Approved	3-11-91	
r r	Date	

MINUTES OF THE House COMMITTEE ON Transportation

The meeting was called to order by Representative Herman G. Di

1:32 X.M./p.m. on February 26

______, 19_9]in room <u>519-5</u> of the Capitol.

All members were present except:

Representative Delbert Gross - Excused

Committee staff present:

Hank Avila - Legislative Research Tom Severn - Legislative Research Bruce Kinzie - Revisor of Statutes

Conferees appearing before the committee:

Rick Borsella - ABATE

Steve Blythe - Council Grove, Ks.

Kenneth McNeill - ABATE

Rick Davis - Honda Motorcycle Dealer, Topeka

Ray Petty - Executive Director of Lawrence Independent Living Resource Center

Glen Yancey - Acting Commissioner Rehabilitation Services

Chip Wheelen - Kansas Medical Society Joe Furjanic - Executive Director Ks Chiropratic Assoc

Chairman Dillon called the meeting to order.

Continued Hearing on HB 2129.

An act concerning motorcycles and motorized bicycles; relating to equipment required for operators and riders.

Borsella who Dillon introduced Rick opposition of HB 2129. (Attachment 1)

Dillon Chairman introduced Steve Blythe who testified in opposition of HB 2129. (Attachment 2)

Questions and discussion followed.

Chairman Dillon introduced Kenneth McNeill who testified in opposition of HB 2129. (Attchment 3)

Chairman Dillon introduced Rick Davis who testified opposition of HB 2129. He stated the Kansas Motorcycle Industry Council strongly supports the voluntary use of helmets but supports the belief that adult riders have the right to make the personal decision regarding the use of helmets.

Charlene M. Aubert submitted written testimony on HB 2129. (Attachment 4)

Joan Lyons submitted written testimony on HB 2129. (Attachment 5)

John Cook submitted written testimony on HB 2129. (Attachment 6)

End of Hearing on HB 2129.

HB 2366 - Accesible parking for persons with a disability.

Chairman Dillon introduced Ray Petty who testified in support of HB 2366. (Attachment 7)

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Transportation,
room 519-S. Statehouse, at 1:32 XX./p.m. on February 26 19-91

Questions and discussion followed.

Chairman Dillon introduced Glen Yancey who testified in support of HB 2366. (Attachment 8)

Questions and discussion followed.

Chairman Dillon introduced Chip Wheelen who testified in support of HB 2366. (Attachment 9)

Questions and Discussion followed.

Chairman Dillon introduced Joe Furjanic who testified in support of <u>HB 2366.</u> (Attachment 10)

Kevin Siek submitted written testimony on HB 2366. (Attachment 11)

Hearing ended on HB 2366.

Final action on the following:

HB 2106 - Allowing use of Blue lights on Emergency Vehicles.

Representative Everhart made motion to amend HB 2106 to allow alternate flashes of red and blue lights in combination on all emergency vehicles. Representative Shallenburger seconded. Motion carried.

Questions and discussion followed.

Representative Correll made motion to pass HB 2106 as amended. Representative Garner seconded. Motion carried.

HB 2205 - Child Passenger safety act, penalties.

Representative Parkinson moved to amend HB 2205 by placing the child restraint safety act under the traffic citation provisions. Representative McClure seconded. Motion carried.

Questions and discussion followed.

Representative Correll made motion to table HB 2205 and Representative Smith seconded. Motion carried to table HB 2205.

HB 2217 - Prohibiting unlawful riding on vehicle.

Representative Freeman made motion to report HB 2217 unfavorable. Representative McKechnie seconded. Motion carried.

<u>SCR 1605</u> - Urging KDOT to temporarily discontinue construction or reconstruction on U.S. Highway 75.

Representative Smith moved to pass SCR 1605 and Representative Shore seconded. Motion carried.

Representative Garner, Representative Everhart and Representative McClure wanted to be reported as voting "NO" on SCR 1605.

Meeting adjourned at 2:40.

GUEST LIST

DATE: 2-26-91 COMMITTEE: HOUSE TRANSPORTATION COMMITTEE NAME (PLEASE PRINT) ADDRESS' COMPANY/ORGANIZATION Tople awllace 443 Wildcat Crk, Rd. Manhattan Mc 40 members INDEPENDENCE THE John SpringsTube ABATE 1 Inesa allen 5780 Richards Ca SHAWNEE, KS Harley Owners Group /ABATE st a an hur ICK /SORSELLA

ETNR. LANDIS

GUEST LIST

COMMITTEE: HOUSE TRANSPORTATION COMMITTEE DATE: 2-26-91

NAME (PLEASE PRINT)	ADDRESS	COMPANY/ORGANIZATION
James Van Sickel	Topeka	KDOT
Brett Wikon	KCK	ABATE OF KS
Diene Mila	K (&	ABATROLKS PIST#5
Ramon Holland	2426 Brusheruk	representing
Double Vahle	Lawrence X9.	1
KEN Stadsell	Topeka	Khal
Chris Confield	//	//
HARRY HAMMER	1/	
BARY SPRAGUE	YATES CENTER	ABATE OF KANSAS
Desty Drake	11)) //
Jan Mum	Mcfout Ks.	ABATE of XS.
Edna Borsella	7047 Leav. Rd. K.C.N	& abate of Ko-
Gina Murphy	Kansas City, KS.	1 Clumto of W.#5
Charles a dulet	9540 NW 131 Topeha K5 66618	Abate Distly
Jim Schleif	7355 LOST Creek Rd Belone, 193 46407	Abate Dist15
RANDY HATCH	930 KEANERY Madhattan	ABATE M.R.F.
Marcy Woodyses	3811 ROCKY FOCT AV MANHATTANTS 66500	ABATE SIST 15
Ronald K Beckes Granfill	5370 B Macky OPKS 66202	ABate #5
Donald a Kochen	2821 NG3 Kansaslity Ks	ABOLK#5
Joan Runs	2011 5.11/h Kar	6 ABATEHS MSF
Kristie K. Koehre	382/10 43rd HX	ABATE AIST #5 KS.
Chro Cox	RTE 1 BOX 180C AM	ON ABATE INE AMA
Donald W Mock Da	106 NO HWY 24 Lot 993	Abated KS # 37
James R Happton	Linwood K5	concerned
Comic (Frhin)	5946 COUNTY Live Rd KCK Ublob	AbATE 5
	101 00106	

LADIES AND GENTLEMEN OF THE TRANSPORTATION COMMITTEE AND CON-CERNED GUESTS;

MY NAME IS RICK BORSELLA, I AM DISTRICT 5 REPRESENTATIVE FOR ABATE OF KANSAS, WHICH COVERS WYANDOTTE, JOHNSON, MIAMI AND LYNN COUNTIES.

I AM A MEMBER OF SEVERAL MOTORCYCLE RIGHTS ORGANIZATIONS (AMERI-CAN MOTORCYCLE ASSOC., MOTORCYCLE RIDERS FOUNDATION, FREEDOM OF THE ROAD RIDERS, AND BROTHERS OF THE THIRD WHEEL), AND A REGISTERED VOTER.

SUBJECT:

WE WOULD LIKE TO SHOW SUPPORT AND CONCERN FOR THE ORIGINAL HOUSE BILL 8-1598 AND TO SHOW OPPOSITION TO AMMENDED HOUSE BILL 2129.

