	ApprovedDate		
MINUTES OF THESenate	COMMITTEE ONEnergy	and Natural Resources	
The meeting was called to order by	Senator Ross Doyen	Chairperson at	
_8:06 a.m./pxm. on	March 31,		
All members were present except:	All members were pres	sent.	

#### Committee staff present:

Pat Mah, Legislative Research Department Raney Gilliland, Legislative Research Department Don Hayward, Revisor of Statutes Mary Ann Torrence, Revisor of Statutes Lila McClaflin, Committee Secretary Conferees appearing before the committee:

Ernie Mosher, League of Kansas Municipalities Ron Hammerschmidt, Kansas Department of Health and Environment Larry Knoche, Kansas Department of Health and Environment

The Chairman opened committee hearings on  $\underline{\text{HB }2801}$  - solid waste management: relating to local solid waste management committees and plans. Providing for the imposition of certain fees and the disposition of revenue.

Senator Langworthy expressed concern with the \$25 tipping fee and how it would affect the border counties. She moved to amend the bill to strike this provision. Senator Frahm seconded the motion. Discussion followed on the motion. Motion failed.

Senator Sallee said because of the PCB's contained in shredder fluff, he was concerned with using it for daily cover. He moved to strike the language in new (r) "shredder fluff used as daily cover" (Attachment 1). Senator Hayden seconded the motion. Motion carried.

Senator Sallee moved to amend the bill on page 4 by inserting on line after the semi-colon and before the and, "At least one representative of each private solid waste management entity with a permit to operate a solid waste disposal area within the county or counties. Senator Frahm seconded the motion. The motion was discussed by the Committee. Ron Hammerschmidt was called on to review the makeup of the solid waste management committee. Senator Sallee moved that his amendment be conceptual to include at least one representative for each private landfill facility. The question was called for and the motion carried (Attachment 2).

Ernie Mosher distributed a balloon draft of the amendments that the League requested (Attachment 3). Ron Hammerschmit discussed the proposed amendments. Senator Hayden moved to adopted the amendment in the League's balloon, on Page 3, in line 18, after the period, insert the language "The secretary shall not require the submission of county or regional plans earlier than one year following completion and distribution of the statewide solid waste management plan provided for in K.S.A. 65-3406(a), as amended. Senator Daniels seconded the motion. Motion carried. Senator Langworthy moved to adopted the League's proposed amendment in Sec. 5 (b) insert after assist new language "any county or", and in the following line after regional insert new language "or metropolitan area", and in (c) All grants shall be made in accordance with appropriations acts from insert new language "the state general fund or from". The motion was seconded by Senator Yost. Motion carried. Senator Hayden moved to amend, on page 16, the state solid waste tonnage fee of \$1.50 to \$1.00. The motion died for lack of a second. A motion was made

#### CONTINUATION SHEET

MINUTES OF THE	Senate	COMMITTEE ON	Energy and Natural	. Resources	,
room <u>423-S</u> Statehou	se, at8:	06 a.m./ <b>ÿ.¥</b> n. on	March 31	,	19 <i>23</i>

by Senator Langworthy to conceptually amend New Sec 10 in (b) for clarification, and on line 2 insert "or without". The motion was seconded by Senator Frahm. Motion carried.

Senator Martin moved to report HB 2801 favorably as amended. Senator Lee seconded the motion. Motion carried.

The Chair referred to  $\underline{\mbox{HB }3153}$  - amending the underground storage tank trust fund law.

Senator Lee distributed copies of proposed Senate Substitute for HB 3153.

Staff reviewed the proposed draft, and Larry Knoche from the Department responded to questions regarding above ground storage tanks, and he suggested the legislation should be contingent on federal standards.

The meeting adjourned at 8:59 a.m. The next meeting will be April 1, 1992.

### 19-91 SENATE ENERGY AND NATURAL RESOURCES COMMITTEE

# Date 31 March 92

PLEASE PRINT

GUEST LIST

NAME

Shari L. Wilson

ROD HAMM

Edward R. Moses

Teany Slabor Kristy Weiter

Martha Jenkins

William Anderson

Carry Knoche

Gary Blackburn

Polly Kindorhen

Chapley Jours
Mike Beam

Herry Ray

Chiquita Cornelius

Jayce A. Wolf

JIM Cooper

STEVE KEARDE (

REPRESENTING

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association, corporation, individual or individuals having controlling or majority interest in a corporation, institution, political subdivision er, state agency or federal department or agency.

(f) "Waters of the state" means all streams and springs, and all bodies of surface or groundwater, whether natural or artificial, within the boundaries of the state.

- (g) "Secretary" means the secretary of health and environment.
- (h) "Department" means the Kansas department of health and environment.
- (i) "Disposal" means the discharge, deposit, injection, dumping, spilling, leaking or placing of any solid waste into or on any land 12. or water so that such solid waste or any constituent thereof may enter the environment or be emitted into the air or discharged into any water.
  - (i) "Open dumping" means the disposal of solid waste at any solid waste disposal area or facility which is not permitted by the secretary under the authority of K.S.A. 65-3407, and amendments thereto, or the disposal of solid waste contrary to rules and regulations adopted pursuant to K.S.A. 65-3406, and amendments thereto.
  - (k) "Generator" means any person who produces or brings into existence solid waste.
  - (I) "Monitoring" means all procedures used to (1) systematically inspect and collect data on the operational parameters of a facility, an area or a transporter, or (2) to systematically collect and analyze data on the quality of the air, groundwater, surface water or soils on or in the vicinity of a solid waste disposal facility or area.
  - (m) "Closure" means the permanent cessation of active disposal operations, abandonment of the disposal area, revocation of the permit or filling with waste of all areas and volume specified in the permit and preparing the area for the long-term care.
  - (n) "Post closure" means that period of time subsequent to closure of a solid waste disposal area when actions at the site must be performed
  - (o) "Reclamation facility" means any location at which material containing a component defined as a hazardous substance pursuant to K.S.A. 65-3452a and amendments thereto is processed.
- 37 Sec. 2. K.S.A. 65-3405 is hereby amended to read as follows: 65-3405. (a) On or before January 1, 1871, each county shall organize a solid waste management committee provided for in subsection (b) of this section. On or before June 30, 1974, each eounty with a population in excess of thirty thousand (30,000) and each eity located therein which elects pursuant to subsection (b) of this section to exclude such eity from the county

