Approved	5/1	19	2	
1.1	•	Da	ate	

MINUTES OF THE SENATE	_ COMMITTEE	ON	EDUCAT	ON		
The meeting was called to order b	у	SENATOR		C. HARDER		at
1:30 XXX./p.m. onThu.	rsday, March	n 26	 ,	19 <u>9</u> 2in room	123-S	of the Capitol.

All members were present except:

Committee staff present:

Mr. Ben Barrett, Legislative Research Department

Ms. Avis Swartzman, Revisor of Statutes

Mr. Dale Dennis, Assistant Commissioner of Education

Mrs. Millie Randell, Committee Secretary

Conferees appearing before the committee:

Briefing by staff on:

HB 2892 - School district finance act.

After calling the meeting to order, the Chair announced that the first item on the agenda was approval of the minutes. Senator Webb moved that minutes of the meetings of Wednesday, February 26 and Thursday, March 19 be approved. The motion, seconded by Senator Frahm, carried, and the minutes were approved.

The Chair informed the Committee that the purpose of today's meeting is to review in detail the provisions of \underline{HB} 2892, which had been passed by the House. The Chairman said that due to certain complexities in the bill and the need for clarification, he would encourage members to ask questions during the briefing. The Chair also informed members that staff will brief the Committee on several other proposals that will be on the table for consideration. He invited members to ask questions of any conferees who had testified on \underline{HB} 2892 and are in the audience. He then called upon Mr. Dale Dennis, staff, to review the provisions of \underline{HB} 2892.

Mr. Dennis said that at the request of the Chairman he had prepared an example of how a unified school district might compute its operating budget under the provisions of <u>HB 2892</u>. He stated that the example represents a school district with an enrollment of 1,000 students, <u>Attachment 1</u>, and proceeded to explain the weighting concept. Mr. Dennis, referring to weighting of vocational education students, emphasized that the students are weighted only when they are in a State Board approved program.

Mr. Dennis explained that the results of the computations relating to the weighting factor represent an additional number of students a district can claim as part of its enrollment. He noted that the low enrollment factor is based on a linear transition that is tied to current cost and applies only to districts with an enrollment of less than 2,000.

Responding to questions related to weighting, Mr. Dennis said that weighting for vocational education is based upon the area vocational technical school cost; transportation is based upon actual comparable costs of a district's number of students per square mile who live over 2.5 miles from school; and low enrollment is based upon actual cost.

Ms. Martzman, staff, related that, according to Judge Bullock, if the legislature chooses to allow the small, high cost districts to exist, the pupils in those districts cannot be penalized for living in a district with a small enrollment.

Mr. Dennis replied that, to his knowledge, the "at risk" weighting factor of .05 is not predicated upon actual cost.

CONTINUATION SHEET

MINUTES OF THE SENATE	_ COMMITTEE ON	EDUCATION		
room123-S, Statehouse, at1:3	<u>0</u>	Thursday, March	26	, 1992

Ms. Swartzman, staff, confirmed that facts plainly illustrate that there are increased costs associated with children who are socially and economically deprived.

Ms. Swartzman, recalling the words of a school finance expert from California who came to Kansas, stated that our definition of "at risk" is, in his opinion, much too broad on which to base a finance scheme and much too subjective in determination; whereas using the "free and reduced meal" factor is objective data. Ms. Swartzman said that Kansas' definition of "at risk" describes an "at risk" pupil for purposes of particular categorical programs.

Mr. Dennis acknowledged that the cost for educating an "at risk" pupil can be computed based upon information obtained from those districts which offer such programs.

Mr. Dennis confirmed that other states use the "free and reduced meal" factor for weighting criteria. He explained that such information is documented and audited for verification.

Mr. Dennis said the only negative remark he has heard regarding Kansas' school district transportation formula is that the mileage is too high. He estimated an additional \$12 to \$15 million would be needed to reduce the $2\frac{1}{2}$ miles to one mile. He acknowledged that transportation cost is based upon the cost density factor for the preceding year. Bussing, he responded, is included in the weighting factor.

