		Approved	3-//- 89 Date	
House	00100	Appropriations		

MINUTES OF THE __House ____ COMMITTEE ON _____ Appropriations _____ at ____ at ____ Chairperson _____ at

All members were present except: All present.

Committee staff present: Ellen Piekalkiewicz, Legislative Research

Debra Duncan, Legislative Research
Russ Mills, Legislative Research
Jim Wilson, Revisor of Statutes
Sharon Schwartz, Administrative Aide
Sue Krische, Committee Secretary

Conferees appearing before the committee:

Tom Green, Attorney for Mid States Port Authority Representative Norman Justice

Others attending: See attached list.

HB 2520 - Railroad rehabilitation loan guarantee fund; refinancing guarantee administered by secretary of transportation.

Tom Green, Attorney for Mid States Port Authority, advised that the Federal Railroad Administration has offered to sell the Mid States Port Authority loan of \$18 million back to the Port Authority for \$11 million. He included a fact sheet on the Mid States Port Authority with his written testimony (Attachment 1). The Port Authority currently has \$4.8 million in the bank, and therefore, will be able to reduce new borrowing to less than \$7 million. HB 2520 authorizes the secretary of transportation to continue the state guarantee on new financing obtained by Mid States. Passage of this bill would insure the continued success of rail operations in northwest and north central Kansas. Representative Shriver expressed concern that other branch lines may come to the state in the future for similar loan guarantees and questioned if a gratuity should be collected by the state in these cases to build a fund to cover a possible default in the future. Mr. Green suggested the benefits to the state's economy are a significant advantage to the state for its participation.

Secretary Horace Edwards, KDOT, did not appear, but submitted written testimony in support of $\underline{HB\ 2520}\ (\underline{Attachment\ 2})$.

Representative Chronister moved that HB 2520 be recommended favorably for passage. Representative Teagarden seconded. Motion carried.

HB 2037 - Appropriations for FY90, department of corrections and correctional institutions.

DEPARTMENT OF CORRECTIONS

Representative Chronister reviewed the subcommittee report for FY89 and FY90 (Attachment 3). In response to a question on the deletion of funds in FY89 for the sex offenders treatment programs, Representative Chronister advised the Subcommittee is concerned about the handling of this program, specifically delays in start-up, and is still looking at it. Representative Hensley expressed concern that a sex offender treatment program is being located at the Topeka Correctional Facility on the state hospital grounds near the adolescent treatment unit. Representative Hensley will ask the Senate subcommittee to look into the change of site for this program from Ellsworth to Topeka.

During discussion of the FY90 report, Representative Fuller advised that according to a recent Attorney General's opinion, the Parole Board

CONTINUATION SHEET

MINUTES OF THE _	House	COMMITTEE ON	Appropriations	
room <u>514-S</u> , Stateho	ouse, at <u>1:30</u>	a XXn./p.m. on	February 28	

may no longer use the work release centers for paroled inmates who do not have a home or job to go to as a condition of release. In light of this opinion, the Legislature may want to pursue this matter further.

Regarding Paragraph #12, the Subcommittee recommends the interim study of the Community Corrections Act should look at the grant procedures, as well as the role of the DOC in administering the act. The Subcommittee feels there are a number of areas to be examined including whether the program should be expanded to the entire state.

On Paragraph #5 regarding a site for a new correctional facility, Representative Mead requested staff to provide him documents from the DOC on site selection criteria. Representative Solbach questioned the subcommittee recommendation to fund a new prison through bonding versus using State General Fund dollars and avoiding the cost of interest.

Representative Chronister moved adoption of the FY89 and FY90 Department of Corrections subcommittee report. Representative Teagarden seconded. Motion carried.

KANSAS CORRECTIONAL VOCATIONAL TRAINING CENTER (KCVTC)

The House Subcommittee concurs with the Governor's recommendation for FY89 and FY90 (Attachment 4). Representative Chronister moved adoption of the FY89 and FY90 subcommittee report. Representative Teagarden seconded. Motion carried.

STATE RECEPTION AND DIAGNOSTIC CENTER (SRDC)

The House Subcommittee concurs with the Governor's recommendation for FY89 and FY90 with slight adjustments (Attachment 5). Representative Teagarden moved adoption of the SRDC subcommittee report. Representative Chronister seconded. Motion carried.

ELLSWORTH CORRECTIONAL WORK FACILITY

Representative Hamm reviewed the subcommittee report for FY89 and FY90 (Attachment 6). Representative Hamm moved adoption of the subcommittee report for FY89 and FY90. Representative Chronister seconded. Motion carried.

KANSAS STATE INDUSTRIAL REFORMATORY (KSIR)

Representative Hensley reviewed the subcommittee report for FY89 and FY90 (Attachment 7). It was noted the subcommittee made no reduction in the appropriation due to the reduced census ordered by the court in 1989. Representative Hoy will ask the Senate subcommittee to look at this. Representative Hensley moved adoption of the subcommittee report for FY89 and FY90. Representative Hoy seconded. Motion carried.

KANSAS STATE PENITENTIARY

Representative Gatlin reviewed the subcommittee report for FY89 and FY90 (Attachment 8). The subcommittee noted that a savings of approximately \$43,000 in utilities at KSP have been used to offset other expenses the agency has incurred. Representative Gatlin submitted a minority report on FY90. Representative Gatlin moved adoption of the minority report to delete paragraph #8 from the FY90 report and to adopt the FY89 and FY90 subcommittee report as amended. Representative Lowther seconded. Motion carried.

HUTCHINSON CORRECTIONAL WORK FACILITY

Representative Hoy reviewed the subcommittee report for FY89 and FY90 (Attachment 9). Representative Hoy moved adoption of the subcommittee report. Representative Hensley seconded. Motion carried.

KANSAS CORRECTIONAL INSTITUTION AT LANSING

Representative Brady reviewed the subcommittee report for FY89 and FY90 (Attachment 10). Representative Brady moved adoption of the subcommittee report. Representative Moomaw seconded. Motion carried.

CONTINUATION SHEET

MINUTES OF THE	House	COMMITTEE ON	Appropriations	
room <u>514-S</u> , Statehous	se, at <u>1:30</u>	0	February 28	, 19.89

Representative Chronister moved that HB 2037, as amended, be recommended favorably for passage. Representative Teagarden seconded. Motion carried.

Representative Helgerson will draft a letter requesting the DOC to inform the Committee of the steps they have taken and the criteria used in selection of a site for a new facility. This information should include a cost analysis. The request will be submitted by Chairman Bunten.

HB 2279 - Establishing the nursing student scholarship program.

The Committee took up consideration of amendments to $\underline{\mathtt{HB}}$ 2279.

Representative Norman Justice proposed an amendment to <u>HB 2279</u> providing that in determining qualified applicants for scholarships, consideration shall be given to the policy and goal of awarding one in seven scholarships to black applicants (<u>Attachment 11</u>). During discussion, Representative Justice agreed that specifying one in seven may ultimately be limiting, as some years it may be more than that. He stated his intent is to be assured that minorities will receive consideration in the selection process.

In Line 32, an amendment to the definition of rural area is proposed moving the population limit from 10,000 to 20,000. Representative Moomaw proposed that the wording "at the time of the application" be inserted following "people" in Line 32.

Representative Teagarden asked if $\underline{HB~2255}$, which addresses physical therapists, occupational therapists and some other groups, will have a hearing in the Committee. Chairman Bunten stated when a fiscal note is received, he would look at that bill separately, but would like to deal with $\underline{HB~2279}$ today.

Representative Moomaw made a motion to amend in Section 2(c) following "people," by inserting "at the time of the application." Representative Gatlin seconded. Motion carried. Representative Lowther moved that the population limit in Sec. 2(c) be changed to 20,000. Representative Mead seconded. Motion carried.

In Sec. 2(e), Line 39, an amendment was proposed at the hearing to insert "any psychiatric hospital." Representative Teagarden moved that HB 2279 be amended by inserting "any psychiatric hospital" in Sec. 2(e). Representative Lowther seconded. Motion carried.

Representative Chronister moved to amend HB 2279 by inserting "area vocational-technical school" following "community college" in Section 3(a). Representative Teagarden seconded. Motion carried.

An amendment was proposed by John Grace, Kansas Assn. of Homes for the Aging, at the hearing on the bill to delete "full-time" in Sec. 4(b) addressing repayment requirements of the scholarship. Representative Chronister opposes this amendment as she feels it should be left to the sponsor and the nurse to determine what is full-time employment. Representative Francisco moved that "full-time" be deleted in Sec. 4(b) Representative Gatlin seconded. Several members feel this amendment would weaken the program. Representative Gatlin supports the amendment on the basis that it would allow flexibility in achieving the goal of placing nurses in rural areas. On Representative Francisco's motion, the motion failed.

Chairman Bunten appointed a subcommittee of Representative Chronister-chairman, Representative Fuller, and Representative Brady to review additional proposed amendments to <u>HB 2279</u>. A report from the Subcommittee will be considered by the Committee at tomorrow's meeting. The meeting was adjourned at 3:30 p.m.

