	Approved March 27, 1986 Date
MINUTES OF THE <u>SENATE</u> COMMITTEE ON	EDUCATION .
The meeting was called to order bySENATOR	JOSEPH C. HARDER at
1:30 XX./p.m. onTUESDAY, MARCH 25	, 1986 in room 254-E of the Capitol.
All members were present except:	
Senator Anderson, excused	
Committee staff present:	
Mr. Ben Barrett, Legislative Research Departs. Avis Swartzman, Legislative Revisor's (

Conferees appearing before the committee:

Mrs. Millie Randell, Secretary

HB 2795 - Schools, certain statutory procedures affecting enforcement of the compulsory school attendance law. (Education)

Proponents:

Dr. Robert C. Harder, Secretary, State Department of Social and Rehabilitation Services

Representative Denise Apt, House Education; Subcommittee chairman, HB 2795

Ms. Pat Baker, Senior Legal Counsel, Kansas Association of School Boards

Ms. Connie Hubbell, Legislative Chairman, State Board of Education

Ms. Brilla H. Scott, Associate Executive Director, United School Administrators

Opponents:

Mr. Jim Clark, Topeka, Executive Director, Kansas County and District Attorneys Association

Mr. Jay Hinkel, Garden City, Finney County Attorney

Comments:

Mr. Phillip Johnston, Garden City; Principal, Kenneth Henderson Junior High School

Following a call to order by the Chairman, <u>Senator Arasmith moved that the Committee minutes of March 19 and 20 be approved.</u> This was seconded by Senator Allen, and the motion carried.

The Chair then recognized <u>Dr. Robert C. Harder</u>, Secretary of the Department of SRS, who testified in support of SB 2795, as amended, because, he said, the present system of enforcing the compulsory school attendance law in Kansas schools is not working effectively. He directed his statments regarding truancy offenders more specifically to the 13, 14, and 15-year-old age group and asserted that the SRS staff is not comfortable working with this age group. Dr. Harder referred the Committee's attention to page 9 of the bill as submitted in <u>Attachment 1</u> and offered recommendations for amending the bill further. In response to Committee questions, Dr. Harder replied that he would not oppose language changes in the recommendations that he has made.

The Chair then called upon Representative Denise Apt, who briefed the Committee on the history of the bill. She stated that she had been chairman of the House Education Subcommittee on HB 2795 and that subcommittee members had also included representatives from various organizations. She said that the object of the committee was to offer the best solution possible to solve a very difficult situation. Representative Apt then proceeded to list the provisions of the bill as it was passed by the Committee of the Whole of the House. She specifically noted a floor amendment which prohibits a juvenile offender from being subject to jail internment if truancy is the only offense.

CONTINUATION SHEET

MINUTES OF THE <u>SENATE</u>	_ COMMITTEE ON	EDUCAT	TON.		
room <u>254-E</u> Statehouse, at <u>1:</u>	30 % Xn./p.m. on	TUESDAY,	MARCH	25	

Ms. Pat Baker, representing the Kansas Association of School Boards, said she reluctantly supports the amended version of HB 2795 and emphasized that in order to make the system truly enforceable requires the complete cooperation of all parties concerned. Ms. Baker asked the Committee to consider amending the bill further so as to insure that children identitifed as special education students would not be prosecuted as juvenile offenders. (Attachment 2)

Ms. Connie Hubbell, Legislative Chairman, State Board of Education, testified that the State Board is in support of HB 2795, as amended by the House, but she said that the Board expresses concern that the needs of the special education students be appropriately addressed. (Attachment 3)

Proponent of HB 2795, as amended, <u>Ms. Brilla H. Scott</u>, representing the United School Administrators, said she had been a member of the subcommittee researching HB 2795, and she emphasized the role administrators must play in the prevention of truancy. Ms. Scott, too, expressed concern for special education students and said that there is no defined procedure for school districts to receive assistance with the truant special education student, age 16-20, who is required by law to attend school. (<u>Attach</u>—ment 4)

Mr. Jim Clark, Topeka, Executive Director of the Kansas County and District Attorneys Association, explained that his particular opposition to HB 2795 is contained in the language found in lines 0302 to 0307. He pointed out that most of the smaller county or district attorney offices have one person on the staff, there is a big turnover due to low pay, and they are not trained to be investigators. He said he does not think that changing the present law would be any more effective in dealing with the truancy situation and that the bill represents a reversal of the trend legislators set three years ago. (Attachment 5)

Mr. Jay Hinkel, a Finney County attorney from Garden City, said he joins Mr. Clark in his opposition to HB 2795 and then proceeded to explain how truancy matters are currently being handled in his area. He stated that in 1985 there were no cases of truancy reported to his office by SRS, although his office received complaints from school officials regarding truancy problems. He said that he responded to these complaints by writing to school officials and requesting them to file truancy cases directly through his office and not through SRS. Consequently, he said, this change of procedure resulted in more truancy cases being brought into the courtroom. The truancy code, he stated, is very clear cut. He further explained that SRS is called upon to investigate the case after adjutication of an individual has already taken place.

When Mr. Phillip Johnston, a Garden City junior high school principal, was called upon to testify, Mr. Johnston expressed a feeling of frustration, because he felt that HB 2795 would offer no real solution to the truancy problem. Mr. Johnston expressed concern regarding the lack of reference to the children's welfare in previous testimonies and said that SRS offers them no solution to the problem which continues to worsen. Mr. Johnston contended that a significant number of truancy cases do involve children in need of care and that often the reason behind the truancy case stems from a family problem. Mr. Johnston said he questions the value of the recommendation made by SRS requiring a child who has been truant to participate in public service for the school district, for he wondered by whose authority would this be enforced. Mr. Johnston acknowledged the importance for parents to become involved at school but not under penalty of the law as recommended by SRS. Mr. Johnston said that regardless of what legislation should be enacted, he would recommend amending the law so that the building administrator or his representative has the authority to enforce the attendance in school of a truant child. Mr. Johnston said

CONTINUATION SHEET

MINUTES OF THE _	SENATE CO	MMITTEE ON _	EDUCATIO)N	 ,
room <u>254-E</u> , Stateho	ouse, at <u>1:30</u>	х ххх/р.m. on	TUESDAY, MAR	RCH 25	_, 19 <u>_8</u> 6

that he was glad to see truancy taken out of the Juvenile Code but that the problem continues to lack a suitable solution.

