Approved	3-30-88	
LI	Date	5

MINUTES OF THE Senate COMMITTEE ON Ele	ections
The meeting was called to order by Senator Gordon	Chairperson
1:30	, 1988 in room <u>522-s</u> of the Capitol.
All members were present except:	
Senator Reilly (excused)	

Committee staff present:

Myrta Anderson, Legislative Research Department Theresa Kiernan, Revisor of Statutes' office

Conferees appearing before the committee:

Representative Carl D. Holmes, House of Representatives
Earl Nehring, Common Cause/Kansas
Carol Williams, Kansas Public Disclosure Commission
Representative Heinemann, House of Representatives
Ron Thornburgh, Secretary of State's office
Jim Kaup, Kansas League of Municipalities
John T. Torbert, Executive Director, Kansas Association of
Counties

The Minutes of March 16 were approved by motion of Senator Bond and second by Senator Norvell.

Substitute HB 2755 - Myrta Anderson of the Research Department gave a brief explanation of the bill which concerns certain political advertisements and provides penalties and remedies for violations and said the bill provides that no person shall publish or cause to be published in any newspaper or other periodical any paid advertisement promoting or opposing action or nonaction by the legislature on any legislative matter unless such advertisement is followed by the word "advertisement" together with the name of the chairperson of the organization or other individual causing the advertisement to be published. The bill also makes similar providions for advertising by radio or television.

Representative Holmes requested the House Committee on Elections to introduce the bill and distributed copies of his testimony. (Attachment 1) He stated the current statutes have a problem concerning accountability when trying to influence legislation. Mr. Holmes said he is comfortable with the substitute bill and would urge its passage.

Earl Nehring, Common Cause/Kansas, handed out written testimony and urged the committee to endorse the bill and recommend it for passage. $(\underline{Attachment\ 2})$.

Carol Williams, Kansas Public Disclosure Commission, stated their commission does not take any position on the bill.

HB 2831 - relates to methods of becoming a primary election candidate. Representative Heinemann, sponsor of the bill, said he introduced the bill to clarify the statutes relating to candidates' petitions for primary elections. He further stated that if a candidate who has filed by petition and found to be invalid and has been notified by certified mail and if the candidate pays such fee within seven days after the date of mailing of the notice the nomination petition filed shall be treated as a declaration of intent to become a candidate.

CONTINUATION SHEET

MINUTES OF THE _	Senate	COMMITTEE ON	Elections	
room 522-S Stateho	ouse, at <u>1:30</u>	XXM./p.m. on	March 23,	. 1988

Ron Thornburgh, Secretary of State's office, stated that their office supports HB 2831 and that they have worked with Representative Heinemann in drafting the bill and that it is a workable bill with the seven-day deadline.

HB 2886 - concerns state governmental ethics requiring certain persons to file statement of substantial interest. Myrta Anderson explained the bill and said the supporters of the measure state the bill extends the application of existing statutes to administrators and executive directors of certain interstate compact and commissions.

Representative Joan Adam, one of the sponsors of the bill, appeared before the committee to testify on behalf of the bill. Representative Adam's written testimony is herewith attached. (Attachment 3).

Kerry Patrick spoke in support of his amendments to the bill. The amendment states that city officers and county officers and candidates for city or county office would also be required to file a written statement of substantial interest. He further stated that if it is good public policy for legislators, state officers, employees and members of boards, council and commissions under the jurisdiction of the head of any state agency to file such statements of substantial interest the same rationale should also be regarded as good policy for city and county officials to submit such written statement.

Earl Nehring speaking for Common Cause/Kansas distributed copies of his written testimony. (Attachment 4). He stated that before extending governmental ethics statutes to cover local government their organization would like to see them made more effective at the state level.

Jim Kaup, Kansas League of Municipalities, distributed copies of amendments (Attachment 5 and 6). Mr. Kaup stated that the amendments added to the bill on the floor of the House of Representatives by Kerry Patrick should be striken and the amendments as submitted by the League of Municipalities should be included in the bill.