WE AS A MOTORCYCLE RIGHTS ORGANIZATION UNDERSTAND THE CONCERNS ABOUT MOTORCYCLE SAFETY AND THE IMPORTANCE OF EDUCATION AND THE FURTHER REDUCTION OF SERIOUS INJURIES.

WE FEEL THAT EDUCATION OF MOTORCYCLE RIDERS YOUNG AND OLD IS THE BEST ANSWER TO THE PROBLEM OF MOTORCYCLE SAFETY. PUBLIC AND COMMUNITY AWARNESS IS THE GOAL USED BY THIS DISTRICT.

LADIES AND GENTLEMEN, WE ASK YOU TO CONSIDER EDUCATION AND AWARNESS OF THE MOTORING PUBLIC RATHER THAN MANDITORY HELMET LAWS.

THANK YOU

RICK BORSELLA

DISTRICT # 5 REPRESENITIVE

ABATE OF KANSAS

MIAMI, LYNN, JOHNSON AND WYANDOTTE COUNTIES IN KANSAS

House Transportation 2-26-91 ATTACH MENT 1-1 WE APPOSE HOUSE BILL #2129, THE REMOVAL OF 6 WORDS "UNDER THE AGE OF 18 YEARS".

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Rep. Herman Dillon
Chairperson
House Transportation Committee
2-21-1991 RE: HPB. 2129

Mr. Chairman, Members of the Committee,

Thank you for alowing me the opportunity to express my views concerning H.B. 2129 pertaining to the manditory use of helments for motorcycle riders in Kansas.

My name is Steve Blythe and I live with my wife, Barbara, at RR 2, Box 95, Council Grove, Kansas. I am a farmer/cattleman and also am employed by the U.S. Postal Service as a releif rural letter carrier. I am 47 years old and a lifetime resident of Kansas.

I am also, a motorcycle rider, having riden now for the past 9 years. During this time, I have ridden extensivly in Kansas in addition to 19 other states and Alberta and B. C. in Canada. My wife rides with me and is also a licenced rider.

Some of the states we have traveled in require a helmet and some don't, so I have had experience both with and without a helmet. I am firmly convinced that the choice should be left to the rider and not legislated by law.

House Transportation 2-26-91 ATTACHMENT 2-1 I am very concerned about safety, particulary my own, and have found from experience that I feel safer without the helmet. My own experience has been that a confortable rider is a safer, more alert rider. Motorcycles are by design a harsh way to travel. When the weather is hot, it is very very hot on a motorcycle and when it is cold, it is very very cold and always there is the wind.

My experience with helmets is that they only magnify the problems with the heat and cold. Remember what the sun can do to plastic seat covers on cars. Yet, under a manditory helmet law, motorcyclists are required to put a plastic "bucket" on their head and leave it there. I have personaly experienced an almost imediate headache and light headness. Conversly, if a person wanted to keep his head warm in the cold weather, would he wear a plastic hat? Always present is the wind noise around a helmet, which can range from a shrill whistle to a loud roar, not to mention neck fatique caused by several pounds of helmet. This is especially noticed by the serious, long distance rider.

My own preference for headgear when riding, ranges from a very light, well ventilated cap for summer to a wool, lined cap with ear protection for cold weather. I find that I can hear better, have better side to side vision, greater head mobility, less neck fatique and am more alert and aware. I consider these benifits to be essential to my survival on the highway. I consider helmets to be of little or no value in a motorcycle crash at highway speeds and that the best

way I can protect myself is to constantly be aware of any and all possible hazzards. It is a must that I am as comfortable as possible, if I am constantly on the alert for other motorists.

Motorcycle trade magizines have often reported that most motorist involved in an accident say that they just <u>did</u>

not <u>see</u> the motorcycle, even though we ride with lights on at all times. This should not really be suprizing since they also don't see other cars, Semi Trucks and even trains! This is why I feel I need all the edge that I can get. When I am wearing a helmet I feel some of that edge is lost.

As I stated before, I am concerned with safety and really beleive this could be best achieved by increased motorcycle safety training and also driver awareness training.

I believe Kansas has a good helmet law now and should not be changed.

Remember those that might disagree with my opinions on helmet use are $\underline{\text{free}}$ to choose to wear one, and many do.

I consider myself to be a mature, responsible, clear thinking citizen and have decided after weighing all the pros and cons that my safety and best interests are best served without the helmet. Please do not take that decision away from me.

This concludes my comments. I would be happy to answer any questions the Committee might have.

Thank you once again.

Steve Blythe

POSITION PAPER ABATE OF KS., INC. HB-2129 MANDATORY HELMETS FOR ADULTS



House Transportation 2-26-91 ATTACH MENT 3-1

INTRODUCTION

ABATE OF KANSAS, INC.

Abate of Kansas is the largest motorcycle rights organization in Kansas. The organization is dedicated to improving motorcycle safety by promoting fair, responsible legislation, public awareness campaigns, and rider training and education programs.

ARGUMENTS AGAINST H.B. 2129

TABLE OF CONTENTS

SECTION I	HELMET EFFECTIVENESS AND FAILURES
	THE PUBLIC BURDEN THEORY
	CONSTITUTIONAL ISSUES

3-3

TESTIMONY ON HB 2129 ABATE OF KANSAS

MR. CHAIRMAN, MEMBERS OF THIS COMMITTEE

We are gathered here for our 25th reunion on this issue. In 1966 the Federal DOT threatened the states with the witholding of Federal highway Funds if the States did not pass Mandatory helmet laws for motorcyclists.

Kansas passed its original helmet law, which went into effect July 1. 1967 under the threat of Federal Blackmail. The law was repealed effective July 1, 1970 for age 21 and over, it was reinstated for all, effective July 1, 1972. Repealed for age 16 and over July 1, 1976. Reinstated for ages 16 and 17, July 1,1979. In 1981 and again in 1985 bills were introduced to revise the existing law to include Mandatory helmet use for all motorcyclists, and here we are again in 1991.

Let's examine the facts shown in the 1989 Kansas Traffic Accident Facts Book, published by the Kansas DOT. The toll shows 428 persons killed, 32,814 injured, in 63,642 reported accidents, Pg 1. How do unhelmeted motorcyclists fit into these numbers?

According to the Motorcycle Statistics (pg. 13) there were 27 total motorcycle fatalities, this includes motorscooters, there were 1128 listed injuries1272 listed accidents. This equates to 6% of the fatalities, 3% of the total injuries, and slightly less than 2% of the reported accidents. These numbers and percentages take in all motorcycles and motor scooters. However if we factor in the the figures from the Kansas DOT. Report DA-2 Jan. 1,1989 thru Dec.31, 1989 Motorcycle Helmet Usage for Kansas, we find these figures and percentages change considerably! What we are considering is the "Mandating of Helmet Use for all Motorcycle Riders" using figures for 1989 we can arrive at the following conclusions. Of the 27 fatalities 4 were not wearing a helmet, This equeals 2/10% of the total Kansas fatalities, 6 were wearing helmets, which is slightly over 1%, however these would not change with passage of HB 2129 and is 2 more fatalities than those not wearing helmets, in the remaining 17 fatalities the helmet usage is unknow, and is equeal to almost 4% of the total Kansas fatalities (see graph for 1985-1989)

