Approved: 3-20-91

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chairperson George Teagarden at 1:35 p.m. on March 4, 1991 in room 514-S of the Capitol.

All members were present except: All present.

Committee staff present:

Ellen Piekalkiewicz, Legislative Research Department Debra Duncan, Legislative Research Department Jim Wilson, Revisor of Statutes Susan Miller, Administrative Aide Sue Krische, Committee Secretary

Conferees appearing before the committee:

Others attending: see attached list.

HB 2049 - Appropriations for FY92, General Government.

KPERS

Representative Dean reviewed the subcommittee reports on KPERS (Attachment 1). Representative Vancrum noted that the KPERS certified contribution rate for FY92 is 3.6 percent and for FY93 is 3.3 percent and each one-tenth of a percent is worth approximately \$2 million to the State General Fund. It was noted that the rate in FY93 assumes and is based on the contribution rate of 3.6 percent in FY92. However, in response to a question, Mr. Crowther of KPERS stated when the lower rate was accelerated to the previous year in the past, a large increase in the subsequent contribution rates was not experienced. Representative Vancrum moved to recommend introduction of a bill to change the KPERS contribution rate to 3.3 percent for FY92 and to amend the FY92 subcommittee report to suggest the rate for FY92 be lowered if the bill passes. Representative Chronister seconded. Motion failed. Representative Patrick moved adoption of the FY91 and FY92 subcommittee reports on KPERS. Representative Fuller seconded. Motion carried.

KANSAS CORPORATION COMMISSION

Representative Dean reviewed the FY91 and FY92 subcommittee reports on the Kansas Corporation Commission (KCC) (Attachment 2). Representative Chronister provided to the members a memo from the Citizens' Utility Ratepayers Board (CURB) stating CURB's case for an additional attorney (Attachment 3). Representative Helgerson moved to delete item #2 in the FY92 subcommittee report which, in effect, would authorize one additional attorney for CURB. Representative Hochhauser seconded. The motion failed.

Representative Mead asked about the KCC Conservation Division's API numbering system on wells drilled, however, the subcommittee had not discussed this during the budget review. Representative Chronister asked about the status of the oil overcharge funds. Staff advised that the Second Stage Fund has an unencumbered balance of \$553,000 and the remainder of the oil overcharge fund has an unobligated balance of \$10.2 million. Staff will provide a summary table on oil overcharge funds following first house action on bills.

Representative Dean moved adoption of the FY91 and FY92 subcommittee reports on the KCC. Representative Fuller seconded. Motion carried.

KANSAS COMMISSION ON CIVIL RIGHTS

Representative Patrick presented the subcommittee reports on the Commission on Civil Rights (<u>Attachment 4</u>). Representative Dean moved adoption of the FY91 subcommittee report. Representative Turnquist seconded. <u>Motion carried.</u> Staff requested two technical adjustments to the bill to conform with the Governor's intent. The adjustments would be to remove a limit on the fund that should be non limit and to allow the agency to carry forward funds from FY91. <u>Representative Patrick moved adoption of the technical amendments.</u> Representative Turnquist seconded. <u>Motion carried.</u>

Representative Hochhauser related that she had received complaints that investigations done by the Commission recently had not been thorough or well-done. Representative Patrick indicated that with the additional federal money authorized, the agency will have one more investigator in FY92 than it had in FY91. Representative Dean moved adoption of the FY92 subcommittee report, as amended. Representative Patrick seconded. Motion carried.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS, room 514-S Statehouse, at 1:35 p.m. on March 4, 1991.

PUBLIC DISCLOSURE COMMISSION

Representative Fuller presented the FY91 and FY92 subcommittee reports (<u>Attachment 5</u>). <u>Representative Dean moved adoption of the FY91 and FY92 subcommittee reports on the Public Disclosure Commission.</u> <u>Representative Fuller seconded.</u> <u>Motion carried.</u>

DEPARTMENT OF ADMINISTRATION

Representative Heinemann presented the FY91 and FY92 subcommittee reports on the Department of Administration (Attachment 6). Representative Dean moved adoption of the FY91 subcommittee report on the Department of Administration. Representative Heinemann seconded. Motion carried.

It was noted that the subcommittee report for FY92 is structured under two catagories--reportable and nonreportable budget items. The nonreportable budget recommendations deal with funds that are appropriated in other agencies that come into the Department of Administration for management as they provide services. The subcommittee advised that the reductions in items #2 through #11 of the FY92 subcommittee report were the agency's suggestions for the 3 percent budget reduction. Staff advised that the subcommittee reduced the Governor's recommendation on the nonreportable budget by \$2,062,114 and there is no estimate of how much of that amount is State General Fund.

Representative Dean moved adoption of the FY92 subcommittee report on the Department of Administration. Representative Heinemann seconded. Motion carried.

Representative Dean moved that HB 2049, as amended, be recommended favorably for passage. Representative Fuller seconded. Motion carried.

INTRODUCTION OF BILLS

Representative Vancrum requested introduction of three bills: (1) relating to evidentiary foundation necessary for admissibility of breathalizer tests; (2) relating to driving under the influence of alcohol or drugs regarding driver's license revocation hearings by telephone; and (3) relating to changing the certified KPERS contribution rate in FY92 from 3.6 percent to 3.3 percent. Representative Vancrum moved introduction of the three bills. Representative Helgerson seconded. Motion carried.

Representative Chronister moved approval of the minutes of February 20 and 21, 1991, as presented. Representative Helgerson seconded. Motion carried.

The meeting was adjourned at 3:10 p.m. The next meeting is scheduled for Tuesday, March 5 at 1:30 p.m. in 514-S.

