Approved	4-2-90	
* *	Date	

MINUTES OF THE House COMMITTEE ON Approp	oriations
The meeting was called to order byBill Bunten	Chairperson at
7:30 a.m./pXn. on <u>March 2</u>	
All members were present except: All present.	

Committee staff present: Ellen Piekalkiewicz, Debra Duncan, Kathy Porter

Legislative Research Department Jim Wilson, Revisor of Statutes Sharon Schwartz, Administrative Aide Sue Krische, Committee Secretary

Conferees appearing before the committee:

Paul D. Handy, Administrative Judge, 25th Judicial District
Paul Shelby, Assistant Judicial Administrator, Office of
Judicial Administration
Nancy Lindberg, Assistant to Attorney General Robert Stephan
Ed Martin, Director, Architectural Services
Judy McConnell, Executive Director, Kansas Corporation Commission
Gary Stotts, Department of Corrections

Others attending: See attached list.

INTRODUCTION OF BILLS

Representative Helgerson requested introduction of a bill prohibiting the lease of certain real property by state agencies (Attachment 1). He stated this bill addresses his concern that sometimes when the state is trying to purchase a building, a private investor may purchase the building and attempt to lease it back to the state at a greater cost to the state. Representative Helgerson also requested introduction of a bill regarding the State Historical Society and the non-profit Historical Society, Inc. clarifying and redefining the duties of each. Representative Helgerson moved introduction of the bills. Representative Francisco seconded. Motion carried.

Chairman Bunten appointed a subcommittee of Representative Vancrum, Chairman, Representative Moomaw, and Representative Teagarden to study <u>HB 2867</u>—the Governor's spending lid bill—and make recommendations to the Committee as soon as possible.

HB 2618 - Appropriations for FY91, MH and MR Institutions.

LARNED STATE HOSPITAL

Representative Mead reviewed the subcommittee report for FY90 and FY91 (Attachment 2). Representative Mead moved adoption of the subcommittee report. Representative Wisdom seconded. Motion carried.

OSAWATOMIE STATE HOSPITAL

Representative Lowther reviewed the subcommittee report for FY90 and FY91 (Attachment 3). Representative Lowther advised that the agency is confident it can hire the authorized 26 limited-term FTE positions, including six RN III positions. Representative Teagarden cited the possibility that Osawatomie State Hospital will be decertified if the deficiency in RN's is not addressed promptly. Representative Teagarden moved to amend the FY91 subcommittee report to add an item asking the Senate subcommittee to study and compare the staffing ratios at all the mental health hospitals. Representative Wisdom seconded. Motion carried. Representative Brady pointed out

CONTINUATION SHEET

MINUTES OF TH	E House	COMMITTEE O	NAppropriations	
room <u>514-S</u> , Sta	tehouse, at 7 :	:30 a.m./ xxxx. on _	March 2	

that \$465,000 for LPN salary increases from the Department of Administration budget was to be distributed in all the budgets which include LPN positions. Staff advised that this will be done in the Senate when the proper distribution is determined. Representative Lowther moved adoption of the subcommittee report for FY90 and FY91, as amended. Representative Mead seconded. Motion carried.

The Chairman announced the Committee would move to the hearing on $\underline{{\tt HB}\ 2870}$ to accommodate a conferee who travelled a long distance.

HB 2870 - Creating a district magistrate judge position in Finney county.

Representative Heinemann explained that <u>HB 2870</u> creates a new district magistrate judge position in Finney County located in the 25th Judicial District. There are currently five magistrate judges in the 25th Judicial District, but none of them are assigned to Finney County.

Paul D. Handy, Administrative Judge, 25th Judicial District, testified that 7,655 magistrate-level cases were filed in 1989 in Finney County (Attachment 4). Judge Handy indicated the cost of an additional magistrate judge is approximately \$40,000 annually.

Paul Shelby, Assistant Judicial Administrator, Office of Judicial Administration, appeared in opposition to HB 2870 (Attachment 5). He stated no request was made to the Office of Judicial Administration for an additional magistrate judge in Finney County, so this has not been considered by the Court. The Court does not feel this request is justified by caseload measures or needs of the district. In response to a question, Mr. Shelby stated the Court would not oppose a bill to repeal the law requiring a judge in every county.

Following the hearing on $\underline{\text{HB 2870}}$, the Committee returned to subcommittee reports on $\underline{\text{HB 2618}}$.

RAINBOW MENTAL HEALTH FACILITY

Representative Wisdom reviewed the subcommittee report for FY90 and FY91 (Attachment 6). Representative Wisdom moved adoption of the subcommittee report. Representative Mead seconded. Motion carried.

TOPEKA STATE HOSPITAL

Representative Lowther reviewed the subcommittee report for FY90 and FY91 (Attachment 7). Representative Shriver expressed concern at the wording of the FY90 report regarding the Licensed Mental Health Technician (LMHT) training class. Representative Lowther noted the cancelled class, or a smaller one, could be started up with the \$234,768 the Subcommittee restored to the agency's FY90 budget.

Representative Francisco moved to amend the FY90 subcommittee report to state that the House Committee supports in-house training of LMHT's and believes the training should receive high priority for being continued. Representative Teagarden seconded. Motion carried.

Representative Shriver moved to strike the word "baccalaureate" from item 1 of the FY91 subcommittee report on Topeka State Hospital. Representative Mead seconded. Motion carried.

CONTINUATION SHEET

MINUTES OF THE	House	$_{-}$ COMMITTEE ON $_{-}$	Appropriations	
room _514-S, Stateh	ouse, at7:	30a.m./ржж. on	March 2	, 1990

Representative Turnquist moved to delete item #1 in the FY91 subcommittee report which describes the tuition assistance program set up by the agency for LPN's to acquire RN degrees until a systemwide decision can be made on this program. Representative Helgerson seconded. Motion failed. Representative Lowther moved adoption of the subcommittee report on Topeka State Hospital for FY90 and FY91, as amended. Representative Mead seconded. Motion carried.

Representative Brady moved to amend the subcommittee reports on all the mental health hospitals to reflect the Committee's support for the Governor's recommendation for salary increases for LPN's and asks the Senate Subcommittee to review this issue and distribute the \$465,000 removed from the Department of Administration budget for this purpose. Representative Teagarden seconded. Motion carried.

HB 3009 - State architectural services, negotiating committees, convened, project.

Nancy Lindberg, Assistant to Attorney General Robert Stephan, appeared in support of <u>HB 3009</u> which she indicated was requested for introduction by the Attorney General on behalf of his Committee on Daycare (<u>Attachment 8</u>). Under current law, in the case of a construction project costing in excess of \$250,000, the Secretary of Administration must convene a negotiating committee to arrange for the design work to be done by a contractor. <u>HB 3009</u> raises this limitation to \$500,000.

Ed Martin, Director, Architectural Services, testified in support of HB 3009 stating there would be about 12 projects a year that would fall in the range of this bill and the bill would save considerable staff time for architectural services. Representative Kline moved that HB 3009 be recommended favorably for passage. Representative Heinemann seconded. Motion carried.

HB 3025 - Fees for natural gas pipeline inspection and safety supervision.

Judy McConnell, Executive Director, Kansas Corporation Commission, explained that HB 3025 would provide that rates charged by the Kansas Corporation Commission (KCC) for inspection and supervision of natural gas pipelines be prescribed by rules and regulations rather than set in statute. The bill was requested by the House Subcommittee on the KCC. Representative Chronister moved that HB 3025 be recommended favorably for passage. Representative Hoy seconded. Motion carried.

SB 497 - Disposal of Department of Corrections surplus property.

Gary Stotts, Department of Corrections, explained that <u>SB 497</u> authorizes the Director of Kansas Correctional Industries to offer state surplus property to the public after it has been made available to eligible entities for 30 days changing from 60 days in current law (<u>Attachment 9</u>). <u>Representative Kline</u> moved that SB 497 be recommended favorably for passage. <u>Representative Francisco seconded</u>. <u>Motion carried</u>.

HB 2669 - State agency office and storage space requirements.

Representative Fuller's subcommittee studied the provisions in $\underline{\text{HB}}$ 2669 and submitted to the Committee a balloon of proposed amendments to the bill (Attachment 10). $\underline{\text{HB}}$ 2669 amends existing statutes to require each state agency to include in its annual

CONTINUATION SHEET

MINUTES OF 7	THE <u>House</u>	COMMITTEE ON .	Appropriations	
room _514-S, S	Statehouse, at <u>7:30</u>	a.m./pxnxc on	March 2	, 1990

budget submission its office and storage requirements for the current, second, third, and fifth fiscal year following. The balloon changes some of the out-year requirements that could not be met. Representative Kline moved that HB 2669 be amended as proposed in the balloon and the bill be passed as amended. Representative Francisco seconded. Motion carried.

Chairman Bunten turned to final action on <u>HB 2797</u> which allows the Secretary of Administration to lease real estate to the city of Lansing for a period of five years instead of 15 years as in current law. Representative Chronister moved that <u>HB 2797</u> be recommended favorably for passage. Representative Heinemann seconded. Motion carried.

The meeting was recessed at 9:55 a.m. and Chairman Bunten announced the Committee will reconvene to consider HB 2586--Mental Health Reform upon adjournment of the House.

Vice-Chairman Chronister reconvened the meeting at 12:15 p.m.

Representative Goossen distributed a balloon of proposed amendments to <u>HB 2586</u>—the Mental Health Reform Act (Attachment 11).

Representative Helgerson explained that this proposal has the support of a coalition of providers and consumers of mental health services. He stated the bill is geared for consumers and recognizes the need for a coordinated system with emphasis on community services. A key component of the bill is the idea of gatekeeping or screening of individuals being admitted to state hospitals. The program targets two populations—children/adolescent and persons with severe and persistent mental illness. A phased—in approach is recommended in one catchment area at a time.

Representative Goossen stated the fiscal note on the bill for FY91 will be from \$1-1.5 million. Representative Vancrum questioned the meaning of "mostly" in New Section 5--#5 regarding the council. Representative Helgerson stated "mostly" could be changed to "a majority" to express the intent.

Representative Hamm moved approval of the minutes of February 6, 8, 13, and 14 as presented. Representative Teagarden seconded. Motion carried.

Vice-Chairman Chronister turned to final action on HB 2859 establishing the Heritage Trust Fund. Representative Helgerson distributed a balloon of proposed amendments to HB 2859 (Attachment 12) and an amendment regarding some criteria to be used in evaluating worthy projects (Attachment 13). Representative Solbach expressed concern about restricting the funds from being used on property owned by the state or federal government. Representative Solbach moved adoption of the proposed amendments to HB 2859. Representative Fuller seconded. Motion carried. Representative Vancrum opposes the mortgage registration tax proposed as the funding mechanism in this bill. Representative Vancrum made a motion to table HB 2859. Representative Moomaw seconded. Motion failed. Representative Fuller moved that HB 2859, as amended, be recommended favorably for passage. Representative Helgerson seconded. Motion carried.

The meeting was adjourned at 1:15 p.m.

GUEST LIST

COMMITTEE: HOUSE APPROPRIATIONS DATE: 3-2-90

NAME (PLEASE PRINT)	ADDRESS	COMPANY/ORGANIZATION
Paul Shelber	Topala	·OTA
Jerry Sloan		: 0574
Mite Bohnhoff	Tope Ka	Div. of Budget
WWW. Woseran	729542	· D28
Ul Komerady	11	//
Lori Class	Typoha	Ment of Health Adap in 145
Terri Lawry	To pur because	to Martally 200
Low Truken	Marhalte	KAPS
Bulant Parkent	Timelea	Ks State Holf. Se
Farmon Pawers	Topula	No State Hist Soc.
Stancy Lindlers	Topoka	AH. Gan. Alice
Bor Clawson	Toycha	SRS 30
mani Lee	Topelca	SPS
Ol Tense	Dopla	545 11 94 183
Larry Hinton	Topaler	SRS
Chris Stantiell	10/0/00	SRS:
James Mr Hammer	Vea fraktie	DARF COTT
/Ed martin t	Topeka	Div. of Arch. Services
George D. Vaga	Topela	SRS /MHRC.
Paul M. Kbots	Topela	HESER A SMACK FOC
Roll C. Hard	Tweeki	Mc Gill + Assocs.
July mound	Jona Man	KCC
Our falour y	Jazik.	, Char fred
Doug Bowman	ű,	Children & Youth Housson
0 km 8 8 0	Jarela	Orthopotic Services
	e de casa de c	

GUEST LIST

COMMITTEE: HOUSE APPROPRIATIONS		DATE: 3-2-90
NAME (PLEASE PRINT)	ADDRESS'	COMPANY/ORGANIZATION
LOUIS CHABIRA	CAPITOL	BUDGET
		<i>:</i>
·		
		·
		·
		·
		-
		••
·		

BILL NO.

AN ACT prohibiting the lease of certain real property by state agencies under certain circumstances.

Be it enacted by the Legislature of the State of Kansas:

Section 1. (a) Whenever the secretary of administration has made an offer to purchase any real property for the fair market value of such property and such property is not subsequently purchased by a state agency, no state agency shall lease such real property for a period of 10 years from the date of such offer.

- (b) As used in this section:
- (1) "Fair market value" means the appraisal amount determined by three appraisers appointed by the judicial administrator pursuant to K.S.A. 75-3043a and amendments thereto or the average of the three appraisal amounts if such appraisers do not agree on a single appraisal amount.
- (2) "Offer" means a written offer tendered by the secretary of administration and includes offers that are contingent upon obtaining appropriations or satisfactory financing within a reasonable time not to exceed 12 months.
- (3) "State agency" means any state office or officers, department, board, commission, institution, bureau or any other agency of any branch of state government or any state authority or instrumentality.
- Sec. 2. This act shall take effect and be in force from and after its publication in the Kansas register.

HA 3-2-90

Attachment

Agency: Larned State Hospital Bill No. 2729 Bill Sec. 26

Analyst: Porter Analysis Pg. No. 612 Budget Pg. No. 394

Expenditure Summary	Agency Req. FY 90	Governor's Rec. FY 90	Subcommittee Adjustments
State Operations: State General Fund General Fees Fund Title XIX Fund Other Funds Subtotal	\$ 26,499,564 1,935,331 1,281,249 <u>68,400</u> \$ 29,784,544	\$ 25,932,059 1,935,331 1,138,543 68,400 \$ 29,074,333	\$ 245,411 \$ 245,411
Capital Improvements: State Institutions Building Fund State General Fund Subtotal	\$ 1,433,675 \$ 1,433,675	\$ 798,234 \$ 798,234	\$ \$
GRAND TOTAL	<u>\$ 31,218,219</u>	\$ 29,872,567	<u>\$ 245,411</u>
FTE Positions	937.1	936.1	
Average Daily Census	535	520*	

^{*} The Governor does not recommend an average daily census for the hospital's 15bed adult admissions unit.

Agency Request/Governor's Recommendation

Larned State Hospital estimates FY 1990 operating expenditures to be \$29,784,544, an increase of \$291,937 from the amount appropriated by the 1989 Legislature. Funding includes \$26,499,564 from the State General Fund, \$1,935,331 from Larned's fee fund, \$1,281,249 from federal Title XIX funds, and \$68,400 from federal Chapter I funds. The \$291,937 supplemental request would be financed from the State General Fund and is intended to fund a portion of the hospital's estimated \$651,054 salaries and wages shortfall, which the hospital attributes to physician salary adjustments, longevity pay, and other factors.

Only a portion of the hospital is certified by the federal Health Care Financing Administration (HCFA) and is eligible to receive full federal Medicare and Medicaid funding. Following a March 4, 5, and 6, 1987, survey, HCFA officials found that, while many program elements were of high quality, there was an insufficient number of Registered Nurses (RNs) at the hospital. The hospital was found to be out of compliance with respect to nursing services. In response to the deficiency, the hospital requested 25 RNs for the required plan of correction. Governor's Budget Amendment No. 4 recommended the addition of seven RNs and the 1987 Legislature concurred. On March 28 and 29, 1987, surveyors returned to Larned, conducted a revisit survey, and found that the hospital continued to be out of compliance in the area of nurse staffing. Larned received notification that the hospital would be decertified as of October 30,

AA 3-2-90 Attachment 2 1987, and therefore would lose all federal Medicare and Medicaid funds. In an attempt to retain certification for the units of the hospital which generate the majority of the Medicare and Medicaid funds (i.e., the 15-bed admissions unit, the 24-bed Adult Individual Modification Unit, the 17-bed children's unit, and the 26-bed adolescent unit), the hospital shifted 13 RNs from other areas of the hospital to these four units. A HCFA survey team returned to Larned for a special revisit and certified the four units as a "distinct part" of the hospital which is eligible for Medicare and Medicaid funding. A HCFA survey team returned to Larned in September 1988 and surveyed only the four-unit "distinct part." The same four units were recertified.

The hospital anticipates that its new 90-bed Adult Treatment Facility will be completed and ready for patient occupancy in February or March, 1990. The facility will replace Rush and Pinel Buildings, which have housed the hospital's adult patients. The hospital plans, on a temporary basis, to use Rush Building for adolescent programs and will use Pinel Building for Youth Center at Larned (YCAL) programs.

The Governor recommends an FY 1990 total operating budget of \$29,074,333, a decrease of \$710,211 from the agency estimate and a decrease of \$418,274 from the amount approved for FY 1990 by the 1989 Legislature. The recommendation includes funding of \$25,932,059 from the State General Fund, \$1,935,331 from the hospital fee fund, \$1,138,543 from the Title XIX fund, and \$68,400 from federal Chapter I funds.

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

Increase the expenditure limitation of the hospital fee fund by \$245,411, 1. from \$1,935,331 to \$2,180,742. The Subcommittee notes that the Governor's recommendation of \$29,074,333 for FY 1990 operating expenditures is a decrease of \$710,211 from the agency estimate and a decrease of \$418,274 from the amount approved by the 1989 Although the hospital has taken steps to contain expenditures for FY 1990, the Subcommittee concurs with the agency that essential services will be jeopardized without the fee fund increase. Included in the \$245,411 fee fund expenditure limitation increase is \$31,708 for food for the hospital's patients, \$25,647 for pharmaceutical and lab supplies, and \$188,560 for contractual services. Items included in contractual services are \$57,138 for utilities and \$85,258 for outside hospitalizations at other facilities. A single outside hospitalization for which the agency is financially responsible is projected to cost \$66,883. The Subcommittee has studied year-to-date expenditures and concludes that this recommendation is warranted.

The Subcommittee further notes that the hospital projects fee fund collections of \$1,716,039, an increase of \$86,489 above the \$1,629,550 recommended by the Governor. In addition, the hospital has received Medicare settlements totaling \$243,378 in FY 1990. These amounts total \$329,867, which is \$84,456 more than the recommended increase.

