

Approved: Feb. 22, 1993  
Date

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS.

The meeting was called to order by Chairperson August Bogina at 11:00 a.m. on February 18, 1993 in Room 123-S of the Capitol.

All members were present except:

Committee staff present: Leah Robinson, Legislative Research Department  
Scott Rothe, Legislative Research Department  
Norm Furse, Revisor of Statutes  
Judy Bromich, Administrative Assistant  
Ronda Miller, Committee Secretary

Conferees appearing before the committee:

Others attending: See attached list

**SB 57 - APPROPRIATIONS FOR FY94, HOMESTEAD TAX REFUNDS, DEPARTMENT OF HUMAN RESOURCES COMMISSION ON VETERANS AFFAIRS, DEPARTMENT OF HEALTH AND ENVIRONMENT, DEPARTMENT ON AGING, HEALTHY KIDS, CORPORATION FOR CHANGE**

**DEPARTMENT OF REVENUE - PROPERTY TAX REFUNDS (Attachment 1)**

Chairman Bogina presented the FY93 and FY94 subcommittee reports. It was noted that the number and the amount per return are decreasing. Senator Morris moved and Senator Salisbury seconded that the reports be adopted. The motion carried on a voice vote.

**DEPARTMENT OF HUMAN RESOURCES (Attachment 2)**

The FY93 subcommittee report was reviewed by Senator Kerr. It was moved by Senator Kerr and seconded by Senator Brady that the FY93 report be adopted. The motion carried on a voice vote.

Senator Kerr presented the FY94 subcommittee report. In answer to a question, it was stated that the OSHA expenditures (recommendation 2) are for assistance and consulting activities rather than regulatory activities. In response to concerns regarding coordination between SRS and the Department of Human Resources and the delivery of services (recommendation 3), the Chairman indicated that the SRS subcommittee would address those issues.

In discussing recommendation 5, Senator Kerr noted that the agency had not requested the proposed Advisory Committee on African American Affairs which the Governor recommended. He recognized that there is opposition on the part of the Hispanic community to having a combined unit for the two committees and the subcommittee does not make that recommendation. However, the subcommittee endorses a study of the problem before embarking on a path of creating a commission for each minority group. Senator Brady noted that no one testified in support of the proposed committee though contacts were made. In response to Senator Kerr, it was stated that recommendation 5 (d) relates to a review of the delivery of services.

It was moved by Senator Kerr and seconded by Senator Brady that the FY94 subcommittee report be adopted. The motion carried on a voice vote.

**KANSAS COMMISSION ON VETERANS AFFAIRS (Attachment 3)**

The Chairman reviewed the FY93 and FY94 subcommittee reports. The adoption of the reports was moved by Senator Morris and seconded by Senator Moran. The motion carried on a voice vote.

## CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS, Room 123-S Statehouse, at 11:00 a.m. on February 18, 1993.

### **KANSAS SOLDIERS' HOME (Attachment 4)**

Senator Morris presented the FY93 subcommittee report. It was moved by Senator Morris and seconded by Senator Moran that the report be adopted. The motion carried on a voice vote.

The FY94 subcommittee report was read by Senator Morris. In answer to Senator Salisbury, Chairman Bogina stated that the subcommittee recommended that the issue of licensure and Medicaid reimbursement be further studied (recommendation 3) because not all the ramifications were known. He acknowledged that the state might not want Medicaid reimbursement because of the increased regulations.

It was moved by Senator Morris and seconded by Senator Lawrence that the FY94 subcommittee report be adopted. The motion carried on a voice vote.

### **HEALTHY KIDS CORPORATION (Attachment 5)**

Senator Vancrum reviewed the FY93 and FY94 subcommittee reports. A letter from the Kansas Healthy Kids Corporation (Attachment 6) summarizing the services provided by Healthy Kids Corporation and the Caring Program for Children was distributed to members. In answer to a question, it was stated that monies that are reappropriated will total approximately \$45,000. Senator Vancrum indicated that expenses incurred by the Corporation include those involved in the implementation of three pilot projects, some staff expenses, and fund raising. Senator Rock reiterated the subcommittee's concern that duplication of services be sufficiently monitored. Senator Salisbury moved, Senator Rock seconded that the FY94 subcommittee report be amended by recommending that the Corporation also report to the Children and Youth Advisory Committee (recommendation 3). The motion carried on a voice vote.

It was moved by Senator Vancrum and seconded by Senator Rock that the FY93 subcommittee report and the FY94 subcommittee report as amended be recommended favorable for passage. The motion carried on a voice vote.

### **CORPORATION FOR CHANGE (Attachment 7)**

The FY93 and FY94 subcommittee reports were presented by Senator Vancrum. In answer to Senator Karr, it was stated that the Youth and Advisory Committee is now a part of the Corporation for Change. Senator Vancrum noted that the agency has a position limitation and that the state funded positions on loan to the agency are paid by the Office of Judicial Administration.

It was moved by Senator Vancrum and seconded by Senator Rock that the FY93 and FY94 subcommittee reports be adopted. The motion carried on a voice vote.

### **DEPARTMENT ON AGING (Attachment 8)**

Senator Salisbury reviewed the FY93 subcommittee report. Senator Salisbury moved, Senator Karr seconded, that the report be adopted. The motion carried on a voice vote.

The FY94 subcommittee report was read by Senator Salisbury who noted that the agency did not appeal the Governor's recommendation for a 1:1 match. Chairman Bogina expressed his understanding of the difficulties some communities have in meeting the 1:1 match but noted that he feels there is a problem with some areas not supporting this program while other areas do.

It was moved by Senator Salisbury and seconded by Senator Karr that the FY94 subcommittee report be adopted. The motion carried on a voice vote.

The Chairman noted that the Department of Health and Environment portion of the bill would be heard on February 23, 1993.

Senator Salisbury moved, Senator Rock seconded, that the minutes of the February 15, 1993 meeting be approved. The motion carried on a voice vote.

The Chairman adjourned the meeting at 12:00 noon.

The next meeting is scheduled for February 22, 1993.

## GUEST LIST

COMMITTEE: SENATE WAYS AND MEANS

DATE: Feb. 18, 1993

[illegible]

## SUBCOMMITTEE REPORT

**Agency:** Department of Revenue -- Homestead  
Property Tax Refunds

**Bill Sec. --**

**Analyst:** West

**Analysis Pg. No. 872**

**Budget Page No. 508**

<u>Expenditure Summary</u>	<u>Agency Est. FY 93</u>	<u>Gov. Rec. FY 93</u>	<u>Subcommittee Adjustments</u>
State General Fund: Homestead Tax Refunds	\$ 9,000,000	\$ 9,000,000	\$ --
FTE Positions	--	--	--

### Agency Request/Governor's Recommendation

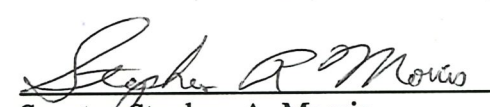
The agency's current year estimate of \$9,000,000 includes \$1,107,911 reappropriated from FY 1992. An estimated \$277,799 would be available for reappropriation to FY 1994.

