Approved <u>March 14, 1988</u> Date  MINUTES OF THE Senate COMMITTEE ON Agriculture			
NOW THE SOUTH CONTINUE ON Agriculture			
MINUTES OF THE Senate COMMITTEE ON Agriculture  The meeting was called to order by Senator Allen	 at		
Chairperson	ac		
10:09 a.m./ <b>承本</b> . on <u>March 2</u> , 1988 in room 423-S of the Capit	ol.		
All members were present ************************************			
Committee staff present: Raney Gilliland, Legislative Research Department Jill Wolters, Revisor of Statutes Department			

Conferees appearing before the committee: Representative Jack Beauchamp

Jim Cooley, Legislative Committee of Kansas

Organic Producers
Ron Schneider, Kansas Rural Center
Steve Wilson, Community Mercantile, Lawrence, KS.
Francis Kastner, Kansas Food Dealers Association
John Blythe, Kansas Farm Bureau
Dr. Lynn Bates, LSB Products, a biochemist,

Manhattan, Kansas
Mike Beam, Kansas Livestock Association
Wilbur Leonard, Committee of Kansas Farm
Organizations

Eldon Fastrup, Kansas State Board of Agriculture

Senator Allen called the committee to order and called attention to HB 2448; he then called on the following to testify.

Representative Beauchamp gave copies of his testimony to the committee (attachment 1).

Jim Cooley stated he had testified last year but that he wanted to re-emphasize that organic food provides extra income for farmers who chose to produce organic food. Mr. Cooley requested passage of the organic bill. He stated he had not seen amendments that he had heard were going to be presented but if they are in keeping with the intent of the bill he had no objection.

Ron Schneider provided copies of his testimony for the committee (attachment 2). He stated he had worked with the Kansas Livestock Association on amendments and expressed support for the amendments and encouraged the committee to support them also.

In answer to a question concerning roadside stands selling organic foods, Mr. Schneider stated they would be required to be registered to sell organic foods.

Steve Wilson gave the committee copies of his testimony (attachment 3). In answer to committee questions Mr. Wilson answered that during summer he purchases organic foods from growers that he knows personally; part of the year he purchases organically grown food from California, a certification state, and some foods from Europe. He stated that his customers trust his foods that he sells to be organic. Mr. Wilson answered that he felt the passage of HB 2448 would provide the authority and rules for governing issues about organic food sales.

Francis Kastner gave copies of her testimony to the committee (attachment 4). In answer to the question, Ms. Kastner answered that food dealers are not selling organic foods because Kansas has no definition of organic food so without a legal definition one cannot sell organic foods.

John Blythe gave the committee copies of his testimony ( $\underbrace{\text{attachment 5}}$ ). Unless specifically noted, the individual remarks recorded herein have not

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

Page \_1\_ of \_2\_\_

#### CONTINUATION SHEET

Mr. Blythe stated opposition to HB 2448 unless the amendments that will be proposed are adopted.

Mike Beam gave copies of his testimony with proposed amendments concerning truth in advertising ( $\underline{\text{attachment 6}}$ ). Mr. Beam encouraged the committee to accept the proposed amendments.

Dr. Lynn Bates expressed support for an organic food type bill. Dr. Bates stated that as a biochemist and as a scientist he is a consultant to the organic food industry as well as the traditional food industry. Dr. Bates expressed concern about the language in the bill where some of the fertilizers listed for use with organic farming are synthetically compounded. He also stated that he would be unable to analyze and tell, in some cases, if a food had been fertilized with a synthetically made fertilizer or a naturally made fertilizer. Dr. Bates stated that he felt the bill in its present language would open the door for something that we have been trying to prevent in tort reform, and that the bill could not be enforced. Dr. Bates stated he liked the concept of the bill.

Wilbur Leonard gave copies of his testimony to the committee ( $\underline{\text{attachment 7}}$ ). In answer to the committee question, Mr. Leonard agreed that as written the bill is indefenseable but that amendments could be made to change that.

Eldon Fastrup gave copies of his testimony and a balloon draft of HB 2448 with suggested amendments to the committee ( $\underline{\text{attachment 8}}$ ).

In answer to the question, Mr. Fastrup stated that a \$15 registration fee concerning the selling of organic foods would be just enough to cover the cost of administration.

The Chairman declared the hearing closed for HB 2448; he then adjourned the committee at 11:01~a.m.

