	Approved <u>April 5, 1990</u>
	Date
MINUTES OF THE HOUSE COMMITTEE ON	ENERGY AND NATURAL RESOURCES
The meeting was called to order by	Representative Dennis Spaniol at Chairperson
12:15 xxxx./p.m. on March 28	, 1990 in room 521-S of the Capitol.
All members were present except:	

Committee staff present:

Raney Gilliland, Principal Analyst, Legislative Research Mary Torrence, Revisor of Statutes' Office Pat Mah, Legislative Research Maggie French, Committee Secretary

Conferees appearing before the committee:

Chairman Dennis Spaniol called the meeting to order.

Senate Bill No. 569 -- An act concerning waters; relating to requests for extension of time to complete diversion works or perfect the water right; concerning the reinstatement of water rights or permits to appropriate.

The chairman called for discussion on <u>Senate Bill No. 569</u>. There were no questions on the bill. <u>Representative Grotewiel moved to report Senate Bill No. 569 favorably for passage. Representative Holmes seconded the motion. Motion passed.</u>

Senate Bill No. 570 -- An act concerning water; relating to fees charged for applications to change place of use.

The chairman called for discussion on Senate Bill No. 570. Representative Shore moved to reduce the fees by 50%. Motion seconded by Representative Roenbaugh. Discussion followed regarding fees. Upon the request of the chairman, Mr. Raney Gilliland, Principal Analyst, Legislative Research, informed the committee that all fees had been \$50 and this bill would separate them into categories. Representative Roenbaugh withdrew her second and Representative Shore withdrew his motion. Motion was made by Representative Shore to lower the \$150 fee on lines 42 and 43 by 50% and the \$250 fee on line 2, page 2, by 50%. Discussion continued regarding reduced fees if there is more than one appliation submitted. Representative Shore withdrew his motion. Representative Roenbaugh moved that the fees remain \$50 on line 37; \$50 on lines 38 and 39; \$50 on line 40 and \$100 on lines 41, 42 and 43. Representative Shore seconded the motion. A substitute motion by Representative Patrick to report the bill favorably out of committee was seconded by Representative Lucas. Representative Patrick closed. Motion passed.

Senate Bill No. 585 -- An act relating to watershed districts; authorizing the establishment of structure maintenance funds.

Discussion was called for by the chairman on <u>Senate Bill No. 585</u>. Representative Freeman motioned the bill be passed favorably out of committee. <u>Motion was seconded by Representative Lacey</u>. There were no questions on the bill. Motion passed.

Senate Bill No. 595 -- An act relating to fish and game; concerning big game permits.

The chairman called for discussion on <u>Senate Bill No. 595</u>. <u>Representative Freeman moved to amend the bill to reinsert the stricken language</u>.

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on page 4, lines 26 through 31. Motion seconded by Representative Lacey. Discussion followed on the hunter safety course; age limits and percentage of permits for out-of-state deer hunters. Representative Freeman closed on his motion. Motion passed. Representative Patrick moved that the stricken language on lines 11 through 23, page 4, be reinserted. Discussion followed. Representative Lucas seconded. Representative Patrick closed on his motion. Motion passed. The chairman announced a motion on the bill as amended was in order. Representative Lucas moved to pass out favorably on Senate Bill No. 595 as amended. Motion seconded by Representative Lacey. Motion passed.

Senate Bill No. 642 -- An act relating to intensive groundwater use control areas; concerning the enforcement of corrective control measures.

Discussion was called for by the chairman on Senate Bill No. 642.

Representative Freeman moved to pass out favorably on Senate Bill No. 642 and the motion was seconded by Representative Sughrue. Following discussion, Representative Sughrue withdrew her second and Representative Freeman withdrew his motion. Representative Holmes moved to remove "qualified political subdivision" from line 42, page 1, and "municipality" be reinserted. Representative Lucas seconded the motion. Discussion followed regarding definition of "municipality" and the word "cities" was suggested. Representative Lucas agreed to substitute the word "cities" for "municipality" in the second and Representative Holmes also agreed to the substitution of the word in his motion to amend. Representative Holmes closed on the motion. Motion passed. Representative Freeman moved to report Senate Bill No. 642 as amended favorably out of committee. Motion seconded by Representative Sughrue. Motion passed.

