	Арр	proved 3/16/87 Date	
MINUTES OF THE SENATE C	COMMITTEE ONPUBLIC_H	EALTH AND WELFARE	
The meeting was called to order by _	SENATOR ROY M. EHRLIC	H Phairmarcan	at

10:00 a.m./pxn. on March 4 , 1987in room 526-S of the Capitol.

All members were present except:

Committee staff present:

Emalene Correll, Legislative Research Bill Wolff, Legislative Research Norman Furse, Revisor of Statutes Office Clarene Wilms, Committee Secretary

Conferees appearing before the committee:

Others present: See attached list

Senator Bond presented amendments to $\overline{\text{SB-113}}$ on behalf of the Kansas Medical Society. (attachment 1)

Senator Francisco made the motion to take up the proposed amendments one at a time. Senator Mulich seconded the motion. The motion carried.

Senator Bond moved to adopt the amendments on page 1 (attachment 1). Senator Salisbury seconded the motion. The motion carried.

Senator Bond made the motion to adopt the amendment adding "non-imbedded, superficial foreign bodies from the cornea and the conjunctiva."

Senator Morris made a substitute motion to adopt the amendment with the deletion of non-imbedded. Senator Anderson seconded the motion. The motion carried.

Senator Bond moved to adopt (4) on the balloon. Senator Anderson seconded the motion. The motion carried.

Senator Bond moved to adopt (5) on the balloon. Senator Anderson seconded the motion and then requested to withdraw his second. Senator Salisbury seconded the motion. The question was called. The motion failed.

Senator Bond moved to adopt the amendment removing "anti-glaucoma agents and" and adding "and non-steroidal". Senator Salisbury seconded the motion.

Senator Hayden made a substitute motion to add, following "agents" "shall be limited to a 14 day supply." Senator Anderson seconded the motion. The motion carried.

Senator Bond moved to take out "anti-glaucoma agents and" on line 92. Senator Hayden seconded the motion. The motion carried.

Senator Bond moved to accept the amendments to Article 15. Senator Reilly seconded the motion. The motion failed.

The second balloon was presented by Senator Hayden and was recommended by the optometrists. (attachment 2) The motion was made by Senator Hayden that the amendments on the balloon be passed in conjunction with those already passed. Senator Morris seconded the motion. The motion carried.

Senator Francisco made a substitute motion and moved that on line 103, page 3, strike the word "prescribe". Senator Hayden seconded the motion. The motion carried.

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON PUBLIC HEALTH AND WELFARE,
room 526-S, Statehouse, at 10:00 a.m./pxxxon March 4 , 19.87

Senator Hayden moved to pass SB-113 as amended. Senator Anderson seconded the motion. The motion carried.

Senator Salisbury presented the subcommittee report. (attachment 3) Staff presented a balloon of the amendments. (attachment 4)

The subcommittee were unanimous in their decision to recommend registration. The word "licensure" on page 3 should be changed to "registration."

Senator Salisbury moved to pass SB-78 out favorable as amended. Senator Mulich seconded the motion. The motion carried.

The chairman extended the thanks of the committee to the subcommittee for their work.

The meeting adjourned at 10:55 a.m. The next meeting will be March 5, 1987, at 10:00 a.m.

SENATE PUBLIC HEALTH AND WELFARE COMMITTEE DATE 3-4-87

(PLEASE PRINT)	ORGANIZATION
NAME AND ADDRESS	7
Tami Rosselot	Konsos State Nurses Assoc.
GWEN STANLEY	KANSAS SCHOOL NUICSE OFGANIZA
1795, At 1/564-pg	RDHE
Afric Nouna	KDHE
I'm Yodally	KOA
KETH & LANDIS	CHRISTIAN SCIENCE COMMITTEE
Que & Wolf	KDHE.
alech Walfill	SP S
Ya Bustaren	KARF
Dla Paslay	akci Ka
Mary Ann Salel	BSAB
Lelen Stephens	MACD
Jacque Oulse	KACD
Connie Hulfell	KS State Bd. of Ed.
Theran Freden	KSDE
Kudy Moler	Intregercy Condinating Council
Rathy Johnson	Parent rep
Lavil Haden	KSDE- early childhood handicapper
Sheren Short	Kansas NARAC
Micesolly & Emiles	KDHE_
Charles V. Hamm	KDH4E
	, .

SENATE BILL No. 113

. By Committee on Public Health and Welfare

1-29

AN ACT concerning the optometry law; defining the practice of
 optometry; establishing continuing education requirements;
 amending K.S.A. 65-1501, 65-1501a, 65-1505 and 65-1509a and
 K.S.A. 1986 Supp. 65-1626 and repealing the existing sections.

0021 Be it enacted by the Legislature of the State of Kansas:

O022 Section 1. K.S.A. 65-1501 is hereby amended to read as fol-O023 lows: 65-1501. The practice of optometry means:

(1) The examination of the human eye and its adnexae and the employment of objective or subjective means or methods (including topical pharmacological agents known generically as mesthetics, mydriatics and eyeloplegies the administering, or oo2s dispensing, of topical pharmacoutical drugs) for the purpose of diagnosing the refractive, muscular, or pathological condition thereof; and

0031 (2) the prescribing, use or adapting of lenses (including any 0032 ophthalmic lenses which are classified as drugs by any law of the 0033 United States or of this state), prisms, orthoptic exercises and 0034 visual training therapy for the relief of any insufficiencies or 0035 abnormal conditions of the human eyes cye and their its ad-

137 (3) the prescribing, administering or dispensing of topical 138 pharmaceutical drugs for the treatment of any insufficiencies or 139 abnormal conditions of the human eye and its adnexae.

0040 (b) The practice of optometry shall not include: (1) The use of 0041 phurmaeological agents for therapeutic purposes management 0042 and treatment of glaucoma except that therapeutic licensees 0043 may prescribe, administer, or dispense topical pharmaceutical 0044 drugs in the management and treatment of chronic open angle 9045 glaucoma; (2) the performance of surgery, except that therapeu-

except as otherwise limited by this section,

delete

0046 tic licensees may remove foreign matter that is not intraocular 0047 from the human eye and its adnexae; and (3) the use of topical 0048 pharmaceutical drugs pharmacological agents for the diagnostic 0049 or therapeutic purpose of diagnosing the refractive, muscular or 0050 puthological condition of the human eye or its adnexac purposes 0051 by a person licensed to practice optometry unless such person 0052 has successfully completed an examination approved by the 0053 board of examiners in optometry on the pharmacological actions 0054 of these agents and their elinical side effects meets and com-1055 pletes the requirements of K.S.A. 65-1505 and amendments 0056 thereto.