#### GUEST LIST

COMMITTEE: Senate Agriculture DATE: March 2, 1988

NAME	ADDRESS	OPCANTZATION
Dave Basel	RR.1 Williamshorg KS	Williams burg High
dan lackia	Rt #1 Williamsburg, KS	J J
Fonald Chneidle	LAWRENCE.	KS-RURAL CENTER
Lynn & Bater	1814 Garamia, KS.	ALTECA LID
Buchi Haust	Typetiq US	MS Board of Ago
Eldon a Fasty	Type ben Us	u G
Greve Wilson	OZAWKIE, KANSAS	Community Meantice
SRANCES KASTNER	Topeka	185 Food Dealour
Leonard Champress	Marion	marion High School.
Mark Meisinger	Rt. 1 Morion, RS 668Q1	Marion High School
Wilbur Leonard	Topeke	Comm Ks Farm Ova
John Blythe	Manhattan	K. F. B.
Kenneth M. Wilke	Topeka	KSBA
Melrin Bran	Valley Falls	X J D A
Joe Lieber	Toppha	K5. Corup Courcil
Jin Pylor	Dopoky	KDHE
Star age	Topaka	KDH&F
Hen Boughon	Topeku	KSBA
Dale liambley	Topeka	KSBA
MIKE BEAM	TOPEKA	Ks. LYSTK. ASSN.
Harold E. Tobler	Ottang R#3 By	
Jumes D. Cooley	Jawrenco, Kr.	Kan. Onganic Produce
Velow Dyfully	Topoha	Ky Bd off
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JACK E. BEAUCHAMP REPRESENTATIVE, FOURTEENTH DISTRICT FRANKLIN COUNTY ROUTE 3, BOX 61 OTTAWA, KANSAS 66067 (913) 242-3540

> STATE CAPITOL, ROOM 174-W (913) 296-7676

TOPEKA

COMMITTEE ASSIGNMENTS MEMBER: AGRICULTURE AND SMALL BUSINESS INSURANCE

LOCAL GOVERNMENT

HOUSE OF REPRESENTATIVES

March 2, 1988

SENATE AGRICULTURE COMMITTEE

HB 2448 - Organic Food Products Labeling and Advertising

Senator Allen, Members of the Committee:

I would offer some comments about HB 2448. I still have concerns about an organic bill being passed this Session.

Kansas has always been known for its exemplary programs throughout agriculture. The field of organic produced products for consumer purchase and use has a great potential; however, there is more to it than meets the eye. A true organic farming produced product should have certain safeguards to guarantee to the consumer that what they purchase is what they expect it to be. Also, the truly intent organic producer does not want to misrepresent his product.

The producer and the consumer, in this instance, are both entitled to the integrity of truth in purchasing and truth in producing with a built-in guarantee of quality. If proper guidelines are established, Kansas could become the Midwest center for organic foods.

I am attaching a copy of my last year's testimony, also a copy of an article from High Plains Journal, drawing attention to the Texas program. In it you will note reference is made to Washington also having an organic law.

Raney Gilliland has contacted the Texas Department of Agriculture and has, enroute, a summary of the Texas law. Perhaps we should also look at Washington's law, then consider something for Kansas that would be the best of all sources.

Once again, may I suggest that we proceed with caution and not be in a hurry to just kick something out that could be bad legislation that could come back to haunt us.

Respectfully, Submitted,

Representative Jack Beauchamp

attachmen 3-1-88

JACK E. BEAUCHAMP
REPRESENTATIVE, FOURTEENTH DISTRICT
FRANKLIN COUNTY
ROUTE 3, BOX 61
OTTAWA, KANSAS 66067
(913) 242-3540
STATE CAPITOL, ROOM 174-W

(913) 296-7676

COMMITTEE ASSIGNMENTS

MEMBER: AGRICULTURE AND SMALL BUSINESS
INSURANCE
LOCAL GOVERNMENT

TOPEKA

HOUSE OF REPRESENTATIVES

March 30, 1987

Mr. Chairman and Members of the Senate Agriculture Committee:

Thank you for this opportunity to appear before you and offer testimony on HB 2448. My interest in this bill is the result of my observations of the organic farming activity in past years.

It seems if this market is to attain prestige and honesty to the consumer, that the consumer is entitled to, then it should be the best there is if produced in Kansas. Not as good as what other states produce but better than any other state.

The "organic produced" claims have been badly misrepresented and the consumer has been taken advantage of long enough. Most all other consumer products, that I know of, are inspected and guaranteed by analysis and weight to the consumer, therefore, a retail check-off to pay for the inspections of the products to guarantee product purity, analysis and weight should be in order. Also, inspections of production techniques, practices and records to guarantee the organic production facet. FDA has for years been moving closer to -0- tolerance of residues of pecticides in consumer products. It would only be appropriate that organic produced products should start with a guarantee of -0- residue. Veterinary products used for livestock illness treatment should be guaranteed no residue in meat, milk and eggs before use in addition to 90-day withdrawal before slaughter.