Page 3 of 3

COMMITTEE: HOUSE APPROPRIATIONS

DATE: 2-28-89

NAME (PLEASE PRINT)	ADDRESS	COMPANY/ORGANIZATION
Charles Doson	TOPEKN	KAPE
Kirby L. Stegman	Mayella	: DOB
Dennis Williams	Topexa	Dept of Correction
· Kathy Voncechen	11	. DOB
Marty Kennedy	1/	DOB
Keith Roe		
Kirk Lovell	: Concordia	Prison Decision Tosk Force
Tury Danker	Topeka	Commerce
the Denne	Cacadia	Rision Decision
KICHARD U. NIENSTEDT	CONCORSIA	CITY OF CONCORSIA
Leroy E. Lyon	Cypat 13 and	Mid-Ks. Elon Down
Mobiltee Ahmad	KDO-TOPEKA	KDOT
Jan R Scheirman	Topeka	KDOT
Burdett Loomis	Henrena	K4 .
JOHN BOTTENBERG	MID STATES PORT AL	IN TOPEKL
Terry Heidner	KDOT	Topeka
WEN KAUMANS	M.S.P.A.	Phillipsburg K
E L Driffel	Kyle RR Co.	Phillepsourc, Ka,
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Morris Engle	Phillips burg	1st National Back
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Mid States Port Authority

John Golden, Chairman Dwain Compton, Vice-Chairman William W. Kaumans, Secretary Denis Sweat, Treasurer

BOARD MEMBERS

Doyle Rahjes Warren Reid R. A. True Vernon Wendelken Charles Fogo Don Hewitt Mark C. Morgan Marion Patton Pete Pratt Darrel Westervelt Fred Bixenman John Juenemann Norman Nelson Ben Davis Steve Bruning

Marshall Hadley

Jerry Link, Assistant Treasurer T. L. Green, General Counsel February 27, 1989

Representative William Bunten Statehouse Room 514 South Topeka, Kansas 66612

> RE: House Bill 2520 Mid States Port Authority Loan Guarantee

Dear Representative Bunten,

In 1983 the Legislature agreed to guarantee a portion of a loan of \$18,000,000 from the Federal Rail Road Administration to the Mid States Port Authority. The guarantee paved the way for Mid States to acquire part of the bankrupt Rock Island railroad in Kansas, Colorado and Nebraska. Thus vital rail service in Northwest and Northcentral Kansas was preserved.

Under the Federal Government's deficit reduction program various agencies were instructed to sell assets to generate new revenues. Pursuant to Administration the Federal Rail Road was instructed to dispose of \$99,000,000 worth of the assets it held. Among the assets the FRA has identified for disposal are the Notes issued by Mid guaranteed by the State of Kansas. As part of effort to sell its assets the FRA has agreed to sell Mid State's Notes back to Mid States for \$11,000,000.

During the first five years of operations Mid States has been able to accumulate \$4,830,544 in cash. Making various provisions for reserves and closing costs, Mid States will be able to apply a portion of the cash on hand to reduce its current financing to less than \$7,000,000. Mid States intends to obtain this financing through an ordinary bank financing.

Because Mid States is a unique entity, as far as public bodies are concerned, lending institutions have indicated that continuation of the guarantee of the State of Kansas will be needed. Mid States needs the State to continue its guarantee on its refinancing in order to take advantage of a remarkable opportunity.

HA 2-28-89 Attachment Page Two House Appropriations Committee February 27, 1989

Mid States current plans are to borrow on a 15 year term. Given the significant reduction in the amount refinanced, the State's exposure on the existing guarantee is being reduced by amount and length of time under the proposed refinancing.

As in 1983, House Bill 2520 authorizes the Secretary of Transportation to negotiate the exact terms and conditions of the guarantee. Unlike 1983, House Bill 2520 caps the State's exposure as \$7,000,000.

The Board of Directors of the Mid State Port Authority asks your support of House Bill 2520. If there are any questions which you would like answered please do not hesitate to contact me.

Sincerely,

T. L. Green

MID STATES PORT AUTHORITY FACT SHEET ON HOUSE BILL 2520

The information herein is provided for those who wish to obtain more details concerning Mid States Port Authority's refinancing plans. Answers to questions or additional information may be obtained from T.L. Green at 273-0727 or John Bottenburg at 235-2324.

THE MID STATES PORT AUTHORITY

The Mid States Port Authority is a public body corporate and politic, organized and existing under the Authority of K.S.A. 12-3401 et seq., as amended, by agreement of the following fourteen (14) County Commissions: Clay, Cloud, Decatur, Jewell, Norton, Phillips, Republic, Riley, Sheridan, Sherman, Smith, Thomas, Wabaunsee and Washington (collectively, the "Members"). Since the acquisition of the railroad in 1984, Wabaunsee County has withdrawn from the Authority.

The Authority is governed by a Board of Directors comprised of one individual appointed by each Member County Commission and eight individuals elected at large and collectively by the Commissions of the Member Counties. The Authority exists for the sole purpose of restoring rail service to the affected Members.

Agriculture is the principal economic activity along the railroad. The population of the Member Counties is approximately 149,085. There are 63 banks with assets in excess of \$1,586,780,000. The total annual agricultural production is in excess of \$642 million.

The following tables describe population, financial and agricultural activity for each county that is a Member of the Authority:

County	Population	<u>Bank</u>	<u>Assets</u>
Clay	9,199	3 \$	123,536,000
Cloud	11,919	7	141,165,000
Decatur	4,564	4	77,339,000
Jewell	4,849	7	64,568,000
Norton	6,439	4	89,933,000
Phillips	7,453	5	120,516,000
Republic	7,213	5	99,243,000
Riley	64,021	6	304,697,000
Sheridan	3,413	3	79,337,000
Sherman	7,792	2	99,693,000
Smith	5,609	5	112,770,000
Thomas	8,755	4	154,896,000
Washington	7,859_	_8_	119,087,000
TOTAL	149,085	63	\$1,586,780,000

Source: Kansas Bank Directory, 1988-1989 and Kansas Legal Directory 1987-1988

County	<u>Farms</u>	Acres Land in Farms 000	Acres Harvested	Crop <u>Value</u>	Livestock <u>Value</u>
Clay	714	383	171,480 \$	21,375,600	\$ 18,770,000
Cloud	722	423	201,770	23,509,000	11,306,100
Decatur	501	545	197,600	24,172,900	20,217,500
Jewell	776	512	252,090	31,592,400	20,175,700
Norton	509	526	162,590	18,672,000	12,997,500
Phillips	649	559	162,200	20,509,400	21,505,000
Republic	877	444	240,180	35,221,200	26,495,500
Riley	550	256	83,600	10,004,500	13,991,900
Sheridan	555	531	212,200	28,530,600	18,974,300
Sherman	524	658	259,000	31,708,800	12,246,400
Smith	707	562	216,490	27,463,700	22,144,000
Thomas	592	665	305,300	38,395,400	9,571,900
Washingto	n <u>1013</u>	<u>544</u>	256,980	31,559,600	31,148,600
TOTAL	8,689	6,608	2,721,480	342,715,100	239,544,400

Source: Kansas Agricultural Statistics, August 1988

DESCRIPTION OF PROPERTY OWNED BY MID STATES

Mid States Port Authority acquired a portion of the Chicago, Rock Island and Pacific Railroad Company's right-of-way and track which runs from Limon Colorado in the West to Belleville, Kansas, then to Clay Center, Kansas and Hallam, Nebraska, being the Eastern termination of the railroad. Also acquired were various depots, switching and communication equipment, tools and other items useful to the operation of rail service.

The Property includes approximately 465 miles of mainline track and right-of-way, approximately 40 miles of spur and siding track, 288 acres of real estate, depots, repair shops and bridges. The Authority owns the Property subject to a First Mortgage of the United States and a pledge of the revenues from the leases to the repayment of a certain bond issue. The FRA Loan has a subordinate lien on the revenues of the Authority derived from the Property. Debt service payments on the FRA Loan begin in May of 1990. The last principal and interest payment on the Bonds is due May 1, 1989.

The Authority has leases with Kyle Railroad Co. to provide rail service on the Property in Kansas and Colorado for a monthly amount of \$67,250 and with Union Pacific Railroad Company to provide rail service on a portion of the property in Nebraska for a monthly amount of \$24,000. The Kyle lease is for a term which corresponds with the financing and is a rate which will guarantee repayment of the Authority's financing. The UP lease is for an original term of 10 years and is renewable for an additional 10 year period.

CURRENT DEBT STRUCTURE

Authority currently has two outstanding The first is to the United States of America by obligations. through the Administrator of the Federal Railroad Administration in the principal amount of \$17,960,000.00. second is Mid State Port Authority Revenue Bonds, Series 1984A in the original principal amount of \$1,000,000.00. The bond issues has been reduced annually. The current principal balance due is \$230,000.00. This principal amount together with the last semi-annual installment of interest is due on May 1, 1989.

The obligation to the United States is secured with a first mortgage upon all the Property of the Authority and a subordinated claim to all revenues of the Authority. The Bonds are secured by a first interest in the revenues of the Authority. The United States has the benefit of the Mortgage, Notes, a Financing Agreement and a Trust Agreement, all of which carry certain obligations of the Authority.

