

Approved: March 18, 1993  
Date

## MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS.

The meeting was called to order by Chairperson August Bogina at 11:00 a.m. on March 11, 1993 in Room 123-S of the Capitol.

All members were present except: Senator Karr, who was excused

Committee staff present: Leah Robinson, Legislative Research Department  
Scott Rothe, Legislative Research Department  
Norm Furse, Revisor of Statutes  
Judy Bromich, Administrative Assistant  
Ronda Miller, Committee Secretary

Conferees appearing before the committee:

Others attending: See attached list

### **HB 2064 - APPROPRIATIONS FOR FY94, STATE LIBRARY, ARTS COMMISSION, SCHOOL FOR THE BLIND, SCHOOL FOR THE DEAF, HISTORICAL SOCIETY, COUNCIL ON VOCATIONAL EDUCATION, PUBLIC BROADCASTING COMMISSION**

#### **STATE LIBRARY (Attachment 1)**

Senator Vancrum presented the FY93 and FY94 subcommittee reports. In answer to Senator Salisbury's questions regarding the recommendation for the Grant-in-Aid program, Senator Vancrum stated that the subcommittee recommended that monies should be provided for FY94 but believed that libraries should not rely on the continuation of SGF support (which increased from \$887,000 in FY92 to \$2,037,269 in FY93) because funding was not included in the Governor's recommendations this year. He stated that the subcommittee encourages more efficient library services, noting that some counties have several libraries which cannot provide full service. There was discussion regarding the subcommittee's recommendation to use EDIF monies as a funding source.

It was moved by Senator Vancrum and seconded by Senator Moran that the FY93 and FY94 subcommittee reports be adopted. The motion carried on a voice vote.

#### **KANSAS ARTS COMMISSION (Attachment 2)**

Senator Petty read the FY93 and FY94 subcommittee reports. In answer to a question, it was stated that the level of state support for this program increased from \$789,000 SGF in FY93 to \$1,050,000 million in FY94. The Association of Community Arts Councils may receive up to \$130,000 of the new funding depending upon approval of a federal grant. In answer to Senator Kerr, it was noted that in FY93 the agency received \$800,000 from the EDIF and the recommended level of support from the EDIF in FY94 is \$1,035,000.

Senator Petty moved, Senator Morris seconded that the FY93 and FY93 subcommittee reports be adopted. The motion carried on a voice vote.

#### **SCHOOL FOR THE BLIND (Attachment 3)**

The FY93 and FY94 subcommittee reports were reviewed by Senator Salisbury, who, in answer to a question, noted that there was no increase in teacher salaries above the increase provided for state employees.

It was moved by Senator Kerr and seconded by Senator Vancrum that the FY94 subcommittee report be conceptually amended by requesting that the Arts Commission determine whether they could assist the School for the Blind with the assessible arts program and report during consideration of the Omnibus bill. The

## CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS, Room 123-S Statehouse, at 11:00 a.m. on March 11, 1993.

motion carried on a voice vote.

It was moved by Senator Salisbury and seconded by Senator Brady that the FY93 report and the FY94 subcommittee report as amended be adopted. The motion carried on a voice vote.

### **SCHOOL FOR THE DEAF (Attachment 4)**

Senator Salisbury reviewed the FY93 and FY94 subcommittee reports. Senator Salisbury moved, Senator Brady seconded, that the reports be adopted. The motion carried on a voice vote.

### **STATE HISTORICAL SOCIETY (Attachment 5)**

The FY93 subcommittee report was presented by Senator Kerr. Chairman Bogina requested that staff determine the total amount that has been assessed by the Stormwater Utility tax (Recommendation 2, Attachment 5-4) and ascertain the status of the Attorney General's opinion which was requested by the Committee on February 23, 1993. Senator Kerr moved, Senator Moran seconded, that the FY93 report be adopted. The motion carried on a voice vote.

Senator Kerr read the FY94 subcommittee report. In discussing Recommendation 1, Attachment 5-8, he explained that KP&L just recently realized that the Museum is within the city limits. It was moved by Senator Kerr and seconded by Senator Moran that the FY94 subcommittee report be adopted. The motion carried on a voice vote.

### **STATE COUNCIL ON VOCATIONAL EDUCATION (Attachment 6)**

Chairman Bogina presented the FY93 and FY94 subcommittee reports. As there were no questions, Senator Moran moved, Senator Kerr seconded the adoption of the FY93 and FY94 reports. The motion carried on a voice vote.

### **PUBLIC BROADCASTING COMMISSION (Attachment 7)**

The FY93 and FY94 subcommittee reports were read by Senator Petty. **SB 350**, which creates the Kansas Public Broadcasting Council, will be heard in Committee on March 19, 1993. There was discussion of how implementation of that bill without additional funding would impact the distribution of current funding. It was moved by Senator Petty and seconded by Senator Moran that the FY93 and FY94 subcommittee reports be adopted. The motion carried on a voice vote.

Senator Kerr expressed his opinion that the statutory requirements for using EDIF funds is being circumvented and, if the revenues coming into this fund are increased because of gaming activities, the Committee needs to prioritize the items which should receive appropriations from the EDIF or put the gaming receipts in the SGF.

It was moved by Senator Moran and seconded by Senator Morris that **HB 2064** as amended be recommended favorable for passage. The motion carried on a roll call vote.

The Chairman adjourned the meeting at 12:05 P.M.

The next meeting is scheduled for March 12, 1993.



