SENATE SUBCOMMITTEE REPORTS ON

H.B. 2796 -- FY 1988 Supplemental Appropriations and

H.B. 2720 -- FY 1989 Appropriations

Section 2 -- State Library

Section 3 -- Department of Revenue -- School District Income Tax Fund

Section 4 -- Kansas State School for the Visually Handicapped

Section 5 -- Kansas State School for the Deaf

Section 6 -- Department of Education

Section 7 -- Council on Vocational Education

Section 8 -- Kansas Public Broadcasting Commission

Senator Ross Doyen Subcommittee Chairperson

Senator August Bogina

Senator Frank Gaines

Senator Mike Johnston

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Agency: State Library Bill No. 2720 Bill Sec. 2

Analyst: Piekalkiewicz Analysis Pg. No. 181 Budget Pg. No. 3-48

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
All Funds:			
State Operations	\$ 2,323,752	\$ 1,314,467	\$ (21,670)
Local Aid	<u>3,465,668</u>	2,302,861	200,000
TOTAL	\$ 5,789,420	\$ 3,617,328	<u>\$ 178,330</u>
State General Fund:			
State Operations	\$ 2,054,464	\$ 1,027,862	\$ (21,670)
Local Aid	2,336,485	1,194,545	200,000
TOTAL	<u>\$ 4,390,949</u>	<u>\$ 2,222,407</u>	<u>\$ 178,330</u>
FTE Positions	28.75	25.5	

Agency's Request/Governor's Recommendation

The Library's request of \$5,789,420 for FY 1989 includes \$2,323,752 for state operations including financing for 28.75 positions, an addition of 3.25 FTE positions to the FY 1988 staffing level, and \$3,465,668 for grants to public and regional library systems. The FY 1989 request reflects an increase from FY 1988 to FY 1989 of \$2,167,803 from the State General Fund, of which \$104,616 is attributable to salaries and wages and \$921,247 to other state operations expenditures, some of which would finance the completion of the Reader Enrollment and Distribution System (READS) program and the automation of the Kansas Union Catalog (KUC). The remaining \$1,141,940 would expand in FY 1989 the level of State General Fund support to public and regional and subregional library centers, listed in order of agency priority: an increase of \$800,000, to total \$1.2 million, for the Interlibrary Loan Development program; \$316,940 for increased grant-in-aid support to public libraries and the seven regional library systems; an addition of \$25,000 in increased contractual payments to the six subregional libraries participating in the Library Services to the blind and physically handicapped.

The Governor's recommendation for FY 1989 of \$3,617,328 includes \$1,314,467 for state operations with no increase in positions over the current year. The recommendation is \$136,629 below recommended FY 1988 expenditures for state operations, reflecting an increase of \$3,662 in the State General Fund and a decrease of \$136,521 in other funds. The Governor recommends \$54,477 for computer equipment and supplies to complete the READS implementation. The recommendation includes a 5.0 percent reduction over FY 1988 recommended expenditures for Library acquisitions. No increase is recommended over the current for aid to local units.

The Governor projects a decrease from FY 1988 to FY 1989 of \$136,521 in federal and other funds which is \$3,189 more than the agency's projection.

House Subcommittee Recommendations

FY 1988. The House Subcommittee concurs with the Governor's recommendation.

FY 1989. The House Subcommittee concurs with the Governor's recommendation with the following adjustments:

- 1. Add \$200,000 to the Interlibrary Loan Development Program for a total of \$600,000 from the State General Fund for this program, restoring funding to a FY 1987 level.
- 2. Delete \$21,670 from the Kansas Union Catalog (KUC) to reflect a reduced contract amount.

The Subcommittee's recommendation will enable the Library to produce the KUC on a computer optical disk (CD-ROM) as well as on microfiche as in the past. The Subcommittee acknowledges that technology warrants the move towards the CD-ROM format. Not only is the cost of producing the CD-ROM less than the microfiche, the CD-ROM is a much more expedient research and education tool. The Subcommittee, however, does not recommend the agency's request for \$675,000 to fund computer workstations and access software for 225 libraries. The Subcommittee feels that the purchase of such equipment is at least partially the responsibility of local communities. In light of this, the Subcommittee requests that next year the Library present a proposal outlining funding of the computer hardware, involving local as well as state funds.

The Subcommittee is concerned with the overall cost of the KUC and recommends that the State Library again solicit bids to make certain that the KUC is being produced at the lowest possible cost. Further, the Subcommittee recommends that the Library work closely with the Division of Information Systems and Communications (DISC) during the entire bid process.

House Committee Recommendation

The House Committee concurs with the recommendations of the Subcommittee.

House Committee of the Whole Recommendation

The House Committee of the Whole concurs with the recommendations of the Committee.

Expenditure Summary	House Adj. FY 89	House Rec. FY 89	Senate Subcommittee Adjustments
All Funds: State Operations Local Aid TOTAL	\$ (21,670) 200,000 \$ 178,330	\$ 1,292,797 2,502,861 \$ 3,795,658	\$ 21,670 387,225 \$ 408,895
Economic Development Initiatives Fund Local Aid			\$ 387,225

FY 1988. The Senate Subcommittee concurs with the recommendation of the House.

FY 1989. The Senate Subcommittee concurs with the recommendations of the House with the following exceptions:

- 1. Add \$21,670 to the Kansas Union Catalog (KUC) deleted by the House for maintenance and updating of the Catalog.
- 2. Add \$387,225 from the Economic Development Initiatives Fund (EDIF) to the grants-in-aid program to bring state support up to \$.41 per capita and combined state and federal funding to \$.60 per capita. The per capita national average for strictly state support for grants-in-aid programs is \$.90. The Subcommittee suggests that these increased funds be used by the local libraries to purchase computer workstations in order to make possible a total conversion of the KUC to a computer optical disk.

Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

Agency: Department of Revenue --

Bill No. 2720

School District Income Tax Rebate

Analyst: Rampey

Analysis Pg. No. 190

Budget Pg. No. 3-81

Bill Sec. 3

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcomm Adjustme	
Aid to Local Units: State General Fund	\$142,000,000	\$142,000,000	\$	
FTE Positions				

Agency Estimate/Governor's Recommendation

It is estimated that distributions to schools districts will total \$121.0 million in FY 1988. Distributions are expected to total \$142.0 million in FY 1989. The estimates for FY 1988 and FY 1989 were derived from the individual income tax receipts estimates made by the Consensus Estimating Group in November, 1987. The estimates are based on current state income tax law and include \$4.8 million in FY 1988 and \$20.0 million in FY 1989 resulting from the 1986 federal tax reform law.

The Governor concurs with the estimate of \$121.0 million to be distributed to school districts in FY 1988 and \$142.0 million in FY 1989.

House Subcommittee Recommendation

FY 1988. The House Subcommittee concurs with the estimate of \$121.0 million for FY 1988.

FY 1989. The House Subcommittee concurs with the estimate of \$142.0 million for FY 1989. The Subcommittee notes that, although the Governor concurs with the estimate for FY 1989, the amount does not take into account his recommendation to reduce individual income tax liabilities in tax year 1988. The rebate would be an estimated \$840,000 less if the Governor's recommended tax decrease is enacted. The tax bill that has been recommended by the Senate Committee would reduce the rebate by an estimated \$1.4 million in FY 1989.

House Committee Recommendations

The House Committee concurs with the recommendations of the Subcommittee for FY 1988 and FY 1989.

House Committee of the Whole

The House Committee of the Whole concurs with the recommendation of the Committee for FY 1988 and FY 1989.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the House.

Agency: Kansas State School for the

Visually Handicapped

Bill No. 2720

Bill Sec. 4

Analyst: Rampey

Analysis Pg. No. 191

Budget Pg. No. 3-93

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
State Operations:			
State General Fund	\$ 2,671,384	\$ 2,335,238	\$ (21,000)
Other Funds	217,634	217,634	
Subtotal - Operating	\$ 2,889,018	\$ 2,552,872	\$ (21,000)
Capital Improvements	128,400		
Total	<u>\$ 3,017,418</u>	<u>\$ 2,552,872</u>	<u>\$ (21,000)</u>
FTE Positions	89.5	87.0	
Students	62.0	. 62.0	***

Agency Estimate/Governor's Recommendation

FY 1988. For FY 1988, the School is estimating operating expenditures of \$2,426,417, of which \$2,191,318 is from the State General Fund. In addition, the School estimates expenditures of \$240,180 from the State Institutions Building Fund for capital improvements in FY 1988. The Governor recommends operating expenditures of \$2,387,353, a net reduction of \$39,064 from the School's estimate.

FY 1989. For FY 1989, the School requests operating expenditures of \$2,889,018, of which \$2,671,384 would be from the State General Fund. In addition, expenditures of \$128,400 from the State Institutions Building Fund are requested for capital improvements. The FY 1989 request includes \$45,400 for 2.5 FTE new positions and an average 15.0 percent salary increase for teachers, in addition to the general merit pool of 1.5 percent budgeted for all unclassified employees.

For FY 1989, the Governor recommends operating expenditures of \$2,552,872, a reduction of \$336,146 from the School's estimate. The Governor does not approve the addition of 2.5 FTE new positions, nor does he recommend any funding for capital improvements.

House Subcommittee Recommendation

FY 1988. The Subcommittee concurs with the Governor's recommendation of \$2,387,353.

FY 1989. The Subcommittee concurs with the Governor's recommendations, with the following exceptions:

1. Delete \$21,000 from the State General Fund for a mini-van (\$11,100) and a four-door compact sedan (\$9,900).

2. The Subcommittee wishes to reaffirm its position that the Kansas State School for the Visually Handicapped and the Kansas State School for the Deaf could be more economically operated and better staffed if they were consolidated. The Subcommittee is mindful of programmatic differences between the two schools, but remains convinced that the special populations of the two schools would be better served if the schools were combined.

House Committee Recommendations

The House Committee concurs with the recommendations of the Subcommittee, with the following exceptions:

- 1. Restore \$21,000 from the State General Fund for a mini-van (\$11,100) and a four-door compact sedan (\$9,900).
- 2. Add \$41,188 from the State General Fund to provide an approximately 3 percent salary increase for unclassified employees, in addition to the merit pool recommended by the Governor.

House Committee of the Whole

The House Committee of the Whole concurs with the recommendations of the Committee.

Expenditure Summary	House Adj. FY 89	House Rec. FY 89	Senate Sub. <u>Adjustments</u>
State Operations: State General Fund Other Funds Subtotal Capital Improvements Total	\$ 41,188 \$ 41,188 \$ 41,188	\$ 2,376,426 <u>217,634</u> \$ 2,594,060 <u></u> <u>\$ 2,594,060</u>	\$ 105,164
FTE Positions		87.0	1.0
Students		62.0	

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the House, with the following exceptions:

1. Add \$23,514 from the State General Fund for a new Registered Nurse III position. The addition of the position would enable the School to have a nurse on the campus 24 hours a day.

- 2. Add \$24,225 from the State General Fund for salaries, which was deleted by the Governor as turnover savings. According to the School, in past years it has had to leave positions vacant in order to generate budgeted turnover savings.
- 3. Add \$57,425 from the State General Fund in order to begin implementation of the Information Technology Plan, a plan intended to equip the School with computer hardware and software for classroom and administrative use.
- 4. Add \$30,000 from the State Institutions Building Fund for major maintenance. (This expenditure also was recommended by the Joint Committee on State Building Construction.)
- 5. Add \$24,000 from the State Institutions Building Fund to implement a recommendation made by the Division of Architectural Services March 15, 1988 that an architectural survey be made of the administration building to determine the extent of needed mechanical, electrical, and asbestos repairs. (The Joint Committee on State Building Construction concurs with the Subcommittee's recommendation.)
- 6. Authorize the expenditure of \$34,925 in federal funds and the addition of 1.5 FTE special projects employees. The School has recently been notified by the Department of Social and Rehabilitation Services that it is the recipient of a federal grant to provide work training and job support for visually handicapped students.
- 7. Authorize the expenditure of \$2,884 in federal vocational education funds.