The word "organic", according to Webster, as it relates to agriculture production says, "relating to, produced with, or based on the use of fertilizer of plant or animal origin without employment of chemically formulated fertilizers or pesticides."

The bill addresses the use of a multitude of organic raw agricultural commodities including soap, as production aids. Soap used should be guaranteed organic derivative compounds.

As a suggestion, these products should be one label under the Kansas trademark, "From the Land of Kansas", with the name of the producer, location, guaranteed analysis, weight and product. The bill now addresses the use of natural fertilizers earthen, natural, rock extraction, and so forth. For the record, the primary components of fertilizer, "that agriculture has done so great a job of providing food in such surplus quantities of", the natural origin of the fertilizers are the mother earth. Nitrogen is drawn from the air and in combination with natural gas, makes nitrogen fertilizer with a clay stabilizing agent. Urea is synthetically produced but is based on its namesake urea. Phosphate is mined from the ground, as is potash (or potassium). Potash was first discovered by early alchemists as a residue in wood ashes. Certain responses to growing things resulted when wood ashes were dumped on the garden.

Once again, I would like to underscore the importance of honesty to the consumer.

Representative Jack Beauchamp

Page 3-B — February 29, 1988
HIGH PLAINS JOURNAL
ALL EDITIONS

# Hightower says TDA will certify organic farms

AUSTIN, Texas (UPI)— Texas will join Washington this spring as the only two states that officially certify farms that produce organic products, Commissioner of Agriculture Jim Hightower announced.

"Of the nine states with laws defining organic food, only Washington actually certifies farms," he said. "Everywhere else, the organic-food industry certifies itself."

Hightower said the 18-member Texas Organics Task Force has recommended a 25-page set of standards that producers must follow to earn certification from the Texas Department of Agriculture.

The standards were published Feb. 26 in the *Texas Register* for public comment and are expected to become official one month later.

Hightower said TDA will begin inspecting organic farms this spring to make sure they comply with the new state standards.

"For instance, a farm must have been off synthetic pesticides for at least three years and off artificial fertilizers for at least two years before its products can be sold as 'Certified Organic,' "he said.

Hightower said TDA officials

will inspect each farm's premises and records each year and conduct tests to determine chemical residues. Products carrying the TDA organic labels in grocery stores also will be checked.

Those farms in compliance will receive a one-year certificate from the state and their products will be allowed to carry TDA's "Certified Organic" label.

Hightower said the lack of certification has held back organic farming in Texas.

"Without certification, anybody who wants to can slap an organic label on food, but that food might not be organic," he said. "With effective state certification, consumers and retailers can have confidence in the product."

Hightower said the new program should help Texas farmers capitalize on the growing in-state market for organic food. He said 90% of the organic food now consumed in Texas comes from California.

#### Supplies will be tight

Free corn supplies in 1987-88 will be even tighter than last year if loan placements approximate 3.8 billion of the 1987 crop, says the U.S. Department of Agriculture.

#### THE KANSAS RURAL CENTER, INC.

304 Pratt Street

Whiting, Kansas 66552

Phone: (913) 873-3431

#### Testimony in Support of H.B. 2448

Chairman Allen, and members of the Committee. I am Ronald Schneider speaking on behalf of the Kansas Rural Center. We support House Bill 2448, and urge this committee to recommend this bill for approval to the entire Senate.

As you know, we have testified before on this proposed legislation. It is our opinion that this is an economic development and marketing bill which will assist farmers, producers and processors of organic products. Currently, there are no standards which must be applied before a product can be labelled or advertised as "organic" in our state. Thus, organic farmers and producers are at a tremendous disadvantage when marketing this specialty product from Kansas. This bill establishes necessary standards for organic food products.

In supporting this bill, we do not have the illusion that organic farming is the choice for the majority of farmers in the state of Kansas. We are certain, however, that the organic food market offers a niche to a number of farmers and producers in this state. Statistics confirm that this is an expanding market. Nationwide, organic products are in demand by consumers; Bloomingdales of New York City has confirmed this fact. The many concerns about food safety and quality provide an excellent opportunity for this rapidly expanding market. There are at

attachment 2 3-2-88 least 10 other states with organic legislation and 4 others contemplating similar bills.

Most recently, the "Blue Print Study on the Future of Kansas Agriculture," and other reports funded by this legislator have stated that organic farming and production is a significant area for economic development. This is an opportunity that this bill addresses and promotes for the state of Kansas.

The proposed amendments address the concerns raised by some organizations. With the assistance of these organizations we have drafted legislation which protects all legitimate interests. Also, the Kansas Board of Agriculture has participated in the proposed amendments. The Board of Agriculture shall keep an annual registration of all Kansas growers identifying their products as "organic". This will provide a quick reference point, with little government participation or expense.

