		Appro	vedMar	ch 18,	1987	7
		Applo	veu			
MINUTES OF THE SENATE	COMMITTEE ON	JUDICIA	RY			
The meeting was called to order by	Senator	Robert Frey				at
The meeting was cancel to order by		Chai	irperson			
10:00 a.m./pxxx. on	March 17		, 19 <u>8</u> 7n roo	om51	4-S	of the Capitol.
All members were present æxæ¤t:	Senators Frey Langworthy, P Winter and Yo	arrish, Ste				
Committee staff present:						
Mike Heim, Legislati Jerry Donaldson, Leg Gordon Self, Office	islative Resea	arch Departm	ent			

Conferees appearing before the committee:

David Ryan, Administrative Procedure Advisory Committee Matt Lynch, Kansas Judicial Council Pam Sjoholm, Kansas Insurance Department Carol Bonebrake, Department of Revenue Jo Jenkins, Kansas Corporation Commission

<u>Senate Bill 334</u> - Kansas administrative procedure act, application thereof.

The chairman reviewed the bill. Copies of a balloon of the relevant sections of the bill which sets forth the advisory committee's recommended amendments were passed out to committee members (See Attachment I). A copy of a letter from the Kansas Judicial Council listing the proposed amendments is attached (See Attachment II).

David Ryan, Administrative Procedure Advisory Committee, explained the recommended amendments of the advisory committee that appear on the balloon copy.

Matt Lynch, Kansas Judicial Council, addressed New Section 358 and explained the recommendations of the Division of Taxation. He also pointed out line 118 of the bill, the exemptions from APA listed, and asked that the vehicle suspensions be included in the list of exemptions.

Pam Sjoholm, Kansas Insurance Department, passed out copies of the department's proposed amendments and explained the recommendations to the committee (See Attachment III).

Considerable committee discussion was held. Representative Duncan was recognized to respond to a question by a committee member concerning intervention.

Carol Bonebrake, Department of Revenue, stated the department still has concerns about ex parte provisions, but other than that they are well satisfied with the changes in the bill.

Jo Jenkins, Kansas Corporation Commission, stated the limited exemption in Section 355 of the bill, to the extent that it goes, that language is satisfactory. She stated some amendment to Section 10 is needed, which is the exparte rule.

Senator Gaines moved to amend the bill by adopting the proposed amendments that appear on the balloon, and also include the acceptable language on page 13 of the balloon. Senator Winter seconded the motion, and the motion carried.

CONTINUATION SHEET

MINUTES OF THESENATE	_ COMMITTEE ON	JUDICIARY	
room 514-S, Statehouse, at 10:0	00 a.m./ xxx on	March 17	, 1987

Senate Bill 334 continued

Following committee discussion concerning the exparte provision, Senator Steineger moved to amend the bill to grant exparte exemption to the Kansas Corporation Commission proceedings and to the Department of Revenue. Senator Gaines seconded the motion, and the motion carried.

Senator Steineger moved to report the bill favorably as amended and as a substitute bill. Senator Parrish seconded the motion, and the motion carried.

<u>Senate Bill 318</u> - Act for judicial review and civil enforcement of agency actions.

Senator Parrish moved to report the bill favorably. Senator Hoferer seconded the motion, and the motion carried.

The meeting adjourned.

A copy of the guest list is attached (See Attachment IV).

COMMITTEE: SENATE JUDICIARY COMMITTEE DATE: 3-17-87

NAME (PLEASE PRINT)	ADDRESS	COMPANY/ORGANIZATION
The Genkins	# State Of Blog	KCC:
Matt Lynch	Topeka	Tudicial Council
Canton RICE	Capital	Lecretary of State
Rochelle Campbell	Delphos	Government Class
Alyssa Kimmel	Minneagolu	1/
Amy Heikes	11	(/
Marcia Nichols	Longford	((
pita Amos	Minnapolio	(/
White o	Jaget -	Stephen
The Book		DOR
- Lan Soholn	Topeka	Kansas Ins Dept.
Sail J. Franillen	Laurence	165 N.O.W.
Jail Girmisha	Topela	BOTA
Carol Forem.	Topiha	SRS
	Topoly	APA-Judiciflower
Peter Kinn	Topola	S.XS ·
Charles V. Hamm	Forbes Field-Topole	2 182 ns. Dept / COHETE
Cirila Lutz	Topeka	KASB
MiTce German	Tepeko	Ks RailFoad Assin.
Phi Andeurn	Topella	BUDUET DW
I'm Holt	Topeka	Kcu
Fort Clista	TOPEKIT	K5/2
Rick Kready	11	KPL Gas Service
Faith Loretto	21	Dept. of Alm.
Boy Cultured	Topose	XTLA
	•	Citte & TV

atter Jud. 3-11-87

GUEST LIST

COMMITTEE: SENATE JUDICI	ARY COMMITTEE	DATE: 5-17-87
NAME (PLEASE PRINT)	ADDRESS	COMPANY/ORGANIZATION
Nils Lindelsam	Minneapalis	class :
Dage Of Mark	mineralis	5 (455
Man John 1	Delohos	hovernment Class
ted Clark	Minneapolis Topera	- Government (lass
Ron South	Topera	- KS GAR
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A-IV

0001 license and is of particular applicability to a person that deter-0092 mines the legal rights, duties, privileges, immunities or other 0093 legal interest of one or more specific persons.

- (e) "Party to state agency proceedings," or "party" in context so indicating, means:
- (1) A person to whom an order is specifically directed; or 0096
- (2) a person named as a party to a state agency proceeding or allowed to intervene or participate as a party in the proceeding.
- (f) "Person" means an individual, partnership, corporation, 0100 association, political subdivision or unit thereof or public or 0101 private organization or entity of any character, and includes 0102 another state agency.
- (g) "Political subdivision" means political or taxing subdivi-0104 sions of the state, including boards, commissions, authorities, 0105 councils, committees, subcommittees and other subordinate 0106 groups or administrative units thereof, receiving or expending 0107 and supported in whole or in part by public funds.
- Sec. 2. K.S.A. 1986 Supp. 77-503 is hereby amended to read 0109 as follows: 77-503. (a) This act applies only to the extent that 0110 other statutes expressly provide that the provisions of this act 0111 govern proceedings under those statutes to all orders and to all 0112 adjudicative proceedings thereon not expressly exempted by 0113 statute.
- (b) This act creates only procedural rights and imposes only 0114 0115 procedural duties. They are in addition to those created and 0116 imposed by other statutes.
- (c) This act does not apply to:
- (1) Orders under the workmen's compensation act other 0119 than orders of the commissioner of insurance;
- (2) orders under the employment security act;
- (3) orders of the mined-land conservation and reclamation 0122 board:
- (4) orders of the director or division of vehicles concerning registrations as provided in K.S.A. 40-3104 and 40-3108 and

0128 board of regents other than orders relating to the granting of 0129 licenses; and

(6) orders under K.S.A. 72-972 through 72-975, and amendments thereto!

Sec. 3. K.S.A. 1986 Supp. 77-508 is hereby amended to read 0133 as follows: 77-508. (a) Except as provided by this section, an 0134 adjudicative proceeding shall be the process for formulating and 0135 issuing an order, unless the order is a decision:

(a) To issue or not to issue a complaint, summons or similar accusation;

(b) to initiate or not to initiate an investigation, prosecution or other proceeding before the state agency, another agency or a court; or 0140

(c) under K.S.A. 1985 Supp. 77-510, not to conduct an adjudicative proceeding.

(b) Unless prohibited by law, a state agency may issue an order subject to the right of a person to whom the order is 0145 directed to request in writing an appropriate adjudicative pro-0146 ceeding within 15 days after service of the order. The order shall 0147 inform the person to whom it is directed of the right to request 0148 an adjudicative proceeding and the time and manner for making 0149 such request. The state agency may extend the time for re-0150 questing an adjudicative proceeding for good cause shown. If an 0151 adjudicative proceeding is not requested, the order shall become 0152 effective upon the expiration of the time for requesting an 0153 adjudicative proceeding. If an adjudicative proceeding is re-0154 quested, any order resulting from the proceeding shall become 0155 effective in accordance with the provisions of this act. This 0156 subsection does not preclude a state agency from taking imme-0157 diate action to protect the public interest in accordance with K.S.A. 1986 Supp. 77-536 and amendments thereto.

