

MINUTES OF THE HOUSE	COMMITTEE ON _	LEGISLATIVE,	JUDICIAL	AND	CONGRESSIONA
		AP:	PORTIONME	TV	
The meeting was called to order by	Representati	ve Ed Bideau			at
The meeting was cause to cause by		Chairper	son		
11: 42 a.m./p.m. on Februa	ry 19	, 19	87 in room	313	of the Capitol.
All members were present except:	Representativ	es Justice an	d Reardon	– ez	xcused.

Committee staff present:
Raney Gilliland, Research
Arden Ensley, Revisors
Robert Coldsnow, Legislative Counsel
Kay Coen, Secretary

Conferees appearing before the committee:

The meeting was called to order by Chairman Bideau and hearings were closed on H.B. 2038 and HCR 5003. The committee then proceeded to discussion and possible action on both measures.

The committee first considered House Bill 2038, an act relating to population in the state of Kansas; providing for the enumeration of the residents of the state; amending K.S.A. 1986 Supp. 11-201 and repealing the existing section.

Mr. Robert Coldsnow, Legislative Counsel, was called upon by the chairman and presented a suggested possible amendment to the committee. (attachment 1) Mr. Coldsnow advised that the proposed amendment would bring the bill in line with Federal penalty sections for violations and would be a tool for a more accurate and effective census enumeration. Representative Bunten moved to amend the bill as proposed in the amendment presented by Mr. Coldsnow. The motion was seconded by Representative Williams. Motion carried without opposition.

The Chairman next called upon Mr. Brent Anderson, Legislative Counsel to the Secretary of State's Office, who presented a suggested amendment to the committee for consideration. (attachment 2) Mr. Anderson indicated that they felt this amendment was necessary to preserve the confidentiality of the census data and to eliminate a possible requirement that more information than was originally intended be included in the computer input and material to be certified by the Secretary of State. If the Secretary was required to certify each individual name and address vs. enumerations the cost would increase significantly. The amendment suggested also included changing "census" to "data" on line 30 of the bill. After committee discussion Representative Snowbarger moved that HB 2038 be amended as suggested, Representative Shore seconded the motion. Motion carried without opposition.

The committee next proceeded to further discussion on HB2038. Representative Adam moved to amend the bill as stated in a written proposed amendment presented to the committee. (attachment3) Seconded by Representative Hensley. Representative Adam explained that the amendment would require the state to use the Federal methodology used by the U.S. Census Bureau in conducting the census. She explained that she wanted to insure the accuracy of the state census. Committee discussion followed as to whether the amendment would require inclusion of military and students in the census and the cost of following Federal methodology which Representative Adam stated the Secretary of State had quoted at 4.3 million.

MINUTES OF THE HOUSE COMMITTEE ON LEGISLATIVE, JUDICIAL AND CONGRESSIONAL APPORTIONMENT APPORTIONMENT February 19 February 19 1987

Representative Roe spoke in opposition to the amendment stating that it was a significant departure from the interim study recommendation and that the written amendment would appear to require counting of military and students.

Representative Knopp spoke in opposition to the amendment noting that use of Federal methodology would tie us exactly to all Federal methods and questioned Representative Adam concerning the meaning of the amendment. Representative Adam responded that her intent was to use the option presented by the Secretary of State's office as to the manner in which the census was conducted and the cost figures.

Representative Williams spoke in opposition to the amendment stating that he felt that requiring the use of Federal methodology was in conflict with the provisions of the bill which sets out the methodology to be used.

Representative Snowbarger spoke in opposition stating that the amendment would require counting of students and military and that he felt that "methodology" referred to who would be counted and that it would not address previous problems with "procedures" vs. "methodology".

After committee discussion a motion to amend the previous motion by Representative Adam was made by Representative Hensley to delete language in the amendment which strikes line 32-44, delete language which strikes line 45-73, delete language which states "New Section 2" and simply add the language in that paragraph to Section 2, changing the word "methodology" to "procedures". Seconded by Representative Adam. Motion carried.

The matter then proceeded to discussion on the motion by Representative Adam as amended. Representative Snowbarger spoke in opposition to the motion as amended indicating that to tie the state census to Federal procedures would tie the Secretary of State's hands, would require more information than is required

and would increase the cost substantially. Representative Adam responded that her reason for offering the amendment was not to inject additional controversial matters and not to require an additional laundry list of information which the Federal census obtains and that she felt that there was a need to give direction to the Secretary of State concerning the census and to insure that it is done accurately.