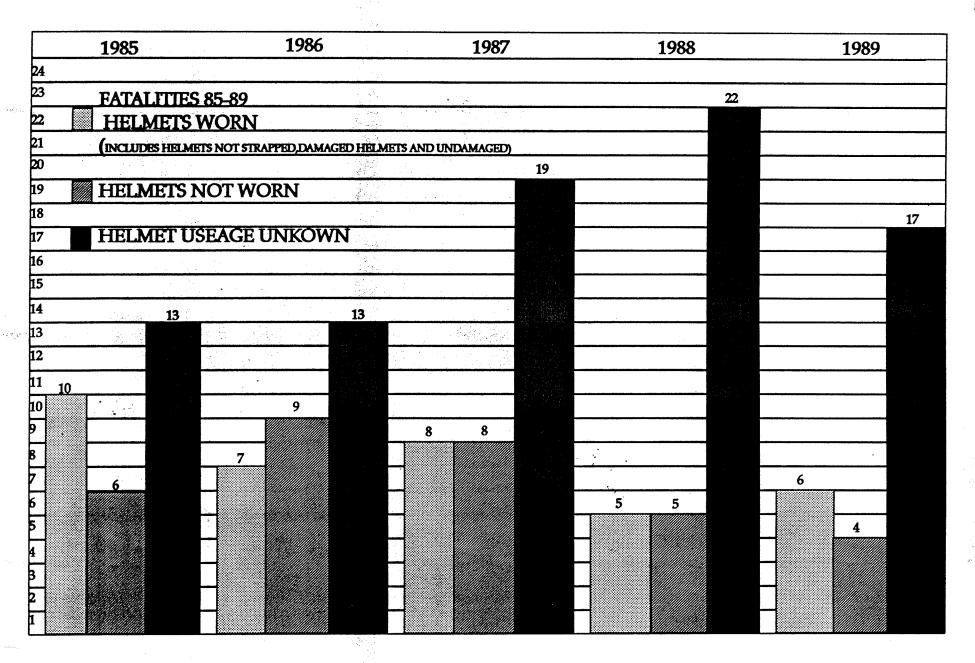
Using the same data set as applied to the proported 1128 injuries some interesting facts come to light. Of the 1128 injuries, only 377 (33.4%) of the "quote motorcycle injuries were considered to be incapacitiating injuries. This equeates to slightly over 1% of the total traffic injuries. 84 or (3/10 of 1%) were helmeted and passing HB 2129 would not effect any change in these. 71 or (2/10 of 1%) were not wearing helmets, please note that in both the fatalities and these injuries the numbers of those helmeted and non-helmeted are almost the same with those not wearing helmets slightly lower. Helmet useage was unknow in the remaining 222 or (7/10 of 1%) of those who suffered incapacitiating injuries (see graph for 1985-1989).

We feel there are better alternitives to making motorcycling safer in Kansas than HB

THANK YOU

3-4

SECTION I HELMET EFFECTIVENESS AND FAILURES



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SECTION 11 THE PUBLIC BURDEN THEORY

WARNING

READ BEFORE EACH USE

EXAMINE HELMET FOR DAMAGE BEFORE DONNING. NO HELMET CAN PROTECT FROM ALL FORESEEABLE IMPACTS OR INJURIES. ON IMPACT, HELMET MAY BE DAMAGED BY THE ABSORPTION OF ENERGY AND THE SHELL MAY CRACK OR BREAK. THE LINER MAY BE SEVERLY DAMAGED IN A WAY NOT VISIBLE TO THE USER. THE FUNCITON OF THIS HELMET IS TO BE DESTROYED AS IT ABSORBS ENERGY FROM THE IMPACT.

NEITHER THE MAKER NOR THE SELLER OF THIS HELMET CAN FORESEE OR PREDETERMINE THE NATURÉ OR SEVERITY OF ALL IMPACTS. THIS HELMET EXCEEDS FEDERAL STANDARD FMVSS218. EVEN SO, DEATH OR SEVERE INJURY MAY RESULT FROM IMPACTS AT SPEEDS AS LOW AS 15 M.P.H. WHILE WEARING A HELMET.

PERFORMANCE MAY BE ADVERSELY AFFECTED BY LOOSE FIT, FAILURE TO FASTEN STRAP SNUGLY, OR TO POSITION HELMET SQUARELY ON HEAD. APPLY NO CHEMICALS. USE CLEAR WATER AND MILD SOAP ONLY FOR CLEANING.

THIS HELMET IS NOT DESIGNED TO PROVIDE NECK OR LOWER HEAD PROTECTION.

RETURN TO THE MANUFACTURER FOR INSPECTION OR REPLACEMENT AFTER EVERY IMPACT.

MOTOR SPORTS REQUIRE GOOD TRAINING AND CARE-FUL ATTENTION TO THE CARE AND USE OF SAFETY EQUIPMENT.

DUNS 07-322-0632

TYPICAL WARNING LABEL FROM INTERIOR OF DOT APPROVED HELMET. (TAKEN FROM MAXON HELMET PURCHASED ON JUNE 3, 1989.

Social Burden Debunked The real cost to society

By James J. Baxter

For well over two decades, I have climbed onto innumerable podiums and written hundreds of pages in an attempt to warn of the dangers of accepting "social cost" arguments as justification for reducing personal freedoms and individual discretion.

Traditionally, governmental intervention into personal affairs was confined to those activities in which other people (or other people's property) were likely to be directly harmed. The few exceptions came in those areas where moral judgments were involved, such as sexual conduct, suicide and religious rites. Even Prohibition and early drug laws were sold on the basis that users were directly harming other members of society, including their families.

In spite of those exceptions, it was generally accepted that a person could assume risks or engage in practices that could be personally injurious. That is, until 1966.

In that year, the federal government embarked on its first large-scale effort to mandate that certain safety initiatives be adopted at the state level. The threat that the government held over the states was the withholding of highway funds. And one of the mandates was a helmet law for all motorcyclists.

At the time, I resented being told to wear a helmet. I resented in particular being told to do so by some condescending elected official and being coerced by the force of law to do something that only affected me.

In short, I resented the social-cost argument that said: "Mr. Baxter, your failure to wear a helmet could subsequently lead to an injury in an accident that would result in lost benefits to your family and others in society, as well as place a financial burden on other taxpayers for your care and possibly the support of your family." Pretty heavy

We motorcyclists rethought our position and came back with a two-pronged attack. One, helmets may cause as many accidents and injuries as they prevent, and two, motorcyclists were being discriminated against. We chimed, "Why not pass seat belt laws or prohibitions on smoking?

We said those things, of course, because we didn't expect them to happen. Never did we realize that we were, in a sense, institutionalizing the social cost concept and even offering its proponents new territory to conquer.

That combined assault on the discrimination issue and the efficacy of helmet usage stemmed the tide in the '70s. The federal government lost its blackmail power over the states in such matters, and a majority of states repealed mandatory helmet laws applying to all motorcyclists.

But now, the pendulum has reversed and mandatory helmet laws are being heavily promoted in a number of states. Ironically, this pressure is occurring during a period when motorcyclist fatalities are in decline.

Louisiana was the first state to reinstate a helmet law. During the past year, Nebraska, one of two states to repeal its seat belt law via referendum, passed a mandatory helmet law. Oregon followed suit, passing a helmet law through a referendum. Then California, one of only three states that held fast against the federal government's blackmail in the '60s, would have instituted a helmet law had it not been for the governor's veto.

