Approved _	4-26-88	
Approved =	Date	

MINUTES OF THE House C	OMMITTEE ON	Appropriations	
The meeting was called to order by _	Bill	Bunten Chairperson	at
2:10 xxx/p.m. onMar	cch 24	, 19 <b>8.8</b> in room .	514-S of the Capitol.

Committee staff present:

All members were present except:

Diane Duffy, Ellen Piekalkiewicz, Russ Mills, Lynn Holt, Paul West, Legislative Research Jim Wilson, Revisor of Statutes Sharon Schwartz, Administrative Aide

Sue Krische, Committee Secretary

All present.

Conferees appearing before the committee:

Others attending: See attached list.

SB 550 - An Act making and concerning appropriations for the fiscal year ending June 30, 1989, for the department of administration, state finance council, Kansas department of wildlife and parks, state corporation commission and state historical society; authorizing certain transfers and fees, imposing certain restrictions and limitations, and directing or authorizing certain disbursements and acts incidental to the foregoing.

#### DEPARTMENT OF AMINISTRATION

The Subcommittee concurs with the Senate Committee of the Whole for FY 1988 (Attachment 1). For FY 1989 the Subcommittee concurs with the Senate recommendation with adjustments (Attachment 2). In response to a question, it was noted the current health benefits contracts with the Department of Administration are \$50,000 with the Department of Health and Environment for administration, \$440,000 with Stormont Vail Medical Center for health risk appraisals and \$200,000 with a mental health consortium for a hotline and other services statewide. Representative Brady expressed concern that these contracts were let without waiting for more input from the Legislature and the employee group on health benefits. Representative Chronister moved adoption of the FY 1988 and FY 1989 subcommittee reports. Seconded by Representative Hamm. Motion carried.

# STATE HISTORICAL SOCIETY

The Subcommittee concurs with the Senate for FY 1988 and concurs with adjustments for FY 1989 (Attachment 3). Representative Dyck moved adoption of the House subcommittee reports for FY 1988 and FY 1989. Seconded by Representative Guldner. Motion carried.

#### DEPARTMENT OF WILDLIFE AND PARKS

The Subcommittee concurs with the Senate recommendations for FY 1988 (Attachment 4). For FY 1989, the house subcommittee concurs with the budget as recommended by the Senate with adjustments (Attachment 5). Representative Helgerson moved to delete paragraph #2 adding \$1.2 million from non-Warner oil overcharge funds for park road construction. Seconded by Representative Chronister. Motion carried.

Representative King moved to add to the budget \$1.2 million from the SGF for park road construction. Seconded by Representative Wisdom. Representative Solbach made a substitute motion to fund the park road construction from Kansas Department of Transportation funds. Seconded by Representative Lowther. Substitute motion failed.

Chairman Bunten advised the Committee of his concern about negative ending balances by 1991 and 1992 based on certain assumptions. Representative Hamm offered a substitute motion to add \$1 million in non-Warner oil

#### CONTINUATION SHEET

MINUTES OF THE	House (	COMMITTEE ON	Appropriations	
room <u>514-S</u> , Statehou	se, at <u>2:10</u>	<b>xm</b> ./p.m. on	March 24	, 1988

overcharge funds for park road construction. Seconded by Representative Solbach. Substitute motion carried.

Representative Helgerson questioned paragraph #5--the funding of three capital improvement projects from the Economic Development Initiatives Fund (EDIF). Representative Lowther stated one of the projects is the Hillsdale Park project. It was reviewed by the Joint Committee on State Building Construction. Representative Helgerson made a motion to remove \$1,092,512 from the budget and delete paragraph #5 from the report. Seconded by Representative Hoy. Motion failed.

In response to a question, it was noted that the substantial increase of seven positions and general fund financing in the Department of Wildlife and Parks is largely due to the expansion of the honor camp program. Representative Lowther moved adoption of the subcommittee reports for FY 1988 and FY 1989 as amended. Seconded by Representative King. Motion carried.

## STATE CORPORATION COMMISSION

The Subcommittee concurs with the Senate with the adjustment noted in the FY 1988 report (Attachment 6). Rrepresentative Heinemann moved adoption of the FY 1988 subcommittee report. Seconded by Representative Chronister. Motion carried.

For FY 1989, the Subcommittee concurs with the Senate with an exception (Attachment 7). Representative Heinemann moved adoption of the subcommittee report for FY 1989. Seconded by Representative Hamm. Motion carried.

# STATE FINANCE COUNCIL

The Subcommittee concurs with the Senate with one adjustment for FY 1988 (Attachment 8). Representative King moved adoption of the FY 1988 report. Seconded by Representative Lowther. Motion carried.

For FY 1989, the Subcommittee concurs with the Senate with the adjustment noted in the report (Attachment 9). Representative King moved adoption of the subcommittee report for FY 1989. Seconded by Representative Lowther. Motion carried. Representative Chronister moved that SB 550, as amended, be recommended favorably for passage. Seconded by Representative King. Motion carried.

SB 545 - An Act making and concerning appropriations for the fiscal year ending June 30, 1989, for the youth center at Topeka, youth center at Beloit, youth center at Atchison, Kansas neurological institute, Larned state hospital, Osawatomie state hospital, Parsons state hospital and training center, Rainbow mental health facility, Norton state hospital, Topeka state hospital and Winfield state hospital and training center; authorizing certain transfers, imposing certain restrictions and limitations, and directing or authorizing certain receipts and disbursements and acts incidental to the foregoing.

#### SYSTEMWIDE RECOMMENDATIONS

The Subcommittee concurs with the Senate systemwide recommendations with the exceptions noted (Attachment 10). Representative Miller moved adoption of the systemwide recommendations. Seconded by Representative Teagarden. Motion carried.

# YOUTH CENTER AT TOPEKA

The subcommittee reports for FY 1988 and 1989 were reviewed (Attachment 11). Representative Miller moved adoption of the FY 1988 and 1989 subcommittee reports. Seconded by Representative Teagarden. Motion carried.

## CONTINUATION SHEET

MINUTES OF THE _	House	_ COMMITTEE ON _	Appropriations	,
room <u>514-Ş</u> Stateho	use, at <u>2:1</u>	<u>0</u> жм./p.m. on	March 24	, 19.88

## YOUTH CENTER AT BELOIT

The subcommittee reports for FY 1988 and 1989 were reviewed (Attachment 12). Representative Teagarden moved adoption of the FY 1988 and 1989 subcommittee reports. Seconded by Representative Miller. Motion carried.

#### YOUTH CENTER AT ATCHISON

The subcommittee reports were reviewed (Attachment 13). The Senate's systemwide recommendations are included (Attachment 14). Representative Miller moved adoption of the FY 1988 and 1989 subcommittee reports. Seconded by Representative Teagarden. Motion carried.

In response to a question, the subcommittee stated the average daily census at the youth centers is running at, or slightly ahead, of projected amounts.

The meeting was adjourned at 3:30 p.m.

# GUEST LIST

COMMITTEE: HOUSE APPROPRIATIONS DATE: 3-24-88

NAME (PLEASE PRINT)	ADDRESS	COMPANY/ORGANIZATION
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Agency: Department of Administration

Bill No. 571

Bill Sec. 3

Analyst: Mills

Analysis Pg. No. 587

Budget Pg. No. 1-59

Expenditure Summary	Agency Req. FY 88	Governor's Rec. FY 88 As Amended	Subcommittee Adjustments
All Funds: State Operations	\$ 19,622,077	\$ 19,440,012	\$
Aid to Local Units Other Assistance Subtotal - Operating	1,310,735 <u>32,000</u> \$ 20,964,812	1,310,735 32,000 \$ 20,782,747	 \$
Capital Improvements Total	1,410,948 \$ 22,375,760	1,410,948 \$ 22,193,695	\$
State General Fund: State Operations	\$ 18,414,528	\$ 18,386,288	\$
Other Assistance Subtotal - Operating	\$ 18,414,528 	\$ 18,386,288	\$ \$
Capital Improvements Total	1,013,172 \$ 19,427,700	1,013,172 \$ 19,399,460	\$ <u>-</u>
FTE Positions: Reportable	433.0	433.0	
Nonreportable Total	488.0 921.0	489.0 922.0	 

#### Agency Estimate/Governor's Recommendation

Revised FY 1988 Reportable Expenditure Summary. The revised FY 1988 State General Fund operating budget estimate of \$18,414,528 is a reduction of \$59,303 from the General Fund operating budget of \$18,473,831 approved by the 1987 Legislature. Also included in the FY 1988 operating budget is the estimated expenditure of \$2,550,284 from special revenue funds, a reduction of \$214,050 from the approved expenditure level.

The Governor's amended recommendation for the General Fund operating budget for FY 1988 is \$18,386,288, a reduction of \$87,543 from the approved operating budget. Also included in the FY 1988 operating budget is the recommended expenditure of \$2,396,459 from special revenue funds. The Governor recommends capital improvements expenditures in FY 1988 of \$1,013,172 from the State General Fund and \$397,776 from other funds. The Governor's amended recommendation for the General Fund operating budget is \$2,275 above the original recommendation; the difference is attributed to revised fringe benefits calculations. The one new position recommended for FY 1988 is in the Health Care Benefits program (Benefits Manager).

HA 3-24-88 Attachment

#### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation, with the following adjustment:

An increase in the expenditure limitation on the Motor Pool 1. Service Fund of \$600,000 in FY 1988 to allow the Department to conclude a settlement offer with the federal Department of Health and Human Services (DHHS) associated with a federal audit exception on Central Motor Pool charges. The basis for the DHHS position is two-fold: (1) the 1986 Legislature transferred \$2,543,800 from the two Motor Pool funds to the State General Fund; and (2) DHHS takes exception to the state's past practice of building into the Motor Pool rates money to expand the Motor Pool fleet and provide for replacement vehicles. DHHS position is that the state owes the federal government \$852,699 due to Motor Pool overcharges to federally-funded programs during the period of July 1, 1973 to December 31, 1987. The settlement agreement proposed by the Department of Administration provides for a \$600,000 payment to DHHS in FY This would require an increase in the expenditure limitation on the Motor Pool Service Fund by a like amount.

Similar to the Motor Pool fund situation. DHHS takes the position that state rental charges for building space for federally-funded programs exceeded those allowable, based upon the (1) the 1986 Legislature transferred \$1,567,110 from the State Buildings Operating Fund to the State General Fund; and (2) the federal agency takes exception to the state's practice of operating state rental buildings as a pool, because their audit standards require that each building be considered separately. The settlement agreement proposed by the Department of Administration provides for the payment of \$30,048 in cash to the federal government; \$22,442 in rent credits for SRS and the federal government; and \$347,510 in rent credits to the Kansas Department of Human Resources and the U.S. Department of Labor, to be spread out through June 30, 1989. No increase in expenditure limitations appears necessary for this settlement agreement.

#### Senate Committee Recommendation

The Senate Committee concurs with the Senate Subcommittee recommendation for FY 1988.

#### Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Senate Committee recommendation for FY 1988.

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# House Subcommittee Recommendation

Expenditure Summary	Senate <u>Adjustments</u>	Senate Rec.  FY 88	House Subcommittee <u>Adjustments</u>
All Funds: State Operations Aid to Local Units Other Assistance Subtotal - Operating Capital Improvements Total	\$	\$ 19,440,012 1,310,735 32,000 \$ 20,782,747 1,410,948 \$ 22,193,695	\$  \$ \$
State General Fund: State Operations Other Assistance Subtotal - Operating Capital Improvements Total	\$  \$	\$ 18,386,288 \$ 18,386,288 <u>1,013,172</u> \$ 19,399,460	\$ \$ \$
FTE Positions: Reportable Nonreportable Total		433.0 489.0 922.0	  

The House Subcommittee concurs with the Senate Committee of the Whole recommendation for FY 1988.