COMMITTEE: HOUSE APPROPRIATIONS DATE: 3-4-91

NAME (PLEASE PRINT)	ADDRESS	COMPANY/ORGANIZATION
Circles Eupin	Topeka	Budget
Mike Bohnhoff	Topeta	: DaB
Al Montague	,	Budged
Marc Williams	Popula	KPDC
July Moonell	Sopka	KCC
Sam Van Leeuw	Topela	KCC.
EMILY WELLMAN	LAWRENCE	KCC.
Bill Riggins	Lawance	Call
Both Runnebaum	Topeka	CURB
Manna Flutnaar	Jopeha	Kee
a like Held	- CARKA	Mein + Ebert
Joanne Oleust	Laure so	LOCK
Polet 6. Lan	Hoest	KCCP
Robin Hunn	Baton Longe LA	STATE SENONAR
Zwin WD-	TOPENA	KCC
Sherry Brown	Depika	Dept o Admin
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Kansas Public Employees Agency:

Bill No. 2456 Retirement System (KPERS)

Bill Sec. 23

Analyst:

Conroy

Analysis Pg. No. 711

Budget Page No. 378

Expenditure Summary]	Agency Req. FY 91		Gov. Rec. FY 91		Subcommittee Adjustments	
All Funds:							
State Operations	\$	3,395,650	\$	3,362,553	\$		
Aid to Local Units		44,878,518		44,878,518			
Other Assistance		181,550,833		181,550,833			
Total	\$	229,825,001	\$	229,791,904	\$		
State General Fund:				3.4.44			
Aid to Local Units	\$	44,878,518	\$	44,878,518	\$		
FTE Positions		65.0		65.0			

Agency Request/Governor's Recommendation

FY 1991. The agency's FY 1991 estimate totals \$229,825,001. The revised FY 1991 estimate for operating expenses is \$3,395,650 or \$5,015 less than the currently authorized amount of \$3,400,665. The agency's FY 1991 estimate for state aid to local units of government for public school employers' contributions is \$44,878,518 which includes a State General Fund supplemental request of \$2,113,003. The FY 1991 revised estimate for other assistance of public employee benefits is \$181,550,833 or \$4,463,694 above the original FY 1991 amount.

The Governor's recommendation for FY 1991 is \$229,791,904 which does include a reduction of \$33,097 in state operations, most notably for employee and dependent health insurance. The Governor concurs with the agency request for supplemental State General Fund support of \$2,113,003 for public school employers' contributions. The Governor also concurs with the agency's revised estimate of \$181,550,833 for employee benefits.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation with the following adjustment:

1. Make a technical adjustment to correct an oversight in the bill as introduced.

HA 3-4-91 Attachment 1

2

Representative George Dean

Subcommittee Chair

Representative Wanda Fuller

Representative David J. Heinemann

Representative Kerry Patrick

Agency: Kansas Public Employees

Retirement System (KPERS)

Bill No. 2049

Bill Sec. 2

Analyst:

Conroy

Analysis Pg. No. 711

Budget Page No. 378

Expenditure Summary	Agency Req. FY 92		Gov. Rec. FY 92*		Subcommittee Adjustments	
All Funds:						
State Operations	\$	3,544,800	\$	3,185,266	\$	(105,000)
Aid to Local Units		51,850,300		51,641,054		
Other Assistance		192,947,884		192,947,884		
Total	\$	248,342,984	\$	247,774,204	\$	(105,000)
State General Fund:	_					
Aid to Local Units	\$	51,850,300	\$	51,641,054	\$	
FTE Positions		66.0		65.0		

^{*} Excludes amounts reserved for employee compensation.

Agency Request/Governor's Recommendation

FY 1992. The KPERS operating budget request for FY 1992 totals \$248,342,984. The agency request for state operations of \$3,544,800 is a 4.4 percent increase or \$149,150 above the agency's revised FY 1991 estimate of \$3,395,650. In state operations the agency is proposing that an in-house investment officer position be established. The agency request also contains data processing costs for continued development of the agency's on-line computer system, an image processing feasibility study, a computer software interface, a replacement telephone system, and a telephone call processing system, plus various computer-related capital outlay items. An increase of \$6,971,782 or 15.5 percent is reflected in the local aid amount for public school employers' contributions above the FY 1991 amount. The requested amount reflects an increase in the employer's contribution rate from 3.2 percent to 3.6 percent. Public employees retirements and disability benefits are estimated to increase by 6.3 percent or \$11,397,051.

For FY 1992, the Governor recommends a total budget of \$247,774,204 or \$568,789 below the agency request. The Governor's recommendation for state operations is \$3,185,266 or \$359,534 less than the agency requested. The Governor does not recommend the requested investment officer position. The Governor recommends \$51,641,054 or \$209,246 less than the agency requested for public school employers' contributions. The Governor concurs with the agency's request for public employee benefits.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation with the following adjustments:

- 1. Delete \$72,000 for an image processing feasibility study.
- 2. Delete \$35,000 for computer software interface programs.

Representative George Dean

Subcommittee Chair

Representative Wanda Fuller

Representative David J. Heinemann

Representative Kerry Patrick

Kansas Corporation Agency:

Commission

Bill No. 2456

Bill Sec. 26

Analyst:

Rothe

Analysis Pg. No. 696

Budget Page No. 130

Expenditure Summary	Agency Gov. Rec. Req. FY 91 FY 91		mmittee stments	
All Special Revenue Funds: State Operations	\$	11,439,956	\$ 11,167,222	\$
Other Assistance		2,798,523	2,798,523	
Total	\$	14,238,479	\$ 13,965,745	\$
FTE Positions		237.5	237.5	

Agency Request/Governor's Recommendation

For FY 1991, the Commission's expenditure estimate of \$14,238,480 includes \$13,591,399 from special revenue funds and \$647,080 from federal funds. The estimate is \$111,987 above the amount approved. The 1990 Legislature approved the expenditure of \$189,450 for costs associated with moving to a new headquarters building in west Topeka. The KCC spent \$76,458 for moving costs in FY 1990 and will spend the remainder, \$112,992, in FY 1991. Numerous position reallocations have been made throughout the agency without changing approved salary expenditures.

The Governor's FY 1991 recommendation of \$13,965,745 is a reduction of \$272,734 from the Commission's estimate. Recommended reductions include \$89,291 from salaries due to benefit adjustments, \$62,460 from moving costs, \$11,369 from communications, \$17,461 from travel, \$80,000 from contractual legal services, and \$12,153 from other sources. The FY 1991 recommendation includes \$502,835 approved by the Finance Council to provide for legal and financial consultant services in response to a proposed merger of KG&E of Wichita with the Kansas Power and Light Company of Topeka.