- Sec. 2. K.S.A. 65-1501a is hereby amended to read as fol-0058 lows: 65-1501a. For the purposes of this act the following terms oosy shall have the meanings respectively ascribed to them unless the 0060 context requires otherwise:
- (a) "Board" means the board of examiners in optometry for 0062 the state of Kansas.
- (b) "License" means a license to practice optometry granted under this act.
- (c) "Licensee" means a person licensed under this act to practice optometry.
- (d) "Adapt" means the determination, selection, fitting or use of lenses, prisms, orthoptic exercises or visual training therapy 10069 for the aid of any insufficiencies or abnormal conditions of the 0070 eyes after or by examination or testing.
- (e) "Lenses" means any type of ophthalmic lenses, which are 0072 lenses prescribed or used for the aid of any insufficiencies or 0073 abnormal conditions of the eyes.
- (f) "Prescription" means a verbal or written order directly 0075 from a licensee giving or containing the name and address of the 0076 prescriber, the license registration number of the licensee, the 0077 name and address of the patient, the specifications and direc-0078 tions for lenses, prisms, orthoptic exercises or visual training 0079 therapy to be used for the aid of any insufficiencies or abnormal 0080 conditions of the eyes, including instructions necessary for the 0081 fabrication or use thereof, the date of issue and expiration date. 0082

(g) "Prescription for topical pharmaceutical drugs" means a

non-imbedded, superficial foreign bodies from the cornea and the conjunctiva;

- (4) An optometrist certified to use topical pharmaceutical drugs as provided herein shall be held to a standard of care in the use of such agents in his diagnosis and treatment commensurate to that of a person licensed to practice medicine and surgery, who exercises that degree of skill and proficiency commonly exercised by an ordinary, skillful, careful and prudent person licensed to practice medicine and surgery.
- (5) If during the course of examining a patient, the optometrist determines the existence of:
- (A) ocular pressure greater than 24MM, or
- (B) any unexplained loss of visual field, or
- (C) a failure on the part of the individual being examined to achieve 20/40 or better corrected vision in each eye, or (D) signs of disease, the patient shall be referred to a person licensed to practice medicine and surgery.

ooss verbal or written order directly from a licensee expressly ceroost tified to prescribe drugs under this act and giving or containing the name and address of the prescriber, the license registration number of the licensee, the name and address of the patient, the name and quantity of the drug prescribed, directions for use, the number of refills permitted, the date of issue and expiration date.

- (h) "Topical pharmaceutical drugs" means drugs known generically as anesthetics, mydriatics, cycloplegics, anti-infectives, anti-glaucoma agents and anti-inflammatory agents administered topically and not by other means for the
 examination, diagnosis and treatment of the human eye and its
 adnexae.
- (i) "Dispense" means to deliver prescription only medica-0097 tion or ophthalmic lenses to the ultimate user pursuant to the 0098 lawful prescription of a licensee and dispensing of prescrip-0099 tion-only medication by a licensee shall be limited to a twenty-0100 four-hour supply or minimal quantity necessary until a pre-0101 scription can be filled by a licensed pharamacist.
- 0102 (j) "Diagnostic licensee" means a person licensed under this 0103 act and certified by the board to prescribe, administer or dis-0104 pense topical pharmaceutical drugs for diagnostic purposes.
- o105 (k) "Therapeutic licensee" means a person licensed under this act and certified by the board to prescribe, administer or 0107 dispense topical pharmaceutical drugs for therapeutic pur-0108 poses.
- Sec. 3. K.S.A. 65-1505 is hereby amended to read as follows:

 0110 65-1505. (a) Persons entitled to practice optometry in Kansas

 0111 shall be those persons heretofore lawfully registered, and every

 0112 person who is hereafter licensed in accordance with the provi
 0113 sions of this act. Every registered optometrist holding a valid

 0114 certificate of registration in effect licensee at the time this act

 1015 takes effect shall be deemed to be a licensed optometrist under

 1016 this act, and such person shall not be required to file an original

 1 application hereunder for a license every licensee certified by

 1018 the board to use topical pharmaceutical drugs for diagnostic

 1019 purposes at the time this act takes effect shall be deemed to be a

and non-steroidal

Article 15.—BOARD OF EXAMINERS IN OPTOMETRY

Cross References to Related Sections: Examination and registration, see ch. 65, art. 15.

74-1501. Board of examiners in optometry; appointment; qualifications; vacancies; removal. The governor shall appoint a board of examiners in optometry for the state of Kansas, consisting of four mem-bers. Three members shall be selected after consideration of a list of four or more names for each appointment, submitted by the Kansas optometric association, or its successor. One member shall be a representative of the general public. No person other than the member representing the general public shall be eligible for appointment as a member of the board unless such person has been engaged in the actual practice of optometry in the state of Kansas continuously for five years and is a resident thereof. All members shall serve for a term of three years, but in no case shall any member be appointed for more than three successive three year terms. In the case of a vacancy in the membership of the board for any reason. the governor shall appoint a successor of like qualifications to fill the unexpired term, and in making such appointment the governor shall give consideration to the list of persons last submitted. Each member of the board shall hold office until a successor is duly appointed and qualified. The governor shall have the power to remove from office any member of the board for neglect of duty. incompetency, improper or unprofessional conduct.

History: L. 1923, ch. 220, § 4; R.S. 1923, 74-1501; L. 1975, ch. 318, § 9; L. 1978, ch. 308, § 56; L. 1981, ch. 299, § 52; July 1.

Source or prior law:

4., 1909, ch. 229, §§ 3, 4.

Research and Practice Aids: Physicians and Surgeonsهــــ5(1).

C.J.S. Physicians and Surgeons § 6 et seq.

five members, one of which shall be a person licensed to practice medicine and surgery who specializes in the practice of ophthalmology.

One member shall be selected from a list of two or more names for the appointment, submitted by the Kansas State Ophthalmological Society or its successors.

or ophthalmology

SENATE BILL No. 113

By Committee on Public Health and Welfare

1-29

ON ACT concerning the optometry law; defining the practice of optometry; establishing continuing education requirements; amending K.S.A. 65-1501, 65-1501a, 65-1505 and 65-1509a and K.S.A. 1986 Supp. 65-1626 and repealing the existing sections.