Representative Rochelle Chronister Subcommittee Chairperson

Representative William Bunten

Representative Don Mainey

Representative David Heinemann

Representative Lee Hamm

571-173/RM

Agency: Department of Administration Bill No. 550 Bill Sec. 2

Analyst: Mills Analysis Pg. No. 587 Budget Pg. No. 1-59

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89 As Amended	Subcommittee Adjustments
All Funds:			
State Operations	\$ 22,284,844	\$ 20,533,250	\$ (258,020)
Aid to Local Units	1,310,735	1,310,735	==
Other Assistance	32,000	32,000	
Subtotal Operating	\$ 23,627,579	\$ 21,875,985	\$ (258,020)
Capital Improvements	1,301,520	375,000	
TOTAL	\$ 24,929,099	<u>\$ 22,250,985</u>	<u>\$ (258,020)</u>
State General Fund:			
State Operations Other Assistance	\$ 20,805,514	\$ 19,301,631 	\$ (258,020)
Subtotal Operating	\$ 20,805,514	\$ 19,301,631	\$ (258,020)
Capital Improvements	1,301,520	375,000	
TOTAL	\$ 22,107,034	\$ 19,676,631	\$ (258,020)
FTE Positions:			
Reportable	458.0	436.0	(4.0)
Nonreportable	<u>505.0</u>	<u>495.0</u>	<u></u>
TOTAL	<u>963.0</u>	<u>931.0</u>	<u>(4.0)</u>

# Agency Estimate/Governor's Recommendation

Reportable Budget Summary. The FY 1989 reportable operating request of \$23,627,579 is a \$2,662,767 (12.7 percent) increase over the FY 1988 operating request of \$20,964,812. Major components of the requested increase (1) 17 new positions for the Division of Accounts and Reports (\$412.596): (2) a minicomputer (\$113,752) and 17 microcomputers (\$46,667) for the Division of Accounts and Reports; (3) computer software for the acquisition of a personnel package for the Division of Personnel Services (\$350,000), and software for the Division of Purchases to complete the acquisition of an Automated Procurement System which was begun in FY 1988 (\$250,000); (4) funding for three new positions in Personnel Services to implement a Benefits Analysis Program which would monitor and manage all state employee fringe benefits (\$155,000); funding for six new positions in Purchases to implement the Automated Procurement System (\$34,708), to implement a cooperative purchasing program for local units of government (\$79,184), and to provide an auditing program of purchases made by state agencies under their local agency purchasing authority (\$66,190); (6) funding to expand the state's Uniform Object Code to a five-digit code (\$110,000): (7) funding for the Secretary of Administration to begin the development of a financial management system which would be integrated with other system initiatives contained in the Central Management Systems (DISC) budget (\$500,000); and (8) federal grants to local units of government under the Anti-Drug Abuse program Additionally, the FY 1989 reportable request contains \$1,301,520 for (\$1,000,735).capital improvements at state buildings.

> HA 3-24-88 A++achment 2

The Governor's revised recommendation for the FY 1989 reportable operating budget is \$21,875,985, a 5.3 percent increase over the Governor's recommendation for FY 1988. The Governor's recommendations include: (1) 3.0 new positions for the Division of Accounts and Reports (\$104,927); software for the acquisition of a personnel package for the Division of Personnel Services (\$350,000), and software for the Division of Purchases to complete the acquisition of an Automated Procurement System which was begun in FY 1988 (3) 3.0 new positions in the Division of Personnel Services to implement a Benefits Analysis Program which would monitor and manage all state employee fringe benefits (\$155,000); (4) 2.0 new positions in Personnel Services for the implementation of a new Drug Testing Program involving state law enforcement and corrections officers, cabinet secretaries, and members of the Governor's staff (5) federal grants to local units of government under the Anti-Drug (6) salaries and wages funding of \$522,877 for a 5.8 Abuse program (\$1,000,735); percent merit pool for unclassified employees (\$115,754) and a 4 percent salary adjustment for classified employees (\$407,123); and (7) capital outlay funding for the Division of Accounts and Reports to acquire 17 microcomputers, 20 calculators, and other equipment (\$59,308). The Governor does not recommend funding for the minicomputer requested by Accounts and Reports (\$113,752), for the three new programs proposed by the Division of Purchases (\$313,932), or for the financial management system (\$500,000). The Governor's recommendations for FY 1989 reflect a net increase of 3.0 FTE positions in the reportable operating budget (from 433.0 to 436.0 positions), as follows: deletion of 5.0 positions in Accounts and Reports and creation of 3.0 new positions for debt setoff and fiscal agency activities; creation of 5.0 new positions in Personnel Services (3.0 for the Benefits Analysis Program and 2.0 for the Drug Testing Program); deletion of one position in Architectural Services; and creation of one new Painter position in Buildings and For FY 1989, the Governor recommends capital improvements funding of \$375,000 (State General Fund) as part of a multiyear appropriation for exterior stone repairs at the Statehouse.

Nonreportable Budget Summary. The FY 1989 nonreportable budget request contains total funding of \$59,677,663, which is an increase of \$3,755,396 (7.0 percent) over the FY 1988 estimate of \$55,922,267. Major items in the FY 1989 nonreportable request include: (1) 15 new positions for the Division of Information Systems and Communications (\$358,620); (2) funding for DISC--Information Systems for computer equipment (\$2,932,616) and rentals (\$1,838,838); (3) funding for DISC -- Telecommunications for telecommunications equipment (\$6,010,087) and rentals (\$1,142,917); (4) funding for the KANS-A-N network (\$7,165,452); (5) replacement of motor pool vehicles (\$1,926,840); (6) payment to the Pooled Money Investment Board (PMIB) for the Printing Plant loan (\$659,860); (7) payment to PMIB to pay principal and interest on the building loan (\$1,265,145), and payment for debt retirement of renovation bonds (\$444,508) on the Landon State Office Building. The FY 1989 nonreportable request includes \$710,000 for capital improvements at state buildings.

The Governor recommends an FY 1989 nonreportable budget of \$58,703,261, financed from various charges to state agencies. Major items in the Governor's FY 1989 nonreportable budget include: (1) 7.0 new positions for the Division of Information Systems and Communications, 5.0 for the telecommunications network (\$95,122), and 2.0 for the Information Systems program (\$61,926); (2) funding for DISC -- Information Systems for computer equipment (\$2,461,712)

and for space and equipment rentals (\$1,694,653); (3) funding for DISC -- Telecommunications for telecommunications equipment (\$5,868,648) and space and equipment rentals (\$1,142,917); (4) funding for the KANS-A-N network (\$7,165,452); (5) replacement of motor pool vehicles (\$1,656,030); (6) payment to PMIB for the Printing Plant loan (\$659,860); (7) payment to PMIB to pay principal and interest on the building loan (\$1,265,145) and payment for debt retirement of renovation bonds (\$444,508) on the Landon State Office Building: (8) funding to support operation of the Docking State Office Building, Forbes properties, the Landon State Office Building, the Wichita State Office Building, and the Capitol Complex Heating Plant (\$8,579,638); and (9) salaries and wages funding of \$476,738 for a 5.8 percent merit pool for unclassified employees (\$21,667) and for a 4 percent salary adjustment for classified employees (\$455,071). The Governor's recommendations for FY 1989 reflect a net increase of 7.0 FTE positions in the nonreportable operating budget (from 488.0 to 495.0 positions), as follows: of 7.0 new positions in DISC; deletion of 1.0 position in the Printing Plant; and addition of 1.0 new position (\$49,144) for the Health Care Benefits program. Governor also recommends a total of \$1,025,100 from the State Buildings Depreciation Fund for capital improvements projects at state buildings.

#### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation, with the following exceptions:

- 1. Reduction of \$103,020 (State General Fund) and deletion of 1.0 Personnel Management Specialist IV position associated with the proposed Drug Testing Program for law enforcement officers, corrections officers, Cabinet-level officials, and staff of the Governor's Office. The Senate Subcommittee recommends that the new program be limited to corrections officers only. The recommendation of the Senate Subcommittee would provide funding of \$116,517 for the drug testing program, including 1.0 Office Assistant III position (\$17,260), other operating expenditures (\$7,951), and laboratory fees for 2,665 tests and retests of corrections officer positions (\$91,306).
- 2. Reduction of \$155,000 (State General Fund) and deletion of 3.0 positions recommended for the proposed Benefits Analysis Program which would monitor and manage all state employee fringe benefits. The Senate Subcommittee believes that a consultant's study of the issue of state employee fringe benefits would be more cost-effective than creating three new positions in the Department. The Senate Subcommittee recommends that the House Committee confer with the Secretary of Administration on the desirability of contracting with a specialist in employee benefits for an analysis of the state's employee benefits situation.
- 3. Reduction of \$365,100 of the expenditure limitation on the State Buildings Depreciation Fund. The Governor's recommendation proposes to fund four maintenance and capital improvement projects (at the Statehouse, Judicial Center, Printing Plant, and Cedar Crest) from the State Buildings Depreciation Fund. The Senate Subcommittee notes that K.S.A. 75-3655 limits the use of

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this Fund to maintenance and capital improvement projects at Forbes, the Docking and Landon State Office Buildings, and the 500 block of Kansas Avenue. Use of this funding source to finance capital improvements at the buildings proposed in the Governor's recommendation would require the amendment of K.S.A. 75-3655.

#### Senate Committee Recommendation

The Senate Committee concurs with the Senate Subcommittee recommendation, with the following adjustments:

- Addition of \$5,000 (State General Fund) for a capital improvement project to complete the Law Enforcement Memorial on the Statehouse grounds. The project would place a bronze state seal on the Law Enforcement Memorial.
- 2. Introduction of a bill, requested by the Department of Administration, to combine the Computer Services Fund and the Communications Services Fund into a single fund.

#### Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Senate Committee recommendation for FY 1989.

#### House Subcommittee Recommendation

Expenditure Summary	Senate Adjustments	Senate Rec. FY 89	House Subcommittee Adjustments
All Funds: State Operations Aid to Local Units Other Assistance Subtotal - Operating Capital Improvements Total	\$ (258,020)  \$ (258,020)  \$ (253,020)	\$20,275,230 1,310,735 32,000 \$21,617,965 380,000 \$21,997,965	\$ (24,547) \$ (24,547) \$ (24,547)
State General Fund: State Operations Other Assistance Subtotal - Operating Capital Improvements Total	\$ (258,020) \$ (258,020) 5,000 \$ (253,020)	\$19,043,611  \$19,043,611 380,000 \$19,423,611	\$ (24,547) \$ (24,547) \$ (24,547)
FTE Positions: Reportable Nonreportable Total	(4.0)  (4.0)	432.0 495.0 927.0	1.0  1.0

2-4

The House Subcommittee concurs with the Senate recommendation, with the following adjustments:

- 1. Reduction of \$116,517 (State General Fund) and 1.0 FTE Office Assistant III position associated with the proposed Drug Testing Program for certain state employees. The House Subcommittee notes that legislation (S.B. 643) which would authorize the proposed Drug Testing Program is currently pending before the Legislature. The House Subcommittee recommends that no funding be included for this program until the substantive legislation is approved and more specific information regarding the program is available.
- 2. Restoration of \$91,970 (State General Fund) and 2.0 FTE positions for the proposed Benefits Analysis Program which would monitor and manage all state employee fringe benefits. The House Subcommittee recommendation includes \$85,176 for salaries and wages and \$6,794 for other operating expenditures.
- 3. The House Subcommittee was advised by the Division of Information Systems and Communications (DISC) that the 1987 Legislature approved an FY 1988 appropriation of \$48,000 (State General Fund) to the Public Broadcasting Commission for a DISC study of telecommunications capabilities for the interconnection of state facilities and public broadcasting stations. Staff of DISC stated that the entire amount is not needed and that \$23,000 could be returned to the State General Fund. The House Subcommittee recommends that appropriate transfer language be added to the bill to effect such a transfer.
- 4. The House Subcommittee was also advised by DISC that actual revenues into the Computer Services Fund from various rate charges to state agencies for computer services are exceeding those projected in FY 1988. The House Subcommittee recommends that DISC utilize any excess revenues to reduce outstanding debt on computer equipment, including current Certificate of Participation obligations.
- The House Subcommittee also received a briefing from the 5. Director of the Division of Information Systems and Communications regarding the current status of the state's computer and telecommunications systems. In particular, the Director discussed future plans for the UNISYS (Sperry) computer, which is currently running at capacity with three applications: KIPPS, CASK, and Accounts Receivable/Setoff programs. The Director noted two possible options: (1) offload CASK and Accounts Receivable onto a microcomputer and move KIPPS to the IBM side; or (2) increase the technology of the UNISYS (Sperry) computer. Director stated that there were currently no plans to upgrade the UNISYS computer. The House Subcommittee was also advised that a private firm (Back Up Recovery Services) has submitted three proposals to DISC under which the firm would buy the

UNISYS computer and operate the current applications on a contractual basis. The Director stated that a three-year period would be necessary for the migration of the current applications from the UNISYS to the IBM side. The proposals are currently being evaluated by the Department of Administration.

