

Approved Feb 18, 1992  
Date

MINUTES OF THE HOUSE COMMITTEE ON ECONOMIC DEVELOPMENT

The meeting was called to order by Representative Diane Gjerstad at  
Chairperson

3:35 ~~am~~/p.m. on Wednesday, February 5, 1992 in room 423-S of the Capitol.

All members were present except:

Representatives Bishop, Dean, Edlund, Mead, Wagnon and Wisdom. Excused.

Committee staff present:

Lynne Holt, Legislative Research  
Jim Wilson, Legislative Revisor  
Betty Manning, Secretary

Conferees appearing before the committee:

Dr. William Brundage, President, KTEC  
Dr. Charles Warren, President, Kansas, Inc.  
Lynne Holt, Legislative Research  
Duane Johnson, State Librarian  
Connie Hubbell, Legislative Coordinator, State Bd of Education  
Bob Becker, KS Alliance for Literacy  
Mary Plank, KS State Library, Baldwin City  
Gerald Henderson, United School Administrators of KS  
Barbara Wunch, Friends of KS Libraries  
Kathleen Roper, Bd Member of Pittsburg Rebound Literacy Council  
Jim Yonally, KS Library Association

The meeting was called to order by Vice-Chairperson Carol Sader at 3:35 p.m.

Vice-Chair Sader called on Dr. William Brundage, President of KTEC to open hearings on **HB 2683** to conform KTEC's language to be in line with Kansas Department of Commerce's and Kansas, Inc.'s to specify cooperation between the agencies. Dr. Brundage stated on October 1, 1991, the attorney general's opinion stated, "In conclusion, KTEC does not have statutory authority with sufficient guidelines and standards to enable it to form a subsidiary corporation." Dr. Brundage said it is critically important to KTEC to have the ability to establish subsidiary corporations and requested the committee approve this legislation. Attachment 1.

Dr. Brundage also distributed information from the Council on Competitiveness, Legislative and Policy Update dated January 27, 1992 regarding President Bush's plans to announce a new "National Technology Initiative" - an administration proposal to boost U.S. high technology and economic competitiveness. Attachment 2.

Next conferee was Charles Warren, President, Kansas, Inc. who supported the language of the legislation proposed and urged support for **HB 2683**. Attachment 3.

Dr. Brundage and Mr. Warren responded to questions from the committee members.

Vice Chair Saider called on Lynne Holt, Legislative Research, to give a brief overview of **HB 2683**.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON ECONOMIC DEVELOPMENT

room 423-S, Statehouse, at 3:35 ~~xxx~~ p.m. on Wednesday, February 5, 1992.

Laura Nichol, Secretary, Kansas Department of Commerce was recognized and commended Dr. Warren of his coordinating efforts and felt the words "shall cooperate" mentioned in this proposed bill suggests a negative connotation and may not be necessary.

The hearings were closed on **HB 2683**.

Vice-Chairperson Sader opened hearings on **HB 2680**, a volunteer adult literacy organization grant program. Lynne Holt gave an overview of **HB 2680**, an effort to deal with adult basic education. The legislation is to introduce a pilot project within the state library to receive applications and provide grants to volunteer adult literacy organizations throughout the state. The pilot project would sunset July 1, 1996.

First proponent, Duane Johnson, State Librarian, stated there are volunteer supported literacy programs in 60 locations in Kansas and have proven cost and education effective. Mr. Johnson said the state library could administer the proposed grant program without additional staff or administrative expense. He thanked the Economic Development Committee for recognizing the problem of literacy and its leadership in developing the volunteer adult literacy organizational grant program proposal. Attachment 4. Mr. Johnson introduced Vickie Stewart, Literacy Program Director for the State Library. Mr. Johnson responded to questions from committee members.

The Vice-Chair turned the meeting over to Chairperson Gjerstad.

The next proponent, Connie Hubbell, Legislative Coordinator of the State Board of Education, stated the legislation would assist in resolving the adult literacy problem. The State Board of Education supports the proposed legislation. Attachment 5.

Third proponent, Bob Becker, Kansas Alliance for Literacy, spoke briefly in support of the legislation. Attachment 6.

Fourth proponent, Mary Plank, Kansas State Library, Baldwin City, stated the State Library Advisory Commission agrees with objectives and details of the proposed bill. Attachment 7.

Gerald Henderson, next proponent, supports the intent of the bill but had one question - If other grant monies available, should we not have them in the same place to coordinate activities? Attachment 8.

Barbara Wunch, next proponent, spoke on behalf of the Friends of Kansas Libraries in support of the bill and felt it would be beneficial to a segment of the Kansas population often overlooked. Attachment 9.

Next conferee, Kathleen Roper, Board Member of Pittsburg Rebound Literacy Council, supports the legislation and stated that volunteers are the backbone of rural literacy. Attachment 10.

