			Date	
MINUTES OF THE SENATE	COMMITTEE ON _	JUDICIARY	WAS TO A STATE OF THE STATE OF	
The meeting was called to order by _	Senator Elv	waine F. Pomeroy Chairperson		at
10:00 a.m.XXXn. on Januar	y 20	, 19 <u>84</u> i	n room <u>514-S</u> of the C	apitol.
ANNI members WANTEX present eXEMPEX W∈			ke, Feleciano, Gaar, teineger and Werts.	
F	nsley, Revisor of m, Legislative Re	Statutes esearch Department		

Jerry Donaldson, Legislative Research Department

Approved \_

January 30, 1984

Conferees appearing before the committee:

Jan Van Patten, Lutheran Social Service, Wichita Steve Wiechman, private citizen Dr. Robert Harder, Social and Rehabilitation Services Marjorie Van Buren, Office of Judicial Administrator

Senate Bill 486 - Adoption investigations by SRS.

The chairman pointed out to the committee the original bill that was introduced had flaws, and there is a corrected version everyone should have.

The chairman presented background information on the bill. He explained the bill was introduced as a result of interim committee study of whether to have an adoption registry in Kansas.

Jan Van Patten testified in support of the bill. A copy of her testimony is attached (See Attachment No. 1). A committee member inquired, who would pay for that investigation and what is the estimated cost? She replied, as the bill is written, there is not any provision for paying for that; might be important to look at the funding mechanism. The committee member inquired if she could give an estimate of what one such investigation would cost? She replied, their organization doesn't do the investigations. It would vary with who provides the services. A committee member inquired, does this bill not deal with availability of adoption record later? She answered, her opinion is the current legislation, not in the bill, speaks very well to that. The adoptee can see the birth certificate and the history. The safeguards are adequate, and they are supportive of the availability of that information.

Steve Wiechman testified he discussed the bill with Judge Schowengerdt. He referred to the home study or assessment provision that was passed last year and stated they found the private costs are running around \$350 and the judge found some to be as high as \$500, some less, some more. Mr. Wiechman related the problem a client of his has. She is terminally ill with two adopted children. She does not know who the father of one of the children is, and the wording in the statute "consent of living parents" has presented a problem in this case. He suggested changing the wording to "waivers of notice of each living parent, if known". He then referred to Section 2(1), and pointed out it is very difficult to obtain medical records from the various states in regard to his client. He asked the committee to consider the situation where one parent of illegitimate children is not known.

Dr. Robert Harder appeared before the committee to explain the concern his department has about the legislation. A copy of his testimony and a copy of the suggested changes are attached (See Attachments No. 2 and 3). He testified they are in support of the adoption repository, but they are against shifting the adoption studies back to SRS. He pointed out the department has a problem with new Section 2 of the bill. A committee member inquired what the cost would be if the bill passes? Dr. Harder answered, for 450 to 500 cases of private adoptions over the state, four to five workers would be required if SRS gets back into adoption studies. The chairman inquired what the cost of private studies is? Dr. Harder

#### CONTINUATION SHEET

MINUTES OF THE	SENATE	COMMITTEE ON .	JUDICIARY	
room 514–S Statel	nouse, at 10:00	a.m./ <del>XXX</del> i. on	January 20	

#### Senate Bill 486 continued

replied, it will cost from \$250 to \$750; that figure should not be a prohibitive matter. He stated the state can't keep doing things that can be paid for by private individual parties. A committee member inquired, do you read it as making it mandatory or an option? Dr. Harder replied, they are reading it as availability, but he fears that availability would become mandatory. The committee member said, we need to recognize four or five hundred dollars might be a tough burden; with particular children who are available for adoption and would hate to prevent these children being available for adoption. Dr. Harder explained, for the handicapped or mixed background children, they do have an adoption support program, which somewhat responds to the problem to which you speak. The committee member inquired, is there a middle ground to pick up those people? Dr. Harder replied, they would not be opposed to limiting the problem of the extra ordinary situations, and also have the adoption support system available to them if committee does this. A committee member inquired how the adoption studies are done? Jan Van Patten explained the investigative part involves verifying marriages, seeking references, discussing parent attitudes, trying to determine parenting capability, and discussing problems adoptive children might have or questions they ask. In answer to a question, Dr. Harder reported with hiring four workers, the cost would be one hundred thousand dollars.