In each case, the social cost argument was honed to a fine edge, with megadollar amounts tossed about and statistics implying that unhelmeted motorcyclists were responsible for at least half the national debt. "Let those who ride decide," the slogan of the '70s, sounded pretty weak against testimony presented by the medical community, insurance industry and safety establishment. Add in a certain amount of resentment and hostility toward motorcyclists harbored by a large portion of the nonmotorcycling public, and the freedom of choice argument didn't stand a snowball's chance in Miami.

But this isn't really about helmet laws. This is about the pervasive nature of the social cost argument. Helmet laws simply provide a case history of how this argument comes to be accepted as a valid reason for limiting individual choice and discretion.

A recent article on the subject in a motorcycle trade journal trotted out the usual exaggerated examples of how the government would next be telling us that we couldn't smoke, drink or eat fatty foods because such habits could lead to disease, premature death and lost productivity. At least those used to be exaggerations.

In a recent newspaper article, U.S. Surgeon General C. Everett Koop seriously floated the idea that the public (whoever that is) was sick and tired of these people with poor lifestyles (i.e., people who eat and drink too much, smoke and fail to get adequate exercise)

and it might just come to pass that this same public would refuse to provide health care to these overweight, selfindulgent couch potatoes.

Now, I doubt that our society will simply stand by and let fat people die in the streets. However, sanctions, penalties and discrimination against overweight people are not all that far from reality. Perhaps a program preventing anyone more than 20 percent overweight from enjoying the "privilege" of a driver's license could be introduced? Sound a little extreme? A recent proposal in California would have withheld driver's licenses from students with bad

These esoteric tirades aside, there is one basic truth that is being ignored in this whole debate: The social cost theory is a total economic fraud. Setting aside personal values and morality issues, which is exactly what the social cost theorists do when they dismiss the importance of personal freedom and individual discretion, we can take a purely economic view of motor vehicle accidents. Consider these points:

 Motor vehicle accidents account for \$6 billion annually in medical costs, or 1 percent of the \$600 billion spent annually on health care in the United States. Motorcycle accidents represent something in the range of 8 to 10 percent of motor vehicle accidents, or less than one-tenth of 1 percent of total health care costs. It is, therefore, literally impossible to prove that the total elimination of motorcycle-related injuries, let alone those related only to failure to wear a helmet, would have any meaningful impact on health care expenses in the United States.

 Of the roughly \$60 billion spent annually as a result of motor vehicle accidents, \$21 billion is retained by the insurance industry to cover "administrative" expenses. An additional \$4 billion goes for legal expenses associated with these accidents. The largest chunk, \$27 billion, goes for property damage, and surprisingly, that may represent the real motivation behind insurance company support for helmet laws. You see, the insurance companies may support helmet laws for more than their alleged role in reducing personal injury, which is really a minor financial consideration. They may well recognize that helmet laws significantly reduce vehicle and passenger miles ridden, thereby reducing overall exposure, particularly property loss. Actually, I give them too much credit, as I suspect they only recognize

that losses are greater in states without helmet laws and may not really under-

stand why.

 Social cost theorists never examine or account for the positive economic aspects associated with motor vehicle accidents. They coldly assign costs to human tragedy, but back away from assigning economic benefits in that same cold fashion. The cold, hard facts are that body shops, vehicle component manufacturers, retail dealers, health care professionals and even the insurance industry derive income from vehicular accidents. This income pays employees and taxes, and is circulated back into the economy through the purchase of goods and services. Keep in mind that I'm not making personal value judgments on how this money could otherwise be spent—I'm just noting that it is a part of our economy. The owner of the body shop might commiserate with the owner of a damaged vehicle, but his family needs food, clothing and shelter too. From a personal perspective, the victim would rather spend his money some other way, but we're not talking personal preference, we're talking social cost.

 A point no one can refute is that everybody dies; some sooner, some later. Assigning loss value to a person's premature death is an abstract absurdity. There is no shortage of people on this planet or in this country. When a productive position opens up as a result of death, injury or retirement, it is rapidly filled, frequently by someone with newer and better ideas, and often at lower cost. To suggest that every person who prematurely dies represents a loss to society is little more than moralistic nonsense. The chances are probably equal that society benefits or loses. The greatest likelihood is that the victim would go through life carrying his own weight-no more, no less.

 It is not uncommon for an individual to put in 40 years in the work force, retire and spend another two or three decades living on Social Security and pensions. During this retirement period, many elderly people are forced by illness or other infirmities into nursing homes, or become totally dependent on others for their care and well-being. Under these circumstances, they are unable to provide products or services useful to society. The social cost theorists would argue that the entire system would be economically better off if these elderly invalids were forced to take a one-way walk across the Bonneville Salt Flats without water. If they believe we, as a society, cannot afford to let people make decisions concerning their own welfare, it follows that they also believe we cannot afford to keep large numbers of incapacitated old people around using up finite resources and billions of dollars of services while returning not

one iota of economic benefit.

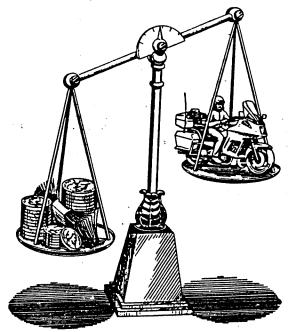
What has been lost among the safety zealots is the simple fact that human beings formed societies for the specific purpose of sharing the burdens of certain risks, including old age. The security of a society was not designed to limit personal freedom and individual discretion. The whole reason for joining together in a society is to enhance the freedom to make decisions concerning your own welfare and for protection against the tyranny of man and nature.

When the individual makes a decision, the risk inherent in that decision is largely borne by that individual, but there are always secondary impacts. And, because everyone in a society makes decisions every day that entail some risk, it is inherent in a free society that those secondary risks are shared.

The safety establishment led by the insurance industry now says that we, as a society, should not have to share these risks...In fact, they've gone one step farther and suggested that some risks be eliminated. What they hope to do is criminalize the use of individual discretion in matters that potentially impact an individual's welfare. But what they forget is that this literally covers just about every aspect of life.

All of us better start thinking long and hard about whether we want to live in a society that shares risks or a society that attempts to eliminate risks through the elimination of personal freedoms and

individual discretion.



TEN FACTS: The Minnesota Story

- Minnesota had a full helmet law for 9 years. (1968-1977) Proponents of this law stated, "This law will dramatically reduce motorcycle fatalities."
- Fatalities DID NOT go down per 10,000 registered vehicles. THEY WENT UP EVERY YEAR!
- Minnesota has not had a helmet law (for adult operators and passengers) for 12 years. Our fatality rate is at an ALL TIME LOW in spite of tripling the number of licensed motorcyclists. 1989 YEAR TO DATE: 36 fatalities compared to 62 in 1976, the last year of the full helmet law.

WHY?

- Minnesota has the toughest licensing standards in the nation.
 Developed and supported by motorcyclists.
- Minnesota has the best Public Awareness programs in the nation. (17 states use the Minnesota model.) Developed and paid for by motorcyclists.
- Minnesota has one of the most comprehensive Rider Education programs in the nation. Developed and paid for by motorcyclists.
- Minnesota passed into law the first Comprehensive Self-Funding motor cycle safety program in the nation. Developed and paid for by motorcyclists.
- Minnesota has won 7 national awards for its motorcycle safety programs which are developed and paid for by motorcyclists.
- Minnesota has just developed "Dial A Ride", a program that offers impaired motorcyclists and their motorcycle a ride home. Developed, staffed, and paid for by motorcyclists.