Final proponent, Jim Yonally, Kansas Library Association, considers this legislation one of the library associations legislative priorities and urged favorable consideration of the bill. Attachment 11.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON ECONOMIC DEVELOPMENT,  
room 423-S Statehouse, at 3:35 a.m./p.m. on Wednesday, February 5, 1992.

The Chair recognized Jan Vredenburg, Cessna Aircraft, who established an adult literacy program at Cessna, and also trains the volunteers in the model program. She stated the program has helped employees become more confident, thereby leading to better positions; self esteem being a major factor. The age group is high school dropouts to retirement. The tutors are employees of Cessna and are given no incentive, only the satisfaction of helping others.

The Chair thanked Jan for sharing with the committee progress of the Cessna program.

Chairperson Gjerstad called on Representative Bradford to briefly comment on her proposed amendment to **HB 2680**. Attachment 12.

Representative Brown stated as a matter of record, she had a problem with the language in Representative Bradford's amendment dealing with names in statute, but had no problem with the intent of the bill.

The hearing was closed on **HB 2680**.

Representative Sader made a motion the minutes of January 28, 29 and 30, 1992 be approved. Seconded by Representative Weimer. Motion carried.

The meeting was adjourned at 4:40 p.m.

D Feb. 5, 1992

GUEST REGISTER

HOUSE

Committee on Economic Development

NAME

ORGANIZATION

ADDRESS

Bob Becker

Kansas Alliance for Literacy

1418 S. Main Ottawa

Christa Linn Carter

KDHR

401 Topeka, Topeka

Kathleen Rapp

Rebound Literacy Council

Box 276 Girard KS

Charles Wain

Kansas Inc.

Topeka, KS

BILBRUNDADE

KTEC

Topeka, ks

Helmuth Dardos

SRS

Topeka, KS

Jan Choderberg

Cessna Aircraft

Wichita, KS.

ERIC Sexton

~~Wich~~ WSCI

Wichita

Jamie Rutherford

KTEC

Topeka

Mary Plank

Ks. Library Advisory Comm.

Boedwin City

Burton Wunsch

Assoc. of Kansas Libraries

Lawrence

DUTYNE JOHNSON

STATE LIBRARY

TOPEKA

Connie Huesel

ST. BL of ED.

Topeka

Janet Stotts

Ks. State Bd of Ed

Topeka

Brad Means

Commerce

Topeka

Jim Youally

Kan. Library Assoc.

Overland Park

**Testimony to the  
House Economic Development Committee**

**concerning**

**House Bill No. 2683**

February 6, 1992

William G. Brundage, Ph.D.

President

Kansas Technology Enterprise Corporation

*Eco-Devo  
Attach #1  
02-05-92*

KTEC  
Testimony to the House Economic Development Committee  
House Bill No. 2683

On August 26, 1991, the Kansas Technology Enterprise Corporation (KTEC) formally requested an opinion from the State's Attorney General concerning its authority to establish a wholly-owned subsidiary corporation. At approximately the same time, the Governor also requested an opinion concerning KTEC's authority to establish such a corporation. These requests were the result of concerns expressed by the Secretary of the Kansas Department of Commerce.

The Attorney General's opinion (Number 91-120) was released on October 1, 1991, (Attachment A). His opinion stated: "In conclusion, KTEC does not have statutory authority with sufficient guidelines and standards to enable it to form a subsidiary corporation."

Legal opinion given KTEC in 1988 was that KTEC did indeed have such authority. KTEC then proceeded to operate under this assumption. The ability to establish subsidiary corporations is critically important to an agency such as KTEC. Economic development today requires partnerships between the Public and Private sectors. It is necessary for KTEC to be able to, in many cases, operate like a business. This can and is done under the appropriate accountability requirements.

An excellent example is KTEC's award from the National Institute of Standards and Technology (NIST) to establish the Mid-America Manufacturing Technology Center (MAMTC). One of several reasons that NIST favored an award to KTEC was its ability to establish a subsidiary corporation. NIST has learned from experience with the first manufacturing technology centers that they need to be operated like a business in order to succeed. MAMTC could very well become the model for all NIST Manufacturing Technology Centers. This is but one example of how important HB 2683 is to KTEC.

KTEC formally requests that the Legislature approve HB 2683.

Attachment  
A  
Attorney General's Opinion  
(Number 91-120)

Attachment A



*This copy contains the  
changed paragraph on  
pg. 2 (para. 4) as  
amended by the A.G.*

STATE OF KANSAS

OFFICE OF THE ATTORNEY GENERAL

2ND FLOOR, KANSAS JUDICIAL CENTER, TOPEKA 66612-1597

ROBERT T. STEPHAN  
ATTORNEY GENERAL

MAIN PHONE: (913) 296-2215  
CONSUMER PROTECTION: 296-3751  
TELECOPIER: 296-6296

October 1, 1991

ATTORNEY GENERAL OPINION NO. 91-120

The Honorable Joan Finney  
Governor  
State Capitol, 2nd Floor  
Topeka, Kansas 66603

William G. Brundage, Ph.D.  
President  
Kansas Technology Enterprise Corporation  
112 W. 6th, Suite 400  
Topeka, Kansas 66603

RE: State Boards, Commissions and Authorities -- Kansas  
Technology Enterprise Corporation -- Powers

Constitution of the State of Kansas -- Legislative  
-- Appointment of Officers

Synopsis: Kansas technology enterprise corporation (KTEC)  
does not have statutory authority with sufficient  
guidelines and standards to enable it to form a  
subsidiary corporation.