2720-610/CR

Agency: Kansas State School for the Deaf Bill No. 2796 Bill Sec. 17

Analyst: Rampey	Analysis Pg. No. 198		Budget Pg. No. 3-1
Expenditure Summary	Agency Req. FY 88	Governor's Rec. FY 88	Subcommittee Adjustments
State General Fund Other Funds Subtotal - Operating Capital Improvements Total	\$ 4,208,836 200,396 \$ 4,409,232 142,563 \$ 4,551,795	\$ 4,212,553 200,396 \$ 4,412,949 142,563 \$ 4,555,512	\$ 3,373 \$ 3,373 \$ 3,373
FTE Positions	166.0	166.0	
Students	210	210	

Agency Estimate/Governor's Recommendation

FY 1988. The 1987 Legislature approved an FY 1988 operating budget of \$4,409,232, of which \$4,208,836 is from the State General Fund. In addition, expenditures for capital improvements of \$142,563 will be made from the State Institutions Building Fund.

The Governor recommends expenditures of \$4,555,512, a net increase of \$3,717 over the School's estimate. The net increase is from the State General Fund in the area of salaries. The Governor concurs with the School's estimate of \$142,563 for capital improvements.

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor, with the following exception:

1. Increase the expenditure limitation on federal vocational education funds by \$3,373 (from \$4,000 to \$7,373). The Subcommittee was informed that the School has received more federal funds than it expected.

House Committee Recommendations

The House Committee concurs with the recommendations of the Subcommittee.

House Committee of the Whole Recommendations

The House Committee of the Whole concurs with the recommendations of the Committee.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the House.

Agency: Kansas State School for

the Deaf

Bill No. 2720

Bill Sec. 5

Analyst: Rampey

Analysis Pg. No. 198

Budget Pg. No. 3-1

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
State General Fund Other Funds	\$ 4,859,893 193,572	\$ 4,588,670 193,572	\$ (10,660)
Subtotal - Operating Capital Improvements	\$ 5,053,465 663,000	\$ 4,782,242	\$ (10,660)
Total	\$ 5,716,465	\$ 4,782,242	\$ (10,660)
FTE Positions	173.5	170.0	
Students	210	210	***

Agency Estimate/Governor's Recommendation

FY 1989. The School is requesting \$5,053,465 for agency operations in FY 1989, which includes \$4,859,893 from the State General Fund. Requested capital improvements from the State Institutions Building Fund total an additional \$663,000. The amount requested includes funding for 7.5 FTE additional positions, funds for an expanded preschool-outreach program, and money for a 13.5 percent "catch up" salary increase for teachers, in addition to the general merit pool budgeted for all unclassified employees.

The Governor recommends total expenditures of \$4,782,242, which do not include any funds for capital improvements. The Governor approves the addition of 4.0 FTE positions for the preschool program. The Governor recommends a 5.8 percent merit pool for unclassified positions.

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations, with the following exceptions:

- 1. Delete \$10,660 from the State General Fund for a lawnmower (\$9,000) and two wet-dry vacuum cleaners (\$830 each).
- 2. On February 10, 1988, the State Board of Education transmitted to the Governor and to the Legislature a report and recommendations on management policies and procedures at the Kansas State School for the Deaf. Recommendations included in the report have been endorsed by the State Board and include a request for 5.0 new dormitory teachers and supervisors at an estimated cost of \$76,130. The Subcommittee agrees with the recommendation and indicates its willingness to support the addition of the positions, contingent upon receipt of an amendment from the Governor to revise his budget.

3. The Subcommittee wishes to reaffirm its position that the Kansas State School for the Visually Handicapped and the Kansas State School for the Deaf could be more economically operated and better staffed if they were consolidated. The Subcommittee is mindful of programmatic differences between the two schools, but remains convinced that the special populations of the two schools would be better served if the schools were combined.

House Committee Recommendations

The House Committee concurs with the recommendations of the Subcommittee, with the following exceptions:

- 1. Add \$73,440 from the State General Fund to provide an approximately 3 percent salary increase for unclassified employees, in addition to the merit pool recommended by the Governor.
- 2. Add \$76,130 from the State General Fund for the salaries and wages of 5.0 FTE new dormitory employees.

House Committee of the Whole

The House Committee of the Whole concurs with the recommendations of the Committee.

Expenditure Summary	House Adj. FY 89	House Rec. FY 89	Senate Subcommittee Adjustments
State General Fund Other Funds Subtotal - Operating Capital Improvements TOTAL	\$ 138,910 138,910 \$ 138,910	\$ 4,727,580	\$ 27,351 27,351 40,000 \$ 67,351
FTE Positions	5.0	175.0	1.0
Students		210	210

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the House, with the following additions:

1. Add \$13,661 from the State General Fund for the salary and benefits of an Office Assistant II to replace a position that was deleted in FY 1988 due to budget reductions.

- 2. Add \$3,030 from the State General Fund for salaries and wages to be paid as a shift differential to employees who work the second and third shifts.
- 3. Add \$10,660 from the State General Fund for a lawnmower (\$9,000) and two wet-dry vacuum cleaners (\$830 each), as recommended by the Governor.
- 4. Add \$40,000 from the State Institutions Building Fund for major maintenance. (This expenditure also was recommended by the Joint Committee on State Building Construction.
- 5. The Subcommittee strongly supports the recommendations made by the committee appointed by the State Board of Education to review management policies and procedures at the School for the Deaf. A number of the recommendations in the report, which include proposed changes in the administrative structure, supervisory responsibilities, and staff recruitment, have already been implemented by the School and the State Board of Education. The Legislature has responded by including in this budget funding for 5.0 FTE new dormitory staff positions. The Subcommittee urges the School and the State Board to continue their efforts to implement the recommendations that remain.