In summary, this bill offers a tremendous economic and marketing tool for a select number of farmers and processors in the state of Kansas. It is good legislation with essentially no cost to the government. We believe that H.B. 2448 promotes Kansas agricultural products in a unique market niche. We urge you to approve of this bill and pass it into law.

The Community Mercantile has been in business for fourteen years. We have seen our yearly sales grow from \$100,000 in 1974 to an expected \$750,000 this year.

Unlike most grocery retailers we see ourselves as a sort-of watch dog over public health. We think it is a grocers responsiblity to be aware of any health hazards associated with the products that they retail.

Since its beginning the Community Mercantile has emphasized products that are organically grown. We have gone to great lengths to obtain these products; including helping to start a cooperative warehouse in Fayettiville, Arkansas. This warehouse wholesales over 300 different organically grown products to natural food stores in Kansas, Oklahoma, Missouri, Arkansas, Louisiana and Texas.

In the last ten years organic products have become an important topic in the health food industry, currant trade magazines now have many new articles about the upcoming revolution. Restaurants are now asking for organic produce. Some of our customers will settle for nothing less. The demand is there and growing and we feel Kansas needs to look at the advantages not only in the quality of the products but also in the advantages to the environment with cleaner water, less topsoil erosion and by reducing our dependence on foreign oil through petroleum based fertilizers, pesticides and herbicides. Customers who want the best products for their families with a concern for the environment. are motivated to buy these products and actively search them out. We have found that educating people about the values of organically grown foods, has been a successful marketing strategy; and we would welcome strong organic certification bill in Kansas.



Lawrence's Natural Food Store / 7th & Maine

HOURS: MON-FRI 9:30-7:00

SAT 9:30-6:00

SUN NOON-6:00

from Lawrence, Kansas

attachment 3 3-2-88

Kansas Food Dealers' Association, Inc.

SHAWNEE MISSION, KANSAS 66205 2809 WEST 47th STREET

PHONE: (913) 384-3838

March 2, 1988

SENATE AGRICULTURE COMM.

**OFFICERS** 

PRESIDENT LEONARD McKENZIE Overland Park

VICE-PRESIDENT MIKE DONELAN Colby

TREASURER SKIP KLEIER Carbondale

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JOE WHITE Kingman

DIRECTOR OF **GOVERNMENTAL AFFAIRS** 

FRANCES KASTNER

HB 2448 Organic foods

**EXECUTIVE DIRECTOR** JIM SHEEHAN Shawnee Mission

The members of the Kansas Food Dealers Association have some concerns about HB 2448 and how it is going to affect their current method of operation and marketing.

Some stores currently have a "health food section" and stock numerous items for dietary purposes, and are In our opinion that section of the so labelled. supermarket would not be affected by HB 2448. incorrect in this assumption, I hope someone will tell me that today, and we will definitely OPPOSE HB 2448.

Since our members are progressive and competitive in their marketing, I can foresee that in the future they might include a portion of their shelf space to organic foods. In that instance, they would be required to keep a record of the name and address of persons they purchased the food from for a period of two years, if we read lines 0089 thru 0092 correctly.

The paper trail then goes back to subsection (b) on lines 0083 thru 0088 and mandates that processors or manufacturers supplying organically grown food shall also be involved in the record keeping for two years.

Our question at this point is: how can grocers selling products represented as "organically grown" defend themselves in a lawsuit in which plaintiff says a product purchased from the grocer had NOT been grown organically. It is virtually impossible to verify that chemicals have NOT BEEN USED as there are no receipts, since you only get a receipt when a purchase was made.

We see Section 6 as the recourse open to those who care to file suit, but we are more concerned with being able to VERIFY that grocers sold the "organically grown food", in good faith, without the expense of law suits. We feel a state agency should be involved in verifying that "growers" use the prescribed method, and that some sort of penalty is included in HB 2448. Even if our members never handle this type of product, we believe the consumer should have this protection.

attachment 4 3-2-88



### **PUBLIC POLICY STATEMENT**

#### SENATE COMMITTEE ON AGRICULTURE

RE: H.B. 2448 - Labeling and Advertising Organic Food Products

March 2, 1988 Topeka, Kansas

Presented by:
John K. Blythe, Assistant Director
Public Affairs Division
Kansas Farm Bureau

#### Mr. Chairman and Members of the Committee:

My name is John Blythe. I am the Assistant Director of Public Affairs for Kansas Farm Bureau. We appreciate the opportunity to address your committee today on H.B. 2448 regarding the definition, labeling and advertising of organic food products.

Kansas Farm Bureau has had a constant interest in complete and accurate labeling of agricultural products. I briefly checked our old policy books and found a policy in 1974 asking for complete and accurate labeling of food products. Some form of labeling resolution has been in our policy book almost each year since 1974.