(c) The following state agency actions, whether or not in-0160 cluded within the definition of order, shall not require an adjudicative proceeding under this act:

(1) A decision to issue or not to issue a complaint, summons or similar accusation or a determination as to whether or not 0164 probable cause exists for crediting a complaint;

and (7) orders of the Kansas parole board

0165	(2) a decision to initiate or not to initiate an investigation,	
0166	prosecution or other proceeding before the state agency, an-	
0167	other agency or a court;	
0168	(3) a decision under K.S.A. 1986 Supp. 77-510 and amend-	
0169	ments thereto not to conduct an adjudicative proceeding;	
0170	(4) decisions pertaining to contracts, obtaining materials or	
0171	services, or awarding grants;	
0172	(5) management decisions pertaining to internal agency	
0173	policy and procedure, personnel matters other than orders of	
0174	the state civil service board, or the budget process;	
0175	(6) decisions pursuant to K.S.A. 45-215 et seq., and amend-	
0176	ments thereto, pertaining to disclosure or copying of public	
0177	records;	
0178	(7) decisions pursuant to K.S.A. 75-4317 et seq., and amend-	
0179	ments thereto, pertaining to access to meetings of public bodies;	
0180	(8) approval of plans, specifications or other matters pre-	
0181	liminary to the granting of a license or permit;	
0182	(9) decisions regarding management, discipline or release of	
	persons in the custody of the secretary of corrections or com-	
0184	mitted to a state youth center;	
0185		(01)
0186		(10)
	tional release or discharge of persons at state psychiatric hos-	
0188	pitals or state institutions for the mentally retarded;	— (II)
0189	2	
0190	location;	-(12)
0191	[(13)] decisions as to the specifications governing the nature	(12)
	and quality of materials to be used in any public improvement	
	project or the plans and specifications governing the design of	
	any such project prior to the time the contract for any such	
	project is awarded; and	(13)
0196		()
0197	,	
	as follows: 77-509. (a) A state agency may provide an adjudicative	
	proceeding at any time with respect to an order within the	
	agency's jurisdiction.	
0201	(b) A state agency shall provide an opportunity for an ad-	

SB 334

11

oss statements. If the presiding officer proposes to consider a statement by a nonparty, the presiding officer shall give all parties an oss opportunity to challenge or rebut it and, on motion of any party, the presiding officer shall require the statement to be given under oath or affirmation.

- 0392 (d) The presiding officer may conduct all or part of the 0393 hearing by telephone or other electronic means, if each partici-0394 pant in the hearing has an opportunity to participate in the entire 0395 proceeding while it is taking place.
- ose (e) The presiding officer shall cause the hearing to be reoser corded at the state agency's expense. The state agency is not required, at its expense, to prepare a transcript, unless required ose to do so by a provision of law. Any party, at the party's expense ose and subject to such reasonable conditions as the state agency may establish, may cause a person other than the state agency to prepare a transcript from the state agency's record, or cause ose additional recordings to be made during the hearing.
- 0404 (f) The hearing is open to public observation, except for the 0405 parts that the presiding officer states to be closed pursuant to a 0406 provision of law expressly authorizing closure.
- Sec. 10. K.S.A. 1986 Supp. 77-525 is hereby amended to read as follows: 77-525. (a) A presiding officer serving in an adjudicative proceeding may not communicate, directly or indirectly, regarding any issue in the proceeding while the proceeding is pending, with any party or participant, with any person who has a direct or indirect interest in the outcome of the proceeding or with any person who presided at a previous stage of the proceeding, without notice and opportunity for all parties to participate in the communication.
- 0416 (b) A member of a multimember panel of presiding officers 0417 may communicate with other members of the panel regarding a 0418 matter pending before the panel, and any presiding officer may 0419 receive aid from staff assistants if the assistants do not:
 - (1) Receive ex parte communications of a type that the presiding officer would be prohibited from receiving; or
- 0422 (2) furnish, augment, diminish or modify the evidence in the 0423 record.

- 0424 (c) Unless required for the disposition of *ex parte* matters 0425 specifically authorized by statute, no party to an adjudicative 0426 proceeding, and no person who has a direct or indirect interest in 0427 the outcome of the proceeding or who presided at a previous 0428 stage of the proceeding, may directly or indirectly communicate 0429 in connection with any issue in that proceeding, while the 0430 proceeding is pending, with any person serving as presiding 0431 officer unless notice and an opportunity are given all parties to 0432 participate in the communication.
- (d) If, before serving as presiding officer in an adjudicative proceeding, a person receives an *ex parte* communication of a type that could not properly be received while serving, the person, promptly after starting to serve, shall disclose the communication in the manner prescribed in subsection (e).
- (e) A presiding officer who receives an *ex parte* communication in violation of this section shall place on the record of the pending matter all written communications received, all written responses to the communications and a memorandum stating the substance of all oral communications received, all responses made and the identity of each person from whom the presiding officer received an *ex parte* communication and shall advise all parties that these matters have been placed on the record. Any party desiring to rebut the *ex parte* communication must be allowed to do so, upon requesting the opportunity for rebuttal within 10 days after notice of the communication.
 - (f) If necessary to eliminate the effect of an ex parte communication received in violation of this section, a presiding officer who receives the communication may be disqualified and the portions of the record pertaining to the communication may be sealed by protective order.
- 0454 (g) The state agency shall, and any party may, report any 0455 willful violation of this section to appropriate authorities for any 0456 disciplinary proceedings provided by law. In addition, each state 0457 agency, by rule and regulation, may provide for appropriate 0458 sanctions, including default, for any violations of this section.
 - (h) This section shall not apply to adjudicative proceedings before the state corporation commission concerning any rate,

0461 joint rate, toll, charge or classification or schedule of charges, or 0462 any rule or regulation or practice pertaining to the service or 0463 rates of a public utility or common carrier. Such proceedings 0464 shall be subject to the provisions of section 355.

- Sec. 11. K.S.A. 1986 Supp. 77-527 is hereby amended to read outside as follows: 77-527. (a) The agency head, upon its own motion may, and upon petition by any party or when required by law outside shall, review an initial order, except to the extent that:
- 0469 (1) A provision of law precludes or limits state agency review 0470 of the initial order; or
- 0471 (2) the agency head (A) determines to review some but not all 0472 issues, or not to exercise any review, (B) delegates its authority to 0473 review the initial order to one or more persons, unless such 0474 delegation is expressly prohibited by law, or (C) authorizes one 0475 or more persons to review the initial order, subject to further 0476 review by the agency head.
- (b) A petition for review of an initial order must be filed with 0478 the agency head, or with any person designated for this purpose 0479 by rule and regulation of the state agency, within 15 days after 0480 service of the initial order. If the agency head on its own motion 0481 decides to review an initial order, the agency head shall give 0482 written notice of its intention to review the initial order within 0483 15 days after its service. If the agency head determines not to 0484 review an initial order in response to a petition for review, the 0485 agency head shall, within 20 days after filing of the petition for 0486 review, serve on each party an order stating that review will not 0487 be exercised.
- 0488 (c) The petition for review shall state its basis. If the agency 0489 head on its own motion gives notice of its intent to review an 0490 initial order, the agency head shall identify the issues that it 0491 intends to review.
- (d) In reviewing an initial order, the agency head shall exer-0493 cise all the decision-making power that the agency head would 0494 have had to render a final order had the agency head presided 0495 over the hearing, except to the extent that the issues subject to 0496 review are limited by a provision of law or by the agency head 0497 upon notice to all parties.

- (i) This section shall not apply to adjudicative proceedings before the commissioner of insurance concerning any rate, or any rule, regulation or practice pertaining to the rates over which the commissioner has jurisdiction or adjudicative proceedings held pursuant to the Kansas insurance holding companies act. Such proceedings shall be subject to the provisions of section 356.

or designee

6

- 0498 (e) The agency head shall afford each party an opportunity to 0499 present briefs and may afford each party an opportunity to 0500 present oral argument.
- (f) The agency head may shall render a final order disposing of the proceeding or may remand the matter for further proceedings with instructions to the person who rendered the initial order. Upon remanding a matter, the agency head may order order temporary relief as is authorized and appropriate.
- 0506 (g) A final order or an order remanding the matter for further 0507 proceedings shall be rendered in writing and served within 30 0508 days after receipt of briefs and oral argument unless that period 0509 is waived or extended with the written consent of all parties or 0510 for good cause shown.
- (h) A final order or an order remanding the matter for further proceedings under this section shall identify any difference between this order and the initial order and shall include, or incorporate by express reference to the initial order, all the matters required by subsection (c) of K.S.A. 1985 Supp. 77-526 and amendments thereto.
- 0517 (i) The agency head shall cause copies of the final order or 0518 order remanding the matter for further proceedings to be served 0519 on each party in the manner prescribed by K.S.A. 1985 1986 0520 Supp. 77-531 and amendments thereto.
- 0521 (j) A final order rendered on review of an initial order is 0522 subject to review in accordance with the act for judicial review 0523 and civil enforcement of agency actions. An initial order which 0524 has not been reviewed under this section is not subject to 0525 judicial review unless a provision of law precluded administra-0526 tive review of the initial order or the agency head determined 0527 not to review the initial order in response to a petition for 0528 administrative review.
- Sec. 12. K.S.A. 1986 Supp. 77-529 is hereby amended to read as follows: 77-529. Unless otherwise provided by statute or rule of and regulation: (a) Any party, within 15 days after service of a of the final order, may file a petition for reconsideration with the agency head, stating the specific grounds upon which relief is of the requested. The filing of the petition is not a prerequisite for

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ossis seeking administrative or judicial review except as provided in K.S.A. 44-1010 and 44-1115, and amendments thereto concerning orders of the commission on civil rights and K.S.A. 1986 ossis Supp. 55-606 and 66-118b, and amendments thereto concerning orders of the corporation commission.

0540 (b) The agency head shall render a written order denying the 0541 petition, granting the petition and dissolving or modifying the 0542 final order, or granting the petition and setting the matter for 0543 further proceedings. The petition may be granted, in whole or in 0544 part, only if the agency head states, in the written order, findings 0545 of fact, conclusions of law and policy reasons for the decision if it 0546 is an exercise of the state agency's discretion, to justify the order. 0547 The petition is deemed to have been denied if the agency head 0548 does not dispose of it within 20 days after the filing of the 0549 petition.

O550 An order under this section shall be served on the parties in O551 the manner prescribed by K.S.A. 1985 1986 Supp. 77-531 and O552 amendments thereto.