John Torbert, Executive Director of Counties, said their organization had problems with Section 3 of the bill and would like to see the section deleted from the bill. He stated that the language as it appears requires every county official holding office when this legislation takes effect to file the substantial interest statement for each year that such person held office before January 1, 1989. He further stated this would in many cases be virtually impossible. (Attachment 7).

The Chairman announced the hearings on HB 2886 would continue at the meeting next Wednesday, March 30, 1988.

The meeting was adjourned at 2:30 p.m.

GUEST LIST

COMMITTEE: Clections	Senate /	DATE: 3-23-88
NAME	ADDRESS	ORGANIZATION
John J. Tarbet	TOPRICA	K A C
Herry Ray	8 lather	Julie Camity
Sin Kaulo	Topeka	League of Municipality
Milestogan	Lovella	The Kansas Pollery
- Sqcy	9	\mathcal{O}

CARL D. HOLMES
REPRESENTATIVE, 125TH DISTRICT

P O BOX 578
PLAINS, KANSAS 67869



COMMITTEE ASSIGNMENTS
VICE CHAIRMAN ENERGY AND NATURAL RESOURCES
MEMBER LABOR AND INDUSTRY
LOCAL GOVERNMENT

STATE CAPITOL, RM 156-E TOPEKA, KANSAS 66612

HOUSE OF REPRESENTATIVES

HOUSE COMMITTEE ON ELECTIONS

H. B. 2755--CORRUPT POLITICAL ADVERTISING

February 9, 1988

Mr. Chairman and members of the Elections Committee:

Our current statues have a problem concerning accountability when trying to influence legislation. The problem became real for me this past fall before the special session. My desire is for honest government in Kansas.

Problems with this ad:

- 1. Designed to mislead public as to legislators position
- 2. No indication who placed the ad
- 3. Group listed was not registered with Public Disclosure

Commission

- 4. No indication who paid for the ad
- 5. Newspaper would not reveal who paid for advertisement
- 6. Newspaper said if people responsible for ad had to disclose,

they would withdraw ad

- 7. Telephone number was two years old and had been changed
- 8. Telephone number discontinued during session
- 9. Caused people to feel I was not accessible
- 10. Newspaper did change phone number, but still kept source of ad anonymous

Thank you for the opportunity to testify--I stand for questions

Attachment 1 Senate Electeins Committee March 23, 1988

lays Into Nation's Top 10, 3-1

eight batters and hit one as the Dodgers had runners on base in every inning but the

season record to 10-0. The season with Jum Allen (1968) and Mike Moore (1980).

It was Beck's second tournament victory. He season record to 10-0. The seaso and of Beck with a season-high four double, plays. Liberal had by killings the fourth, sixth, seventh

and nonth innings.

The win ran Becks's



TO THE PERSON WATER TIMES - CHESTER RESISTA

Fairgrounds Park.

In the three wins. Beck and Mike Hoog have given up just two earned runs in 23 innings. Liberal's only tournament loss was to

unb-aten Hartselle, Ala, in a 10-8 slugfest.
Liberai scored all three of its runs in the first inning. The Bee Jays had only on the first of the month, a double by Garv Schoonover in the fifth. What proved to be the winning uprising began when Scot Pose led off the BJ first inning with a walk. Ronnie Ortegon doubled Pose to third. He scored on John Jensen's groundout to John Jensen's groundout to

Brooks, BJs

Stop St. Louis
WICHITA - Rodeny The Boe Jays jumped

Keith Kaub's 69th RBI of the summer came on a sungle up the muddle plating Ortegon.

After John Valentin was safe on a error, catcher Paul Ellison delivered a key two-out RBI single.

San Fernando got its only run in the third to complete the scoring.

the scoring.
"We're really battling
right now." said Bee Jay
Manager Doug Clark who is trying to get past the fifth

seventh. That's tip out Clark's first BJ teamilie-ed last summer. "Beet go

call has aummer. "Beet gut
tough with men of has
Those double plays were
great. They're a pitcher's
bestfriend.