Dr. Harder then explained the adoption support program was developed eight or ten years ago. It did run around one hundred thousand dollars, but it is up to three or four hundred thousand dollars. If a child has some kind of a handicap condition, and there is the possibility the child is needing medical attention through the years, they tell the family they will continue to underwrite medical costs. If the family's financial situation changes up or down, they can make adjustments. He reported it's been very successful to help move children into adoptive homes.

Marjorie Van Buren explained the legislation passed last year is not causing any great difficulty. There are concerns with the costs to adoptive parents; the reason costs run up is because the distance traveled can run the cost up. She has had no negative feedback on how this works. She said the court has no difficulty with changes proposed in the bill as written, but if the committee goes back to the approach that was in the current law, she has suggested changes (See Attachment No. 4). She explained the two suggested changes.

Dr. Harder referred to the second page of the balloon showing the SRS proposed changes, and explained it puts them in as a matter of last resort and not totally removed. The chairman pointed out everyone agrees we should have a central repository and should have SRS at least as a back up situation.

The hearings on Senate Bill 486 were concluded.

The chairman reported Senator Hess had indicated that he was concerned that the legislature consider the report from the Judicial Council with regard to the Kansas Court of Appeals. A sixteen person ad hoc committee has been chosen composed of three members from the Senate Judiciary Committee, three members from the Senate Ways and Means Committee, Three members from the House Judiciary Committee and three members from the House Ways and Means Committee, and the majority and minority leaders of both the House and the Senate, to study the report and have hearings concerning the report. The ad hoc committee will then make recommendations.

Senator Werts moved to approve the minutes of January 17, 1984; Senator Hein seconded the motion, and the motion carried.

The meeting adjourned.

## GUESTS

## SENATE JUDICIARY COMMITTEE

NAME	ADDRESS	ORGANIZATION
Jan Van Patten	1855 N. Hillside Wichi	ta 67214 Social Service
Lois Oeleo	P.D. Box 5283 90peke	- Ko action for Children
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1-20-84 attack # 1

WICHITA OFFICE: 1855 N. HILLSIDE • WICHITA, KANSAS 67214 (316) 686-6645

TO: Senator Pomeroy, Chairman and Members of the Senate Judiciary Committee

FROM: Jan Van Patten, Supervisor of Children's Services, Lutheran Social Service

RE: Proposed Senate Bill 486

DATE: January 20, 1984

I would like to take this opportunity to express support for the provisions made by Proposed Senate Bill 486 which are important for the protection of children.

#### These provisions include:

- Requirements of an investigation and report (on all except step-parent adoptions) made by Social and Rehabilitation Services or a licensed child placing agency.
- 2. Retention and maintenance of <u>all</u> adoption records by Social and Rehabilitation Services including those from July 1, 1983 to the effective date of the new legislation.
- 3. Inclusion of complete medical, social and genetic history and birth verification to be filed with the Petition to Adopt.
- 4. Notification of the child's biological parents of the procedure for updating the child's medical and genetic history.

Thank you for your consideration of these issues.

Atch. 1

1-20-4 Cettach .# 2

# STATE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES Statement Regarding Senate Bill 486

#### I. Short Title of the Bill

An act concerning adoption, relating to procedures therefor, amending K.S.A. 59-2248 and repealing the existing section.

#### II. Background

This proposal would make referral to SRS mandatory upon the filing of a petition for adoption where the petitioner is not a stepparent. The court may also make referrals where the petitioner is the stepparent. Upon receipt of the adoption referral, SRS or a child-placing agency designated by SRS must investigate the advisability of adoption and report such findings not less than 10 days before the hearing on the petition. The study shall be made at no cost to the petitioner.