Agency: Department of Education Bill No. 2796 Bill Sec. 18

Analyst: Rampey Analysis Pg. No. 203 Budget Pg. No. 3-3

Expenditure Summary	Agency Req. FY 88	Governor's Rec. FY 88	Subcommittee Adjustments
All Funds:			
State Operations	\$ 10,193,532	\$ 10,043,876	\$ 15,415
Aid to Local Units	742,986,896	743,141,260	(1,293,543)
Other Assistance	10,947,486	<u> 10,947,486</u>	500 500
Total	<u>\$764,127,914</u>	<u>\$764,132,622</u>	<u>\$ (1,278,128)</u>
State General Fund:			
State Operations	\$ 4,581,698	\$ 4,459,650	\$
Aid to Local Units	649,799,439	649,453,803	(1,293,543)
Other Assistance	<u>135,486</u>	135,486	44-54
Total	<u>\$654,516,623</u>	<u>\$654,048,939</u>	<u>\$ (1,293,543)</u>
FTE Positions	183.0	183.0	183.0

Agency Request/Governor's Recommendation

FY 1988. The Department of Education estimates that expenditures will total \$764,127,914. The State Department requests an increase of \$1,109,141 over the amount authorized by the 1987 Legislature which includes \$1,069,141 from the State General Fund requested as a supplemental appropriation for FY 1988. The Department requests that the expenditure limitation on the state operations portion of the Department's federal vocational education funding be increased by \$40,000 to permit the expenditure of unanticipated funds.

The Governor recommends expenditures of \$764,132,622 for FY 1988. The Governor recommends supplemental appropriations from the State General Fund of \$308,322 for community college credit hour state aid, \$235,000 for community college out-district state aid, \$32,973 for Washburn University credit hour state aid, and \$26,316 for asbestos inspections. The Governor recommends an expenditure limitation increase of \$35,171 on the State Department's federal vocational education operating funds. The Governor recommends that area vocational school aid be reduced by \$79,447 (from \$7,240,000 to \$7,160,553).

House Subcommittee Recommendations

FY 1988. The Subcommittee concurs with the Governor, with the following exceptions:

1. Add \$15,415 in federal funds for agency travel and subsistence in FY 1988. The effect of the Subcommittee's recommendation would be to restore travel funded from federal funds to the level approved by the 1987 Legislature.

- 2. Delete \$32,973 from the State General Fund recommended as a supplemental appropriation to Washburn University for credit hour state aid. The Subcommittee was informed by Washburn University officials that the University presently is reevaluating its FY 1988 supplemental appropriations requests in light of actual spring enrollment figures which were not available when the Subcommittee made its decisions. The Subcommittee recommends that the University's request be considered by the Senate when actual enrollment figures for the current year become available.
- 3. Add \$26,316 from the State General Fund to match a \$500,000 federal grant the state is expected to receive to assist in inspecting schools for asbestos-containing materials. (The state already has received one \$500,000 federal grant, for which the Governor recommends a state match of \$26,316. It now appears the state will receive a second \$500,000 grant which also must be matched by \$26,316.) It is the Subcommittee's recommendation that the appropriation for the second matching grant be made in a line item with a proviso specifying that the money cannot be spent if the state fails to receive the second grant.
- 4. Lapse \$1,286,886 from the State General Fund for school district transportation in FY 1988. Based upon actual expenditures, it appears that the school district transportation formula can be fully funded, with a savings in the current year of \$1,286,886.

House Committee Recommendations

The House Committee concurs with the recommendations of the Subcommittee.

House Committee of the Whole Recommendations

The House Committee of the Whole concurs with the recommendations of the Committee.

Expenditure Summary	House <u>Adj. FY 88</u>	House <u>Rec. FY 88</u>	Senate Sub. Adjustments
All Funds:			
State Operations	\$ 15,415	\$ 10,059,291	\$
Aid to Local Units	(1,293,543)	741,847,717	(2,768,169)
Other Assistance		10,947,486	
Total	<u>\$ (1,278,128)</u>	<u>\$ 762,854,494</u>	<u>\$ (2,768,169)</u>
State General Fund:			
State Operations	\$	\$ 4,459,650	\$
Aid to Local Units	(1,293,543)	648,160,260	(2,768,169)
Other Assistance		<u>135,486</u>	***************************************
Total	<u>\$ (1,293,543)</u>	\$ 652,755,396	<u>\$ (2,768,169)</u>
FTE Positions		183.0	

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the House, with the following exceptions:

- 1. Add \$79,447 from the State General Fund for area vocational school categorical state aid, for a total of \$7,240,000. The effect of the Subcommittee's recommendation is to restore the aid to the level appropriated by the 1987 Legislature.
- 2. Add \$115,000 from the State General Fund for Washburn University (\$85,000 for credit hour state aid and \$30,000 for out-district state aid). The additional aid is based upon revised enrollment figures that take into account actual fall and spring enrollments.
- 3. Lapse \$822,260 from the State General Fund for special education categorical aid, for a total of \$89,793,650. That amount would fund special education excess costs at the 90 percent level, which was the level approved by the 1987 Legislature.
- 4. Lapse \$2,140,356 from the State General Fund for school district transportation, for a total of \$40,666,758. That amount would fund the transportation formula at 95 percent, which was the level approved by the 1987 Legislature.

Agency: Department of Education Bill No. 2720 Bill Sec. 6

Analyst: Rampey Analysis Pg. No. 203 Budget Pg. No. 3-3

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
All Funds:			
State Operations	\$ 11,125,509	\$ 10,256,028	\$ (268)
Aid to Local Units	816,464,476	781,721,623	(827,407)
Other Assistance	<u> 12,090,486</u>	12,120,486	
TOTAL	<u>\$839,680,471</u>	<u>\$804,098,137</u>	<u>\$ (827,675</u>)
State General Fund:			
State Operations	\$ 5,041,590	\$ 4,845,619	\$ (238,830)
Aid to Local Units	715,748,571	681,445,616	(827,407)
Other Assistance	<u> 135,486</u>	<u>165,486</u>	
TOTAL	<u>\$720,925,647</u>	<u>\$686,456,721</u>	<u>\$ (1,066,237)</u>
FTE Positions	189.0	185.0	

Agency Request/Governor's Recommendation

FY 1989. The State Department requests expenditures of \$839,680,471. Of the request, \$720,925,647 would be from the State General Fund. The largest single component of the request is \$496,177,000 in general state aid to school districts, a \$40.0 million increase over the FY 1988 appropriation. The FY 1989 request includes funding for 6.0 FTE new positions, which would bring the State Department's position limitation to 189.0 FTE.