Representative Roe spoke in opposition to the amendment and Representative Knopp spoke in opposition to the amendment noting that the legislature would have fiscal control over the cost of the census through the appropriations process and through any rules and regulations promulgated by the Secretary of State for the census.

Representative Hensley spoke in favor of the amendment noting that he felt that the amendment simply required the Secretary of State to use Option No. 4 in the cost estimate and testimony presented by the Secretary of State. Representative Williams spoke in opposition.

MINUTES OF THE HOUSE COMMITTEE ON LEGISLATIVE, JUDICIAL AND CONGRESSIONAL APPORTIONMENT APPORTIONMENT 1987.

Representative Snowbarger spoke in opposition noting that the Federal procedures were very detailed, that the interim study committee heard testimony that these procedures were extensive and would result in high cost taking on more procedures than would be necessary for reapporitonment data in 1989. Representative Blumenthal responded that the Secretary of State had no track record on a census and that he felt that there was a track record of the courts criticizing the methods and procedures used by the state.

Representative Adam closed by stating that she felt it was important to conduct an accurate census which would be worth the money spent, that the census would not be easy and that this option would save the Secretary of State some cost in determination of procedure. She stated that her intention was not to get into the controversy of students and to simply address how you go about the counting process, not who you count.

The question was called upon Representative Adams motion as amended. Upon division, the motion failed, 6 in favor, 7 in opposition.

Representative Knopp then moved that HB 2038 be amended on page 4 line 36 by inserting the word "only" after the word "used", seconded by Representative Miller.

Upon discussion and inquiry by Representative Blumenthal, Representative Knopp stated that although the bill was fair for reapportionment purposes, that the use of the figures for funding distribution was not fair since the students and military personnel did use local services and facilities while there. He discussed the difference in purpose for cost of services to people versus voting rights for permanent residents. Representative Blumenthal spoke in opposition to the motion to amend and felt that the census data should be available for all purposes.

Representative Adam spoke against the amendment and questioned the constitutional implications of restricting the use of the data. Representative Knopp responded that the one man - one vote rules did not deal with use of services and financial distribution and that they were different issues.

The motion passed on voice vote without opposition.

Representative Blumenthal then moved to strike Section 3 of the bill, seconded by Representative Grotewiel. Representative Blumenthal stated that he was concerned that problems would arise in contracting with counties, that potential for fraud existed and that there would possibly be 105 separate census. He stated that striking Section 3 would require a uniform census, that it technically would not limit the Secretary of State but that removing this provision would be a declaration of legislative intent.

Representative Williams spoke in opposition to the motion and in opposition to changing legislative intent. Representative Snowbarger spoke in opposition to the amendment changing legislative intent and cutting off the option of contracting with counties noting that Johnson county could conduct a census at much less cost.

MINUTES OF THE HOUSE COMMITTEE ON LEGISLATIVE, JUDICIAL AND CONGRESSIONAL APPORTIONMENT APPORTIONMENT February 19 , 1987.

Representative Blumenthal closed stating his concerns for high possibility of potential fraud and lack of validation mechanism if counties handle the matter by contract, recognizing that not all counties have the abilities and resources of Johnson County. Motion failed upon division, 5 in favor, 9 in opposition.

Representative Hensley moved to amend the bill as previously proposed in Representative's Adam's previous amendment but by changing shall to may, stating that the Secretary of state "may" use the Federal census procedures. Seconded by Representative Roper.

Representative Miller requested clarification of the amendment proposed and noted that the Federal procedures were not clear and that this might be a contradictory section and questioned whether the amendment was appropriate.

Motion failed on voice vote.

Representative Adam then moved to amend the bill as stated in a written proposed amendment presented (attachment 4). Representative Adam explained that the amendment required that the process would not begin or personnel be employed until methodology for the enumeration had been approved by the State Finance Council. She stated that her intention was to provide some check and balance on how the count was conducted and to provide oversight responsibility for how the count was made stating that if this was not done she felt that this responsibility was abdicated. Upon Representative Adam's acquiesence the word "procedures" was substituted for "methodology". Representative Hensley seconded the motion.