Prepared and distributed by the Minnesota Motorcycle Riders Association, P.O. Box 27528, Minneapolis, MN 55427 (612)541-1704

3-17

SECTION III COURTS

COURT DECISIONS

In the case of THE PEOPLE OF THE STATE OF ILLINIOS vs Donald Fries, Supreme Court of Illinios, May 28, 1969, the court stated, "The limited question presented is whether the authority of the State, acting under it's police powers, permits the regulation of the person of a motorcyclist by requiring the wearing of protective headgear. Appellant has argued that the statute should be struck down as legislation against a class. Indeed, the legislature has made a classification among the operators of motor vehicles, but a classification of one sort or another is frequently essential to regulatory legislation, including quasi-criminal statutes, The critical query is whether or not the classification is unreasonable and invidious. Our statute requires both the operator and each passsenger on a motorcycle to wear protective headgear. In the case of a passenger it is clear that the "protective headgear" serves no function of safeguarding the motoring public. The helmet would presumably prevent cranial injuries or lessen their severity for the wearer, but it's effect on other motorists is most obscure. The appellant, however, was operating the motorcycle when arrested. In order to determine the purpose and function of the statute in regard to an operator, the entire statutory plan must be considered. The subsection immediately following that under which the appellant was charged sheds light on the legislative intent. That subsection reads as follows: "In addition, the operator of a motorcycle and every passenger thereon shall be protected by glasses, goggles or a transparent shield," There is a distinct possibility that flying insects or wind-blown objects could strike the operator and cause him to lose control of his motorcycle. Legislation intended to protect persons in other vehicles from the danger created by a motorcycle out of control is within the police power of the State. The Illinois statute contains 2 requirements; "protective headgear" and a transparent shield or goggles. The question of the constitutionality of a requirement that a motorcyclist wear goggles or that the vehicle be equipped with a transparent shield is not before us. Such a provision is meant to insure that an operator's vision will not be impaired and that the public safety will not be jeopardized. When we consider both of thse sections together, the legislative intent becomes clear. The manifest function of the headgear requirement in issue is to safeguard the person wearing it-whether it is the operator or a passenger-- from head injuries. Such a laudable purpose, however, cannot justify the regulation of what is essentially a matter of personal safety. We express no opinion on the requirements of subsection (b) and have referred thereto merely for purposes of accurately construing the legislative intent of subsection(a) under which the appellant was charged. We hold that portion of the statute under which appellant was convicted to be beyond the police power to the legislature, in violation of section 2 of article II of the Constitution of the State of Illinios and of the XIV amendment of the Constitution of the United States, and therefore unconstitutional. Accordingly that conviction is reversed."

The Attorney General of New Mexico, Boston E. Witt, stated "In New Mexico, a municipality may adopt an ordinance to provide for the safety preserving the health, promoting the prosperity. inproving the morals, order, comfort and convenience of the municipality and its inhabitants, provided the ordnance is not inconsistent with the laws of New Mexico. Does this statute authorize the adoption of the proposed ordnance? We do not think so. The constitution of New Mexico, Article II, Section 4, guarantees to men the right to seek and obtain safety and happiness. This section means that each person may seek his safety and happiness in any way

he sees fit so long as he does not unreasonably interfere with the safety and happiness of another. It cannot be questioned that requiring a motorcyle rider to wear a helmet will render hin less likely to be injured. However, if a motorcycle reider chooses to prusie his personal happiness by riding without a helmet it cannot be said that his choice will injure his fellow man. Therefore, the adoption of the proposed ordinance as it stand is an unconstitutional restriction upon a persons civil liberty, for the ordinace seeks to restrict his liberty when such restriction will not result in a benefit to the public at large or tend to preserve the safety of the community. Ut must be pointed out that since the evil sought to be remedied is the protection of the youthful rider the municipality minght Constitutionally require all motorcycle riders under a certain age to wear safety helmets, so long as the grouping does not include adults. This would be a valid exercise of the power of parents patrie, which is the inherent right of the state to safeguard its future by protecting its youth. However, as the ordinace now stands it would be applicable to adults as well as children and woild therefore be unconstitutional if adopted."

ILLINOIS DUMPS HELMET LAW

The Illinois House Transportation Committee has defeated a proposed helmet law for motorcycle riders and passengers.

According to Vernon Hanks, legislative affairs director for United Motor Illinois (umi), an independent motorcyclists' rights group, "The Transportation Committee members were clearly unhappy with introduction of mandatory helmet-use legislation, since a 1969 State Supreme court decision ruled a previous Illinois helmet law unconstitutional.

A UMI release said research provided Hanks "documented the 1969 court decision that a mandatory helmet was 'beyond the police powers of the state,' according to both the Federal and State Constitutions."

Hanks is quoted as saying, "Illinois is doing a lot of things right when it comes to motorcycle safety, and the accident facts reflect that."

RISK MANAGEMENT VS FREEDOM

Has risk management in our daily and personal lives become the job of our government? Has anyone told those living in California over a known earthquake fault that they have to move in the name of risk management and social burden? Can we expect to see the Eastern seaboard, Florida and the Gulf states evacuated in the name of risk-management and Social Burden since they have hurricanes? No, these people live there because of their freedom of choice.

The fact is there is risk involved in anything we do. Had mankind not taken risks we would still be huddled on the back wall of some cave.

To quote James J. Baxter,

"What has been lost among the safety zealots is the simple fact that human beings formed societies for the specific purpose of sharing the burdens of certain risks, including old age. The security of a society was not designed to limit personal freedon and individual discretion. The whole reason for joining together in a society is to enhance the freedom to make decisions concerning your welfare and for protection against the tyranny of man and nature.

When the individual makes decisions, the risk inherent in that decision is largely borne by that individual, but there are always secondary inpacts. And, because everyone in a society makes decisions every day that entails some risk, it is inherent in a free society that those secondary risks ar shared.

The safety establishment led by the insurance industry now says that we, as society, should not have to share these riskes. In fact, they've gone one step farther and suggested that some risks be eliminated. What they hope to do is criminalize the use of individual discretion in matters that potentially impact an individuals welfare. But what they forget is that this literally covers just about every aspect of life.

All of us had better start thinking long and hard about whether we want to live in a society that shares risks or a society that attempts to eliminate risks through the elimination of personal freedoms and individual discretion."

Is there any logic in putting a 16 year old to work in a machine shop operating complex equipment with no training as long as he or she would wear a helmet? No. Then where is the wisdom in allowing a 16 year old to operate today's highly complex motorcycles on our congested trafficways with no prior training so long as they wear a helmet? Supporting rider safety education which promotes better, safer riders that leads to decreased accidents along with educating the rest of the motoring public to be motorcycle aware, would seen a much wiser course of action.

America is consuming gasoline at the rate of 360 million gallons a day. At 16 cents per gallon Federal Gasoline tax this equals \$57,600,000.00 a day that American citizens pay into the Federal Highway Fund Government. Now they want to withhold it, at the cost of unsafe roads unless the States bow to their mandates. A similar amount is also pain on State Gasoline Taxes. At the current rate of consumption we will be out of gas by the 2033.

