MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS.

The meeting was called to order by Senator August "Gus" Bogina, Chairperson, at 11:08 a.m. on April 3, 1992 in Room 123-S of the Capitol.

All members were present except:

No one was absent

Conferees appearing before the committee:

Donna Whiteman, Secretary of Social and Rehabilitation Services Sandra Strand, Community Services Director, Douglas County Senior Services

Azzie Young, Secretary, Department of Health and Environment Penny Johnson, President, Kansas Coalition, Inc.

The Chairman announced that today's meeting would constitute the official hearing for the block grants as required by federal law with respect to the Department of Social and Rehabilitation Services Federal Block Grant Hearing and with respect to the Department of Health and Environment Federal Block Grant Hearing.

DEPARTMENT OF HEALTH AND ENVIRONMENT FEDERAL BLOCK GRANT HEARING

The Chairman called the hearing on the Department of Health and Environment Federal Block Grant Hearing to order.

Dr. Azzie Young distributed and reviewed information relating to the two federal block grants awarded to the department; the Preventive Health and Health Service Block Grant and the Maternal and Child Health Services Block Grant (Attachment 1). The information included tables exhibiting actual expenditures for state FY90 and FY91 and projected expenditures for FY92 and FY93.

In answer to a question, it was noted that funding for the office of the director of health supports the chronic disease and health promotion programs within that office. The Secretary told the Committee that nine new clinics had been set up with the new MCH funds and that a list of those clinics would be provided to members. She stated that two children and youth projects in Shawnee and Wyandotte counties are funded with MCH block grant monies.

Senator Gaines noted that he believes federal monies will be available to serve the medically underserved population and queried whether the Department of Health and Environment would be comfortable with the responsibility of handling that money. The Secretary stated that the Department has experience with program development and would work closely with SRS.

Penny Johnson, President of the Kansas Coalition, Inc., appeared before the Committee and distributed <u>Attachment 2</u>. She stated that the Coalition would request that Health and Environment take the lead in serving the medically indigent population.

The Chairman asked if there were any other persons who desired to address any part of the federal block grants. Because there were no further comments, he declared the hearing closed.

DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES FEDERAL BLOCK GRANT HEARING

The Chairman called the hearing on the Department of Social and Rehabilitation Services Federal Block Grant Hearing to order.

Secretary Donna Whiteman distributed and reviewed information relating to Social Services Block Grant, Community Services Block Grant, Alcohol, Drug Abuse and Mental Health Block Grant, Low Income Energy Assistance Block Grant, Projects for Assistance in Transition from Homelessness Block Grant

and the Child Care and Development Block Grant (Attachment 3).

In answer to the Chairman's question, Secretary Whiteman noted that the Community Services Block Grant program would be transferred to the Department of Commerce.

There was some discussion regarding the Governor's recommendation to use a portion of the disproportionate share windfall for weatherization. It was noted that the Governor's recommendation from the grant would provide funding at the FY92 level through 1998. However, next year more money must be appropriated from the SGF because the oil overcharge monies will be depleted.

The Secretary stated that the Department had applied for additional federal monies to be used for rural mental health centers (Attachment 3-7). She noted that she would keep the Committee informed if any funding is received by the Department.

In answer to Senator Gaines, Secretary Whiteman stated that she too, would be comfortable with the Department of Health and Environment delivering services to the medically underserved.

In answer to Senator Kerr, the Secretary stated that most of the \$2. million used to improve child care (Attachment 3-8) goes toward an agreement with KDHE to license and inspect current day care facilities and a certain percentage is used to increase networks of referral and access information.

Sandra Strand distributed and reviewed <u>Attachment 4</u>. Senator Winter requested that Secretary Whiteman provide Ms. Strand with information regarding the new formula regarding income eligibility for LIEAP. The Chairman distributed copies of the Governor's Budget Amendment which included a recommendation for the Low Income Energy Assistance and Weatherization Services (<u>Attachment 6</u>).

Penny Johnson appeared in support of the block grants.

The Chairman requested additional comments on any part of the federal block grants. Because there was none, he declared the meeting closed at 11:50 a.m.

HB 2728 - Appropriations for FY92 and FY93, capital improvements for various state agencies

Senator Harder reviewed all sections of the subcommittee report ($\underline{\text{Attachment}}$ $\underline{5}$). There was discussion on the following sections:

Sec. 8 - Emporia State University -- In answer to Senator Winter's question regarding procedural plans for the Governor's Budget Amendment, the Chairman stated that he assumed a bill would be drafted which would be heard during Omnibus considerations. In answer to his concern, staff noted that the \$50,000 for the chemical storage building at ESU would be reviewed by the Joint Committee on Building Construction for consideration during the Omnibus.

Sec. 9 - Pittsburgh State University -- Because the committee report on <u>HB</u> <u>2730</u> had not as yet been turned in, <u>it was moved by Senator Harder and seconded by Senator Doyen that the Committee reconsider its action on HB <u>2730</u>. The motion carried.</u>

Senator Harder moved, Senator Doyen seconded, that the Kansas Technology Funds be reinserted in HB 2728 and deleted from HB 2730. The motion carried.

Sec. 17 - Kansas Highway Patrol -- There was lengthy discussion regarding the subcommittee's recommendation to appropriate \$900,000 to fund the planning of a new training center. Although there was general support for the plan to provide a facility for the sole use of the Kansas Highway Patrol, concern was expressed about the amount of the appropriation and the absence of a program statement. Senator Kerr noted again that he believed the agency's request was based on estimates of building a facility the size of the Marymount campus. It was the general consensus of the Committee that a facility that large was not needed, and that once agency needs are determined, the estimates for the building would be reduced. In answer to Senator Parrish's question, it was stated that the cost of renovating

Marymount was estimated at \$4.5 million. She expressed concern about rejecting the Marymount proposal without knowing more details about this "more expensive proposal."

Senator Gaines requested that the Chairman arrange a tour of the Law Enforcement Training Center at Jefferson City during the Legislative break to make a determination of the agency needs.

It was moved by Senator Gaines and seconded by Senator Winter that the subcommittee report be amended by deleting the money recommended for the construction of the Law Enforcement Training Center in FY93 and FY94 and by directing the agency to provide a program statement. Senator Gaines added that his motion would leave the \$900,000 appropriation for planning intact and the Committee could revisit this issue during the Omnibus. The motion carried.

Senator Gaines moved, Senator Winter seconded, that the subcommittee report as amended be adopted. The motion carried.

It was moved by Senator Doyen and seconded by Senator Gaines that HB 2728 as amended be recommended favorable for passage. The motion carried on a roll call vote.

The meeting was adjourned at 12:58 p.m.

GUEST LIST

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State of Kansas Joan Finney, Governor



Department of Health and Environment Azzie Young, Ph.D., Secretary

Reply to:

Testimony presented to

SENATE WAYS AND MEANS COMMITTEE

PREVENTIVE HEALTH AND HEALTH SERVICES BLOCK GRANT MATERNAL AND CHILD HEALTH SERVICES BLOCK GRANT

by

The Kansas Department of Health and Environment

In the early 1980s, the federal block grant programs were initiated in order to provide states greater flexibility in administering federal funding to provide needed services. Funding from a number of programs was consolidated into block grants to provide centralized administrative oversight. The Department of Health and Environment was awarded two federal block grants, the Preventive Health and Health Services Block Grant (PH) and the Maternal and Child Health Services Block Grant (MCH).

By federal regulation, a legislative hearing is required for the Preventive Health and Health Services Block Grant. OBRA '89 amendments to the Social Security Act require public review and comment for the Maternal and Child Health Services Block Grant. This hearing meets legislative hearing and public review and comment requirements for these grant programs which are intended to ensure public input into expenditure of block grant funds toward priority state health needs.

The Preventive Health and Health Service Block Grant supports preventive health programs and services that address preventable health problems that contribute to the leading causes of premature death and disability in each individual state, consistent with the Year 2000 Health Objectives for the nation. The grant supports program efforts targeting priority health areas that are not otherwise funded by a categorical or formula based grant or state funds. A recent increase in the Preventive Health and Health Service Block grant is intended to further each state's ability to identify, evaluate and respond to its leading causes of death and disability in a manner consistent with the Year 2000 Health Objectives

SWAM April 3,1992 Attachment for the nation. Section 1904, Part A, title XIX of the PHS Act stipulates that funds may be used for the following:

- preventive health service programs for the control of rodents and community and school-based fluoridation programs;
- establish and maintain preventive health service programs for screening for, the detection, diagnosis, prevention, and referral for treatment of, and follow-up on compliance with treatment prescribed for, hypertension and elevated serum cholesterol;
- community based programs for organizing and delivering comprehensive 0 preventive health services to defined populations, comprehensive programs designed to deter smoking and the use of alcoholic beverages among children and adolescents, and risk-reduction and health education programs to reduce the incidence of chronic diseases;
- comprehensive public health services, including immunization services;
- demonstrate the establishment of home health agencies (as defined in section 1861(m) of the Social Security Act) in areas where the services of such agencies are not available;
- feasibility studies and planning for emergency medical services systems 0 and the establishment, expansion, and improvement of such systems;
- providing services to victims of sex offenses and for prevention of sex offenses;
- establishing and maintaining preventive health service programs for screening for, the detection, diagnosis, prevention, and referral for treatment of, and follow-up on compliance with treatment prescribed for uterine cancer and breast cancer.

A state <u>may not</u> use the funds to:

a) provide inpatient services;

b) make cash payments to intended recipients of health services;

c) purchase or improve land, purchase, construct, or permanently improve any building or other facility, or purchase major medical equipment;

d) satisfy any requirement for the expenditure of non-federal funds as a

condition for the receipt of federal funds; or,

e) provide financial assistance to any entity other than a public or nonprofit private entity.

Section 1905, part C further stipulates that the state agree to use funds to supplement and increase the level of state, local, and other non-federal funds and will in no event supplant state, local, and other non-federal funds.

The Maternal and Child Health Services Block Grant under Title V of the Social Security Act supports activities to improve the health of all mothers and children consistent with applicable national goals and objectives established under the U.S. public Health Services Act for the Year 2000. In 1989, Congress adopted the Omnibus Budget Reconciliation Act (OBRA '89) which contained a number of important amendments affecting access to comprehensive health care for women and children including children with special health care needs. Those amendments consisted of new requirements for states in planning, service delivery and reporting. Specifically, the changes where designed to improve planning and accountability, targeting federal funds to priority populations and explicitly linking Title V MCH services block grant program purposes to applicable goals and objectives for the nation for the Year 2000. Kansas had anticipated these amendments and is currently in substantial compliance with them.