"They threw a couple
real good pitchers within
command of their breaking
bail. Young hitters are used
to seeing mostly his
bails. The breaking pitch
gave us fits." Said Clark.
St. Louis only bur
namnet loss came at the
hands of Clarinda. Iowa
10.4. The Pointers made a
into the Nation's top 30 by
dropping Waco. Texas \$1.

dropping Waco. Texas \$1 Madison, Wis. 7-5 and Serday eliminated seventi-seeded Midlothian, III. White Sox 10-9.

Clark was expected to start Rodney Brooks (34) against St. Louis. Brooks was the losing pucher agamst Hartselle, Ala.

LIBERALL SAN FERNANDO VALLEY, CALIF, I



DIS Ralies Rans

WEMBLEY. England

AP)— In the last four years, Steve Dils says, football has come of age in Britain.

Dils quarterbacked Minnesotts in 1983 when the Videnas and they seemed to enjoy the tight with the process of the control of th 3 1 0 0 3 1 3 6 3 0 0 3 2 1 1 1 4 0 1 0 2 0 0 0 3 0 1 1 4 0 0 0

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SAVE \$1,000,000,000.00

Did you know as Kansas Tax Payer, you could save \$1 Billion on the New Highway Plan.

(See Item 4)

 The proposed highway plan will cost \$1.6
 Billion now and almost \$3 Billion if paid by 20 year bonds?

2. Fuel taxes will rise 5c/ gallon immediately and be 60c/ gallon by the time the new highways are paid?

3. Fees for the license plates on our small cars will rise 100% immediately and over 700% by the time the new highways are paid?

4. A 1¢ sales tax increase COULD pay for the new highways in 10 years and save over \$1 Billion, yet this method has NOT been proposed?

Call your Legislator Today! They Can Make A Difference.

> Cari D. Holmes 1-913-296-7672

> Robert G. Frey 1-913-296-7359

Paid for by Citizens For A Better Way To Pay

Ousted tate ment

ofter Manhattan scored run in the top of the centh to break a 44 te militake a 54 lead, Liberal in Take a 5-4 lead. Liberal informers on tirst and sefield with one out in the botom of the inning. But, the
ext two batters failed to
hate at least the tymg run.
Manhattan led 4-0 after
nree. Liberal scored four
uns in the bottom of the
ourth to be the game.
Thomas Hock and Gleason
had run-scoring singles in
the innine.

the inning.
We got behind early because we committed three of our five errors the first three innings." Callahan said. "Then, we had a chance to win in the bottom of the seventh but couldn't get the key hit."

couldn't get the key int.

Jerry Wilkens went the
distance and suffered the
loss, Wilkens struck out
four and walked three
while giving up just five
hits.
Liberalouthit Manhattan

Lood season. We made our Erst trip to state in several

Is Set pin

Veteran Turpin High School Coach James Waters has scheduled only

Waters has scheduled only
smalle practices rather
than the usual two-a-day.
There's a growing trend
thand one practice a
solution of waters said. It's
thicked you can get more
out of your players with
just one practice. Waters

701 Jackson, B-6 Topeka, Kansas 66603 (Phone: 913-235-3022) March 23, 1988

Statement in support of House Bill 2755 presented to the Senate Committee on Elections by Earl Nehring for Common Cause/Kansas

Common Cause/Kansas supports House Bill 2755 as a worthwhile addition to our state statutes regulating lobbying activities.

The bill would require that any paid advertisement, published or broadcast through the media and intended to influence members of the Legislature, be labeled an advertisement and show the name of the person causing it to be published. This same requirement already is in the statutes with regard to such advertisements seeking to influence the outcome of elections. The proposed extension of this regulation is consistent with the existing statutes.

Common Cause/Kansas works for an open, accountable political system, which for us includes full disclosure of lobbying activities seeking to influence legislative decisions. This bill would move Kansas a bit further toward that goal.

