	ApprovedMay 1, 1990
	Date
MINUTES OF THE SENATE COMMITTEE ON	EDUCATION
The meeting was called to order bySENATOR	JOSEPH C. HARDER at
1:30 XXX/p.m. onWednesday, February 21	, 19 <u>90</u> in room <u>123-S</u> of the Capitol.
All members were present except:	

Committee staff present:

Mr. Ben Barrett, Legislative Research Department

Ms. Avis Swartzman, Revisor of Statutes

Mr. Dale Dennis, Assistant Commissioner of Education

Mrs. Millie Randell, Committee Secretary

Conferees appearing before the committee:

SB 606 - Community colleges, determination of credit hours for out-district tuition and state aid (Reilly, Francisco)

Proponents:

Senator Ed Reilly, co-sponsor of SB 606

Mr. Ed Powers, County Commissioner, Leavenworth County

Opponents:

Dr. W. Merle Hill, Executive Director, Kansas Association of Community Colleges

Dr. Thomas R. Burke, Vice President, Kansas City Kansas Community College

SB 607 - Community colleges, rates of student tuition and out-district tuition (Reilly)

Proponents:

Senator Ed Reilly, sponsor of SB 607

Chairman Joseph C. Harder called the meeting to order. He recognized Senator Ed Reilly, co-sponsor of SB 606, relating to determination of credit hours for out-district tuition and state aid entitlements to community colleges.

Senator Reilly related that the growing frustration of rising costs to his county for payment of community college expenses prompted him to co-sponsor legislation which attempts to gain some control over these costs. Senator Reilly felt that community college students should assume increased responsibility for the costs of their education. He summarized the provisions of SB 606 (Attachment 1). Senator Reilly called Committee attention to a letter (Attachment 2) which he had received from the Leavenworth Board of County Commissioners and, from page 2, read four requests for legislation the Commissioners felt could be applicable to help control the county's burden of increased community college expenses.

Mr. Ed Powers, a member of the Leavenworth Board of County Commissioners, said he concurred with the testimony on <u>SB 606</u> presented by Senator Reilly. He noted that Leavenworth County's community college expenses are now almost \$800,000, an equivalent of approximately five mills, and reiterated the need for his county to obtain relief from increased costs associated with continued record-breaking enrollments at the Kansas City Kansas Community College and the Leavenworth County Service Center.

Opposing SB 606, Dr. W. Merle Hill, Executive Director, Kansas Association of Community Colleges, stated that community college students, like college students everywhere, drop out of class or school for many reasons, and community colleges should not be penalized financially based on this factor. He said the provisions of SB 606 would make community colleges the only higher education entity with a determination date other than the 20th day. Dr. Hill said he did not believe attempting to solve the out-district tuition problem in a piecemeal fashion would be good educational policy and urged the Committee to report SB 606 adversely. (Attachment 3)

#### CONTINUATION SHEET

MINUTES OF THE	SENATE	COMMITTEE ON	EDU	CATION		
room <u>123-S</u> Statehou				February	21	19_90

Dr. Thomas R. Burke, Vice President, Kansas City Kansas Community College, opposed passage of SB 606. He supported his position by means of a graphic presentation (Attachment 4) of explanatory information relating to credit hours, which he described as the funding mechanism for community college tuition rates. He testified that SB 606, which would move the reporting date from the 20th day to nine weeks and one day of the regular spring and fall sessions, would not be beneficial to Leavenworth County.

Senator Ed Reilly, sponsor of SB 607, reviewed the provisions of the measure and then compared it to a similar bill in the House, HB 2747. He explained that in SB 607 the statutory limits on community college tuition are increased from a minimum of \$14 per credit hour and a maximum of \$22 to a minimum of \$18 and a maximum of \$30 per credit hour. However, he stated, the bill would discourage community colleges from increasing tuition above the minimum threshold and referred the Committee's attention to the schedule relating to decreased out-district tuition/state aid as resident student tuition per credit hour should increase. Senator Reilly maintained that everyone must help share the tax burden for increased costs of community college expenses. He suggested that if the Committee did not agree with this proposal, it might wish to consider the proposals recommended by the Leavenworth Board of County Commissioners as found on page 2 in Attachment

Due to lack of time, the Chair announced that the hearing on  $\underline{\text{SB }607}$  will be continued at the meeting tomorrow.