Sec. 13. K.S.A. 1986 Supp. 77-530 is hereby amended to read of the state of the sta

0557 (b) Unless a later date is stated in an initial order or a stay is 0558 granted, an initial order shall become effective and shall become 0559 the final order: (1) When the initial order is served, if adminis-0560 trative review is unavailable; (2) when the agency head serves 0561 an order stating, after a petition for review has been filed, that 0562 review will not be exercised; or (3) 30 days after service if no 0563 party has filed a petition for review by the agency head, the 0564 agency head has not given written notice of its intention to 0565 exercise review and a final determination by the agency head is 0566 not otherwise required by law.

(c) This section does not preclude a state agency from taking
immediate action to protect the public interest in accordance
with K.S.A. 1985 1986 Supp. 77-536 and amendments thereto.
New Sec. 14. State agencies are hereby authorized to
promulgate rules and regulations pursuant to K.S.A. 77-415 et

, and K.S.A. 1986 Supp. 74-2426 and amendments thereto concerning orders of the board of tax appeals

SB 334

128

0640 (i) Voting security. The term "Voting security" shall include 0641 means any security convertible into or evidencing a right to 0642 acquire a voting security.

Sec. 113. K.S.A. 40-3304 is hereby amended to read as fol-0644 lows: 40-3304. (a) No person other than the issuer shall make a 0645 tender offer for or a request or invitation for tenders of, or enter 0646 into any agreement to exchange securities for, seek to acquire, or 0647 acquire, in the open market or otherwise, any voting security of a 0648 domestic insurer if, after the consummation thereof, such person 0649 would, directly or indirectly (or by conversion or by exercise of 0650 any right to acquire) be in control of such insurer, and no person 0651 shall enter into an agreement to merge with or otherwise to 0652 acquire control of a domestic insurer unless, at the time any such 0653 offer, request, or invitation is made or any such agreement is 0654 entered into, or prior to the acquisition of such securities if no 0655 offer or agreement is involved, such person has filed with the 0656 commissioner of insurance and has sent to such insurer, and such 0657 insurer has sent to its shareholders, a statement containing the 0658 information required by this section and such offer, request, 0659 invitation, agreement or acquisition has been approved by the 0660 commissioner of insurance in the manner hereinafter prescribed. 0661 The requirements of this section shall not apply to the merger or 0662 consolidation of those companies subject to the requirements of 0663 K.S.A. 40-507 and 40-1216 to 40-1225, inclusive, and amend-0664 ments thereto.

For the purposes of this section a domestic insurer shall notion include any other person controlling a domestic insurer unless such other person is either directly or through its affiliates primarily engaged in business other than the business of insurnation.

- 0670 (b) The statement to be filed with the commissioner of in-0671 surance hereunder shall be made under oath or affirmation and 0672 shall contain the following information:
- 0673 (1) The name and address of each person by whom or on 0674 whose behalf the merger or other acquisition of control referred 0675 to in subsection (a) of this section is to be affected, hereinafter 0676 called "acquiring party", and: (A) If such person is an individual,

SB 334

129

0010 such individual's principal occupation and all offices and posi-0011 tions held during the past five years and any conviction of crimes other than minor traffic violations during the past 10 years; (B) if 0013 such person is not an individual, a report of the nature of its 0014 business operations during the past five years or for such lesser 0015 period as such person and any predecessors thereof shall have been in existence; an informative description of the business intended to be done by such person and such person's subsidiaries; and a list of all individuals who are or who have been oo19 selected to become directors or executive officers of such person, or who perform or will perform functions appropriate to such 0021 positions. Such list shall include for each such individual the 0022 information required by subparagraph (A) of this subsection; (2) the source, nature and amount of the consideration used 0024 or to be used in effecting the merger or other acquisition of control, a description of any transaction wherein funds were or are to be obtained for any such purpose and the identity of persons furnishing such consideration, except that where a source of such consideration is a loan made in the lender's 0029 ordinary course of business, the identity of the lender shall remain confidential, if the person filing such statement so re-0031 quests;

- 0032 (3) fully audited financial information as to the earnings and 0033 financial condition of each acquiring party for the preceding five 0034 fiscal years of each such acquiring party or for such lesser period 0035 as such acquiring party and any predecessors thereof shall have 0036 been in existence, and similar unaudited information as of a date 0037 not earlier than 90 days prior to the filing of the statement;
- 0038 (4) any plans or proposals which each acquiring party may 0039 have to liquidate such insurer, to sell its assets or merge or 0040 consolidate it with any person or to make any other material 0041 change in its business or corporate structure or management;
- 0042 (5) the number of shares of any security referred to in sub-0043 section (a) of this section which each acquiring party proposes to 0044 acquire and the terms of the offer, request, invitation, agreement 0045 or acquisition referred to in subsection (a) of this section, and a 0046 statement as to the method by which the fairness of the proposal

0047 was arrived at;

- 0048 (6) the amount of each class of any security referred to in 0049 subsection (a) of this section which is beneficially owned or 0050 concerning which there is a right to acquire beneficial owner-0051 ship by each acquiring party;
- 0052 (7) a full description of any contracts, arrangements or un0053 derstandings with respect to any security referred to in subsec0054 tion (a) of this section in which any acquiring party is involved,
 0055 including but not limited to transfer of any of the securities, joint
 0056 ventures, loan or option arrangements, puts or calls, guarantees
 0057 of loans, guarantees against loss or guarantees of profits, division
 0058 of losses or profits, or the giving or withholding of proxies. Such
 0059 description shall identify the persons with whom such contracts,
 0060 arrangements or understandings have been entered into;
- 0061 (8) a description of the purchase of any security referred to in 0062 subsection (a) of this section during the 12 calendar months 0063 preceding the filing of the statement, by any acquiring party, 0064 including the dates of purchase, names of the purchasers, and 0065 consideration paid or agreed to be paid therefor;
- 0066 (9) a description of any recommendations to purchase any 0067 security referred to in subsection (a) of this section made during 0068 the 12 calendar months preceding the filing of the statement, by 0069 any acquiring party, or by anyone based upon interviews or at 0070 the suggestion of such acquiring party;
- 0071 (10) copies of all tender offers for, requests or invitations for 0072 tenders of, exchange offers for and agreements to acquire or 0073 exchange any securities referred to in subsection (a) of this 0074 section, and, if distributed, of additional soliciting material re-0075 lating thereto;
- 0076 (11) the terms of any agreement, contract or understanding 0077 made with any broker-dealer as to solicitation of securities re0078 ferred to in subsection (a) of this section for tender, and the 0079 amount of any fees, commissions or other compensation to be 0080 paid to broker-dealers with regard thereto;
- 0081 (12) such additional information as the commissioner of in-0082 surance may by rule or regulation prescribe as necessary or 0083 appropriate for the protection of policyholders and security-

0084 holders of the insurer or in the public interest.

If the person required to file the statement referred to in 0086 subsection (a) of this section is a partnership, limited partner-0087 ship, syndicate or other group, the commissioner of insurance 0088 may require that the information called for by paragraphs (1) 0089 through (12) of subsection (b) of this section shall be given with 0090 respect to each partner of such partnership or limited partner-0091 ship, each member of such syndicate or group, and each person 0092 who controls such partner or member. If any such partner, 0093 member or person is a corporation or the person required to file 0094 the statement referred to in subsection (a) of this section is a 0095 corporation, the commissioner of insurance may require that the 0096 information called for by paragraphs (1) through (12) of subsec-0097 tion (b) of this section shall be given with respect to such 0098 corporation, each officer and director of such corporation and 0099 each person who is directly or indirectly the beneficial owner of 0100 more than 10% of the outstanding voting securities of such 10101 corporation.

If any material change occurs in the facts set forth in the statement filed with the commissioner of insurance and sent to such insurer pursuant to this section, and amendment setting forth such change, together with copies of all documents and other material relevant to such change, shall be filed with the commissioner of insurance and sent to such insurer within two business days after the person learns of such change. Such insurer shall send such amendment to its shareholders.

0110 (c) If any offer, request, invitation, agreement or acquisition 0111 referred to in subsection (a) of this section is proposed to be 0112 made by means of a registration statement under the securities 0113 act of 1933 or in circumstances requiring the disclosure of similar 0114 information under the securities exchange act of 1934, or under a 0115 state law requiring similar registration or disclosure, the person 0116 required to file the statement referred to in subsection (a) of this 0117 section may utilize such documents in furnisl ing the informa-0118 tion called for by that statement.

0119 (d) (1) The commissioner of insurance shall approve any 0120 merger or other acquisition of control referred to in subsection

- 0121 (a) of this section unless, after a public hearing thereon con-0122 ducted in accordance with the provisions of the Kansas admin-0123 istrative procedure act, the commissioner finds that:
- 0124 (A) After the change of control the domestic insurer referred 0125 to in subsection (a) of this section would not be able to satisfy the 0126 requirements for the issuance of a license to write the line or 0127 lines of insurance for which it is presently licensed;
- 0128 (B) the effect of the merger or other acquisition of control 0129 would be substantially to lessen competition in insurance in this 0130 state or tend to create a monopoly therein;
- 0131 (C) the financial condition of any acquiring party is such as 0132 might jeopardize the financial stability of the insurer or preju-0133 dice the interest of its policyholders;
- (D) the plans or proposals which the acquiring party has to 0135 liquidate the insurer, sell its assets or consolidate or merge it 0136 with any person, or to make any other material change in its 0137 business or corporate structure or management, are unfair and 0138 unreasonable to policyholders of the insurer and not in the 0139 public interest; or
- 0140 (E) the competence, experience and integrity of those per-0141 sons who would control the operation of the insurer are such that 0142 it would not be in the interest of policyholders of the insurer and 0143 of the public to permit the merger or other acquisition of control.
- of the public to permit the merger or other acquisition of control.