Senate Bill No. 740 -- An act relating to the Kansas department of wild-life and parks; authorizing the department to assist and cooperate with citizen support organizations.

The chairman called for discussion on <u>Senate Bill No. 740</u>. <u>Representative Patrick moved to adopt an amendment to Senate Bill No. 740 to in-</u> clude addition of a new sub-section (6) (a) that the citizen support organization groups could not be engaged in any form of lobbying activities as defined by KSA 46.225. Motion seconded by Representative Krehbiel. Discussion followed on lobbying by cities, groups, private groups, the legal definition of lobbying; rights of groups to be heard and prohibition of tax exempt organizations from lobbying. Representative Patrick closed. Division was requested and the vote was 12 to nine in favor of passage. Motion passed. Representative Patrick moved to adopt an amendment to add "and who is registered with the Internal Revenue Service" to line 21, page 1. Motion was seconded by Representative Barr. Discussion followed. Representative Grotewiel expressed opposition to the amendment. Representative Patrick commented the state will be supporting private groups who are not registered with Internal Revenue Service. Representative Lacey mentioned some groups who are not organized would not be permitted to donate money. No further discussion forthcoming, Representative Patrick closed on his motion saying if this bill permits out-of-state money to help private groups registration should be required. Motion failed. Representative Lacey made a motion to report the bill favorably out of committee as previously Motion seconded by Representative McClure. Motion passed. amended.

Senate Bill No. 310 -- An act concerning vehicle tires; relating to disposal thereof; imposing taxes on retail sales of new vehicle tires and providing for disposition thereof; prohibiting certain acts and providing penalties for violations.

Discussion was called for by the chairman on <u>Senate Bill No. 310</u>. <u>Rep-</u>resentative Freeman moved to amend the bill on line 24, Section 7, page 5,

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to insert the words "and/or cities" after the word "counties." Mots seconded by Representative Sughrue. No discussion. Representative Freeman closed. Motion passed. Representative McClure distributed a balloon amendment to Senate Bill No. 310 (Attachment 1) and moved the amendment be adopted. Motion seconded by Representative Patrick. Discussion followed on the intent of the bill; how the fund is to be administered; programs of this type in other states; concern that a system is being set up without funding; permits and fees paid by waste tire sites; whether or not the offered amendment will take care of the problem and control of illegally dumped tires. At the chairman's request, Mr. Raney Gilliland reported there were no specific recommendations resulting from the interim study which took place in the summer of 1989. Representative Patrick stated he would not support the bill unless it was amended because there are no standards on how the permit funds will be disbursed. After further discussion, Representative McClure closed on his motion. Motion passed. Representative Holmes moved for an exemption for the Kansas Department of Wildlife and Parks on line 2, page 3 for breeding or nesting purposes. Motion seconded by Representative Lacey. Discussion followed regarding use of "habitat" in lieu of "breeding or nesting" in the motion. Representative Lacey agreed to accept the terminology
"for use by wildlife and parks for habitat purposes" to be inserted in
the motion in lieu of "breeding or nesting" in the motion he seconded.
Representative Holmes agreed to accept the replacement terminology in his
motion. No further discussion. Representative Holmes closed on his
motion to amend. Motion passed. Representative Patrick moved to add
"local repring ordinances are not being overridden in the disposal of "local zoning ordinances are not being overridden in the disposal of tires" to lines 6 and 7, page 2. Representative Webb seconded the motion. Representative Patrick closed discussing farm-ranch exemptions and local zoning ordinances in the state. Motion to amend passed. Representative Lucas moved to pass the bill out favorably from committee as amended. Representative McClure seconded the motion. Division was called on show of hands. Motion passed 10 to five.

Senate Bill No. 554 -- An act amending the Kansas storage tank act; providing for the administration and disbursement of moneys from the petroleum storage tank release trust fund.

