Approved	4-2-90	
	Date	

MINUTES OF THE House COMMITTEE ON	Appropriations
The meeting was called to order byBill	Bunten a Chairperson
1:40 XXXI./p.m. on February 27	, 19_90in room _514_S of the Capitol
All members were present except: All present.	

Committee staff present: Ellen Piekalkiewicz, Diane Duffy, Paul West, Russ Mills

Scott Rothe, Kansas Legislative Research Department

Jim Wilson, Revisor of Statutes Sharon Schwartz, Administrative Aide Sue Krische, Committee Secretary

Conferees appearing before the committee:

Marlin Rein, University of Kansas Medical Center Susan Irza, Director, Division of Personnel Services Charles Dodson, KAPE

Others attending: See attached list.

SB 464 - Health care workers at university of Kansas medical center unclassified.

Marlin Rein, KUMC, testified that <u>SB 464</u> was introduced at the request of Kansas University Medical Center (<u>Attachment 1</u>). The bill would permit the agency to move all registered and practical nurses into the unclassified service. Mr. Rein suggested a change in lines 11-13 of the bill as a result of the amendment by the Senate to insure that nurses would not be adversely impacted through the loss of certain civil service rights and benefits. The liver transplant program and the contracts with the military for referrals are at risk because of the nursing shortage. Mr. Rein stated KUMC needs this bill to address that problem.

Susan Irza, Director, Division of Personnel Services, testified that the Administration cannot recommend this new matrix for nurses at KUMC because of the cost of approximately \$2 million, but does feel that <u>SB 464</u> may offer the only alternative in this critical situation (<u>Attachment 2</u>).

Charles Dodson, KAPE, stated he would support \underline{SB} 464 because it is the only solution available today with the precaution that a similar move in \underline{SB} 501 in 1984 was overturned by the Supreme Court and all terminated employees were ordered reinstated with back pay. In a meeting with nurses from around the state, Mr. Dodson stated the nurses emphasized the need for a cafeteria benefits program and meaningful differentials for weekend work in addition to upgraded salaries.

Representative Chronister moved that SB 464 be amended to delete the reference to "rules and regulations" of the Board of Regents and to insert "policies" in Section 2. Representative Teagarden seconded. Motion carried. Representative Chronister moved that SB 464, as amended, be recommended favorably for passage. Representative Teagarden seconded. Motion carried.

HB 2607 - Appropriations for FY90, FY91, FY92 and FY93 capital improvements for various state agencies.

Paul West, Kansas Legislative Research Department, reviewed the capital improvement projects included in <u>HB 2607</u>. Staff

CONTINUATION SHEET

MINUTES OF THE House	COMMITTEE ON	Appropriations	
room <u>514-S</u> , Statehouse, at <u>1:40</u>	aXn./p.m. on	February 27	

distributed a memorandum listing the Governor's recommendations for capital expenditures and the Joint Committee on State Building Construction's recommendations for FY90, FY91, FY92, and FY93 (Attachment 3). In addition, staff provided a handout outlining the recommendations for Corrections for the next four years by the Governor and State Building Committee (Attachment 4). A memorandum was distributed summarizing the recommendations of the Governor and State Building Committee regarding the State Institutions Building Fund (SIBF) (Attachment 5). Finally, staff provided agency write-ups on the projects included in the bill, but not discussed in the previous handouts (Attachment 6). Regarding Corrections, staff noted that the Joint Committee on State Building Construction based its recommendations on the imposition of a Correctional Institutions Building Fund (CIBF) mill levy of .25 for tax year 1990. Staff stated an adjustment is needed to Subsection "g" in the Department of Administration. It should read that \$272,165 will be lapsed from the Special Maintenance, Repairs and Improvements State Office Buildings account corrected from \$300,000.

Representative Chronister moved to amend HB 2607 by adopting the recommendations of the Joint Committee on State Buildling Construction on capital improvements for FY90, FY91, FY92, and FY93 for various state agencies. Representative Fuller seconded. Representative Teagarden made a substitute motion to amend HB 2607 by adopting the recommendations on capital improvements for various agencies of the State Building Committee except to delete \$4,304,033 from the Department of Transportation per action taken on the House floor. Representative Wisdom seconded. Substitute motion carried.

Representative Helgerson moved to further amend HB 2607 to adopt any changes recommended by subcommittees in their reports on agencies included in this bill. Representative Chronister seconded. Motion carried.

Chairman Bunten announced that final action will not be taken on $\frac{HB\ 2607}{L}$ until subcommittees have completed their work on all the agencies in the House appropriations bills.

HB 2624 - Appropriations for FY91, Department of Corrections and correctional institutions and facilities.

DEPARTMENT OF CORRECTIONS TOPEKA CORRECTIONAL COMPLEX ELLSWORTH CORRECTIONAL WORK FACILITY

Representative Chronister reviewed the subcommittee report for FY90 and FY91 (Attachment 7). Representative Chronister noted that the Department is currently long on minimum security beds and short on maximum security beds and the Department will be looking at adjustments in this area.

Representative Vancrum noted that including this subcommittee report the CIBF is overappropriated by \$2.7 million. It was noted the Subcommittee recommendations are based on designating a portion of the SIBF mill levy for the CIBF in FY91. The members discussed that another bill to accomplish this may have to be introduced.

The Subcommittee concurred with the Governor for FY90 and FY91 on the Topeka Correctional Complex (Attachment 8) and the Ellsworth Correctional Work Facility (Attachment 9). Representative Chronister moved adoption of the subcommittee reports for FY90

CONTINUATION SHEET

MINUTES OF THEHouse COMMITT	TEE ON Appropriations
room <u>514-S</u> , Statehouse, at <u>1:40</u> XXX/p.r	m. on

and FY91 for the Department of Corrections, Topeka Correctional Complex, and Ellsworth Correctional Work Facility. Representative Teagarden seconded. Motion carried.

NORTON/STOCKTON CORRECTIONAL FACILITY HUTCHINSON CORRECTIONAL WORK FACILITY

Representative Hensley reviewed the subcommittee report for FY90 and FY91 (Attachment 10). Representative Hoy reviewed the subcommittee report on the Hutchinson Correctional Work Facility (Attachment 11). In addition, Representative Hoy submitted a minority report on Hutchinson. Representative Hoy moved adoption of the subcommittee report for FY90 and the minority report for FY91 on the Hutchinson Correctional Work Facility. Representative Vancrum seconded. Motion carried. The Chairman noted the adoption of the Norton/Stockton report will follow review of the Kansas State Industrial Reformatory report.

KANSAS STATE INDUSTRIAL REFORMATORY

Representative Helgerson reviewed the subcommittee report for FY90 and FY91 (Attachment 12). Representative Brady moved to amend the FY91 subcommittee report on KSIR to reflect the Governor's recommendation on FTE Positions as 382.0 in the Expenditure Summary. Representative Teagarden seconded. Motion carried.

Representative Hoy moved adoption of the Kansas State Industrial Reformatory subcommittee report for FY90 and FY91 as amended and the Norton/Stockton Correctional Facility subcommittee report for FY90 and FY91. Representative Helgerson seconded. Motion carried. Representative Solbach expressed concern about the expense of operating the Stockton facility which costs \$20,000 per inmate/year.

WINFIELD CORRECTIONAL FACILITY

The Subcommittee concurred with the Governor for FY90 and FY91 on the Winfield Correctional Facility budget (Attachment 13).

Representative Vancrum moved adoption of the subcommittee report.

Representative Solbach seconded. Motion carried.

KANSAS STATE PENITENTIARY (and KCIL)

Representative Moomaw reviewed the subcommittee report for FY90 and FY91 (Attachment 14). Representative Moomaw moved adoption of the subcommittee report. Representative Brady seconded. Motion carried.

Representative Heinemann moved that HB 2624, as amended, be recommended favorably for passage. Representative Teagarden seconded. Representative Solbach made a substitute motion to split the Stockton and Norton Correctional Facilities' budgets into separate line items. Representative Francisco seconded. Substitute motion failed. On the original motion, the motion carried.

The meeting was adjourned at 3:55 p.m.

GUEST LIST

COMMITTEE: HOUSE APPROPRIATIONS

DATE: 2-27-90

NAME (PLEASE PRINT) ADDRESS' COMPANY/ORGANIZATION WAYNE IC WIANECEI AFSCME Mike Bolunoff lover Hinton Topolo AUID HORDBAKER DOTH STOTIS DEDT of ConsecTONS TOPELA John Spurgeon
BRYCE MILLER TOPEKA Gerald Schneider Edward Martin Div. of Arch. Services SRS LOREN STEEL TOPEKA GARY R LASHELL TOPERA

Kansas University Medical Center Testimony on Senate Bill 464 February 27, 1990

Senate Bill 464 was introduced at the request of the University of Kansas Medical Center. Members of this committee will recognize that the bill is very similar to a piece of legislation this committee considered a year ago, Senate Bill 350. As you recall, Senate Bill 350 proposed the creation of a new category of unclassified employee to be titled "Health Care Worker". As introduced, S.B. 350 would have enabled the University Hospital to move all hospital health care employees into the unclassified service. The form of the bill that eventually was enacted limited that authority to medical technologists and respiratory therapists, and to special care nurses.

At the beginning of this fiscal year, the institution implemented the health care worker category for all medical technologists and technicians and respiratory therapists. With the authority you granted us a year ago, we believe we have stabilized our situation in these two areas, as evidenced by vacancy data. Currently, we have a total of eight medical technologists and technician positions vacant; a year ago at this time we had 18 vacant. We currently have one respiratory therapist position unfilled, whereas a year ago we had 8 positions vacant. Using the authority and the funding you provided, we have been able to improve our ability to retain the staff that we had as well as to compete in a very competitive labor pool in the Kansas City metropolitan area.

We regrettably concluded that we could not implement the authority that related to special care nurses for two principle reasons. Because of staffing limitations, we frequently have to shift assignments to adequately cover all units, a practice which would be impeded if we created two categories of nurses. A second concern was the fact that under the classified system, our pay structure remained noncompetitive. It was our belief that we could not single out certain nurses and improve their rate of compensation while leaving large groups of other nurses with an inadequate pay structure. Having made that decision, we opted to seek introduction of Senate Bill 464, which would permit us to broaden the authority of Senate Bill 350 to include all registered and practical nurses. While we still believe the original provisions of Senate Bill 350 which would permit us to move all health care employees in the hospital into the unclassified service is the preferred and long term objective, S.B. 464 would enable us to better address our nursing problems.

As has been reported by the media, our nursing staffing problems continue to worsen. The heavy workloads, continued overtime, double shifting, and the continuous reassignment of nurses between units has taken its toll on nurse morale. We currently have 81 vacant registered nurses. A year ago at this time we were at 70 vacancies, two years ago 35. We have attempted a variety of solutions or stop gap measures. With the approval of the administration we have instituted a special project worker category of nurse for which we pay a higher salary for personnel who are willing to commit to only night shifts. Within the last week, the Governor has authorized us to pay a float differential to nurses who are required to be reassigned from their normal duty station or to nurses who are employed without a regular unit of

HA 2-21-90 Attachment 1 assignment. Both of these authorities extend through the end of the current fiscal year. At best, we hope these efforts will help us to stabilize our situation and avoid a continued deterioration in the months to come.

Another effort that we have recently undertaken is an arrangement by which nurses who are regularly employed by the community hospital in Ulysses are flown into Kansas City, an 800-mile round trip. They work three to four days in 12-hour shifts to augment our regular staff. We then return them to Ulysses and bring three or four others to replace them. We have converted unused older hospital rooms for overnight accommodations for these nurses. This is not a solution. The effort was undertaken, at some considerable cost, because our problem is so acute. Also, the Ulysses Hospital, a 35-bed facility, has had a dramatic decline in average census. It has been their good fortune, however, to have an abundant supply of nurses. The program has had a mutual benefit for both facilities, providing us badly needed manpower and reducing the financial burden for the Ulysses Hospital while still permitting them to retain their full complement of nurses.

The lack of nursing staff has directly impacted on the operation of the institution in many ways. One which should concern this committee greatly, is the loss in revenue that we will experience because of our staffing problems. We can document the continued diversion of patients away from the hospital that has occurred because of nursing staffing. Since November 1, we have routinely diverted ambulances away from the institution except for those patients for which we may be the only appropriate facility in the metropolitan The financial loss to the state is more than any of us would really like to think about. I recently had the opportunity to participate in a number of interviews with candidates for the position of hospital administrator. Many of the candidates came from university medical centers from around the country. What was interesting to me was the recurring concerns each voiced about the Medical Center. One concern was whether a university hospital could retain an adequate pool of trained nursing and other health care professionals while being under the control of a state civil service system. Without exception, they all expressed strong reservations whether that was possible.

What we have proposed in Senate Bill 464 is not unique. It is the standard among university teaching hospitals. In the last week we have contacted university hospitals in Missouri, Iowa, Nebraska and Colorado to determine whether or not their hospital nurses were under the State Civil Service System. In every state the answer is the same, "No." The concerns that you and others will have with regard to this bill today are probably the same ones expressed a year go when Senate Bill 350 was before this committee. The principal concern then was how does one justify setting the university hospital and its nursing staff apart from those other state institutions and facilities that employ nursing personnel. That concern is a legitimate one and is based on the premise of equal pay for equal work. I would counter by arguing that the demands, pressures and skills required of nursing staff may vary considerably between institutions. I suspect those nurses from Ulysses would readily concur that there is a significant difference between the demands placed on them at the University Hospital as contrasted to the community hospital in Ulysses. I strongly disagree with the view that all nurses and all nursing positions are alike. I would also submit to you that if the State Civil Service System is to be effective in providing

adequate pools of qualified personnel for state agencies across the state, to the extent that geographic pay differentials do exist for critical skilled persons, the system should allow for those. What is a standard component of a pay or fringe benefit system in the Kansas City area may be totally foreign in central and western Kansas or even Topeka. Likewise, the going salary rate in Larned may not be the same as Winfield or Topeka or Kansas City.

I would like to conclude by saying that the University Hospital has enjoyed tremendous support from the Kansas Legislature for the last decade. I believe legislators can point with pride to the institution as a true success story. I think if the next decade is going to be a continuation of the past, we need to examine at a very fundamental level the rules of the game under which the University Hospital is asked to function as a state institution. Some issues go far beyond merely personnel issues. While we may be pleased with the quality of patient care and level of income growth realized over the last decade, are we certain that it was really as good as it might have been. A logical question about S.B. 464 is what is its cost to implement. As our fiscal note indicates, passage of the bill will not mandate any additional expenditures. However, if we are to adequately address the problem, additional budget authority is required. Maybe the appropriate question should be what is the cost if we fail to enact it. I am confident that the loss in earning potential exceeds the incremental costs of paying an appropriate salary to nursing personnel.