The OBRA 89 amendments to Title V redefine the program mission (in section 501 of the law): "to improve the health of all mothers and children, consistent with the applicable national health status goals and objectives established by the secretary under the Public Health Service Act for the Year 2000."

Funds will be allocated to Kansas by a block grant formula enabling the State to:

- o provide and assure mothers and children (particularly those with low income or with limited access to services) access to quality maternal and child health services:
- o reduce infant mortality and the incidence of preventable diseases and handicapping conditions among children;
- o reduce the need for inpatient and long-term care services;
- o increase the number of children (especially preschool children) appropriately immunized against disease and the number of low income children receiving health assessments and follow-up diagnostic and treatment services;
- o promote the health of mothers and infants by providing prenatal, delivery, and postpartum care for low-income, at-risk pregnant women;
- o promote the health of children by providing preventive and primary care services for low-income children;
- o provide rehabilitation services for blind and disabled individuals under the age of 16 receiving benefits under Title XVI (of the Social Security Act), to the extent medical assistance for such services is not provided under Title XIX; and,
- o provide and promote family-centered, community based, coordinated care (including care coordination services) and facilitate the development of community-based systems of service for children with special health care needs and their families.

The MCH block application process has been changed significantly under OBRA '89. Beginning with fiscal year 1991, the Kansas application was required to address

the following:

- o public review and comment;
- o new requirement for expending federal funds (30-30) states must dedicate at least 30% for preventive and primary care for children, at least 30% for services for children with special health care needs, and no more than 10% of federal may be spent for administration;
- o statewide needs assessment to be conducted every five years identifying services for children, services for pregnant women and infants, and services for children with special health care needs (including family-centered, community-based coordinated care and service systems);
- o plan for meeting the needs identified in the statewide assessment;
- o state-specific goals and objectives consistent with the national health objectives for Year 2000;
- o description of services to be provided and categories of individuals to be served;
- o description of activities to promote improved access to MCH services that are family centered, community-based and coordinated;
- o identification of areas of the state where services will be provided;
- o maintenance of effort (states must maintain the same level of state support as in 1989);
- o services which support and complement the major expansions of medicaid eligibility for pregnant women and children up to age 6; and,
- o a description of the information the state will collect for its annual report.

Attached to this material are four tables exhibiting actual expenditures for state FY's 1990 and 1991, and projected expenditures for state FY's 1992 and 1993.

The first table (Attachment I) shows data for each of the block grants separately.

The second table, (Attachment II) exhibits PH and MCH funding for Aid to Local (primarily local health department) grant programs. An amount to be used to purchase vaccine for local health departments is also exhibited on this table. Over forty percent of expenditures are for Aid to Local (primarily local health department) grants.

The third table (Attachment III) displays expenditures from the two block grants on a combined basis. Since both sources of funding are used for some services such as home visits through the Healthy Start/Home Visitor Program a combined

analysis is useful.

The fourth table (Attachment IV) shows PH and MCH funding for state operations by program/subprogram. Funding for each program/subprogram is divided into salaries and other operating expenditures. Over eighty percent of funding in the Children with Special Health Care Needs Program is for direct payment of medical specialty services, pharmaceuticals and equipment for children with disabling conditions.

DESCRIPTION OF SERVICES TO BE FUNDED IN FY 93:

Aid to Local Agencies:

MCH and SGF - The Maternal and Infant Program provides funding to 71 counties to conduct projects. Each county provides care coordination services for uninsured, high-risk pregnant women and their infants and those with other access barriers. Services include physician and nursing pre-natal and post-natal supervision; nutrition assessment; consultation and intervention; social work services; health maintenance; perinatal and parenting education; family planning referrals; and, follow-up of the mother and infant for the first year post delivery.

MCH, PH, and SGF - Healthy Start/Lay Home Visitor services include home visits by trained lay persons to prenatal clients and to families with a newborn infant to provide family support, to promote the use of preventive health resources and to prevent family stress which can lead to abuse and neglect of children.

MCH - Child Health Program (formerly MCH) provides funding for comprehensive child health assessments for non-medicaid eligible, uninsured and underinsured children in 39 counties. In addition, dental health services are funded in Wichita.

PH - Cardiovascular Risk Reduction - grants are awarded to support development and implementation of community-based programs to decrease premature death and disability due to cardiovascular disease, the number one cause of death in Kansas. Program interventions are designed to decrease the leading modifiable risk factors for cardiovascular disease, including tobacco use, physical inactivity, and nutrition. Currently, 25 counties, representing over 50% of the state's population are included in the program. Interventions are delivered through schools, worksites, churches, community organizations and in other community settings.

MCH, PH, and SGF - Nine Adolescent Health projects provide primary care, teen pregnancy reduction, and residential maternity home services. Projects focus on high risk adolescent health issues. In the case of the maternity homes which are funded solely with state general funds, the focus is repeat pregnancy prevention.

MCH and PH - Health Prevention projects fund specific services based on identified need. For FY 1993, funding will be provided to the Kansas Children's Service League for the Black Family Preservation Project for

teen pregnancy prevention through group health education to teens and parents in a high risk area of Wyandotte County. Funds will also be awarded to the Governor's Council on Fitness, a Black Hypertension/Cholesterol reduction project in Sedgwick County, the Heartland Health Conference and the Coalition of Aging Conference.

PH - Provides funding for purchase of vaccine to be distributed to local health departments.

Transfers of MCH and PH funding to other State agencies:

MCH - Phenylketonuria and hypothyroidism diagnostic and control clinic services are funded at the University of Kansas School of Medicine. These services are mandated of KDHE by statute.

PH - A portion of PH funding to Kansas is designated, per federal mandate, for rape prevention programming and is granted to the Crime Victims Compensation Board.

State Operations:

MCH - Data processing costs for data reports related to maternal and child health services.

MCH - Portion or operating expenses for Vital Statistics, providing health status indicators related to maternal and child health.

MCH - Portion of operating expenses for Child Care Facilities Licensure and Registration Program.

MCH - Operating expenses for Services for Children with Special Health Care Needs section to include direct provider payments for medical specialty services for children with disabling conditions.

MCH - Minor portion of operating expenses for Nutrition and WIC Services section to develop nutrition resources and services that contribute to the prevention and correction of health problems related to nutrition for women, infants and children.

MCH - Portion or operating expenses for Children and Families section to provide program oversight to local agencies providing maternal and child health services.

MCH and PH - Portion of operating expenses for Health and Environmental Education which disseminates education and public information materials relating to maternal and child health and other appropriate subjects.

MCH and PH - Portion of operating expenses for the Office of Local and Rural Health Systems for consultation, education and support services by community nurse/public health specialists relating to maternal and child health and risk reduction/health promotion activities.

MCH and PH - Minor portion of operating expenses for Bureau of Disease Control immunization program.

 \mbox{PH} - $\mbox{Operating expenses}$ for \mbox{Office} of Chronic Disease and Health Promotion, and dental health programs.

Presented by:

Azzie Young, Ph.D.

Secretary April 3, 1992

ATTACHMENT

MATERNAL AND CHILD HEALTH BLOCK GRANT

| FY & % | STATE OP | AID/ASST | NON REPT | TOTAL |
|-------------------|-----------|-----------|----------|-----------|
| | | | | |
| ACTUAL | | | | |
| 1990 | 2,212,412 | 1,567,195 | 204,000 | 3,983,607 |
| | 2,212,412 | 1,567,195 | | |
| η Λ . | 55.5 | 39.3 | 5.1 | 100.0 |
| 4071141 | | | | |
| ACTUAL 1991 | 2,543,751 | 1,574,203 | 0 | 4,117,954 |
| | | | | |
| | | 1,574,203 | | 4,117,954 |
| | 61.8 | 38.2 | 0.0 | 100.0 |
| PROJECTED | | | | |
| 1992 | 2,342,564 | 1,819,869 | 10,000 | 4,172,433 |
| | | | | |
| | | 1,819,869 | | |
| | 56.1 | 43.6 | 0.2 | 100.0 |
| DDO IECTED | | | | |
| PROJECTED 1993 | 2 347 070 | 2,002,581 | 10 000 | 4,359,660 |
| VACCINE | 2,341,017 | 100,000 | 10,000 | 100,000 |
| | 2,347,079 | 2,102,581 | 10,000 | 4,459,660 |
| | 52.6 | 47.1 | 0.2 | 100.0 |

PREVENTIVE HEALTH BLOCK GRANT

| * | | | | | | | | | | |
|----------|---|--|---|--|--|--|--|--|--|--|
| STATE OP | AID/ASST | NON REPT | TOTAL | | | | | | | |
| | | | | | | | | | | |
| | | | | | | | | | | |
| 373,787 | 269,563 | 67,270 | 710,620 | | | | | | | |
| 777 707 | 240 547 | 47 270 | 710,620 | | | | | | | |
| 52.6 | 37.9 | 9.5 | 100.0 | | | | | | | |
| | | | | | | | | | | |
| | | | | | | | | | | |
| 327,642 | - | 67,993 | 657,960 | | | | | | | |
| | 1,744 | | 1,744 | | | | | | | |
| 327,642 | 264,069 | 67,993 | 659,704 | | | | | | | |
| 49.7 | 40.0 | 10.3 | 100.0 | | | | | | | |
| | | | | | | | | | | |
| 395.889 | 293,469 | 72,106 | 761,464 | | | | | | | |
| •••, | 79,256 | | 79,256 | | | | | | | |
| | | | | | | | | | | |
| • | - | - | 840,720 | | | | | | | |
| 47.1 | 44.3 | 8.6 | 100.0 | | | | | | | |
| | | | | | | | | | | |
| 608,619 | 511,469 | 72,106 | 1,192,194 | | | | | | | |
| • | 79,256 | | 79,256 | | | | | | | |
| 608,619 | 500 72F | 72,106 | 1,271,450 | | | | | | | |
| 000.019 | 590,725 | 12,100 | 1,611,420 | | | | | | | |
| | 373,787 373,787 52.6 327,642 327,642 49.7 395,889 47.1 | 373,787 269,563 373,787 269,563 52.6 37.9 327,642 262,325 1,744 327,642 264,069 49.7 40.0 395,889 293,469 79,256 395,889 372,725 47.1 44.3 | 373,787 269,563 67,270 373,787 269,563 67,270 52.6 37.9 9.5 327,642 262,325 67,993 1,744 327,642 264,069 67,993 49.7 40.0 10.3 395,889 293,469 72,106 79,256 395,889 372,725 72,106 47.1 44.3 8.6 | | | | | | | |

