

| MINUTES OF THE | SENATE C | COMMITTEE ON | AGRICULTU | RE AND | SMALL | BUSINES | SS |
|--------------------------|---------------|----------------------------|------------|-------------|-----------|---------|-----------------|
| The meeting was called | to order by _ | Senator F | red Kerr | | | | at |
| O | | | C | Chairperson | | | |
| 10:00 a.m./pxox. on | Tuesday | , February 2 | 1, 1984 | , 19 | in room _ | 423-S | of the Capitol. |
| All members were prese | nt except: | Senator Ros Senator Joe | _ | (E) (E) | | | |
| Committee staff present: | : Ranev | Gilliland, 1 | Research D | epartm | ent | | |

Conferees appearing before the committee:

Lowell Burchett, Ex. Secy., Kansas Seed Dealers
Ex. Dir., Kansas Crop Improvement Association
Art Armbrust, Sharp Bros. Seed Company, Healy
Chmn., Legislative Committee, Kansas Seed Dealers
Ed Oborny, Jr., Bison farmer & certified seed grower
Harland Priddle, Secretary, State Board of Agriculture

Jim Wilson, Revisor's Office

Senator Warren moved the February 16, 1984 minutes be approved, seconded by Senator Thiessen. Motion carried.

SENATE BILL 645 - Lowell Burchett read his testimony as contained in Attachment 1, setting out the wheat seed segment of the industry since it is the most rapidly changing segment--rapidly increasing numbers of varieties available, increasing average number of varieties per farm, new conditioning requirements and other changes have dramatically increased the demand for certified seed. He stated in 1973, 80% of the Kansas wheat crop was planted with home grown seed and today it is estimated 60% is still home grown seed. He feels many of the vendors are in violation of the present Kansas Seed Law.

Answering Senator Kerr's question as to how the bill will accomplish what he desires, Mr. Burchett stated they have added several definitions including "hybrids". He feels there is a potential for hybrids to be produced by individual growers and there is nothing in the Kansas law covering this. To be a true hybrid it should be tested and labeled.

Mr. Burchett called attention to the pages 7 and 8 (referring to $\underline{\text{Attachment 2}}$ —the balloon draft pertaining to SB 645) setting out the current restrictions; these would be removed and he stated all seeds sold shall be tested and labeled. He also referred to pages 3 and 4.

Answering Senator Gannon's inquiry as to who they are trying to protect, Mr. Burchett stated the Kansas farmer should be assured he is getting the seed he feels he is paying for. He stated at the present time there are no common rules or standards which apply across the seed industry, and he feels there are increasing complaints as to the seed purchased not being what it is supposed to be. He feels the bill gives the buyer/seller more protection.

Relative to Senator Karr's question as to whether it would be reasonable to believe this law could be enforced, Mr. Burchett stated "absolutely".

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON AGRICULTURE AND SMALL BUSINESS, room 423-S, Statehouse, at 10:00 a.m. p.m. on Tuesday, February 21, 1984, 19...

Art Armbrust's testimony is contained in Attachment 3. He stated he feels Senate Bill 645 would benefit both farmers and the ag industry of Kansas. Since the present seed law was passed in 1935 and revised several times, he feels it should be brought up to date with modern agriculture practiced in Kansas and the U.S. Present law does not describe or define the requirements for a hybrid, and the enforcement of Federal laws and Federal Seed Act and Recommended Uniform State Seed Law have been used as guides for this bill. He stated most Kansas seedmen take pride in self enforcement of requirements, when needed.

Ed Oborny presented his testimony as contained in <u>Attachment 4.</u> He, too, pointed out the need for all products sold for seed be tested and labeled, and supports the features for variety labeling.

Secretary Priddle stated Senate Bill 645 is a big bill. He commended those who have worked many hours on its contents, and stated they have had excellent sessions with the seed people. He stated in the department's interpretation of the bill, everyone selling seed would be considered to be a dealer. He stated, as the testimonies have pointed out, there has been an explosion in the seed business. His department would have added responsibility under this bill and called attention to the fiscal note (Attachment 5) to be in the amount of \$172,662. As the fiscal note sets out the implementation of this bill would be totally funded by the State General Fund and has not been included in the FY 1985 Governor's Budget Report. Secretary Priddle stated they have estimated it would take two people in the field and two in the lab (it may not be necessary to do all testing in their lab—some may be commercially tested), and one clerk to handle the paper work. He stated there could be an industry mill levy or licensing fee.

Answering Senator Montgomery's inquiry if a specific variety has to be shown on the label or if it could contain an "unknown" or "undetermined" label, Mr. Burchett said such a label would not be acceptable.

Senator Kerr asked Mr. Burchett to point out exactly what the policy changes are when the committee meets on Wednesday, February 22.

The meeting was adjourned.

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SENATE

AGRICULTURE AND SMALL BUSINESS COMMITTEE

| | 10:00 a.m., Room 423- | S TUESDAY, Feb. 21, 1984 Date |
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| NAME | ADDRESS | ORGANIZATION |
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Mr. Chairman, Members of the Senate Committee on Agriculture and Small Business.

My name is Lowell Burchett. I am here to present general testimony in support of SB-645.

I have served as Executive Director of The Kansas Crop Improvement Association since 1973 and as Executive Secretary of the Kansas Seed Dealers, Inc. since 1976. These responsibilities have brought me into a close working relationship with all facets of the seed industry from plant breeding through export marketing. I regularly work with many Kansas farmers as well as the majority of firms and individuals involved in the Kansas seed industry.

I would now like to briefly characterize a part of the Kansas seed industry as it specifically relates to SB-645. I have chosen the wheat seed segment of the industry because it is the largest and most rapidly changing segment.

Rapidly increasing numbers of varieties available, increasing average number of varieties per farm, new conditioning requirements and other changes have dramatically increased the demand for certified seed. This is particularly evident the past four years when production acres inspected have increased from 30,000 to almost 90,000 acres. In the ten years between 1973 and 1983, several other changes are noted: The dollar value of this seed increased from \$2 to \$15 million, the bushel volume sold increased from 360,000 to over 2 million; the number of varieties certified increased from 29 to over 50. Another significant change has been the rapid increase in number and total bushel production of private company varieties and hybrids.

Additional perspective may be gained by understanding where Kansas farmers get their seed for planting and how this situation is changing. In 1973, a state-wide drill box survey established that 80% of the Kansas wheat crop was planted with home grown seed, with approximately 15% purchased as bin run or uncertified seed from neighbors and others. Less than 5% was certified seed. In 1983, sales data from all certified and proprietary sources show enough seed sold to plant approximately 15% of the 14 million planted acres. An estimated 60% is still home grown seed, leaving 25% to come from other sources. It is further estimated that, of this latter 25%, 10% is neighbors trading seed with neighbors and 15% is sold by other established vendors, the majority of which is in clear violation of one or more provisions of the Kansas Seed Law. Many of these vendors are aware of their violations of state and federal law.