ON BE it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 65-1501 is hereby amended to read as fol-

lows: 65-1501. The practice of optometry means:

(1) The examination of the human eye and its adnexae and the employment of objective or subjective means or methods (including topical pharmacological agents known generically as mosthetics, mydriatics and eyeloplegies the administering, or dispensing, of topical pharmaceutical drugs) for the purpose of diagnosing the refractive, muscular, or pathological condition thereof; and

0031 (2) the prescribing, use or adapting of lenses (including any 0032 ophthalmic lenses which are classified as drugs by any law of the 0033 United States or of this state), prisms, orthoptic exercises and 0034 visual training therapy for the relief of any insufficiencies or 0035 abnormal conditions of the human eyes eye and their its ad-

0037 (3) the prescribing, administering or dispensing of topical 0038 pharmaceutical drugs for the treatment of any insufficiencies or 0039 abnormal conditions of the human eye and its adnexae.

(b) The practice of optometry shall not include: (1) The use of pharmacological agents for therapeutic purposes management and treatment of glaucoma except that therapeutic licensees may prescribe, administer, or dispense topical pharmacoutical drugs in the management and treatment of chronic open angle glaucoma; (2) the performance of surgery, except that therapeu-

(a)

0046 tic licensees may remove foreign matter that is not intracoular 0047 from the human eye and its adnexas; and (3) the use of topical pharmaceutical drugs pharmacological agents for the diagnostic or therapeutic purpose of diagnosing the refractive; muscular or pathological condition of the human eye or its adnexae purposes by a person licensed to practice optometry unless such person has successfully completed an examination approved by the board of examiners in optometry on the pharmacological actions 0054 of these agents and their clinical side effects meets and com-0055 pletes the requirements of K.S.A. 65-1505 and amendments 0056 thereto.

Sec. 2. K.S.A. 65-1501a is hereby amended to read as follows: 65-1501a. For the purposes of this act the following terms shall have the meanings respectively ascribed to them unless the context requires otherwise:

(a) "Board" means the board of examiners in optometry for 0061 0062 the state of Kansas.

- (b) "License" means a license to practice optometry granted 0063 under this act. 0064
- (c) "Licensee" means a person licensed under this act to 0065 practice optometry.
- (d) "Adapt" means the determination, selection, fitting or use 0067 of lenses, prisms, orthoptic exercises or visual training therapy for the aid of any insufficiencies or abnormal conditions of the eyes after or by examination or testing.
- (e) "Lenses" means any type of ophthalmic lenses, which are 0072 lenses prescribed or used for the aid of any insufficiencies or abnormal conditions of the eyes.
- (f) "Prescription" means a verbal or written order directly 0074 from a licensee giving or containing the name and address of the prescriber, the license registration number of the licensee, the name and address of the patient, the specifications and directions for lenses, prisms, orthoptic exercises or visual training therapy to be used for the aid of any insufficiencies or abnormal 0080 conditions of the eyes, including instructions necessary for the 0081 fabrication or use thereof the date of issue and expiration date.

(g) "Prescription for topical pharmaceutical drugs" means a

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verbal or written order directly from a licensee expressly certified to prescribe drugs under this act and giving or containing
the name and address of the prescriber, the license registration
number of the licensee, the name and address of the patient, the
name and quantity of the drug prescribed, directions for use, the
number of refills permitted, the date of issue and expiration
and date.

- (h) "Topical pharmaceutical drugs" means drugs known gepolynomically as anesthetics, mydriatics, cycloplegics, anti-infecpolynomically and anti-inflammatory agents administered topically and not by other means for the polynomical treatment of the human eye and its man and its advance.
- (i) "Dispense" means to deliver prescription only medication or ophthalmic lenses to the ultimate user pursuant to the lawful prescription of a licensee and dispensing of prescription-only medication by a licensee shall be limited to a twentyor four-hour supply or minimal quantity necessary until a pre-
- 102 (j) "Diagnostic licensee" means a person licensed under this 103 act and certified by the board to prescribs, administer or dis-104 pense topical pharmaceutical drugs for diagnostic purposes.
- 0105 (k) "Therapeutic licensee" means a person licensed under 0106 this act and certified by the board to prescribe, administer or 0107 dispense topical pharmaceutical drugs for therapeutic pur-0108 poses.
- Sec. 3. K.S.A. 65-1505 is hereby amended to read as follows:
 0110 65-1505. (a) Persons entitled to practice optometry in Kansas
 0111 shall be those persons heretofore lawfully registered, and every
 0112 person who is hereafter licensed in accordance with the provi0113 sions of this act. Every registered optometrist holding a valid
 0114 certificate of registration in effect licensee at the time this act
 0115 takes effect shall be deemed to be a licensed optometrist under
 0116 this act, and such person shall not be required to file an original
 0117 application hereunder for a license every licensee certified by
 0118 the board to use topical pharmaceutical drugs for diagnostic
 0119 purposes at the time this act takes effect shall be deemed to be a

which anti-inflammatory agents shall be limited to a 14-day supply,

SENATE PUBLIC HEALTH AND WELFARE SUB-COMMITTEE ON SENATE BILL 78

The Sub-Committee held its fourth meeting on Monday, March 2, at 12:30 p.m. in room 529-S. Present: Senator Alicia Salisbury, Chairman; Senator William Mulich and Senator Eugene Anderson. Also present: Norman Furse, Revisor of Statutes office; Emalene Correll, Legislative Research office; and Senator James Francisco.

Staff reviewed a balloon version of SB 78; pointed out certain language which they felt to be unclear; discussed the necessary exclusions of many different categories of counselors, emphasizing that a criminal penalty was involved for violations; and cited the problem of how to establish certain key definitions.

An amendment to Section 13(b) was requested by Senator Francisco that would exempt those employed by private corporations for the purpose of assisting employees and the family member of the employee of that same corporation, so long as such individuals are performing counseling or counseling-related activities within the scope of their employment.

An amendment to Section 13(f) was requested by Jacque Oakes representing the Counselors' Association that would provide that nothing in the professional counselors licensing act shall be construed to authorize a person licensed under this act to diagnose or treat mental illness or disease unless supervised by a licensed psychologist or physician with appropriate preparation in formal diagnosis.

The committee's final determination was that there were too many impediments and uncertainties to recommend a bill for licensure. Difficulties were cited in sections pertaining to scope of practice, educational requirements, and exclusions from licensure act. They agreed to recommend a bill providing for the registration of counselors rather than licensure.

One identified policy issue was left undetermined, that of whether to include counselor positions on the Board of Behavorial Sciences.

Meeting adjourned at 1:35.

SENATE PUBLIC HEALTH AND WELFARE SUB-COMMITTEE ON SENATE BILL 78

The Sub-Committee held its third meeting on Tuesday, February 19, at 1:30 p.m. in room 529-S. Present: Senator Alicia Salisbury, Chairman; Senator William Mulich and Senator Eugene Anderson. Also present: Norman Furse, Revisor of Statutes office; Emmaline Correll, Legislative Research office.