The Governor concurs with the agency's current year estimate.

### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's current year recommendation.

  
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Senator August Bogina, Jr.  
Subcommittee Chairperson

  
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Senator Stephen A. Morris



## SUBCOMMITTEE REPORT

**Agency:** Department of Revenue -- Homestead  
Property Tax Refunds

**Bill Sec. 2**

**Analyst:** West

**Analysis Pg. No. 872**

**Budget Page No. 508**

<u>Expenditure Summary</u>	<u>Agency Req. FY 94</u>	<u>Gov. Rec. FY 94</u>	<u>Subcommittee Adjustments</u>
State General Fund: Homestead Tax Refunds	\$ 8,500,000	\$ 8,500,000	\$ --
FTE Positions	--	--	--

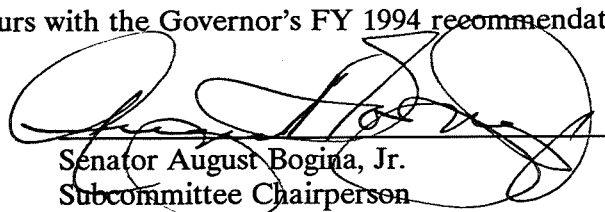
### Agency Request/Governor's Recommendation

The agency requests expenditures of \$8,500,000 in FY 1994, a decrease of \$500,000 from the current year estimate. Requested State General Fund financing totals \$9,540,235, leaving a balance of \$1,040,235 available for reappropriation to FY 1995.

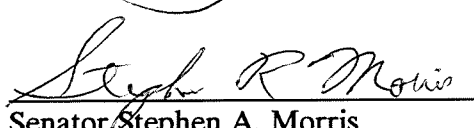
The Governor concurs with the agency's requested FY 1994 expenditures of \$8,500,000. Recommended financing is adjusted from the agency's request to also equal \$8,500,000.

### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's FY 1994 recommendation.



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Senator August Bogina, Jr.  
Subcommittee Chairperson



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Senator Stephen A. Morris

# SUBCOMMITTEE REPORT

Agency: Department of Human Resources      Bill No. 62      Bill Sec. 7

Analyst: West      Analysis Pg. No. 838      Budget Page No. 298

Expenditure	Agency Est. FY 93	Governor's Rec. FY 93	Subcommittee Adjustments
<b>All Funds:</b>			
State Operations	\$ 38,249,146	\$ 38,930,140	\$ 20,000
Other Assistance	252,210,894	252,210,894	--
Subtotal	\$ 290,460,040	\$ 291,141,034	\$ 20,000
Capital Improvements	327,100	322,100	--
<b>TOTAL</b>	<b>\$ 290,787,140</b>	<b>\$ 291,463,134</b>	<b>\$ 20,000</b>
<b>State General Fund:</b>			
State Operations	\$ 980,312	\$ 1,015,063	\$ --
Other Assistance	3,000	3,000	--
<b>TOTAL</b>	<b>\$ 983,312</b>	<b>\$ 1,018,063</b>	<b>\$ --</b>
<b>FTE Positions</b>	880.5	882.5	--

## Agency Request/Governor's Recommendation

**State General Fund.** The agency's current year estimate of State General Fund expenditures is a reduction of \$9,668 from the authorized budget. The Governor's current year recommendation of \$1,018,063 in State General Fund expenditures is a net increase of \$34,751 from the agency's estimate, representing an increase of \$43,373 for salaries and a decrease of \$8,622 for other operating expenses. The Governor recommends a State General Fund supplemental appropriation of \$25,083 in order to finance the current year recommendation.

**Other Funds.** The Department estimates that FY 1993 operating expenditures from other funding sources will be \$289,477,582, an increase of \$48,195,523. Unemployment insurance benefits are estimated to be \$242,000,000, an increase of \$49,000,000. Other major revisions include a decrease of \$1,100,000 in assistance under the Job Training Partnership Act (JTPA) program and increased state operations expenditures from the Employment Security Administration Fund (\$265,822) and the Employment Security Computer Systems Institute Fund (\$55,374). Net other changes decrease total expenditures by \$25,673. The increased state operations expenditures are primarily associated with increased capital outlay. The agency requests an expenditure limitation increase of \$121, from \$129,453 to \$129,574, on the Occupational Information System -- Federal Fund. Subsequent to the submission of the budget, the State Finance Council authorized an increase of \$102,706 from the Workmen's Compensation Fee Fund for the addition of an Administrative Law Judge and a Secretary II. The Governor recommends FY 1993 other operating expenditures from other funding sources of \$290,122,971, an increase of \$645,389 from the agency's estimate. The increase is primarily associated with capital outlay in the Administration and Support Services program. The Governor does not recommend the expenditure limitation increase requested on the

SWAM  
February 18, 1993  
Attachment 2

Occupational Information System -- Federal Fund. Expenditure limitation increases are recommended of \$3,892 on the Workmen's Compensation Fee Fund (from \$3,608,144 to \$3,612,036) and of \$5,142 on the Federal Indirect Cost Offset Fund (from \$270,822 to \$275,964).

#### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's current year recommendation, with the following adjustment:

1. Increase the expenditure limitation on the OSHA Federal Fund by \$20,000 to \$324,191 to allow the agency to take advantage of additional federal funding.



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Senator Dave Kerr  
Subcommittee Chair



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Senator Bill Brady

# SUBCOMMITTEE REPORT

Agency: Department of Human Resources Bill No. 57

Bill Sec. 3

Analyst: West

Analysis Pg. No. 838

Budget Page No. 298

Expenditure Summary	Agency Req. FY 94	Governor's Rec. FY 94	Subcommittee Adjustments
<b>All Funds:</b>			
State Operations	\$ 40,629,166	\$ 40,464,308	\$ (91,131)
Other Assistance	221,205,000	221,205,000	--
Subtotal	\$ 261,834,166	\$ 261,669,308	\$ (91,131)
Capital Improvements	475,100	342,050	--
TOTAL	\$ 262,309,266	\$ 262,011,358	\$ (91,131)
<b>State General Fund:</b>			
State Operations	\$ 1,206,968	\$ 1,183,572	\$ (142,131)
Other Assistance	5,000	5,000	--
TOTAL	\$ 1,211,968	\$ 1,188,572	\$ (142,131)
<b>FTE Positions</b>	885.5	885.5	(3.0)

## Agency Request/Governor's Recommendation

**State General Fund.** The agency's FY 1994 request from the State General Fund totals \$1,211,968, an increase of \$228,656 from the current year estimate. The majority of the increase is attributable to the requests for the Disability Concerns (\$75,772), Apprenticeship (\$61,785), and Hispanic Affairs (\$44,269) programs. The Governor recommends FY 1994 State General Fund expenditures of \$1,188,572, an increase of \$170,509 from the current year. The majority of the increase is attributable to the proposed Advisory Committee on African American Affairs (\$142,131).