House Subcommittee Recommendation

FY 1991. The House Subcommittee concurs with the Governor's recommendation with the following adjustments:

1. Make technical adjustments in the agency's FY 1991 supplemental appropriations bill (H.B. 2456) to reflect the Governor's budget recommendation.

HA 3-4-91 Attachment 2

2

Representative George Dean-Subcommittee Chair

Representative Wanda Fuller

Representative David Heinemann

Representative Kerry Patrick

Agency: Kansas Corporation

rporation Bill No. 2049

Bill Sec. 5

Commission

Analyst: Rothe

Analysis Pg. No. 696

Budget Page No. 130

Expenditure Summary	Agency Req. FY 92				Subcommittee Adjustments		
All Special Revenue Funds: State Operations Other Assistance	\$	12,572,060 2,448,492	\$ 10,970,926 971,980	\$	(152,702)		
Total	\$	15,020,552	\$ 11,942,906	\$	(152,702)		
FTE Positions		233.5	233.0		(1.0)		

^{*} Excludes amounts reserved for employee compensation.

Agency Request/Governor's Recommendation

For FY 1992, the Commission requests expenditures of \$15,020,552, an increase of \$782,073 above the current year estimate. The request would finance 233.5 FTE positions, a net reduction of 4.0 FTE positions. Five clerical positions are deleted due, generally, to computer efficiencies. CURB requests \$42,458 for a second Attorney.

The Governor's FY 1992 recommendation of \$11,942,906 is a reduction of \$3,077,646 from the Commission's request. The Governor concurs with the addition of 1.0 FTE Attorney for CURB. Recommended reductions include \$427,493 from salaries, \$721,955 from capital outlay, \$10,878 from commodities, \$440,808 from contractual services, and \$1,476,512 from the federal Energy Grants Management Fund due to the declining availability of oil overcharge funds.

House Subcommittee Recommendation

FY 1992. The House Subcommittee concurs with the Governor's recommendation with the following adjustments:

- 1. Make technical adjustments to the agency's appropriations bill (H.B. 2049) to reflect the Governor's budget and the Subcommittee's recommendations.
- 2. Delete 1.0 FTE new Attorney recommended by the Governor for the CURB program and \$38,702 from the Public Service Regulation Fund.
- 3. Delete \$114,000 from GIS (Geographic Information System) expenditures from the Public Service Regulation Fund. The Subcommittee recommends a full Committee review of GIS expenditures in all state budgets, including personnel

needs, long term costs, equipment needs, and any savings associated with the implementation of the GIS system.

Representative George Dean

Subcommittee Chair

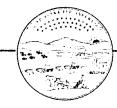
Representative Wanda Fuller

Representative Dayid Heinemann

Representative Kerry Patrick

State of Kansas

JOAN FINNEY GOVERNOR
STACY OLLAR, JR. CHAIRPERSON
RANDAL K. LODER VICE-CHAIRPERSON
LINDA WEIR-ENEGREN MEMBER
DONNA J. KIDD MEMBER
J. LLOYD SPAULDING MEMBER
WILLIAM G. RIGGINS CONSUMER COUNSEL



Citizens' Utility Ratepayers Board

1500 Southwest Arrowhead Fload TOPEKA KANSAS 66604-4027 Ph 913-271-3200

CURB'S CASE FOR AN ADDITIONAL ATTORNEY

Cost-effectiveness

- In our first year, during which we were not fully staffed throughout the year and in which we did not have statutory authority, we saved ratepayers about \$4.5 million. We spent about \$117,000. That's more than \$38 in benefits for each dollar spent.
- In our second year, we saved ratepayers almost \$14 million and spent about \$234,000. That's more than \$59 in benefits for each dollar spent.
- Supporting documentation and calculations for the above savings figures are available on request.

Workload

• In our first year, we were involved, formally or informally, in 26 cases, issues, or requests for assistance. This past year, that number grew to 61. This year, eight months into the fiscal year, that number already is up to 64. Twenty eight of those currently are active. In addition, we expect that up to three major rate cases may be filed within the next two months.

Staff size, funding, and fiscal impact

- The Office of Consumer Counsel currently is staffed by one attorney and two support personnel.
- We are not funded by tax dollars or out of the general revenue fund. Our budget is assessed back against the utility companies who, in turn, recover it from ratepayers. Therefore, increasing our budget by the amount necessary to add an attorney would not reduce the money available for other state programs.
- our current budget of \$303,596 costs the average ratepayer about 33 cents a year. Increasing our budget to the Governor's recommendation of \$341,619, which would allow us to add an attorney to our staff, would increase that amount to about 37 cents a year. Supporting documentation and calculations for these figures are available on request.

HA 3-4-91 3 Attachment

Agency: Commission on Civil Rights Bill No. 2456 Bill Sec. 25

Analyst: Piekalkiewicz Analysis Pg. No. 707 Budget Page No. 110

Expenditure Summary	Agency Req. FY 91		_	Gov. Rec. FY 91	committee justments
State Operations: State General Fund	\$	1,106,208	\$	1,081,940	\$
Federal Funds		439,916		364,816	 20,100
TOTAL	\$	1,546,124	\$	1,446,756	\$ 20,100

Agency Request/Governor's Recommendation

The Commission estimates FY 1991 operating expenditures of \$1,546,124, a net increase of \$41,772 over the amount approved by the 1990 Legislature, due to an increase in federal funds and an expenditure of funds which were to be reappropriated to FY 1991 from FY 1990. A portion of the additional federal funds (\$55,000, HUD Initiatives Fund) were awarded for education outreach about fair housing. No investigative or compliance activities may be carried out under this funding. The agency intends to expend the additional funds as follows: \$4,555 in communications, \$15,400 in printing, \$10,996 in travel, \$7,602 in professional services, \$1,496 in office supplies, and \$14,951 in capital outlay.