The chairman asked for recommendations. Senator Anderson stated that he favored licensure but that several clarifications were needed. Senator Mulich concurred. The chairman reported that Mary Ann Gabel, Executive Director of the Behavioral Sciences Board had raised some administrative questions pertaining to licensure, particularly in determining whether an applicant had met the education requirement. Before social workers and psychologists were authorized to seek licensure, the core curriculum had been defined and programs accredited. Her concerns centered around the capacity of the Board of Behavioral Sciences to review individual transcripts and out of state educational programs and subsequent suits that could be brought on behalf of clinical applicants who might consider the judgments made by the Board to be arbitrary and capricious.

Committee members and staff discussed the need for clarification in the following areas: Scope of practice, educational requirements and interpretations, and categories of counselors to be excluded. Amendments were proposed and the revisor was directed to prepare a balloon for SB 78. Staff was also asked to prepare a list of counselor groups so that the committee could consider which areas of practice should be included in the exclusion section.

The chairman announced that a subsequent meeting would be scheduled. Meeting admourned at 2:30.

SENATE PUBLIC HEALTH AND WELFARE SUB-COMMITTEE 🚭 SB 78

The Sub-Committee on SB 78 met on Monday, February 16, at 10:00 a.m. in Room 521-S.

Present were: Senator Alicia Salisbury, Chairman; Senators William Mulich and Eugene Anderson, members. Also present: Rita Wolf, Department of Health and Environment; Norman Furse, Revisor of Statutes office; Mary Ann Gabel, Executive Director of the Behavioral Sciences Board, and Dr. Lloyd Stone, Professor, head of Counselors' Licensure Task Force and president of the Kansas Council of Educators and Supervisors.

Rita Wolf represented Dr. Jack Walker, Secretary of the Department of Health and Environment, to explain why his recommendation for credentialing was different from that of the former Secretary, Barbara Sabol. Mrs. Sabol had recommended registration; Dr. Walker recommends licensure. Mrs. Wolf stated that Dr. Walker feels the licensure level would provide better protection for the public; would allow for a requirement for continuing education; would provide the client with better opportunity for legal recourse; and would be a stronger method of credentialing which would provide more "teeth." Dr. Walker feels there is some degree of uncertainty as to whether or not the three criteria established by the technical committee for an applicant has been met. He recommends that the definition of "mental health counselor" include the following four categories: clinical mental health; rehabilitation; career; and marriage and family. A problem area is the definition of "scope of practice," but he feels that licensure would tighten and better define "scope of practice" than would registration. Mrs. Wolf stated that 37% of the counselors are in private practice and that it is difficult to regulate professions not associated with institutions. Therefore, it becomes very necessary for the legislature to define the terms, as many definitions presently used are not consistent.

Dr. Lloyd Stone spoke on the subject of accreditation for licensure of counselors with respect to the need to develop core curriculum. Such a process was begun in January, 1985, and is going forward. A private accreditation group called the Council for Accreditation of Counseling and Related Educational Programs (CACREP) was established some years ago and there are presently approximately 50 programs throughout the country accredited by CACREP. None of the six state schools which have counseling programs are accredited.

Norman Furse reviewed a summary he had prepared outlining policy options, alternatives, and clarifications necessary in order to establish the appropriate level of credentialing, if any.

Senator Anderson and Senator Mulich both expressed the need to ask further questions and Mary Ann Gabel submitted a list of written questions involving interpretation which are attached to and made a part of these minutes together with the outline presented by Norman Furse.

The chairman announced the need to schedule a subsequent meeting. Meeting adjourned at 11:00.

STATE OF KANSAS

BARBARA L. KOVAROVIC, J.D., Chairperson MARY ANN GABEL, Executive Secretary



Landon State Office Building 900 Jackson, Room 855 Topeka, Kansas 66612-1220 913/296-3240 KANS-A-N 561-3240

BOARD MEMBERS: Public Members
BARBARA L. KOVAROVIC, J.D.
DELBERT L. POTTER
ROBERT M. SMITH, Ph.D.

BEHAVIORAL SCIENCES REGULATORY BOARD

Psychology WILLIAM L. ALBOTT, Ph.D. NANCY J. GARFIELD, Ph.D.

Social Work PATRICIA L. EWALT, Ph.D. MARVIN A. KAISER, Ph.D.

MEMORANDUM:

TO:

Rita Noll, Assistant Attorney General

FROM:

Mary Ann Gabel, Executive Secretary

DATE:

January 28, 1987

SUBJECT:

Senate Bill No. 78 - An Act Concerning Counselors

I am enclosing a copy of Senate Bill 78 regarding the licensure of counselors under the jurisdiction of the Behavioral Sciences Regulatory Board.

I am requesting your review in terms of interpretation whether or not the practice of this group of persons can be defined and regulated by this board given the language of proposed statute.

Lines 0034-0039 - how exactly does this differ from the definition of social work practice in K.S.A. 75-5347(b) psychology in K.S.A. 74-5302(a)?

Lines 0039-0042 - would the interpretation of this section mean that counselors can engage in "psychological testing"?

Lines 0043-0046 - same question as presented in lines 0034-0039.

Lines 10050-0055 indicate "licensure". Secretary Sabol's final report recommended regulation by means of "registration". Is it appropriate that the bill was drafted using licensure as opposed to registration?

individual is Lines 0081-0082 - what does it mean if สเท "establishing residency"?

Lines 0096-0102 - Does this mean that if an individual has a doctoral degree they are then required to have only one year of supervised experience?

lines 0114-0115 - same question as presented in lines 0081-0002.

Page 2 of 2

Lines 0116-0120 - Does this mean that anyone who would not qualify for licensure as a professional counselor could qualify for licensure as an associate provided the board approved their application? What group of persons would then be licensed? I can see a wide range of "almost fits but not quite".

Lines 0160-0166 - It appears that the application for license fee is separate from an application for endorsement in a specialty. Is this interpretation correct.

Lines 0170-0213 - This appears to be a "laundry list" of shall nots. Does line 0212-0213 enable the board to add additional practice violations through rules and regulations?

Lines 0214-0218 - It would appear that the board would not have the discretion to suspend anyone's license for a period longer than six (6) months. Is this correct? If you will think back over the recent disciplinary cases, most of the periods of suspension are for one year or until such time as the person is deemed rehabilitated.

Lines 0219-0222 - Would the board have the discretion to revoke a license and hold the revocation in suspense pending satisfactory completion of prescribed remedial action?

Lines 0220-0240 - This section appears to be a "grandfathering" section. What if an examination does not exist or cannot be found in the six-month period of time (July 1, 1987 - January 1, 1908), what happens to applicants at that point?

