				Da	te	
MINUTES OF THE SENATE COMMITTEE ON .	LABOR, IN	NDUSTRY	AND	SMALL	BUSINESS	
The meeting was called to order bySenator Dan	Thiessen	hairperson	· · · · ·			at
1:30 a.m./p.m. on Monday, April 1		•	room	527-5	S of the Capi	tol
All members were present except:		, 19 <u>9</u> 2 III	100111		or the Capi	

Approved __

April 12, 1985

Committee staff present:

Jerry Ann Donaldson, Legislative Research Department Gordon Self, Office of the Revisor of Statutes Marion Anzek, Committee Secretary

Conferees appearing before the committee:

Rob Hodges, Kansas Chamber of Commerce and Industry-KCCI George McCullough, Kansas AFL-CIO Fred Haag, Attorney re: Boeing and Ks. Assoc. for Commerce & Industry Bill Morrissey, Div. of Workers' Compensation, Dept. of Human Resources Chris Miller, Staff Attorney-Kansas Insurance Department Bill Henry, Exec. Vice Pres., Kansas Engineering Society

The Chairman called the meeting to order at 1:30 p.m.

<u>Chairman Thiessen</u> brought the attention of the committee to <u>SB365</u>: An Act concerning workers' compensation; relating to vocational rehabilitation; relating to the workers' compensation fund; concerning temporary total disability compensation and knowledge if impairment by employer.

Rob Hodges: I have 2 attachments here, One I did myself, and I will take all blame for errors, which is a copy of $\underline{SB365}$, a corrected copy by Committee on Ways and Means, and the other is a copy of the interim committee specific recommendations, taken from the interim committee report, and that is why I did not make copies of the entire report. I have highlights of the bill of the balloon. We have 2 gentlemen here, that helped work out the compromises, that resulted in $\underline{SB365}$, and will respond to any questions the committee might have. (See Attachments A & B)

George McCullough with Rob Hodges: reviewed the above attachments, pointing out the interim committee recommendations on pages 4, 5, 7, 8, 9, 10, 11, and 13 of attachment A.

<u>Chairman Thiessen</u>: On sub section 3, if employee elects not to take part in rehabilitation, do they have a choice whether they want to participate or not?

Rob Hodges: Yes

<u>Chairman Thiessen:</u> What happens to the awards, if they decide they don't want rehabilitation?

Fred Haaq: At that time they would receive the permanent impairment function rating, which is a rating that we did not feel we could require that employee to participate in vocational rehabilitation, if he felt he did not want to or did not need to. In the rehabilitation plan, we have provided what would happen under different circumstances. If he elects not to participate, he will receive compensation based on his medical impairment function rate.

<u>Senator Daniels</u>: I apologize for not knowing, but what part of the bill did we adjust?

Fred Haag: We did not. I provided that because some sections of this bill do pertain to specific recommendation of the interim committee but many do not. There were several sections in SB9, that are not in SB365. Most of the suggestions came out of the interim committee. The special labor and industry committee, instructed the Ad Hoc Committee to make recommendations to the Labor and Industry Committee, that is what you see in SB 365.

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON LABOR, INDUSTRY AND SMALL BUSINESS

room 527-S, Statehouse, at 1:30 xxm./p.m. on Monday, April 1 1985

<u>Chairman Thiessen:</u> Fred, would you go through the funding, the way it is supposed to be done?

 $\underline{\text{Fred Haag:}}$ Mr. Chairman, I would ask that Bill Morrissey do that, because he put together a large portion of the input.

Bill Morrissey: New section 8, page 16-Attachment A, the cost of evaluation and training expense, will be paid from fund that is created by section 8. The assessment that we would make to create that fund, is the same type of assessment done on the same basis that we now assess for the financing in our office. We make a separate assessment at the same time, up to $\frac{1}{2}$ of 1%. This is a similar approach taken by the State of Nebraska. That amount of money, their experience, lasted them more than a year and possible 2 years, on one assessment. So it would not have to be assessed every year. We don't know exactly what it will cost at this point.

Chairman Thiessen: Do you have an estimate?

<u>Bill Morrissey</u>: Sixty Seven Hundred Thousand dollars. That is just the financing of the evaluation and the training. It is not for any compensation or direct medical expenses.

Chairman Thiessen: Would that come out of the workers' compensation fund?

Bill Morrissey: That is paid by the employer.

Chris Miller: When I spoke the other day, it may have come off like we were opposing this bill, we in the Insurance Department, and I want to make clear that, that was not the case. I would like to point out as I indicated, that our budget will probably increase, our budget being the budget of the workers' compensation fund. I will be happy to answer any questions, as to where our money comes from, and how we spend it, or anything like that.

<u>Chairman Thiessen</u>: You say, there would be considerable more cost now, with the additional funding provided in this, is this going to cover the cost that you are talking about?

Chris Miller: That money does not come to us, our money comes from basically, 2 sources. We get four million dollars from legislative appropriations, and then we assess the insurance carriers, the balance of whatever our budget needs to be. Last year, that was about eight million dollars. We have not used all that money this year, so we are going to have some left over. I don't know exactly how much, but when you take away the issue of reservation, which is basically, the Hines case, the language on page 11 of SB 365, and also the acute knowledge of the doctor's and the employers, it is going to put us in quite a few more cases, which we can handle, but is also going to result in paying more money. That will not increase the appropriations for the legislature, because that is fixed at four million dollars. So what it will do, eventually is cause us to assess more money against the insurance carriers and self insured employers.

Chairman Thiessen: Is that going to come from the 2nd injury fund?

Chris Miller: That is where our money comes from, so it is going to go into there, and then we will turn around and pay it back. In effect, we are getting more money in, and then, we are turning around and paying back more. I would estimate, in the neighborhood of 18 to 20 million dollars, will be our budget.

Motion was made by Senator Gordon, seconded by Senator Norvell to pass SB 365 favorably. Motion carried.

HB 2084 An Act concerning workers' compensation; relating to the liability of certain construction design professionals and employees thereof.

Senator Morris: I have been hearing from some people that they want some language struck, and I don't know where, maybe line 84, I believe that should

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON LABOR, INDUSTRY AND SMALL BUSINESS, room 527-S, Statehouse, at 1:30 985/p.m. on Monday, April 1 , 19.85 be deleted.

