MINUTES OF THE <u>Senate</u> COMMITTEE ON	Assessment and Taxation
The meeting was called to order by	Senator Fred A. Kerr at
8:00 & 11:00 a.m./xxxx on Friday, March 1	

All members were present xxxxxx

Committee staff present:

Tom Severn, Research Department Melinda Hanson, Research Department Don Hayward, Revisor's Office LaVonne Mumert, Secretary to the Committee

Conferees appearing before the committee: Vic Miller, Property Valuation Division

- S.C.R. 1615 Constitutional amendment; classification of property for purposes of taxation
- S.C.R. 1616 Constitutional amendment; classification of property for purposes of taxation

Senator Parrish moved that an explanatory amendment (Attachment 1) be made to S.C.R. 1616. Senator Salisbury seconded the motion, and the motion <u>carried</u>.

Senator Karr talked about a proposal that would exempt livestock and merchants' and manufacturers' inventories rather than exempting all personal property. He said this would clarify questions of realty and personalty and would also slightly enhance the ratio for railroads. Senator Karr pointed out this would not erode the tax base as much as a blanket exemption and would provide a slight advantage with regard to ag land. Committee members discussed that such a proposal would mean that business machinery would still be taxed while farm machinery would be exempt. The Committee also talked about statutory exemptions vs. constitutional exemptions. It was brought out that if business property continues to be taxed and if commercial and industrial property is to be at 30%, this would mean a substantially higher burden on commercial and industrial property.

Senator Karr moved that S.C.R. 1616 be amended to provide that instead of all personal property being exempted, that livestock and inventories be exempted. Senator Parrish seconded the motion. In a discussion of the problem of defining what property is personal (if exempted) and what property is real, Chairman Kerr suggested that S.B. 190 not be passed (this bill would change the definition of personal property) and that the assumption be made that property currently defined as real or personal stay that way. He said it might be good to have an interim study regarding S.B. 190. After discussion, the motion to amend S.C.R. 1616 failed. Senator Hayden moved that S.C.R. 1616, as amended, be recommended favorably for adoption. Senator Parrish seconded the motion. Committee discussion followed. It was pointed out that S.C.R. 1616 contained only two classes of property and that this is desirable tax Members mentioned that with personal property exempt, there would be policy. fewer classes of property paying tax but that total assessed valuations would be broader because so much property would be at the 30% level. Some members expressed support for putting the capitalization rate in the constitution but others said the constitution should not contain details of that nature. motion carried.

The meeting was adjourned until 11:00.

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S.B. 164 - Statewide reappraisal of property; aggregate levy limit on taxing subdivisions

<u>Vic Miller</u> explained suggested amendments contained in a balloon of S.B. 164

(<u>Attachment 2</u>). Chairman Kerr advised that the amendments are conceptual and the Revisor is authorized to make necessary revisions. Amendment #1 (as

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not

## CONTINUATION SHEET

MINUTES OF THE Senate COMMITTEE ON Assessment and Taxation, 8:00 & room 526-S, Statehouse, at 11:00 a.m./XX. on Friday, March 1, 1985

identified in the balloon) is a clean-up amendment. Senator Karr moved that the amendment be adopted. Senator Hayden seconded the motion, and the motion carried. Amendments #2 and #3 would provide that the advisory committee will assist with the development of the computer system as well as with other issues. Senator Karr moved that the amendment be adopted. Senator Mulich seconded the motion, and the motion <u>carried</u>. Amendment #4 pertains to the advisory committee. Senator Allen moved that the amendment be adopted and Senator Karr seconded the motion. After comments by representatives of county officials who expressed support for the compromise advisory committee language, the motion <u>carried</u> 6-5. Amendment #5 provides that PVD may assist with reappraisal of any kind of property when requested. Senator Hayden moved that the amendment be adopted. Senator Mulich seconded the motion, and the motion carried. Amendment #6 relates to the selection of contracting firms for reappraisal work. Senator Hayden moved that the amendment be adopted. Senator Karr seconded the motion, and the motion <u>carried</u>. Amendment #7 also pertains to reappraisal contracts. Senator Mulich moved that the amendment be adopted. Senator Salisbury seconded the motion, and the motion carried. Amendment #7a is a clarifying amendment relating to the establishment of a time frame for the Board of Tax Appeals. Senator Salisbury moved that the amendment be adopted. Senator Mulich seconded the motion, and the motion carried. Amendment #8 puts the initial responsibility on PVD to see that counties are in compliance, provides procedures for non-compliance and allows the Board of Tax Appeals to render a third-party opinion. Senator Burke moved that the amendment be adopted. Senator Mulich seconded the motion, and the motion carried. Amendment #9 is a clean-up amendment. Senator Parrish moved that the amendment be adopted. Senator Karr seconded the motion, and the motion carried. Amendment #10 provides for notification to PVD whenever there is a change by the Board of Equalization and allows PVD to go directly to the Board of Tax Appeals. After considerable discussion, Senator Frey moved that Amendment #10 be adopted but that the following sentence be stricken: "No such order of the county board shall be effective until receipt notice of said documentation is received by the county board of equalization." Senator Montgomery seconded the motion. The Chairman reminded members that the Revisor would have the authority to draft language to carry out the intent of the motion. The motion <u>carried</u>. Amendments #11 and #12 are clean-up language. Senator Hayden moved that the two amendments be adopted. Senator Mulich seconded the motion, and the motion carried.