Lines 0250-0255 - This section appears to be an "exemption" section. Is this correct? After removing all the persons in these exempt agencies, I wonder who is left to regulate.

Lines 0262-0266 - This section provides for practice by a nonresident individual for not more than 30 days. The psychology statutes provide for ten days (K.S.A. 74-5345). Is it appropriate that this period of time differs?

Lines 0312-0386 - It appears that an advisory committee is established and named by the board for the purpose of assisting the board members in establishing licensure. It also appears that this advisory committee automatically expires on January 1, 1988 or until two additional members are appointed to the board. Is it feasible that all this work can be established within the six-month period of time (or less)?

Please review this bill in its entirety. I may have missed something you will see as presenting a legal problem. I would appreciate your feedback at your earliest convenience.

Thank you.

cc: BSRB Members w/enclosures

Subcommittee SB 22

I. Policy Alternatives - Credentialing Act

- A. No change necessary at this time?
- B. Statutory regulation other than registration or licensure?
- C. Registration? Only registered group may use a given title.
- D. Licensure? Only licensed group may engage in defined scope of practice and use a given title.

II. Conferees - General

- A. Take no action on bill.
- B. Authorize an interim study of the proposal.
- C. Change bill to registration with modifications in scope of practice and exclusion clause.
- D. Licensure with changes in scope of practice, exclusion clause and basic educational requirements.
- E. Licensure with bill basically as drafted.

III. Conferees - Specific

- A. Scope of practice: suggestion of greater emphasis on mental illness; suggestion that strike "emotional, mental" from page 1, line 37.
- B. Delete definition of "specialty" from page 2, lines 56-59.
- C. Modify areas of study, page 3, lines 86-95.
- D. Modify exclusion clause (Sec. 13):
 - If licensure or registration adjust to exclude a number of other groups;
 - 2. to prohibit counselors from engaging in practice of medicine or requiring them to comply with healing arts act (see psychologists act);
 - 3. to prohibit a counselor from diagnosing or treating mental illness or disease.

IV. General Policy Areas

- A. Level of credentialing, if any.
- B. Scope of practice.
- C. Credentialing associate counselors.
- D. Educational requirements.
- E. Exclusion clause.

Public Health and Welfare Sub-Committee on SB 78

MINUTES

The Sub-Committee on SB 78 met on Friday, February 13, at 8:00 a.m. in Room 531-N.

Present were: Senator Alicia Salisbury, Chairman; Senators William Mulich and Senator Eugene Anderson. Also present were: Emmaline Correll of Legislative Research; Norman Furse, Revisor of Statutes office; Mary Ann Gabel, Executive Director of the Behavioral Sciences agency.

Emmaline Correll reviewed the credentialing application for licensure of professional counselors. She reported the final findings and recommendations of the Statewide Health Coordinating Council (SHCC) as well as the recommendations of the former Secretary of Health and Environment and the present Secretary of Health and Environment. Criteria and standards used by the technical committee in their review were those that existed prior to legislative amendment in 1986. It was the technical committee's finding that certain of these criteria were met and others were not met. Though that committee found the status quo to pose no inherent harm to the public, it was nonetheless their recommendation that professional counselors in private practice be credentialed in the form of licensure by the State of Kansas.

The former Secretary of Health and Environment, Barbara Sabol, in her report to the legislature, reduced the level of credentialing to that of registration. However, the present Secretary of Health and Environment, Jack Walker, concurs with the technical committee that the appropriate level of credentialing is licensure.

Norman Furse reviewed with the committee KSA 65-5007 pertaining to the levels of credentialing.

The chairman asked Mary Ann Gabel to brief the committee on how the passage of SB 78 would be administered by the Board of Behavioral Sciences. A number of questions were raised as to how SB 78 distinguishes the core curriculum and the lack of uniformity in counseling curriculum among colleges and universities in Kansas. It is the Executive Secretary's view that the transcript of each applicant will have to be reviewed in order to determine whether or not the applicant has met the educational requirement.

The committee and staff feel that there are several issues which should be resolved before recommending passage of SB 78: (1) educational requirements (2) definition of "counselor" (3) specialized counseling groups to be included in the legislation (4) Does the applicant group meet all the criteria set forth for credentialing at the licensure level?

The meeting was adjourned. The next meeting will be Monday, February 16, at 10:00 a.m. in Room 521-S. Dr. Lloyd Stone will be asked to review national accreditation standards and educational requirements to become a licensed counselor.

Preliminary Mark-up II

SENATE BILL No. 78

By Committee on Public Health and Welfare

1-26

0017 0018 001 001 0021 0022 0023	havioral sciences regulatory board; establishing the advisory commission on professional counseling; declaring certain acts to be unlawful and providing penalties for violations; amending K.S.A. 1986 Supp. 74-7501 and 74-7507 and repealing the	professional registration	
	Be it enacted by the Legislature of the State of Kansas:	~[<u>1</u> 6	
0025	New Section 1. Sections 1 through 17 shall be known and may be cited as the professional counselors licensing act.	- registration	
0027	مسيحيد بسمها	<u>registration</u>	
0028	act:		
0029	(a) "Board" means the behavioral sciences regulatory board		
0030	created by K.S.A. 74-7501 and amendments thereto.	——————————————————————————————————————	
0031	(b) "Practice of counseling" means assisting an individual or	professional	
	group for a fee, monetary or otherwise, through counseling,		
0030	assessment, consultation and referral.	Professional of	anuman lima
00	(c) "Counseling" means to assist an individual or group to	Professional (counseling
	develop understanding of personal strengths and weaknesses, to		
	restructure concepts and feelings, to define goals and to plan		
	actions as these are related to personal, social, emotional, mental	Cadoucional	
	and career development and adjustment.		
0039	(5)		
	and interpreting instruments designed to describe an individual's aptitudes, abilities, achievements, interests and personal		
	characteristics.		
0043			
	methods and techniques of the practice of counseling to assist in		
(X	solving current or potential problems of individuals or groups in		
0040	relation to a third party.		