Our members at the Annual Meeting of the Kansas Farm Bureau on December 1, 1987 reaffirmed our concern and adopted the following policy regarding labeling of food products:

attachment 5

#### Labeling

We oppose the use of names and natural farm products on substitutes for such natural foods.

Advertising containing undocumented claims that organically-grown food is more nutritious or healthier than traditionally-grown food should be prohibited.

We support legislation to require full and complete labeling of food products to identify type and percentage of oils and other ingredients.

Farm Bureau did not testify in support or opposition of H.B. 2448 last year. But it came to our attention in the Senate Agriculture Committee hearing last year of some misleading and what we would call erroneous advertisements under the guise of "natural beef."

I am sure that it is in the best interest of total agriculture to eliminate the possibility of misleading and erroneous advertisement of agricultural products, and especially it is in the best interest of those farmers and ranchers who are producing "organic raw agricultural commodities" to have accurate advertisement of their product safeguarded.

In reading the bill we are confused as to some of the provisions and language of the bill found lines 45 in and 46 referring to mineral-bearing rock substances. Also, starting with 53 through line 60 referring to growth stimulants, line pesticides, growth regulations and antibiotics administered within a certain time frame. Then on line 70 through line 72 allowing level of pesticide, fungicide or herbicide, we think, should be prohibited if the product is to be advertised and marketed as an organic food commodity.

Mr. Chairman, I believe, an amendment has been, or will be offered to clarify the promotion and advertising of food labeled as natural, organic or organically grown. We would support such an amendment. Without the amendment we would oppose H.B. 2448.

Farmers and ranchers of Kansas and across the nation produce an abundance of wholesome and nutritious foods. We believe that it is in the best interest of all farmers and ranchers in Kansas whether the food is grown organically or otherwise to safeguard the labeling and advertisement of all foods.

Thank you Mr. Chairman and Members of the Committee. We will attempt to respond to questions.



### 2044 Fillmore • Topeka, Kansas 66604 • Telephone: 913/232-9358 Owns and Publishes The Kansas STOCKMAN magazine and KLA News & Market Report newsletter.

March 2, 1988

TO: Senate Agriculture Committee

Senator Jim Allen, Chairman

FROM: Mike Beam, Executive Secretary, Cow-Calf/Stocker Division

RE: HB 2448 - ORGANIC FOOD PRODUCTS

Mr. Chairman and committee members, I'm Mike Beam with the Kansas Livestock Association. Our members are in the food producing business and have an interest in this legislation. We support the concept of the bill and would like to offer an amendment that would address a concern of KLA.

Attached is language for our "truth in advertising" amendment. Our policy specifically calls for truth in advertising and labeling which accurately and truthfully represents the product and does not condemn the rest of the meat supply that is produced under approved practices.

In the past, we have experienced negative ads by branded beef marketers and retailers. I have attached two examples. We don't mind seeing entrepreneurs market beef branded as "natural" or "organic." In fact, we heartily endorse branded programs which intend to fill a nitch in the beef market. Today's consumers demand variety in their foods and beverages.

If the availability of "organic" meat results in more total demand for our product, then it is positive to our industry.

attachment 6 3-2-88 I have mentioned that meat labeled as organic or natural has positive attributes. I must add, however, if these products are promoted in a negative or misleading manner, it can give consumers an unwarranted concern for the safety of our food products. In this instance, it would cause a negative impact to the meat industry. That is why we respectfully urge you to adopt this amendment and clearly state it is illegal to use false, misleading or erroneous statements in the advertising or promotion of organic or natural foods.

Thank you for considering our views. I would be happy to respond to any questions or comments.

#### PROPOSED LANGUAGE FOR AN AMENDMENT

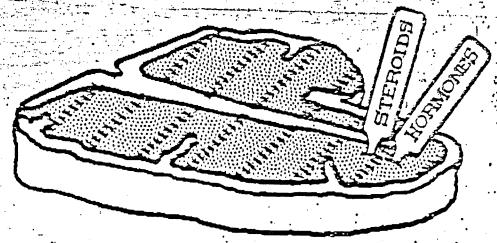
#### TO THE

#### ORGANIC FOOD BILL (HB 2448)

In the advertising or promotion of foods labeled as natural; organic; organically grown or biologically grown; or by a similar term; false, misleading or erroneous statements shall not be made as to the nutrient content or safety of other foods produced by conventional and legally approved methods.

oi Gilbreather

## Your steak may have a drug problem.



Introducing Coleman 100% Natural Beef sold exclusively at T.R. Greve -

Oleman (Natural Beef.)

- No growth hormones ever.