Mr. Dennis confirmed that the transportation weighting factor in $\underline{\mbox{HB 2892}}$ is computed on the same basis as in the current SDEA formula. He replied that transportation is not fully funded by the state and estimated that currently the state is paying approximately 75% of actual transportation costs. He attributed increased enrollment and increased cost of school busses as two important reasons for increased transportation costs.

Mr. Dennis, commencing his Committee briefing on the Local Budget Budget, pointed out that there is no state aid for a district which is above the 75th percentile of assessed valuation per pupil.

Due to lack of time, the Chair announced that the Committee will reconvene at $3:30~\mathrm{p.m.}$ today.

SENATE EDUCATION COMMITTEE

TIME: 1:30 p.m. PLACE: 123-S DATE: Thursday, March 26, 1992

GUEST LIST

Ryan Junanie Hi Harper, KS Lion Mathews Harper, KS Warda Matthews Harper KS Harper Jr. High Lour Premier 102-8 Lohn Marshall Toneken Ithis M. Hawa I' Cay-Journal Cody Kharper Toneken III KMAJ Rea Wilson O.P. Sun Newspapers Toni Wheeler Toekla Sen. Karrs ofc. Other Spechen Manhattan Dectoral Praticion KSM Jue Londle Shewren, KS KAREN FRANCE TORKA KLA Basada Bather Larger USA 361 Karry Messell Moscow 420 709 Mell Drimes Moscow 420 709 Mell Drimes Moscow 450 7209 Mell Drimes Moscow 450 7209 Dan Haas Overland Park KCPL Levinal Cale Topeka KAB Critical Lange Topeka KAB Marshall Topeka KAB Marshall Lange Topeka KAB Marshall Lange Topeka KAB Mike Beam Topeka KAB	NAME	<u>ADDRESS</u>	ORGANIZATION
Harper KS Harper Jr. High Wanda Matthews Harper KS Harper Jr. High Low Premer 102-5 W. in Eagle John Marshall Topelan Ithus M. Hawa I' Cay-Journal Cody Robinson II KMAS Rea Wilson O. P. Sim Newspropers Topil Wheeler Topeka Sen. Karr's ofc. Bhel Steichen Manhattan Doctoral Practicain/KSM Masser France Topeka K45 Baraha Jathe Larger USD 512 KARESI FRANCE Topeka USD 360 Bill liese Argonia USD 361 Bill solid Moscow USD 709 Mile Salid Moscow USD 709 Mass Salid Moscow USD 709 Dan Haas Overland Park KCPL Louden Cole Topeka KNEA Children Cole Topeka KNEA Children Cole Topeka KAB Harrist Lange Topeka KAB	Ryan Livrance	Fi Normer, KS	Harges Ir. High
Wanda Matthews Harper Ks Harper Sr. High Low Premer 102-5 John Marshall Topelan 1ths M. Hawa 1 Cay-Journal Cay Robyson 11 KMAS Rea Wilson O. P. Sim Newspapers Topela Sen. Karr's ofc. Bhel Steichen Manhattan Doctoral Practicain/KSM Jan Hanke Topela KAR Banda Spathe Shewrey K UND 512 KARELI FRANCE Topela USD 361 Bill liese Argonia USD 361 Slowly Medic Moscow USD 709 Mill Saliel Moscow USD 7209 Mill Saliel Moscow USD 7209 Dan Haas Overland Park KCPL Louding Cole Lopela KNEA Cinclinan 1021 Inican CRAIG E. BARBEE FRIBER KS CITIZEN Harrist Lange Topela KAB	1		