Representative Rochelle Chronister Subcommittee Chairperson

Representative William Bunten

Representative Don Mainey

Representative David Heinemann

Representative Lee Hamm

550-173/RM

Agency: State Historical Society

Bill No. 550

Bill Sec. 6

Analyst: Holt

Analysis Pg. No. 642

Budget Pg. No. 7-1

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 89	Rec. FY 89	Adjustments
All Funds: State Operations Aid to Local Units Other Assistance Subtotal Capital Improvements Total	\$ 5,719,843	\$ 5,016,493	\$ 30,433
	73,000	73,000	
	51,000	36,000	(19,000)
	\$ 5,843,843	\$ 5,125,493	\$ 11,433
	9,970,605	374,650	
	\$ 15,814,448	\$ 5,500,143	\$ 11,433
State General Fund: State Operations Aid to Local Units Other Assistance Subtotal Capital Improvements Total	\$ 5,304,355 	\$ 4,623,178 	\$ 32,053  \$ 32,053  \$ 32,053
FTE Positions	166.0	143.0	

# Agency Request/Governor's Recommendation

The Historical Society's FY 1989 request for state operations totals \$5,719,843 (\$5,304,355 from the State General Fund; \$415,488 from other revenue sources). This request reflects an increase of \$563,804 (\$520,677 from the State General Fund and \$43,127 from other revenue sources) above the FY 1988 revised estimate. Included in this request is proposed funding for an additional 23.0 FTE positions, retention of 7.0 FTE positions currently scheduled for termination in May, 1988, associated expenditures of \$100,000 to begin reinterpretation of the historic sites, and \$215,565 for capital outlay expenditures.

The Governor's FY 1989 recommendation for state operations totals \$5,016,493 (\$4,623,178 from the State General Fund; \$393,315 from other revenue sources). This recommendation reflects a total reduction of \$150,087 consisting of reduced expenditures of \$169,483 from the State General Fund, partially offset by an increase of \$19,396 from other revenue sources. No funding is recommended for additional positions. Funding is recommended, as requested, for retention of 7.0 FTE positions to begin reinterpretation of the historic sites and for capital outlay expenditures, including the purchase of six microcomputer systems. Funding is also included in 1988 S.B. 550 for reinterpretation activities.

HA 3-24-88 Attachment 3

#### Senate Subcommittee Recommendations

**FY 1988.** The Senate Subcommittee concurs with the Governor's recommendation of \$5,251,839 for operating expenditures and \$103,736 for capital improvement expenditures in FY 1988.

**FY 1989**. The Senate Subcommittee concurs with the Governor's FY 1989 recommendations with the following adjustments:

- 1. Reduce \$7,800 (\$5,850 from the State General Fund; \$1,950 from federal funds) for overstated health insurance expenditures.
- 2. Add \$8,505 from the State General Fund to reallocate a utility worker position (Museum program) to a Historic Preservation Specialist II (Administration program). This reallocation would occur in mid FY 1989. The reallocated position would be responsible for monitoring the condition of 57 historic and non-historic structures under the agency's purview and planning for, maintaining, and supervising their repair. According to the agency, the Division of Architectural Services does not have an architect who specializes in historic preservation.
- 3. Reduce \$350 in overstated State General Fund expenditures for shelves in the Archives subprogram.
- 4. Pending a Governor's Budget Amendment, add State General Fund expenditures totaling \$16,409 for the following: \$11,609 to correct for understated expenditures for the Executive Secretary's salary; \$3,308 for reallocations of both a Museum Specialist position and Secretary II position (Museum program) which were recommended by the Division of Personnel Services and were apparently inadvertently omitted in the Governor's recommendation; and \$1,492 for subscriptions to professional journals and magazines (Museum program).
- 5. Add \$11,887 from the State General Fund for the following six historic sites: John Brown Museum, Highland Presbyterian Mission, Funston Home, Goodnow House, Grinter Place, and Kaw Indian Mission. The Subcommittee recommends that this amount be used exclusively for operating expenditures and temporary assistance, if needed, and not for capital outlay purchases. The Subcommittee would encourage the agency to seek funding for such purchases from communities or the private sector. addition, the Subcommittee recommends deletion of the provision governing the Historic Properties appropriation in 1988 S.B. 550 which directs additional operating expenditures in excess of the amounts designated for the above six properties to be provided by local entities or private support. The Subcommittee notes that this provision was retained from the 1987 appropriations bill governing FY 1988 expenditures, but cannot be implemented in FY 1989 since the Governor made no recommendation for the funding levels of specific properties but only for the aggregate Historic Properties program.

- 6. The Subcommittee notes that the agency requested, and the Governor did not recommend, \$15,000 from the State General Fund to upgrade ventilation systems in some of the Museum laboratories. It is recommended that the House review that request pending recommendations by the Joint Committee on Building Construction, but that no expenditures be added for that purpose at this time.
- 7. Add \$1,122 from the State General Fund for travel associated with the annual two-week dig in the Archeology subprogram.
- 8. The Subcommittee notes that the agency requested \$4,000 for a replacement video system, not recommended by the Governor. It is recommended that private sector funding be solicited for this equipment.
- 9. Add \$660 (\$330 from the State General Fund; \$330 from federal funds) for the purchase of five file cabinets in the Historic Preservations program.
- 10. Include in 1988 S.B. 550 a provision governing appropriations for the Museum which would reappropriate from FY 1988 expenditures of \$2,432, not associated with museum exhibit construction. The Subcommittee believes that this will more accurately reflect the Governor's recommendation.
- 11. Reduce the expenditure limitation of the All Sports Hall of Fame Fund from \$26,000 to \$7,000, as it does not appear that the interest generated to finance the operations of the Hall will exceed \$7,000 in FY 1989. The Committee also recommends that the All Sports Hall of Fame Trust Fund be included in 1988 S.B. 550 with a zero limit expenditure. Language should also be inserted which would allow the Director of Accounts and Reports to transfer interest moneys from the trust fund to the operating fund whenever interest is accrued.
- 12. Remove the expenditure limitation on the Historic Preservation Overhead Fees Fund to afford the agency greater expenditure flexibility, should more money be received. The expenditure limitation in 1988 S.B. 550 is currently set at \$15,000.
- 13. Delete the line item in 1988 S.B. 550 on the Historical Survey Federal Fund Grant, as the agency no longer receives moneys for that purpose.
- 14. The Subcommittee notes that the expenditure limitation for the Archeology Fee Fund in 1988 S.B. 550 is set at \$191,612. The Subcommittee learned, however, that receipts as of February 23, 1988 have only totaled \$57,325, and \$36,230 of that amount was carried forward from FY 1988. The Subcommittee is concerned that projected expenditures for the fee-funded portion of the Archeology subprogram may be overstated and that the House should continue to monitor receipts and review this issue.

- 15. The Subcommittee learned that the University of Kansas has not remitted payment of the surcharge for ticket sales for intercollegiate athletic events in accordance with K.S.A. 74-2915. The interest from investment of these moneys, in conjunction with payments from other universities, will be used to partially finance the operations of the All Sports Hall of Fame. The Subcommittee notes that payment was due on January 1, 1988, and strongly urges the University of Kansas to comply with legislative intent.
- 16. Include in 1988 S.B. 550 a line item for the Eisenhower Centennial Fund. This is to be a no-limit fund, the same as in FY 1988.

### Senate Committee Recommendation

The Senate Committee concurs with the Senate Subcommittee's recommendations for FY 1988 and FY 1989 with the following adjustment:

1. With respect to No. 4 of the FY 1989 report, the Committee recommends that the word "pending" be replaced by "assuming." The Committee's intent is to add at this juncture \$16,409 to the Governor's FY 1989 recommendation with the expectation that there will be a Governor's Budget Amendment.

# Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Senate Sub-committee's recommendations for FY 1988 and FY 1989.

#### House Subcommittee Recommendation

**FY 1988.** The House Subcommittee concurs with the Senate's recommendations.

Expenditure Summary	Senate Adj. FY 89	Senate Rec. FY 89	House Subcommittee Adjustments
All Funds:			
State Operations	\$ 30,433	\$ 5,046,926	\$ (1,696)
Aid to Local Units		73,000	
Other Assistance	(19,000)	17,000	(10,000)
Subtotal	11,433	\$ 5,136,926	\$ (11,696)
Capital Improvements		<u>374,650</u>	(3,696)
Total	<u>\$ 11,433</u>	<u>\$ 5,511,576</u>	<u>\$ (15,392)</u>
State General Fund:			
State Operations	\$ 32,053	\$ 4,655,231	\$ (1,696)
Aid to Local Units		Ψ 1,000,201 	Ψ (1,090)
Other Assistance		10,000	(10,000)
Subtotal	\$ 32,053	\$ 4,665,231	\$ (11,696)
Capital Improvements		374,650	(3,696)
Total	\$ 32,053	\$ 5,039,881	\$ (15,392)
FTE Positions		143.0	

**FY 1989**. The House Subcommittee concurs with the Senate's recommendations with the following adjustments:

- 1. Delete \$10,000 from the State General Fund for the grant to the Cultural Heritage and Arts Center in Dodge City. The House Committee recommended that this grant be funded in the Department of Education budget and \$10,000 has been included in 1988 H.B. 2720 for that purpose.
- 2. Add \$15,000 from the State General Fund to upgrade the ventilating systems in some of the Museum laboratories. The Senate Subcommittee requested that this issue be reviewed pending recommendations by the Joint Committee on Building Construction. The House Subcommittee notes that the Joint Committee recommended \$15,000 to upgrade the ventilation systems subsequent to the Senate Subcommittee recommendations.
- 3. Delete \$11,887 from the State General Fund added by the Senate for the six historic sites. The House Subcommittee believes that the agency has failed to demonstrate that it has made a concerted effort to engage community support and, particularly, inkind contributions from communities for the operation of the historic sites. The Subcommittee is of the opinion that those local communities which derive the benefits of increased tourism associated with historic sites should also contribute to their maintenance.
- 4. Reduce \$8,505 from the State General Fund. The House Subcommittee concurs with the Senate that a utility worker position should be reallocated to a Historic Preservation Specialist and

that a need exists for such a position. However, the House Subcommittee proposes to make this position a Historic Preservation Specialist III instead of II and to reallocate that position beginning July 1. 1988 instead of in mid FY 1989. The Subcommittee believes that the higher position range would allow the agency to retain a qualified architect specializing in historic preservation and rehabilitation.

The House Subcommittee differs with its Senate counterpart as to how this reallocation and position upgrade should be funded. It is recommended that this position be funded by adding \$9,691 to Administration program expenditures of \$8,505 already recommended and \$8,161 already shifted by the Senate, by shifting \$7,804 from the utility position in the Museum program to the Administration program and by reducing \$18,196 from the historic properties, preservation, restoration, and development line item in 1988 S.B. 550. The effect of this recommendation is a reduction of \$8,505 below the Senate's recommendation and no increase in the agency's total position limitation.

The rationale for the reduction in expenditures for capital improvements is that the agency's use of inmate labor on the Funston Home has resulted in a savings to the agency of approximately 70 percent of the project cost. The agency also indicated its intention to use inmate labor for the rehabilitation of Cottonwood Ranch. If comparable savings could be realized at Cottonwood Ranch, for which \$273,000 is recommended by the Governor for FY 1989, the agency could easily fund the reallocated position from a portion of the savings from that line item and apply any additional savings to funding the rehabilitation of other historic sites.

- 5. Add \$500 from the State General Fund to the Administration program for the travel and subsistence of the Historic Specialist III and reduce a like amount from the line item on historic properties, preservation, restoration, and development.
- 6. With respect to No. 15 of the Senate Subcommittee report, the House Subcommittee notes that the University of Kansas recently remitted \$87,533.50 as payment of the surcharge for ticket sales for intercollegiate athletic events.
- 7. With respect to No. 14 of the Senate Subcommittee report, the House Subcommittee notes that receipts as of March 16, 1988 have not increased more than \$408 since the Senate Subcommittee review. The House Subcommittee recommends that if receipts fall short of the FY 1989 expenditure limitation of \$191,612 for the Archeology Fee Fund, the agency should reduce expenditures accordingly.
- 8. The House Subcommittee recommends that the issue on funding the Center for Historical Research be considered during the Omnibus session conditioned upon a review and recommendation

by the Joint Committee on Building Construction. A recommendation by the Joint Committee on this issue is still pending.

# House Committee Recommendation

The House Committee concurs with the House Subcommittee's recommendations for FY 1988 and FY 1989.