The notes to the United States have an effective interest rate of 3.24%. There are 1796 notes at face value of \$10,000.00 each. According to recent communications with the FRA the Authority's current obligation, with accrued interest to December 31, 1988, is \$20,600,000.00. The FRA has agreed, in principle, to sell the Authority's obligations back to the Authority for \$11,000,000.00. This price will begin accruing interest on March 1, 1989 at a rate equal to \$4,000.00 per day until closing. The agreement with the FRA requires certain prepayments of the accruing interest which will be kept by the FRA in the event the Authority fails to close this deal by May 15, 1989.

USES AND SOURCES OF FUNDS

The Authority's current sources of income on an annual basis are:

Kyle lease	\$807,000.00
Union Pacific lease	\$288,000.00
Ancillary Property	\$180,000.00
interest on operating	
fund	\$ 11,000.00

these figures can change subject to the various agreements contained in the two railroad leases.

The two railroad payments are paid into a trust fund created for the benefit of the United States and serve to collateralize the current borrowing. From the trust fund payments are made to a debt service fund for the purpose of retiring a one million dollar bond issue. The debt service fund will be fully funded to retire the bond debt by March 15, 1989.

The trust fund will be available at close to reduce the necessary borrowing. On March 15, 1989 the trust fund is projected to have a balance of \$4,830,544.

The ancillary property lease monies are paid to the operating fund which is invested in short term bank deposits. The operating fund is used to pay the current expenses of the Authority. The operating fund has experienced some net gain per year and expected to do so into the future. These funds have been used to increase the trust fund and provide the Authority with reserve cash.

STATE OF KANSAS



KANSAS DEPARTMENT OF TRANSPORTATION

Docking State Office Building Topeka 66612-1568 (913) 296-3566

Horace B. Edwards Secretary of Transportation

February 28, 1989

Mike Havden Governor of Kansas

The Honorable Bill Bunten Chairman, House Appropriation Committee Kansas House of Representatives State Capitol Building, Room 514-S Topeka, Kansas 66612

Dear Representative Bunten:

The Kansas Department of Transportation (KDOT) supports the provisions of HB 2520 relating to the establishment of a railroad rehabilitation loan guarantee fund for the Mid-States Port Authority (MSPA).

The Mid-States Port Authority is in need of this legislation to assist its efforts at refinancing an existing Federal Railroad Administration (FRA) loan for which the State of Kansas is a guarantor. The FRA is in the process of privatizing its loan portfolio, including the MSPA's loan of \$18 million.

Mid-States Port Authority owns 320 miles of the former Rock Island railroad in Northcentral and Northwest Kansas, with additional mileage owned in Colorado and Nebraska. The rail service extends into 13 counties in the state and affects the economic well-being of a number of farmers and shippers in these and adjoining counties.

The Kyle Railways entered in a longterm lease-purchase agreement with the MSPA upon acquisition of the railroad in 1984. Shippers along the line committed themselves to ship 6,252 carloads; however, the Kyle's carloadings have exceeded 15,000 in the past several years.

HB 2520 does not commit the state to any new obligation. It does empower me to negotiate an appropriate agreement with the Mid-States Port Authority, and the terms of that agreement would be subject to my approval.

I would be happy to discuss our support for this legislation in greater detail if you so desire.

Sincerely,

HORACE B. EDWARDS

Secretary of Transportation

Edwards

2-28-89 Attachment 2

Agency: Department of

Corrections

Bill No. 2040

Bill Sec. 11

Analyst: Mills

Analysis Pg. No. 437

Budget Pg. No. 152

E	Agency	Governor's	Subcommittee
Expenditure Summary	Req. FY 89	Rec. FY 89	Adjustments
All Funds:			
State Operations	\$ 41,039,176	\$ 40,001,608	\$ (1,491,082)
Aid to Local Units	8,853,418	8,447,605	(1,072,000)
Other Assistance	2,000,000	2,000,000	
Subtotal Operating	\$ 51,892,594	\$ 50,449,213	\$ (2,563,082)
Capital Improvements	18,783,022	23,283,022	
TOTAL	\$ 70,675,616	\$ 73,732,235	\$ (2,563,082)
has Bland to action	<u>Ψ / 0,0 / 0,0 / 0</u>	Ψ 10,102,200	<u> </u>
State General Fund:			
State Operations	\$ 32,078,709	\$ 31,206,052	\$ (1,491,082)
Aid to Local Units	8,853,418	8,447,605	(1,072,000)
Other Assistance	2,000,000	2,000,000	
Subtotal Operating	\$ 42,932,127	\$ 41,653,657	\$ (2,563,082)
Capital Improvements	18,512,492	23,012,492	Ψ (Ε,000,00Ε)
TOTAL	\$ 61,444,619	\$ 64,666,149	\$ (2,563,082)
TOTAL	ψ 01,444,019	ψ 04,000,149	ψ (2,303,002)
FTE Positions	738.8	735.8	

Agency Estimate/Governor's Recommendation

FY 1989. The agency's revised FY 1989 estimate totals \$41,039,176 for state operations. The agency's revised estimate for aid to local units of government for community corrections grants is \$8,853,418. The FY 1989 estimate also includes a reserve of \$2.0 million for a class action lawsuit by correctional officers.

The Governor's recommendation for state operations in FY 1989 is \$40,001,608, or \$1,037,568 less than the agency estimate. Of the recommended state operations total, \$31,126,807 would be financed from the General Fund and the amount is \$1,279,058 less than was authorized by the 1988 Legislature. In FY 1989, the Governor recommends funding of \$8,447,605 for aid to local units of government for community corrections grants. The Governor's budget includes \$2.0 million in FY 1989 as a reserve for the class action lawsuit. The Governor recommends a State General Fund transfer of \$1,305,138 in FY 1989 to assist in the establishment of new correctional industries programs at the new facilities at Hutchinson and Ellsworth. The Governor recommends supplemental appropriations of \$500,000 for major repairs and special maintenance at correctional facilities, of \$2,185,000 to accelerate the bond payment on the Ellsworth Correctional Facility, and of \$2,900,000 for planning funds to construct a new prison facility at El Dorado. The Governor also recommends \$235,000 from the Correctional Industries Fund to rebuild the paint factory at the Penitentiary, which was damaged by a fire.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1989, with the following adjustments: HA

2-28-89 Attachment 3

- 1. Delete \$1,060,000 approved for the Community Residential Center (CRC) to be located in the Johnson/Leavenworth/Wyandotte area as the Department has been unable to find a site for the proposed CRC. This recommendation does not affect the funding recommended for FY 1990 for this program.
- 2. Delete \$161,882 reserved in the Department of Corrections' budget to meet medical expenses in excess of those incurred under the contract with Correctional Medical Services, Inc., thus leaving a balance of \$200,000 for such expenses.
- 3. Delete \$30,000 for utilities at Norton Correctional Facility on the basis of year-to-date spending and the mild winter experienced.
- 4. Delete \$239,200 for the sex offenders treatment program at the Topeka Correctional Facility (\$78,900), Kansas State Penitentiary (\$89,800), and the State Industrial Reformatory (\$70,500), because of delays in hiring staff and implementing the programs.
- 5. Delete \$1,072,000 approved for the Community Corrections Act (CCA) which is composed of \$572,000 for the Meade and Labette counties' community conservation camps which are not yet on-line, and \$500,000 of the \$1.5 million which was added for expansion of CCA programs and for new contractual programs.

Representative Rochelle Chronister Subcommittee Chairman

Representative Bill Bunten

Representative David Heinemann

Representative George/leagarden

521-89/rm

Representative Lee Hamm

Agency: Department of Corrections	Bill No. 2037		Bill Sec. 2
Analyst: Mills	Analysis Pg. No	o. 437 Bud	lget Pg. No. 152
Expenditure Summary	Agency Req. FY 90	Governor's Rec. FY 90	Subcommittee Adjustments
All Funds: State Operations Aid to Local Units Subtotal Operating Capital Improvements TOTAL	\$ 52,559,043	\$ 59,661,737	\$ (1,056,953) \$ (1,056,953)
State General Fund: State Operations Aid to Local Units Subtotal Operating Capital Improvements TOTAL	\$ 43,509,810 10,031,870 \$ 53,541,680 68,835,000 \$ 122,376,680	\$ 50,732,517 10,031,870 \$ 60,764,387 6,880,880 \$ 67,645,267	\$ (1,056,953) \$ (1,056,953)

Agency Request/Governor's Recommendation

FTE Positions

FY 1990. The agency's operating budget request for FY 1990 totals \$62,590,913, an increase of \$10,698,319 from the FY 1989 estimate. In state operations, the agency requests funding of \$2,230,039 for 108 new positions: 93.0 for the Norton Correctional Facility; 2.0 for the Forbes Correctional Facility; 5.0 for the Wichita Work Release Center; 5.0 for the Honor Camps; 3.0 for Correctional Industries; 1.1 for the Office of the Secretary; and 2.0 for Management Services. The Department requests \$10,031,870 for aid to local units of government for the Community Corrections Act grants to counties. For capital improvements in FY 1990, the Department requests \$68,924,375, of which \$68,835,000 is from the State General Fund. Of the capital improvement request, \$65,000,000 is for the construction of two new multi-security prison facilities; the total cost of the project is estimated at \$108 million.