## GUEST LIST

COMMITTEE: SENATE WAYS AND MEANS

DATE: March 11, 1993

[illegible]

# SUBCOMMITTEE REPORT

Agency: State Library

Bill No. 2087

Bill Sec. 12

Analyst: Mah

Analysis Pg. No. 820

Budget Page No. 430

<u>Expenditure Summary</u>	<u>Agency Est. FY 93</u>	<u>Gov. Rec. FY 93</u>	<u>House Sub. Adjustments</u>
All Funds:			
State Operations	\$ 1,461,630	\$ 1,440,071	\$ --
Aid to Local Units	4,319,324	4,319,324	--
Total	<u>\$ 5,780,954</u>	<u>\$ 5,759,395</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 1,149,099	\$ 1,127,540	\$ --
Aid to Local Units	3,007,269	3,007,269	--
Total	<u>\$ 4,156,368</u>	<u>\$ 4,134,809</u>	<u>\$ --</u>
FTE Positions	26.0	26.0	--

## Agency Estimate/Governor's Recommendation

In the current year, the agency estimates expenditures of \$5,780,954, a reduction of \$95,119 from the currently approved budget. The reduction is all in expenditures from federal funds for aid to local units because of less than anticipated receipts. Included in the estimate is a supplemental appropriation of \$29,297. The agency says that, because of a technical error, its appropriation was understated by this amount. The agency's appropriation for the current year was understated by \$11,125 because adjustments were not made for a 1.0 percent State General Fund reduction when FY 1992 funds were reappropriated. In addition, understanding that state aid to local libraries was to be held harmless from the 1.0 State General Fund reduction, the agency used its operating account to fund the aid. This resulted in reducing the operating fund account by \$18,172, part of a reappropriation that was to be used for the current year. The current year estimate includes \$4,156,368 from the State General Fund and \$1,624,586 from federal funds and other revenue sources.

The Governor recommends \$5,759,395 for the current year, a reduction of \$21,559 (all from the State General Fund) from the agency's revised estimate of \$5,780,954. Included in the recommendation is a State General Fund supplemental appropriation of \$7,445. The Governor recommends reducing various operating expenditures, including communications (\$3,950), printing (\$6,637), travel (\$2,685), fees (\$2,188) and professional supplies (\$2,882). The recommendation includes \$4,134,809 from the State General Fund and \$1,624,586 from federal funds and other revenue sources.

## House Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendations.

SWAM  
March 11, 1993  
Attachment 1

### House Committee Recommendation

The House Committee concurs with the Subcommittee's recommendation.

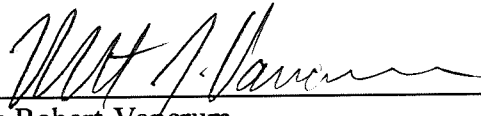
### House Committee of the Whole Recommendation

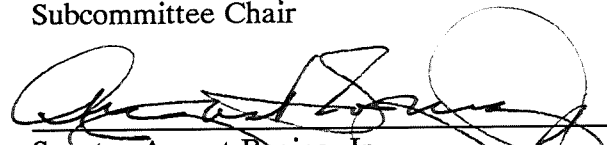
The House Committee of the Whole concurs with the Committee's recommendation.

<u>Expenditure Summary</u>	<u>House Adj. FY 93</u>	<u>House Rec. FY 93</u>	<u>Senate Sub. Adjustments</u>
All Funds:			
State Operations	\$ --	\$ 1,440,071	\$ --
Aid to Local Units	--	4,319,324	--
Total	<u>\$ --</u>	<u>\$ 5,759,395</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ --	\$ 1,127,540	\$ --
Aid to Local Units	--	3,007,269	--
Total	<u>\$ --</u>	<u>\$ 4,134,809</u>	<u>\$ --</u>
FTE Positions	--	26.0	--

### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the House's recommendation.

  
\_\_\_\_\_  
Senator Robert Vancrum  
Subcommittee Chair

  
\_\_\_\_\_  
Senator August Bogina, Jr.

# SUBCOMMITTEE REPORT

Agency: State Library

Bill No. 2064

Bill Sec. 2

Analyst: Mah

Analysis Pg. No. 820

Budget Page No. 430

Expenditure Summary	Agency Req. FY 94	Gov. Rec. FY 94	House Sub. Adjustments
All Funds:			
State Operations	\$ 2,557,012	\$ 1,539,817	\$ 106,735
Aid to Local Units	4,733,181	3,304,855	1,000,000
Total	<u>\$ 7,290,193</u>	<u>\$ 4,844,672</u>	<u>\$ 1,106,735</u>
State General Fund:			
State Operations	\$ 2,280,927	\$ 1,223,051	\$ --
Aid to Local Units	3,387,645	2,000,000	--
Total	<u>\$ 5,668,572</u>	<u>\$ 3,223,051</u>	<u>\$ --</u>
FTE Positions	26.5	26.0	--

## Agency Request/Governor's Recommendation

The agency requests \$7,290,193 for FY 1994 to provide \$2,557,012 for state operations and \$4,733,181 for grants to public libraries and regional library systems. The FY 1994 request reflects a State General Fund increase of \$1,512,204 from the current year. The additional State General funds would provide \$360,000 for implementation of a Kansas Library Catalog (KLC) On-Line System; \$344,000 for computer workstations for local libraries; \$106,735 for replacement of data processing equipment used at various sites in the state to provide the Talking Book Service; \$56,294 for automation of the agency's circulation system; \$12,100 for a new automated index to legislative bills and new articles; \$11,725 for operating costs to increase to full-time a 0.5 FTE data entry staff position for producing and maintaining the KLC database; and \$240,974 for other state operating expenses. The remaining \$380,376 of State General Funds would provide \$300,000 for grants to Regents' libraries to give incentive for sharing of resources, \$50,000 for increased contractual payments to the six subregional libraries that deliver services to blind and physically handicapped patrons, and \$30,376 for more grant-in-aid support to public libraries and the seven regional library systems.

The Governor recommends \$4,844,672 for FY 1994, a reduction of \$2,445,521 from the agency's request \$7,290,193. The recommendation provides \$1,539,817 for state operations and \$3,304,855 for grants to public libraries and regional library systems, reducing the agency's request for state operations by \$1,017,195 and for local library grants by \$1,428,326. The recommendation does not include any of the items requested from the State General Fund for expanding services. Total state aid to local libraries is reduced from the current year recommendation of \$3,007,269 to \$2,000,000.