The Senate Committee amended the bill on page 4 to insure that nurses would not be adversely impacted through the loss of certain civil service rights and benefits. We share that concern. While we don't believe the amendment is necessary, if it remains in the bill we would suggest a change in language on lines 11-13.

Testimony to the House Appropriations Committee

by

Susan Irza
Director, Division of Personnel Services
February 27, 1990

Good afternoon, Mr. Chairman and members of the committee.

My name is Susan Irza. I am Director of the Division of

Personnel Services, Department of Administration. My purpose
this afternoon is to offer brief comments on Senate Bill 464.

It is appropriate to state to this committee that we recognize the pressing staffing problems at the Medical Center-especially in the areas of registered nurses and licensed practical nurses. While the shortage of these and other health care staff exists statewide, the nursing shortage at KUMC represents a critical situation.

The Division of Personnel Services has worked with the Medical Center to design a separate pay matrix for their nurses and licensed practical nurses. It addresses the factors identified in the Interim Study Committee's report on Proposal #48--Retention of State Health Care Employees. We also have begun discussion with SRS about the applicability of that model to SRS needs, but further review is needed.

The cost of the new matrix for the Medical Center alone is almost \$2 million. That cost makes it impossible for the administration to recommend such an expenditure at this time.

84 2-27-70 Attackment 2 This should not be interpreted to mean that a separate matrix is not needed. Indeed, DPS believes that the state will need a series of separate pay matrices to respond to the dynamics of this and other professional areas in the future.

The Department of Administration recognizes that Senate Bill 464 is an attempt to address much needed flexibility. Given the State's economy, and the cost of the KUMC nursing matrix, we believe Senate Bill 464 may offer the only palatable alternative.

We do caution the committee that previous legislative action taken to unclassify positions has been challenged successfully in court by employees who were subsequently terminated. Should the kind of unclassification proposed in Senate Bill 464 take place, terminations should be merit related. Further, we suggest that the Medical Center develop an in-house system to allow any formerly classified employees some right of notice and an opportunity to be heard prior to termination.

Mr. Chairman, this concludes my formal comment. I will be happy to answer questions or respond to comments at this time.

1990 HOUSE BILL NO. 2607 FY 1990 EXPENDITURES

Capital Expenditures

		Governor's Re	ecommendation	on	Cor	Buildir mmittee Rec		ndation
		State	Total	011	State		Total	
		General	All			neral	A	
Sec.	Agency	Fund	Funds			ind		unds
<u>3ec.</u>	Agency	<u> Turio</u>	_ i uiius			110		21103
2	Adjutant General	\$ 4,015	\$	4,015	\$	4,015	\$	4,015
3	Kansas Bureau of Investiga-							
	tion	234,310	2:	34,310		234,310		234,310
4a	Department of Administration	57,352		57,352				57,352
4b	Department of Administration			03,131)				(276,131)
5	Department of Transportation							
6	Kansas Highway Patrol	<u></u>	(1,48	82,650)				(1,482,650)
7	Department of Human Resources					-		-
8	State Industrial Reformatory	-	(6	65,723)				(65,723)
9	State industrial Reformatory	(600,000)) (60	(000,000				1,644,570
10a	Department of Corrections	90,000		90,000		90,000		90,000
10b	Department of Corrections	(6,645,801)		45,801)	((6,645,801)		(6,645,801)
11	Kansas Correctional Institution	(=,===,===,						
	at Lansing	(83,217)) (8	83,217)		(83,217)		(83,217)
12	Kansas State Penitentiary							
13	Ellsworth Correctional Work							
	Facility							-
14	Hutchinson Correctional Work							
	Facility							
15	Winfield Correctional Facility							
16	Norton Correctional Facility							
17	Topeka Correctional Complex							
18	Youth Center at Topeka							
19	Kansas Neurological Institution							
20	Larned State Hospital							
21	Osawatomie State Hospital							
22	Parsons State Hospital							
23	Rainbow Mental Health Facility							
24	Department of Social and Rehabilita-							
24	tion Services	(65,000)	16	65,000)		(65,000)		(65,000)
25	Winfield State Hospital	(05,000)	10			(00,000)		(00,000)
26	Kansas Commission on Veterans							
20	Affairs							
New.	Alialis							
Sec.	Kanaga Stata Banitantian							(1,687,650)
Sec.	Kansas State Penitentiary TOTAL	\$ (7,008,341)	¢ (0.00	59,845)	¢ /	6,465,693)	\$	(8,275,925)
-	TOTAL	\$ (7,008,341)	\$ (8,85	09,040)	\$ (0,405,095]	Ψ	(0,213,323)

1990 HOUSE BILL NO. 2607 FY 1991 EXPENDITURES

Capital Expenditures

		Go	vernor's Rec	andation	Building Committee Recommendation				
Sec.	Agency		State General Fund		Total All Funds		State General Fund		otal II unds
2	Adjutant General	\$	249,834	\$	299,834	\$	249,834	\$	299,834
3	Kansas Bureau of Investiga-								
	tion		314,757		314,757		314,757		314,757
4	Department of Administration		656,113		1,111,107		656,113		1,111,107
5	Department of Transportation				4,304,033		-		4,304,033
6	Kansas Highway Patrol				1,598,150				1,598,150
7	Department of Human Resources				123,360				123,360
8	State Industrial Reformatory				<u> -</u>		-		-
9a	State industrial Reformatory				225,000		-		
9b	State Industrial Reformatory				(1,044,670)				(1,044,670)
10	Department of Corrections		7,477,000		8,477,000		7,477,000		8,777,000
11	Kansas Correctional Institution								
	at Lansing								-
12	Kansas State Penitentiary				-				
13	Ellsworth Correctional Work								
	Facility						- .		<u></u>
14	Hutchinson Correctional Work								
	Facility						-		-
15	Winfield Correctional Facility				-		-		
16	Norton Correctional Facility				-				-
17	Topeka Correctional Complex						-		
18	Youth Center at Topeka				388,500				388,500
19	Kansas Neurological Institution						-		-
20	Larned State Hospital		-		-		_		
21	Osawatomie State Hospital						-		
22	Parsons State Hospital				_				
23	Rainbow Mental Health Facility				903,700				903,700
24	Department of Social and Rehabilita-								
	tion Services				5,557,516		-		5,757,416
25	Winfield State Hospital		-		-		-		
26	Kansas Commission on Veterans								
	Affairs				50,000				50,000
New.									
Sec.	Kansas State Penitentiary								(1,584,250)
	TOTAL	\$	8,697,704	\$	22,308,287	\$	8,697,704	<u>\$</u>	20,998,937

1990 HOUSE BILL NO. 2607 FY 1992 EXPENDITURES

Capital Expenditures

						Building				
		Governor's	s Rec			Committee Recommendation State Total				
		State		Tota	al	State		Al		
		General		All	•	Genera	11			
Sec.	Agency	Fund	_	_ Fun	ds	Fund		<u>Funds</u>		
2	Adjutant General	\$		\$		\$		\$	-	
3	Kansas Bureau of Investiga- tion									
	Department of Administration									
4	Department of Administration Department of Transportation									
5										
6	Kansas Highway Patrol									
7	Department of Human Resources									
8	State Industrial Reformatory				470 100					
9	State industrial Reformatory				473,190					
10	Department of Corrections				-		-			
11	Kansas Correctional Institution									
	at Lansing		-						_	
12	Kansas State Penitentiary				-					
13	Ellsworth Correctional Work									
	Facility								-	
14	Hutchinson Correctional Work									
	Facility				-				-	
15	Winfield Correctional Facility				-				-	
16	Norton Correctional Facility				-		-			
17	Topeka Correctional Complex									
18	Youth Center at Topeka				-				-	
19	Kansas Neurological Institution				-					
20	Larned State Hospital		-						-	
21	Osawatomie State Hospital									
22	Parsons State Hospital									
23	Rainbow Mental Health Facility									
24	Department of Social and Rehabilita-									
	tion Services				<u>.</u>					
25	Winfield State Hospital									
26	Kansas Commission on Veterans									
20	Affairs									
New	/ mail 3									
Sec.	Kansas State Penitentiary								3,271,900	
Jec.	TOTAL	¢	0	\$	473,190	\$	0	\$	3,271,900	
	IOIAL	Ψ		Ψ	470,130	Ψ		4	5,2,000	

2607-92.tbl



1990 HOUSE BILL NO. 2607 FY 1993 EXPENDITURES

Capital Expenditures

						Building				
			or's Rec	<u>ommenda</u>		Committee Recommendation				
		State		Tota	ıl	State		Total		
		Genera	I	All		Gener	al	All		
Sec.	Agency	Fund		<u>Func</u>	ds	Fund		_Funds	<u> </u>	
2	Adjutant General	\$		\$	**	\$		\$		
3	Kansas Bureau of Investiga-	•		•		•		,		
	tion									
4	Department of Administration									
5	Department of Transportation									
6	Kansas Highway Patrol									
7	Department of Human Resources									
8	State Industrial Reformatory									
9	State industrial Reformatory				946,380					
10	Department of Corrections									
11	Kansas Correctional Institution									
	at Lansing									
12	Kansas State Penitentiary									
13	Ellsworth Correctional Work									
	Facility									
14	Hutchinson Correctional Work									
	Facility									
15	Winfield Correctional Facility				·					
16	Norton Correctional Facility									
17	Topeka Correctional Complex									
18	Youth Center at Topeka						**			
19	Kansas Neurological Institution									
20	Larned State Hospital									
21	Osawatomie State Hospital									
22	Parsons State Hospital									
23	Rainbow Mental Health Facility									
24	Department of Social and Rehabilita-									
	tion Services									
25	Winfield State Hospital									
26	Kansas Commission on Veterans									
	Affairs									
	TOTAL	\$	0	\$	946,380	\$	0	\$	0	

2607-93.tbl

TABLE 1

GOVERNOR'S RECOMMENDATIONS DEPARTMENT OF CORRECTIONS' CAPITAL IMPROVEMENTS^(a)

	FY 1990	FY 1991	FY 1992	FY 1993
KSIR: Lock System Replacement ^(b)	\$ -	\$ 225,000	\$ - 473,190	\$ 946,380
Department of Corrections: Rehabilitation and Repair ^{(c} Debt Serviçe – New	90,000	1,000,000	-	-
Facilities ^{(d} Debt Service – Ellsworth ^{(e} TOTAL – New Recommendations	\$ 90,000	6,300,000 	\$ 473,190	\$ 946,380

- a) New recommendations only.
- b) Originally approved by the 1989 Legislature, \$600,000 from the State General Fund (SGF) in FY 1990 and \$1,044,670 from the Correctional Institutions Building Fund (CIBF) in FY 1991, a total of \$1,644,670. Now recommended by the Governor to be financed entirely from the CIBF at a total cost of \$1,644,570.
- c) FY 1990 supplemental appropriation financed by the SGF, FY 1991 appropriation financed by the CIBF.
- d) FY 1991 appropriation financed by the SGF. In addition, the Governor recommends the lapse of the \$6,600,000 SGF previously appropriated for FY 1990.
- e) The FY 1991 recommendation is composed of \$1,177,000 SGF and \$530,000 SGF reappropriated from FY 1990.

Correctional Institutions Building Fund

	 FY 1990		FY 1991	_	FY 1992	FY 1993	
Beginning Balance Property Tax Receipts (*) Gaming Revenues	\$ 3,114,761 3,160 2,468,225	\$	236,801 2,259,219 2,389,178	\$	147,398 1,181,146 2,543,211	\$	1,898,565 2,543,211
Total Available Previous Appropriations New Appropriations Ending Balance	\$ 5,586,146 5,349,345 	\$	4,885,198 3,512,800 1,225,000 147,398	\$	3,871,755 - 1,973,190 1,898,565	\$	4,441,776 2,946,380 1,495,396

f) The Governor recommends the imposition of a CIBF mill levy of .2125 for tax year 1990.

90-108/PW

HA 2-27-90 Attachment 4

DEPARTMENT OF CORRECTIONS' CAPITAL IMPROVEMENTS^(a) AS RECOMMENDED BY THE JOINT COMMITTEE ON STATE BUILDING CONSTRUCTION

	FY 1990		 FY 1991	FY 1992		FY 1993	
KSIR: Lock System Replacement ^(b)	\$	1,644,570	\$ _	\$	-	\$	
Department of Corrections: Rehabilitation and Repair ^(c) Debt Service New		90,000	1,300,000				-
Debt Service New Facilities ^{(d} Debt Service Ellsworth ^{(e}			6,300,000 1,707,000		-		
KSP: Electrical Improvements ^{(f} Steam Plant ^{(g} TOTAL New Recommendations	\$	257,000 430,900 2,422,470	\$ 1,928,550 11,235,550	\$	3,271,900 3,271,900	\$	

- a) Reflects only new projects or previously approved projects for which a change is recommended.
- b) Originally approved by the 1989 Legislature, \$600,000 from the State General Fund (SGF) in FY 1990 and \$1,044,670 from the Correctional Institutions Building Fund (CIBF) in FY 1991, a total of \$1,644,670. Now recommended by the Committee to be financed entirely from the CIBF in FY 1990 at a total cost of \$1,644,570.
- c) FY 1990 supplemental appropriation financed by the SGF, FY 1991 appropriation financed by the CIBF.
- d) FY 1991 appropriation financed by the SGF. In addition, the Governor recommends the lapse of the \$6,600,000 SGF previously appropriated for FY 1990.
- e) The FY 1991 recommendation is composed of \$1,177,000 SGF and \$530,000 SGF reappropriated from FY 1990.
- f) Originally approved by the 1988 Legislature from the CIBF, \$200,000 in FY 1989, and \$1,985,550 in FY 1990.
- g) Originally approved by the 1989 Legislature from the CIBF, \$190,000 in FY 1990, and \$3,512,800 in FY 1991.

Correctional Institutions Building Fund

	_	FY 1990		FY 1991	_	FY 1992	FY 1993		
Beginning Balance Property Tax Receipts ^{(a} Gaming Revenues	\$	3,114,761 3,160 2,468,225	\$	279,881 2,571,875 2,389,178	\$	2,012,384 1,389,584 2,543,211	\$	2,673,279 2,543,211	
Total Available Previous Appropriations New Appropriations	\$	5,586,146 2,973,795 2,332,470	\$	5,240,934 3,228,550	\$	5,945,179 3,271,900	\$	5,216,490	
Ending Balance	\$	279.881	\$	2.012.384	\$	2,673,279	\$	5,216,490	

a) The Committee recommends the imposition of a CIBF mill levy of .25 for tax year 1990.