2.2

Representative James Lowther Subcommittee Chairperson

Representative Bob Mead

Representative Bill Wisdom

Agency: Larned State Hospital Bill No. 2618 Bill Sec. 2

Analyst: Porter Analysis Pg. No. 612 Budget Pg. No. 394

Expenditure Summary	Agency Req. FY 91	Governor's Rec. FY 91	Subcommittee Adjustments
State Operations: State General Fund General Fees Fund Title XIX Fund Other Funds Subtotal	\$ 23,003,051 2,497,632 6,545,213 93,329 \$ 32,139,225	\$ 24,439,548 1,790,316 4,075,377 93,329 \$ 30,398,570	\$ 84,456 \$ 84,456
Capital Improvements: State Institutions Building Fund State General Fund Subtotal	\$ 1,015,000 \$ 1,015,000	\$ <u></u> \$	\$ \$
GRAND TOTAL	<u>\$ 33,154,225</u>	<u>\$ 30,398,570</u>	<u>\$ 84,456</u>
FTE Positions	969.1	936.1	
Average Daily Census	535	520*	

^{*} The Governor does not recommend an average daily census for the hospital's 15bed adult admissions unit.

Agency Request/Governor's Recommendation

The agency requests an FY 1991 operating budget of \$32,139,225, an increase of \$2,646,618, or 9 percent, over the approved FY 1990 budget. Of the increase, \$2,004,674 or 75.7 percent, is attributable to salaries and wages. The hospital requests 32 new positions, including 26 Licensed Mental Health Technician I (LMHT) positions, an Alcoholism Counselor, 2 Secretary I positions, 1 General Maintenance and Repair Technician position, a Secretary II position, and a Vocational Instructor. funding request includes \$23,003,051 from the State General Fund, \$2,497,632 from the hospital's fee fund, \$6,545,213 from Title XIX, and \$93,329 from federal Chapter I and The amount requested from Title XIX represents a other federal education funds. significant increase from previous years. A large portion of the increase is due to SRS's expectation that the state's mental health hospitals will qualify for "disproportionate share" money. The expected increase is the result of a change in federal Medicaid law effective July 1, 1988, which directs the states to make extra Medicaid payments to hospitals serving a disproportionate share of Medicaid and low-income patients.

The Governor recommends FY 1991 expenditures of \$30,398,570, a decrease of \$1,740,655 from the agency request. The Governor does not recommend the additional positions requested by the agency. Included in the recommendation is funding of \$24,439,548 from the State General Fund, a decrease of \$1,436,497 from the agency request; \$1,790,316 from the hospital fee fund, a decrease of \$707,316 from the agency

request; \$4,075,377 from the Title XIX fund, a decrease of \$2,469,836 from the request; and \$93,329 from federal educational funds, as requested.

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

- 1. Increase the expenditure limitation of the hospital fee fund by \$84,456, from \$1,790,316 to \$1,874,772. The Governor's recommendation of \$30,398,570 for FY 1991 operating expenditures is a decrease of \$1,740,655 from the agency request. The Subcommittee notes that, although the recommended increase is far below the agency request, the hospital can attempt to reduce expenditures to stay within the recommendations. The recommended increase is for utilities. Based on FY 1990 year-to-date expenditures and projected usage at the new facility, the hospital anticipates a shortfall of \$172,173 for utilities in FY 1991. The Subcommittee notes that the hospital has projected that the FY 1991 beginning balance of the fee fund will be \$84,456 more than the beginning balance recommended by the Governor.
- 2. The Subcommittee was informed that the hospital is experiencing an increasing number of court-ordered admissions of mentally retarded persons. The hospital does not have the appropriate programs or staff training to address the needs of these patients and the hospital's average daily census is adversely affected by these admissions. The Subcommittee recommends that SRS develop a mechanism through which appropriate referrals to mental retardation facilities are expedited. The issue could be addressed through rules and regulations or through legislation.
- 3. Add a no-limit appropriation for special oil overcharge funds to purchase vehicles for patient transportation. This no-limit appropriation was approved for FY 1990 with the expectation that the agency would receive funds administered by the U.S. Department of Energy from the second stage oil overcharge program for the energy conservation-related projects and equipment purchases. The Subcommittee was informed that the agency has worked with the Kansas Corporation Commission in submitting an application for the federal funds and that it appears likely the agency will receive funds in FY 1990. However, should the agency need expenditure authority in FY 1991, the Subcommittee recommends that the no-limit appropriation be available in FY 1991.

2-5

- 3 -/

Representative James Lowther Subcommittee Chairperson

Representative Bob Mead

Representative Bill Wisdom

Agency: Osawatomie State Hospital Bill No. 2729 Bill Sec. 27

Analyst: Porter Analysis Pg. No. 621 Budget Pg. No. 436

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 90	Rec. FY 90	Adjustments
State Operations: State General Fund General Fees Fund Title XIX Fund Other Funds Subtotal	\$ 16,092,180	\$ 16,006,696	\$
	1,801,342	1,147,310	429,000
	2,600,905	2,600,905	
	24,067	24,067	
	\$ 20,518,494	\$ 19,778,978	\$ 429,000
Capital Improvements: State Institutions Building Fund GRAND TOTAL	\$ 360,079	\$ 365,927	\$
	\$ 20,878,573	\$ 20,144,905	\$ 429,000
FTE Positions	647.5	646.5	
Average Daily Census	345	335*	

^{*} The Governor does not recommend an average daily census for the hospital's medical services unit.

Agency Request/Governor's Recommendation

Osawatomie State Hospital requests a total operating budget of \$20,518,494, the amount approved by the 1989 Legislature. Funding includes \$16,092,180 from the State General Fund, \$1,801,342 from the hospital's fee fund, \$2,600,905 from Title XIX, and \$24,067 from federal Chapter I funds. Osawatomie is currently accredited by the Joint Commission on Accreditation of Healthcare Organizations (JCAHO) and certified by the Health Care Financing Administration (HCFA) and may receive payments from the Medicare and Medicaid programs. The FY 1990 budget includes 8 new FTE positions approved by the 1989 Legislature, 4 of which (a .5 FTE Psychiatrist, 1 FTE RN III, a .5 FTE Psychologist II, and 1 FTE Secretary I) make up the hospital's community support traveling team. The team travels to community facilities and provides follow-up, consultation, and support services to discharged patients.

The Governor recommends FY 1990 expenditures of \$19,778,978, a decrease of \$739,516 from the agency request. The recommendation includes expenditures of \$16,006,696 from the State General Fund, \$1,147,310 from the hospital fee fund, \$2,600,905 from the Title XIX fund, and \$24,067 from federal Chapter I educational funds. The recommendation reflects reductions of \$85,484 from the State General Fund estimate and \$654,032 from the hospital fee fund estimate.

HA 3-2-90 Attachment 3

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendations, with the following adjustments:

- 1. Increase the expenditure limitation of the hospital fee fund by \$429,000, from \$1,147,310 to \$1,576,310 for FY 1990. The Subcommittee notes that the Governor's recommendation for operating expenditures of \$19,778,978 is a decrease of \$739,516 from the amount approved by the 1989 Legislature. The Subcommittee was informed that the hospital has taken the following steps to contain expenditures in FY 1990: hiring of all staff with the exception of direct care staff has been delayed for two months; no holiday or overtime pay will be approved for the remainder of the year; travel has been substantially reduced; all unspent capital outlay funds have been frozen; purchasing approval is carefully scrutinized; and an employee awareness program has been implemented to enlist support and assistance in controlling expenditures. Despite these efforts, hospital officials state that they anticipate an FY 1990 shortfall of \$429,000.
- 2. The Subcommittee has reviewed year-to-date spending and notes that the hospital projects shortfalls of \$251,702 in salaries and wages, \$73,965 in contractual services, and \$153,164 in commodities. Areas in which the hospital projects expenditures significantly above those recommended by the Governor include fees for professional services, food, repairs, and maintenance materials, supplies, and parts, all of which the Subcommittee notes are essential for patient care or for maintenance of certification. In addition, the hospital estimates that it will pay \$53,860 in unbudgeted retirement pay in FY 1990.
- 3. The hospital projects FY 1990 fee collections of \$2,754,822, an increase of \$808,715 above the \$1,946,107 projected by the Governor. After adjusting for FY 1990 refunds, the hospital projects an FY 1990 ending balance of \$857,261, an increase of \$359,715 above the \$497,546 ending balance recommended by the Governor.

Representative James Lowther Subcommittee Chairperson

Representative Bob Mea

Representative Bill Wisdom

Agency: Osawatomie State Hospital Bill No. 2618 Bill Sec. 2

Analyst: Porter Analysis Pg. No. 621 Budget Pg. No. 436

Expenditure Summary	Agency Req. FY 91	Governor's Rec. FY 91	Subcommittee Adjustments
State Operations: State General Fund General Fees Fund Title XIX Fund Other Funds Subtotal	\$ 14,539,644 2,512,640 5,236,582 52,855 \$ 22,341,721	\$ 15,149,606 2,361,172 3,087,124 52,855 \$ 20,650,757	\$ 285,163 \$ 285,163
Capital Improvements: State Institutions Building Fund GRAND TOTAL	\$ 87,600 \$ 22,429,321	\$ 0 \$ 20,650,757	\$ 0 \$ 285,163
FTE Positions	675.5	646.5	20.26
Average Daily Census	345	335*	

^{*} The Governor does not recommend an average daily census for the hospital's medical services unit.

Agency Request/Governor's Recommendation

The hospital requests a total operating budget of \$22,341,721 in FY 1991, an increase of \$1,823,227 (8.9 percent) over the FY 1990 estimate. Of the increase, 76.9 percent is attributable to salaries and wages, 9.9 percent to capital outlay, 4.7 percent to the education contract, 2.4 percent to utilities, and 6.1 percent to other operating expenditures. The request includes funding of 675.5 FTE positions, an increase of 28 positions. The new positions requested for FY 1991 include six RN III positions, ten Mental Health Aide positions, ten Licensed Mental Health Technician I (LMHT) positions, and two Social Worker III positions. The funding request includes \$14,539,644 from the State General Fund, \$2,512,640 from the hospital's fee fund, \$5,236,582 from Title XIX, and \$52,855 from federal Chapter I and other educational funds. The amount requested from Title XIX represents a significant increase from previous years. A large portion of the increase is due to SRS's expectation that the state's mental health hospitals will qualify for "disproportionate share" money. The expected increase is the result of a change in federal Medicaid law effective July 1, 1988, which directs the states to make extra Medicaid payments to hospitals serving a disproportionate share of Medicaid and low-income patients.

The Governor recommends FY 1991 expenditures of \$20,650,757, a decrease of \$1,690,964 from the agency's request. The recommendation reflects an increase of \$609,962 from the agency request from the State General Fund and decreases of \$151,468 from the hospital fee fund and \$2,149,458 from the Title XIX fund. The Title XIX recommendation does not reflect expenditures of disproportionate share funds.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendations, with the following adjustments:

Increase the expenditure limitation of the hospital fee fund by \$285,163 1. and add 26.0 limited term FTE positions, including 6.0 RN III positions, 10.0 Mental Health Aid positions, and 10.0 Licensed Mental Health Technician (LMHT) positions. The amount recommended would fund the positions for six months and includes a 6.3 percent turnover rate. The Subcommittee was informed that Joint Commission on the Accreditation of Healthcare Organizations (JCAHO) surveyors noted a deficiency in the number of registered nurses on duty in both a May 1988 survey and a follow-up June 1989 survey. Health Care Financing Administration (HCFA) surveyors cited a deficiency in the nurse staffing pattern at all levels (Mental Health Aid, LMHT, and RN) in an August 1989 survey. The Subcommittee reviewed survey reports and concurs with the hospital's assessment that these positions are essential to retain accreditation and certification and avoid a potential revenue loss of approximately \$4,000,000.

The Subcommittee notes that this recommendation is consistent with the tentative recommendations of the Subcommittee reviewing H.B. 2586, the Mental Health Reform Act. Addition of these positions on a temporary basis will allow the hospital to retain certification and accreditation. The recommendation also allows for a reduction in staffing once federal surveys are completed and the hospital proceeds with its plan for reducing the hospital's rated bed capacity.

- 2. The majority of the Subcommittee recommends that the hospital consider closing that portion of the Adult Psychosocial Program housed in the Adair Lodge buildings. These three buildings house a total of 22 patients, yet require substantial staffing because the 22 patients are located in the three separate buildings of the Lodge. As the hospital proceeds with its planned reduction in rated bed capacity, the Subcommittee recommends that the closing of these wards be given priority.
- 3. The Subcommittee notes that the hospital has a 45-bed, 30-day inpatient substance abuse treatment program. FY 1990 staffing includes 38.0 FTE positions and the Governor recommends FY 1990 expenditures of \$1,094,943. It appears to the Subcommittee that the majority of these patients could be treated in community settings and that closing the unit would provide further momentum for the implementation of mental health reform. Although time constraints prohibited further study of this issue, the Subcommittee requests that the Senate Subcommittee give further consideration to this proposal.
- 4. Add a no-limit appropriation for special oil overcharge funds to purchase vehicles for patient transportation. This no-limit appropriation was approved for FY 1990 with the expectation that the agency would receive funds administered by the U.S. Department of Energy from the second stage oil overcharge program for the energy conservation-related

3-4

projects and equipment purchases. The Subcommittee was informed that the agency has worked with the Kansas Corporation Commission in submitting an application for the federal funds and that it appears likely the agency will receive funds in FY 1990. However, should the agency need expenditure authority in FY 1991, the Subcommittee recommends that the no-limit appropriation be available in FY 1991.

Representative James Lowther Subcommittee Chairperson

Representative Bob Mead

Representative Bill Wisdom

BEFORE THE HOUSE APPROPRIATIONS COMMITTEE OF THE STATE OF KANSAS

TESTIMONY IN SUPPORT OF HOUSE BILL NO. 2870

Testimony of Paul D. Handy, Administrative Judge of the 25th Judicial District, given on March 1, 1990, in Topeka, Kansas.

4A 3-2-90 Attachment 4 Please accept this testimony in support of House Bill No. 2870.

The 25th Judicial District is comprised of six counties: Finney, Greeley, Hamilton, Kearny, Scott, and Wichita. Three counties are in the Central time zone, and three are in the Mountain time zone. The district is approximately 107 miles east to west and 70 miles north to south.

There are three district judges in the 25th Judicial District, all of whom reside in Finney County. Currently, two district judges are assigned the civil (CH. 60) cases and criminal (felony) cases in Finney County. One district judge is assigned the domestic cases in Finney County and the major cases in the remaining five counties. In FY 1989, the district judges in this district ranked 7th in caseload per judge of the 23 districts with both district and district magistrate judges.

In addition, there are five district magistrate judges in the 25th Judicial District -- one in each county, except Finney County. Due to the inordinate number of cases in Finney County, it is necessary to assign a district magistrate judge to Finney County every day. On Monday, Judge Jennings from Kearny County is assigned the juvenile bench in Finney County. On Tuesday and Wednesday, Judges Blake and Heath from Hamilton and Wichita Counties are assigned the

1.4

criminal bench. On Thursday, Judge Goering from Scott County is assigned the traffic bench; and on Friday, Judge Wilson from Greeley County is assigned the limited civil bench.

In CY 1989, there were 11,370 magistrate-level cases filed in this district; of those 7,655 were in Finney County. This equates to 2,274 cases per district magistrate. On a statewide level, in those districts with both district and district magistrate judges, the average caseload per judge is 1,745 cases. The addition of a district magistrate in Finney County would still place the district above the statewide average at 1,895 cases per magistrate.

A review of the caseload statistics from 1986 through 1989 reflects a districtwide increase in the number of magistrate-level cases (excluding traffic) of 24 percent.

Included in this increase is a 25 percent increase in Finney County alone.

Although the number of traffic cases has fluctuated over the past four years, Finney County has remained consistently over 4,000 cases annually, with 5,222 cases being filed in CY 1988. Of particular judicial impact, however, is the disproportionate number of DUI cases filed in Finney County: in CY 1988, 502 DUI cases; and in CY 1989, 541. This represents 10 to 11 percent of the total traffic filings and is second only to Sedgwick County in the number of DUI cases in any one county in the state. Since DUI cases are

principally handled by a district magistrate, this everincreasing number of cases creates an additional burden on the district magistrate judge assigned from another county.

Although statistics reflect that in past years traffic case filings have been down, this statistic reflects a personnel shortage by the Kansas Highway Patrol. It is my understanding that the last graduating class of the Kansas Highway Patrol resulted in five additional troopers being assigned to this district. While they are still on probationary status, an increased traffic docket is expected this calendar year.

Aside from the statistics, the practicality of having a district magistrate judge in Finney County is equally supportive. Under the existing scheme, Judge Wilson, who lives in Tribune, Kansas, needs to leave her home at 5:00 a.m. to be in Garden City for her assignment on Friday. The distance and time-zone changes create unnecessary hardships for traveling magistrates, particularly those with school-aged children. In addition, inclement weather has caused dockets to be canceled or continued when conditions are not severe enough to close the court but dangerous enough to prohibit travel. On three occasions in the last two weeks, parties and their lawyers were denied docket appearances on traffic and criminal matters due to weather conditions inhibiting a magistrate's travel to Garden City.

4.4

At last review, it appears that approximately \$8,000.00 is expended annually for travel costs associated with assigning a magistrate judge to Garden City on a daily basis. Although I can appreciate the expense associated with funding this position, particularly in a tight budget period, it is hoped this travel expense presently incurred would assist to some degree.

The present assignment schedule not only creates undue hardships on the existing district magistrates but also promotes a lack of continuity in decisions by the Court, precipitates the unavailability of a judge, and destroys the theory of accountability.

Finney County at last observation was the fastestgrowing county in Kansas, and there is little reason to
believe that its growth rate will stall in the future. As the
population increases, so also must our service to the public.
To add an additional district magistrate judge to serve Finney
County promotes the needs of our community now and in the
future.

For the reasons outlined, I, together with our local judiciary and bar, urge your support for H.B. 2870. Your consideration in this regard is sincerely appreciated. Thank you.

HON. PAUL D. HANDY, WITNESS

Subscribed and sworn before me this 28th day of February, 1990.

My Commission Expires 2/2/93.

House Bill No. 2870 House Appropriations Committee March 1, 1990

Testimony of Paul Shelby Assistant Judicial Administrator Office of Judicial Administration

Mr. Chairman:

I appreciate the opportunity to appear today to discuss House Bill No. 2870, which would add a district magistrate judge position in Finney County, bringing the total number of magistrate judges in the 25th Judicial District to six positions. (See page 2, line 41.)

The 25th Judicial District is comprised of six counties—Finney, Greeley, Hamilton, Kearny, Scott, and Wichita. There is a judge in each county, and the position allocations are:

Finney County - 3 district judges

Greeley County - 1 district judge

Hamilton County - 1 magistrate judge

Kearny County - 1 magistrate judge

Scott County - 1 magistrate Judge and

Wichita County - 1 magistrate judge.