Senator Frahm moved, and Senator Langworthy seconded the motion to approve minutes of the meeting of February 12, and the minutes were approved.

The Chair adjourned the meeting.

#### SENATE EDUCATION COMMITTEE

TIME:	1:30 p.m.	PLACE:_	123-S	DATE:	Wednesday,	Feb.	21,	1990
						·		

#### GUEST LIST

NAME	<u>ADDRESS</u>	ORGANIZATION
Anne Smith	Topolia	ts Asoc of Couples
Tom Burke,	Kansas Cily KS	KCKCC
Merla Hice	Tapeloa	Racc
Ed Jawess	Levenworth	Commesseoner
Ken Roga	Paola	LG E
DOUN FOMES O	VOPERA	BUDGET
Vavid Monical	Topelen	Washburn
alydefull	Box ZOZ Gala	3 Cley Low Private attizen
andy Kelly	Topeka	KASB
Vin Men	Tontha	R-NEA
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#### **MEMORANDUM**

#### Kansas Legislative Research Department

Room 545-N -- Statehouse Topeka, Kansas 66612-1586 (913) 296-3181

February 19, 1990

To:

Senator Ed Reilly

From:

Kansas Legislative Research Department

Re:

Summary of 1990 S.B. 606, S.B. 607, and S.B. 608

#### 1. S.B.606

Summary. S.B. 606 pertains to billings by community colleges to counties for outdistrict tuition charges and to the determination of outdistrict tuition and community college state aid entitlements.

Under the bill, community college boards would be required to submit certified statements of charges for outdistrict tuition to the boards of county commissioners. Such statements would include the names and addresses of residence in the county of the outdistrict students for which outdistrict tuition is being charged and the total number of duly enrolled credit hours of each such student.

The determination of outdistrict tuition billings and of community college state aid entitlements would be based upon the completion by students of nine weeks and one day of the regular spring and fall sessions and four weeks and one day of summer terms. For short term courses, the determination of a such enrollments would be made by the State Board of Education. Credit hour and outdistrict state aid payment dates are adjusted accordingly.

Background. The principal change in the bill is that of the date of enrollment that would be used for purposes of determining liability for outdistrict tuition and entitlements of state aid. Presently, these determinations are based on enrollments at the twentieth day of classes or upon completion of 25 percent of summer sessions and other short term courses.

The State Department of Education has estimated that in FY 1991 this change would reduce credit hour state aid by \$947,210, outdistrict state aid by \$285,158, and outdistrict tuition charged to counties by \$285,158, for a total reduction to community colleges of \$1,517,526.

H.B. 2746 is identical to S.B. 606.

Summary. S.B. 607 pertains to community college student tuition and to outdistrict tuition and outdistrict state aid paid to community colleges.

The statutory limits on tuition that may be charged to community college students are increased from a minimum of \$14 per credit hour and a maximum of \$22 per credit hour to a minimum of \$18 per credit hour and a maximum of \$30 per credit hour. The special rate that may be charged to persons who reside on federal military reservations is increased from a minimum of \$31 per credit hour and a maximum of \$36 per credit hour to a minimum of \$35 per credit hour and a maximum of \$40 per credit hour. (The provision that student tuition for nonresidents of Kansas be at least 2.5 times the resident rate is unchanged.)

The rate of outdistrict tuition (and outdistrict state aid) that may be charged to the county of residence of a student, presently \$24 per credit hour subject to a 64/72 hour limit, is adjusted in accord with the following schedule:

Resident Student Tuition Per Credit Hour	Outdistirct Tuition/State Aid Rate
\$18	\$20
19	19
20	18
21	17
22	16
23	15
24	14
25	13
26	12
27	11
28	10
29	9
30	8