Motion was made by Senator Morris and seconded by Senator Werts to amend HB2084 and delete on line 84 "or by the affirmative" and line 85 "actions". Motion carried.

Chairman Thiessen: What is the pleasure of the committee on the bill?

Motion was made by Senator Morris and seconded by Senator Yost to report HB2084 favorably for passage, as amended. Motion carried.

 $\underline{\text{HB2443}}$:An Act providing for licensure and regulation of certain transient merchants; prohibiting certain acts and providing penalties for violations.

<u>Senator Morris</u>: I have one small concern with this bill, and I think Section 3 pretty well exempts everything, but I wonder, what I have a concern with, is a different non-profit groups, like a Church, a Scout Troop or something of that nature, and I wonder, if we should add non-profit, and I don't know where to add it.

Senator Morris moved to add "or non-profit organization" to Section 3, line 47, seconded by Senator Ehrlich. Motion carried.

Motion was made by Senator Morris to pass HB 2443 favorably, as amended, seconded by Senator Ehrlich. Motion carried.

 $\underline{\text{HB2556}}$:An Act concerning the employment security law; relating to disqualification for benefits.

<u>Chairman Thiessen</u> asked the committee members if there were any questions concerning this bill.

Senator Norvell: In some of the testimony we had earlier, it was stated that school bus drivers do not have to drive in the summer, and still be able to qualify for benefits by law, and some people think they should be disqualified from benefits, if they do not seek job employment. I don't know if it is right or wrong, but I wonder if there is a problem with this bill.

<u>Chairman Thiessen</u>: The testimony, as I remember it, was that those who work for the school district, do not have to seek other employment during the 3 month period, and this will not get us out of compliance with the Federal mandates on the employment security law.

Senator Morris: This brings the private sector, the bus operators, into the same rules that the public school employees, themselves have, whether it applies to bus driver, food service or whatever, there is a resonable expectancy for a contract to be issued, and then they are not eligible, if they are school employees, now this is for bus contractors. The only problem that I see with this, is I think you have to make certain that, if those drivers do other tasks, whether it be contract hauling or what, during that period of time, then their subject to the law, the same as any other employee would be. It may mean keeping two sets of records, for the contractors, but if they are a school employee, and are brought into run a convention or something, then they should be subject, just as any other employee in the State would be.

Senator Feleciano: I think we are opening the door for unemployment compensation and I submit to you, the next thing we will have is Avon, Merry Kay Cosmetics, and that is well and good but be prepared to do battle with the independent and small business.

<u>Chairman Thiessen:</u> I think, we might need an amendment to the bill, to provide for that coverage, when they do contract for other than schools.

A conceptual motion was made by Senator Morris to amend, HB2556 to clarify the non-school hauling under that contractor, would not be exempt, seconded by Senator Ehrlich. Motion carried

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON LABOR, INDUSTRY AND SMALL BUSINESS, room 527-S, Statehouse, at 1:30 xxx/p.m. on Monday, April 1 19.85

Senator Steinger: I want to take a moment on the question that Senator Feleciano was driving at, we are targeting one small group, on a much, much larger problem being, this would show that small businessmen, are paying a greater share of the unemployment compensation, than our big business and I think we are opening the door, and I think at some time we will have to take a look at this, as to whether everyone is paying, in business big vs small business. The small businessmen that I know, are paying more than they should be paying. I would rather address this in an overall, for all the small businessmen, rather than starting off with one small group, and I quite agree with the Senator from Sedwick County, once we open this door there will be a lot of other small businessmen coming in, with variations on this kind of a problem.

<u>Chairman Thiessen</u>: Of course in this case, they are paying a high amount but they are also drawing a lot more than they are paying.

Senator Morris: I think the Senator from Wyandotte County, is exactly right and I don't think it is small vs big, I think it relates to industry and their occupations, the small contractor is hurting all of us, but we agreed sometime back, that we were not going to penalize him, above a certain amount. I really think it is the type of business rather than if, it is small or big.

Motion was made by Senator Yost to pass HB2556 favorably, seconded by Senator Gordon. Motion carried.

<u>Chairman Thiessen:</u> We are going to have a revised agenda tomorrow, the House passed HB2546, this morning on final action, and we will have hearings on that tomorrow, both opponents and proponents. This bill has to do with the unemployment compensation, where they do not seek work, when they are supposed to, and things of that nature. We will have hearings tomorrow.

Chairman Thiessen adjourned the meeting at 2:30 p.m.

GUEST LIST

COMMITTEE: SENATE LABOR, INDUSTRY & SMALL BUSINESS DATE: 4-1-85

NAME (PLEASE PRINT)	ADDRESS	COMPANY/ORGANIZATION
Leroy Jones	Overland Park	B.L.E.
Roger BARR.	TOPULA KS	BAAC
Judy Shorman	KC, KS	Intracorp
Palerie Smith	Tope Kale Ks	Intracopp
RICHARD LTHOMAS	TOPERA, 125	REHABILI 710-SZQUICER
Jane Brune	Topolar	Dept of Human Resources
Bill Morrissey :	Li	Divis & Work, Comp.
ERED HAAG	WICHITA	Foucszon, Sigeria
Rob Horges	Topoka	KCCI
mike Preiling	Topita	Mininger Foundation
Bust WiBaung		Stak Repr
Police E Willey	MALION	Alliance Ins Co. 5
Lee Wilst	Tenexa	Farmers Ins. Broup
LARRY MAGILL	TOPEILA	11AK
M. Haave		Can-Jonouar.
Lelen Stephen	Prairie Village	Ha. Engineering Societ
Dan Danies	Depelia	Los Society of Ciclestates
Warns marches	Top	KAFL.CIO
Skown & Dullaugh	, ,	- 1, 1,
Bally Michael	111111	ilimic'il
TORONE PREKETT	Wichter	· KS PETAURANTESOC
The state of the s		