- (p) Designated city means a city or group of cities which through interlocal agreement with the county in which they are located, is delegated the responsibility for preparation, or adoption, or implementation of the county solid waste plan.
- (g) "Non-hazardous special waste" means any solid waste designated by the secretary as requiring extraordinary handling in a solid waste disposal area.
- (r) "Recyclables" means any scrap materials that can be used as a replacement for virgin material in manufacturing including but not limited to ferrous metals, scrap paper products, scrap plastics, shredder fluff used as daily cover, and non-ferrous metals as defined by rule and regulation.
- (s) "Scrap material processing industry" means any person who accepts, processed and markets recyclables.
- (t) "Scrap material recycler and processing facility" means a fixed location that utilizes machinery and equipment for processing only recyclables.

Strike the language in new (r) "shredder fluff used as daily cover,"

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The membership of the committee shall include: (1) At least one member representative of each class of city located within the county or counties; (2) representatives of the general public, citizen organizations, private industry, any private solid waste management industry operating in the county or counties and any private recycling or scrap material processing industry operating in the county or counties; (3) the recycling coordinator, if any, of the county or counties and (4) any other persons deemed appropriate by the county or counties including, but not limited to, county commissioners, county engineers, county health officers and county planners. Members representing cities shall be selected by the mayors of the cities represented and the members of the public at large other members shall be selected by the board of county commissioners.

(c) The solid waste management committee shall: (1) Be responsible for the preparation of the solid waste management plan of the county or group of counties participating in the committee; (2) review the plan at least annually and submit to the secretary or the secretary's designee any recommendations for revision of the plan; and (3) at least every five years hold a public hearing on the plan and future goals of solid waste management in the county or group of counties.

(d) Each county or group of countles is required to adopt and implement a solid waste management plan pursuant to this section and is responsible for continued and ongoing planning for systematic solid waste management within the boundaries of such county or group of countles. Each county or group of countles shall demonstrate that its planning process includes regular communication with other countles or groups of countles and reflects consideration of planning and solid waste management practices that are ongoing in the state. The solid waste management plan submitted by of each county or group of counties shall provide for a solid waste management system plan to serve the residents of all townships and cities within the county or group of countles except for these eities which elect to be excluded from the county plan by resolution adopted by the city governing body thereof Provided, That the county plan shall take reasonable cognizance of separately prepared plans developed by eitles within such county.

(o) (e) Every plan shall:

(1) Delineate areas within the jurisdiction of the political subdivision where waste management systems are in existence and areas where the solid waste management systems are planned to be available within a ten-year 10-year period. insert on Line 8 after the semi-colon and before the and, "At least one representative of each private solid waste management entity with a permit to operate a solid waste disposal area within the county or counties:"

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E+NR: : 3:31.92

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#### As Amended by House Committee

Session of 1992

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# HOUSE BILL No. 2801

By Committee on Energy and Natural Resources

1-29

AN ACT concerning solid waste management; relating to local solid waste management committees and plans; providing for the imposition of certain fees and the disposition of revenues therefrom; amending K.S.A. 65-3402, 65-3405, 65-3406 and 65-3415 and K.S.A. 1991 Supp. 65-3407 and 65-3419 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 65-3402 is hereby amended to read as follows: 65-3402. The following words and phrases when used in this act shall, for the purpose of this act, have the meanings respectively ascribed to them in this section. As used in this act, unless the context otherwise requires:

- (a) "Solid waste" means garbage, refuse and other discarded materials including, but not limited to, solid, semisolid, sludges, liquid and contained gaseous waste materials resulting from industrial, commercial, agricultural and domestic activities. Such term shall Solid waste does not include hazardous wastes as defined by subsection (f) of K.S.A. 65-3430, and amendments thereto.
- (b) "Solid waste management system" means the entire process of storage, collection, transportation, processing, and disposal of solid wastes by any person engaging in such process as a business, or by any state agency, city, authority, county or any combination thereof.
- (c) "Solid waste processing facility" means incinerator, compost plant, transfer station, recycling reclamation facility or any other location where solid wastes are consolidated, temporarily stored ex, salvaged or otherwise processed prior to being transported to a final disposal site.
- (d) "Solid waste disposal area" means any area used for the disposal of solid waste from more than one residential premise, or one or more commercial, industrial, manufacturing, or municipal operations.
  - (e) "Person" means individual, partnership, firm, trust, company,





# Amendments to Balloon Draft Proposed by League of Kansas Municipalities

, recyclables, or the waste of domestic animals as described in K.S.A.  $65-3409\,(a)\,(1)$  .

This term does not include a scrap material recycling and processing facility.