### **House Subcommittee Recommendation**

The Subcommittee concurs with the Governor's recommendation with the following adjustments:

1. Add \$106,735 to replace and upgrade the data processing equipment used at various sites in the state to provide the Talking Book Service (library services to those Kansans who, because of a physical disability, cannot read regular print material). The equipment supports the record management portion of the Service. The various components to this request are: nine file servers (\$22,690); 26 workstations (microcomputers with monitors for \$35,100); seven copies of networking software (\$2,940); seven tape backup units (\$3,480); nine CD-ROM drive units (\$9,136); 33 battery backup units (\$8,213); seven network printers (\$23,065); nine modems (\$1,125); 26 cable connectors (\$260); seven networking terminators (\$105); and nine copies of remote control software (\$621). Financing would be through a one-time transfer from the State Budget Stabilization Fund of the Department of Administration to a temporary special revenue fund established for this expenditure. (The State Budget Stabilization Fund was established by the 1992 Legislature for one-time retroactive disproportionate share receipts of \$75.0 million. These receipts are part of the moneys collected by the state from the federal government for uncollected payments from FY 1990 and FY 1991.)
2. Add \$1.0 million as a one-time expenditure to provide additional funds for grants to local libraries. For the agency's Grant-in-Aid program, the Governor's FY 1994 recommendation of \$1,563,537 is \$982,906 less than the current year recommendation of \$2,546,443. The Subcommittee recommends financing for the aid through a one-time transfer from the State Budget Stabilization Fund of the Department of Administration to a temporary special revenue fund established for FY 1994. A proviso also is recommended that limits expenditures from this special revenue fund to purchases for books and for materials or services relating to the computerization of local libraries. Further, the Subcommittee requests that the State Librarian write to each of the recipient libraries to let them know that the \$1.0 million is not a permanent addition to the budget, but a one-time addition which should not be anticipated from future legislatures without special authorization.

### **House Committee Recommendation**

The House Committee concurs with the Subcommittee's recommendation.

### **House Committee of the Whole Recommendation**

The House Committee of the Whole concurs with the Committee's recommendation, except for the following adjustment:

1. Delete the \$1.0 million from the State Budget Stabilization Fund for the temporary FY 1994 additional aid program for grants to local libraries.

<u>Expenditure Summary</u>	<u>House Adj. FY 94</u>	<u>House Rec. FY 94</u>	<u>Senate Sub. Adjustments</u>
All Funds:			
State Operations	\$ 106,735	\$ 1,646,552	\$ --
Aid to Local Units	--	3,304,855	982,906
Total	<u>\$ 106,735</u>	<u>\$ 4,951,407</u>	<u>\$ 982,906</u>
State General Fund:			
State Operations	\$ --	\$ 1,223,051	\$ 106,735
Aid to Local Units	--	2,000,000	--
Total	<u>\$ --</u>	<u>\$ 3,223,051</u>	<u>\$ 106,735</u>
FTE Positions	--	26.0	--

### Senate Subcommittee Recommendation

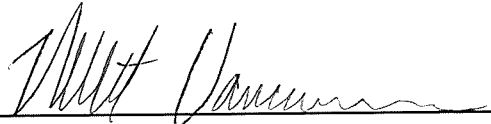
The Senate Subcommittee concurs with the House's recommendation, except for the following adjustments and comments:

1. Shift financing of \$106,735 from the State Budget Stabilization Fund to the State General Fund for replacing and upgrading data processing equipment used to provide the Talking Book Service. (The House recommended a one-time transfer from the State Budget Stabilization Fund of the Department of Administration to a temporary special revenue fund established for this expenditure.)
2. Add \$982,906 from the Economic Development Initiatives Fund (EDIF) to provide financing for two different items. A total of \$50,000 of the recommended funding is to be used for aid payments to the six subregional library centers with which the State Library contracts to deliver services to the blind and physically handicapped. The recommendation provides for total FY 1994 funding of \$492,500 (\$320,000 from the State General Fund) for this aid program. The remaining \$932,906 is to be used for a FY 1994 supplemental grant-in-aid program. Allocation of the funds is to be the same as that used for the agency's existing Grant-in-Aid program (two-thirds of the funds distributed to grants among approximately 317 eligible public libraries on a per capita basis and one-third distributed in grants among the seven regional library systems in equal amounts). The Library Advisory Commission members as well as all local librarians should understand that the recommended moneys from the EDIF are not permanent funding for future years. These individuals are strongly encouraged to develop a plan to promote larger and more efficient library service areas. The Subcommittee asked that a report be made by the State Librarian to the 1994 Legislature presenting such a plan for implementation in 1995.
3. The Subcommittee was told that \$2,650 is needed to upgrade computer hardware in order to remain compatible with the agency's national on-line cataloging and interlibrary vendor services. The agency reported that the current computer



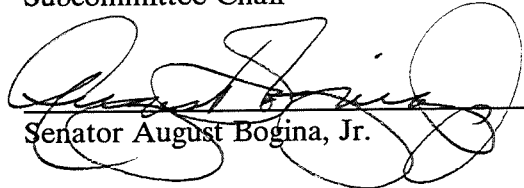
hardware will be phased out of operation by December, 1993. The Subcommittee supports this expenditures through the use of financing already contained within the Governor's FY 1994 budget recommendation. The Subcommittee assumes that the agency will take the necessary actions to provide for this purchase.

4. The Subcommittee was told that, although Regents' libraries currently participate in interlibrary loan services with other libraries throughout the state, the costs for such participation may be significant. (The agency proposed a new grant program of \$300,000 to provide for interlibrary loan grants to Regents' libraries. The Governor did not recommend this new grant program.) The Subcommittee understands that there is a cost for Regents' libraries to participate in an interlibrary program with local libraries. However, the Subcommittee believes that, even without financing incentives, the Regents' libraries have an obligation to cooperate with other libraries so that their resources can be of benefit to all taxpayers of the state. When available resources are not actually being used by students or faculty, these resources need to be made readily available to other residents of the state.



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Senator Robert Vancrum  
Subcommittee Chair



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Senator August Bogina, Jr.

# SUBCOMMITTEE REPORT

Agency: Kansas Arts Commission

Bill No. --

Bill Sec. --

Analyst: Howard

Analysis Pg. No. 813

Budget Page No. 84

<u>Expenditure Summary</u>	<u>Agency Est. FY 93</u>	<u>Gov. Rec. FY 93</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 417,976	\$ 412,945	\$ --
Programming Grants	1,364,078	1,265,000	--
TOTAL	<u>\$ 1,782,054</u>	<u>\$ 1,677,945</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 206,200	\$ 203,114	\$ --
Programming Grants	2,508	2,508	--
TOTAL	<u>\$ 208,708</u>	<u>\$ 205,622</u>	<u>\$ --</u>
Economic Development Initiatives Fund:			
State Operations	\$ 10,963	\$ --	\$ --
Programming Grants	786,938	797,901	--
TOTAL	<u>\$ 797,901</u>	<u>\$ 797,901</u>	<u>\$ --</u>
FTE Positions	8.0	9.0	--

## Agency Request/Governor's Recommendation

The request of the Arts Commission for FY 1993 is a reduction in expenditures of \$34,146 from the amount approved by the 1992 Legislature, including a reduction of \$7,878 in state operations and a reduction of \$28,268 in grants. The approved budget assumed that \$24,731 from the State General Fund would be reappropriated from FY 1992 to FY 1993 and be used to fund a portion of the agency's FY 1993 budget. However, the actual amount of the reappropriation totaled \$11,608, or \$13,123 less than the approved amount. The agency estimate assumes the expenditure of \$10,963 in EDIF savings from FY 1992 in state operations in FY 1993. In program grants, the revised budget includes a reduction of \$26,268 in federal funds.