Senator Thiessen moved that lines 95-97 of the bill be amended as follows: "Net income for every land class within each county or homogeneous region shall be capitalized at a rate or rates comparable to, but not more than, the rate or rates prescribed by the Director of Property Valuation for utilities and other properties for which income capitalization is used to determine appraised value and not less than a rate determined to be the sum of the contract rate of interest on new federal land bank loans in Kansas on July 1 of each year averaged over a five-year period, which includes the five years immediately preceding the calendar year which immediately precedes the year of valuation, plus .75%. Senator Allen seconded the motion. Senator Burke made a conceptual substitute motion that the bill be amended to provide a capitalization rate equal to the federal land bank rate mentioned above plus .75%. Senator Salisbury seconded the motion, and the substitute motion failed on a 5-5 vote. Senator Burke made a substitute motion that S.B. 164, as amended, be recommended favorably for passage. Senator Frey seconded the motion, and the substitute motion carried.

Meeting adjourned.

## Proposed Amendment to SCR1616

On page 3, by striking all in lines 121 to 124, inclusive; after line 124, by inserting the following:

"A vote for the proposition would provide that all residential property would be assessed at 12% of its fair market value while all other taxable property would be assessed at 30% of its fair market value, except that land devoted to agricultural use would be assessed at 30% of its use value. Also, certain categories of personal property would be exempted from property taxation."

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## SENATE BILL No. 164

By Committee on Assessment and Taxation

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0017 AN ACT relating to the taxation of tangible property; mandating a program of statewide reappraisal of real property; providing for the administration of such program and duties of certain state and county officers; prescribing limitations upon the levy of taxes upon tangible property by taxing districts after implementation of valuations determined under such reappraisal program and providing for exemptions therefrom; amending K.S.A. 79-1412a, 79-1460 and 79-1602 and repealing the existing sections; also repealing K.S.A. 79-1437b, 79-1440 and 79-1452 to 79-1454, inclusive.

Be it enacted by the Legislature of the State of Kansas:

New Section 1. The director of property valuation is hereby directed and empowered to administer and supervise a statewide program of reappraisal of all real property located within 0031 the state. Except as otherwise authorized by K.S.A. 19-428, and 0032 amendments thereto, each county shall comprise a separate 0033 appraisal district under such program, and the county appraiser 0034 shall have the duty of reappraising all of the real property in the 0035 county pursuant to guidelines and timetables prescribed by the 0036 director of property valuation and of updating the same on an 0037 annual basis. In the case of multi-county appraisal districts, the 0038 district appraiser shall have the duty of reappraising all of the 0039 real property in each of the counties comprising the district 0040 pursuant to such guidelines and timetables and of updating the 0041 same on an annual basis. Following completion of the statewide 0042 program of reappraisal, every parcel of real property shall be 0043 actually viewed and inspected by the county or district appraiser 0044 once every four years. The director shall require the initiation of such program of statewide reappraisal immediately after the 0046 effective date of this act.

Compilation of data for the initial preparation or updating of inventories for each parcel of real property and entry thereof into the state computer system as provided for in section 2 of this act shall be completed not later than January 1, 1989. Whenever the director determines that reappraisal of all real property within a cost county is complete, notification thereof shall be given to the governor and to the state board of tax appeals.

Valuations shall be established for each parcel of real property one at its fair market value in money in accordance with the provisions of K.S.A. 79-503a, and amendments thereto.

In addition thereto valuations shall be established for each parcel of land devoted to agricultural use upon the basis of the 0059 agricultural income or productivity attributable to the inherent capabilities of such land in its current usage under a degree of management reflecting median production levels in the manner 0062 hereinafter provided. A classification system for all land devoted 0063 to agricultural use shall be adopted by the director of property 0064 valuation using criteria established by the United States depart-0065 ment of agriculture soil conservation service. Productivity of 0066 land devoted to agricultural use shall be determined for all land 0067 classes within each county or homogeneous region based on an 0068 average of the eight calendar years immediately preceding the 0069 calendar year which immediately precedes the year of valuation, 0070 at a degree of management reflecting median production levels. 0071 The director of property valuation shall determine median pro-0072 duction levels based on information available from state and 0073 federal crop and livestock reporting services, the soil conserva-0074 tion service, and any other sources of data that the director 0075 considers appropriate.

The share of net income from land in the various land classes within each county or homogeneous region which is normally received by the landlord shall be used as the basis for determining agricultural income for all land devoted to agricultural use except pasture or rangeland. The net income normally received by the landlord from such land shall be determined by deducting expenses normally incurred by the landlord from the share of the gross income normally received by the landlord. The net rental

income normally received by the landlord from pasture or rangeland within each county or homogeneous region shall be used as the basis for determining agricultural income from such land. The net rental income from pasture and rangeland which is normally received by the landlord shall be determined by deducting expenses normally incurred from the gross income normally received by the landlord. Commodity prices and pasture and rangeland rental rates and expenses shall be based on an average of the eight calendar years immediately preceding the calendar year which immediately precedes the year of valuation. Net income for every land class within each county or homogeneous region shall be capitalized at a rate or rates prescribed by the legislature.

Based on the foregoing procedures the director of property valuation shall make an annual determination of the value of land within each of the various classes of land devoted to agricultural use within each county or homogeneous region and furnish the same to the several county appraisers who shall classify such land according to its current usage and apply the value applicable to such class of land according to the valuation schedules prepared and adopted by the director of property valuation under the provisions of this section.

For the purpose of the foregoing provisions of this section the phrase "land devoted to agricultural use" shall mean and include land, regardless of whether it is located in the unincorporated area of the county or within the corporate limits of a city, which is devoted to the production of plants, animals or horticultural products, including but not limited to: Forages; grains and feed crops; dairy animals and dairy products; poultry and poultry products; beef cattle, sheep, swine and horses; bees and apiary products; trees and forest products; fruits, nuts and berries; vegetables; nursery, floral, ornamental and greenhouse products. Land devoted to agricultural use shall not include those lands which are used for recreational purposes, suburban residential acreages, rural home sites or farm home sites and yard plots whose primary function is for residential or recreational purposes even though such properties may produce or maintain

crop yields

ote: Computations for use-values of ag land in past PVD studies have assumed a cap-rate equal to the federal land bank rate plus .75%

one of those plants or animals listed in the foregoing definition.
The term "expenses" shall mean those expenses typically incurred in producing the plants, animals and horticultural products described above including management fees, production costs, maintenance and depreciation of fences, irrigation wells, irrigation laterals and real estate taxes, but the term shall not include those expenses incurred in providing temporary or permanent buildings used in the production of such plants, animals and horticultural products.