550-288/LH

Agency: Department of Wildlife Bill No. 571 Bill Sec. 27

and Parks

Analyst: West Analysis Pg. No. 612 Budget Pg. No. 7-15

Expenditure Summary	Agency Req. FY 88	Governor's Rec. FY 88	Subcommittee Adjustments
All Funds:			
State Operations	\$ 16,567,038	\$ 16,470,063	\$
Local Aid	500,000	500,000	
Subtotal Operating	\$ 17,067,038	\$ 16,970,063	\$
Capital Improvements	3,582,966	<u>3,531,466</u>	
TOTAL	\$ 20,650,004	\$ 20,501,529	\$
State General Fund:			
State Operations	\$ 2,263,324	\$ 2,351,658	\$
Capital Improvements	456,548	<u>456,548</u>	
TOTAL	\$ 2,719,872	\$ 2,808,206	\$
FTE Positions	395.0	394.0	

#### Agency Estimate/Governor's Recommendation

The agency estimates FY 1988 expenditures for State Operations. state operations will total \$16,567,038 including \$2,263,324 from the State General The agency requests expenditure limitation increases for the Park Fee Fund (\$46,412), the Fish and Game Fee Fund (\$38,158), the Boat Account (\$10,049), and the Nongame Wildlife Improvement Fund (\$34) for increased salary expenses and administration costs associated with the reorganization of the Other revisions include an increase of \$18,528 associated with the reappropriation of donations for improvements at the Mined Lands Wildlife Area. increased expenditures of \$19,650 from the Fish and Game Gift Fund, and decreased expenditures of \$128,200 for the Federal Areas program. In addition, the agency requests a 3.0 FTE position limitation increase of 395.0 FTE positions associated with unclassified positions in the Administration Division. Subsequent to the submission of the Department's budget, the agency requested a State General Fund supplemental appropriation of \$79,379 to offset Park Fee Fund expenditures due to lower than anticipated park revenue.

The Governor recommends an FY 1988 state operations budget of \$16,470,063, a decrease of \$96,975 from the agency's estimate. Salaries and wages are decreased by \$32,869 to reflect revised salaries, fringe benefits, and health insurance rates and a delay until FY 1989 in hiring the requested Special Assistant position. Other revisions from the agency's current year estimate include an increase of \$15,000 for a consultant to assist in the process of merging the files maintained by the two former state agencies and decreases in contractual repairs (\$35,000), travel (\$16,000), other supplies (\$10,000), printing (\$8,000), animal and fish food (\$6,000), utilities (\$4,000), and capital outlay (\$106). The Governor's recommendation is financed by \$2,351,658 from the State General Fund, \$10,619,468 from the Fish and Game Fee Fund, \$2,176,093 from the Park Fee Fund and \$1,322,844 from other funding sources. The Governor

HA 3-24-88 Attachment 4 recommends a supplemental State General Fund appropriation of \$88,334, an expenditure limitation increase on the Nongame Wildlife Improvement Fund of \$49 to \$140,026 and an increase in the agency's position limitation of 2.0 to 394.0.

Local Aid. The agency estimates payments of \$500,000 in FY 1988 to local units of government for recreational facility development from the federal Land and Water Conservation Fund, an amount unchanged from the budget approved by the 1987 Legislature. The Governor concurs with the estimated expenditures for aid to local units of government.

<u>Capital Improvements</u>. The agency's FY 1988 capital improvement estimate of \$3,582,966, including \$456,548 from the State General Fund, reflects the reappropriation of \$158,584 from the State General Fund and \$2,023,403 from other funds for 23 projects from FY 1987 to FY 1988.

The Governor recommends \$3,531,466, including \$456,548 from the State General Fund, for capital improvement projects in FY 1988, a decrease of \$51,500 from the agency's current year estimate. The recommendation reflects a reduction in the use of Land and Water Conservation Fund moneys on state park projects (\$31,270), and a reduction in funding for Reservoir Development of \$20,230.

## Senate Subcommittee Recommendation

FY 1988. The Subcommittee concurs with the budget recommended by the Governor, with the following adjustment:

1. Increase the agency's FY 1988 position limitation by 2.0 FTE positions for a technical adjustment to the bill. The Subcommittee notes that the Governor recommended this position limitation increase but that the implementing language was inadvertently omitted from S.B. 571.

# Senate Committee Recommendation

The Senate Committee concurs with the budget as recommended by the Subcommittee.

#### Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the budget as recommended by the Committee.

4-2

Expenditure Summary	Senate Adjustments	Senate Rec. FY 88	House Subcommittee Adjustments
All Funds: State Operations Local Aid Subtotal Operating Capital Improvements TOTAL	\$ \$ \$	\$ 16,470,063 <u>500,000</u> \$ 16,970,063 <u>3,531,466</u> \$ 20,501,529	\$ \$ \$
State General Fund: State Operations Capital Improvements TOTAL	\$  \$	\$ 2,351,658 <u>456,548</u> \$ 2,808,206	\$ \$
FTE Positions		394.0	

# House Subcommittee Recommendation

 $\underline{\text{FY 1988}}.$  The House Subcommittee concurs with the budget as recommended by the Senate.

Representative James E. Lowther

Representative Kenneth R. King,

Representative John M. Solbach III

571-710/pw

Agency: Department of Wildlife

and Parks

Bill No. 550

Bill Sec. 4

Analyst: West

Analysis Pg. No. 612

Budget Pg. No. 7-15

Expenditure Summary	Agency <u>Req. FY 89</u>	Governor's Rec. FY 89	Subcommittee Adjustments
All Funds:			
State Operations	\$ 18,690,940	\$ 18,820,852	\$
Local Aid	500,000	500,000	
Subtotal - Operating	\$ 19,190,940	\$ 19,320,852	\$
Capital Improvements	2,906,091	2,387,591	
Total	<u>\$ 22,097,031</u>	<u>\$ 21,708,443</u>	\$
State General Fund:			
State Operations	\$ 3,115,339	\$ 3,037,668	\$
Capital Improvements	<u>1,638,918</u>		
Total	\$ 4,754,257	<u>\$ 3,037,668</u>	\$
Economic Development Initiatives Fund:			
Capital Improvements	\$	\$ 1,092,512	\$
FTE Positions	400.5	401.0	

## Agency Request/Governor's Recommendation

State Operations. The agency requests an FY 1989 state operations budget of \$18,690,940, including \$3,115,339 from the State General Fund. The request represents increases of \$852,015 from the State General Fund and \$1,271,887 from other funding sources from the current year estimate of \$16,567,038. The request includes \$106,493 for 5.5 FTE new positions, and \$150,000 for a cost sharing program with land owners enrolled in the conservation reserve program for habitat development.

The Governor recommends an FY 1989 state operations budget of \$18,820,852, including \$3,037,668 from the State General Fund. The FY 1989 recommendation reflects increases of \$686,010 from the State General Fund and \$1,664,779 from other funding sources from the current year recommendation of \$16,470,063. The Governor's recommendation includes \$202,181 for 7.0 FTE new positions and \$150,000 for a conservation reserve assistance program.

Local Aid. The agency estimates payment of \$500,000 in FY 1989 from the federal Land and Water Conservation Fund to local units of government to assist in the financing of recreational facilities, an amount unchanged from the current year estimate. The Governor concurs with the estimated expenditures for aid to local units of government.

Capital Improvements. The agency requests \$2,906,091, including \$1,623,918 from the State General Fund, in FY 1989 for 29 capital improvement projects. The Governor recommends \$2,387,591, including \$1,092,512 from the

HA 3-24-88 Attachment 5 Economic Development Initiatives Fund (EDIF) for 21 capital improvement projects in FY 1989. The Governor recommends no State General Fund financing for capital improvement projects in FY 1989.

#### Senate Subcommittee Recommendation

**FY 1989.** The Subcommittee concurs with the budget recommended by the Governor, with the following adjustments:

- 1. Make a technical adjustment to the title of a capital improvement project reappropriated to FY 1989.
- Change the expenditure limitation for the Migratory Waterfowl Propagation and Protection Fund to no limit at the request of the Secretary.
- 3. Remove the gift and donation funds for Cheney, Meade, and Lake Scott State Parks from the bill. The Subcommittee was informed that these funds do not contain moneys at this time and that any donations for a state park would be placed in a single park gift and donations fund. In addition, the Subcommittee notes that H.B. 2628, which would create a single interest-bearing gift and donations fund for the agency, has passed the House and is currently awaiting action in the Senate Energy and Natural Resources Committee. The Subcommittee has received the assurances of the Secretary of Wildlife and Park that any donations which are placed in a single gift and donations account will be tracked separately within that account and expended in the manner intended by the donor.
- 4. The Subcommittee concurs with the recommendations of the Joint Committee on State Building Construction which concur with the capital improvement recommendations of the Governor, with the exception of the addition of a proviso limiting the expenditure of construction funds for Hillsdale State Park until the master plan for park development has been reviewed by the Joint Committee.
- 5. The Subcommittee notes that State General Fund state operations expenditures for the agency are recommended to increase \$686,010 from FY 1988. Attachment I provides the plan for financing for the two divisions of the agency which utilize the State General Fund as a funding source. The Subcommittee was informed that of the increase in expenditures, \$97,462 can be attributed to cost of living salary adjustments, \$233,793 (including \$172,105 for capital outlay) is directly associated with the expansion of the inmate work crew program to four additional state parks, and \$200,291 can be attributed to replacement equipment for the care and maintenance of the state parks. The Subcommittee notes that no State General Fund dollars are being utilized to support the wildlife programs.

5-2

The following summarizes estimated receipts, expenditures, and ending balances for four of the agency's fee funds in FY 1989, based on the Subcommittee's recommendation:

Fund	Beginning Balance	Net <u>Receipts</u>	Expenditures	Ending Balance
Fish and Game Fee Fund	\$7,774,052	\$12,890,800	\$ 13,364,093	\$7,300,759
Boat Account	788,110	600,000	576,112	811,998
Park Fee Fund	103,920	2,340,651	2,340,547	104,024
Nongame Fund	217,863	175,000	142,905	249,958

## Senate Committee Recommendation

**FY 1989.** The Senate Committee concurs with the budget as recommended by the Subcommittee.

# Senate Committee of the Whole Recommendation

FY 1989. The Senate Committee of the Whole concurs with the budget as submitted by the Committee.

Expenditure Summary	Sena Adjustm	5.E.	Senate Rec. FY 89	Subc	House ommittee istments
All Funds:					
State Operations	\$		\$ 18,820,852	\$	
Local Aid			500,000		
Subtotal - Operating	\$	220	\$ 19,320,852	\$	
Capital Improvements			<u>2,387,591</u>		1,200,000
Total	\$		<u>\$ 21,708,443</u>	<u>\$</u>	1,200,000
State General Fund: State Operations Capital Improvements Total	\$ 		\$ 3,037,668  \$ 3,037,668	\$	
Economic Development Initiatives Fund: Capital Improvements	\$		\$ 1,092,512	\$	
FTE Positions			401.0		:

#### House Subcommittee Recommendation

**FY 1989**. The House Subcommittee concurs with the budget as recommended by the Senate, with the following adjustments:

- Due to the passage of H.B. 2628, the Subcommittee recommends deletion of the Fish and Game Commission Private Gifts and Donations Fund and the Park and Resources Authority Gifts and Donations Fund and the appropriation of the newly created Kansas Department of Wildlife and Parks Private Gifts and Donations Fund as a no-limit fund.
- Add \$1,200,000 from non-Warner oil overcharge funds for park road construction. The Subcommittee further recommends that these funds be expended through the Kansas Department of Transportation.
- The Subcommittee recommends that the Department enter into a formal memorandum of understanding with the Kansas Department of Transportation to cover the maintenance and rebuilding of park roads.
- 4. The Subcommittee recommends that the Department review the management practices on cropland licensed from the federal government to determine if too much grain is being left for the wildlife, if greater harvests would produce additional income for the maintenance and upkeep of the federally licensed areas, and if additional land treatment measures are necessary to reduce soil erosion.
- 5. The Subcommittee concurs with the Governor's recommendation to fund three capital improvement projects from the Economic Development Initiatives Fund.
- 6. The Subcommittee commends the Department for its efforts in eradicating the musk thistle and other noxious weeds and encourages the Department to cooperate to the fullest extent possible with federal, state, local, and private groups to continue eradication efforts on musk thistles and other noxious weeds present on Department lands and adjacent lands.