Representative Knopp, although supporting the idea of some oversight mechanism, questioned the constitutionality of delegating this type of control to the state finance council. After inquiry of Mr. Ensley by Representative Knopp and Snowbarger. Mr. Coldsnow recommended against such a provision on constitutional grounds. Representative Adam inquired of Mr. Ensley if a conceptual change might be made to require legislative approval and legal questions were discussed.

Representative Adam closed by stating that her intent was to provide oversight and that the concept should be considered.

Motion failed on voice vote.

It then was moved by Representative Bunten that the bill be recommended favorably for passage as amended. Seconded by Representative King. Without further discussion the motion passed on voice vote. Representatives Adam, Hensley, Groteweil, Charlton, and Roper requested to be recorded as voting No. (ATTACHMENT 5)

The committe then proceeded to discussion and action on HCR

5003. Rep. Roe moved in accordance with the previous action of the committee on H.B. 2038 to amend the resolution on line 32, by changing "may" to "shall". Seconded by Representative Miller. Without further discussion, the motion carried on voice vote without opposition.

Representative Williamsthen moved that House Resolution 5003 be recommended favorable for passage as amended. Seconded by Representative King.

MINU	TES OF	THE	HOUSE	CC	DMMITTEE ON	LEGISLATI	[VE,	JUDICIAL	AND	CONGRESSIONA
WHITE								APPORTIONN	IEN'I'	,
room _	313	Stateh	ouse, at	11:42	_ a.m./p.XX on	February	19			, 1987.

Representative Charlton then moved to amend the previous main motion by written proposed amendment (attachment 6) seconded by Representative Grotewil. Representative Charlton explained that the motion would amend the resolution to eliminate provisions which excluded students and military personnel who had not established permanent residence on campus or on base and that to fail to do so would deny them voting rights.

Representative Roe spoke in opposition to the motion to amend stating that other states have similar provisions to the original resolution. Representative Knopp inquired concerning residents of Kansas attending college out of state and military personnel out of state and discussion followed.

Representative Snowbarger spoke in opposition to the motion to amend, noting that the bill passed previously was in opposition to this concept proposed in the amendment. Representative Adam spoke in favor of the amendment noting that a legislator had to respond to those living in their district even though they were students and perhaps not registered.

Representative Charlton closed noting that she had a large number of students in her district and felt they should be included since they could register and vote in that district and that many spent 12 months of the year in her district.

The question was called on the motion to amend the previous main motion. Motion to amend failed upon division 6 in favor, 9 in opposition.

Representative Hensley then moved by written proposed amendment to amend the main motion by Representative Williams.(Attachment Seconded by Representative Blumenthal. Representative Hensley explained that the amendment would require that the Senate not be reapportioned in 1989 only the House.

Representative Snowbarger spoke in opposition to the amendment urging that the Senate option needed to remain in the resolution. Questions from Representative Knopp and responses from Mr. Coldsnow were discussed as to possible judicial review of the reapportionment plan. Mr. Coldsnow commented that to fail to reapportion the Senate would be adopting a 13 year old plan for the Senate for 1989. Representative Adam questioned the propriety of the wording of the resolution if there is not intention to reapportion the Senate and that the wording should be made to correspond to intent. Further discussion followed.

The motion to amend by Representative Hensley was called and failed on voice vote.

There being no further discussion, the question was called on the motion to recommend HCR 5003 as amended favorably for passage. Motion carried on voice vote with no members requesting to be recorded as voting no. (ATTACHMENT 8)

The meeting was adjourned at 1:15 p.m.

attach I

HB 2038 (Census) Section 5 Sanctions

Amendments for Committee's consideration:

page 3, line 103:

after "enumeration" insert the following, "or willfully gives any answer or information which is false on any questionnaire or form utilized in the conduct of any such enumeration"

Reason: This completes coverage of 13 USC \$221(a) and (b).

page 3 between lines 104 and 105:

insert a new subsection as follows:

"(c) When any request for information or answers necessary for enumeration pursuant to this act, made by the secretary or other authorized officer or employee conducting the enumeration, is made by registered or certified mail or telegram, the return receipt therefor or other written receipt thereof shall be prima facie evidence of an official request in any prosecution under this section.

attachment 1 2/19/87 HB 2038 (Census) Section 5 Sanctions

this section.

