Approved	On:		
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Minutes of the House Committee on Taxation. The meeting was called to order by E. C. Rolfs, Chairman, at 9:00 a.m. on February 19, 1988 in room 519 South at the Capitol of the State of Kansas.

The following members were absent (excused):

Representatives Wunsch, Vancrum, Smith and Fry

Committee staff present:

Tom Severn, Legislative Research Chris Courtright, Legislative Research Don Hayward, Reviser of Statutes Millie Foose, Committee Secretary

The first item on the agenda was HB-2905 - AN ACT relating to state tax levies for contributions; concerning the imposition and disposition thereof. Tom Severn explained the bill. Mr. Michael O'Keefe, Budget Director, said there is a real need to extend the time for at least one year, and then find a long-term solution to the problem. This concluded the public hearing on HB-2905.

Don Hayward distributed copies of the balloon amendment to HB-2702 which the committee had requested. (Attachment 1) Representative Wagnon moved, second by Representative Aylward, that the balloon be amended into HB-2702. The motion carried. Representative Leach moved, second by Representative Francisco, that 10% of taxes filed in protest be held in escrow. The motion did not pass. Representative Leach moved, second by Representative Aylward, that $\frac{HB-2702}{AB}$ as amended be passed favorably. The motion carried.

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m HB-2948}$ - AN ACT relating to sales taxation; prescribing certain duties for the Department of Revenue relating to letter rulings and bond and registration certificate requirements, was discussed. Tom Severn discussed the validity of letter ruling. Chairman Rolfs said he has a problem with the 60-day provision, but all agreed that something along this line is needed to help the small business.

The minutes of February 18 were approved.

There being no further business, the meeting was adjourned.

E. C. Roĺfs, Chairman

Session of 1988

HOUSE BILL No. 2702

By Committee on Taxation

1-25

0017 AN ACT relating to property taxation; concerning the appeals
0018 process for taxpayer grievances resulting from the appraisal
0019 and valuation of property; amending K.S.A. 79-1448, 79-1470,
0020 79-1472, 79-1603, 79-1606, 79-1607[and] 79-1608 and K.S.A.
0021 1987 Supp. 79-1460, 79-1481, 79-1602 and 79-1610 and re0022 pealing the existing sections; also repealing K.S.A. 79-1464.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 79-1448 is hereby amended to read as follows: 79-1448. Any taxpayer may complain or appeal to the county appraiser from the classification or appraisal of the taxpayer's property by giving notification of such dissatisfaction to 0028 the county appraiser. Meetings in regard to such matters shall be eonducted as prescribed in K.S.A. 70-1464. The county appraisershall arrange to hold an informal meeting with the aggrieved taxpayer with reference to the property in question. In no event 0032 shall an informal meeting be scheduled to take place after April 0033 1 in the year in which valuations for real property established 0034 pursuant to the program of statewide reappraisal are first 0035 applied as a basis for the levy of taxes. Any taxpayer who is aggrieved by the final determination of the county appraiser may appeal to the hearing officer or panel or the county board of 0038 equalization in the same manner as appeals are made to such 0039 board under K.S.A. 79-1606, and any amendments thereto, and 0040 such hearing officer, panel or board, for just cause shown and recorded, is authorized to change the classification or valuation 0042 of specific tracts or individual items of real or personal property 0043 in the same manner provided for in K.S.A. 79-1602 et seq. and 0044 amendments thereto.

0045 Sec. 2. K.S.A. 1987 Supp. 79-1460 is hereby amended to read 0046 as follows: 79-1460. The county appraiser shall notify each tax-

and 79-1609

or the appraiser's designee

appointed pursuant to K.S.A. 79-1602, and amendments thereto,

, only in cases where no hearing officer or panel has been appointed, to

Any taxpayer who is aggrieved by the final determination of a hearing officer or panel may appeal to the county board of equalization in the same manner as appeals are made to such board under K.S.A. 79-1606, and amendments thereto. All such appeals shall be heard by the board de novo.

