Approved .	3-17-86
	Date

MINUTES	OF THE	House	COMMITTEE ON	Ways	and	Means

Bill Bunten The meeting was called to order by _____ Chairperson

12 Noon_{a.m./p.m.} on ____ Tuesday, March 11 $_{-}$, 1986 in room $_{-}$ 514-S of the Capitol.

Representative Helgerson, excused All members were present except:

Representative Fuller, excused Representative King, excused

Jim Wilson, Revisors Office Committee staff present:

Gloria Timmer, Research Department Laura Howard, Research Department Sharon Schwartz, Administrative Aide Nadine Young, Committee Secretary

Conferees appearing before the committee:

None Others present (Attachment A)

Chairman Bunten called the meeting to order at 12:10 and recognized Representative Lowther who requested introduction of a house bill relating to workman's compensation. Representative Rolfs moved that the bill be introduced and referred to Labor and Industry Committee. Seconded by Representative Chronister.

Representative Wisdom offered a substitute motion to introduce the bill, but that a summer interim study be made to provide more information on the There being no second on the motion, chairman returned to the original motion and asked for a vote. The motion carried.

Chairman turned to consideration of subcommittee reports on HB 2776 -- FY 1987 appropriations for various agencies.

KANSAS CORPORATION COMMISSION

Representative Hamm presented the subcommittee report for FY1986. (Attachment B). There being no discussion, he moved for adoption of the report. Representative Chronister seconded. Motion carried.

Representative Heinemann presented the subcommittee report for FY 1987 (Attachment C). Subcommittee made several adjustments in the budget. Af brief discussion, Representative Heinemann moved for adoption of the subcommittee report and Representative Chronister seconded. Motion carried.

FISH AND GAME COMMISSION (Attachment D)

Representative Dyck presented the subcommittee report for FY 1986 and FY 1987. After brief discussion, Representative Solbach offered a motion that a paragraph be added to the report commending the agency for their efforts and urging them to continue to work closely with federal, state, local and The motion private groups in eradicating musk thistle and noxious weeds. was seconded by Representative Teagarden. Motion carried.

Representative Dyck moved for adoption of the report, as amended. sentative Turnquist seconded. Motion carried.

PARK AND RESOURCES AUTHORITY

Representative Lowther presented the subcommittee report (Attachment E). There was discussion concerning Item 4 which proposes to increase the permit late payment penalty, which subcommittee feels will encourage more rigorous collection of fees, resulting in benefit to the Authority.

Representative Lowther moved for adoption of the report and Representative Solbach seconded. Motion carried.

CONTINUATION SHEET

MINUTES OF THE _	House	COMMITTEE C	NWays	and	Means	,
room <u>514-Ş</u> Stateho	ouse, at <u>12:0</u>	00 Ng.m.)p.m. on	Tuesday, M	larch	_11	19_86

HISTORICAL SOCIETY

Representative Turnquist presented the FY 1986 subcommittee report. Representative Dyck reported for FY 1987 (Attachment F). Subcommittee made several adjustments to the budget. There was brief discussion concerning Item 5, which restores 1.0 FTE Laborer II position in the museum program for exhibit construction.

Representative Louis offered a conceptual motion to add language that would clarify the time frame for this temporary position using the term "limited term appointment". Seconded by Representative Duncan. Motion carried.

Representative Wisdom raised for discussion Item 8 concerning Sports Hall of Fame and HB 2582 which proposes a surcharge on athletic tickets. Chairman replied that there apparently is some opposition by athletic directors and they should be given an opportunity to testify.

Representative Dyck moved that the subcommittee reports for Historical Society be adopted. Seconded by Representative Guldner. Motion carried.

STATE FINANCE COUNCIL

Representative Lowther presented the subcommittee report (Attachment G). Being no discussion, he moved for adoption and Representative Hoy seconded. Motion carried.

Representative Chronister moved that HB 2776, as amended, be recommended favorable for passage. Seconded by Representative Teagarden. Motion carried.

Representative Chronister moved that HB 2801, as amended, be recommended favorable for passage. Representative Teagarden seconded. Motion carried.