HA 32-10 AHachment = There is no district magistrate judge in Finney County.

The Administrative Judge is located in Finney County, which has the heaviest caseload in the district.

The Administrative Judge of this district assigns magistrate judges into Finney County every week Monday through Friday to hear criminal, traffic, juvenile, and probate cases. We understand this assignment system is working very well in this district, as well as in other districts across the state. This particular assignment pattern has been in effect for a number of years, and we have found it to be an effective and efficient use of district magistrate judges.

The Supreme Court has established annual budget policies and procedures to be followed, which allows each judicial district to request additional judicial and/or nonjudicial positions. The Court reviews the request and then decides whether the request should be included in the budget.

No additional magistrate judge position request was made for the 25th Judicial District, and therefore was never considered by the Court.

5 - 3

The Supreme Court is not requesting any new judicial positions this year in its budget.

The Court does not feel this request is justified by caseload measures, needs of the district, or because of inefficient use of assigned magistrate judges into Finney County.

The Supreme Court does not support this bill for the above reasons, but the interest of Representatives Heinemann, Guldner, and Moomaw in this matter is appreciated.

#

6.3

25th JUDICIAL DISTRICT (Finney, Greeley, Hamilton, Kearny, Scott & Wichita counties)

District Judges:

Finney County

Hon. J. Stephen Nyswonger

Wichita County Courthouse

Leoti 67861

	Div. 1. District Court	
	P.O. Box 798 Garden City 67846-0798	
	Hon. Paul D. <u>Handy</u> , Administrative Div. 2. District Court P.O. Box 798 Garden City 67846-0798	Judge
	Hon. Philip C. <u>Vieux</u> Div. 3. District Court P.O. Box 798 Garden City 67846-0798	
District	Magistrate Judges:	
Gree	eley County Hon. C. Ann <u>Wilson</u> P.O. Box 516 Tribune 67879	(Pos. l)
Ham	i <u>lton County</u> Hon. Donna L. J. <u>Blake</u> P.O. Box 745 Syracuse 67878	(Pos. 2)
<u>Kea</u>	rny County Hon. J. Russell <u>Jennings</u> P.O. Box 64 Lakin 67860	(Pos. 3)
Sco	tt County Hon. Gordon <u>Goering</u> Scott County Courthouse Scott City 67871	(Pos. 4)
Wic	hita County Hon. Claude S. Heath	(Pos. 5)

Agency: Rainbow Mental Health Bill No. 2729 Bill Sec. 29

Facility

Analyst: Porter Analysis Pg. No. 630 Budget Pg. No. 466

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 90	Rec. FY 90	Adjustments
State Operations: State General Fund General Fees Fund Title XIX Fund Other Funds Subtotal	\$ 2,834,571	\$ 2,736,125	\$
	231,468	231,468	103,312
	1,377,467	1,377,467	
	25,388	47,180	
	\$ 4,468,894	\$ 4,392,240	\$ 103,312
Capital Improvements: State Institutions Building Fund GRAND TOTAL	\$	\$	\$
	\$ 4,468,894	\$ 4,392,240	\$ 103,312
FTE Positions	124.0	124.0	
Average Daily Census Inpatient	47	47	

Agency Request/Governor's Recommendation

Rainbow Mental Health Facility estimates FY 1990 expenditures of \$4,468,894, \$111 less than the amount approved by the 1989 Legislature. The budget includes financing of 124.0 FTE positions. Funding includes \$2,834,571 from the State General Fund, \$231,468 from Rainbow's fee fund, \$1,377,467 from Title XIX, and \$25,388 from federal Chapter I funds.

The Governor recommends an FY 1990 operating budget of \$4,392,240, a decrease of \$76,654 from the agency estimate. Recommended decreases are from the estimates for salaries and wages (\$68,148) and commodities (\$14,506). Included is a downward adjustment to the cost of employee health insurance (\$27,918). The recommendation includes \$2,736,125 from the State General Fund, a decrease of \$98,446 from the agency estimate; \$231,468 from the general fees fund, as estimated; \$1,377,467 from the Title XIX fund, as estimated; and \$47,180 from federal Chapter I funds, an increase of \$21,792 from the agency estimate.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation with the following adjustments:

1. Increase the expenditure limitation of the hospital fee fund by \$103,312 in FY 1990. The Subcommittee has reviewed year-to-date expenditures and concurs with the agency's assessment that the FY 1990 year-to-

HA 3-2-90 Attachment 6 date turnover rate is substantially less than the turnover rate recommended by the Governor and recommends \$81,520 to address the hospital's projected shortfall in salaries and wages. The Subcommittee recommends the remaining \$21,792 because the Governor's recommendation includes that amount in federal Chapter I education funds which the hospital has since learned will not be available in FY 1990.

The Subcommittee has reviewed the hospital's fee fund projections for FY 1990, which are projected to be \$341,709, an increase of \$110,241 above the \$231,468 recommended by the Governor. It appears that the agency will more than meet the FY 1990 ending balance recommended by the Governor and that the expenditure limitation increase recommended by the Subcommittee will not result in a fee fund deficit in FY 1991.

2. While touring the facility, Subcommittee members noticed that a bed frame in one of the facility's seclusion rooms contains a raw metal edge which protrudes from the bed's mattress and poses a potential hazard for any patients housed in the seclusion room. The Subcommittee discussed this issue with facility officials and recommends that the facility correct this condition as soon as possible.

Representative Jim Lowther Subcommittee Chairperson

Representative Bob Mead

Representative Bill Wisdom

Agency: Rainbow Mental Health Bill No. 2618 Bill Sec. 2

Facility

Analyst: Porter Analysis Pg. No. 630 Budget Pg. No. 466

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 91	Rec. FY 91	Adjustments
State Operations: State General Fund General Fees Fund Title XIX Fund Other Funds Subtotal	\$ 2,316,743	\$ 2,724,152	\$ 38,254
	316,638	302,854	
	2,163,442	1,515,649	
	43,814	22,022	
	\$ 4,840,637	\$ 4,564,677	\$ 38,254
Capital Improvements: State Institutions Building Fund GRAND TOTAL	\$ 903,700	\$ 903,700	\$
	\$ 5,744,337	\$ 5,468,377	\$ 38,254
FTE Positions	127.0	124.0	
Average Daily Census Inpatient	47	47	

Agency Request/Governor's Recommendation

Rainbow requests an operating budget of \$4,840,637, an increase of \$371,743 over the FY 1990 estimate of \$4,468,894. Of the increase, 47 percent is attributable to salaries and wages, 15.9 percent to the education contract, 26.9 percent to capital outlay, and 10.2 percent to other areas of the budget. The funding request includes \$2,316,743 from the State General Fund, \$316,638 from the hospital's fee fund, \$2,163,442 from Title XIX, and \$43,814 from federal Chapter I funds. The request reflects continuation of all existing programs and the addition of 3.0 FTE positions. The amount requested from Title XIX represents a significant increase from previous years. A large portion of the increase is due to SRS' expectation that the state's mental health hospitals will qualify for "disproportionate share" money. The expected increase is the result of a change in federal Medicaid law effective July 1, 1988, which directs the states to make extra Medicaid payments to hospitals serving a disproportionate share of Medicaid and low-income patients.

The Governor recommends FY 1991 operating expenditures of \$4,564,677, a decrease of \$275,960 from the agency request. Recommended decreases are from the request for salaries and wages (\$75,393), contractual services (\$71,073), commodities (\$17,969), and capital outlay (\$111,525). The recommendation includes \$2,724,152 from the State General Fund, an increase of \$407,409 from the agency request; \$302,854 from the general fees fund, a decrease of \$13,784 from the agency request; \$1,515,649 from the Title XIX fund, a decrease of \$647,793 from the agency request; and \$21,792 from the federal Chapter I fund, a decrease of \$21,792 from the agency request. The Governor recommends \$903,700 from the State Institutions Building Fund to remodel and construct an addition to the facility's special purpose school.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation with the following adjustments:

- 1. Add \$38,254 from the State General Fund for the facility's education contract with U.S.D. 500. The Subcommittee notes that the school contract is essential to the operation of the facility and that the facility is adamant that this funding is necessary in FY 1991. The Subcommittee further recommends that the agency's FY 1991 fee fund receipts be reviewed by the 1991 Legislature with the specific purpose of determining if this additional funding can be shifted to the fee fund rather than the State General Fund.
- 2. The Subcommittee notes that the facility anticipates a significant shortfall in funding for salaries and wages in FY 1991 if turnover remains at the same low level the facility is experiencing in FY 1990. Rather than increasing funding for salaries and wages at this time, the Subcommittee recommends that the 1991 Legislature review the agency's turnover rate to determine if additional funding for salaries and wages is warranted.
- 3. Add a no-limit appropriation for special oil overcharge funds to purchase vehicles for patient transportation. This no-limit appropriation was approved for FY 1990 with the expectation that the agency would receive funds administered by the U.S. Department of Energy from the second stage oil overcharge program for energy conservation-related projects and equipment purchases. The Subcommittee was informed that the agency has worked with the Kansas Corporation Commission in submitting an application for the federal funds and that it appears likely the agency will receive funds in FY 1990. However, should the agency need expenditure authority in FY 1991, the Subcommittee recommends that the no-limit appropriation be available in FY 1991.

Representative Jim Lowther Subcommittee Chairperson

Representative Bob Mead

Representative Bill Wisdom

6-4

2729

Analyst: Porter Analysis Pg. No. 646 Budget Pg. No. 554

Bill No.

Expenditure Summary	Agency Req. FY 9	Governor's 0 Rec. FY 90	Subcommittee Adjustments
State Operations: State General Fund General Fees Fund Title XIX Fund Other Funds Subtotal	\$ 12,773,2° 5,665,3° 3,447,98 95,52° \$ 21,982,09	75 5,643,524 80 3,019,803 20 95,520	\$ 234,768 \$ 234,768
Capital Improvements: State Institutions Building Fund GRAND TOTAL	\$ 195,28 \$ 22,177,3		\$ \$ 234,768
FTE Positions	651.7	651.7	
Average Daily Census	313	313	

Agency Request/Governor's Recommendation

Agency: Topeka State Hospital

Topeka State Hospital requests an FY 1990 operating budget of \$21,982,091, an increase of \$86,137 from the amount approved by the 1989 Legislature. The agency requests funding for 651.7 FTE positions, 1 FTE less than the 652.7 FTE positions approved by the 1989 Legislature. Funding includes \$12,773,216 from the State General Fund, including an \$86,137 State General Fund supplemental appropriation, \$5,665,375 from the hospital's fee fund, \$3,447,980 from Title XIX, and \$95,520 from federal Chapter I funds. Although the hospital was decertified for portions of FY 1988 and FY 1989, Topeka is currently eligible to receive full Medicare and Medicaid Found to be out of compliance with federal standards in the areas of medical records and staffing, the hospital was decertified in March of 1988. In October. 1988, a HCFA survey team conducted a reasonable assurance survey to determine if the reasons for the decertification had been corrected. HCFA found that the hospital had not corrected the deficiencies and that it was not yet ready for recertification. hospital was accredited by JCAHO and certified by HCFA following May 1989 surveys. The hospital had projected a FY 1989 loss of \$4,060,000 as a result of decertification. Early in FY 1990, however, the agency discovered that it would be able to recover the majority of those losses due to a Medicaid regulation which allows hospitals to collect Medicaid payments for children under the age of 21 who are hospitalized in a decertified facility if the facility is accredited by JCAHO.

The FY 1990 budget reflects the transfer of the 45-bed comprehensive screening unit and its financing to the authority of the Commissioner of Youth Services. The screening unit's FY 1989 budget included funding of \$1,272,229 and 52.7 FTE positions.

AHachment 7

Bill Sec. 30

The Governor recommends an FY 1990 operating budget of \$21,353,230, a decrease of \$628,861 from the hospital's request. The decrease is reflected in salaries and wages (\$238,809), contractual services (\$195,866), and commodities (\$194,186). The recommendation includes funding of \$12,594,383 from the State General Fund, \$5,643,524 from the hospital fee fund, \$3,019,803 from the Title XIX fund, and \$95,520 from federal Chapter I funds.

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations, with the following adjustments:

Increase the expenditure limitation on the hospital fee fund by \$234,768 1. in FY 1990. The Subcommittee notes that the Governor's recommendation for FY 1990 is a decrease of \$542,724 from the amount approved by the 1989 Legislature and a decrease of \$628,861 from the agency's FY 1990 estimate. The agency has taken steps to reduce its 1990 budget by \$307,956 in an attempt to keep expenditures within the Governor's recommendation. However, the Subcommittee concurs with the agency's assessment that, despite measures taken to meet the Governor's recommendations, the agency will not be able to generate savings of \$234,768 of the recommended decrease. The Subcommittee notes that, of the decrease, \$238,809 is from the amount budgeted for salaries and wages. The agency has cancelled a Licensed Mental Health Technician (LMHT) training class which generated savings of \$121,000, but cancellation of the course leaves the hospital without qualified personnel to provide direct care to hospital patients. The Subcommittee agency currently has fourteen LMHT vacancies. further notes that the Governor's recommendation allows for turnover savings of \$1,487,474, or 7.4 percent, an increase of \$130,107 above the \$1,357,367, or 6.7 percent, in turnover savings requested by the hospital. The Subcommittee is concerned that additional reductions in staffing would result in a significant decrease in patient services and could potentially result in decertification of the hospital.

The Subcommittee has reviewed the agency's estimated fee fund projections for FY 1990, which are based on actual receipts for the first seven months and projected receipts for the remainder of the year. The agency estimates a projected FY 1990 ending balance of \$916,580, an increase of \$676,830 above the \$239,750 ending balance recommended by the Governor. The Subcommittee concurs that the increase in fee fund collections is sufficient to offset the \$234,768 increase recommended by the Subcommittee.

2. The Subcommittee requests that the Senate Subcommittee review the progress of the agency's application for funds to purchase vehicles and energy-conserving laundry equipment through the use of second-stage oil overcharge funds. Although the 1989 Legislature approved the use of second-stage funds to purchase vehicles for the hospital, the agency included the energy-conserving laundry equipment in its application. The Subcommittee approves of the purchase of energy-conserving laundry equipment and recommends that the proviso allowing

7-2

expenditures from the second-stage fund be amended to allow expenditures for the laundry equipment as well as for vehicles.

3. The Subcommittee reviewed staff vacancies and was informed that the hospital currently has three unfilled psychologist positions and that the agency has been attempting to fill one of the positions for eighteen months with no success. According to the agency, the approved salary for psychologists is significantly below the market rate offered in the private sector for psychologists. The Subcommittee recommends that the Division of Personnel Services review and address this issue as soon as possible.

Representative Jim Lowther Subcommittee Chairperson

Representative Bob Mead

Representative Bill Wisdom

Agency: Topeka State Hospital Bill No. 2618 Bill Sec. 2

Analyst: Porter Analysis Pg. No. 656 Budget Pg. No. 554

Expenditure Summary	Agency	Governor's	Subcommittee
	Req. FY 91	Rec. FY 91	Adjustments
State Operations: State General Fund General Fees Fund Title XIX Fund Other Funds Subtotal	\$ 12,820,367	\$ 12,268,683	\$
	4,498,230	4,454,311	100,104
	5,854,341	5,371,129	
	100,818	100,818	
	\$ 23,273,756	\$ 22,194,941	\$ 100,104
Capital Improvements State Institutions Building Fund GRAND TOTAL	\$ 1,103,800	\$ <u>0</u>	\$
	\$ 24,377,556	\$ 22,194,941	\$ 100,104
FTE Positions	660.7	651.7	4.0
Average Daily Census	332	332	

Agency Request/Governor's Recommendation

FY 1991. The FY 1991 operating budget request for Topeka State Hospital is \$23,273,756, an increase of \$1,291,665, or 5.9 percent, over the FY 1990 estimated operating budget. The request provides for 660.7 positions. The request includes funding of \$12,820,367 from the State General Fund, \$4,498,230 from the hospital's fee fund, \$5,854,341 from Title XIX, and \$100,818 from federal Chapter I funds. The amount requested from Title XIX represents a significant increase from previous years. A large portion of the increase is due to SRS's expectation that the state's mental health hospitals will qualify for "disproportionate share" money. The expected increase is the result of a change in federal Medicaid law effective July 1, 1988, which directs the states to make extra Medicaid payments to hospitals serving a disproportionate share of Medicaid and low-income patients. The FY 1991 budget request presumes that the hospital will remain certified for the entire fiscal year. Of the \$1,291,665 increase from FY 1990, 73.6 percent is for salaries and wages, including new positions, 9.5 percent is for capital outlay, 7.2 percent is for the education contract, 2.3 percent is for the Menninger contract, 2.0 percent is for utilities, and 5.4 percent is for other items. The budget request includes 9.0 new positions, including a Physician, a Social Worker I, an Auto Driver, a Carpenter I, and 5 Licensed Practical Nurse (LPN) positions.

The Governor recommends FY 1991 operating expenditures of \$22,194,941, a decrease of \$1,103,800 from the agency request. The Governor does not recommend the additional positions requested by the hospital. The recommendation includes expenditures of \$12,268,683 from the State General Fund, \$4,454,311 from the hospital fee fund, \$5,371,129 from the Title XIX fund, and \$100,818 from federal Chapter I funds.

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations, with the following adjustments:

Increase the expenditure limitation of the hospital fee fund by \$78,798 1. and add 4.0 FTE Licensed Practical Nurse (LPN) positions in FY 1991. Funding recommended by the Subcommittee includes a 7.4 percent turnover rate. The Subcommittee was informed that the LPN positions would be utilized as part of a program to enable the hospital to develop and maintain its own resource pool of registered nurses. LPNs entering the program would sign a contract with the hospital similar to the contracts for tuition assistance used by the hospital. In exchange for the hospital paying for the LPN's tuition and books for two years while the LPN is attending a baccalaureate nursing program, the LPNs would agree to work for the hospital upon graduation as RNs for six months for every \$1,000 granted in tuition assistance. The LPN positions would not be upgraded to RN positions at any time. As the LPNs complete the requirements for licensure as RNs, they would apply for any vacant position at the hospital.

The Subcommittee notes that, after adjustment for the increased expenditures recommended by the Subcommittee in FY 1990, the hospital anticipates an FY 1990 fee fund balance of \$442,062 in excess of the balance recommended by the Governor. The hospital anticipates that its increased fee fund receipts will continue into FY 1991.