**Other Funds.** All other expenditures for the operating budget requested by the agency for FY 1994 total \$260,622,198, a net decrease of \$28,855,384. Unemployment insurance payments are anticipated to decrease by \$31,000,000. Other major changes include an increase of \$1,850,324 from the Employment Security Administration Fund for administration of the Unemployment Insurance Services and Employment Services programs and an increase of \$130,024 from the Workmen's Compensation Fee Fund. Net other changes increase total expenditures by \$164,268 when compared to the current year. The Governor recommends \$260,480,736 for FY 1994 operating expenditures from other funding sources, a net decrease of \$29,642,235 from the current year. The Governor concurs with the estimated \$31,000,000 reduction in unemployment insurance payments. The other major change is an increase of \$1,218,046 from the Employment Security Administration Fund for the administration of the Unemployment Insurance Services and Employment Services programs. Net other changes increase total expenditures by \$139,719 compared to the current year recommendation.



**African American Affairs.** The Governor's FY 1994 recommendation includes \$146,131 (including \$142,131 from the State General Fund) and 3.0 FTE new positions to support a proposed Advisory Committee on African American Affairs. The recommendation includes \$91,220 for salaries for the recommended new positions and committee member compensation and \$54,911 for other operating expenses.

**New Positions.** The agency requests \$144,057 (including fringe benefits) for 5.0 FTE new positions in FY 1994. Requested positions include an Administrative Law Judge (\$45,866) and a Secretary II (\$22,374) for the Workers' Compensation Services program, an Intergroup Education Specialist (\$27,860) for the Hispanic Affairs program, a Special Investigator III (\$29,117) for the Apprenticeship program, and an Office Assistant II (\$18,840) for the Disability Concerns program. The Governor's FY 1994 recommendation includes 3.0 FTE new positions above the current year. The 2.0 FTE positions authorized by the State Finance Council in the current year for the Workers' Compensation Services program are continued for FY 1994. The Governor also includes \$85,719 (including fringe benefits) for 3.0 FTE positions to staff the Advisory Committee on African American Affairs. The Governor does not recommend the other new positions requested by the agency.

**Capital Improvements.** The agency requests a total of \$475,100 (\$81,600 from federal Reed Act funds, \$5,000 from the Penalty and Interest Fund, and \$388,500 from Kansas Development Finance Authority (KDFA) bonds) for six capital improvement projects in FY 1994. Subsequent to the submission of the budget, the agency submitted a revised list of five FY 1994 capital improvement projects totaling \$342,050 (\$270,050 Reed Act funds and \$72,000 Penalty and Interest Fund). The Governor concurs with the agency's revised capital improvement request of \$342,050 from special revenue funds.

### **Senate Subcommittee Recommendations**

The Senate Subcommittee concurs with the Governor's FY 1994 recommendations, with the following adjustments:

1. The Subcommittee notes that this report addresses only the agency's operating budget. Capital improvements will be addressed by the Subcommittee on S.B. 87.
2. Increase the expenditure limitation on the OSHA Federal Fund by \$30,000 to \$324,386 to allow the agency to take advantage of additional federal funding.
3. The Subcommittee was informed that the agency may receive expanded duties under the KanWork program, both in counties where the program already exists and in counties where the program may be extended. The Subcommittee notes that the agency may need additional staffing and expenditure authority should the expanded duties occur. The Subcommittee would also note that a great deal of progress has been made in communication between the agency and SRS regarding the program.
4. The Subcommittee notes that the bulk of the \$820,341 increase in communication expenditures is attributable to increased federal fund expenditures associated with the elimination of the indicia mailing privilege formerly granted to employment security agencies.

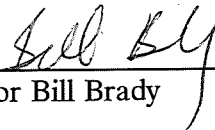
5. Delete \$142,131 from the State General Fund, \$4,000 from special revenue funds, and 3.0 FTE positions associated with the proposed Advisory Committee on African American Affairs. The Subcommittee was informed that the duties and budget for the proposed committee were patterned after the Advisory Committee on Hispanic Affairs. After a review of the documentation regarding the goals and activities of the two committees, the Subcommittee remains unconvinced that the current approach is the appropriate solution to the problem. The Subcommittee believes that the issue of the special needs of minority groups should be studied and recommends the addition of \$25,000 from the Penalty and Interest Fund to finance such a study. The Subcommittee is of the opinion that a contractual study would be more balanced and in-depth than an interim study or an analysis by Legislative Post Audit. The Subcommittee believes the study should provide tangible goals and recommendations to meet those goals and should include, but not necessarily be limited to, the following areas and questions:

- a. a needs analysis and review of the performance of the Advisory Committee on Hispanic Affairs;
- b. a review of the needs of minority groups, with an emphasis on access to governmental services, health and prenatal care, job readiness training, and barriers to employment;
- c. are these needs unique to specific minority groups or would a multicultural approach provide more effective results?
- d. a review of the effectiveness of one-on-one counseling versus networking;
- e. what entity or entities would be the best vehicle for addressing these needs and with what governmental agency, if any, should the entity or entities be affiliated.



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Senator Dave Kerr  
Subcommittee Chairperson



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Senator Bill Brady

## SUBCOMMITTEE REPORT

**Agency:** Kansas Commission on  
Veterans Affairs

**Bill No.** 62

**Bill Sec.** New

**Analyst:** Porter

**Analysis Pg. No.** 862

**Budget Page No.** 604

<u>Expenditure</u>	<u>Agency Est. FY 93</u>	<u>Governor's Rec. FY 93</u>	<u>Subcommittee Adjustments</u>
Operating Expenditures:			
State General Fund	\$ 1,458,568	\$ 1,447,801	\$ 10,767
Federal Funds	81,000	81,000	--
<b>TOTAL</b>	<u>\$ 1,539,568</u>	<u>\$ 1,528,801</u>	<u>\$ 10,767</u>
 FTE Positions	 55.5	 55.5	 --

### Agency Estimate/Governor's Recommendation

The agency estimates FY 1993 total expenditures from all funds of \$1,539,568, a reduction of \$14 from the \$1,539,582 approved by the 1992 Legislature as adjusted for Finance Council action.

The Governor recommends FY 1993 operating expenditures of \$1,528,801, a reduction of \$10,767 from the agency request from the State General Fund. The reduction is from the agency request for salaries and wages and increases the agency turnover rate from 3.3 percent to 4.0 percent.

### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation with the following adjustment:

1. Shift \$10,767 in State General Fund financing from the Kansas Soldiers' Home to the Kansas Commission on Veterans Affairs. The Subcommittee was informed that the Veterans Commission will need that amount to fund salaries and wages for approved positions in FY 1993 and that the funding is available from the Soldiers' Home budget because the agency did not fill its business administrator position as quickly as had been anticipated.