The Governor's FY 1991 recommendation of \$1,446,756 is a reduction of \$99,368 from the agency's estimate. Reductions include \$43,349 from salaries due to health insurance and shrinkage rate adjustments, \$4,555 from communications, \$15,518 from printing, \$11,627 from travel and subsistence, \$7,602 from professional services, and \$14,951 from capital outlay. Recommended financing for FY 1991 includes \$1,081,940 from the State General Fund (a reduction of \$24,268 from the agency estimate) and \$364,816 from federal funds (a reduction of \$75,100). The Governor's recommendation does not include \$55,000 from the HUD Initiatives Fund.

House Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation with the following exception:

1. Increase the expenditure limitation on federal funds from \$364,816 to \$384,916 to allow the agency to expend those federal funds available in the current year. The Subcommittee notes that the limitation would still be \$5,344 less than the amount set by the 1990 Legislature. The agency has indicated that the additional \$20,100 in federal funds will be used to cover salary costs in the current year. This expenditure limitation does not include \$55,000 in federal HUD Initiatives Funds, the expenditure of which was authorized by Executive Order.

HA 3-4-91 Attachment 4 2

Representative George Dean
Subcommittee Chair

Funda Fuller

Representative Wanda Fuller

Representative David Heinemann

Representative Kerry Patrick

Agency: Commission on Civil Rights

Bill No. 2049

Bill Sec. 4

Analyst:

Piekalkiewicz

Analysis Pg. No. 707

Budget Page No. 110

Expenditure Summary	Agency Req. FY 92		 Gov. Rec. FY 92*	 committee ljustments
State Operations: State General Fund Federal Funds	\$	1,238,180 345,095	\$ 1,114,522 395,562	\$ (41,963) 52,605
TOTAL	\$	1,583,275	\$ 1,510,084	\$ 10,642
FTE Positions		40.0	40.0	(1)

^{*} Excludes amounts reserved for employee compensation.

Agency Request/Governor's Recommendation

The agency requests \$1,583,275 for FY 1992 for the salaries of 40.0 FTE positions and other operating costs. The request represents a 7.6 percent increase above the revised FY 1991 estimate and includes \$1,238,180 from the State General Fund (an 11.9 percent increase) and \$345,095 from federal funds (a 21.6 percent reduction). The portion of the budget financed from federal funds would decrease from 28.4 percent to 21.8 percent to enable the agency to maintain a federal fund ending balance of \$20,000.

The Governor recommends \$1,510,084 for FY 1992 expenditures, a reduction of \$73,191 from the agency's request, including reductions of \$57,914 in salaries and wages, \$6,683 in travel costs, and \$4,405 in professional services. Recommended FY 1992 financing includes \$1,114,522 from the State General Fund (a reduction of \$123,658 from the agency request) and \$395,562 from federal funds (26.2 percent of the total, an increase of \$50,467). The Governor recommends a federal fund ending balance of \$2,717.

House Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation with the following exceptions:

- 1. Delete \$30,500 from the State General Fund for an Investigator I position which currently is unfilled and has been for the entire fiscal year.
- 2. Delete \$11,463 from the State General Fund to increase the shrinkage rate from 4.0 percent recommended by the Governor to 5.0 percent.

3. Increase the expenditure limitation on federal funds from \$395,562 to \$448,167 to allow the agency to expend those federal funds available in FY 1992. The agency has indicated that the additional \$52,605 in federal funds will be used for salaries. Subsequent to the budget submittal, the agency was informed that it would be receiving additional federal funds. Information about these additional funds was not available to the agency or to the Governor prior to this month. The federal fund analysis shown below reflects the Subcommittee's recommendations for FY 1991 and FY 1992.

Resource Estimate	Actual FY 1990		Estimated FY 1991*		Estimated FY 1992	
Beginning Balance Net Receipts	\$	13,188 400,909	\$	17,795 475,013	\$	107,892 372,588
Total Funds Available	\$	414,097	\$	492,808	\$	480,480
Less: Expenditures Ending Balance	\$	396,302 17,795	\$	384,916 107,892	\$	448,167 32,313

^{*} Does include HUD Initiatives Funds.

Representative George Dean

Subcommittee Chair

Representative Wanda Fuller

Representative David Heinemann

Representative Kerry Patrick

Bill Sec. 24 Agency: Public Disclosure Commission Bill No. 2456

Budget Page No. 464 Analyst: Mah Analysis Pg. No. 688

Expenditure Summary	Agency Req. FY 91		Gov. Rec. FY 91		Subcommittee Adjustments	
State Operations: State General Fund	\$ 252,594	\$	249,401	\$		
FTE Positions	6.0		6.0			

Agency Request/Governor's Recommendation

FY 1991. The Commission estimates current year expenditures at \$252,594 from the State General Fund, the same amount approved by the 1990 Legislature. Of the approved amount, \$9,825 is for additional operating expenditures which are associated with passage of 1990 Senate Sub. for Sub. H.B. 3065. This legislation, among other things, expanded the Commission from five to nine members and required the appointment of an Executive Director from existing staff. Expenditure of the \$9,825 was made subject to State Finance Council approval because the legislation was still pending when final action on the Omnibus Bill was taking place. Release of the funds was an issue brought before the State Finance Council during a November meeting. There was no action taken by the Council to release the funds. The current year estimate includes \$198,000 for salaries and wages and \$54,594 for all other operating expenditures.

The Governor's current year recommendation of \$249,401 from the State General Fund reduces the Commission's estimate by \$3,193. Part of the reduction (\$1,734) is because of adjustments to salary and wage expenditures to reflect current rates for fringe benefit costs. The Governor also reduces the Commission's current year estimate for all other operating expenditures by \$1,459. The \$9,825 for operating expenditures which was subject to release by the State Finance Council is lapsed and a supplemental appropriation of \$6,632 is provided in order to cover the cost of the recommended expenditures.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation.