843.0

876.3

For FY 1990, the Governor recommends an operating budget of \$69,693,607, or an increase of \$7,102,684 over the agency request. The Governor recommends the addition of 140.5 FTE positions: 1.1 for the Office of the Secretary; 3.0 for Management Services; 110.5 for the new Inmate Medical and Mental Health Care program; 57.0 for the Norton Correctional Facility; 2.0 for the Forbes Correctional Facility; and 2.0 for the Wichita Work Release Center. The Governor recommends the consolidation of expenditures for inmate educational and vocational training, as well as medical and mental health care services, in the Department's budget, and, therefore, recommends the shift of such funding from the institutional budgets to the Department's budget. The Governor recommends \$10,031,870 for aid to local units of government for community corrections grants to participating counties, including two new county work programs in Labette and Meade counties. The Governor's capital improvements recommendation for FY 1990 includes the

first year bond payment of \$6,250,000 on a new prison facility at El Dorado, \$1,150,000 for major repairs and special maintenance, \$130,880 for renovating a building for inmates awaiting capital punishment, and \$89,375 to finance expansion of the industry freezer at the Oskaloosa meat packing plant. The Governor's salaries and wages recommendation includes \$763,783 for a 4 percent salary adjustment for classified employees, \$22,442 for a 5.8 percent merit pool for unclassified employees, \$29,764 for position reclassification actions, and \$448,164 for implementation of Phase III of the Classification and Job Rate Study.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1990, with the following adjustments:

- 1. Delete \$1,000,000 which was recommended for sex offender treatment programs. The House Subcommittee notes that the 1989 contract amount is \$1,784,464 and the Department of Corrections included \$2.0 million in anticipation of adding a fourth sex offender program in FY 1990. The Subcommittee believes that this program requires further discussion and legislative review before full funding is restored.
- 2. Delete \$1,370,255 which was recommended for capital improvement projects, including \$130,880 to remodel space for a death row for inmates awaiting capital punishment, \$1,150,000 for major maintenance, and \$89,375 to expand a freezer at the meat packing plant at Oskaloosa, pending a recommendation by the Joint Committee on State Building Construction.
- 3. Reduction of \$56,953 to adjust the operating budgets to impose a more uniform estimate of food costs among the various facilities. The adjustments for food costs are an increase of \$2,961 at the Wichita Work Release Center and reductions at the following institutions: Norton Correctional Facility (\$19,926), Winfield Correctional Facility (\$11,561), Osawatomie Correctional Facility (\$3,345), Forbes Correctional Facility (\$3,226), and Stockton Correctional Facility (\$21,856).
- 4. The House Subcommittee notes that the federal Charitable Institution Commodity Program (CICP) provides various foodstuffs to correctional institutions for only a nominal delivery charge. For example, the Kansas State Penitentiary received food with a value of \$260,200 through this program in FY 1989 at a cost of \$15,044. The Subcommittee recommends that the Department of Corrections ensure that all of the Kansas correctional facilities make maximum use of this program in order to reduce food costs. The Subcommittee also recommends that a Post Audit study be approved to review the food service procedure at DOC facilities, including the management of food service and possible efficiencies to reduce food costs.
- 5. The House Subcommittee recommends that funding be approved for the construction of one new correctional facility, with a capacity of approximately 800 beds. The funding mechanism for the new prison should be bonding. The House Subcommittee also recommends that the Secretary of Corrections continue to examine and revisit the site selection

process for the new prison, and that the Secretary consider the economics of the local areas involved, the least cost to the state, and the level of support and opposition to the prison in the local areas.

- 6. The House Subcommittee recommends that the Department of Corrections pursue the possible consolidation of the four correctional facilities in Topeka in an effort to reduce expenses and staffing requirements. The Subcommittee recommends that the possible consolidation of the Topeka Correctional Facility and the Forbes Correctional Facility be examined first; and that the possible consolidation of the State Reception and Diagnostic Center and the Kansas Correctional-Vocational Training Center then be reviewed. The House Subcommittee also notes that the Department of Corrections has made the Kansas Correctional-Vocational Training Center an all-female institution and that, at the time of the transition, the local residents were told that no maximum security females would be housed in the Topeka facility. It now appears that the Department is considering the placement of maximum security female inmates at the State Reception and Diagnostic Center; such action would appear to be a violation of the spirit of the agreement reached with local residents.
- 7. The House Subcommittee reviewed the staff per inmate ratios at the Kansas facilities and notes that, under the Governor's recommendation for FY 1990, the overall staff to inmate ratios will range from 1:1.7 to 1:3.9. For security staff, the FY 1990 staffing ratios will range from 1:2.8 to 1:6.3. The Subcommittee notes that the Secretary of Corrections has expressed the goal of a security staff ratio of 1:3 in the maximum security facilities. The House Subcommittee has reviewed the turnover rates and the reasons for staff departures in the security service. The House Subcommittee recommends that an interim study be authorized to review the staffing patterns in the DOC facilities, turnover rates, and other related issues which impact upon the retention of staff at the correctional facilities.
- 8. The House Subcommittee has reviewed the varying amounts budgeted for both inmate and staff clothing in the various institutional budgets, and notes that the amounts recommended for new officer clothing range from \$173.30 to \$415.00 per officer. The Subcommittee recommends that the Department review their budgeting procedure with the goal of imposing some uniformity in the amounts budgeted for clothing at the various facilities.
- 9. The House Subcommittee notes that the funding recommended for inmate educational, vocational, substance abuse, sex offender, and mental health counseling programs totals \$11,139,655 in FY 1990, compared to the FY 1989 estimate of \$8.8 million. In light of the large increases in these inmate programs, the House Subcommittee recommends that an interim study be authorized to review these programs, their effectiveness, and the funding associated with each type of program. The dollar amounts recommended by the Governor for these programs in FY 1989 and FY 1990 are shown below.

The House Subcommittee notes that the 1988 Select Committee on Prison Overcrowding recommended additional funding of \$4,017,965 in FY 1989 for enhanced inmate substance abuse, sex offender, mental health, and education programs. Such funding was approved to provide an additional 4,443 inmate treatment slots. Some of the increased funding recommended for FY 1990 represents annualization of the enhanced programs funded by the 1988 Legislature. The House Subcommittee also recommends that the appropriate Committees monitor the recidivism rates at the various facilities to determine whether this enhanced funding for inmate programs appears to have any impact on recidivism rates.

		ecommend FY 1989		ecommend Y 1990
Education Programs Substance Abuse Programs Sex Offender Program Mental Health Counseling Programs Miscellaneous	\$	5,448,899 1,597,742 1,182,445 62,933 47,762	\$	6,063,913 2,543,091 2,000,000 219,460
Subtotal Contract Programs AIDS Program Parolee Drug Testing, P.V. Jail Costs, Special Education, Inmate Program Tracking (computer), Substance	\$	8,339,781 75,000	\$	10,826,464
Abuse Follow-up Care TOTAL All Programs	<u> </u>	372,091 8,786,872	\$	313,191 11,139,655
101712 / III 1 Togramo	<u>Ψ</u>	0,700,072	<u>w</u>	11,100,000

- 10. The House Subcommittee notes that the State of Kansas may be facing a problem in future years with regard to the provision of special education services for certain inmates. The House Subcommittee is aware that a contract has been approved for a study of the needs in this area.
- 11. The House Subcommittee recommends that a substitute bill be introduced which will contain the budgets of the Department of Corrections and the various institutions in the same format as in past years. The format of the Governor's bill, H.B. 2037, would appropriate all funding for the correctional institutions and for central management to the Department of Corrections. The House Subcommittee recommends that the budgets of the Norton Correctional Facility and the Winfield Correctional Facility be appropriated as separate institutions, rather than as programs within the Department's budget as is currently the case.
 - 2. The House Subcommittee recommends that an interim study be authorized to review the Community Corrections Act to determine whether any amendments to the grant procedure and the role of the Department of Corrections in administering the act are needed. The Subcommittee also notes the overcrowding problems being experienced by jails in the larger counties in Kansas and recommends that the study examine the proper role of the state with regard to local jail overcrowding.

13. The House Subcommittee was presented data by the Department of Corrections which indicated that, at the beginning of 1989, there were 158 inmates in two DOC facilities (122 at KSIR and 36 at KSP) who had been granted parole by the Kansas Parole Board but were still in the system awaiting some form of treatment or additional processing. Of the total, 49 inmates were paroled but were still in the system for approval of a parole plan. The Subcommittee recommends that both administrative and legislative actions be taken to ensure that inmates who have been paroled are moved out of the system in the most expeditious manner.