Following Mr. Johnston's testimony, the Chair said that due to a time constraint, he is requesting the remaining conferees to return to the Committee meeting tomorrow to present their testimony, and they agreed to do so. The Chair then adjourned the meeting.

		SENATE E	DUCATION COMM	ITTEE	
TIME:	1:30 p.m.	PLACE:	254-E	DATE:	Tuesday, March 25, 1986
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SENATE EDUCATION COMMITTEE

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STATE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES YOUTH SERVICES

Testimony in Support of Amendments to House Bill 2795

Mr. Chairman, members of the Committee, I appear here today in support of this bill which, as amended, eliminates including truants age 13 and over as children in need of care, and provides a separate adjudicatory proceeding for children 13 and over who are not attending school as required by law and does not include the status offense of truancy in the Juvenile Offender Code.

We appreciate the efforts of all concerned to provide much needed support for child protective services in their efforts to meet the needs of children in conformance with the priorities and mandates of the Code.

We can not, however, stand mute as children become eligible to be adjudicated offenders for acts for which adults would not be accountable. While truants are not necessarily children in need of care, they are not and should not be iuvenile offenders.

We offer a solution which addresses the problem of enforcing the compulsory education law while recognizing that not all truants are children in need of care and truancy is not a crime. Within the procedural safeguards of the Kansas Code for Care of Children, children 13 and over can be adjudicated in violation of the school attendance law. The court having declared the child has not attended school as required by law, is provided with dispositional alternatives specific to the problem of non-attendance.

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Robert C. Harder Office of the Secretary Social and Rehabilitation Services 296-3271

STATE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES YOUTH SERVICES

Background & Statement for House Bill #2795

1. Title:

An act concerning children; relating to attendance at school; amending K.S.A. 72-1113, K.S.A. 1985 Supp. 21-3612 and 38-1502 and repealing the existing sections, also repealing K.S.A. 1985 Supp. 38-1502a.

2. Purpose:

The purpose of this bill, as amended, is to provide for enforcement of the compulsory education law while recognizing that all truants are not children in need of care and that as truancy is a status offense, it should not be included in the Juvenile Offender Code. This amendment provides a specific remedy to the problem of school attendance.

3. Background:

On January 1, 1983, the bifurcated Kansas Code for Care of Children became law. Truants were deleted from the Juvenile Offender Code and included in the Children in Need of Care Code. Experience has taught that all truants are not children in need of care and treating them as children in need of care drains valuable resources from children who truly need our care. It does not follow that truants are juvenile offenders. Truancy is a status offense. Its inclusion with acts which, if committed by adults, would be crimes is at best a dilution of the philosophy expressed when the legislature bifurcated the Code.

4. Effect of Passage:

The bill as amended would provide remedies for truancy without placing an unreasonable burden on the Children in Need of Care Code or erosion of the philosophy underlying the exclusion of status offender from the Juvenile Offender Code. Truants 13 and over would be adjudicated in a separate proceeding within the procedural safeguards of the Code for Care of Children, but with dispositional alternatives specific to the problem of truancy.

Procedural aspects taken from the Children in Need of Care Code relate to appointment of guardian \underline{ad} \underline{litem} and CASA; confidentiality of records and proceedings; notice; burden of proof and appeal.

5. Recommendation:

SRS recommends passage of this bill as amended.

-esst mended an out of home placement, the secretary may not return essa the juvenile offender to the home from which removed without _oss2_first notifying the court of the plan.

-0644 [(b) The secretary shall not permit the juvenile offender to 0645 remain detained in any jail for more than 72 hours, excluding 0646 Saturdays, Sundays and legal holidays, after the secretary has 0647 received the written order of the court placing the juvenile 0647 received the custody of the secretary, except that, if the 0640 juvenile offender is to be placed in a state youth center and that 0450 placement or another appropriate placement cannot be accommented placement of the offender may remain in jail for an additional period 0455 of time, not exceeding 10 days, which is specified by the score-0455 the juvenile offender to be detained in any juil if the only offense 0655 for which the juvenile offender was adjudicated was the offence 0655 of not attending school as required by law.

0857 -- {(c) During the time a juvenile effender remains in the cus-0858 tody of the secretary, the secretary shell separt to the coust at -8550 least each six months as to the current living arrangement and -8650 social and mental development of the juvenile offender.}

0661 Sec. 4 5 [9]. K.S.A. 79 1113 and K.S.A. 1085 Supp. 91 3619, 0662 38-1502 and, 38-1502a and[,] 38-1602[, 38-1604, 38-1632, 38-1633 and 38-1664] are hereby repealed.

0004 Sec. 5 6 [10]. This act shall take effect and be in force from 0000 and after its publication in the statute book.

3-25-86

[As Amended by House on Final Action]

As Amended by House Committee

Session of 19

HOUSE BILL No. 2795

By Committee on Education

1-30

0021 AN ACT concerning children; relating to attendance at school;
0022 amending K.S.A. 72-1113 and K.S.A. 1985 Supp. 21-3612 and,
0023 38-1502 and 38-1604, 38-1604, 38-1604, and repealing the existing sections; also repealing
0025 K.S.A. 1985 Supp. 38-1502a.

0026 Be it enacted by the Legislature of the State of Kansas:

O027 Section 1. K.S.A. 1985 Supp. 21-3612 is hereby amended to 0028 read as follows: 21-3612. (1) Contributing to a child's misconduct 0029 or deprivation is causing or encouraging a child under 18 years of 0030 age:

- 0031 (a) To become or remain a delinquent, miscreant, wayward 0032 or deprived child or a traffic offender, truant, child in need of 0033 care or juvenile offender, as defined by the Kansas juvenile code, 0034 the Kansas code for care of children or the Kansas juvenile 0035 offenders code; or
 - (b) to not attend school as required by law; or
- 9037 (b) (c) to commit an act which, if committed by an adult, 9038 would be a felony or misdemeanor.