HA 3-4-91 Attachment 5

2

Representative George Dean Subcommittee Chairperson

Representative Wanda Fuller

Representative David Heinemann

Representative/Kerry Patrick

Agency: Public Disclosure Commission Bill No. 2049 Bill Sec. 3

Analysi: Mah Analysis Pg. No. 688 Budget Page No. 464

Expenditure Summary	<i>5</i> ,		Gov. Rec. FY 92*		· · · · · · · · · · · · · · · · ·		committee justments
State Operations: State General Fund	\$	360,436	\$	295,312	\$	(8,859)	
FTE Positions		9.0		6.0			

^{*} Excludes amounts reserved for employee compensation.

Agency Request/Governor's Recommendation

FY 1992. The Commission requests an FY 1992 budget of \$360,436. The request includes \$76,443 for salaries and other expenses associated with the addition of 3.0 FTE unclassified positions. The increase in FTE positions is for two new Report Examiners and one new Office Assistant III. The Office Assistant III position would not be filled until the middle of the fiscal year. Other revisions from the current year estimate increase expenditures by \$14,466 for printing, \$5,000 for fees--professional services to produce an education video tape pertaining to the state conflict of interest area, and \$11,933 for all other expenses.

The Governor's FY 1992 recommendation of \$295,312 from the State General Fund reduces the Commission's request by \$65,124. Adjustments were made to salary and wage expenditures to delete funding for the 3.0 new FTE positions and to reflect current rates for fringe benefit costs. Funding also was added to salary and wage expenditures to provide for temporary positions to assist existing staff with the added duties associated with extending the Campaign Finance Act to local candidates. The Governor's reduces the Commission's request by \$30,475 for all other operating expenditures, including the operating expenditures associated with the requested 3.0 new FTE positions and funds to produce a state conflict of interest education video tape.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation, with the following adjustments:

- 1. Make any technical adjustments to the FY 1992 appropriation bill (H.B. 2049) so that the bill reflects the Governor's intent.
- 2. Delete \$8,859 from the State General Fund for an overall reduction of 3.0 percent in operating expenditures.

3. The Subcommittee understands that legislation has been introduced, S.B. 218 and H.B. 2454, which would generate revenues by increasing or imposing fees on certain entities that are regulated by the Public Disclosure Commission. H.B. 2454 also would provide that the Commission may adopt rules and regulations fixing reasonable fees for its published materials in order to recoup costs from persons who request the items. All of the fees would be credited to a fee fund that would be established for the Commission to provide for its state operations. (Current law, K.S.A. 46-265, provides only for a lobbyist registration fee of \$15 that goes to the State General Fund). The Subcommittee recommends that, should such legislation be enacted, funding for the Commission be reviewed when the Omnibus Bill is considered. The Subcommittee is specifically concerned about the need for this review because of the increase in responsibilities for the Commission with the passage of the 1989 Campaign Finance Act. The legislation extended the Campaign Finance Act to candidates for elective office in cities of the first class, counties, and the Boards of Public Utilities in Kansas City. The election year of 1990 was the first time that candidates for some of these offices had to file designated forms and annual reports which are required by the Campaign Finance Act. The election year of 1992 will be the first time that an estimated 1,800 county candidates must comply with the Campaign Finance Act.

Representative George Dean Subcommittee Chairperson

Representative Wanda Fuller

Representative David Heinemann

Representative Kerry Patrick

Agency: Department of Administration Bill No. 2456 Bill Sec. 27

Analyst: Duffy Analysis Pg. No. 640 Budget Page No. 22

Expenditure Summary	Agency Req. FY 9	Gov. Rec. FY 91	Subcommittee Adjustments
All Funds:			
State Operations	\$ 20,114,3	346 \$ 20,866,763	\$ (105,000)
Aid to Local Units	4,144,0	3,753,123	***
Other Assistance	32,0	59,553	
SubtotalOperating	\$ 24,290,3	\$ 24,679,439	\$ (105,000)
Capital Improvements	\$ 1,182,4		\$
TOTAL	\$ 25,472,8	\$ 25,825,798	\$ (105,000)
State General Fund:			
State Operations	\$ 19,433,0	039 \$ 20,176,797	\$ (105,000)
Capital Improvements	1,030,6	622 1,011,207	
TOTAL	\$ 20,463,6	\$ 21,188,004	\$ (105,000)
FTE Positions:			
Reportable	394.7	394.7	
Nonreportable	542.3	542.3	
TOTAL	937.0	937.0	

In addition to the reportable budget, the Department requests a nonreportable budget of \$76,541,572 in FY 1991. The Governor recommends a nonreportable budget of \$76,407,098. The House Subcommittee concurs with the Governor's recommendation.

Agency Request/Governor's Recommendation

Revised FY 1991 Reportable Expenditure Summary. The revised FY 1991 State General Fund operating budget estimate of \$19,433,039 is a reduction of \$6,719 from the General Fund operating budget approved by the 1990 Legislature of \$19,426,320. The revised budget includes funding for 394.7 FTE positions which reflects a net decrease of 17.5 FTE positions from the 412.2 FTE approved for FY 1991. Revised capital improvement expenditures total \$1,182,414, a decrease of \$89,826 from the approved amount. Of the total included in the revised estimate for capital improvements, \$1,030,622 is from the State General Fund, a reduction of \$69,641 from the approved amount.

The Governor's State General Fund recommendation for the operating budget is \$20,176,797, an increase of \$743,758 above the agency request. The Governor's FY 1991 recommendation includes a State General Fund supplemental appropriation of \$988,436 for the KFIS project. The difference between the supplemental and the increase over the approved budget reflects

HA 3-4-91 Attachment b various net reductions. The Governor 's FY 1991 recommendation would support 394.7 FTE positions, as requested by the agency. For FY 1991, the Governor recommends a shrinkage rate of 3.8 percent (\$522,062) compared to the agency's revised estimate of 2.8 percent (\$393,741). The Governor's FY 1991 recommendation includes revised employee health insurance rates, a reduction of \$133,569. The Governor recommends \$1,146,359 for capital improvements, of which \$1,011,207 is from the State General Fund, a reduction of \$19,415 from the amount estimated by the agency.