  
Senator August Bogina, Jr.  
Subcommittee Chair

  
Senator Stephen Morris

## SUBCOMMITTEE REPORT

**Agency:** Kansas Commission on  
Veterans Affairs

**Bill No. 57**

**Bill Sec. 4**

**Analyst:** Porter

**Analysis Pg. No. 866**

**Budget Page No. 604**

<u>Expenditure</u>	<u>Agency Req. FY 94</u>	<u>Governor's Rec. FY 94</u>	<u>Subcommittee Adjustments</u>
Operating Expenditures:			
State General Fund	\$ 1,695,589	\$ 1,459,557	\$ 63,690
Federal Funds	102,367	102,367	--
<b>TOTAL</b>	<u><u>\$ 1,797,956</u></u>	<u><u>\$ 1,561,924</u></u>	<u><u>\$ 63,690</u></u>
 FTE Positions	 56.5	 54.0	 --

### Agency Request/Governor's Recommendation

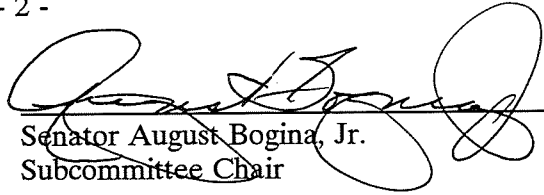
The Commission requests FY 1994 expenditures of \$1,797,956, an increase of \$258,388, or 16.8 percent, above the FY 1993 estimate. The majority of the requested increase (\$151,765) is for the agency computerization. The request for salaries and wages is an increase of \$96,093, or 6.8 percent, above the FY 1993 estimate. The request includes one new position, a Management Analyst II (\$29,988, without fringe benefits), who would perform administrative duties, management review, and policy analysis, and would attempt to obtain matching federal funds for Soldiers' Home capital improvement projects. Turnover savings would be reduced from the FY 1993 level (3.3 percent, or \$48,568) to 3.0 percent (\$46,501).

The Governor recommends FY 1994 operating expenditures of \$1,561,924, a reduction of \$236,032 from the agency request. The Governor recommends the elimination of 1.5 FTE classified positions and a reduction of \$79,451 from the agency request for salaries and wages. The Governor does not recommend the \$150,000 requested for agency computerization and recommends reductions of \$5,000 from the agency request for travel and subsistence, \$881 from the agency request for other capital outlay, and \$700 from the agency request for rents.

### Senate Subcommittee Recommendation

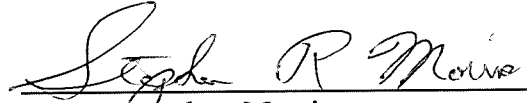
The Senate Subcommittee concurs with the Governor's recommendation with the following adjustment:

1. Add \$63,690 from the State General Fund for 15 portable computers (\$16,065), 15 portable printers (\$5,250), and 15 copies of veterans benefits software (\$2,825 each, for a total of \$42,375). The agency requested this equipment to allow its veterans service representatives to utilize computer information and print documents while processing veterans' claims in the veterans' homes, nursing homes, or other sites away from the agency's field offices.



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Senator August Bogina, Jr.  
Subcommittee Chair



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Senator Stephen Morris



# SUBCOMMITTEE REPORT

**Agency:** Kansas Soldiers' Home

**Bill No.** 62

**Bill Sec.** New

**Analyst:** Porter

**Analysis Pg. No.** 866

**Budget Page No.** 604

<u>Expenditure</u>	<u>Agency Est. FY 93</u>	<u>Governor's Rec. FY 93</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 1,428,921	\$ 1,420,863	\$ (10,767)
General Fees Fund	2,425,435	2,425,425	--
Benefit and Gift Fund	17,160	17,160	--
Subtotal	<u>\$ 3,871,516</u>	<u>\$ 3,863,448</u>	<u>\$ (10,767)</u>
Fed. Oil Overcharge Funds	1,531	1,531	--
Subtotal	<u>\$ 3,873,047</u>	<u>\$ 3,864,979</u>	<u>\$ (10,767)</u>
Capital Improvements:			
State Inst. Bldg. Fund	<u>686,318</u>	<u>686,318</u>	<u>--</u>
 GRAND TOTAL	 <u><u>\$ 4,559,365</u></u>	 <u><u>\$ 4,551,297</u></u>	 <u><u>\$ (10,767)</u></u>
 FTE Positions	 134.8	 134.8	 --
 Average Census	 220	 220	 --

## Agency Estimate/Governor's Recommendation

The Kansas Soldiers' Home estimates FY 1993 expenditures from the State General Fund and agency fee fund of \$3,854,356, as approved by the 1992 Legislature and adjusted for Finance Council action. In addition to these two funding sources, the Home proposes expenditures of \$17,160 from the Home's Benefit and Gift Fund to pay for cable television for the Home's residents.

The Governor recommends FY 1993 expenditures for state operations of \$3,863,448, which reflects a reduction of \$8,068 from the agency estimate for salaries and wages.

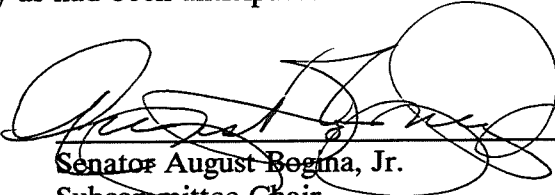
## Senate Subcommittee Recommendation

The Subcommittee concurs with the recommendations of the Governor with the following adjustment:

1. Shift \$10,767 in State General Fund financing from the Kansas Soldiers' Home to the Kansas Commission on Veterans Affairs. The Subcommittee was informed that the Veterans Commission will need that amount to fund salaries and wages for approved positions in FY 1993 and that the funding is available

*SWAM*  
*February 19, 1993*  
*Attachment 4*

from the Soldiers' Home budget because the agency did not fill its business administrator position as quickly as had been anticipated.



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Senator August Begina, Jr.  
Subcommittee Chair



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Senator Stephen Morris

# SUBCOMMITTEE REPORT

**Agency:** Kansas Soldiers' Home

**Bill No.** 57

**Bill Sec.** 4

**Analyst:** Porter

**Analysis Pg. No.** 866

**Budget Page No.** 604

Expenditure	Agency Req. FY 94	Governor's Rec. FY 94	Subcommittee Adjustments
State Operations:			
State General Fund	\$ 1,783,903	\$ 1,429,842	\$ 11,000
General Fees Fund	2,553,069	2,557,202	--
Benefit and Gift Fund	17,160	14,660	--
Subtotal	<u>\$ 4,354,132</u>	<u>\$ 4,001,704</u>	<u>\$ 11,000</u>
Fed. Oil Overcharge Funds	--	--	--
Subtotal	<u>\$ 4,354,132</u>	<u>\$ 4,001,704</u>	<u>\$ 11,000</u>
Capital Improvements:			
State Inst. Bldg. Fund	<u>275,000</u>	<u>100,000</u>	<u>--</u>
<b>GRAND TOTAL</b>	<u><u>\$ 4,629,132</u></u>	<u><u>\$ 4,101,704</u></u>	<u><u>\$ 11,000</u></u>
FTE Positions	149.8	134.8	--
Average Census	220	220	--

## Agency Request/Governor's Recommendation

For FY 1994 the Kansas Soldiers' Home requests expenditures of \$4,354,132 for 149.8 FTE positions, an increase of \$481,085, or 12.5 percent, and 15.0 FTE positions above the FY 1993 estimate.