The chairman called for committee discussion and reminded the committee that a balloon amendment to <u>Senate Bill No. 554</u> had been adopted at the meeting of the House Energy and Natural Resources Committee on March 27, 1990, for the sake of committee discussion. Representative McClure moved to adopt an amendment to Senate Bill No. 554 to insert language on page 7, line 33, that would cover the three local cooperative associations in the state that have over 10 million dollars worth of net assets (Attachment 2) Motion seconded by Penrosentative Sughrue Discussion tachment 2). Motion seconded by Representative Sughrue. Discussion Representative Gatlin made a motion to substitute the original Senate Bill No. 554 in place of the balloon amendment adopted on March 27, 1990. Division was called on a show of hands. Motion failed 10 to five. Discussion on the original amendment continued including whether or not all cooperatives registered under the Cooperative Marketing Act would be included. Chairman Spaniol stated for clarification that last year there were over 200 cooperatives in the State of Kansas and all of them but three were covered. Representative McClure commented that the language in his balloon amendment after the statute is cited states that if any tanks are owned by an association they are not using or operating themselves that all tanks would be excluded. Discussion continued on automatic exclusion if operators reach 10 million dollars in net equity. Representative McClure commented that if two local cooperative associations decided to merge with net assets in excess of 10 million dollars they would be included as this bill is written. Chairman Spaniol suggested language be worked out prior to the time the bill would be offered on the floor with the intent to add the three cooperatives that were left

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out last year. Representative McClure offered a conceptual motion that the three cooperatives be included and Representative Fry seconded the motion. No discussion on the conceptual motion. Representative McClure closed and urged the committee to adopt his amendment to Senate Bill No. 554.

Motion passed. Representative Lucas moved Senate Bill No. 554 be passed favorably out of committee as amended. Motion seconded by Representative Guldner. No questions. Motion passed.

Chairman Spaniol announced he has had requests from several committee members to hold House Bill No. 3095 and refer it on the interim. Representative Patrick moved to table House Bill No. 3095 and recommended this bill be the subject of an interim study. Motion seconded by Representative Lucas. No discussion. Representative Patrick closed on his motion. Motion passed.

The meeting adjourned at 1:43 p.m.

Date: 3-28-90

GUEST REGISTER

HOUSE

COMMITTEE ON ENERGY AND NATURAL RESOURCES

NAME	ORGANIZATION	ADDRESS	PHONE
TERRY LEATHERMAN	KCCI	Topeka	357-6321
Charlene Stinard	Ks Natural Resource Counce	al Topeka	233-6707
Bol Meinein	Pept Whilehettanh	Tople	228
Darrell MONTEI	11 11 11	PRATT	/1
DAN BAILEY	LOMA	Topeka	232-0753
Jue Lieber	HS Coop Council	Topela	233-408
Karty Tach	Ke Bankey tom	Spele	232 3444
Diane Gruver	KS Co. op Council	Topetra	233-4085
Nancy Kantola	CKFO	Topeka	
Chris Wilson	Ks Grain Fred Ass'n	Josepa	234-6461
STEUR KENTER	CWM OKKS + CONSTAL	/1	933-4512
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Ron Hammerschmidt	KDHE	Topeka	6170
Cindy Kelly	KASB	Topeka	273-3600
Tom Whitaken	KS Motor Carenes ASSA	Topeka	
Wordy Moses	KAPA	Topeka	235-1188
Charles Nicolay	KOMA	TopeKa	233-9655
TOM DAY	KCC	TOPEKA	296-3533
Tom SALMOR	Lev		7669
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SENATE BILL No. 310

By Committee on Energy and Natural Resources

2-21

AN ACT concerning vehicle tires; relating to disposal thereof; imposing taxes on retail sales of new vehicle tires and providing for disposition thereof; prohibiting certain acts and providing penalties for violations.