We ask your endorsement and a recommendation for passage.

attachment 2 Senate Elections Committee March 23, 1988

4

JOAN ADAM
REPRESENTATIVE, FORTY-EIGHTH DISTRICT
305 NORTH TERRACE
ATCHISON, KANSAS 66002-2526



TOPEKA

HOUSE OF REPRESENTATIVES

COMMITTEE ASSIGNMENTS

MEMBER: ASSESSMENT AND TAXATION

JUDICIARY TRANSPORTATION

RANKING MINORITY MEMBER: LEGISLATIVE JUDICIAL.
AND CONGRESSIONAL APPORTIONMENT

Chairman Gordon and Members of the Senate Elections Committee

Thank you for the opportunity to speak to you today regarding HB 2886.

HB 2886 will make administrators or executive directors of certain multi-state compacts subject to the requirement to file a statement of substantial interest with the Public Disclosure Commission. The affected compacts are those which, under the statute are authorized to hire staff and those of which Kansas is a member. The penalty provision contained in lines 62-68 is the same penalty to which legislators and certain state employees and others are subject - namely \$10.00 a day for each day the statement remains unfiled - but not to exceed a maximum of \$300. Lines 77-81 authorizes the Attorney General to bring an action to recover this penalty in Shawnee County District Court.

The purpose of this change is to make an additional few people with policy development responsibilities subject to substantial interest reporting requirements. The Executive Director of the Multistate Tax Compact for instance heads a group whose purpose is to facilitate proper determination of tax liability of multistate tax payers, and to promote uniformity in major aspects of the tax system.

Within the past year we have been made aware of the important part the Executive Director of the Low Level Radioactive Waste Compact has played in decisions affecting Kansas; likewise, the Executive Director of the Lottery Commission will play an important part in making decisions which affect Kansans.

HB 2886 offers a small but beneficial change which will continue the Kansas tradition of open government.

I would be happy to answer any questions you may have.

Senat Elections March 23, 1988 701 Jackson, B-6 Topeka, Kansas 66603 (Phone: 913-235-3022) March 23, 1988

Statement in support of House Bill 2886 presented to the Senate Committee on Elections by Earl Nehring for Common Cause/Kansas

Common Cause/Kansas endorsed House Bill 2886 in the House Elections Committee as a reasonable extension of our state governmental ethics laws. At that time the proposed extension applied only to administrators or executive directors of certain named interstate compact organizations. We continue to support that portion of the bill. Interstate agreements have become widely used for carrying out public policy and the potential for serious conflicts of interest exists. We believe this proposal will serve the public interest.

Sec. 1(g) and Sec. 3 of the bill were added by the House Committee of the Whole. We oppose these provisions as they are presently written. They would put a huge paperwork burden and enforcement problem on the Kansas Public Disclosure Commission. That agency already is understaffed for carrying out its present responsibilities.

Also, we are not convinced that all city and county officers and candidates for such offices should be covered by this particular statute. Conflicts of interest certainly are possible in all cities and counties, but we have no real knowledge about them. We wonder if citizens in small cities and in small population counties need such protection.

We do see merit in requiring statements of substantial interest from officers and candidates in the larger cities and in large population counties.

The problem of huge paperwork and enforcement burdens could be alleviated, of course, if statements were filed locally and enforcement was localized. The Public Disclosure Commission should not be expected to assume any increased responsibilities unless the Commission is given sufficient support to do its job properly.

However, before extending governmental ethics statutes to cover local government we would like to see them made more effective at the state level.

Senate Electrons 23, 488

History: L. 1974, ch. 353, § 62; L. 1975, ch. 272, § 23; L. 1983, ch. 172, § 12; July 1.

46-277. Intent required for act, action or conduct to constitute violation. No act, action or conduct of any person shall constitute a violation of this act which is actionable by complaint before the commission, or by criminal complaint, unless such act, action or conduct is intentionally violative of a provision of this act or intentionally violative of more than one provision of this act

History: L. 1974, ch. 353, § 63; March 28.

46-278. Severability. If any provision of this act or application thereof to any person or circumstance is held invalid, such invalidity does not affect other provisions or applications of this act which can be given effect without the invalid application or provision, and to this end the provision of this act are declared to be severable.