The Governor's FY 1994 recommendation of \$4,001,704 for state operations is a reduction of \$352,428 from the agency request. Reductions are recommended from the agency requests for salaries and wages (\$300,928), contractual services (\$15,000), commodities (\$32,000), and capital outlay (\$4,500). The Governor does not recommend any of the 15.0 new positions requested.

## Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation with the following adjustments:

1. Add \$11,000 from the State General Fund for pharmaceuticals and medical supplies. The Subcommittee notes that the Governor's FY 1994 recommendation of \$189,000 is a reduction of \$31,000 from the agency request of \$220,000. The

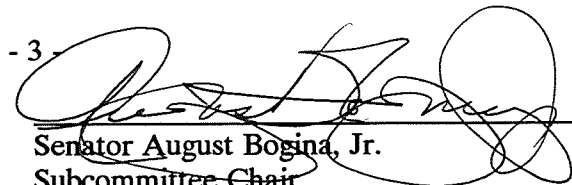
agency reports that its need for drugs and medical supplies has increased in recent years both because of increased drug costs and because the Home's residents require more drugs and medical supplies.

2. The Subcommittee notes that the agency requested State funding for two capital improvement projects which were not recommended by the Governor: renovation of the bathrooms in the Home's three dormitories (\$130,000) and installation of an emergency power generator for the Home's nursing facility (\$45,000). The Subcommittee recommends that the Home's request for these projects be reviewed by the Joint Committee on State Building Construction.
3. The Subcommittee received information regarding the issue of licensure of the Soldiers' Home. For FY 1994, the Soldiers' Home requested 15.0 new FTE positions, the majority of which are associated with licensure issues. The Home's nursing care center has been licensed by the Kansas Department of Health and Environment (KDHE) as a recuperative care center since it opened in the 1970s. The Home must also meet federal Department of Veterans Administration (VA) nursing care standards in order to continue to receive VA reimbursement funds. In order to meet federal standards and to operate the nursing care center under standards more closely related to its purpose and mission, the agency proposes that the nursing care facility be licensed as an intermediate care facility (ICF) rather than as a recuperative care facility.

According to the agency, KDHE also questions whether the Home's three dormitories can continue to operate without licensure from the state. After consulting with KDHE, the agency has concluded that the dormitories should be licensed as personal care homes by the state.

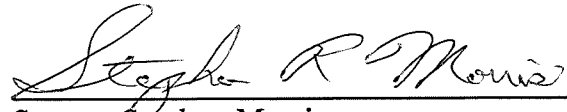
The Subcommittee explored the issue of whether, once the Home obtains ICF and personal care home licensure, it could obtain Medicaid funding for ICF services and funding under the Medicaid Home and Community Based Services (HCBS) waiver for other services. Preliminary inquiries to state Medicaid officials and federal VA officials indicate that Medicaid reimbursement may be possible. Although Medicaid reimbursement may be reduced by the amount of VA reimbursement received by the Home, the inquiries indicate that this could be a financially beneficial arrangement for the Home which would also allow the Home to provide a level of care acceptable to federal authorities and appropriate for the Home's residents.

The Subcommittee recommends that the agency work with the Department of Social and Rehabilitation Services (SRS) regarding the issue of licensure and Medicaid reimbursement and report its progress to the House Subcommittee.



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Senator August Bogina, Jr.  
Subcommittee Chair



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Senator Stephen Morris



# SUBCOMMITTEE REPORT

Agency: Healthy Kids Corporation

Bill No. --

Bill Sec. --

Analyst: Howard

Analysis Pg. No. 880

Budget Page No. 267

<u>Expenditure Summary</u>	<u>Agency Est. FY 93</u>	<u>Gov. Rec. FY 93</u>	<u>Senate Sub. Adjustments</u>
State Operations:			
State General Fund	\$ --	\$ --	\$ --
Special Revenue Fund	158,739	158,739	--
Total	<u>\$ 158,739</u>	<u>\$ 158,739</u>	<u>\$ --</u>
FTE Positions	--	--	--


## Agency Estimate/Governor's Recommendation


The 1992 Legislature approved the transfer of \$197,571 from the State General Fund to the Healthy Kids Trust Fund for operating expenses in FY 1993. The Healthy Kids Trust Fund was established with "No Limit" expenditure authority, and no position limitation was placed on the agency. The Corporation estimates expenditures of \$158,739 in FY 1993, a reduction of \$38,832 from the approved amount. The reduction reflects savings associated with delays in the organization of the Corporation.

The Governor concurs with the agency estimate for FY 1993.

## Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the Governor.

  
\_\_\_\_\_  
Senator Robert Vancrum  
Subcommittee Chair

  
\_\_\_\_\_  
Senator Richard Rock

## SUBCOMMITTEE REPORT

**Agency:** Healthy Kids Corporation

**Bill No.** 57

**Bill Sec.** 7

**Analyst:** Howard

**Analysis Pg. No.** 880

**Budget Page No.** 267

<u>Expenditure Summary</u>	<u>Agency Req. FY 94</u>	<u>Gov. Rec. FY 94</u>	<u>Senate Sub. Adjustments</u>
State Operations:			
State General Fund	\$ --	\$ 58,631	\$ 32,609
Special Revenue Fund	210,855	139,079	(32,609)
Total	<u>\$ 210,855</u>	<u>\$ 197,710</u>	<u>\$ 0</u>
FTE Positions	--	--	--

### Agency Request/Governor's Recommendation

The Corporation requests expenditure authority of \$210,855 from the Healthy Kids Trust Fund in FY 1994. The request assumes expenditure of \$38,832 in funds carried forward from FY 1993 and assumes a new transfer in FY 1994 of \$172,023 from the State General Fund to the Healthy Kids Trust Fund. The request assumes full-year funding for three staff positions, associated increases in other operating expenditures and a reduction in capital outlay expenditures due to one-time purchases in FY 1993.

The Governor recommends FY 1994 expenditures of \$197,710 for the Healthy Kids Corporation, a reduction of \$13,145 in travel (\$10,545) and data processing charges (\$2,600) from the agency request. The Governor's recommendation would provide approximately half state and half private funding in FY 1994. The recommendation assumes expenditure of \$38,832 in funds carried over from FY 1993, a new State General Fund appropriation of \$58,631, and the expenditure of \$100,247 from private funding. The Governor recommends a "No Limit" expenditure limitation for the Healthy Kids Trust Fund.