Alch. 1

Kansas agribusiness has perhaps enjoyed more new investment and employment than most other states as a result of increased private plant breeding and related activities. At least eight major companies are currently active in Kansas with wheat breeding, testing, seed production, conditioning and/or marketing at the present time. As these programs mature, significantly more hybrid and variety releases are expected. Some of these cultivars have proved to be as good or better in yield than the best public varieties. This friendly (though cooperative) competition between public and private breeding programs have served Kansas farmers very well. The 1970 Plant Variety Protection Act and the prospect of developing successful hybrid wheats can be credited with stimulating these private investments.

I would now like to outline the reasoning and events leading to the presentation of this bill.

Seed industry and Kansas State Board of Agriculture representatives met in May, 1981 to discuss the current seed law. It was decided that updating and revision was advisable, and specific items were discussed. A committee from the seed industry was appointed to draft revisions. Art Sommer, KSDI Legislative Committee chairman was to lead the effort with Ken Wilke, KSBA attorney as consultant.

The press of individual schedules served to delay drafting of the proposal until mid 1983. The untimely death of Art Sommer in July, 1983 provided a great blow to the overall effort. Many contacts, commitments and much coordination was lost.

In September, 1983, we pieced together all available information into one draft. The present Kansas Seed Law was used as the basic document, with the Recommended Uniform State Seed Law (RUSSL) and the Federal Seed Act (FSA) as supplements. Drafts were made in September, November, December (1983) and February, 1984. These drafts were each circulated to widening audiences for comments and suggestions. The revised December draft was reviewed by the Seed Act Review Committee (SARC) of the American Seed Trade Association (ASTA), the ASTA Executive Vice President and counsel and by Don Ator, Chief of the Federal Seed Branch.

The KSDI LEgislative Committee was formally reorganized in January 1984 and charged with moving ahead as expeditiously as possible with the bill.

Comments and suggestions from all sources were incorporated into the final draft which was then presented to this committee.

Further (mostly technical) suggestions from various sources have been suggested in the balloon bill presented now. The assistance of the Kansas State Board of

Agriculture is especially noted with appreciation.

In summary, the proposed bill addresses the original concerns expressed, is hopefully in harmony with RUSSL and FSA and the best interests of Kansas Agriculture.

Finally, please allow me to express appreciation for the great helpfulness of Senator Kerr and members of this Committee, your staff,, Representative Fuller, the very hard working Revisor of Statutes staff, the Kansas State Board of Agriculture representatives and others who have been so kind and helpful. I'm sure it is obvious that few of us involved in this effort are professionals. We all have full time jobs at home, but have felt it our duty to do the best we can to improve what we can.

Thank you.

Session of 1984

SENATE BILL No. 645

By Committee on Agriculture and Small Business

2-3

0018 AN ACT concerning agricultural seeds; relating to the sale or exchange thereof; prescribing certain powers, duties and functions for the secretary of the state board of agriculture; 0019 declaring certain acts to be misdemeanors and prescribing 0020 penalties therefor; authorizing rules and regulations; amend-0021 ing K.S.A. 2-1415, 2-1417, 2-1421, 2-1422, 2-1423, 2-1424, 0022 2-1425, 2-1426 and 2-1426a and repealing the existing sec-0023 tions; also repealing K.S.A. 2-1422a, 2-1424a and 2-1427. 0024 0025

0026 Be it enacted by the Legislature of the State of Kansas:

New Section 1. The provisions of section 5 and section 9 and 0028 K.S.A. 2-1415, 2-1416, 2-1417 and 2-1421 to 2-1426a, inclusive, 0029 and amendments to those statutes shall be known and may be 0030 cited as the Kansas seed law.

Sec. 2. K.S.A. 2-1415 is hereby amended to read as follows: 0032 2-1415. As used in this act: the Kansas seed law the following 0033 words and phrases shall have the meanings ascribed respec-0034 tively thereto by this section.

(1) The term (a) "Agricultural seed" means the seed of onse grass, legume, forage, cereal and fiber crops; or mixtures thereof 4 0037 and shall include such other kinds of seed as are commonly 0038 recognized in Kansus as agricultural seed and such seeds of one-0039 or more plants specified to be noxious weeds by K.S.A. 2 1314 0040 and amendments thereto as are determined and designated by 0041 the secretary as being used as agricultural seed in Kansas, but 0042 agricultural seed shall not include horticultural seeds.

(2) The term (b) "Person" means and includes individuals; 9944 members any individual, member of a partnership, a corporation, : 0045 the executive and managing officers of corporations and associa-: anis tions, and agents and brokers company, association or society-(3) The term "processed" (c) "Conditioned" means

(KSBA) (delete)

or State/Federal Agency (KSBA)

At-16. 2

0048 cleaned, or cleaned and blended, or otherwise prepared to meet 0049 the requirements of agricultural seed for the purpose of being 0050 planted or seeded.

- 0051 (4) The term (d) "Kind" means one or more related species 0052 or subspecies which singly or collectively is are known by one 0053 common name, and includes, among others, wheat, oat, vetch, 0054 sweet clover; and alfalfa.
- 0055 (5) The term (e) "Variety" means a subdivision of a kind; 0056 which is characterized by growth, yield, plant, fruit, seed or 0057 other characteristics by which it can be differentiated from other plants of the same kind.
- 0059 (6) The term "hard seed" means the seeds; which because of 0060 hardness or impermeability do not absorb moisture or germinate 0061 under seed testing procedure.
- 0062 (7) The term (f) "Hybrid" means the first generation seed 0063 of a cross produced by controlling the pollination and by com0064 bining (1) two or more inbred lines, (2) one inbred or a single 0065 cross with an open pollinated variety, or (3) two varieties or (0066 species, other than open pollinated varieties of corn (zea mays).
 0067 Hybrid shall not include the second generation or subsequent 0068 generations from such crosses. Hybrid designations shall be 0069 treated as variety names.
- 0070 (g) "Controlling the pollination" means to use a method of 0071 hybridization which will produce pure seed which is 75% or 0072 more hybrid...
- 0073 (h) "Type" means a group of varieties so nearly similar that 0074 the individual varieties cannot be clearly differentiated except 0075 under special conditions.
- 0076 (i) "Hard seed," "pure seed," "germination," "inert matter"
 0077 and other seed labeling and testing terms have the meanings
 0078 ascribed to them in "rules for testing seeds" which was pub0079 lished by the association of official seed analysts on October-1,
 0080 1078, and any amendments thereto as of July 1, 1981.
- (j) "Label" means the all statements written; printed; stennos2 ciled or otherwise displayed upon; or attached to; the container way of agricultural seed; and includes other written, printed, stentally or graphic representations; in any form whatsoever per-

Add "Firm Seed" (KSBA)

(change) (KSBA)

(delete) (KSBA)

ons thining which accompany or pertain to any agricultural seed, one whether in bulk or in containers, and includes declarations and one affidavits representations on invoices.