SENATE BILL No. 365

By Committee on Ways and Means

3 - 28

0017 AN ACT concerning workers' compensation; relating to voca-0018 tional rehabilitation; relating to the workers' compensation fund; concerning temporary total disability compensation and 0019 0020 knowledge of impairment by employer; amending K.S.A. 44-510d, 44-510e, 44-528 and 44-531 and K.S.A. 1984 Supp. 0021 44-534a and 44-567 and repealing the existing sections; also 0022 repealing K.S.A. 44-510g. 0023

0024 Be it enacted by the Legislature of the State of Kansas:

Section 1. On and after October 1, 1985, K.S.A. 44-510d is 0026 hereby amended to read as follows: 44-510d. (a) Where disabil-0027 ity, partial in character but permanent in quality, results from the 0028 injury, the injured employee shall be entitled to the compensa-0029 tion provided in K.S.A. 44-510 and amendments thereto, but 0030 shall not be entitled to any other or further compensation for or during the first week following the injury unless such disability exists for three (3) consecutive weeks, in which event compensation shall be paid for the first week. Thereafter compensation shall be paid for temporary total loss of use and as provided in the following schedule, sixty-six and two thirds percent (66%%) 0036 662/3 of the average gross weekly wages to be computed as provided in K.S.A. 44-511 and amendments thereto, and the weekly compensation in no case to be more than the maximum as provided for in K.S.A. 44-510c and amendments thereto. If there 0040 is an award of permanent disability as a result of the injury there shall be a presumption that disability existed immediately after 0042 the injury and compensation is to be paid for not to exceed the 0043 number of weeks allowed in the following schedule:

(1) For loss of a thumb, sixty (60) 60 weeks.

0044

(2) For the loss of a first finger, commonly called the index 0046 finger, thirty-seven (37) 37 weeks.

Senate Labor, Industry & Small Business 4-1-85 (Attachment A)



Kansas Chamber of Commerce and Industry **ROB HODGES**

Executive Director Kansas Industrial Council

Ind 85

Lbr.

Senate Lb Sm. Bus. Attachmen

500 First National Tower, One Townsite Plaza (913) 357-6321 Topeka, KS 66603-3460

- 0047 (3) For the loss of a second finger, thirty (30) 30 weeks.
- 0048 (4) For the loss of a third finger, twenty (20) 20 weeks.
- 0049 (5) For the loss of a fourth finger, commonly called the little 0050 finger, fifteen (15) 15 weeks.
- (6) Loss of the first phalange of the thumb or of any finger 0051 0052 shall be considered to be equal to the loss of one half (1/2) 1/2 of 0053 such thumb or finger, and the compensation shall be one-half (1/2) 1/2 of the amount specified above. The loss of the first phalange 0055 and any part of the second phalange of any finger, which in-0056 cludes the loss of any part of the bone of such second phalange, ones of two thirds (%) 2/3 of 0058 such finger and the compensation shall be two thirds (2/3) 2/3 of 0059 the amount specified above. The loss of the first phalange and 0060 any part of the second phalange of a thumb, which includes the 0061 loss of any part of the bone of such second phalange, shall be 0062 considered to be equal to the loss of the entire thumb. The loss of 0063 the first and second phalanges and any part of the third proximal 0064 phalange of any finger, shall be considered as the loss of the 0065 entire finger. Amputation through the joint shall be considered a loss to the next higher schedule.
- 0067 (7) For the loss of a great toe, thirty (30) 30 weeks.
- 0068 (8) For the loss of any toe other than the great toe, $\frac{10}{10}$ 10 0069 weeks.
- 0070 (9) The loss of the first phalange of any toe shall be consid-0071 ered to be equal to the loss of one half (1/2) 1/2 of such toe and the 0072 compensation shall be one half (1/2) 1/2 of the amount above 0073 specified.
- 0074 (10) The loss of more than one phalange of a toe shall be 0075 considered to be equal to the loss of the entire toe.
- 0076 (11) For the loss of a hand, one hundred fifty (150) 150 weeks.
- 0077 (12) For the loss of a forearm, two hundred (200) 200 weeks.
- 0078 (13) For the loss of an arm, two hundred ten (210) 210 weeks.
- 0079 (14) For the loss of a foot, one hundred twenty five (125) 125 0080 weeks.
- 0081 (15) For the loss of a lower leg, one hundred ninety (190) 190 0082 weeks.
- 0083 (16) For the loss of a leg, two hundred (200) 200 weeks.

- 0084 (17) For the loss of an eye, or the complete loss of the sight 0085 thereof, one hundred twenty (120) 120 weeks.
- 0086 (18) Amputation or severance below the wrist shall be con0087 sidered as the loss of a hand. Amputation at the wrist and below
 0088 the elbow shall be considered as the loss of the forearm. Ampu0089 tation at or above the elbow shall be considered loss of the arm.
 0090 Amputation below the ankle shall be considered loss of the foot.
 0091 Amputation at the ankle and below the knee shall be considered
 0092 as loss of the lower leg. Amputation at or above the knee shall be
 0093 considered as loss of the leg.
- 0094 (19) For the complete loss of hearing of both ears, one hun-0005 dred ten (110) 110 weeks.
- 0096 (20) For the complete loss of hearing of one ear, thirty (30) 30 0097 weeks.
- (21) Permanent loss of the use of a finger, thumb, hand, arm, 0098 0099 forearm, toe, foot, leg or lower leg or the permanent loss of the sight of an eye or the hearing of an ear, shall be equivalent to the 101 loss thereof. For the permanent partial loss of the use of a finger, J102 thumb, hand, arm, toe, foot or leg, or the sight of an eye or the 0103 hearing of an ear, compensation shall be paid as provided for in 0104 K.S.A. 44-510c and amendments thereto, per week during that proportion of the number of weeks in the foregoing schedule 0106 provided for the loss of such finger, thumb, hand, arm, toe, foot or 0107 leg, or the sight of an eye or the hearing of an ear, which partial 0108 loss thereof bears to the total loss of a finger, thumb, hand, arm, 0109 toe, foot or leg, or the sight of an eye or the hearing of an ear; but 0110 in no event shall the compensation payable hereunder for such 0111 partial loss exceed the compensation payable under the schedule 0112 for the total loss of such finger, thumb, hand, arm, toe, foot or leg, 0113 or the sight of an eye or the hearing of an ear, exclusive of the 0114 healing period.
- 0115 (22) For traumatic hernia, compensation shall be limited to 0116 the compensation under K.S.A. 44-510 and amendments thereto, 0117 compensation for temporary total disability during such period of 0118 time as such employee is actually unable to work on account of 119 such hernia, and, in the event such hernia is inoperable, weekly 120 compensation during twelve (12) 12 weeks, except that, in the

o121 event that such hernia is operable, the unreasonable refusal of 0122 the employee to submit to an operation for surgical repair of such 0123 hernia shall deprive such employee of any benefits under the 0124 workmen's compensation act.