The valuations established for tangible property under the program of statewide reappraisal shall not be applied by any county as a basis for the levy of taxes until expressly authorized to do so by legislative enactment. The provisions of this act shall not be construed to conflict with any other provisions of law relating to the appraisal of tangible property for taxation purposes including the equalization processes of the county and state board of tax appeals.

New Sec. 2. (a) The secretary of revenue shall provide for the development of a comprehensive computer program providing for the processing of such data on tangible property located in this state as deemed necessary for the effective and efficient administration of the appraisal, assessment and equalization laws of the state of Kansas, methods for updating such data on an annual basis, and such other functions as determined necessary for the efficient administration of the property tax laws of this state, including but not limited to the preparation and publishing of annual statistical reports and ratio studies.

(b) - There is hereby established an advisory committee to confer with and assist the secretary of revenue in the performance of the duties prescribed in subsection (a). Such committee shall be composed of 18-members to be appointed as follows: Three members shall be appointed by the Kansas association of counties; such members to have expertise in data processing; three members shall be appointed by the Kansas association of county commissioners, three members shall be appointed by the Kansas association of Kansas appraisers association and nine members shall be appointed by the pointed by the secretary of revenue. The director of property

, with the assistance of the advisory committee described in subsection (b), computer system

(b) The secretary of revenue shall establish an advisory committee, chaired by the director of property valuation, to assist the secretary in the performance of the duties prescribed in subsection (a). Members shall be selected from nominees of the Kansas association of counties, the Kansas association of county commissioners and the Kansas appraisers association.

valuation shall call the initial meeting of the committee at which time it shall elect from its membership a chairperson who shall call all other meetings necessary to accomplish the duties of the committee.

New Sec. 3. The state shall assume a portion of the costs 0163 incurred by any county in complying with the provisions of this act. The portion of the cost to be paid to each such county by the state shall be determined in accordance with a statewide payment schedule adopted by the secretary of revenue. Such schedule shall contain a specified amount according to class or subclass of property as specified in K.S.A. 79-1459, and amendments thereto, to be paid by the state to each county on a per parcel basis. Payments shall be made to counties as authorized under the provisions of this section in accordance with appropriation acts of the legislature. No county for which the state board of tax appeals has issued an order pursuant to section 4 shall be entitled to receive any payment from the state under the 0176 provisions of this section for the period of time such an order is in 0177 effect.

The state division of property valuation shall make assistance available to any county in the reappraisal of commercial and industrial property located in such county upon such county's request. Any county requesting such assistance shall make reimbursement for the costs incurred by the state in providing the same. Counties are hereby authorized to contract with private appraisal firms to conduct the reappraisal of special characterized property within the county, subject to the approval of the director of property-valuation.

New Sec. 4. (a) On or before January 15, 1986, and quarterly thereafter, the county or district appraiser shall submit to the director of property valuation a progress report indicating actions taken during the preceding quarter calendar year to implement reappraisal of real property in the county or district. Whenever the director of property valuation shall determine that any county has failed, neglected or refused to properly provide for the reappraisal of property or the updating of the appraisals on an annual basis in substantial compliance with the provisions of this

. Selection of a private firm whose products or services are necessary to conduct a reappraisal must be made from a list of approved firms supplied by the director of property valuation. Contracts executed between counties and such firms must meet the specifications of the director of property valuation.

0196 act and the guidelines and timetables prescribed by the directi 0197 pursuant to section 1, the director shall file with the state boar 0198 of tax appeals a complaint stating the facts upon which th 0199 director has made the determination of noncompliance. Upo. 0200 receipt of any such complaint, the state board of tax appeals sha 0201 hold a summary proceeding on such complaint. Notice of th 0202 time and place fixed for such proceeding shall be mailed to th 0203 county appraiser and the board of county commissioners of th 0204 county involved and to the director of property valuation. If, as 0205 result of such proceeding, the state board of tax appeals finds tha 0206 the county is not in substantial compliance with the provisions o 0207 this act and the guidelines and timetables of the director o 0208 property valuation providing for the progress and conclusion o 0209 reappraisal of all real property in the county or the updating o 0210 the appraisals on an annual basis, it shall order the immediate 0211 assumption of the duties of reappraising of real property by the 0212 personnel of the division of property valuation until such time as 0213 the director of property valuation determines that progress in the 0214 county under the program of reappraisal is sufficient to restore 0215 such duties to the county. In addition, the board shall order the 0216 state treasurer to withhold all or a portion of the county's enti-0217 tlement to moneys from either or both of the local ad valorem tax 0218 reduction fund and the city and county revenue sharing fund for 0219 the year following the year in which the order is issued. Upon 0220 service of any such order on the board of county commissioners, 0221 the appraiser shall immediately deliver to the director of prop-0222 erty valuation, or the director's designee, all books, records and 0223 papers pertaining to the appraiser's office.

Any county for which the state division of property valuation is ordered by the state board of tax appeals to assume the responsibility and duties of reappraising of real property shall reimburse the state for the actual costs incurred by the division of property valuation in the assumption and carrying out of such responsibility and duties.