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Be it enacted by the Legislature of the State of Kansas:

Section 1. As used in this act, unless the context otherwise requires:

- (a) "Person" means any individual, association, partnership, limited partnership, corporation or other entity.
 - (b) "Secretary" means the secretary of health and environment.
- (c) "Tire" means a continuous solid or pneumatic rubber covering encircling the wheel of a vehicle.
- (d) "Vehicle" means any motor vehicle, as defined by K.S.A. 8-1437 and amendments thereto, other than a traction engine, road roller or farm tractor or trailer.
- (c) "Waste tire" means a whole tire that is no longer suitable for its original intended purpose because of wear, damage or defect.
- (f) "Waste tire collection center" means a site where used or waste tires are collected from the public prior to being offered for recycling and where fewer than 1,000 tires are kept on the site on any given day.
- (g) "Waste tire processing facility" means a site where equipment is used to cut, burn or otherwise alter whole waste tires so that they are no longer whole.
- (h) "Waste tire site" means a site at which 1,000 or more whole tires are accumulated.
- Sec. 2. (a) The owner or operator of any waste tire site, within six months after the effective date of this act, shall provide the department with information concerning the site's location and size and the approximate number of waste tires that are accumulated at the site and shall initiate steps to comply with subsection (b).
 - (b) On or after July 1, 1990, no person shall:
- (1) Maintain a waste tire site unless such site is an integral part

(A)

 of the person's permitted waste tire processing facility;

- (2) dispose of waste tires in the state unless the waste tires are disposed of for processing, or collected for processing, at a permitted solid waste processing facility, a waste tire site which is an integral part of a permitted waste tire processing facility, a permitted waste tire processing facility or a waste tire collection center or are made available to a person engaged in a farming or ranching activity including the operation of a feedlot as defined by K.S.A. 14-5701, and amendments thereto; or
- (3) deposit waste tires in a landfill as a method of ultimate disposal, except that the secretary, by rules and regulations, may: (A) Authorize the final disposal of waste tires at a permitted solid waste disposal facility provided the tires have been cut into sufficiently small parts to assure their proper disposal or are utilized as part of a proven and approved leachate collection system in their original state; and (B) allow waste tire material which has been cut into sufficiently small parts to be used as daily cover material for a landfill.
 - (c) Violation of subsection (b) is a class C misdemeanor.
- Sec. 3. (a) The secretary shall establish a system of permits for waste tire processing facilities and permits for waste tire collectors and collection centers. Such permits shall be issued for a period of one year and shall require an application fee established by the secretary in an amount not exceeding \$250 per year.
- (b) The secretary shall establish standards for waste tire processing facilities and associated waste tire sites, waste tire collection centers and waste tire collectors.
 - (c) On and after July 1, 1990 no person shall:
- (1) Own or operate a waste tire processing facility or waste tire collection center or act as a waste tire collector unless such person holds a valid permit issued therefor pursuant to subsection (a); or
- (2) own or operate a waste tire processing facility or waste tire collection center or act as a waste tire collector except in compliance with the standards established by the secretary pursuant to subsection (b).
 - (d) The provisions of subsection (c)(1) shall not apply to:
- (1) A tire retreading business where fewer than 1,000 waste tires are kept on the business premises;
- (2) a business that, in the ordinary course of business, removes tires from motor vehicles if fewer than 1,000 of these tires are kept on the business premises; or
- (3) a retail tire-selling business which is serving as a waste tire collection center if fewer than 1,000 waste tires are kept on the business premises; or

; or (B) the tires accumulated at such site are for use in the person's business of retreading tires

- (4) a person engaged in a farming or ranching activity including the operation of a feedlot as defined by K.S.A. 14-5701, and amendments thereto.
 - (e) Violation of subsection (c) is a class C misdemeanor.
- Sec. 4. (a) The secretary shall encourage the voluntary establishment of waste tire collection centers at retail tire-selling businesses, waste tire processing facilities and solid waste disposal facilities, to be open to the public for the deposit of used and waste tires.
- (b) The secretary is authorized to establish an incentives program for individuals to encourage them to return their used or waste tires to a waste tire collection center. The incentives established by the secretary may involve the use of discount or prize coupons, prize drawings, promotional giveaways or other activities the secretary determines will promote collection, reuse, volume reduction and proper disposal of used or waste tires.
- (c) The secretary may contract with a promotion company to administer the incentives program.
- Sec. 5. (a) In addition to any other tax imposed upon the retain sale of new tires, there is hereby imposed an excise tax on the retail sales of new tires at the rate of \$1 per tire sold. Such tax shall be paid by the purchaser of such tires and collected by the retailer thereof.
- (b) The tax apposed by this section collected by the retailer shall become due and payable monthly, or on or before the last day of the month immediately succeeding the month in which the tire is sold, but any person fling an annual or quarterly return under the Kansas retailers' sales tax uct, as prescribed in K.S.A. 79-3607 and amendments thereto, shall, upon such conditions as the secretary of revenue may prescribe, pay the ax imposed by this act on the same basis and at the same time the person pays such retailers' sales tax. Each person collecting the tax imposed pursuant to this section shall make a true report to the department of revenue, on a form prescribed by the secretary of revenue, providing such information as may be necessary to determine the amounts of taxes due and payable hereunder for the applicable month or months, which report shall be accompanied by the tax disclosed thereby. Records of sales of new tires shall be kept separate and apart from the records of other retail sales made by the person charged to collect the ax imposed pursuant to this section in order to facilitate the examination of books and records as provided herein.
- (c) The secretary of revenue or the secretary's authorized representative shall have the right at all reasonable times during business