The governor has only such appointing power granted  
by the constitution or the legislature. Cited  
herein: K.S.A. 1990 Supp. 74-8104; Kan.  
Const., art. 2, § 18, art. 15, § 1.

\* \* \*

Governor Joan Finney  
 William G. Brundage, Ph.D.  
 Page 2

Dear Governor Finney and Dr. Brundage:

Each of you have requested our opinion regarding powers granted Kansas technology enterprise corporation (KTEC) and the creation of mid-american manufacturing technology center (MAMTC). Since both requests focus on similar questions, we will issue a joint opinion. Specifically, you both ask whether it is legal or appropriate for a public-private agency such as KTEC to create or own another public-private agency.

"The creation of various offices and departments of government not otherwise provided for in the Kansas Constitution is a legislative function." Leek v. Theis, 217 Kan. 784, 808 (1975). Since the legislature creates the agencies, the agencies' powers are "dependent upon authorizing statutes; therefore, any exercise of authority claimed by the agency must come from within the statutes either expressly or by clear implication." State ex rel. Secretary of SRS v. Fomby, 11 Kan.App.2d 138 (1986). The legislature can delegate even its legislative authority to an agency if the legislature has set out standards which "enable one reading them to know his rights, obligations, and limitations thereunder." State ex rel. v. Bennett, 222 Kan. 12, 21 (1977). The modern trend is to allow the "standards to be implied from the statutory purpose . . . and to require less detailed standards and guidance to the administrative agencies in order to facilitate the administration of laws in areas of complex social and economic problems." Guardian Title Co. v. Bell, 248 Kan. 146, 154 (1991).

In this situation, KTEC is authorized to do a number of functions as set forth in K.S.A. 1990 Supp. 74-8104. None of these provisions specifically authorize the creation of a subsidiary corporation. Therefore, we must look to see if KTEC's broad general powers constitute a delegation of legislative authority to KTEC and, if so, whether sufficient standards and guidelines were set out.

During the 1991 legislative session, the legislature approved \$1 million for the state's portion of the funds necessary to establish mid-american manufacturing technology center (MAMTC). This amount was line-item vetoed by Governor Finney. The legislature responded by increasing KTEC's funding from the economic development initiative fund, with the intent stated in conference committee recommendations that support for MAMTC come from KTEC's resources. Also, a fund was established to accept federal funds to support MAMTC. However, even though the legislature apparently approved of the funding of MAMTC, there is *no evidence that they adopted any*

Governor Joan Finney  
William G. Brundage, Ph.D.  
Page 3

proposal for the creation of MAMTC or delegated this authority to KTEC with sufficient standards and guidelines for KTEC to follow. Therefore, when KTEC formed MAMTC they acted legislatively without the proper authority. See Attorney General Opinion No. 91-8.

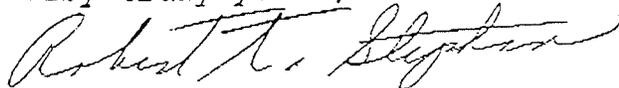
Governor Finney's next question deals with the Governor's appointment power. Article 2, section 18 of the Kansas constitution states that "the legislature may provide for the election or appointment of all officers and the filling of all vacancies not otherwise provided for in this constitution." Furthermore, article 15, section 1 of the constitution provides that "all officers whose election or appointment is not otherwise provided for, shall be chosen or appointed as may be prescribed by law."

"The act of appointment is not one that exclusively rests with the governor." Leek v. Theis, 217 Kan. 784 (1975).

"The only power the governor has to make official appointments is that conferred upon [her] by specific constitutional or statutory provisions." Leek v. Theis, Id. Thus, the governor has no inherent power to appoint directors of quasi-governmental entities such as MAMTC, but that power may be granted to the governor through legislation.

In conclusion, Kansas technology enterprise corporation (KTEC) does not have statutory authority with sufficient guidelines and standards to enable it to form a subsidiary corporation. It is also our opinion that the governor has only such appointing power expressly granted by the constitution or the legislature.