0230 (b) - On or before-January 15 of each year-following-the-utili-0231 zation of valuations established-under the program of statewide 0232 reappraisal as a basis for the levy of taxes, the state board of tax\* 7a

Within 15 days after

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(b) On or before August 15 of each year following the utilization of valuations established under the program of statewide reappraisal as a basis for the levy of taxes, the director of property valuation shall review the appraisal of property in each county or district to determine if property within the county or district is being appraised or valued in accordance with the requirements of this act. If the director determines the property in any county or district is not being appraised in accordance with the requirements of this act, the director of property valuation shall notify the county or district appraiser and the board of county commissioners of any county or counties affected that the county has 30 days within which to submit to the director a plan for bringing the appraisal of property within the county into compliance or the director will petition the board of tax appeals for authority for the division of property valuation to assume control of such appraisal program and bring it into compliance.

If a plan is submitted and approved by the director the county or district shall proceed to implement the plan as submitted. The director shall continue to monitor the program to insure that the plan is implemented as submitted. If no plan is submitted or if the director does not approve the plan, the director shall petition the state board of tax appeals for a review of the plan or if no plan is submitted for authority for the division of property valuation to assume control of the appraisal program of the county and to proceed to bring the same into compliance with the requirements of this act.

If the board of tax appeals approves the plan, the county or district appraiser shall proceed to implement the plan as submitted. If no plan has been submitted is not approved, the board shall fix a time within which the county may submit a plan or an amended plan for approval. If no plan is submitted and approved within the time prescribed by the board, the board shall order the division of property valuation to assume control of the appraisal program of the county and

.0233 appeals shall review the program of appraisal of property in each 0234 county or district to determine if property within the county or 0235 district is being appraised or valued in accordance with the 0236 requirements of this act. If the board determines that the prop-0237 erty in any county or district is not being appraised in accordance 0238 with the requirements of this net, such board shall, within 10 0239 days, direct the director of property valuation to notify the county 0240 or district appraiser and the board of county commissioners of 0241 any county or counties affected that the eounty-has 60 days 0242 within which to submit to the director a plan for bringing the 0243 appraisal of property within the county-into-compliance or the 0244 director will petition the board of tax appeals for authority for the 0245 division of property-valuation to assume control of such appraisal 0246 program and bring-it-into-compliance.- If-a-plan-is-submitted and 0247 approved by the director the county-or district shall proceed to 0248 implement the plan as submitted. The director shall continue to 0249 monitor the program-to insure that the plan is implemented as-0250 submitted. If no-plan-is-submitted-or-if-the-director-does-not 0251 approve the plan, the director shall petition the state board of tax 0252 appeals for a review of the plan or if no plan is submitted for 0253 authority-for the division-of property-valuation to assume-control of the appraisal program of the county and to proceed to bring the same-into-compliance with the requirements-of-this act. If the 0256 board of tax appeals approves the plan, the county or district 0257 shall proceed to implement the plan as submitted. If no plan has 0258 been submitted or the plan-submitted is not approved, the board shall fix a time within which the county may submit a plan or an 0960 amended plan for approval. If no plan is submitted and approved 0261 within the time prescribed by the board, the board-shall order 0262 the division of property-valuation-to-assume control of the ap-0263 praisal program of the county and to bring the same into compli-0264 ance-with the provisions of this act. If the division assumes 0265 control of the appraisal program of any county, the director of 0266 -property-valuation shall-certify the amount-of-the-cost-incurred 0267 by the division in bringing the program into compliance to the 0268 state-treasurer who shall-withhold such-amount from-distribu-0269 tions-of the county's share of moneys from the county and city

to bring the same into compliance with the provisions of this act. If the division assumes control of the appraisal program of any county, the state board of tax appeals shall certify its order to the state treasurer who shall withhold distributions of the county's share of moneys from the county and city revenue sharing fund and the local ad valorem tax reduction fund and credit the same to the general fund of the state for the year following the year in which the board's order is made. The director of property valuation shall certify the amount of the cost incurred by the division in bringing the program in compliance to the board of tax appeals. The board shall order the county commissioners to reimburse the state for such costs.

(c) From and after the year following the utilization of valuations established under the program of statewide reappraisal, the state board of tax appeals shall within 60 days after the publication of the Kansas Assessment/Sales Ratio Study review said publication to determine county compliance with K.S.A. 79-1439. If in the determination of the board one or more counties are not in substantial compliance and the director of property valuation has not acted under subsection (b) above, the board shall order the director of property valuation to take such action or to show cause for noncompliance.

open revenue sharing fund and the local ad valorem tax reclassion fundopen and eredit the same to the general fund of the state.

New Sec. 5. From and after January 1 of the year in which valuations for real property determined under the program of statewide reappraisal are implemented, each county shall maintain in the office of the county clerk multiple copies of a listing of the assessed valuations of each parcel of real property located within the county. Such listing shall contain separate valuations for the land and for the buildings located thereon. Such listing 0279 shall be arranged alphabetically by city and street name and 0280 prepared in a manner that each parcel of real property is listed in progressive order by numerical street address for property located within the corporate limits of cities and so far as possible for property located outside of the corporate limits of cities within the county. Property for which no street addresses exist shall be listed separately from property with street addresses and arranged in alphabetical order by township and owner's name with information sufficient to disclose the location thereof. Such listings shall be open to public inspection during all normal working hours of the office of the county clerk.

New Sec. 6. No county board of equalization shall issue an order applicable uniformly to all property in any class in any area 0292 or areas of the county, which order changes the assessment of such class of property in such area or areas, without the approval 0294 of the state board of tax appeals. Whenever any county board of equalization proposes to issue any such order, it shall make written application to the state board of tax appeals for a hearing 0297 on such matter. The state board of tax appeals shall set a time and 0298 place for a hearing thereon within five days of receipt of such 0299 application. The time set for hearing such matter shall in no 0300 event be more than 30 days following the date of receipt of such 0301 application. The state board of tax appeals shall notify the county 0302 board, the county or district appraiser and the director of prop-0303 erty valuation, of the time and place set for hearing. The director 0304 of property valuation shall be made a party to such hearing. The 0305 state board of tax appeals shall make its determination upon such 0306 matter within 10 days of the conclusion of the hearing thereon

or city

and notify the county board and director of property valuation by mail of its determination within five days after the date such determination is made.