90-293/PW

4-2

AGENCY: Department of Corrections (Systemwide)

PROJECT TITLE	ESTIMATED PROJECT COST	PRIOR YEARS	<u>:</u>		PLAN PERIOD			SUBSEQUENT YEARS
		:	FY 1991	FY 1992	FY 1993	FY 1994	FY 1995	
A. HULTI-YERR PROJECTS FOR WHICH FINANCING HAS BEEN PROVIDED								
1. Plan and Construct Steam Generating Plant(KSP)	3,702,800	190,000	3,512,800					
2. Replace Locking Systems in A, B, and C Cellhouses(KSIR)	1,644,670	600,000	1,044,670					
3. Plan and Construct Ellsworth Correctional Work Facility	40,275,498	5,727,877	2,185,000	2,185,000	2,185,000	2,185,000	2,185,000	23,622,621
4. Plan and Construct a New Correctional Facility and a Mental Health Facility or Facilities(DDC)	129, 176, 501	15,426,501	6,600,000	6,600,000	6,600,000	6,600,000	6,600,000	80,750,000
Subtotal	\$174,799,469	\$21,944,378	\$13,342,470	\$8,785,000	\$8,785,000	\$8,785,000	\$8,785,000	\$104,372,621
(Note: Project costs for the Ellsworth Co payments for amortization of bonds		acility and the n	ew correctional	and mental h	ealth facilit	ies reflect e	stimated debt	service
8. NEW PROJECTS REQUESTED FOR FINANCING IN FISCAL YEARS 1990-95								
1. Major Maintenance, Special Repairs, and Improvements for Correctional Institutions(DDC)	14,500,000	99000	2,500,000	3,000,000	3,000,000	3,000,000	3,000,000	
2. Purchase/Renovate Facility for Hichita Hork Release/Community Resi- dential Center(DDC)	450,000	1,700,000						
3. Expand Infirmary(KSIR)	545,061		216, 110	328,943				
4. Install New Roof on Water Reservoir (KSP)	214,118		214,118					



AGENCY: Department of Corrections (Systemwide)

PROJECT TITLE	ESTIMATED PROJECT COST	PRIOR YEARS			PLAN PERIOD			SUBSEQUENT YERRS
			FY 1991	FY 1992	FY 1993	FY 1994	FY 1995	
B. NEW PROJECTS REQUESTED FOR FINANCING IN FISCAL YEARS 1990-95 (CONTINUED)								
5. Construct Pre-Treatment Facility(KSP)	456,847		456,847					
6. Hazardous Waste Site Studies(KSP)	315,000		. 70,000	140,000	105,000			
7 / Vinderground Fuel Tank Upgrade and Replacement (DDC)	300,000		100,000	100,000	100,000			
8. Expand Waste Water Treatment Plant at Toronto Honor Camp(DDC)	98,800		98,800					
9. Install Security Lighting and Fencing (SRDC)	112,862		112 ,8 62					
10. Engineering Study-Mastewater Treat- ment Plant(KSP)	33,346		33,346					
11. Construct Sludge Handling Expansion (KSP)	275,000		275,000					
12. Perimeter Road Paving(HCMF)	23,703		23,703					
13. Construct Commodities Distribution Center(DDC)	×			×				
14. Food Service Study/Renovate Kitchen Rrea in Maximum Security Complex (KSP)	629,797			43,733	586,064			
15. Food Service Study/Renovate Kitchen, Area in Maximum Security Complex (KSIR)	525,000			25,000	500,000			



RGENCY: Department of Corrections (Systemwide)

SUBSEQUENT ESTIMATED PLAN PERIOD YEARS PROJECT TITLE PROJECT COST PRIOR YEARS FY 1995 FY 1994 FY 1991 FY 1992 FY 1993 : NEW PROJECTS REQUESTED FOR FINANCING IN FISCAL YEARS 1990-95 (CONTINUED) 116. B & C Cellhouse Plumbing Renovation 671,948 328,846 1,000,794 117. Renovate D Cellhouse to Include All 1,800,022 395, 120 New Plumbing and Cellfronts(KSP) 2, 195, 142 189,974 118. Expand MSF Kitchen and Canteen(KSIR): 189,974 119. Construct Central Maintenance Build-364,089 725,850 1,089,939 ing(KSIR) 120. Plan and Construct Engineers Ware-974,610 663,390 1,638,000 house and Repair Shops(KSP) 58,413 (21. High Mast Lighting at Quonset(NCF) 58,413 122. Renovate Basement of Inside Service 510,400 510,400 Building for Innate Activities(KSP) 23. Plan and Construct New Inmate Activity Area for Medium Security 73,834 73,834 Complex(KSP) 124. Plan and Construct New Laundry Distribution Facility for Medium 73,834 73,834 Security Complex(KSP) 25. Handicapped Access Modifications 214,674 208,540 (KSIR) 423,214 26. Install Elevators for Handicapped

335,383 :

335,383 :



Access(KSP)

AGENCY: Department of Corrections (Systemwide)

:	PROJECT TITLE	ESTIMATED PROJECT COST	PRIOR YEARS			PLAN PERIOD			SUBSEQUENT YEARS
				FY 1 9 91	FY 1992	FY 1993	FY 1994	FY 1995	
8.	NEW PROJECTS REQUESTED FOR FINANCING IN FISCAL YEARS 1990-95 (CONTINUED)								
27.	Concrete Quonset Parking(NCF)	89,814			89,814				
28.	Pave Road, Parking, and Sidewalks- Stockton Correctional Facility(DDC)	99,703		:	99,703				
29.	Demolition of Sunflower and Redwood Buildings(KCIL)	86,250			96,250				
30.	Renovate Laundry(KSP)	349,230				349,230			
31.	Construct Stairway to Roof Tower and Expand Visiting Room, Captain's, Office, and Classification and Records(KSIR)	713,066				380,340	332,726		
32.	Construct New Administrarion Build- ing(SRDC)	889,743				889,743			
33.	Renovate Administration Building (KCIL)	1,060,044				1,060,044			
34.	Administration Building Basement Remodel and Handicapped Ramp(KCVTC)	491,119				491,119			
35.	Construct Recreational Facility at MSF(KSIR)	967,336				617,311	250,025		
36.	Construct Minimum Security GYM and All Purpose Building(NCF)	507,150				507,150		1	
37.	Construct Maintenance Building(NCF)	492,182				492,182			

AGENCY: Department of Corrections (Systemwide)

PROJECT TITLE	ESTIMATED PROJECT COST	PRIOR YEARS			PLAN PERIOD			SUBSEQUENT YEARS
			FY 1991	FY 1992	'FY 1993	FY 1994	FY 1995	
B. NEW PROJECTS REQUESTED FOR FINANCING IN FISCAL YEARS 1990-95 (CONTINUED)								
38. Construct Maintenance Storage Build- ing(KSIR)	64,702				64,702			
39. Construct Addition to Transportation Building(HCMF)	292,456		:		292,456			
40. Construct Supply Warehouse(NCF)	816,092				816,092			
41. Install Elevators in Education and Manpower Facilities(KSIR)	200,361				160,728	39,633		
42. Pave Service Roads and Parking Lots (KSIR)	183,508				183,508			
43. Plan and Construct New Power House (KCIL)	×					×	×	
44. Expand Hater and Sewage System(NCF)	333,684					333,684		
45. Architects Fee for Renovation of Existing Administration Building (KSP)	136,767					136,767		
46. Construct Enclosed Metal Building (KSIR)	150,742					150,742		
47. Construct New Bridge North of Dog Kennels(KSP)	230,386					230, 386		
48. Construct New Bridge to Dormitory #2 (KSP)	249, 193					249,193		

AGENCY: Department of Corrections (Systemuide)

PROJECT TITLE	ESTIMATED PROJECT COST	PRIOR YEARS			PLAN PERIOD			SUBSEQUENT YEARS
			FY 1991	FY 1992	FY 1993	FY 1994	FY 1995	
8. NEW PROJECTS REQUESTED FOR FINANCING IN FISCAL YEARS 1990-95 (CONTINUED)								
49. Plan and Construct New Access to 0 Building(KSP)	72 ,000					72,000		
50. Pave Roads(NCF)	98,356		:			98,356		
51. Pave Perimeter Security Road(KSP)	180,747		• • •			180,747		
52. Pave Access Road from Main Complex to State Route #5(KSP)	112,968					112,968		
53. Construct New Housing Unit(KCVTC)	1,790,329						1,790,329	`
54. Construct Recreational Facility(Or Renovate R & T Building) for Maximum Security Complex(KSP)	1,838,245						1,838,245	
55. Install Anti-Climb Mesh on Inside of All Perimeter Fencing Systems(KSP)	120,000						120,000	
56. Construct Roofs Over Yard Area at Medium Complex Living Units(KSP)	450,000						450,000	
57. Construct Facility to House Personnel, Training, and Engineer- ing Departments(KSIR)	948,891						426,530	522,361
58. Construct Building to House Canteen and Inmate Programs(KSIR)	409,880						408,890	
59. Construct Vocational Horticulture Building and Greenhouse(KSIR)	217,236						103,295	113,941

8.4

RGENCY: Department of Corrections (Systemuide)

SUBSEQUENT **ESTIMATED** YEARS PLAN PERIOD PRIOR YERRS PROJECT COST PROJECT TITLE FY 1995 FY 1993 : FY 1994 : FY 1992 FY 1991 NEH PROJECTS REQUESTED FOR FINANCING IN FISCAL YEARS 1990-95 (CONTINUED) :60. Renovate and Expand Outside Dormi-750,000 750,000 tory #2(KSP) 1,790,000 \$4,100,794 : \$9,174,490 : \$12,923,549 : \$5,187,227 : \$8,887,279 \$636,302 \$41,359,641 Subtotal \$17,443,264 :\$17,959,490 :\$21,708,549 :\$13,972,227 :\$17,672,279 :\$105,008,923 \$216, 159, 110 : 23,743,378 Total- All Projects :× Estimates not yet available

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STATE INSTITUTIONS BUILDING FUND

Joint Committee on State Building Construction FY 1991 Recommendations

System No. Institution Project	Project	-	FY 1991 Request		FY 1991 Gov. Rec.		FY 1991 omm. Rec.	
		Mental Health and Retardation Services						
S-1 S-2 S-3 S-4 S-5 S-6 S-7	MHRS MHRS RMHF YCAT KNI PSH KNI	Systemwide Repair and Rehabilitation ^(a) Systemwide Program Requirements Addition and Remodeling - Special School Replace HVAC System Work/Recreation/Activity Therapy Facility Addition to Cafeteria New Building for Maintenance Shops and Clothing Facility	\$	5,174,000 1,713,200 903,700 687,700 135,000* 72,500*	\$	5,019,100 388,500 903,700 	\$	5,174,000 388,500 903,700
S-8 S-9 S-10 S-11 S-12 S-13 S-14 S-15 S-16 S-17	PSH YS PSH LSH YCAA TSH TSH MHRS MHRS MHRS	New Building for Maintenance Shops Youth Offender Boot Camp - Planning Replace Chestnut Building Remodeling and Addition - Dillon Building Remodeling and Addition - School Building Remodel Smith-Wilson Remodel Biddle Building Systemwide Repair and Rehabilitation (a Systemwide Program Requirements Razing Program		500,000* 150,000* 36,400* 194,000* 74,500* 451,900 83,300* 5,989,000 1,821,100 192,300	<u>-</u>	- - - - - - - -	-	
		SUBTOTAL - MHRS	<u>\$</u>	18,679,000	<u>\$</u>	6,311,300	\$	6,466,200
		Social and Rehabilitation Services						
S-1 S-1 S-1 S-1 S-1 S-1 S-1 S-1 S-1 S-1	KIB KIB RCB RCB RCB KVRC KVRC KVRC CAO	Remodel Workshop Remodel Warehouse/Add AC Overhaul HVAC - Training Bldg. Remodel Dorm Restrooms Replace Dorm Windows Paint Dormitory Fire Safety - Living Areas Remove Oil Tank Replace Boiler Roof Repairs Exterior Paint/Replace Doors Pave Parking Lot SUBTOTAL - SRS ^(b)	\$ \$	6,500 26,700 21,000 3,500 9,400 22,400 30,800 18,500 101,700 90,400 18,100 16,900	\$	6,500 26,700 21,000 3,500 9,400 22,400 30,800 18,500 101,700 90,400	\$	6,500 26,700 21,000 3,500 9,400 22,400 30,800 18,500 101,700 90,400 18,100 16,900
A-1		Kansas Soldiers' Home Repair and Rehabilitation	\$	50,000	\$	50,000	\$	50,000
		Kansas School for the Deaf						
A-1 A-2 A-3 A-4 A-5		Major Maintenance Replace Electrical Switch Asbestos Removal Replace Telephone System Plan and Construct New	\$	50,000 38,000 40,000 50,000	\$	50,000 	\$	50,000
A-6 A-7		School and Dorm Remove Architectural Barriers		261,000* 250,000				77 77
A-8		Renovate Old Vocational School SUBTOTAL - School for the Deaf	<u>\$</u>	340,000 1,029,000	\$	50,000	\$	50,000

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System No.	Institution	Project		FY 1991 Request		FY 1991 Gov. Rec.		TY 1991 omm. Rec.
		Kansas School for the Visually Handicappe	<u>ed</u>					
A-1 A-2 A-3		Major Maintenance Replace Roof - Brighton Asbestos Removal	\$	50,000 55,000 100,000	\$	50,000 	\$	50,000
A-4 A-5		Waterproof and Tuckpoint Replace Roof - Johnson		25,000 37,600		25,000 37,600		25,000 37,600
A-6 A-7 A-8		Pavement Repair Pool Repairs Replace Roof - Vogel SUBTOTAL - School for the		16,000 16,000 70,300		<u>-</u> 	-	
		Visually Handicapped	<u>\$</u>	369,900	<u>\$</u>	112,600	\$	112,600
	TOTAL - SIBF	- FY 1991	<u>\$</u>	20,543,800	<u>\$</u>	6,854,800	<u>\$</u>	7,044,700
	Beginning Bala Receipts [©] Prior Appropria				\$	2,145,174 4,994,619 50,000	\$	2,145,174 5,307,275 50,000
	TOTAL AV Less: New Re	/AILABLE commendations			\$	7,089,793 6,854,800	\$	7,402,449 7,044,749
	ENDING E	BALANCE			<u>\$</u>	234,993	<u>\$</u>	<u>357,749</u>

- * Indicates Multiyear Project
- a) See Attachment A for project detail.
- b) For FY 1991 the agency requests a single line item appropriation for these projects. Subsequent to the agency's budget submittal, the Division of Architectural Services determined that an additional \$47,520 would be required for the KVRC boiler replacement project. The Governor recommends \$330,900 as a single line item for these projects. The Committee recommends \$365,900 as a single line item for these projects.
- c) The Governor's recommendation for receipts reflects a decrease in the SIBF mill levy from .5 in tax year 1989 to .2125 for tax year 1990. The Committee's recommendation for receipts reflects a decrease in the SIBF mill levy from .5 in tax year 1989 to .25 in tax year 1990.