The Governor's recommendation for FY 1993 is a reduction of \$104,109 from the agency estimate, including a reduction of \$5,031 in state operations and \$99,078 in federal funds for grants. The Governor's recommendation applies a 1.0 percent shrinkage rate to the agency's salary budget. The Governor's Budget reports that the recommendation contains sufficient state funding to match additional federal funding that may become available.

SWAM  
March 11, 1993  
Attachment 2

### House Subcommittee Recommendation

The House Subcommittee concurs with the recommendations of the Governor.

### House Committee Recommendation

The House Committee concurs with the recommendations of the Subcommittee.

### House Committee of the Whole Recommendation

The House Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>House Adj.</u>	<u>House Rec. FY 93</u>	<u>Senate Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ --	\$ 412,945	\$ --
Programming Grants	--	1,265,000	--
TOTAL	<u>\$ --</u>	<u>\$ 1,677,945</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ --	\$ 203,114	\$ --
Programming Grants	--	2,508	--
TOTAL	<u>\$ --</u>	<u>\$ 205,622</u>	<u>\$ --</u>
Economic Development Initiatives Fund:			
State Operations	\$ --	\$ --	\$ --
Programming Grants	--	797,901	--
TOTAL	<u>\$ --</u>	<u>\$ 797,901</u>	<u>\$ --</u>
FTE Positions	--	9.0	--

**Senate Subcommittee Recommendation**

The Senate Subcommittee concurs with the recommendation of the House.



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Senator Jerry Moran  
Subcommittee Chair



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Senator Marge Petty

93-4656



## SUBCOMMITTEE REPORT

**Agency:** Kansas Arts Commission

**Bill No.** 2064

**Bill Sec.** 3

**Analyst:** Howard

**Analysis Pg. No.** 813

**Budget Page No.** 84

<u>Expenditure Summary</u>	<u>Agency Req. FY 94</u>	<u>Gov. Rec. FY 94</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 514,007	\$ 432,122	\$ --
Programming Grants	1,692,037	1,252,714	--
TOTAL	<u>\$ 2,206,044</u>	<u>\$ 1,684,836</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 247,350	\$ 205,086	\$ --
Programming Grants	200,000	785,000	(785,000)
TOTAL	<u>\$ 447,350</u>	<u>\$ 990,086</u>	<u>\$ (785,000)</u>
Economic Development Initiatives Fund:			
State Operations	\$ 25,000	\$ --	\$ --
Programming Grants	1,053,944	--	785,000
TOTAL	<u>\$ 1,078,944</u>	<u>\$ --</u>	<u>\$ 785,000</u>
FTE Positions	10.0	9.0	--

### Agency Request/Governor's Recommendation

The agency's request for FY 1994 is an increase of \$423,990 from the FY 1993 estimate, including an increase of \$96,031 in state operations and an increase of \$327,959 in programming grants.

The Governor's recommendation for FY 1994 is a reduction of \$521,208 from the agency request, and an increase of \$6,891 from the FY 1993 recommendation. The recommendation increases state operations by \$19,177 from FY 1993 to FY 1994, and reduces funding for grants by \$12,286. The recommendation assumes that the state share of programming grants in FY 1994 would be funded from the State General Fund. State funding (State General Fund and EDIF) for arts programming grants is reduced by \$13,437 from FY 1993 to FY 1994 under the Governor's recommendation.

### House Subcommittee Recommendation

The House Subcommittee concurs with the recommendations of the Governor with the following exceptions:

1. Shift state funding of \$785,000 for arts grants from the State General Fund to the Economic Development Initiatives Fund (EDIF).

### House Committee Recommendation

The House Committee concurs with the recommendations of the Subcommittee.

### House Committee of the Whole Recommendation

The House Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>House Adj.</u>	<u>House Rec. FY 94</u>	<u>Senate Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ --	\$ 432,122	\$ --
Programming Grants	--	1,252,714	250,000
TOTAL	<u>\$ --</u>	<u>\$ 1,684,836</u>	<u>\$ 250,000</u>
State General Fund:			
State Operations	\$ --	\$ 205,086	\$ --
Programming Grants	(785,000)	--	--
TOTAL	<u>\$ (785,000)</u>	<u>\$ 205,086</u>	<u>\$ --</u>
Economic Development Initiatives Fund:			
State Operations	\$ --	\$ --	\$ --
Programming Grants	785,000	785,000	250,000
TOTAL	<u>\$ 785,000</u>	<u>\$ 785,000</u>	<u>\$ 250,000</u>
FTE Positions	--	9.0	--

### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the House with the following adjustments:

1. Add \$250,000 from the Economic Development Initiatives Fund (EDIF) to match anticipated federal funds for arts programming grants. The Subcommittee was informed that the agency has recently applied for three one-time project specific federal grants which, if received, would require a 1:1 state match. The Subcommittee was informed that the reauthorization process for the National Endowment for the Arts scheduled for 1993-1994 makes the continued availability of these funds in future years unlikely. The Subcommittee believes this is a unique

opportunity for the state to access these additional resources and would allow maintenance of grant support which has been eroding due to declines in basic federal arts support.

The Redwood-Krider report on the Economic Development Strategy for Kansas stressed that the development of arts and cultural resources plays an important role in a state's economic development strategy. Kansas consistently ranks low in national rankings of state support for the arts. The Subcommittee reviewed a comparison report of per capita funding for the arts. On a national basis, Kansas currently ranks 51st in the nation (out of the 50 states and territories) in per capita funding at a FY 1993 per capita funding rate of \$.39. The following table summarizes arts funding in Kansas and the surrounding states:

State	Rank	FY 1993 Per Capita
Oklahoma	13	\$1.09
Missouri	22	.89
Nebraska	30	.69
Iowa	41	.52
Colorado	44	.48
Kansas	51	.39

The Subcommittee further recommends proviso language that would make expenditure of this additional EDIF funding contingent on receipt of federal grant funds.