Revised FY 1991 Nonreportable Expenditure Summary. The revised FY 1991 nonreportable operating budget estimate of \$74,275,367 reflects an increase of \$4,534,345 over the approved nonreportable operating budget of \$69,741,022. The revised budget includes funding for 542.3 FTE positions which reflects a net increase of 14.1 FTE positions over the 528.2 FTE approved for FY 1991. The revised FY 1991 estimate includes a shrinkage rate of 3.3 percent (\$531,783). Revised capital improvement expenditures total \$2,266,205, as approved.

The Governor recommends \$76,407,098 for the nonreportable operating budget, a reduction of \$843,305 from the amount estimated by the agency. The Governor's FY 1991 recommendation would support 542.3 FTE positions. The Governor's FY 1991 recommendation includes a shrinkage rate of 3.7 percent (\$599,488) compared to the agency's revised estimate of 3.3 percent (\$531,783). The Governor's FY 1991 salary and wage recommendation includes revised employee health insurance rates, a reduction of \$185,439. The Governor recommends \$2,975,036 for capital improvements, an increase of \$708,831 over the agency's FY 1991 estimate.

House Subcommittee Recommendation

The House Subcommittee concurs with the recommendations of the Governor with the following exceptions:

FY 1991 - Reportable

- 1. Reduce \$5,000 in OOE from the State General Fund in the General Administration program, based on year-to-date expenditures.
- 2. Reduce \$20,000 in OOE from the State General Fund in the Division of Accounts and Reports, based on year-to-date expenditures.
- 3. Reduce \$60,000 (\$40,000 in salaries and wages and \$20,000 in OOE) from the State General Fund in the Division of Personnel Services, based on year-to-date expenditures.
- 4. Reduce \$10,000 (\$5,000 in salaries and wages and \$5,000 in OOE) from the Division of Purchases, based on year-to-date expenditures.
- 5. Reduce \$10,000 in salaries and wages from the Division of Budget, based on year-to-date expenditures and the vacancy of the position of Budget Director. This recommendation eliminates the State General Fund supplemental appropriation contained in H.B. 2456. The Subcommittee suggests that the second house review this area for additional current year savings if the position of Director of the Budget remains vacant.

The Subcommittee spent a considerable amount of time reviewing the issues 6. surrounding KFIS (Kansas Financial Information Systems) and reluctantly concurs with the Governor's recommendation for a supplemental appropriation of \$1,588,437, of which \$988,436 is from the State General Fund. encompasses three individual software systems: STARS (Statewide Accounting and Reporting System) to replace the old CASK accounting system; ADPICS (Advanced Purchasing and Inventory Control System) to support the Division of Purchases; and KAHRS (Kansas Automated Human Resource System) to replace the old KIPPS personnel/payroll system. The state contracted with Peat Marwick Main for software and management services. In addition, to the contract with Peat Marwick (total financed obligation of \$3,719,446), the Department engaged Business Information Technology (BIT) for programming work related to KFIS/KAHRS (total financed obligation of \$1,423,367). KFIS/STARS was implemented February, 1990. At the recommendation of the former Secretary of Administration and Acting Secretary of Administration, development of KFIS/KAHRS and KFIS/ADPICS has been halted. At this point, the project is substantially over budget and behind time. The Subcommittee recommends a "moratorium" on KFIS/KAHRS and KFIS/ADPICS until significant organizational problems within the Department of Administration are resolved and the administration takes a position on whether to move forward with KFIS/KAHRS and KFIS/ADPICS. The Subcommittee notes that the supplemental funding in FY 1991 will cover current obligations to Peat Marwick and BIT, as well as the operation of STARS and KIPPS.

> Representative George Dean Subcommittee Chair

> Representative Wanda Fuller

Representative David Heinemann

Representative Kerry Patrick

Agency: Department of Administration Bill No. 2049 Bill Sec. 6

Analyst: Duffy Analysis Pg. No. 640 Budget Page No. 22

Expenditure Summary	Agency Req. FY 92	Gov. Rec. FY 92	Subcommittee Adjustments
All Funds:			
State Operations	\$ 21,896,935	\$ 21,787,902	\$ (1,226,908)
Aid to Local Units	5,048,859	4,243,844	
Other Assistance	32,640	32,640	
SubtotalOperating	\$ 26,978,434	\$ 26,064,386	\$ (1,226,908)
Capital Improvements	\$ 1,145,136	\$ 477,500	\$ (420,500)
TOTAL	\$ 28,123,570	\$ 26,541,886	\$ (1,647,408)
State General Fund:			
State Operations	\$ 21,293,084	\$ 21,120,126	\$ (1,226,908)
Capital Improvements	1,080,656	5,000	
TOTAL	\$ 22,373,740	\$ 21,125,126	\$ (1,226,908)
FTE Positions:			
Reportable	405.7	386.7	(2.0)
Nonreportable	551.3	542.3	(2.0)
TOTAL	957	929	(4.0)

In addition to the reportable budget, the Department requests a nonreportable budget of \$78,670,308 in FY 1992. The Governor recommends a nonreportable budget of \$73,835,007. The House Subcommittee recommends \$71,772,893, a reduction of \$2,062,114 from the Governor's recommendation.

Agency Request/Governor's Recommendation

FY 1992 Reportable Budget Summary. The FY 1992 reportable operating request of \$26,978,434 is an increase of \$2,688,042 over the FY 1991 revised operating request. The FY 1992 salary and wage request of \$14,514,030 would support 405.7 FTE positions, a net increase of 11.0 FTE positions over the number included in the agency's revised request for the current year. The FY 1992 request includes a shrinkage rate of 2.7 percent (\$408,912). The FY 1992 salary and wage request is a 7.8 percent or \$1,045,296 increase over the FY 1991 estimate. The agency requests other operating expenditures in FY 1992 of \$7,382,905, an increase of 11.1 percent, or \$737,293, over estimated expenditures in FY 1991 of \$6,645,612. The agency requests expenditures for capital improvements of \$1,145,136, of which \$1,080,656 is from the State General Fund.