INSTITUTIONAL REPAIR AND REHABILITATION SYSTEM WIDE

FY 1991 CAPITAL IMPROVEMENTS MENTAL HEALTH AND RETARDATION SERVICES AND YOUTH SERVICES

Major Maintenance System Wide (Division III) (See MH&RS DA-418B for List)	S-1	\$4,024,900	Major Maintenance System Wide (Division III) (See MH&RS DA-418B for List)	S-14	\$4,657,300
Re-roofing System Wide (Division IV) (See MH&RS DA-418B for List)	S-1	\$ 728,000	Re-roofing System Wide (Division IV) (See MH&RS DA-418B for List)	S-1 4	\$ 673,700
Institutional Equipment Replacement and Acquisition System Wide (Division V) (See MH&RS DA-418B for List)	s-1	\$ 339,900	Institutional Equipment Replacement and Acquisition System Wide (Division V) (See MH&RS DA-418B for List)	S-14	\$ 433,000
Code Compliance System Wide (Division VI) (See MH&RS DA-418B for List)	s-1	\$ 81,200	Code Compliance System Wide (Division VI) (See MH&RS DA-418B for List)	S-14	\$ 225,000
TOTAL S-1		\$5,174,000	TOTAL S-	14	\$5,989,000

S-1 - \$5,174,000

S-14 - \$5,989,000

TOTAL \$11,163,000



PROGRAM REQUIREMENTS SYSTEM WIDE (DIVISION VII)

FY 1991 CAPITAL IMPROVEMENTS FOR MENTAL HEALTH AND RETARDATION SERVICES AND YOUTH SERVICES

YCAA	S2-1	Add an Intercom System in Sequoia,	\$ 49,200	TSH	s2 - 11	Remodel Former Kitchen Area, Eastman Building	\$ 37,500
		Sycamore, Cottonwood and Redwood Cotta	ages			for Offices Security Department	
OSH	S2-2	Remodel Dining Area of Biddle Cafeteria	\$ 51,300	YCAA	S2-12	Remodel Social Service Building	\$153,500
				TSH	S2-13	Convert Four Bed Patient Dormitories Into	\$ 25,400
WSHETC	S2-3	Improvement Resident Privacy in Unit "A" (Juniper Dorms and Restrooms	\$198,400			Two Bed Rooms in Ray and Brigham Adolescent	
				YCAA	S2-14	Remodel Area in Administration Building for	\$ 3,80
rzh	52 -4	Jung Building Security Improvements	\$125,200			Fire Resistant Store Room	·
WSHATC	S2-5	At Medical Services Building, Add	\$ 14,300	YCAA	S2-15	Construct and Install New Walk and Steps from	\$ 3,100
		Adjustable Lift at Service Dock		•		Parking Lot Between Oak and Hickory Cottages to Connect to Present Sidewalks	
TSH	S2-6	Add Ten Parking Stalls at Jarrett	\$ 22,300				
		and Six at Sullivan Building		YCAT	S2-16	Addition and Remodeling of Dietary Facility (Phase 1 of 2)	\$267,900
YCAB	S2-7	Carpet School Library and In-Service	\$ 6,500				
		Education Area Located in Administration Building		TSH	S2-17	Replace Existing Gravel Parking Lots East of Awl and South of Brigham Building with New Concrete Curb and Gutter and Asphalt Surfa	\$154,400
TSH	നാം	Add Air Conditioning to Southard	\$ 80,300			NEW CONCRETE COMP and Concrete and Aspent Source	
1511	S2-8	Kitchen	Ų (IO),300	OSH	S-18	Add an Outdoor Activity Area for Residents	\$ 36,300
LSH	S2-9	Construct Paved Outd-or Recreation	\$ 53,100	YCAT	S-19	Add a New Staff Parking Lot with Lighting	\$279,900
		Areas for Dillon and Jung Building		<u> </u>		Outside of New Security Fence	\$38 9, 5∞
WSHLTC	S2-10	Add Surfaced Access Road North of	\$ 42,200				
		Timbercreek to Juniper Complex				SUB-TOTAL	\$961,80 . \$1,070,4∞
						TOTAL S2	\$1,604,600
		SUB-TOTAL	\$642,800				1,713,200

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ATTACHMENT "B" (CONTINUED) - 2 -

PROGRAM REQUIREMENTS SYSTEM WIDE (DIVISION VII) FY 91 CAPITAL IMPROVEMENTS

MENTAL	HEALTH AN	RETARDATIO	N SERVICES	AND YOUTH	SERVICES

PSH&TC	s15-1	Surface Existing Gravel Roads North Loop Around Six North Cottages and	\$178,100	YCAT	S15 - 10	Remodel the Volunteer Center for a New In- Service Training Area	\$136,700
		Drive From Present Concrete Road to Laundry Building		TSH	s15-11	Revamp Dock at Southard Kitchen	\$ 8,300
PSHETC	S15-2	Surface Existing Gravel Parking Areas at Resident Cottages	\$ 87,100	TSH	S15-12	Install Water Softeners at Eastman and Southard Kitchen	\$ 15,900
WSHATC	S15-3	In Holly D Unit, Add Sidewalk From Service Entrance to Parking Lot and Sun Porch	\$ 9,300	PSH&TC	S15-13	Install Signage System at Entrance Gates and on Grounds	\$ 50,400
		Val 1 4 4 1		LSH	S15-14	Relocate Streets and Parking Facility	\$285,600
WSH&TC	S15-4	Build Exit Ramps at East and South	\$ 17,400				
		Wings Treatment Building		YCAA	S15-15	Remodel Activity Therapy Building (Formerly Allied Clinical Building)	\$175,300
TSH	S15-5	Provide Outside Activity Area for Simmel Boys, Ray Building (Shared by Other Residents)	\$ 7,600	LSH	S15-16	Install Dust Collection System Carpenter Shop	\$ 6,700
				PSH&TC	S15-17	Surface Existing Gravel Access Road to 32nd St.	\$ 71,200
TSH	S15-6	Modify North Topeka State Hospital MacVicar Entrance	\$ 35,800	WSHETC	S15-18	Continue Campus Tree Program	\$ 5,000
WSH&TC	S15-7	Install Canopy Over Sliding Door on West End of Medical Services Building	\$ 3,400	WSHATC	S15-19	Install Exterior Lighting for Patios in Juniper Complex	\$ 10,400
WSH&TC	S15-8	Addition to Maintenance Building for Bus and Van Workshop	\$ 58,200	WSHATC	S15-20	Improve Resident Privacy in Holly Building Dorms and Replace Ceilings in Day Rooms	\$308,700
LSH	S15-9	Replace Stage Curtain and Auditorium	\$ 18,000				
		Drapes			•	SUB-TOTAL :	\$1,074,20
							Promet !

\$414,900 SUB-TOTAL

TSH	S15-21	Add Vestibule to the North and West Entrance to the Topeka Area Office	\$ 54,500
LSH	S15-22	Infectious Waste Disposal System	\$ 36,100
LSH	S15-23	Improve Ventiliation and Air Condition the Activity Therapy Building Gymnasium	\$ 93,500 J
LSH	S15-24	Enlarge Jung Building Parking Lot	\$ 21,300
TSH	S15-25	Construct a Parking Lot South of the Erickson Complex and Add A Connecting Road To Center Drive	\$ 50,400
TSH	S15-26	Modify Road at Woodward and Provide Off-Street Emergency Parking	\$ 39,200
TSH	S15-27	Add Connecting Road from Center Circle Drive to Outer Circle Drive	\$ 37,000
		SIB-TOTAL	\$332,000
		sl5 total \$1	L,821,000

ATTACHMENT "B" (CONTINUED) - 3 -

PROGRAM REQUIREMENTS SYSTEM WIDE (DIVISION VII)
FY 91 CAPITAL IMPROVEMENTS
MENTAL HEALTH AND RETARDATION SERVICES AND YOUTH SERVICES

\$2 \$1,604,600 \$15 \$1,821,100 ------\$3,425,700

RAZING SYSTEM WIDE (DIVISION IX)

FY 1991 CAPITAL IMPROVEMENTS FOR MENTAL HEALTH AND RETARDATION SERVICES AND YOUTH SERVICES

LSH	S16-1	Remove Railroad Bridge	\$ 20,200
LSH	S16-2	Remove Tunnel from Allen to Lee	\$ 25,400
YCAT	S16-3	Raze Storage Annex Building and Enlarge Parking Area	\$ 10,800
LSH	S16-4	Raze Staff Residences 401 thu 410	\$ 38,200
LSH	S16-5	Raze Sewage Disposal Plant	\$ 88,400
LSH	S16-6	Raze Old Bakery Addition to the Volunteer Building	\$ 9,300
		TOPAL S16	\$192,300



CAPITAL IMPROVEMENTS

<u>Project</u>	Amount Requested FY 1991		Governor's Recommendation FY 1991	
Roof Repairs:				
Clay Center Armory	\$	47,495	\$	47,495
Topeka Federal Warehouse		110,486	•	110,486
Beloit Armory		46,229		46,229
Dodge City Organizational		•		.0,220
Maintenance Shop #13		13,932		13,932
Topeka Armory		81,692		81,692
Armory Structural Repairs:				J.,502
Neodesha		30,000		_
Gamett		59,653		
Armory Storage Construction		20,950		
Asphalt Repairs		60,783		_
Total	\$	471,220	\$	299,834
Funding				
State General Fund	\$	471,220	\$	249,834
Other Funds		_	·	50,000
Total	\$	471,220	\$	299,834

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and wage request would support 37.0 FTE positions, an increase of 2.0 FTE over the number approved for FY 1990. The 2.0 new FTE positions are Criminalist I (\$30,624 each) associated with the request for DNA technology. The FY 1991 salary and wage budget also includes funding for position actions (\$13,856) and longevity payments (\$9,920). The agency requests a 1 percent turnover rate for FY 1991 (\$13,724) and FY 1990 (\$12,236). (Staff Note: Actual salary savings in FY 1989 were \$122,191 or 11.4 percent. There were several positions vacant for portions of FY 1989.)

Other Operating Expenditures. The agency requests \$677,825 for OOE in FY 1991 and \$325,291 in FY 1990. Actual FY 1989 expenditures were \$796,191. The FY 1991 request includes \$69,150 for travel and subsistence, a 47.1 percent increase over estimated FY 1990 expenditures of \$47,000. Actual FY 1989 expenditures were \$53,038. For FY 1991, the agency requests \$185,753 for professional and scientific supplies (of which \$44,000 is for DNA), an increase of \$65,694 over the FY 1990 estimate. Actual FY 1989 expenditures were \$129,378. For FY 1991, the agency requests \$335,360 for capital outlay. For FY 1990, the agency estimates expenditures of \$99,750 and actual FY 1989 expenditures were \$498,126. The FY 1991 request for capital outlay includes \$85,060 for equipment associated with DNA and \$335,360 for other laboratory equipment for the Topeka and Great Bend labs. (Staff Note: Actual FY 1989 expenditures for capital outlay reflect a federal grant of \$285,000 for the purchase of laboratory equipment). The agency requests \$87,562 for all other items in FY 1991 and \$58,482 for these same items in FY 1990. Actual FY 1989 expenditures were \$115,649.

agency's FY 1990 estimate. The Governor's FY 1991 recommendation includes no funding for the requested new positions or position actions, but funds step movement salary increases of 2.5 percent and the across-the-board salary increase of 1.5 percent for classified employees (\$50,386); longevity payments (\$12,003); and a turnover rate of 4 percent (\$51,871). The FY 1990 salary and wage recommendation includes a turnover rate of 4 percent (\$49,416). The Governor's FY 1991 and FY 1990 recommendations include reduced employee health insurance rates.

The Governor recommends \$263,039 for other operating expenditures in FY 1991 and \$325,291 in FY 1990. The Governor recommends expenditures of \$34,240 for travel and subsistence, a decrease of \$34,910 from the agency's FY 1991 request; the Governor concurs with the agency's FY 1990 estimate. The Governor recommends \$120,691 for professional and scientific supplies, a decrease of \$65,062 from the agency's FY 1991 request; the Governor concurs with the agency's FY 1990 estimate. The Governor recommends \$54,000 for The Governor recommends \$54,000 for capital outlay in FY 1991 for replacement of laboratory equipment and concurs with the agency's FY 1990 estimate of \$99,750. The Governor recommends expenditures of \$54,108 for all other items in FY 1991 and \$58,482 in FY 1990.

CAPITAL IMPROVEMENTS

Project	Amount Requested FY 1991		Governor's Recommendation FY 1991	
Acquisition of Building Debt Service Payment	\$	1,300,000	\$	- 314,757
<u>Financing</u> State General Fund	\$	1,300,000	\$	314,757

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CAPITAL IMPROVEMENTS

Project		mount quested Y 1991	Governor's Recommendation FY 1991	
Special Maintenance - Statehouse,				
Judicial Center, Printing Plant,				
and Cedar Crest	\$	225,000	\$	
Stone and Misc. Exterior Repair -		200 000		200.000
Statehouse Interior Repairs and Renovation		300,000		300,000 ~
Statehouse		75,000		75,000
Parking Lot at 7th and Van Buren		385,000		70,000
Capitol Complex Master Plan - Phase II		434,000		
Feasibility Study - Agency		•		
Consolidation in Wichita		30,000		30,000 -
Structural Modifications -				
Statehouse Dome		360,000		-
Remodeling – Judicial Center Subtotal – State General Fund	•	1 000 000		251,113
Subtotal - State General Fund	<u>a</u>	1,809,000	\$	656,113
Debt Service Payment - Parking Lot				
7th and Van Buren	\$	68,640	\$	68,640
Subtotal - State Buildings Operating Fund	\$	68,640	\$	68,640
- , -				
Special Maintenance - Docking, Landon,	_		_	
Forbes, Heating Plant Buildings	\$	200,000	\$	-
Replace Building Chillers and		400.045		400.040
Controls - Docking Bldg. Debt Service Payment - Renovation		189,945		189,945
Docking Bldg.		196,409		196,409
Subtotal - State Bldgs. Depreciation Fund	\$	586,354	\$	386,354
Castotal Clair Stage, Depressation : and	¥	0001004	<u> </u>	<u> </u>
Debt Service Payment - Elevator				
Renovation Wichita Office Building	\$	42,516	\$	(b)
Purchase Land for Additional Parking -		165,000		(b)
Wichita State Office Building				`.
Renovate Parking Lots - Wichita		616,000		:
State Office Building		05 000		
Reroof Wichita State Office Building Install Passenger Elevator Wichita		85,800		
State Office Building		89,000		
Miscellaneous Projects - Wichita State		03,000		
Office Building		39,000		_
Subtotal - Wichita State Office Bldg. Fund		1,037,316 ^d		_
TOTAL (All Funds)	\$	3,501,310	\$	-
Financing				
State General Fund	\$	1,809,000	\$	656,113
State Buildings Operating Fund		68,640		68,400
State Buildings Depreciation Fund		586,354		386,354
Wichita State Office Building Fund TOTAL	•	1,037,316 ^d 3,501,310	-	(b)
IOIAL	2	3,301,310	3	1,110,867 \in

- a) This project totaling \$251,113 is included in the Judicial Branch's FY 1991 capital improvement request.
- b) The Governor recommends that this project be included in the Department of Social and Rehabilitation Services' budget.
- d) This figure represents total outright expenditures for projects requested in FY 1991. The agency suggests that debt financing be secured through the Kansas Development Finance Authority for all of the requested FY 1991 projects, except for the debt service payment on the elevator renovation. Debt financing is necessary because the receipts to the Wichita State Office Building Fund are not adequate to fund the projects outright. The combined projects would be financed over an eight year period with annual payments of \$173,500. The FY 1991 payment would be \$86,750, half of the remaining annual payments.