Representative James E. Lowther

Representative Kenneth R. k

Representative John M. Solbach III

550-710/PW

5-4

#### DEPARTMENT OF WILDLIFE AND PARKS ADMINISTRATION AND PARK OPERATIONS DIVISIONS

Plan for Financing FY 1988-FY 1989

#### Administration Division

	FY 1988	FY 1989	<u>Change</u>	Percent
All Funds Salaries and Wages Other Operating Expenses	\$ 1,892,295 	\$ 2,095,910 	\$ 203,615 148,038	10.8% 13.5
TOTAL State Operations	\$ 2,992,378	\$ 3,344,031	\$ 351,653	11.8%
State General Fund Salaries and Wages Other Operating Expenses TOTAL State Operations	\$ 388,368 <u>88,334</u> \$ 476,702	\$ 338,005	\$ (50,363) (68,868) \$ (119,231)	(13.0)% (78.0) (25.0)%
All Other Funds Salaries and Wages Other Operating Expenses TOTAL - State Operations	\$ 1,503,927 	\$ 1,757,905 1,228,655 \$ 2,986,560	\$ 253,978 216,906 \$ 470,884	16.9% 21.4 18.7%
	Park Operatio	ns Division		
	FY 1988	FY 1989	Change	Percent
All Funds Salaries and Wages Other Operating	\$ 2,696,329	\$ 3,109,131	\$ 412,802	15.3%
Expenses TOTAL State Operations	1,152,647	1,621,893	469,246	40.7
TOTAL State Operations	\$ 3,848,976	\$ 4,731,024	\$ 882,048	22.9%
State General Fund Salaries and Wages Other Operating	\$ 1,802,323	\$ 2,196,005	\$ 393,682	21.8%
Expenses	72,633	484,192	411,559	566.6
TOTAL State Operations	\$ 1,874,956	\$ 2,680,197	\$ 805,241	43.0%

# STATE GENERAL FUND -- STATE OPERATIONS

\$ 913,126

1,137,701

\$ 2,050,827

19,120

\$ 76,807

57,687

2.1%

5.3

3.9%

\$ 894,006

1,080,014

\$ 1,974,020

FY 1986	FY 1988	FY 1989	Change FY 86-89	Percent	Change FY 88-89	Percent
\$2,581,066	\$2,351,658	\$3,037,668	\$456,602	17.7%	\$686,010	29.2%

parks-sr/PW/jar

Park Fee Fund

Salaries and Wages

TOTAL -- State Operations

Other Operating Expenses

Agency: Kansas Corporation Commission Bill No. 571 Bill Sec. 4

Analyst: Howard Analysis Pg. No. 629 Budget Pg. No. 1-95

Expenditure Summary	Agency Req. FY 88	Governor's Rec. FY 88	Subcommittee Adjustments
All Special Revenue Funds: State Operations Other Assistance TOTAL	\$13,915,641 2,521,674 \$16,437,315	\$13,373,639 2,521,674 \$15,895,313	\$ (301,219) \$ (301,219)
FTE Positions	272.5	272.5	

# Agency Estimate/Governor's Recommendation

The agency estimates current year expenditures of \$16,437,315, including \$13,915,641 for state operations and \$2,521,674 for other assistance. The estimate equals the amount approved by the 1987 Legislature. Subsequent to the agency's budget submission the Finance Council approved an increase of \$22,900 to the expenditure limitation on the Energy Conservation Bank due to the receipt of greater than anticipated federal funds. In addition, the Finance Council approved increases in several expenditure limitations to reflect financing modifications within the Administrative Services Division. The agency's budget submission does not include revisions to the operating budget for the Conservation Division, although the agency anticipates that expenditure reductions of over \$500,000 will be made in the current year in response to a declining balance in the Conservation Fee Fund.

The Governor recommends a total budget of \$15,895,313 for FY 1988, including \$13,373,619 for state operations and \$2,521,674 for other assistance. The Governor's recommendation for state operations is a reduction of \$542,002 from the agency estimate. The recommendation includes reductions of \$336,670 in the Conservation Division, \$152,898 in the Utilities Division, and net reductions of \$52,434 in all other divisions. The Governor concurs with the agency estimate of \$2,521,674 for other assistance.

# Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the Governor with the following exception:

1. Delete \$301,219 in salaries from the Conservation Division to reflect savings from staff layoffs. The agency implemented a layoff plan effective June 17, 1987, in which 14 positions were laid off to curtail expenditures from the Conservation Fee Fund.

HA 3-24-88 Attachment 6

#### Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

#### Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendation of the Committee.

#### House Subcommittee Recommendations

Expenditure Summary	Senate Adjustments	Senate Rec.	House Subcommittee Adjustments
All Special Revenue Funds: State Operations Other Assistance TOTAL	\$ (301,219)  <u>\$ (301,219)</u>	\$ 13,072,420 2,521,674 \$ 15,594,094	\$ (225,000)  \$ (225,000)
FTE Positions	::	272.5	: :==::

The House Subcommittee concurs with the recommendations of the Senate with the following exceptions:

1. Delete \$225,000 from the Utilities Division, including \$175,000 in salaries and \$50,000 in other operating expenditures, based on projected expenditures for the current year. The Division currently has several vacant positions, including 5.5 FTE transferred from the research division which will be abolished at the end of FY 1988.

Representative Rochelle Chronister Subcommittee Chairperson

Representative Bill Bunten

Representative David Heinemann

Representative Don Mainey

Representative Lee Hamm

571-143/LH

Agency: Kansas Corporation Commission Bill No. 550 Bill Sec. 5

Analyst: Howard Analysis Pg. No. 629 Budget Pg. No. 1-95

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
All Special Revenue Funds: State Operations Other Assistance TOTAL	\$13,560,809 2,937,034 \$16,497,843	\$12,930,465 <u>2,937,034</u> <u>\$15,867,499</u>	\$ 14,958 70,270 \$ 85,228
FTE Positions	263.0	253.0	

## Agency Estimate/Governor's Recommendation

The Commission requests a total budget of \$16,497,843 for FY 1989, of which \$13,560,809 is for state operations and\$2,937,034 is other assistance. The request includes funding for 263.0 FTE positions, a reduction of 9.5 FTE from the current year estimate. The request includes the abolition of 11.5 FTE positions and the addition of 2.0 FTE new Special Investigator positions for the Motor Carrier Safety Assistance Program in the Transportation Division. The agency's request for the Conservation Division in FY 1989 reflects a complete recovery in the oil industry and would reinstate the 14.0 FTE positions laid off during the current year. The agency's request includes \$82,921 for continued implementation of the agency's computerized management information system.

The Governor recommends a total budget of \$15,867,499 for the Corporation Commission in FY 1989, including \$12,930,465 for state operations and \$2,937,034 for other assistance. The recommendation for state operations is a reduction of \$630,344 and 10.0 FTE from the agency request and includes funding for 253.0 FTE positions. The Governor's recommendation would reinstate 6.0 FTE positions laid off in the Conservation Division during the current year. The Governor's recommendation includes a multiyear plan for expenditure of oil overcharge funds.

## Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following exceptions:

- Add \$4,920 to capital outlay in the Transportation Division to accurately reflect the Division's share of the installment payment on Xerox equipment.
- 2. Delete \$12,215 from salaries and wages in the Administration Division as a technical adjustment to reduce overstated group health insurance costs.
- 3. Add \$22,253 in the Conservation Division for data processing support costs. The Division's data processing costs have risen in

HA 3-24-88 Attachment 7 recent years, primarily due to commitment to the Water Database and the transfer of certain responsibilities from the Kansas Department of Health and Environment.

- Add \$70,270 from the Energy Grants Management Fund in other assistance as a technical adjustment to fund the recommended energy projects.
- The Subcommittee makes the following recommendations concern-5. ing the expenditure of oil overcharge funds in FY 1989. Subcommittee recommends that programs eligible for "Warner Amendment" funds be funded entirely from those funds in FY 1989 and that non-Warner funds not be expended for these purposes. The Subcommittee believes that the non-Warner funds, which have a greater flexibility in their use, should not be utilized for these restrictive purposes. The Subcommittee also recommends that an interim study be conducted in order to develop options for the use of these non-Warner funds in order to provide the greatest long-term benefit to the state. Subcommittee recommends that the projects funded in FY 1989 which are not eligible for Warner funds be deleted, with the exception of the Dakota Aquifer Study in the Geological Survey. The Subcommittee questions the use of these funds for highway projects and noxious weed control and recommends that expenditures from the Energy Grants Management Fund be reduced by \$1,540,000 in FY 1989 to eliminate these projects. The Subcommittee would further request that the Corporation Commission seek preliminary approval from the U.S. Department of Energy for the Dakota Aquifer study in order that the Legislature might receive timely guidance on the appropriateness of the project. Finally, the Subcommittee recommends that the Corporation Commission pursue alternatives to the current investment of the funds and believes a higher yield would be possible than the current 6.4 percent rate projected for the funds. The attached table summarizes the recommendations of the Subcommittee for FY 1989.
- 6. Add \$11,861 to the Gas Pipeline Safety Federal Fund for salaries and wages and \$4,204 to the Gas Pipeline Inspection Fee Fund for other operating expenditures and delete \$16,065 from the Public Service Regulatory Fund as a technical adjustment to allow the agency to finance the Gas Pipeline Safety Program from available federal funds and gas pipeline assessments.
- 7. Add \$9,916 to the Abandoned Mined-Land Reclamation program for salaries and wages and delete \$9,916 from the Administration and Enforcement program in the Mined Lands Division to reflect a reassignment of the staff responsibilities of two clerical positions between the two programs.
- 8. The Subcommittee also recommends the introduction of legislation to address a budgeting problem faced by the Transportation Division. The bill would increase the \$200,000 balance in the motor carrier license fee fund to \$400,000. At present, all

unencumbered balances over \$200,000 in the motor carrier license fee fund are transferred to the State Highway Fund twice a year. The Subcommittee recommends this balance be increased to \$400,000, due to the increase in the annual operating budget of the Transportation Division since the \$200,000 level was established in 1970, and cash flow problems experienced by the agency.

- 9. The Subcommittee recommends the inclusion of a section in the bill to list the nonstatutory unclassified positions within the agency.
- 10. The Subcommittee would also draw the Committee's attention to several items which may require consideration during the omnibus session. The Commission may seek increased expenditure authority for a number of its federal energy grant funds in order to expend accrued interest on these funds and in order to expend additional federal dollars not anticipated at the time of budget submission. The agency anticipates receiving up to \$80,000 in additional federal solar bank funds.

#### Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Governor with the following exceptions:

1. The Senate Committee requests that the Corporation Commission provide an analysis of the various water projects recommended for funding by the Governor from the Economic Development Initiatives Fund in order to determine whether these projects would be eligible for oil overcharge funds. The Committee requests that the Corporation Commission report back to the Legislature prior to the Omnibus session.

# OIL OVERCHARGE EXPENDITURE PLAN

	Gov. Rec. FY 1989		Senate Subcommittee Rec. FY 1989		
	Warner Funds	Non-Warner Funds	Warner Funds	Non-Warner Funds	
Warner-Eligible Programs					
KCC: Energy Extension Service (EES) Institutional Conservation Program (ICP) State Energy Conservation Program	e \$ 56,357 1,609,583	\$ 20,000 70,000	\$ 76,357 1,679,583	\$	
vation Program (SECP) Subtotal	880,520 \$2,546,460	310,822 \$ 400,822	1,191,342 \$ 2,947,282	<del></del>	
SRS: Low-Income Energy Assistance Program (LIEAP) Weatherization Assistance Program (WAP) Subtotal	\$3,031,397 <u>266,858</u> \$3,298,255	\$ 677,273 380,000 \$1,057,273	\$3,708,670 646,858 \$4,355,528	\$ 	
Total (Warner-Eligible)	\$5,844,715	\$1,458,095	\$7,302,810	\$	
Non-Warner Eligible Programs					
KDOT: Highway and Bridge Maintenance	\$	\$1,500,000	\$	\$	
Board of Agriculture: Noxious Weed Control		40,000		_	
University of Kansas Geological Survey: Dakota Aquifer					
Study Total (Non-Warner		170,000		<u>170,000</u>	
Eligible)	\$	\$1,710,000	\$	\$ 170,000	
TOTAL EXPENDITURES	5,844,715	3,168,095	7,302,810	170,000	
	\$9,0	12,810	<u>\$7,472</u>	<u>,810</u>	

#### Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Senate Committee.

#### House Subcommittee Recommendation

Expenditure Summary	Senate <u>Adjustments</u>	Senate <u>Rec.</u>	House Sub. <u>Adjustments</u>
All Special Revenue Funds: State Operations Other Assistance Total	\$ 14,958 70,270 \$ 85,228	\$ 12,945,423	\$ \$
FTE Positions	) <del></del>	253.0	

The House Subcommittee concurs with the recommendations of the Senate with the following exceptions:

The House Subcommittee would concur with the Governor's 1. recommendations concerning expenditure of oil overcharge funds. However, the Subcommittee would recommend that programs eligible for "Warner Amendment" funding be funded to the maximum extent possible from those funds in order to allow the non-Warner funds to be utilized for a wider range of purposes. The Subcommittee would note that the Senate recommendation would use no non-Warner funds for Warner eligible programs. However, this Subcommittee has learned that certain indirect administrative costs for these programs can only be funded from non-Warner funds and would include these minimum administrative costs in its recommendation. ۱n addition, Rehabilitation/Weatherization Demonstration Project provided by Mennonite Housing Rehabilitation Services, Inc., will not be eligible for Warner funding in FY 1989; thus, the Subcommittee recommends non-Warner funding be included to enable the project to continue in FY 1989. The following table reflects the Subcommittee's recommendations for oil overcharge funds contained in the Corporation Commission budget. The recommendation would not alter the expenditure recommended by the Governor, only the oil overcharge source from which they would be funded. The Subcommittee also recommends that an interim study be conducted on the use of oil overcharge funds, both Warner and non-Warner, for the purpose of making recommendations concerning the use of these funds in the future in order to insure that the greatest benefits are received and the available alternatives for their use are fully explored.