0082 poses.

New Sec. 4. The secretary shall provide each person emone ployed in the conduct of such enumeration copies of the forms designed for such purpose together with detailed instructions concerning procedures for conducting the enumeration and the duties to be performed by such person.

New Sec. 5. (a) Any person employed in the enumeration of residents of the state pursuant to this act who shall knowingly fail to perform the duties of enumerating such residents in accordance with the provisions of the act or rules and regulations of the secretary adopted pursuant thereto or who shall knowingly submit any false report or enumeration of residents shall be guilty of a class A misdemeanor. In addition to the criminal penalties prescribed therefor, upon conviction of violating the provisions of this act or rules and regulations of the secretary pursuant thereto a public officer or employee shall forfeit such office or coops employment.

(b) Any person failing or refusing to provide information necessary for enumeration pursuant to this act to any person employed in the conduct of such enumeration or failing or refusing to return or file any questionnaire or form utilized in the conduct of any such enumeration shall upon conviction thereof be fined not more than \$100.

Sec. 6. K.S.A. 1986 Supp. 11-201 is hereby amended to read as follows: 11-201. (a) Except as otherwise provided in subsection subsections (b) and (c), the most recent population figures available from the United States bureau of the census as certified to the secretary of state by the division of the budget on July 1 of each year shall be used for all purposes in the application of the statutes of this state. Whenever the use of the population figures or the census of the state board of agriculture is referred to or designated by a statute, such reference or designation shall be deemed to mean the population figures certified to the secretary of state pursuant to this section. The city and county population figures certified to the secretary of state pursuant to this section. The city and county population shall be distributed by the division of the budget to the cities and counties of the state and to such other governmental entities as

or willfully gives any answer or information which is false on any questionnaire or form utilized in the conduct of any such enumeration

(c) When any request for information or answers necessary for enumeration pursuant to this act, made by the secretary or other authorized officer or employee conducting the enumeration, is made by registered or certified mail or telegram, the return receipt therefor or other written receipt thereof shall be prima facie evidence of an official request in any prosecution under

attainment 1 - page

only the division deems appropriate and shall be made available by the division upon request of any other person.

The population figures certified to the secretary of state pursuant to this section shall be disposed of in accordance with K.S.A. 75-3501 et seq.

- 0124 (b) On July 1 of each year, the division of the budget shall 0125 distribute to the treasurer of each county a table showing the 0126 total population of the county, the total population of the county 0127 residing outside the boundaries of any incorporated city and the 0128 population of each incorporated city within the county, using the 0129 most recent information which is available from the United 0130 States bureau of the census and which provides actual or es-0131 timated population figures for both cities and counties as of the 0132 same date. The county treasurer shall use the table as the basis 0133 for apportioning revenue from any countywide retailers' sales tax 0134 pursuant to K.S.A. 12-192 and amendments thereto.
- 0135 (c) Population figures established by the enumeration au-0136 thorized under sections 1 to 5 of this act shall be used as a basis 0137 for the reapportionment of any state legislative districts, reap-0138 portionment of which is authorized pursuant to section 1 of 0139 article 10 of the constitution of the state of Kansas, in the year 0140 1989.
- 0141 Sec. 7. K.S.A. 1986 Supp. 11-201 is hereby repealed.
- Ol42 Sec. 8. This act shall take effect and be in force from and Ol43 after its publication in the Kansas register.

Session of 1987

HOUSE BILL No. 2038

By Special Committee on Legislative Apportionment

Re Proposal No. 21

12-15

ONLY AN ACT relating to population in the state of Kansas; providing for the enumeration of the residents of the state; amending K.S.A. 1986 Supp. 11-201 and repealing the existing section.

0020 Be it enacted by the Legislature of the State of Kansas:

New Section 1. An enumeration of the residents of the state of Kansas shall be taken as of January 1, 1988. Such enumeration shall be conducted by the secretary of state in accordance with the provisions of this act and rules and regulations adopted by the secretary for such purposes. Such enumeration shall be made upon forms prescribed by the secretary but shall include only such information as may be required to enumerate the residents of this state for the purposes of reapportioning state senatorial and representative districts. The secretary of state shall certify the census data to the legislature by county, ward and precinct not later than November 1, 1988.