OTHER INFORMATION

Department of Administration Building Funds

A variety of special revenue funds are involved in the operation and capital improvements of state buildings under the jurisdiction of the Department of Administration. The following paragraphs identify the funds, describe their uses, indicate their revenue source, and list their statutory reference.

State Buildings Operating Fund (K.S.A. 75-3654). The State Buildings Operating Fund is the fund to which collections are credited that result from renting space to various state agencies. Although the fund is created by K.S.A. 75-3654, authority to deposit revenue to the fund is contained in various sections (i.e., K.S.A. 75-3615, 75-3638, 75-3636, and 75-3650), which specify that revenue collected from rental of the Docking State Office Building, Forbes property, and the Landon State Office Building be deposited in the State Buildings Operating Fund. This fund is traditionally used for operating expenses (principally salaries, utilities, security contracts, and supplies) related to the above-mentioned buildings. Additionally, K.S.A. 75-3650 specifies that the fund shall be used to pay principal and interest on loans resulting from acquisition of the Landon State Office Building. Typically, expenditures are not made from this fund for capital improvements.

State Buildings Depreciation Fund (K.S.A. 75-3655). The State Buildings Depreciation Fund receives its revenue from transfers from the State Buildings Operating Fund. The actual transfer amount is determined by the Secretary of Administration but it cannot be less than 5 percent of the collections for rental in the state buildings from which the State Buildings Operating Fund receives its revenue. Expenditures are limited to capital improvements, maintenance, and replacement of depreciable machinery at the Docking State Office Building, Forbes properties, and the Landon State Office Building.

Buildings and Grounds Fund (K.S.A. 75-3765 and 75-3768). The Buildings and Grounds Fund receives rental collections from agencies involved in building rental, other than for the buildings covered by the State Buildings Operating Fund. Additionally, it receives collections from state employees renting space in state-owned parking lots. Presently, the fund receives revenue from rental of two Topeka storage facilities located at 1016 North Kansas Avenue and 3440 East Tenth. The fund finances operating expenditures related to storage and other facilities and the parking lots. Additionally, the fund is used for capital improvements related to parking lots, principally repaving.

Property Contingency Fund (K.S.A. 75-3652). The Property Contingency Fund was created to receive the revenue from the sale of the properties in the 500 block of Kansas Avenue to the City of Topeka. The fund was to be used for repayment of indebtedness on that property. Remaining funds are to be used for supplemental rents, moving costs, equipment, space modification, remodeling, and other costs associated with moving state agencies. The Property Contingency Fund is allowed to retain interest earned on its fund balance.

Wichita State Office Building Fund (1989 Session Laws, Chapter 16, Section 6(b)). The Wichita State Office Building Fund is the fund to which collections are credited that result from renting space to the Department of Social and Rehabilitation Services. In FY 1985, the state leased the building to serve as the Wichita State Office Building due to the number of state agencies located in the Wichita area. Initially, agencies which occupied the building were the Department of Social and Rehabilitation Services (SRS), Department of Health and Environment, Kansas Corporation Commission, Department of Revenue, Securities Commission, and the Kansas Bureau of Investigation. The building was purchased by the state in 1987 and is currently occupied solely by SRS. The 1989 Legislature transferred the operation of the Wichita State Office Building from the Department of Administration to SRS. The responsibility for the debt service payment on the building and capital improvements remain with the Department of Administration.

Construction Defects Recovery Fund (K.S.A. 75-3785). The Construction Defects Recovery Fund was created for the deposit of all proceeds received by state agencies for construction defects. Basically, the law provides for the correction or repair of defects in state buildings or facilities and for expenditures in support of litigation concerning state construction projects.

Agency: Department of Transportation

Project	Amount Requested FY 1991	Governor's Rec. FY 1991	Committee Rec. <u>FY 1991</u>
Construct Subarea Shop - Hutchinson Relocate Subarea Site - Ottawa Reroof Buildings Remodel, Insulate, and Weatherproof	\$ 485,574 576,736 311,237	576,736	\$ 485,574 576,736 311,237
District Shop - Norton Renovate Mechanical Systems; Insulate and Weatherproof District	481,148	460,000	460,000
Office - Norton	247,116	232,985	232,985
Insulate and Weatherproof Buildings Remodel Area Office and Shop	454,630		365,000
Buildings Purchase Land for Area/Subarea	476,716	476,716	476,716
Complex - Kansas City Replace Subarea Chemical Storage	150,000	150,000	150,000
Buildings Construct Electronic Repair Shop -	565,315	565,315	565,315
Norton Construct Storage Buildings at Area	117,844	117,844	117,844
Shop Locations with Subareas Renovate Air Handling Unit in District	207,590	207,590	207,590
Paint Shops Revise Main Electrical Service to Area	81,021	81,021	81,021
and Subarea Shops - Mankato Remodel Highway Patrol Division	38,915	38,915	38,915
Office - Topeka Remodel Highway Patrol Division	23,600	23,600	23,600
Office - Chanute Addition to Highway Patrol Division	21,500	21,500	21,500
Office - Wichita	190,000	190,000	190,000
Construct Highway Patrol Vehicle Garage - Colby TOTAL Buildings	2,100 \$ 4,431,042		\$ 4,304,033
Financing			
State Highway Fund	\$ 4,431,042	\$ 4,304,033	\$ 4,304,033

Construct Subarea Shop - Hutchinson

The agency requests \$485,574 in FY 1991 to construct a six-stall subarea shop on approximately 12 acres of land on a site yet to be chosen. The 1989 Legislature approved \$48,000 for the purchase of land in FY 1990. The existing 5,278-square-foot subarea facility near K-96 in west Hutchinson will be converted into the

The FY 1991 request includes, \$66,951 for rents, \$52,886 for repairs, \$9,633 for fees for professional services, \$52,869 for utilities, \$45,235 for laundry services (an increase of \$40,250), and \$7,018 for other costs.

- 6. Commodities. The agency requests \$121,752 for commodities in FY 1991, an increase of \$9,459 above the revised FY 1990 estimate of \$112,293. Actual FY 1989 costs were \$238,801. The FY 1991 request includes \$30,964 for clothing, \$14,775 for food, \$10,500 for maintenance materials, \$11,241 for vehicle supplies and fuel, \$24,952 for office supplies, and \$29,320 for other supplies.
- 7. Capital Outlay. The agency requests \$234,853 for capital outlay in FY 1991, an increase of \$134,553 above the FY 1990 estimate of \$100,300. Actual FY 1989 costs were \$181,347. The FY 1991 request includes \$5,229 for office furniture to equip a proposed new office in Hays, \$10,265 for other office furniture and equipment, \$18,227 for field equipment, \$7,000 for two used replacement sedans, \$21,600 to replace six portable scales, \$115,200 to replace three fixed scales, and \$57,332 to replace four sedans.
- 6. The Governor recommends \$85,844 for commodities in FY 1991, a reduction of \$35,908 from the agency's request. The recommendation includes \$30,964 for clothing, \$11,830 for training center food, \$10,500 for maintenance materials, \$8,500 for vehicle supplies, \$12,000 for office supplies, and \$12,050 for all other supplies. For FY 1990 the Governor's recommendation of \$101,430 is a reduction of \$10,863 from the agency's estimate.
- 7. The Governor recommends \$24,917 for capital outlay in FY 1991, a reduction of \$209,936 from the agency's request. The Governor recommends \$1,617 for 21 rechargeable flashlights, \$1,700 for 17 CB radios, and \$21,600 for six portable scales.

CAPITAL IMPROVEMENTS

Proj ect	Amount Requested FY 1991		Governor's Recommendation FY 1991	
MCIT Port of Entry Improvement at Liberal ^(a) MCIT Construct New Port of Entry	\$	_	\$	307,250
Building at Belleville (a Replace Driveway at Olathe MCIT				1,175,400
Scalehouse Replace Driveway at Caney MCIT		62,700		62,700
Scalehouse Total	\$	52.800 115.500	\$	52.800 1,598,150
Funding:				
Motor Carrier Inspection Fund (State Highway Fund)	\$	115,500	\$	1,598,150

The Governor's recommendation would shift these two projects, approved for FY 1990, to FY 1991.

\$1,392,268 and \$1,326,250; Title III Dislocated Workers, \$0 and \$726,969; and Title III Dislocated Workers Discretionary Fund, \$0 and \$633,418. (Staff Note: The agency states that some funds from this fund may be expended in FY 1991 and that the agency will need expenditure authority from this fund in FY 1991.) Actual FY 1989 expenditures totaled: Title II-A, \$10,965,625; Title II-B, \$3,971,031; Title III (EDWAA), \$0; Title III Dislocated Workers, \$1,378,779; and Title III Dislocated Workers Discretionary Fund expenditures of \$671,053.

CAPITAL IMPROVEMENTS

Project	Amount Requested FY 1991	Governor's Recommendation FY 1991	
Replace Ground and Rooftop Air Conditioning Units at Topeka ESSI Office TOTAL - Reed Act Fund - Federal	\$ 123,360 \$ 123,360	\$ 123,360 \$ 123,360	
Funding Reed Act Fund - Federal TOTAL	\$ 123,360 \$ 123,360	\$ 123,360 \$ 123,360	

Agency: Department of Corrections Bill No. 2729 Bill Sec. 36

Analyst: Mills Analysis Pg. No. 519 Budget Pg. No. 142

Expenditure Summary	Agency Req. FY 90	Governor's Rec. FY 90	Subcommittee Adjustments
All Funds:			
State Operations Aid to Local Units Other Assistance	\$ 46,416,310 10,943,098 	\$ 45,525,733 8,331,758	\$ 14,178
Subtotal - Operating	\$ 59,359,408	\$ 53,857,491	\$ 14,178
Capital Improvements Total	22,024,716 \$ 81,384,124	17,794,716 \$ 71,652,207	<u>\$ 14,178</u>
State General Fund:			
State Operations Aid to Local Units Other Assistance Subtotal - Operating Capital Improvements	\$ 37,619,454 10,943,098 2,000,000 \$ 50,562,552 21,285,341	\$ 36,742,207 8,331,758 \$ 45,073,965 17,055,341	\$ 14,178 \$ 14,178
Total	<u>\$ 71,847,893</u>	<u>\$ 62,129,306</u>	<u>\$ 14,178</u>
FTE Positions	538.8	537.8	2.0

Agency Request/Governor's Recommendation

The agency's revised FY 1990 estimate totals \$59,359,408 for operating expenditures compared to the approved operating budget of \$63,079,176. The agency's revised estimate for aid to local units of government for community corrections grants is \$10,943,098 compared to the approved budget of \$12,014,370. The FY 1990 estimate also includes a reserve of \$2.0 million for a class action lawsuit by correctional officers. The agency estimate for FY 1990 also includes \$22,024,716 (All Funds) for various capital improvement projects. The agency requests FY 1990 supplemental funding of \$499,944 (SGF) for the following programs: Central Management for salaries and wages (\$93,775) and other operating expenditures (\$47,147); Inmate Medical and Mental Health Care (\$77,058); Community Services for payments to local jails (\$134,655); Honor Camps for other operating expenditures (\$57,309); and major repairs and maintenance (\$90,000) for the renovation project for mentally ill inmates at the Penitentiary.

The Governor's recommendation for operating expenditures in FY 1990 is \$53,857,491, or \$5,501,917 less than the agency estimate. The reductions are found in salaries (\$587,707), contractual services (\$254,667), commodities (\$48,203), aid to local units (\$2,611,340), and other assistance (\$2,000,000). Of the recommended operating expenditure total, \$45,073,965 would be financed from the State General Fund and the amount is \$2,926,379 less than was authorized by the 1989 Legislature. In FY 1990, the Governor recommends funding of \$8,331,758 for aid to local units of government for community corrections grants. The Governor also recommends a total of \$17,794,716 (All Funds) for various capital improvement projects in FY 1990. The Governor recommends \$1,655,000 from the State General Fund in FY 1990 to finance the bond debt on the Ellsworth Correctional Work Facility. The Governor also recommends \$9.5

HA 2-27-90 Attachment 7 million from the State General Fund in FY 1990 for construction of the new 640-cell maximum security facility and mental health facilities. The Governor's recommendation will support 537.8 FTE positions in FY 1990. The Governor recommends FY 1990 supplemental funding of \$312,843 (SGF) for the following programs: Central Management for salaries (\$53,005) and other operating expenditures (\$12,380); Inmate Medical and Mental Health Care (\$3,488); Community Services for payments to local jails (\$115,721); Honor Camps for other operating expenditures (\$38,249); and major repairs and maintenance (\$90,000) for the renovation project for mentally ill inmates at the Penitentiary.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1990, with the following adjustment:

1. Addition of \$14,178 (State General Fund) for the salaries of 2.0 FTE positions which were transferred to the DOC Central Office from the State Penitentiary; this addition represents two-month's worth of salaries funding for the positions. The Subcommittee recommends a corresponding decrease in the Penitentiary's salaries item for the two positions. The two positions are an Institutional Business Manager III and a Corrections Manager I. The positions are physically housed in the Central Office and should be paid from that budget.