Very truly yours,



ROBERT T. STEPHAN  
ATTORNEY GENERAL OF KANSAS



Mary Jane Stattelma  
Assistant Attorney General

RTS:JLM:MJS:bas

## ■ President to Offer Tech Plan

As part of his State of the Union address Tuesday evening, President Bush plans to announce a new "National Technology Initiative" — a set of Administration proposals to boost U.S. high technology and economic competitiveness. The Administration is expected to follow up on this initiative with a series of "town meetings" across the nation to discuss the new policies and help build awareness about what is needed to rebuild the U.S. economy.

The White House recently convened a meeting of industry organizations to solicit input on industry's needs and on what the federal government can do to improve public-private collaboration. Policies that the President is likely to champion in his new initiative include:

- Greater technology transfer from the national laboratories to the commercial sector;
- Increased federal support for government/industry consortia;
- Changes in antitrust laws to better support cooperative R&D projects; and
- Creation of a "Partnering for Manufacturing Excellence" program.

Council Distinguished Fellow Erich Bloch called the proposed initiative "a major step forward" in the sort of federal efforts needed to develop and commercialize critical technologies, which the council advocated in its 1991 report, *Gaining New Ground: Technology Priorities for America's Future*. Among its recommendations, the report urged the President to increase federal R&D expenditures for support of critical generic technologies and to direct key technology agencies to work with industry to advance U.S. technological leadership.

## ■ Japan Trade Trip Judged

The Senate Finance Committee reviewed the concessions made by Japan during President Bush's recent visit at a hearing last week. Committee Chair-

man Lloyd Bentsen (D-TX) remarked that the Japanese commitment to try to sell an additional 20,000 American cars in that country is equal to just one afternoon's production by the "Big 3" U.S. auto-makers. "It's too little, 10 years too late," he said. "This country needs a comprehensive national economic strategy — not a three-day trip to Japan."

U.S. Trade Representative Carla Hills maintained that the trip was "a real success." In addition to the auto concessions, she noted that the President had obtained increased access for U.S. companies to the Japanese glass, paper and public-sector computer hardware markets. Because of the President's efforts in Japan, she said, U.S. firms and workers "can expect billions of dollars of increased exports to Japan...For each \$1 billion in additional exports, roughly 20,000 new jobs are created."

Owen Bieber, President of the United Automobile Workers International Union, said that the results of the President's trip were nothing more than rhetoric and promises. U.S. auto workers and the American people "expect their government to represent their interest in preserving good jobs, improving their living standard and establishing trading relationships that generate fair, balanced trade. These goals were not furthered by the President's trip," he stated.

## ■ U.S.-China Dispute Resolved

China has agreed to extend full copyright protection to works already copyrighted in the U.S. and other foreign countries at internationally acceptable levels, according to a recently reached trade accord with the U.S.

According to the Memorandum of Understanding (MOU) signed by the United States and China, the Chinese government pledged to raise the level of protection granted under its 1990 copyright law and extend that protection to foreign works. China promised to further protect foreign works by joining the Berne Convention, effective October 15, 1992 (which covers U.S. books, movies, music and software) and the Geneva Phonograms Convention, effective June 1, 1993 (which covers U.S. sound

## Testimony on House Bill 2683

Charles R. Warren  
President, Kansas Inc.

February 5, 1992

As I understand the language in H.B. 2683, Kansas Inc. and the Department of Commerce will be required, by statute, to cooperate. The present statutes of the Department of Commerce and Kansas Inc. include similar statements of cooperation and support. With regard to the Department of Commerce, K.S.A. 74-5005 (b) states that, "...state and local agencies and offices and state educational institutions shall advise and cooperate with the department in the planning and accomplishment of the purposes of this act;" Similarly for Kansas Inc., K.S.A. 74-8004 (c) states that, "The department of commerce and all other interested state agencies shall cooperate with Kansas Inc. in providing information and other assistance as may be requested..." This amendment would provide similar language for KTEC.

One of the purposes of Kansas Inc. is to ensure cooperation among the state and private economic development entities. I believe we have achieved good cooperation among all of the entities involved. There is always room for improvement, but we have established good working relationships and build on a strong desire to work together as a team. The Department of Commerce is the lead agency for implementation of the overall economic development effort. That needs to be recognized and reinforced.

During Kansas Inc.'s recent evaluations of the Department of Commerce and the Kansas Technology Enterprise Corporation, we identified the need for improving coordination and communication among all the state's economic development organizations. As a result, Kansas Inc. has convened an Economic Development Coordinating Committee which will include representatives from Commerce, KTEC, MAMTC, the SBDCs and CDCs, and Extension. The purpose of this group is to coordinate the economic development activities and programs in the state and to provide an opportunity for each organization to establish good working relationships with one another.

I am convinced that all of us in the state, quasi-public, and private organizations with responsibility for economic development understand the need for cooperation and mutual support.

*Eco-Devo  
Attach #3  
02-05-92*

February 5, 1992

To: House Committee on Economic Development  
From: Kansas State Library  
About: Speaking as a proponent of House Bill 2680

I am Duane Johnson, State Librarian. Thank you for the opportunity to speak in favor of House Bill 2680.