# FY 1989 Oil Overcharge Recommendation

	Oil Overc	harge Funds	Other Federal Funds	
Program	<u>Warner</u>	Non-Warner		Program <u>Total</u>
Energy Extension Serv.	\$ 76,357	\$	\$ 65,200	\$ 141,557
Inst. Conserv. Prog.	\$ 1,679,583	\$	\$ 88,486	\$ 1,768,069
State Energy Conserva- tion Program:				
SECP Management Low-Income Energy	\$ 56,768	\$ 16,012	\$ 100,504	\$ 173,284
Consultation	106,022		16,017	122,039
Rideshare	117,982	3,000	12,961	133,943
Resid./Comm. Tech.				,-
Assistance	141,758		67,933	209,691
Conservation Bank	643,500			643,500
Rehab./Weatheriza-				,
tion Demo.		106,300		106,300
Subtotal	\$ 1,066,030	\$ 125,312	\$ 197,415	\$1,388,757
TOTAL	\$ 2,821,970	\$ 125,312	\$ 351,101	\$3,298,383

Representative Rochelle Chronister Subcommittee Chairperson

Representative Bill Bunten

Representative David Heinemann

Representative Don Mainey

Representative Lee Hamm

550-143/LH

Agency: State Finance Council

Bill No. 571

Bill Sec. 2

Analyst: Mills

Analysis Pg. No. 611

Budget Pg. No. 1-125

Expenditure Summary	0	ency FY 88	ernor's FY 88	Subcomm Adjustme	
State General Fund	\$	1,500	\$ 1,500	\$	
FTE Positions	0	0.0	0.0		

## Agency Estimate/Governor's Recommendation

The agency submits an estimate for FY 1988 of \$1,500 for compensation and travel of legislative members of the State Finance Council. Actual FY 1987 expenditures were \$1,377. The agency's request also includes an FY 1988 transfer of \$356,000 from the State General Fund to the State Emergency Fund. This transfer would restore the balance of the State Emergency Fund to \$1.0 million (Staff Note: In past years, it had been legislative policy to annually provide transfers from the State General Fund to restore the balance of the State Emergency Fund to the \$1.0 million level. No such transfer was approved in FY 1986. For FY 1987, the Legislature approved a transfer of \$447,750 from the State Self-Insurance Reserve Fund, which resulted in a balance in the State Emergency Fund of \$750,000. The balance in the State Emergency Fund was \$644,000 on October 20, 1987.)

The Governor concurs with the agency request of \$1,500 in FY 1988. In addition, the Governor recommends a transfer of \$106,000 in FY 1988 from the State General Fund to the State Emergency Fund, to result in a balance in the State Emergency Fund of \$750,000 in FY 1988. Also, S.B. 571 would appropriate \$1.0 million (State General Fund) to the State Finance Council for FY 1988 implementation of the state employee longevity bonus pay plan recommended by the Governor. The Governor's budget recommendation includes a reserve of \$2.2 million (All Funds) in both FY 1988 and FY 1989 to implement the longevity pay plan.

## Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation, with the following adjustments:

- Deletion of the language which would appropriate \$1.0 million (State General Fund) to the State Finance Council for implementation of the longevity pay plan in FY 1988.
- 2. A technical correction to carry out the Governor's recommendation to transfer \$106,000 in FY 1988 from the State General Fund to the State Emergency Fund.

## Senate Committee Recommendation

The Senate Committee concurs with the Senate Subcommittee recommendation, with the following adjustment:

 Deletion of Item No. 1 in the Subcommittee recommendation, thereby restoring the language appropriating \$1.0 million to the State Finance Council for implementation of the longevity pay plan in FY 1988.

## Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Senate Committee recommendation.

### House Subcommittee Recommendation

Expenditure Summary	Adjus	enate stment ' 88	F	Senate Rec. FY 88	Hou Subcom <u>Adjustm</u>	mittee
State General Fund	\$		\$	1,500	\$	:
FTE Positions			0.	0		

The House Subcommittee concurs with the Senate recommendation, with the following adjustment:

Deletion of the language which would appropriate \$1.0 million (State General Fund) to the State Finance Council for implementation of the longevity pay plan in FY 1988. The House Committee notes that H.B. 2836, which would implement the Governor's recommendation concerning longevity bonus pay, is still pending before the Legislature. The House Subcommittee recommends that no funding be included until the substantive legislation is approved.

Representative James Lowther

Representative Kenneth King

Representative John Solbach

571-174/RM

8-2

Agency: State Finance Council

Bill No. 550

Bill Sec. 3

Analyst: Mills

Analysis Pg. No. 611

Budget Pg. No. 1-125

Expenditure Summary	 ency FY 89	ernor's FY 89	Subcomn Adjustm	
State General Fund	\$ 1,600	\$ 1,600	\$	
FTE Positions	0.0	0.0		

# Agency Request/Governor's Recommendation

The agency submits an estimate of \$1,600 for FY 1989 for compensation and travel of legislative members of the State Finance Council. Actual FY 1987 expenditures were \$1,377.

The Governor concurs with the agency request of \$1,600 in FY 1989. In addition, S.B. 550 would appropriate \$1.0 million (State General Fund) to the State Finance Council for FY 1989 implementation of the state employee Iongevity bonus pay plan recommended by the Governor. The Governor's budget recommendation includes a reserve of \$2.2 million (All Funds) in both FY 1988 and FY 1989 to implement the longevity pay plan.

### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation, with the following adjustment:

1. Deletion of the language which would appropriate \$1.0 million (State General Fund) to the State Finance Council for implementation of the longevity pay plan in FY 1989.

### Senate Committee Recommendation

The Senate Committee concurs with the Senate Subcommittee recommendation, with the following adjustment:

 Deletion of Item No. 1 in the Subcommittee recommendation, thereby restoring the language appropriating \$1.0 million to the State Finance Council for implementation of the longevity pay plan in FY 1989.

### Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Senate Committee recommendation.

## House Subcommittee Recommendation

Expenditure Summary	Adjus	enate stment 89	ſ	Senate Rec. FY 89	Hou Subcom <u>Adjustm</u>	mittee
State General Fund	\$		\$	1,600	\$	
FTE Positions			0.	0		

The House Subcommittee concurs with the Senate recommendation, with the following adjustment:

Deletion of the language which would appropriate \$1.0 million (State General Fund) to the State Finance Council for implementation of the longevity pay plan in FY 1989. The House Subcommittee notes that H.B. 2836, which would implement the Governor's recommendation concerning longevity bonus pay, is still pending before the Legislature. The House Subcommittee recommends that no funding be included until the substantive legislation is approved.

Representative James Lowther

Representative Kenneth King

Representative John Solbach

550-174/RM

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The House Subcommittee makes the following systemwide recommendation.

The Subcommittee held a hearing on systemwide issues, among which were the administration and financing of the education contracts at the youth centers. The Subcommittee heard testimony from representatives from the Department of Education, Interlocal 609, Greenbush, and the Commissioner of Youth Services. The Subcommittee reviewed the survey on the administration of youth center education programs conducted by the Department of Education. The Subcommittee disagrees with the methodology used, and notes that the survey appears to have been constructed to show that the present contractual arrangement with individual school districts is effective and efficient.

The Subcommittee, however, has several concerns about the contractual arrangements. The Subcommittee notes that there are serious inequities between the salaries of teachers and the salaries of youth center staff, though both staffs are essentially state employees. The Subcommittee notes, in addition, that there are also differences in teacher salary schedules and fringe benefit packages among the school districts contracting with the youth centers and believes there should be a greater degree of uniformity in the salary schedules and fringe benefit packages among those districts.

Further, the Subcommittee is concerned that the services provided by the school districts to the youth centers for a 7 percent administrative fee have not been completely documented and notes that those services are not being provided universally to the youth centers by the respective districts. The Subcommittee requests that next year the administrative services provided to the youth centers be fully itemized. In addition, the Subcommittee recommends that the administrative fee be increased to 10 percent and that the salaries of the directors of education at the youth centers be funded from the administrative fee. This recommendation would result in a net decrease of \$73,124 in the education contracts. (For specific dollar amounts please see the Subcommittee reports on the individual youth centers.)

Representative David Miller, Chairman

Representative/Robert Vancrum

Representative George Teagarden

ycenter.sys/EP

Agency: Youth Center at Topeka

Bill No. 571

Bill Sec. 10

Analyst: Piekalkiewicz

Analysis Pg. No.

Budget Pg. No. 4-89

Expenditure Summary	Agency Req. FY 88	Governor's Rec. FY 88	Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal - Operating	\$ 6,424,444 37,577 118,958 \$ 6,580,979	\$ 6,428,891 37,577 118,958 \$ 6,585,426	\$ (112,964)  \$ (112,964)
Capital Improvements: State Institutions Building Fund TOTAL	\$ 0 \$ 6,580,979	\$ 7,629 \$ 6,593,055	\$ \$ (112,964)
Budgeted Census	200	200	
FTE Positions	206	206	

# Agency Estimate/Governor's Recommendation

The agency estimates FY 1988 operating expenditures of \$6,580,979.

The Governor recommends FY 1988 operating expenditures of \$6,585,426, which is \$4,447 above the agency's estimate, reflecting a health insurance rate adjustment.

# Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendations with the following exceptions:

1. The Subcommittee has identified \$126,964 in turnover savings. As discussed in the systemwide recommendations the Subcommittee recommends that \$14,000 of the amount be used in the current year for three youth service worker trainees; and that \$80,500 of the amount be used in FY 1989 for six trainees. The Subcommittee recommends that the net savings, \$112,964, be reappropriated to FY 1989.

### Senate Committee Recommendation

The Senate Committee concurs with the recommendation of the Subcommittee.

# Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendation of the Committee with the following adjustment:

1. Increase the expenditure limitation on the federal Chapter I account from \$118,958 to \$202,676.

Expenditure Summary	Senate Adj. FY 88	Senate Rec. FY 88	House Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal - Operating	\$ (112,964)	\$ 6,315,927	\$ (22,036)
		37,577	
	83,718	202,676	
	\$ (29,246)	\$ 6,556,180	\$ (22,036)
Capital Improvements: State Institutions Building Fund TOTAL FTE Positions	\$ <u></u>	\$ 6,556,180	\$
	\$ (29,246)	206.0	\$ (22,036)

# House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

- 1. Delete \$55,000 in projected education contract savings.
- 2. Add \$12,964 to salaries and wages in response to a appeal from the agency.
- 3. Add \$20,000 in other operating expenditures.
- 4. The Subcommittee recommends that the identified net savings, \$22,036, be lapsed.

Agency: Youth Center at Topeka B

Bill No. 545

Bill Sec. 2

Analyst: Piekalkiewicz

Analysis Pg. No. 4-93

Budget Pg. No. 4-89

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal Operating	\$ 7,045,264 37,577 124,955 \$ 7,207,796	\$ 6,758,741 171,161 118,958 \$ 7,048,860	\$ (931)  \$ (931)
Capital Improvements: State Institutions Building Fund TOTAL	\$ 410,310 \$ 7,618,106	\$ \$ 7,048,860	\$ \$ (931)
FTE Positions	220	206	
Budgeted Census	200	200	

# Agency Estimate/Governor's Recommendation

The agency requests FY 1989 operating expenditures of \$7,207,796, an increase of \$626,817 over the FY 1988 estimate of \$6,580,979. Of the increase, 67 percent is attributable to salaries and wages, 10.6 percent to the education contract, 18.5 percent to capital outlay, and 3.9 percent to other operating expenditures. The request would fund 220 FTE positions, an increase of 14 FTE positions over the current year. The request would also fund \$227,661 for a proposed Special Offender Unit.

The Governor recommends FY 1989 operating expenditures of \$7,048,860, which is \$463,434 above the FY 1988 recommendation. Of the increase, \$332,835 (or 72 percent) is attributable to salaries and wages due to salary increases and fringe benefit rate adjustments. The Governor does not recommend the requested funding for the Special Offender Unit, or for the requested new positions. The Governor's recommendation includes \$77,861 for capital outlay.

## Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor with the following exceptions:

1. Add \$2,228 as a technical adjustment to salaries and wages for the upgrading of Registered Nurses' salaries to be consistent with the Governor's recommendation for the upgrading of all RN and certain therapist salaries.