History: L. 1974, ch. 353, § 64; March

46-279. Certain statutes inapplicable. The provisions of K.S.A. 75-4301 to 75-4307, inclusive, and amendments thereto, shall not apply to persons to whom this act applies.

History: L. 1974, ch. 353, § 65; L. 1975, ch. 273, § 1; July 1.

46-280. Failure to register or file reports; civil penalty. (a) The Kansas public disclosure commission shall send a notice by registered or certified mail to any person failing to register or to file any report or statement as required by K.S.A. 46-247, 46-265 or 46-268 within the time period prescribed therefor. The notice shall state that the required registration, report or statement had not been filed with the office of secretary of state. The notice shall also state that such person shall have five days from the date of receipt of such notice to comply with the registration and reporting requirements before a civil penalty shall be imposed for each day that the required documents remain unfiled. If such person fails to comply within the five-day period, such person shall pay to the state a civil penalty of \$10 per day for each day that such person remains unregistered or that such report or statement remains unfiled, except that no such civil penalty shall exceed \$300.

The Kansas public disclosure commission may waive, for good cause, payment of an civil penalty imposed hereunder.

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(b) Civil penalties provided for by the section shall be paid to the state treasures who shall deposit the same in the state treasury to the credit of the state general fund.

(c) If a person fails to pay a civil penalty provided for by this section, it shall be the duty of the attorney general or county of district attorney to bring an action to recover such civil penalty in the district court of the county in which such person resides.

History: L. 1978, ch. 146, § 1; L. 1981; ch. 171, § 46; July 1.

46-281. Application of definitions at 46-282 to 46-285. As used in this act and article 2 of chapter 46 of Kansas Statutes Annotated, and amendments thereto, the definitions in K.S.A. 46-282 to 46-285, in clusive, shall apply.

History: L. 1983, ch. 172, § 3; July

46-282. "Designee" defined. "Designee" means:

(a) Any state officer, employee or member of any agency, department, division, bureau or other unit of state government who holds a position: (1) Defined as a major policy making position; (2) responsible for contracting, purchasing or procure ment, except persons whose sole responsibility is the purchasing of gasoline or emergency repair for a state vehicle a signed to them for their use or persons whose sole responsibility relating to purchasing or procurement includes only transactions pursuant to preexisting state contracts; (3) responsible for writing @ drafting specifications for contracts; (4) responsible for awarding grants, benefits a subsidies; or (5) responsible for inspecting licensing or regulating any person or entity.

(b) "Designee" does not include any driver's license examiner of the department of revenue or any person performing ministerial functions.

History: L. 1983, ch. 172, § 4; L. 1984, ch. 189, § 4; April 19.

46-283. "Major policy making" post tion defined. "Major policy making" post tion means (a) the administrative head of heads or executive of a state agency or (b) the head of each department, division

attachusent 5
Senate Elections
Warch 23, 1988

Session of 1988

HOUSE BILL No. 2886

By Representatives Adam, Brady, K. Campbell, Charlton, Gjerstad, Gross, Grotewiel, Harder, Hensley, Kennard, Larkin and Sebelius

2-10

AN ACT concerning state governmental ethics; relating to the
administrators and executive directors of certain interstate
compacts filing [requiring certain persons to file] statements
of substantial interest; amending K.S.A. 46-247 and 46-280
and repealing the existing sections.

0028 Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 46-247 is hereby amended to read as fol-10030 lows: 46-247. The following individuals shall file written state-10031 ments of substantial interests, as provided in K.S.A. 46-248 to 10032 46-252, inclusive, and amendments thereto:

- 0033 (a) Legislators and candidates for nomination or election to 0034 the legislature;
- 0035 (b) individuals holding an elected office in the executive 0036 branch of this state, and candidates for nomination or election to 0037 any such office;
- 0038 (c) state officers, employees and members of boards, councils and commissions under the jurisdiction of the head of any state agency who are listed as designees by the head of a state agency pursuant to K.S.A. 46-285, and amendments thereto;
- on (d) individuals whose appointment to office is subject to confirmation by the senate whether or not such individual is a state officer or employee;
- 0045 (e) general counsels for state agencies irrespective of how 0046 compensated;
- (f) the administrator or executive director of the education commission of the states, the interstate compact on agricultural grain marketing, the Mo-Kan metropolitan development district and agency compact, the Kansas City area transportation district and authority compact, the midwest nuclear compact, the constant interstate low-level radioactive waste compact, the multistate tax compact, the Kansas-Oklahoma Arkansas river basin compact, the Kansas-Nebraska Big Blue river compact,