0047 payer in the county annually on or before April 1 for real 0048 property and May 1 for personal property, by mail directed to the 0049 taxpayer's last known address, of any change in the classification 0050 or appraised valuation of the taxpayer's property, except that, in 0051 the year in which valuations for real property established pur-0052 suant to the program of statewide reappraisal are first applied 0053 as a basis for the levy of taxes, such notice in the case of real 0054 property shall be mailed on or before March 1. For the purposes 0055 of this section and in the case of real property, the term "tax-0056 payer" shall be deemed to be the person in ownership of the 0057 property as indicated on the records of the office of register of 0058 deeds or county clerk. Except for the year in which valuations for 0059 real property established pursuant to the program of statewide 0060 reappraisal are first applied as a basis for the levy of taxes, such 0061 notice shall specify separately both the previous and current one appraised and assessed values for the land and buildings situated on such lands. In the year following the year in which valuations oo64 for tangible property established under the program of statewide oo65 reappraisal are applied as a basis for the levy of taxes, and in each 0066 year thereafter, such notice shall include the most recent county 0067 sales ratio for the particular subclass of property to which the 0068 notice relates, except that no such ratio shall be disclosed on any 0069 such notices sent in any year when the total assessed valuation of 0070 the county is increased or decreased due to reappraisal of all of 0071 the property within the county. Such notice shall also contain a 0072 statement of the taxpayer's right to appeal. Failure to receive 0073 such notice shall in no way invalidate the classification or ap-0074 praised valuation as changed.

Sec. 3. K.S.A. 79-1470 is hereby amended to read as follows: 79-1470. In any year during the month of April for real property and the month of May for personal property, the county appraiser may request the hearing officer or panel or the county board of equalization to order a change in the classification or the appraised valuation of property on the certified appraisal rolls. Any such request shall be made to the hearing officer or panel, if any, otherwise to the county board of equalization. The county appraiser shall utilize the appraised value appeal form when

and in such year the notice shall be accompanied by the criteria upon which the valuation of such property was obtained

0084 making such requests.

Sec. 4. K.S.A. 79-1472 is hereby amended to read as follows: 0086 79-1472. The county appraiser or the appraiser's designee shall 0087 attend meetings of the hearing officer or panel or the county 0088 board of equalization for the purpose of aiding such hearing 0089 officer or panel or board in matters involving the appraisal of 0090 property, and the county appraiser shall make all records concounty county board of equalization. The absence of the county appraiser or the appraiser's designee from any such meeting of 0094 such board shall not affect the authority of such board to meet 0095 and conduct the business of the hearing officer or panel or the 0096 board.

Sec. 5. K.S.A. 1987 Supp. 79-1481 is hereby amended to read as follows: 79-1481. No hearing officer or panel or county board of equalization shall issue an order applicable uniformly to all 0100 property in any class in any area or areas of the county, which 0101 order changes the assessment of such class of property in such 0102 area or areas, without the approval of the state board of tax 0103 appeals. Whenever any hearing officer or panel or county board 0104 of equalization proposes to issue any such order, it shall make 0105 written application to the state board of tax appeals for a hearing 0106 on such matter if such change constitutes the final decision of 0107 the county. The state board of tax appeals shall set a time and 0108 place for a hearing thereon within five days of receipt of such 0109 application. The time set for hearing such matter shall in no 0110 event be more than 30 days following the date of receipt of such 0111 application. The state board of tax appeals shall notify the hear-0112 ing officer or panel or county board of equalization, the county 0113 or district appraiser and the director of property valuation, of the 0114 time and place set for hearing. The director of property valuation 0115 shall be made a party to such hearing. The state board of tax 0116 appeals shall make its determination upon such matter within 10 0117 days of the conclusion of the hearing thereon and notify the 0118 county board and director of property valuation by mail of its 0119 determination within five days after the date such determination 0120 is made.