Representative Rochelle Chronister Subcommittee Chairperson

Representative Bill Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

Agency: Department of Corrections Bill No. Sub. 2624 Bill Sec. 2

Analyst: Mills Analysis Pg. No. 519 Budget Pg. No. 142

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 91*	Rec. FY 91**	Adjustments
All Funds: State Operations Aid to Local Units Other Assistance	\$ 56,058,306 17,954,799 	\$ 48,941,441 10,761,594 2,000,000	\$ (3,554,848) 100,000
Subtotal - Operating	\$ 74,013,105	\$ 61,703,035	\$ (3,454,848)
Capital Improvements	11,483,800	9,007,000	300,000
Total	\$ 85,496,905	\$ 70,710,035	\$ (3,154,848)
State General Fund: State Operations Aid to Local Units Other Assistance Subtotal - Operating Capital Improvements Total	\$ 46,110,261	\$ 39,544,260	\$ (3,554,848)
	17,954,799	10,761,594	100,000
		2,000,000	
	\$ 64,065,060	\$ 52,305,854	\$ (3,454,848)
	10,183,800	8,007,000	
	\$ 74,248,860	\$ 60,312,854	\$ (3,454,848)
FTE Positions	616.0	603.3	1.0

Does not include separately requested funding of \$4,639,460 and 347.5 FTE positions for start-up of the new maximum security facility.

Agency Request/Governor's Recommendation

The agency's operating budget request for FY 1991 totals \$74,013,105, an increase of \$14,653,697 (or 24.7 percent) from the FY 1990 estimate. operations, the agency requests funding of \$2,340,360 for 82.2 new positions: 16.0 for Kansas Correctional Industries (\$364,530); 14.0 for the Honor Camps (\$308,533); 4.2 for the Topeka Correctional Facility (\$106,294); 9.0 for the Osawatomie Correctional Facility (\$223,587); 1.0 for Inmate Programs (\$32,402), 14.5 for Parole Services (\$396,591), and 5.0 for Inmate Programs-Administration (\$261,946); 2.0 for Data Processing (\$87,628); 4.0 for Management Services (\$150,787); and 12.5 for the Office of the Secretary (\$408,062). The Department requests \$17,954,799 for aid to local units of government for Community Corrections Act grants to counties (composed of \$10,292,719 for current county programs, \$5,200,000 for new CCA counties, and \$2,462,080 for community correctional conservation camps). For capital improvements in FY 1991, the Department requests \$11,483,800, of which \$10,183,800 is from the State General Fund. Of the capital improvement request, \$6.6 million is for the debt service on the new maximum security prison and mental health facilities; \$2,185,000 is for debt service on the Ellsworth Correctional Work Facility; \$2.5 million is for major maintenance and remodeling; and \$198,800 is for two other projects.

^{**} Includes \$215,000 and 55.0 FTE positions for start-up of the new maximum security facility. Also includes an additional \$53,882 (Correctional Industries Fund) and an additional 2.0 FTE positions, as recommended in the Governor's Budget Amendment.

For FY 1991, the Governor recommends an operating budget of \$61,649,153, or a decrease of \$17,003,412 from the agency request. The reductions are found in salaries (\$4,654,434), contractual services (\$3,237,851), commodities (\$1,002,369), capital outlay (\$2,915,553), and aid to local units (\$7,193,205), with an offsetting increase of \$2.0 million in other assistance for the class action lawsuit. The Governor recommends the addition of 72.5 FTE positions: 6.5 for the Office of the Secretary; 6.0 for Management Services (4.0 of which are transferred from other DOC facilities); 1.0 for the Honor Camps; 4.0 for Kansas Correctional Industries; and 55.0 for the new maximum security Funding for the new positions totals \$671,478. The Governor recommends \$10,761,594 for aid to local units of government for community corrections grants to participating counties, including \$600,000 for a new community correctional conservation camp program in Labette County. The Governor's capital improvements recommendation for FY 1991 includes funding for the bond payment of \$6.3 million on the new maximum security prison facility at El Dorado, \$1.707 million for debt service on the Ellsworth Correctional Work Facility, and \$1.0 million for major repairs and special maintenance.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1991, with the following adjustments:

- 1. Deletion of \$3,600,000 (State General Fund) in order to reduce the number of minimum-security beds in the system by 300 placements during FY 1991. The "Secretary's Newsletter" for February, 1990, indicates that there are 307 more minimum-security beds in the DOC system than there are minimum-security inmates. The House Subcommittee recommends that a provision be included in the appropriation bill lapsing a total of \$3.6 million (300 beds at an average expenditure of \$12,000) in FY 1991; the actual manner of reducing these beds will be left to the discretion of the Secretary of Corrections.
- 2. Addition of \$100,000 (State General Fund) for the enhancement of juvenile programs and services under the Community Corrections Act. The Subcommittee received information indicating that 214 juvenile offenders were served in community corrections programs in FY 1989. The additional funding should allow for a modest program enhancement of juvenile services. The Subcommittee did an extensive review of the planning and implementation efforts resulting from the enactment of S.B. 49 in the 1989 Session and the Department presented seven options for such implementation. The Subcommittee endorses Option 1, which would involve cutting existing programs back to core service levels and allow the development of core programs (intensive supervision, residential, administration) on a statewide basis within funding recommended by the Governor.
- 3. Addition of \$300,000 (Correctional Institutions Building Fund) to concur with the capital improvements projects recommended by the Joint Committee on State Building Construction. The recommended projects are debt service on the new maximum facility (\$6.3 million) and the Ellsworth facility (\$1.707 million), and major repairs and special

1.4

maintenance (\$1.3 million). The major maintenance recommendation is an increase of \$300,000 over the Governor's recommendation.

- 4. The House Subcommittee notes that the 1989 Legislature approved a transfer of \$1,305,138 from the State General Fund to the Correctional Industries Fund to assist in the start-up of new industries programs at the Hutchinson and Ellsworth facilities. The Subcommittee recommends that a provision be placed in the appropriation bill requiring that the Correctional Industries Fund repay the State General Fund over a four-year period.
- 5. The House Subcommittee notes that the Department has presented a request for funding of \$1.7 million to acquire the Santa Fe Trail Building in Wichita for use as the work release center. The House Subcommittee is not supportive of the acquisition of any buildings in Wichita for the work release program at this time, and recommends that the Joint Committee on State Building Construction review this proposed acquisition in some detail.
- 6. The House Subcommittee reviewed the expenditures made to local jails for the costs of housing parole violators until they are returned to a state facility, as required by K.S.A. 19-1930. These expenditures were \$178,155 in FY 1988, \$324,683 in FY 1989, \$341,900 (est.) in FY 1990, and \$356,900 (est.) in FY 1991. The Subcommittee recommends that the Department of Corrections review this area and develop a plan for removing these parole violators in a more expeditious fashion, in order to reduce the required payments to local jails.
- 7. The House Subcommittee reviewed information concerning the use of continuances by the Parole Board which result in some inmates remaining in confinement. The House Subcommittee recommends that the Department and the Parole Board work together in an attempt to reduce the length of time that some offenders remain incarcerated after receiving continuances.
- 8. In its report during the 1989 Session, this House Subcommittee noted that the various correctional facilities were using various differing methods of budgeting for food and clothing and the Subcommittee recommended that the Department impose more uniformity in the budgeting process for food and clothing. The House Subcommittee has reviewed the FY 1991 budget requests and wishes to commend the Department on its efforts to bring more uniformity in the budgetary process for food and clothing. The House Subcommittee encourages the Department to continue its further examination of methods of making the procurement of food and clothing at the various correctional facilities more economical and efficient.
- 9. The House Subcommittee recommends that a substitute bill be introduced which will contain the budgets of the Department of Corrections and the various institutions in the same format as in past years. The format of the Governor's bill, H.B. 2624, would appropriate all funding for the correctional institutions and for central management to the Department of Corrections. The House Subcommittee recommends that the bill format be revised.

10. Addition of \$45,152 (State General Fund) and 1.0 FTE position authority for the salary of one of the 2.0 FTE positions which were transferred to the DOC Central Office from the Penitentiary; this addition represents salaries funding for the position. The Subcommittee recommends a corresponding decrease in the Penitentiary salaries item for the two positions. The two positions are an Institutional Business Manager III and a Corrections Manager I. The positions are physically housed in the Central Office and should be paid from that budget.

Representative Rochelle Chronister Subcommittee Chairperson

Representative Bill Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

Agency: Topeka Correctional Complex*Bill No. 2729 Bill Sec. 38

Analyst: Mills Analysis Pg. No. 537 Budget Pg. No. 552

Expenditure Summary	Agency <u>Req. FY 90</u>	Governor's Rec. FY 90	Subcommittee Adjustments
All Funds: State Operations Capital Improvements TOTAL	\$ 8,664,856 199,469 \$ 8,864,325	\$ 8,385,716 199,469 \$ 8,585,185	\$ \$
State General Fund: State Operations Capital Improvements TOTAL	\$ 8,646,853 197,516 \$ 8,844,369	\$ 8,367,713	\$ <u>\$</u>
FTE Positions SRDC KCVTC TOTAL	145.0 <u>97.0</u> <u>242.0</u>	145.0 <u>97.0</u> <u>242.0</u>	

^{*} Topeka Correctional Complex is the new institutional title resulting from the consolidation in July of 1989 of the State Reception and Diagnostic Center (SRDC) and the Kansas Correctional-Vocational Training Center (KCVTC).

Agency Request/Governor's Recommendation

FY 1990 -- State Reception and Diagnostic Center (SRDC). The agency's FY 1990 operating expenditures are \$5,080,357, which is \$12,224 below the approved amount of \$5,092,581. The agency assumes an average daily inmate population (ADP) of 260, as originally budgeted. The agency includes funds for 145.0 FTE positions in FY 1990, the same number as originally approved.

FY 1990 -- Kansas Correctional-Vocational Training Center (KCVTC). The agency's revised FY 1990 operating expenditure estimate is \$3,586,499, an increase of \$80,018 over the approved amount of \$3,506,481. The agency requests an FY 1990 supplemental appropriation of \$80,018 (State General Fund) to meet higher than anticipated expenses. The additional funds requested would be used for salaries and wages (\$44,751) and for other operating expenditures (\$35,267). The agency estimate is based on an average daily inmate population of 200 and 97.0 FTE positions.

The Governor's recommendation for the Topeka Correctional Complex in FY 1990 is \$8,585,185, a reduction of \$279,140 from the agency estimate. The recommendation is funded by \$8,565,229 from the State General Fund and \$19,956 from other funds. The salaries and wages recommendation of \$6,939,952 will support 242.0 positions, the same as the agency estimate. The Governor's recommendation is based on an ADP of 460 for FY 1990. The Governor recommends a supplemental appropriation of \$23,569 in the current year for other operating expenditures.

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House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1990.

Representative Rochelle Chronister Subcommittee Chairperson

Representative William Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

Agency: Topeka Correctional Complex*Bill No. Sub. 2624 Bill Sec. --

Analyst: Mills Analysis Pg. No. 537 Budget Pg. No. 552

Expenditure Summary	Agency Req. FY 91	Governor's Rec. FY 91	Subcommittee Adjustments
All Funds: State Operations Capital Improvements TOTAL	\$ 9,498,661 112,862 \$ 9,611,523	\$ 8,720,049 \$ 8,720,049	\$ \$
State General Fund: State Operations Capital Improvements TOTAL	\$ 9,465,158 112,862 \$ 9,578,020	\$ 8,686,546 <u></u> \$ 8,686,546	\$ \$
FTE Positions SRDC KCVTC TOTAL	149.0 <u>99.0</u> <u>248.0</u>	142.0 <u>97.0</u> <u>239.0</u>	

^{*} Topeka Correctional Complex is the new institutional title resulting from the consolidation in July of 1989 of the State Reception and Diagnostic Center (SRDC) and the Kansas Correctional-Vocational Training Center (KCVTC).

Agency Request/Governor's Recommendation

FY 1991 -- SRDC. For FY 1991, the agency requests \$5,558,828 for operating expenditures. The requested funding for the budget is almost entirely from the State General Fund (\$5,550,130). The FY 1991 request includes 149.0 FTE positions, an increase of 4.0 FTE above the current level of 145.0. The four new positions are a Psychologist I (\$27,981) and a Social Worker II (\$27,981) for the Testing and Evaluation program, and a Corrections Counselor I (\$29,497) and an Office Assistant III (\$19,674) for the Classification and Records program. The agency budget would support an ADP of 260, the same level as in FY 1990. One capital improvement project is requested: install additional security lighting and perimeter fencing at the facility (\$112,862).

FY 1991 -- KCVTC. For FY 1991, the agency requests \$3,939,833 for state operations. Funding of \$3,915,028 for state operations is requested from the State General Fund. The FY 1991 request includes funding for 99.0 FTE positions, a net increase of 2.0 over the current year. The new positions are a Secretary I for the Administration program (\$19,674), and the transfer of a Corrections Counselor and an Office Assistant position from other institutions to KCVTC. The FY 1991 request is based on an average daily inmate population of 200.

The Governor's recommendation for the Topeka Correctional Complex in FY 1991 is \$8,720,049, a reduction of \$891,474 from the agency request. The recommendation is funded by \$8,686,546 from the State General Fund and \$33,503 from special revenue funds. The salaries and wages recommendation of \$7,265,589 will support

239.0 FTE positions, a reduction of 3.0 positions from the 242.0 approved in FY 1990. The Governor's recommendation for FY 1991 is based on an ADP of 459.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1991.

Representative Rochelle Chronister Subcommittee Chairperson

Representative William Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

Agency: Ellsworth Correctional

orth Correctional Bill No.

Bill Sec. --

Work Facility

Analyst: Mills Analysis Pg. No. 574

Budget Pg. No. 198

Expenditure Summary	Agency <u>Req. FY 90</u>	Governor's Rec. FY 90	Subcommittee Adjustments
State Operations: State General Fund Special Revenue Fund TOTAL	\$ 6,707,974 30,000 \$ 6,737,974	\$ 6,589,827 30,000 \$ 6,619,827	\$ <u></u> \$
FTE Positions	185.5	185.5	

Agency Request/Governor's Recommendation

The Ellsworth Correctional Work Facility, which was originally approved by the 1986 Legislature, is nearing completion and is planned to house 516 inmates when fully operational in FY 1990. The facility is being constructed through a 15-year lease/purchase agreement; the approved project budget is \$19.8 million. As of November 17, 1989, 490 inmates were being housed at the facility. The agency estimate for FY 1990 is \$6,737,974, which is \$14,621 less than the approved budget of \$6,752,595.