- 2. Add \$21,306 from the hospital fee fund for furnishings and equipment for patient wards. The Subcommittee notes that the Governor's recommendation for capital outlay is \$53,208, a decrease of \$368,552 from the agency request of \$421,760, and the recommendation includes no funding for furnishings and equipment for patient wards. The Subcommittee was informed, and noted on its tour of the hospital, that furnishings are subjected to hard use and that many are in need of replacement. The Subcommittee further notes that the Joint Commission on Accreditation of Health Facilities (JCAHO) considers patient environment, including ward furnishings, as a survey item.
- 3. Add a no-limit appropriation for special oil overcharge funds to purchase vehicles for patient transportation and for energy-conserving laundry equipment. This no-limit appropriation was approved for FY 1990 with the expectation that the agency would receive funds administered by the U.S. Department of Energy from the second stage oil overcharge program for energy conservation-related projects and equipment purchases. The Subcommittee was informed that the agency has worked with the Kansas Corporation Commission in submitting an application for the federal funds and that it appears likely the agency will receive funds in FY 1990. However, should the agency need expenditure authority in FY 1991, the Subcommittee recommends that the no-limit appropriation be available in FY 1991.

7-5

- 3

Representative Jim Lowther Subcommittee Chairperson

Representative Bob Mead

Representative Bill Wisdom

664-91/KP

7-6



STATE OF KANSAS

OFFICE OF THE ATTORNEY GENERAL

2ND FLOOR, KANSAS JUDICIAL CENTER, TOPEKA 66612-1597

ROBERT T. STEPHAN ATTORNEY GENERAL

MAIN PHONE: (913) 296-2215
TESTIMONY OF NANCY J. LINDBERG,
SSISTANT TO THE ATTORNEY GENERAL
F OF ATTORNEY GENERAL, ROBERT T. STEPHAN

ASSISTANT TO THE ATTORNEY GENERAL ON BEHALF OF ATTORNEY GENERAL ROBERT T. STEPHAN BEFORE THE HOUSE APPROPRIATIONS COMMITTEE

RE: House Bill 3009

March 1, 1990

Mr. Chairman and Members of the Committee:

Attorney General Bob Stephan on behalf of his Committee on Day Care asked for House Bill 3009 to be introduced. Last summer, Attorney General Stephan organized a committee on day care to review a proposal he had made in the 1989 session of the legislature. That bill, House Bill 2451, provided for a pilot day care center for children of state employees.

The Attorney General's Day Care Committee not only made recommendations for amendments to House Bill 2451 which was passed by the House Pensions, Investments and Benefits Committee this morning, but also proposed four new bills. House Bill 3009 is one of those bills.

We propose to amend K.S.A. 75-1253 to change the \$250,000 amount before a negotiating committee is convened to \$500,000. Currently, any time a project is estimated to be over \$250,000 a negotiating committee has to become involved in the project.

HA 3-2-90 A-Hachment 8 In 1978, when the \$250,000 limit was established, it was considered an acceptable limit. I believe 12 years later an increased limit would be more realistic due to inflation.

The Day Care Committee is interested in this issue, because if the Department of Administration would chose to renovate or build a large day care facility instead of the smaller center that has been discussed, the project would be unnecessarily delayed because a negotiating committee would have to be formed before the project could begin.

Day care has become an important issue for today's working family. It is probable that a larger day care center will more adequately meet the needs of state employees and their children not only in Topeka, but in other areas of the state as well.

We would appreciate your support on this bill. For your information I have attached a copy of the membership of the Attorney General's Committee on Day care to my testimony.

ATTORNEY GENERAL BOB STEPHAN'S DAY CARE COMMITTEE

Tess Banion Field Representative Kansas Association of Public Employees 400 W. 8th, Suite 306 Topeka, KS 66612 913-235-0262

Nancy Bolsen Director KSU Child Development Center L 9 Jardine Terrace Manhattan, KS 66502 913-539-1806

Terry Chesnut Director Wichita State University Child Development Center WSU Box 8 Wichita, KS 67208 316-689-3109

Irene Davis Coordinator of Child Care Services SRS - West Hall 300 S.W. Oakley Topeka, KS 66606 913-296-6774

Bruno Finocchario
Director of Catholic Social Services
Community Service Center
2048 N. 5th
Kansas City, KS 66101
913-371-3148

Diane Kendall Day Care Director YMCA 421 Van Buren Topeka, KS 66603 913-354-8591

Chuck McGovern Kids Plus 1949 N. Andover Road Andover, Kansas 67002 316-733-0473

Kathleen Brady-Mowrey
Unclassified Professional Staff Association
Chairman of Day Care Committee
University of Kansas
IPPBR, Room 218, Summerfield Hall
Lawrence, KS 66045
913-864-5169

Page 2

Shirley Norris Director of Child Care Licensing and Registration 10th floor, Landon State Office Building Topeka, KS 66612 913-296-1272

Robert H. Poresky
Associate Professor
Department of Human Development and Family Studies
College of Human Ecology
Justice Hall, Room 312
Kansas State University
Manhattan, Kansas 66506
913-532-5510

Joan Reiber
President of Kansas Association for the Education of Young Children
Director, Hilltop Child Development Center
Box N, Kansas Union
Lawrence, KS 66045
913-864-4940

Cindy Riling
Vice President of Classified Senate
Member of Day Care Committee
School of Law
University of Kansas
Lawrence, KS 66045
913-864-5169

Cheryl Smith President Corporate Kids, Inc. 234 N. Chestnut Olathe, KS 66061 913-764-0416

Nancy Lindberg Assistant to the Attorney General Chair of the Attorney General's Day Care Committee 2nd Floor, Judicial Center Topeka, KS 66612 913-296-2215

8-4



DEPARTMENT OF CORRECTIONS

OFFICE OF THE SECRETARY

Landon State Office Building 900 S.W. Jackson—Suite 400-N Topeka, Kansas 66612-1284 (913) 296-3317

Steven J. Davies, Ph.D. Secretary

Mike Hayden Governor

March 1, 1990

HOUSE APPROPRIATIONS COMMITTEE

RE: SENATE BILL NO. 497

K.S.A. 75-6602 authorizes the director of Kansas Correctional Industries to sell property to the general public at fixed or negotiated prices, if such property has been offered for a period of at least 60 days to individuals and entities eligible for participation in the Federal Surplus Property Program. This 60 day requirement has created several problems, particularly for the state agencies turning in the surplus property.

First of all, the majority of surplus property is held on site at the turn-in agency and occupies severely needed space. Secondly, property such as vehicles and computer equipment depreciate rather rapidly thereby making it more difficult to obtain top dollar for the property. Third, agencies such as Central Motor Pool and the Kansas Highway Patrol have complained of cash flow problems resulting from the time consuming process from date of turn-in to final sale. This entire process may take five to six months as indicated by the following example.

Property declared surplus after June 25th will not appear in the sales catalog until August. (This is due to our cut off date with Central Duplicating). Pursuant to the current law, the property is then offered for sixty days to eligible donees (August and September). If property is not sold during this period, it is then offered to the general public for thirty days (October). If not sold by the end of October, the property is placed in the sealed bid process which frequently takes another forty-five days (November-Mid-December).

Given the fact that sixty percent of the surplus property is purchased by the general public and that many agencies are complaining about the lengthy disposal process, we recommend that the 60 day offering requirement, as presently prescribed, be revised to 30 days. Our experience indicates that the vast

1/A 3-2-90 Amashmanar 9 majority of property purchased by eligible donees occurs within the first 30 days. Several agencies, including the Regency Institutions, KDOT and Central Motor Pool have indicated their support of this proposed revision. These aforementioned agencies generate approximately seventy per cent of all surplus property.

David R. McKune, Deputy Secretary, Programs Kansas Department of Corrections

Session of 1990

HOUSE BILL No. 2669

By Representatives Roy, Adam, Allen, Amos, Baker, Barkis, Barr, Blumenthal, Borum, Bowden, Brady, Branson, Brown, Bryant, Buehler, Campbell, Cates, Charlton, Cribbs, Dean, Dillon, Douville, Empson, Ensminger, Everhart, Flottman, Flower, Francisco, Freeman, Fry, Fuller, Gjerstad, Gomez, Graeber, Green, Gregory, Gross, Grotewiel, Guldner, Hamm, Harder, Helgerson, Hensley, Hoy, Hurt, Johnson, Jones, King, Krehbiel, Lacey, Lane, Larkin, Lawrence, Littlejohn, J.C. Long, J.W. Long, Lowther, Lynch, McClure, Mead, D. Miller, R.D. Miller, Mollenkamp, Patrick, Peterson, Pottorff, Ramirez, Reardon, Reinert, Reinhardt, Rezac, Roe, Roper, Russell, Sader, Samuelson, Sawyer, Schauf, Sebelius, Shallenburger, Shumway, Snowbarger, Solbach, Spaniol, Sughrue, Teagarden, Turnbaugh, Turnquist, Vancrum, Wagnon, Walker, Watson, Webb, Weimer, Wells, Whiteman, Wiard, Wilbert, Williams and Wisdom

1-19

AN ACT concerning the office and storage space requirements of state agencies; prescribing certain reports, budget estimates and recommendations thereon; amending K.S.A. 75-3717 and 75-3721 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 75-3717 is hereby amended to read as follows: 75-3717. (a) As provided in this section, each state agency, not later than October 1 of each year, shall file with the division of the budget its budget estimates, and all amendments and revisions thereof, in the form provided by the director of the budget, including a full explanation of its requests for any appropriations for the expansion of present services and the addition of new services. Each explanation of a state agency's request for appropriations for the expansion of present services or the addition of new activities shall include an estimate of the anticipated expenditures for the next fiscal year and for each of the three ensuing fiscal years which would be required to support each expansion of present services or addition of new services as requested by the state agency. Each state agency shall finelude with such budget estimate, as a part of such budget estimate, la report specifying (1) the office and storage space requirements of the state arency for the current-fiscal year and the ensuing fiscal Revised
Draft of Amendments

2-13-90

For Consideration by House Committee on Appropriations

except as provided for office and storage space reports

22

23

24

25 26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

year and (2) the anticipated office and storage space requirements of the state agency for the third ensuing fiscal year and for the fifth ensuing fiscal year after the current fiscal year. At the same time as each state agency submits to the division of the budget a copy of its budget estimate, and all amendments and revisions thereof, each such state agency shall submit a copy of such estimate, and all amendments and revisions thereof, directly to the legislative research department for legislative use.

- (b) The director of the budget shall require the agencies to submit a sufficient number of copies of their budget estimates, and all amendments and revisions thereof, to such director's office to satisfy the requirements of such office and one additional copy for legislative use which shall be retained in the division of the budget until the budget of the governor is submitted to the legislature. On or before the day that such budget is submitted to the legislature such legislative use copy, posted to reflect the governor's budget recommendations, shall be submitted to the legislative research department for use by the ways and means committee of the senate and the committee on appropriations of the house of representatives. Following presentation of the governor's budget report to the legislature, the legislative research department may request and shall receive detailed information from the division of the budget on the governor's budget recommendations.
- (c) The director of the budget may prepare budget estimates for any state agency failing to file a request.
- Sec. 2. K.S.A. 75-3721 is hereby amended to read as follows: 75-3721. (a) On or before the eighth calendar day of each regular legislative session, the governor shall submit the budget report to the legislature, except that in the case of the regular legislative session immediately following the election of a governor who was elected to the office of governor for the first time, that governor shall submit the budget report to the legislature on or before the 21st calendar day of that regular legislative session.
- (b) The budget report of the governor shall be set up in three parts, the nature and contents of which shall include the following:
- (1) Part one shall consist of a budget message by such governor, including the governor's recommendations with reference to the fiscal policy of the state government for the ensuing budget period, describing the important features of the budget plan, embracing a general budget summary setting forth the aggregate figures of the budget so as to show the balanced relation between the total proposed expenditures and the total anticipated income, with the basis and factors upon which the estimates were made, and the means of

On or before July 1, 1991, and on or before each July 1 thereafter, each state agency shall prepare an office and storage space report as a part of the budget estimate for the next budget period. Each office and storage space report shall be filed with the division of the budget not later than July 1 of each year and shall specify the office and storage space requirements of the state agency for the next budget period and for each of the four ensuing fiscal years.

or its office and storage space report

or such office and storage space report

including the office and storage space reports,

1

14

42

43

financing the budget for the ensuing budget period, compared with the corresponding figures for at least the last completed fiscal year and the current year, and the director of the budget shall prepare the figures for the governor for such comparisons. The budget plan shall not include any proposed expenditures of anticipated income attributable to proposed legislation that would provide additional revenues from either current or new sources of revenue. The budget message shall include a report with recommendations regarding office and storage space requirements of state agencies for the current fiscal year and the anticipated and recommended office and storage space requirements for the ensuing fiscal year, the third ensuing fiscal year and the fifth ensuing fiscal year. This report of office and storage space requirements shall include the cost estimates of the governor's recommendations therefor, including any moving expenses associated with such recommendations, and the recommended method of funding the governor's recommendations. The general budget summary may be supported by explanatory schedules or statements, classifying the expenditures contained therein by state agencies, objects, and funds, and the income by state agencies, funds, sources and types. The general budget summary shall include all special or fee funds as well as the state general fund, and shall include the estimated amounts of federal aids, for whatever purpose provided, together with estimated expenditures therefrom.

- (2) Part two shall embrace the detailed budget estimates, both of expenditures and revenues, showing the requests of the state agencies, if any, and the incoming governor's recommendations thereon. It shall also include statements of the bonded indebtedness of the state, showing the actual amount of the debt service for at least the last completed fiscal year, and the estimated amount for the current fiscal year and for the next budget period, the debt authorized and unissued, and the condition of the sinking funds.
- (3) Part three shall consist of a draft of a legislative measure or measures reflecting the incoming governor's budget.
- (c) The division of the budget, upon request, shall furnish the governor or the legislature with any further information required concerning the budget.
- (d) Nothing in this section shall be construed to restrict or limit the privilege of the governor to present supplemental budget messages or amendments to previous budget messages, which may include proposals for expenditure of new or increased sources of revenue derived from proposed legislation.

Sec. 3. K.S.A. 75-3717 and 75-3721 are hereby repealed.

Sec. 4. This act shall take effect and be in force from and after its publication in the statute book.

4

Commencing with the budget message submitted under this section during the 1992 regular session of the legislature, the

ensuing budget period

14 15

16

17 18

19

20

21

22

23

24

25 26

27

28

29

30

31

32

1 36

[₹]37

TRAPAK

HOUSE BILL No. 2586

By Special Committee on Corrections and Mental Health

Re Proposal No. 17

12-21

AN ACT concerning community mental health services; providing for assessments of need and the adoption of plans to provide such services; prescribing certain powers, duties and functions in relation thereto; establishing the governor's commission of mental health services amending K.S.A. 19-4002, 19-4002a, 19-4002b, 59-2905, 65-211 and 65-213 and K.S.A. 1989 Supp. 59-2901, 59-2902, 59-2908, 59-2912, 59-2914, 59-2914a, 59-2916, 59-2917, 59-2918, 59-2918a, 59-2924, 65-4434 and 65-5603 and repealing the existing sections; also repealing K.S.A. 75-3302d and 75-3302e.

Be it enacted by the Legislature of the State of Kansas:

New Section 1. Sections 1 through 11 and amendments thereto shall be known and may be cited as the mental health reform act. New Sec. 2. As used in sections 1 through 11 and amendments thereto:

(a) "Targeted population" means the population group designated by rules and regulations of the secretary as most in need of mental health services which are funded, in whole or in part, by state or other public funding sources, which group shall include but not be limited to, adults with severe and persistent mental illness, severely emotionally disturbed children and adolescents, and other individuals at risk of requiring institutional care.

(b) "Community based mental health services" includes, but is not limited to, evaluation and diagnosis, case management services, mental health inpatient and outpatient services, prescription and management of psychotropic medication, prevention, education, consultation, treatment and rehabilitation services, twenty-four-hour emergency services, and any facilities required therefor, which are provided within one or more local communities in order to provide a continuum of care and support services to enable mentally ill persons, including targeted population members, to function outside of inpatient institutions to the extent of their capabilities. Community

DRAFT OF AMENDMENTS

For Consideration by Appropriations Committee

2-28-90

planning council 59-2907, 59-2909,

based mental health services also include assistance in securing employment services, housing services, medical and dental care, and other support services.

- (c) "Mental health center" means any community mental health center organized pursuant to the provisions of K.S.A. 19-4001 to 19-4015, inclusive, and amendments thereto, or mental health clinic organized pursuant to the provisions of K.S.A. 65-211 to 65-215, inclusive, and amendments thereto, and licensed in accordance with the provisions of K.S.A. 75-3307b and amendments thereto.
- (d) "Secretary" means the secretary of social and rehabilitation services.
- (e) "Department" means the department of social and rehabilitation services.
- (f) "State psychiatric hospital" means Osawatomie state hospital, Rainbow mental health facility, Topeka state hospital or Larned state hospital.