The Governor recommends expenditures of \$804,098,137, of which \$686,456,721 would be from the State General Fund. The total recommended by the Governor is \$35,582,334 less than the amount requested by the Department. Part of the reduction is due to taking Washburn University out of the State Department's budget and recommending that it be funded under the Board of Regents. The Governor recommends an expenditure of \$481,027,252 in general state aid to school districts, an increase of \$24,850,252 over the FY 1988 appropriation. The Governor's recommendations also include funding for 2.0 FTE new positions.

House Subcommittee Recommendations

FY 1989. The Subcommittee concurs with the Governor, with the following exceptions:

- 1. Add \$28,000 for capital outlay, to be funded from the Certificate Fee Fund. The equipment would be used in the teacher certification section to reduce the time it takes to issue certificates.
- 2. Increase the expenditure limitation on federal funds for agency operations by a total of \$210,562 and add 2.0 FTE new federally-funded positions in the area of early childhood special education. (The positions are an Education Program Specialist and a

Secretary, at salaries totaling \$47,741.) The federal programs involved are funds under the Education of the Handicapped Act (\$129,057, which includes \$47,741 for the 2.0 FTE new positions), School Food Assistance (\$16,755, primarily for travel to provide assistance and review of summer food programs), the Carl Perkins Vocational Education Act (\$8,896, primarily for communications and travel), Adult Basic Education Act (\$5,300, primarily for GED activities), and the federal Drug Abuse Program (\$50,554, primarily for the development of training materials and staff training at the local level).

- 3. Delete \$238,830 from the State General Fund and 2.0 FTE positions associated with the internship program for beginning teachers. The effect of the Subcommittee's recommendation would be to delete all funding for the program, which is scheduled to be fully implemented in FY 1990. Once implemented, the cost of the program is expected to exceed \$2.0 million per year.
- Add \$50,696 from the State General Fund for Fort Leavenworth 4. School District (USD 207), for a total of \$982,616. The recommended total is an increase of \$50,696 (5.44 percent) over the FY 1988 appropriation and would result in a budget per pupil increase from \$548 to \$578. The Subcommittee was informed that, based upon telephone conversations between federal officials and the Superintendent of USD 207, Kansas is under investigation for its failure to treat federally impacted districts in the same manner as other school districts in the state. The issue is that state aid per pupil has increased at a more rapid rate for school districts under the equalization formula than it has for USD 207. While it is not known what amount of money would be considered acceptable by the federal officials, the Subcommittee's recommended increase of 5.44 percent is comparable to the budget per pupil increase recommended by the Governor for general state aid It is the Subcommittee's opinion that the to school districts. recommended increase could avert more serious problems later.
- 5. Add \$4,420,188 for Washburn University, to be distributed as follows: \$3,522,437 in credit hour state aid, \$697,751 in out-district state aid, and \$200,000 as an operating grant.
- 6. Add \$85,000 from the State General Fund for Educable Deaf-Blind and Severely Handicapped Programs aid. (The Governor deletes all funding for the program in FY 1989.) The Subcommittee's recommended level of funding is the same as for FY 1988.
- 7. Concur with the Governor's recommendation that \$30,000 be included in the State Department's budget for vocational education scholarships. The Subcommittee notes that this recommendation would require the passage of legislation to accomplish.
- 8. Delete \$4,522,204 from school district transportation, for a total of \$40,699,833. That amount would fund the transportation formula at 90 percent, based upon estimates that have been revised to take into account actual expenditures in the current year.

- 9. Add \$1,063,363 to special education categorical aid, for a total of \$95,702,618. That amount would fund special education excess cost at 90 percent, based upon budget limitations of 102 percent to 104 percent.
- 10. The Subcommittee recommends that legislation be introduced to consolidate USD 363 (Holcomb) and USD 457 (Garden City).
- The Subcommittee recommends that legislation be introduced to 11. consolidate area vocational schools and community colleges that are located in the same county or that are within 30 miles apart. This recommendation is consistent with numerous reports and studies over the last 15 years that have called for the administrative consolidation of schools that are close to each other. The Subcommittee's decision not to recommend additional funding for area vocational schools above the level recommended by the Governor is based upon its belief that savings could be realized Those schools that are in the same if schools consolidated. Seward County Community College (Liberal) and county are: Liberal Area Vocational School; Dodge City Community College and Southwest Kansas Area Vocational School (Dodge City); Hutchinson Community College and Central Kansas Area Vocational-Technical School (Newton); Kansas City, Kansas Community College and Kansas City Area Vocational School; Coffeyville Community College and Southeast Kansas Area Vocational-Technical School (Coffeyville); and Johnson County Community College (Overland Park) and Johnson County Area Vocational-Technical School (Olathe). Those schools that are within 30 miles of each other are: Highland Community College and Northeast Kansas Area Vocational School (Atchison); and Cloud County Community College (Concordia) and North Central Kansas Area Vocational-Technical School (Beloit).
- 12. Delete \$1,602,118 in community college credit hour state aid, for a total of \$23,871,225. The effect of the Subcommittee's recommendation is to fund an estimated 3.8 percent increase in credit hours at the current rates.
- 13. Delete \$322,332 in out-district state aid for community colleges, for a total of \$7,362,726. The effect of the Subcommittee's recommendation is to fund an estimated 7.7 percent increase in out-district hours at the current rate.
- 14. The Subcommittee supports the concept of building based education as described by representatives of the Kansas-National Education Association. However, it believes the concept should be initiated by local districts as they see fit and therefore recommends no specific state funding for the program.
- 15. The Subcommittee supports the concept developed by the Associated Students of Kansas to encourage college students to participate in local school programs by helping "at risk" students. However, the Subcommittee regrets that funding is not available to provide stipends to college students who participate in the program.