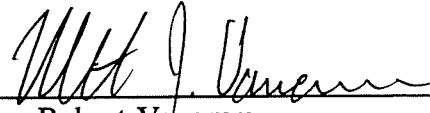
### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the Governor with the following adjustments:

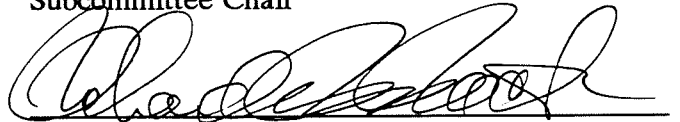
1. Add \$32,609 from the State General Fund for operating expenses for the Healthy Kids Corporation in FY 1994. The recommendation, together with estimated carryover funds of \$45,000, would provide state support for operations for eight months in FY 1994, and assumes funding for two staff positions. The recommendation assumes any additional funding needed for the first eight months and all funding needed for the remainder of the year would be obtained from private sources. The Subcommittee was informed that the first meeting of the Board did not take place until September 18, 1992, and that the executive director and

administrative assistant did not begin employment until January 4, 1993. Five working committees began meeting January 27 for planning and coordinating efforts. The Subcommittee believes that private fund raising will be difficult until the Corporation has begun to move beyond its embryonic stage and identify the clear direction it intends to pursue in fulfilling its statutory mandate.

2. The Subcommittee was informed of the statutory duties of the Healthy Kids Corporation to provide comprehensive health insurance benefits to all Kansas school age children who are not insured as well as their non-school age siblings. The Subcommittee believes that additional information needs to be provided to the Legislature regarding how the Corporation intends to fulfill this charge. Specifically, the Subcommittee requests that the Corporation present a detailed work plan to the House Subcommittee detailing its plan of action, costs involved in executing its charge, and plans underway for the raising of private support for the Corporation.
3. The Subcommittee also recommends that the Corporation provide a report to the House Subcommittee detailing how it intends to interact with other entities and programs that affect children and families, including the Corporation for Change and the Caring Program. The Subcommittee is concerned about duplication and believes that clear lines of demarcation between activities and functions and the development of coordinating mechanisms are essential to ensure efficiency through cooperation.



\_\_\_\_\_  
Senator Robert Vancrum  
Subcommittee Chair



\_\_\_\_\_  
Senator Richard Rock



## **KANSAS HEALTHY KIDS CORPORATION**

**109 S.W. 9th Street, Suite 410  
Topeka, Kansas 66612-1215**

**913-296-7200  
FAX 913-296-1586**

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February 17, 1993

The Honorable August Bogina, Jr.  
State Senator  
State House, Room 120-S  
Topeka, Kansas 66612

Dear Senator Bogina:

We are writing to clarify the role of the Kansas Healthy Kids Corporation and The Caring Program for Children and to affirm that the two programs will coordinate and cooperate with each other in order to provide health insurance to the uninsured children of Kansas in the most economical and efficient manner possible. This letter will briefly review the purpose of both programs and then discuss mechanisms of cooperation and coordination.

The purpose of the Kansas Healthy Kids Corporation is to determine, through three pilot projects, the best strategy for providing health insurance to uninsured children in Kansas. Within the three pilot projects, we will provide a set of health insurance benefits that includes preventive and primary care services, and basic dental care. We will serve school age children and their preschool age siblings and may link eligibility with the school lunch program. The Corporation has a 21-member board of directors which was appointed by the Governor and legislative leaders last fall. Staff of the Corporation started to work six weeks ago. State funds currently support the office administration costs. Other funds will be raised from both public and private sources to support subsidization of premiums and other costs associated with the program.

The Caring Program for Children, formed in 1989, is a joint project of Blue Cross and Blue Shield of Kansas, the Kansas Medical Society and the Kansas Hospital Association. The program provides free health insurance to uninsured children whose parents have incomes below the poverty level. Coverage for primary and preventive medical care is provided. Benefits do not include dental services, vision services, prescriptions and mental health services. Coverage for hospitalization beyond four days is not available, nor is surgical coverage. The Caring Program served children in five Kansas counties until January of this year when the program was marketed statewide. To date, 1400 children are enrolled with a goal to cover 2500 by the end of 1993.

SWAm  
February 18, 1993  
Attachment 6

The Honorable August Bogina, Jr.  
February 17, 1993  
Page 2

The Caring Program is funded through grants, donations, a state appropriation and physicians who discount their fees by 50%.

We do not believe the Kansas Healthy Kids Corporation and The Caring Program for Children will compete for the same uninsured population. In fact, we are committed to not duplicating each other's efforts, and we have very different missions. The Kansas Healthy Kids Corporation, pursuant to statutory direction, is an attempt to gather empirical data to decide on the State's future direction in providing the best health insurance to our uninsured school age children. We will conduct three experiments in very narrow pilot projects, with a limited enrollment. From the pilots, we will gather data which will ultimately help the Kansas Legislature and the Governor make an informed decision on the best way to provide health insurance to our uninsured school age children.

The Caring Program for Children will continue to provide a health insurance program to the children of Kansas as it expands to 2500 children statewide. However, we are fully aware that the Caring Program cannot serve the vast number of uninsured children, estimated to be between 66,000 and 99,000 children in Kansas, unless substantial funding is invested in the program.

The Caring Program for Children is now the only program currently operational which is trying to address the problem of our uninsured children. However, at this time, we lack sufficient data on which statewide decisions can be made for future direction. We need facts and figures, and the Kansas Healthy Kids Corporation pilots will give that information to us.

Before the three pilot projects are chosen by the board of directors of the Kansas Healthy Kids Corporation, officials from The Caring Program will be consulted in order to maximize resources and results. In addition, the Kansas Healthy Kids Corporation will consult with officials of our state Medicaid office, the federal Health Care Financing Administration, the Kansas Board of Education, the Kansas Department of Health and Environment, and the Kansas Corporation for Change.

During the time period that the Kansas Healthy Kids Corporation has been staffed, officials of The Caring Program and the Kansas Healthy Kids Corporation have met more than five times and have shared information and data. We pledge to continue this steady form of communication and will consult each other with the development of both programs. For instance, when The Caring Program for Children decides to alter its program in any way, Caring Staff will consult with staff of the Kansas Healthy Kids Corporation. As we said earlier, the Kansas Healthy Kids Corporation will consult with The Caring Program before choosing the pilot sites.