 hours to make such examination and inspection of the books and records of the person required to collect the tax imposed pursuant to this section as may be necessary to determine the accuracy of such reports required hereunder.

- (d) The secretary of revenue is hereby authorized to administer and collect the fees imposed hereunder and to adopt such rules and regulations as may be necessary for the efficient and effective administration and enforcement of the collection thereof. Whenever any person liable to collect the taxes imposed hereunder refuses or neglects to pay them, the amount, including any penalty, shall be collected in the manner prescribed for the collection of the retailers' sales tax by K.S.A. 79-3617 and amendments thereto.
- (e) The secretary of revenue shall remit daily to the state treasurer all revenue collected under the provisions of this act. The state treasurer shall deposit the entire amount of each remittance in the state treasury and credit it to the waste tipe management fund.
- (f) Whenever, in the judgment of the secretary of revenue, it is necessary, in order to secure the collection of any taxes, penalties or interest due, or to become due, under the provisions of this act, the secretary may require any person charged with the collection of such tax to file a bond with the director of taxation under conditions established by and in such form and amount as prescribed by rules and regulations adopted by the secretary.
- Sec. 6. (a) If any person fails to pay taxes when required by section 5, there shall be added to the unpaid balance of the fees interest at the rate per month prescribed by subsection (a) of K.S.A. 79-2968 and amendments thereto from the date taxes were due until paid.
- (b) If any person due to negligence or intentional disregard fails to file a report or pay the taxes due at the time required by or under the provisions of section 5, there shall be added to the tax a penalty in an amount equal to 10% of the unpaid balance of taxes due.
- (c) If any person fails to make a report, or to pay any taxes, within 60 days from the date the report or taxes were due, except in the case of an extension of time granted by the secretary of revenue, there shall be added to the taxes due a penalty equal to 25% of the amount of such tax.
- (d) If any person, with fraudulent intent, fails to pay any tax or make render or sign any report, or to supply any information, within the time required by or under the provisions of section 5, there shall be added to the tax a penalty in an amount equal to 50% of the unpaid balance of the tax due.

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- (c) Penalty or interest applied under the provisions of subsections (a) and (d) shall be in addition to the penalty added under any other provisions of this section, but the provisions of subsections (b) and (c) shall be mutually exclusive of each other.
- (f) Whenever, in the judgment of the secretary of revenue, the failure of a person to comply with the provisions of subsections (b) and (c) was due to reasonable causes and not willful neglect, the secretary of revenue may waive or reduce any of the penalties upon making a record of the reasons therefor.
- (g) In addition to all other penalties provided by this section, any person who willfully fails to make a report or to pay over any tax imposed under section 5, who makes a false or fraudulent report, who fails to keep any books or records necessary to determine the accuracy of the person's reports, who willfully violates any rules and regulations of the secretary of revenue for the enforcement and administration of the provisions of section 5 or this section, who aids and abets another in attempting to evade the payment of any tax imposed by section 5 or who violates any other provision of section 5 or this section shall, upon conviction thereof, be fined not less than \$100 nor more than \$1,000, or be imprisoned in the county jail not less than one month nor more than six months, or be both so fined and imprisoned, in the discretion of the court.
- Sec. 7. (a) On or before July 1, 1990, the secretary shall establish a program to make grants to counties which desire, individually or collectively, to:
- (1) Construct or operate, or contract for the construction or operation of, a waste tire processing facility and equipment purchases therefor;
- (2) contract for a wayte tire processing facility service within or outside the county or state;
- (3) remove or contract for the removal of waste tires from the county, region or state;
- (4) perform or contract for the performance of research designed to facilitiate waste tire recycling;
- (5) establishing waste tire collection centers at solid waste disposal facilities or waste tire processing facilities; or
- (6) provide incentives for establishing privately operated waste tire collection centers for the public.
- (b) Each county shall be eligible for a pro-rata share, based on population of the moneys available for grants pursuant to this section. Countes may join together, pooling their financial resources, when utilizing their grants for the purposes described in subsection (a).
 - The secretary shall provide technical assistance, upon request