Chairman asked for a motion on the Minutes for March 3, 4, 5 and 6. On a motion by Representative Shriver and a seconded by Representative Rolfs, the Minutes were approved as written.

Meeting adjourned at 1:45 p.m.

GUESTS

Date <u>3-//-86</u>

Name	Address	Representing
Dry N. Cole	Joseka	The adi Lew Dast
Slower S All &	1 aprile	KSMS
Joe Snell	Topele	KSHS
Mornin Andrian	Jopeta	Lec.
Indith McConnell	Sopehan	Lec
John Spurgeon	Lavience	Bulast Dr Gov
Jan Johnson	Topeka	Budget Division
BillAFNZNCK	Gratt	KSFISH & GAME
Jin Marike	Trasca	observer
Brad Streeter	Topeka	Observer
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Agency: Kansas Corporation Commission Bill No. — Bill Sec. --

Analysis Pg. No. 573 Budget Pg. No. 1-89

Expenditure Summary	Agency Req. FY 86	Governor's Rec. FY 86	Subcommittee Adjustments
All Funds: State Operations Other Assistance TOTAL	\$11,324,692 250,000 \$11,574,692	\$10,659,142 950,989 \$11,610,131	(330,179) $333,110$ $(2,931)$
State General Fund: State Operations	\$ 42,159	\$ 42,159	\$
FTE Positions	255.0	255.0	

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation with the following adjustments:

Based on expenditures and encumbrances to January 31, 1986 the Subcommittee recommends the following reductions:

	Salaries and Wages	Contractual Services	Commodities	Total
Administration Utilities Conservation Transportation Mined Lands Research/Energy Analysis	\$ (53,328) (48,788) (14,203) (23,842) (16,513) (13,269)	\$ (22,478) (56,344) (20,440) (22,984) (4,874) (16,556)	\$ (867) (2,496) (7,939) (2,554) (1,858) (846)	\$ (76,673) (107,628) (42,582) (49,380) (23,245) (30,671) \$(330,179)

The Subcommittee's recommendations include adjustments in KANS-A-N based on expenditures to date and projected rate changes. The Subcommittee recommends that all adjustments be included in H.B. 2801.

I. Wayer Means 7

- 2. The Subcommittee notes the Commission's request for supplemental moving funds for the Conservation Division. The Subcommittee understands that the Division will be moving from its present location in the Derby Building to the Wichita State Office Building late in FY 1986. The abovementioned reductions for contractual services were adjusted to allow \$12,460 for moving expenses, as requested by the Commission.
- 3. The Subcommittee recommends an expenditure limitation increase of \$333,110 for the Energy Conservation Bank Fund for FY 1986 due to the availability of the additional federal funds. The recommendation allows the fund's expenditure limitation to be increased from \$257,695 to \$590,805.

Agency: Kansas Corporation Commission Bill No. 2776 Bill Sec. 6

Analysis Pg. No. 573 Budget Pg. No. 1-89

Expenditure Summary	Agency Req. FY 87	Governor's Rec. FY 87	Subcommittee Adjustments
All Funds: State Operations Other Assistance TOTAL	\$12,095,994 700,422 \$12,796,416	\$10,490,290 949,301 \$11,439,591	\$ (145,389) \$ (145,389)
State General Fund: State Operations	\$ 44,377	\$ 44,377	\$ (44,377)
FTE Positions	268.0	257.0	

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

- 1. Addition of \$43,816 to allow step movement for unclassified positions other than the executive secretary, division directors, attorneys, and commissioners and their assistants. The Subcommittee understands that the salaries of the other unclassified positions are based on the state's pay plan salary ranges, but that the positions are excluded from step movement by the Governor's recommendation.
- 2. The Subcommittee recommends that a full-time Secretary I and a half-time Clerk III position in the Research and Energy Analysis Division be moved to the classified service as requested by the Commission. The Subcommittee notes that the Commission is endeavoring to move all clerical staff to the classified service and that these positions will require statutory changes. The positions were transferred to the KCC from the Energy Office.
- 3. The Subcommittee recommends introduction of a bill to reduce the assessments collected on oil and gas and deposited in the Conservation Fee Fund. The Subcommittee notes that the fee fund has balances of approximately \$2 million and feels that a balance this large is excessive. The Subcommittee's recommendation would require that the Conservation Fee Fund balance be maintained at a level of approximately \$1 million, which should be sufficient to cover out-of-limits well plugging expenditures. The Subcommittee notes that the oil and

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industry is experiencing difficulties and that a reduction in assessment would be of some help to a troubled industry.