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The director of property valuation shall require written jus-0122 tification from the hearing officer or panel or the county board of equalization when that such officer, panel or board issues an order modifying the valuation of individual tracts of real property if such change constitutes the final decision of the county. The 0126 justification shall be conveyed on forms prescribed by the di-0127 rector, notifying the director of such actions of the hearing officer or panel or the county board of equalization and conveyed by certified mail, return receipt requested, or personally 0130 delivered to the director of property valuation or his designee. 0131 The director shall within 90 30 days after receipt of such justifi-0132 cation review such justification to determine compliance with 0133 K.S.A. 79-503a, and amendments thereto, except that, the direc-0134 tor may extend such time in intervals of 30 days not to exceed two such extensions, for just cause shown. If the director finds 0136 such hearing officer's or panel's or the county board's actions are o137 not in compliance with K.S.A. 79-503a, and amendments thereto, 0138 the director shall appeal the decision of the county board of 0130 equalization to the state board of tax appeals which shall admin-0140 ister the appeal order reinstatement of the appraiser's valuation. 0141 Any party aggrieved by the director's order may within 30 days. 0142 appeal such order to the state board of tax appeals.

Sec. 6. K.S.A. 1987 Supp. 79-1602 is hereby amended to read as follows: 79-1602. The hearing officer or panel or the county board thus constituted of equalization, or a majority of the members thereof, may on and after January 15 of each year, meet at any time that such board may deem deemed necessary. All such meetings of such board shall be held in a suitable place in the county courthouse. Such hearing officer or panel or the board shall on the first business day in April of each year meet for the purpose of inquiring into the valuation of real property and shall on May 15 or the next following business day if such date shall full on a day other than a regular business day; meet for the purpose of inquiring into the valuation of tangible personal property in the county, and shall review the appraisal rolls of the county as to accuracy, completeness and uniformity of appraisal, and shall make such changes in the appraisal of property as shall

0158 be necessary in order to secure uniform and equal application to 0159 all property.

In all cases where it shall become necessary to increase the appraised value of specific tracts or individual items of real or personal property, except where the appraised value of a class or classes of property in any area or areas of the county is raised by a general order of the state board of tax appeals applicable to all property in such class or classes for the purpose of equalization, the county clerk shall, at least 10 days prior to hearing, mail or cause to be mailed a notice to the person to be affected thereby at such person's post-office address as shown by the assessment rolls, stating in substance that it is proposed to increase the assessment of such specific tracts or individual items of such person's real or personal property, and fixing the time and place when a hearing thereon will be had.

The hearing officer or panel or the board shall hear and determine any appeal made by any taxpayer as to the valuation of any property in the county which may be made to the hearing 0176 officer or panel or the board by the owner of such property or 0177 such owner's agent or attorney, and shall perform the duties 0178 prescribed in this section. The session of the hearing officer or panel or the board held for the purpose of considering the valuation of real property shall commence not later than the first business day in April and shall remain in session until May 15, or 0182 the next business day, except that a county board of equaliza-0183 tion shall remain in session until the last business day in April, 0184 May. During which such time the hearing officer or panel or the 0185 board may adjourn from time to time as may be necessary, and at 0186 the expiration of the last business day in April May, the board 0187 shall adjourn until May June 5, when it shall again reconvene for 0188 the purpose of hearing appeals from persons who have been 0189 notified by the county clerk of pending changes in the valuation 0190 of their real property as provided above, but such adjourned 0191 session shall not continue for more than 10 days, after which the 0192 board shall adjourn sine die, which adjournment must be taken 0193 on or before May June 15, or if such day shall fall on Sunday, 0104 then such final adjournment shall be taken on May 16 the next only in cases where no hearing officer or panel has been appointed

agent or

All determinations made by a hearing officer or panel may be appealed to the county board of equalization and all such appeals shall be heard de novo.

and appeals from determinations made by a hearing officer or panel

ois business day and the board shall have no authority to be in session thereafter. After such final adjournment the board shall not change the appraised or assessed valuation of the real property of any person, except for the correction of clerical errors as authorized by law, or reduce the aggregate amount of the appraised or assessed valuation of the taxable real property of the ozon county.