^{*} Transfers to Another State Agency for Expenditure

MATERNAL & CHILD HEALTH BLOCK GRANT AND PREVENTIVE HEALTH BLOCK GRANT AID/OTHER ASSISTANCE (3010)

| | FY 90 ACTUAL | SGF | мсн | PH | FY 91 ACTUAL | SGF | MCH | PH | FY 92 PROJECTED | SGF | MCH | PH | FY 93 PROJECTED | SGF | нсн | PH |
|---|------------------------|-----------|-----------|---------|------------------------------|-------------------|------------------|---------|------------------------------|-----------|-------------------|---------|------------------------------|-----------|-------------------|--------------------|
| 3013 MOTHERS & INFANTS 3016 GENERAL HEALTH SERVICES | 1,350,048 1,997,547 | • | 650,048 | | 2,268,356 1,988,708 | • • | 657,056 | | 2,268,356 1,988,708 | | 851,056 | | 2,426,156 2,039,413 | • | 1,008,856 | |
| 3017 HOME VISITOR/HEALTHY START 3017 HLTHY FAM & YOUNG CHILD | 472,264 | 236,505 | 135,203 | 100,556 | 664,625 | 428,866 | 135,203 | 100,556 | 664,625 | 428,866 | 135,203 51,666 | 100,556 | 850 ,588 | 514,829 | 135,203 | 200,556 |
| 3018 CHILD HEALTH PROGRAMS 3019 BLACK INFANT HORTALITY | 705,607 | 40,000 | 705,607 | | 705,607 | 39,300 | 705,607 | | 705,607 | 50,746 | 705,607 48,554 | | 848,185 | 50,746 | 782,185 48,554 | 66,000 |
| 3026 CARDIOVASCULAR RISK REDUCTION 3032 PRIMARY CARE | 164,007 | · | 27,783 | 164,007 | 156,769 | | | 156,769 | 150,800 | 886,415 | | 150,800 | 150,800 | | | 150,800 |
| 3015 ADOLESCENT HLTH & PREG PREVENTION PROJECTS | 100,000 53,554 | 100,000 | 48,554 | 5,000 | 286,525 | 258,742 11,446 | 27,783 48,554 | 5,000 | 286,525 | 258,742 | 27,783 | 42,113 | 338,525 42,113 | 258,742 | 27,783 | 52,000 42,113 |
| SUBTOTAL | 4,843,027 | 3,074,052 | 1,567,195 | 269,563 | 6,135,590 | 4,338,362 | 1,574,203 | 262,325 | 6,106,734 | 5,030,777 | 1,819,869 | 293,469 | 6,695,780 | 4,281,030 | 2,002,581 | 511,469 |
| VACCINE | 768,535 | 768,535 | | | 1,140,142 - | 1,138,398 | | 1,744 | 1,223,759 | 1,144,503 | | 79,256 | 1,323,759 | 1,144,503 | 100,000 | 79,256 |
| GRAND TOTAL | 5,611,562 | 3,842,587 | 1,567,195 | 269,563 | 7,275,732 ******* | 5,476,760 | 1,574,203 | 264,069 | 7,330,493 | 6,175,280 | 1,819,869 | 372,725 | 8,019,539 | 5,425,533 | 2,102,581 | 590,725 |

^{*} Transfers to Another State Agency for Expenditure

MATERNAL & CHILD HEALTH BLOCK GRANT AND PREVENTIVE HEALTH BLOCK GRANT STATE OPERATIONS (SALARIES + OTHER OPERATING EXPENDITURES)

MATERNAL AND CHILD HEALTH BLOCK GRANT (3616)

| PROGRAM | PROG | ' | SFY 90 | | | SFY 91 | ******** | | SFY 92 | | | SFY 93 | |
|---|---------|------------|-----------|-----------|----------|-----------|-----------|----------|-----------|---|----------|-----------|-----------|
| | NO. | SALARIES | OTHER OP | TOTAL | SALARIES | OTHER OP | TOTAL | SALARIES | OTHER OP | TOTAL | SALARIES | OTHER OP | TOTAL |
| *************************************** | | | | | | | | | | | | | |
| HEALTH ED & PUB INF | 0161 | 39,284 | 18,021 | 57,305 | 46,232 | 15,847 | 62,079 | 42,053 | 24,618 | 66,671 | 42,053 | 24,618 | 66,671 |
| COMMUNICATIONS SERV | 0210 | 57,686 | 2,181 | 59,867 | 57,969 | | 57,969 | 64,790 | | 64,790 | 68,209 | | 68,209 |
| VITAL STATISTICS | 0220 | 11,275 | 27,288 | 38,563 | 12,747 | 34,077 | 46,824 | 11,189 | 36,631 | 47,820 | 21,400 | 26,620 | 48,020 |
| DIR OF HEALTH | 6000 | 58,890 | 18,230 | 77,120 | 85,010 | 25,930 | 110,940 | 93,356 | 24,810 | 118,166 | 93,000 | 25,166 | 118,166 |
| CHILD CARE FAC LIC | 6220 | 194,443 | 53,317 | 247,760 | 194,116 | 48,189 | 242,305 | 170,199 | 65,332 | 235,531 | 185,575 | 49,956 | 235,531 |
| DISEASE CONTROL | 6400 | 11,442 | | 11,442 | 12,548 | | 12,548 | 16,367 | | 16,367 | 16,963 | | 16,963 |
| CHILD SPEC HLTH | 7110 | 184,416 | 1,331,002 | 1,515,418 | 223,815 | 1,396,082 | 1,619,897 | 268,866 | 1,320,383 | 1,589,249 | 301,718 | 1,287,531 | 1,589,249 |
| NUTRITION/WIC | 7120 | 7,818 | 171 | 7,989 | 6,701 | | 6,701 | 13,111 | 300 | 13,411 | 13,111 | 300 | 13,411 |
| MATERNAL & INFANT | 7130 | 178,370 | 18,578 | 196,948 | 179,155 | 205,333 | 384,488 | 182,193 | 8,366 | 190,559 | 182,193 | 8,666 | 190,859 |
| | | | | | | | | | | | | | |
| | TOTAL | 743,624 | 1,468,788 | 2,212,412 | 818,293 | 1,725,458 | 2,543,751 | 862,124 | 1,480,440 | 2,342,564 | 924,222 | 1,422,857 | 2,347,079 |
| #21121111111111111111 | ZETEZEN | _========= | | | ======= | ======== | | | | ======================================= | | ******** | |

PREVENTIVE HEALTH BLOCK GRANT (3614)

| | | 1 | | | 1 | | | 1 | | | | | |
|---------------------|--------|----------|--------------------|---------|---------------------|--------------------|-----------|---|--------------------|------------|----------|---------|---------|
| PROGRAM | PROG | SALARIES | SFY 90 OTHER OP | TOTAL | SALARIES | SFY 91 OTHER OP | TOTAL | SALARIES | SFY 92 OTHER OP | TOTAL | SALARIES | 011 /5 | TOTAL |
| | | | | | | | | | | | | | |
| HEALTH ED & PUB INF | 0161 | 65,618 | 30,091 | 95,709 | 72,100 | 20,365 | 92,465 | 65,159 | 33,081 | 98,240 | 65,159 | 33,081 | 98,240 |
| DIR OF HEALTH | 6000 | 172,048 | 9,673 | 181,721 | 196,044 | 39,133 | 235,177 | 259,879 | 25,797 | 285,676 | 366,456 | 131,950 | 498,406 |
| FOOD DRUG & LODGING | 6311 | 20,660 | | 20,660 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| DISEASE CONTROL | 6400 | | | 0 | 0 | 0 | 0 | 0 | 11,973 | 11,973 | 0 | 11,973 | 11,973 |
| LAB INFO & REPT | 8410 | 1 | 4,932 | 4,932 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| ANALY. CHEM. LAB | 8420 | 1 | 44,967 | 44,967 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MICROBIOLOGY LAB | 8430 | 1 | 25,734 | 25,734 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| LAB IMPROVEMENT | 8440 | 1 | 64 | 64 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| | | | | | | | | | | | | | |
| | TOTAL | 258,326 | 115,461 | 373,787 | 268,144 | 59,498 | 327,642 | 325,038 | 70,851 | 395,889 | 431,615 | 177,004 | 608,619 |
| ************* | TETEET | | | | ======== | | ========= | ======================================= | | rrezzzzzzz | ======== | | ******* |

Lo; Dick Bond From: Penny Sue Tolmson President The Ko. Coalition, Inc., 7611W. 66 Jerruce, 01, Kabbie 3851 Vear Senator Bond, Shortyly the Ombusman bell will be hipere both houses. The Coalition to bemanative buryling, and fack or education against persona with life sperience in mental or and physical life challenges. The Cool, From responds to ombudonar 10 sensue request (500 apport) annually. " only about 1% fall completely buck into total dependant street, one. This year the Coalition has requested 12/04,000 spural jurpose federal. 15 gass thu money from Community 16 Support Senviced (The M. Me Harry). 18 Justher anderstand there money met reduced from \$104,000 to \$75,000 - WY 20 So med 1, we with it you the good of the 21 whole, These moneys would allow 22 both the Coalyron and SPS/CSF to apply 23 to the private Lector under the 10th required component of CSP- advocacy - advocacy 25 doesn't mean fighting - it means Keeping 26 people on the road to wellness, providing individuals alternatives. as a personal constituent of yours. There insiet that

v To pond hungoliser Re Coulition Granting 4/2/42 these Secretary descritioning funds (Gor) be allocated to the Coal Fren, Others 1.16 Due Bull, Im Paul were awarded such granting to transition into governmental adm. week. I I will be happy to mett with you - again please advocate. Recomendation: \$200,000 bel. 200,000 The Kr. Coal Him In 75, 000 125,000 10 Ko. MI averenes Council 75,000 50,000 11 Chs / TA. (William) 25,000 35,000 In Catchements Drompras,000 000 Adal 200,000 Snowly -, Comy Sur go 18 the senony on both the SRS/CSB TASK Force and K.A.P.S. advisory council I would be 23 happy to help conference this matter.

(~ D

DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES Donna L. Whiteman, Secretary

Testimony on the SRS Federal Block Grant Programs

Senate Committee on Ways and Means April 3, 1992

I am providing to you information on the Federal Block Grant programs administered by the Department of Social and Rehabilition Services. Included in the attached packet is information on the following block grants:

- -Social Services Block Grant (SSBG)
- -Community Services Block Grant (CSBG)
- -Alcohol, Drug Abuse and Mental Health Block Grant (ADAMH)
- -Low Income Energy Assistance Block Grant (LIEAP)
- -Projects for Assistance in Transition from Homelessness Block Grant (PATH)
- -Child Care and Development Block Grant (CCDBG)

The total amount of federal dollars provided by these block grant programs exceeds \$57 million for FY 1993. These monies have been budgeted and their usage has been discussed with you during the SRS budget hearings.

I am available to answer any questions on these programs.

Thank you.