 (2) The public hearing referred to in paragraph (1) of subsection (d) of this section shall be held as soon as practical after
 the statement required by this subsection (a) of this section is
 filed, and at least 20 days' notice thereof shall be given by the
 commissioner of insurance to the person filing the statement.

 Not less than seven days' notice of such public hearing shall be
 given by the person filing the statement to the insurer and to
 such other persons as may be designated by the commissioner of
 insurance. The insurer shall give such notice to its securityholders. The commissioner of insurance shall issue an order after
 the conclusion of such hearing setting forth the commissioner's
 findings. At such hearing, the person filing the statement the
 insurer, any person to whom notice of hearing was sent, and any

0157 other person whose interests may be affected thereby shall have

shall be a party.

onesses, and offer oral and written arguments.

- (e) All statements, amendments or other material filed purouant to subsection (a) or (b) of this section, and all notices of public hearings held pursuant to subsection (d) of this section, ouant shall be mailed by the insurer to its shareholders within five business days after the insurer has received such statements, amendments, other material or notices. The expenses of mailing shall be borne by the person making the filing. As security for the payment of such expenses, such person shall file with the commissioner of insurance an acceptable bond or other deposit in an ouant to be determined by the commissioner of insurance.
 - (f) The provisions of this section shall not apply to:
- (1) Any offers, requests, invitations, agreements or acquisi-0172 tions by the person referred to in subsection (a) of this section of 0173 any voting security referred to in subsection (a) of this section 0174 which, immediately prior to the consummation of such offer, 0175 request, invitation, agreement or acquisition, was not issued and 0176 outstanding;
- 0177 (2) any offer, request, invitation, agreement or acquisition 0178 which the commissioner of insurance by order shall exempt 0179 therefrom as: (A) Not having been made or entered into for the 0180 purpose and not having the effect of changing or influencing the 0181 control of a domestic insurer; or (B) as otherwise not compre-0182 hended within the purposes of this section.
- (g) The following shall be violations of this section:
- 0184 (1) The failure to file any statement, amendment or other 0185 material required to be filed pursuant to subsection (a) or (b) of 0186 this section; or
- 0187 (2) the effectuation or any attempt to effectuate an acquisition 0188 of control of, or merger with, a domestic insurer unless the 0189 commissioner of insurance has given the commissioner's ap-0190 proval thereto.
- (h) The courts of this state are hereby vested with jurisdiction of over every security holder of a domestic insurer and every person not resident, domiciled or authorized to do business in this state who files a statement with the commissioner of insur-

be deemed to meet the requirements for intervention contained in (a)(2) of K.S.A. 1986 Supp. 77-521, and amendments thereto, and shall have the right to present oral or written statements in accordance with K.S.A. 1986 Supp. 77-523 and amendments thereto

one under this section and over all actions involving such person arising out of violations of this section. Each such person shall be deemed to have performed acts equivalent to and constituting an appointment by such a person of the commissioner of insurance to be such person's true and lawful attorney upon whom may be served all lawful process in any action, suit or proceeding arising out of violations of this section. Copies of all such lawful process shall be served on the commissioner of insurance and transmitted by registered or certified mail by the commissioner of insurance to such person at such person's last thought address.

Sec. 114. K.S.A. 40-3305 is hereby amended to read as fol-0206 0207 lows: 40-3305. (a) Every insurer which is authorized to do busi-0208 ness in this state and which is a member of an insurance holding 0209 company system shall register with the commissioner of insur-0210 ance, except a foreign insurer subject to disclosures require-0211 ments and standards adopted by statute or regulation in the 0212 jurisdiction of its domicile which are substantially similar to 0213 those contained in this section. Any insurer which is subject to 0214 registration under this section shall register within sixty (60) 60 0215 days after the effective date of this act or fifteen (15) 15 days after 0216 it becomes subject to registration, whichever is later, unless the 0217 commissioner of insurance for good cause shown extends the 0218 time for registration, and then within such extended time. The 0219 commissioner of insurance may require any authorized insurer which is a member of a holding company system which is not subject to registration under this section to furnish a copy of the 0222 registration statement or other information filed by such insur-0223 ance company with the insurance regulatory authority of domi-0224 ciliary jurisdiction.

- 0225 (b) Every insurer subject to registration shall file a registra-0226 tion statement on a form provided by the commissioner of insur-0227 ance, which shall contain current information about:
- 0228 (1) the capital structure, general financial condition, owner-0229 ship and management of the insurer and any person controlling 0230 the insurer;
 - (2) the identity of every member of the insurance holding

0083 any subpoena so issued, or refuses to testify or produce any 0084 books, papers, or documents, the state board of education, or any 0085 member thereof, may present a petition to the district court of the 0086 judicial district in which any hearing or investigation is being 0087 conducted, setting forth the facts, and thereupon the court shall, 0088 in a proper case, issue its subpoena to such person, requiring 0089 attendance before the court and there to testify or to produce 0090 such books, papers and documents as may be deemed necessary 0091 and pertinent by the practices commission or any member of it. 0092 Any person failing or refusing to obey the subpoena or order of 0093 the district court may be proceeded against for contempt in the 0094 same manner as for refusal to obey any other subpoena or order 0095 of the court. Hearings of the practices commission, including 0096 review of orders of the practices commission by the state board. shall be conducted in accordance with the provisions of the 0098 Kansas administrative procedure act.

Sec. 285. K.S.A. 72-8509 is hereby amended to read as follows: 72-8509. The state board of education, either on its own
initiative or on the recommendation of the professional standards
board or the professional practices commission, may remove a
member of such standards board or practices commission. Prior
to removal of a member, the member shall be given reasonable
notice and hearing before a committee of the state board, but in
accordance with the provisions of the Kansas administrative
procedure act. Removal of such member shall be accomplished
only by a majority vote of the entire membership of the state
board. Grounds for removal shall be misconduct or malfeasance
in office, incompetence or neglect.

Sec. 286. K.S.A. 1986 Supp. 74-2426 is hereby amended to read as follows: 74-2426. (a) Whenever Orders of the board of tax appeals enters a final order on any appeal, in any proceeding under the tax protest, tax grievance or tax exemption statutes or in any other original proceeding before the board, the board shall make written findings of fact forming the basis of its determination and final order and the findings shall be made a part of the final order. The board shall mail a copy of its final order to all parties to the proceeding within 10 days following the certifica-

oizo tion of the order. The appellant or applicant and the county
oizi appraiser shall be served by restricted mail shall be rendered
oizi and served in accordance with the provisions of the Kansas
oizi administrative procedure act.

- 0124 (b) No final order of the board shall be subject to review 0125 pursuant to subsection (c) unless the aggrieved party first files a 0126 motion for rehearing of that order with the board and the board 0127 has granted or denied the motion. If 30 days have lapsed from the 0128 date the motion was filed with the board, it shall be presumed 0120 that the board has denied the motion. Any order issued by the 0130 board following a rehearing shall become the final order of the 0131 board.
- (e) (b) Any action of the board pursuant to this section is only subject to review in accordance with the act for judicial review and civil enforcement of agency actions, except that:
- 0135 (1) The parties to the action for judicial review shall be the 0136 same parties as appeared before the board in the administrative 0137 proceedings before the board. The board shall not be a party to 0138 any action for judicial review of an action of the board.
- 0139 (2) There is no right to review of any order issued by the 0140 board in a no-fund warrant proceeding pursuant to K.S.A. 12-0141 110a, 12-1662 et seq., 19-2752a, 79-2938, 79-2939 and 79-2951, 0142 and amendments thereto, and statutes of a similar character.
- 0143 (3) The court of appeals has jurisdiction of any action for 0144 review pertaining to property appraised and assessed by the 0145 director of property valuation or excise, income or inheritance 0146 taxes assessed by the director of taxation. The district court of the 0147 proper county has jurisdiction in all other cases.
- 0148 (4) Review of orders issued by the board of tax appeals 0149 relating to the valuation or assessment of property for ad valorem 0150 tax purposes or relating to the tax protest shall be conducted by 0151 the district court of the county in which the property is located 0152 or, if located in more than one county, the district court of any 0153 county in which any portion of the property is located. Review of 0154 orders relating to tax exemption under K.S.A. 79-201 et seq., and 0155 amendments thereto, shall be conducted by the district court of 0156 Shawnee county.

Notwithstanding the provisions of subsection (g) of K.S.A. 1986 Supp. 77-526 and amendments thereto, a final order of the board shall be rendered in writing and served within 120 days after the matter was fully submitted to the board unless this period is waived or extended with the written consent of all parties or for good cause shown.

(b) No final order of the board shall be subject to review pursuant to subsection (c) unless the aggrieved party first files a petition for reconsideration of that order with the board in accordance with the provisions of K.S.A. 1986 Supp. 77-529 and amendments thereto.

(5) In addition to the cost of the preparation of the transcript, the appellant shall pay to the board the other costs of certifying the record to the reviewing court. Such payment shall be made prior to the transmission of the agency record to the reviewing court.