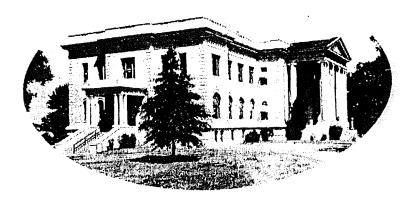
Background. The State Department of Education has noted that all community colleges would lose at least \$8 per credit hour on outdistrict hours for FY 1991 (\$4 in outdistrict tuition and \$4 in outdistrict state aid). This would equate to a minimum of \$1.6 million in outdistrict tuition charged to counties and an equal amount of outdistrict state aid. A portion of this loss would be picked up from student tuition in those community colleges whose student tuition rate is now below the new \$18 per credit hour floor. For community colleges whose student tuition rate is above the \$18 per credit hour threshold, the outdistrict tuition and outdistrict state aid loss would exceed the minimum loss for all institutions of \$4 per credit hour from each of the two sources (outdistrict tuition and outdistrict state aid) by \$1 per credit hour from each such source for every dollar per credit hour that the resident student tuition rate exceeds \$18. Thus, the bill would discourage community colleges from increasing student tuition above the minimum threshold because to do so would reduce the sum of the outdistrict tuition and outdistrict state aid by an amount approximately equal to twice the amount that would be produced from increased student tuition revenue.

#### **COUNTY OF LEAVENWORTH**

COURTHOUSE
4th & WALNUT
LEAVENWORTH, KANSAS 66048
Area Code (913) 682-7611

FROM THE OFFICE OF:

#### BOARD OF COUNTY COMMISSIONERS OF LEAVENWORTH COUNTY, KANSAS



February 8, 1990

Appraiser

Child Support Division

County Counselor

County Attorney

County Clerk

County Commissioners

county commission.

County Treasurer

**Emergency Preparedness** 

Planning & Zoning

Public Works

Register of Deeds

City-County Probation

682-3586

**Community Corrections** 

682-7981

Council on Aging

651-6555

001-0000

County Infirmary 682-4501

**Emergency Medical Service** 

682-6604

Health Department

682-0245

Noxious Weeds

727-3200

Sheriff

682-5724

Senator Edward F. Reilly, Jr.

Room 255-E

State Capitol

Topeka, Kansas 66612

Representative Joann E. Flower

Room 181-W

State Capitol

Toepka, Kansas 66612

Representative Clyde D. Graeber

Room 175-W

State Capitol

Topeka, Kansas 66612

Representative Martha Jenkins

Room 426-S

State Capitol

Topeka, Kansas 66612

Representative Alfred Ramirez

Room 171-W

State Capitol

Topeka, Kansas 66612

Re: Community College Expenses Relief Legislation

Dear Legislators:

We have received the proposed new legislation

relating to Junior Colleges as set out in the

following bills:

House Bill No. 2727 (K.S.A. 71-401)

House Bill No. 2747 (K.S.A. 71-301)

We believe the proposed legislation, if enacted, will provide little or no meaningful relief to Leavenworth County from what we consider

Education 2/21/90 Attachment 2

Page 3 February 8, 1990

legislature has given us no control in this area - the legislature has simply required that we pay such expenses. Perhaps this tax burden would be more palatable if the people of Leavenworth had a say on this question.

We believe the above requests for relief are fair and equitable. We are for community college education but we believe that it should be financed in a different manner than under current state law. You in the legislature have mandated that Leavenworth County real property bear over 85% of the total county tax burden (In 1979 Leavenworth County real property had to bear only 61% of the tax burden). Leavenworth County over 50% of all of its real property is exempt from taxation (e.g. Fort Leavenworth, the Veterans Administration, the Federal and State Prisons). Thus in Leavenworth County less than 50% of its real property must pay over 85% of the total county tax burden. This is not fair, just or equitable and you should do something to correct this inequity. You have the power to provide relief in this area and we do not. Enacting the above would be a good starting point.

The people of Leavenworth want relief from these out of control community college expenses. Only you in the legislature can provide relief in this area. What we have suggested above would constitute real and meaningful relief in this area. It is what the people of Leavenworth want and what the people of Leavenworth deserve. It would be beneficial for all Kansas counties and it would make for a more responsible community college student body.

We will be looking forward to decisive action on your part in respect to the above requests.

Board of County Commissioners Leavenworth County, Kansas

John A. Junk, Chairman

Edward E. Powers, Member

Kevin E. Reardon, Member

cc: Media

Concerned Taxpayers of Leavenworth County

# Record enrollment at KCKCC

Spring enrollment at Kansas City Kansas Community College is again at an all-time high.

College officials said today 4,328 students have enrolled for 35,959 credit hours for the 1990 Spring Semester.