In addition, the proposal specifies information to be included in the study. It also makes SRS the permanent repository for adoption study information for adoptions conducted by SRS and for all adoption information for other child-placing agencies prior to the time they cease operation.

The major problem inherent in SB 486 is the manpower to do the non-agency adoption investigations again. The staff previously assigned this task have been absorbed by other cases. It will be a major task to reincorporate non-agency adoptions into individual workers' caseloads. Since there are usually 400 to 450 non-agency adoptions yearly in Kansas, we estimate that we would need four or five additional full time social workers to meet the requirements of the bill.

We would prefer that the private adoption agencies and private practitioners be allowed to continue to provide this service with the cost being borne by the petitioners. As we understand it both Kansas Children's Service League and Family and Children's Services have the capability of covering the entire state by adding contracts with social workers in the areas where they do not have permanent staff.

As we understand the basis for the submission of 486, the courts took discretion regarding investigations and reports under the statute passed a year ago which clearly was not the intent of that statute. We support the necessity for investigations and reports to the courts. We do not feel that they must be carried out by SRS staff and we believe that the petitioners in non-agency adoptions can bear the cost of such actions just as they pay the attorney's fees, medical expenses, court costs, etc.

We also support the necessity for SRS to once again be the central repository for the records of these adoptions. The procedure in effect as of July 1, 1983 could be reinstated without developing any new systems to make it operational. However, the Central office clerical person previously assigned such tasks has been reassigned. The non-agency adoption records workload will require approximately a half-time clerical position for maintenance. If we have computer capability the clerical time could be lessened and the system enhanced.

Alch. 2

We would like to point out that most of New Section 2 in SB 486 demonstrates good child welfare practice and would be supported by us. However, we would prefer that the definition of genetic and medical history not be adopted in rules and regulations (b) but rather be embodied in the legislation. We are also supportive of the requirement in this bill that the genetic and medical history be obtained by the attorney and filed with the petition. Youth Services staff has defined genetic history as any inherited condition in the parents or extended family which might affect the health, physical development or mental condition of the child. Medical history has been defined as any medical condition in the parents or extended family. Such reports would include a physical description of the parents, their race and nationality, a general statement of their health, and an indication of any known inherited condition in the child's family background, including, but not limited to: allergies, sensory impairments, neurological and/or muscular conditions, mental retardation, blood disorders, cardiovascular diseases, orthopedic problems, diabetes, growth problems and congenital defects. This report would also include indications of other health conditions in the child's family background including: cancer, heart problems, tuberculosis, emotional illness, arthritis, alcoholism, drug addiction, strokes, epilepsy, etc., along with an indication of major illness (either physical or mental) diagnoses, hospitalizations, treatment and prognoses. It is also a provision of S.B. 486 that medical records, birth history and other information pertaining to the child be a part of this report. Subsection (f) of New Section 2 appears to invalidate all that the committee has attempted to accomplish in New Section 2 and we would question that contradiction.

#### III. SRS Position

SRS would support legislation if the section mandating SRS to investigate all adoptions at no cost to the petitioner is amended.

Robert C. Harder, Secretary Office of the Secretary Social and Rehabilitation Services 296-3271 January 20, 1984 (Corrected)

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Session of 1984

## SENATE BILL No. 486

By Special Committee on Judiciary

Re Proposal No. 31

511

0020 AN ACT concerning adoption; relating to procedures therefor; 0021 amending K.S.A. 59-2278 and repealing the existing section.