(b) Whenever the employee is entitled to compensation for a 0125 0126 specific injury under the foregoing schedule, the same shall be 0127 exclusive of all other compensation except the benefits provided 0128 in K.S.A. 44-510 and amendments thereto, and no additional 0129 compensation shall be allowable or payable for either temporary 0130 or permanent disability, except that: (1) Weeks of temporary 0131 total disability compensation paid during vocational rehabili-0132 tation evaluation or training shall not be deducted from the 0133 schedule of weeks for the injury, and (2) the director may; in 0134 proper eases, allow additional compensation during the actual 0135 healing period, such period not to be more than ten percent 0136 (10%) 10% of the total period allowed for the scheduled injury in 0137 question nor in any event for longer than fifteen (15) 21 weeks. 0138 The return of the employee to his or her such employee's usual 0139 occupation shall terminate the healing period.

Sec. 2. On and after October 1, 1985, K.S.A. 44-510e is 0140 0141 hereby amended to read as follows: 44-510e. (a) Should the 0142 employer and the employee be unable to agree upon the amount 0143 of compensation to be paid in the case of injury not covered by 0144 the schedule in K.S.A. 510d, as amended, 44-510d and amend-0145 ments thereto the amount of compensation shall be settled 0146 according to the provisions of the workmen's compensation act as in other cases of disagreement: Provided, That. In case of 0148 temporary or permanent partial general disability not covered by 0149 such schedule, the workman worker shall receive weekly compensation as determined in this subsection (a) during such period of temporary or permanent partial general disability not 0152 exceeding a maximum of four hundred fifteen (415) 415 weeks. Weekly compensation for temporary partial general disability 0154 shall be sixty six and two thirds percent (663/3%) 663/3% of the 0155 difference between the average gross weekly wage that the 0156 workman worker was earning prior to such injury as provided in 0157 the workmen's compensation act and the amount he such worker

Interim Committee recommendation #4

Interim Committee recommendation #7

0158 is actually earning after such injury in any type of employment, 0159 such weekly compensation in no case to exceed the maximum as 0160 provided for in K.S.A. 44-510c; as amended and amendments 0161 thereto. Permanent partial general disability exists when the 0162 workman worker is disabled in a manner which is partial in 0163 character and permanent in quality and which is not covered by 0164 the schedule in K.S.A. 44-510d, as amended and amendments 0165 thereto. The extent of permanent partial general disability shall 0166 be the extent, expressed as a percentage, to which the ability of 0167 the workman to engage in work of the same type and character 0168 that he was performing at the time of his injury, has been 0160 reduced. The extent of permanent partial general work disabil-0170 ity shall be the extent, expressed as a percentage, by which the 0171 ability of a worker has been reduced from obtaining or per-0172 forming work of a type and character that the worker was 0173 reasonably able to obtain or perform, considering the worker's 0174 age, education, training, previous work experience and physical abilities. Postinjury earnings are not determinative of such 0176 percentages. The extent of permanent partial general work 0177 disability shall in no event be less than the extent of permanent 0178 partial impairment of function. The amount of weekly compen-0179 sation for permanent partial general disability, except for loss of 0180 wage earning capacity provided by section 7, shall be deter-0181 mined: (1) By multiplying the average gross weekly wage of the 0182 workman worker prior to such injury by the percentage of per-0183 manent partial general disability as determined under this sub-0184 section (a); and (2) by then multiplying the result so obtained by 0185 sixty six and two thirds percent (66%%) 66%%. The amount of weekly compensation for permanent partial general disability so 0187 determined shall in no case exceed the maximum as provided for 0188 in K.S.A. 44-510c, as amended and amendments thereto. If there 0189 is an award of permanent disability as a result of the compensa-0190 ble injury, there shall be a presumption that disability existed 0191 immediately after such injury. In any case of permanent partial 0192 disability under this section, the workman worker shall be paid 10193 compensation for not to exceed four hundred fifteen (415) 415 10194 weeks following the date of such injury, subject to review and

Interim Committee recommendation #8

0195 modification as provided in K.S.A. 44-528, as amended and 0196 amendments thereto.

- (b) If a workman worker has received an injury for which compensation is being paid him, and his such worker's death is caused by other and independent causes, any payment of compensation already due him such worker at the time of his death and then unpaid shall be paid to his such worker's dependents directly or to his such worker's legal representatives if he such worker left no dependent, but the liability of the employer for death of such worker worker shall cease and be abrogated by this such worker's death.
- 0207 (c) The total amount of compensation that may be allowed or 0208 awarded an injured worker for all injuries received in 0209 any one accident shall in no event exceed the compensation 0210 which would be payable under the workmen's compensation act 0211 for permanent total disability resulting from such accident.
- 0212 (d) Where a minor or his such minor's dependents are en-0213 titled to compensation under the workmen's compensation act, 0214 such compensation shall be exclusive of all other remedies or 0215 causes of action for such injury or death, and no claim or cause of 0216 action against said such employer shall inure or accrue to or exist 0217 in favor of the parent or parents of such minor employee on 0218 account of any damage resulting to such parent or parents on 0219 account of the loss of earnings or loss of service of such minor 0220 employee.
- (e) In any case of injury to or death of a female employee, where the said female employee or her dependents are entitled to compensation under the workmen's compensation act, such compensation shall be exclusive of all other remedies or causes of action for such injury or death, and no claim or action shall inure, accrue to or exist in favor of the surviving husband or any relative or next of kin of such female employee against such employer on account of any damage resulting to such surviving husband or any relative or next of kin on account of the loss of earnings, services, or society of such female employee or on any other account resulting from or growing out of the injury or death

0265

0268

0232 of such female employee.