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- association, corporation, individual or individuals having controlling or majority interest in a corporation, institution, political subdivision or, state agency or federal department or agency.
- (f) "Waters of the state" means all streams and springs, and all bodies of surface or groundwater, whether natural or artificial, within the boundaries of the state.
  - "Secretary" means the secretary of health and environment.
- (h) "Department" means the Kansas department of health and environment.
- (i) "Disposal" means the discharge, deposit, injection, dumping, spilling, leaking or placing of any solid waste into or on any land or water so that such solid waste or any constituent thereof may enter the environment or be emitted into the air or discharged into
- (j) "Open dumping" means the disposal of solid waste at any solid waste disposal area or facility which is not permitted by the secretary under the authority of K.S.A. 65-3407, and amendments thereto, or the disposal of solid waste contrary to rules and regulations adopted pursuant to K.S.A. 65-3406, and amendments thereto.
- (k) "Generator" means any person who produces or brings into existence solid waste.
- (l) "Monitoring" means all procedures used to (1) systematically inspect and collect data on the operational parameters of a facility, an area or a transporter, or (2) to systematically collect and analyze data on the quality of the air, groundwater, surface water or soils on or in the vicinity of a solid waste disposal facility or area.
- (m) "Closure" means the permanent cessation of active disposal operations, abandonment of the disposal area, revocation of the permit or filling with waste of all areas and volume specified in the permit and preparing the area for the long-term care.
- (n) "Post closure" means that period of time subsequent to closure of a solid waste disposal area when actions at the site must be performed.
  - (o) "Reclamation facility" means any location at which material containing a component defined as a hazardous substance pursuant to K.S.A. 65-3452a and amendments thereto is processed.
- 37 Sec. 2. K.S.A. 65-3405 is hereby amended to read as follows: 65-3405. (a) On or before January 1, 1971, each county shall organize a solid waste management committee provided for in subsection (b) of this section. On or before June 30, 1974, each county with a population in excess of thirty thousand (30,000) and each eity located therein which elects pursuant to subsection (b) of this section to exclude such eity from the country

- (p) Designated city means a city or group of cities which through interlocal agreement with the county in which they are located, is delegated the responsibility for preparation, or adoption, or implementation of the county solid waste plan.
- (q) "Non-hazardous special waste" means any solid waste designated by the secretary as requiring extraordinary handling in a solid
- (r) "Recyclables" means any scrap materials that can be used as a replacement for virgin material in manufacturing including but not limited to ferrous metals, scrap paper products, scrap plastics, shredder fluff used as daily cover, and non-ferrous metals as defined by rule and regulation.
- (s) "Scrap material processing industry" means any person who accepts, processes and markets recyclables.
- (t) "Scrap material recycler and processing facility" means a fixed location that utilizes machinery and equipment for processing

plan shall submit to the secretary a workable plan for the management of solid waste within such county or city. On or before June 30, 1974, each county with a population of from fifteen thousand (15,000) to thirty thousand (30,000) and each city loeated therein which elects pursuant to subsection (b) of this section to exclude such eity from the county plan shall submit to the secretary a workable plan for the management of solid waste within such county or city. On or before June 30, 1974, each county with a population of less than fifteen thousand (15,000) and each city located therein which elects pursuant to subsection (b) of this section to exclude such eity from the eounty plan Each county of this state shall submit to the secretary a workable plan for the management of solid waste in such county er eity. The plan developed by each county er eity shall be adopted by the governing body of such county or eity and. Two or more counties, by interlocal agreement entered into pursuant to K.S.A. 12-2901 et seq., and amendments thereto, may develop and adopt a regional plan in lieu of separate county plans. County and regional plans shall be amended from time to time as changing conditions occur by the filing of revisions to said plan with the secretary. Nothing in this act shall be construed to supersede or oust the jurisdiction of any local solid waste control program in operation on the effective date of this act: Provided, That within two (2) years from such date, any such program shall meet all the requirements of this act for a local solid waste control program. Any approval required shall be deemed granted unless action is taken to the contrary filing revisions with the secretary.

(b) There is hereby ereated in each county of this state a solid waste management committee which shall include one (1) member of the board of county commissioners, the county engineer, the county health officer or his designated representative, the director of planning if one exists, one representative from each city and township served by the county solid waste management plan, two members who shall be selected from the public at large. City members of the solid waste management planning committee shall be established in each county or group of counties cooperating in a regional plan a solid waste management committee. Subject to the requirements of this section, the membership of the committee, the terms of committee members, the organization of the committee and selection of its officers shall be determined by the county or counties by interlocal agreement entered into pursuant to K.S.A. 12-2901 et seq., and amendments thereto.

or a designated city,

or designated city

or designated city if so authorized

The secretary shall not require the submission of county or regional plans earlier than one year following completion and distribution of the statewide solid waste management plan provided for in K.S.A. 65-3406(a), as amended.

A county by interlocal agreement may designate a city as the solid waste management planning authority for the county.

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The membership of the committee shall include: (1) At least one member representative of each class of city located within the county or counties; (2) representatives of the general public, citizen organizations, private industry, any private solid waste management industry operating in the county or counties and any private recycling or scrap material processing industry operating in the county or counties; (3) the recycling coordinator, if any, of the county or counties; and (4) any other persons deemed appropriate by the county or counties including, but not limited to, county commissioners, county engineers, county health officers and county planners. Members represented and the members of the public at large other members shall be selected by the board of county commissioners.