  
\_\_\_\_\_  
Senator Jerry Moran  
Subcommittee Chair

  
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Senator Marge Petty

# SUBCOMMITTEE REPORT

Agency: School for the Blind

Bill No. 2064

Bill Sec. 4

Analyst: Rothe

Analysis Pg. No. 801

Budget Page No. 108

<u>Expenditure Summary</u>	<u>Agency Req. FY 94</u>	<u>Gov. Rec. FY 94</u>	<u>House Adjustments</u>
State Operations:			
State General Fund	\$ 3,759,211	\$ 3,331,870	\$ (14,617)
Economic Development Initiatives Fund	--	95,000	55,000
All Other Funds	86,303	101,487	31,000
Subtotal	<u>\$ 3,845,514</u>	<u>\$ 3,528,357</u>	<u>\$ 71,383</u>
Capital Improvements:			
State Institutions Building Fund	\$ 1,576,623	\$ 825,800	\$ --
TOTAL	<u>\$ 5,422,137</u>	<u>\$ 4,354,157</u>	<u>\$ 71,383</u>
FTE Positions	94.5	93.5	--

## Agency Request/Governor's Recommendation

The School requests \$3,845,514 for FY 1994 operating expenditures, an increase of \$479,331 above the FY 1993 estimate. The request includes funding for 1.0 FTE new Paraprofessional position, to be partially offset by the reduction of a temporary position. Also requested is \$150,000 from the State General Fund for the Arts for the Handicapped Program compared to \$93,550 in FY 1993 (\$74,250 from the State General Fund and \$19,300 from the Economic Development Initiatives Fund). The School requests an increase from \$19,000 to \$39,000 for contracted campus security services. The School requests a supplemental salary increase for its unclassified faculty (10.0 percent increase) and dormitory teachers (12.0 percent increase) in order to be competitive with surrounding school districts. Agencywide salary turnover savings totaled \$107,458 (4.8 percent) in FY 1992, and are estimated at \$81,216 (2.8 percent) in FY 1993 and \$62,016 (2.0 percent) in FY 1994.

The Governor recommends total operating expenditures of \$3,528,357, a reduction of \$317,157 from the School's request. The recommendation includes a reduction in financing from the State General Fund of \$427,341 and an increase in financing from other funds of \$110,184. The Governor recommends a total expenditure of \$95,000 from the Economic Development Initiatives Fund for the Arts for the Handicapped Program, reflecting a reduction of \$150,000 in requested expenditures from the State General Fund. The Governor does not recommend the addition of 1.0 FTE new Paraprofessional and restores funding for a temporary position. The Governor does not recommend an increase in contracted security and reduces capital outlay from \$149,996 to \$83,811. With respect to requested salary increases for faculty and dormitory personnel, no increases over the

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2.5 percent merit pool increase are recommended. The Governor recommends turnover savings of 3.0 percent in FY 1994 (\$88,741) and FY 1993 (\$85,923).

### **House Subcommittee Recommendation**

**FY 1993.** The Subcommittee concurs with the recommendation of the Governor for FY 1993.

**FY 1994.** The Subcommittee concurs with the Governor's recommendation with the following adjustments:

1. The Subcommittee asks the School to conduct a study of state schools for the blind in surrounding states to compare annual expenditures with the number of students and FTE positions. The School is asked to provide the results of the survey to the Subcommittee at the beginning of the 1994 Legislative Session.
2. Shift financing of the purchase of a new accessible van (\$31,000) recommended by the Governor from the State General Fund to a transfer from the Elderly and Handicapped Coordinated Public Transportation Assistance Fund of the Kansas Department of Transportation. The Subcommittee concurs with the need to replace an existing van (which is not handicap-accessible), but asks the School to apply for a grant from KDOT.
3. Increase expenditures from the Economic Development Initiatives Fund by \$55,000 (from \$95,000 to \$150,000) to fund the School's contract with Accessible Arts, Inc. at the level requested by the School.
4. Add \$16,383 from the State General Fund to finance increased costs associated with the two extra days of classroom time mandated by the 1992 Legislature. Although the School's request was not detailed in its request to the Governor, the Subcommittee agrees that it is a cost that the School has no choice but to incur.
5. The Subcommittee notes that the 1992 Legislature appropriated \$15,144 from the State General Fund for FY 1992 for evaluation costs of a student with severe behavioral problems. The student has since been transferred to a facility in Wichita. The Subcommittee believes the one-time appropriation remains in the agency's "base budget" for FY 1993 and FY 1994 and urges the School to utilize the appropriation to purchase additional Braille N' Mates (braille reading and writing units).
6. The Subcommittee recommends, as it did in 1992, that the Schools for the Blind and Deaf charge an administrative fee of 20 percent for all supportive services that the Schools are now providing to local school districts without cost. Examples of such services include the duplication of textbooks into braille, psychological testing, evaluations for hearing and vision, technology assistance, and the provision of information. The recommendation proposes to charge an administrative fee as a cost sharing measure for services provided to school districts for students who are not attending the Schools for the Blind or Deaf. The Subcommittee further recommends the creation of a "no limit" reimburse-

ment fund in each School for receipt of such assessments with a proviso that fund receipts be utilized for the purchase of capital outlay. The School for the Blind estimates that it will provide services to local school districts in FY 1993 valued at \$238,983 from the State General Fund, while the School for the Deaf estimates the provision of services totaling \$127,253 (of which \$67,000 is reimbursed by local school districts).

7. The Subcommittee reviewed a request to provide salary increases totaling 10 percent for faculty and 12 percent for dormitory teachers at the Schools for the Blind and Deaf in FY 1994. The Schools currently contract directly for faculty. The Subcommittee directs the Schools to conduct a survey comparing current faculty salary schedules with expenditures were they to contract with the Olathe or Wyandotte County school districts or with the Southeast Kansas Education Service Center (Greenbush), which is the provider of faculty for other schools operated by state agencies. The Subcommittee recommends that the Senate Subcommittee review the results of the survey.