New Sec. 3. In addition to powers and duties otherwise provided by law, the secretary shall have the following powers and duties:

- (a) To function as the sole state agency to develop a comprehensive plan to meet the needs of persons who have mental illness;
- (b) to evaluate and coordinate all programs, services and facilities for persons who have mental illness presently provided by agencies receiving state and federal funds and to make appropriate recommendations regarding such services, programs and facilities to the governor and the legislature;
- (c) to evaluate all programs, services and facilities within the state for persons who have mental illness and determine the extent to which present public or private programs, services and facilities meet the needs of such persons;
- (d) to solicit, accept, hold and administer on behalf of the state any grants, devises or bequests of money, securities or property to the state of Kansas for services to persons who have mental illness or purposes related thereto;
- (e) to provide consultation and assistance to communities and groups developing local and area services for persons who have mental illness;
- (f) to assist in the provision of services for persons who are mentally ill in local communities whenever possible, with primary control and responsibility for the provision of services with mental health centers, and to assure that such services are provided in the least restrictive environment;
- (g) to adopt rules and regulations which assure that no person is inappropriately denied necessary mental health services from any

- (g) "Mental health reform phased program" means the program in three phases for the implementation of mental health reform in Kansas as follows:
- (1) The first phase covers the counties in the Osawatomie state hospital catchment area and is to commence on July 1, 1990, and is to be completed by June 30, 1994;
- (2) the second phase covers the counties in the Topeka state hospital catchment area and is to commence on July 1, 1992, and is to be completed by June 30, 1996; and
- (3) the third phase covers the counties in the Larned state hospital catchment area and is to commence on July 1, 1993, and is to be completed by June 30, 1997.
- (h) "Screening" means the process performed by a participating community mental health center, pursuant to a contract entered into with the secretary under section 10 and amendments thereto, to determine whether a person, under either voluntary or involuntary procedures, can be evaluated or treated, or can be both evaluated and treated, in the community or should be referred to the appropriate state psychiatric hospital for such treatment or evaluation or for both treatment and evaluation.

for targeted population members which provide that no person shall be

15

42

mental health center or state psychiatric hospital

- (h) to establish and implement policies and procedures within the programs and activities of the department of social and rehabilitation services so that funds from the state shall follow persons who are mentally ill from state facilities into community programs;
- (i) to provide the least restrictive treatment and most appropriate community based care as well as rehabilitation for Kansas residents who are mentally ill persons through coordinated utilization of the existing network of mental health centers and state psychiatric hospitals;
- (i) to establish standards for the provision of community support services and for other community based mental health services provided by mental health centers in consultation with representatives of mental health centers, consumers of mental health services and family members of consumers of mental health services;
- (k) to assure the establishment of specialized programs within each mental health center throughout the state in order to provide appropriate care for designated targeted population members;
- (I) to establish service requirements for programs within mental health centers which will ensure that targeted population members receive the most effective community treatment possible;
- (m) to ensure the development and continuation of high quality community based mental health services, including programs for targeted population members, in each mental health center service delivery area through the provision of technical assistance, consultation and funding;
- (n) to establish standards for the provision of community based mental health programs through community programs in consultation with representatives of mental health centers, private and public service providers, families and consumer advocates;
- (o) to monitor the establishment and the continuing operation of all state funded community based mental health services to ensure that programs providing these services comply with established standards:
- (p) to review and approve the annual coordinated services plan of each mental health center during each fiscal year ending after June 30, 1991, and to withhold state funds from any mental health center which is not being administered substantially in accordance with the provisions of the annual coordinated services plan and budget submitted to the secretary by the mental health center;
- (a) to establish state policies for the disbursement of federal funds within the state and for state administration of federal programs providing services or other assistance to persons who have mental

and that each targeted population member shall be provided such services in the least restrictive manner

HB 2586

10 11

12 13

14 15

16

17

18

19

20 21

22

23

24

25 26

27

28

29

30

31

32

33

34

35

36

37

41

1 43

4

illness consistent with relevant federal law, rules and regulations, policies and procedures; [and]

- (t) Erizito adopt such rules and regulations as may be necessary to administer the provisions of sections 1 through 11 and amendments thereto.
 - New Sec. 4. (a) On or before October 1, 1991, and in accordance with rules and regulations adopted under section 3 and amendments thereto, the secretary shall develop and adopt a state assessment of needs and a plan to develop and operate a state system to provide mental health services for persons who are residents of Kansas, including all targeted population members designated by rules and regulations adopted by the secretary. The plan for the state system shall include coordinating and assisting in the provision of community based mental health services in the service delivery areas of mental health centers, including the services provided by state psychiatric hospitals and the provision of state financial assistance. On or before March 1, 1992, the secretary shall adopt a state plan for an integrated system to coordinate and assist in the provision of community based mental health services within Kansas. The assessment of needs and plan for the state shall be reviewed and updated by the secretary on an annual basis.
 - (b) The secretary shall assist and coordinate the development by each mental health center of a community assessment of needs and a plan for the community system to provide community based mental health services for persons who reside in the service delivery area of the mental health center, including all targeted population members. The secretary shall review and approve, or return, with recommendations for revision and resubmittal, all such assessments of needs and plans in accordance with criteria prescribed by rules and regulations adopted under section 3 and amendments thereto. If necessary services for a service delivery area cannot be provided by the mental health center or in order to ensure that a continuum of services will be provided in a service delivery area, the secretary may require the provision of services for a service delivery area through the combination of the operations of two or more mental health centers or through contracts between two or more mental health centers.
 - (c) Each mental health center shall annually review and update such assessment of needs and plan for the service delivery area. If the assessment of needs or the plan for the community system to provide community based mental health services are not in compliance with the criteria prescribed by rules and regulations under section 3 and amendments thereto, the secretary shall withhold all

- (r) to adopt rules and regulations to ensure the protection of persons receiving mental health services, including an appeal procedure and the designation of an impartial advocate or mediator for persons receiving mental health services;
- (s) to establish procedures and systems to evaluate the results and outcomes pursuant to section 10 and amendments thereto and as otherwise provided for under this act; and

14

15

16

17

18

19

20

21

22

23

24

26 27

28

30

31

32

33 34

35

36

40

42

or part of the state financial assistance provided to the mental health center.

(d) On or after October 1, 1991, each mental health center shall submit an annual coordinated services plan addressing the service needs of the targeted population to the secretary of social and rehabilitation services for review and approval. The annual coordinated services plan shall be developed according to the standards established by rules and regulations adopted by the secretary of social and rehabilitation services.

New Sec. 5. (a) There is hereby established the governor's from 7 27 mission on mental health services The commission shall consist of 12 — Pal members appointed by the governor, of which not more than 10 113 members shall be state officers or employees or providers of mental health services._

(b) The governor shall designate the chairperson of the governor's commission on mental health services. Each member of the governor's commission on mental health services shall be appointed for a term of four years. In the case of a vacancy on the commission, the governor shall appoint a successor for the unexpired term in the same manner as the original appointment. The members of the governor's commission on mental health services shall elect a vicechairperson.

(c) Members of the governor's Fornmission ou mental health services attending meetings of the Emmission, or attending a subcommittee meeting thereof authorized by the commission, shall be paid amounts provided in subsection (e) of K.S.A. 75-3223 and amendments thereto.

New Sec. 6. (a) The governor's Commission on mental health services shall hold regular quarterly meetings and such other meetings as the chairperson of such formmission deems advisable, and in addition shall meet at such other times upon the call of the secretary Si social and rehabilitation service.

(b) It is the duty of the governor's commission on mental health services to:

- (1) Confer, advise and consult with the secretary with respect to the policies governing the management and operation of all state psychiatric hospitals and facilities and community based mental health services;
- (2) serve as an advocate for targeted population members and other individuals with mental illness or emotional problems;
- (3) monitor, review and evaluate, not less than once each year, the allocation and adequacy of mental health services within the state;

The members shall be appointed by the governor so that the composition of the council is in compliance with the requirements of public law 99-660 a supplementary federal acts and in accordance with the following:

(1) Eight members shall be representatives of state agencies;

- (2) one member shall be a representative of private mental health service providers;
- two members shall be members of governing boards of mental health (3) centers;
- two members shall be executive directors of mental health centers; and
- (5) fourteen members shall be members of the general public and shall be, mostly, consumers of mental health services and family members of mentally ill persons.

planning council. The council

planning council council

planning council

council

planning council council

planning council

(4) perform such other planning, reviewing and evaluating of mental health services in this state, as may be requested by the secretary or as may be prescribed by law; and

(5) consult with and advise the governor, from time to time, with reference to the management, conduct and operation of state psychiatric hospitals and mental health programs.

(c) A member or members of the governor's commission on mental health services, from time to time, shall visit each state psychiatric hospital and may visit other providers of community based mental health services for the purpose of inspecting the state psychiatric hospital, mental health center or the facility of other such providers of community based mental health services. Such visits shall be made at such times and in such manner as the commission determines at

(d) The governor's commission of mental health services shall make annual reports to the governor and the members of the legislature and may make such recommendations as it deems advisable

for appropriate legislation.

a regular meeting.

New Sec. 7. On or before March 1, 1991, the secretary shall transfer those powers, duties, functions of adult services, which are part of the home and community based services program or the adult services community and day living program, or similar programs, and which provide mental health services to persons, including persons residing in intermediate care facilities that provide mental health services, to mental health and retardation services.

New Sec. 8. (a) On or before October 1, 1991, and in accordance with rules and regulations adopted by the secretary each mental health center shall prepare and adopt a community assessment of needs and a plan to provide community based mental health services for persons who are residents of the service delivery area of the mental health center and shall submit such assessment of needs and plan to the secretary for approval. Among other provisions, such plan shall include the provision of services to all targeted population members who apply therefor.

- (b) Each mental health center shall conduct periodic reviews of the community assessment of needs for the service delivery area and shall report at least annually to the secretary the results of such reviews and any amendments to the community assessment of needs or the plan to provide community based mental health services which are adopted. The amendments to such plan shall be subject to approval by the secretary in accordance with criteria prescribed by rules and regulations adopted by the secretary.
 - (c) Prior to October 1, 1991, the secretary shall adopt rules and

planning council

council

planning council

√ 43

regulations prescribing guidelines for the conduct of community assessments of need, for the development and operation of systems to provide community based mental health services within the service delivery area of the mental health center, and for periodic reporting to the secretary on the operations under such systems in accordance with this act.

New Sec. 9. (a) Each mental health center may provide community based mental health services under the system established in accordance with this act and approved by the secretary either by directly providing such services or by providing such services through contracts with service providers, including other mental health centers, or both directly and through contracts with such service providers.

(b) Subject to and in accordance with the provisions of this act and appropriations acts, the secretary shall assist in the establishment and development of community based mental health services in each county by providing counties and mental health centers with technical assistance and financial assistance.

New Sec. 10. (a) Prior to March 1, 1992, the secretary shall enter into contracts with mental health centers so that there is a participating mental health center for each area of the state. Each mental health center entering into a contract with the secretary shall provide court ordered evaluation and treatment services pursuant to the treatment for mentally ill persons and shall be known as a participating mental health center.

(b) Subject to the provisions of this act and appropriations acts, the secretary shall administer and disburse funds to each mental health center for the coordination and provision of mental health services for all persons who are residents of the service delivery area of such mental health center.

New Sec. 11. Subject to applicable federal guidelines and regulations and the provisions of appropriations acts, the secretary tof social and rehabilitation services shall negotiate and enter into a contract for a pilot project to be conducted during the fiscal year ending June 30, 1991. The pilot project shall be conducted to provide the medicaid services related to psychiatric and substance abuse services for Kansas medicaid eligible residents who are less than 21 years of age on the basis of a described set of such services to a predetermined population as prescribed by the contract. The contract shall not be subject to the competitive bid requirements of K.S.A. 75-3739 and amendments thereto. The services to be provided for such residents under the contract shall include but not be limited to case management services, day treatment, outpatient services and

- (c) Subject to and in accordance with the provisions of this act are appropriations acts, the secretary shall undertake, in cooperation will participating mental health centers, establishment and implementation of the mental health reform phased program.
- (1) Beginning with the Osawatomie state hospital catchment area, the secretary shall enter into contracts with participating mental health centers to reduce the rated bed capacity of the Osawatomie state hospital as follows:
- (A) One unit of 20 to 30 beds for adults shall be closed by June 30, 1991;
- (B) by June 30, 1992, an additional unit or units comprising 20 to 30 beds shall be closed for adolescents; and
- (C) by June 30, 1993, an additional unit or units comprising 20 to 30 adult beds shall be closed.
- (2) The secretary shall enter into contracts with participating mental health centers to reduce the rated bed capacity of Topeka state hospital as follows:
- (A) One or more units comprising 20 to 30 adolescent beds shall be closed by June 30, 1993;
- (B) an additional unit or units comprising 20 to 30 adult beds shall be closed by June 30, 1994; and
- (C) an additional unit or units comprising 20 to 30 adult beds shall be closed by June 30, 1995.
- (2) The secretary shall enter into contracts with participating mental health centers to reduce the rated bed capacity of Larned state hospital by closing one or more units comprising 20 to 30 adult beds in each of the fiscal years ending June 30, 1994, June 30, 1995, and June 30, 1996.
- (d) The staff of each state psychiatric hospital and the staff of the participating mental health centers in the catchment area of the state psychiatric hospital shall develop and implement admission and discharge criteria for all patients. The provisions of this section shall be incorporated into all contracts entered into between the secretary and the participating mental health centers.

may

^{1992.} If the secretary conducts a pilot project under this section, the pilot program may

10

11

12

13

14

15

16 17

> 18 19

> 20

21

22 23

24 25

26

27

28

29 30

31

32

33

34

emergency services. The contract shall be entered into by the secretary with a single mental health center or with a contracting agency to provide such services through a mental health center or other qualified service providers, or both, within an area of Kansas determined by the secretary. In determining the location of the pilot project and the area in which such services shall be provided, the secretary shall consider both those areas in which such services are being provided currently for such residents by mental health centers and those areas of Kansas in which such services can be provided for such residents at the time the pilot project is to commence under the contract. The secretary shall submit a preliminary report on the results of the pilot project to the committee on ways and means of the senate and the committee on appropriations of the house of representatives at the beginning of the 1991 regular session of the legislature. The secretary shall submit additional reports and information regarding the pilot project as requested by such committees during such legislative session.

Sec. 12. On April 1, 1991, K.S.A. 19-4002 is hereby amended to read as follows: 19-4002. (a) (1) Except as provided by K.S.A. 1986 Supp. 19-4002a and 19-4002b and amendments thereto, every county which establishes a mental health center or facility for the mentally retarded shall establish a community mental health or mental retardation governing board. Every county which wants to establish such board for the purpose of allowing such board to contract with a nonprofit corporation to provide services for the mentally retarded may establish a mental retardation governing board in accordance with the provisions of this section. Any board established under this subsection shall be referred to as the governing board. The governing board shall be composed of not less than seven members. The members of such governing board shall be appointed by and shall serve at the pleasure of the board of county commissioners of the county.

(2) When any combination of counties desires to establish a mental health center or facility for the mentally retarded, the chairperson of the board of the county commissioners of each participating county county shall have at least one representative on such board.

may

35 36 shall appoint two members to a selection committee, which com-37 mittee shall select the first governing board. Each participating 38 (b) Membership of each governing board, as nearly as possible, 40 shall be representative of public health, medical profession, the ju-41 diciary, public welfare, hospitals, mental health organizations and __ 42 mental retardation organizations, as well as education, rehabilitation, 1 43 labor, business, civic groups, family members of mentally ill persons. OO.

9 10

11

12

13

21

40 41

37

38

39

representatives of mental health consumer groups and the general publiq.

- (c) Should the board or boards of county commissioners be desirous of providing both mental health services and services for the mentally retarded in accordance with the provisions of this act, and determine it is more practical to establish a single governing board for mental health services and mental retardation facilities, then the respective board or boards of commissioners may establish a single board. In the event the board or boards of county commissioners determine that separate boards are more practical, then the respective board or boards of county commissioners may establish a governing board for a mental health center and a separate board for mental retardation facilities.
- Sec. 13. On April 1, 1991, K.S.A. 19-4002a is hereby amended to read as follows: 19-4002a. (a) In lieu of appointing a governing board as provided by K.S.A. 19-4002, and amendments thereto, the board of county commissioners of Sedgwick county may serve as the community mental health or mental retardation governing board for Sedgwick.
- (b) If the board of county commissioners elects to serve as the governing board pursuant to this section, the board of county commissioners shall appoint a mental health and mental retardation advisory board of not less than seven members. Members of the advisory board shall serve at the pleasure of the board of county commissioners. Membership of the advisory board as nearly as possible, shall be representative of public health, medical profession, the judiciary, public welfare, hospitals and mental health organizations and education, rehabilitation, labor, business and civic groups 1 family members of mentally ill persons and representatives of mental Gealth consumer group.
- (c) The board of county commissioners, as the mental health or mental retardation governing board, shall seek the recommendations of the mental health and mental retardation advisory board prior to adopting the annual plan and budget for county mental health and retardation programs.
- Sec. 14. On April 1, 1991, K.S.A. 19-4002b is hereby amended to read as follows: 19-4002b. (a) In lieu of appointing a governing board as provided by K.S.A. 19-4002 and amendments thereto, the board of county commissioners of Johnson county may serve as the community mental health or mental retardation governing board for Johnson county.
- (b) If the board of county commissioners elects to serve as the governing board pursuant to this section, the board of county com-

, and, in each case of a governing board for a mental health center. the membership of the governing board shall include consumers of mental health sevices and family members of mentally ill persons

shall include consumers of mental health services and family members of mentally ill persons

missioners shall appoint a mental health and mental retardation advisory board of not less than seven members. Members of the advisory board shall serve at the pleasure of the board of county commissioners. Membership of the advisory board as nearly as possible, shall be representative of public health, medical profession, the judiciary, public welfare, hospitals and mental health organizations and education, rehabilitation, labor, business and civic groups family members of mentally ill persons and representatives of mental health consumer groups

- (c) The board of county commissioners, as the mental health or mental retardation governing board, shall seek the recommendations of the mental health and mental retardation advisory board prior to adopting the annual plan and budget for county mental health and retardation programs.
- Sec. 15. On April 1, 1991, K.S.A. 1989 Supp. 59-2901 is hereby amended to read as follows: 59-2901. This act The provisions of K.S.A. 59-2901 through 59-2941 and amendments thereto and K.S.A. 1989 Supp. 59-2943 and position 27 and amendments thereto shall be known and may be cited as the treatment act for mentally ill persons.
- Sec. 16. Ca April 1, 1991, K.S.A. 1989 Supp. 59-2902 is hereby amended to read as follows: 59-2902. When used in this the treatment act for mentally ill persons:
- (a) "Conditional release" means release of a patient who has not been discharged but who is permitted by the head of the treatment facility to live apart from the treatment facility pursuant to K.S.A. 59-2924 and amendments thereto.
- (b) "Discharge" means the final and complete release from treatment, by either an order of a court pursuant to K.S.A. 59-2923 and amendments thereto or a treatment facility.
- (c) "Head of the treatment facility" means the administrative director of a treatment facility or such person's designee.
- (d) "Involuntary patient" means a mentally ill person who is receiving treatment under order of a court of competent jurisdiction.
- (e) "Lacks capacity to make an informed decision concerning treatment" means that the person, by reason of the person's mental disorder or condition, is unable, despite conscientious efforts at explanation, to understand basically the nature and effects of hospitalization or treatment or is unable to engage in a rational decision-making process regarding hospitalization or treatment, as evidenced by inability to weigh the possible risks and benefits.
- (f) "Law enforcement officer" means any sheriff, regularly employed deputy sheriff, state highway patrol officer, regularly em-

shall include consumers of mental health services and family members of mentally ill persons and

ections 24 and 28

15 16

17 18

19 20 21

32

(k) "Proposed patient" means a person for whom an application pursuant to K.S.A. 59-2913 and amendments thereto has been ided. (I) "Psychologist" means a certified licensed psychologist, as de-

(m) "Restraints" means the application of any devices, other than

ployed city police officer, law enforcement officer of any county law enforcement department or regularly employed police officer of any university, community college or Haskell institute, if such police officer of a university, community college or Haskell institute has completed not less than 320 hours of law enforcement instruction at the law enforcement training center or in a training program approved under K.S.A. 74-5604a and amendments thereto.

- (g) "Likely to cause harm to self or others" means that the person:
- Is likely, in the reasonably foreseeable future, to cause substantial physical injury or physical abuse to self or others or substantial damage to another's property, as evidenced by behavior causing, attempting or threatening such injury, abuse or damage; or
- (2) is substantially unable, except for reason of indigency, to provide for any of the person's basic needs, such as food, clothing, shelter, health or safety causing a substantial deterioration of the person's ability to function on the person's own.
- (h) "Mentally ill person" means any person who:
- (1) Is suffering from a severe mental disorder to the extent that such person is in need of treatment;
- (2) lacks capacity to make an informed decision concerning treatment: and
- (3) is likely to cause harm to self or others.