- No antiblotics in leed ever.
- No artificial ingredients ever.
- No preservatives even
- No sterolds even
- No food additives ever.
- No fluorides or chlorines even

Cut to order at the T.R. Greve retail produce market

If you're not eating Coleman Natural
Beef, chances are your steak has a drug
problem. Because most of today's cattle
are given a steady diet of steroids,
hormones, antibiotics—drugs and

chemicals. So instead of illling your independent order at the butcher counter, you may be filling a prescription.

Coleman cattle don't do drugs
Cattle on the Coleman Ranchhave
never tested positive for drugs. Because
Coleman Natural Beef is raised naturally;
away from the every day temptations
and distractions of big-city riffraif.
Coleman cattle graze on 325,000 acres
of unfertilized, secluded mountain
pastures, eat grains with no chemical
residues and drink from snow-meit
streams. They listen to the Cowsilis,
but there are no weekend passes.

Coleman Beef, a natural for your 4th of July barbecue
Coleman cattle are selectively bred for leaner, healthier beef that's naturally

lower in lat, calories and cholesterol. The end result is a genetically superior beef that naturally tastes better. It's just what the doctor ordered for 4th of July barbecues!

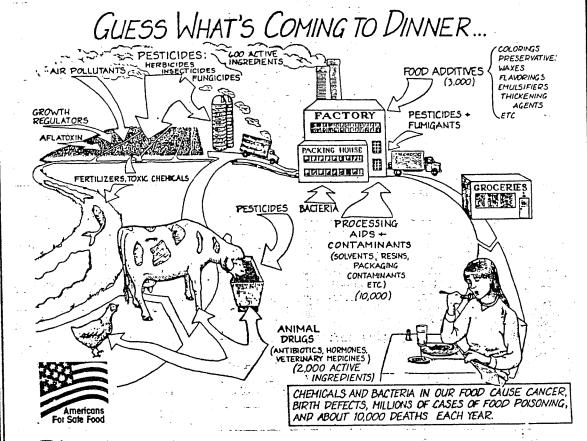


T.R.E.ATS restaurant serves Coleman Natural Beef grilled to order
Coleman Beef is featured throughout the T.R.E.ATS menu. Your favorite dishwill taste better naturally, with Coleman Beef. After your meal, walk right over to the Coleman meat counter and pick up your favorite meat—cut to order.

At the T.R. Greve Marketplace • 7400 Montgomery, east of Louisiana • Daily 9 am - 8 pm • 883-5333

TREGREVI-CO

Open July 4th!



# Coleman

Natural Beef

Why raise cattle the old fashioned way? So you can have a natural choice. Coleman Natural Beef is raised without any chemicals, stimulants or feed additives. Their cattle graze on unfertilized mountain pastures, are fed corn with no

chemical residues, drink from snow-melt streams and breathe the crystal clear air of the Rockies. That's why we call Coleman Natural Beef "100% Rocky Mountain Pure". It's beef with a natural flavor you haven't tasted in a long time: tender, juicy and delicious. And government certified natural.

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33	FRED FINDS		REG.	NOW
Halibut steaks	The state of the s	Fresh ground be	oeat free	10.0
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## LARCHER'S

2929 E. CENTRAL 682-5575

#### Committee of . . .

### Kansas Farm Organizations

Wilbur G. Leonard Legislative Agent 109 West 9th Street Suite 304 Topeka, Kansas 66612 (913) 234-9016

STATEMENT WITH RESPECT TO HOUSE BILL NO. 2448

BEFORE THE SENATE COMMITTEE ON AGRICULTURE

March 2, 1988

Mr. Chairman and Members of the Committee:

I am Wilbur Leonard, appearing on behalf of the Committee of Kansas Farm Organizations. Thank you for this opportunity to further discuss with the Committee the provisions of House Bill No. 2448.

Last April 1st, before this Committee, we objected to the fact that no restrictions were placed on advertising claims that non-organic foods were deficient in their nutrient content and the consumption of them would be dangerous to one's health. Since that time we have participated in several discussions with proponents of the bill in an effort to effect a compromise concerning this issue. We believe we have achieved that end.

We reiterate that we believe the citizens of Kansas who seek to produce, sell and consume natural food products should have the right to do so without interference or harassment in their endeavors. We also believe that the same right should be guaranteed to the vast majority of agricultural producers who follow conventional and approved methods in the production of foodstuffs.

We appreciate the indulgence of the Committee in permitting us to present our views on this measure.

attachment 7 3-2-88

#### TESTIMONY

before the

SENATE AGRICULTURE COMMITTEE

Jim Allen, Chairman

HOUSE BILL 2448

Presented by:

Eldon R. Fastrup, Director

Marketing Division

Kansas State Board of Agriculture

attachment 8 3-2-88 Mr. Chairman, Committee members, my name is Eldon Fastrup, Director of the Marketing Division of the Kansas State Board of Agriculture. My purpose this morning is to make comments and present proposed ammendments to  $\underline{\text{H.B.}}$  2448.