Contributing to a child's misconduct or deprivation is a class A misdemeanor, except that if the defendant caused or encouraged the child to commit an act which, if committed by an adult, would be a felony, the offense is a class E felony.

0043 (2) A person may be found guilty of contributing to a child's 0044 misconduct or deprivation even though no prosecution of the 0045 child whose misconduct or deprivation the defendant caused or 0046 encouraged has been commenced pursuant to the Kansas juve-0047 nile code, Kansas code for care of children, Kansas juvenile 0048 offenders code or Kansas criminal code.

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- 0049 (3) This section shall be a part of and supplemental to the 0050 Kansas criminal code.
- 0051 Sec. 2. K.S.A. 1985 Supp. 38-1502 is hereby amended to read 0052 as follows: 38-1502. As used in this code, unless the context 0053 otherwise indicates:
- (a) "Child in need of care" means a person less than 18 years to fage who:
- 0056 (1) Is without adequate parental care, control or subsistence 0057 and the condition is not due solely to the lack of financial means 0058 of the child's parents or other custodian;
- 0059 (2) is without the care or control necessary for the child's 0060 physical, mental or emotional health;
- 0061 (3) has been physically, mentally or emotionally abused or 0062 neglected or sexually abused;
 - (4) has been placed for care or adoption in violation of law;
- 0064 (5) has been abandoned or does not have a known living 0065 parent;
- 9966 (6) is not attending school as required by K.S.A. 72 977 or 9967 72 1111, and amendments thereto;
- 6968 (7) (6) except in the case of a violation of K.S.A. 41-715 or 0069 41-2721, and amendments thereto, does an act which, when 0070 committed by a person under 18 years of age, is prohibited by 0071 state law, city ordinance or county resolution but which is not 0072 prohibited when done by an adult; or
- (8) (7) while less than 10 years of age, commits any act which or if done by an adult would constitute the commission of a felony or misdemeanor as defined by K.S.A. 21-3105 and amendments thereto; or
- 0077 (8) while seven or more years of age but less than 13 years of 0078 age, is not attending school as required by law.
- 0079 (b) "Physical, mental or emotional abuse or neglect" means 0080 the infliction of physical, mental or emotional injury or the 0081 causing of a deterioration of a child and may include, but shall 0082 not be limited to, failing to maintain reasonable care and treatment, negligent treatment or maltreatment or exploiting a child 0084 to the extent that the child's health or emotional well-being is 0085 endangered. A parent legitimately practicing religious beliefs

ones who does not provide specified medical treatment for a child because of religious beliefs shall not for that reason be considered a negligent parent; however, this exception shall not preclude a court from entering an order pursuant to subsection (a)(2) of K.S.A. 1984 1985 Supp. 38-1513 and amendments thereto. (c) "Sexual abuse" means any act committed with a child which is described in article 35, chapter 21 of the Kansas Statutes Annotated and those acts described in K.S.A. 21-3602 or 21-3603, ooo4 and amendments thereto, regardless of the age of the child.

- 0095 (d) "Parent," when used in relation to a child or children, 0096 includes a guardian, conservator and every person who is by law 0097 liable to maintain, care for or support the child.
- 0098 (e) "Interested party" means the state, the petitioner, the 0099 child, any parent and any person found to be an interested party 0100 pursuant to K.S.A. 1984 1985 Supp. 38-1541 and amendments 0101 thereto.
- 0102 (f) "Law enforcement officer" means any person who by 0103 virtue of office or public employment is vested by law with a 0104 duty to maintain public order or to make arrests for crimes, 0105 whether that duty extends to all crimes or is limited to specific 0106 crimes.
- (g) "Youth residential facility" means any home, foster home
 or structure which provides 24-hour-a-day care for children and
 which is licensed pursuant to article 5 of chapter 65 of the Kansas
 Statutes Annotated.
- (h) "Shelter facility" means any public or private facility or
 home other than a juvenile detention facility that may be used in
 accordance with this code for the purpose of providing either
 temporary placement for the care of children in need of care
 prior to the issuance of a dispositional order or longer term care
 under a dispositional order.
- 0117 (i) "Juvenile detention facility" means any secure public or 0118 private facility used for the lawful custody of accused or adjudi-0119 cated juvenile offenders which, if in a city or county jail, must be 0120 in quarters separate from adult prisoners.
- 0121 (j) "Adult correction facility" means any public or private 0122 facility, secure or nonsecure, which is used for the lawful cus-

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- (1) "Ward of the court" means a child over whom the court 0132 has acquired jurisdiction by the filing of a petition pursuant to 0133 this code and who continues subject to that jurisdiction until the 0134 petition is dismissed or the child is discharged as provided in 0135 K.S.A. 1984 1985 Supp. 38-1503 and amendments thereto.
- 0136 (m) "Custody," whether temporary, protective or legal, 0137 means the status created by court order or statute which vests in 0138 a custodian, whether an individual or an agency, the right to 0139 physical possession of the child and the right to determine 0140 placement of the child, subject to restrictions placed by the 0141 court.
- 0142 (n) "Placement" means the designation by the individual or 0143 agency having custody of where and with whom the child will 0144 live.
- 0145 (o) "Secretary" means the secretary of social and rehabilita-0146 tion services.
- 0147 (p) "Relative" means a person related by blood, marriage or 0148 adoption but, when referring to a relative of a child's parent, does 0149 not include the child's other parent.
- 0150 (q) "Court-appointed special advocate" means a responsible 0151 adult other than an attorney guardian ad litem who is appointed 0152 by the court to represent the best interests of a child, as pro-0153 vided in K.S.A. 1985 Supp. 38-1505a and amendments thereto, in 0154 a proceeding pursuant to this code.
- 0155 Sec. 3. K.S.A. 1985 Supp. 38-1602 is hereby amended to read 0156 as follows: 38-1602. (a) "Juvenile" means a person 10 or more 0157-years of age but less than 18 years of age.
- 0158 (b) "Juvenile offender" means a person juvenile who does an 0159 set while a juvenile which if done by an adult would constitute