No person who is being treated by prayer in the practice of the religion of any church which teaches reliance on spiritual means alone through prayer for healing shall be determined to be a mentally ill person unless substantial evidence is produced upon which the district court finds that the proposed patient is likely, in the reasonably foreseeable future, to cause substantial physical injury or physical abuse to self or others or substantial damage to another's property, as evidence by behavior causing, attempting or threatening such injury, abuse or damage.

- (i) "Patient" means a person who is a voluntary patient, a proposed patient or an involuntary patient.
- (j) "Physician" means a person licensed to practice medicine and surgery as provided by the Kansas healing arts act or a person who is employed by a Kansas state hospital or by an agency of the United States and who is authorized by either government to practice medicine and surgery.
- fined by K.S.A. 74-5302 and amendments thereto.

others.

human force alone, to any parts of the body of the patient for the purpose of preventing the patient from causing injury to self or

(n) "Seclusion" means the placement of a patient, alone, in a locked room, where the patient's freedom to leave is restricted and

(o) "Severe mental disorder" means a clinically significant behavioral or psychological syndrome or pattern associated with either a painful symptom or serious impairment in one or more important areas of functioning and involving substantial behavioral, psychologic

or biologic dysfunction. "Severe mental disorder" does not include

a condition which is caused by the use of chemical substances or

(p) "Treatment" means any service intended to promote the men-

tal health of the patient and rendered by a qualified professional

where the patient is not under continuous observation.

for which the primary diagnosis is antisocial personality.

licensed or certified by the state to provide such service as an independent practitioner or under the supervision of such practitioner.

(q) "Treatment facility" means any mental health center or clinic, psychiatric unit of a medical care facility, psychologist, physician or other institution or individual authorized or licensed by law to provide either inpatient or outpatient treatment to any patient.

(r) "Voluntary patient" means a person who is receiving treatment at a treatment facility other than by order of any court.

(s) The terms defined in K.S.A. 59-3002 and amendments thereto shall have the meanings provided by that section.

(t) "Mental health center" means any community mental health center organized pursuant to the provisions of K.S.A. 19-4001 through 19-4015, and amendments thereto, or mental health clinic organized pursuant to the provisions of K.S.A. 65-211 through 65-215, and amendments thereto, and licensed in accordance with the provisions of K.S.A. 75-3307b and amendments thereto.

(u) "Participating mental health center" means a mental health center which has entered into a contract with the secretary of social and rehabilitation services to provide court ordered evaluation and treatment services pursuant to the treatment act for mentally ill persons.

(v) "State psychiatric hospital" means Larned state hospital, Osawatomie state hospital, Rainbow mental health facility and Topeka state hospital.

(w) "Qualified mental health professional" means (1) a physician or psychologist who is employed by a participating mental health center or who is providing services as a physician or psychologist,

34

35

36

38

39

respectively, under a contract with a participating mental health center, or (2) a registered masters level psychologist or a licensed specialist clinical social worker or licensed master social worker who is employed by a participating mental health center and who is acting under the supervision of a physician.

- (x) "Registered masters level psychologist" means a person registered as a registered masters level psychologist by the behavioral sciences regulatory board under K.S.A. 1989 Supp. 74-5361 through 74-5373 and amendments thereto.
- (y) "Licensed specialist clinical social worker" means a person licensed in the clinical social work practice specialty by the behavioral sciences regulatory board under K.S.A. 1989 Supp. 65-6301 through 65-6318 and amendments thereto.
- (z) "Licensed master social worker" means a person licensed as a master social worker by the behavioral sciences regulatory board under K.S.A. 1989 Supp. 65-6301 through 65-6318 and amendments thereto.
- (aa) "Secretary" means the secretary of social and rehabilitation services.

Sec. 17. On April 1, 1991, K.S.A. 59-2905 is hereby amended to read as follows: 59-2905. (a) Any person may be admitted to a treatment facility as a voluntary patient when there are available accommodations and in the judgment of the head of the treatment facility or his or her designee determines such person is in need of treatment therein, except that no such person shall be admitted to a state psychiatric hospital without a written statement authorizing such admission from a qualified mental health professional. Such person, if eighteen (18) 18 years of age or older, shall make written application for admission. If such person is less than eighteen (18) 18 years of age, then the parent or person in loco parentis to such person may make such written application. If such person is fourteen (14) 14 years of age or over, such person may make such written application on his or her such person's own behalf without the consent or written application of such person's parent, guardian or any other person. In any case, if such person is over eighteen (18) 18 years of age or older and has a guardian, the guardian shall make such application. The head of the treatment facility or his or her designee may require a statement of such person's attending physician or a statement of the local health officer of the area in which such person resides that such person is in need of treatment in a treatment facility. Whenever a minor fourteen (14) who is 14 years of age or older makes written application on his or her such minor's own behalf and is admitted as a voluntary patient, the head of the

[,] except that such person may be placed in a treatment facility pursuant to an application by a guardian only after a hearing conducted in accordance with the provisions of K.S.A. 59-2917 and amendments thereto and a finding by the court under that section that such person is in need of treatment at a treatment facility

17

11

26 30 31

32

39 41

treatment facility shall promptly notify the minor's parent or other person in loco parentic of the admittance of such minor.

- (b) No person shall be admitted as a voluntary patient under the provisions of this act to any treatment facility unless the head of the treatment facility or his or her designee has informed such person or such person's parent, guardian or person in loco parentis in writing of the following: (a)
- (1) The rules and procedures of the treatment facility relating to the discharge of voluntary patients; (b)
- (2) the legal rights of a voluntary patient receiving treatment from a treatment facility; and (e)
- (3) the types of treatment which are available to the voluntary patient from the treatment facility.
- Sec. 18. On April 1, 1991, K.S.A. 1989 Supp. 59-2908 is hereby amended to read as follows: 59-2908. (a) Any law enforcement officer who has reasonable belief upon observation that any person is a mentally ill person and because of such person's illness is likely to cause harm to self or others if allowed to remain at liberty may take the person into custody without a warrant. The officer shall transport the person to any treatment facility where the person shall be examined by a physician or psychologist on duty at such the treatment facility, except that no person shall be transported to a state psychiatric hospital for examination unless a written statement recommending evaluation at a state psychiatric hospital has been obtained from a qualified mental health professional. If no physician or psychologist is on duty at the time the person is transported to the treatment facility, the person shall be so examined within a reasonable time not to exceed 17 hours. If a written statement is made by the physician or psychologist at the treatment facility that after preliminary examination the physician or psychologist believes the person to be a mentally ill person and because of the person's illness is likely to cause harm to self or others if allowed to remain at liberty, and if the treatment facility is willing to admit the person, the law enforcement officer shall present to the treatment facility the application provided for in subsection (b) of K.S.A. 59-2909 and amendments thereto. If the physician or psychologist on duty at the treatment facility does not believe the person to be a mentally ill person, the law enforcement officer shall release the person.
- (b) If the physician or psychologist on duty at the treatment facility states that the physician or psychologist believes, in the physician's or psychologist's opinion, the person to be is a mentally ill person but the treatment facility is unwilling to admit the person, er if there is no treatment facility available to receive the person

the treatment facility shall provide a suitable facility in which the person may be detained by the law enforcement officer until the close of the first day the district court of the county is open for the transaction of business unless the court orders that the person remain in custody pursuant to the provisions of K.S.A. 59-2912 and amendments thereto. If

HB 2586

N

within the territorial limits of the law enforcement officer's jurisdiction, the law enforcement officer may detain the person in any other suitable place until the close of the first day the district court of the county is open for the transaction of business, unless the court orders that the person remain in custody pursuant to the provisions of K.S.A. 59-2912 and amendments thereto. If a law enforcement officer detains a person pursuant to this subsection, the law enforcement officer shall file the application provided for in subsection (a) of K.S.A. 59-2912 and amendments thereto, as soon as the court is open for the transaction of business.

- Sec. 19. On April 1, 1991, K.S.A. 1989 Supp. 59-2912 is hereby amended to read as follows: 59-2912. (a) A district court may issue an order of protective custody upon the verified application of any law enforcement officer or other individual, except that no order of protective custody shall be issued pursuant to this section to a state psychiatric hospital unless the district court has obtained a written recommendation for such admission from a qualified mental health professional. The application shall state:
- (1) The name and address of the person with respect to whom the order is sought, if known;
- (2) the name and address of the person's spouse, legal counsel or nearest relative, if known;
- (3) the affiant's belief that the person is a mentally ill person and because of the person's illness is likely to cause harm to self or others if not immediately detained;
- (4) the factual allegations upon which subsection (a)(3) is based; and
- (5) that the application provided for in K.S.A. 59-2913 and amendments thereto has been filed.

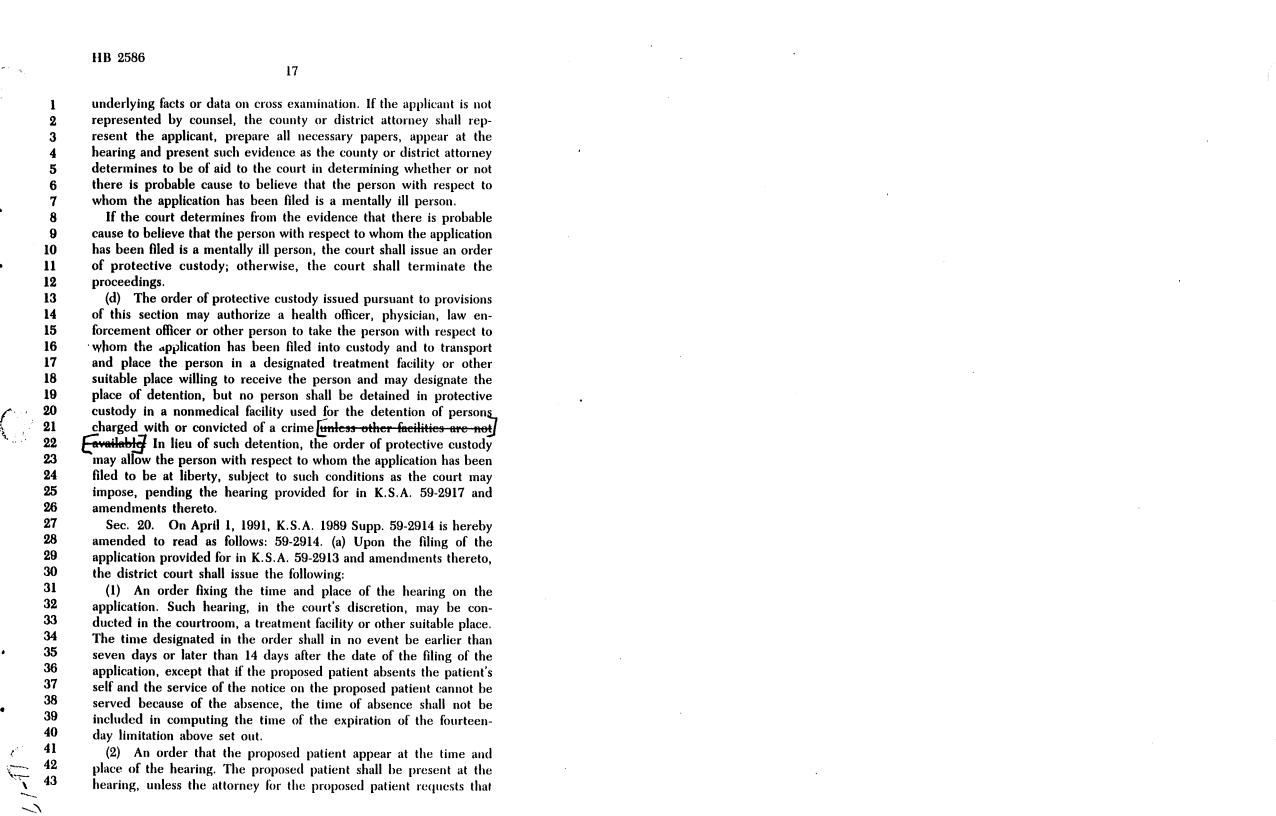
An order of protective custody issued under this subsection shall only be valid until 5:00 p.m. of the second full day the district court is open for the transaction of business after the date of issuance. The district court shall not issue successive orders of protective custody pursuant to this subsection.

(b) A district court may issue an order of protective custody upon the verified application of any person, if the application provided for in K.S.A. 59-2913 and amendments thereto has been filed in the court, and the court has found following a hearing that there is probable cause to believe that the person with respect to whom the application has been filed is a mentally ill person, except that no order of protective custody shall be issued pursuant to this section to a state psychiatric hospital unless the district court has obtained a written recommendation for such admission from a qualified mental

No person shall be detained by a law enforcement officer pursuant to this subsection in a nonmedical facility used for the detention of persons charged with or convicted of a crime

health professional. No order of protective custody shall be issued pursuant to this subsection until the court has held a hearing to determine probable cause, which hearing shall be held not later than 5:00 p.m. of the second full day the district court is open for the transaction of business after the filing of the application provided for

by K.S.A. 59-2913 and amendments thereto. The person with respect to whom the application has been filed shall be present at the hearing, unless the attorney for the person requests that the person's presence be waived and the court finds that the person's presence at the hearing would be injurious to the person's welfare. The court shall enter in the record of the proceedings the facts upon which 11 12 the court has found that the presence of the person at the hearing would be injurious to such person's welfare. Notwithstanding the 13 14 foregoing provisions of this subsection, if the person with respect to whom the application has been filed requests in writing to the court 15 16 or to such person's attorney that the person be present at the hearing, the person's presence cannot be waived. 17 (c) The applicant and the person with respect to whom the ap-18 19 plication has been filed shall be notified of the time and place of 20 the hearing and afforded an opportunity to appear at the hearing, 21 to testify and to present and cross-examine witnesses. If the person 22 with respect to whom the application has been filed has not retained 23 an attorney, the court shall appoint an attorney for the person in 24 the same manner as an attorney is appointed under the provisions 25 of K.S.A. 59-2914 and amendments thereto. All persons not nec-26 essary for the conduct of the proceedings may be excluded. The 27 hearing shall be conducted in as informal a manner as may be 28 consistent with orderly procedure and in a physical setting not likely 29 to have a harmful effect on the person with respect to whom the 30 application has been filed. The court shall receive all relevant and 31 material evidence which may be offered. The rules governing evi-32 dentiary and procedural matters at hearings under this section shall 33 be applied so as to facilitate informal, efficient presentation of all 34 relevant, probative evidence and resolution of issues with due regard to the interests of all parties. The facts or data upon which a duly qualified expert bases an opinion or inference may be those perceived by or made known to the expert at or before the hearing. If of a type reasonably relied upon by experts in a particular field in forming opinions or inferences upon the subject, the facts or data need not be admissible in evidence. The expert may testify in terms of opinion or inference and give the expert's reasons therefor without prior disclosure of the underlying facts or data unless the court requires otherwise. The expert may in any event be required to disclose the



the proposed patient's presence be waived and the court finds that the proposed patient's presence at the hearing would be injurious to the proposed patient's welfare. The court shall enter in the record of the proceedings the facts upon which the court has found that the presence of the proposed patient at the hearing would be injurious to the proposed patient's welfare. Notwithstanding the foregoing provisions of this subsection, if the proposed patient requests in writing to the court or to such person's attorney that the proposed patient be present at the hearing, the proposed patient's presence cannot be waived.

- (3) An order appointing an attorney to represent the proposed patient at all stages of the proceedings and until all orders resulting from such proceedings are terminated. The court shall give preference, in the appointment of the attorney, to any attorney who has represented the proposed patient in other matters if the court has knowledge of the prior relationship. The proposed patient shall have the right to engage an attorney of the proposed patient's own choice and, in such event, the attorney appointed herein shall be relieved of all duties by the court.
- (4) An order that the proposed patient shall appear at a time and place that is in the best interests of the patient to consult with the proposed patient's court-appointed attorney, which time shall be at least five days prior to the date set for the hearing under K.S.A. 59-2917 and amendments thereto.
- (5) A notice in the manner provided for in K.S.A. 59-2916 and amendments thereto.
- (6) Upon the motion of any party or on the court's own motion, an order of investigation, which investigation may inquire into the proposed patient's character, family relationships and past conduct; whether or not the proposed patient is likely to cause harm to self or others if allowed to remain at liberty; and other pertinent factors. The court may designate a treatment facility, licensed social worker, court services officer or social service agency to make such investigation and to promptly make a written report to the court, which report shall be made available only to counsel for the parties at least five days prior to the date set for the hearing under K.S.A. 59-2917 and amendments thereto, except that no order for investigation shall designate a state psychiatric hospital. The court may designate a qualified mental health professional or a case manager employed by a participating mental health center to conduct an investigation pursuant to this section.
- (7) Upon the motion of any party, containing those statements required by K.S.A. 59-3009 and amendments thereto, orders nec-

11

12

13 14

> 15 16

17

18 19

20

21

22 23

24

25

26

27

29

30 31

32

33

35

36

37

39

41

42

essary to make a determination of the need for a guardian or conservator, or both, to act on behalf of the proposed patient. For the purposes of determining whether a guardian or conservator is needed, the hearings required by K.S.A. 59-2917 and 59-3013, and amendments thereto, may be consolidated.

- (b) Nothing in this section shall prevent the court from granting an order of continuance, for good cause shown, to either party for no longer than seven days, except that such limitation does not apply to a request for an order of continuance made by the proposed patient. The court also, upon request by either party, may advance the date of the hearing if necessary in the interests of all concerned.
- Sec. 21. On April 1, 1991, K.S.A. 1989 Supp. 59-2914a is hereby amended to read as follows: 59-2914a. (a) After the filing of the application provided for in K.S.A. 59-2913 and amendments thereto and prior to the hearing provided for in K.S.A. 59-2917 and amendments thereto, the court shall issue an order for mental evaluation. The order of mental evaluation shall be served in the manner provided for in K.S.A. 59-2916 and amendments thereto. It shall order the proposed patient to submit to a mental evaluation and to undergo such evaluation as may be designated by the court in the order. except that any proposed patient who is not under an order of protective custody issued pursuant to K.S.A. 59-2912 and amendments thereto and who requests a hearing pursuant to subsection (b), need not submit to such evaluation until the hearing has been held and the court finds that there is probable cause to believe that the proposed patient is a mentally ill person. The evaluation may be held at a treatment facility, the home of the proposed patient or such other suitable place that the court determines is not likely to have a harmful effect on the health of the proposed patient. A state psychiatric hospital shall receive and not be ordered to evaluate any proposed patient ordered evaluated therein, unless the court has been informed in writing that the evaluation cannot be performed at a participating mental health center. The written authorization to have the evaluation performed at a state psychiatric hospital must be presented to the court by the administrator of the participating mental health center or by a qualified mental health professional.
- (b) Whenever a proposed patient requests a hearing pursuant to subsection (a), the hearing shall be held within a reasonable time thereafter. The applicant and the proposed patient shall be notified of the time and place of the hearing, afforded an opportunity to testify, and to present and cross-examine witnesses. The proposed patient shall be present at the hearing, and the patient's presence cannot be waived. All persons not necessary for the conduct of the

proceedings may be excluded. The hearing shall be conducted in as informal a manner as may be consistent with orderly procedure and in a physical setting not likely to have a harmful effect on the proposed patient. The court shall receive all relevant and material evidence which may be offered. If the applicant is not represented by counsel, the county or district attorney shall represent the applicant, prepare all necessary papers, appear at the hearing and present such evidence as is determined to be of aid to the court in determining whether or not there is probable cause to believe that the proposed patient is a mentally ill person. If the court determines from the evidence that there is probable cause to believe that the

9

11

12

13

14

15

16

17

18

19

20

21

22

23 24

25

26 27

28

29

30

31

32

33

34 35

36

37

38

39

40

41

42

43

Sec. 22. On April 1, 1991, K.S.A. 1989 Supp. 59-2916 is hereby amended to read as follows: 59-2916. (a) The notice required by K.S.A. 59-2914 and amendments thereto shall be given to the proposed patient named in the application, the attorney appointed pursuant to K.S.A. 59-2914 and amendments thereto and such other persons as the court directs. The notice shall also be given to the participating mental health center which has jurisdiction over the county where the proposed patient is located.