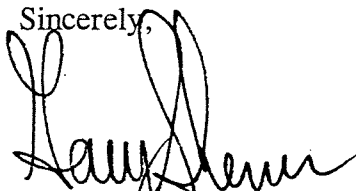
We look forward to continuing to work together to find the best solution for the uninsured children of our State. If you have any questions or concerns, feel free to contact any of us or



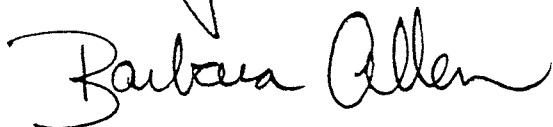
The Honorable August Bogina, Jr.  
February 17, 1993  
Page 3

Trix Niernberger, Executive Director of the Kansas Healthy Kids Corporation, at 296-7200.  
Thank you for your support of both of our programs.

Sincerely,



Gary Shearer  
Board Chairperson  
Kansas Healthy Kids Corporation



Rep. Barbara Allen  
Board Vice-Chairperson  
Kansas Healthy Kids Corporation

\*\*

Thomas Miller  
President  
Blue Cross and Blue Shield of Kansas

cc: Senator Robert Vancrum  
Senator Richard Rock  
Senator Sandy Praeger  
Senator Anthony Hensley  
Senator Richard Bond  
Rep. Carol Sader  
Rep. William Bryant  
Rep. Darlene Cornfield  
Rep. Henry Helgersen  
Rep. Kent Glasscock

\*\* This letter has been discussed but not yet reviewed by Mr. Miller.

# SUBCOMMITTEE REPORT

**Agency:** Corporation for Change

**Bill No. --**

**Bill Sec. --**

**Analyst:** Howard

**Analysis Pg. No. 874**

**Budget Page No. 146**

<u>Expenditure Summary</u>	<u>Agency Est. FY 93</u>	<u>Gov. Rec. FY 93</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 298,249	\$ 292,448	\$ --
Aid to Locals	686,960	686,960	--
Total -- Operating	<u>\$ 985,209</u>	<u>\$ 979,408</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ --	\$ --	\$ --
Aid to Locals	--	--	--
Total	<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>
FTE Positions	--	--	--

## Agency Request/Governor's Recommendation


The 1992 Legislature authorized "No Limit" expenditures from the Family and Children Investment Fund and did not establish a position limitation for the Corporation. Included in the approved budget was a transfer of \$191,000 from the State General Fund to the Family and Children Investment Fund pursuant to the transfer of family and children trust fund activities from the Children and Youth Advisory Committee to the Corporation for Change. The expenditures of \$985,209 in FY 1993, including \$298,249 for state operations and \$686,960 for aid to local units.

The Governor recommends expenditures of \$979,408 in FY 1993, a reduction of \$5,801 in salaries from the agency estimate. The recommendation adjusts fringe benefit estimates.

## Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the Governor.

  
 Senator Robert Yancrum  
 Subcommittee Chair

  
 Senator Richard Rock

# SUBCOMMITTEE REPORT

**Agency:** Corporation for Change

**Bill No.** 57

**Bill Sec.** 8

**Analyst:** Howard

**Analysis Pg. No.** 874

**Budget Page No.** 146

<u>Expenditure Summary</u>	<u>Agency Req. FY 94</u>	<u>Gov. Rec. FY 94</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 333,402	\$ 331,695	\$ --
Aid to Locals	1,013,750	750,987	--
Total -- Operating	<u>\$ 1,347,152</u>	<u>\$ 1,082,682</u>	<u>\$</u>
State General Fund:			
State Operations	\$ --	\$ --	\$ --
Aid to Locals	--	191,000	--
Total	<u>\$ --</u>	<u>\$ 191,000</u>	<u>\$ --</u>
FTE Positions	--	--	--

## Agency Request/Governor's Recommendation

The Corporation's FY 1994 request is an increase of \$361,943 from the FY 1993 estimate. The request continues FY 1993 operations, including full-year funding for the agency's staff positions. The request includes a transfer of \$191,000 from the State General Fund for family and children trust fund activities as approved in FY 1993. Also requested in FY 1994 is a transfer of \$270,000 from the State General Fund to the Family and Children Investment Fund to implement two pilot family court projects. The Corporation requests "No Limit" expenditure authority for the Family and Children Investment Fund in FY 1994.

The Governor recommends expenditures of \$1,082,682 for the Corporation for Change in FY 1994, a reduction of \$264,470 from the agency request. The Governor's recommendation adjusts salaries to include an unclassified merit pool of 2.5 percent (\$5,530) and deletes requested funding for the family court pilot project (\$270,000). The Governor's recommendation includes a direct appropriation of \$191,000 from the State General Fund for state match for the federal challenge grant that provides child abuse prevention grants, and recommends expenditure of \$891,682 from the Family and Children Investment Fund. The Governor recommends a "No Limit" expenditure limitation for the Family and Children Investment Fund.

## Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the Governor with the following adjustments:

1. The Subcommittee reviewed statutes creating the Corporation for Change including the broad statutory charge to the Corporation which includes "implementing a comprehensive, coordinated strategy for investment in Kansas

children and their families." The Subcommittee is unclear, however, regarding the direction in which the Corporation intends to move in fulfilling this charge. An annual report due February 1 detailing the Corporation's activities has not yet been submitted to the Legislature. We recommend that the Corporation for Change provide a detailed work plan to the House Subcommittee for review to further delineate the direction it intends to move in and the activities it will be pursuing in the next year to fulfill its statutory mission.

2. The Subcommittee has identified a number of new and existing entities and programs that share similar charges and missions and believes that the respective roles and responsibilities of these entities must be clarified in order to eliminate duplication of effort and resources, and to facilitate program and funding cooperation and coordination. We are concerned that the relationship between the Corporation for Change and the Healthy Kids Corporation, as well as the connection to the Caring Program partially funded through the Department of Social and Rehabilitation Services needs to be clarified. There are other existing entities such as the Governor's Commission on Children, Youth and Families and the Joint Committee on Children and Families that share similar charges to the Corporation for Change. The Subcommittee specifically recommends that the Corporation provide to the House Subcommittee for review a clear delineation of its role and how it intends to work with each of these other entities to achieve maximum cooperation and efficiency, and eliminate duplication of effort.
3. The Subcommittee believes that a level of legislative oversight is essential for public funds coming into the agency. These funds include federal funds and marriage license fees directed towards the family and children trust account, as well as birth certificate fees directed towards the permanent families account. In addition to \$191,000 in State General Fund dollars for grants the Corporation estimates receipts of approximately \$560,000 in funding from marriage license fees and a birth certificate surcharge as well as approximately \$100,000 in federal funds. The Subcommittee believes it is inappropriate for there not to be some legislative oversight of these public funds. We therefore recommend the addition of expenditure limitations to the Family and Children Trust Account and the Permanent Families Account of the Family and Children Investment Fund. S.B. 57, as introduced, includes No Limit expenditure authority from the Family and Children Investment Fund of the Corporation for Change, the fund into which all agency receipts are deposited. The Subcommittee's recommendation does not affect the agency's operations or its ability to receive and expend funds from private sources.