16. The Subcommittee recommends the creation of a no-limit workshop fee fund to pay inservice education consultants.

House Committee Recommendations

The House Committee concurs with the Subcommittee, with the following exceptions:

- 1. Delete item 10 pertaining to the unification of USD 363 (Holcomb) and USD 457 (Garden City).
- 2. Add \$10,000 from the State General Fund for the Cultural Heritage and Arts Center in Dodge City.

House Committee of the Whole

The House Committee of the Whole concurs with the recommendations of the Committee, with the following exceptions:

- 1. Add \$64,782 from the State General Fund for agency travel in FY 1989 and reduce the reappropriation by \$20,950 to permit the expenditure of that amount for agency travel in the current year.
- 2. Restore \$238,830 (\$51,202 for salaries and \$187,628 for other operating expenditures) from the State General Fund and 2.0 FTE positions for the teacher internship program. The effect of the recommendation is to concur with the Governor.
- 3. Add \$2,713,322 to the Committee's recommended amount for school district transportation, for a total of \$43,413,155. That amount would fund the transportation formula at the 96 percent level and is \$1,808,882 less than the amount recommended by the Governor.
- 4. Add \$4,253,449 to special education categorical aid, for a total of \$99,956,067. That amount would fund special education excess cost at 94 percent, based upon budget limitations of 102 percent to 104 percent. The amount is \$5,316,812 more than the Governor's recommendation.
- 5. Add \$500,000 to area vocational school categorical state aid, for a total of \$7,489,001.

Expenditure Summary	House Adj. FY 89	House Rec. FY 89	Senate Subcommittee Adjustments
All Funds:			
State Operations	\$ 303,344	\$ 10,559,372	\$ 25,000
Aid to Local Units	6,639,364	788,360,987	7,595,423
Other Assistance	10,000	12,130,486	for the
TOTAL	\$ 6,952,708	<u>\$811,050,845</u>	\$ 7,620,423
State General Fund:			
State Operations	\$ 64,782	\$ 4,910,401	\$ 25,000
Aid to Local Units	6,639,364	688,084,980	7,537,290
Other Assistance	10,000	<u> 175,486</u>	page agency.
TOTAL	<u>\$ 6,714,146</u>	<u>\$693,170,867</u>	<u>\$ 7,562,290</u>
FTE Positions	2.0	187.0	

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the House, with the following exceptions:

- 1. Approve the expenditure of \$58,133 in federal funds and the addition of 2.0 FTE special projects employees to identify and keep records concerning migrant students in Kansas educational programs. (The project is currently being done through a grant with a school district.)
- 2. Add \$25,000 from the State General Fund for capital outlay (microcomputers and associated equipment).
- 3. Add \$20,000 from the State General Fund to assist school districts in developing building-based education programs.
- 4. Add \$28,092 from the State General Fund for Washburn University (\$17,454 for credit hour state aid and \$10,638 for out-district state aid). The addition is based on revised enrollment figures for FY 1988.
- 5. Add \$19,198 from the State General Fund for Fort Leavenworth School District, for a total of \$1,001,814. That amount is a 7.5 percent increase over the FY 1988 appropriation of \$931,920 and is intended to assure federal officials that Kansas treats federally impacted districts in the same manner as other school districts in the state.
- 6. Add \$7.5 million in general aid to school districts, for a total of \$488,527,252. That amount exceeds the Governor's recommendation by \$7.5 million.
- 7. Delete \$30,000 from the State General Fund for vocational education scholarships and recommend that the amount be added to the budget of the State Board of Regents. Legislation that

would have carried out the Governor's recommendation that part of the vocational education scholarship program be administered by the State Board of Education has not passed.

Agency: State Council on

Bill No. 2720

Bill Sec. 7

Vocational Education

Analyst: Rampey

Analysis Pg. No. 220

Budget Pg. No. 3-95

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
State Operations: Federal Funds	\$ 130,685	\$ 126,710	\$
FTE Positions	2.0	2.0	

Agency Estimate/Governor's Recommendation

FY 1988. Estimated expenditures for FY 1988 are \$125,262, an increase of \$15,018 over the approved amount for FY 1988 of \$110,244. Part of the increase, which was anticipated by the Legislature, was the expenditure in FY 1988 of \$7,000 for a study of vocational education begun in FY 1987. For FY 1988, the Governor recommends expenditures of \$110,383, a reduction of \$14,879 from the Council's estimate.

FY 1989. Estimated expenditures for FY 1989 are \$130,685, an increase of \$5,423 over the estimate for the current year. For FY 1989, the Governor recommends expenditures of \$126,710, a reduction of \$3,975 from the Council's request.

House Subcommittee Recommendation

FY 1988. The House Subcommittee concurs with the Governor's recommendation of \$110,383.

FY 1989. The House Subcommittee concurs with the Governor's recommendation of \$126,710.

House Committee Recommendations

The House Committee concurs with the Subcommittee's recommendations for FY 1988 and FY 1989.

House Committee of the Whole

The House Committee of the Whole concurs with the recommendations of the Committee.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the House.