Representative Rochelle Chronister
Subcommittee Chairman

Representative Bill Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

300

521-90/rm

Agency: Kansas Correctional-

Vocational Training

Bill No. 2063

Bill Sec. 32

Center (KCVTC)

Analyst: Mills

Analysis Pg. No. 455

Budget Pg. No. 148

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
All Funds: State Operations Capital Improvements TOTAL	\$ 4,612,603 <u></u> \$ 4,612,603	\$ 4,578,063 <u></u> \$ 4,578,063	\$ \$
State General Fund: State Operations Capital Improvements TOTAL	\$ 4,600,955 <u></u> \$ 4,600,955	\$ 4,567,923 \$ 4,567,923	\$ \$
FTE Positions	104.5	104.5	-
Average Inmate Census	240	240	177,486 34.1

Agency Request/Governor's Recommendation

FY 1989. The agency's revised FY 1989 expenditure estimate is \$4,612,603, an increase of \$282,177 over the approved amount of \$4,330,426. The \$282,177 represents an FY 1989 supplemental appropriation request (State General Fund) to meet higher than anticipated health care expenses. The additional funds requested would be used entirely for inmate medical care in FY 1989.

The Governor's recommendation for FY 1989 is \$4,578,063, or \$34,540 less than the agency estimate. The Governor's recommendation for FY 1989 supports an average daily inmate population of 240 inmates and 104.5 FTE positions. The FY 1989 recommendation includes a State General Fund supplemental appropriation of \$247,637 for additional inmate health costs.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1989.

HA 2-28-89 Attachment 4

Representative Rochelle Chronister

Representative Bill Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

145-89/RM

Agency: Kansas Correctional-

Vocational Training

Center (KCVTC)

Bill No. 2037

Bill Sec. 2

Analyst: Mills Analysis Pg. No. 455

Budget Pg. No. 148

Expenditure Summary	Agency Req. FY 90	Governor's Rec. FY 90	Subcommittee Adjustments
All Funds:			
State Operations	\$ 4,338,840	\$ 3,516,481	\$
Capital Improvements TOTAL	\$ 4,338,840	\$ 3,516,481	\$
State General Fund:			
State Operations Capital Improvements	\$ 4,328,690	\$ 3,504,903	\$
TOTAL	\$ 4,328,690	\$ 3,504,903	\$
FTE Positions	104.5	97.0	-
Average Inmate Census	220	220	<u> </u>

Agency Request/Governor's Recommendation

FY 1990. For FY 1990, the agency requests \$4,338,840 for state operations. Funding for state operations is requested almost entirely from the State General Fund, which is approximately 99.8 percent of the budget. The FY 1990 request includes funding for 104.5 FTE positions, the same number as approved for FY 1989. The FY 1989 request is based on an average daily inmate population (ADP) of 220, which is a reduction of 20 from the FY 1989 ADP of 240.

The Governor's recommendation for FY 1990 totals \$3,516,481, a reduction of \$822,359 from the agency request. The net change from the current year to the budget year is a decrease of \$1,061,582 which reflects the proposal to shift funding for inmate educational and medical care services to the budget of the Department of Corrections. The Governor's recommendation for salaries eliminates 7.5 FTE positions from the 104.5 approved in the current year, and also includes \$85,355 for a 4 percent salary adjustment for classified employees and \$48,839 for implementation of Phase III of the Classification and Job Rate Study. The Governor's recommendation for FY 1990 is based on an average daily inmate population of 220 inmates and 97.0 FTE positions.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1990.

Representative Rochelle Chronister

Representative Bill Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

145-90/rm

Agency: State Reception and

Bill No. --

Bill Sec. --

Diagnostic Center (SRDC)

Analyst: Mills

Analysis Pg. No. 500

Budget Pg. No. 488

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
All Funds:			
State Operations	\$ 4,963,291	\$ 4,944,541	\$ (15,000)
Capital Improvements	37,822	37,822	
TOTAL	<u>\$ 5,001,113</u>	<u>\$ 4,982,363</u>	<u>\$ (15,000)</u>
State General Fund:			
State Operations	\$ 4,957,171	\$ 4,938,421	\$ (15,000)
Capital Improvements	0		
TOTAL	\$ 4,957,171	\$ 4,938,421	\$ (15,000)
FTE Positions	148.6	148.6	<u>.</u>
Average Inmate Census	264	264	-

Agency Request/Governor's Recommendation

FY 1989. The agency's FY 1989 operating expenditures are \$4,963,291, which is \$40,558 below the approved amount of \$5,003,849. The agency assumes an average daily inmate population (ADP) of 264, as originally budgeted. The agency includes funds for 148.6 FTE positions in FY 1989, the same number as originally approved.

The Governor's recommendation for state operations in FY 1989 is \$4,944,541, or \$18,750 less than the agency estimate. The Governor's recommendation will support an average daily inmate population of 264 and 148.6 FTE positions.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1989, with the following adjustment:

1. Delete \$15,000 for utilities on the basis of year-to-date spending and the mild winter experienced.

HA 2-28-89 Attachment 5

Representative Rochelle Chronister

Representative Bill Bunten

Representative David Heinemann

Herresentative George Teggarden

Representative Lee Hamm

551-89/rm

Agency: State Reception and

Diagnostic Center (SRDC)

Bill No. 2037

Bill Sec. 2

Analyst: Mills

Analysis Pg. No. 500

Budget Pg. No. 488

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 90	Rec. FY 90	Adjustments
All Funds: State Operations Capital Improvements TOTAL	\$ 5,223,393	\$ 5,094,371	\$ 210
	\$ 5,223,393	\$ 5,094,371	\$ 210
State General Fund: State Operations Capital Improvements TOTAL	\$ 5,217,968	\$ 5,088,946	\$ 210
	<u></u>		
	\$ 5,217,968	\$ 5,088,946	\$ 210
FTE Positions	150.6	145.0	-
Average Inmate Census	264	264	_

Agency Request/Governor's Recommendation

FY 1990. For FY 1990, the agency requests \$5,223,393 for operating expenditures. The requested funding for the budget is almost entirely from the State General Fund (99.9 percent). The FY 1990 request includes 150.6 FTE positions, an increase of 2.0 FTE above the current level of 148.6. The two new positions are one Corrections Officer III in the Security program (\$19,236) and one Office Assistant III in the Classification and Records program (\$15,066). The agency budget would support an ADP of 264, the same level as in FY 1989. No capital improvement projects are requested.

The Governor's recommendation for state operations in FY 1990 is \$5,094,371, or \$129,022 less than the agency request. The net change from the current year to the budget year is an increase of \$149,830 or 3.0 percent. The Governor's recommendation for FY 1990 will support an average daily inmate population of 264 and 145.0 FTE positions, a reduction of 3.6 positions from the current year. In FY 1990, the Governor recommends the consolidation of expenditures for inmate educational and vocational training, as well as inmate medical and mental health care services, in the budget of the Department of Corrections, and, therefore, recommends the transfer of such funding from the institutional budgets to the Department's budget. The Governor recommends the addition of 1.0 Corrections Officer III position (\$23,067 plus benefits) to supervise an inmate work crew for use by the Department of Wildlife and Parks. This position will replace a Corrections Officer III which was transferred to the Penitentiary for the inmate transportation system. The Governor's recommendation for FY 1990 includes \$121,926 for a 4 percent salary adjustment for classified employees, \$17,049 for unclassified merit pay, and \$67,677 for implementation of Phase III of the Classification and Job Rate Study.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation, with the following adjustment:

1. Add \$210 for food costs to impose a more uniform estimate of food costs at the various facilities. The recommendation would provide \$231,138 for food costs (\$0.79 per meal).

Representative Rochelle Chronister

Representative Bill Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

551-90/rm

Agency: Ellsworth Correctional

Work Facility (ECWF)

Bill No. 30

Bill Sec. 7

Analyst: Mills

Analysis Pg. No. 487

Budget Pg. No. 212

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
State Operations: State General Fund Special Revenue Fund TOTAL	\$ 4,352,678 \$ 4,352,678	\$ 4,085,394 \$ 4,085,394	\$ (50,000) \$ (50,000)
FTE Positions	150.0	150.0	<u></u>
Average Inmate Census	254	254	

Agency Request/Governor's Recommendation

FY 1989. The Ellsworth Correctional Work Facility, which was originally approved by the 1986 Legislature, is currently under construction and is planned to house 512 inmates when completed on March 1, 1989. The facility is being constructed through a 15-year lease/purchase agreement with the Ellsworth Public Building Commission; the approved project budget is \$19.8 million. As of December 31, 1988, 294 inmates were being housed at the facility. The agency estimate for FY 1989 is \$4,352,678, an amount which is \$2,397,096 above the approved budget of \$1,955,582. The amount of \$2,397,096 is being requested as a current year supplemental appropriation to finance an increase in the average daily inmate population (ADP) from 96 to 254 and an increase in the authorized staffing level from 49.5 to 150.0. The State Finance Council on September 2, 1988 approved 100.5 FTE new positions for the facility, thus increasing the approved staffing level in FY 1989 to 150.0 FTE. Of the requested supplemental funding of \$2,397,096, \$1,766,424 is for salaries and wages, \$299,173 is for contractual services, and \$331,499 is for commodities.

The Governor recommends an operating budget of \$4,085,394 for FY 1989, which is \$267,284 less than the agency estimate. The Governor's recommendation for FY 1989 includes a State General Fund supplemental appropriation of \$2,129,812 to meet the additional operating expenditures. The Governor's recommendation is based on an average daily inmate population of 254 and 150.0 FTE positions.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1989, with the following adjustments:

 The House Subcommittee has expressed a question regarding the need for a second security fence around the perimeter of the Ellsworth Correctional Work Facility. The Subcommittee understands that the Department is reviewing the need for a second fence, and the Subcommittee recommends that the Department report its conclusions on this

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matter to the Senate Subcommittee, and that a proviso be added to the appropriate bill to prohibit expenditures for a second fence pending legislative review.