SWAM Opril 3, 1992 Attachment 3

SUMMARY KANSAS SOCIAL SERVICE BLOCK GRANT July 1, 1992 to June 30, 1993

The Department of Social and Rehabilitation Services formulates and carries out a program of social services designed to promote the welfare of targeted needy persons by enhancing the opportunity to develop their capabilities to the greatest extent possible.

Historical Perspective

This is the twelfth year of the social services block grant program. The Omnibus Reconciliation Act of 1981 replaced the Title XX social services funding with the social services block grant. Along with the block grant system came a severe reduction in the amount of social service funds available. Consequently, most social service programs funded under Title XX were carried forward under the social service block grant, but with reduced federal funding.

The biggest change in adult day and community living services has been the switch from purchase of services for handicapped persons to a grant program. This system provides the same high caliber of service to the recipients with a significant reduction in paperwork and bureaucratic red tape.

Eligibility and Requirements

Individual eligibility for social service block grant funding is based on two criteria: 1) There must be a need for the services; and 2) income levels must be met. A single individual may not have a gross income exceeding \$851 per month. This scale is graduated upward. For example, for a family of four, the gross income may not exceed \$1,744 per month. The scale is set at 150% of the federally established poverty level.

All services must relate to one of the five national goals: 1) helping individuals to become economically self supporting; 2) helping individuals to reduce dependency and become self-sufficient; 3) providing protective services for those in need (regardless of income); 4) providing services to help persons to remain in their own homes; and 5) when no other alternatives exist, providing services to help persons receive the most appropriate institutional care (i.e., adult care homes, state institutions, private institutions, etc.).

For FY 1993, the Kansas Social Service Block Grant Program allocation is \$28,389,776. The estimated expenditures per service are as follows:

| Direct Staff Services | \$5,807,457 |
|------------------------------------|--------------|
| Child Day Care | \$2,136,622 |
| Adult Day and Community Living | \$9,180,000 |
| Homecare | \$3,944,933 |
| Purchased Services for Foster Care | \$7,320,764 |
| Total | \$28,389,776 |

Social Service Block Grant Page 2 July 1, 1992 to June 30, 1993

Social service block grant funds will continue to be used on a statewide basis to purchase services where appropriate, to give direct grants where appropriate, and to provide direct services by SRS employees where appropriate.

The Kansas Social Services block grant plan will be presented later this spring and a thirty-day public comment period will follow. The plan is scheduled to be adopted by the Secretary in June and submitted to the federal government later that month.

SUMMARY REPORT ON THE USE OF THE COMMUNITY SERVICES BLOCK GRANT

The Community Services Block grant (CSBG) program provides grants to reduce the causes of poverty in communities within Kansas. The legislation contains provisions which "grandfathered in" community action agencies, requiring at least 90% of the funds be used to fund existing community action agencies and migrant and seasonal farmworker organizations. Five percent of the funds are allowed for state administration and the remaining five percent is used to make discretionary grants to community agencies.

Approximately 100,000 low-income Kansans are served annually through the CSBG program. Funds are available for the following activities:

- -To secure and retain employment.
- -To attain an adequate education.
- -To make better use of available income.
- -To obtain and maintain adequate housing.
- -To obtain emergency assistance.
- -To remove obstacles to self-sufficiency
- -To achieve greater participation in the community.
- -To make better use of other poverty programs.

In line with the Governor's and the Legislature's concern with housing problems in Kansas, subgrantee agencies will focus on meeting community housing needs and using or developing support services designed to assist in obtaining and maintaining adequate housing. It is recognized that families in need of housing cannot maintain housing, if they receive it, unless other problems in their lives are addressed; e.g., making better use of available income, securing and retaining employment, etc.

The Kansas CSBG allocation for FFY 1992 is \$2,976,073. SRS proposes to maintain the same percentage allocation to local agencies as in FY 1988. These are:

| City of Wichita, Human Services Department | \$557 , 924 |
|--|--------------------|
| Economic Opportunity Foundation, Inc. | \$486,409 |
| Southeast Kansas Community Action Program | \$482,124 |
| East Central Kansas Economic Opportunity Corp. | \$331,862 |
| Northeast Kansas Community Action Program | \$251,776 |
| Mid-Kansas CAP, Inc. | \$188,564 |
| Community Action, Inc. (formerly SCCAA) | \$182,939 |
| Harvest America Corporation | \$196,867 |

The city of Wichita and the following Counties will be served: Allen, Anderson, Atchison, Bourbon, Brown, Butler, Cherokee, Coffee, Crawford, Doniphan, Douglas, Finney, Franklin, Grant, Greeley, Greenwood, Harvey, Haskell, Jackson, Johnson, Kearney, Labette, Leavenworth, Linn, Lyon, Miami, Montgomery, Nemaha, Neosho, Osage, Seward, Shawnee, Sherman, Thomas, Wallace, Wichita, Wilson, Woodson, and Wyandotte.

SUMMARY

KANSAS ALCOHOL, DRUG ABUSE AND MENTAL HEALTH BLOCK GRANT July 1, 1992 to June 30, 1993

The Alcohol, Drug Abuse and Mental Health Block Grant program is authorized by the Omnibus Budget Reconciliation Act of 1981, P.L. 97-35. Through this block grant program, the Department of Social and Rehabilitation Services will be awarded \$8,551,000 for FY 1993. This award will be split between the SRS/Mental Health and Retardation Services and the SRS/Alcohol and Drug Abuse Services.

Alcohol and Drug Abuse Services

ADAS will utilized \$5,943,147 to fund alcohol and drug abuse treatment and prevention activities. The proposed distribution of these funds are as follows:

| 1) | Treatment grants to community programs | \$3,940,428 |
|----|--|-------------|
| 2) | Prevention grants to community programs | \$1,147,619 |
| 3) | Grants to provide services to women (treatment | \$ 855,100 |
| | and prevention services) | |

The alcohol and drug portion of the block grant will be used in conjunction with state funds to assure that effective treatment services are provided to individuals and families experiencing alcohol and/or drug abuse problems, and to insure that effective prevention services are provided to reduce alcohol and drug abuse problems.

Mental Health and Retardation Services

MH&RS proposes to use the Mental Heath portion (\$2,607,853) of the Alcohol, Drug Abuse and Mental Health block grant to provide comprehensive mental health services to specially targeted populations with the intent of preventing unnecessary institutionalization. The funding is targeted to community services for adults with severe and persistent mental illness, services for severely emotionally disturbed children and adolescents, and for funding to continue the implementation of mental health reform.

Block grant funds are distributed to licensed community mental health centers and their affiliates for the provision of services in the least restrictive environment. Services must be offered regardless of the client's ability to pay and must be readily accessible and must assure continuity of care in a manner which preserves human dignity.

Proposed distribution of funds for FY 1993 is:

| -Community support services (for adults with severe and | ς | 32,096,566 |
|---|----|------------|
| persistent mental illness) | | |
| -Community-based services (for children and adolescents | \$ | 400,000 |
| with severe emotional disturbance) | | |
| -MH&RS administration | \$ | 111,287 |

SUMMARY

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIEAP) BLOCK GRANT July 1, 1992 TO June 30, 1993

BACKGROUND

The Low Income Energy Assistance Program block grant was authorized by the Omnibus Budget Reconciliation Act of 1981 and has been reauthorized through 1994. The 1993 block grant funds, estimated at \$12 million, are planned for use in the following manner:

- 1) 85% will be used to operate the Low Income Energy Assistance Program.
- 2) 15% will be set-aside to provide supplemental funding to the Weatherization Program, administered by the Kansas Department of Commerce Housing Office.

PROGRAM DESCRIPTION

LIEAP assistance reduces the financial impact home energy costs have on low income households. Maximum income eligibility limits are set at 110% of the federal poverty level. In addition to meeting the income standards, households must demonstrate regular utility self-payments. Annual applications for assistance are taken during the period December through March. Temporary staff, hired specifically for this program, determine eligibility in local SRS offices using an on-line computer system. Two types of benefits are available, depending upon household composition:

- Heating Assistance 37,000 households receive benefits averaging \$217. This represents about 15% of annual home energy costs.
- 2) <u>Cooling Assistance</u> 16,600 elderly and disabled households receive benefits averaging \$120.

LIEAP benefit levels vary according to four factors which affect overall need and ability to pay home energy costs: 1) Total household income level, 2) dwelling type, 3) fuel type, and 4) utility rates.

OIL OVERCHARGE FUNDING AND PROGRAM CHANGES

Federal litigation against oil companies required that restitution payments be made to the federal government. These "oil overcharge payments" were distributed to States beginning in 1983 for use in supplementing federal energy programs. In 1986, Congress began a series of LIEAP appropriation cuts, citing that states should use oil overcharge funds to compensate.

The Kansas Legislature appropriated oil overcharge funds FY 1988 through 1992 to augment the reduced federal funding. This delayed program restrictions until FY 1992 when the income standards were lowered to reduce expenditures.

The State's oil overcharge funds are nearly depleted, necessitating additional program modification to contain expenditures within federal funds. Although FY 1993 budget recommendations include some oil overcharge supplements, combined funding is expected to be less than previous levels. In order to compensate for the reduced funding, LIEAP benefit levels will be reduced by approximately 9%.

SUMMARY

REPORT ON THE USE OF PROJECTS FOR ASSISTANCE IN TRANSITION FROM HOMELESS (PATH) BLOCK GRANT

For the Federal fiscal year beginning October 1, 1992 and ending September 30, 1993, the State of Kansas will receive \$300,000 for the Projects for Assistance in Transition from Homelessness grant (PATH).

SRS/Mental Health and Retardation Services proposes to serve the following target population:

Individuals who are suffering from serious mental illness; or dually diagnosed individuals suffering from serious mental illness and from substance abuse; and are homeless or at imminent risk of becoming homeless.

This target population conforms to the federal target population for these funds.

PATH funds will be used to provide outreach, crisis assistance, case management, housing assistance, referrals, screening and diagnostic treatment services, and other community support services to homeless individuals with severe and persistent mental illness. The services will be designed to assist homeless individuals to control the symptoms of their mental illness and to develop the skills and acquire the support necessary to help them live as independently and productively in the community as possible.

PATH recipients are licensed community mental health centers in the three urban areas of Kansas: Kansas City, Topeka, and Wichita. Proposed distribution of FFY 93 PATH funds would continue as follows:

| Sedgwick County Department of Mental Health | \$95,306 |
|---|-----------|
| Shawnee Community Mental Health Center | \$109,981 |
| Wyandot Mental Health Center | \$94,713 |

SUMMARY REPORT ON THE USE OF THE CHILD CARE AND DEVELOPMENT BLOCK GRANT

The Omnibus Budget Reconciliation Act of 1990 entitled the Child Care and Development Block Grant Act of 1990 was enacted to increase the availability, affordability and quality of child care. The funds are available to provide child care services for low-income families with a parent who is working or attending a training or educational program.