Motorcylcles are the only mode of transportation showing a 10% reduction in accidents and fatalities, while having a 25% increase in usage over the past ten years; all this by the way, with no significant changes in helmet laws. The facts are 1. that motorcycles are two to three times more fuel efficient than automobiles; 2. the weight of a motorcycle with two people on it weighs 1/2 or less than an automobile with no passengers inside, thereby being able to transport more, in less space, while reducing the wear on the infrastructures.

3. being able to reduce freeway traffic jams while allowing more vehicles to park in the same area. All these things would tend to make me beleive that motorcycling as mode of transportation could make a very valuable and viable alternative if those with forsight will simply say enough is enough after 25 years of the same ineffective rhetoric and move into the future, supporting the methods which have shown to be best. Fairnes in motorcycle legislation,, proper rider safety education training, such as that provided by Motorcycle Safety Foundation training, more public awareness training and campaigns for the non-motorcycling drivers to be more aware of motocycles and to share the road should be in the best public interest in conserving fuel, the infrastructure and the efficient moving of the motoring public.

WITH LIBERTY & JUSTICE FOR ALL, GREG HARDY



Dear Transportation Committee Member,

In regards to House bill #2129.

I'm sure you have plenty of satistics so I will not go into that. I will ask that you try understanding the motorcyclist point of view.

One way is actually putting on a helmet for about an hour, just wear it around your house, or take a drive in the country. (Please, not in the city, someone could be nurt.) After doing this you may have a much greater prospective on this issue. There are many servicemen and women who ride, several I know personally. These people do not have the opportunity to voice their opinion. Wouldn't it be best to leave the law as it stands. Not only for the servicemen, but also think of the exspense.

We have a war in the Gulf, a war on crime, a war on drugs.

Do we need a war about helmets. I know if this is passed it will
be opposed again and again.

Some people prefer to wear helmets, but many do not. That is a choice each individual must make.

Please, don't let my freedom of choice be taken away.

Thank-you,

Charlene M. aubert

Charlene M. Aubert

9540 NW 13th Topeka, K5 66618

Registered 2-15-91 House Transportation 2-26-91 ATTACHMENT 4-1 I'm Joan Lyons, I have been a rider for six years. I'm also a registered voter.

In May 1990, I became an instructor for (MSF) Motorcycle Safety Foundation. The reason was to help insure that new riders to become aware of their responsibilities to themselves and the public.

Stats (MSF):

- a. Between 40 and 60% of riders voluntarily wear a helmet, only 15% of car drivers use their seat belt and the seat belt is already in the car.
- b. Hurt Study: Based on 3600 Motorcycle Accidents:
 - a. 3/4 accidents usually with passenger car
 - b. Motorcycle error: 2/3 of cause, error; sliding out, overbraking or running wide on curve.
 - c. 92% were self taught or learned from family and friends. (Education would help decrease accident involvement)
 - d. Expense: Less than 10% of motorcycle riders in these accidents had insurance. (Some states require proof of insurance and when the insurance lasp their tags had to be turned in).
 - f. Most deadly injuries of accidents were to head and chest. This report points out 55 pro and cons on the helmet.

Since Kansas helmet law is for under 18 years of age since 1979, as adults we should have the right to choose. This is one of the few freedoms we have left.

Changing the House Bill 2129 to impose the helmet doesn't mean that we are safe of that we will survive an accident. Educating the rider and the motorist is where I feel the law would help. Add education for both rider and public have us all become aware that motorcycles and cars are sharing the road.

Joan Lyne HouseTransportation 2-26-91 ATTACHMENT 5-1 My name is John Cook, I am from Oakley, in Thomas County in the Northwest corner of Kansas. I am representing the TRI-STATE COALITION OF CONCERNED MOTORCYCLISTS, A Motorcyclists Rights Organization. The facts that I am going to read are in opposition of any amendment to House Bill 2129. All of the information has been researched and distributed by the Law Offices of J. Russell Brown, Jr. at 5455 Wilshire Blvd., #1600, Los Angeles, CA. 90036.

HELMET FACTS

- * The four safest states to ride a motorcycle in are: Iowa, Wisconsin, South Dakota and Kansas. None of these states mandate helmet use. Motorcycle Safety Foundation & the American Motorcyclists Association.
- * States with helmet laws had 9.59 deaths per 10,000 registrations in 1980, while states without mandatory regulation had 9.20 deaths per 10,000 registrations. Road Rider Magazine
- * No concrete evidence could be found to support the concept that any increase in motorcyclist fatalities had resulted from repeal of helmet regulations. The State of Kansas, Health & Environment Department.
- * There is no significant difference in the fatality rates of states requiring or not requiring the wearing of a helmet. Fatal Accident Reporting System, National Highway Traffic Safety Administration.
- * 29.4 % of the motorcyclists that died wearing a helmet died of a head injury. 28.9 % of the motorcyclists that died without a helmet, died of a head injury. Wisconsin Dept. of Transportation, 1978 Division of Motor Vehicles, study.
- * A helmet cannot prevent an accident.
- * "It is a rare instance when a motorcycle helmet makes a difference in as far as the motorcycle accident is concerned. Most accidents are chest and abdominal or extremity related." Dr. John Levin, Trauma Specialist, Beverly Hills.
- * A study by the UTAH HIGHWAY SAFETY DEPARTMENT showed helmet usage does not significantly affect the severity of head injuries.
 - * According to Bell Helmets Dealers Guide (1986).... "an incorrectly fitted helmet can do more damage than no helmet at all."... and that people will usually buy a helmet that fits too loose as it is more comfortable.
 - * Improper helmet removal from injured persons may cause paralysis. American College of Surgeons, July 1980

HouseTransportation 2-26-91 ATTACH MENT 6-1

- * Use of helmets is accompanied by a 16.6% greater incidence of accidents and 3.% more fatalaties. (Incidence of accidents and fatalities in motorcycling for the 9 years ending December 31, 1985)
- * Serious and or fatal neck injuries increased 75% in New York State the first year of mandatory helmet regulation and fatalities did increase in New Jersey the first year of helmet law. New York and New Jersey Highway Department.
- * In NEW JERSEY, deaths soared 340% after a helmet law passed.
- * RHODE ISLAND, had a 166.7% increase in bike related fatalities after putting its 1971 helmet law into effect.
- * Education, not legislation, is the key to safer motorcycling.
- * The Hurt Study from the University of California shows helmets are most useful in a very small range of slow speed accidents. At highway speeds, helmets are good for keeping off bugs, period.
- * 45.5% of motorcyclists involved in an accident had no motorcycle license. 92% had no formal training and more than half had less than 6 months experience. 62% of the accidents and 50% of the fatalities involved riders between the ages of 17-26, with students making up the largest component by profession at 21.2%. HURT REPORT, TRAFFIC SAFETY CENTER OF USC.
- * NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION admmts that motorcycle accidents make up only 1/10th of 1% of all medical expenses. Considering the high percentage helmet usage and the fact those figures do not differentiate between helmet and non helmet wearing "victims", the true count is probably closer to .05%.
- * In 1987, when California was considering a mandatory helmet law, 4,990 letters were received in opposition to the bill, with only 5 letters supporting it. CALIFORNIA SENATE TRANSPORTATION COMMITTEE ANALYSIS.
- * Motorcyclists voluntarily wear helmets over 50% of the time, while automobile drivers use seatbelts only 20-47% of the time. Even with seatbelt laws in effect, the N.H.T.S.A. annual statistics up to and including 1986, show that approximately 50% of all auto fatalities are due to head injury. Yet no one would suggest that auto drivers wear helmets.
- * There is no evidence that any helmet thus far, regardless of cost or design, is capable of rejecting impact stress above 13 miles per hour. Federal Department of Transportation