The Governor recommends a reportable operating budget of \$26,064,386 in FY 1992, an increase of 5.6 percent over the Governor's FY 1991 recommendation. The Governor's FY 1992

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recommendation includes \$21,120,126 from the State General Fund for state operations, an increase of 4.7 percent over the Governor's FY 1991 recommendation. The Governor's FY 1992 salary and wage recommendation would support 386.7 FTE positions, a net decrease of 8.0 FTE positions from the number included in the FY 1991 recommendation. The Governor's recommendation for FY 1992 includes a reserve of funds for step movement, unclassified merit pool, longevity bonuses, and a cost of living increase; but these items are excluded from the detailed expenditure estimates for each state agency. The Governor's FY 1992 recommendation includes a shrinkage rate of 3.4 percent (\$471,784) compared to the agency's request of 2.7 percent (\$408,912). The Governor's FY 1992 recommendation includes expenditures of \$477,500 for capital improvements, of which \$5,000 is from the State General Fund.

FY 1992 Nonreportable Budget Summary. The FY 1992 nonreportable operating request of \$76,193,979 is an increase of \$1,918,612 or a 2.6 percent increase over the FY 1991 revised operating expenditures. The FY 1992 salary and wage request of \$16,986,195 would support 551.3 FTE positions, a net increase of 9.0 FTE positions from the agency's revised request for the current year. The FY 1992 request includes a shrinkage rate of 3.1 percent (\$539,149). The agency requests other operating expenditures in FY 1992 of \$47,897,141, an increase of \$1,225,659 from the revised FY 1991 estimate. The agency requests expenditures for capital improvements of \$2,476,329.

The Governor recommends a nonreportable operating budget of \$72,395,652 in FY 1992, a decrease of 1.4 percent from the Governor's FY 1991 recommendation. The Governor's FY 1992 salary and wage recommendation would support 542.3 FTE positions, the same number included in the Governor's FY 1991 recommendation. The Governor's recommendation for FY 1992 includes a reserve of funds for step movement, unclassified merit pool, longevity bonuses, and a cost of living increase; but these items are excluded from the detailed expenditure estimates for each state agency. The Governor's FY 1992 recommendation includes \$1,439,355 for capital improvements.

House Subcommittee Recommendation

The House Subcommittee concurs with the recommendations of the Governor with the following exceptions:

FY 1992 -- Reportable

1. Reduce \$733,450 from the State General Fund in the Central Management Systems Operations account and 1.0 FTE position (programmer). Subcommittee recommends that this amount contained in a separate line item include a proviso that provides for the following: KIPPS -- processing and programming (\$1,930,551); existing contractual obligations (\$652,303); STARS -processing and programming (\$1,494,959); and miscellaneous costs (\$223,737). The Subcommittee recognizes that the recommendation does not include costs associated with the upgrade or replacement of the hardware (UNISYS) on which KIPPS resides. The Subcommittee notes that the Department contracted with Price Waterhouse to provide a "benchmark" study of the KFIS/KAHRS which is to be completed March 15, 1991. According to the Secretary of Administration, the Governor will make a recommendation as to which direction the State should take regarding the payroll/personnel system after reviewing the results of the Price Waterhouse study and analyzing the pricing data on the upgrade of the existing payroll/personnel hardware (UNISYS). The Subcommittee believes that the Legislature must carefully review this information as well as the Department's recommendation on KFIS/KAHRS and KFIS/ADPICS as soon as it becomes available so that the Legislature can provide adequate oversight of the policy decisions regarding KFIS.

- 2. Reduce \$22,109 from the State General Fund in the General Administration program, of which \$7,889 is from salaries and wages and \$14,220 is from OOE.
- 3. Reduce \$132,558 from the State General Fund in the Division of Accounts and Reports, of which \$35,250 is from salaries and wages and \$97,308 is from OOE.
- 4. Reduce \$35,371 from the State General Fund in the Division of Budget, all of which is from OOE.
- 5. Reduce \$102,942 from the State General Fund in the Division of Personnel Services, all of which is from OOE.
- 6. Reduce \$48,190 from the State General Fund in the Division of Purchasing, of which \$12,200 is from salaries and wages and \$35,990 is from OOE.
- 7. Reduce \$52,620 from the State General Fund in the Division of Architectural Services, of which \$40,620 is from salaries and wages and \$12,000 is from OOE.
- 8. Reduce \$66,544 from the State General Fund in the Division of Facilities Management, all of which is from OOE.
- 9. Reduce \$6,953 from the State General Fund in the Pooled Money Investment Board, all of which is from OOE.
- 10. Reduce \$1,071 from the State General Fund in the Law Enforcement and Federal Drug Abuse program, all of which is from OOE.
- 11. Reduce \$100 from the State General Fund for the State Finance Council.
- 12. Delete \$25,000 from the State General Fund in the Division of Personnel Services. The Governor recommends \$25,000 from the State General Fund and \$25,000 from the Workers' Compensation Fund for a labor relations consultant. The Workers' Compensation funding is deleted in the nonreportable section of the Subcommittee report.
- 13. Reduce \$420,500 from the Governor's proposed General Facilities Building Fund which is a recommended new fund to be financed by the dedication of 20 percent of gaming revenue receipts. The Subcommittee defers recommendation until the Building Committee acts, but notes that these projects will need to be revisited pending the passage of the proposed legislation. Projects from this proposed fund include: rehabilitation and repair -- statehouse, printing plant, judicial center, and Governor's residence (\$200,000); interior repairs and renovation -- statehouse (\$100,000); interior repairs and renovation -- judicial center (\$62,500); renovation of heating and air conditioning at Cedar Crest (\$36,000); and renovation for disabled accessibility -- judicial center (\$22,000).