New Sec. 7. The board of county commissioners of each ognition county is hereby authorized to levy a tax upon all taxable tangible property in the county in an amount necessary to pay all costs 313 incurred in conducting programs of countywide reappraisal and complying with the provisions of this act. Such tax levies shall on not be included in computing the aggregate tax levies of the 316 county and are exempt from the limitations imposed under the provisions of K.S.A. 79-5001 to 79-5016, inclusive, and amend-318 ments thereto. The proceeds of such tax levies shall be credited 1319 to a special countywide reappraisal fund and shall be used only sign for the purposes of implementing the provisions of this act. Such 321 countywide reappraisal fund shall not be subject to the provi-322 sions of K.S.A. 79-2925 to 79-2937, and amendments thereto, 323 except that in making the budgets of such counties the amounts 324 credited to, the amount on hand in such special fund, and the 325 amount expended therefrom shall be shown thereon for the 326 information of the taxpayers of the county.

Sec. 8. K.S.A. 79-1412a is hereby amended to read as follows: 79-1412a. County appraisers and district appraisers shall perform the following duties:

First. (a) Install and maintain such records and data relating to all property in the county, taxable and exempt, as may be required by the director of property valuation.

Second. (b) Annually, as of January 1, supervise the listing and assessment of all real estate and personal property in the county subject to taxation except state-assessed state-appraised property.

Third. Notify each taxpayer on or before April first by mail directed to his or her last known address as to the assessed value placed on each parcel of his or her real property whenever the assessed value of any parcel has been changed from the assessment shown for the preceding year. Failure to receive such notice shall in nowise invalidate the assessment.

43 Fourth. (c) Attend meetings of the county board of equaliza-

The director of property valuation shall require written justification from the county board of equalization when that board issues an order modifying the valuation of individual tracts of real property. The justification shall be conveyed on forms prescribed by the director, notifying the director of such actions of the county board and conveyed by certified mail, return receipt requested or personally delivered to the director of property valuation or his designee. No such order of the county board shall be effective until receipt notice of said documentation is received by the county board of equalization. The director shall within 90 days review said justification to determine compliance with K.S.A. 79-503a. If the director finds the county board's actions are not in compliance with K.S.A. 503a, the director shall appeal the decision of the county board of equalization to the state board of tax appeals who shall administer the appeal.

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0344 tion for the purpose of aiding such board in the proper discharge 0345 of its duties, making all records available to the county board of 0346 equalization.

0347 Fifth. (d) Prepare the assessment roll and certify such rolls to 0348 the county clerk.

9349 Sixth. (e) Supervise the township trustees, assistants, ap-9350 praisers and other employees appointed by him or her the 9351 appraiser in the performance of their duties.

Seventh. (f) The county appraiser or district appraiser in ossis setting values for various types of personal property, shall conform to the values for such property as shown in the personal property assessment appraisal guides devised and/or prescribed by the director of property valuation.

0357 Eighth. (g) Carry on continuously throughout the year the 0358 process of appraising real property.

Ninth. (h) If the county appraiser or district appraiser deems it advisable, he or she such appraiser may appoint one or more advisory committees of not less than five (5) persons representative of the various economic interests and geographic areas of the county to assist him or her in establishing unit land values, unit values for structures, productivity, classifications for agricultural lands, adjustments for location factors, and generally to advise on assessment procedures and methods.

0367 Tenth. (i) Perform such other duties as may be required by 0368 law.

O369 Sec. 9. K.S.A. 79-1460 is hereby amended to read as follows:
O370 79-1460. The county appraiser shall notify each taxpayer in the
O371 county annually on or before April 1 for real property and May 1
O372 for personal property, by mail directed to the taxpayer's last
O373 known address, of any change in the classification or appraised
O374 valuation of the taxpayer's property. For the purposes of this
O375 section, the term "taxpayer" shall be deemed to be the person in
O376 ownership of the property as indicated on the records of the
O377 office of register of deeds. Such notice shall specify separately
O378 both the previous and current appraised and assessed values for
O379 the land and each of the buildings situated on such lands. In the
O380 year following the year in which valuations for tangible prop-

appraisal

erty established under the program of statewide reappraisal are applied as a basis for the levy of taxes, and in each year thereafter, such notice shall include the most recent county sales ratio for the particular subclass of property to which the notice relates, except that no such ratio shall be disclosed on any such notices sent in any year when the total assessed valuation of the county is increased or decreased due to reappraisal of all of the property within the county. Such notice shall also contain a statement of the taxpayer's right to appeal. Failure to receive such notice shall in no way invalidate the classification or appraised valuation as changed.

Sec. 10. K.S.A. 79-1602 is hereby amended to read as follows: 79-1602. The county board thus constituted, or a majority of the members thereof, may on and after January 15 of each year, 395 meet at any time that such board may deem necessary. All 396 meetings of such board shall be held in a suitable place in the 397 county courthouse. Such board shall on the first business day in 398 April of each year meet for the purpose of inquiring into the 399 valuation of real property and shall, on the fifteenth day in May 100 15 or the next following business day if such date shall fall on a 101 day other than a regular business day, meet for the purpose of 02 inquiring into the valuation of tangible personal property in the 03 county, and shall review the assessment appraisal rolls of the 04 county as to accuracy, completeness and uniformity of assess-95 ment appraisal, and shall make such changes in the assessment 06 appraisal of property as shall be necessary in order to secure 07 uniform and equal assessment of application to all property.