Attachment 6
Senete Elections
March 23, 1988

0056 (g) city officers and county officers, and candidates for city or county office, as defined by K.S.A. 25-2505 and amendments thereto].

0059 Sec. 2. K.S.A. 46-280 is hereby amended to read as follows: 0060 46-280. (a) The Kansas public disclosure commission shall send a 0061 notice by registered or certified mail to any person failing to 0062 register or to file any report or statement as required by K.S.A. 0063 46-247, 46-265 or 46-268, and amendments thereto, within the 0064 time period prescribed therefor. The notice shall state that the 0065 required registration, report or statement had not been filed with 0066 the office of secretary of state. The notice shall also state that 0067 such person shall have five days from the date of receipt of such 0068 notice to comply with the registration and reporting require-0069 ments before a civil penalty shall be imposed for each day that 0070 the required documents remain unfiled. If such person fails to 0071 comply within the five-day period, such person shall pay to the 0072 state a civil penalty of \$10 per day for each day that such person 0073 remains unregistered or that such report or statement remains 0074 unfiled, except that no such civil penalty shall exceed \$300. The 0075 Kansas public disclosure commission may waive, for good cause, 0076 payment of any civil penalty imposed hereunder.

- 0077 (b) Civil penalties provided for by this section shall be paid 0078 to the state treasurer, who shall deposit the same in the state 0079 treasury to the credit of the state general fund.
- 0080 (c) (1) Except as provided in subsection (2), if a person fails 0081 to pay a civil penalty provided for by this section, it shall be the 0082 duty of the attorney general or county or district attorney to bring 0083 an action to recover such civil penalty in the district court of the 0084 county in which such person resides.
- 0085 (2) If a person required to file under subsection (f) of section.
 0086 I fails to pay a civil penalty provided for by this section, it shall
 0087 be the duty of the attorney general to bring an action to recover
 0088 such civil penalty in the district court of Shawnee County,
 0089 Kansas.
- 10090 [New Sec. 3. Persons holding a city office or county office, as defined by K.S.A. 25-2505 and amendments thereto, on the cifective date of this act shall file, on or before January 1, 1989, a statement of substantial interest for each year that such person held such office before January 1, 1989.]

 10095 Sec. 3 [4]. K.S.A. 46-247 and 46-280 are hereby repealed.
- Sec. 3 [4]. K.S.A. 46-247 and 46-280 are hereby repealed.

 Sec. 4 [5]. This act shall take effect and be in force from and

 after its publication in the statute book.

Kansas Association of Counties

Serving Kansas Counties

212 S.W. Seventh Street, Topeka, Kansas 66603 Phone (913) 233-2271

March 23, 1988

Testimony

To - Senate Elections Committee

From - John T. Torbert, Executive Director Kansas Association of Counties

Subject - HB 2886

Generally speaking, we can accept requirements for the filing of substantial interest statements. However, new section 3 of the bill (lines 90-94) does give us a great deal of concern. language appears to require every county official holding office when this legislation takes effect to file the substantial interest statement for each year that such person held office before January 1, 1989.

This is an unworkable requirement. Compliance would, in many cases, be virtually impossible. We have many county officials that have been in office for at least two terms and we have one that recently started his fiftieth year as a county commissioner. Is it really your desire that these individuals file this statement for each of those years? What is the benefit to the public of such a requirement? What public good is served by requiring a person to file a statement of what their substantial interests were 10, 15, 20 or 40 years ago?

If you do see fit to favorably advance HB 2886 to the calendar, I would urge that new section three be deleted from the bill.

Attachment 7 Senate Elections March 23, 1988