.341 472-1

- COSS (8) The term (k) "Secretary" means the secretary of the COSS Kansas state board of agriculture.
- (9) The term (1) "Weed seeds seed" means the seeds of plants considered weeds in this state Kansas and shall include nowious includes restricted weed seeds and prohibited weed seeds; determined by methods established by regulation under this act.
- 0005 (10) Noxious weed seeds are divided into two classes: (a)
 0006 "prohibited noxious weed seed," (b) "restricted noxious weed
 0007 seed" as defined in this subsection:
- (a) (m) "Prohibited noxious weed seed" means the seed of the bindweed (Convolvulus arvensis); Russian knupweed (Centaurea repens); hoary eress (Lepidium draba); Ganada thisout the (Circium arvense); leafy spurge (Euphorbia ecula); quaektora grass (Agropyron repens); bur ragweed (Franceria tomentosa); pignut (Indian rushpea) (Hoffmannseggia densiflora); Texas the blueweed (Helianthus eiliaris); Johnson grass (Sorghum hale pense); sorghum almum; and any plant the seed of which eannot (Carduus nutans L.) perennial weeds which reproduce by seeds or by roots, stems or other reproductive means and which, when well established, are highly destructive and difficult to control by ordinary good cultural practices and includes the seed of those plants specified to be noxious weeds by K.S.A. 2-1314 and
- (b) (n) "Restricted noxious weed seed" means and includes of those objectionable weed seeds or bulblets which shall not be of are restricted from being present in agricultural seed at a rate of occurrence per pound in excess of the number shown following the name of each weed seed, to wite Wild mustards (Brassica of the number shown following of the name of each weed seed, to wite Wild mustards (Brassica of the number shown following of the name of each weed seed, to wite Wild mustards (Brassica of the name of each weed seed, to

amendments thereto.

_(leave in) sorghum alumum language. (KSBA)

Take out perennial (K 5BA)

(delete) objectionable (FSA, ASTA, KSBA)

0122 vense) 45; swamp smartweed (Polygonum enceineum) 45; dock 0123 (Pumex opp.) 90; oxeye daisy (Chrysanthemum leneanthemum) 0124 90; perennial sowthistle (Sonchus arvensis) 90; silverleaf (Purul25 ple) nightshade (Solanum elacagnifolium) 90; giant foxtail (Sevense faberi) 90; horsenettle (Bullnettle) (Solanum earolinense) 0127 180; ehess or cheat (Bromus secalinus) 90; Provided; That the 0128 total of restricted noxious weed seeds shall not exceed 300 per pound: And provided further; That in native grass; smooth 0130 brome grass; fescues and orchard grass seeds; choss or cheat shall not exceed 5,000 per pound established by rules and regulations 0132 adopted under the Kansas seed law.

- 0133 (11) The term (0) "Advertisement" means all representa-0134 tions; other than those on the label; which are disseminated in 0135 any manner; or by any means; relating and which relate to 0136 agricultural seed under the Kansas seed law.
- 0137 (12) The term (p) "Record" means and includes all infor-0138 mation relating to any lot or shipment of agricultural seed; and 0139 includes a file sample of each lot of such agricultural seed.
- 0140 (13) The term (q) "Stop sale order" means an administra-0141 tive order; which is authorized by law; restraining and which 0142 restrains the sale, use, disposition; and movement of a definite 0143 amount of real or potential agricultural seed.
- 0144 (14) The term (r) "Seizure" means a legal process; issued 0145 by court order; against a definite amount of agricultural seed. 0146 (15) The term (s) "Lot" means a definite quantity of agri-0147 cultural seed; which is identified by a lot number or other mark; 0148 and of which every portion or bag of which is uniform; within 0149 recognized tolerances for the factors which appear in the label-0150 ing; which is the processor's identification label.
- 0151 (16) The term "germination" means the percentage of seeds 0152 enpuble of producing normal seedlings under ordinarily favor-0153 able conditions, in accordance with the methods established by 0154 regulation under this act.
- 0155 (17) The term "pure seed" means the kind of seed declared 0156 on the label; exclusive of inert matter, other agricultural or other 0157 erop seeds; and weed seeds.
- 158 (18) The term "inert matter" means all matter not seeds, and

0150 as otherwise determined by regulations under this net-

0160 (10) The term (t) "Other agricultural seeds or other crop 0161 seeds" means seeds of agricultural seeds other than those in-0162 cluded in the percentage or percentages of kind or variety; and 0163 shall include includes collectively all kinds and varieties not 0164 named on the label.

0165 (20) The term "type" means a group of varieties so nearly 0166 similar that the individual varieties cannot be clearly differentiated except under special conditions.

10168 (21) The term (u) "Treated" means that the seed has re10169 ceived an application of a substance or process for which sub10170 stance or process is designed to reduce; control or repel certain
10171 disease organisms; insects or other pests attacking such seeds or
10172 seedlings growing therefrom. The term "treated" further implies
10173 an application of a substance or process designed to increase
10174 seedling vigor a claim is made.

0175 (22) The term (v) "Tested seed" means that a representa-0176 tive sample of the lot of agricultural seed in question has been 0177 subjected to examination by qualified analysts using offical 0178 methods and its character as to purity and germination has been 0179 determined.

0180 (23) The term (w) "Native grass-seed" means the seeds of 0181 aboriginal or native prairie grasses.

0182 (x) "Certified seed" means any class of pedigreed seed or 0183 plant parts for which a certificate of inspection has been issued 0181 by an official seed certifying agency.

0185 (y) "Certifying agency" means: (1) An agency which is au0186 thorized under the laws of a state, territory or possession to
0187 officially certify seed and which has standards and procedures
0188 approved by the secretary of agriculture of the United States
0189 department of agriculture to assure the genetic purity and
0190 identity of the seed certified; or (2) an agency of a foreign
0191 country which is determined by the secretary of agriculture of
0192 the United States department of agriculture to be an agency
0193 which adheres to procedures and standards for seed certifica0194 tion comparable to those adhered to generally by seed certifying
0195 agencies under clause (1) of this subsection.

detectable (KSBA)

mechanical purity separations, (KSBA)

limited to bluestem, qrama, Indian, wild ryes, buffalo and prairie cord grasses. (K58A)

-Add:

(Z) "Growers declaration" means a declaration of a grower of agricultural seed stating for each lot of seed (1) the name of the kind, variety or type stated in accordance with sections 2-1416 and 2-1421, (2) lot grown, (4) quantity of seed, (5) date shipped or delivered, (6) to whom sold, shipped or delivered and (7) the signature and address of the grower issuing the declaration. (KSDI, KSBA)

(z)

Sec. 3. K.S.A. 2-1417 is hereby amended to read as follows: 0197 2-1417. Except as provided in section 5, each and every bulk 0198 quantity, package; or parcel of agricultural seed transported, 0199 offered for sale, or exposed for sale; or exchanged for planting or 0200 seeding purposes, shall have a label, which shall be affixed 0201 thereto or printed or stenciled thereon or in bulk quantity which 0202 shall be furnished with the invoice, in the English language; 0203 giving the following information, which shall not be modified or 0204 denied in the labeling; label or on another label attached to the 0205 container; and in bulk quantity shall be furnished with the 0206 invoice:

0207 (a) The label shall contain information as to kind and variety 0208 as follows:

(1) For perennial forage crops, except grass seed mixtures, not the commonly accepted name of the kind or the name of the kind and the variety; of each agricultural seed component in excess of notified five percent (5%) 5% of the whole; and the percentage by weight of each component in the order of its predominance. Where more than one component is required to be named; the word "mixture" or the word "mixed" shall be shown conspicuously on the label, except that (A) if the wariety is of those kinds generally labeled as to variety as designated in the rules and regulations adopted under the Kansas seed law and is not stated, the label shall show the name of the kind and the words "variety not stated"; (B) hybrids shall be labeled as hybrids; and (C) rye shall to considered as a forage error except when grown as a class of o222 certified seed;