In all cases where it shall become necessary to increase the assessment appraised value of specific tracts or individual items of real or personal property, except where the assessment appraised value of a class or classes of property in any area or areas of the county is raised by a general order of the state board of tax appeals applicable to all property in such class or classes for the purpose of equalization, the county clerk shall, at least ten (10) 10 days prior to hearing, mail or cause to be mailed a notice to the person to be affected thereby at his or her such person's post-of-fice address as shown by the assessment rolls, stating in sub-

0418 stance that it is proposed to increase the assessment of such 0419 specific tracts or individual items of his or her such person's real 0420 or personal property, and fixing the time and place when a 0421 hearing thereon will be had.

The board shall hear and determine any appeal made by any 0423 taxpayer as to the assessment and valuation of any property in the 0424 county which may be made to the board by the owner of such 0425 property or his or her such owner's agent or attorney, and shall 0426 perform the duties hereinbefore set out prescribed in this sec-0427 tion. The session of the board held for the purpose of considering 0428 the valuation of real property shall commence not later than the 0429 first business day in April and shall remain in session until the 0430 last business day in April, during which time the board may 0431 adjourn from time to time as may be necessary, and at the 0432 expiration of the last business day in April, the board shall adjourn until May fifth 5, when it shall again reconvene for the purpose of hearing appeals from persons who have been notified by the county clerk of pending changes in the valuation of their real property as provided above, but such adjourned session shall not continue for more than ten (10) 10 days, after which the board shall adjourn sine die, which adjournment must be taken on or before the 15th day of May 15, or if such day shall fall on 0440 Sunday, then such final adjournment shall be taken on the 16th day of May 16 and the board shall have no authority to be in session thereafter; and. After such final adjournment the board shall not change the appraised or assessed valuation of the real property of any person, except for the correction of clerical 0445 errors as authorized by law, or reduce the aggregate amount of 0446 the appraised or assessed valuation of the taxable real property 0447 of the county.

The session of the board held for the purpose of considering the valuation of personal property shall commence not later than the fifteenth day in May 15 or the next following business day if such date shall fall on a day other than a regular business day and shall remain in session until the last business day in May, during which time the board may adjourn from time to time as may be necessary, and at the expiration of the last business day in May,

the board shall adjourn until June fifth 5, when it shall again econvene for the purpose of hearing appeals from persons who have been notified by the county clerk of pending changes in the valuation of their personal property as provided above, but such adjourned session shall not continue for more than ten (10) 10 days, after which the board shall adjourn sine die, which adjournment must be taken on or before the 15th day of June 15, or if such day shall fall on Sunday, then such final adjournment shall be taken on the 16th day of June 16 and the board shall have no authority to be in session thereafter; and. After such final adjournment the board shall not change the appraised or assessed valuation of the personal property of any person, except for the correction of clerical errors as authorized by law or reduce the aggregate amount of the appraised or assessed valuation of the taxable personal property of the county.

The board shall provide for sufficient evening and Saturday meetings during the sessions hereinbefore prescribed for the performance of its duties as shall be necessary to hear all parties making requests for such evening or Saturday meetings.

New Sec. 11. As used in sections 11 to 25, inclusive, "taxing subdivision" means every taxing district in the state of Kansas other than the state.

New Sec. 12. In the year in which the valuations established under the program of statewide reappraisal are used as a basis for the levy of taxes and in each year thereafter, all existing statutory fund and aggregate levy limitations on taxing subdivisions are hereby suspended. Except as otherwise hereinafter provided, in such year and in each year thereafter, any taxing subdivision is authorized to levy taxes upon tangible property which in the aggregate produces an amount not in excess of the amount which was authorized to be levied by such taxing subdivision in the next preceding year, but no taxing subdivision shall certify to the county clerk of the county any tax levies upon tangible property, excluding taxes levied as special assessments and excluding levies specified in section 18, which in the aggregate will produce an amount in excess of the amount which was levied by taxing subdivision in the next preceding year.

New Sec. 13. Whenever any taxing subdivision shall certify aggregate tangible property tax levies in excess of that permitted 0494 under the provisions of sections 11 to 25, inclusive, the county 0495 clerk shall forthwith adjust the aggregate amount of such levies 0496 to the maximum levy authorized under the provisions of this act 0497 and notify the taxing subdivision certifying the same. It is the 0498 intent of this act to prescribe a limitation, with specified excep-0499 tions, upon the aggregate amount which may be levied upon 0500 tangible property by each of the several taxing subdivisions of 0501 the state and not to prescribe a limitation upon the amount 0502 produced by each of the several levies imposed by such taxing 0503 subdivisions for their various tax supported funds. It shall be the 0504 duty of the governing body of each taxing subdivision to adjust 0505 legally authorized levies for separate funds or functions of the 0506 taxing subdivision within the aggregate limitation imposed 0507 under the provisions of sections 11 to 25, inclusive, of this act. Whenever a county clerk shall disagree with the governing 0509 body of a taxing subdivision concerning the maximum amount of 0510 the aggregate tangible property tax levies permitted under sec-0511 tions 11 to 25, inclusive, of this act for such taxing subdivision, 0512 the disagreement may be submitted to the state board of tax 0513 appeals by any such county clerk or by the governing body of 0514 such taxing subdivision, and the disagreement shall thereupon 0515 be promptly and conclusively determined by the state board of 0516 tax appeals.