1	to a county or groups of counties desiring assistance in applying for	
2	waste tire grants or choosing a method of waste tire management	
3	which would be an eligible use of the grant funds.	
4	Sec. 8. (a) There is hereby established in the state treasury the	
5	waste tire management fund.	
6	(b) Moneys in the waste tire management fund shall be used	
7	only for the purpose of making grants as provided by section 7.	
8	(c) All expenditures from the waste tire management fund shall	
9	be made in accordance with appropriations acts upon warrants of	
10	the director of accounts and reports issued pursuant to vouchers	
11	approved by the secretary.	- 5 [.]
12	Sec. O. The secretary shall adopt such rules and regulations as	
13	necessary to administer and enforce the provisions of this act.	- 6
14	Sec. 10. This act shall take effect and be in force from and after	_
15	its publication in the statute book.	

determine the owner or operator is ineligible, the secretary shall include in the written notice an explanation setting forth in detail the reasons for the determination;

- (9) the owner or operator shall submit to the secretary a written notice that corrective action has been completed within 30 days of completing corrective action;
- (10) no later than 30 days from the submission of the notice as required by subsection (a)(9), the owner or operator must submit an application for reimbursement of corrective action costs in accordance with criteria established by the secretary, and the application for reimbursement must include the total amount of the corrective action costs and the amount of reimbursement sought. In no case shall the total amount of reimbursement exceed the lesser of the actual costs of the corrective action or the amount of the lowest bid submitted pursuant to K.S.A. 1989 Supp. 65-34,118 less the appropriate deductible amount;
- (11) interim payments shall be made to an owner or operator in accordance with the plan approved by the secretary pursuant to K.S.A. 1989 Supp. 65-34,118, except that the secretary, for good cause shown, may refuse to make interim payments or withhold the final payment until completion of the corrective action;
- (12) the owner or operator shall be fully responsible for removal, replacement or retrofitting of underground petroleum storage tanks and the cost thereof shall not be reimbursable from the fund;
- (13) the owner or operator shall provide evidence satisfactory to the secretary that corrective action costs equal to the appropriate deductible amount have been paid by the owner or operator, and such costs shall not be reimbursed to the owner or operator; and
- (14) the owner or operator submits to the secretary proof, satisfactory to the secretary, that such owner or operator is unable to satisfy the criteria for self-insurance under the federal act; and
- (15) (14) the owner or operator shall be liable for all costs which are paid by or for which the owner or operator is entitled to reimbursement from insurance coverage, warranty coverage or any other source.
- (b) For the purpose of determining an owner's or operator's eligibility for reimbursement pursuant to subsection (a) and the applicable deductible of such owner or operator, the secretary shall consider all owners and operators owned or controlled by the same interests to be a single owner or operator.
- (c) Notwithstanding the provisions of subsection (c) of K.S.A. 1989 Supp. 65-34,118, should the secretary find that any of the

the owner or operator submits to the secretary proof, satisfactory to the secretary, that such owner or operator is unable to satisfy the criteria for self-insurance under the federal act, except that this requirement shall not apply to any association organized under the cooperative marketing act (K.S.A. 17-1601 et seq. and amendments thereto) if all businesses in which such association's underground petroleum storage tanks are used are owned and operated by such association;

(15)