Some of the funds are also available to improve the availability and quality of child care and for early childhood development and before and after school services.

The Act provides parents with specific options regarding the selection of child care providers.

Before funds could actually be obligated, it was necessary to obtain approval of the State Plan. This approval was recently received and the department may now begin to obligate these funds. Part of the funds designated to improve the quality and availability of child care will be granted to non-profit organizations. Applications have already been received and are in the review process.

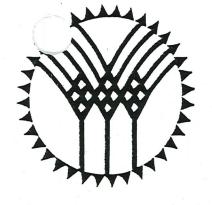
Of the \$6.9 million available, approximately \$4.9 million will be used for direct child care services and the remainder (\$2.0 million) will be used to improve the availability and quality of child care.

KANSAS DEPARTMENT OF SOCIAL & REHABILITAION SERVICES
GOVERNOR'S RECOMMENDED EXPENDITURES FOR FEDERAL BLOCK GRANTS

| | GOVE | SOVERNOR'S RECOMMENDED EXPENDITURES FOR FEDERAL BLOCK GRANTS | | | | | | | | | | | | | | |
|---------------|------------|--|-----------|------|--------------|-----------|-----------|-----------|--------------|------|-----------|------------|-------------|-----------|----------|---------|
| | SSI | 3G | CSI | BG | ALCOHOL/DRUG | | LIE | AP | WEA. | THER | CCI | BG | М | Н | PATH B | LOCK |
| | 30 | 002 | 30 | 12 | 30 | 22 | 30 | 32 | 3042 3 | | 30 | 62 | 37 | 3744 | | 00 |
| | FY92 | FY93 | FY92 | FY93 | FY92 | FY93 | FY92 | FY93 | FY92 | FY93 | FY92 | FY93 | FY92 | FY93 | FY92 | FY93 |
| PROGRAM | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) | (13) | (14) | (15) | (16) |
| | | | | | | | | | | | | | | | | |
| Admin | 0 | 0 | 0 | 0 | 0 | О | 56,443 | 59,961 | 0 | 0 | О | 0 | o | 0 | 0 | ١ |
| CBLTC | 758,118 | 3,944,933 | 0 | 0 | 0 | o | 1,078,974 | 1,125,314 | 0 | 0 | o | 0 | o | 0 | О | |
| LIEAP | 0 | 0 | 0 | 0 | 0 | o | 7,297,489 | 8,694,677 | 0 | 0 | o | 0 | o | 0 | o | c |
| EPS | | | | | | | | | | | | | | | | |
| Day Care | 4,232,203 | 2,136,622 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 6,912,023 | 7,896,693 | 0 | 0 | o | C |
| KanWk Fld | 1,224,787 | 0 | 0 | 0 | 0 | o | 0 | 0 | o | 0 | 0 | 0 | 0 | 0 | 0 | |
| EPS Other | 82,060 | 0 | 0 | o | o | o | 0 | o | 0 | 0 | 0 | o | 0 | 0 | 0 | |
| MHR | 9,180,000 | 9,180,000 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2,447,578 | 2,302,067 | 300,000 | 300,000 |
| ADAS | 0 | 0 | 0 | 0 | 5,966,841 | 6,002,674 | 0 | 0 | o | 0 | 0 | 0 | 0 | 0 | | 000,000 |
| Youth | | | | | | | | | | | | | | | | |
| Soc. Ser. Fld | 5,490,255 | 5,807,457 | 0 | 0 | 0 | О | 0 | o | 0 | 0 | 0 | 0 | 0 | o | 0 | (|
| Foster Care | 8,292,820 | 7,320,764 | 0 | 0 | o | 0 | О | ۰ ا | o | 0 | ۰ ا | 0 | ٥ | 0 | آ ا | |
| Weather/CSBG | 0 | 0 | 2,949,438 | 0 | 0 | 0 | 0 | 1,038 | 1,866,465 | 0 | 0 | 0 | 0 | 0 | 0 | |
| | | | | | | | | | | | | | | - | <u> </u> | |
| TOTAL | 29,258,243 | 28,389,776 | 2,949,438 | 0 | 5,966,841 | 6,002,674 | 8,432,906 | 9.880.990 | 1,866,465 | 0 | 6.912.023 | 7.896.693 | 2,447,578 | 2 302 067 | 300,000 | 300,000 |
| | | | | | | ' ' | | | .,, | | 1 | . ,000,000 | | 2,002,007 | 000,000 | 000,000 |
| GBR | 29,258,243 | 28,389,776 | 2,949,438 | 0 | 5,966,841 | 6,002,674 | 8,432,906 | 9,880,990 | 1,866,465 | 0 | 6,912,023 | 7.896.693 | 2,447,578 | 2,302,067 | 300,000 | 300,000 |
| | | | | | | | | | ,= = = , = = | | | . ,555,500 | _,,,,,,,,,, | _,552,567 | 555,555 | 555,550 |
| | | | | | | | | | | | | | | | | 1 |
| | A | | 1 | 1 | | 1 | l | 1 | I | L | I | L | L | I | 1 | L |

NOTE:

The Governor's Recommended expenditures may not be identical to block grant summaries due to the differences in federal and state fiscal years and allocation processes.



Douglas County Senior Services

745 Vermont Street
Lawrence, Kansas 66044
(913) 842-0543
Baldwin*Eudora*Lawrence*Lecompton

April 3, 1992

To the chairman and the members of the Ways and Means Committee:

- 1. I support Governor Finney's plan to designate \$22 million of the disproportionate share funds for the LIEAP and Weatherization programs.
 - The LIEAP benefit is a vital component in the network of support services that help maintain many older people in their homes. These combined benefits are much more cost effective and humane than institutional care. As the older segment of the population grows, we must anticipate the increased needs and expand the range and quality of noninstitutional supportive services.
 - Older people are penalized by the lowering of the LIEAP eligibility guidelines from 150% to 110% of the poverty level because they spend a larger portion of their incomes on medical care, prescriptions and insurance premiums. I have helped over a hundred older people apply for LIEAP, and I have seen how carefully they budget their limited incomes just to get by.
 - I appreciate the recommendation of the subcommittee on SRS to modify the LIEAP income standard to reflect adjusted income rather than gross income. I hope that the disproportionate share funds can make it possible for SRS to implement the modified eligibility standards.
- 2. A reduction in the LIEAP benefit aggravates shortages in the housing budgets of older people and poor people of all ages. I hope that the recommended funding for the State Housing Office will bring in federal housing funds to increase the stock of affordable housing in the state.

Thank you for this opportunity to testify.

Sandra Strand, LMSW Community Services Director

Sandy Strand

SWAM April 3, 1992 Attachment 4

SUBCOMMITTEE REPORT ON

HOUSE BILL NO. 2728

Capital Improvement Projects

Sec. 2 -- Insurance Department

Sec. 3 -- Department of Administration

Sec. 4 -- Fort Hays State University

Sec. 5 -- Kansas State University

Sec. 6 -- Kansas State University Veterinary Medical Center

Sec. 7 -- Kansas State University -- Salina, College of Technology

Sec. 8 -- Emporia State University

Sec. 9 -- Pittsburg State University

Sec. 10 -- University of Kansas

Sec. 11 -- University of Kansas Medical Center

Sec. 12 -- Wichita State University

Sec. 13 -- State Board of Regents

Sec. 14 -- Department of Human Resources

Sec. 15 -- Kansas Commission on Veterans Affairs

Sec. 16 -- Adjutant General

Sec. 17 -- Kansas Highway Patrol

Sec. 18 -- Attorney General -- Kansas Bureau

of Investigation

Sec. 19 -- Youth Center at Topeka

Sec. 20 -- Youth Center at Beloit

Sec. 21 -- Youth Center at Atchison

Sec. 26 -- Kansas State Senate

Senator Joseph C. Harder

Subcommittee Chair

Senator August Bogina, Jr.

Senator Frank D. Gaines

Agency Request/Governor's Recommendation

House Recommendation

Senate Subcommittee Recommendation

Sec. 2 -- Insurance Department

For <u>FY 1993</u>, the agency requests \$7,000 from the State General Fund for contingent building repairs on the Insurance Department Building in Topeka.

The Governor's recommendation includes \$7,000 from the General Facilities Building Fund for contingent building repairs. In addition, the Governor recommends a debt service principal payment of \$65,000 on the Department's building. The Governor recommends \$54,145 from the General Facilities Building Fund for the largest portion of the payment, while the Department's fee-funded programs will pay the remainder.

The House concurs with the Governor's recommendation.

The Senate Subcommittee concurs with the recommendation of the House, with the following adjustments:

1. Shift funding of \$7,000 for contingent building repairs from the General Facilities Building fund to the State General Fund.

2. Shift funding of \$54,145 for debt service from the General Facilities Building Fund to the following sources: State General Fund (\$43,290); Health Care Stabilization Fund (\$6,695); Workers' Compensation Fund (\$3,120); Firefighters Relief Fund (\$585); Group Funded Workers Compensation Fee Fund (\$309); and Municipal Group Funded Pools Fee Fund (\$146).

Sec. 3 -- Department of Administration

The agency requests a total of \$2,757,230 in FY 1993 for capital improvement projects, including reportable expenditures of \$1,302,020, of which \$1,179,520 is from the State General Fund, and nonreportable expenditures of \$1,455,210.

The Governor recommends a total of \$1,562,745 in H.B. 2728 for capital improvement projects in FY 1993, including reportable expenditures of \$1,362,745 and nonreportable expenditures of \$200,000. Recommended financing for reportable expenditures includes \$571,925 from the State General Fund, \$698,000 from the General Facilities Building Fund, \$92,820 from the Building and Grounds Fund. Financing for nonreport-

The House concurs with the Governor's recommendations, with the following adjustment:

 Delete \$123,000 from the General Facilities Building Fund for the Statehouse parking lot project to be consistent with House action to fund Statehouse parking lot improvements in the KDOT budget from the State Highway Fund. The Joint Committee on State Building Construction concurs with this recommendation. The Senate Subcommittee concurs with the Governor's recommendations, with the following adjustment:

1. Concur.

able expenditures is from the State Building Depreciation Fund.

2. Shift funding from the proposed General Facilities Fund (\$575,000) to the State General Fund and create separate accounts for rehabilitation and repair at the Statehouse, Judicial Center, and Governor's Residence.

Sec. 4 -- Fort Hays State University

For <u>FY 1993</u>, the agency's amended request totals \$390,000 from federal funds for planning associated with the new physical sciences building. The Governor does not recommend funding for final planning in FY 1993.

The House concurs with the Governor's recommendation, with the following adjustment:

The Senate Subcommittee concurs.