That's a 6.2 percent increase in head count and a 4.8 percent increase in credit hours over the previous spring record of 4,075 students and 34,326 credit hours established just a year ago.

The third straight record spring enrollment, it marks the ninth consecutive semester (spring, summer and fall) that KCKCC has recorded all-time highs.

The spring enrollment is just 28 students and 92 hours short of the all-time KCKCC record of 4,356 students and 36,051 credit hours established this past Fall.

Several factors are responsible for the new high, according to Dr. Charles Johnson, Dean of Instruction. The biggest gain was in off-campus enrollment, which increased 68 percent to 5,049 hours: Most of that increase was reported at the Leavenworth Service Center, where morning and additional late afternoon classes were added this semester to meet the swelling demand there.

Dr. Johnson said increases were also reported in the high school partnership program and in classes offered at Bonner Springs, Basehor and Tonganoxie.

Biggest on-campus increases came in foreign language, up 37 percent; and the new Paralegal program. Started just last fall, eight paralegal courses are now (See RECORD, page 2)

#### **Record**

(Continued from page 1) Tobus being offered with an average of 23.5 students per class.

"Nursing also increased 100 hours, putting us at capacity with our present staff," said Dr. Johnson.

While overcrowding has not become a problem, Dr. Johnson said: "We're just about at our maximum for morning and evening classes." Community colleges traditionally schedule most classes in the morning or evening because most students hold full or parttime jobs.

Joan D. Richter, an accounting technician in the commissary, retired Wednesday after 25 years of federal service.

#### Enrollment up at KCKCC.

KANSAS CITY, Kan. — Spring enrollment at Kansas City Kansas Community College is at an all-time high, the school reports.

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#### **Markets**



Stock market summary as of 1 p.m. New York time: Dow Jones 30 industrials 2597.30 up 6.76, NYSE volumn

86,811,530.
The Leavenworth Office of Edward D Jones and Co..

ed artillery unit, which has an authorized troop level of 654 personnel.

Ottawa, in Franklin County, is the headquarters for that kind of artillery battalion in Kansas, with troops and artillery batterys stationed in several surrounding communities: Paola, Pleasanton, Burlington and Garnett.

However, Moser said it re-

ed artillery unit, which has an Union.

"Since we've got three years, things may change," said Moser.

If the cutbacks are approved by Congress, Moser said, the guard will face more problems in deciding whether to close armories in some communities or realign troops to keep them open.

(Continued from page 1)

not match the budget he sent to Capitol Hill just two days earlier.

On education, "the president's words seem to agree with us, but his actions say something else," said House Speaker Thomas Foley, D-Wash, delivering his party's formal response to Bush's prime-time televised speech.

Foley ignored the troop proposal in his formal remarks, instead focusing on the domestic issues congressional Democrats have decided to make their theme for this election year. "In the 1990s, and well into the next century, the central challenge for America will be economic, not military," he said.

But lawmakers in both parties saw the troop cut as a welcome development, with many characterizing the move as an attempt to catch up with events that outpaced the arms talks.

"It was a very good move on his part, because we were falling behind the curve of popular will," said Sen. William Cohen, R-Maine. "He had to get way out front. If we didn't make these kinds of proposals, we'd be seen as being irrelevant to the process."

"He is rushing to catch the reality of Eastern Europe,"

"A swift conclusion to our arms control talks — conventional, chemical and strategic — must now be our goal. That time has come," he said.

However, Bush's budget provides continued buildups for most nuclear weapons systems and the Star Wars missile defense, a reflection of what the president called Moscow's continued modernization effort in that area.

In the only other concrete announcement in his speech, Bush said he would pull back the remaining U.S. troops sent to Panama for the December invasion by the end of February. The Pentagon said Wednesday that troop levels now are about 16,000, or about 3,000 more than the pre-invasion number.

Amid the agreement, there also were signs that a tough year lies ahead. When Bush repeated his "no new taxes" pledge and again when he vowed to seek a cut in tax rates for capital gains, Republicans in the House chamber erupted into applause, while Democrats sat silent.

And Foley's only mention of foreign policy came in two areas where Democrats take issue with the administration: South Africa and China. Condemning Bush's earlier veto of

be cut because of the 20 p rollback in all property and a strict budget lid for entities.