2. Delete \$50,000 for utilities on the basis of year-to-date spending and the mild winter weather experienced.

Representative Rochelle Chronister

Representative Bill Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

Agency: Ellsworth Correctional

Work Facility (ECWF)

Bill No. 2037

Bill Sec. 2

Analyst: Mills

Analysis Pg. No. 487

Budget Pg. No. 212

Expenditure Summary	Agency Req. FY 90	Governor's Rec. FY 90	Subcommittee Adjustments
State Operations: State General Fund Special Revenue Fund TOTAL	\$ 7,150,719 20,000 \$ 7,170,719	\$ 6,770,043 30,000 \$ 6,800,043	\$ (18,948) \$ (18,948)
FTE Positions	200.0	185.5	-
Average Inmate Census	459	459	

Agency Request/Governor's Recommendation

FY 1990. The agency request for FY 1990 for state operations totals \$7,170,719, of which \$7,150,719 is from the State General Fund and \$20,000 is from the agency's General Fees Fund. The FY 1990 request contains salaries and wages funding of \$5,181,575 which would support 200.0 FTE positions, an increase of 50.0 FTE positions over the 150.0 approved for FY 1989. The budget is based on an average daily inmate population of 459, an increase of 205 over the ADP of 254 now approved for FY 1989. The Department of Corrections indicates that, according to preliminary estimates, a total of \$2,185,000 will be needed for debt service in FY 1990 on the bonds issued for this facility. Funding in that amount is requested in the budget of the Department of Corrections.

The Governor recommends an operating budget of \$6,880,043 for FY 1990, a reduction of \$370,676 from the agency request. The Governor's recommendation is based on an average daily inmate population of 459 and 185.5 FTE positions. The Governor's recommendation includes \$956,415 for 42.0 FTE new positions; \$152,126 for a 4 percent salary adjustment for classified employees; and \$135,553 for implementation of Phase III of the Classification and Job Rate Study. The Governor recommends that the payment of 2,185,000 for debt service on the bonds issued for the Ellsworth facility be shifted to FY 1989.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1990, with the following adjustment:

1. Delete \$18,948 for food costs to impose a more uniform estimate of food costs at the various facilities. The recommendation would provide \$531,593 for food costs (\$1.01 per meal).

Agency: Kansas State Industrial

Reformatory (KSIR)

Bill No. 2063

Bill Sec. 33

Analyst: Mills

Analysis Pg. No. 467

Budget Pg. No. 338

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
All Funds:			
State Operations	\$ 16,549,984	\$ 16,821,900	\$
Capital Improvements	634,565	<u>594,565</u>	
Total	<u>\$ 17,184,549</u>	<u>\$ 17,416,465</u>	\$
State General Fund:			
State Operations	\$ 16,280,768	\$ 16,552,684	\$
Capital Improvements	420,351	420,351	
Total	<u>\$ 16,701,199</u>	<u>\$ 16,973,035</u>	<u>\$</u>
FTE Positions	398.5	398.5	
Average Inmate Census	1,650	1,650	

Agency Request/Governor's Recommendation

FY 1989. The agency's FY 1989 revised operating expenditures estimate is \$16,549,984, which is \$850 above the approved amount of \$16,549,134. The revised FY 1989 budget is based on an average daily inmate population (ADP) of 1,650, which is the same as the approved level. The budget will support 398.5 FTE positions, which is the approved level for FY 1989.

The Governor's recommendation for operating expenditures in FY 1989 is \$16,821,900, which is \$271,916 above the agency revised estimate. The recommendation includes a State General Fund supplemental appropriation of \$267,916 to provide additional funds for inmate incentive pay and overtime for staff in Security and Classification and Records. The Governor's recommendation supports an average daily inmate population of 1,650 and 398.5 FTE positions.

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendation for FY

1989.

Representative Rex Hoy

Subcommittee Chairperson

Representative Henry Helgerson

Representative Anthony Hensley

313-89

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Agency: Kansas State Industrial

Reformatory (KSIR)

Bill No. 2037

Bill Sec. 2

Analyst: Mills

Analysis Pg. No. 467

Budget Pg. No. 338

Expenditure Summary	Agency Req. FY 90	Governor's Rec. FY 90	Subcommittee Adjustments
All Funds:			
State Operations	\$ 16,938,289	\$ 14,582,925	\$
Capital Improvements	1,665,187	1,050,873	(660,000)
Total	<u>\$ 18,593,476</u>	<u>\$ 15,633,798</u>	<u>\$ (660,000)</u>
State General Fund: State Operations Capital Improvements Total	\$ 16,738,289 1,655,187 \$ 18,393,476	\$ 14,382,925 <u>990,873</u> \$ 15,373,798	\$ (600,000) \$ (600,000)
FTE Positions	472.5	384.0	
Average Inmate Census	1,645	1,313	<u></u>

Agency Request/Governor's Recommendation

FY 1990. The agency requests \$16,938,289 for operating expenditures in FY 1990. Funding for state operations is requested almost entirely from the State General Fund, which is approximately 98.8 percent of the budget. State General Fund resources are requested to be increased by \$457,521 or 2.8 percent. The general fees fund of the agency is requested to increase by \$17,134 or 9.4 percent. The FY 1990 request contains funding for 472.5 FTE positions, an increase of 74.0 over the 398.5 approved for the current year. For FY 1990, the agency is requesting \$1,294,168 for 74.0 new positions, which would increase the staffing complement from 398.5 FTE to 472.5 FTE positions. The new positions are requested in the following programs: Administration -- 9.0; Security -- 42.0; Life Skills Enhancement -- 5.0; and Support Services -- 18.0. The agency estimates an average daily inmate population of 1,645 for FY 1990, a reduction of 5 from the approved level of 1,650 for FY 1989.

The Governor's recommendation for state operations in FY 1990 is \$14,582,925 or \$2,355,364 less than the agency requested. The Governor's recommendation reflects the shift of funding for educational and medical services from the institutional budgets to the budget of the Department of Corrections. The recommendation for FY 1990 supports an average daily inmate population of 1,313 and 384.0 FTE positions. The Governor's recommendation for FY 1990 includes the addition of 20.0 FTE positions and the elimination of 33.5 positions as a result of the contract for inmate medical and mental health services. The Governor recommends funding of \$307,814 for 20.0 FTE additional positions. The new positions include a Safety Specialist II, Corrections Officer IV, and an Office Assistant III for the Administration program (\$60,975); 10.0 Corrections Officer II positions and 4.0 Corrections Officer III positions for the Security program (\$175,032); one Library Assistant I and one Corrections Counselor for the Life Skills Enhancement program (\$39,617); and one Parole Coordinator for the Classification and Records subprogram (\$32,190).

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendation, with the following adjustments:

- 1. Deletion of \$660,000 for two capital improvement projects, pending a recommendation by the Joint Committee on State Building Construction. The two projects are an engineering study of the water system at KSIR (\$60,000) and a project to replace the locking systems in A, B, and C cellhouses (\$600,000).
- 2. The House Subcommittee notes that the latest federal district court order requires that:
 - a. inmate population at KSIR shall be reduced to not more than 1,126 by October 1, 1989;
 - b. inmates shall not be double-celled after October 1, 1989; and
 - c. inmate population shall be reduced to not more than 847 inmates by July 1, 1991. The inmate population on February 17, 1989 was 1,529. The Subcommittee learned that the Department of Corrections is considering a possible Governor's budget amendment to account for the funding shifts associated with the revised average daily inmate populations (ADP) at the institutions affected by the court order. The Subcommittee recommends that the appropriate Committees review the Governor's budget amendment if it is submitted.
- 3. The House Subcommittee reviewed the staff per inmate ratios at various institutions and notes that KSIR has the lowest security staff to inmate ratio (1:6.8) in the system. The Subcommittee feels it is not realistic to expect any reduction in security staff positions, as KSIR has fewer security staff per inmate than any other DOC institution.

Representative Rex Hoy Subcommittee Chairperson

Representative Henry Helgerson

Representative Anthony Hensley

Agency: Kansas State

Bill No. 2040

Bill Sec. 11

Penitentiary (KSP)

Analyst: Mills

Analysis Pg. No. 477

Budget Pg. No. 460

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
All Funds:			
State Operations	\$ 26,219,963	\$ 26,410,839	\$ 16,500
Capital Improvements	2,041,189	2,041,189	
Total	<u>\$ 28,261,152</u>	<u>\$ 28,452,028</u>	<u>\$ 16,500</u>
State General Fund:	Popular is carried		
State Operations	\$ 26,123,963	\$ 26,314,839	\$ 16,500
Capital Improvements	374,216	374,216	
Total	\$ 26,498,179	\$ 26,689,055	<u>\$ 16,500</u>
FTE Positions	694.0	694.0	
Average Immete Consus	0.071	1.000	
Average Inmate Census	2,071	1,920	

Agency Request/Governor's Recommendation

FY 1989. The agency's FY 1989 estimated operating expenditures are \$26,219,963, which is \$518,272 less than the approved operating budget of \$26,738,235. For FY 1989, the agency assumes an average daily inmate population (ADP) of 2,071.

