	Date						
MINUTES OF THE <u>Senate</u> COMMITTEE ON	Assessment and Taxation .						
The meeting was called to order by	Senator Fred A. Kerr at Chairperson						
11:00 a.m./MXXX on Wednesday, March 20	, 19 <u>85</u> in room <u>519-S</u> of the Capitol.						
All members were present exactor.							

Approved <u>March 21,</u>

Committee staff present:

Tom Severn, Research Department Melinda Hanson, Research Department Don Hayward, Revisor's Office LaVonne Mumert, Secretary to the Committee

Conferees appearing before the committee:

Bill Edds, Department of Revenue Harley Duncan, Department of Revenue Donald Schnacke, Kansas Independent Oil and Gas Association

H.B. 2151 - Collection of state compensating tax

<u>Bill Edds</u> read his memorandum (<u>Attachment 1</u>) explaining that the bill would provide that the compensating use tax shall be paid by the consumer in instances where it is not collected or collectible by the retailer.

H.B. 2150 - Income tax computation tables contents

Harley Duncan read his testimony (Attachment 2) regarding H.B. 2150. The bill would allow the Department to develop tables based on taxable income similar to federal tax tables. Secretary Duncan described the problems that occur with the present tables. He provided copies of both federal and state tax tables (Attachment 3) to illustrate the differences. Answering questions from Committee members, Secretary Duncan said that the proposed modifications would make it much easier for a majority of taxpayers and more difficult for a minority. He said the only revenue effects might be a very small positive effect.

H.B. 2547 - Severance tax report and return information sharing

Bill Edds read his memorandum (Attachment 4) explaining H.B. 2547. The bill would allow the Department to furnish information regarding mineral severance tax returns and reports to counties and other state agencies. Mr. Edds also requested that the bill be amended to provide that exempt production information be reported to the Department.

 $\underline{\text{Donald Schnacke}}$ testified in support of the bill. He advised that his association also supports the amendment requested by the Department.

Responding to questions from Chairman Kerr, Mr. Edds said the reporting of exempt production is for informational purposes and not a matter of confidentiality. He explained that the Department attempted to promulgate a rule regarding exempt production reporting and the Attorney General did not approve the rule on the basis that the statutes contain no authority for the Department to order such reporting.

Senator Allen moved that H.B. 2547 be amended to provide for reporting of exempt production. Senator Hayden seconded the motion, and the motion <u>carried</u>. Senator Mulich moved that H.B. 2547, as amended, be recommended favorably for passage. Senator Thiessen seconded the motion, and the motion <u>carried</u>.

Senator Parrish moved that H.B. 2150 be recommended favorably for passage and be placed on the consent calendar. Senator Hayden seconded the motion, and the motion <u>carried</u>.

Senator Mulich moved that H.B. 2151 be recommended favorably for passage and be placed on the consent calendar. Senator Karr seconded the motion, and the

CONTINUATION SHEET

Minutes of the	Tax	Committee on	March 20	, 1	<u>985</u>
motion <u>carried</u> .					
Complete mining					

Senator Thiessen moved that the minutes of the March 19, 1985 meeting be approved. Senator Karr seconded the motion, and the motion <u>carried</u>.

Meeting adjourned.

ASSESSMENT AND TAXATION

OBSERVERS (PLEASE PRINT)

DATE	NAME	ADDRESS	REPRESENTING
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MEMORANDUM

To: Senate Committee on

Date: March 20, 1985

Assessment and Taxation

From: Kansas Department of Revenue Re: H.B. 2151

K.S.A. 79-3705a provides that the compensating use tax shall be paid by the consumer or user to the retailer and that it is the duty of every retailer to collect the same from the consumer or user. This section contains a proviso that if the tax is not collected or collectible by the retailer, then the person using, consuming or storing tangible personal property in this state shall file a return and pay the tax.

In the case of J. G. Masonry, Inc., v. Department of Revenue, the Kansas Supreme Court was faced with facts where the taxpayer was assessed compensating tax for property it brought into the state. In its decision the Court intimated that had the out-of-state retailer from whom the property was purchased been registered to collect the Kansas compensating tax, the taxpayer would not have been liable for the same due to the wording "or collectible" in K.S.A. 79-3705a. The Department recommends legislation that would delete the words "or collectible" to maintain the ability to assess the tax against the consumer or user regardless of the out-of-state retailer's status.

REVENUE O F

DEPARTMENT

State Office Building Topeka, KS 66625

MEMORANDUM

March 19, 1985

TO:

The Honorable Fred A. Kerr, Chairman

Senate Committee on Assessment of Taxation

FROM:

Harley T. Duncan

Secretary of Revenue

SUBJECT: HB 2150

Thank you for the opportunity to appear before you on HB 2150. HB 2150 amends K.S.A. 79-32,112a which governs the promulgation of individual income tax tables by the Secretary of Revenue. The Departments supports this measure.

K.S.A. 79-32,112a, as it is now written, allows for income tax tables which "... reflect the Kansas standard deduction, a deduction for the federal income tax liability... and a deduction for the allowable number of personal exemptions." The ability to use tax tables with these deductions incorporated in them is limited to a select, and rapidly declining, group of taxpayers. Appropriate use of the tables is limited to those taxpayers who are full year residents of Kansas, have the identical state and federal adjusted gross income, use a standard deduction, and have no credits against their federal tax.