House Bill 2680 would authorize a grant program to help local volunteer organizations to provide reading skills training to adult Kansans who cannot read, or who cannot read well enough to be effective as a worker, parent and informed citizen. The proposed grant program addresses the problem of adult illiteracy identified in the 1991 study, "Adult Basic Skills and the Kansas Workforce", by the Institute for Public Policy and Business Research, University of Kansas, which was contracted for by Kansas, Inc.

In similar services throughout the U.S. and in more than 60 Kansas locations, literacy programs have proven to be cost-effective and education-effective when well trained volunteers are organized and equipped to work one-on-one with an individual who is motivated to learn to read. Volunteer-supported programs are not expense free, but they enable service to be delivered at a low and very reasonable cost. Many adults are able to learn to read in this secure and confidential circumstance even though they are unable to make progress in a traditional classroom environment. In addition, the volunteer-assisted training usually can be arranged to meet the schedule of a working adult. It has been proven time and again that volunteer literacy training is an effective way to address the problem of illiteracy.

Kansas needs more local literacy organizations through which to make this service available. A local organization of volunteers needs assistance in the purchase of literacy training materials, with the minimal costs of supplies for the organization's management and for promotion of the availability of the service. H. B. 2680 authorizes the program which would help in the support of these local needs. With this minimal support, we will receive many hours of otherwise expensive time of reading skills trainers who will work as volunteers in this action for literacy.

The volunteer literacy program provides the most basic reading skills training and frequently guides adults into a formal education program. The program is an uncertified service sponsored by any local agency which we can recruit to take responsibility for the ongoing coordination of the instructor training and instructor/learner linking and scheduling.

Eco-Devo  
Attach #4  
02-05-92

The Kansas Alliance for Literacy, a statewide organization of lay citizens and professionals, has organized to promote local adult literacy programs, to encourage public awareness of the problem of illiteracy and to promote state and local initiatives to address the problem. The State Library encourages the House Committee on Economic Development to identify in H. B. 2680 that the Alliance is authorized to provide policy oversight in the implementation and ongoing evaluation of the grant program.

The State Library works in the literacy effort with a state-funded volunteer trainer/program director because a public library frequently is a local agency which sponsors and assists the literacy program. The local library is an inviting, nonthreatening location for the one-on-one reader training to take place. Adult Basic Education programs also frequently sponsor; occasionally another community agency will agree to provide the sponsorship.

The State Library can administer the proposed grant program without additional staff and without an additional administrative expense. The Literacy Program Director will work with grant recipient groups for effective local projects. The staff person at the State Library responsible for administration of local library service grants will administer the grant documentation. Administration of state and federal grants is a customary part of the operation of the State Library, including a total of library service grants in FY 1991 in the amount of \$2,979,626.

Thank you for the Economic Development Committee's recognition of the problem of literacy. And thank you for the committee's leadership in developing the volunteer adult literacy organization grant program proposal.

# *Kansas State Board of Education*

120 S.E. 10th Avenue, Topeka, Kansas 66612-1182

February 5, 1992

TO: House Committee on Economic Development  
FROM: State Board of Education  
SUBJECT: 1992 House Bill 2680

My name is Connie Hubbell, Legislative Coordinator of the State Board of Education. I appreciate the opportunity to appear before this Committee on behalf of the State Board.

House Bill 2680 provides grants to voluntary adult literacy organizations which would be helpful in the development and implementation of new adult literacy programs. The bill also provides funding for the acquisition of materials and resources for existing programs.

Any type of grant which would assist in resolving the adult literacy problem is always beneficial to unified school districts.

The State Board of Education believes the voluntary adult literacy program would support its strategic direction to develop learning communities which involve educational institutions, public and private agencies, and community groups in more effective methods of meeting human resource development needs.

The State Board also feels voluntary adult literacy programs would assist school districts in involving parents in support of their education and improve the lifelong learning opportunities for these adults. It is very difficult for adults to assist students in the educational process if they are not literate and have the communication skills necessary to communicate with the school community and the student.

The State Board of Education supports House Bill 2680.

Dale M. Dennis  
Deputy/Assistant Commissioner  
Division of Fiscal Services and Quality Control  
(913) 296-3871

Eco-Devo  
Attach #5  
02-05-92

## Literacy Facts

An estimated yearly cost of non-productivity, crime, and loss of tax revenue related to illiteracy is \$225,000,000,000.

*-United Way*

The U.S. Department of Education reports that 15 percent of America's workforce is illiterate.

The proportion of unemployed who are non-readers is 75 percent.

*-Jonathan Kozol, Illiterate America*

34.8% of women who are heads of households do not have a high school diploma.

*-US Department of Labor, Women's Bureau, 1986*

The percent of all prisoners who cannot read is 60.

The percent of all juvenile offenders who are illiterate is 85%.

*-US Department of Education*

50% of American adults are unable to read an 8th grade level book.