Personnel of the Marketing Division, in cooperation with interested producers, Agriculture Departments in other states, and others have been observing and tracking the developing market potential for "organic" type food products for the past several years. Although official U.S.D.A. data is not available, information from industry and consumer sources generally supports the conclusion that such a market exists and has potential for certain growers and producers.

At this time, nine (9) states have laws defining organic foods and a number of others are considering such legislation. In that there are no established federal definitions relating to "organic" foods, the individual state programs do vary in terms of standards, definitions, certification, and enforcement.

However, given the variations, there is a uniform common purpose of each of the state efforts. That being to provide a program which enables growers to produce and consumers to purchase food products defined as organic within identifiable guidelines and standards for the benefit of both parties.

House Bill 2448, with the proposed ammendments contained on the attachment, can serve to provide the basis which will enable Kansas growers to produce and Kansas consumers to purchase organic foods within established guidelines and standards.

#### Proposed Ammendments:

Line 0042 Add "identified"; a grammaric change for uniformity with other sections.

Line 0073 Strike existing Sec. 3; insert new Sec. 3.

Sub Sec. (a) Provides that any grower who wishes to identify, label, or advertise organic foods shall register and affirm his

compliance with the statute. This process will provide a listing and tracking of organic producers and product labeling and advertising. This subsection is not a certification process by the Board.

Sub Sec. (b) Establishes registration time frame and fee.

Sub Sec. (c) Provides that meat, poultry, milk, eggs, and other animal products must continue to comply with U.S.D.A. and F.D.A. regulations adopted by the state. Example: meat cannot be labeled as organic under the U.S.D.A. laws adopted by Kansas. However, certain advertising or "organic" meat would be acceptable.

Sub Sec. (d) Provides restrictions on negative advertising.

Line 126 & 127 Insert New Sec. 8.

The purpose of the sunset is to ensure the industry moves forward to refine the provisions of the statute. Including the development of a "certification" program. Such program of offical certification that organic all standards is very products meet Certification my be by industry and/or U.S.D.A./F.D.A. my definitions certification establish organic and procedures.

H.B. 2448, with the proposed ammendments, may not be perfect. However, if represents a bill:

- 1. To provide an opportunity for growers to register honestly develop the market potential.
- 2. Which will not overburden the organic grower with regulations and costs at this developmental phase.
- 3. Which provides consumer recourse.
- 4. Which does not involve extensive involvement of Board resources.

5. Which places responsibility on the industry to develop a "certification" process within two years.

Thank you.

Session of 1987

#### HOUSE BILL No. 2448

By Committee on Economic Development

2-23

Onle AN ACT concerning organic food products; relating to the labeling and advertising thereof; providing for enforcement.

0020 Be it enacted by the Legislature of the State of Kansas:

0021 Section 1. As used in this act:

- (a) "Organic raw agricultural commodity" means an agricultural commodity which has been produced, stored, processed and packaged without the use of synthetically compounded fertilizers, herbicides, fungicides or pesticides, except as otherwise provided by this act, for either: (1) Two years after the appearance of flower buds in the case of woody perennial crops and three years prior to the harvest of herbaceous perennial crops; or (2) three years prior to the harvest in the case of annual crops.
- 0031 (b) "Processing" means the cooking, baking, heating, drying, 0032 mixing, grinding, churning, separating, extracting, cutting, 0033 freezing or otherwise manufacturing a food or changing the 0034 physical characteristics of a food and the packaging, canning or 0035 otherwise enclosing of such food in a container.
- 0036 (c) "Synthetically compounded" means those products for-0037 mulated by a process which chemically changes a material or 0038 substance extracted from naturally occurring plant, animal or 0039 mineral sources, excepting microbiological processes. Microbio-0040 logical products shall include, but are not limited to, raw ma-0041 nures, composted manures and innoculants.

0041 Intres, composed marters and 10042 Sec. 2. To be labeled organic a food shall be:

0043 (a) An organic raw agricultural commodity; microorganisms, 0044 microbiological products and materials consisting only of, or 0045 derived or extracted solely from plant, animal or mineral-bearing

identified orچا



0046 rock substances, as well as dormant oils, summer oils, fish 0047 emulsions and soap may be used in the production, storage, 0048 processing and packaging of organic raw agricultural commodi-0049 ties in order to meet the requirements of this subsection (a); or