Sec. 3. On and after October 1, 1985, K.S.A. 44-528 is hereby 0234 amended to read as follows: 44-528. (a) Any award or modifica-0235 tion thereof agreed upon by the parties, except lump-sum settle-0236 ments approved by the director or administrative law judge, whether the award provides for compensation into the future or whether it does not, may be reviewed by the director for good cause shown upon the application of the employee, employer, dependent, insurance carrier or any other interested party. In 0241 connection with such review the director may appoint one (1) or 0242 two (2) physicians to examine the employee and report to the 0243 director. The director shall hear all competent evidence offered 0244 and if the director finds that the award has been obtained by 0245 fraud or undue influence; that the award was made without 0246 authority or as a result of serious misconduct, that the award is 0247 excessive or inadequate or that the incapacity or disability im-0248 pairment or work disability of the employee has increased or 0249 diminished, the director may modify such award, or reinstate a 0250 prior award, upon such terms as may be just, by increasing or 0251 diminishing the compensation subject to the limitations pro-0252 vided in the workmen's compensation act.

- (b) If the director shall find that the employee has returned to 0253 0254 work for the same employer in whose employ the employee was injured or for another employer and is eapable of earning the same or higher wages than the employee did at the time of the accident, or is capable of gaining an income from any trade or 0258 employment which is equal to or greater than the wages the 0250 employee was earning at the time of the accident, or shall find 0260 that the employee has absented and continues to absent so that a 0261 reasonable examination cannot be made of the employee by a 0262 physician selected by the employer, or has departed beyond the 0263 boundaries of the United States, the director may cancel or 0264 suspend payments under the award and end the compensation.
- (c) The number of reviews under this section shall be limited 0266 pursuant to rules and regulations adopted by the director to 0267 avoid abuse.
 - (d) An award modified under this section shall be modified

Addresses court decision regarding changing an award.

This change will remove a conflict which will be created should the proposed vocational rehabilitation system be implemented.

osof the date that the change actually occurred. Any increase in weekly payment shall be paid to the employee by the employer in an amount which would equal the difference between the new rate and the rate actually paid to the date the award is made. Payments under the modified award shall then be made 274 at the new rate; if the award is reduced the reduction shall revert back to the date the change actually occurred and any payments made that exceed the amount allowed on the modified award shall be reimbursed to the employer by the workers' ocmpensation fund.

Sec. 4. On and after October 1, 1985, K.S.A. 44-531 is hereby 0279 0280 amended to read as follows: 44-531. (a) Where all parties agree to 0281 the payment of all or any part of compensation due under the 0282 workmen's compensation act or under any award or judgment, 0283 and where it has been determined at a hearing before the 0284 director or an assistant director that it is for the best interest of 0285 the injured employee or the dependents of a deceased em-0286 ployee, or that it will avoid undue expense, litigation or hardship 0287 to any party or parties, the director may permit the employer to 0288 redeem all or any part of his such employer's liability under the 0289 workmen's compensation act by the payment of compensation in 0290 a lump sum. The employer shall be entitled to an eight percent 0201 (8%) 8% discount on the amount of any such lump-sum payment, 0292 exclusive of any compensation due as of the date of such lump-0293 sum payment. Upon paying such lump sum the employer shall 0294 be released and discharged of and from all liability under the 0295 workmen's compensation act for that portion of the employer's 0296 liability redeemed under this section.

(b) No lump-sum awards shall be rendered under the work0298 men's compensation act except as provided in subsection (a) of
0299 this section, in cases of remarriage of a surviving spouse as
0300 provided in K.S.A. 44-510b, as amended and amendments
0301 thereto, in cases involving compensation due the workman
0302 worker at the time the award is rendered as provided in K.S.A.
0303 44-525, as amended, and amendments thereto and in cases of
0304 past due compensation as provided in K.S.A., 44-529 and
0305 amendments thereto.

Addresses a court decision regarding the effective date of an award modification.

- 0306 (c) No lump-sum awards shall be rendered with respect to 0307 accidents occurring after October 1, 1985, unless:
- 0308 (1) It has been determined by the rehabilitation administra-0309 tor that the employee is not in need of vocational rehabilitation;
- 0310 (2) the employee has completed a rehabilitation program 0311 approved by the rehabilitation administrator; or
- 0312 (3) the employee has elected not to take part in a rehabilita-0313 tion program.

Sec. 5. On and after October 1, 1985, K.S.A. 1984 Supp. 0314 0315 44-534a is hereby amended to read as follows: 44-534a. (a) After filing an application for a hearing pursuant to K.S.A. 44-534 or 44-528 and amendments thereto, the employee may make application for a preliminary hearing, in such form as the director may require by rules and regulations, on the issues of: (1) The 0320 furnishing of medical treatment and; (2) the payment of tempo-0321 rary total disability compensation; (3) the payment of temporary 0322 total compensation during vocational rehabilitation evaluation 0323 or training; or (4) the advisability of the vocational rehabilitation plan as approved by the rehabilitation administrator. At 0325 least seven days prior to filing an application for a preliminary 0326 hearing, the employee shall notify the employer of the em-0327 ployee's intent to file such an application and shall confirm such 0328 notice by letter. Upon receipt of an application for such a pre-0329 liminary hearing, the director shall give seven days' written notice by mail to the employer of the date set for such hearing. Such preliminary hearing shall be summary in nature and shall be held by the director or an administrative law judge in any 0333 county designated by the director or administrative law judge, and the director or administrative law judge shall exercise such powers as are provided for the conduct of full hearings on claims under the workmen's compensation act. Upon a preliminary finding that the injury to the employee is compensable and in accordance with the facts presented at such preliminary hearing, the director or administrative law judge may make a preliminary 0340 award of medical and temporary total disability compensation 0341 against the respondent or, in proper cases, the workers' com-0342 pensation fund to be in effect pending the conclusion of a full Part of vocational rehabilitation concept

Part of vocational rehabilitation concept

ossis hearing on the claim. Temporary total compensation so ordered under this section shall be paid on a weekly basis. If such payments are made by the workers' compensation fund and later determined to be the responsibility of the respondent, the workers' compensation fund shall be reimbursed by the responsation fund shall be reimbursed by the responsation dent. The decision in such preliminary hearing shall be rendered within five days of the conclusion of such hearing. No such preliminary findings or preliminary awards shall be appealable by any party to the proceedings, and the same shall not be binding in a full hearing on the claim, but shall be subject to a ossis full presentation of the facts.