John Marshall Topela 1445 M. Hawa 1 Cay-Johnson Cay Kolomion 1 KMA J Rea Wisan O. P. Sum Newspaper Topela Sephen Markettan Dectoral Peretican KSM Jue Londle Shewrey to App 512 KAREN FRANCE TOPENA (App 512 Marshy Meski Moscow (450 #209 Mill Smill Moscow (450 #209 Dan Haas Overland Park (KCPL Dechara Cele Topena (App 61) Crata E. BARBEE FRANCE (App 62) Harried Lance topeka (App 63) Whisher Lance topeka (App 63)	. 1	, , ,	// //
John Warshall M. Hawa Cody Khomion Rea Wisau Topeka Topeka Sen Karr's ofc. Billiese Steichen Manhattan Bardy Bather Japen KAR Bandy Bather Moscow Moscow Mill Drinen Moscow Mill Drinen Moscow Manhattan Moscow Mill Drinen Moscow Mill Mill Mill Mill Mill Mill Mill Mil		'	
Cody Kolomion Rea Wilson Toni Wheeler Topeka Sen. Karr's ofc. Bithel Steichen Manhattan Jue Joseph Precticum KSM Jue Joseph Akaweyk MDD 5/2 KAREN FRANCE TOPEKA KAR Ball Diesen Argonia USD 3/6/ Slanley Maskie Moscow USD 709 Mall Sashiel Moscow USD 7209 Mall Drimen Moscow USD 7209 Dan Haas Overland Park KCPL Lindan Cole Topeka KNCA Cinclitiman CRAIG E. BARBEE FRANCE Topeka KAB Harriet Cange Topeka KAB Marthenet USD's	V		Itus
Cody Kolomion Rea Wilson Toni Wheeler Topeka Sen. Karr's ofc. Bithel Steichen Manhattan Jue Joseph Precticum KSM Jue Joseph Akaweyk MDD 5/2 KAREN FRANCE TOPEKA KAR Ball Diesen Argonia USD 3/6/ Slanley Maskie Moscow USD 709 Mall Sashiel Moscow USD 7209 Mall Drimen Moscow USD 7209 Dan Haas Overland Park KCPL Lindan Cole Topeka KNCA Cinclitiman CRAIG E. BARBEE FRANCE Topeka KAB Harriet Cange Topeka KAB Marthenet USD's	M. Haure	<i>f</i> c	Cap-Journal
Toni Wheeler Tooka Sen. Karr's of c. Bithel Steichen Manhattan Doctoral Practicum/KSM Jue Jonalla Shawrey to ADD 5/2 KAREN FRANCE TOREKA KAR Baraha Bratha Japan USD 3/61 Bill Brieze Argonia USD 3/61 Bill Brieze Argonia USD 3/61 Bill Drimes Moscow USD #209 Mill Drimes Moscow USD #209 Dan Haas Overland Park KCPL British Cale Topeka KNCA CARIG E. BARBEE FRANCEN Harried Lange Topeka KAB Madarellment USD's	Δ	11	KMAJ
TONI Wheeler Topeka Sen. Karr's afc. Other Steichen Manhattan Doctoral Practicum KSM Jue Londle Steichen Manhattan Doctoral Practicum KSM Jue Londle Steichen Manhattan Doctoral Practicum KSM KAR Standle Steichen Manhattan Moscow Slandy Medice Moscow 450 709 Mill Bartiel Moscow 450 7209 Dan Haas Overland Park KCPL Doubara Cole Topeka KNEA Charles BARBEE FRANCEN Harried Lange Topeka KAB Karried Lange Topeka KAB Landahu III Charles Lange Topeka KAB		O. P.	Sun Newspopers