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(d) (c) If review of an order of the board relating to excise, income or inheritance taxes, is sought by a person other than the director of taxation, such person shall give bond for costs at the time the petition is filed. The bond shall be in the amount of 125% of the amount of taxes assessed or a lesser amount approved by the court of appeals and shall be conditioned on the petitioner's prosecution of the review without delay and payment of all costs assessed against the petitioner.

(e) (d) If review of an order is sought by a party other than the olfo director of property valuation or a taxing subdivision and the order determines, approves, modifies or equalizes the amount of valuation which is assessable and for which the tax has not been paid, a bond shall be given in the amount of 125% of the amount of the taxes assessed or a lesser amount approved by the reviewing court. The bond shall be conditioned on the petitioner's prosecution of the review without delay and payment of all costs of assessed against the petitioner.

Sec. 287. K.S.A. 1986 Supp. 74-2433 is hereby amended to 0175 read as follows: 74-2433. There is hereby created a state board of 0176 tax appeals, referred to in this act as the board. The board shall 0177 be composed of five members who shall be appointed by the 0178 governor, subject to confirmation by the senate as provided in 0179 K.S.A. 75-4315b and amendments thereto. Not more than three 0180 members of the board shall be of the same political party. 0181 Members of the board shall be residents of the state and one one shall be appointed from each of the five congressional districts of 0183 Kansas. The members of the board shall be selected with special 0184 reference to training and experience for duties imposed by this 0185 act. Members shall hold office for terms of four years. If a 0186 vacancy occurs on the board, the governor shall appoint a suc-0187 cessor to fill the vacancy for the unexpired term. The board shall 0188 select one of its members to serve as chairperson. The votes of 0189 three members shall be required for any action to be taken by the 0190 board. Meetings may be called by the chairperson and shall be 0191 called on request of a majority of the members of the board and 0192 when otherwise prescribed by statute.

Any member of the state board of tax appeals may be removed

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0194 by the governor for cause, after public hearing and at least 10 0195 days' notice conducted in accordance with the provisions of the 0196 Kansas administrative procedure act.

The state board of tax appeals shall have no capacity or power one to sue or be sued.

Sec. 288. K.S.A. 74-2438 is hereby amended to read as fol-0200 lows: 74-2438. An appeal may be taken to the state board of tax 0201 appeals from any finding, ruling, order, decision, or other final 0202 action on any case of the director of taxation or director of 0203 property valuation by any person aggrieved thereby. Notice of 0204 such appeal shall be filed with the secretary of the board within 0205 thirty (30) 30 days after such finding, ruling, order, decision, or 0206 other action on a case, and a copy served upon the director 0207 concerned. The board shall fix a time and a place for hearing said 0208 appeal, and shall notify the appellant or his attorney of record at 0209 least five (5) days prior to the date of said hearing Upon receipt of 0210 a timely appeal, the board shall conduct a hearing in accordance 0211 with the provisions of the Kansas administrative procedure act. Sec. 289. K.S.A. 74-3301 is hereby amended to read as fol-0213 lows: 74-3301. There is hereby created the Kansas fish and game 0214 commission, referred to in this act as the commission. The 0215 governor shall appoint, subject to confirmation by the senate as 0216 provided in K.S.A. 75-4315b and amendments thereto, five resi-0217 dents of this state to be members of the commission. One 0218 member shall be appointed from each of the four districts of this 0219 state and one from the state at large. For the purpose of the 0220 appointment and tenure of office of four members of the com-0221 mission the state is divided into four districts, which shall be 0222 constituted as follows:

First district, the counties of Atchison, Brown, Clay, Cloud, Dickinson, Doniphan, Douglas, Franklin, Geary, Jackson, Jefoz25 ferson, Johnson, Leavenworth, Lyon, Marshall, Miami, Morris, Nemaha, Osage, Ottawa, Pottawatomie, Republic, Riley, Saline, Shawnee, Wabaunsee, Washington and Wyandotte.

O228 Second district, the counties of Cheyenne, Decatur, Ellis, O229 Ellsworth, Gove, Graham, Jewell, Lincoln, Logan, Mitchell, O230 Norton, Osborne, Phillips, Rawlins, Rooks, Russell, Sheridan,

The hearing before the board shall be a <u>de novo</u> hearing unless the parties agree to submit the case on the record made before the director.

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burden of proof shall be upon the employee to establish that the
appointing authority did not act reasonably in taking such action.

- 0160 (g) No employee shall be disciplined or discriminated 0161 against in any way because of the employee's proper use of the 0162 appeal procedure.
- (h) A permanent employee who is demoted pursuant to this section need not meet the qualifications for the class of positions to which demoted if the appointing authority determines that the employee can reasonably be expected to perform satisfactorily the duties of the position to which the employee is demoted. A permanent employee who is demoted pursuant to this section shall have permanent status in the class to which demotion is made, effective on the date of the demotion.
- (i) In case of a situation in which the possibility of proposing dismissal, suspension or demotion of a permanent employee is indicated, but where the appointing authority needs time to conduct an investigation before proposing such action, or in a situation where immediate removal of an employee from such employee's job is needed to avoid disruption of work, or for the protection of persons or property, or for a similar reason, the appointing authority may relieve the employee of duties or change the duties of the employee for a limited period and keep the employee in pay status. The secretary of administration shall provide by rules and regulations, adopted pursuant to K.S.A. 75-3706 and amendments thereto, procedures to be followed in such cases.

Sec. 302. K.S.A. 75-3306 is hereby amended to read as fol-0185 lows: 75-3306. (a) The secretary of social and rehabilitation 0186 services shall provide a fair hearing for any person who is an 0187 applicant, client, inmate, other interested person or taxpayer 0188 who appeals from the decision or final action of any agent or 0189 employee of the secretary. The hearing shall be conducted by an 0190 employee or employees of the secretary of social and rehabilita-0191 tion services to be designated by the secretary as an appeals 0192 referce or committee. The secretary of social and rehabilitation 0193 services shall prescribe the procedure for hearing all appeals in 0194 accordance with the provisions of the Kansas administrative , except as set forth in the Kansas administrative procedure act and subsection (f) of this section,

subject to an order, as defined in K.S.A. 1986 Supp. 77-502 and amendments thereto, issued by

and who appeals such order

0195 procedure act.

It shall be the duty of the secretary of social and rehabilitation services to have available in all intake offices, during all office hours, forms for filing complaints for hearings, and appeal forms with which to appeal from the decision of the agent or employee of the secretary. The forms shall be prescribed by the secretary of social and rehabilitation services and shall have printed on or as a part of them the basic rules and regulations procedure for hearings and appeals prescribed by state law and the secretary of social and rehabilitation services.

- 0205 (b) The secretary of social and rehabilitation services shall 0206 have authority to investigate (1) any claims and vouchers and 0207 persons or businesses who provide services to the secretary of 0208 social and rehabilitation services or to welfare recipients, (2) the 0209 eligibility of persons to receive assistance and (3) the eligibility 0210 of providers of services.
- (e) The secretary of social and rehabilitation services shall 0212 have authority, when hearing appeals or conducting investiga-0213 tions as provided for in this section, to issue subpoenas; compel 0214 the attendance of witnesses at the place designated in this state; compel the production of any records, books, papers or other 0216 documents considered necessary; administer onths; take testi-0217 mony; and render decisions. A copy of each decision shall be 0218 delivered to the appellant, provider of services or agent or employee of the secretary, as the ease may be, who shall comply with the decision. If a person refuses to comply with any sub-0221 poena issued under this section or to testify to any matter regarding which the person may lawfully be questioned, the district court of any county, on application of the secretary, may issue an order requiring the person to comply with the subpoena and to testify, and any failure to obey the order of the court may be punished by the court as a contempt of court. Unless incapacitated; the person placing a claim or defending a privilege before the secretary shall appear in person and may not be excused from answering questions and supplying information. except in accordance with the person's constitutional rights and 0231 lawful privileges.

(c) The secretary of social and rehabilitation services shall have authority, when conducting investigations as provided for in this section, to issue subpoenas; compel the attendance of witnesses at the place designated in this state; compel the production of any records, books, papers or other documents considered necessary; administer oaths; take testimony; and render decisions. If a person refuses to comply with any subpoena issued under this section or to testify to any matter regarding which the person may lawfully be questioned, the district court of any county, on application of the secretary, may issue an order requiring the person to comply with the subpoena and to testify, and any failure to obey the order of the court may be punished by the court as a contempt of court. Unless incapacitated, the person placing a claim or defending a privilege before the secretary shall appear in person and may not be excused from answering questions and supplying information, except in accordance with the person's constitutional rights and lawful privileges.

[(c)] The presiding officer may close any portion of a hearing conducted under the Kansas administrative procedure act when matters made confidential, pursuant to federal or state law or regulation are under consideration.

[(d)] Except as provided in subsection (c) of K.S.A. 77-511 and o237 amendments thereto and notwithstanding the other provisions of the Kansas administrative procedure act, the secretary may o239 enforce any order issued pursuant to subsection (b) of K.S.A. o240 77-508 and amendments thereto, prior to the disposition of a o241 person's application for an adjudicative proceeding unless pro-0242 hibited from such action by federal or state statute, regulation o243 or court order.