New Sec. 14. Whenever the taxable assessed tangible valution of any taxing subdivision is increased by new improvements on real estate and by added personal property in the year
in which valuations established under the program of statewide
reappraisal are used as a basis for the levy of taxes or in any year
thereafter, the amount which would be produced by the aggregate tax levy limitation of such taxing subdivision computed in
accordance with section 12 shall be divided by the taxable
assessed tangible valuation of such taxing subdivision in the
current year, omitting the assessed valuation of such new improvements and added personal property, to derive a levy rate.
The levy rate so computed shall then be applied to the assessed

valuation of such new improvements and added personal property, and such taxing subdivision may then levy the amount permitted under section 12 and in addition thereto the amount produced by the levy on such new improvements and added property as provided in this section.

New Sec. 15. In the event that any territory is added to an osss existing taxing subdivision, the amount which would be prossed duced by the aggregate tax levy otherwise authorized under ossisted sections 12 and 14 shall be adjusted to increase the amount ossed authorized in the proportion that the assessed valuation of the taxing taxable property in the territory added bears to the total ossessed taxable assessed tangible valuation of the taxing subdivision, ossed excluding the property in such added territory.

New Sec. 16. In the event that any taxable tangible property is excluded from the boundaries of any taxing subdivision, the amount which would be produced by the aggregate tax levy authorized under the provisions of sections 12 and 14 shall be adjusted to decrease the amount authorized in the proportion that the assessed valuation of the tangible property excluded bears to the total taxable assessed valuation of the taxing subdivision, including such excluded property.

New Sec. 17. (a) Whenever the authority and responsibility for the performance of any function or for providing any service, for which a tax levy is specifically authorized and provided by law, is transferred to any taxing subdivision, the aggregate limitation imposed under the provisions of sections 11 to 25, inclusive, upon the tax levies of the taxing subdivisions to which such authority or responsibility is transferred shall be increased by an amount equal to that levied for such purpose, by the political or taxing subdivision from which such authority or responsibility was transferred, in the year next preceding the year in which such transfer shall become effective and the aggregate limitation upon the tax levies of any taxing subdivision from which such authority or responsibility is transferred shall be reduced by such amount.

(b) Whenever the authority and responsibility for the perrmance of any function or the providing of any service, for which a tax levy, subject to the aggregate limitation prescribe of 567 by sections 11 to 25, inclusive, is specifically authorized an of 568 provided by law, is transferred from any taxing subdivision to the state of Kansas, the aggregate limitation imposed under the provisions of this act upon the tax levies of the taxing subdivision from which such authority and responsibility is transferred shall be reduced by an amount equal to that levied for such purpose of 573 by the taxing subdivision in the year next preceding the year in of 574 which such transfer shall become effective.

New Sec. 18. The provisions of sections 11 to 25, inclusive, os shall not apply to or limit the levy of taxes for the payment of:

- (a) Principal and interest upon bonds and temporary notes;
- 0578 (b) no-fund warrants authorized by the state board of tax 0579 appeals subject to the conditions and requirements of K.S.A. 0580 79-2938, 79-2939, 79-2941 and 79-2951 and where such board in 0581 addition specifically has found that an extreme emergency 0582 exists;
- 0583 (c) judgments rendered against taxing subdivisions;
- other (d) expenses for legal counsel and defense of legal actions against officers or employees of taxing subdivisions or premiums on insurance providing such protection as authorized by article other of the Kansas Statutes Annotated and amendoments thereto;
- 0589 (e) employer contributions for social security, workmen's 0590 compensation, unemployment insurance and employee retire-0591 ment and pension programs; or
- (f) added expenditures which are specifically mandated or required by state or federal law and which are initially incurred by the taxing subdivision after the effective date of this act, less any expenditures which were specifically mandated or required by state or federal law prior to the effective date of this act and are no longer mandated or required.

Amounts produced from any levy specified in this section shall not be used in computing any aggregate limitation under the provisions of this act.

New Sec. 19. The limitation imposed by this act upon the office amount produced by the aggregate levy of taxes upon tangible

0603 property by any taxing subdivision may be suspended for any 104 one year or for a specified number of years, and levies may be 0605 made for such year or years which will produce an amount in 0606 excess of that prescribed by sections 11 to 25, inclusive, when-0607 ever a majority of the electors of such taxing subdivision voting 0608 on a proposition to suspend such limitation at an election provided for herein shall vote in favor thereof. Any individual levy or levies for a particular purpose or purposes may be exempted from the limitation imposed by sections 11 to 25, inclusive, for 0612 any one year or a specified number of years whenever a majority of the electors of such taxing subdivision voting on a proposition to exempt such levy or levies from such limitation at an election provided for herein shall vote in favor thereof. On motion of the 0616 governing body of such taxing subdivision, any such proposition may be submitted at either a special election to be held on the first Tuesday in June, at any general election held in April or November or at any primary election, and any such proposition shall be submitted at any such election whenever a petition 0621 requesting the same, signed by electors of such subdivision 0622 equal in number to not less than 5% of the qualified electors of 0623 such taxing subdivision, shall be filed in the office of the county 0624 election officer at least 60 days prior to the date of such election. New Sec. 20. When it is apparent to the governing body of any taxing subdivision that the maximum aggregate tax levy permitted under the provisions of sections 11 to 25, inclusive, is insufficient to finance the necessary operations of such subdivision, such governing body may make application to the state board of tax appeals for authority to levy taxes in excess of the aggregate amount permitted under the provisions of sections 11 0632 to 25, inclusive. The application shall contain a detailed state-0633 ment showing why the expenditures of such taxing subdivisions cannot be financed within the limitations prescribed by sections 0635 11 to 25, inclusive, shall state the exact increase requested, and 0636 the period of time for which such increase is requested.