The Governor's recommendation for operating expenditures in FY 1989 totals \$26,410,839, which is \$190,876 above the agency estimate. The entire increase is attributable to revised salary and fringe benefit rates. The Governor's recommendation for FY 1989 assumes an ADP of 1,920, a reduction of 151 from the agency estimate.

House Subcommittee Adjustments

The House Subcommittee concurs with the Governor's recommendation, with the following adjustment:

- 1. Shift of \$16,500 recommended by the Governor in FY 1990 to FY 1989 to allow KSP to acquire a new dishwasher in the current year, as recommended by the Department of Health and Environment.
- 2. The agency has submitted a request for FY 1989 supplemental funding of \$1,334,618 for items which have arisen after the Governor's recommendations were finalized. These items include additional operating funding (\$197,477), sanitary upgrades recommended by the Department of Health and Environment (\$67,303), fire safety upgrades recommended by the State Fire Marshal (\$308,997), a new staff psychologist position (\$28,056), and studies and construction funding for the wastewater treatment plant operated jointly by the agency and the City of Lansing (\$732,785). The House Subcommittee understands that this funding request will be submitted for consideration as a Governor's Budget

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Amendment and, therefore, the Subcommittee recommends that the appropriate Committees consider the GBA should it be presented to the Legislature.

3. The Subcommittee notes that the federal district court order to reduce the inmate population at KSP could result in some decreased expenditures on the basis of the lower ADP for the balance of the current year; and that decreases in staffing patterns will not necessarily follow decreases in population due to the prohibition against double-celling.

Representative Max Moomaw Subcommittee Chairperson

Representative Fred Gatlin

Representative Bill Brady

Agency: Kansas State

Penitentiary (KSP)

Bill No. 2037

Bill Sec. 2

Analyst: Mills

Analysis Pg. No. 477

Budget Pg. No. 460

Agency Req. FY 90	Governor's Rec. FY 90	Subcommittee Adjustments
\$ 27,049,241	\$ 23,632,659	\$ (319,500)
3,250,520	2,175,550	
<u>\$ 30,299,761</u>	\$ 25,808,209	<u>\$ (319,500)</u>
\$ 26,963,241	\$ 23,595,659	\$ (319,500)
	0	
<u>\$ 28,288,211</u>	<u>\$ 23,595,659</u>	<u>\$ (319,500)</u>
722.0	653.0	(11.0)
1,800	1,800	
	\$ 27,049,241 3,250,520 \$ 30,299,761 \$ 26,963,241 1,264,970 \$ 28,288,211 722.0	Req. FY 90 Rec. FY 90 \$ 27,049,241 \$ 23,632,659 3,250,520 2,175,550 \$ 30,299,761 \$ 25,808,209 \$ 26,963,241 \$ 23,595,659 1,264,970 0 \$ 28,288,211 \$ 23,595,659 722.0 653.0

Agency Request/Governor's Recommendation

FY 1990. For FY 1990, the agency requests \$27,049,241 for state operations. Funding for state operations is almost entirely from the State General Fund, which finances 99.7 percent of the operating budget. The FY 1990 request includes funding for 722.0 FTE positions, an increase of 28.0 over the 694.0 approved for FY 1989. The request also contains \$1,264,970 from the State General Fund and \$1,985,550 from the Correctional Institutions Building Fund for capital improvement projects. The FY 1990 budget request includes funding of \$520,722 for 28.0 FTE new positions in addition to the 694.0 currently authorized. The new positions include 25.0 Corrections Officer positions in the Security program (\$471,138), 1.0 Electronic Communications Specialist in the Mechanical Services subprogram (\$22,260), and 2.0 Office Assistant II positions in the Records and Classification subprogram (\$27,324).

The Governor's recommendation for operating expenditures in FY 1990 totals \$23,632,659, which is a reduction of \$3,416,582 from the agency request. The Governor recommends an average daily inmate population of 1,800 in FY 1990, the same level as requested by the agency. The Governor recommends 16.0 FTE new positions at the institution in FY 1990. The Governor's salaries and wages recommendation includes \$547,669 for a 4 percent salary adjustment for classified employees, \$1,875 for unclassified merit, and \$144,805 for implementation of Phase III of the Classification and Job Rate Study. In FY 1990, the Governor recommends the consolidation of expenditures for inmate educational and vocational training, as well as inmate medical and mental health care services, in the budget of the Department of Corrections. The Governor's recommendation for FY 1990 includes funding of \$245,891 for 16.0 FTE new positions at the Penitentiary. The new positions are 3.0 Corrections Officer II positions transferred from other institutions to operate the inmate transportation system (\$61,128); 2.0 Parole Coordinator positions for Classification and Records (\$48,023); and 10.0 Corrections Officer II positions and 1.0 Corrections Counselor II position to assist in the counseling and surveillance of inmates in the capital punishment area (funded for seven months).

House Subcommittee Adjustments

The House Subcommittee concurs with the Governor's recommendation for FY 1990, with the following adjustments:

- 1. Deletion of \$25,000 for capital outlay and \$197,868 in salaries for 11.0 FTE positions recommended for counseling and surveillance of inmates awaiting capital punishment, as such legislation has not been approved.
- 2. Reduction of \$23,815 in operating expenditures as a result of lowering the average daily inmate population (ADP) from 1,800 used in the Governor's recommendation to 1,743, which will reflect the federal district court order to reduce the inmate population to 1,700 by October 1, 1989. The reductions are recalculations for inmate mail (\$1,710), inmate incentive pay (\$7,500), inmate clothing (\$9,946), and other materials and supplies (\$4,659). The Subcommittee makes no adjustments in food costs because of possible reductions in the Charitable Institutions Commodity Program which could impact KSP food costs in FY 1990.
- 3. Shift of \$16,500 recommended in FY 1990 for the purchase of a dishwasher to FY 1989 to allow KSP to acquire the dishwasher in the current year as recommended by the Department of Health and Environment.
- 4. Reduction of \$71,617 to increase the turnover adjustment in the Security program from 3.9 percent to 4.4 percent, on the basis of historical turnover rates.
- 5. Add \$5,000 for an inmate drug testing program needed since such testing will not be done by the medical contractor under the systemwide contract. The agency had requested \$10,000 for the inmate drug testing program; no funding was recommended by the Governor.
- 6. Add \$300 for travel by the Chaplain positions for specialized training programs.
- 7. Add \$10,000 for capital outlay to be used for an additional metal detector or other security or safety items.
- 8. The House Subcommittee recommends that the Department of Corrections, in its site selection process for the new prison, review the feasibility of locating the new prison on state-owned land at Kansas State Penitentiary in order to utilize existing administrative, staff, and other resources already available in the Lansing area.

Representative Max Moomaw Subcommittee Chairperson

Representative Bill Brady

MINORITY REPORT

I concur with the majority report, with the exception of Item No. 8 concentring the location of a new prison facility.

Representative Fred Gatlin

Agency: Hutchinson Correctional Work Facility (HCWF)

Bill No. 30

Bill Sec. 8

Analyst: Mills

Analysis Pg. No. 494

Budget Pg. No. 334

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
State Operations: State General Fund Special Revenue Fund TOTAL	\$ 4,986,831 <u>\$ 4,986,831</u>	\$ 4,598,529 <u></u> \$ 4,598,529	\$ <u></u> \$
FTE Positions	155.0	155.0	
Average Inmate Census	150	150	

Agency Request/Governor's Recommendation

FY 1989. The Hutchinson Correctional Work Facility (HCWF), which was originally approved by the 1988 Legislature, is presently under construction as a 400-bed inmate industrial complex. The 1988 Legislature approved \$6.1 million for acquisition and renovation of an existing structure for use as the Hutchinson Correctional Work Facility. The agency estimate for FY 1989 is \$4,986,831, an amount which is \$2,866,831 over the approved budget of \$2,120,000. The amount of \$2,866,831 is being requested as a current year supplemental appropriation to begin start-up of the facility.

The Governor's recommendation for FY 1989 totals \$4,598,529, a reduction of \$388,302 from the agency estimate. The recommended amount includes an FY 1989 State General Fund supplemental appropriation of \$2,478,529 in recognition of an earlier date for occupancy of the facility. The Governor's recommendation is based on an average daily inmate population of 150 and 155.0 FTE positions. The Governor recommends capital outlay expenditures of \$938,553 in FY 1989, a reduction of \$411,447 from the agency estimate.

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendation, with the following adjustments:

1. The House Subcommittee notes that S.B. 30 contained a transfer of \$1,305,138 from the State General Fund to the Correctional Industries Fund to provide start-up funding for new industries programs at the Hutchinson and Ellsworth facilities. The Subcommittee believes that Kansas Correctional Industries should be required to repay this funding to the General Fund, and therefore, recommends that language requiring the repayment of this transfer, over a three-year period beginning at the end of FY 1990, be approved in an appropriate bill.