Ethel Steichen Manhattan Doctoral Practicum KSM Jue Jonble Showsey to ADD 5/2 KAREN FRANCE TORE (A K4R Bandy Bather James USD 3/4) Bill Diese Argania USD 3/61 Slandy Medice Moscow USD #209 Medi Sanfill Moscow USD #209 Bill Drimes Moscow USD #209 Dan Haas Overland Park KCPL Doubland Cole Topek KNEA Children III CRAIG E. BARBEE FRANCEN KAB Harried Cange Topeka KAB Harried Cange Topeka KAB	Toni Wheeler.	Topeka	
RAREN FRANCE Sarch Bather Larger USD 361 Bill Diese Argenia USD 361 Slanly McSill Moscow USD 709 Miss Subill Moscow USD 7209 Bull Drimes Moscow USD 7209 Dan Haas Overland Park KCPL Subjara Cole Topela KNEA Cinclit Iman III CRAIG E. BARBEE FINGERA KS Harrief Lange Topela KAB Lange Topela KAB Lange Topela		Manhattan	Doctoral Practicum KSM
RAREN FRANCE Sarch Bather Larger USD 361 Bill Diese Argenia USD 361 Slanly McSill Moscow USD 709 Miss Subill Moscow USD 7209 Bull Drimes Moscow USD 7209 Dan Haas Overland Park KCPL Subjara Cole Topela KNEA Cinclit Iman III CRAIG E. BARBEE FINGERA KS Harrief Lange Topela KAB Lange Topela KAB Lange Topela	Lue Gonble	Shawree, to	905 512
Bill Bresser Argonia USD 361 Stanley Medill Moscow USD #209 Bill Drimes Moscow USD #209 Dan Haas Overland Park KCPL Deplara Cole Topela KNEA Children His CITIZEN Harried Lange Topeka KAB Len Bahn III 4M Firstliment USD's	RAREN FRANCE	,	K4K
Bill Bresser Argonia USD 361 Stanley Medill Moscow USD #209 Bill Drimes Moscow USD #209 Dan Haas Overland Park KCPL Deplara Cole Topela KNEA Children His CITIZEN Harried Lange Topeka KAB Len Bahn III 4M Firstliment USD's	Darshy Dather	Laiser	USD 3/0)
Mel Bartill Moscow USD #209 Bill Drimes Moscow USD #209 Dan Haas Overland Park KCPL Barhara Cole Topet KNEA Circlinan II CRAIG E. BARBEE FRIPORTA KS Harriet Lange Topeka KAB Len Bahn II 44h Furthment USD's	- 'da 1. '	Argonia	USD 361
Mescer USD #209 Bil Drimes Moscow USD #209 Dan Haas Overland Park KCPL Derhand Cole Topels KNEA Children 11 CRAIG E. BARBEE FRIPORIA HS Harried Lange Topeka KAB Len Ballon 11 4M Farollment USD's	Slanly Medice	Moscow	450 [#] 709
Dan Haas Overland Park KCPL Louise Cale Topeka CRAIG E. BARBEE Friporia K5 CITIZEN Harried Lange Topeka KAB Louise Lange HA Forollment USD's	To a N 1	Moscow	USD #209
Dan Haas Overland Park KCPL Louise Cale Topeka CRAIG E. BARBEE Friporia K5 CITIZEN Harried Lange Topeka KAB Louise Lange HA Forollment USD's	Bill Drines	Moscow	115D #209
Darhara Cole Topeta KNEA Concletion II CRAIG E. BARBEE FRIPORTA HS CITIZEN Harriet Lange Topeka KAB Lembahu II 4th Furthment USD's	Dan Haas	Overland Park	
CRAIG E. BARBEE FREDORIA HS CITIZEN Harriet Lange Topeka KAB Lenbahu II 4th Furthment USD's		. /	KNEA
CRAIG E. BARBEE FRANCISCO Harriet Lange topeka KAB Kenbahu 11 4h Furthment USD's		11	FJ
Kon Bako " " " " " " " " " " " " " " " " " " "			CITIZEN
Ken Bahr " 4th Farollment USD's	1/ ()	topeka	KAB
		•	4Ah Furollment USD's
	14	Topeka	