He said the rollback amount to only about 4 percent budgets for most governmentities and 12 percent schools. "This won't bring governments to their k Hayden insisted, pointing people will have the optime local level to replace revenues.

Hayden prefers letting yote on a local-option sale though he said he wouldnout an earnings tax or it tax. He said he wants to local government entitie flexibility to decide on the revenue mix.

Under Hayden's plan, in a taxing district could ont to roll back property which he said probably happen in only a few instantion of taxing the present situation said, because of taxes generated the doubts it would happen many counties.

Asked if he could someocratic gubernatoria didate Fred Phelps' ple phase out property taxes several years, Hayden "Politics are the possible he felt his "Proposition of the fered a middle ground."

Members of a Topeking payers' group, Citizen Responsible Governseemed somewhat hearte Hayden's plan. Dana Hu a spokesman for the which had a number of sentatives at the pressifierence, said a constituamendment seemed the way to assure real change governor's on the right to



#### KANSAS ASSOCIATION OF COMMUNITY COLLEGES

Columbian Title Bldg., 820 Quincy • Topeka 66612 • Phone 913-357-5156

W. Merle Hill Executive Director

KANSAS ASSOCIATION
OF COMMUNITY COLLEGES
JAYHAWK TOWER, SUITE 901
700 S.W. JACKSON STREET
TOPEKA, KANSAS 66603

To:

Senate Committee on Education

From:

Merle Hill, Executive Director

Kansas Association of Community Colleges

Date:

February 21, 1990

Subj:

Senate <u>Bill No. 606</u>: An Act concerning community colleges; affecting the time for determination of credit hours of students for purposes of out-district tuition and state aid entitlements and payments.

Mr. Chairman, members of the Committee, I am Merle Hill, executive director of the Kansas Association of Community colleges. Thank you for giving me the opportunity to share with you the concerns of the members of the Kansas Association of Community Colleges regarding Senate Bill No. 606.

As Mr. Barrett explained to you yesterday, Senate Bill No. 606 changes the date of determination of a duly enrolled student, for reimbursement purposes, from the 20th day of enrollment to the ninth week plus one day — and to the same relative date for summer school enrollment. This would make the community colleges the only higher education entity with a determination date other than the 20th day.

Community colleges, like other educational entities, have certain fixed costs associated with offering courses of instruction. The teachers' salaries are probably the greatest fixed costs, followed by the costs of facilities, heat, light, in some cases, rent, and costs associated with enrollment procedures, advising, record keeping, counseling, etc. These costs continue throughout a semester even if several students drop out of a class or stop coming to it.

Education 2/21/90 Attachment 3

Perhaps we can compare these kinds of fixed costs with the fixed costs of operating a restaurant and charging for meals. If someone orders a meal for \$10 and decides to eat only one-fourth of it, the \$10 price is still charged because the costs associated with purchasing food, preparing it, serving it, rent, heat, light, water, etc., remain the same whether the meal is completely consumed or not.

A restaurateur assumes that each customer is going to eat and pay for the meal ordered, and college officials assume than a given enrollee is going to complete and pay for a class in which he/she enrolls.

Community college students, like college students everywhere, drop out of class or school for many reasons — a new job, a family move, a change in employment status, a marriage, a divorce, a pregnancy, lack of interest, etc. In discussing qualified admissions last week before a legislative committee, for example, Dr. Koplik, executive director of the State Board of Regents, testified that some 33 percent of freshmen students are not in school the next year. In 40 years of enrolling students in college—level courses, however, I have never met a single student who intended to drop out. Upon enrolling, all had the intention of completing what they started.

Such was my own intention when I enrolled for courses at college, but I did drop a few of them along the way. My guess is that most people who attend college do as I did and, for whatever reason, drop a course sometime in their college careers. Those who do drop out of community college courses are no different from those who drop out of courses at a state university or a private college. Community colleges should not be penalized financially because their students are like students everywhere.

Yesterday, I reported to you that the adult students enrolled at the Butler County Community College Andover Center and the Cowley County Community College Mulvane Center, many of whom reside in Sedgwick County, are "completers." In fact, 95 percent of the credit hours for which students enrolled at those two centers last semester were completed. As you will hear from Dr. Burke, Vice-president of Kansas City Community College, the same thing is true for

Committee on Education -3

Leavenworth County residents enrolled at the college's Leavenworth Center.