#### House Committee Recommendation

The House Committee concurs with the recommendation of the Subcommittee.

#### House Committee of the Whole Recommendation

The House concurs with the recommendation of the Committee.

Expenditure Summary	House Adjustments FY 1994	House Rec. FY 1994	Senate Subcommittee Adjustments
State Operations:			
State General Fund	\$ (14,617)	\$ 3,317,253	\$ --
Economic Development Initiatives Fund	55,000	150,000	(55,000)
All Other Fund	31,000	132,487	--
Subtotal	<u>\$ 71,383</u>	<u>\$ 3,599,740</u>	<u>\$ (55,000)</u>
Capital Improvements:			
State Institutions	\$ --	\$ 825,800	\$ --
Building Fund	<u>\$ 71,383</u>	<u>\$ 4,425,540</u>	<u>\$ (55,000)</u>
FTE Positions	--	93.5	--

## Senate Subcommittee Recommendation

**FY 1993.** The Senate Subcommittee concurs with the recommendation of the House which concurred with the Governor's recommendation.

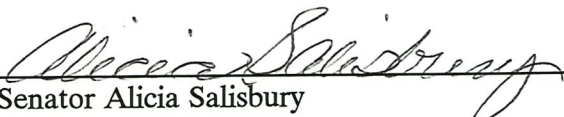
**FY 1994.** The Senate Subcommittee concurs with the recommendations of the House with the following adjustments:

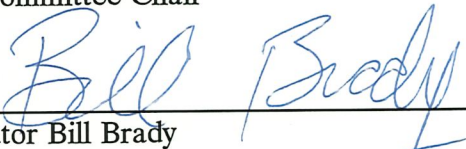
1. The Subcommittee learned that the School is not eligible to apply for a KDOT grant to finance an accessible van. The Subcommittee reviewed the Kansas Elderly and Handicapped Coordinated Public Transportation Assistance Act and learned that eligible recipients of financing from the KDOT fund must be transportation providers which receive federal support through Section 9, Section 16(b)(2) or Section 18 of the U.S. Department of Transportation. KDOT confirmed that because the Kansas State School for the Blind does not receive such federal financing, it is not eligible to apply for the proposed grant. The Senate Subcommittee notes that while the non-accessible van has 90,000 miles of use, the School does have a second van that is accessible. The Senate Subcommittee does not recommend additional financing in FY 1994 to replace the non-accessible van with another van that is accessible.
2. Delete \$55,000 in expenditures from the Economic Development Initiatives Fund that had been added by the House to increase the School's contract with Accessible Arts, Inc. from \$95,000 as recommended by the Governor to \$150,000, the current level of funding. The Senate Subcommittee agrees that the program serves an important enrichment purpose for students throughout the state, but also observes that it is an enrichment program that the federal government has not chosen to continue since FY 1990. Advocates have attempted to justify the utilization of the EDIF to finance the program, but the Subcommittee is not entirely convinced that the program serves as an economic development initiative. The Subcommittee is reluctant to replace federal financing with state funds, especially when other state programs are being cut and when the School has other priorities, but the Subcommittee is also concerned that the sudden elimination of state financing could cause the program to shut down entirely. The Senate Subcommittee concurs with the Governor's recommendation of \$95,000 from the EDIF in FY 1994, and urges Accessible Arts, Inc. to seek alternative financing to support the program in the future.
3. The Subcommittee concurs with the \$16,383 added by the House to finance increased costs associated with the two extra days of classroom time mandated by the 1992 Legislature. The Subcommittee was informed that the funds would provide salaries for the 27 faculty positions only.
4. The Senate Subcommittee reviewed the House's contention that the \$15,144 appropriated for FY 1992 to finance an evaluation of a student with severe behavioral problems remains in the School's "base budget" for FY 1993 and FY 1994. The Subcommittee learned that the School spent \$1,000 for the evaluation, and the remaining funds were lapsed.

5. The Subcommittee concurs with the House's recommendation to establish a fund in which to credit a 20 percent administrative fee on all supportive services which are currently provided by the School to local school districts without cost. The Acting Superintendent of the School for the Blind presented a plan which the Subcommittee considers to be reasonable and which indicates that an FY 1994 recoupment of approximately \$37,000 is feasible.
6. The Subcommittee notes that the issue of faculty pay equity at the Schools for the Blind and Deaf has been reviewed annually by the Legislature for at least 18 years. As requested by the House, the Schools provided the Senate Subcommittee with the results of a survey comparing current faculty salary schedules with expenditures were they to contract with the Olathe or Wyandotte County school districts or with Greenbush (the Southeast Kansas Education Service Center). The following table compares the cost of FY 1993 salaries for 27 existing teachers for a 185-day school year (189 days in Olathe):

<u>School for Blind</u>	<u>Wyandotte</u>	<u>Olathe</u>	<u>Greenbush</u>
\$ 764,286	\$ 856,070	\$ 842,355	\$ 765,530

The Senate Subcommittee observes that no state savings would be realized by contracting with any of the indicated alternatives rather than continuing to contract directly with existing faculty. On the other hand, the survey confirms that existing salaries are lower than those paid in neighboring school districts. The School could eliminate the disparity with the Olathe district, but the School would need to hold a number of positions open to generate an additional \$80,000 in turnover savings. The Subcommittee further observes that potential legislative action to reduce expenditures from the State General Fund by 2.0 percent would also require the School to hold positions vacant in order to absorb the reduction of approximately \$66,000. The Senate Subcommittee makes no changes to the current school funding level for FY 1994.