The Governor recommends an operating budget of \$6,619,827 for FY 1990, which is \$118,147 less than the agency estimate. The Governor's recommendation for FY 1990 includes State General Fund expenditures of \$6,589,827 for operating purposes. The Governor's recommendation is based on an average daily inmate population of 402 and 185.5 FTE positions. The Governor's recommendation includes reductions in salaries (\$66,550), contractual services (\$22,850), and commodities (\$28,747).

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House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1990.

Representative Rochelle Chronister Subcommittee Chairperson

Representative William Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

Agency: Ellsworth Correctional

Bill No. Sub. 2624

Bill Sec. --

Work Facility

Analyst: Mills Analysis Pg. No. 574

Budget Pg. No. 198

Expenditure Summary	Agency Req. FY 91	Governor's Rec. FY 91	Subcommittee _Adjustments
State Operations: State General Fund Special Revenue Fund TOTAL	\$ 8,135,439 <u>20,000</u> \$ 8,155,439	\$ 7,459,862 20,000 \$ 7,479,862	\$ \$
FTE Positions	199.5	185.5	

Agency Request/Governor's Recommendation

The agency request for FY 1991 for state operations totals \$8,155,439, of which \$8,135,439 is from the State General Fund and \$20,000 is from the agency's General Fees Fund. The 1991 request contains salaries and wages funding of \$5,793,533 which would support 199.5 FTE positions, an increase of 14.0 FTE positions over the 185.5 approved for FY 1990. The budget is based on an average daily inmate population of 516, an increase of 114 over the ADP of 402 now approved for FY 1990. The Department of Corrections indicates that, according to preliminary estimates, a total of \$1,707,000 will be needed for debt service in FY 1991 on the bonds issued for this facility. Funding in that amount is requested in the budget of the Department of Corrections.

The Governor recommends an operating budget of \$7,479,862 for FY 1991, a reduction of \$675,577 from the agency request. The Governor's recommendation is based on an average daily inmate population of 516 and 185.5 FTE positions. The Governor's recommendation makes reductions in salaries (\$325,699), contractual services (\$86,733), commodities (\$120,455), and capital outlay (\$142,690). No funding is recommended for the new positions requested.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1991.

Representative Rochelle Chronister Subcommittee Chairperson

Representative William Bunten

Representative David Heinemann

Representative George Teagarden

Representative Lee Hamm

Agency: Norton/Stockton

Correctional Facility

Bill No. --

Bill Sec. --

Analyst: Mills

Analysis Pg. No. 588

Budget Pg. No. 428

Expenditure Summary	Agency <u>Req. FY 90</u>	Governor's Rec. FY 90	Subcommittee Adjustments
All Funds: State Operations Capital Improvements TOTAL	\$ 9,443,261 \$ 9,443,261	\$ 9,251,468 \$ 9,251,468	\$ (129,163) \$ (129,163)
State General Fund: State Operations Capital Improvements TOTAL	\$ 9,432,511 \$ 9,432,511	\$ 9,240,718 \$ 9,240,718	\$ (129,163) \$ (129,163)
FTE Positions: Norton Stockton	203.0 44.0	203.0 44.0	

Agency Request/Governor's Recommendation

The agency's FY 1990 revised operating expenditures estimate is \$9,443,261, which is the approved amount for FY 1990. The revised FY 1990 budget is based on an average daily inmate population (ADP) of 465 at Norton and 94 at Stockton, which is the same as the approved level. The budget will support 247.0 FTE positions (203 at Norton and 44 at Stockton), which is the approved level for FY 1990.

The Governor's recommendation for operating expenditures in FY 1990 is \$9,251,468, which is \$191,793 below the agency revised estimate. The Governor's recommendation supports an average daily inmate population of 465 at Norton and 94 at Stockton and 247.0 FTE positions. The Governor's recommendation includes reductions in salaries (\$106,835), contractual services (\$45,674), and commodities (\$39,284).

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation, with the following adjustments:

- 1. Reduction of \$129,163 (State General Fund) in utilities on the basis of year-to-date spending patterns, with reappropriation of this amount to FY 1991.
- 2. The House Subcommittee notes that salaries and wages expenditures are somewhat below projections for the current year and requests that the Senate Subcommittee review salaries and wages spending later in the Session for possible savings.

HA 2-27-90 Attachment 10 3. The House Subcommittee wishes to compliment the Director, staff, and inmates at the Norton facility for the efficient operation and impressive appearance of the physical plant. The renovation and construction projects at the facility were accomplished within budget and according to the allotted timeframe.

Representative Rex Hoy Subcommittee Chairperson

Representative Henry Helgerson

Representative Anthony Hensley

Agency: Norton/Stockton Bill No. Sub. 2624

Correctional Facility

Analyst: Mills Analysis Pg. No. 588 Budget Pg. No. 428

Expenditure Summary	Agency Req. FY 91	Governor's Rec. FY 91	Subcommittee Adjustments
All Funds: State Operations Capital Improvements TOTAL	\$ 11,830,420 <u></u> \$ 11,830,420	\$ 9,578,906 \$ 9,578,906	\$ <u></u> <u>\$</u>
State General Fund: State Operations Capital Improvements TOTAL	\$ 11,787,420 <u></u> \$ 11,787,420	\$ 9,535,906 \$ 9,535,906	\$ \$
FTE Positions: Norton Stockton	249.0 45.0	203.0 44.0	

Agency Request/Governor's Recommendation

The agency requests \$11,830,420 for operating expenditures in FY 1991. Of the total requested, \$9,936,800 is for the Norton Correctional Facility and \$1,893,620 is for the Stockton Correctional Facility. Funding for state operations is requested almost entirely from the State General Fund. State General Fund resources are requested to be increased by \$2,354,909 or 25.0 percent. The general fees fund of the agency is requested to increase by \$32,250. The FY 1991 request contains funding for 294.0 FTE positions, an increase of 47.0 over the 247.0 approved for the current year. The agency estimates an average daily inmate population of 594 for FY 1991, an increase of 19 from the approved level of 575 for FY 1990.

The Governor's recommendation for state operations in FY 1991 is \$9,578,906 or \$2,251,514 less than the agency requested. The recommendation for FY 1991 supports an average daily inmate population of 594 and 247.0 FTE positions. The Governor's recommendation for FY 1991 includes the addition of no new positions. The Governor's recommendation includes reductions in salaries (\$1,584,374), contractual services (\$132,857), commodities (\$62,318), and capital outlay (\$471,965).

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendation, with the following adjustment:

1. The House Subcommittee notes that several inmates at the Norton facility requested that college course work be made available, as it currently is not available. The Subcommittee recommends that the agency and the Department of Corrections review this issue and report

Bill Sec. 9

to the Senate Subcommittee on the feasibility of offering college-level work at Norton.

Representative Rex Hoy Subcommittee Chairperson

Representative Henry Helgerson

Representative Anthony Hensley

Agency: Hutchinson Correctional

Bill No.

Bill Sec. --

Work Facility

Analyst: Mills

Analysis Pg. No. 581

Budget Pg. No. 320

Expenditure Summary	Agency Req. FY 90	Governor's Rec. FY 90	Subcommittee Adjustments
State Operations: State General Fund Special Revenue Fund TOTAL	\$ 5,538,565 5,000 \$ 5,543,565	\$ 5,380,193 5,000 \$ 5,385,193	\$ (86,067) \$ (86,067)
FTE Positions	146.0	146.0	

Agency Request/Governor's Recommendation

The Hutchinson Correctional Work Facility (HCWF), which was originally approved by the 1988 Legislature, is currently operating as a 400-bed inmate industrial The 1988 Legislature approved \$6.1 million for acquisition and renovation of an existing structure for use as the Hutchinson Correctional Work Facility. The agency estimate for FY 1990 is \$5,543,565, the amount approved by the 1989 Legislature.

The Governor's recommendation for FY 1990 totals \$5,385,193, a reduction of \$158,372 from the agency estimate. The Governor's recommendation is based on an average daily inmate population of 400 and 146.0 FTE positions. The reductions are found in salaries (\$38,199), contractual services (\$8,133), and commodities (\$112,040).

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation with the following adjustment:

- 1. Reduction of \$86,067 (State General Fund) in utilities on the basis of year-to-date spending patterns, with reappropriation of this amount to FY 1991.
- 2. The House Subcommittee notes that the agency may have to shift some approved salaries and wages funding to the food and clothing object codes in order to meet higher than anticipated expenditures in these areas.
- 3. The House Subcommittee wishes to compliment the Director, staff, and inmates at the Hutchinson facility for the efficient operation and impressive appearance of the physical plant. The renovation and construction projects at the facility were accomplished within budget and according to the allotted timeframe. The House Subcommittee also notes that the perimeter road paving project was accomplished without the need for additional funding through a cooperative effort with the Department of Transportation.

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Representative Rex Hoy Subcommittee Chairperson

Representative Henry Helgerson

Representative Anthony Hensley

Agency: Hutchinson Correctional

Bill No. Sub. 2624

Work Facility

Analyst: Mills

Analysis Pg. No. 581

Budget Pg. No. 320

Bill Sec. --

Expenditure Summary	Agency Req. FY 91	Governor's Rec. FY 91	Subcommittee Adjustments
All Funds:			
State General Fund	\$ 6,619,639	\$ 5,720,183	\$
Special Revenue Fund	23,703		30 Ap
TOTAL	<u>\$ 6,643,342</u>	\$ 5,720,183	\$
State General Fund:			
State Operations	\$ 6,614,639	\$ 5,705,183	\$
Capital İmprovements	23,703		·
TOTAL	\$ 6,638,342	\$ 5,705,183	\$
FTE Positions	164.0	146.0	

Agency Request/Governor's Recommendation

The agency request for FY 1991 for state operations totals \$6,619,639, of which \$6,614,639 is from the State General Fund and \$5,000 is from the agency's General Fees Fund. The FY 1991 request contains salaries and wages funding of \$4,860,225 which would support the 164.0 FTE positions requested, an increase of 18.0 over the 146.0 approved for FY 1990. The agency request includes \$514,372 for the 18 new positions: 16.0 Correctional Officer I positions (\$463,535); 1.0 Laundry Supervisor (\$23,172); and 1.0 Food Service Supervisor II position (\$27,665). The budget request is based on an average daily inmate population (ADP) of 400, the same as the 1990 ADP. The request includes \$23,703 (SGF) for a capital improvement project to pave the perimeter road at the facility.

The Governor's recommendation for FY 1991 totals \$5,720,183, a reduction of \$899,456 from the agency request. The Governor recommends an average daily inmate population of 400 inmates and 146.0 FTE positions, the same number of positions approved for the current year. No funding is recommended for the new positions requested. The Governor's recommendation for FY 1991 includes reductions from the agency request in salaries (\$527,978), contractual services (\$49,055), commodities (\$139,750), capital outlay (\$182,673), and capital improvements (\$23,703). No funding is recommended for the road paving project.

House Subcommittee Recommendation

The Houses Subcommittee concurs with the Governor's recommendation, with the following observation:

1. The House Subcommittee notes that a large amount of inmate labor was used in the various projects associated with renovation of the former mobile home plant and that K.S.A. 75-52,116 provides that

inmates may be used on public works projects but such use must result in "minimal negative impact on the private sector workforce." The House Subcommittee recommends that the Department of Corrections provide the Legislature with its overall policy guidelines and philosophy regarding the use of inmate labor on various projects.

Representative Rex Hoy Subcommittee Chairperson

Representative Henry Helgerson

Representative Anthony Hensley

MINORITY REPORT

I believe that the use of inmate labor on public works projects should be expanded and liberalized, as most of these projects could not be accomplished except for the use of inmate labor. The use of inmate labor allows local units of government to complete repair projects with a minimum of expense. The authorizing statute (K.S.A. 75-52,116) should be reviewed to determine whether any amendments are needed to permit the expanded use of inmate labor on public works projects.

Representative Rex Hoy

Agency: Kansas State Industrial

Reformatory

Bill No. 2607

Bill Sec. 9

Analyst: Mills

Analysis Pg. No. 549

Budget Pg. No. 324

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 90	Rec. FY 90	Adjustments
All Funds: State Operations Capital Improvements TOTAL	\$ 14,414,745	\$ 14,125,827	\$
	1,585,236	<u>868,508</u>	<u></u>
	\$ 15,999,981	\$ 14,994,335	\$
State General Fund: State Operations Capital Improvements TOTAL	\$ 14,214,432	\$ 13,925,514	\$
	1,459,513	<u>808,508</u>	
	\$ 15,673,945	\$ 14,734,022	\$
FTE Positions	387.0	387.0	**

Agency Request/Governor's Recommendation

The agency's FY 1990 revised operating expenditures estimate is \$14,414,745, which is \$150,826 less than the approved amount of \$14,565,571. The revised FY 1990 budget is based on an average daily inmate population (ADP) of 1,007, which is 176 less than the original approved level of 1,183. The budget will support 387.0 FTE positions, which is the approved level for FY 1990.

The Governor's recommendation for operating expenditures in FY 1990 is \$14,125,827 which is \$288,918 less than the agency revised estimate. The Governor's recommendation supports an average daily inmate population of 1,007 and 387.0 FTE positions. The reductions are in salaries (\$200,696), contractual services (\$19,542), and commodities (\$68,680).

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendation, with the following observation:

1. The House Subcommittee is aware that the average daily inmate population at the Reformatory in the current year has been higher than anticipated, and that a Governor's Budget Amendment is being considered. The Subcommittee recommends no adjustments to the current year budget, until the GBA is received.

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Representative Rex Hoy Subcommittee Chairperson

Representative Henry Helgerson

Representative Anthony Hensley

Agency: Kansas State Industrial

Reformatory

Bill No. Sub. 2624

Bill Sec. 4

Analyst: Mills

Analysis Pg. No. 549

Budget Pg. No. 324

Expenditure Summary	Agency <u>Req. FY 91</u>	Governor's Rec. FY 91	Subcommittee Adjustments
All Funds:			
State Operations	\$ 16,824,098	\$ 14,581,175	\$ 76,212
Capital Improvements	<u>1,260,788</u>	<u>225,000</u>	
TOTAL	<u>\$ 18,084,886</u>	<u>\$ 14,806,175</u>	<u>\$ 76,212</u>
State General Fund:			
State Operations	\$ 16,624,098	\$ 14,381,175	\$ 76,212
Capital Improvements	216,118		
TOTAL	<u>\$ 16,840,216</u>	<u>\$ 14,381,175</u>	\$ 76,212
FTE Positions	429.0	429.0	3.0

Agency Request/Governor's Recommendation

The agency requests \$16,824,098 for operating expenditures in FY 1991. Funding for state operations is requested almost entirely from the State General Fund (\$16,624,098). State General Fund resources are requested to be increased by \$2,409,666 or 17.0 percent. The general fees fund of the agency is requested at \$200,000, the same as the current year. The FY 1991 request contains funding for 429.0 FTE positions, an increase of 42.0 over the 387.0 approved for the current year. The agency estimates an average daily inmate population of 1,138 for FY 1991, an increase of 131 over the revised ADP level of 1,007 for FY 1990.