- Add \$390,000 from federal funds for final planning for the new physical sciences building and preliminary and final planning for the associated relocation of tennis courts, as recommended by the Joint Committee on State Building Construction.
- 2. Remove two line items, Gift Fund for Construction of a Campanile and Sheridan Coliseum Gift Fund, because they are no longer needed.
- 2. Concur.

1. Concur.

Sec. 5 -- Kansas State University

In <u>FY 1993</u> the agency requests a total of \$8,607,597 for capital improvement projects. Included within the amount is \$4,900,000 in gift funds for construction of an art museum; \$1,094,630 from parking fees for parking improvements; \$1,690,142 for housing system improvements; and \$922,825 for debt service on a 1985 bond issuance. The Governor recommends \$3,707,597 for KSU for capital improvements in FY 1993. The Governor concurs with the agency request with one exception. The Governor does not recommend construction of an art museum (\$4,900,000).

The House concurs with the Governor's recommendation with the following adjustment:

1. Add \$130,000 (Sponsored Research Overhead Funds) for construction of an equipment storage building for the agricultural Engineering Program in Manhattan. The project is recommended by the Joint Committee on State Building Construction.

The Senate Subcommittee concurs with the recommendations of the House, with the following adjustments:

1. Concur.

| Agency Request/Governor's Recommendation Sec. 6 Kansas State University Veterinary | House Recommendation | Senate Subcommittee Recommendation 2. Approve the issuance of \$7,920,000 in bonds for a 77,000 gross square foot addition to the Peters Recreation Complex. The project would be entirely financed with student fees. The project is recommended by the Joint Committee on State Building Construction. |
|---|--|---|
| Medical Center | | |
| The agency requests and the Governor concurs with a no-limit expenditure authority on a federal construction funds accounts. | The House concurs with the Governor's recommendation. | The Senate Subcommittee recommends that this section be deleted. The agency indicated the account is no longer needed. |
| Sec. 7 Kansas State University Salina | | |
| For <u>FY 1993</u> the agency requests appropriation language that reflects previously approved capital improvement projects. The projects include site improve- | The House concurs with the Governor's recommendations with the following adjustment: | The Senate Subcommittee concurs with the recommendation of the House: |
| ments, a residence hall, an addition to the Technology Center, and construction of a College Center. The Governor concurs with the agency's request. | 1. Add \$200,000 in federal funds to construct an aircraft paint booth building, as recommended by the Joint Committee on State Building Construction. | 1. Concur. |
| Sec. 8 Emporia State University | | |
| The construction bid on the Plumb Hall remodeling project funded from the Educational Building Fund is \$906,937 less than the project budget previously appropriated. The agency requests that items totaling \$844,600 be funded from the remaining project budget. | The House concurs with the Governor's recommendations, with the following adjustment: | The Senate Subcommittee concurs with the House recommendation. |
| The Governor recommends that the University expend \$467,500 and the balance of \$439,437 be lapsed in <u>FY 1993</u> . | Correct the bill to reflect the Governor's recommended lapse of \$439,437 and reduce this amount by \$181,940 for a total lapse of \$257,497 in FY 1993, as recommended by the Joint Committee on State Building Construction. | 1. Concur. |

| H.B. 2728 | - 4 - | |
|---|---|---|
| Agency Request/Governor's Recommendation | House Recommendation | Senate Subcommittee Recommendation |
| Sec. 9 Pittsburg State University | | |
| The University requests \$493,000 in <u>FY 1993</u> for planning of the new Kansas Technology Center. Of the total requested, \$443,000 is from federal funds and \$50,000 is from private funds. | The House concurs with the Governor's recommendations with the following adjustment: | The Senate Subcommittee concurs with the House recommendation, with the following adjustment: |
| The Governor concurs with the agency's request. | As requested by the institution, strike the Kansas Technology Center funds from this bill and insert these funds in H.B. 2730 (Regents' appropriation bill) and make other technical changes. | Reinsert the Kansas Technology Funds in this bill (H.B. 2728) and strike these funds in H.B. 2730 (Regents' appropriation). |
| Sec. 10 University of Kansas | | |
| For <u>FY 1993</u> the agency requests capital improvement expenditures of \$10,573,000. The request includes | The House concurs with the Governor's recommendations with the following adjustments: | The Senate Subcommittee concurs with the House recommendation with the following adjustments: |

- planning funds for the reconstruction of Hoch Auditorium (\$1,000,000), decommissioning of a nuclear reactor (\$750,000), parking lot improvements (\$100,000), improvements to the Kansas Law Enforcement Training Center (\$475,000), a new biosciences research center (\$6,953,000), and student housing system improvements (\$1,295,000).
- The Governor recommends expenditures \$14,159,000 for capital improvements for the agency in FY 1993. The Governor recommends the nuclear reactor decommissioning, although financed from the Educational Building Fund with \$375,000 in FY 1992 and FY 1993, the parking lot improvements, \$5,436,000 for improvements to the Law Enforcement Training Center, the new biosciences center, and housing system improvements.
- 1. Add \$1,000,000 (State General Fund) for preliminary and final planning for the reconstruction of Hoch Auditorium in FY 1993. The reconstruction would include instructional and library facilities.
- Delete \$5,436,000 (Law Enforcement Training Center Fund) for major improvements to the Law Enforcement Training Center near Yoder.

- 1. Delete \$1,000,000 (State General Fund) for preliminary and final planning for the reconstruction of Hoch Auditorium in FY 1993. The Subcommittee anticipates that a Governor's Budget Amendment will address the project.
- 2. Add \$475,000 (Law Enforcement Training Center Fund) for preliminary and final planning for major improvements to the Law Enforcement Training Center. The Subcommittee notes that S.B. 508 which imposes municipal court docket fees which will be deposited in the Law Enforcement Training Center Fund is currently on House General Orders.
- 3. Add six restricted use no-limit funds that are associated with the bond issuance for Phase II renovation of the Student Union. The accounts include: "Project Fund for KDFA Revenue Bonds, Series C, 1992; Principal and Interest Account for KDFA Revenue Bonds, Series C, 1992; Co Issuance Account for KDFA Revenue B.

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| Agency Request/Governor's Recommendation | House Recommendation | Senate Subcommittee Recommendation |
| | | Series C, 1992; Bond Reserve Account for KDFA Revenue Funds, Series C, 1992; Surplus Account for KDFA, KDFA Revenue Bonds, Series C, 1992; and Rebate Fund for KDFA Revenue Funds, Series C, 1992." |
| Sec. 11 University of Kansas Medical Center | | |
| For <u>FY 1993</u> the agency requests capital improvement expenditures of \$1,370,000. The request includes \$1,270,000 for debt service on hospital facilities and \$100,000 for parking improvements. | The House concurs with the Governor's recommendations. | The Senate Subcommittee concurs with the recommendations of the House. |
| For <u>FY 1993</u> the Governor recommends \$5,890,000 for capital improvement expenditures for the institution. The Governor concurs with the agency's requests, plus \$4,520,000 for loan proceeds to assist in the financing of a new research building. | | |
| Sec. 12 Wichita State University | | |
| For <u>FY 1993</u> , the agency requests capital improvement expenditures of \$3,750,000. The request includes \$25,000 for energy conservation bond payments, and \$3,725,000 for parking and road system improvements. | The House concurs with the Governor's recommendations with the following adjustment: | The Senate Subcommittee concurs with the recommendations of the House. |
| The Governor for <u>FY 1993</u> recommends \$200,000 for capital improvement expenditures. The Governor recommends \$200,000 for parking and road system improvements. | 1. Delete \$200,000 (Parking Fee Fund) for parking and road system improvements. The House notes that the University had requested that the project be deferred to a later date. | 1. Concur. |
| Sec. 13 State Board of Regents | | |
| The Governor recommends the transfer of the unencumbered balance in the State School Dormitory | The House concurs with the Governor's recommendation. | The Senate Subcommittee concurs. |



Building Fund.

Fund, estimated to be \$42,315, to the Educational

| | H.B. 2728 | - 6 - | |
|-----|--|--|---|
| | Agency Request/Governor's Recommendation | House Recommendation | Senate Subcommittee Recommendation |
| | Sec. 14 Department of Human Resources | | |
| | For <u>FY 1993</u> , the agency requests expenditure authority of \$204,600 from the Special Employment Security Fund (Penalty and Interest Fund) for handicapped accessibility modifications at several agency-owned buildings, including offices in Manhattan, Salina, Hays, Dodge City, Garden City, and Hutchinson. | The House concurs with the Governor's recommendations, with the following addition: | The Senate Subcommittee concurs with the recommendation of the House, with the following adjustments: |
| | The agency requests authority to expend \$30,000 from federal Employment Security grants to seal and restripe parking lots at its Lawrence, Hutchinson, Dodge City, Garden City, and Salina offices. A total of \$76,000 is requested from federal Reed Act fund for reroofing projects at the Garden City and Chanute offices (\$16,000 each), modernizing a hydraulic elevator at the Wichita office (\$16,000), and building a wall and canopy over the outside stairs at the Leavenworth Employment Training office. | Add \$16,500 from federal Reed Act funds to allow the agency to replace the roof on the Emporia Office Building. | 1. Concur. |
| | The Governor concurs with the agency's requests noted above. The agency also requested multi-year financing totaling \$1,115,890 from Kansas Development Finance Authority bonds to build an addition to the agency's Pittsburg building. The Governor does not recommend funding for the Pittsburg project. | | 2. Authorize <u>FY 1992</u> expenditure authority of \$730,000 (\$129,058 federal Reed Act funds and \$600,942 Penalty and Interest funds) to allow the agency to move its computer operations from the Landon State Office Building to the Employment Security Systems Institute (ESSI) building at 1309 Southwest Topeka Boulevard in Topeka. |
| | | | 3. Recommend the introduction of legislation to allow the agency to sell its Kansas City office building. |
| | | | Make technical adjustment to the bill to reflect the amount of federal Reed Act funds authorized. |
| | Sec. 15 Kansas Commission on Veterans Affairs | | |
| 5-7 | The agency requests a total of \$633,140 from the SIBF in FY 1993 for the following projects at the Kansas Soldiers' Home: waterline replacement (\$457,500); water well drilling and piping (\$75,640); rehabilitation and repair fund (\$50,00); and cottage renovation | The House concurs with the recommendations of the Governor. | The Senate Subcommittee concurs with the House recommendations. |

Agency Request/Governor's Recommendation

(\$50,000). The Governor concurs with the agency request.

The agency requests <u>FY 1992</u> supplemental funding of \$57,622 from the SIBF for installing a free product recovery system to remove contamination resulting from a leaking underground fuel storage tank (\$22,622) and for completion of the dormitory electrical modifications project (\$35,000). The Governor recommends funding of \$53,753 for the projects.