0354 (b) If compensation in the form of medical benefits or tem-0355 porary total disability benefits has been paid by the employer or 0356 the employer's insurance carrier either voluntarily or pursuant 0357 to a preliminary award entered under this section and the 9358 amount of compensation so awarded is reduced or to which the employee is entitled is found upon full hearing of the claim to be 0360 less than the compensation paid or if compensation is totally disallowed upon a full hearing on the claim, the employer and the employer's insurance carrier shall be reimbursed from the 0363 workers' compensation fund established in K.S.A. 44-566a and 0364 amendments thereto, for all amounts of compensation so paid which are in excess of the amount of compensation that the employee is entitled to as determined in the full hearing on the 0367 claim. The director shall determine the amount of compensation 0368 paid by the employer or insurance carrier which is to be reim-0369 bursed under this subsection, and the director shall certify to the 0370 commissioner of insurance the amount so determined. Upon 0371 receipt of such certification, the commissioner of insurance shall 0372 cause payment to be made to the employer's 0373 insurance carrier in accordance therewith.

Sec. 6. On and after October 1, 1985, K.S.A. 1984 Supp. 0375 44-567 is hereby amended to read as follows: 44-567. (a) An 0376 employer (1) who operates within the provisions of the work-0377 men's compensation act (2) who knowingly employs or retains a 0378 handicapped employee, as defined in K.S.A. 44-566 and amend-0379 ments thereto, shall be relieved of liability for compensation

Requires that temporary total compensation pursuant to a preliminary award be paid on a weekly basis. Also, makes such payments reimbursable to the Fund if later found to be a respondent's responsibility.

Facilitates voluntary payments and reimbursement of such payments to employers or insurance carriers.

0380 awarded or be entitled to an apportionment of the costs thereof 0381 as follows:

- (A) Whenever a handicapped employee is injured or is disoss abled or dies as a result of an injury and the director awards compensation therefor and finds that the injury, disability or the oss death resulting therefrom probably or most likely would not have occurred but for the preexisting physical or mental impairment of the handicapped employee, all compensation and benoss efits payable because of the injury, disability or death shall be oss paid from the workers' compensation fund.
- (B) Subject to the provisions of the workmen's compensation act, whenever a handicapped employee is injured or is disabled or dies as a result of an injury and the director finds that the injury probably or most likely would have been sustained or suffered without regard to the employee's preexisting physical or mental impairment but the resulting disability or death was contributed to by the preexisting impairment, the director shall determine in a manner which is equitable and reasonable and based upon medical evidence the amount of disability and proportion of the cost of award which is attributable to the employee's preexisting physical or mental impairment, and the ployee's preexisting physical or mental impairment, and the out amount so found shall be paid from the workers' compensation of fund.
- (b) In order to be relieved of liability under this section, the employer must prove either that the employer had knowledge of the preexisting impairment at the time the employer employed the handicapped employee or that the employer retained the handicapped employee in employment after acquiring such knowledge. The employer's knowledge of the preexisting impairment may be established by any evidence sufficient to maintain the employer's burden of proof with regard thereto. The employer's knowledge of the preexisting impairment shall constitute a reservation in the mind of the employer as to whether to hire or retain the employee. Knowledge of an impairment by a physician who examined or treated the employee on behalf of the employer shall be imputed to the employer. If the employer, prior to the occurrence of a subsequent injury to a

Addresses the Interim Committee's encouragement of recommendations concerning the Workers' Compensation Fund. This change is designed to make impleadings of the Fund easier for employers.

0417 handicapped employee, files with the director a notice of the 0418 employment or retention of such employee, together with a 0419 description of the handicap claimed, such notice and description 0420 of handicap shall create a presumption that the employer had 0421 knowledge of the preexisting impairment.

- (c) Knowledge of the employee's preexisting impairment or 0422 0423 handicap at the time the employer employs or retains the employee in employment shall be presumed conclusively if the 0424 employee, in connection with an application for employment or 0425 an employment medical examination or otherwise in connection with obtaining or retaining employment with the employer, knowingly: (1) Misrepresents that such employee does not have such an impairment or handicap; (2) misrepresents that such employee has not had any previous accidents; (3) misrepresents 0431 that such employee has not previously been disabled or compensated in damages or otherwise because of any prior accident, 0433 injury or disease; (4) misrepresents that such employee has not 0434 had any employment terminated or suspended because of any prior accident, injury or disease; (5) misrepresents that such employee does not have any mental, emotional or physical impairment, disability, condition, disease or infirmity; or (6) misrepresents or conceals any facts or information which are reasonably related to the employee's claim for compensation.
- (d) An employer shall not be relieved of liability for comout pensation awarded nor shall an employer be entitled to an out apportionment of the costs thereof as provided in this section, out unless the employer shall cause the commissioner of insurance, out in the capacity of administrator of the workers' compensation out fund, to be impleaded, as provided in K.S.A. 44-566a and out amendments thereto, in any proceedings to determine the compensation to be awarded a handicapped employee who is injured out or disabled or has died, by giving written notice of the emout ployee's claim to the commissioner of insurance prior to the first out of the commissioner of insurance prior to the first out of the claim.
- 0451 (e) Amendments to this section shall apply only to cases 0452 where a handicapped employee, or the employee's dependents, 0453 claims compensation as a result of an injury occurring after the

0464

0454 effective date of such amendments.

0455 (f) The total amount of compensation due the employee shall 0456 be the amount for disability computed as provided in section 7 0457 and K.S.A. 44-503a, 44-510 to 44-510g 44-510f, inclusive, and 0458 44-511, and amendments thereto, and in no case shall the pay-0459 ments be less nor more than the amounts provided in K.S.A. 0460 44-510c and amendments thereto.