The Governor's recommendation for state operations in FY 1991 is \$14,581,175 or \$2,242,923 less than the agency requested. The recommendation for FY 1991 supports an average daily inmate population of 1,138 and 382.0 FTE positions. The Governor's recommendation for FY 1991 includes the reduction of 5.0 FTE positions in the Security program. Expenditure reductions in the Governor's recommendation are found in salaries (\$1,309,013), contractual services (\$8,603), commodities (\$131,207), and capital outlay (\$794,100).

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation, with the following adjustment:

1. Restoration of 3.0 Corrections Officer II positions (and associated funding of \$76,212) to provide additional security in the sex offender and substance abuse treatment program building, in the East Yard, and in the basement of D Cellhouse. The Governor's recommendation reduces 5.0 Security positions at the facility; the Director states that these three positions are the highest priority to provide adequate

security in these areas. The House Subcommittee notes that the average daily inmate population at the Reformatory will rise in FY 1991 to 1,138, an increase of 131 from the ADP of 1,007 budgeted for FY 1990.

2. The House Subcommittee notes that the Director has expressed concern about the small size of the inmate visiting area. The Subcommittee recommends that the Joint Committee on State Building Construction review the issue of enlarging or expanding the visiting area to provide adequate space for inmate visitation.

Representative Rex Hoy Subcommittee Chairperson

Representative Henry Helgerson

Representative Anthony Hensley

Agency: Winfield Correctional

al Bill No.

Bill Sec. --

Facility

Analyst: Mills

Analysis Pg. No. 598

Budget Pg. No. 610

Expenditure Summary	Agency Req. FY 90	Governor's Rec. FY 90	Subcommittee Adjustments
State Operations: State General Fund Special Revenue Fund TOTAL	\$ 3,613,595 4,500 \$ 3,618,095	\$ 3,502,327 4,500 \$ 3,506,827	\$ <u></u> \$
FTE Positions	103.0	103.0	
Average Inmate Census	290	290	

Agency Request/Governor's Recommendation

The agency's FY 1990 estimated expenditures for state operations are \$3,618,095, which is equal to the approved budget. The agency's estimate is based on an average daily inmate population of 290, the same number as originally approved.

The Governor's recommendation for state operations in FY 1990 is \$3,506,327, which is \$111,268 less than the agency estimate. The Governor's recommendation is based on an average daily inmate population of 290 and 103.0 FTE positions. The reductions occur in salaries and wages (\$65,459); contractual services (\$7,243); and commodities (\$38,566), chiefly in clothing (\$20,828) and other supplies (\$18,928).

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1990.

Representative Robert Vancrum

Subcommittee Chairperson

Representative John Solbach

Representative Larry Turnquist

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HA 2-27-90 Attachment 13

Agency: Winfield Correctional

Bill No. Sub. 2624

Bill Sec. --

Facility

Analyst: Mills

Analysis Pg. No. 598

Budget Pg. No. 610

Expenditure Summary	Agency Req. FY 91	Governor's Rec. FY 91	Subcommittee Adjustments
State Operations: State General Fund Special Revenue Fund TOTAL	\$ 4,642,203 4,500 \$ 4,646,703	\$ 3,631,553 4,500 \$ 3,636,053	\$ \$
FTE Positions	131.0	103.0	
Average Inmate Census	290	290	

Agency Request/Governor's Recommendation

For FY 1991, the agency requests a total of \$4,646,703. Funding for state operations of \$4,642,203 is requested from the State General Fund. The FY 1991 request would support 131.0 FTE positions, an increase of 28.0 positions over the 103.0 approved for FY 1990. The General Fees Fund at the agency is requested at \$4,500, the same amount as the revised FY 1990 estimate. The agency proposes an average daily inmate population of 290, the same as approved for FY 1990.

The FY 1991 budget request includes funding of \$694,664 for 28.0 requested new positions, as follows: one Corrections Supervisor I, 7.0 Corrections Officer IIs, and 15.0 Corrections Officer Is (\$576,820); an Activity Therapist for the Recreation, Education, Vocational program (\$24,490); a Clinical Chaplain I for the Counseling and Evaluation program (\$27,981); a Grounds Maintenance Supervisor for the Mechanical Services program (\$22,432); and two Food Service Supervisors I for the Food Service program (\$42,941). Also included is \$17,893 for the reallocation of 15 individual positions. The FY 1991 request also includes \$171,841 for contractual services, \$584,721 for commodities, and \$181,643 for capital outlay. No funding for capital improvements is requested for FY 1991.

The Governor's recommendation for FY 1991 totals \$3,636,053, of which \$3,631,553 is from the State General Fund and \$4,500 is from the general fees fund. The Governor's recommendation supports an ADP of 290 and 103.0 FTE staff positions in FY 1991, the same as approved for the current year. No funding is recommended for the reallocations or the requested new staff positions. The net increase from the current year to the budget year is an increase of \$129,226 or 3.7 percent. The Governor's recommendation includes reductions in salaries (\$763,889), contractual services (\$9,331), commodities (\$97,107), and capital outlay (\$140,323).

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1991.

Representative Robert Vand Subcommittee Chairperson

Representative John Solbach

Representative Larry Turnquist

Agency: Kansas State Penitentiary (and KCIL)*

Bill No. 2729

Bill Sec. 37

Analyst: Mills

Analysis Pg. No. 559

Budget Pg. No. 446

Expenditure Summary	Agency	Governor's	Subcommittee
	<u>Req. FY 90</u>	Rec. FY 90	Adjustments
All Funds: State Operations Capital Improvements Total	\$ 26,983,603 5,136,230 \$ 32,119,833	\$ 26,644,908 5,149,419 \$ 31,794,327	\$ (86,178) \$ (86,178)
State General Fund: State Operations Capital Improvements Total	\$ 26,946,603 498,838 \$ 27,445,441	\$ 26,607,908 512,027 \$ 27,119,935	\$ (86,178) \$ (86,178)
FTE Positions: KSP KCIL Total	668.0	668.0	(2.0)
	<u>91.5</u>	<u>91.5</u>	
	<u>759.5</u>	759.5	<u>(2.0</u>)

Effective in mid-FY 1990, the Kansas Correctional Institution at Lansing (KCIL) has been merged into the Kansas State Penitentiary's (KSP) operations and budgeting functions.

Agency Request/Governor's Recommendation

FY 1990 -- Kansas State Penitentiary (KSP). The agency's FY 1990 estimated operating expenditures are \$23,723,736, which is \$426,137 above the approved operating budget of \$23,297,599. The agency request includes a State General Fund supplemental appropriation of \$672,653 in FY 1990, of which \$454,816 is for salaries and wages and \$217,837 is for other operating expenditures. The request for supplemental funding is chiefly to finance the 25.0 positions approved by the State Finance Council to supervise protective custody inmates and inmates receiving mental health care, as required by the court order. For FY 1990, the agency assumes an average daily inmate population (ADP) of 1,752, a reduction of 183 from the ADP of 1,935 approved for FY 1989.

FY 1990 -- Kansas Correctional Institution at Lansing (KCIL). The agency's FY 1990 estimated expenditures for state operations are \$3,259,867, which is \$54,525 above the original approved amount of \$3,205,342. The agency requests a current year (State General Fund) supplemental appropriation of \$116,437, which is composed of \$48,581 for salaries and wages and \$67,856 for other operating expenditures (food and other supplies). The agency shorted its FY 1990 financing for salaries and wages by spending in FY 1989 \$61,912 that the Legislature had reappropriated. The agency also estimates capital improvement expenditures of \$1,835,207 (\$12,500 State General Fund and \$1,822,707 Correctional Institutions Building Fund) in FY 1990 for completion of the 200-bed inmate housing unit and the food service building. The agency's estimate is

> 2-27-90 Attachment 14

based on an average daily inmate population of 202, the same number as originally approved.

The Governor's recommendation for operating expenditures for FY 1990 totals \$26,644,908, which is a reduction of \$338,695 from the agency estimate. The Governor's recommendation includes a supplemental appropriation of \$455,395, of which \$275,140 is for salaries and wages and \$180,255 is for other operating expenditures. The Governor's recommendation assumes an average daily inmate population of 1,884 and 759.5 positions. The Governor's recommendation for FY 1990 also includes funding for the 25.0 FTE new positions approved by the State Finance Council (on June 26 and September 1, 1989) to supervise and provide recreational activities to protective custody inmates and inmates receiving mental health care.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation, with the following adjustments:

- 1. Reduction of \$72,000 (State General Fund) in state operations expenditures (\$22,000 in salaries and \$50,000 in utilities) on the basis of year-to-date spending patterns.
- 2. Reduction of \$14,178 (State General Fund) for the salaries of 2.0 FTE positions which were transferred to the DOC Central Office; this reduction represents two-month's worth of salaries funding for the positions. The Subcommittee recommends a corresponding increase in the DOC Central Office salaries item for the two positions. The two positions are an Institutional Business Manager III and a Corrections Manager I. The positions are physically housed in the Central Office and should be paid from that budget.

Representative Max Moomaw Subcommittee Chairperson

Representative Fred Gatlin

Representative William Brady

525-90

14-2

Agency: Kansas State Penitentiary Bill No. Sub. 2624

(and KCIL)*

Analyst: Mills Analysis Pg. No. 559 Budget Pg. No. 446

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 91	Rec. FY 91	Adjustments
All Funds: State Operations Capital Improvements Total	\$ 34,980,774 4,562,111 \$ 39,542,885	\$ 28,414,447 3,512,800 \$ 31,927,247	\$ (45,152) \$ (45,152)
State General Fund: State Operations Capital Improvements Total	\$ 34,938,774 1,049,311 \$ 35,988,085	\$ 28,377,447 \$ 28,377,447	\$ (45,152) \$ (45,152)
FTE Positions: KSP KCIL Total	831.0	666.0	(3.0)
	<u>113.5</u>	<u>91.5</u>	
	<u>944.5</u>	<u>757.5</u>	(3.0)

^{*} Effective in mid-FY 1990, the Kansas Correctional Institution at Lansing (KCIL) has been merged into the Kansas State Penitentiary's (KSP) operations and budgeting functions.

Agency Request/Governor's Recommendation

FY 1991 -- KSP. For FY 1991, the agency requests \$30,785,253 for state operations. Funding for state operations of \$30,748,253 is requested from the State General Fund, which finances 99.8 percent of the operating budget. The FY 1991 request includes funding for 831.0 FTE positions, an increase of 163.0 over the 668.0 approved for FY 1990. The FY 1991 request also contains \$1,049,311 from the State General Fund and \$3,3512,800 from the Correctional Institutions Building Fund for capital improvement projects. The amount of \$3,512,800 from the Correctional Institutions Building Fund (CIBF) was appropriated by the 1989 Legislature as part of a multiyear project to construct a new steam generating plant at KSP.

FY 1991 -- KCIL. For FY 1991, the agency requests a total operating budget of \$4,195,521, almost entirely financed from the State General Fund. The FY 1991 request would support 113.5 FTE positions, an increase of 22.0 FTE positions over the 91.5 approved for the current year. The new positions requested are an Office Assistant IV (\$23,172) in the Administration program; 19.0 Corrections Officer I positions (\$525,634) in the Security program; an Activity Therapist II position (\$30,275) in the Recreation, Education, Vocational program; and a Clinical Chaplain ((\$30,275) for the Counseling and Evaluation program. The General Fees Fund at the agency is requested at \$5,000, the same amount as the revised FY 1990 estimate. The agency proposes an average daily inmate population of 240, an increase of 38 from the FY 1990 ADP of 202.

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The Governor's recommendation for operating expenditures in FY 1991 totals \$28,414,447, which is a reduction of \$6,566,327 from the agency request. The reductions are found in salaries and wages (\$4,581,388), contractual services (\$364,147), commodities (\$440,105), and capital outlay (\$1,180,687). The Governor's recommendation is based on an ADP of 1,922 and 757.5 FTE positions, a reduction of 2.0 positions from the approved level for the current year. In FY 1991, as well as in FY 1990, the Governor recommends the consolidation of expenditures for inmate programs, and inmate medical and mental health care, in the budget of the Department of Corrections.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation, with the following adjustments:

- 1. Reduction of 2.0 FTE positions (an Accountant I and a Correctional Manager III) as these positions have been vacant. No additional adjustment is recommended in the salaries funding for FY 1991.
- 2. Reduction of \$45,152 (State General Fund) for the salary of one of the 2.0 FTE positions which were transferred to the DOC Central Office; this reduction represents salaries funding for the position. The Subcommittee recommends a corresponding increase in the DOC Central Office salaries item for the two positions. The two positions are an Institutional Business Manager III and a Corrections Manager I. The positions are physically housed in the Central Office and should be paid from that budget.
- 3. The House Subcommittee notes that possible savings may occur in the utilities line item and that additional funding may be needed in food costs during FY 1991; the Subcommittee recommends that these items be reviewed by the appropriate Subcommittees during the 1991 Session, in light of the census reduction which will be made to meet the population cap set by the federal court.
- 4. The House Subcommittee was informed that the Penitentiary expects to have to leave vacant 28.0 FTE positions, in addition to the usual vacancy rate of 12 to 14 positions in order to meet the turnover rate of 5.6 percent established in the Governor's recommendation. The turnover recommendation is a reduction of \$1,256,879 for FY 1991 (of which \$959,277 is in Security turnover). The Director plans to hold vacant the following 28 positions: 25 corrections officer positions, 1 maintenance position, 1 counselor position, and 1 food service position. The House Subcommittee urges the agency to attempt to find salary savings through administrative efficiencies resulting from the consolidation of KCIL and to keep the Security program at the level needed for proper operation of the facility.
- 5. The House Subcommittee notes that the Governor's recommendation for maintenance materials and supplies is an increase of \$343,994 over the current year recommendation and that this increase may be attributed to the need for repairs work to meet American Correctional Association accreditation, as required by the federal court. Much of the increase in this item is for one-time repair expenses and this line

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item should be closely scrutinized by the Subcommittee in 1991. The Subcommittee endorses these expenditures for repairs and maintenance in order to meet ACA accreditation by October 1, 1991.

Representative Max Moomaw Subcommittee Chairperson

Representative Fred Gatlin

Representative William Brady