Once again, we have a bill being introduced, at least in part, because of the out-district tuition concerns of county commissioners and legislators representing certain counties. The members of the Kansas Association of Community Colleges understand these concerns but do not believe attempting to solve the out-district tuition problem in a piecemeal fashion will be good educational policy. They request that you report Senate Bill No. 606 unfavorably for passage.

Thank you.

# Education 2/21/90

# SUBMITTED TO THE SENATE EDUCATION COMMITTEE OUT-DISTRICT TUITION INFORMATION

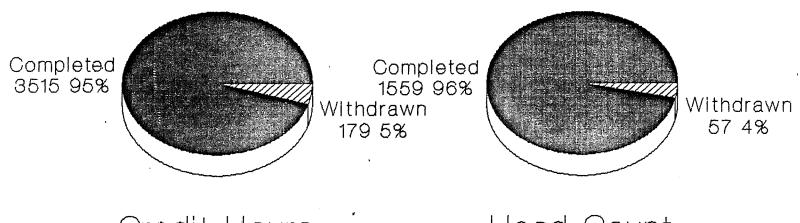
## SENATE BILL 606 LEAVENWORTH COUNTY/ KANSAS CITY KANSAS COMMUNITY COLLEGE

DR. THOMAS R. BURKE
KANSAS CITY KANSAS COMMUNITY COLLEGE
FEBRUARY 21, 1990

### 6-4

#### STUDENT WITHDRAWALS LEAVENWORTH SERVICE CENTER 20th Day to 9 Weeks + 1 Day

#### Fall 1989

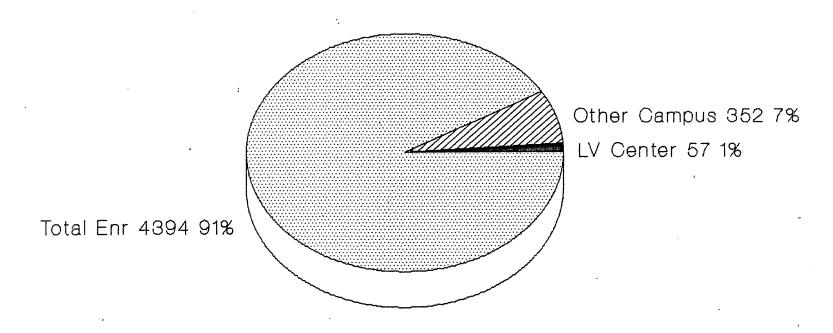


Credit Hours

Head Count

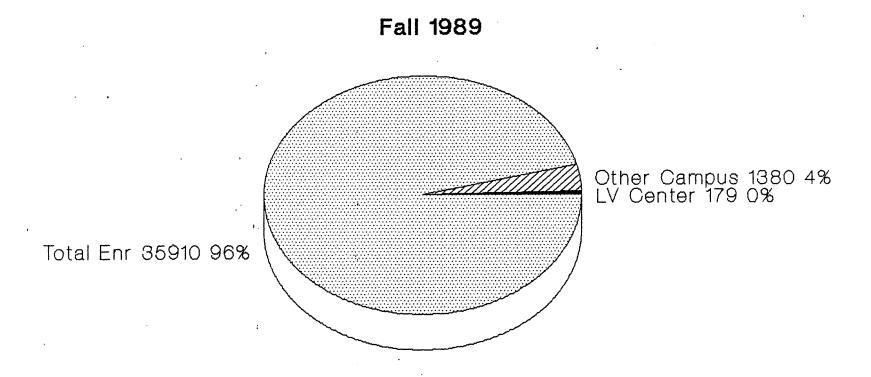
## COMPARISON OF WITHDRAWN STUDENTS TO TOTAL KCKCC STUDENTS 20th Day to 9 Weeks + 1 Day