- 4. The Subcommittee reviewed the Exxon Oil Overcharge settlement and notes that Kansas can expect to receive approximately \$23.9 million as the state's share of that settlement. While the Subcommittee learned that the programs for which the oil overcharge funds can be used are restricted, there are two areas which may be appropriate projects and which the Subcommittee believes merit attention.
 - 1. The Santa Fe Building -- While the Subcommittee understands that routine energy conservation measures would not be allowed under the overcharge fund restrictions, other conservation measures such as demonstration energy projects would be allowed. The Subcommittee recommends that any program which would allow energy measures to be taken on the Santa Fe Building and also meet federal requirements be explored.
 - Topeka Trolley -- The Subcommittee recommends that the Topeka Trolley project be reviewed and oil overcharge funds be available for this and other such projects when appropriate. The Subcommittee was informed that the trolley itself could be an appropriate use of the funds, but purchase of land for the proposed parking lots would not be.

The Subcommittee believes that legislative oversight of these funds is imperative and understands that because the funds will be deposited in the existing Energy Grants Management Fund which has an FY 1987 expenditure limitation of \$291,729, no oil overcharge funds will be expended in FY 1987 without Finance Council action. The Subcommittee is also of the opinion that only the interest earned from the state's share of the settlement should be used.

- 5. The Subcommittee deletes \$25,000 from the transfer to the Health and Environment Oil Field and Environmental Geology program from the Conservation Fee Fund. The Subcommittee learned that the \$25,000 was to be used for the completion of a study of the Sandstone Aquifer, a use the Subcommittee considers inappropriate for Conservation Fee Fund moneys. The recommendation allows a total transfer of \$103,500 to the Oil Field and Environmental Geology program.
- 6. The Subcommittee recommends reductions in expenditures in the following listed areas. The Subcommittee's recommendations are based on:
 - 1. Inclusion of step movement for classified personnel.

- 2. KANS-A-N increase of 11 percent over revised FY 1986 expenditures.
- 3. Reductions of \$12,652 in projected data processing costs based on information included in the Department of Administration Subcommittee report.
- 4. An overall 3 percent increase in other areas of contractual services and commodities based on revised FY 1986 projected expenditures.
- 5. A total of \$200,000 for professional contractual services for the Utilities Division.

	Salaries and Wages	Contractual Services	Commodities	Total
Administration Utilities Conservation Transportation Mined Lands Research/Energy Analysis TOTAL	\$ (25,480) (11,916) (6,742) (6,458) (7,831) 0	\$ (10,017) (47,413) (34,277) (17,470) (500) (13,530)	\$ (962) (2,052) (10,916) 0 (2,425) (563)	\$ (36,459) (61,381) (51,935) (23,928) (10,756) (14,093) \$(198,552)

- 7. The Subcommittee recommends that the required state match of \$44,377 for the federal Energy Conservation Management funds be made from the Public Service Regulatory Fund rather than the State General Fund.
- 8. The Subcommittee recommends the addition of \$9,347 for the second year of payments for computer-aided transcription equipment which the Commission proposes to purchase in FY 1986. The Subcommittee understands that the equipment is expected to provide faster transcription service and that personnel savings can be expected. The Subcommittee will review the court reporter staffing levels during the 1987 Session after the Commission has had some experience with the equipment.