0223 (2) for annual grain crops, the name of the kind and variety 0224 for each agricultural seed component present in excess of 5% of 0225 the whole and the percentage by weight of each;

0226 (3) for grass seed mixtures, (A) the word "mixed" or "mix0227 ture" shall be stated with the name of the mixture; (B) the
0228 headings "pure seed" and "germination" or "germ" shall be
0229 used in the proper places; and (C) the commonly accepted name
0230 of kind or kind and variety of each agricultural seed component
0231 in excess of 5% of the whole and the percentage by weight of 1
0232 pure seed in order of its predominance and in columnar form;

_(add) agricultural seed (KSBA) (add) one (KSBA)

(change) may be sold as "variety not stated"
except when sold as a class of certified
seed. (KSDI-KSBA)

-(add) including but not limited to wheat, barley, oats, triticale, soybeans, corn, grain sorghum, millets and cultivated sunflowers. (KSDI-KSBA)

0254

the percentage by weight of pure seed; 0233

the percentage by weight of all weed seeds-; 0234

(d) the percentage by weight of inert matter; 0235

(e) for each named agricultural seed: (1) The percentage of 0236 germination, exclusive of hard seed-(2) the percentage of hard seeds if present; (3) total germination percentage including

hard seed may be shown; and (4) the calendar month and year

the test was completed to determine such percentages;

(f) the percentage by weight of agricultural seeds (which may 0242 be designated as "crop seeds") other than those required to be 0243 named on the label::

(g) the lot number or other lot identification: 0244

(h) the origin: i.e., the state or foreign country where the 0245 0246 agricultural seed was grown, except grass seeds in quantities of 0247 less than ten (10) 10 pounds for lawn seeding purposes, or a

0248 declaration that the origin of seed is unknown to seller;

(i) the name and rate of occurrence per pound of each kind of 0250 "restricted noxious weed seeds" present, which shall not be 0251 more than the number per pound of restricted noxious weed 0252 seed in agricultural seed; as provided in K.S.A. 2-1415(10)(b). 0253 rules and regulations adopted under the Kansas seed law;

(j) the name and address of the person responsible for such 0255 statement: who labeled the agricultural seed or who sells, offers 0256 for sale or exposes for sale the agricultural seed in Kansas; and

(k) for agricultural seed which has been treated with chemieals for insect or disease control, it shall be labeled to show the 0259 following:

(1) A word or statement indicating that the seed has been 0260 0261 treated;

(2) the commonly accepted, coined, chemical or abbreviated 0263 chemical (generic) name of the applied substances or description 0264 of the process used;

(3) if the substance in the amount applied is harmful to 0266 human or other vertebrate animals, a caution statement; such as: 0267 "Do not use for food, feed or oil purposes,", except that the 0268 caution statement for mercurials and similarly toxic substances 0269 must include in a contrasting color the word poison and a skull

(KSBA) or "firm seed" or "firm seed" or firm seed (KSBA) (add) germination (FSL)

-(add) except that in the case of mixtures only the oldest test date among the component test dates needs to be shown.

(KSBA) turf (KSB4) turf

0270 and crossbones::

- 1271 (4) if the agricultural seed is treated with an inoculum, the 1272 date beyond which the inoculum is not considered effective; and
- 0273 (5) a separate label may be used to show this information, or 0274 it may be a component part of the main label.
- Sec. 4. K.S.A. 2-1421 is hereby amended to read as follows: 0276 2-1421. (A) (a) Except as provided in section 5, it shall be is 0277 unlawful for any person to exchange, sell, offer for sale, or expose 0278 for sale, or transport for sale any agricultural seed for seeding 0270 purposes within Kansas:
- 0280 (1) Unless a an acceptable test has been made to determine 0281 the percentage of germination and it shall have been completed 0282 within a nine month five month period (exclusive of the calen-0283 dar month in which the test was completed) immediately prior to 0284 exchange, sale, exposure for sale, or offering for sale or trans-
- 0286 (2) which is not labeled in accordance with the provisions of 0287 this set the Kansas seed law;
- 0288 (3) which has a false, misleading; or incomplete label;
- 0289 (4) in any case where there has been false or misleading 0290 advertisement with regard thereto;
- 0291 (5) which contains prohibited noxious weed seeds; (5)
- (6) which contains restricted moximus weed seeds in excess of the quantity prescribed by K.S.A. 2-1415(10)(b) rate of occurozen rance per pound as provided by rules and regulations adopted ozen under the Kansas seed law or in excess of the number declared on the label attached to the container of the agricultural seed or associated with the agricultural seed; (6) (n) Other than native ozen grass seed;
- 0209 (7) which contains more than two percent (2%) 1% of weed (630) seeds by weight pother than agricultural seed which is native 0301 grass seed; (b)
- 0302 (8) which is <u>native grass seed and</u> which contains more than the second four percent (4%) 4% of weed seeds by weight; (7)
- 0304 (9) if any label, advertisement; or other media represents 0305 such agricultural seed to be certified of registered seed or any 0306 class of certified seed, unless: (a) (A) Such certification of regis-

(add) a (KSDI-KSBA)

(add) as described in the Kansas Seed Law (KSDI-KSBA)

(leave in) nine month (KSDI)

chaffy range grass seed (KSBA)

(add) except that smooth bromegrass, tall
fescue, wheatgrasses and lespedeza seed where
2% of weed seed by weight is permitted.
(KSBA-KSDI)

tration has been determined by an official seed certifying agency; and (h) (B) such agricultural seed bears an official labe! 1309 issued for such agricultural seed; by such an official seed certifying agency stating that the seed is certified or registered; (8) 1311 (10) by variety name agricultural seed not certified by an 1312 official seed certifying agency when it is a variety for which an 1313 application has been made for a certificate of plant variety 1314 protection under public law 91-577, the plant variety protection 1315 act (PL 91-577), specifying sale only as a class of certified seed, 1316 except that agricultural seed from a certified lot may be labeled 1317 as to variety name when used in a mixture by, or with the 1318 approval of, the owner of the variety.