Fall 1989



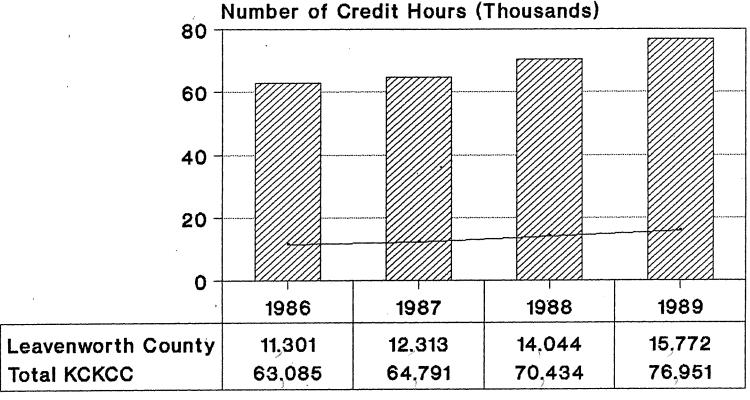
### H-10

## COMPARISON OF WITHDRAWN STUDENT CREDIT HOURS TO TOTAL KCKCC CREDIT HOURS 20th Day to 9 Weeks + 1 Day



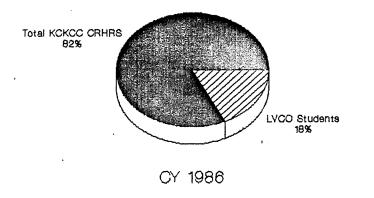
### TOTAL COLLEGE COMPARED WITH LEAVENWORTH COUNTY CREDIT HRS

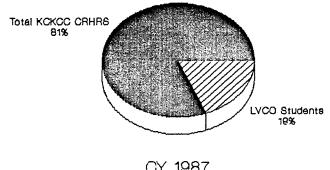




Calendar Year

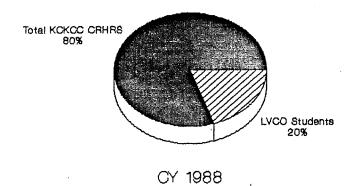
Leavenworth County Total KCKCC



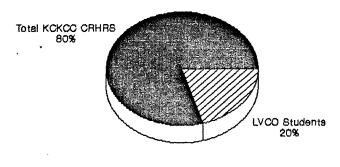


#### CY 1987

#### PROPORTION OF LEAVENWORTH COUNTY CREDIT HOURS TO TOTAL KCKCC CREDIT HOURS



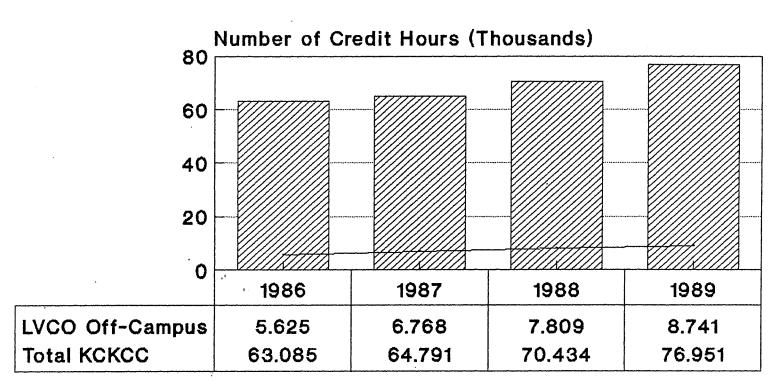
KCKCC Office of Institutional Research



.CY 1989

Page 5

#### COMPARISON OF OFF-CAMPUS LEAVENWORTH COUNTY CREDIT HOURS TO KCKCC TOTAL

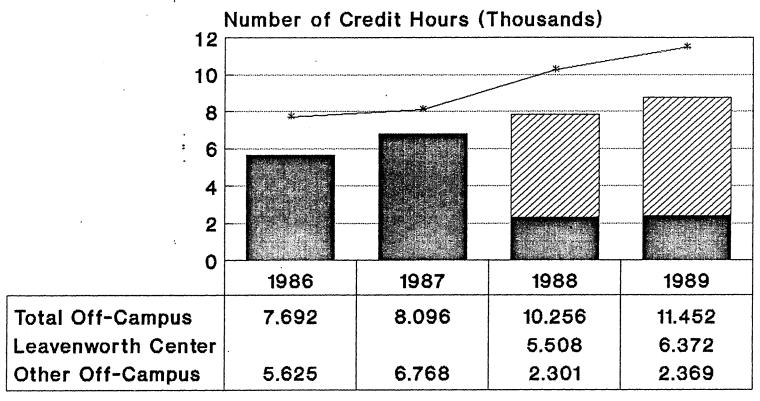


Calendar Year

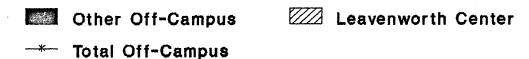
LVCO Off-Campus Total KCKCC

#### OFF-CAMPUS CREDIT HOURS

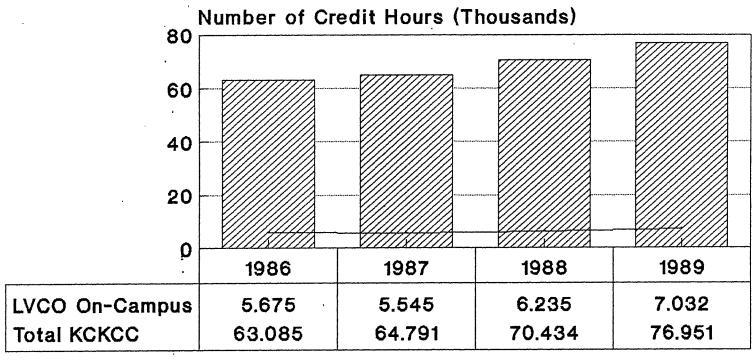




Calendar Year



#### COMPARISON OF ON-CAMPUS LEAVENWORTH COUNTY CREDIT HOURS TO KCKCC TOTAL



Calendar Year

## J-10

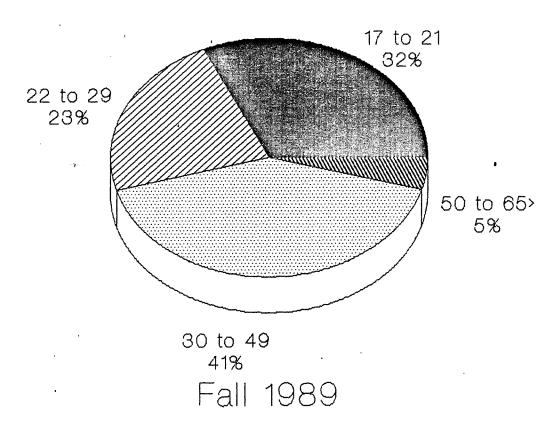