Representative Rochelle Chronister
Subcommittee Chairman

Representative William Bunten

Representative Lee Hamm

Representative David Heinemann

Representative Don Mainey

Agency: Fish and Game Commission Bill No. -- Bill Sec. --

Analyst: West Analysis Pg. No. 563 Budget Pg. No. 7-1

Expenditure Summary	Agency Req. FY 86	Governor's Rec. FY 86	Subcommittee Adjustments
Operating Expenditures: Fish and Game Fee Fund Boat Fund Non-Game Wildlife Fund Wildlife Area Fund Other Funds Subtotal - Operations	\$10,856,847 390,657 151,300 420,000 82,036 \$11,900,840	\$10,652,079 390,657 151,300 420,000 82,036 \$11,696,072	\$ 120,000 \$ 120,000
Capital Improvements: Fish and Game Fund TOTAL Expenditures	\$ 1,312,252 \$13,213,092	\$ 1,312,252 \$13,008,324	\$ \$ 120,000
F.T.E. Positions	275.0	275.0	

Agency Request/Governor's Recommendations

The agency's FY 1986 budget estimate totals \$13,213,092 including \$11,900,840 for state operations. The state operations budget estimate is \$120,216 lower than the \$12,021,056 approved by the 1985 Legislature. The reduction in the agency's state operations estimate apparently is primarily due to the inadvertent omission of the funds for a special study of the Cheyenne Bottoms Wildlife Area. The agency's capital improvements estimate of \$1,312,252 includes \$195,253 for nine projects which were carried forward from FY 1985.

The Governor recommends an FY 1986 budget of \$13,008,324 including \$11,696,072 for state operations, a decrease of \$204,768 from the agency's revised FY 1986 state operations estimate. The recommended decrease includes a reduction of \$171,567 from motor vehicle parts and supplies. The Governor concurs with the agency's FY 1986 capital improvements estimate.

House Subcommittee Recommendations

FY 1986. The Subcommittee concurs with the Governor's recommendations, with the following adjustment:

Atch. D 4. 2412 3/11/86 1. Add \$120,000 from the Cheyenne Bottoms Project Fund as per Governor's Budget Amendment 1-5 for the study of the Cheyenne Bottoms Wildlife Area in FY 1986 as approved by the 1985 Legislature.

Representative Harold Guldner Subcommittee Chairman

240.86

Agency: Fish and Game Commission Bill No. 2776

Bill Sec. 5

Analyst: West

Analysis Pg. No. 563

Budget Pg. No. 7-1

Expenditure Summary	Agency Req. FY 87	Governor's Rec. FY 87	Subcommittee Adjustments
Operating Expenditures: State General Fund Fish and Game Fee Fund Boat Fund Non-Game Wildlife Fund Wildlife Area Fund Other Funds Subtotal - Operations	\$ 58,261 11,558,572 427,581 139,205 420,000 73,480 \$12,677,099	\$ 10,879,773 425,000 137,995 410,000 133,480 \$11,986,248	\$ 84,667
Capital Improvements: Fish and Game Fund TOTAL Expenditures	\$ 1,186,741 \$13,863,840	\$ 1,186,741 \$13,172,989	\$ 84,667 \$ (267,400) \$ (182,733)
FTE Positions	277.0	275.0	1.0

Agency Request/Governor's Recommendations

For FY 1987, the agency requests a total budget of \$13,863,840 including \$12,677,099 for state operations. The agency's request includes \$58,261 from the State General Fund for two new positions to support the enacted portions of the State Water Plan. The state operations request provides \$7,698,631 for salaries and wages for 277.0 FTE positions, \$2,668,714 for contractual services, \$1,477,654 for commodities, and \$832,100 for capital outlay. The agency's FY 1987 capital improvements request totals \$1,186,741.

The Governor recommends an FY 1987 budget of \$13,172,989, including \$11,986,248 for state operations. The Governor's recommendation does not provide for the requested new positions or use of State General Fund revenues. The Governor recommends an additional \$60,000 from the Fish and Game Fee Fund for the Cheyenne Bottoms study. The FY 1987 state operations recommendation provides \$7,295,835 for salaries and wages for 275.0 FTE positions, \$2,680,848 for contractual services, \$1,325,765 for commodities, and \$683,800 for capital outlay. The Governor's recommendation for capital improvements in FY 1987 coincides with the total amount requested by the agency, however, the recommendation includes funds for the repair of the dam at Lake Meade and for the construction of fish cleaning stations which were not requested in the agency's formal budget submission.