0022 Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 59-2278 is hereby amended to read as fol-0024 lows: 59-2278. (a) The written consents to adoption which are 0025 required by K.S.A. 59-2102 and amendments thereto and, if 0026 applicable, the information required by section 2 shall be filed 0027 with the petition for adoption of a minor child. Upon the filing of 0028 the petition, the court shall fix the time and place for the hearing 0029 thereon. The time fixed for the hearing may be any time not more 0030 than 60 days from the date the petition is filed if (1) consents and, 0031 waivers of notice of each living parent and, if required by section 0032 2, the child's genetic and medical history and birth verification 0033 are filed; (2) the court does not require the petitioner to obtain 0034 an assessment by a person licensed to practice social work in 9035 Kansas no notice to the secretary of social and rehabilitation 0036 services is required; (3) the court does not request an investiga-0037 tion by the secretary of social and rehabilitation services to 0038 determine the advisability of the adoption; and (3) (4) there are 0039 no interested parties other than the petitioner and the consenting parties. In all other cases, the time fixed by the court shall be not 10041 less than 30 days or more than 60 days from the date of the filing 0012 of the petition. The time fixed for the hearing may be extended 0043 by the court for cause.

0044 (b) Notice of the hearing shall be given to all interested 0045 parties, including the secretary of social and rehabilitation 0046 services in those cases in which the petitioner is not a steppar-

### Substitute

"the court does not require the petitioner to obtain an assessment by a person licensed to practice social work in Kansas or by a licensed child placing agency."

Strike entire italicized language.

Strike (4) and reinstate (3).

Strike entirely the italicized language

Alch.3

0047 ent Pending the hearing the court may make an appropriate 0048 order for the care and custody of the child.

(c) Promptly upon the filing of the petition by a petitioner 0050 who is not a stepparent, the court may require the petitioner to 0051 obtain an assessment by a court designated social worker lieensed to practice social work in Kansas of the advisability of the adoption, and file a report of such assessment with the court 0054 shall, if the petitioner is not c stepparent, and the court may, if 0055 the petitioner is a stepparent, send to the secretary of social and 0056 rehabilitation services, or to a child-placing agency designated 0057 by the secretary, a copy of the petition, the consents and, if 0058 applicable, the information filed under section 2. Upon receiv-0059 ing the copy, the secretary or child-placing agency, without cost 0060 to the natural parents or petitioner, shall investigate the advis-0061 ability of the adoption and report the secretary's or agency's 6062 findings and recommendation's to the court not less than 10 days 0063 before the hearing on the petition. If there is no licensed social worker available to make the social assessment and report to the 9065 court, the court may use the department of social and rehabilita-0066 tion services for that purpose. The costs for making the social 0067 assessment and report may be assessed as court costs in the case 9068 as provided in article 20 or shapter 60 of the Kansas Statutes 0060 Annotated and acts amends ory of the provisions thereof or 0070 supplemental thereto. In making the assessment, the licensed 0071 social worker or the department

In making the investigation, the secretary of social and reha0073 bilitation services is authorized to or the child-placing agency
0074 may observe the child and so shall contact the agency or indi0075 viduals consenting to the ad ption and obtain any voluntarily
0076 given genetic information about the child confirm and, if neces0077 sary, clarify any genetic and medical history filed with the
0078 petition. This information shall be made a part of the report to
0079 the court. The licensed social worker's report or the report of the
0080 department of social and rehabilitation services. The secretary or
0081 child-placing agency may inquire whether the consents to the
0082 adoption were freely and voluntarily made. The report made by
0083 the secretary or child-placing agency to the court shall include

Strike

Substitute

"by a petitioner who is not a stepparent, the court <u>shall</u> require the petitioner to obtain an assessment by a court designated social worker licensed to practice social work in Kansas or by a licensed child placing agency of the advisability of the adoption and file a report of such assessment and, if applicable, the information filed under Section 2 with,"

Strike italicized language.

Substitute

"If there is no licensed social worker, or licensed child placing agency available to make the social assessment and report to the court, the court may use the department of social and rehabilitation services for that purpose. The costs for making the social assessment and report may be assessed as court costs in the case as provided in article 20 of chapter 60 of the Kansas Statutes Annotated and acts amendatory of the provisions thereof or supplemental thereto. In making the assessment, the licensed social worker or child placing agency or the department of social and rehabilitation services is authorized to observe the child and to."

Substitute

"The social worker, child placing agency or SRS may inquire whether the consents to the adoption were freely and voluntarily made. The report made by the social worker, child placing agency or SRS"

the results of investigation of the adopting parents, their home and their ability to care for the child.