Senator Robert Vancrum  
Subcommittee Chair



Senator Richard Rock

# SUBCOMMITTEE REPORT

**Agency:** Department on Aging

**Bill No.** 62

**Bill Sec.** New

**Analyst:** Piekalkiewicz

**Analysis Pg. No.** 851

**Budget Page No.**

<u>Expenditure Summary</u>	<u>Agency Est. FY 93</u>	<u>Gov. Rec. FY 93</u>	<u>Subcommittee Adjustment</u>
All Funds:			
State Operations	\$ 1,460,887	\$ 1,602,243	\$ --
Aid and Other Assistance	15,813,962	15,228,263	(92,000)
<b>TOTAL</b>	<b>\$ 17,274,849</b>	<b>\$ 16,830,506</b>	<b>\$ (92,000)</b>
State General Fund:			
State Operations	\$ 787,474	\$ 808,306	\$ --
Aid and Other Assistance	3,275,440	3,243,740	(92,000)
<b>TOTAL</b>	<b>\$ 4,062,914</b>	<b>\$ 4,052,046</b>	<b>\$ (92,000)</b>
FTE Positions	31.0	31.0	—

## Agency Estimate/Governor's Recommendation

The agency's State General Fund estimate for the current year is the amount approved by the 1992 Legislature, as adjusted for Finance Council action. The federal fund estimate exceeds the amount approved by \$417,846, reflecting higher than anticipated federal receipts. Included in the State General Fund estimate is \$1.2 million for the Senior Care Act and \$435,600 for case management, the amounts approved by the 1992 Legislature.

The Governor's recommendation for FY 1993 reduces the State General Fund amount by \$10,868 and increases federal funds by \$164,524 from the agency's estimate. The federal fund increase reflects higher than anticipated federal funds. The Governor concurs on the Senior Care Act and case management.

## Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation for FY 1993, with the following technical adjustment:

1. Add a line item to allow the agency to receive \$31,700 in medicaid funds for the printing of long-term care resource guides.

SWAM  
February 18, 1993  
Attachment 8

2. Reappropriate \$92,000 from the State General Fund from Senior Care Act savings to FY 1994.

  
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Senator Alicia Salisbury

Subcommittee Chair

  
\_\_\_\_\_  
Senator Jerry Karr

93-4682



## SUBCOMMITTEE REPORT

**Agency:** Department on Aging

**Bill No.** 57

**Bill Sec.** 6

**Analyst:** Piekalkiewicz

**Analysis Pg. No.** 851

**Budget Page No.**

Expenditure Summary	Agency Req. FY 94	Gov. Rec. FY 94	Subcommittee Adjustments
All Funds:			
State Operations	\$ 1,670,938	\$ 1,728,057	\$ --
Aid and Other Assistance	15,813,962	15,267,773	92,000
TOTAL	<u>\$ 17,484,900</u>	<u>\$ 16,995,830</u>	<u>\$ 92,000</u>
State General Fund:			
State Operations	\$ 926,389	\$ 869,170	\$ --
Aid and Other Assistance	3,796,050	3,372,834	92,000
TOTAL	<u>\$ 4,722,439</u>	<u>\$ 4,242,004</u>	<u>\$ 92,000</u>
FTE Positions	33.5	31.0	--

### Agency Request/Governor's Recommendation

The agency's request of \$1,670,938 for state operations represents a \$210,051 increase over the current year estimate of \$1,460,887. Of the increase, \$138,915 is from the State General Fund and \$71,136 is from other funds.

For FY 1994 the Governor recommends \$1,728,057 for state operations, of which \$869,170 is from the State General Fund. The recommendation represents a net reduction of \$57,119 from the agency's request. No funding is included in the Governor's recommendation for the requested new FTE positions. Funding is provided, however, to fund the requested Long-term Care Ombudsmen as special projects positions, as the positions are funded in the current year. The Governor recommends \$42,500 for the computer network and \$97,561 for the requested long-term care resource directories.

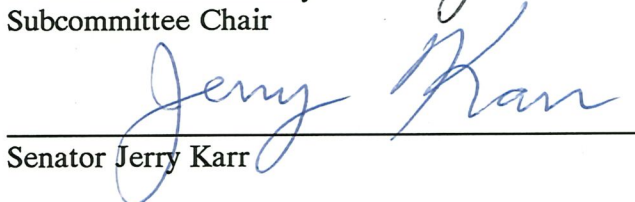
For FY 1994, the Department requests \$15,813,962 for grants to local units of government and other entities. Funding of \$1.2 million from the State General Fund is included for the Senior Care Act, which the same amount as in the current year. Included in the FY 1994 request are the following new State General Fund expansions: a \$104,536 increase is requested for Case Management, due to less federal funds; a \$281,580 increase for nutrition programs; and a \$100,000 increase for the Older Kansans Employment Program (OKEP).

### Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation for FY 1994, with the following technical adjustments and comments:

1. Add a line item to allow the agency to expend medicaid funds for the printing of long-term care resource guides.
2. Add a line item to allow the agency to expend federal funds for health insurance counseling for senior citizens.
3. The Subcommittee notes that the budget for the Senior Care Act as requested and recommended by the Governor is based on a 1:1 match, providing \$1,266,870 in state funds and the same amount in local funds. The Subcommittee requested information from the Department on Aging concerning the ability of local communities to meet the 1:1 match. The Subcommittee was informed that in the current year when all new Senior Care Act areas have a 1:2 match, some areas of the state are having difficulty in meeting even the 1:2 match. The Subcommittee also was informed that statute has been interpreted by the Department to mean a cash match and that in-kind resources have not been counted toward the match. The Subcommittee recommends that legislation be introduced to allow in-kind resources to be counted toward the match. In addition, the Subcommittee recommends that the legislation also provide the Secretary of Aging with discretionary powers to waive the 1:1 match in favor of a match up to 1:2 in those cases where the Secretary has determined that an area has made a good faith effort to meet the 1:1 match. During the first year of implementation of the Senior Care Act, the Secretary had this discretionary power. To fund this recommendation, the Subcommittee recommends that savings of approximately \$92,000 from FY 1993 be carried forward to FY 1994.
4. The Department on Aging was informed in October by the regional office of the Health and Human Services Department that it could no longer expend USDA funds (\$232,000 in FY 1994) for the Low Income In-Home Nutrition program, because the program is income tested. The Secretary decided with input from legislators and the Governor to suspend income testing and would instead implement targeting guidelines. The Subcommittee is supportive of the Secretary's decision to define a target population without income testing in order to retain USDA funds, which would otherwise not be available. The Subcommittee notes that by the use of targeting guidelines, those senior citizens most at risk of institutionalization can be identified and served by the program, thus allowing them to remain in their own homes as long as possible.

  
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Senator Alicia Salisbury  
Subcommittee Chair

  
\_\_\_\_\_  
Senator Jerry Karr