Sec. 16 -- Adjutant General

The agency requests \$461,506 in <u>FY 1993</u> from the State General Fund to continue repairs to the state's armories and facilities.

The Governor concurs with the amount requested by the agency but recommends financing from the proposed General Facilities Building Fund.

Sec. 17 -- Kansas Highway Patrol

The Governor recommends \$4,500,000 in FY 1993 from the Highway Patrol Training Center Fund for the purchase, renovation, and reconstruction of the campus of the now defunct Marymount College at Salina for use as a Highway Patrol Training Center. The project shall be financed by a bond issuance to be retired by revenue from the aforementioned funds. The Governor recommends \$60,000 in FY 1993 from the Motor Carrier Inspection Fund for the installation of concrete barriers at the MCIT ports at Olathe and Kanorado.

The House concurs with the recommendations of the Governor.

The House concurs with the Governor's recommendation.

The Senate Subcommittee concurs with the recommendation of the House, with the following adjustment:

1. Shift recommended financing of \$461,506 from the General Facilities Building Fund to the State General Fund.

The Senate Subcommittee recommends:

1. FY 1992 preliminary planning money in the amount of \$900,000 from the State General Fund. The money shall be used to plan a new training center for the sole use of the Kansas Highway Patrol.



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| Agency Request/Governor's Recommendation | House Recommendation | Senate Subcommittee Recommendation |
|---|---|---|
| The agency requested in FY 1993 the following projects that the Governor did not recommend. Funding was requested from the Motor Carrier Inspection Fund. Install Concrete Barrier at MCIT Port, Wabaunsee, I-70 Westbound \$20,000 Install Concrete Barrier at MCIT Port, Wabaunsee, I-70 Eastbound 20,000 Construct and Equip New Facility at Wabaunsee Westbound I-70 Port of Entry 1,746,000 Add 10" x 12" Annex to Kanorado Scale Building 12,000 Sec. 18 Attorney General KBI | The House concurs with the Governor's recommendation. | 2. FY 1993 funding in the amount of \$4.5 million, and FY 1994 funding in the same amount for the construction of a new training center for the sole use of the Kansas Highway Patrol, provided that plans for the new center's construction are approved by the Legislative Joint Committee on State Building Construction. The Subcommittee's recommendation includes authorization for bond issuances for the FY 1993 and FY 1994 funding. Debt service will be provided from the Highway Patrol Training Center Fund. |
| The agency requested \$3,557,250 from the State General for an addition to its Topeka headquarters. The Governor did not recommend the project. | The House concurs with the Governor's FY 1993 recommendation. | The Senate Subcommittee concurs, but shifts funding to the State General Fund. |
| The agency requested \$95,000 from the State General Fund for debt service (principal) on its Topeka head-quarters. The Governor recommended funding from the General Facilities Building Fund. | | |
| The Governor recommended, additionally, \$15,000 from the General Facilities Building Fund for general rehabilitation and repair on the agency's headquarters. | | |
| Sec. 19 Youth Center at Topeka | | |
| The agency requests a total of \$1,199,000 from the State Institutions Building Fund for three capital improvement projects in FY 1993. | The House concurs with the recommendation of the Governor. | The Senate Subcommittee concurs with the following adjustment: |
| The request includes \$306,500 for the final phase of an addition and remodeling of the dietary facility; \$743,700 to replace the heating and air conditioning system in selected buildings on campus and \$148,800 | | Add \$185,200 in <u>FY 1993</u> from the SIBF to allow the agency to complete the final phase of the dietary remodeling project. |

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| Agency Request/Governor's Recommendation | House Recommendation | Senate Subcommittee Recommendation |
| to remodel the volunteer center for a new staff training area. | | |
| The Governor recommends \$121,300 for the dietary facility project. In addition, the Governor's recommendation lapses any unencumbered balance as of June 30, 1991 in several capital improvement accounts of the SIBF. | | 2. Add \$283,000 in <u>FY 1993</u> from the SIBF to replace the heating and air conditioning system in the Administration Building. |
| | | 3. Add \$460,700 in <u>FY 1994</u> from the SIBF to replace the heating and air conditioning system in the dining facility and the auditorium/gymnasium. |
| | | 4. Instruct the agency to investigate topping the YCAT fence with razor wire and to report its findings to the Senate Ways and Means Committee during the Omnibus Session. |
| Sec. 20 Youth Center at Beloit | | |
| The agency requests \$410,300 in <u>FY 1993</u> from the SIBF to remodel Shadyside Cottage into a clinical service facility. | The House concurs with the recommendation of the Governor. | The Senate Subcommittee concurs with the recommendation of the House. |
| The Governor's recommendation lapses any unencumbered balance as of June 30, 1992 in several capital improvement accounts of the SIBF. | | |
| Sec. 21 Youth Center at Atchison | | |
| The agency requests \$103,800 in <u>FY 1993</u> for final planning for the first year of a two-year project to remodel and construct an addition to the Bert Nash School. | The House concurs with the recommendation of the Governor. | The Senate Subcommittee concurs with the recommendation of the House. |
| The Governor does not recommend this capital improvement project for FY 1993. The Governor's recommendation lapses any unencumbered balance as of June 30, 1992 in several capital improvement accounts of the SIBF. | | |



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| Agency Request/Governor's Recommendation | House Recommendation | Senate Subcommittee Recommendation |
|---|--|---|
| Sec. New Kansas State Senate | | |
| The bill as introduced did not include this item. | The House Committee of the Whole appropriates \$3,082 from the State General Fund to the Kansas State Senate for <u>FY 1993</u> for the acquisition of 23 backbones. | The Senate Subcommittee concurs with the recommendation of the House. |

STATE OF KANSAS

OFFICE OF THE GOVERNOR

JOAN FINNEY, Governor State Capitol, 2nd Floor Topeka, KS 66612-1590

April 2, 1992

913-296-3232 1-800-432-2487 TDD# 1-800-992-0152 FAX# (913) 296-7973

The Honorable Gus Bogina, Chairperson Senate Chamber Committee on Ways and Means 3rd Floor, Statehouse

and

The Honorable George Teagarden, Chairperson House of Representatives Committee on Appropriations 3rd Floor, Statehouse

Dear Gentlemen:

With this memorandum I submit the attached amendments to my budget recommendations. The changes are summarized in the table below.

| | SGF | All Funds |
|---------|--------------|--------------|
| FY 1992 | \$ 1,000,000 | \$ 1,000,000 |
| FY 1993 | 53,700,000 | 74,976,000 |

The amendment is possible because of one-time funding available from federal retroactive Disproportionate Share funds, which will total \$185.0 million. The following amendments to my budget represent one-time expenditures for these one-time funds and do not include on-going base budget increases.

SWAM April 3, 1992 Attachment 6

1. Creation of a Budget Stabilization Fund

stabilization funds, in general, constitutionally or statutorily mandated funds established to protect the solvency of the overall state operating or general As a rule, these funds are not established to assure positive cashflow for operating or general funds. they are established to provide a means to comply with balanced budget requirements in the event of unanticipated declines in Such balanced budget requirements are in revenue receipts. Commonalities among the various effect in all but one state. stabilization funds implemented by other states include an established mechanism to fund the reserve account initially, restrictions on how the reserve can be used for expenditures, and mechanisms to re-establish the reserve account authorized level after funds are used.

According to the National Association of State Budget Officers, 34 states have some form of a budget stabilization or "rainy day" fund. This does not include the state of Kansas. Kansas is not included, as the current law providing for the State Cash Operating Reserve Fund has no provisions to restrict expenditures or transfers from the fund to cover revenue shortfalls. Approximately ten of these states have used the balance of their budget stabilization fund in FY 1992 to offset declines in general receipts as a result of the lingering recession.

When reviewing general receipt data from other states and the performance of the Consensus Revenue Estimating Group, it becomes apparent that a budget stabilization fund for the state of Kansas would be a prudent method to reduce the necessity for such extreme measures as current year budget rescissions.

The following table details the percent reductions of State General Fund revenue receipts in other states as compared to the current estimate. This is based on data provided in the January 1992 issue of State Policy Reports.

| <u>State</u> | Percent <u>Shortfall</u> | <u>State</u> | Percent Shortfall |
|---------------|-----------------------------|--------------|----------------------|
| Maryland | 8.5% | Connecticut | 3.4% |
| Montana | 8.5 | Kentucky | 3.4 |
| New Hampshire | 8.4 | Arizona | 3.0 |
| Maine | 6.7 | Nevada | 3.0 |
| Florida | 5.6 | Ohio | 2.9 |
| Georgia | 5.1 | Michigan | 2.3 |
| Rhode Island | 4.4 | Illinois | 2.0 |
| Arkansas | 4.3 | Tennessee | 2.0 |
| California | 4.1 | New York | 1.7 |
| S. Carolina | 4.1 | New Jersey | 1.6 |

| Washington | 4.0 | Mississippi | 0.7 |
|------------|-----|-------------|-----|
| Virginia | 3.7 | New Mexico | 0.6 |
| Minnesota | 3.5 | Indiana | 0.5 |

As a means of providing perspective, a decrease in revenue of 3.0 percent from the current FY 1993 consensus revenue estimate would result in a shortfall of \$76.9 million. The performance of the Consensus Group for the original estimate has ranged from errors of a positive 11.0 percent to a negative of 14.7 percent. The average margin of error has been 4.3 percent when the highest and lowest percentages are omitted.

I amend my budget to recommend implementation of a budget stabilization fund. The recommendation includes transfers from the SRS Fee Fund totaling \$75.0 million to establish the fund. Establishing such a fund provides the Legislature and me an option to offset reductions in anticipated receipts in addition to the current option of mid or current year rescissions. Mid-year rescissions tend to destabilize state government, as they require service reductions, expenditure postponements and payment schedule adjustments. A proposal to implement a budget stabilization fund, as indicated previously, would require a restrictions on use of the fund, recommended level, provisions to renew the fund when situations dictate reduction of the reserve.

Three transfers of \$25.0 million each from Level of Reserve. the SRS Fee Fund, one during FY 1992 and two in FY 1993, would establish a budget stabilization fund of \$75.0 million. provides for a fund of just under 3.0 percent of current State This level of reserve would General Fund revenue estimates. have allowed for originally authorized budgets to be maintained at the expected ending balance amount in all but four fiscal It would be proposed that all interest years since 1976. earnings on this fund would accrue to the Housing Trust Fund for funding increased initiatives in the Department of Commerce The interest would provide \$3.0 million annually and Housing. at an average 4.0 percent interest rate for housing initiatives.