The session of the board held for the purpose of considering 0202 0203 the valuation of personal property shall commence not later than 0204 May 15 or the next following business day if such date shall full on a day other than a regular business day and shall remain in session until the last business day in May, during which time the 0207 board may adjourn from time to time as may be necessary, and at 0208 the expiration of the last business day in May, the board shall adjourn until June 5, when it shall again reconvene for the purpose of hearing appeals from persons who have been notified by the county elerk of pending changes in the valuation of their personal property as provided above, but such adjourned session 0213 shall not continue for more than 40 days, after which the board 0214 shall adjourn sine die, which adjournment must be taken on or 0215 before June 15, or if such day shall fall on Sunday, then such final 0816 adjournment shall be taken on June 16 and the board shall have 0217 no authority to be in session thereafter. After such final adjourn-0218 ment the board shall not change the appraised or assessed 0210 valuation of the personal property of any person, except for the 0220 correction of clerical errors as authorized by law or reduce the 0221 aggregate amount of the appraised or assessed valuation of the 0222 taxable personal property of the county.

The hearing officer or panel or the board shall provide for 0224 sufficient evening and Saturday meetings during the sessions 0225 hereinbefore prescribed for the performance of its duties as shall 0226 be necessary to hear all parties making requests for such evening 0227 or Saturday meetings.

In order to more efficiently and effectively hear and determine appeals by taxpayers or their representatives which may result from *changes in* valuations of real property due to the statewide program of reappraisal of real property; the county board of

equalization of Johnson county board of county commissioners
may appoint an advisory hearing panel hearing officers or panels
to accomplish such purpose. Any such panel officers or panels
shall have a membership composed of be persons having expeexpectation in the field of real property appraisal and valuation and
shall perform such duties and functions as may be prescribed by
expectation the county board to provide assistance in the making of its
expectation director of property valuation. No person who has performed an
expectation appraisal of any real property the reappraised valuation of which
expectation is appealed to the county board of equalization shall be eligible
expectation to serve as a member of any such panel with respect to a hearing
expectation on the appeal of such valuation of such property. The director of
expectation property valuation shall prescribe guidelines governing the
expectation panels.

Sec. 7. K.S.A. 79-1603 is hereby amended to read as follows: 0248 79-1603. It shall be the duty of the county clerk to give notice, by 0249 publishing in the first week in March in each year within seven 0250 days of the date the first notice of change in classification or 0251 appraised valuation is mailed and the two (2) weeks next fol-0252 lowing in some the official county newspaper having general 0253 circulation in his or her county, of the annual meeting meetings 0254 of the hearing officers or panels or the county board of equali-0255 zation held for the purpose of considering appeals from the valuation of property; at which meetings all persons feeling 0257 themselves aggrieved can appear and have all errors in the 0258 returns and all excessive valuation corrected. The board of 0259 county commissioners shall not allow any bill for the publication 0260 of any notice provided for in this section until the person pub-0261 lishing such notice shall file with the county clerk a copy of the 0262 newspaper in which such notice is published, to which shall be 0263 attached his or her an affidavit stating that such notice has been 0264 published in accordance with law.

Sec. 8. K.S.A. 79-1606 is hereby amended to read as follows: 79-1606. The hearing officers or panels or the county board of equalization in each county shall adopt, use and maintain the following records, the form and method of use of which shall be

who have attended a training program conducted or the director's designee

No member of the county board of equalization shall be a hearing officer or serve as a member of a hearing panel but all such members shall be required to attend a training program conducted by the director of property valuation or the director's designee.

0269 prescribed by the director of property valuation: (a) Appeal form, 0270 (b) hearing docket, and (c) record of cases, including the dispo-0271 sition thereof. The county clerk shall furnish appeal forms to any owner of property which has been appraised who desires to further appeal to the hearing officers or panels or the county 0274 board of equalization as to the classification, appraised valuation, 0275 assessment or assessment equalization of real property made 0276 prior to April 1 of the year of assessment or as to the classifica-0277 tion, appraised valuation, assessment or assessment equalization 0278 of personal property made prior to May 1 of the year of assess-0270 ment by the county appraiser. Any such appeal in writing in-0280 volving the classification, appraised valuation, assessment or 0281 assessment equalization of real property must be filed with the 0282 county clerk on or before April 10 of the year in which the 0283 assessment was made and any appeal in writing involving the 0284 elassification; appraised valuation; assessment or assessment 0285 equalization of personal property must be filed with the county 0286 clerk on or before May 10 of the year in which the assessment is made within seven days of the date that a notice of change in 0288 value was mailed by the hearing officer or panel or board of 0289 equalization, except as provided in K.S.A. 79-1609, and amend-0290 ments thereto.