HA 2-28-89 Attachment 9 The House Subcommittee notes that the FY 1989 operating budget for the HCWF which was approved by the 1988 Legislature was a partial year budget, and that the 1988 Legislature did not follow the usual Subcommittee procedure with regard to corrections funding. Thus, the usual Subcommittee documentation and reports are not available for the HCWF 1989 budget.

Representative Rex Hoy

Subcommittee Chairperson

Depresentative Henry Helgerson

Representative Anthony Hensley

Agency: Hutchinson Correctional

Work Facility (HCWF)

Bill No. 2037

Bill Sec. 2

Analyst: Mills

Analysis Pg. No. 494

Budget Pg. No. 334

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 90	Rec. FY 90	Adjustments
State Operations: State General Fund Special Revenue Fund TOTAL	\$ 5,844,342	\$ 5,609,278	\$
	20,000	5,000	<u></u>
	\$ 5,864,342	\$ 5,614,278	<u>\$</u>
FTE Positions	155.0	146.0	-
Average Inmate Census	400	400	

Agency Request/Governor's Recommendation

FY 1990. The agency request for FY 1990 for state operations totals \$5,864,342, of which \$5,844,342 is from the State General Fund and \$20,000 is from the agency's General Fees Fund. The FY 1990 request contains salaries and wages funding of \$4,222,354 which would support the 155.0 FTE positions requested, the same number as currently existing. The budget request is based on an average daily inmate population (ADP) of 400, an increase of 250 over the ADP of 150 used in FY 1989.

The Governor's recommendation for FY 1990 totals \$5,614,278, a reduction of \$250,064 from the agency request. The Governor recommends an average daily inmate population of 400 inmates and 146.0 FTE positions, a reduction of 9.0 positions from the current year. The reduction of the nine positions reflects the proposal to shift funding for inmate medical and mental health care to the budget of the Department of Corrections. The recommendation includes \$125,762 for a 4 percent salary adjustment for classified employees and \$80,621 for implementation of Phase III of the Classification and Job Rate Study.

House Subcommittee Recommendationo

The House Subcommittee concurs with the Governor's recommendation for FY

1990.

Representative Rex Hoy

Subcommittee Ghairperson

Representative Henry Helgerson

Representative Anthony Hensley

290-90/rm

Agency: Kansas Correctional

Bill No. --

Institution at Lansing (KCIL)

Bill Sec. --

Analyst: Mills

Analysis Pg. No. 461

Budget Pg. No. 144

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
All Funds:			
State Operations	\$ 3,535,183	\$ 3,668,093	\$ (11,000)
Capital Improvements	4,114,356	4,114,356	
TOTAL	\$ 7,649,539	\$ 7,782,449	\$ (11,000)
State General Fund:			
State Operations	\$ 3,530,183	\$ 3,663,093	\$ (11,000)
Capital Improvements	529,333	529,333	
TOTAL	\$ 4,059,516	<u>\$ 4,192,426</u>	\$ (11,000)
FTE Positions	97.0	97.0	
Average Inmate Census	263	167	

Agency Request/Governor's Recommendation

FY 1989. The agency's FY 1989 estimated expenditures for state operations are \$3,535,183, which is \$485,062 less than the original approved amount of \$4,020,245. The agency's estimate is based on an average daily inmate population of 263, the same number as originally approved.

The Governor's recommendation for state operations in FY 1989 is \$3,668,093, which is \$132,910 above the agency estimate. The Governor's recommendation is based on an average daily inmate population of 167 and 97.0 FTE positions.

House Subcommittee Adjustments

The House Subcommittee concurs with the Governor's recommendation for FY 1989, with the following adjustment:

1. Reduction of \$11,000 in utilities on the basis of year-to-date spending.

Representative Max Moomaw

Subcommittee Chairperson

Representative Fred Gatlin

Representative Bill Brady

307-89/rm

HA 2-28-89 Attachment 10

Agency: Kansas Correctional

Bill No. 2037

Bill Sec. 2

Institution at Lansing (KCIL)

Analyst: Mills

Analysis Pg. No. 461

Budget Pg. No. 144

Expenditure Summary	Agency <u>Req. FY 90</u>	Governor's Rec. FY 90	Subcommittee Adjustments
All Funds:			
State Operations	\$ 3,443,966	\$ 3,162,243	\$ (19,251)
Capital Improvements	378,820	378,820	
TOTAL	\$ 3,822,786	\$ 3,541,063	\$ (19,251)
State General Fund:			
State Operations	\$ 3,438,966	\$ 3,157,243	\$ (19,251)
Capital Improvements	0	0	
TOTAL	\$ 3,438,966	\$ 3,157,243	\$ (19,251)
FTE Positions	97.0	91.5	
Average Inmate Census	159	159	

Agency Request/Governor's Recommendation

FY 1990. For FY 1990, the agency requests a total of \$3,822,786, of which \$3,443,966 is for state operations and \$378,820 is for capital improvements. Funding for state operations is requested almost entirely from the State General Fund, which is approximately 99.8 percent of the budget. The capital improvement estimate of \$378,820 from the Correctional Institutions Building Fund was appropriated by the 1988 Legislature for a new housing unit. The FY 1990 request would support 97.0 FTE positions, the same number approved for FY 1989. The General Fees Fund at the agency is requested at \$5,000, the same amount as the revised FY 1989 estimate. The agency proposes an average daily inmate population of 159, a decrease of 104 from the FY 1989 ADP of 263.

The Governor's recommendation for FY 1990 for state operations is \$3,162,243, which is \$281,723 less than the agency request. The reduction is largely attributable to the proposal to consolidate funding for inmate educational and vocational training, as well as inmate medical and mental health services, in the budget of the Department of Corrections. The Governor's recommendation for FY 1990 is based on an average daily inmate population of 159 and 91.5 FTE positions, a reduction of 5.5 health-care related positions. The Governor's recommendation for FY 1990 includes \$77,134 for a 4 percent salary increase for classified employees, \$2,016 for an unclassified merit pool, and \$40,952 for implementation of Phase III of the Classification and Job Rate Study. The Governor concurs in one multiyear capital improvement project to construct a new 240-bed housing unit at KCIL.

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendation, with the following adjustments:

- 1. Deletion of \$14,632 which was recommended for capital outlay for security equipment for female inmates awaiting capital punishment, as such legislation has not been approved.
- 2. Reduction of \$4,619 as a turnover adjustment in the Security program to increase the turnover rate from 2.0 percent to 2.25 percent.
- 3. The House Subcommittee recommends that the Department of Corrections assess the feasibility of consolidation of the Kansas Correctional Institution at Lansing with the Kansas State Penitentiary as a measure to reduce administrative and other operating costs. The Subcommittee notes that this is not a reflection on the existing staff at KCIL and that the recommendation is made because of the changing role and mission of KCIL and the potential for savings.
- 4. The House Subcommittee notes its approval of the agency policy of not issuing a total new set of clothing to new Security officers upon hiring.
- 5. The House Subcommittee notes that the budgeted average daily inmate population in FY 1990 is 159. The ADP will increase to 240 when the new housing unit is completed in late 1989, and the agency will probably require supplemental funding in FY 1990 as a result of the higher number of inmates housed at KCIL.

Representative Max Moomaw Subcommittee Chairperson

Representative Fred Gatlin

Representative Bill Brady

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in or admitted to a school of nursing in a course of instruction leading to licensure as a licensed professional nurse or licensed practical nurse. The number of scholarships awarded under the nursing student scholarship program in any year shall not exceed 250. Of this number, 100 scholarships shall be awarded to nursing students whose sponsors are located in rural areas and who are enrolled in a course of instruction leading to licensure as a registered professional nurse, 50 scholarships shall be awarded for nursing students enrolled in or admitted to a school of nursing operated by a community college or area vocational school in a course of instruction leading to licensure as a licensed practical nurse and the remaining 100 scholarships shall be awarded to any nursing students who have a sponsor and who are enrolled in a course of instruction leading to licensure as a registered professional nurse. The determination of the individuals qualified for such scholarships shall be made by the executive officer after seeking advice from the committee.

- (b) Scholarships awarded under the nursing student scholarship program shall be awarded for the length of the course of instruction leading to licensure as a licensed professional nurse or licensure as a licensed practical nurse in which the student is enrolled in or admitted to unless otherwise terminated before such period of time. Such scholarships shall provide to the nursing student receiving the scholarship the payment of tuition, room and board in an amount to not exceed the total of \$3,500 annually. The amount of each scholarship shall be established annually by the executive officer and shall be financed equally by the sponsor of the nursing student and by the state of Kansas.
- Sec. 4. (a) An applicant for a scholarship under the nursing student scholarship program shall provide to the executive officer, on forms supplied by the executive officer, the following information:
 - The name and address of the applicant;
- (2) the name and address of the school of nursing which the applicant is enrolled in or to which the applicant has been admitted;
- (3) the name and address of the sponsor of the applicant and a verified copy of the agreement entered into by the applicant and the sponsor in accordance with the provisions of this act; and
 - (4) any additional information which may be required by the

PROPOSED AMENDMENT TO HB 2279 For Consideration by Committee on Appropriat

2-23-89

To the extent practicable and consistent with the other provisions of this section, consideration shall be given in awarding scholarships under this section to effectuate the policy and goal of awarding one in seven scholarships to black applicants.

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