- (c) The solid waste management committee shall: (1) Be responsible for the preparation of the solid waste management plan of the county or group of counties participating in the committee; (2) review the plan at least annually and submit to the secretary or the secretary's designee any recommendations for revision of the plan; and (3) at least every five years hold a public hearing on the plan and future goals of solid waste management in the county or group of counties.
- (d) Each county or group of counties is required to adopt and implement a solid waste management plan pursuant to this section and is responsible for continued and ongoing planning for systematic solid waste management within the boundaries of such county or group of counties. Each county or group of counties shall demonstrate that its planning process includes regular communication with other counties or groups of counties and reflects consideration of planning and solid waste management practices that are ongoing in the state. The solid waste management plan submitted by of each county or group of counties shall provide for a solid waste management system plan to serve the residents of all townships and cities within the county or group of counties except for those cities which elect to be excluded from the county plan by resolution adopted by the city governing body thereof: Provided, That the county plan shall take reasonable cognizance of separately prepared plans developed by cities within such county.
- (e) (e) Every plan shall:
- (1) Delineate areas within the jurisdiction of the political sub-division where waste management systems are in existence and areas where the solid waste management systems are planned to be available within a ten year 10-year period.

\_, and at least one representative from each city with a permit to operate a disposal site within the county or counties.

or designated city or designated cities

or governing body of a designated city or designated cities.

or designated city or designated cities

or subdivisions

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- (2) Reasonably conform to the rules, and regulations, standards and procedures adopted by the secretary for implementation of this act.
- (3) Provide for the orderly extension of solid waste management systems in a manner consistent with the needs and plans of the whole area, and in a manner which will not contribute to pollution of the waters or air of the state, nor constitute a public nuisance and shall otherwise provide for the safe and sanitary disposal of solid waste.
- (4) Take into consideration existing comprehensive plans, population trend projections, engineering and economics so as to delineate with practicable precision those portions of the area which may reasonably be expected to be served by a solid waste management system within the next ten (10) 10 years.
- (5) Take into consideration existing acts and regulations affecting the development, use and protection of air, water or land resources.
- (6) Establish a time schedule and revenue schedule for the development, construction and operation of the planned solid waste management systems, together with the estimated cost thereof.
- (7) Describe the elements of the plan which will require public education and include a plan for delivering such education.
- (8) Include such other reasonable information as the secretary shall require requires.
- (9) Establish a schedule for the reduction of the waste volumes with goals of 25% by 1997, and 50% by 2002 in consideration of the following:
  - (A) Resource conservation;
  - (B) reduction;
  - (G) rouse and recycling;
- (D) processing treatment; and
  - (E) land disposal.
- (10) Take into consideration the development of specific management programs for certain wastes, including but not limited to lead acid batteries, household hazardous wastes, small quantities of hazardous waste, white goods containing chlorofluorocarbons, agricultural chemicals and chemical containers, motor oil and yard waste.
- (d) (f) The plan and any revision of the plan shall be reviewed by appropriate official planning agencies within the area covered by the plan for consistency with programs of comprehensive planning for the area, and. All such reviews shall be transmitted to the secretary with the proposed plan or revision.
  - (e) (g) The secretary is hereby authorized to approve or disap-

taking in consideration the following:

- (A) source reduction
- B) reuse, recycling, composting and;
- (C) land disposal.

prove plans for solid waste management systems, or revisions of such plans, submitted in accordance with this act. In the event any plan If a plan or revision is disapproved, the secretary shall furnish any and all reasons for such disapproval, and any eity, eounty or political subdivision the county or group of counties whose plan or revision is disapproved may request a hearing before the secretary in accordance with K.S.A. 65-3412, and amendments thereto.

(f) (h) The secretary is authorized to provide technical assistance to eounties, municipalities and authorities counties in coordinating plans for solid waste management systems required by this act, including revisions of such plans.

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- (g) (i) The secretary may, in appropriate eases, recommend the submission of joint plans require the adoption, submission and implementation of a regional plan for two or more counties adopt, submit and implement a regional plan rather than separate county plans.
- (h) (j) The secretary may institute appropriate action under K.S.A. 65-3414 to compel submission of plans or plan revisions in accordance with this act and the rules; and regulations, standards and procedures of the secretary.
- Sec. 3. K.S.A. 65-3406 is hereby amended to read as follows: 65-3406. (a) The secretary is authorized and directed to:
- (a) (1) Adopt such rules and regulations, standards and procedures relative to solid waste management as shall be necessary to protect the public health and environment, prevent public nuisances, and enable the secretary to carry out the purposes and provisions of this act.
- (b) (2) Report to the legislature on further assistance needed to administer the solid waste management program.
- (e) (3) Administer the solid waste management program pursuant to provisions of this act.
- (d) (4) Cooperate with appropriate federal, state, interstate and local units of government and with appropriate private organizations in carrying out duties under this act.
- (e) (5) Develop a statewide solid waste management plan.
- (f) (6) Provide technical assistance, including the training of personnel to cities, counties and other political subdivisions.
- (g) (7) Initiate, conduct and support research, demonstration projects, and investigations and coordinate all state agency research programs with applicable federal programs pertaining to solid waste management systems.
- (h) (8) Establish policies for effective solid waste management systems.

, or designated cities

and regions

(i) (9) Assist counties to jointly establish and implement regional solid waste planning and management.

(f) (10) Authorize issuance of such permits and orders and conduct such inspections as may be necessary to implement the provisions of this act and the rules and regulations and standards adopted pursuant to this act.

(i) (k) (11) Conduct and contract for research and investigations in the overall area of solid waste storage, collection, transportation, processing, treatment, recovery and disposal including, but not limited to, new and novel procedures.

(1) (12) Adopt rules and regulations for permitting of all solid waste disposal areas, including those that are privately owned.

(k) (m) (13) Adopt rules and regulations establishing criteria for the location of processing facilities and disposal areas for solid wastes.

(1) (n) (14) Adopt rules and regulations establishing appropriate measures for monitoring solid waste disposal areas and processing facilities, both during operation and after closure.