New Sec. 2. Such enumeration shall include all persons who have established a permanent residence in the state on the date of the enumeration. Such enumeration shall show the name, address and age of each such individual and the county, townous ship, city, ward and precinct in which they reside. For the purpose of determining residence:

- 0038 (a) The residence of persons under 18 years of age shall be 0039 that of the parent or parents, guardian or conservator having legal 0040 custody of such person;
- (b) the residence of persons 18 years of age and older who are students attending any school, college, university or other educational institution shall for the period of such attendance be presumed to be their place of residence prior to attendance at

may include

but shall enumerate each resident by

1045 such school or educational institution, unless such residence has 1046 been abandoned and a new legal residence established at the 1047 place such person is living at the time of such enumeration;

- 1048 (c) the residence of persons not citizens of the United States 1049 shall, for the purposes of this act, be in the country in which such 1050 persons hold citizenship;
- 1051 (d) the residence of persons serving in the military forces of 1052 the United States and their dependents shall be presumed to be 1053 their place of residence at the time of induction into military 1054 service unless such residence has been abandoned and a new 1055 legal residence established at the place such person is living 1056 within the state at the time of such enumeration;
- 1057 (e) the residence of persons living in areas over which the 1058 state of Kansas has ceded jurisdiction to the United States shall 1059 be presumed to be their place of residence at the time of moving 1060 to the area ceded to the United States, unless such residence has 1061 been abandoned and a new legal residence established at the 1062 place such person is living within the state at the time of such 1063 enumeration;
- 1064 (f) the residence of persons living in state hospitals and state 1065 benevolent and correctional institutions shall be the place such 1066 persons resided before entering the hospital or institution unless 1067 such residence has been abandoned and new legal residence 1068 established at the time of such enumeration; and
- 1069 (g) the residence of persons living in rest or nursing care 1070 homes shall be at the residence of their spouse, if married, or at 1071 their place of residence at the time of entering the home unless 1072 such residence has been abandoned and legal residence establio73 lished at the home at the time of enumeration.
- New Sec. 3. In the conduct of such enumeration the secretary may contract with the board of county commissioners of the several counties of the state for the services of county personnel, equipment and facilities, may employ officers and employees of political and taxing subdivisions of the state during hours for which such officers and employees are not employed and compensated by such political or taxing subdivision and may employ such additional personnel as may be necessary for such pur-

0082 poses.

New Sec. 4. The secretary shall provide each person em-0084 ployed in the conduct of such enumeration copies of the forms 0085 designed for such purpose together with detailed instructions 0086 concerning procedures for conducting the enumeration and the 0087 duties to be performed by such person.

New Sec. 5. (a) Any person employed in the enumeration of residents of the state pursuant to this act who shall knowingly fail to perform the duties of enumerating such residents in accordance with the provisions of the act or rules and regulations of the secretary adopted pursuant thereto or who shall knowingly submit any false report or enumeration of residents shall be guilty of a class A misdemeanor. In addition to the criminal penalties prescribed therefor, upon conviction of violating the provisions of this act or rules and regulations of the secretary pursuant thereto a public officer or employee shall forfeit such office or employment.

0099 (b) Any person failing or refusing to provide information 0100 necessary for enumeration pursuant to this act to any person 0101 employed in the conduct of such enumeration or failing or 0102 refusing to return or file any questionnaire or form utilized in the 0103 conduct of any such enumeration shall upon conviction thereof 0104 be fined not more than \$100.

Sec. 6. K.S.A. 1986 Supp. 11-201 is hereby amended to read as follows: 11-201. (a) Except as otherwise provided in subsections (b) and (c), the most recent population figures available from the United States bureau of the census as certified to the secretary of state by the division of the budget on July 1 of each year shall be used for all purposes in the application of the statutes of this state. Whenever the use of the population figures or the census of the state board of agriculture is referred to or designated by a statute, such reference or designation shall be deemed to mean the population figures certified to the secretary of state pursuant to this section. The city and county population figures certified to the secretary of state pursuant to this section shall be distributed by the division of the budget to the cities and counties of the state and to such other governmental entities as

MR. SPEAKER:

Your Committee on Apportionment

Recommends that House Bill No. 2038

"AN ACT relating to population in the state of Kansas; providing for the enumeration of the residents of the state; amending K.S.A. 1986 Supp. 11-201 and repealing the existing section."