  
\_\_\_\_\_  
Senator Alicia Salisbury  
Subcommittee Chair

  
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Senator Bill Brady



## SUBCOMMITTEE REPORT

**Agency:** School for the Deaf

**Bill No.** 2064

**Bill Sec.** 5

**Analyst:** Rothe

**Analysis Pg. No.** 807

**Budget Page No.** 168

<u>Expenditure Summary</u>	<u>Agency Req. FY 94</u>	<u>Gov. Rec. FY 94</u>	<u>House Adjustments</u>
State Operations:			
State General Fund	\$ 6,767,658	\$ 5,964,752	\$ 36,985
Other Funds	216,700	216,700	--
Subtotal - Operating	<u>\$ 6,984,358</u>	<u>\$ 6,181,452</u>	<u>\$ 36,985</u>
Capital Improvements:			
State Institutions Bldg. Fund	\$ 3,709,710	\$ 2,826,500	\$ 25,000
TOTAL	<u>\$ 10,694,068</u>	<u>\$ 9,007,952</u>	<u>\$ 61,985</u>
FTE Positions	191.5	177.5	--

### Agency Request/Governor's Recommendation

The School requests \$6,984,358 for FY 1994 operating expenditures, an increase of \$1,031,453 above the FY 1993 estimate. The request includes funding for 12.0 FTE new positions associated with implementing a new program for trainable mentally handicapped children who are deaf. The School also requests 2.0 FTE new positions and consulting fees to initiate an Educational Interpreter Training Program to improve interpreting services in Kansas. The School is continuing its practice of requesting salary parity adjustments for its unclassified faculty and dormitory personnel for the purpose of making KSD teacher salaries comparable to teacher salaries in surrounding school districts and to upgrade dormitory staff salaries. Agencywide salary turnover savings totaled 3.1 percent in FY 1992, and are estimated at 3.0 percent in FY 1993 and 2.3 percent in FY 1994.

The Governor recommends total operating expenditures of \$6,181,452, a reduction of \$802,906 from the School's request. The recommendation does not include positions or financing associated with a request to implement a new program for trainable mentally handicapped children or to initiate an Educational Interpreter Training Program. Funding for an extended school year is recommended as requested. With respect to the salary parity adjustments for faculty and dormitory personnel requested by the agency, no additional funding is provided. The Governor recommends salary turnover savings of 3.0 percent for both fiscal years 1993 and FY 1994.

### House Subcommittee Recommendation

**FY 1993.** The Subcommittee concurs with the Governor's recommendation for FY 1993.

**FY 1994.** The Subcommittee concurs with the Governor's recommendation with the following adjustments:

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1. Add \$36,985 from the State General Fund to finance increased costs associated with the two extra days of classroom time mandated by the 1992 Legislature. Although the School's request was not detailed in its request to the Governor, the Subcommittee agrees that it is a cost that the School has no choice but to incur.
2. The Subcommittee recommends, as it did in 1992, that the Schools for the Deaf and Blind charge an administrative fee of 20 percent for all supportive services that the Schools are now providing to local school districts without cost. Examples of such services include the duplication of textbooks into braille, psychological testing, evaluations for hearing and vision, technology assistance, and the provision of information. The recommendation proposes to charge an administrative fee as a cost sharing measure for services provided to school districts for students who are not attending the Schools for the Deaf or Blind. The Subcommittee further recommends the creation of a "no limit" reimbursement fund in each School for receipt of such assessment with a proviso that fund receipts be utilized for the purchase of capital outlay. The School for the Deaf estimates that it will provide services to local school districts in FY 1993 valued at \$127,253 (of which \$67,000 is reimbursed by local school districts), while the School for the Blind estimates the provision of services totaling \$238,983 from the State General Fund.
3. The Subcommittee reviewed a request to provide salary increases totaling 10 percent for faculty and 12 percent for dormitory teachers at the Schools for the Deaf and Blind in FY 1994. The Schools currently contract directly for faculty. The Subcommittee directs the Schools to conduct a survey comparing current faculty salary schedules with expenditures were they to contract with the Olathe or Wyandotte County school districts or with the Southeast Kansas Education Service Center (Greenbush), which is the provider of faculty for other schools operated by state agencies. The Subcommittee recommends that the Senate Subcommittee review the results of the survey.

#### **House Committee Recommendation**

The Committee concurs with the recommendations of the Subcommittee with the following adjustment:

1. The Committee concurs with the recommendation of the Joint Committee on State Building Construction for capital improvement expenditures totaling \$2,851,500 from the State Institutions Building Fund. The Building Committee concurred with the Governor's recommendation and added \$25,000 to replace a roof on the lower level of Taylor Gymnasium. The Building Committee also recommended that rather than creating a separate line-item appropriation for this project, the Rehabilitation and Repair Projects account be increased by \$25,000.

#### **House Committee of the Whole Recommendation**

The House concurs with the recommendation of the Committee.

<u>Expenditure Summary</u>	<u>House Adjustments FY 1994</u>	<u>House Rec. FY 1994</u>	<u>Senate Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 36,985	\$ 6,001,737	\$ --
Other Funds	--	216,700	--
Subtotal	<u>\$ 36,985</u>	<u>\$ 6,218,437</u>	<u>\$ --</u>
Capital Improvements:			
State Institutions	\$ 25,000	\$ 2,851,500	\$ --
Building Fund	<u>\$ 61,985</u>	<u>\$ 9,069,937</u>	<u>\$ --</u>
FTE Positions	--	177.5	--

### Senate Subcommittee Recommendation

**FY 1993.** The Senate Subcommittee concurs with the recommendation of the House which concurred with the Governor's recommendation.

**FY 1994.** The Senate Subcommittee concurs with the recommendation of the House with the following observations:

1. The Subcommittee concurs with the House's recommendation to establish a fund in which to credit a 20 percent administrative fee on all supportive services which are currently provided by the School to the local school districts without cost. The Subcommittee was informed of the Superintendent's apparent reluctance to move too fast in charging the 20 percent administrative fee to local school districts. The Subcommittee reviewed a summary of services currently provided by the School and strongly believes that services such as auditory testing and psychological testing can reasonably be reimbursed. The Subcommittee strongly urges the Superintendent to pursue a reimbursement plan.
2. The Subcommittee reviewed a number of requests for additional funding in FY 1994, including capital outlay items to improve the environment of the students. The Subcommittee refers the Superintendent to item one, above, and reminds him that any administrative fee reimbursed to the School is specifically earmarked by the Legislature to be utilized for capital outlay purchases. In fact, it has always been the intent of the Legislature in past Sessions when the reimbursement issue has been recommended that receipts are to be available to enhance the School.
3. The Subcommittee notes that the issue of faculty pay equity at the Schools for Blind and Deaf has been annually reviewed by the Legislature for at least a decade. As requested by House, the Schools provided the Senate Subcommittee with the results of a survey comparing current faculty salary schedules with


expenditures were they to contract with the Olathe or Wyandotte County school districts or with Greenbush (the Southeast Kansas Education Service Center). The following table compares the FY 1993 salaries for 45 existing teachers for a 185-day school year:

<u>School for Deaf</u>	<u>Olathe</u>	<u>Greenbush</u>
\$ 1,472,630	\$ 1,653,992	\$ 1,421,695

The Subcommittee observes that while state savings of \$50,935 would be realized by contracting with Greenbush for 45 teachers, it would cost \$42,437 more to contract with Greenbush for 10 existing paraprofessional positions. The Greenbush salary schedule is especially low for the long-term faculty at the School for the Deaf. Although the Schools will continue to discuss the salary inequity compared to neighboring school districts, the status of state revenues does not permit a change in school contracts in FY 1994.