Trust Fund include Policy options for the Housing establishment of a revolving loan account, buy-down of mortgage rates for low-income persons, or leveraging of state dollars to additional example, the funding. For contribution could be used to leverage federal funds through Beginning in late FY 1992, the state will the HOME Program. begin to receive grants from the federal HOME Program. Grants in FFY 1992 are estimated to total \$6.5 million and may be subsidies, the state's option, for rent construction. matching rehabilitation, or new State requirements vary between 25 and 50 percent depending on the the Although mix of program options. government has waived the matching requirement for the first

year, the annualized state matching requirement is estimated to be between \$2.0 and \$2.5 million.

Restrictions. I recommend three separate mechanisms to release funds from the budget stabilization reserve for expenditure purposes.

- 1. Funds would be released automatically based on the April current year consensus revenue estimate. The amount that would be automatically released to the State General Fund would be the amount, if any, that was less than the preceding November estimate.
- Transfer of funds from the stabilization reserve to the State General Fund could be authorized in any amount upon a two-thirds vote of both houses of the Legislature.
- 3. stabilization fund would serve as "self-insurance" fund for state of Kansas property damaged by an act of God. Any state property damaged by hail, tornados, fire, or other catastrophe would be construction eligible for repair, renovation, or from this fund upon passage of the expenditures Legislature with a simple majority and approval of the Governor.

Reductions from the Fund. The last necessary element for a prudent budget stabilization process are provisions for replenishing the fund after reductions in the balance of the fund for the above reasons. Several methods are proposed to replenish the fund to the \$75.0 million ceiling. All of these provisions would be limited to amounts to replenish the balance of the fund to \$75.0 million.

- Any amount at the end of the fiscal year resulting from increases in revenue above the April current year revenue estimate would be transferred to the fund automatically.
- 2. Automatic transfers can be made to the fund for increases, if any, in the revenue estimate for the current year in April over the November estimate for that year.
- 3. Establish a provision that any funds in the State General Fund unencumbered ending balance above \$100.0 million must be dedicated to the budget stabilization fund.

Department of Social and Rehabilitation Services

2. Low Income Energy Assistance and Weatherization Programs

amend my budget to create the Low Income Assistance and Weatherization Fund in the Department of Social and Rehabilitation Services. Because of the expenditure of available oil overcharge funds in previous years, my FY 1993 budget reflects reduced expenditures for the Low Income Energy Assistance and Weatherization Programs. I recommend that \$22.0 from Disproportionate Share retroactive transferred in FY 1992 from the SRS Fee Fund to the Low Income Energy Assistance and Weatherization Fund and that this fund and the interest it generates be utilized to maintain these two This funding level should allow the programs to be maintained at the FY 1992 level through at least FY 1998. also amend my FY 1993 budget to allocate funding of \$3.0 million to the Low Income Energy Assistance Program and \$1.0 million to the Weatherization Program in the Department of Commerce and Housing.

| | FY | 1992 | FY | 1993 |
|--------------------|----|------|--------|--------|
| State General Fund | \$ | | \$ | |
| All Other Funds | | | 4,00 | 000,00 |
| All Funds | \$ | | \$4,00 | 00,000 |

3. SRS Fee Fund Balance

In order to use appropriately the one-time Disproportionate Share funding available in FY 1992 and FY 1993, I hereby amend my budget to increase SRS Fee Fund expenditures by \$1.0 million in FY 1992 and \$53.7 million in FY 1993 and reduce the State General Fund appropriation to the agency by the same amount. This recommendation does not affect the expenditures for either fiscal year.

| | <u>FY 1992</u> | <u>FY 1993</u> |
|--------------------|----------------|-------------------|
| State General Fund | \$(1,000,000) | \$(53,700,000) |
| All Other Funds | 1,000,000 | <u>53,700,000</u> |
| All Funds | \$ | \$ |

also amend my budget to increase the FY 1993 ending balance in the SRS Fee Fund by \$33.3 million. My FY 1993 budget recommendation includes expenditures of Disproportionate Share funding in amounts that include funds received in FY 1992 funding will be 1993. In future years additional required to fill the gap created because of the use of funds received in FY 1992 but used in FY 1993. My recommended allocation of funding from Disproportionate Share retroactive claims to the SRS Fee Fund balance will eliminate the impact of this shortfall in FY 1994 and spread its effect over a longer This recommendation will not affect FY 1993 period of time. expenditures.

Fort Hays State University

4. Physical Sciences Building

I amend my budget to provide \$11,976,000 to construct a new physical sciences building for Fort Hays State University. The building would provide needed classroom and laboratory space for the chemistry, earth sciences, and physics departments. The building would also house the university computer center. Current facilities do not provide the needed space and cannot accommodate the additional electrical demands resulting from new computer technology. The new building would be designed to allow the use of two-way interactive video and other new classroom technologies.

The total project cost is \$11,976,000, of which \$8.0 million will be from the State General Fund. The University has already received a grant of \$3,976,000 from the federal government for the project. The University has been granted spend \$250,000 in federal funds authorization to 1992. amend my budget preliminary planning in FY Ι recommend expenditure of an additional \$390,000 in federal funds in FY 1993 for final planning. An additional \$3,336,000 in federal funds and \$8.0 million from the State General Fund are recommended for construction. The table below represents appropriations for the project. Actual expenditures may occur over a longer period of time.

| | FY | 1992 | <u>FY 1993</u> |
|--------------------|----|-------------|----------------|
| State General Fund | \$ | | \$ 8,000,000 |
| All Other Funds | | | 3,726,000 |
| All Funds | \$ | | \$11,726,000 |

Pittsburg State University

5. Kansas Technology Center

I amend my budget to provide \$10.7 million from the State General Fund for construction of the Kansas Technology Center The Kansas Technology Center at Pittsburg State University. provide new classroom and laboratory space for University's School of Technology and Applied Sciences. new space would replace current facilities, which are cramped, poorly designed, and ill-equipped. The current buildings housing the School of Technology and Applied Sciences were built in 1912 and 1927. Industrial and engineering technology programs have greatly changed since then and so have the needs of Pittsburg State University. The age, physical design, and limited space preclude remodelling of current space into modern The proposed Kansas Technology Center facilities.

provide the modern, safe, and functional classrooms and laboratories necessary to prepare students for careers in the industrial and engineering technology fields. This would be of benefit to the students, Kansas, and the nation.

I recommend a State General Fund appropriation of \$10.7 million in FY 1993 for the project. The University has also received \$9.0 million in federal grants for the Center and anticipates raising an additional \$8.0 million in private gifts and donations for a total project cost of \$27.7 million. I recommended \$493,000 from federal funds and gift funds for the project in the FY 1993 Governor's Budget Report. The table below represents appropriations for the project. Actual expenditure of these funds may occur over a longer period of time.

| | FY 1993 | FY 1994 |
|---------------------------------------|---------------------------|-----------------|
| State General Fund All Other Funds | \$10,700,000 8,550,000 | \$ 7,957,000 |
| All Funds | \$19,250,000 | \$7,957,000 |

Kansas State University

6. Farrell Library Renovation and Expansion

I amend my budget to fund the renovation and expansion of Farrell Library at Kansas State University. In its current condition, the library is inadequate for the needs of the students and faculty of Kansas State University.

The stack space for books, journals, and periodicals is severely limited. In addition, the stacks are inappropriately organized because of the segmented floor plan and small rooms of the library. The quality of the actual shelves is also a problem, with narrow shelves holding oversized journals.

Reading space for students and faculty is also inadequate. In addition to a lack of seating capacity, many of the existing seats are not usable because of excessive heat, excessive cold, or poor lighting. Many of the seats are located in high traffic areas, making meaningful thought and concentration nearly impossible.

The library also lacks integration between the original building and expansions added in 1955 and 1970. The floors are uneven at several levels between these three segments, severely hindering traffic flow. In some locations, old windows of the original building are used as doorways to the expansions.

Renovation and expansion of Farrell Library will cost \$28.0 million, of which \$18.0 million will be from the State General Fund, \$5.0 million from private donations, and \$5.0 million from a bond issue to be repaid by student fees. The University has already received a donation of \$2.0 million as well as student body approval for the \$5.0 million bond issue.

For FY 1993, I recommend \$18.0 million from the State General Fund for planning and construction of the project. The recommendation also includes \$5.0 million for FY 1993 and \$5.0 million for FY 1994 from private gifts and bond revenues for project construction. It should be noted that the table below represents appropriations for the project and that actual expenditure of these funds may occur over a longer period of time.

| | FY 1993 | FY 1994 |
|--------------------|--------------|-------------|
| State General Fund | \$18,000,000 | \$ |
| All Other Funds | 5,000,000 | 5,000,000 |
| All Funds | \$23,000,000 | \$5,000,000 |

University of Kansas

7. Hoch Auditorium Reconstruction

On June 15, 1991, lightning struck Hoch Auditorium on the University of Kansas campus and destroyed all but the north walls of the building. Hoch Auditorium, constructed in 1927, served as a combination lecture and performance hall.

The destruction of Hoch Auditorium has severely hampered of University. The fire operations the administrators to relocate 15 large lecture classes scheduled 1991 semester and the spring the fall Hoch had been used for several large lecture classes semester. and during the 1991 fall semester, it would have had one class In the year immediately preceding the exceed 1,000 students. the facility had provided 7.3 percent of the total fire. used heavily space on campus. Ιt was classroom undergraduate classes in the disciplines of chemistry, biology, physics, sociology, psychology, history, American studies, and band.

The University has an architectural program that would enable it to begin reconstruction of the facility. The plan is a modified version of one devised earlier, which calls for the expansion of library space into the Hoch Auditorium structure and the creation of a modern lecture hall above the library area. The plan for this project was high on the University's priority list but with the tragedy of the fire, it has become the University's number one priority.

Because of the great tradition involved with Hoch Auditorium, the need for quality large lecture hall classroom space, the need for additional smaller classroom space at the University, and the need for expanded library facilities, I amend my budget to provide \$18.0 million to finance the planning and reconstruction of Hoch Auditorium. The current proposal being developed by the University would be to reconstruct Hoch Auditorium to include one 1,000-seat lecture hall and other classroom space, with state-of-the-art design and facilities that would permit faculty to teach in the most effective and efficient manner. The plans also call for the Hoch space to be reconstructed to house and provide service for a part of the University's "core library" services as well as its internationally significant government documents and maps I amend my budget to provide appropriations for the reconstruction of Hoch Auditorium. The table below represents appropriations for the project. Actual expenditures may occur over a longer period of time.

| | FY 1992 | <u>FY 1993</u> |
|---------------------------------------|------------------|----------------|
| State General Fund All Other Funds | \$ 1,000,000 | \$17,000,000 |
| All Funds | \$ 1,000,000 | \$17,000,000 |

Sincerely yours,

Joan Finney

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