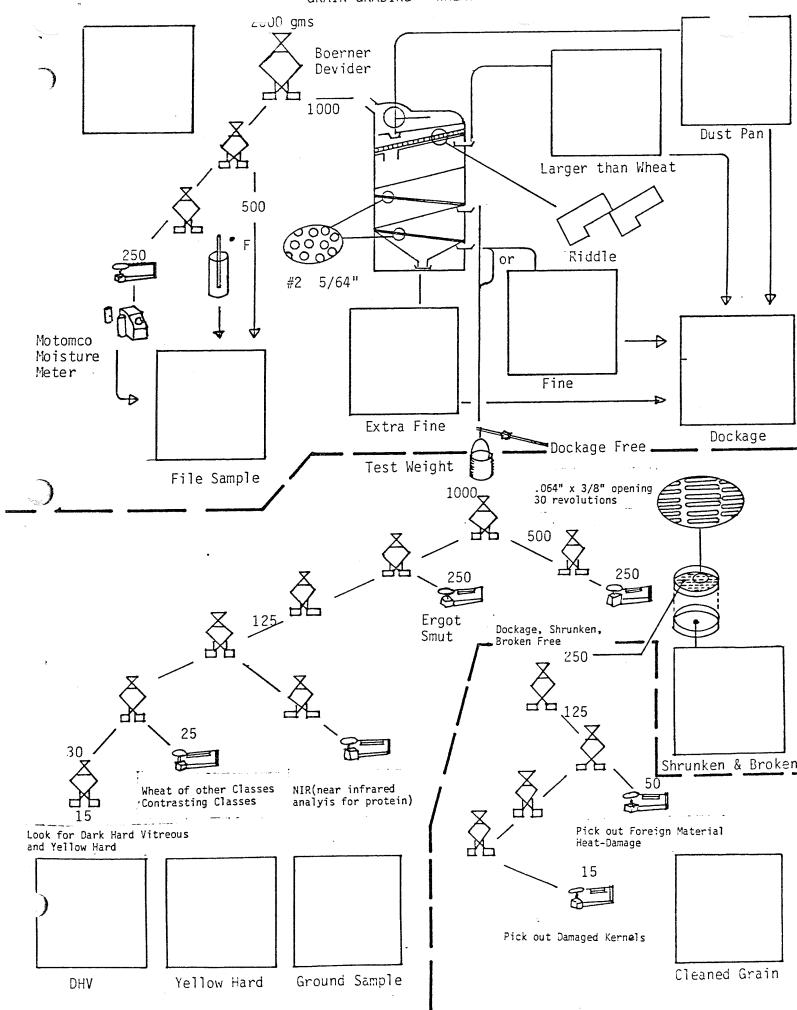


NOTE: The sample weights on this chart are approximate.

2.22 CLASS

Wheat shall be divided into the following seven classes with subclasses:

- 1. Hard Red Spring Wheat. ALL VARIETIES OF HARD RED SPRING WHEAT. THIS CLASS SHALL BE DIVIDED INTO THE FOLLOWING THREE SUBCLASSES:
 - a. Dark Northern Spring Wheat. HARD RED SPRING WHEAT WITH 75 PERCENT OR HORE OF DARK, HARD, AND VITREOUS KERNELS.



attachment 3, 2/84

Wheat Quality Concerns in the World Market

Maintaining the quality of wheat grown for the domestic and foreign flour millers is of growing concern.

The tremendous growth of the export wheat market, which now accounts for over 60% of all Kansas wheat grown, has been based on a combination of price, credit policy and grain quality. It is very difficult to weigh the impact of wheat quality on a given wheat purchase agreement, and the impact varies considerably from country to country. Some countries import wheat to boost the poor quality of their domestic crop. These countries are very concerned about the quality of the wheat purchased. Our own domestic market is very quality conscious. Other countries must buy wheat mainly to fill stomachs and are forced to buy wheat at the most favorable terms, with quality being only a low secondary consideration.

The message from our overseas customers is mixed. Many millers, however, are unhappy with the amount of foreign material in U.S. cargos.

Foreign material - material other than wheat - is part of the U.S. grading standard. Number 2 grade wheat, the most common grade sold, allows up to 1.0% to be present. Additional foreign material may be present in the form of dockage. The amount of dockage in a shipment of wheat is determined by a contractural agreement between the buyer and seller and does not affect grade. Most shipments will contain approximately 1% of dockage. Dockage is deducted from the gross weight of a shipment in calculating the cost, but the buyer must pay freight, handling, storage and cleaning costs. In some areas of the world, such as the European Economic Community, a tariff equal to wheat is charged against this non-wheat material. In some countries the foreign material removed by the flour mill has an economic value, in other countries

ALL h. 3

it must be literally thrown away.

Is Kansas loosing sales of wheat because of this foreign material? The traders say "not so." They point out that any attempt to change the standards or to force cleaning of wheat by legislative means will only mean reduced prices to the producer. They point out that, despite some customer dissatisfaction, the overseas buyer will not pay more for cleaned grain. Many of the complaints on foreign material come from flour millers who receive only a portion of the original cargo. Due to a segregation by density, foreign material may be concentrated into certain portions of a ship's cargo during rehandling and high concentrations of non-wheat material may end up in the smaller river going barges that are purchased by the inland miller.

As the study made for the Kansas Wheat Commission indicates there are selective opportunities for U.S. grain producers and elevator operators to profit from cleaning wheat. It is selective, because many factors enter into the economics of wheat cleaning and what is profitable at one location may not be profitable at another.

In my opinion, what is needed at this time is:

- Continued efforts to disseminate information that will help the producer and elevator operator in making a decision on the profitability of cleaning wheat before sale or resale.
- Revise the Grain Standards so as to include Dockage into the Foreign Material test for grading wheat.
- 3. Conduct a broad study of the world wide wheat marketing picture to determine the exact impact, on each buying country, of U.S. wheat quality, or lack of it, with proposed solutions to any problems encountered.

Another quality factor that is becoming more and more of a concern is

hidden insect infestation. The domestic and foreign miller must produce flour that is substantially free of insect parts. Although the cleaning systems of mills removes the largest part of infestation before milling, it is not perfect. Present grain standards only recognize wheat quality deterioration by insects if they are present in the live state or if excessive loss of the external part of the wheat kernel is evident. Much of the insect infestation in wheat is internal and cannot and is not recognized by present F.G.I.S. proceedures. It is most important that a quick and accurate method for the detection of internal infestation be developed and included in the grain standards. If this is not done, it might be expected that further damage to the reputation of U.S. and Kansas wheat quality might result.

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