Items which would disqualify one from using the tables include: (a) modifications to federal adjusted gross income such as federal interest income, non-Kansas municipal bond interest, and KPERS contributions; (b) income averaging at the federal level; (c) use of the charitable deduction for non-itemizers at the federal level; and (d) any federal tax credits such as the political contribution credit, child care credit or energy tax credit. The KPERS contributions and charitable contribution for non-itemizers have particularly limited the population for whom the tables are appropriate in recent years.

Unfortunately, many taxpayers use the tax tables even though they are not qualified and, consequently, submit returns with a incorrect state tax liability. To the extent these returns are discovered, they must be manually adjusted, and an adjustment letter is sent to the taxpayer, sometimes seeking additional tax. If erroneous returns are not discovered, the miscalculated state liability is generally less than that actually owed because the disqualifying feature is generally one that would result in a lower federal tax deduction than contained in the tables.

HB 2150 amends K.S.A. 79-32,112a to delete the specific references to the standard deduction, federal tax deduction and personal exemptions. This will allow us to develop tables based on taxable income (or a modification thereof) much like the federal tax tables (example attached). Through such a modification, a much larger group of taxpayers could use the tables and avoid the tax computation schedule. Also, a larger income spectrum could be covered in the tables which are now limited to \$20,000/\$40,000 adjusted gross income. If constructed in this manner, it would also minimize errors resulting from using the wrong tax table (e.g., single using married).

The Committee should be aware, however, that changing the tables in this manner will require those who could appropriately use the existing tables to make more entries in completing their state tax forms. Depending on the final configuration, it will require entry of the federal tax paid and could require computation and entry of the standard deduction and computation and entry of the personal exemption amount. The standard deduction computation can be simplified by creating a table of standard deductions based on income.

Nonetheless, it is the feeling of the Department that due to the limited number of individuals who may use the present tax tables; the complexity of having different methods of calculating tax liability; and the expansion of the range and applicability of the proposed tables, K.S.A. 79-32,112a should be amended to allow for greater flexibility in designing tax tables.

Harley T. Duncan

Secretary of Revenue

HTD:1/S743

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1984 TAX TABLE B-MARRIED FILING JOINTLY

The 16% standard deduction or low income allowance, whichever is greater, personal exemptions and federal income tax have been taken into account in figuring the tax shown in this table. Do not take a separate deduction for them.

For married persons filing joint returns with adjusted gross income of \$40,000 or less who claim fewer than 10 exemptions)

To find your tax: Read down the left income column until you find your income as shown on line 9, on the front of form 40, or line 6, on the front of form 40A. Read across to the column headed by the total number of exemptions claimed on line 5, on the amount shown at the point where the two lines meet is your tax. Enter on line 15, on the front of form 40, or line 7, on the front of form 40A.

THIS TABLE CAN NOT BE USED IF YOU DO NOT MEET THE QUALIFICATIONS LISTED ON PAGE 5 OF THIS BOOKLET

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14,900	15,000	282	249	214	160	146	116	85	65
15,000	15,100	285	251	217	183	148	118	88	67
15,100	15,200	288	254	220	185	151	121	90	68
15,200	15,300	290	257	223	188	154	123	93	70
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15,400	15,500	296	262	228	194	159	128	98	73
15,500	15,600	299	265	231	197	162	131	100	74
15,600	15,700	301	268	234	199	165	133	103	76
15,700	15,800	304	270	237	202	168	136	105	77
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16,000	16,100	313	279	245	211	176	143	113	82

MEMORANDUM

To: Senate Committee on

Date: March 20, 1985

Assessment and Taxation

From: Kansas Department of Revenue Re: House Bill No. 2547

During the 1984 session the Kansas Department of Revenue requested the House Committee on Assessment and Taxation to sponsor legislation which would impose strict confidentiality standards governing disclosure of information from tax returns or reports received by the Department. House Bill 3051 was introduced and subsequently enacted to effectuate the Department's recommendation. This legislation was generic in nature in that its provisions encompassed all of the tax acts administered by the Department other than those which already had confidentiality provisions. H. B. 3051 authorized inspection of returns by the Attorney General and access by the Post Auditor; other provisions of Kansas law would allow disclosure of information to Internal Revenue Service officials. Further disclosure was prohibited, and violations were made class B misdemeanors and subjected the violating employee to dismissal from state employment.

It came to the Department's attention subsequent to enactment of H.B. 3051 that in the area of the mineral severance tax the confidentiality measures The mineral severance tax law accords exemptions to certain were too rigid. wells or leases whose production is minimal. Properties whose production is taxable under the mineral severance tax are entitled to an offset in the amount of the severance taxes in the formula utilized for valuing the properties for ad valorem tax purposes. Exempt properties do not receive such Therefore, it is critical that the local appraiser be aware an offset. whether a particular property is taxable or exempt when valuing the same for For this reason the introduction of H.B. 2547 was requested ad valorem tax. to authorize the Department of Revenue to furnish this information to the counties. The bill also authorizes the exchange of information with any other state agency administering and collecting conservation taxes or fees imposed on mineral production.