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0160 the commission of a felony or misdemeanor as defined by K.S.A. 0161 21-2105, and amendments therete, or who violates the provisions 0162 of K.S.A. 41-715 or 41-2721, and amendments thereto, but or who 0163 4s 12 or more years of age but less than 16 years of age and is not 0164 attending school as required by law. The term juvenile offender 0165 does not include: 41) A person juvenile 14 or more years of age who commits a 0167 traffic offense in violation of chapter 8 of the Kansas Statutes 0168 Annotated or any city ordinance or county resolution which 0169 relates to the regulation of traffic on the reads, highways or 0170 streets or the operation of self-propelled or nonself-propelled 0171 vehicles of any kinds (B) a person juvenile 16 years of age or over who commits an 0173 offense defined in chapter 39 of the Kansas Statutes Annotated: (3) a person juvenile 16 years of age or ever who is charged 0175 -with a folony or with more than one offence of which one or more 0176 -is-a follow after having been adjudicated in two separate prior 0177 juvenile proceedings as having committed an act which would 0178 constitute a felony if committed by an adult and the adjudice 0179 tions occurred prior to the date of the commission of the new act 0180 chargeds (4) a person twentle who has been presecuted as an adult by 0182 reason of subsection (b)(2) and whose presecution results in 0183 conviction of a crime: (5) -- a person invenile whose presecution as an adult is author 0185 -rised-pursuant to K.S.A. 1983 1985 Supp. 38-1636 and amend 0186 ments-thereter or (6) a person invenile who has been convicted of aggrevated 0188 juvenile delinquency as defined by K.S.A. 91 3611 and amend 0189 monte therete. (e) "Parent," when used in relation to a juvenile or a juvenile offender, includes a guardian; conservator and every person who is by law liable to maintain, care for or support the juvenile. (d) "Law enforcement officer" means any person who by 0194 virtue of that person's office or public employment is vested by 0195 -low-with a duty to maintain public order or to make arrests for 0196 -crimes, whether that duty extends to all crimes or is limited to

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0202 (f)—"Juvenile detention facility" means any secure public or 0203 private facility which is used for the lawful custody of accused or 0204 adjudicated juvenile offendors and which, if in a city or county 0205 iail, must be in quarters apparate from adult priceners.

1996 (g) "State youth center" means a facility operated by the 1997 secretary for juvenile offenders.

0308 (h) "Warrent" means a written order by a judge of the court
0309 directed to any law enforcement officer commanding the officer
0210 to take into custody the juvenile named or described therein.
0211 (i) "Secretary" means the secretary of social and rehabilita0312 tion services.

O213 Sec. 3 4. K.S.A. 72-1113 is hereby amended to read as fol0214 lows: 72-1113. (a) Each board of education shall designate one or
0215 more employees who shall report to the secretary of social and
0216 rehabilitation services, or a designee of the secretary, all cases of
0217 children who are not attending school as required by K.S.A.
0218 72-1111 and amendments thereto. The designation shall be
0210 made no later than September 1 of each school year and shall be
0210 cortified to the secretary of social and rehabilitation services, or a
0221 designee of the secretary, no later than 10 days thereafter by the

(a) Each board of education shall designate one or more employees who shall report to the secretary of social and rehabilitation services, or a designee thereof, all cases of children one who are seven or more years of age but less than 13 years of age and are not attending school as required by law, and to the appropriate county or district attorney, or a designee thereof, all cases of children who are 13 or more years of age but less than 16 years of age and are not attending school as required by law. The designation shall be made no later than September 1 of each school year and shall be certified no later than 10 days thereafter by the board of education to the secretary of social and rehabili-

0234 tation services, or the designee thereof, to the county or district 0235 attorney, or the designee thereof, and to the commissioner of 0236 education. The commissioner of education shall compile and 0237 maintain a list of the designated employees of each board of 0238 education.

(b) (c) (b) Whenever a child is required by law to attend octool, and such the child is not enrolled in a public or non-public school, such the child shall be considered to be not attending school as required by K.S.A. 72-1111, and amondments thereto and a report thereof shall be made by the designee of the board of education of the public school district under subsection (a) law and a report thereof shall be made in accordance with the provisions of subsection (a) by a designated employee of the board of education of the school district in which the child resides. The provisions of this subsection are subject to the provisions of subsection (d).

(e) (b) (c) (1) Whenever a child is required by law to attend octor [required by law to attend school and is] enrolled in school[,] and such the child is inexcusably absent therefrom on either three octor consecutive school days or five or more school days in any semester, such the child shall be considered to be not attending school as required by K.S.A. 72-1111; and amendments thereto law. A child is inexcusably absent from school if the child is octor absent therefrom all or a significant part of a school day without a valid excuse acceptable to the school employee designated by the board of education to have responsibility for the school octor attendance of such child.

(d) (e) (2) Each board of education shall adopt rules for 0262 determination of valid excuse for absence from school and for 0263 determination of what shall constitute a "significant part of a 0264 school day" for the purpose of this section.

9265 (e) (d) (3) Each board of education shall designate one or 0266 more employees, who shall each be responsible for determining 0267 the acceptability and validity of offered excuses for absence from 0268 school of specified children, such so that such a designee is 0269 responsible for making such determination for each child 0270 enrolled in school.