House Subcommittee Recommendations

 $\overline{\text{FY 1987}}$. The Subcommittee concurs with the Governor's recommendations, with the following adjustments:

- 1. Add \$10,500 to provide funding for an updated Hunter Safety Manual.
- 2. Add \$34,000 to replace the agency's eight year old copier.
- 3. Add \$38,500 for replacement vehicles.
- 4. Delete \$12,989 associated with fees paid to DISC.
- 5. Add \$14,565 and 1.0 FTE position for salaries (\$13,228) and other operating expenditures (\$1,337) to provide for a Biologist position starting in January, 1987, to assist in implementing Fish and Game's responsibilities under the enacted portions of the State Water Plan.
- 6. Add \$13,480 from the Fish and Game Conservation Fund to make a technical amendment to the bill. This amount was included in the Governor's recommendation, but was inadvertently omitted from the appropriations bill.
- 7. Add reappropriation language to allow the expenditure of the unencumbered balance of the FY 1986 Community Lake Development, State Fishing Lake Facility Development, and Statewide Stream Access Development accounts.
- 8. The Subcommittee concurs with the Governor's recommendation of \$60,000 to complete the study of the Cheyenne Bottoms Wildlife Area, but does not believe the entire amount should be borne by the Fish and Game Commission Fee Fund. The Subcommittee recommends that \$25,000 be transferred from the State General Fund and \$5,000 from the Nongame Wildlife Improvement Fund to the Cheyenne Bottoms Project Fund and that the transfer from the Fish and Game Fee Fund be reduced from \$60,000 to \$30,000. The Subcommittee also notes with disappointment that, to date, no donations to the Cheyenne Bottoms Project Gift Fund have been received.
- 9. Delete \$213,000 associated with repair of the dam and spillway at Lake Meade State Park.
- 10. Delete \$54,400 associated with construction of fish cleaning stations.
- 11. The Subcommittee urges that the Fish and Game Commission work closely with the Park and Resources Authority in evaluating potential joint projects for the benefit of the citizens of the state.

- 3 -

Representative Herold Guldner Subcommittee Chairman

Representative Larry Turnquist

240.87

Agency: Park and Resources
Authority

Bill No. 2776

Bill Sec. 4

Analyst: West

Analysis Pg. No. 554

Budget Pg. No. 7-15

Expenditure Summary	Agency Req. FY 87	Governor's Rec. FY 87	Subcommittee Adjustments
All Funds:			
State Operations	\$ 5,388,171	\$ 4,317,135	\$
Local Aid	500,000	500,000	
Subtotal - Oper.	\$ 5,888,171	\$ 4,817,135	s
Capital Improvements	3,514,400		
TOTAL	\$ 9,402,571	\$ 4,817,135	\$
State General Fund:			
State Operations	\$ 3,403,184	\$ 1,946,428	\$
Capital Improvements	1,405,950	¥ 1,540,428	
TOTAL	\$ 4,809,134	6 1 046 429	
101111	9 4,003,134	\$ 1,946,428	\$
F.T.E. Positions	126.5	116.0	

Agency Request/Governor's Recommendations

The agency requests total FY 1987 budget authority of \$9,402,571 including \$5,388,171 for state operations. The FY 1987 request includes \$3,403,184 from the State General Fund for state operations and \$1,405,950 from the State General Fund for capitol improvements. The agency requests 10.5 additional F.T.E. positions including 6.0 F.T.E. for staffing Hillsdale State Park.

The Governor recommends an FY 1987 budget of \$4,817,135 including \$4,317,135 for state operations. The FY 1987 recommendation includes \$1,946,428 from the State General Fund for state operations. The Governor does not recommend the requested new positions or capital improvement projects.

House Subcommittee Recommendations

FY 1986. The Subcommittee concurs with the Governor's recommendations.

 $\underline{\text{FY 1987}}$. The Subcommittee concurs with the Governor's recommendations, with the following adjustments:

 Amend H.B. 2776 to create a general gift and donation fund for the Authority.