Be amended:

On page 1, by striking all of lines 32 to 44, inclusive;

On page 2, by striking all of lines 45 to 73, inclusive, and inserting in lieu thereof the following:

"New Sec. 2. Such enumeration shall be conducted in the manner and in accordance with the methodology utilized by the United States bureau of the census in the conduct of the decennial census of the United States.";

And the bill be passed as amended.

Chairperson

attachment 3

MR. SPEAKER:

Your Committee on Apportionment

Recommends that House Bill No. 2038

"AN ACT relating to population in the state of Kansas; providing for the enumeration of the residents of the state; amending K.S.A. 1986 Supp. 11-201 and repealing the existing section."

Be amended:

On page 3, in line 82, after the period by inserting "No such contract shall be entered into or additional personnel employed without the methodology for the conduct of such enumeration in accordance with this act having first been submitted to and approved by the state finance council acting on this matter which is hereby characterized as a matter of legislative delegation and subject to the guidelines prescribed in subsection (c) of K.S.A. 75-3711c and amendments thereto.";

And the bill be passed as amended.

	Chっ.	: -	~~~	son
	Ciia	Τī	Der	2011
 			-	

attachment 4

MR. SPEAKER:

Your Committee on Legislative, Judicial and Congressional Apportionment

Recommends that House Bill No. 2038

"AN ACT relating to population in the state of Kansas; providing for the enumeration of the residents of the state; amending K.S.A. 1986 Supp. 11-201 and repealing the existing section."

Be amended:

On page 1, in line 30, by striking "data"; in line 34, by striking "shall show" and inserting "may include"; in line 35, by striking the word "and" where it last appears in the line and inserting "but shall enumerate residents by";

On page 3, in line 103, after the word "enumeration" by inserting "or willfully gives any answer or information which is false on any questionnaire or form utilized in the conduct of any such enumeration"; following line 104, by inserting:

"(c) When any request for information or answers necessary for enumeration pursuant to this act, made by the secretary or other authorized officer or employee conducting the enumeration, is made by registered or certified mail or telegram, the return receipt therefor or other written receipt thereof shall be prima facie evidence of an official request in any prosecution under this section.";

On page 4, in line 136, after the word "used" by inserting "only";

And the bill be passed as amended.

Chairperson

MR. SPEAKER:

Your Committee on Apportionment

Recommends that House Concurrent Resolution No. 5003

A PROPOSITION to amend section 1 of article 10 of the constitution of the state of Kansas, relating to reapportionment of senatorial and representative districts."

Be amended:

On page 1, in line 42, by striking all after the period; by striking all of line 43;

On page 2, by striking all of lines 44 to 50, inclusive; in line 51, by striking "dence.";

On page 3, in line 95, by striking "All"; by striking all of lines 96 to 100, inclusive;

And the concurrent resolution be adopted as amended.

Cha	irperson
Cita	11 pc1 30

· attachment b

MR. SPEAKER:

Your Committee on Apportionment

Recommends that House Concurrent Resolution No. 5003

A PROPOSITION to amend section 1 of article 10 of the constitution of the state of Kansas, relating to reapportionment of senatorial and representative districts."

Be amended:

On page 1, in line 32, by striking ", the"; by striking all of line 33; in line 34, by striking "senatorial districts";

On page 3, in line 85, by striking all after "reapportion"; in line 86, by striking "rial or"; also in line 86, by striking "or both"; in line 91, by striking "either senatorial or"; also in line 91, by striking "or both"; in line 102, by striking "either state senatorial or"; in line 103, by striking "or both";

And the concurrent resolution be adopted as amended.

C	`hai	rperson
	- 44 4	- 5000

attachment 7

MR. SPEAKER:

Your Committee on Legislative, Judicial and Congressional Apportionment

Recommends that House Concurrent Resolution No. 5003

A PROPOSITION to amend section 1 of article 10 of the constitution of the state of Kansas, relating to reapportionment of senatorial and representative districts."

Be amended:

On page 1, in line 32, by striking "may" and inserting "shall";

And the concurrent resolution be adopted as amended.

(M)_Chairperson