(m) (o) (15) Adopt rules and regulations requiring that, for such period of time as the secretary shall specify, any assignment, sale, conveyance or transfer of all or any part of the property upon which a permitted disposal area for solid waste is or has been located shall be subject to such terms and conditions as to the use of such property as the secretary shall specify to protect human health and the environment.

(n) (p) (16) Adopt suitable measures, including rules and regulations if appropriate, to encourage require induce recovery and recycling of solid waste for reuse whenever feasible.

(4) (17) Adopt rules and regulations establishing standards for public and private transporters of solid waste.

(e) (r) (18) Adopt rules and regulations establishing minimum standards for closing, termination, and long-term care of sites for the land disposal of solid waste. In this subsection, "site" refers to a site for the land disposal of solid waste which has a permit issued under K.S.A. 65-3407 and amendments thereto. The owner of a site shall be responsible for the long-term care of the site for ten (10) 30 years after the closing of the site, except the secretary may extend the long-term care responsibility of a particular site or sites as the secretary may doem deems necessary to protect the public health and safety or the environment. Any person acquiring rights of ownership, possession; or operation in a permitted site or facility for the land disposal of solid waste at any time after the site has begun to accept waste and prior to closure shall be subject to all requirements of the permit for the site or facility, including the requirements

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relating to long-term care of the site or facility.

(o) (19) Enter into cooperative agreements with the secretary of commerce for the development and implementation of statewide market development for recyclable materials.

(b) In adopting rules and regulations, the secretary shall allow the exemption contained in subsection (f)(1) of 40 CFR 258.1.

Sec. 4. K.S.A. 1991 Supp. 65-3407 is hereby amended to read as follows: 65-3407. (a) It shall be unlawful for any person to construct, alter or operate a solid waste processing facility or a solid waste disposal area of a solid waste management system without first obtaining a permit from the secretary.

- (b) Every person desiring to obtain a permit to construct, alter or operate a solid waste storage, treatment or processing facility or disposal area shall make application for such a permit on forms provided for such purpose by the rules and regulations of the secretary and shall provide the secretary with such information as necessary to show that the facility or service area will comply with the purpose of this act. Upon receipt of any application and payment of the application fee, the secretary, with advice and counsel from the local health authorities and the county commission, shall make an investigation of the proposed solid waste processing facility or disposal area and determine whether it complies with the provisions of this act and any rules and regulations and standards adopted thereunder. The secretary also may consider the need for the facility or area in conjunction with the county or regional solid waste management plan. When the investigation reveals that the facility or area does conform with the provisions of the act and the rules and regulations and standards adopted thereunder the secretary shall approve the application and shall issue a permit for the operation of each solid waste processing or disposal facility or area set forth in the application. In the event that the facility or area fails to meet the rules and regulations and standards required by this act the secretary shall issue a report to the applicant stating the deficiencies in the application. The secretary may issue temporary permits conditioned upon corrections of construction methods being completed and implemented.
- (c) Before reviewing any application for permit, the secretary shall conduct a background investigation of the applicant. The secretary shall consider the financial, technical and management capabilities of the applicant as conditions for issuance of a permit. The secretary may reject the application without prior to conducting an investigation into the merits of the application if the secretary finds that:

(20) Adopt rules and regulations for the management of non-hazardous special wastes.

(2) the applicant previously held a permit under this section and that permit was revoked by the secretary; or

(3) the applicant failed or continues to fail to comply with any of the provisions of the air, water or waste statutes, including rules and regulations issued thereunder, relating to environmental protection or to the protection of public health in this or any other state or the federal government of the United States, or any condition of any permit or license issued by the secretary; or if the secretary finds that the applicant has shown a lack of ability or intention to comply with any provision of any law referred to in this subsection or any rule and regulation or order or permit issued pursuant to any such law as indicated by past or continuing violations; or

(4) the applicant is a corporation and any principal, shareholder, or other person capable of exercising total or partial control of such corporation could be determined ineligible to receive a permit pursuant to subsections subsection (c)(1), (2) or (3) above.

(d) Before reviewing any application for a permit, the secretary may request that the attorney general perform a comprehensive criminal background investigation of the applicant; or in the case of a corporate applicant, any person who holds an interest in or exercises total or partial control of the corporation. The secretary may reject the application without prior to conducting an investigation into the merits of the application if the secretary finds that serious criminal violations have been committed by the applicant or a principal of the corporation.

(e) (e) The annual fee fees for a solid waste processing or disposal permit shall be, \$50 and no established by rules and regulations adopted by the secretary. The initial application fee shall not exceed \$10,000. The annual fee shall not exceed \$5,000 fee for the application and original permit shall not exceed \$5,000. The annual permit renewal fee shall not exceed \$2,000. No refund shall be made in case of revocation. All fees shall be deposited in the general fund in the state treasury and credited to the solid waste management fund. A city, county, other political subdivision or state agency shall be exempt from payment of the fee but shall meet all other provisions of this act.

(d) (f) Plans, designs and relevant data for the construction of solid waste processing facilities and disposal sites shall be prepared by a professional engineer licensed to practice in Kansas and shall

principal, shareholder or other capable of exercising

Restore current language.



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be submitted to the department for approval prior to the construction, alteration or operation of such facility or area. In adopting rules and regulations, the secretary may specify sites, areas or facilities where the environmental impact is minimal and may waive such preparation requirements provided that a review of such plans is conducted by a professional engineer licensed to practice in Kansas.

(e) (g) Each permit granted by the secretary, as provided in this act, shall be subject to such conditions as the secretary deems necessary to protect human health and the environment and to conserve the sites. Such conditions shall include approval by the secretary of the types and quantities of solid waste allowable for processing or disposal at the permitted location.