- 2. Increase the expenditures in salaries and wages by \$80,450 for six youth service worker trainees.
- 3. Based on historical trends the Subcommittee recommends that the turnover rate be increased from 2.5 to 4.0 percent, which would result in additional salary and wage savings of \$77,806 above the Governor's recommendation. The actual turnover rate for FY 1987 was 4.7 percent and is estimated to be 5.7 percent in FY 1988.
- 4. Delete \$3,003 for office equipment and \$3,300 for window blinds. The Subcommittee recommends a total of \$3,820 for office equipment and \$4,200 for window blinds.
- 5. The Subcommittee concurs with the Governor's recommendation of \$7,931 for a subcompact automobile but adds the stipulation that the automobile be used primarily for the implementation of a drivers' education program. The Subcommittee recommends an additional \$500 for modifications on the automobile needed for drivers' education. Presently, there is no drivers' education program at the youth center and the youth center indicated that a drivers' education program is its number one priority program enhancement. The Subcommittee notes that the youth center reported that it has the necessary staff and materials to implement the program. The Subcommittee requests a report next year on the progress of this program.

## Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

### Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee.

Expenditure Summary	Senate Adj. FY 89	Senate Rec. FY 89	House Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal - Operating	\$ (931)   \$ (931)	\$ 6,757,810 171,161 118,958 \$ 7,047,929	\$ (76,994)  51,764 \$(25,230)
Capital Improvements: State Institutions Building Fund TOTAL	\$ (931)	\$ 7,047,929	\$ (25,230
FTE Positions		206	

## House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments and comments:

- 1. Delete from the education contract \$48,000 from the education contract, which is the net decrease in the education contract after increasing the administrative fee from 7 to 10 percent and funding the director of education from that amount. The Subcommittee notes that the director of education performs an administrative function and, therefore, should be funded not as a salaried position, but from the administrative fee paid to the school district for administrative services.
- 2. Delete \$11,124 for one mini-van.
- 3. Delete \$4,931 out of a total \$8,431 for a subcompact automobile for a drivers' education program. The Subcommittee believes that a new vehicle is not necessary for this program.
- 4. Delete \$2,028 from food for a total of \$261,123, reflecting a 3 percent increase over FY 1988 recommended expenditures.
- 5. Delete \$10,911 from utilities, which represents a 3.8 percent increase over the FY 1988 recommendation.
- 6. The Subcommittee recommends that the expenditure limitation on the federal Chapter I funds be increased from \$118,958 to \$170,722.
- 7. The Subcommittee heard testimony from a representative from Right-to-Life of Kansas who expressed concern about the sex education program that has been implemented at the Youth Center at Topeka. The Subcommittee reviewed the sex education syllabus presented by the representative. The Subcommittee, in

addition, heard testimony from the Superintendent of the Youth Center at Topeka and from the Commissioner of Youth Services; both expressed the need for sex education at the Youth Center and emphasized that the majority of the residents—are sexually active. The Subcommittee, while supporting the efforts of all the youth centers to provide sex education to their residents, notes that sex education programs should reflect the standards and norms of the citizens of Kansas. The Subcommittee recommends that all the youth centers hold public forums to access their sex education programs in order to gain the benefit of public input.

Agency: Youth Center at Beloit

Bill No. 571

Bill Sec. 9

Analyst: Piekalkiewicz

Analysis Pg. No. 290 Budget Pg. No. 4-89

Expenditure Summary	Agency Req. FY 88	Governor's Rec. FY 88	Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal - Operating	\$3,164,537 20,000 66,670 \$3,251,207	\$3,179,070 20,000 <u>66,670</u> \$3,265,740	\$ (30,000)   \$ (30,000)
Capital Improvements: State Institutions Building Fund TOTAL	\$66,31 <u>0</u> \$3,317,517	<u>\$</u> \$3,265,740	<u>\$</u> <u>\$(30,000)</u>
FTE Positions	102.5	97.5	
Budgeted Census: Youth Center at Beloit Comprehensive Screening Unit	80 9	80 9	

# Agency Estimate/Governor's Recommendation

The agency estimates FY 1988 operating expenditures of \$3,251,207.

The Governor recommends operating expenditures for FY 1988 of \$3,265,740. The recommendation includes increases in communications (\$4,009), in utilities (\$11,297), and in medical services (\$8,083); and reductions in the education contract (\$3,143), and capital outlay (\$6,500).

## Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following adjustments:

1. The Subcommittee has identified \$30,000 in additional salary and wage savings. The Subcommittee recommends that \$15,467 be reappropriated to FY 1989 and the remaining \$14,533 be used to eliminate the amount included in S.B. 571, the FY 1988 supplemental bill.

## Senate Committee Recommendation

The Senate Committee concurs with the recommendation of the Subcommittee.

## Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendation of the Committee with the following adjustment:

1. Increase the expenditure limitation on the federal Chapter I account from \$66,670 to \$91,174.

Expenditure Summary	Senate Adj. FY 88	Senate Rec. FY 88	House Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal - Operating	\$ (30,000)  24,504 \$ (5,496)	\$ 3,149,070 20,000 91,174 \$ 3,260,244	\$ (24,000)   \$ (24,000)
Capital Improvements: State Institutions Building Fund TOTAL	\$ (5,496)	\$ 3,260,244°	<u>\$ (24,000</u> )
FTE Positions		97.5	

# House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

- 1. Delete \$14,000 in projected education contract savings.
- 2. Delete \$10,000 in projected salary savings.
- The Subcommittee notes that there are possible shortages in other operating expenditures and believes that there is enough of a savings remaining in the education contract to offset these shortages.
- 4. The Subcommittee recommends that identified savings in the education contract be lapsed and other savings be reappropriated.

Agency: Youth Center at Beloit

Bill No. 545

Bill Sec. 3

Analyst: Piekalkiewicz

Analysis Pg. No. 289

Budget Pg. No. 4-89

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal Operating	\$ 3,770,306 20,000 79,794 \$ 3,870,100	\$3,378,901 64,190 79,794 \$3,522,885	\$ 5,000  \$ 5,000
Capital Improvements: State Institutions Building Fund TOTAL	\$ 337,400 \$ 4,207,500	\$ \$3,522,885	\$ \$ 5,000
FTE Positions	102.5	97.5	(##)
Budgeted Census: Youth Center at Beloit Comprehensive Screening Unit	80 9	80 9	

## Agency Estimate/Governor's Recommendation

The agency requests FY 1989 operating expenditures of \$3,870,100, an increase of \$618,893 over the FY 1988 estimate of \$3,251,207. Of the increase, 37 percent is attributable to salaries and wages, 22 percent to the education contract, 25.4 percent to capital outlay, 7.9 percent to medical services, and 7.7 percent to other operating expenditures. The request would fund five new FTE positions.

The Governor recommends FY 1989 operating expenditures of \$3,522,885, an increase of \$257,147 over the FY 1988 recommendation. Of the increase 58.2 percent is attributable to salaries and wages, reflecting salary increases and fringe benefit rate adjustments. The recommendation includes a \$20,009 increase for medical services and \$22,573 for capital outlay.

# Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Consistent with the Subcommittee's desire that the training programs at the youth centers become formalized and given a higher priority, the Subcommittee recommends \$2,000 be added to enable the youth center to purchase updated training manuals, films, and books. In addition, the Subcommittee recommends \$2,000 for in-service training services.

2. Recognizing that many of the residents of all the youth centers need counselling in a number of areas the Subcommittee recommends that \$1,000 be added for the psycho-educational groups which counsel the youth in social, interpersonal, and daily survival skills.

## Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

### Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee.

Expenditure Summary	Senate Adj. FY 89	Senate Rec. FY 89	House Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal - Operating	\$ 5,000  \$ 5,000	\$ 3,383,901 64,190 79,794 \$ 3,527,885	\$ (18,856)   \$ (18,856)
Capital Improvements: State Institutions Building Fund TOTAL	\$ 5,000	\$ 3,527,885	\$ <u>(18,856)</u>
FTE Positions		97.5	

#### House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

- Delete \$15,500 from the education contract, which is the net decrease in the contract after increasing the administrative fee from 7 to 10 percent and funding the director of education from that amount. The Subcommittee notes that the director of education performs an administrative function and, therefore, should be funded not as a salaried position, but from the administrative fee paid to the school district for administrative services.
- 2. Delete \$1,356 from food for a total of \$93,169, which represents a 3 percent increase over FY 1988.
- 3. Delete \$2,000 from communications. 545-325

Agency: Youth Center at Atchison

Bill No. 571

Bill Sec. 8

Analyst: Piekalkiewicz

Analysis Pg. No. 295

Budget Pg. No. 4-89

Expenditure Summary	Agency Req. FY 88	Governor's Rec. FY 88	Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal - Operating	\$ 3,667,946 25,000 97,877 \$ 3,790,823	\$ 3,660,375 25,000 97,877 \$ 3,783,252	\$ (39,567)  (39,233) \$ (78,800)
Capital Improvements: State Institutions Building Fund TOTAL	\$ \$ 3,790,823	\$ 30,064 \$ 3,813,316	\$ \$ (78,800)
FTE Positions	118.5	118.5	
Budgeted Census	95	95	

# Agency Estimate/Governor's Recommendation

The agency estimates FY 1988 operating expenditures of \$3,790,823, an increase of \$18,667 over the amount approved by the 1987 Legislature. The increase is a result of an additional \$39,233 in federal education funds and a reduction of \$20,566 in salaries and wages from the State General Fund.

The Governor recommends FY 1988 operating expenditures of \$3,783,252, a reduction of \$7,571 from the agency's estimate which is mostly attributable to a \$6,400 reduction in utilities. The Governor recommends the expenditure limitation of \$58,644 on the federal Chapter I funds be increased to \$97,877.

### Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following adjustments:

- 1. Add \$433 as a technical adjustment to salaries and wages for the upgrading of a Registered Nurse's salary to be consistent with the Governor's recommendation for the upgrading the salaries of all RNs and certain types of therapists.
- 2. The Subcommittee has identified a savings of \$40,000 from the State General Fund in the education contract. The Subcommittee recommends that the net amount be reappropriated to FY 1989.

3. The Subcommittee does not recommend that the expenditure limitation on the Chapter I account be increased from \$58,644 to \$97,877, as recommended by the Governor.

## Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

## Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee with the following adjustment:

1. Increase the expenditure limitation on the federal Chapter I account from \$58,644 to \$96,813.

Expenditure Summary	Senate Adj. FY 88	Senate Rec. FY 88	House Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal - Operating	\$ (39,567)  (1,064) \$ (40,631)	\$ 3,620,808 25,000 <u>96,813</u> \$ 3,742,621	\$ (28,000)  \$ (28,000)
Capital Improvements: State Institutions Building Fund TOTAL	\$ <u>(40,631)</u>	\$ <u>3,742,621</u>	<u>\$ (28,000)</u>
FTE Positions			

# House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

- 1. Delete \$10,000 in projected education contract savings.
- Delete \$12,000 in projected utility savings.
- 3. Delete \$2,000 in projected communications savings.
- 4. Delete \$4,000 in projected food savings.
- 5. The Subcommittee recommends that identified savings (including the \$39,567 net savings identified by the Senate) in the education

contract in the current year be lapsed. The Subcommittee recommends that all other identified savings be reappropriated.

Agency: Youth Center at Atchison

Bill No. 545

Bill Sec. 4

Analyst: Piekalkiewicz

Analysis Pg. No. 295

Budget Pg. No. 4-89

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 89	Rec. FY 89	Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal - Operating	\$4,178,687	\$3,906,613	\$ (1,868)
	25,000	58,093	
	<u>72,974</u>	72,974	
	\$4,276,661	\$4,037,680	\$ (1,868)
Capital Improvements: State Institutions Building Fund TOTAL	\$ 159,900	<u>\$</u>	<u>\$</u>
	\$4,436,561	\$4,037,680	\$_(1,868)
FTE Positions	123.5	118.5	
Budgeted Census	100	95	

## Agency Estimate/Governor's Recommendation

The agency requests FY 1989 operating expenditures of \$4,276,661, an increase of \$485,838 over the FY 1988 estimate of \$3,790,823. Of the increase, 45.2 percent is attributable to salaries and wages, 42.4 percent to the education contract, 6.9 percent to capital outlay, and 5.5 percent to other operating expenditures. The request includes funding for a clerical position, two Youth Service Workers to provide additional coverage in the residential living units, an Alcoholism Unit Director, and a painter. The education contract request is \$986,126, which includes funding for three additional academic teachers, six additional paraprofessionals, a substitute teacher, and a school psychologist.

The Governor recommends FY 1989 operating expenditures of \$4,037,680, an increase of \$254,328 above the FY 1988 recommendation. Of the increase \$199,414 is attributable to salaries and wages, reflecting salary increases and fringe benefit rate adjustments. The Governor does not recommend the requested new positions.

# Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendations with the following expectations:

1. Delete \$10,000 for a 2-door sedan and \$1,000 for a whirlpool tub, and add \$1,700 for maintenance equipment for a total reduction in capital outlay of \$9,300.