New Sec. 7. (a) A primary purpose of the workmen's com-0462 pensation act shall be to restore the injured employee to compa-0463 rable gainful employment.

- (b) As used in the workmen's compensation act:
- 0465 (1) "Comparable gainful employment" means employment 0466 which is reasonably attainable, which the employee can reason-0467 ably perform, and which returns the employee as close as is 0468 feasible to preinjury economic status.
- 0469 (2) "Vocational education" means a regimen of formal in-0470 struction in a classroom setting with an established curriculum 0471 designed to enable a successful pupil to acquire a new market-0472 able skill in comparable gainful employment.
- 0473 (3) "On-the-job training" means a regimen of formal and 0474 informal instruction in a workplace setting designed to enable a 0475 successful pupil to acquire a new marketable skill in comparable 0476 gainful employment.
- 0477 (4) "Job placement" means placing a person in comparable 0478 gainful employment which is expected to be a permanent place-0479 ment in a permanent job but which does not necessarily enable 0480 the person to acquire a new marketable skill.
- 0481 (c) The director shall appoint a specialist in vocational reha-0482 bilitation who shall be referred to as the rehabilitation adminis-0483 trator. The rehabilitation administrator shall be in the classified 0484 service, and if the administrator has served in this capacity for a 0485 period of one year prior to the passage of this act, the adminis-0486 trator shall be considered permanent in the classified service.
- 0487 (d) The rehabilitation administrator shall study the problems 0488 of vocational rehabilitation education, on-the-job training and 10489 job placement; investigate and maintain a directory of all rehabilitation facilities, public or private; and be fully knowledge-

Addresses the Interim Committee's instructions to the ad hoc committee of business and labor representatives. This New Section 7 and the New Section 8 which begins on page 16 would establish a new program of vocational rehabilitation within the workers' compensation system.

0491 able regarding the eligibility requirements of all state, federal 0492 and other public vocational rehabilitation facilities and the ben-0493 efits offered by each.

O494 The rehabilitation administrator shall have the duties of O495 directing and approving vocational rehabilitation of employees O496 in accordance with this act.

- 0497 (e) An employee who has suffered an injury or occupational 0498 disease which prevents the employee from returning to compa-0499 rable gainful employment which the employee was performing 0500 at the time of the injury or occupational disease shall be referred 0501 to the rehabilitation administrator. Such employee shall be en-0502 titled to prompt vocational rehabilitation services as may be 0503 reasonably necessary to restore the employee to comparable 0504 gainful employment.
- (f) On the rehabilitation administrator's own instance or upon 0505 application of the employee or employer, the rehabilitation administrator may refer the employee to a facility for evaluation and for a report of the practicability of, need for, and kind of service, training or rehabilitation which is or may be necessary 0510 and appropriate to render such employee fit for comparable 0511 gainful employment. Referral by the rehabilitation administrator 0512 shall be to the Kansas division of rehabilitation programs if such 0513 services are available within 60 days, otherwise such referral 0514 may be to private evaluation facilities. If the evaluation is done 0515 through a private facility, the cost, if any, of such evaluation and 0516 report shall be paid from the workers' compensation rehabilita-0517 tion fund. If the employer chooses to refer the employee to a 0518 private evaluation facility, such referral must be approved by the 0519 rehabilitation administrator.
- (g) Upon completion of evaluation, the rehabilitation counselor assigned to the case shall submit a rehabilitation plan to the rehabilitation administrator and the parties. The rehabilitation administrator shall approve or disapprove the plan within 30 days. If disapproved, the rehabilitation administrator shall give reasons for such disapproval and may make suggestions for modification of the plan. The report, together with the rehabilitation administrator's recommendation, shall be provided to the



2528 parties. A plan recommending job placement shall be disap-2529 proved unless the employee is maintained in comparable gainful 2530 employment.

If a party does not agree with the approval or disapproval of the plan by the rehabilitation administrator, such party may apply to the director for hearing on the plan within 20 days of the date such approval or disapproval was sent to the parties.

- (h) After affording the parties an opportunity to be heard and 0536 present evidence, the director may (1) approve the vocational 0537 rehabilitation plan; (2) refer the claim back to the rehabilitation 0538 administrator for further recommendation; (3) order a different 0539 plan; or (4) disallow vocational rehabilitation.
- (i) Where vocational education or training is recommended of the report, or is deemed necessary by the director to restore the employee to comparable gainful employment, the director may direct the employee to an appropriate private or public training facility. If there is a cost for services, the cost will be paid from the workers' compensation rehabilitation fund.
 - where vocational evaluation, education or training requires that the employee reside at or near a facility or institution away from the employee's customary residence, either in or out of the state of Kansas, the reasonable costs of the employee's board, lodging and travel shall be paid from the workers' compensation rehabilitation fund pursuant to guidelines adopted by the rehabilitation administrator.
 - (k) The employer shall pay temporary total disability compensation during the period of vocational evaluation, and continuing until the employee completes the plan as approved by the rehabilitation administrator.

If the approved plan undertakes on-the-job training, compenoss sation shall be paid, if for general bodily injury, at the greater of permanent partial impairment of function or 80% of the differose ence between preinjury wage and postinjury wage earning caose pability.

ose2 If the approved plan undertakes vocational education, temporary total compensation shall be paid until the completion of the education. Thereafter, compensation shall be paid, if for general

0565 bodily injury, at the greater of permanent partial impairment of 0566 function or 80% of the difference between preinjury wage and 0567 postinjury wage earning capability.

O568 If a worker is maintained in job placement in comparable O569 gainful employment, then compensation shall be paid only for O570 permanent partial impairment of function.

1571 If an injured employee is determined to be physically or 0572 mentally incapable of rehabilitation, compensation, following 0573 temporary total disability compensation, if for general bodily 0574 injury, shall be on the basis of permanent partial general work 0575 disability, but not less than permanent partial impairment of 0576 function.

Compensation for scheduled injuries, following rehabilitation, shall be as provided by K.S.A. 44-510d and amendments thereto.

A completed rehabilitation plan shall remain open for review of and further recommendation for a period of six months. Therefore, a party may apply for further modification of the plan on the ground that the employee is unable to perform the work established by the plan because of disability due to the accident.