(f) (h) As a condition of granting a permit to operate any processing facility or disposal area for solid waste, the secretary shall require the permittee to provide a trust fund, surety bond, cash bond of, a secured trust fund, irrevocable letter of credit, insurance or to meet a financial test established by the secretary for closure and post-closure, and liability insurance, including coverage against sudden and nonsudden occurrences, or any combination thereof, in such amount as determined necessary by the secretary to insure the financial responsibility of the permittee for any: (1) Operational activities contemplated by the act, rules and regulations adopted pursuant thereto, and the permit; and (2) liability incurred in the operation of the facility or area and to insure that, upon abandonment, cessation or interruption of the operation of the facility or area, all appropriate measures are taken to prevent present or future damage to human health and the environment. Any such liability insurance as may be required pursuant to this subsection or pursuant to the rules and regulations of the secretary shall be issued by an insurance company authorized to do business in Kansas or by a licensed insurance agent operating under authority of K.S.A. 40-246b, and amendments thereto, and shall be subject to the insurer's policy provisions filed with and approved by the commissioner of insurance pursuant to K.S.A. 40-216, and amendments thereto, except as authorized by K.S.A. 40-246b, and amendments thereto. Nothing contained in this subsection shall be deemed to apply to any political subdivision, state agency, state agency or department or agency of the federal government or to any independent contractor operating a solid waste disposal area as a part of an approved solid waste management plan for which equivalent surety is provided to a political subdivision or federal or state

(g) (i) Permits granted by the secretary, as provided in this act;

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(1) Shall not be transferable; and (2) shall be revocable or subject to suspension whenever the secretary shall determine that the solid waste processing or disposal facility or area is, or has been constructed or eonducted operated in violation of this act or the rules and regulations or standards adopted pursuant to the act, or is creating or threatens to create a hazard to persons or property in the area or to the environment, or is creating or threatens to create a public nuisance, or upon the failure to make payment of any fee required under this act. The secretary also may revoke, suspend or refuse to issue a permit when the secretary determines that past or continuing violations of the provisions of paragraph (3) of oubocction (c) of K.S.A. 65-3437 subsection (c)(3) of K.S.A 65-3407, and amendments thereto, have been committed by a permittee or any person holding an interest in or exercising partial or total control over a permittee.

(h) (j) In case any permit is denied, suspended or revoked the person, city, county or other political subdivision or state agency may request a hearing before the secretary in accordance with K.S.A. 65-3412, and amendments thereto.

(i) (k) (1) No permit to construct or operate a solid waste disposal area shall be issued on or after the effective date of this act if such area is located within ½ mile of a navigable stream used for interstate commerce or within one mile of an intake point for any public surface water supply system.

(2) Any permit, issued before the effective date of this act, to construct or operate a solid waste disposal area is hereby declared void if such area is not yet in operation and is located within 1/2 mile of a navigable stream used for interstate commerce or within one mile of an intake point for any public surface water supply system.

(3) The provisions of this subsection (i) shall not be construed to prohibit: (A) Issuance of a permit for lateral expansion onto land contiguous to a permitted solid waste disposal area in operation on the effective date of this act; (B) issuance of a permit for a solid waste disposal area for disposal of a solid waste by-product produced on-site; or (C) renewal of an existing permit for a solid waste area in operation on the effective date of this act.

Sec. 5. K.S.A. 65-3415 is hereby amended to read as follows: 65-3415. (a) The secretary is authorized to assist counties, municipalities and authorities by administering grants to pay up to fifty percent (50%) 50% of the costs of preparing and revising official plans for solid waste management systems in accordance with the requirements of this act and the rules, and regulations and standards

\_\_\_, or any principal, shareholder \_\_\_ capable of

—, (D) activities which are regulated under K.S.A. 65-163 through 65-165, or K.S.A. 65-171d.

or designated cities if so delegated

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adopted pursuant to this act, and for carrying out related studies, surveys, investigations, inquiries, research and analyses.

(b) The secretary is authorized to assist counties developing a regional plan by administering grants to pay up to 90% of the costs of preparing and revising official plans for solid waste management systems in accordance with the requirements of this act and the rules and regulations and standards adopted pursuant to this act, and for carrying out related studies, surveys, investigations, inquiries, research and analyses.

(b) (c) All grants shall be made from funds appropriated for this purpose by the legislature in accordance with appropriations acts from moneys in the solid waste management fund created by section 7.

Sec. 6. K.S.A. 1991 Supp. 65-3419 is hereby amended to read as follows: 65-3419. (a) Any person who violates any provision of subsection (a) of K.S.A. 65-3409, and amendments thereto, shall incur, in addition to any other penalty provided by law, a civil penalty in an amount of up to \$500 \$5,000 for every such violation and, in the case of a continuing violation, every day such violation continues shall be deemed a separate violation.

(b) The director of the division of environment, upon a finding that a person has violated any provision of subsection (a) of K.S.A. 65-3409, and amendments thereto, may impose a penalty within the limits provided in this section, which penalty shall constitute an actual and substantial economic deterrent to the violation for which it is assessed.

(c) No penalty shall be imposed pursuant to this section except upon the written order of the director of the division of environment to the person who committed the violation. Such order shall state the violation, the penalty to be imposed and the right of such person to appeal to a hearing before the secretary of health and environment. Any such person may, within 15 days after service of the order, make written request to the secretary for a hearing thereon. The secretary shall hear such person within 30 days after receipt of such request. Hearings under this subsection shall be conducted in accordance with the provisions of the Kansas administrative procedure act.