O244 Sec. 303. K.S.A. 75-3340 is hereby amended to read as fol-O245 lows: 75-3340. (a) The division of services for the blind of the O246 department of social and rehabilitation services shall:

(a) (1) Provide for each licensed blind person such vending facility equipment, and adequate initial stock of suitable articles to be vended therefrom as may be necessary: Provided, however, That. Such equipment and stock may be owned by said the division of services for the blind, or by the blind individual to whom the license is issued: And provided further, That. If ozsa ownership of such equipment is vested in the blind licensee.

0254 (1) said (A) The division of services for the blind shall retain 0255 a first option to repurchase such equipment; and

0256 (2) (B) in the event such individual dies or for any other 0257 reason ceases to be a licensee or transfers to another vending 0258 facility, ownership of such equipment shall become vested in 0259 said the division of services for the blind (, for transfer to a 0260 successor licensee), subject to an obligation on the part of the 0261 division of services for the blind to pay to such individual or to 0262 his or her such individual's estate the fair value of his or her such individual's interest therein as later determined in accordance 0264 with regulations of the division of services for the blind and after 0265 opportunity for a fair hearing.

0266 (b) (2) If any funds are set aside, or caused to be set aside, 0267 from the proceeds of the operation of the vending facilities such 0268 funds shall be set aside, or caused to be set aside, only to the

of the support enforcement program set forth in K.S.A. 39-753 et seq. and amendments thereto except for federal debt set off activities shall be exempt from the provisions of the Kansas administrative procedure act and subsection (a) of this section.

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outs property valuation shall be made a party to such hearing. The state board of tax appeals shall make its determination upon such matter within 10 days of the conclusion of the hearing thereon and notify the county board and director of property valuation by mail of its determination within five days after the date such determination is made.

The director of property valuation shall require written jus-0423 0424 tification from the county board of equalization when that board 0425 issues an order modifying the valuation of individual tracts of ~ 0426 real property. The justification shall be conveyed on forms pre-0427 scribed by the director, notifying the director of such actions of 0428 the county board and conveyed by certified mail, return receipt 0429 requested, or personally delivered to the director of property 0430 valuation or his designee. The director shall within 90 days after 0431 receipt of such justification review such justification to deter-0432 mine compliance with K.S.A. 79-503a, and amendments thereto. 0433 If the director finds the county board's actions are not in com-0434 pliance with K.S.A. 79-503a, and amendments thereto, the di-0435 rector shall appeal the decision of the county board of equaliza-0436 tion to the state board of tax appeals which shall administer the 0437 appeal conduct a hearing on the appeal in accordance with the 0438 provisions of the Kansas administrative procedure act.

Sec. 321. K.S.A. 79-1575 is hereby amended to read as fol0440 lows: 79-1575. As soon as practicable after the return or affidavit
0441 is filed, the director shall make an examination thereof and
0442 determine the correct amount of the tax liability. If the tax found
0443 due is less than the amount paid, the excess so paid shall be
0444 refunded to the executor, administrator or deemed executor who
0445 paid the tax. If the tax found due shall be greater than the amount
0446 theretofore paid, or if a claim for a refund is denied, notice shall
0447 be mailed to the person filing the return by registered or cer0448 tified mail. The determination contained in such notice shall not
0449 require an adjudicative proceeding under the Kansas adminis0450 trative procedure act. The notice shall inform the executor,
0451 administrator or deemed executor (1) of the right to an informal
0452 conference as provided in this section and (2) that the failure to
0453 request an informal conference shall preclude any appeal under

0454 K.S.A. 74-2438 and amendments thereto. Within 30 days after the 0455 mailing of the notice any executor, administrator or deemed 0456 executor aggrieved by any such determination of the director 0457 may request a hearing of an informal conference before the 0458 director relating to the tax liability by filing a written request 0459 with the director. Upon receipt of such a request the director 0460 shall hold an informal conference within 90 days of the date of 0461 the request. Based on the evidence presented at such hearing 0462 informal conference, the director shall make a final determina-0463 tion within a reasonable time 30 days and shall notify the 0464 executor, administrator or deemed executor by registered or 0465 certified mail of the decision, accompanied by a notice and 0466 demand for payment. The tax shall be paid within 30 days 0467 thereafter, together with interest on the additional tax from the 0468 date the tax was due unless an appeal is taken in the manner 0469 provided by K.S.A. 74-2438, and amendments thereto. No addi-0470 tional tax shall be assessed for less than \$5.

Informal conferences held pursuant to this section may be otto conducted by the director or the director's designee. The rules of otto evidence shall not apply to an informal conference and no otto record shall be made except at the request and expense of the executor, administrator or deemed executor. The executor, administrator or deemed executor may present any evidence otto deemed necessary to determine the correct amount of tax. The director or director's designee shall clearly advise the executor, administrator or deemed executor of the statutory or other basis of the assessment of tax. If it is deemed necessary by the director to have additional information or documents provided by the executor, administrator or deemed executor, the director shall make a final determination within 30 days of the receipt of the additional information.

O485 Sec. 322. K.S.A. 79-1964a is hereby amended to read as fol-0486 lows: 79-1964a. When it is apparent to the governing body of any 0487 taxing district except cities, counties, community junior colleges, 0488 and school districts at tax levying time that the rate of levy, for 0489 any individual fund for which said the board desires to make a 0490 levy, is so limited by the maximum levy limit for the individual a hearing of

The hearing shall be conducted in accordance with the provisions of the Kansas administrative procedure act. An order finding additional tax shall be

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6308 vided further, That. Any such city having a surplus in any public 0309 utility fund may use such surplus to pay the warrants authorized 0310 by the board under this section: Provided further, That, When 0311 the money must be raised by a tax levy such city may issue and 0312 sell at par no-fund warrants in multiples of one hundred dollars 0313 (\$100) \$100 as hereinafter provided and place the money in the 0314 fund and issue regular warrants in the usual manner: Provided 0315 further, That. Whenever any such city receives insurance money 0316 in payment of damage occasioned by the unforeseen occurrence, 0317 and authority to issue warrants is authorized by the board under 0318 this section, such insurance money shall be deposited with the 0319 county treasurer immediately and used by the county treasurer 0320 in lieu of ad valorem taxes as provided in K.S.A. 79-2940 and 0321 amendments thereto. This section shall not require a deposit of 0322 insurance money in excess of the total amount of such warrants 0323 and interest thereon.

Sec. 329. K.S.A. 79-3226 is hereby amended to read as fol-0325 lows: 79-3226. As soon as practicable after the return is filed, the 0326 director of taxation shall examine it and shall determine the 0327 correct amount of the tax. If the tax found due shall be greater 0328 than the amount theretofore paid, or if a claim for a refund is 0329 denied, notice shall be mailed to the taxpayer. The determina-0330 tion contained in such notice shall not require an adjudicative 0331 proceeding under the Kansas administrative procedure act. The 0332 notice shall inform the taxpayer (1) of the right to an informal 0333 conference as provided in this section and (2) that the failure to 0334 request an informal conference shall preclude any appeal under 0335 K.S.A. 74-2438 and amendments thereto. Within 30 days after 0336 the mailing of such notice the taxpayer may request a hearing of 0337 an informal conference before the director relating to the tax 0338 liability by filing a written request with the director. Upon 0339 receipt of such a request the director shall hold an informal 0340 conference within 90 days of the date of the request. Based on 0341 the evidence presented at such hearing informal conference, the 0342 director shall make a final determination within a reasonable 0343 time 30 days and shall notify the taxpayer of such decision, 0344 accompanied by a notice and demand for payment. Notice under

a hearing of

The hearing shall be conducted in accordance with the provisions of the Kansas administrative procedure act. An order finding additional tax shall be

this section shall be sent by first-class mail in the case of individual taxpayers and by registered or certified mail in the case of all other taxpayers. The tax shall be paid within 20 days thereafter, together with interest at the rate per month prescribed by subsection (a) of K.S.A. 79-2968, and amendments thereto, on the additional tax from the date the tax was due unless an appeal is taken in the manner provided by law K.S.A. 74-2438 and amendments thereto, but no additional tax shall be assessed for less than \$5. Interest at such rate shall continue to accrue on any additional tax liability during the course of any appeal.

Informal conferences held pursuant to this section may be ost conducted by the director or the director's designee. The rules of evidence shall not apply to an informal conference and no record shall be made except at the request and expense of the ost taxpayer. The taxpayer may present any evidence deemed necessary to determine the correct amount of tax. The director or the director's designee shall clearly advise the taxpayer of the statutory or other basis for the assessment of tax. If it is deemed necessary by the director to have additional information or documents provided by the taxpayer, the director shall make a ose final determination within 30 days of the receipt of the additional information.

Sec. 330. K.S.A. 79-3229 is hereby amended to read as fol-0369 lows: 79-3229. Whenever the director of taxation has reason to 0370 believe that a taxpayer liable for tax under any provisions of 0371 article 32 of chapter 79 of the Kansas Statutes Annotated is about 0372 to depart from the state or to remove said such taxpayer's prop-0373 erty therefrom, or to conceal himself or herself or said oneself or 0374 such taxpayer's property therein, or to do any other act tending to 0375 prejudice, jeopardize or render wholly or partly ineffectual the 0376 collection of such tax unless proceedings be are brought without 0377 delay, the director shall immediately make an assessment for all 0378 such taxes due from such taxpayer, noting such finding on the 0379 assessment. Thereupon a warrant shall forthwith be issued for 0380 the collection of the tax as provided in K.S.A. 79-3235 and 0381 amendments thereto. The taxpayer may within fifteen (15) 15 0234 under authority thereof.