(d) Upon the hearing of the petition, the court shall consider the social assessment and all the report of the secretary of social and rehabilitation services or child-placing agency and all other evidence offered by any interested party. If the court is of the open opinion that the adoption should be made, it shall make a final order of adoption and shall deliver the child to the petitioner, if open that has not already been done. In any event, the costs of the adoption proceedings other than the costs of the investigation open by the secretary of social and rehabilitation services or child-open placing agency, shall be paid by the petitioner.

(e) If, on or after July 1, 1983, and prior to the effective date of this act, the court has required the petitioner to obtain an assessment by a court designated licensed social worker pursuant to this section, the clerk of the court shall transfer a copy of the report of the assessment to the secretary of social and rehabilitation services on or before January 1, 1985, or 30 days of after the report is filed, whichever is later. The transferred reports shall be maintained by the secretary and shall be subject to disclosure to the same extent as reports and other records of investigations made by the secretary pursuant to this section. New Sec. 2. (a) Unless the petitioner is a stepparent, the following information shall be filed with the petition for adoposition of a minor child:

0109 (1) A complete written genetic and medical history of the 0110 child;

0111 (2) the names, addresses and telephone numbers of the 0112 child's biological parents;

0113 (3) any hospital records pertaining to the child or a properly 0114 executed authorization for release of those hospital records; and

0115 (4) the child's birth verification, which shall include the date, 0116 time and place of birth and the name of the attending physician.

time and place of birth and the name of the attending physician.

(b) The secretary of social and rehabilitation services shall adopt rules and regulations specifying what should be contained in the genetic and medical history required by this section, which shall include but not be limited to genetic and medical

Substitute
"the social assessment and all"
-Strike the italicized language.

--Strike Italicized language.

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one oncerning the child's biological parents, the ethnione city of the child's biological parents and the date of birth and sex one of any of the child's siblings who are known at the time of filing the petition.

- 0125 (c) The secretary of social and rehabilitation services shall 0126 adopt rules and regulations establishing procedures for updating 0127 a child's genetic and medical history if new information becomes 0128 known at a later date. The secretary or the child-placing agency, 0129 whichever conducts the investigation under K.S.A. 59-2278 and 0130 amendments thereto, shall advise the child's biological parents, 0131 in writing, of those procedures.
- (d) Within 30 days after the final order of adoption is entered, the clerk of the court shall send to the secretary of social and rehabilitation services a copy of any information filed pursuant to this section by anyone other than the secretary, together with any clarification or modification of that information contained in a report filed pursuant to K.S.A. 59-2278 and amendments thereto by anyone other than the secretary. The secretary shall maintain the information, and any update of the information, in the offices of the secretary. Such information shall be subject to disclosure to the same extent as similar information concerning children relinquished to the department of social and rehabilitation services pursuant to K.S.A. 38-125 and amendments thereto.
- 0144 (e) Any employee or agent of the department of social and 0145 rehabilitation services, a child-placing agency or a district court 0146 who intentionally destroys any information required to be filed 0147 under this section is guilty of a class C misdemeanor.
- 0148 (f) Failure to file the information required by this section 0149 shall not affect the validity of the adoption proceedings.
- (g) As used in this section and K.S.A. 59-2278 and amendone ments thereto, "child-placing agency" means any corporation one organized under the laws of this state and authorized by law to one of the care for and surrender children for adoption as provided in one of the care for and surrender children for adoption as provided in one of the care for and surrender children for adoption as provided in
- 0155 Sec. 3. K.S.A. 59-278 is hereby repealed.
- O156 Sec. 4. This act shall take effect and be in force from and O157 after its publication in the statute book.

-Strike all of Section (f)

Change (g) to (f)

3

the results of investigation of the adopting parents, their home 0085 and their ability to care for the child.