Every appeal so filed shall be set for hearing by the hearing 0291 0292 officers or panels or the county board of equalization which 0293 hearing must, if the same involves the classification, appraised 0204 valuation; assessment or assessment equalization of real estate; 0295 be held on or before the last business day of April and such 0206 hearing must, if the same involves the classification, appraised 0207 valuation, assessment or assessment equalization of personal 0208 property; be held on or before the last business day in May; and 0299 May 15, if heard by a hearing officer or panel, and May 30, if 0300 heard by a county board of equalization. The county clerk shall 0301 notify each appellant and the county appraiser of the date for 0302 hearing of the taxpayer's appeal at least five 10 days in advance 0303 of such hearing. Every such appeal shall be determined by order 0304 of the hearing officer or panel or the county board of equaliza-0305 tion and such order shall; if the same involves the elassification; 15

o306 appraised valuation, assessment or assessment equalization of o307 real estate, be recorded in the minutes of such officer, panel or o308 board on or before the last business day of April, and if the same o300 involves the elassification, appraised valuation, assessment or o310 assessment equalization of personal property, be recorded in the o314 minutes of such board on or before the last business day of May o312 May 15, if heard by a hearing officer or panel, and May 30, if o313 heard by a county board of equalization. Such recorded orders o314 and minutes shall be open to public inspection. Notice as to o315 disposition of the appeal shall be mailed to the taxpayer within o316 five days after the determination.

Sec. 9. K.S.A. 79-1607 is hereby amended to read as follows: 79-1607. The board of county commissioners of any county may 0319 employ expert, clerical, or other qualified assistants, hearing officers or panels to aid such board in the performance of its duties as the county board of equalization, and the compensation 0322 of such assistant or assistants, hearing officers or panels shall be paid from the county general fund. Any county is authorized to 0324 exceed the general fund levy and tax lid limitation by an amount 0325 not to exceed the related costs of such assistants, hearing of-0326 ficers or panels. The board of county commissioners of any 0327 county which shall employ assistants pursuant to the provisions 0328 of this section shall by resolution specify the duties and com-0329 pensation of any assistant or assistants so employed, and no such 0330 assistant or assistants shall be employed until such duties and 0331 compensation be so specified: Provided, That except that, if in 0332 its discretion the board of commissioners of any county shall 0333 deem it necessary to contract for an appraisal of all or any part of 0334 the properties within such county for the purpose of aiding the 0335 board in assessment equalization, said the board may contract for 0336 the same, and for the purpose of paying for the same may pay all 0337 or any part of the costs thereof from the county general fund, or 0338 may pay all or any part thereof by the issuance of no-fund 0339 warrants, as hereinafter provided. The board of commissioners of 0340 any county contracting for the purposes hereinbefore provided is 0341 hereby authorized and empowered to issue no-fund warrants in 0342 the amount necessary to pay for the same:

Such no-fund warrants shall be issued in the manner and form, 0344 bear interest and be redeemed as prescribed by K.S.A. 79-2940, 0345 and nets amendatory thereof amendments thereto, except that 0346 they may be issued without approval of the state board of tax 0347 appeals, and without the notation required by K.S.A. 79-2940, 0348 and amendments thereto. Whenever no-fund warrants are issued 0349 under the authority of this act, the board shall make a tax levy at 0350 the first tax levying period after such warrants are issued, suffi-0351 cient to pay such warrants and the interest thereon: Provided, 0352 That except that in lieu of making only one tax levy, such board, 0353 if it deems it advisable, may make a tax levy each year for not to 0354 exceed five (5) years in approximately equal installments for the 0355 purpose of paying said such warrants and the interest thereon. 0356 All such tax levies shall be in addition to all other levies autho-0357 rized or limited by law, and none of the tax limitations provided 0358 by article 19 of chapter 79 of the Kansas Statutes Annotated, and 0359 acts amendatory thereof, shall apply to such levies.