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- 0271 (4) Whenever a determination is made in accordance with 0272 the provisions of this subsection that a child is not attending 0273 school as required by law, the designated employee who is 0274 responsible for such determination shall make a report thereof in 0275 accordance with the provisions of subsection (a).
- 0276 (5) The provisions of this subsection are subject to the pro-0277 visions of subsection (d).
- cars (d) Prior to making any report under this section that a child cars is not attending school as required by law, the designated employee of the board of education shall serve written notice thereof, by restricted mail, upon a parent or person acting as parent of the child. The notice shall inform the parent or person cass parent that continued failure of the child to attend school without a valid excuse will result in a report being made cass to the secretary of social and rehabilitation services or to the county or district attorney. Upon failure, within a reasonable period of time [five school days after return of the restricted mail receipt], of attendance at school by the child or of an acceptable response, as determined by the designated employee, to the notice by a parent or person acting as parent of the child, the designated employee shall make a report thereof in accordance with the provisions of subsection (a).
- (e) Whenever the secretary of social and rehabilitation services receives a report required under this section, the secretary
 shall investigate the same for the purpose of determining
 whether the reported child is a child in need of care. If the child
 appears to be a child in need of care, the secretary shall institute
 proceedings under the code for care of children. If, during the
 investigation, the secretary determines that a criminal prosecution should be considered, the secretary shall make a report of
 the case to the appropriate law enforcement agency.
- (f) Whenever a county or district attorney receives a report required under this section, the county or district attorney shall investigate the same for the purpose of determining whether the reported child is a child in need of care as defined under any of the provisions (1) through (7) of subsection (a) of K.S.A. 1985

 Supp. 38-1502, and amendments thereto, or a juvenile offender-

not attending school as required by law.

o308 If the child appears to be a child in need of care, as qualified o309 above, the county or district attorney shall institute proceedings o310 under the code for care of children; and, if the child appears to be o311 a juvenile offender, the county or district attorney shall institute o312 proceedings under the juvenile offenders code. If, during the o313 investigation, the county or district attorney determines that a o314 criminal prosecution is necessary, the county or district attorney o315 shall commence the same.

(f) (e) (e) As used in this section, "board of education" means on the board of education of a school district or the governing authority of a nonpublic school. The provisions of this act shall apply to both public and nonpublic schools.

0320 [Sec. 5. K.S.A. 1985 Supp. 38-1624 is hereby amended to 0321 read as follows: 38-1624. (a) By a law enforcement officer. A law 0322 enforcement officer may take an alleged juvenile offender into 0323 outledy when:

0324 [(1) Any offense has been or is being committed by the 0325 juvenile in the officer's view;

0326 — {(2) the officer has a warrant commanding that the juvenile

0328 -{(3) the officer has probable cause to believe that a warrant or
0329 order commanding that the juvenile be taken into custody has
0330 been issued in this state or in another jurisdiction for an act
0331 committed therein; or

0332 -{(4) the officer has probable cause to believe that the juvenile
0333 is committing or has committed an act which, if committed by an
0334 adult, would constitute:

335 ((A) A felony, or

(4B) a misdemeaner and (i) the juvenile will not be appre0337 hended or evidence of the offense will be irretrievably lest
0338 unless the juvenile is immediately taken into custody; or (ii) the
0339 juvenile may cause injury to self or others or damage to property
0340 or may be injured unless immediately taken into custody.

0341 [(b) By a court services officer. A court services officer may
0342 take a juvenile into custody when there is a warrant commanding
0343 that the juvenile be taken into custody or when the court services
0344 officer has probable cause to believe that a warrant or order

∹not

attending school as required by law
petition the court for an order declaring the
child in violation of the school attendance law.

(g) Any proceedings conducted under this subsection to determine whether a child is not attending school as required by law shall be in accordance with an subject to the provisions of K.S.A. 38-1505, 38-1505a, 38-1506, 38-1531, 38-1533 through 38-1537, inclusive, 38-1541, 38-1551, 38-1552, 38-1554, 38-1555, 38-1591 and 38-1593, inclusive and amendments thereto, except as the context otherwise requires, and shall not be subject to any other provisions of the Code for Care of Children except as expressly provided herein.

If the court finds that the child is not attending school as required by law, the court shall (1) place the child on probation subject to terms and conditions which the court prescribes to assure that the child returns to and remains in school and for a period not to exceed 18 months; and (2) require the child to participate in public service for the school district in which the child resides at the rate of one hour for each hour the child was absent without a valid excuse.

In addition to any other terms and conditions of probation, the court may enter an order requiring for a specified period, a parent of a child found not to be attending school as required by law, to accompany such child to school and stay with the child to assure that the child remains in school.

0345 commanding that the juvenile be taken into outstady has been 0346—issued in this state or in another jurisdiction for an act committed

[(e) Provedure. When any law enforcement officer takes an alloged juvenile effender into custody pursuant to subsection (a) without a warrant or sourt order and determines that the juvenile shall be detained or placed outside the juvenile's home, the juvenile shall be taken without unnocessary delay before the court for proceedings in accordance with this code or, if the court is not open for the regular conduct of business, to a court services officer, a juvenile detention facility or youth residential facility which the court or the secretary of social and rehabilitation services shall have designated. The officer shall not take the fuvenile to a juvenile detention facility if the only offense for which the juvenile has been taken into outsidy is the offense of not attending school as required by law.

[1t shell be the duty of the officer to furnish the county or
0362 district attorney with all of the information in the possession of
0363 the officer pertaining to the juvenile; the juvenile's parents, or
0364 other persons interested in or likely to be interested in the
0365 juvenile; and all other facts and circumstances which caused the
0366 juvenile to be arrested or taken into custedy.

(d) Release prior to detention hearing. In the absence of a court order to the centrary, the court, the county or district attermey or the law enforcement agency taking a juvenile into custody shall have the authority to direct the release of the juvenile prior to the time specified by subsection (a) of K.S.A. 1983-1985 Supp. 38-1692 and amendments thereto.