- (d) Upon the hearing of the petition, the court shall consider Noos7 the social assessment and all the report of the secretary of social 0088 and rehabilitation services or child-placing agency and all other evidence offered by any interested party. If the court is of the 0090 opinion that the adoption should be made, it shall make a final 0091 order of adoption and shall deliver the child to the petitioner, if 0092 that has not already been done. In any event, the costs of the 0093 adoption proceedings, other than the costs of the investigation 0094 by the secretary of social and rehabilitation services or childplacing agency, shall be paid by the petitioner.
  - (e) If, on or after July 1, 1983, and prior to the effective date 0097 of this act, the court has required the petitioner to obtain an 0098 assessment by a court designated licensed social worker pursu-0099 ant to this section, the clerk of the court shall transfer a copy of 0100 the report of the assessment to the secretary of social and 0101 rehabilitation services on or before January 1, 1985, or 30 days 0102 after the report is filed, whichever is later. The transferred 0103 reports shall be maintained by the secretary and shall be subject 0104 to disclosure to the same extent as reports and other records of 0105 investigations made by the secretary pursuant to this section. New Sec. 2. (a) Unless the petitioner is a stepparent, the 0106 0107 following information shall be filed with the petition for adoption of a minor child:
  - (1) A complete written genetic and medical history of the 0109 0110 child;
  - (2) the names, addresses and telephone numbers of the 0111 child's biological parents;
  - (3) any hospital records pertaining to the child or a properly 0114 executed authorization for release of those hospital records; and
  - (4) the child's birth verification, which shall include the date, 0115 time and place of birth and the name of the attending physician.
  - (b) The secretary of social and rehabilitation services shall adopt rules and regulations specifying what should be contained in the genetic and medical history required by this section, 0120 which shall include hit not be limited to genetic and miccical

m. Van Buren

If the report does not originate with the department of social and rehabilitation services a copy of the report will be forwarded by the licensed social worker to the department at the same time the report is made to the court.

1-20-84 m. Van 13. m

the court does not request an investigation by the secretary of social and rehabilitation services require the petitioner to obtain an assessment by a person licensed to practice social work in Kannas to determine the advisability of the adoption and (4) (3) there are no interested parties other than the petitioner and the consenting parties. In all other cases, the time fixed by the court shall be not less than 30 days or more than 60 days from the date of the filing of the petition. The time fixed for the hearing may be extended by the court for cause.

(b) Notice of the hearing shall be given to all interested parties; including the secretary of social and rehabilitation services in those eases where the petitioner is not a stepparent. Penning the heart has a stable of the s

the care and custody of the child.

(c) Promptly upon the filing of the petition by a petitioner who is not a stepparent, the court shall, and if the petitioner is a stopparent the court may, send to the secretary of social and relabilitation services a copy of the petition and of the consents. Upon receiving such copy, the secretary of social and rehabilitation services, without cost to the natural parents or to require the petitioner, shall make an investigation to obtain an assessment by a court designated social worker licensed to practice social  $w \ge k$  in Kansas of the advisability of the adoption and, report the secretary's findings and recommendations to and file a report of such assessment with the court not less than 10 days before the hearing on the petition. If there is no licensed social worker available to make the social assessment and report to the court, the court may use the department of social and rehabilitation services for that purpose. The costs for making the social assessment and report may be assessed as court costs in the case as provided in article 20 of chapter 60 of the Kansas Statutes Annotated and acts amendatory of the provisions thereof orsupplemental thereto. In making the investigation assessment, the sceretary of social and rehabilitation services licensed social worker or the department of social and rehabilitation services is and rized to observe the child and to contact the agency or individuals consenting to the adoption and obtain any voluntarily given genetic information about the child. This information shall be made a part of the report to the court. If requested by the count; the secretary may inquire whether the consents to the miloption were freely and voluntarily made. The secretary's The licensed social worker's report or the report of the department of social and rehabilitation services to the court shall include the results of investigation of the adopting parents, their home and their ability to care for the child.

billed directly to the petitioner as well as assessed as court costs as provided in article 20 of chapter 60 of the Kansas Statutes Annotated and acts amendatory thereto, but in no case shall the court advance the fee or pay it to the department of social and rehabilitation services from court resources.