SENATE EDUCATION COMMITTEE

TIME:	1:30	p.m.	PLACE:	123-S	DATE: Thursday,	March	26,	1992
T TTTT •					D111 -			

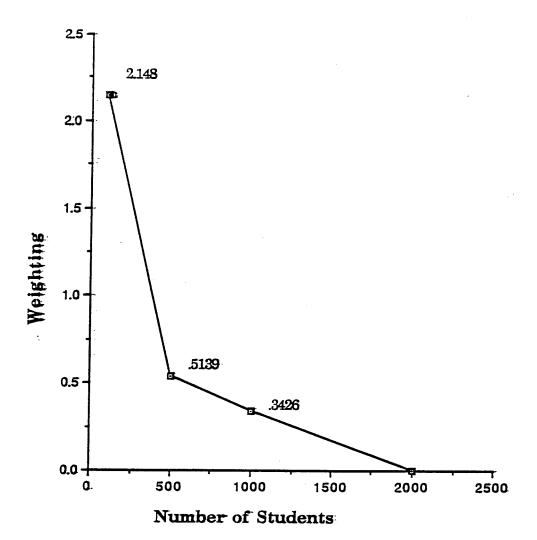
GUEST LIST

NAME	<u>ADDRESS</u>	ORGANIZATION
<u> </u>	1,001,100	
	2 0	
Connie thickel	Voreha	State Board of Ld
Harold C Pitts	Topeka	MARP-COTF
Bernie Rock	Wichita	Wichita Chamber
ROBIN MICHOLS	11 Fichela	USD 259
therise and	Totalia	4.5D. #500
Buch Bruken	Harris	
Rich Blum	Tonelra	KSNT
	700	
**		

STEPS IN COMPUTING OPERATING BUDGET UNDER 1992 HOUSE BILL 2892 AS APPROVED BY THE HOUSE

EXAMPLE UNIFIED SCHOOL DISTRICT

1.	1. Regular Full-Time Equivalent Enrollment				
<u>2.</u>	Weighting				
	Vocational Education50 students3 hours per day 50 students x .5 (3 hours per day) x .5 (weighting factor)	12.5			
	Transportation300 students over 2.5 miles State computed cost per pupil - Base cost = Factor x students \$611 ÷ \$3,625 = .1686 x 300 students	50.5			
	Bilingual40 students3 hours per day $40 \times .5$ (3 hours per day) x .2 (weighting factor)	4.0			
	At Risk-250 students eligible for free lunches $250 \times .05$ (weighting factor)	12.5			
	Low EnrollmentBased on linear transition				
	See chart on reverse side				
	Using 1,000.0 FTE students, the factor is $.3426 \times 1000.0$	342.6			
	TOTAL	1,422.1			
<u>3.</u>	Weighted Enrollment1,422.1 x \$3,625 \$	5,155,113			
	LOCAL OPTION BUDGET				
<u>4.</u>	Operating Budget Percent Allowed (10% maximum) —	5,155,113 10			
	Local Option Budget Maximum \$	515,511			
<u>5.</u>	State Aid Computation				
	U.S.D. Assessed Valuation Per Pupil \$30,000 75th percentile Assessed Valuation Per Pupil \$47,076 Ratio of 75th percentile to Actual .6373 State Aid Entitlement Ratio 16373 .3627				
	Estimated State Aid (.3627 x \$515,511)	186,976			
<u>6.</u>	<pre>Property Tax Levy (\$30 million assessed valuation)</pre> \$	328,535			
7.	Estimated Local Option Budget Mill Rate	10.95			
		EDU			



LOW ENROLLMENT WEIGHTING CHART

```
0 - 99.9 $ 7,337

100 - 299.9 $ 7,337 - 9.665 (E-100)

300 - 1,999.9 $ 5,404 - 1.17 (E-300)

2,000 and over $ 3,415
```

The computed answer, based upon your enrollment, is divided by \$3,415.

Example

```
$ 5,404 - 1.17 (E-300)
$ 5,404 - 1.17 (1,000 - 300)
$ 5,404 - 1.17 x 300
$ 5,404 - 819
$ 4,585 - $3,415 = $1,170
$ 1,170 \div $ 3,415 = _3426
```

1:30 3/26/92 p.m 41-2