- (B) (b) Except as provided in section 5, it is unlawful for any ozon person:
- (1) To alter or, deface or destroy any label so that the information is fulse or misleading, or to mutilate any label required under the Kansas seed law or any rule and regulation adopted under the Kansas seed law or to alter or substitute any agricultural seed in a manner that may defeat the purpose of the Kansas seed law;
- 0327 (2) to disseminate any false or misleading advertisements 0328 concerning agricultural seed;
- 0329 (3) to issue any statement, invoice, advertisement or decla-0330 ration as to the variety of any agricultural seed which is false or 0331 misleading;
- 0332 (4) to hinder or obstruct the secretary or an a duly authorized 0333 representative of the secretary, in the performance of his or her 0334 official duties under the Kansus seed law;
- 0335 (5) to fail to comply with a "stop sale order," or to move or 0336 otherwise handle or dispose of any quantity of agricultural seed 0337 held under a "stop sale order," or a "stop sale" tag attached 0338 thereto, except with express permission of the enforcing officer 0339 in writing, and except for the purpose specified therein;
- 0340 (6) to use the word "trace" as a substitute for any statement o341 which is required;
- 0342 (7) to use the word "type" in any labeling in connection with 0343 the name of any agricultural seed variety. Except as provided in

(delete) an application has been made for (FSA-KSBA-KSDI)

(add) has been issued (KSBA)

(add) by variety name (KSBA-KSDI)

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more restrictive difference than the hoteling of this

mass subsection (A)(8) of this section, it shall not be a violation of this mass act for the grower of agricultural seed to sell on his or her mass premises for planting or seeding purposes, corn, sorghum; wheat, tye, barley, soybeans, alfalfa or outs which is not tested and labeled when the seed is grown on his or her land and is free mass from noxious weed seed:

New Sec. 5. (a) The provisions of K.S.A. 2-1417 and 2-1421 and amendments to those sections shall not apply to:

- 0352 (1) Agricultural seed or grain not intended for sowing pur-0353 poses:
- 0353 poses;
 0354 (2) agricultural seed in storage at, or being transported or
 0355 consigned to, a cleaning or conditioning establishment for
 0356 cleaning and conditioning if the invoice or label accompanying
 0357 any shipment of the agricultural seed bears the statement "seeds
 0358 for conditioning," except that any label or other representation
 0359 which is made with respect to the uncleaned or unprocessed
 0360 seed is subject to K.S.A. 2-1417 and 2-1421 and amendments to
- 0362 (3) any carrier with respect to any agricultural seed trans-0363 ported or delivered for transportation in the ordinary course of its 0364 business as a carrier if the carrier is not engaged in producing, 0365 conditioning or marketing agricultural seeds which are subject to 0366 the Kansas seed law.
- (b) No person shall be subject to any penalties imposed by the Kansas seed law for selling or offering for sale agricultural seeds which are subject to the Kansas seed law, which are incorrectly labeled or represented as to kind, species (and subspecies if appropriate), variety, type or origin and which cannot be identified by examination thereof, unless such person failed to obtain an invoice, genuine grower's declaration or other label information and to take such other precautions as may be reasonable to insure that the identity of the agricultural seed is as stated. A genuine grower's declaration of variety shall affirm that the grower holds records of proof concerning parent seed such as invoice and labels.

0379 Sec. 6. K.S.A. 2-1422 is hereby amended to read as follows: 0380 2-1422. Any person who shall violate any (a) Every violation of

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-(delete) genuine (line 373 and 376 (KSDI) the provisions of this net shall be deemed guilty of the Kansas osses seed law is a misdementar and upon conviction thereof shall be osses punished by a fine of not less than twenty five dollars (\$25) \$25-0383 punished by a fine of not less than twenty five dollars (\$500) \$500-

- (b) (1) Except as otherwise provided in this subsection, ожь when the secretary finds that any person has violated any of the 0387 provisions of the Kansas seed law, the secretary or the secre-0388 tary's duly authorized representative may institute proceedings 0389 under K.S.A. 2-1424 and amendments thereto to have such 0390 person convicted therefor or the secretary may file such evidence as may be deemed necessary with the attorney general for 0392 purposes of prosecution. No prosecution under this section may 0393 be instituted unless the person accused of committing a viola-0394 tion of the Kansas seed law has been given an opportunity to 0395 appear before the secretary or the secretary's duly authorized 0396 representative to introduce evidence either in person or by 0397 agent or attorney at a private hearing. If, after such hearing or without such hearing if none is requested, the secretary deter-0399 mines that the evidence warrants prosecution, the secretary shall proceed as provided in this subsection.
 - 0401 (2) The county attorney, district attorney or the attorney 0402 general, as the case may be, shall institute proceedings immediotor ately against any person charged with a violation of the Kansas 0404 seed law if, in the judgment of such officer, the information 0405 submitted to such officer warrants such action.
 - 0406 (3) After judgment by the court in any case arising under the 0407 Kansas seed law, the secretary shall publish any information 0408 pertinent to the judgment of the court in such news or other 0409 information media as the secretary may designate from time to 0410 time.
 - Sec. 7. K.S.A. 2-1423 is hereby amended to read as follows: 0412 2-1423. (A) (a) The secretary shall administer and enforce the provisions of the Kansas seed law and shall cooperate with the United States department of agriculture and other agencies in 0415 seed law enforcement.
 - 0416 (b) Inspection. The secretary or a duly authorized represent-0417 ative of the secretary shall inspect, sample and determine the

_ (add) is a class A misdemeanor (KSBA)

(delete) (KSBA)

DILK purity and germination of agricultural seed at such time and in 0419 such places; and to such extent as the secretary or representa-0420 tives of the secretary may deem advisable, analyze and test any 0421 agricultural seed which is subject to the provisions of the 0422 Kansas seed law and which is transported, exchanged, sold, 0.123 offered or exposed for sale within Kansas for sowing purposes, 0424 at such time and place and to such extent as the secretary deems 0425 necessary to determine whether the agricultural seed is in com-0426 pliance with provisions of the Kansas seed law. The secretary 0127 shall notify promptly the person who exchanged, sold, offered or 0428 exposed the agricultural seed for sale and, if appropriate, the 0129 person who labeled or transported the agricultural seed, of any 0430 violation, stop sale order or seizure. The secretary or un a duly 0431 authorized representative of the secretary may stop further sale 0.132 or movement of any lot or lots of agricultural seed when found to 0433 be in violation of any of the provisions of this net the Kansas seed 0434 law, until compliance with the Kansas seed law has been satis-0435 fied complied with or other disposition has been made. The duty 0436 of enforcing this net and carrying out its provisions and require-0437 ments is vested in the secretary or a duly authorized representa-0138 tive of the secretary. It is the duty of such officers: (1) To sample, 0.130 inspect, make analysis of, and test agricultural seeds transported; 0140 sold or offered for sale or exposed for sale, within the state for 0441 planting and seeding purposes; at such time and place and to 04431 such extent as muy be deemed necessary to determine whether 0443 said agricultural seeds are in compliance with provisions of this 0444 net; (2) To evoperate with the United States department of 0445 agriculture and other agencies in seed law enforcement. (13) (c) Access. The secretary or a duly authorized represent-

(B) (c) Access. The secretary or a duly authorized representative of the secretary shall have free necess of the shall have free necess, of the shall have in the sale; of whatsoever kind; used in the sale; of transportation; importation; or storage of agricultural seed; and of the shall have the power and authority; (1) To inspect the records enecesing the place of origin; or concerning the sale; of any off agricultural seed; (2) to open any package containing or susons of peeted of containing any agricultural seed that is exposed or

offered for sale, and (3) to take therefrom samples of contents for examination: may enter upon any public or private premises during regular business hours in order to have access to agricultural seed and the records connected therewith which are subject to the Kansas seed law and rules and regulations adopted thereunder, and may enter any truck or other vehicle which conveys agricultural seed by land, water or air at any time for the same purpose when the vehicle is accessible. The secretary or a duly authorized representative of the secretary may take samples of such agricultural seed for examination. The owner of the agricultural seed shall be paid the retail price of the sample so procured if the owner so requests.