One-third of Americans read and write at a level which is marginal at best.

*-Jonathan Kozol*

Youngsters whose parents are functionally illiterate are twice as likely as their peers to be functionally illiterate.

*-National Assessment of Educational Progress*

1 in 5 (20%) American adults is functionally illiterate.

*-US Department of Education*

## Kansas Alliance For Literacy

### Membership Application

Name \_\_\_\_\_

Telephone \_\_\_\_\_

Address \_\_\_\_\_

City \_\_\_\_\_ Zip \_\_\_\_\_

Position \_\_\_\_\_

Institution/Business/Agency \_\_\_\_\_

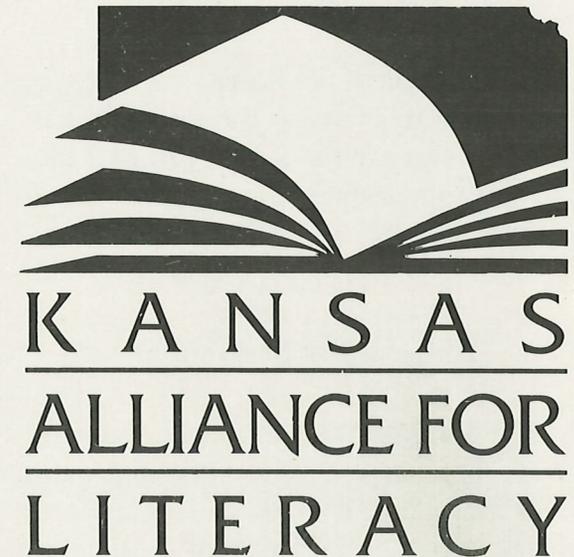
Address (if different) \_\_\_\_\_

Check type applied for:

Non-Profit Organization \$45.00 \_\_\_\_\_  
For-Profit Organization \$100.00 \_\_\_\_\_  
Student Organization \$25.00 \_\_\_\_\_  
Individual \$25.00 \_\_\_\_\_  
Literacy Student \$ 5.00 \_\_\_\_\_

Total enclosed \_\_\_\_\_

Please make check(s) payable to Kansas Alliance for Literacy and return to Bob Becker, 1418 South Main, Suite #4 Ottawa, KS 66067.



***"The Kansas Alliance for Literacy has brought, through public and private efforts, the light of hope to Kansans whose lives were once darkened by despair. Illiteracy is not just a problem of people who can't understand...it's a problem for everyone who wants to be understood."***