- * In one DEPARTMENT OF TRANSPORTATION test, 90% of all helmets tested were defective.
- * A study by the UNIVERSITY OF UTAH SPEECH AND HEARING CLINIC found helmets restrict hearing and distort sound direction, thus creating confusion.
- * Impairment occurs when turning one's head to check surrounding traffic conditions. The helmet, even while properly fitted and worn, may rotate just enough to create a peripheral obstruction.
- * Temperatures can reach 130 degrees inside of a helmet.
- * With the helmet weight factor considered, after a matter of time, the helmet can cause discomfort or fatigue.
- * When applying the law of inertia, the weight of an object becomes awesome. A 4 pound helmet at 50 mph becomes 200 pounds upon impact.
- * DR. D.M. KULAND OF RHODE ISLAND HOSPITAL reports that a concussion with no fracture can be caused by a helmet and lead to massive internal head swelling.
- * Not everyone has the ability to ride a motorcycle, and certainly not without proper training. All the safety equipment in the world cannot save the inept, unskilled rider.
- * As well as I see it, my constitutional right to FREEDOM OF CHOICE is now in jeopardy once again. I also find that it is very hypocritical that our elected officals would send our Armed Forces do defend the Freedom of a foreign land, and while they are gaining the Freedoms for these foreign nations, that legislation would be hard at work taking Freedoms away from our own people.

Respectfully,

John R. Cook T.S.C.C.M.

P.O. Box 15

Colby, Kansas 67701

ohn R. Cook

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HURT REPORT. TRAFFIC SAFETY CENTER OF USC

COMMITTEE ANALYSIS

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RAY PETTY
INDEPENDENCE, INC
LAWRENCE

Ray Petty
Executive Director

1910 HASKELL • LAWRENCE, KANSAS 66046 913-841 0333

RE: HB 2366 - ACCESSIBLE PARKING / HOUSE DATE: TUBSDAY, FEBRUARY 26, 1991

MR. CHAIRMAN AND MEMBERS OF THE COMMITTEE:

I APPRECIATE YOUR CONSENT IN INTREDUCING THIS BULL WHICH SIMPLY CLEANS UP LANGUAGE WHICH IS BUTHER INAPPROPRIATE OR OUT-OF-DATE IN KANSAS' SO-CALLED "HANDICAPPED PARKING" LAW.

THE PARKING IS BETTER FIRMED "ACCESSIBLE PARKING".

THE DEFINITION OF USERS OF THIS PRIVITED PERSONS WITH A DISABILITY. THOSE ARE THE PUD CHANGES

I REQUESTED BARGER.

THIS KIND OF CLEAN-UP IS MOST APROPRIATELY

DONE IN CONJUNCTION WITH SUBSTANTILE CHANGES,

THAT IS WHY I REQUESTED THIS MODIFICATION

WITH THE CHIROPRACTIC COVERAGE BILL.

ALSO COULD THIS BE A CONSENT ACONDA MENT.

I WOULD LIKE TO BE ASSOCIATED WITH ONE

OF THOSE SOME DAY.

AHTACHMENT 7-1

THANKS. I WILL STAND (ORSIT) FOR ANY QUESTIONS.

Kansas Department of Social and Rehabilitation Services Testimony in Support of House Bill No. 2366

Mr. Chairperson and members of the Committee:

SRS supports House Bill 2366 which updates terminology used in reference to people with disabilities and accessible parking privileges.

The recommended language is consistent with the "Guidelines for Reporting and Writing about People with Disabilities" developed by the Research and Training Center on Independent Living at the University of Kansas. These guidelines reflect input from more than 100 national disability organizations and emphasize putting people, not disability, first. Language like "person with a disability" appropriately places the focus on the individual, not the particular functional limitation. The parking space is more accurately portrayed as "accessible" rather than "handicapped."

The words we use in our speech and writing have a subtle impact on the way in which people with disabilities are viewed, in their home communities and on the job. Therefore, I commend the Committee on Transportation for its insight and initiative in recommending these changes.

Glen Yancey Acting Commissioner Rehabilitation Services Social and Rehabilitation Services 296-3911 February 26, 1991

> House Transportation 2-26-91 ATTACHMENT 8-1



KANSAS MEDICAL SOCIETY

1300 Topeka Avenue • Topeka, Kansas 66612 • (913) 235-2383 Kansas WATS 800-332-0156 FAX 913-235-5114

February 26, 1991

TO:

House Transportation Committee

FROM:

Kansas Medical Society Mys Xulen

SUBJECT:

House Bill 2366; Accessible/Parking for Persons With a

Disability

Thank you for this opportunity to appear and express the support of the Kansas Medical Society for the provisions of HB 2366. Very simply stated, this bill would replace outdated terminology with more proper language. Passage of this bill would make it clear to everyone concerned that persons with a disability are not necessarily handicapped.

Our second reason for appearing on this bill is to point out to you that it includes the same section of the statutes that was recently amended by the House in HB 2060. That measure dealt with the definition section of the law and changed legislative policy to allow chiropractors, as well as medical doctors, to sign a statement verifying that a person is disabled and should be issued a special license plate or permanent placard for their motor vehicle. We apologize because we failed to observe the public notice of a hearing on HB 2060. As a result, it has now been passed in a flawed form. The definition of physician contained in HB 2060 is entirely inconsistent with the Healing Arts Act and numerous other statutory references to physicians or health care providers.

There is a very simple way of accomplishing the policy goal of the House by amending KSA 1990 Supp. 8-1,125 to state that a person licensed to practice the healing arts may sign the statement required for a special license plate or placard. The healing arts includes chiropractors as well as medical and osteopathic doctors. We have attached to this statement an amendment which would accomplish the same expressed policy as HB 2060 in a more appropriate fashion. We will, of course, request that HB 2060 be amended by the Senate in this same way. If, however, you decide to pass HB 2366 with the amendment we have suggested, then HB 2060 would become unnecessary. By contrast, if you pass HB 2366 in its current form, it would conflict with HB 2060.

Thank you for considering our comments. We respectfully request that you amend HB 2366 in the manner we have outlined and recommend it for passage.

/cb

Attachment

House Transportation 2-26-91

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responsible for the transportation of such veteran. Motor vehicles displaying the distinctive license plates provided for in this act shall be permitted to park in any parking space on public or private property which is clearly marked as being reserved for the use of handicapped persons with a disability or persons responsible for the transportation of a handieapped person with a disability, except a parking space on private property which is clearly marked as being reserved for the use of a specified handicapped person with a disability, or park without charge in any metered zone and shall be exempt from any time limitation imposed on parking in any zone designated for parking, during the hours in which parking is permitted in any city.

Any person who willfully and falsely represents that such person has the qualifications to obtain the distinctive license plates provided for by this section, or who falsely utilizes the parking privilege accorded by this section, shall be guilty of an unclassified misdemeanor punishable by a fine of not more than \$250.

Sec. 2. K.S.A. 1990 Supp. 8-1,124 is hereby amended to read as follows: 8-1,124. As used in this act:

20 ~ (a) "Handicapped person" "Person with a disability" means any individual with a severe visual or physical impairment or condition, which such impairment or condition limits such person's walking ability and results in an inability to travel, unassisted more than 200 feet, without the use of a wheelchair, crutch, walker, prosthetic, orthotic or other assistive device; and

(b) "physician" means a person licensed to practice medicine and -surgery in this state.