If the injured employee refuses to complete the evaluation process, refuses to undertake the rehabilitation plan determined to be suitable or fails to complete the rehabilitation plan determined to be suitable, and the refusal or failure is not due to the employee's physical or mental inability to do so, the employee shall be considered as having elected to not participate in the rehabilitation process and compensation shall be paid for disability equal to the percent of impairment of function suffered as the suitable are suit of the accident.

Compensation provided pursuant to this section or otherwise shall be subject to the provisions of K.S.A. 44-510f and amend-ments thereto.

0596 (l) The provisions of this section shall be effective on and 0597 after October 1, 1985.

New Sec. 8. (a) There is hereby created in the state treasury 0599 the workers' compensation rehabilitation fund. The expense of 0600 workers' compensation vocational rehabilitation evaluation, 0601 testing and training pursuant to section 7 shall be paid from such



This New Section 8 establishes a fund to pay for vocational rehabilitation evaluation, testing and training.



fund. The director of workers' compensation shall be responsible for administering the workers' compensation rehabilitation fund, and all payments from the workers' compensation rehabilitation fund shall be upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the director of workers' compensation or a person or persons designated by the director.

The director of workers' compensation shall estimate as soon of as practicable after January 1 of each year the expenses necessary of for workers' compensation vocational rehabilitation testing and training pursuant to section 7 for the fiscal year beginning on July 1 thereafter.

(b) On or before May 15 of each year, the director of workers' compensation shall impose an assessment against all insurance carriers, self-insurers and group-funded workers' compensation pools insuring the payment of compensation under the workmen's compensation act, the proceeds of which shall be credited to the workers' compensation rehabilitation fund. The total amount of each such assessment shall be equal to an amount 0621 sufficient, in the opinion of the director of workers' compensa-0622 tion, to pay all amounts which may be required to be paid from such fund during the current fiscal year, less the balance remaining in the fund from prior fiscal years. The total amount of each such assessment shall be apportioned among those upon whom it is imposed, such that each is assessed an amount that bears the same relation to such total assessment as the amount of money paid or payable in workers' compensation claims by such insurance carrier, self-insurer or group-funded workers' compensation pool in the immediately preceding calendar year bears to all such claims paid or payable during such calendar year. The maximum amount which shall be collected from any carrier, self-insurer or group-funded workers' compensation pool shall be 1/2 of 1% of the workers' compensation benefits paid or payable by such carrier, self-insurer or group-funded workers' compensation pool. Not later than May 15 of each year, the director of workers' compensation shall notify all such insurance J638 carriers, self-insurers and group-funded workers' compensation

0639 pools of the amount of each assessment imposed under this 0640 subsection on such carrier, self-insurer or group-funded workers' 0641 compensation pool, and the same shall be due and payable on 0642 the July 1 following.

- (c) The director of workers' compensation shall remit all 0643 0644 moneys received by or for such director under this subsection to 0645 the state treasurer. Upon receipt of any such remittance the state 0646 treasurer shall deposit the entire amount thereof in the state 0647 treasury to the credit of the workers' compensation rehabilitation 0648 fund.
- Sec. 9. On and after October 1, 1985, K.S.A. 44-510d, 44-0649 0650 510e, 44-510g, 44-528 and 44-531 and K.S.A. 1984 Supp. 44-534a 0651 and 44-567 are hereby repealed.
- Sec. 10. This act shall take effect and be in force from and 0652 0653 after its publication in the Kansas register.,

COMMITTEE REPORT

TO: Legislative Coordinating Council

FROM: Special Committee on Labor and Industry

RE: PROPOSAL NO. 29 — WORKERS' COMPENSATION ACT*

Specific recommendations of the Committee are as follows:

- 1. Repetitive Use Conditions. Repetitive use conditions simultaneously occurring in opposite extremities shall be compensated as due for each extremity under the permanent partial disability schedule and additional compensation not to exceed 20 percent of the total period allowed for both extremities.
- 2. Review. Review of workers' compensation cases at the district court level shall be stricken. The recommended review sequence from a ruling of the director of workers' compensation will be to the court of appeals.
- 3. Dependent Children of Majority. The Act shall be amended to allow dependent children of majority in higher education of an employee who dies to receive compensation until age 23.
- 4. Evaluation. Payment of benefits to an injured worker during the evaluation period shall be allowed. Any payments made during the evaluation, vocational rehabilitation, reeducation or training period will not be deducted from a final award.

(Attachment B)

Service of written demand,

Senate Labor, Industry &

Small Business 4-1-85

 Failure to Pay. Service of written demand, upon failure to pay medical or disability compensation, shall be required only once. Subsequent failures to pay compensation or medical expenses shall entitle the injured worker to apply for penalty without demand.

- 6. Awards. The maximum permanent and temporary total awards will be increased from the present 75 percent to 100 percent of the state's average weekly wage. Maximum compensation benefits when death results from an injury should be raised from the current \$100,000 to \$250,000.
- 7. Healing Period. There shall be an adjustment of the percentage, from the present 10 percent to 20 percent, used in formulating the healing period following scheduled injuries to allow for a maximum healing period of 40 weeks, as contrasted with the present 15 weeks allowed.
- 8. Permanent Partial Disability Test. The test for permanent partial disability should be changed to include the ability to engage in work that the employee is reasonably able to perform based on age, education, training, experience, physical ability, and potential for rehabilitation.

The above recommendations are incorporated in \underline{S} .

Bill $\underline{9}$ which accompanies this report.

In conclusion, the Special Labor and Industry Committee has instructed the ad hoc committee, which is composed of business and labor representatives, to meet and make recommendations to the Labor and Industry Committees regarding

rehabilitation issues. In addition, the Special Committee on Labor and Industry would encourage recommendations of the ad hoc committee on the Workers' Compensation Fund.

Respectfully submitted,

December 4, 1984

Sen. Bill Morris, Chairperson Special Committee on Labor

and Industry

Rep. Arthur Douville, Vice-Chairperson Sen. Bert Chaney Sen. Norma Daniels Sen. Dan Thiessen Sen. Ben Vidricksen Rep. Kenneth Green Rep. Anthony Hensley Rep. Dorothy Nichols Rep. Lawrence Wilbert