- patient is a mentally ill person and requesting that the court order
- patient and the time and place where the proposed patient shall

proposed patient is a mentally ill person, the court shall issue the order of mental evaluation; otherwise, the court shall terminate all proceedings. At the time designated by the court in the order, but in no event later than three days prior to the date of the hearing provided for in K.S.A. 59-2917 and amendments thereto, the examiner shall submit to the court a report, in writing, of the evaluation which report also shall be made available to counsel for the parties at least three days prior to such hearing. The report also shall be made available to the proposed patient and to whomever the patient directs, unless for good cause recited in the order, the court orders otherwise. Such report shall state that the examiner has made an examination of the proposed patient and shall state the results of the examination on the issue of whether the proposed patient is a mentally ill person and the examiner's opinion as to the least restrictive treatment alternative which will protect the proposed patient and others and allow for the improvement of the proposed patient. (b) The notice shall state: (1) That an application has been filed, alleging that the proposed treatment; (2) the time and place of the hearing; (3) the name of the attorney appointed to represent the proposed consult with such attorney; and

- (4) that the proposed patient has a right to demand a hearing before a jury.
- (c) The court may order any of the following to serve the notice:
- (1) The physician or psychologist currently administering to the proposed patient, if the physician or psychologist consents;
- (2) the head of the local mental health clinic or the designee thereof;
- (3) the local health officer or such officer's designee;
- (4) the secretary of social and rehabilitation services or the secretary's designee;
- (5) any law enforcement officer; or
- (6) the attorney of the proposed patient.
- (d) The notice shall be served personally on the proposed patient and the attorney appointed pursuant to K.S.A. 59-2914 and amendments thereto as soon as possible, but not less than 10 days prior to the date of the hearing, and immediate return thereof shall be made. Unless otherwise ordered by the court, notice shall be served on the proposed patient by a nonuniformed person. Notice to all other persons shall be made in the manner directed by the court, but such notice shall not be given less than 10 days prior to the date of the hearing.
- Sec. 23. On April 1, 1991, K.S.A. 1989 Supp. 59-2917 is hereby amended to read as follows: 59-2917. (a) The hearing shall be held at the time and place specified in the court's order unless a continuance as provided in K.S.A. 59-2914, 59-2916a or 59-2918, and amendments thereto, has been granted. The hearing shall be held to the court only, unless the proposed patient shall, at least four days prior to the time of the hearing, demand demands in writing a hearing before a jury.
- (b) The jury, if one is demanded, shall consist of six persons. The jury panel shall be selected as provided by law and from such panel 12 qualified jurors, who have been passed for cause, shall be empaneled. Prior service as a juror in any court shall not exempt, for that reason, exempt any person from jury service hereunder. From the panel so obtained, the proposed patient or the proposed patient's attorney shall strike one name; then the applicant, or the applicant's attorney, shall strike one name; and so on alternately until each shall have has stricken three names. If either party neglects or refuses to aid in striking the names, the court shall strike a name on behalf of such party. If 12 qualified jurors cannot be so empaneled, the court shall draw from such panel or list, by lot, sufficient additional names to empanel 12 qualified jurors.
 - (c) The applicant and the proposed patient shall be afforded an

opportunity to appear at the hearing, to testify, and to present and cross-examine witnesses. All persons not necessary for the conduct of the proceedings may be excluded. The hearings shall be conducted in as informal a manner as may be consistent with orderly procedure and in a physical setting not likely to have a harmful effect on the proposed patient. The court shall receive all relevant and material evidence which may be offered, including the testimony or written findings and recommendations of the treatment facility or examiner who has examined or evaluated the proposed patient and the testimony or written findings and recommendations of the investigator 10 11 12 13 14 15 16 17 18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

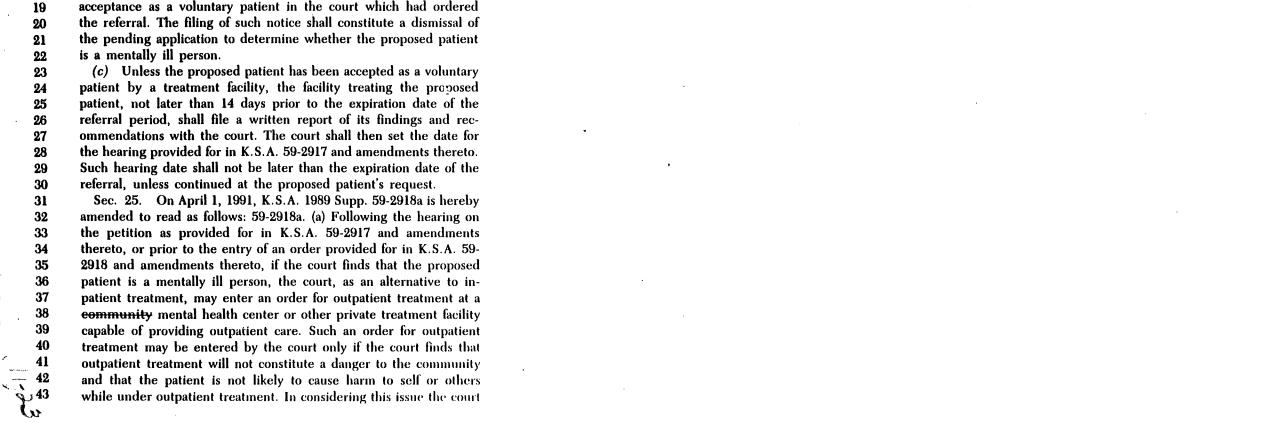
41

- appointed pursuant to K.S.A. 59-2914 and amendments thereto. Such evidence shall not be privileged for the purpose of this hearing. (d) The rules governing evidentiary and procedural matters at hearings under this section shall be applied so as to facilitate informal, efficient presentation of all relevant, probative evidence and resolution of issues with due regard to the interests of all parties.
- (e) If the applicant is not represented by counsel, the county or district attorney shall represent the applicant, prepare all necessary papers, appear at the hearing and present such evidence as the county or district attorney shall determine to be of aid to the court in determining whether the proposed patient is a mentally ill person.
- (f) Upon the completion of the hearing, if the court or jury finds by clear and convincing evidence that the proposed patient is a mentally ill person, the court shall order treatment for such person at a treatment facility, except that the court shall not order treatment at a state psychiatric hospital unless the court has received a written recommendation for treatment at a state psychiatric hospital from a qualified mental health professional. An order for treatment in a treatment facility, except a state psychiatric hospital, shall be conditioned upon the consent of such treatment facility.
- (g) When the court orders treatment, it shall retain jurisdiction to modify, change or terminate such order.
- (h) If, upon the completion of the hearing the court or jury finds by clear and convincing evidence that the proposed patient is a mentally ill person has not been shown, the court shall enter the finding in the record and by an appropriate order shall terminate the proceedings.
- Sec. 24. On April 1, 1991, K.S.A. 1989 Supp. 59-2918 is hereby amended to read as follows: 59-2918. (a) The proposed patient, at any time prior to the hearing provided for in K.S.A. 59-2917 and amendments thereto, may request, in writing, that the hearing be continued for 90 days so that the court may make an order of referral for short-term treatment. Upon receipt of such a request, the court

18

may refer the proposed patient for a period of time not to exceed 90 days, for short-term treatment, to any treatment facility. An order of referral for treatment in any treatment facility, except a state psychiatrie hospital; shall be conditioned upon the consent of such treatment facility, except that no order of referral for treatment in a state psychiatric hospital shall be entered unless the court has received a written recommendation for such admission from a qualified mental health professional. The court may not issue an order of referral unless the attorney representing the proposed patient has filed a statement, in writing, stating that the attorney has explained to the proposed patient the nature of the order of referral and the right to a hearing before a court or jury to determine whether the proposed patient is a mentally ill person.

(b) Any proposed patient who has been referred for short-term treatment under this section may be accepted for voluntary admission in a treatment facility pursuant to K.S.A. 59-2905 and amendments thereto. When the proposed patient has been admitted as a voluntary patient, the treatment facility shall file written notice of the patient's acceptance as a voluntary patient in the court which had ordered



- shall take into consideration all relevant factors, including but not limited to, the degree of supervision and type of outpatient treatment proposed and available, the preferences of the patient and the degree of security to the community provided for under outpatient treatment.
- (b) No order for outpatient treatment shall be entered unless the outpatient treatment facility has consented to treat the patient on an outpatient basis under the terms and conditions set forth by the court, except that no order for outpatient treatment shall be refused by a participating mental health center.
- (c) If outpatient treatment is ordered, the order shall state the specific conditions to be followed by the patient and shall include the general condition that the patient shall follow all directives and treatment methods established by the head of the treatment facility or the head's designee. The court shall also make such orders as are appropriate to provide for transportation to the outpatient treatment facility, for the transfer of the copies of the patient's records to the outpatient treatment facility and provisions for monitoring the proposed patient's progress and compliance with outpatient treatment.
- (d) (1) The court shall retain jurisdiction to modify or revoke its order for outpatient treatment at any time on its own motion, on the motion of any counsel of record or upon notice from the treatment facility of any need for new conditions in the order for outpatient treatment or of material noncompliance by the patient with the order for outpatient treatment. Revocation or modification may be ordered by ex parte order or by order of the court after notice and hearing.
- (2) The treatment facility shall immediately report to the court any material noncompliance by the patient with the outpatient treatment order. Such notice may be verbal or by telephone but shall be followed by a verified written notice to the court and to counsel for all parties. Upon receipt of telephone, verbal or written verified notice of noncompliance, the court may enter an ex parte order of protective custody revoking the outpatient treatment order and providing for immediate commitment of the patient to an inpatient treatment facility.
- (3) After the entry of an ex parte order revoking or modifying the order for outpatient treatment, a copy of the order shall be served upon the patient and the patient's attorney. Any party to the matter, including the petitioner, the state or the patient may request a hearing on the matter if the request is filed within five days from the date of service of the ex parte order upon the patient. The court may also order such a hearing on its own motion within five days

from the date of service of the notice. If no request or order for hearing is filed within the five-day period, the ex parte order shall become the final order of the court. If a hearing is requested, a written motion for revocation or modification of the outpatient treatment order shall be filed by the state or the petitioner and a hearing shall be held thereon within five days after the filing of the motion. If upon hearing the court finds that the conditions of the outpatient treatment order have not been met, the court may enter an order for inpatient treatment or may continue the order for outpatient

this section.

(e) The outpatient treatment facility shall comply with the provisions of K.S.A. 1986 1989 Supp. 59-2919a and amendments thereto concerning filing of medical records summaries each 90 or 180 days during the time the outpatient treatment order is in effect and the court shall receive and process such reports in the same manner as reports received from an inpatient treatment facility.

treatment with different terms and conditions in accordance with

Sec. 26. On April 1, 1991, K.S.A. 1989 Supp. 59-2924 is hereby amended to read as follows: 59-2924. (a) The secretary of social and rehabilitation services or the secretary's designee may transfer any patient from any state psychiatric hospital under the secretary's control to any other state psychiatric hospital whenever the secretary or the secretary's designee considers it to be in the best interests of the patient. Except in the case of an emergency, the patient's next of kin or guardian, if one has been appointed, shall be notified of the transfer, and notice shall be sent to the committing court not less than 14 days before the proposed transfer. The notice shall state the location to which the transfer is proposed and state that, upon request of the next of kin or guardian, an opportunity for a hearing on the proposed transfer will be provided by the secretary of social and rehabilitation services prior to such transfer.

(b) The secretary of social and rehabilitation services or the designee of the secretary may transfer any involuntary patient from any state psychiatric hospital to any state institution for the mentally retarded whenever the secretary of social and rehabilitation services or the designee of the secretary considers it to be in the best interests of the patient. Any patient transferred as provided in this subsection shall remain subject to the same statutory provisions as were applicable at the hospital from which the patient was transferred and in addition thereto shall abide by and be subject to all the rules and regulations of the institution to which the patient has been transferred. Except in the case of an emergency, the patient's next of kin or guardian, if one has been appointed, shall be notified of

psychiatric hospital.

the transfer, and notice shall be sent to the committing court not less than 14 days before the proposed transfer. The notice shall state the location to which the transfer is proposed and state that, upon request of the next of kin or guardian, an opportunity for a hearing

on the proposed transfer will be provided by the secretary of social and rehabilitation services prior to such transfer. No involuntary

patient shall be transferred from a state psychiatric hospital to a state institution for the mentally retarded unless the superintendent of

the receiving institution has found that the patient is mentally re-

tarded and in need of care and training and that placement in the

institution is the least restrictive alternative available. Nothing in

this subsection shall prevent the secretary of social and rehabilitation

services or the designee of the secretary from allowing a person to

be admitted as a voluntary resident to a state institution for the

mentally retarded, or from discharging such person from a state

18

19 20

21

22

23

24

25 26

27

28 29

30

(c) When any proposed patient or involuntary patient has been ordered to any treatment facility pursuant to K.S.A. 59-2909, 59-2912, 59-2917 or 59-2918, and amendments thereto, the head of the treatment facility shall discharge the patient when the patient is no longer in need of treatment in the facility, except that no patient shall be discharged from a state psychiatric hospital without receiving recommendations from the participating mental health center, if any, serving the area where the patient intends to reside. The head of the treatment facility shall review and investigate all applications for involuntary admission and, if appropriate, shall divert patients to less restrictive treatment alternatives before further judicial proceedings occur whenever it is deemed appropriate by the head of the treatment facility. If diversion from involuntary treatment is not appropriate, the head of the treatment facility should be prepared to present evidence at the next hearing scheduled for the patient concerning further need for involuntary treatment.

(d) The head of the treatment facility may release any involuntary patient who has been committed for treatment pursuant to K.S.A. 59-2917 or 59-2918, and amendments thereto, on conditional release when the head of the treatment facility believes that (1) the release is in the best interests of the patient and (2) the patient is not likely to cause harm to self or others as long as the patient continues a plan of treatment in the community. The treatment facility shall formulate a plan of treatment for each patient released on conditional release. The plan of treatment may include any conditions which the head of the treatment facility considers to be in the best interests of the patient or necessary to ensure that the patient is not likely

1

 $\frac{41}{42}$

9-43

to cause harm to self or others. The conditions may include a requirement that the patient be supervised by and report to a treatment facility which shall be responsible for ensuring that the patient complies with the conditions. The treatment facility in the community shall inform the head of the treatment facility from which the patient was discharged of any material noncompliance with the treatment plan. The head of the treatment facility from which the patient is released may change the plan of treatment or the conditions specified in the plan whenever the head considers it to be in the best interests of the patient or necessary to ensure that the patient is not likely to cause harm to self or others. If the patient fails to comply with any conditions of the treatment plan, the head of the facility may revoke the release and order the patient readmitted to the facility. The head of the treatment facility may authorize and order a law enforcement officer or other person to take into custody and transport the patient to a treatment facility.

Prior to the end of the 120 days on conditional release, and not less often than each 120 days thereafter while a patient is on conditional release, the head of the treatment facility from which the patient is released shall reexamine the facts relating to the treatment of the patient on conditional release.

- (e) The head of the treatment facility shall not discharge an involuntary patient from conditional release unless at least seven days' notice of the intention to discharge the patient is given to the patient's guardian, if any, and to any other treatment facility which is involved in the treatment plan for the patient.
- (f) Nothing in this section shall be construed to amend or modify or repeal any law relating to the confinement of persons charged with or convicted of a criminal offense.

New Sec. 27. Etate psychiatric hospitals and their officers and employees, and participating mental health centers and their officers and employees, except for gross or wanton negligence, shall be immune from all civil liability arising out of a decision refusing admission of a person to, or discharging or conditionally releasing a person from any treatment facility, or providing treatment for a patient pursuant to an order for outpatient treatment. Under no circumstances shall any officer or employee of a state psychiatric hospital or participating mental health center performing actions pursuant to the treatment act for mentally ill persons have a duty to, or be liable for failure to notify, advise or warn anyone concerning the nonadmission, transfer or removal of restrictions on discharge of any person absent a showing of gross or wanton negligence.

Sec. 28. On April 1, 1991, K.S.A. 65-211 is hereby amended to

, which occurs on or after April 1, 1991 on or after April 1, 1991,

New Sec. 28. (a) On and after April 1, 1991, no patient shall be admitted to a state psychiatric hospital pursuant to any of the provisions of the treatment act for mentally ill persons, including any court-ordered admissions, if the secretary has notified the supreme court of the state of Kansas and each district court, which has jurisdiction over all or part of the area served by the state psychiatric hospital, that the required program of the state psychiatric hospital has reached capacity and no more patients may be admitted. Following notification that a state psychiatric hospital program has reached its capacity and no more patients may be admitted, any district court, which has jurisdiction over all or part of the area served by such state psychiatric hospital, and any participating mental health center, which serves all or part of the same area, may request that patients be placed on a waiting list maintained by the state psychiatric hospital.

(b) In each such case, as each vacancy at the state psychiatric hospital occurs, the district court and participating mental health center shall be notified, in the order of their previous requests for placing a patient on the waiting list, that a patient may be admitted to the state psychiatric hospital. As soon as the state psychiatric hospital is able to admit patients on a regular basis to a program for which notice has been given under this section, the superintendent of the state psychiatric hospital shall inform the supreme court and each affected district court that the moratorium on admissions is no longer necessary.

(c) The provisions of this section shall be effective on and after April 1, 1991, and shall apply to those state psychiatric hospitals included in the mental health reform phased program, as defined by section 2 and amendments thereto.