## TABLE OF LEAVENWORTH COUNTY STUDENTS FOR CY 1986-89

Term	Students	Unduplicated	Credit Hour	'S
1986	er e	1,260	11,301	
Spring Summer Fall	686 334 720	1 07 1	4,866 1,253 5,182	
1987 Spring Summer Fall	746 338 821	1,371	12,313 5,341 1,308 5,664	
1988		1,528	14,044	
Spring Summer Fall	829 393 895	4 664	5,937 1,535 6,572	
1989 Spring Summer Fall	948 455 944	1,661	15,773 7,283 1,679 6,811	
ran	344	•	0,011	Page 9



## LEAVENWORTH COUNTY STUDENTS BY AGE GROUPING

Number of Students = 944

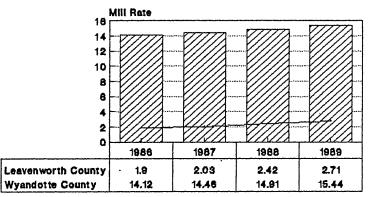


#### OUTDISTRICT TUITION RATES AND AMOUNT PAID TO KCKCC

Calendar Year	OutDist Tuit Rate	OutDist Tuit Paid	Assessed Valuation
1986	\$ 23	\$ 218,026	\$ 114,982,574
1987	23	245,789	120,952,591
1988	24	300,002	124,018,218
1989	24	350,206	129,450,218

Office of Institutional Research

#### COMPARISON OF MILL LEVY RATES Leavenworth and Wyandotte County

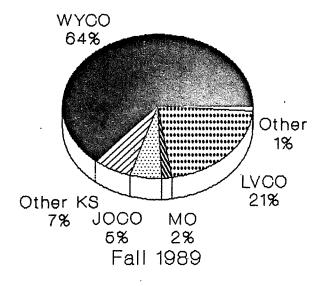


Calendar Year

--- Leavenworth County | | Wyandotie County

## KCKCC ENROLLED STUDENTS BY COUNTY OF RESIDENCE

N = 4,394



N = 4,367