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- 2. Shift \$28,000 from gasoline to capital outlay. The Subcommittee notes that the Authority has requested \$205,412 for replacement equipment for the state park system, while the Governor has recommended only \$22,106.
- 3. The Subcommittee notes with concern the low balance in the Authority's fee fund at the end of FY 1987 and urges that the Park and Resources Authority review the existing fee structure as soon as possible in light of the increasing cost of operating and maintaining the park system.
- 4. The Subcommittee recommends that a bill be introduced to amend K.S.A. 74-4509c to increase the permit late payment penalty from \$2 to \$5. This subject was addressed in a bill that was passed last year but vetoed by the Governor. The Governor's veto message indicated that a person who is convicted of refusing to pay the required park permit fee may be fined up to \$100. While this is true, the veto message failed to recognize that any resulting fine does not accrue to the Authority's fee fund as the park permit late penalty would. The Subcommittee is of the opinion that raising the late payment penalty will encourage more rigorous collection of park permit fees to the benefit of the Authority.
- 5. In reviewing the Authority's capital improvements request, the Subcommittee notes that several new projects were given higher priority than projects to repair existing facilities. The Subcommittee urges the Authority not to consider adding new projects to the state park system until the current infrastructure's needs are met.
- 6. The Subcommittee recommends a technical adjustment to the bill in order to properly reflect the source of reappropriated funds from FY 1986 to FY 1987. This would add reappropriation language for the Park Administration account for \$3,250 and reduce the Park Operations reappropriation from \$19,116 to \$15,866.
- 7. The Subcommittee commends the Authority for its efforts in eradicating the musk thistle (and other noxious weeds) and encourages the Authority to maintain the effort and cooperate to the fullest extent possible with federal, state, local, and private groups to continue musk thistle eradication on adjacent lands.
- 8. The Subcommittee recommends that if legislation is passed increasing the amount of State General Fund revenues available the Authority's FY 1987 budget be reviewed prior to the end of the session for reconsideration of several requested expenditure items which could not be financed within the current resources.

Representative Jim Lowther Chairman Representative John Solbach 503.87

Agency: State Historical Society

Bill No. 2801

Bill Sec. 14

Analyst: Howard

Analysis Pg. No. 584

Budget Pg. No. 7-25

Expenditure Summary	Agency Req. FY 86	Governor's Rec. FY 86	Subcommittee Adjustments
All Funds: State Operations	\$ 5,446,097	\$ 5,184,436	\$ 63,035
Other Assistance Subtotal	99,748 \$ 5,545,845	99,748	
Capital Improvements	580,114	\$ 5,284,184 492,436	\$ 63,035
TOTAL	\$ 6,125,959	\$ 5,776,620	\$ 63,035
State General Fund: State Operations	\$ 5,093,530	\$ 4,838,405	\$ 63,035
Other Assistance	25,000	25,000	
Subtotal Capital Improvements	\$ 5,118,530 580,114	\$ 4,853,405 492,436	\$ 63,035
TOTAL	\$ 5,698,644	\$ 5,345,841	\$ 63,035
FTE Positions	145.1	145.1	

Agency Request/Governor's Recommendation

FY 1986. The Historical Society requests FY 1986 expenditures for state operations of \$5,446,097. The State General Fund estimate includes \$169,448 in reappropriations for exhibit construction and \$20,119 in reappropriations in the collections program. The agency requests \$26,100 in supplemental State General Funds in the current year to finance a maintenance agreement on the museum electronic security system. The agency estimate also includes \$8,178 in reappropriation of federal funds in Historical Survey Grants.

The Governor recommends \$5,184,436 in FY 1986 for state operations, a reduction of \$261,661 from the agency estimate. The Governor's recommendation reduces the funds for exhibit construction by \$219,448, from \$869,448 to \$650,000. The Governor recommends \$9,500 for maintenance on the museum's electronic security system, a reduction of \$18,100 from the agency request. The Governor does not recommend any supplemental funding. In addition, the Governor recommends that \$85,000 of the \$90,000 appropriation for the purchase of the Salina Indian Burial grounds be lapsed. The remaining reductions are spread throughout the expenditure items.