Agency: Kansas Public Broadcasting

Bill No. 2720

Bill Sec. 8

Commission

Analyst: Holt

Analysis Pg. No. 222

Budget Pg. No. 3-65

Expenditure Summary	Agency Req. FY 89	Governor's Rec. FY 89	Subcommittee Adjustments
All Funds:	Ф 00 500	Φ 6.500	\$ (6,500)
State Operations Local Aid	\$ 20,599 131,000	\$ 6,500 131,000	\$ (6,500)
Other Assistance	1,028,087	843,500	(44,500)
TOTAL	\$ 1,179,686	\$ 981,000	\$ (51,000)
State General Fund:			
State Operations	\$ 20,599	\$ 6,500	\$ (6,500)
Local Aid	131,000	131,000	**
Other Assistance	728,087	<u>543,500</u>	(44,500)
TOTAL	<u>\$ 879,686</u>	<u>\$ 681,000</u>	<u>\$ (51,000)</u>
Economic Development Initia- tives Fund:			
State Operations	\$	\$	\$
Local Aid			
Other Assistance	300,000	<u> 300,000</u>	
TOTAL	<u>\$ 300,000</u>	<u>\$ 300,000</u>	\$
FTE Positions	0.5		

Agency Estimate/Governor's Recommendation

Expenditures of \$1,179,686 are requested for FY 1989. Of that amount, \$879,686 is from the State General Fund and \$300,000, which was authorized for the KOOD Lakin project by the 1987 Legislature, is from the State Economic The FY 1989 State General Fund request of Development Initiatives Fund. \$879,686 includes: \$14,099 for the salary and fringe benefits of a half-time position to assist the Commission; \$6,500 for the Commission's administrative expenditures and Board per diem; \$55,000 for support of postsecondary television courses: \$550,000, the same as appropriated for FY 1988, for operating grants to public television stations in Wichita, Topeka, Bunker Hill, and Kansas City; \$35,000, the same as appropriated for FY 1988, for a grant to KANZ-FM public radio station (Pierceville); \$69,087 for replacement equipment matching grants to undesignated public television and radio stations; \$25,000 to KANU-FM public radio station (Lawrence) for replacement equipment; \$25,000 to KMUW public radio station (Wichita) for replacement equipment and expansion of broadcasting capability; and \$100,000 for a grant to Pittsburg State University to begin The Federal Communications Commission operating a public radio station. approved the University's application to construct the station and the federal Public Telecommunications Facilities program awarded to the University a construction grant of \$422,742.

Expenditures of \$981,000 are recommended by the Governor for FY 1989. Of that amount, \$681,000 is from the State General Fund and \$300,000,

designated for the KOOD Lakin project, is from the State Economic Development Initiatives Fund. The FY 1989 State General Fund recommendation of \$681,000 includes: \$6,500, as requested, for the Commission's administrative expenditures and Board per diem; \$50,000 for support of postsecondary television courses; \$550,000, as requested, for operating grants to public television stations in Wichita, Topeka, Bunker Hill, and Kansas City; \$35,000, as requested, for a grant to KANZ-FM public radio station; and \$39,500 for replacement equipment matching grants to undesignated public television and radio stations. No funding is recommended for replacement equipment grants to KANU-FM public radio station (Lawrence) and KMUW-FM public radio station (Wichita). In addition, no funding is recommended for a grant to Pittsburg State University to begin operating a public radio station.

House Subcommittee Recommendations

FY 1988. The House Subcommittee concurs with the Governor's recommendations.

FY 1989. The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

- Delete \$50,000 for a grant to the Kansas Association of Post 1. Secondary Educational Television (KAPSET). The Subcommittee believes that this program is not cost-effective given reported enrollment of 572 students in FY 1987 and 492 students in FY In addition, the Subcommittee takes issue with the disproportionate amount of funding (\$42,504 projected for FY 1989) that would finance the broadcasting costs of the participat-It would appear that there are ing public television stations. more cost-effective methods of telecourse distribution, such as use of videotapes. Whereas the Subcommittee does not object to telecourses being offered by postsecondary institutions, should they choose to do so, the Subcommittee believes that these institutions should absorb in their respective budgets the costs associated with leasing and broadcasting telecourses and that this should not be a direct obligation of state government.
- 2. Add \$50,000 for a one-time public radio operating grant for KRPS-FM at Pittsburg State University, with the provision that the station not request from the Legislature operating support in future fiscal years. The Subcommittee notes that the University was awarded a federal construction grant of \$422,742. The University projects the station's construction and initial operating costs to be \$1,028,917. With federal funding of \$422,742 and \$50,000 from the State General Fund, the remaining \$556,175 would be financed from other revenue sources.
- 3. Recommend that KOOD receive in FY 1989 \$125,000 without the governance of matching requirements and direct the station to raise in nongovernmental sources \$50,000 more in CY 1988 than in CY 1987, instead of the recommended amount of \$25,000, as a precondition for receipt of total appropriated expenditures of \$175,000. The Subcommittee notes that the station is required in

FY 1988 to raise \$50,000 more from nongovernmental sources than was raised in FY 1987 in order to receive total appropriated expenditures of \$175,000 and believes that the same provision should govern FY 1989 appropriations to the station. The Subcommittee concurs with the Governor's FY 1989 recommendation to evaluate KOOD matching requirements on a calendar year basis instead of on a state fiscal year basis.

- 4. Reduce \$5,000 from \$35,000 recommended by the Governor for a grant to KANZ public radio station in Pierceville. The Subcommittee repeats the recommendation included in its report from the previous year that the station be encouraged to contact the various public and private educational institutions in its service area and seek support from these institutions in future fiscal years. Apparently, no such action has been taken since this recommendation was made last year. The Subcommittee also notes that KANZ-FM is the only public radio station to receive operating funds from the Kansas Public Broadcasting Commission.
- 5. Delete \$39,500 for replacement equipment projects. The Subcommittee notes that several broadcasting stations have applied for federal grants for replacement equipment but that they will not receive final notification about the disposition of their applications until early FY 1989. Whereas the Subcommittee does not dispute the possible merits of these proposals, the Subcommittee believes that the 1989 Legislature will have more information upon which to base its appropriations decisions for station equipment and that supplemental appropriations, if needed, can be made in 1989 without jeopardizing any federal grant awards.
- The Subcommittee notes that KTWU public television station in 6. Topeka requested \$7,500 to conduct a feasibility study in FY This study would ascertain the need for, interest in, and 1988. costs associated with extending public broadcasting service to southeast Kansas by erecting a satellite station. (This request was made pursuant to the Kansas Public Broadcasting Commission's FY 1989 budget request and FY 1988 revised estimate.) The Subcommittee believes that this study should be conducted by a local or regional group and that the proposed station should be The Subcommittee also learned that there exists locally licensed. regional interest in forming an educational consortium to conduct a feasibility study of the type proposed by KTWU. It is therefore recommended that plans to extend public television to southeast Kansas be a local effort to the greatest extent possible but that such plans from their inception be shared with the Public Telecommunications Advisory Committee, discussed below, if the consortium intends to request state support in future fiscal years.