[(a) Person 18 or over taken into outlody; detention and release. Whenever a person 18 years of age or more is taken into custody by a law enforcement officer for an alleged offense which was committed prior to the time the person reached the age of 18, the officer shall notify and refer the matter to the court for proceedings pursuant to this code, except that the provisions of this code relating to detention hearings shall not apply to that person. Unless the law enforcement officer took the person into custody pursuant to a warrant issued by the court and the warrant

specifies the amount of bond or indicates that the person may be released on personal recognisence, the person shall be taken before the court of the county where the alleged set took place or, at the request of the person, the person shall be taken, without delay, before the nearest court. The court shall fix the torms and conditions of an appearance bond upon which the person may be released from custody. The previsions of article 28 of chapter 29 of the Kansas Statutes Annotated and K.S.A. 22-2901 and amendments thereto relating to appearance bonds and review of conditions and release shall be applicable to appearance bonds previded for in this section.

[Sec. 6. K.S.A. 1085 Supp. 38-1632 is hereby amended to read as follows: 38-1632. (a) Langth of detention. Whenever an alleged juvenile effender is taken into custody and is thereafter taken before the court or to a juvenile detention facility or youth residential facility designated by the court, the juvenile shall not semain detained for more than 48 hours, excluding Saturdays, Sundays and legal holidays, from the time the initial detention was imposed, unless the court determines after hearing, within the forty eight hour period, that further detention is necessary.

The juvenile shall not be detained in a juvenile detention facility if the only offense for which the juvenile is taken into custody and is thereafter taken before the court is the offense of not attending school as required by law.

((b) Waiver of detention hearing. The right of a juvenile to a detention hearing may be waived if the juvenile and the atterney for the juvenile consent in writing to waive the right to a detention hearing and the judge approves the waiver. Whenever the right to a detention hearing has been waived, the juvenile, the atterney for the juvenile or the juvenile's parents may reassert the right at any time not less than 48 hours prior to the time scheduled for adjudication by submitting a written request to the judge. Upon request, the judge shall immediately set the time and place for the hearing, which shall be held not more than 48 hours after the receipt of the request excluding 9 aturdays, 9 understand days and legal holidays.

0418 (a) Native of houring. Whenever it is determined that a

19	detention hearing is required the court shall immediately set the
	time and place for the hearing. Notice of the detention hearing
	shall be given at least 24 hours prior to the hearing, unless
	waived; and shall be in substantially the following form:
23	(Name of Court)
24	[(Gaption of Case)
25	(NOTICE OF DETENTION HEARING
30	(TO)
39. 36-	(Father)
38	
42	-(Musber)
44 48	
52	colationship -
54	On 10 o'eleck m there
54 55	(day) (day)
56	will be a hearing for the court to determine if there is a need for further deternion of the above named juvenile. Each parent or other person having logal custody of
180	the juvenile should be present at the hearing which will be held at
161	
62	- [You have the right to hire an atterney to represent the above juvenile. Upon
163	failure to hire an attorney the court will appoint an attorney for the juvenile and
	the juvenile, parent or other person having legal oustedy of the juvenile may be required to repay the court for the expense of the appointed atternoy.
	Date 19 Glerk of the District Court
168	by
169	(Seal)
170	(REPORT OF SERVICE
171	
	above named in the manner and at the times indicated below:
173 178	Name Leastin of Sentise Meanes of Sentise Date Time
180	
185 100	[Date Returned: 19
190 192	(Signatur)
193 194	
	- ((d) Oral notice. When there is insufficient time to give
	written notice, oral notice may be given and is completed upor
197	filing a certificate of oral notice with the elerk in substantially the
498	following form:
	•
499 sna	— - [(Name of Court)
501	CERTIFICATE OF ORAL NOTICE OF DETENTION HEARING
502	[] gave oral notice that the court will hold a hearing ato'clock
503	m. on, 19, to the persons listed, in the manner and at the
504	
505 510	Nume Relationship Bute Time Method of Communication (in person or telephone)
510 515	

HB 2795-Am. by H on FA

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0525 - [1 advised each of the above named persons that: 0526-{(1)- The hearing is to determine if the above named juvenile shall be detained; 0527-{(2)- each parent or person having legal outlody should be present at the 0528 - hearing: -
0529 [(3) they have the <u>right</u> to hire an attorney of their own choice for the juvenile; 0530 [(4) if an attorney is not hired, the court will appoint an attorney for the 0531 invenile; and
0532 -{(8) the juvenile, parent or other person having custody of the juvenile may be 0533 required to repsy the court for the expense of the appointed attorney. 0534 0535
0536 0537 0538
0540 {(e) — Hearing, finding, bond. At the time set for the detention
0541 hearing if no retained atterney is present to represent the juve- 0542 nile, the court shall appoint an atterney for the juvenile, and may
0543 recess the hearing for 24 hours to obtain attendance of the 0544 atterney appointed. At the detention hearing, if the court finds
0545 the juvenile is dangerous to self or others, the juvenile may be 0546 detained in a juvenile detention facility or youth residential
0547 facility which the court shall designate. If the court finds the 0548 juvenile is not likely to appear for further preceedings, the
0549 juvenile may be detained in a juvenile detention facility or youth 0550 residential facility which the court shall designate or may be
0551 released upon the giving of an appearance bond in an amount 0552 specified by the court and on the conditions the court may
0553 impose, in accordance with the applicable provisions of article 0554 28 of chapter 22 of the Kansas Statutes Annotated. In the absence
0555 of either finding, the court shall order the juvenile released or 0556 placed in temporary custody as provided in subsection (f). If the
0557 sourt finds the juvenile is present at the detention hearing only

0562 yourt shall rehear the matter without unnecessary delay: 0563 - [(f) Temperary custody. If the court determines that it is not 0564 necessary to detain the juvenile but finds that release to the 0565 custody of a parent is not in the best interests of the juvenile; the 0566 -court may place the juvenile in the temporary sustedy of a youth

1 4

0559 juvenile may not be detained in a juvenile detention facility. 0560 [If detention is ordered and the parent was not notified of the 0561 hearing and did not appear and later requests a rehearing, the 0567 residential facility, the secretary or some other suitable person 0568 willing to accept temporary custody.