House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Governor with the following exceptions:

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- 1. Reappropriate \$21,965 in utilities expenditures to FY 1987 for the Memorial Building in the administration program to reflect revised estimates of expenditure for the new capitol complex steam plant.
- 2. Restore \$85,000 appropriated by the 1985 Legislature for acquisition and operating expenditures for the Salina Indian burial grounds. The Subcommittee recommends that those funds be transferred from capital improvements to the historic properties program and reappropriated to FY 1987 to be used for operating expenditures for the properties which the Governor had recommended for closing or transfer to local authorities (see 1987 report, item 3).
- 3. The Committee does not recommend supplemental funding of \$26,100 for a maintenance agreement on the museum electronic security system. The Governor recommended \$9,000 to pay for repairs to the system as they arise. The Subcommittee concurs with that recommendation (see 1987 report, item 7).

Representative Harold Guldner

Subcommittee Chairman

Representative Harold Dyck

Representative Larry Turnquist

Agency: State Historical Society

Bill No. 2776

Bill Sec. 7

Analyst: Howard

Analysis Pg. No. 584

Budget Pg. No. 7-25

Expenditure Summary	Agency Req. FY 87	Governor's Rec. FY 87	Subcommittee Adjustments
All Funds: State Operations Other Assistance Subtotal Capital Improvements	\$ 6,018,872 25,000 \$ 6,043,872 545,750	\$ 4,945,434 64,868 \$ 5,010,302	\$ 85,260 20,000 \$ 105,260
TOTAL State General Funds: State Operations	\$ 6,589,622 \$ 5,641,519	\$ 5,010,302 \$ 4,587,161	\$ 105,260 \$ 85,260
Other Assistance Subtotal Capital Improvements TOTAL	25,000 \$ 5,665,519 545,750 \$ 6,212,269	\$ 4,587,161 \$ 4,587,161	20,000 \$ 105,260 \$ 105,260
FTE Positions	162.1	139.6	1.0

Agency Request/Governor's Recommendation

FY 1987. For FY 1987 the Historical Society requests \$6,018,872 in state operations, an increase of \$572,775 from the current year estimated expenditures. The request would fund 162.1 FTE positions, an increase of 17.0 FTE positions above FY 1986.

The Governor recommends \$4,945,434 in state operations in FY 1987, a reduction of \$1,073,438 from the agency request. The Governor's recommendation would fund 139.6 FTE positions, a reduction of 22.5 FTE positions from the agency request and 5.5 FTE positions below the current year. The Governor recommends that five historic sites be closed or transferred to local entities. This reduces the agency request by \$105,272 and 4.0 FTE positions. In addition, the Governor recommends the elimination of 2.0 FTE positions and \$27,752 in the museum program. The Governor does not recommend any of the new positions requested by the agency at a total cost of \$334,265. The Governor's recommendation reduces funding for exhibit construction by \$162,000 from the agency request. The Governor also recommends that state support be terminated for the All Sports Hall of Fame and the Kansas Heritage Center.

House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Governor with the following exceptions:

- 1. Delete \$14,060 in the administration program to reflect revised estimates of steam costs for the Memorial Building.
- 2. Add \$20,000 in the administration program for pass-through funding for the Kansas Heritage Center in Dodge City.
- Reappropriate \$85,000 from FY 1986 to FY 1987 for the historic properties program. The Subcommittee recommends that the five historic sites recommended for closing or transfer by the Governor be retained and operated by the state. The funds appropriated during the current fiscal year for acquisition and operating expenditures for the Salina Indian burial pit have been recommended for lapsing by the Governor. The Subcommittee recommends these funds be transferred to the historic properties program and reappropriated for FY 1987 and utilized to fund these sites. The Subcommittee would maintain the current staffing level at the five sites of 3.5 FTE positions. The estimated costs for salaries and other operating expenditures at the five sites total \$95,760. The Subcommittee recommends that the agency fund the remaining \$10,760 through savings or reductions in expenses.
- 4. Add \$5,000 for the purchase of miscellaneous items appealed by the agency. Of this amount, \$2,000 would be for the purchase of signs within the city of Topeka which would direct the public to the Kansas Museum of History. The remaining \$3,000 would be available for the agency to use for the items it prioritizes to be of greatest importance to the agency.
- 5. Restore 1.0 FTE Laborer II position and \$13,820 in the museum program for exhibit construction. The Governor's budget eliminated 2.0 FTE Laborer II positions in the museum program. The positions were originally authorized on a temporary basis to be used for moving exhibits and donations from the Memorial Building to the new Kansas Museum of History. The two positions are currently assisting the three carpenters in constructing exhibits. The agency has estimated that the loss of the 2.0 FTE Laborer II positions would cause a delay of approximately ten months in completing the remaining phases of exhibit construction. The Subcommittee recommends that one of the two laborer positions be restored.
- 6. The Subcommittee would call the Legislature's attention to the fact that federal funds used to support half of the operating expenses of the Historic Preservation Department (\$89,995 in salaries and wages, and \$25,971 for other operating expenses) are in jeopardy. The President's budget for FFY 1987 includes a rescission of the remaining 79 percent of historic preservation funds in FFY 1986 which have not yet been released. The President's budget for FFY 1987 contains no historic preservation funds. If the remaining 79 percent of funds for FFY 1986 are rescinded the Department would run out of funds in December. The Senate Subcommittee considering the budget may wish to evaluate whether any additional funds should be appropriated to support the basic operations of