- (d) Reports of examinations. The secretary or a duly authorous rized representative of the secretary shall promptly notify the owner of all lots of agricultural seed officially inspected or sampled of the results of such inspection or analysis. The person who labeled the agricultural seed, if different than the owner, shall also be notified. Notice shall be given under this subsection with regard to all samples whether or not the samples are in out to compliance with the Kansas seed law.
- (G) (e) Stop sale orders. The secretary or a duly authorized 0476 representatives representative of the secretary shall have the 0477 authority: (1) To may issue and enforce a written or printed "stop 0478 sale" order to the owner or custodian of any quantity of agricul-0479 tural seed which is subject to the Kansas seed law and which the 0480 secretary or duly authorized representatives of the secretary 0481 determine to be representative determines is in violation of any 0482 of the provisions of this act the Kansas seed law or rules and 0483 regulations promulgated adopted thereunder; which. The stop 0484 sale order shall prohibit further sale, processing conditioning 0485 and movement of such seed, except on approval of enforcing 0486 officer, until such officer has evidence that the Kansas seed law 0487 has been complied with; and he has issued a release from the 0488 "stop sale" order of such agricultural seed: Provided; In has 0189 been issued by such officer. With respect to agricultural seed 0490 which has been denied sale, processing conditioning and move-0491 ment as provided in this paragraph subsection, the owner or

0492 custodian of such agricultural seed shall have the right to appeal 0493 from said the stop sale order to a court of competent jurisdiction 0494 in the locality in which the agricultural seeds are found, praying 6495 for to request a release from such the stop sale order and for the 0496 discharge of such agricultural seed from the restrictions of the 0197 stop sale order prohibiting the sale; processing and movement in 0498 accordance with the findings of the court: And provided further, 0499 The provisions of this paragraph subsection shall not be con-. 0500 strued as limiting the right of the enforcement officer to proceed 0501 as authorized by other sections of this net the Kansas seed law. Sec. 8. K.S.A. 2-1424 is hereby amended to read as follows: 0502 0503 2-1424. (a) Reports of violations. When the said secretary de-0504 cides that prosecution for a violation of this act the Kansas seed 0505 law is warranted, he or she the secretary shall report the facts to 0506 the prosecuting attorney of the county in which the violation was 0507 committed and furnish that officer with a copy of the results of 0508 the analysis or other examination of such the agricultural seed or 0509 the determination of a violation of the Kansas seed law or rules 0510 and regulations adopted thereunder regarding the agricultural 0511 seed duly attested to by the analyst or other representative 0512 making the examination or determination.

(b) Seizure. Any lot of agricultural seed which is not in os14 compliance with the provisions of the Kansas seed law shall be us15 subject to seizure on complaint of the secretary to a court of competent jurisdiction in the locality in which the seed is as17 located. If the court finds the agricultural seed is in violation of the Kansas seed law and orders the condemnation thereof, such agricultural seed shall be denatured, processed, destroyed, respectively to the court of agricultural seed without first having given the defendant an opportunity to apply to the court for the release of the agriculatural seed so that it complies with the Kansas seed law and the os26 rules and regulations adopted thereunder.

0527 (c) Injunction. Whenever the secretary applies to any court 0528 for a temporary or permanent injunction restraining any person deficiencies or damages sustained within 10 days after the deficiencies or damages become apparent. If a satisfactory settlement is not achieved between the farmer and dealer within 30
days thereafter, the farmer may send a written complaint specifying the deficiencies or damages and proposed settlement by
registered mail to the dealer or the labeler of the agricultural
seed, or both. The farmer shall send a copy of any such written
complaint to the secretary or the authorized representative of the
secretary. Within five working days after receiving the written
complaint, the dealer and the labeler of the agricultural seed
who receive the complaint shall make a written response to the
farmer by registered mail and shall file a copy of such response
with the secretary or the duly authorized representative of the
secretary.

(b) The secretary or the duly authorized representative of the

(b) The secretary or the duly authorized representative of the secretary may investigate such complaints as deemed appropriate by the secretary and may take such actions as specified for violations of the Kansas seed law.

Sec. 10. K.S.A. 2-1425 is hereby amended to read as follows: 0555 2r1425. Any person may submit to the state seed laboratory 0556 samples of agricultural seed for germination or purity tests; or 0557 both; or other examination and receive the test upon paying to 0558 the secretary a fee per sample; test or examination as the state 0550 board of agriculture may decide. The state board of agriculture is 0560 hereby authorized and directed to establish by regulation; a 0561 schedule of fees for seed testing and examination; to be used as 0562 the basis of charges: Provided; That such fees shall not be less 0564 than one dollar (\$1) or more than twenty dollars (\$20) per test or 0565 make provisions for a seed laboratory and employ such quali-

(add) <u>alleged</u> (KSDI-KSBA)

(add) alleged (KSDI-KSBA)

(add) The failure to file a written complaint or response pursuant to this section shall not preclude the maintenance of any civil or criminal action. The failure to file a writte complaint or response pursuant to this section is not a violation of this act. (KSBA)

0566 fied analysts, seed laboratory <u>assistants</u> and seed laboratory 0567 clerks as the secretary deems necessary to carry out the provi-0568 sions of the Kansas seed law.

- (b) The secretary may adopt rules and regulations (1) gov-0570 erning the method of sampling, inspecting, analyzing, testing 0571 and examining agricultural seed subject to provisions of the 0572 Kansas seed law and the tolerances to be used therefor, (2) 0573 specifying prohibited weed seed and restricted weed seed, in-0574 cluding the maximum rate of occurrence per pound which may 0575 be present in agricultural seed, and (3) such other rules and 0576 regulations necessary for the administration and enforcement of 0577 the Kansas seed law.
- (c) The secretary may make or provide for making purity 0579 and germination or other tests of agricultural seed for farmers and dealers on request. The secretary may adopt rules and regulations governing such testing and may fix, charge and collect fees for the tests made. The secretary may extend credit 0583 for work done, and the sender of the sample may be invoiced for such charges from time to time. Testing shall be discontinued for 0585 any person who fails to pay such charges within thirty (30) 30 0586 days after invoice is issued. The limitation on free tests shall not 0587 apply to the state boards, commissions, or educational, penal or eleemosynary institutions shall not be charged for any tests of 0589 agricultural seed conducted therefor by the state seed labora-0590 tory. The state seed laboratory shall not be obligated to analyze 0591 any uncleaned, unprocessed; and unconditioned or other time-0592 consuming sample or any sample which obviously does not meet state the requirements of the Kansas seed law requirements.
- (d) The secretary shall remit all moneys received by or for the secretary under article 14 of chapter 2 of Kansas Statutes

 6596 Annotated and amendments thereto the Kansas seed law to the 6597 state treasurer at least monthly. Upon receipt of any such remit6598 tance the state treasurer shall deposit the entire amount thereof 6599 in the state treasury and the same shall be credited to the seed 6500 examination fee fund. All expenditures from such the seed ex6601 amination fee fund shall be made in accordance with appropria6602 tion acts upon warrants of the director of accounts and reports

Technicians (KSBA)

(add) The list of restricted weeds and the allowances (analytical variations) to be used therefore which are in effect on the shall continue in effect until the State board of agriculture adopts rules and regulations establishing a different list of restricted weed seeds and allowances therefore under this section. (KSBA)

one issued pursuant to vouchers approved by the secretary of the one state board of agriculture or by a person or persons designated by one the secretary.