0560 [Sec. 7. K.S.A. 1965 Supp. 36-1663 is hereby amended to 0570 read as follows: 88-1663. When a respondent has been adjudged 0571 to be a juvenile offender, the judge may select from the follow-0572 ing alternatives:

0573 {(a) Place the juvenile offender on probation for a fixed
0574 period; subject to the terms and conditions the court dooms
0575 appropriate, including a requirement of making restitution as
0576 required by subsection (h).

•677 -{(b) Place the juvenile effender in the oustedy of a parent or estate to the reuitable person, subject to the terms and conditions the estate to the terms and conditions as estate to the terms and conditions the terms and conditions as estate to the terms and conditions the estate to the terms are the estate to t

0581 - {(c) Place the juvenile offender in the eastedy of a youth 0582 residential facility, subject to the terms and conditions the court 0593 orders.

6684 ((d) Place the juvenile effender in the oustedy of the secre-

0586 -{(e) Impose any appropriate combination of subsections (a).
0587 and (b), subsection (c) or subsection (d) and make other orders.
0588 directed to the juvenile offender as the court deems appropriate.

0580 [ff] Commit the juvenile offender, if 13 years of age or older,

0501 -{(1) Has had a provious adjudication as a juvenile effender 0508 under this code or as a delinquent or miscreant under the Kunsas 0503 juvenile code; or

essi [(0) has been adjudicated a juvenile offender as a result of
the string committed an act which, if done by a person 18 years of
the age or even, would constitute a class A, B or C followy as defined
the string of the Kansas criminal codes: or

-{(9) has had a provious adjudication as a juvenile offender
0599 under this code or as a delinquent or misereunt under the
0600 Kansas juvenile code. The judge may not commit the juvenile
0601 effender to a state youth center pursuant to this provision if the
0602 provious adjudication was a result of the sule offense of the
0603 juvenile offender not having attended school us required by law.

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[(g)—In addition to any other order authorized by this section, the court may order the juvenile offender to attend counseling sessions as the court directs. The costs of any counseling may be assessed as expenses in the case. No mental health center shall charge a fee for court ordered counseling greater than that the counter would have charged the person receiving the counseling of the person had requested counseling on the person's own of the initiative.

(th) Whenever a juvenile offender is placed pursuant to subsection (a) or (b), the court, unless it finds compelling circumstances which would render a plan of restitution unwarkable,
the stances which would render a plan of restitution unwarkable,
the stances which would render a plan of restitution to persons
who sustained loss by reason of the offense. The restitution shall
be made either by payment of an amount fixed by the court or by
working for the persons in order to compensate for the loss. If the
court finds compelling circumstances which would render a plan
of restitution unwarkable, the court may order the juvenile
former to perform charitable or social service for organizations
performing services for the community.

10623 (Nothing in this subsection shall be construed to limit a court's authority to order a juvenile offender to make restitution or 10625 perform charitable or social service under circumstances other 10626 than those specified by this subsection or when placement is 10627—made pursuant to subsection (e) or (d).

- [See: 8. K.S.A. 1985 Supp. 38 1664 is hereby amended to 1029 read as follows: 38 1664. (a) When a juvenile offender has been 1030 placed in the custody of the secretary, the secretary shall notify 1031 the court in writing of the initial placement of the juvenile 10532 offender as soon as the placement has been accomplished. The 10533 court shall have no power to direct a specific placement by the 10534 secretary, but may make recommendations to the secretary. The 10535 secretary may place the juvenile offender in an institution 10536 operated by the secretary; a youth residential facility or a community mental health center. The secretary may not place the juvenile offender in a state youth center if the only offense for 10539 which the juvenile offender was adjudicated was the offense of 10540 not uttending school as required by law. If the court has recom-

1 9:





5401 S. W. 7th Avenue Topeka, Kansas 66606 913-273-3600

TESTIMONY ON HOUSE BILL 2795 BEFORE THE SENATE EDUCATION COMMITTEE

March 25, 1986

By

Patricia E. Baker, Senior Legal Counsel Kansas Association of School Boards

Thank you Mr. Chairman for the opportunity to appear before you on behalf of the public school boards of the State of Kansas. I appear as a somewhat reluctant supporter of the amended version of H.B. 2795. This bill, if enacted, would alter the means by which the Kansas Compulsory Attendance Law is enforced.

Under the present statutes, school officials are required to report suspected truancy to the Department of Social and Rehabilitation Services. The responsibility for follow-up then exists in that agency. School officials will be the first to admit that the present system is not working satisfactorily in dealing with the truancy problem in Kansas. The frustration faced by school administrators in dealing with the time lines set by SRS in these cases has been expressed repeatedly.

The Kansas Association of School Boards opposed the original version of H.B. 2795 because it contained no enforcement of compulsory education. The subcommittee amendments create a more complicated enforcement provision which places responsibility on SRS, county or district attorneys and school officials. We

support these provisions with the caveat that this system won't work either unless there is a commitment from all of these groups to make it work. It is with some trepidation that we advocate changing this system again without some assurance that all agencies and offices will work toward fulfillment of the intent of the bill. We really don't want to come back to the legislature in the next few years and again indicate that the system is bogged down and unworkable.

As reflected in the amendments to H.B. 2795, school officials are more than willing to play a role in the enforcement of school attendance. They recognize that they represent the first line of defense in dealing with truants and working with young people and their families in the educational arena. However, school officials have no law enforcement powers; lack the broad sweep of investigative powers available to SRS and county and district attorneys; and no effective means of following up with the broad range of services that may be needed by truant children.

H.B. 2795 represents a compromise but a compromise that is totally dependent upon all parties' cooperation in its implementation. I would also ask this committee to consider further amendments to H.B. 2795 which would insure that children identified as special education students, regardless of age or grade level, not be prosecuted as juvenile offenders, but continue to be covered by the Child in Need of Care Provisions of the Juvenile Code.

We ask that the committee report H.B. 2795 favorably for passage. Thank you.