Sec. 342. K.S.A. 79-3608 is hereby amended to read as fol-0236 lows: 79-3608. It shall be unlawful for any person to engage in 0237 the business of selling tangible personal property at retail or 0238 furnishing services taxable hereunder in this state without a 0239 registration certificate from the director of taxation. Application 0240 for such certificate shall be made to said the director upon forms 0241 furnished by him or her the director, and shall state the name of 0242 the applicant, the address or addresses at which he or she such 0243 person proposes to engage in such business, and the character of 0244 such business: Provided; however,. Utilities taxable under this 0245 act shall not be required to register but shall comply with all 0246 other provisions of this act. Thereupon the taxpayer shall be 0247 issued a registration certificate to engage in the business for 0248 which application is made: Provided, however,. If said such 0249 applicant does at the time of making such application owe any 0250 sales tax, penalty, or interest, then before a registration certifi-0251 cate is issued the director of taxation shall require the applicant 0252 to pay the amount owed.

A separate registration certificate shall be issued for each place of business, and shall be conspicuously displayed therein. Upon violation of any of the terms of this act, the director after a certificate and a hearing may revoke such certificate after notice and hearing in accordance with the provisions of the Kansas administrative procedure act.

Sec. 343. K.S.A. 79-3610 is hereby amended to read as follows: 79-3610. The director of taxation shall examine all returns
filed under the provisions of this act, and shall issue final
determinations of tax liability hereunder in the manner prescribed by K.S.A. 79-3226, or any and amendments thereto,
relating to income taxes. Any taxpayer may request a hearing of
minformal conference before the director relating to his or her
such taxpayer's tax liability and a hearing conference thereon
shall be had and the director shall make a final determination
and give the taxpayer notice thereof. In case any person required
by the provisions of this act to make a return fails or refuses to do
so, said the director, after notice to such person, and a hearing an

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informal conference thereon, shall make a final determination of the amount of such tax according to his or her the director's best judgment and information.

Whenever the director of taxation has reasons reason to be-0275 lieve that a person liable for tax under any provisions of the 0276 Kansas retailers' sales tax act is about to depart from the state or 0277 to remove his or her such person's property therefrom, or to 0278 conceal himself or herself or his or her oneself or such person's 0279 property therein, or to do any other act tending to prejudice, 0280 jeopardize or render wholly or partly ineffectual the collection of 0281 such sales tax unless proceedings be brought without delay, the director shall immediately make an assessment for all sales taxes 0283 due from such taxpayer, noting such finding on the assessment. The assessment shall be made on the basis of emergency ad-0285 judicative proceedings in accordance with the provisions of 0286 K.S.A. 1986 Supp. 77-536 and amendments thereto. Thereupon a 0287 warrant shall forthwith be issued for the collection of the tax as 0288 provided in K.S.A. 79-3235, or any and amendments thereof. The 0289 taxpayer may within fifteen (15) 15 days from the date of filing of 0290 such warrant request a hearing by the director on the correctness 0291 of the jeopardy assessment. Hearings required under this paragraph shall be conducted in accordance with the provisions of the Kansas administrative procedure act.

Sec. 344. K.S.A. 79-3708a is hereby amended to read as fol10295 lows: 79-3708a. Whenever any retailer authorized to collect the
10296 tax herein imposed fails to comply with any of the provisions of
10297 this act, or any orders, rules or regulations of the secretary of
10298 revenue prescribed and adopted hereunder, the director may,
10299 upon a notice and hearing, by order revoke the permit, if any,
10300 issued to such retailer. If such retailer is a corporation authorized
10301 to do business in this state, the director may certify to the
10302 secretary of state a copy of an order finding that such retailer has
10303 failed to comply with certain specified provisions, orders, rules
10304 or regulations. The secretary of state shall, upon receipt of such
10305 certified copy, revoke the permit authorizing said such corpora10306 tion to do business within this state, and shall issue a new permit
10307 only when such corporation has complied with its obligations

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New Sec. 356. (a) This section applies to adjudicative proceedings before the commissioner of insurance concerning any rate, or any rule, regulation or practice pertaining to the rates over which the commissioner has jurisdiction and adjudicative proceedings held pursuant to the Kansas insurance holding companies act.

- (b)(1) After the commissioner has determined and announced that a hearing should be held, and prior to the issuance of a final order, no parties to the proceeding, or their counsel, shall discuss the merits of the matter or proceeding with the presiding officer unless reasonable notice is given to all parties who have appeared to enable the parties to be present at the conference.
- that a hearing should be held, prior to the issuance of a final order, copies of any written communications from any party regarding the proceeding that are directed to the presiding officer shall be mailed to all parties of record and proof of service shall be furnished to the commissioner. Communications requested by the commissioner's staff from any party and any written communication received by the commissioner's staff from any party shall be made a part of the file and the docket and shall be made available to all persons who desire to use them, provided that the commissioner's requests for information from a party shall be mailed to all parties of record.
- (3) The person or persons to whom any ex parte communication has been made shall promptly and fully inform the commissioner of the substance of the communication, and the circumstances thereof, to enable the commissioner to take appropriate action.

- (c) For purposes of this section, no member of t commissioner's technical staff shall be considered a party to any proceeding before the commissioner, regardless of participation in staff investigations with respect to the proceeding or of participation in the proceeding as a witness. Since the purpose of the staff is to aid the commissioner in the proper discharge of commissioner's duties, the presiding officer shall be free at all times to confer with any staff member with respect to any proceeding. However, no facts that are outside the record, and that reasonably could be expected to influence the decision in any matter pending before the commissioner, shall be furnished to any presiding officer unless all parties to the proceeding are likewise informed and afforded a reasonable opportunity to respond. Subsection (b) shall apply to staff counsel who have participated in the proceeding in regard to any adjudicatory proceeding before the commissioner.
- (d) All letters and written communications that are received by the presiding officer from members of the general public, and that are in the nature of ex parte communications, shall be made a part of the file in the docket and shall be made available to all persons who desire to see them. The deposit of such written communications and letters in the file shall not make them a part of the official record of the case.

New Sec. 357. For purposes of administrative proceedings of the insurance department under the Kansas administrative procedure act, "agency head" shall mean the commissioner of insurance or the assistant commissioner of insurance, when acting on behalf of the commissioner.

New Sec. 358. (a) The filing of a return with to director of taxation under article 15, 32, 33, 34, 36, 37, 41 or 47 of chapter 79 of the Kansas Statutes Annotated, and amendments thereto, shall not be deemed an application for an order under the Kansas administrative procedure act.

- (b) A determination by the division of taxation or the audit services bureau of the department of revenue concerning tax liability under article 15, 32, 33, 34, 36, 37, 41 or 47 of chapter 79 of the Kansas Statutes Annotated, and amendments thereto, which is made prior to the opportunity for a hearing before the director of taxation on such tax liability, shall not require an adjudicative proceeding under the Kansas administrative procedure act.
- (c) For purposes of the Kansas administrative procedure act, the director of taxation shall be deemed the agency head in regard to orders rendered by the director under chapter 79 of the Kansas Statutes Annotated, and amendments thereto.
- (d) Final orders of the director of taxation pursuant to K.S.A. 1986 Supp. 77-526 and amendments thereto, shall be rendered in writing and served within 120 days after conclusion of the hearing or after submission of proposed findings in accordance with subsection (f) of K.S.A. 1986 Supp. 77-526 and amendments thereto, unless this period is waived or extended with the written consent of all parties or for good cause shown.



JUSTICE ROBERT H. MILLER, CHAIRMAN. TOPEKA

JUDGE MARY BECK BRISCOE, TOPEKA JUDGE WILLIAM D. CLEMENT, JUNCTION CITY JUDGE HERBERT W. WALTON, OLATHE SENATOR ROBERT G. FREY, LIBERAL REPRESENTATIVE ROBERT S. WUNSCH. KINGMAN

ROBERT H. COBEAN, WELLINGTON JACK E. DALTON, DODGE CITY MARVIN E. THOMPSON, RUSSELL JAMES D. WAUGH, SECRETARY, TOPEKA Kansas Iudicial Council

Kansas Judicial Center 301 West Tenth Street Topeka, Kansas 66612-1507

COUNCIL STAFF RANDY M. HEARRELL

RESEARCH DIRECTOR MATTHEW B. LYNCH

RESEARCH ASSOCIATE NELL ANN GAUNT

> FISCAL OFFICER & ADMINISTRATIVE ASSISTANT

(913) 296-2498

March 16, 1987

Honorable Robert G. Frey, Chairman Senate Judiciary Committee State Capitol Topeka, Kansas 66612

Dear Senator Frey:

At the conclusion of the hearing on S.B. 334 on Thursday, March 5, you requested that the Administrative Procedure Advisory Committee to the Judicial Council meet with agency representatives to discuss concerns raised in regard to the bill. The advisory committee held such a meeting on Tuesday, March 10, and as a result of that meeting the advisory committee recommends certain amendments to S.B. 334. Attached is a balloon of the relevant sections of S.B. 334 which sets forth the advisory committee's recommended amendments. A brief summary of the recommended amendments follows:

Parole Board - The committee agreed with the chairman of the parole A board that it would be simpler and more direct to place the exemption for the parole board in 77-503(c) [sec. 2 of S.B. 334] rather than in 77-508(c)(10) [sec. 3].