Governor Joan Finney  
March 28,



Eco-Devo  
Attach #6  
02-05-92

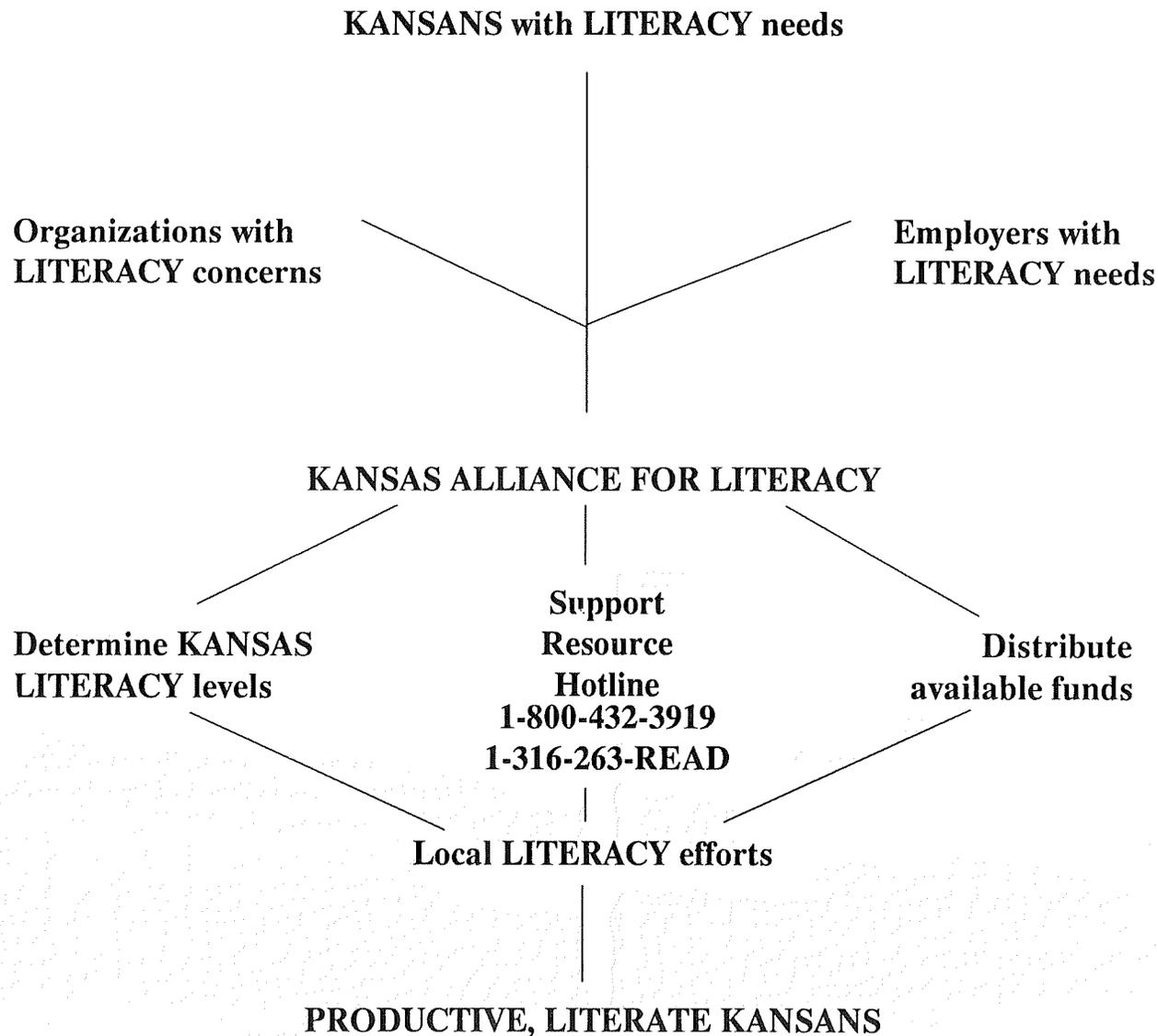
### Mission Statement

The mission of the Kansas Alliance for Literacy is to increase the awareness of Adult Literacy in the State of Kansas and to establish a state-wide consortium to address literacy.

### Philosophy Statement

The Kansas Alliance for Literacy believes there is a body of knowledge and skills that all individuals need to possess and to use in order for them to function effectively and successfully as active citizens, as productive workers, and as knowledgeable parents. The basic knowledge and basic skills needs include reading, writing, speaking, listening, and computing, as well as problem solving and interacting with people.

Therefore, the purpose of this alliance is to make available basic knowledge and basic skills to those in need. To this end, this alliance will work for the elimination of illiteracy in Kansas adults and in Kansas youth.



February 5, 1992

To: House Committee on Economic Development  
From: State Library Advisory Commission  
About: Speaking as a proponent of House Bill 2680

I am Mary Plank, from Baldwin City, a member of and speaking for the State Library Advisory Commission. Thank you for the opportunity to speak in favor of House Bill 2680.

The State Library Advisory Commission agrees with the objectives and detail of House Bill 2680 as currently worded and has voted to endorse the bill and encourage its funding.

Many local libraries have been active supporters of a local volunteer adult literacy program because the adult's ability to read is fundamental to so many of the conditions which give quality to the individual's life. To be a good parent, to be a productive worker, to participate in our democratic society, to fully enjoy life, one must be able to read.

The library commission and libraries in general are committed to the elimination of illiteracy. Many more libraries will be encouraged to participate in the effort if a start up grant can be made available through a grant fund such as this.

For the benefit of the far too many Kansans who cannot read, please create this grant program and fund it.

*Eco-Devo  
Attach. # 7  
02-05-92*

**HB 2680**

February 5, 1992

Testimony presented before the House Committee on Economic Development  
by Gerald W. Henderson, Executive Director  
United School Administrators of Kansas

Madam Chairperson and Members of the Committee:

United School Administrators of Kansas rises in support of **HB 2680**. Providing grant support for the volunteer adult literacy organizations in Kansas is a great idea.

We do however, have a question. Currently the State Board of Education is providing support for these same organizations through Adult Basic Education (ABE) funds. Wouldn't it make sense to have this grant program in the same agency so that better coordination could be provided.

We appreciate the opportunity to have our question heard. We support the idea and intent of the bill.

GWHLEG/HB2680

*Eco-Devo  
Attach #8  
02-05-92*

# FRIENDS OF KANSAS LIBRARIES

Topeka Public Library  
1515 West Tenth Street  
Topeka, Kansas 66604

February 4, 1992

The Friends of Kansas Libraries wishes to endorse HB 2680 as proposed by the Joint Committee on Economic Development.

Friends of Kansas Libraries is an enthusiastic supporter of libraries generally and of literacy programs across the state. Since Kansas libraries and the State Library are already involved in literacy efforts it seems appropriate to have the State Library act as the administrative agency for the program proposed in HB 2680.

We believe that our member friends organizations could be of assistance in the establishment and operation of volunteer adult literacy organizations on the local level. Funding of such programs would be beneficial to a segment of the Kansas population that is often overlooked.