Ot.	(f) "Referral" means the evaluation of information to identify	
0048	problems and to determine the advisability of referral to other	
	practitioners.	
0050	(g) "Licensed professional counselor" means a person who is	Registered
0051	licensed under this act to engage in the practice of counseling.	registered
0052	(h) "Licensed associate counselor" means any person li-	private
0053	censed under this act to engage in the practice of counseling for a	
0054	fee, monetary or otherwise, while under the supervision of a	· :
0055	licensed professional counselor.	
0056	(i) "Specialty" means the designation of a subarea of coun-	
€0057	seling practice and includes, but is not limited to, clinical mental	
300	ealth counseling, rehabilitation counseling, career counseling	
0059	and marriage and family counseling.	
0060	New Sec. 3. (a) On and after January 1, 1988, no person shall	!
0061	represent that such person is alicensed professional counselor,	registered
0062	licensed counselor or professional counselor or engage in the	
0063	practice of counseling for a fee, monetary or otherwise, without	
0064	having first obtained a license as a professional counselor under	registration
	the professional counselors licensing act.	
0066	(b) On and after January 1, 1988, no person shall represent	
0067	that such person is a licensed associate counselor or engage in	
0068	the practice of counseling as an associate counselor for a fee,	,
0069	monetary or otherwise, without having first obtained a license as	
	an associate counselor under the professional counselors licens-	
	ing act.	
007	(c) Violation of this section is a class B misdemeanor.	ر بسم
0073	New Sec. 4. (a) Applications for licensure as a professional	registration
0074	counselor shall be made to the board on a form and in the manner	
0075	prescribed by the board. Each application shall be accompanied	8
	by the fee fixed under section [9]	
0077	(b) Each applicant for licensure as a professional counselor	registration
	shall furnish evidence satisfactory to the board that the appli-	
0079	(1) Is at least 21 years of age:	18
0081	L W	170
	(2) is a resident of, or in the process of establishing residency in, this state;	
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VIV.	(3) has completed 60 graduate semester hours including a	1

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graduate degree from a college or university approved by the board and which includes study in each of the following areas:

- (A) Counseling theory and practice;
- (B) the helping relationship;
- (C) group dynamics, processing and counseling;
- (D) human growth and development;
- (E) lifestyle and career development;
- 0091 (F) appraisal of individuals;
- 0092 (G) social and cultural foundations;
 - (H) research and evaluation;
- 009' (I) professional orientation;
 - (J) supervised practicum and internship; and
- (4) has three years of supervised full-time experience in professional counseling acceptable to the board. An applicant may subtract one year of the required professional experience for every 30 graduate semester hours obtained beyond the master's degred, provided that such hours are clearly related to the field of professional counseling. In no case shall the applicant have less than one year of the required professional experience; and
- 0103 (5) has validated the statement of professional intent as well o104 as demonstrated knowledge of the field of counseling in general 0105 by passing an examination required by the board.

New Sec. 5. (a) Applications for licensure as an associate our counselor shall be made to the board on a form and in the manner or prescribed by the board. Each application shall be accompanied our the fee fixed under section 9.

- 0110 (b) Each applicant for licensure as an associate counselor 0111 shall furnish evidence satisfactory to the board that the appli-0112 cant:
- 0113 (1) Is at least 21 years of age
- 0114 (2) is a resident of, or in the process of establishing residency 0115 in, this state:
- 0116 (3) has earned a master's degree from an institution of higher 0117 education approved by the board, which is primarily counseling 0118 in content and which meets the academic and training content 0119 standards established by the board for this purpose or the sub-

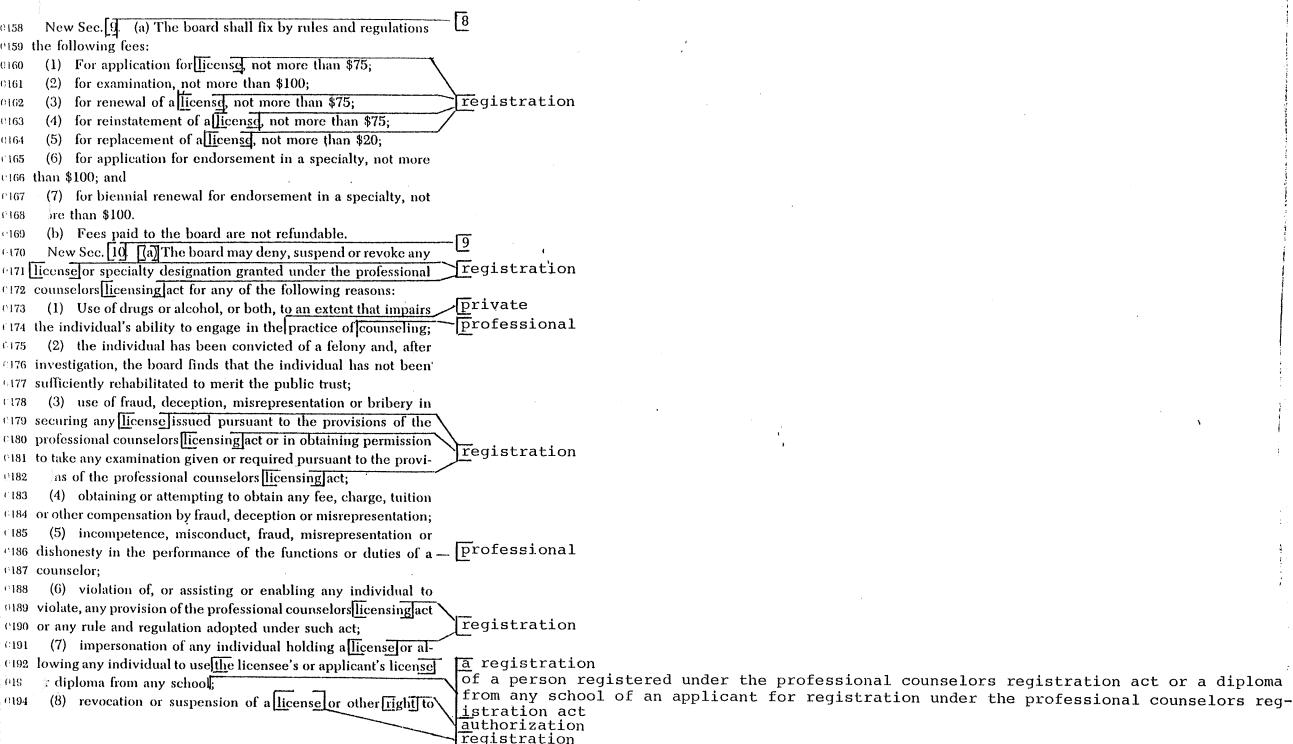
in counseling

 $\overline{4}$ 5 graduate semester hours distributed among

60 graduate semester hours required for licensure

passed

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SB 78 0195 practice counseling granted by another state, territory, federal 0196 agency or country upon grounds for which revocation or sus-0197 pension is authorized by the professional counselors licensing 0198 act; the individual is mentally ill or physically disabled to an 0199 0200 extent that impairs the individual's ability to engage in the 0201 practice of counseling; (10) assisting or enabling any person to practice or offer to 0203 practice professional counseling who is not licensed and cur-0204 rently eligible to practice under the provisions of the profesonal counselors licensing act: registration (11) the issuance of the license was based upon a material 0207 mistake of fact; (12) violation of any professional trust or confidence: (13) use of any advertisement or solicitation which is false, 0210 misleading or deceptive to the general public or persons to 0211 whom the advertisement or solicitation is primarily directed; or (14) unprofessional conduct as defined by rules and regula-0213 tions adopted by the board. Suspension of a license upon order of the board shall not 0215 be for a period greater than six months and any licensee thereby 0216 suspended shall not practice counseling in this state until the 0217 termination of the suspension period and subsequent reinstate-0218 ment of the license by the board.