- 2. The Subcommittee desires that the training programs at the youth centers become more formalized and given a higher priority. In light of this concern, the Subcommittee recommends \$2,000 be added to enable the youth center to purchase updated training manuals, films, and books. In addition, the Subcommittee recommends \$2,000 for in-service training services.
- 3. Recognizing that many the residents of all the youth centers need counselling in a number of areas the Subcommittee recommends that \$1,000 be added for the psycho-educational groups which counsel the youth in social, interpersonal, and daily survival skills. The Subcommittee further recommends the addition of \$1,200 for the Family Group Services program, which provides an opportunity for the entire family to become involved in counselling.
- 4. Add \$1,232 as a technical adjustment to salaries and wages for the upgrading of the Registered Nurse's salary to be consistent with the Governor's recommendation for the upgrading of all RN and certain therapist salaries.

### Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

## Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee.

Expenditure Summary	Senate Adj. FY 89	Senate Rec. FY 89	House Subcommittee Adjustments
State Operations: State General Fund General Fee Fund Federal Education Aid Subtotal - Operating	\$ (1,868)   \$ (1,868)	\$ 3,904,745 58,093 72,794 \$ 4,035,632	\$ (42,075)  \$ (42,075)
Capital Improvements: State Institutions Building Fund TOTAL	\$ (1,868)	\$ 4,035,632	<u> </u>
FTE Positions	<del></del> -	118.5	

## House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

- Delete \$9,624 from the education contract, which is the net decrease in the education contract after increasing the administrative fee from 7 to 10 percent and funding the director of education from that amount. The Subcommittee notes that the director of education performs an administrative function, and, therefore, should be funded not as a salaried position, but from the administrative fee paid to the school district for administrative services.
- 2. Delete \$11,773 from utilities based on a 3.8 percent increase from the reduced FY 1988 base.
- 3. Delete \$2,000 from stationery and office supplies.
- 4. Delete \$1,545 from other supplies, materials, and parts, returning to the agency's request.
- 5. Delete \$1,700 from maintenance equipment. The Subcommittee recommends a total of \$2,903 for maintenance equipment.
- 6. Delete \$15,797 for a 12-passenger van.
- 7. Add \$364 for food, based on a budgeted census of 100 and an inflation factor of 3 percent.

The Senate Subcommittee makes the following systemwide observations and recommendations:

1. The Subcommittee held a hearing on the administration and financing of the education programs at Department of Social and Rehabilitation Services (SRS) institutions. Testimony was heard from representatives from SRS, the Kansas Neurological Institute (KNI), Topeka State Hospital, the Youth Center at Topeka (YCAT), the Department of Education, and the Southeast Kansas Education Service Center (SKESC), Interlocal 609, Greenbush.

The Department of Education reviewed the survey it conducted on the administration of youth center education programs. The survey was sent to the superintendents of the youth centers and the superintendents of the school districts with which the youth centers contract. The Department of Education indicated that results of the survey show that the present system provides for all of the educational needs of students at the youth centers in an effective and efficient manner.

The Subcommittee was particularly interested in the impact of the action of the 1987 Legislature which reduced the administrative fee paid to the school districts from 10 to 7 percent of base salaries. YCAT was the most affected by this action. Public Schools, USD 345, with which YCAT had been contracting, decided to discontinue contracted education services, stating that it would not continue service at an administrative fee of less than 10 percent. YCAT had only a month to find a new school district and was extremely concerned that no school district would contract with them. The youth center signed a contract for the 1987-88 school year with Silver Lake Public Schools, USD 372, at the beginning of August. The Subcommittee has learned that the process of searching for another school district and subsequently changing over to a new school district caused some disruption in the entire education program of the youth center. In addition, the Subcommittee notes that the cost of the Silver Lake contract is approximately \$50,000 more than what the Seaman contract would have cost, due to higher fringe benefits for teachers included in the Silver Lake contract. The Subcommittee visited the school at YCAT and was told there is greater satisfaction with the Silver Lake school district than there had been with the Seaman school district. Silver Lake is a smaller district and has been more attentive to and has provided better service to the youth center.

The Subcommittee considered several alternatives to the present system of contracting with individual school districts, including the following: (a) a state special school district; (b) the youth centers contracting with one single school district; and (c) the

youth centers contracting with SKESC as do the mental retardation institutions.

The Subcommittee feels that the most efficient and sensible alternative is that the youth centers contract with a single school district, which would provide a certain degree of uniformity throughout the system, greater cooperation between the youth centers and the school district, and a stronger negotiating position for the youth centers. The SRS Commissioner of Administrative Services and the Commissioner of Youth Services testified in favor of this proposal. The Subcommittee spoke with representatives from Silver Lake Public Schools, who expressed interest in and will consider the possibility of contracting with all three youth centers. The Subcommittee recommends that the House Subcommittee further explore the idea of a single school district for the youth centers. Failing this option the Subcommittee finds that the current system is functioning adequately, but recommends that there be more communication between the education and program sides of the youth centers.

2. The Subcommittee heard the request of Youth Services that the federal Chapter I accounts of the youth centers be made no limit accounts, because the youth centers never know prior to submitting their budgets the exact amount of Chapter I funds they will be receiving, and that the amount they include in their budgets is merely a very rough estimate. Youth Services also informed the Subcommittee that in the current year the youth centers must spend 80 percent of the Chapter I funds available to them or lose those funds. In past years there were no federal restrictions prohibiting the youth centers from carrying over Chapter I funds from one year to the next. Now no more than 20 percent can be carried over. The Subcommittee understands the urgency of this matter, since more than half of the fiscal year has already passed and it will be difficult for the youth centers to spend all the additional funds in such a short period However, the Subcommittee believes that this sense of urgency was not felt by Youth Services, since no exact dollar amounts of the Chapter I funds were presented to the Subcommittee, nor could Youth Services, when questioned, provide a breakdown of how those funds are to be spent.

Therefore, the Subcommittee does not recommend at this time that the expenditure limitations be raised. The Subcommittee requests that Youth Services provide a detailed breakdown of what those funds will be used for and requests that the House Subcommittee consider those expenditures. In light of this recommendation, the Subcommittee does not recommend that the expenditure limitation on the Youth Center at Atchison's Chapter I account be raised from \$58,644 to \$97,877 as proposed in S.B. 571, the FY 1988 supplemental bill. The Subcommittee notes that

the expenditure limitations should be increased; however, the Subcommittee believes it would not be prudent to do so without first seeing a proposal of how that money is to be spent.

3. During the 1987 Legislative Session a survey was made available to the Subcommittee, which cited that 93 percent of the youth center residents are using alcohol and 84 percent are using illegal drugs at the time of their admission. The Subcommittee believed it was a top priority that substance abuse counsellors be put into place at the youth centers as soon as possible. The House Subcommittee deleted those positions when federal funds under the federal Anti-Drug Abuse Act became available. A proviso was attached to 1987 H.B. 2587, in which the federal funds were included, to specify that expenditures by SRS include \$85,000 for counselling programs for residents at the youth centers. reported to the Subcommittee that the substance abuse programs at the youth centers have still not been commenced, and that the plan now being considered by SRS proposes that \$45,000 of the federal funds go towards aftercare and that the remainder be used for the purchase of materials and for training of existing youth center staff. The Subcommittee was informed that a contract for these services will be signed within a month.

The Subcommittee is disturbed by the administrative delays which have prevented the availability of the federal funds which were to help alleviate what the Subcommittee was led to understand is a serious problem. Furthermore, the Subcommittee is concerned that it does not appear as if the superintendents, the program directors, or psychologists at the youth centers were consulted or sufficiently informed as to how the federal money would be spent. The Subcommittee believes that this example is not an isolated one and recommends that Alcohol and Drug Abuse Services and Youth Services take into account the expertise at the youth centers, especially since it is ultimately the youth centers' responsibility to implement the decisions made. Alcohol and Drug Abuse Services and Youth Services should not merely direct but should serve to gather information and coordinate policy.

The Subcommittee is concerned that this new plan would provide only minimal treatment and counselling at the youth centers, and that if the money is so spent, resources may well be spread too thin. The Subcommittee would like to note that training for the staff of the youth centers is certainly beneficial, as is aftercare for residents. However, the Subcommittee has consulted with substance abuse treatment professionals who indicated that the proposed training of existing staff would not suffice to carry out a complex and difficult treatment program. Furthermore, it is the impression of the Subcommittee that the staff already has difficulty finding enough time for training, and that under the present plan, aftercare might not be available to all residents who need it, since aftercare apparently would only be available in the large population centers of the state.

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The Subcommittee recommends that the House hold a hearing to explore this entire issue of substance abuse treatment at the youth centers and the use of the federal funds. Based on the reservations expressed above, the Subcommittee requests that Youth Services and Alcohol and Drug Abuse Services consult with the youth centers and delay the signing of a contract prior to the House consideration of this issue. The Senate Subcommittee will be following up on this topic with substance abuse treatment professionals and will report its findings to the House.

- The Subcommittee heard testimony on accreditation of the youth centers by the American Correctional Association. Shortly, the Youth Center at Beloit will be ready for an audit. Audits are conducted every three years at a cost of \$7,500. In the opinion of the Subcommittee, while accreditation seems appropriate particularly in light of the fact that courts have taken over youth centers in other states and have ordered those institutions to comply with accreditation standards, the Subcommittee would not like to see that inordinate amounts of staff time and/or financial resources were being expended in attempting to comply with accreditation standards, which at the very least in the case of the mental health and retardation hospitals have proven very difficult to attain. Furthermore, the Subcommittee believes that compliance with accreditation standards should never come before the needs of the youth centers' residents.
- 5. The Subcommittee would like to see greater use by the youth centers of inmate work details for maintenance services. superintendents of the youth centers raised no objections to this suggestion. The Commissioner of Youth Services stated that the possibility of using inmates would be pursued. The Subcommittee notes that inmate work details are capable of doing very skilled work, and have undertaken projects all over the state. Subcommittee expects that by next year the youth centers will be making greater use of inmates. The Subcommittee notes its concern about the potential problems that could arise from contact between the residents of the youth centers and the inmates, but feels that if inmates were to work on projects outside the residential living units that potential problems could be prevented.
- 6. The Subcommittee has learned that Youth Services has mandated training hours for youth service workers and that the youth centers are concerned that their staff may not be able to fulfill those requirements, given the constraints on their time that already exist. In addition, the Subcommittee is concerned with the high attrition rate of the youth service workers. The Subcommittee has learned that this high attrition rate makes it nearly impossible for the youth centers to provide adequate coverage in the residential living units, which jeopardizes security and proper treatment of the youth. In addition, the

Subcommittee is concerned that many employees do not have sufficient training before being placed in a residential unit.

In light of these problems, the Subcommittee recommends that the youth centers use their turnover savings to fund youth center worker trainees (see the Subcommittee's report on YCAT). sently at the mental health and retardation institutions a pool of such trainees is being used. The trainees at the youth centers would be hired with the understanding that no permanent position is guaranteed, but that the likelihood of receiving fulltime employment is very high, given the turnover rate of youth services workers. The Subcommittee feels that this arrangement would allow staff to receive the mandated training, provide for adequate coverage in the residential units, and provide the youth centers with a larger pool of candidates for permanent positions. The Subcommittee requests that a complete proposal of this system should be presented by the youth centers to the House Subcommittee. It is the Subcommittee's intent that turnover savings be used only to hire youth service worker trainees and not other temporary employees. The Subcommittee recommends. in addition, that this be first attempted as a pilot program at YCAT.

- 7. The Subcommittee heard testimony from a representative of Right to Life of Kansas, who expressed strong concern about the sex education program that has been implemented at the Youth Center at Topeka. The Subcommittee reviewed the sex education syllabus presented by the representative and is of the opinion that because of the severily of the sex offenses committed by many of YCAT's residents and the sexual responsibility problems of many of the residents, the approach being taken by the youth center appears warranted. The Subcommittee notes, in addition, that the representative provided no alternative sex education proposal on how the youth center is to provide sex education to its residents. The Subcommittee supports the efforts of all the youth centers to provide sex education.
- 8. The Subcommittee reviewed the issues surrounding the job rate study and salary upgrade of youth service workers. brought to the attention of the Subcommittee that morale among youth service workers is very low and that they do not feel that the work they perform is valued. The Subcommittee is extremely concerned and recommends that the portion of Phase III of the job rate study which includes youth service workers and the direct care staff at the state mental health and retardation hospitals be implemented. The Subcommittee reports that the half-year cost for direct care workers and youth service workers is approximately \$5 million and that Division of Personnel estimates that 73 percent of that amount would come from the State Feneral Fund. The Subcommittee recommends that during this Session the full Ways and Means Committee explore all options for funding of the salary upgrade. The Subcommittee

notes that such funding would assist state employees and, most importantly, would improve the quality of care for youth center residents.