It is the Subcommittee's opinion that a completed feasibility study and receipt of a federal construction grant should be preconditions for any consideration of state support for this project and all other public broadcasting proposals involving major service expansion.

7. Consolidate all telecommunications planning, including planning related to public broadcasting services, within the Division of Information Systems and Communications (DISC). This recommendation would involve the elimination of the Kansas Public Broadcasting Commission as a freestanding agency, to be replaced with two advisory committees, discussed below. This recommendation would also involve a statutory redefinition of the term "telecommunications" to include public broadcasting and incorporate the most recent developments in communications technol-To effectuate these recommendations, the Subcommittee recommends that the Appropriations Committee introduce legisla-With respect to the proposed amendment to K.S.A. 75-4710 which sets forth the definition of "telecommunications," the Subcommittee submits that the technology has changed in recent vears to embrace voice, data, and video within the digital communications network. As the nature of communications technology has changed, it appears to be potentially costly to address public broadcasting proposals separately from other The Subcommittee learned that the communications proposals. Board of Regents and the law enforcement network have presented interconnection proposals, as have the public television stations (although that proposal was subsequently withdrawn). addition, according to the Division of Information Systems and Communications (DISC), such proposals are anticipated from the Board of Education and community colleges in future fiscal years. The Subcommittee believes that all interconnection proposals and proposals related to the extension of communications services should be subjected to a coordinated planning effort. To that the Subcommittee recommends that a two-tier planning process be established, that is somewhat analogous to the ongoing planning process of water-related agencies in developing their water data bases. It is recommended that a Kansas Public Telecommunications Advisory Committee be established, to be comprised of the heads of 11 agencies or designees. committee would meet annually and make policy recommendations to DISC under the supervision of the Secretary of Administration. The intent of establishing such a committee would be to actively involve state agencies in identifying communications needs and in integrating those needs into a comprehensive state communications plan, which should ultimately eliminate duplication in services and result in savings to the state. In addition, a Technical Standards Advisory Committee would be established to provide technical expertise to the Telecommunications Advisory Committee. The Technical Standards Telecommunication Advisory Committee would be comprised of appointees by members of the Kansas Public Telecommunications Advisory Committee and would Administrative expenses would be meet at least quarterly. absorbed by DISC and participating state agencies in their operating budgets and no travel and subsistence or per diem costs would be incurred, as all members of advisory committees would be state employees.

8. Delete \$6,500 for the operating expenses of the Kansas Public Broadcasting Commission for the reason explained above.

House Committee Recommendation

The House Committee concurs with the Subcommittee's recommendations for both FY 1988 and FY 1989 with the following adjustment:

1. With respect to No. 8 above, recommend that \$6,500 for the operating expenses of the Kansas Public Broadcasting Commission be deleted, if the legislation addressed in No. 7 is enacted. At this juncture, recommended expenditures of \$6,500 are still included in 1988 H.B. 2720.

House Committee of the Whole Recommendation

The House Committee of the Whole concurs with the House Committee's recommendations for FY 1988 and FY 1989.

Senate Subcommittee Recommendation

FY 1988. The Senate Subcommittee concurs with the House recommendations but recommends that the proviso governing \$100,000 for the Lakin station (1987 Session Laws, Chapter 37, Sec. 53(a)) be deleted. The Senate Subcommittee learned that KOOD had raised the requisite amount in local funds and that the station's board of directors had approved a plan for reconstitution of governance of KOOD. In addition, KOOD has been notified that its application for federal funding for the Lakin project was approved.

Expenditure Summary	House	House	Senate Sub.
	<u>Adj. FY 89</u>	Rec. FY 89	Adjustments
All Funds: State Operations Local Aid Other Assistance Total	\$	\$ 6,500	\$
		131,000	
	(44,500)	<u>799,000</u>	5,000
	\$ (44,500)	\$ 936,500	\$ 5,000
State General Fund: State Operations Local Aid Other Assistance Total	\$ (44,500) \$ (44,500)	\$ 6,500 131,000 499,000 \$ 636,500	\$ 5,000 \$ 5,000
Economic Devel. Initiatives Fund: State Operations Local Aid Other Assistance Total	\$	\$	\$
		300,000	
	\$	\$ 300,000	\$

FY 1989. The Senate Subcommittee concurs with the House recommendations with the following adjustments:

- Restore \$50,000 from the State General Fund for a grant to the Kansas Association of Post Secondary Educational Television (KAPSET). The Subcommittee notes that this consortium has received a grant of \$50,000 each year since FY 1985 and that preliminary enrollment estimates for FY 1988 exceed actual enrollments in FY 1986 and FY 1987.
- 2. Delete \$50,000 for a one-time public radio operating grant for KRPS-FM at Pittsburg State University and recommend that this amount be reinstated in Pittsburg State University's budget (1988 H.B. 2794, Sec. 6).
- 3. Recommend that KOOD receive in FY 1989 \$150,000 without the governance of matching requirements and direct the station to raise in nongovernmental sources \$25,000 more in CY 1988 than in CY 1987 as a precondition for receipt of total appropriated expenditures of \$175,000.
- 4. Restore \$5,000 from the State General Fund for a grant to KANZ public radio station in Pierceville. The effect of this recommendation is to fund the grant in FY 1989 at \$35,000, which is the same funding level as in FY 1987 and FY 1988.
- 5. Disagree with the proposal (Recommendation No. 7) submitted by the House Subcommittee on the reorganization of the Kansas Public Broadcasting Commission.