Revocation of a license upon order of the board shall be 0220 for a period of at least three years and a person whose license has 0221 been revoked may not apply for reinstatement until at least three 0222 years from the date such revocation is legally effective. New Sec. 11. The confidential relations and communica-

0224 tions between a licensed professional counselor or licensed 0225 associate counselor and such counselor's client are placed on the 0226 same basis as provided by law for those between an attorney and 0227 an attorney's client. Nothing in this act shall be construed to 0228 require such privileged communications to be disclosed. New Sec. 12 Before January 1, 1988, the board, upon receipt

0230 of a proper application and payment of fees, shall issue a license 0231 lithout examination to a person who prior to July 1, 1987:

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0232 (a) Has practiced full time as a professional counselor for at 0233 least five years and possesses a graduate degree in counseling 0234 from a college or university approved by the board and is 0235 currently engaged in the practice of counseling; or

0236 (b) has practiced full time as a professional counselor for at 0237 least two years, possesses a graduate degree with at least 60 0238 graduate semester hours in counseling from a college or univer-0239 sity approved by the board and is currently engaged in the 0240 practice of counseling.

New Sec. 13. Nothing in the professional counselors licens-0242 ing act shall be construed:

(a) To apply to the activities and services of qualified mem-0244 bers of other professions, such as physicians, psychologists, 0245 registered nurses or social workers performing counseling con-0246 sistent with the laws of this state, their training and any code of 0247 ethics of their professions, so long as they do not represent 0248 themselves by any title or description in the manner prescribed 0249 in section 3;

0250 (b) to apply to the activities, services and use of an official 0251 title on the part of an individual employed as a counselor by any 0252 federal, state, county or municipal agency or public or private 0253 educational institution, so long as such individuals are perform0254 ing counseling or counseling-related activities within the scope 025′ f their employment;

0256 (c) to apply to the activities and services of a student, intern 0257 or trainee in counseling pursuing a course of study in counseling 0258 in a regionally accredited institution of higher education if these 0259 activities are performed under supervision and constitute a part 0260 of the supervised course of study, so long as such an individual is 0261 designated a "counselor intern";

0262 (d) to apply to the activities and services rendered by a 0263 nonresident individual not more than 30 days during any calen-0264 dar year, such individual is duly authorized to perform such 0265 activities and services under the laws of the state or country of 0266 such individual's principal residents;

02. (e) to apply to the activities and services of a rabbi, priest, 0268 minister or elergyperson of any religious denomination or sect.

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professional groups including, but not limited to, attorneys,

__ _residence o269 so long as such activities and services are within the scope of the 0270 performance of such individual's regular or specialized ministe-0271 rial duties and for which no separate charge is made, or when 0272 such activities are performed, with or without charge, for or 0273 under auspices or sponsorship, individually or in conjunction 0274 with others, of an established and legally recognizable church, 0275 denomination or sect and when the individual rendering service 0276 remains accountable to the established authority thereof

(e) to authorize a person licensed under this act to diagnose or treat mental ${f i}$ llness or disease.

New Section [14] (a) In accordance with the provisions of this
core section, the board may establish specialties within the practice of
core punseling and provide for the endorsement of [licensed] profescore sional counselors in such specialties. The board shall adopt rules
core and regulations applicable to the endorsement of specialties
core which:

0283 (1) Establish categories of specialties within the practice of—0284 counseling which are consistent with specialties recognized by 0285 the profession of counseling:

0286 (2) establish education, training and qualifications necessary 0287 for endorsement for each category of specialty established by the 0288 board at a level adequate to assure the competent performance of 0289 the specialty; and

0290 (3) define each category of specialty established under this o291 section and establish limitations and restrictions on each cate0292 gory, as appropriate. The definition of each category of specialty
0292 stablished under this paragraph (a)(3) shall be consistent with 0295. The education, training and qualifications required to obtain an 0295 endorsement in that category of specialty and shall be consistent with 0296 with the protection of the public health and safety.

(b) The board may fix by rule and regulation an application fee for endorsement in a specialty and shall fix a biennial renewal fee for endorsement in a specialty. The application fee and biennial renewal fee shall be fixed in accordance with section 9. Any such fee shall be in addition to other fees collected by the board under the professional counselors licensing act.

(c) A licensed professional counselor holding an endorsement from the board in a specialty within the practice of coun-

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oso seling may represent to the public that such individual is enoso dorsed in such specialty. It shall be unlawful for any individual oso not endorsed in a specialty within the practice of counseling to oso intentionally represent to the public that such individual is oso endorsed in such specialty. Violation of this subsection (c) is a oso is a oso seling to the public that such individual is

New Sec. 15. (a) There is hereby established an advisory commission on professional counseling. The advisory commission shall advise the behavioral sciences regulatory board on matters relating to the implementation of the professional counseling. The advisory commission shall be attached control of the behavioral sciences regulatory board and shall be within the board as a part thereof. All budgeting, purchasing and related management functions of the commission shall be administered under the direction and supervision of the board. All vouchers for expenditures of the advisory commission shall be approved by the chairperson of the board or a person designated by the chairperson.

(b) The advisory commission shall consist of five members 0325 appointed by the behavioral sciences regulatory board. The 0326 board shall appoint to the advisory commission three members 0327 who are actively engaged in the practice of counseling and who 0328 are licensed professional counselors or who are eligible to be-0329 come licensed professional counselors under the professional 0330 counselors licensing act, at least one of whom is currently inblved in counseling education. The board shall also appoint one 0332 member of the advisory commission who is a member of the 0333 behavioral sciences regulatory board and is a licensed psycholo-0334 gist and one member of the advisory commission who is a 0335 member of the behavioral sciences regulatory and is a licensed 0336 social worker. If a vacancy occurs on the advisory commission, 0337 the board shall appoint an individual of like qualifications to fill 0338 the vacancy. The terms of the members of the advisory commis-0339 sion shall expire on the date of expiration of this section under 0340 subsection (d).