(d) Any action of the secretary pursuant to subsection (c) is subject to review in accordance with the act for judicial review and civil enforcement of agency actions.

(e) Notwithstanding any other provision of this act, the secretary, upon receipt of information that the storage, transportation, processing, treatment, or disposal of any waste may present an imminent

any county or

or metropolitan area

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— the state general fund or from

# Explanation

The cost of developing plans for metropolitan areas may be more expensive than in other areas. For example, Johnson County has 18 cities plus 2 parts of other cities. The four largest counties of Johnson, Sedgwick, Shawnee and Wyandotte have 43.7% of the state's population. Whether the secretary grants up to 50% or 90% for metropolitan plans would be discretionary.

and a substantial hazard to the health of persons or to the environment or for a threatened or actual violation of this act or rules and regulations adopted pursuant thereto, or any orders issued pursuant thereto, or any permit conditions required thereby, may take such action as the secretary determines to be necessary to protect the health of such persons or the environment. The action the secretary may take shall include, but not be limited to:

(1) Issuing an order directing the owner, generator, transporter or the operator of the processing, treatment or disposal facility or site, or the custodian of the waste, which constitutes such hazard or threatened or actual violation, to take such steps as are necessary to prevent the act or eliminate the practice which constitutes such hazard. Such action may include, with respect to a facility or site, permanent or temporary cessation of operation.

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(2) Requesting that the attorney general or appropriate distriet attorney commence an action enjoining such acts or practices. Upon showing by the department that a person has engaged in such acts or practices, a permanent or temporary injunction, restraining order, or other order may be granted by any court of competent jurisdiction.

(2) Commencing an action to enjoin acts or practices specified in paragraph (1) or requesting that the attorney general or appropriate district or county attorney commence an action to enjoin those acts or practices or threatened acts or practices. Upon a showing by the secretary that a person has engaged in those acts or practices or intends to engage in those acts or practices, a permanent or temporary injunction, restraining order or other order may be granted by any court of competent jurisdiction. An action for injunction under this paragraph (2) shall have precedence over other cases in respect to order of trial.

(3) Applying to the district court in the county in which an order of the secretary under paragraph (1) will take effect, in whole or in part, for an order of that court directing compliance with the order of the secretary. Failure to obey the court order shall be punishable as contempt of the court issuing the order. The application under this paragraph (3) for a court order shall have precedence over other cases in respect to order of trial.

(f) In any civil action brought pursuant to this section in which a temporary restraining order, preliminary injunction or permanent injunction is sought, it shall not be necessary to allege or prove at any stage of the proceeding that irreparable damage will occur should the temporary restraining order, preliminary injunction or permanent injunction not be issued or that the remedy at law is inadequate,

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and the temporary restraining order, preliminary injunction or permanent injunction shall issue without such allegations and without such proof.

New Sec. 7. (a) There is hereby created in the state treasury the solid waste management fund.

- (b) The secretary shall remit at least monthly to the state treasurer all moneys collected or received by the secretary from the following sources:
- (1) Solid waste tonnage fees imposed pursuant to section 8;
- (2) application fees provided for by K.S.A. 65-3407, and amendments thereto;
- (3) gifts, grants, reimbursements or appropriations intended to be used for the purposes of the fund, but excluding federal grants and cooperative agreements; and
- (4) any other moneys provided by law.

Upon receipt thereof, the state treasurer shall deposit in the state treasury any amount remitted pursuant to this subsection and shall credit the entire amount to the solid waste management fund.

- (c) Moneys in the solid waste management fund shall be expended for the following purposes:
- (1) Grants to counties or groups of counties pursuant to K.S.A. 65-3415, and amendments thereto;
- (2) monitoring and investigating solid waste management plans of counties and groups of counties;
- (3) payment of extraordinary costs related to monitoring permitted solid waste processing facilities and disposal areas, both during operation and after closure;
- (4) payment of costs of postclosure cleanup of permitted solid waste disposal areas which, as a result of a postclosure occurrence, pose a substantial hazard to public health or safety or to the environment;
- (5) emergency payment for costs of cleanup of solid waste disposal areas which were closed before the effective date of this act and which pose a substantial risk to the public health or safety or to the environment, but the total amount of such emergency payments during a fiscal year shall not exceed an amount equal to 50% of all amounts credited to the fund during the preceding fiscal year;
- (6) to permit the secretary to take whatever emergency action is necessary or appropriate to assure that the public health or safety is not threatened whenever there is a release from a solid waste processing facility or a solid waste disposal area;
- (7) to permit the secretary to take corrective action where the release presents actual or potential threat to human health or the

-and annual

 $oldsymbol{-}$  or designated cities



- environment, if the owner or operator has not been identified or is nable or unwilling to perform corrective action;
- (8) payment of the administrative, technical and legal costs incurred by the secretary in carrying out the provisions of K.S.A. 65-3401 through 65-3423, and amendments thereto, including the cost of any additional employees or increased general operating costs of the department attributable therefor; and
- (9) payment of costs for market development established under cooperative agreements with the secretary of commerce development of educational materials and programs for informing the public about solid waste issues.