And by renumbering sections accordingly

9

10

11

12

13 14

15

16

17 18

19

20 21

22 23.

24 25

26

27

28

29

30 31

32

33

34

35

36

37

38

41

read as follows: 65-211. (a) In all counties wherein there is established a joint board of health pursuant to K.S.A. 65-205, and amendments

thereto, the governing bodies of the municipalities involved may by resolution adopted by each of the governing bodies, provide for the establishment of a mental health clinic for the diagnosis and treatment of mental illness. If established, the mental health clinic shall be operated by and be subject to the jurisdiction of such joint board of health to the same extent as other public health services provided thereby. The joint board of health shall appoint a mental health advisory board of not less than seven members. Members of the mental health advisory board shall include us nearly as possible, one or more family members of mentally ill persons and represent Chatives of montal health consumer group. The joint board of health shall establish a schedule of charges for services and medications to persons using the mental health clinic, but no person shall be denied the services and medications of the clinic because of inability to pay for the same. The mental health clinic also shall provide facilities for patients paroled thereto by lawfully constituted authority. All moneys received for services and medications rendered hereunder shall be applied on and used to finance the budget of the joint board of health. If the governing bodies of the municipalities involved hereunder determine by resolution adopted by each of the governing bodies that it is more practicable to contract for such mental health services and medications with a nonprofit corporation, then and in that event the joint board of health shall contract with a nonprofit corporation to provide mental health services hereunder. The governing body of any such nonprofit corporation shall include as nearly as possible, one or more family members of mentally ill persons and representatives of mental health consumer groups. The nonprofit corporation may shall not deny service or medication to anyone because of inability to pay for the same, but the nonprofit corporation may establish a schedule of charges for those who are financially able to pay for such services or medication. The nonprofit corporation annually shall provide the joint board of health with a complete financial report showing the amount of fees collected, the amount of tax money received under the contract, and any other income. The report also shall show any other disbursements, including salaries paid to each person employed by the nonprofit corporation.

(b) In lieu of contracting with a nonprofit corporation to provide mental health services, the governing bodies of municipalities which have established a joint board of health pursuant to K.S.A. 65-205, and amendments thereto, may establish a joint board of mental health

consumers of mental health services and

for mental health services.

for the purpose of authorizing such board to contract for and on behalf of the governing bodies of the municipalities with a nonprofit corporation to provide mental health services. The governing body of any such nonprofit corporation shall include as nearly as possible, one or more family members of mentally ill persons and representatives of mental health consumer groups. Members of the joint board of mental health shall be appointed in the same manner as members are appointed to the joint board of health. Any joint board of mental health which is authorized to contract with a nonprofit corporation under this subsection is hereby authorized to pay the amount agreed upon in such contract with a nonprofit corporation from the proceeds of the tax levied pursuant to K.S.A. 65-212, and amendments thereto.

- Sec. 29. On April 1, 1991, K.S.A. 65-213 is hereby amended to read as follows: 65-213. (a) In all counties having a population of more than twenty thousand (20,000) 20,000 and less than twenty-two thousand (22,000) 22,000, and having an assessed tangible valuation of more than forty million dollars (\$40,000,000) \$40,000,000, wherein there has been established a county hospital, the board of county commissioners of such county may, by resolution, provide for the establishment of a mental health clinic for the diagnosis and treatment of mental illness, which mental health clinic, when so established, shall be operated by; and subject to the jurisdiction of, a board of trustees eonsisting.
- (b) The board of trustees shall consist of five (5) citizens who shall be appointed by said the board of county commissioners with reference to their fitness for such office, all residents of the county, not more than three (3) of said members to shall be residents of the city in which said the hospital is located. In addition, the board of trustees shall include as nearly as possible, one or more family members of mentally ill persons and representatives of mental health consumer groups.
- Said (c) The members shall be appointed initially to hold their office as follows, three (3) for four (4) years and two (2) for two (2) years, and, thereafter, each subsequent two (2) years, the said board of county commissioners shall appoint, for four (4) year four-year terms, successors to such members whose terms have expired.
- Sec. 30. On April 1, 1991, K.S.A. 1989 Supp. 65-4434 is hereby amended to read as follows: 65-4434. (a) Subject to the provisions of appropriation acts and the provisions of K.S.A. 1987 1989 Supp. 65-4436 and amendments thereto, the secretary shall make grants in accordance with this section to mental health centers as provided in this section which are providing the basic level of services in

consumers of mental health services and

12. di

the service delivery area as required under subsection (f).

- (b) (1) For the fiscal year ending June 30, 1989, the secretary shall make grants under this section to each mental health center, which is providing the basic level of services prescribed under subsection (f), as provided in this subsection. Subject to the other provisions of this subsection (b), the grants to each mental health center shall be based upon the total of:
- (A) The mental health center's base grant which shall be the greater of either (i) the amount equal to the grant payments received by the mental health center under this section for the previous fiscal year or (ii) the amount computed on the basis of \$3.27 multiplied by the number of residents in the service area of the mental health center as of July 1, 1985, as certified by the division of the budget of the department of administration to the secretary of state in July of, 1986, plus
- (B) each mental health center's pro rata share of any additional moneys, including any inflation adjustments, appropriated for such purpose in accordance with the base grant amounts so determined.
- (2) If appropriations have been reduced from the previous fiscal year, the secretary shall prorate the available moneys based upon the grant payments received by mental health centers for the fiscal year ending June 30, 1988.
- (c) For the fiscal year ending June 30, 1990, and for subsequent fiscal years, the secretary shall make grants to mental health centers as provided in this section, which are providing, the basic level of services as prescribed under subsection (f) based upon the grant payments received by or for each mental health center for the previous fiscal year plus each mental health center's pro rata share of any increase in moneys, including any inflation adjustments, appropriated for such purpose, in accordance with the grant payments received by or for the mental health center for the previous fiscal year. If appropriations have been reduced from the previous fiscal year, the secretary shall prorate the available moneys based upon the grant payments for each center which were received during such fiscal year.
- (d) At the beginning of each fiscal year, the secretary shall determine the amount of state funds due under this section to each mental health center which has applied for such funds and which is providing the basic level of services as prescribed under subsection (f). The secretary, with the consent of the governing board of a mental health center, may withhold funds that would otherwise be allocated to the mental health center and use the funds to match other funds for the purchase of services for the mental health center.

1-30

9

31

32

24

Any funds withheld that are not used to purchase services in the various mental health centers shall be allocated to the mental health center from which such funds were originally withheld. In any case where a mental health center is not providing or has failed to continue providing the basic level of services as prescribed under subsection (f), the secretary shall withhold all or part of any grant otherwise payable to the mental health center, as warranted by the circumstances, until any deficiencies are corrected and the mental health center is providing such basic level of services.

- (e) The state funds due under this section to each mental health center applying therefor shall be paid in four quarterly installments if it is providing the basic level of services prescribed under subsection (1). The moneys received in any quarter may be used at any time during the year. Installments shall be paid as follows: (1) On July 1st for the quarter beginning July 1 and ending September 30; (2) on October 1st for the quarter beginning October 1 and ending December 31; (3) on January 1st for the quarter beginning January 1 and ending March 31; and (4) on April 1st for the quarter beginning April 1 and ending June 30.
- (f) On or after July 1, 1989, The secretary shall adopt rules and regulations prescribing the basic level of services to be provided by mental health centers, including criteria prescribing such services in terms of types of services provided and minimum staffing levels therefor.
- (g) In order to be eligible for grants under this section or for special purpose grants under K.S.A. 1989 Supp. 65-4435 and amendments thereto, each mental health center shall have a governing body which includes as nearly as possible, one or more family members of mentally ill persons and representatives of mental health consumer groups, except that, if the governing body of a mental health center is the board of county commissioners, such mental health center shall have a local advisory committee which includes as nearly as possible, representatives of such persons and groups
- Sec. 31. On April 1, 1991, K.S.A. 1989 Supp. 65-5603 is hereby amended to read as follows: 65-5603. (a) The privilege established by K.S.A. 1988 1989 Supp. 65-5602 and amendments thereto shall not extend to:
- (1) Any communication relevant to an issue in proceedings to involuntarily commit to treatment a patient for mental illness, alcoholism or drug dependency if the treatment personnel in the course of diagnosis or treatment has determined that the patient is in need of hospitalization;
- (2) an order for examination of the mental, alcoholic, drug de-

consumers of mental health services and

consumers of mental health services and family members of mentally ill persons

pendency or emotional condition of the patient which is entered by a judge, with respect to the particular purpose for which the examination is ordered;

- (3) any proceeding in which the patient relies upon any of the aforementioned conditions as an element of the patient's claim or defense, or, after the patient's death, in any proceeding in which any party relies upon any of the patient's conditions as an element of a claim or defense:
- (4) any communication which forms the substance of information which the treatment personnel or the patient is required by law to report to a public official or to be recorded in a public office, unless the statute requiring the report or record specifically provides that the information shall not be disclosed;
- (5) any information necessary for the emergency treatment of a patient or former patient if the head of the treatment facility at which the patient is being treated or was treated states in writing the reasons for disclosure of the communication and makes such statement a part of the treatment or medical record of the patient;
- (6) information relevant to protect a person who has been threatened with substantial physical harm by a patient during the course of treatment, when such person has been specifically identified by the patient, the treatment personnel believes there is substantial likelihood that the patient will act on such threat in the reasonable foreseeable future and the head of the treatment facility has concluded that notification should be given. The patient shall be notified that such information has been communicated;
- (7) any information from a state psychiatric hospital to appropriate administrative staff of the department of corrections whenever patients have been administratively transferred to a state psychiatric hospital pursuant to the provisions of K.S.A. 75-5209 and amendments thereto;
- (8) any information to the patient or former patient, except that the head of the treatment facility at which the patient is being treated or was treated may refuse to disclose portions of such records if the head of the treatment facility states in writing that such disclosure will be injurious to the welfare of the patient or former patient:
- (9) any information to any state or national accreditation, certification or licensing authority, or scholarly investigator, but the head of the treatment facility shall require, before such disclosure is made, a pledge that the name of any patient or former patient shall not be disclosed to any person not otherwise authorized by law to receive such information:
 - (10) any information to Kansas advocacy and protective services,

2 3 4

inc. which concerns individuals who reside in a treatment facility and which is required by federal law and federal rules and regulations to be available pursuant to a federal grant-in-aid program;

(11) any information relevant to the collection of a bill for professional services rendered by a treatment facility; or

(12) any information sought by a coroner serving under the laws of Kansas when such information is material to an investigation or proceeding conducted by the coroner in the performance of such coroner's official duties. Information obtained by a coroner under this provision shall be used for official purposes only and shall not be made public unless admitted as evidence by a court or for purposes of performing the coroner's statutory duties; or

(13) any communication and information between a state psychiatric hospital and a participating mental health center for purposes of promoting continuity of care in the hospital during treatment and in the community following discharge or conditional release; the proposed patient, patient, or former patient's consent shall not be necessary to share evaluation and treatment records between a state psychiatric hospital and a participating mental health center, the words and phrases used in this paragraph (13) shall have the meanings respectively ascribed thereto in K.S.A. 59-2902 and amendments thereto.

(b) The treatment personnel shall not disclose any information subject to subsection (a)(3) unless a judge has entered an order finding that the patient has made such patient's condition an issue of the patient's claim or defense. The order shall indicate the parties to whom otherwise confidential information must be disclosed.

Sec. 32. On April 1, 1991, K.S.A. 19-4002, 19-4002a, 19-4002b, 59-2905, 65-211, 65-213 75-3302d and 75-3302e and K.S.A. 1989 Supp. 59-2901, 59-2902, 59-2908, 59-2912, 59-2914, 59-2914a, 59-2916, 59-2917, 59-2918, 59-2918a, 59-2924, 65-4434 and 65-5603 are hereby repealed.

Sec. 33. This act shall take effect and be in force from and after July 1, 1990, and its publication in the statute book.

or among psychiatric hospitals and community mental health centers regarding a proposed patient, patient or former patient; as used in this paragraph (13), "proposed patient" and "patient"

or among psychiatric hospitals and community mental health centers regarding a proposed patient, patient or former patient

psychiatric

1868 68 65601

See attached

59-2907,

59-2909,

And renumber accordingly

こしい

Sec. 33. On April 1, 1991, K.S.A. 1989 Supp. 59-2907 hereby amended to read as follows: 59-2907. (a) The head of a treatment facility shall discharge a voluntary patient within a reasonable time but not to exceed three days, excluding Saturdays, Sundays and legal holidays, after the receipt of such patient's written request for discharge. No patient shall be discharged from a state psychiatric hospital without receiving recommendations from the participating mental health center, if any, serving the area where the patient intends to reside, except that such patient shall be discharged within a reasonable time of not to exceed three days, excluding Saturdays, Sundays and legal holidays, after the receipt of such patient's written request for discharge. If the voluntary patient is a minor, the written request for discharge shall be made by the minor's parent or person in loco parentis unless the minor made written application to become a voluntary patient on the minor's own behalf. If a minor 14 or more years of age has made written application to become a voluntary patient on the minor's own behalf and has requested to be discharged, the head of the treatment facility shall promptly inform the minor's parent or other person in loco parentis of the request.

(b) Nothing in this act shall prevent the head of the treatment facility or other person from filing an application for determination of mental illness with respect to a voluntary patient who is refusing reasonable treatment efforts and is likely to cause harm to self or others if discharged.

- Sec. 34. On April 1, 1991, K.S.A. 1989 Supp. 59-2909 is hereby amended to read as follows: 59-2909. (a) A treatment facility may admit and detain any person for emergency observation and treatment upon an order of protective custody issued by a district court pursuant to K.S.A. 59-2912 and amendments thereto.
- (b) A treatment facility may admit and detain any person for emergency observation and treatment upon written application of any law enforcement officer having custody of any person pursuant to K.S.A. 59-2908 and amendments thereto. , except that no person shall be admitted to a state psychiatric hospital for emergency observation and treatment unless a written statement recommending the emergency observation and treatment at a state psychiatric hospital has been obtained from a qualified mental health professional. The application shall state:
 - (1) The name and address of the person, if known;
- (2) the name and address of the person's spouse or nearest relative, if known;
- (3) the officer's belief that the person is a mentally ill person and because of the person's illness is likely to cause harm to self or others if not immediately detained;
- (4) the factual circumstances under which the person was taken into custody; and
- (5) the fact that the law enforcement officer will submit the application provided for in subsection (a) of K.S.A. 59-2912 and amendments thereto, by 5:00 p.m. of the next full day that the district court is open for the transaction of business or that the officer has been informed by a parent, guardian or other person in loco parentis to the person taken into custody that such parent, guardian or other person, whose name shall be stated in the application, will file the application provided for in subsection (b) of K.S.A. 59-2912 and amendments thereto within that time.
- (c) A treatment facility may admit and detain any person for emergency observation and treatment upon the written application of any individual, except that a state psychiatric hospital shall

not admit and detain any such person without a written statement authorizing such admission from a qualified mental health professional. The application shall state:

- The name and address of the person, if known;
- (2) the name and address of the person's spouse or nearest relative, if known;
- (3) the applicant's belief that the person is a mentally ill person and because of the person's illness is likely to cause harm to self or others if not immediately detained;
 - (4) the circumstances in support of that belief; and
- (5) the fact that the applicant will submit the application provided for in subsection (b) of K.S.A. 59-2912 and amendments thereto by 5:00 p.m. of the next full day that the district court is open for transaction of business.
- (d) Application of an individual under subsection (c) shall be accompanied by a statement in writing of a physician or psychologist confirming the existence of the described condition of the person and, upon the filing of the application, the head of the treatment facility or the designee of the head of the treatment facility may authorize and order in writing any law enforcement officer or other person to take into custody and transport the person to the treatment facility, except that no person shall be transported to a state psychiatric hospital under this subsection unless a written statement recommending that the person be transported to a state psychiatric hospital has been obtained from a qualified mental health professional.
- (e) Any treatment facility or personnel thereof who in good faith render treatment in accordance with law to any person admitted pursuant to subsection (b) or (c), shall not be liable in a civil or criminal action based upon a claim that the treatment was rendered without legal consent.

HOUSE BILL No. 2859

By Representatives Adam, Fuller, Jenkins and Wagnon

2-7

AN ACT establishing the heritage trust fund; providing for the purpose of expenditures from such trust fund; increasing the mortgage registration fee and providing for payment of a portion of such fee to the heritage trust fund; amending K.S.A. 79-3102 and repealing the existing section.

Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) The county treasurer shall pay quarterly to the state treasurer, commencing on October 1, 1990, 4%-of-all moneys, to the nearest dollar, paid to the county treasurer during the preceding calendar quarter from mortgage registration fees under K.S.A. 79-3101 to 79-3107, inclusive, and amendments thereto, and credited to the county general fund under K.S.A. 79-3104 and amendments thereto. All such moneys paid to the state treasurer shall be deposited in the state treasury and credited to the heritage trust fund.

New Sec. 2. (a) There is hereby established in the state treasury the heritage trust fund. All moneys deposited in the heritage trust fund shall be used for the purpose of historic preservation through the regulation of projects which encroach upon; damage or destroy historic property, for assisting private individuals with historic preservation projects involving property included in the national register of historic places or the state register of historic places and for the administration of K.S.A. 75-2715 to 75-2725; inclusive, and amendments thereto. The state historical society shall ensure that such moneys are expended for the purpose of this section.

(b) On or before the 10th day of the month following the month in which moneys are first credited to the heritage trust fund, and monthly thereafter on or before the 10th day of the month, the director of accounts and reports shall transfer from the state general fund to the heritage trust fund the amount of money certified by the pooled money investment board in accordance with this subsection. Prior to the 10th day of the month following the month in which moneys are first credited to the heritage trust fund, and monthly thereafter prior to the 10th day of the month, the pooled

\$.01 of each \$.26

<u>a</u>ssisting

projects

, excluding property owned by the state or federal government, and shall be used by the state historical society for the administration of the heritage trust fund program

The state historical society may also provide grant assistance from moneys in the heritage trust fund on a matching basis and also may establish a revolving fund loan program from moneys in such fund.

, and may adopt rules and regulations as necessary to carry out this section

Proposed Amended to House Bill No. 2859

Be amended on page 1, in line 25, by inserting after "(a)" the following: "(1)"; following line 34 by inserting the following:

"(2) In evaluating grant applications under subsection (a)(1), the state historical society shall consider the following factors: The level of historical significance of the property; the condition of the property; the urgency of the preservation work proposed; whether or not the property is endangered; the type of work proposed; a geographical distribution of assisted properties; the administrative ability of the applicant; the potential benefit to the community and the state; community support for the project; ineligibility of the project for other funds; and an assessment of the need of the owner for the grant assistance to do the project."

HA 3-2-90 AHachmet/3