(c) Members of the advisory commission attending meetings of the advisory commission, or attending a subcommittee meet-

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o34° ing thereof authorized by the advisory commission, shall be paid o34° amounts provided in subsection (e) of K.S.A. 75-3223 and o345 amendments thereto from the behavioral sciences regulatory o346 board fee fund.

(d) This section shall expire on July 1, 1988.

New Sec. 16. Proceedings under the professional counselors licensing act shall be conducted in accordance with the Kansas administrative procedure act. Judicial review and civil enforcement of agency actions under the professional counselors censing act shall be in accordance with the act for judicial review and civil enforcement of agency actions.

New Sec. 17. If any part or parts of this act are held to be valid or unconstitutional by any court, it shall be conclusively 0356 presumed that the legislature would have enacted the remainder 0357 of this act without such invalid or unconstitutional part or parts. Sec. 18. K.S.A. 1986 Supp. 74-7501 is hereby amended to 0359 read ac follows: 74-7501. (a) There is hereby created a behavioral 0360 sciences regulatory board consisting of seven nine members 0361 appointed by the governor. The membership of the board shall 0362 be as follows. Two members of the board shall be licensed 0363 psychologists; two members of the board shall be licensed to 0364 engage in the practice of social work; two members of the board 0365 shall be licensed professional counselors of if appointed prior to 0366 January 1, 1988, shall be eligible to become licensed profes-0367 sional counselors; and three members of the board shall be from 0368 and represent the general public. Each member of the board all be a citizen of the United States and a resident of this state.

osto (b) The term of office of each member of the board shall be ost four years, except that the term of office of the members professional counselors first appointed to the first board shall be as ost follows: Three members shall be appointed for terms of two years, three members shall be appointed for terms of three years and one member One shall be appointed for a term of two years ost and one shall be appointed for a term of four years. The governor shall designate the term of office for each such member first appointed to the first board. No member of the board shall be ost appointed for more than two successive terms. Upon the expira-

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osso tion of a member's term of office, the governor shall appoint a qualified successor. Each member shall serve until a successor is appointed and qualified. Whenever a vacancy occurs in the membership of the board prior to the expiration of a term of oss office, the governor shall appoint a qualified successor to fill the unexpired term. The governor may remove any member of the oss board for misconduct, incompetency or neglect of duty.

0387 (c) The board shall organize annually at its first meeting 0388 subsequent to June 30 and shall select from its members a 0389 chairperson and a vice-chairperson. Other meetings shall be 031 eld as the board designates. Four Five members of the board 0391 shall constitute a quorum for the transaction of business.

(d) The board may appoint an executive secretary who shall oses be in the unclassified service of the Kansas civil service act and shall receive an annual salary fixed by the board, subject to approval by the governor. The board may employ clerical peroses sonnel and other assistants, all of whom shall be in the classified service under the Kansas civil service act. The board may make and enter into contracts of employment with such professional personnel as necessary, in the board's judgment, for the peroton formance of its duties and functions and the execution of its outperson.

0402 (e) Members of the behavioral sciences regulatory board 0403 attending meetings of the board, or attending a subcommittee 040 peeting thereof authorized by the board, shall be paid compensation, subsistence allowances, mileage and other expenses as 0406 provided in K.S.A. 75-3223 and amendments thereto.

Sec. 19 K.S.A. 1986 Supp. 74-7507 is hereby amended to 0408 read as follows: 74-7507. The behavioral sciences regulatory 0409 board shall have the following powers, duties and functions for 0410 the purpose of administering the provisions of this act, the 0411 provisions of the licensure of psychologists act of the state of 0412 Kansas, the professional counselors licensing act and the provious sions of K.S.A. 75-5346 to 75-5362, inclusive, and amendments 0414 thereto:

0415 (a) Recommend to the appropriate district or county attor-0. Pneys prosecution for violations of this act, the provisions of the 17

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ourselors licensure of psychologists act of the state of Kansas, the profesourselors licensing act or the provisions of K.S.A. 75ourselors licensing act or the provisions of K.S.A. 75ourselors licensing act or the provisions of K.S.A. 75-

- otherwise of the names and otherwise of all persons who are licensed under the provisions of this act, the provisions of the licensure of psychologists act of the state of Kansas, the professional counselors licensing act or the provisions of K.S.A. 75-5346 to 75-5362, inclusive, and amendous ments thereto;
- outer the provisions of this act, the provisions of the licensure of psychologists act of the state of Kansas, the professional councilor selors licensing act or the provisions of K.S.A. 75-5346 to 75-0430 5362, inclusive, and amendments thereto;
- (d) enter into contracts necessary to administer the provious sions of this act, the provisions of the licensure of psychologists act of the state of Kansas, the professional counselors licensing act or the provisions of K.S.A. 75-5346 to 75-5362, inclusive, and amendments thereto;
 - (e) adopt an official seal;
- 0437 (f) adopt and enforce rules and regulations for professional 0438 conduct of persons licensed under the provisions of the licensure 0439 of psychologists act of the state of Kansas, the professional 0440 counselors licensing act or licensed under the provisions of 04.7 K.S.A. 75-5346 to 75-5362, inclusive, and amendments thereto;
- (g) adopt and enforce rules and regulations establishing reout quirements for the continuing education of persons licensed out under the provisions of the licensure of psychologists act of the out state of Kansas, the professional counselors licensing act or out licensed under the provisions of K.S.A. 75-5346 to 75-5362, out inclusive, and amendments thereto;
- 0448 (h) adopt rules and regulations establishing classes of social 0449 work specialties which will be recognized for licensure under 0450 the provisions of K.S.A. 75-5346 to 75-5362, inclusive, and 0451 amendments thereto;
- 0452 (i) adopt rules and regulations establishing procedures for examination of candidates for licensure under the licensure of

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0455 86 0456 73 0457 is 0458 0459 88 0460 g3 0461 [11]	sychologists act of the state of Kansas, the professional coun- elors licensing act and licensure under the provisions of K.S.A. 5-5346 to 75-5362, inclusive, and amendments thereto, and for ssuance of such certificates and such licenses; (j) adopt such other rules and regulations as may be necesary for the administration of this act, the licensure of psychologists act of the state of Kansas, the professional counselors licensing act and the provisions of K.S.A. 75-5346 to 75-5362, inclusive, and amendments thereto, and to carry out the pur-
0 0465 p 0466 0467 ti 0468 0469 re 0470	(k) appoint an executive secretary and other employees as provided in K.S.A. 74-7501 and amendments thereto; and (l) exercise such other powers and perform such other functions and duties as may be prescribed by law. Sec. 20. K.S.A. 1986 Supp. 74-7501 and 74-7507 are hereby repealed. Sec. 21. This act shall take effect and be in force from and after its publication in the statute book.

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