Insurance Department - The committee recommends an exception from the ex parte provisions of 77-525 [sec. 10] for rate proceedings before the commissioner of insurance. The exception is essentially identical to that recommended for rate proceedings of the corporation commission and would involve the adoption of new sec. 356 on page 29 of the balloon.

The amendments to 40-3304 (sec. 113) contained on pages 13 and 14 of the balloon are intended to clarify the status of the various classes of persons who are given notice of hearing under that statute.

New sec. 357 on page 30 of the balloon is intended to clarify the meaning of the term "agency head" in the context of the insurance department. It is the opinion of the committee that new sec. 357 makes explicit the construction that would be given "agency head" in the absence of such a section.

SRS - At the request of the chief counsel for SRS, the committee recommends the addition of "or designee" to subsections (d) and (e) of 77-527 (sec. 11) as indicated on pages 6 and 7 of the balloon. Again, it is the opinion of the committee that this amendment merely makes explicit authority that may already be implied from the language of the section. The committee also recommends amendments requested by SRS to 75-3306 (sec. 302) which are set out on pages 20 through 22 of the balloon. The language of proposed subsection (c) on page 21 of the balloon is necessary to preserve investigatory powers which were inadvertently deleted.

Board of Tax Appeals - The proposed amendments to 77-529 (sec. 12) on page 8 of the balloon would preserve mandatory reconsideration for orders of the board of tax appeals. This recommendation also requires the amendment of 74-2426 (sec. 286) by the addition of a new subsection (b) as set out on page 18 of the balloon. Page 17 of the balloon contains two further amendments to 74-2426. The first gives the board 120 days within which to render an order. This time period is recommended with the provisions of 1987 S.B. 166 in mind. Senate Bill 166 would toll the accrual of interest on any tax appealed to the board 120 days after the matter was fully submitted. At the request of the board, the committee also recommends that 74-2438 (sec. 288) be amended as suggested on page 19 of the balloon. The amendment would clarify that hearings on appeals to the board are de novo unless the parties agree otherwise.

Director of Taxation - The committee recommends the amendment of 79-1575 (sec. 321), 79-3226 (sec. 329) and 79-3610 (sec. 43) to remove the proposed provisions for informal conferences before the director and to require instead formal hearings before the director in accordance with the provisions of the administrative procedure act. The recommended amendments to these sections are contained on pages 23 through 28 of the balloon. Presently, the statutes provide for a hearing before the director of taxation which is followed by the opportunity for a second hearing before the board of tax appeals. With the intention of reducing expense and delay, the advisory committee initially recommended in S.B. 334 that the hearing before the director be replaced with an informal conference. This is an area of ongoing discussions between private attorneys and the state agencies involved. At the same time, certain aspects of the situation are being addressed by pending legislation such as S.B. 166, which contains provisions for the tolling of interest on taxes which are the subject of administrative proceedings. In light of this activity, the committee recommends at this time the deletion of the provisions for informal conferences and the retention of hearings before both the director of taxation and the board of tax appeals, such hearings to be subject to the administrative procedure act.

The Committee also recommends that various concerns raised by the director of taxation be addressed by the adoption of new sec. 358 which appears on page 30 of the balloon. Subsection (a) is intended to avoid any construction of the administrative procedure act which would result in the application of the time lines contained in 77-511 to the processing of tax returns. Subsection (b) is intended to clarify the stage of the taxation process at which an opportunity for a hearing is required. Subsection (c) represents a more explicit statement of the meaning of the term "agency head" in regard to orders of the director of taxation. As was the case with the similar amendment for the board of tax appeals, subsection (d) gives the director 120 days within which to render an order. The 120-day provision for rendering an order was chosen with the provisions of 1987 S.B. 166 in mind.

In addition to the above recommendations, I should note a few areas where the position of the advisory committee is not viewed as satisfactory by some of the interested parties.

S.B. 334 contains the advisory committee's recommendation that rate proceedings of the corporation commission be exempted from the ex parte provisions of 77-525 (sec. 10, pages 11 through 13). Such exempted rate proceedings would be governed by the provisions of new sec. 355 (page 405), which represents a codification of the present KCC rule on ex parte communications. The KCC has never viewed the partial exemption contained in S.B. 334 as being sufficient. I believe that through prior testimony the senate judiciary committee is aware of the reasons for the respective positions of the KCC and the advisory committee. The KCC also has concerns about the authority of hearing examiners under the administrative procedure act which have not been alleviated by any of the recommendations of the advisory committee.

Finally, the public disclosure commission requested that the senate judiciary committee remove certain of their statutes from the bill on the basis that such statutes do not result in the issuance of an "order" as defined in 77-502(d) [sec. 1]. Unfortunately, due to prior commitments the attorney for the public disclosure commission was unable to meet with the advisory committee on March 10. At this time, the advisory committee recommends the retention of the public disclosure commission's statutes (sections 59, 60, 149 and 150) in S.B. 334. However, it is the intention of the advisory committee to meet with representatives of the public disclosure commission for further discussion of this issue and to do so in a manner which would allow sufficient time for legislative action.

Sincerely,

Matthew B. Lynch

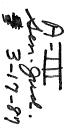
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0121 (a) of this section unless, after a public hearing thereon con-0122 ducted in accordance with the provisions of the Kansas admin-0123 istrative procedure act, the commissioner finds that:

- 0124 (A) After the change of control the domestic insurer referred 0125 to in subsection (a) of this section would not be able to satisfy the 0126 requirements for the issuance of a license to write the line or 0127 lines of insurance for which it is presently licensed;
- (B) the effect of the merger or other acquisition of control would be substantially to lessen competition in insurance in this state or tend to create a monopoly therein;
- 0131 (C) the financial condition of any acquiring party is such as 0132 might jeopardize the financial stability of the insurer or preju-0133 dice the interest of its policyholders;
- (D) the plans or proposals which the acquiring party has to 0135 liquidate the insurer, sell its assets or consolidate or merge it 0136 with any person, or to make any other material change in its 0137 business or corporate structure or management, are unfair and 0138 unreasonable to policyholders of the insurer and not in the 0139 public interest; or
- 0140 (E) the competence, experience and integrity of those per-0141 sons who would control the operation of the insurer are such that 0142 it would not be in the interest of policyholders of the insurer and 0143 of the public to permit the merger or other acquisition of control.
- 10144 (2) The public to permit the merger or other acquisition of control.
 10145 (2) The public hearing referred to in paragraph (1) of sub10146 section (d) of this section shall be held as soon as practical after
 10146 the statement required by this subsection (a) of this section is
 10147 filed, and at least 20 days' notice thereof shall be given by the
 10148 commissioner of insurance to the person filing the statement.
 10149 Not less than seven days' notice of such public hearing shall be
 10150 given by the person filing the statement to the insurer and to
 10151 such other persons as may be designated by the commissioner of
 10152 insurance. The insurer shall give such notice to its security10153 holders. The commissioner of insurance shall issue an order after
 10154 the conclusion of such hearing setting forth the commissioner's
 10155 findings. At such hearing, the person filing the statement the
 10156 insurer, any person to whom notice of hearing was sent, and any
 10157 other person whose interests may be affected thereby shall have

shall be a party.



SB 334

133

onesses, and offer oral and written arguments.

- (e) All statements, amendments or other material filed purolf suant to subsection (a) or (b) of this section, and all notices of
 public hearings held pursuant to subsection (d) of this section,
 shall be mailed by the insurer to its shareholders within five
 business days after the insurer has received such statements,
 amendments, other material or notices. The expenses of mailing
 shall be borne by the person making the filing. As security for the
 payment of such expenses, such person shall file with the commissioner of insurance an acceptable bond or other deposit in an
 amount to be determined by the commissioner of insurance.
- or (f) The provisions of this section shall not apply to:
- 0171 (1) Any offers, requests, invitations, agreements or acquisi-0172 tions by the person referred to in subsection (a) of this section of 0173 any voting security referred to in subsection (a) of this section 0174 which, immediately prior to the consummation of such offer, 0175 request, invitation, agreement or acquisition, was not issued and 0176 outstanding;
- 0177 (2) any offer, request, invitation, agreement or acquisition 0178 which the commissioner of insurance by order shall exempt 0179 therefrom as: (A) Not having been made or entered into for the 0180 purpose and not having the effect of changing or influencing the 0181 control of a domestic insurer; or (B) as otherwise not compre-0182 hended within the purposes of this section.
- 0183 (g) The following shall be violations of this section:
- 0184 (1) The failure to file any statement, amendment or other 0185 material required to be filed pursuant to subsection (a) or (b) of 0186 this section; or
- 0187 (2) the effectuation or any attempt to effectuate an acquisition 0188 of control of, or merger with, a domestic insurer unless the 0189 commissioner of insurance has given the commissioner's ap-0190 proval thereto.
- 0191 (h) The courts of this state are hereby vested with jurisdiction 0192 over every security holder of a domestic insurer and every 0193 person not resident, domiciled or authorized to do business in 0194 this state who files a statement with the commissioner of insur-

may petition for intervention in accordance with K.S.A. 77-521 and be deemed to meet the requirements for intervention contained in (a)(2) of K.S.A. 1986 Supp. 77-521, and amendments thereto, and shall have the right to present oral or written statements in accordance with K.S.A. 1986 Supp. 77-523 and amendments thereto