- 0050 (b) processed or manufactured from an organic raw agricul-0051 tural commodity which complies with the requirements of sub-0052 section (a); or
- (c) meat, poultry, milk, eggs and other animal products that 0054 (1) have been produced without the use of growth stimulants, nonprotein nitrogen sources, pesticides, growth regulators and without the use of antibiotics, except for the treatment of specific disease or malady, in no event administered (A) within 90 days of slaughter or 30 days of collection of eggs or milk, (B) within 30 days of slaughter of any poultry or (C) within 90 days of slaughter of any poultry or (D) within 90 days of slaughter of any other animals and (D) the final 60% of body weight of meat animals must be raised on a ration that has 95% organic raw agricultural commodities which comply with subsection (a); milk and dairy animals and laying fowls must be raised on a ration which contains 95% organic raw agricultural commodities which comply with subsection (a) or a feed that complies with subsection (b); and
- 0067 (d) in every case, a food which is free from artificial flavoring, 0068 color additives, chemical preservatives or any other artificial or 0069 synthetic ingredient; and
- 0070 (e) in every case, a food which has no more than 10% of the 0071 level of any pesticide, fungicide or herbicide which the United 0072 States food and drug administration regards as a safe level.
- 0073 Sec. 3. No food which is labeled or advertised as organic,
  0074 may be labeled or advertised as certified unless the name of the
  0075 person or organization which provides that certification is stated
  0076 on the label or in the advertisement.
- Sec. 4. (a) Every grower who sells a food which is derived more from a crop which the grower has grown and which is identified as organic shall keep accurate records of the location of the acreage used for growing that crop and the additions made to the soil or applied to that crop. These records shall be retained for two years after the food is sold or delivered by the grower.

- Sec 3. (a) No food may be identified, labelled, or advertised as organic unless the grower or producer is registered with the Kansas State Board of Agriculture. Said registration shall be renewed annually on or before July 1 of each year. The registration shall include affirmation under oath of full and complete compliance with the terms of this statute. The name of the grower or producer shall be stated on the label and advertising of said organic products.
  - (b) All grower or producers registering with the Kansas State Board of Agriculture, as set forth in subsection (a), shall remit a fee of \$15.00 per each registration. All fees collected under this act shall be deposited in an appropriate account of the Kansas State Board of Agriculture.
  - (c) Labeling and advertising of meat, poultry, milk, eggs, and other animal products shall comply with the laws, regulations, and guidelines of the U.S. Department of Agriculture, Federal Food and Drug Administration, and the State of Kansas.
  - (d) The advertising or promotion of foods identified or labelled as natural, organic, organically grown, or biologically grown or by similar terms negative statements shall not be made as to the nutrient content or safety of other foods produced by conventional and/or legally approved methods.

- 0083 (b) Every person who processes or manufactures a food 0084 which is sold or identified as organic shall keep accurate records 0085 of the ingredients of that food and the names and addresses of 0086 persons from whom the ingredients were purchased. These 0087 records shall be retained for two years after the food is sold and 0088 delivered.
- (c) Every person who sells a food subject to subsection (b), shall keep accurate records of the names and addresses of persons from whom that food was purchased. These records shall be retained for two years after the food is sold and delivered.
  - (d) A grower, manufacturer or seller of any food subject to subsection (b) shall provide the Kansas state board of agriculture, on demand, with relevant information from the records required under this section.
- Sec. 5. The prohibitions contained in this act shall not apply 0098 to any person engaged in business as a wholesale or retail 0099 distributor of a food labeled or advertised as organic, except to 0100 the extent that such person:
- 0101 (a) Is engaged in the manufacturing, packaging or labeling of 0102 that food;
- 0103 (b) the prohibitions contained in this act shall not apply to 0104 any such wholesale or retail distributor who in good faith makes 0105 the same representations on a package or label as have been 0106 made by the manufacturer, distributor or other person providing 0107 the food to that wholesale or retail distributor;
- 0108 (c) prescribes or specifies by the specific means prohibited 0109 by this act, the manner in which that food is manufactured, 0110 packaged or labeled; or
- 0111 (d) has knowledge of the violation of any provision of this act 0112 by any specific batch of that food and continues to sell or 0113 distribute that specific batch.
- Sec. 6. (a) Any person, organization or public or private entity, may bring an action in district court pursuant to this section, and such court, upon hearing and for good cause shown, may grant an injunction restraining any person from violating any provision of this act, except that such person, organization or entity shall not be required to allege facts necessary to show, or

tending to show, lack of adequate remedy at law, or to show, or tending to show, irreparable damage or loss, or to show, or tending to show, unique or special individual injury or damages.

(b) In addition to the injunctive relief provided in subsection (a), the court may shall award to such person, organization or entity reasonable attorney fees and damages as determined by the court.

Ol27 Sec. 7.8 This act shall take effect and be in force from and Ol28 after its publication in the statute book.

-Sec. 7. The provisions of this act shall expire on June 30, 1991.