Sec. 11. K.S.A. 2-1426 is hereby amended to read as follows: 0607 2-1426. The secretary shall, at his or her in the secretary's 0608 discretion, issue or publish reports setting forth the results of 0609 inspections, examinations, analyses; or tests conducted under 0610 the provision of chapter 2; article 14; of the Kansas Statutes 0611 Annotated; and nets amendatory thereof and supplemental 0612 thereto; which report Kansas seed law and such reports may 0613 include the names of persons, associations of persons; or corporations having that had agricultural seed under examination; 0615 and. The secretary may issue other reports giving information on 0616 agricultural seed.

Sec. 12. K.S.A. 2-1426a is hereby amended to read as fol-10618 lows: 2-1426a. Each person whose name appears on the label as 10619 handling agricultural seeds subject to this net; the Kansas seed 10620 law shall keep for a period of three (3) years corrected records of 10621 each lot of agricultural seed handled; and shall keep a file sample 10622 of each lot of agricultural seed for a period of one (4) year after 10623 final disposition of said such lot of agricultural seed. All such 10624 records and samples pertaining to any shipment of agricultural 10625 seed shall be accessible during customary business hours; for 10626 inspection by the secretary; or a duly authorized representative 10627 of the secretary.

0628 Sec. 13. K.S.A. 2-1415, 2-1417, 2-1421, 2-1422, 2-1422a, 2-0629 1423, 2-1424, 2-1424a, 2-1425, 2-1426, 2-1426a and 2-1427 are 0630 hereby repealed.

O631 Sec. 14. This act shall take effect and be in force from and O632 after its publication in the statute book.

Suggestedd Weed List with Adlowances and Special Considerations

3rd Revision by C.M. Webster, Freeman _Biery & Ron McGregor Feb. 2, 1984

PROHIBITED LIST (None Allowed)

Field Bindweed (Convolvulus arvensis)

Russian Knapweed (Centaurea repens)

Hoary cress (Lepidium draba)

* Tall whitetop (Lepidium latifolium)

Texas blueweed (Helianthus ciliaris)

Johnsongrass (Sorghum halepense) and Sorghum almum (Sorghum almum) (And any seed species indetermiable there from)

Canada thistle (Cirsium arvense)

Leafy spurge (Euphorbia esula)

Quackgrass (Agropyron repens)

Pignut, Indian rush pea (Hoffmannseggia densiflora)

Bur ragweed, poverty weed (Franseria tementosa & discolor

Musk , nodding thistle (Carduus nutans)

- * Common milkweed(Asclepias syriaca)
- * Climbing milkweed (Gonolobus laevis)
- * Wild Proso millet (Panicum milaceum, wild strain)
- * Hemp dogbane (Apocynum cannabium)
- * Kudzu (<u>Pueraria lobata</u>)
- * Russian Pea (Swainsona salsula)

(NO TOLERANCE WILL BE PERMITTED ON THE ABOVE PROHIBITED WEEDS WHEN FOUND IN LABELED SEED LOTS).

* New Additions

18 total, (7 new)

(continued on next page)

| RESTRICTED WEED SPECIES | Recommened N Permitted pe | - | |
|--|------------------------------|---|--|
| Silverleaf nightshade (Solanum elaeagnifolium) | 45 ** | | |
| Horsenettle, bullnettle (Solanum carolinense) | 45** | | |
| Dock (Rumax spp.) | 45 | | |
| Ox-eye daisy (Chrysanthamum leucanthemum) | 45 | | |
| Perennial sowthistle (Sonchus arvensis) | 345 | | |
| Giant foxtail (Sateria faberi) | 45 | 21 species, 7 new | |
| Cheat (Bromus secalinus) | 45 | <pre>additions to restricted weed list.</pre> | |
| Hairy chess (Bronus commutatus) | 45 | | |
| Buckhorn plantain(Plantago lanceolata) | 45 | | |
| Wild Mustards (Brassica spp.) (Except oil rape seed and vegetable species when intended * Treacle, (Erysimum repanyidum) | 18 for crop pro- 18 | duction). | |
| * Tansy mustard(Descurainia spp) | 18 | • | |
| Dodder (Cuscuta spp.) (Except that lespedeza seed may contain 45 dodder per 1b | .) | | |
| Wild carrot (Daucus carota) | . 18 | | |
| Morning glory (Ipomoea spp.) | 18 | | |
| Hedge bindweed (Convolvulus sepium) | 18 | | |
| Pennycress, fanweed (Thlaspi arvense) | 18 | | |
| * Wild oats (Avena fatua) | 3 | | |
| * Jointed goatgrass (Aegilops cylindrica) | 1 | | |
| * Wild buckwheat, black bindweed (Polygonum convolvulus) | 1 | | |
| * Velvetleaf, butterprint (Abutilon theophrasti) | 1 | | |
| ** Horsenettle and Solunum spp. in general are considered to | be especially | y troublesome | |

Mr. Chairman, members of the Senate Committee on Agriculture and Small Business. I am Art Armbrust and I wish to present testimony from the Kansas Seed Dealers in support of SB-645.

By way of personal introduction, I would like to relate the following. I was born and raised on a farm in central Kansas, worked for the Kansas Crop Improvement Association while a student at Kansas State University and joined the Rudy Patrick Seed Company in Hutchinson, Kansas in 1959. I managed the Hutchinson Kansas operation from 1961 to 1970, and worked in management positions in Kansas City until 1972. I have been with Sharp Brothers Seed Company of Healy, Kansas from 1972 until the present. I am serving as Chairman of the Legislative Committee of the Kansas Seed Dealers, Inc. and have served as President of the organization. I am presently serving as the Central Regional Vice President of the American Seed Trade Association.

The operation I represent, Sharp Brothers Seed Company and Sharp Farms are involved in the production of seed of native grasses and forbs, forage sorghum, hybrid forage sorghums, sorghum sudangrass hybrids, wheat, oats, barley and soybeans. We are also involved in contract production, conditioning and merchandising of these seed items.

I feel that passage of SB-645 would greatly benefit both farmers and the agricultural industry of this state. The present seed law was passed in 1935 and has been revised several times. Much needed changes in the language, terminology, and definitions used are needed to bring this law into step with the modern agriculture practiced in this state and nation.

For instance, our present law does not describe or define the requirements for a hybrid. We must also update the enforcement of Federal laws such as the Plant Variety Protection Act. The new revisions of the Federal Seed Act and the Recommended Uniform State Seed Law (RUSSL) have been used as guides for SB-645. These changes will help Kansas farmers and seedsmen to be competitive in exporting seeds to other states as well as abroad.

Kansas is an important producer and supplier of several important seed crops. The following list shows Kansas percent of the total U.S. production of several important seed crops and an estimate of the seed exported out of the state.