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- (d) If the secretary determines that expenditures from the solid waste management fund are necessary, the person or persons responsible for the operation or long-term care of a disposal area whose failure to comply with this act, rules and regulations promulgated thereunder, or permit conditions resulted in such determination, shall be responsible for the repayment of those amounts expended. The secretary shall take appropriate action to enforce this provision against any responsible person. The secretary shall remit to the state treasurer any amounts recovered and collected in such action. The state treasurer shall deposit all such amounts in the state treasury and credit the same to the solid waste management fund.
- (e) Expenditures from the solid waste management fund shall be made in accordance with appropriations acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the secretary or a person designated by the secretary.
- (f) On or before the 10th day of the month following the month in which moneys are first credited to the solid waste management fund, and monthly thereafter on or before the 10th day of the month, the director of accounts and reports shall transfer from the state general fund to the solid waste management fund the amount of money certified by the pooled money investment board in accordance with this subsection. Prior to the 10th day of the month following the month in which moneys are first credited to the solid waste management fund, and monthly thereafter prior to the 10th day of the month, the pooled money investment board shall certify to the director of accounts and reports the amount of money equal to the proportionate amount of all the interest credited to the state general fund for the preceding month, pursuant to K.S.A. 75-4210a, and amendments thereto, that is attributable to moneys in the solid waste management fund. Such amount of money shall be determined by the pooled money investment board based on: (1) The average daily balance of moneys in the solid waste management fund during the

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preceding month as certified to the board by the director of accounts and reports; and (2) the average interest rate on time deposit, open accounts for that period as determined under K.S.A. 75-4212, and amendments thereto. On or before the fifth day of the month following the month in which moneys are first credited to the solid waste management fund, and monthly thereafter on or before the fifth day of the month, the director of accounts and reports shall certify to the pooled money investment board the average daily balance of moneys in the solid waste management fund during the preceding month.

(g) The solid waste management fund shall be used for the purposes set forth in this act and for no other governmental purposes. It is the intent of the legislature that the fund shall remain intact and inviolate for the purposes set forth in this act, and moneys in the fund shall not be subject to the provisions of K.S.A. 75-3722, 75-3725a and 75-3726a, and amendments thereto.

New Section 8. (a) The secretary of health and environment shall establish by rules and regulations a state solid waste tennage fee to be imposed There is hereby imposed a state solid waste tennage fee of \$1.50 for each ten or equivalent volume of solid waste disposed of at any solid waste disposal area in this state on or after January 1, 1993. No fee established pursuant to this section shall exceed \$5 per ten or equivalent volume. The fee may be adjusted annually.

- (b) The operator of a solid waste disposal area shall pay the fee imposed by this section.
- (c) The secretary of health and environment shall administer, enforce and collect the fee imposed by this section. Except as otherwise provided by subsection (b), all laws and rules and regulations of the secretary of revenue relating to the administration, enforcement and collection of the retailers' sales tax shall apply to such fee insofar as they can be made applicable, and the secretary of health and environment shall adopt such additional rules and regulations as necessary for the efficient and effective administration, enforcement and collection thereof.
- (d) The secretary of health and environment shall remit daily to the state treasurer all moneys collected from fees imposed pursuant to this section [subsection (a)]. Upon receipt thereof, the state treasurer shall deposit the entire amount in the state treasury and credit it to the solid waste management fund created by section 7.
- (e) An additional fee [Each county in this state shall impose, in addition to the fee provided for by subsection (a), a solid waste tonnage fee of \$25 for each ton or equivalent volume of solid waste,



## **Explanation**

Until the need is proven, the League of Kansas Municipalities proposes a \$1.00 per ton fee. The KDHE staff estimate that a \$1.50 per ton fee, would raise about \$3.7 million. The League proposed \$1.00 fee would raise about \$2.5 million (66.7% of 3.7). The issue is whether we need to spend \$945,500 for 16 FTE positions, \$1,541,000 for planning grants, and \$1,213,500 for remedial programs, and to levy fees to raise this much. Meeting the new federal requirements will be burdensome enough without paying state fees.



This provision shall not apply to any solid waste by-product produced and disposed in or at a permitted solid waste disposal area located on the site of generation.



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generated outside this state and disposed of at any solid waste disposal area located in such county. Such fee shall be collected by the county and deposited in a special fund in the county treasury, to be used only for costs of closure and postclosure cleanup of solid waste disposal areas in the county.

- [(f) In addition to the fees provided for by subsections (a) and (e), a fee] may be imposed by a group of counties engaged in regional solid waste management on solid waste generated outside the boundaries of the region. The funds raised may be used to implement the regional solid waste plan. If imposed, this fee must be assessed on all solid waste entering that is generated outside the boundaries of the region and enters the regional solid waste facility. This fee will be collected by the county in which the regional solid waste facility is located.
- 15 (f) The fee [fees] imposed by this section shall be in addition to any other fees or tax imposed for solid waste disposal at a solid waste disposal area.

  18 [Sec. 9] If any provision of this set we is a solid waste disposal area.
  - [Sec. 9. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.]

Sec. 9 [10]. K.S.A. 65-3402, 65-3405, 65-3406 and 65-3415 and [11] K.S.A. 1991 Supp. 65-3407 and 65-3419 are hereby repealed.

Sec. 10 [11]. This act shall take effect and be in force from and after its publication in the statute book.

New "Section 10. (a) Any county operating a solid waste disposal site, or group of counties jointly operating such a disposal site, may levy a special charge on solid waste generated outside such county or counties and deposited in such site, which may be higher than charges levied on solid waste generated within the county or counties. The revenue from such charges may be used by such county or group of counties for the development and implementation of its solid waste management plan.

- (b) Any county, or group of counties operating jointly, may levy charges on solid waste generated within its jurisdiction that is deposited in privately-owned disposal sites located within or outside its jurisdiction. The revenue from such charges may be used by such county or counties to finance the development and implementation of its solid waste management plan.
- (c) Any charges imposed by counties under this section shall be in addition to any other fees, charges, franchise payments or taxes imposed for solid waste disposal at a waste disposal area. The secretary of health and environment shall make available to counties information as to the amounts paid by the operators of solid waste disposal areas under the provisions of section 8 of this act.