O360 Sec. 10. K.S.A. 79-1608 is hereby amended to read as folO361 lows: 79-1608. The board of county commissioners of any county
O362 by resolution is hereby authorized and empowered to transfer at
O363 the close of any budget year all or any part of the balance of the
O364 money in the county general fund, and subject to legal expendiO365 ture in such year, to a special assessment equalization fund.
O366 Upon the adoption of such resolution, a copy thereof shall be
O367 delivered to the county treasurer and he or she the treasurer
O368 shall credit the amount provided in such resolution to such
O369 special fund and shall debit the general fund.

Such transfers may be made notwithstanding the provisions of 0371 K.S.A. 79-2925 to 79-2937, or acts amendatory thereof or supple-0378 mental and amendments thereto. All moneys credited to such 0373 special fund shall be used by the county for the purpose of 0374 employment of or contracting for assistants, hearing officers or 0375 panels to aid the county board of equalization in the performance 0376 of its duties or to make appraisals of all or any part of the 0377 properties in such county for the purpose of aiding the board in 0378 assessment equalization; and. Such special assessment equali-0379 zation fund shall not be subject to the provisions of K.S.A.

0380 79-2925 to 79-2937, or nets amendatory thereof or supplemental 0381 and amendments thereto, except that in making the budgets of 0382 such counties the amounts credited to, and the amount on hand 0383 in such special fund, and the amount expended therefrom shall 0384 be shown thereon for the information of the taxpayers of the 0385 county.

If the board of county commissioners shall determine at any 0387 time that all or any part of the money which has been transferred 0388 to such special fund is not needed for the purposes for which so 0389 transferred, said the board of county commissioners is hereby 0390 authorized and empowered by resolution to retransfer such 0391 amount not needed to the general fund of the county, and such 0392 retransfer and expenditure thereof shall be subject to the provi-0393 sions of K.S.A. 79-2925 to 79-2937, or acts amendatory thereof or 0304 supplemental and amendments thereto.

Sec. [11.] K.S.A. 1987 Supp. 79-1610 is hereby amended to 0396 read as follows: 79-1610. Notice of the decision of the hearing 0397 officer or panel or the board of equalization on any appeal shall 0398 be mailed to the taxpayer within five days after the date of the 0399 making of such decision or the date of approval of the director of 0400 property valuation, whichever occurs later. Notice of all 0401 changes of classification or valuation of property, including the 0402 justification for such changes, shall, within five days, be mailed 0403 to the director of property valuation pursuant to K.S.A. 1987 0404 Supp. 79-1481, and amendments thereto, if such change consti-0405 tutes the final decision of the county. Any appeal duly perfected 0406 not heard by the board on or before the date of final adjournment 0407 of the board, shall be deemed to have been denied as of the date 0408 of final adjournment and the board shall mail a notice of such 0409 denial to the taxpayer within five days after the date of such final 0410 adjournment.

Sec. [12] K.S.A. 79-1448, 79-1464, 79-1470, 79-1472, 79-1603,

0412 79-1606, 79-1607 and 79-1608, and K.S.A. 1987 Supp. 79-1460,

0413 79-1481, 79-1602 and 79-1610 are hereby repealed.

Sec. 13. This act shall take effect and be in force from and 0415 after its publication in the statute book.

Sec. 11. K.S.A. 79-1609 is hereby amended to read follows: 79-1609. Any person being aggrieved by any order of the county board of equalization may appeal to the state board of tax appeals by filing a written notice of appeal, on forms approved by the state board of tax appeals and provided by the county board of equalization for such purpose, stating the grounds thereof and a description of any comparable properties and the assessment thereof upon which they rely as evidence of inequality of assessment of their property, if that be a ground of the appeal, with the board of tax appeals and by filing a copy thereof with the clerk of said the county board of equalization within forty-five-(45) 45 days after the date of the order from which the appeal is taken. A county assessor appraiser may appeal to the state board of tax appeals from any order of the county board of equalization. Unless excusable neglect on the part of the taxpayer is found, the state board of tax appeals not hear any appeal or consider any application for refund filed pursuant to K.S.A. 79-2005, and amendments based upon a change of valuation in tax year 1989 of a thereto. taxpayer's property unless and until the taxpayer has complied the provisions of law relating to the process of hearing such grievances by county officers.

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and 79-1609