Aleh. 3

| CROP | % U.S. TOTAL | % EXPORTED |
|-------------|--------------|------------|
| Brome Grass | 50-75% | 80-90% |
| Alfalfa | 3-7% | 60-75% |
| Tall Fescue | 3-4% | 40-60% |
| Lespedeza | 10-25% | 70-80% |
| Red Clover | 2-3% | 50-60% |

In addition, Kansas is the number one producer of Hard Red Winter Wheat seed and an important producer of soybeans, barley and oat seed. We are the number two producer of hybrid grain sorghum, forage sorghum, sorghum sudangrass hybrids, and hybrid forage sorghum seed. Likewise, we are an important producer of native grass seeds, millets and other specialty crops seeds. Certainly the income derived from this production is important to many Kansas farmers and the ag related businesses located in this state.

Our industry has shown exceptional growth in the past eight years. In 1976, there were 29 approved conditioners of seed in Kansas; by 1981, just five years later this number had doubled to 58. In 1983 the number grew to 97 and we expect to have well over 100 in 1984. This not only represents a sizable investment in plant and equipment and opportunities for employment but also represents increased income opportunities for Kansas farmers as seed growers and contract producers of seed. This also assures the fact that new releases of both public and private varieties of those crops important to Kansas farmers will be available to them at the earliest possible date.

To illustrate how fast new developments can be made available to our farmers, I would like to cite the following:

| YEAR | % ACREAGE PLANTED TO SEMIDWARF |
|------|--------------------------------|
| | WHEAT VARIETIES |
| 1979 | 12 |
| 1980 | 29 |
| 1981 | 47 |
| 1982 | 63 |
| 1983 | over 65% |

This is but one example of new product availability and acceptance by the farmers of our state. The importance of good seed of new and more productive varieties is essential if Kansas farmers are to remain competitive in the production of quality wheat, feed grains and forage crops.

There are included some important consumer protection or buyer assurance provisions in this new law. It provides that if someone wishes to sell seed for planting purposes, they must test and label the seeds for purity, germination and weed seed content and must also label the variety of certain specified crops, primarily annual grain crops.

We feel this to be very important as the first consideration of most farmers when purchasing seed is variety. He must be assured he is getting the performance, disease or insect resistance or other important agronomic traits represented by the variety he has chosen. In the case of certain important characteristics, it can make the difference between a good crop or an entire crop lost to a specific disease or insect. We are asking that the buyer be assured of both the mechanical factors (purity, germination, weed seed content) and the genetic factors (variety) when he purchases his most basic input - - seed. At the same time, these factors limit the liability of the seller if he can document these important factors concerning the product he is selling. This is most important in the modern business world.

We are not asking for increased enforcement. While it could be suggested that Kansas farmers could benefit from additional seed control activity, there is no suggestion of or requirement for additional control activity contained in this suggested revision.

Most Kansas seedsmen take great pride in the self enforcement which we impose on ourselves. It is inherent in the industry that we must properly label and identify the products we sell or our customers will soon eliminate those of us who don't. We feel that SB-645 will provide for more effective and timely enforcement when needed or deemed appropriate to properly protect our Kansas farmers and in turn our agricultural industry. We urge your favorable consideration of SB-645. Thank you.

Chairman - Members of the Committee on Agriculture and Small Business

I am Ed Oborny, Jr. and I am here to give testimony in favor of passage of SB-645.

To introduce myself I would like to state that I am a farmer from Bison, Kansas located in the west central part of the state. I was born and raised on a farm in Rush Co., attended KSU, have served on the board and as President of the Kansas Crop Improvement Association. I have been involved in the production and sale of seed all of my life, first as part of my father's operation and in recent years on my own. We have produced wheat, open pollinated grain sorghum, forage sorghum, and soybeans for sale as certified seed. I feel very strongly that the seed industry represents a very basic and vitally important input of great importance to each and every agricultural operation in this state.

As a Kansas farmer I have always been aware of the benefits of superior crop varieties and high quality seed. In recent years, more and more farmers have become aware of the benefits of high quality seed, and this is especially true for the new wheat varieties. Recent research at Kansas State University has proved that superior quality seed of any variety has important benefits to the planter of that seed. Conscientious seed growers and handlers know that it requires extra efforts in quality control practices to produce consistently high quality seed and that it must be properly sampled and tested to be sure the job is consistent and complete. The research noted has been initiated and supported by money collected from KCIA members' self assessments. General use of superior practices revealed by this research will result in benefits that will add to the income of my fellow farmers and as such, benefits not only agriculture but all the citizens of the state.

I was not real familiar with the state and federal laws affecting seed until I was asked to serve with the group that studied and worked on revisions. It was during this time that I realized we needed to update the language of the law, include some definitions that were missing and generally bring the law up to date. If I was still farming with old methods I couldn't succeed today so I feel it very important that we also modernize our seed law. After all, it affects the most basic input of every farmer's operation.

I believe we should require that all products sold for seed be tested and labeled and I certainly support the features for variety labeling. After all, the first thing I consider on my farm is the variety I am planting. I am certainly aware of the

Atch. 4

importance of the property, germination, other crop seed co. Ent and certainly weed seed content, but my first concern is the variety I select. I feel that the provisions for labeling are an important addition to the law and will benefit all aspects of Kansas agriculture and related industry. I have always been aware of the benefits of high quality seed of known genetic background and purity. I didn't realize the importance of adequte laws and enforcement of them until I became involved in this work with revising the old law.

It is because of the important place that good seed should and must play in all farming operations that I urge your consideration of passage of this very important piece of legislation.

I thank you for this opportunity.

559 645
Fiscal Note Bill No.
1984 Session
February 20, 1984

The Honorable Fred Kerr, Chairperson Committee on Agriculture and Small Business Senate Chambers Third Floor, Statehouse

Dear Senator Kerr:

SUBJECT: Fiscal Note for Senate Bill No. 645, by Committee on Agriculture and Small Business

In accordance with K.S.A. 75-3715a, the following fiscal note for Senate Bill No. 645 is respectfully submitted to your committee.

Senate Bill 645 makes extensive revisions to the present Kansas Seed Law. Under this act, all sales of seeds between farmers would be subject to the same seed testing and purity requirements currently required only for commercial transactions.

The State Board of Agriculture estimates that enactment of this bill would require two additional field inspectors, two new positions in the laboratory, one additional clerical position, and additional laboratory equipment. The agency also believes that the additional personnel and equipment would require expansion of the Seed Laboratory. The agency's estimate of the fiscal impact of Senate Bill No. 645 for FY 1985 is \$172,662 in state general funds.

The numbers developed by the Board of Agriculture are based on an increase of 2,000 samples per year. However, caution should be exercised in using this figure, since the number of additional samples which would result from enactment of this bill is very difficult to predict.

In summary, enactment of Senate Bill No. 645 may have a significant fiscal impact on the State Board of Agriculture. The Board of Agriculture estimates the fiscal impact in FY 1985 to be \$172,662. The costs of implementing Senate Bill No. 645 would be totally funded by the State General Fund and have not been included in the FY 1985 Governor's Budget Report.

Doris Nagel

Budget Analyst

For the Director of the Budget

DN:sh

Alch. 5