the Department until such time as the 1987 Legislature could determine whether a supplemental appropriation should be made.

- 7. The Subcommittee does not recommend funds for a maintenance agreement on the museum electronic security system which the agency had requested for FY 1987 at a cost of \$27,000. We concur with the Governor's recommendation of \$9,000 which would provide for repairs to the system as the need arises. In considering the agency's request for a maintenance agreement the Subcommittee has learned of similar security and computer systems within other state agencies. An example would be the security system at Capitol Area Security Patrol which is covered by a maintenance agreement budgeted at \$37,238 for FY 1987. Other examples would include computer systems operated by the Department of Administration and the Highway Patrol. This Subcommittee recommends that the issue of preventive maintenance contracts be studied to determine if the state could hire an individual to provide this service to several agencies at a considerable savings. The Subcommittee urges the Historical Society and Capital Area Security Patrol to confer with the Division of Personal to determine whether such a job classification exists or could be established.
- 8. The Subcommittee would note to the Committee that the Governor's recommendation would terminate state support for the All Sports Hall of Fame and would transfer the program to the All Sports Hall of Fame Board of Trustees. The Subcommittee would call the Committee's attention to H.B. 2582 which is currently in this Committee. The bill would provide one mechanism, a surcharge on athletic tickets, to fund the Hall of Fame.
- 9. The Subcommittee would like to express its concern over the current procedures for acquiring and maintaining historic properties. We recommend that a task force with representatives of the Governor's staff, the Legislature, and the Historical Society meet to establish a policy on the acquisition, maintenance, and preservation of historic sites and report to the 1987 Legislature their recommendations. The Subcommittee believes that if properties are to be maintained and new properties acquired, some funding mechanism must be developed to allow restoration and preservation at the sites. We suggest that such a task force explore how other states are funding historic properties as well as exploring the potential for funding from local groups and local fund raising at some of the sites.

Representative Harold Guldner
Subcommittee Chairman

288.87

Agency: State Finance Council

Bill No. 2776

Bill Sec. 3

Analyst: Hauke

Analysis Pg. No. 553

Budget Pg. No. 1-123

Expenditure Summary	Agency Req. FY 87	Governor's Rec. FY 87	Subcommittee Adjustments
State Operations: State General Fund	\$ 1,500	\$ 1,500	\$ (150)

Agency Request/Governor's Recommendation

The agency submits and the Governor recommends \$1,500 during both FY 1986 and FY 1987 for compensation and travel of legislative members of the Finance Council. The agency's request also includes an FY 1986 transfer of \$472,750 from the State General Fund to the State Emergency Fund to restore the balance in the Emergency Fund to \$1.0 million. The Governor is not recommending this transfer.

House Subcommittee Recommendations

The House Subcommittee deletes \$150 from the Governor's recommendations. The Subcommittee notes that no funds in this appropriation are budgeted for items of Capital Outlay or out-of-state travel.

Representative Jim Lowther Subcommittee Chairman

Representative Rex Hoy

Representative John Solbach

174.87

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