Kansas State Board of Education

ATTACHMENT 3

Kansas State Education Building

120 East 10th Street Topeka, Kansas 66612-1103

Kay M. Groneman District 1 Connie Hubbell District 4 Bill Musick District 6 Evelyn Whitcomb

District 8

Kathleen White District 2

Dale Louis Carey

Sheila Frahm District 5 Theodore R. Von Fange District 7 Robert J. Clemons District 9

District 10

Marion (Mick) Stevens

March 25, 1986

TO:

Senate Education Committee

District 3

FROM:

State Board of Education

SUBJECT:

House Bill 2795

My name is Connie Hubbell, Legislative Chairman of the State Board of Education. I appreciate the opportunity to appear before the Committee on behalf of the State Board.

The State Board of Education had some questions on how House Bill 2795, as originally introduced, would be implemented. Under existing law, local boards of education are required to report to the Secretary of Social and Rehabilitation Services all cases of children who are not attending school and who are covered by the compulsory school attendance law. This includes students who have unexcused absences on three consecutive days or five or more unexcused absences in any semester and students who are not enrolled in a school. Under House Bill 2795, as originally introduced, it appeared the school districts would not be reporting such students to any one. This prompted the State Board to raise the question of whom school districts should notify when students are not in compliance with the compulsory school attendance law?

This question arose because of the State Board's strong belief that some governmental agency other than the school district should be responsible for following up noncompliance issues related to the compulsory school attendance law. The amendments to HB 2795 address this question.

I, however, must relay a concern with this bill that was raised by staff of the department. Specifically, there is concern that older handicapped, school-age children who are not attending their special education programs will not be reported at all (ages 16 to 18), and others (ages 13 to 16) could be made subject to the juvenile offender's code. The concern is that the needs of these children require special attention and that those needs be appropriately addressed in regard to any law concerning compulsory attendance.



March 25, 1986

SUBJECT: HB 2795

Mr. Chairman, Members of the Senate Education Committee:

My name is Brilla Highfill Scott, and I am Associate Executive Director for United School Administrators of Kansas. Thank you for the opportunity this afternoon to discuss with you House Bill 2795.

I have followed this bill with much interest. While principal of West Junior High School in Lawrence, I served as a member and chair of the Court/Education/SRS Liaison Committee. One of the purposes of this advisory committee was to formulate guidelines to assist school administrators in developing strategies for the retention of individual students and procedures for involving SRS when school district efforts failed. In 1983 Dr. Bolton, then Commissioner of Education; Dr. Harder, Secretary of SRS, and Chief Justice Schroeder, Supreme Court, approved these guidelines for implementation in the 1983-84 school year.

Originally HB 2795 was drafted to remove truancy from the "child in need of care" portion of the law and eliminate the investigative role of Social and Rehabilitation Services in assisting schools in determining reasons children are absent from school without valid excuse. I testified as the United School Administrators (USA) spokesperson in opposition to the bill in its original form.

The amendments to the bill were drafted as a result of House Education subcommittee hearings which included representatives from Kansas Association of School Boards and Kansas National Education Association. I served as the representative from USA. The amendments designate responsibilities for the school district, SRS, and the county or district attorney.

I speak to you this afternoon in favor of the bill as amended. United School Administrators will continue to remind its membership of the necessary role administrators play in the prevention of truancy. We encourage school staffings which discuss the student with attendance problems. Districts should exhaust their resources before referrals are made to SRS or the county attorney:

Has the child been tested for learning disabilities? Has the child had a recent physical examination? Should the student's schedule of classes or teacher assignments be changed? Has the school counselor had a conference with the child? Have school officials met with the parents to encourage a united effort to return the child to school or to provide the parent with some strategies for improving the child's attendance? Has a home visit been made by the school nurse or school social worker?

With the passage of this bill, United School Administrators will notify its membership of the requirement for giving written notice by registered mail to the parent/guardian indicating continued unexcused absence will result in a report to SRS or to the county or district attorney.

USA has only one concern remaining in regard to HB 2795 as amended. There is no defined procedure for school districts to receive assistance with the truant special education student, age 16-20, who is required by law to attend school.

United School Administrators of Kansas supports HB 2795 as amended.

Brilla Highfill Scott

Associate Executive Director

OFFICERS

Roger K. Peterson, President Stephen R. Tatum, Vice-President C. Douglas Wright, Sec.-Treasurer Daniel F. Meara, Past-President



DIRECTORS

Linda S. Trigg Steven L. Opat Daniel L. Love James E. Puntch, Jr.

ATTACHMENT 5

Kansas County & District Attorneys Association

827 S. Topeka Ave., 2nd Floor • Topeka, Kansas 66612 • (913) 357-6351

EXECUTIVE DIRECTOR • JAMES W. CLARK

House Bill 2795

(As amended by the House on Final Action)

The Kansas County and District Attorneys Association remains concerned about the problem of truancy in (or from) our public schools. We are aware that in many cases, truancy is simply a symptom of underlying problems in the development of a child.

We are, however, opposed to House Bill 2795, as amended.

I. Shifting of Responsibilities Without Shifting of Resources.

In our view, shifting of responsibilities from a State funded agency to other segments of the justice system is inequitable, and irresponsible. While from a State budgetary standpoint it may look like a "free lunch", no one on this committee needs to be reminded that there is no such thing.

II. Prosecutors Not Trained to Investigate Truancy Cases.

The language of the amended bill (lines 302 - 307) are of major concern. County and district attorneys are attorneys, not investigators. While a few of the larger offices have investigators, most do not, with the result being that the prosecutor will have to neglect court duties to become an investigator. The results are obvious, and will parallel what has happened in juvenile cases when the court services officer was removed from juvenile intake functions.

III. Short-Term Objective Neglects Major Overhaul of Juvenile System.

In 1982, the Legislature committed a major reform of the juvenile system, after years of study. This bill, as amended, which places a status offense (truancy) back on the offender (criminal) side of the code is a major reversal of the 1982 reform, and should be seriously studied.

Conclusion: If this body is serious about dealing with truancy and its investigation, it must provide the resources to do it. Merely shifting the duty to non-state agencies will not solve the problem. While county and district attorneys could do the investigation, funding will be required at least on a judicial district basis to hire the personnel needed for an effective remedy.