  
Robert W. Richmond  
President

*Eco-Devo  
Attach #9  
02-05-92*

TESTIMONY OF  
KATHLEEN ROPER  
Board Member of Pittsburg Rebound Literacy Council  
Former Board Member of VISTA Volunteers in Columbus, KS  
Wednesday, February 5, 1992

Joint Committee on Economic Development

Volunteer Adult Literacy Grant Program

As a board member of the Rebound Literacy Council in Pittsburg, KS, and the former board member for a VISTA Volunteer group in Columbus, KS, I would like to show my support for the Volunteer Adult Literacy Grant Program. Rural grassroots organizations have little access to funds for organizing a volunteer program or to get materials for their existing program.

Board members start feeling like beggars as we go from civic group to civic group recruiting volunteers, but accepting donations as we leave. Volunteers are the backbone of rural literacy. Without them, there would be NO literacy program in many small communities. But it is sad to see these same volunteers paying for materials themselves because no money is available.

I attended the unveiling of the Krider report and I was pleased when I saw the recommendation to have a grant program for volunteer adult literacy. I was, however, appalled when I saw the \$7,500 funding minimum with dollar for dollar match. Thank goodness, someone got it changed to no minimum with soft match.

Thank you for listening to my endorsement of this wonderful program.

ADDENDUM:

Testimony from Kathleen Roper, Kansas Alliance for Literacy Board Member

As a member of the Kansas Alliance for Literacy Board, I would also like to endorse a suggestion that the KAL be the policy committee for such a grant program.

Thank you.

*Eco-Devo  
Attach #10  
02-05-92*

TESTIMONY ON HOUSE BILL 2680

Jim Yonally

Kansas Library Association

Madam Chairperson, and members of the committee, my name is Jim Yonally and I am pleased to appear today on behalf of the Kansas Library Association in support of House Bill 2680.

It might have been true, at one point in our history, that libraries were little more than a place to check out books. That, as you know, certainly is not the case today. Many public libraries in Kansas now have programs to address the problem of adult illiteracy. However, with the budget crunch that most libraries are now under it is more and more difficult to continue funding for programs of this type.

Grants, such as those proposed in HB 2680 might well be the difference between continuing, or not continuing, programs in some of our locations throughout the state. We have this item as one of our legislative priorities for this year and strongly urge you favorable consideration of House Bill 2680.

Thank you for your time.

Eco-Devo  
Attach #11  
02-05-92

GEORGIA WALTON BRADFORD  
REPRESENTATIVE, NINETY-FOURTH DISTRICT  
1012 BAYSHORE DRIVE  
WICHITA, KANSAS 67212

STATE CAPITOL  
ROOM 183-W  
TOPEKA, KANSAS 66612



TOPEKA

HOUSE OF  
REPRESENTATIVES

COMMITTEE ASSIGNMENTS  
MEMBER: ECONOMIC DEVELOPMENT  
LOCAL GOVERNMENT  
LEGISLATIVE EDUCATION PLANNING

TESTIMONY BEFORE THE HOUSE ECONOMIC DEVELOPMENT COMMITTEE  
HOUSE BILL 2680  
February 5, 1992  
REPRESENTATIVE GEORGIA W. BRADFORD  
94TH DISTRICT, WICHITA, KANSAS

Madam Chairman, and Members of the Committee, I support the concepts included in House Bill 2680 which empower the Kansas Alliance for Literacy (KAL) to provide service to adults who need basic educational assistance.

I have personal knowledge of the Kansas State Library Literacy Program and place high value on it; I am aware of the development of the 501-C-3 organization of the Kansas Alliance for Literacy (KAL) and know of its strong volunteer group and organization. The KAL is working from the grass-roots to stimulate rural literacy efforts. I am excited about their mission and potential for the Legislature's part in it.

On behalf of The Kansas Alliance for Literacy and volunteers who are very concerned to include "logical facilitators" may I make the following recommendations:

1. Please include the following wording:
  - a. ADD IN SECTION 1.

THE KANSAS STATE LIBRARY, THE KANSAS ALLIANCE FOR LITERACY, and THE KANSAS STATE DEPARTMENT OF EDUCATION, DEPARTMENT OF ADULT EDUCATION, shall collaborate to provide direction, implementation, and evaluation of the volunteer literacy organization grant program.

- b. INSERT AT LINE 18.

REPRESENTATIVES OF THE STATE LIBRARY, THE KANSAS ALLIANCE FOR LITERACY, AND THE DEPARTMENT OF ADULT EDUCATION (OF THE STATE DEPARTMENT OF EDUCATION) WILL CREATE THE FRAMEWORK THAT MAY PROVIDE GRANTS. . .

- c. INSERT AT LINE 23.

*Eco-Devo  
Attach #12  
02-05-92*

THE COLLABORATION SHALL. . .

d. INSERT AT LINE 30.

THE COLLABORATION SHALL. . .

2. Please consider an initial funding of this proposal of \$100,000.

Thank you for the opportunity to state my support and the recommendations of the Kansas Alliance for Literacy.