1637 If the state board of tax appeals shall find and determine that 1638 the evidence submitted in support of the application shows an 1639 extreme emergency need for the increase requested and that the

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0640 cost of an election to approve the increase would be dispropor-1641 tionate to the amount of the increase sought, such board is 0642 hereby empowered to authorize such taxing subdivision to levy 0643 taxes in excess of the aggregate amount permitted under the 0644 provisions of sections 11 to 25, inclusive. The term "extreme 0645 emergency need" shall include, but not be limited to, amounts 0646 required to comply with state or federal requirements in such 0647 areas as sewage treatment and solid waste disposal and to provide police protection, fire protection, ambulance service, or 0649 similar services essential to the public health and safety. The 0650 order of the board of tax appeals shall state the exact amount of the increase authorized and that the authorization is for a period 0652 of time, the length of which shall be specified. Any increase in 0653 tax levy authority granted by the board of tax appeals shall be 0654 added to the aggregate limitations computed under sections 11 to 0655 25, inclusive, for the period of time specified by the board.

The county election officer shall cause a notice of any order of the board of tax appeals issued pursuant to this section to be published once each week for three consecutive weeks in the official newspaper of the taxing subdivision or, if none, in a newspaper of general circulation in such subdivision. If within 30 days next following the date of the last publication of such notice a petition signed by not less than 10% of the qualified electors of the taxing subdivision requesting an election upon the proposition to levy such increased taxes is filed in the office of the county election officer, no such increased levy shall be made without first receiving the approval of a majority of the electors of such taxing subdivision voting at an election called off and held thereon.

New Sec. 21. The state board of tax appeals shall not autho-0670 rize the issuance of no-fund warrants by any taxing subdivision 0671 of the state under the provisions of K.S.A. 79-2938, 79-2939, 0672 79-2941 or 79-2951, and amendments to such sections, except 0673 upon the basis of a finding of extreme emergency need.

New Sec. 22. Whenever any taxing subdivision of this state of 55 shall be required by law to levy taxes for the financing of the budget of any political or governmental subdivision of this state

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which is not authorized by law to levy taxes on its own behalf, and the governing body of such taxing subdivision is not authorized or empowered to modify or reduce the amount of taxes levied therefor, the tax levies of such political or governmental subdivision shall not be included in or considered in computing the aggregate limitations upon the property tax levies of the taxing subdivisions levying taxes for such political or governmental mental subdivision.

New Sec. 23. The state board of tax appeals may upon com-0685 plaint filed within 30 days after the public hearing held pursuant 0687 to K.S.A. 79-2929, and amendments thereto, by any taxpayer 0688 inquire into the levy of taxes by any taxing subdivision for the 0689 purpose of determining if such taxing subdivision is operating in compliance with the limitations and provisions of sections 11 to 0691 25, inclusive. If upon preliminary inquiry it shall appear that 0692 such subdivision is failing to comply with the requirements of 0693 sections 11 to 25, inclusive, the board of tax appeals shall fix a 0694 time and place for a hearing upon such matter and shall notify 0695 the governing body of the taxing subdivision thereof. If upon the 0696 basis of such hearing the state board of tax appeals shall determine that such taxing subdivision is operating in violation of the limitations and provisions of sections 11 to 25, inclusive, such board may order the adjustment of any tax levies to be adjusted in such manner as to comply with the requirements of this act. New Sec. 24. Any election held under the provisions of sections 11 to 25, inclusive, shall be called and held in accordance with the provisions of K.S.A. 10-120, and amendments 0704 thereto.

New Sec. 25. The provisions of sections 11 to 24, inclusive, or shall not be applicable to the general fund levies of unified or school districts.

New Sec. 26. (a) The governing body of any city, in the year next following the year in which the valuations established under the program of statewide reappraisal are used as a basis for the levy of taxes or in any year thereafter, may elect, in the manner prescribed by and subject to the limitations of section 5 of article 12 of the Kansas Constitution, to exempt such city from

0714 the provisions of sections 11 to 23, inclusive.

- 0715 (b) The governing body of any county, in the year nex 0716 following the year in which the valuations established under the 0717 program of statewide reappraisal are used as a basis for the levy 0718 of taxes or in any year thereafter, may elect, in the manne 0719 prescribed by and subject to the limitations of K.S.A. 19-101b 0720 and amendments thereto, to exempt such county from the provi 0721 sions of sections 11 to 23, inclusive.
- O722 (c) The governing body of any other taxing subdivision sub O723 ject to the provisions of sections 11 to 23, inclusive, in the year O724 next following the year in which the valuations established under the program of statewide reappraisal are used as a basis for O725 the levy of taxes or in any year thereafter, may elect, in the O727 manner prescribed by and subject to the limitations of K.S.A. O728 19-101b, and amendments thereto, insofar as such section may D729 be made applicable, to exempt such subdivision from the provious sions of sections 11 to 23, inclusive.
- New Sec. 27. Upon implementation for purposes of levying taxes of valuations for real property derived under the program of statewide reappraisal, all existing statutory debt limitations computed on the basis of a percentage of assessed valuation are hereby suspended. In such year of implementation and in all years thereafter any indebtedness of a taxing district governed by such statutory limitations shall be limited to a percentage of assessed valuation, which percentage is determined by dividing the amount of indebtedness authorized for such taxing district in the year before implementation of such valuations by the assessed valuation in the year of implementation.
- New Sec. 28. The secretary of revenue shall adopt rules and regulations providing for the administration of this act. The director of property valuation shall prescribe and furnish forms to the county appraisers necessary to their duties hereunder. New Sec. 29. If any sentence, clause, subsection or section of this act is held unconstitutional or invalid by any court of competent jurisdiction, it shall be conclusively presumed that the legislature would have enacted the remainder of the act not of so held unconstitutional or invalid.

0751 Sec. 30. K.S.A. 79-1412a, 79-1437b, 79-1440, 79-1452 to 79-, 1454, inclusive, 79-1460 and 79-1602 are hereby repealed.

9753 Sec. 31. This act shall take effect and be in force from and 0754 after its publication in the statute book.