- 14. Delete 1.0 FTE position in the Division of Purchases. The 1990 Legislature approved additional expenditures of \$23,129 from the State General Fund and 1.0 FTE position, due to the passage of S.B. 310, which relates to state procurement practices and recycled paper. This position has not been filled.
- 15. The Subcommittee believes an interim study is essential before making any further decisions regarding the KFIS project. The Subcommittee believes that the following issues must be addressed: necessary organizational changes in the Department of Administration, the role of DISC in computer acquisition and management, whether the Regents' institutions are to be included in the state central personnel/payroll system, payroll processes and reform, and other related matters.
- 16. The Subcommittee recommends the introduction of legislation to create a Joint Committee on Technology. The Subcommittee envisions this joint committee to operate similar to the Joint Committee on State Building Construction.
- 17. Make two technical amendments to the appropriation bill: (a) rename the "Energy Conservation Bonds Proceeds Fund" to "Energy Conservation -- Program Administration Account Fund; and (b) in the proviso on the Architectural Services Recovery Fund substitute the word "in-house" for "intradepartmental."
- 18. The Subcommittee is concerned about the cleanliness of the Statehouse and believes that the Department of Administration needs to take further measures to improve the housekeeping, particularly the Subcommittee notes the lack of care for the marble floors.
- 19. The Subcommittee requests the Secretary to conduct a study examining the issues surrounding privatizing housekeeping services in state-owned buildings and report the results to the 1991 Legislature.
- 20. After reviewing various computer acquisitions in several state agencies, the Subcommittee is of the opinion that the Secretary of Administration must promulgate policies to strengthen the central control of the Department of Administration in the area of computer related acquisitions, (hardware, software, and professional services).
- 21. The Subcommittee discussed collapsing the State General Fund line-items which are currently by program (salaries and wages, and OOE) into two SGF line items (salaries and wages, and OOE) for the entire department. The Subcommittee believes there is merit in giving the Secretary greater control over the appropriations for various divisions; however, the Subcommittee is reluctant to give this additional flexibility while the Secretary of Administration is filled on an acting basis. The Subcommittee believes that empowering the Secretary of Administration in this manner may result in fewer "turf" battles within the Department. The Subcommittee recommends that this issue be reviewed when a permanent Secretary of Administration is appointed.

FY 1992 - Nonreportable

- 1. Reduce \$208,653 from the expenditure limitation on the DISC's Information Technology Funds to reflect the moratorium on KFIS/STARS and KFIS/ADPICS.
- 2. Reduce \$28,968 from the Cafeteria Benefits Fund and 1.0 FTE position from the Health Care Benefits Administration, an Employee Liaison, which is recommended by the Governor.
- 3. Reduce \$15,700 from the Cafeteria Benefits Fund from the Health Care Benefits Administration for capital outlay. The capital outlay includes \$1,135 for office furniture and equipment associated with the new position, \$3,036 for replacement of existing furniture and equipment, and \$11,529 for new computer equipment.
- 4. Reduce \$160,563 from the Federal/State Liaison program which would eliminate this program. Assuming that the increase in FY 1992 would be applied equally to all state agencies currently contributing to the program, the following agency budgets should be adjusted accordingly:

Office of the Governor	\$(6,176)
Department of Administration	(12,351)
Department of Agriculture	(6,176)
Department of Commerce	(12,351)
Department of Revenue	(12,351)
Department of Human Resources	(12,351)
Department of Corrections	(12,351)
Department on Aging	(12,351)
Department of Health & Environment	(12,351)
Department of Wildlife and Parks	(12,351)
Department of Transportation	(18,526)
Department of SRS	(18,526)
Kansas Water Office	(6,176)

5. Reduce \$51,219 from the Office of Children and Families which would eliminate this office. Assuming that the increase in FY 1992 would be applied equally to all state agencies currently contributing to the office, the following agency budgets should be adjusted accordingly:

Department of Health & Environment	\$(2,180)
Department of Human Resources	(27,244)
Department of SRS	(21,795)

6. Include central mail which is currently a "no limit" fund in the combined expenditure limitation for the Information Technology Fund and Information Technology Reserve Fund for total DISC expenditures of \$35,012,693. The 1990 Legislature added an expenditure limitation for the technology funds, but allowed central mail to retain the "no limit" status. The level of DISC expenditures

should be reviewed during the Omnibus session when consideration can be given to all legislative action that may impact the DISC budget.

- 7. Delete \$25,000 from the Workers' Compensation Fund in the Division of Personnel Services for the Labor relations consultant included in the Governor's recommendation.
- 8. Delete 1.0 FTE position in the Division of Purchasing. The Subcommittee does not believe it is appropriate to fund this position from the Information Technology Fund which receives funds from user agencies to support centralized information processing and telecommunications.
- 9. Reduce a total of \$1,474,305 in the nonreportable budget for state operations from the following intragovernmental service funds and adjust expenditure limitations accordingly. The reductions generally reflect a 3 percent reduction and are based on estimated reductions in reportable expenditures in state agency budgets where agencies have discretion regarding expenditures:

Accounts	and	Reports
Data P	roce	ssing

Data Processing	\$(2,418)
Accounting Services Recovery Fund	(46,037)
Executive Aircraft	(6,355)
DISC	
Information Technology Fund	(757,457)
Information Technology Reserve Fund	(214,878)
Central Mail	(110,532)
Motor Pool	
Motor Pool Service Fund	(66,661)
Motor Pool Depreciation Fund	(85,062)

Printing

Printing Service Fund	(179,095)
Printing Service Depreciation Fund	(5,810)

- 10. Delete an additional \$98,277 from the Motor Pool Depreciation Fund for a total reduction of \$183,339. This recommendation would result in a reduction in the number of motor pool vehicles purchased in FY 1992.
- 11. The Subcommittee reviewed the PMIB loans on the purchase and renovation of the Landon State Office Building. According to the Kansas Development Finance Authority, these loans could be refinanced and estimated savings of \$150,000 may be realized. The Subcommittee directs the Secretary of Administration to pursue refinancing these loans if it would be financially advantageous to the State.

The Subcommittee notes that the Department requested a new mainframe 12. computer (115 MIPS) to be purchased in the fourth quarter of FY 1992. The estimated purchase price of the new mainframe is \$5 million and DISC proposed to finance the purchase over five years. The Governor did not recommend the mainframe; the Subcommittee believes that the moratorium on KFIS/KAHRS and KFIS/ADPICS as well as generally "slowing down" the growth in computer applications substantially delays the state's need for additional mainframe capacity.

Representative George Dean

Subcommittee Chair

Representative Wanda Fuller

Representative David Heinemann

Representative Kerry Patrick