Sec. 3. K.S.A. 1990 Supp. 8-1,125 is hereby amended to read as follows: 8-1,125. (a) Any Kansas resident who submits satisfactory proof to the director of vehicles, on a form provided by the director, that such person is a handicapped person with a disability or is responsible for the transportation of a handicapped person with a disability shall be issued a special license plate or a permanent placard for any motor vehicle owned by such person or shall be issued a temporary placard. Satisfactory proof of disability, condition or impairment shall include a statement from a physician or a Christian Science practitioner listed in The Christian Science Journal certifying that such person is a handicapped person with a disability. The placard shall be suspended immediately below the rear view mirror of any motor vehicle used for the transportation of a handieapped person with a disability so as to be maximally visible from outside the vehicle. In addition to the special license plate or permanent placard, the director of vehicles shall issue to the handidolote

d person licensed to practice the healing arts in this state



Ransas Chiropractic

ASSOCIATION

February 26, 1991

TO: House Transportation Committee

FROM: Joe Furjanic, Executive Director

RE: Support of HB 2366

KCA supports HB 2366. The new definitions in HB 2366 make clear that disabled drivers in the state of Kansas should have access to specially designated parking places.

As you know, the language on page 2 at line 26 and 27 is the language in the present statute regarding "physician" and that this portion of the statue has already been dealt with in HB 2060 which passed the House on February 18 and is now in the Senate Transportation and Utilities Committee.

House Transportation
2-56-91
ATTACHMENT 10-1



Commission on Disability Concerns
1430 S.W. Topeka Boulevard, Topeka, Kansas 66612-1877
913-296-1722 (Voice) -- 913-296-5044 (TDD)
913-296-4065 (Fax)

Joan Finney, Governor

Michael L. Johnston, Secretary

February 26, 1991

TESTIMONY ON HOUSE BILL 2366 BY KEVIN SIEK KANSAS COMMISSION ON DISABILITY CONCERNS

The Kansas Commission on Disability Concerns (KCDC) appreciates the opportunity to submit testimony in favor HB 2366. The opinions expressed in this testimony are those of KCDC and are not necessarily those of the administration.

KCDC believes that the changes in the language of the Kansas "handicapped" parking law are appropriate. There is certainly nothing handicapping about a parking space designated for people with disabilities or vehicles which transport them, in fact, they give people with disabilities greater access to the world around them. "Accessible" parking is a much more appropriate and descriptive term.

The term "person with a disability" is also more appropriate and presents a more positive image of people with disabilities. "Handicapped" conveys a negative connotation and focuses on the persons limitations. Like the words invalid or cripple it is becoming an anachronism. It is rarely used by people with disabilities to refer to themselves. The term "person with a disability" puts the person first and the disability last. By putting the person first we are better able to see people with disabilities as people who, like everyone else, have limitations, but who also have abilities which should not be overlooked.

KCDC applauds the modernization of this language and encourages the legislature to make similar changes in the language in all Kansas laws and regulations dealing with people with disabilities. I have attached a copy of "Unhandicapping Our Language" by Diane Piastro. I hope that it will be helpful in acquainting you with the preferred terminology associated with people with disabilities.

HOUSE TRANSPORTATION 2-26-91 ATTACHMENT 11-1

Unhandicapping Our Language

Paul K. Longmore, Ph.D., Author and Historian Dianne B. Piastro, Syndicated Columnist

Language reflects and reinforces our perceptions and misperceptions of others. All too frequently the terms used for people with disabilities perpetuate stereotypes and false ideas. This guide is offered as one means to "unhandicap" our language and thinking. It is selective, not exhaustive. It is intended as a suggestion, not censorship.

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N. i. atiomobilo		Preferable
)bjectionable 		
he) disabled he) mentally retarded	Robs us of individuality by lumping people into one undifferentiated category Humanizing nouns emphasize the person	people with disabilities persons with mental retardation deaf citizens
the) deaf the) blind, etc.		blind people
The debate over the use o	of handicap versus disabled has not been settled. We c	lo not select a prejerence
abnormal	Sees people with disabilites as less human than others	none is needed
(birth) defected defective	Describes an object, dehumanizes a person	congenital disability
Mrs. Kelly is an arthritic patient	Sees someone as an object of medical care	Mrs. Kelly has arthritis
Bill Cullen was: afflicted with, stricken with, or suffers from polio	Connotes helplessness, dependency, defeat Denies other aspects of the person	Bill Cullen had polio
victim FDR was a polio victim	Connotes pitiful helplessness	state the facts FDR had polio
INvalid	(From the same root as inVALid) Inaccurate, most people with disabilities are not sickly	none is needed
deaf and dumb deaf-mute dummy	Implies mental incapacitation occurs with hearing loss and/or speech impairment	deaf hearing impaired speech impaired
sightless, four eyes, blind as a bat	Inaccurate, demeaning	blind partially sighted vision impaired
cripple crippled crip	No epithet is more offensive to people with physical disabilities (From Old English ''to creep'') A second meaning of this adjective is ''inferior''	FDR had a physical disability (or) FDR had polio
confined to a wheelchair wheelchair-bound wheel-chaired	Creates a false impression: wheelchairs liberate not confine or bind; they are mobility tools from which people transfer to sleep, sit in chairs, drive cars, etc.	wheelchair user uses a wheelchair wheelchair using

) Objectionabl e		Preferable
Handel was epileptic Renoir was arthritic Geri Jewell is cerebral palsied	These usages see people as their disabilities Inaccurate reference; a person is not a condition	Handel had epilepsy Renoir had arthritis Geri Jewell has cerebral palsy
midget	Mythical, denies reality	short-statured person dwarf little people
The debate over the use (of short-statured, dwarf and little people has not been sett	led within this community.
deformed misshapen	Connotes repulsive oddity	has a physical disability
hunchbacked	Demeaning	has a spinal curvature
lame paralytic gimp, gimpy withered	Demeaning	walks with a cane uses crutches Senator Dole has a disabled hand
monster vegetable creature freak	Robs people with severe disabilities of their humanity	the child has multiple or severe disabilities
mentally ill crazy, insane psycho, nut, maniac	Outdated and stigmatizing	mental disability emotional disability
brain damaged	Felt by many to be demeaning	brain injured head injury
retard, slow, simple-minded, idiot, Mongoloid	Demeaning	people with mental retardation
spastic, spazz	Demeaning	has seizures has cerebral palsy
has fits		has epilepsy
''special''	Distancing and inappropriate, patronizing Describes that which is different about any person	none is needed
physically challenged handi-capable inconvenienced differently-abled	Euphemisms avoid reality and rob people of dignity	a person has a physical, sensory or mental disability
Cutesy pie label	s are uninformative and trivialize an important par	t of a person's identity
inspirational, courageou	ns People with disabilities are not collectively inspirational or courageous	acknowledge the person's abilities and individuality
isn't it wonderful how h has overcome his disability?	Inaccurate: People live with a disability, they have to overcome attitudinal, social, architectural, educational, transportation and employment barriers	accept people for who they are, including that they have a disability
Tolophone (213) 421 36	44 Davided by Criptography Incorporated	11 >