4. Perhaps the greatest area of concern in the School budget is in the salaries paid to dormitory teachers. The Subcommittee learned that the annual turnover rate among these employees ranges from 20 to 25 percent. A salary increase for these positions is clearly justified and should be the first priority when state revenues are available.
5. The School asked for the restoration of \$15,000 deleted by the Governor to continue for the second year a contract with the Johnson County Area Vocational Program to provide access to students at the School for the Deaf. The Subcommittee learned from the Division of the Budget that the Governor did not eliminate the program, but recommended a total of \$77,050 for contractual fees for each fiscal year 1993 and 1994. The agreement of the Subcommittee with the Governor's funding recommendation is not intended to suggest the vocational contract be cut, as the Superintendent clearly has the latitude to reprioritize his expenditures to finance the contract.

  
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Senator Alicia Salisbury  
Subcommittee Chair

  
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Senator Bill Brady



# SUBCOMMITTEE REPORT

**Agency:** State Historical Society

**Bill No. --**

**Bill Sec. --**

**Analyst:** Duncan

**Analysis Pg. No. 905**

**Budget Page No. 282**

Expenditure	Agency Est. FY 93	Governor's Rec. FY 93	House Sub. Adjustments
All Funds:			
State Operations	\$ 5,992,455	\$ 5,813,436	\$ 93,000
Aid to Local Units	281,159	281,159	--
Other Assistance	333,768	333,768	--
Subtotal -- Operating	\$ 6,607,382	\$ 6,428,363	\$ 93,000
Capital Improvements	14,434,648	9,146,359	1,000,000
TOTAL	\$ 21,042,030	\$ 15,574,722	\$ 1,093,000
State General Fund:			
State Operations	\$ 5,088,477	\$ 4,909,596	\$ --
Aid to Local Units	--	--	--
Other Assistance	74,250	74,250	--
Subtotal -- Operating	\$ 5,162,727	\$ 4,983,846	\$ --
Capital Improvements	548,153	547,658	--
TOTAL	\$ 5,710,880	\$ 5,531,504	\$ 1,093,000
FTE Positions	141.5	141.5	--

## Agency Estimate/Governor's Recommendation

1. **State Operations.** The agency estimates \$5,992,455 for state operations in FY 1993, of which \$5,088,477 is from the State General Fund. The FY 1993 estimate includes \$150,048 reappropriated from FY 1993 and a \$93,000 supplemental request for microfilming expenses. The Governor recommends \$5,813,436 for state operations, a decrease of \$179,019 from the agency's estimate. The recommendation includes \$4,909,596 from the State General Fund, a reduction of \$178,881 from the agency's estimate. The Governor reduces salaries and wages (\$49,613); contractual services (\$24,272); commodities (\$5,652); and capital outlay (\$99,482) which includes the supplemental request for the purchase of microfilm.

2. **Local Aid and Other Assistance.** The Historical Society estimates FY 1993 expenditures of \$281,159 for local aid. Of the request, \$156,159 is from the Heritage Trust Fund and \$125,000 is from other special revenue funds. Expenditures for other assistance total \$333,768 and include \$74,250 from the State General Fund for the Kansas Humanities Council, \$243,841 from the Heritage Trust Fund and \$15,677 from special revenue funds. The Governor concurs with the agency's estimate of \$281,159 for local aid and \$333,768 for all other assistance.

3. **Capital Improvements.** For FY 1993, the agency is requesting \$14,434,648 for capital improvements which includes \$5,287,794 for a supplemental request. The Governor recommends

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Attachment 5

\$9,146,359 for capital improvements in FY 1993, a reduction of \$5,288,289 from the agency's request. The Governor does not recommend the supplemental request.

The table below summarizes the Society's supplemental request and the Governor's recommendation for the Center for Historical Research:

**FY 1993 SUPPLEMENTAL REQUEST**

	<u>Agency Request</u>	<u>Gov. Rec.</u>	<u>House Sub. Adjustments</u>
<b>Center for Historical Research:</b>			
Furnishings and Equipment	\$ 1,481,663	\$ --	\$ 1,000,000
Storage Bay 2	1,765,877	--	--
Storage Bay 3	2,040,254	--	--
TOTAL	<u>\$ 5,287,794</u>	<u>\$ --</u>	<u>\$ 1,000,000</u>
<b>Funding:</b>			
Kansas Special Capital Improvements Fund	\$ 5,287,794	\$ --	\$ 1,000,000

**House Subcommittee Recommendation**

The House Subcommittee concurs with the recommendations of the Governor with the following adjustments:

1. Add \$1,000,000 from the Special Capital Improvements Fund to provide stationary shelving and other miscellaneous furnishings and equipment for the new Center on Historical Research.
2. Add \$93,000 from the EDIF to allow the agency to make a one-time purchase of microfilm from University Microfilms International.
3. The Subcommittee recommends the introduction of a bill to allow the agency to sell, or otherwise dispose of, the Funston House.
4. The Subcommittee learned that the agency is soliciting private funds to rehabilitate the interior of the Pottawatomie Mission, located on the grounds of the Kansas Museum of History. The Subcommittee encourages the agency in this endeavor and notes that after rehabilitation is complete utility expenditures may slightly increase. The Subcommittee also concurs with the agency's request to use the benefactor's name in promotion of the facility.

5. The Subcommittee notes that the Senate Subcommittee may wish to review a recent increases in taxes assessed at the Kansas Museum of History by the City of Topeka. The City has imposed a franchise fee of \$600 to \$700 a month and a Stormwater Utility tax of approximately \$200 a month.

#### House Committee Recommendation

Concur.

#### House Committee of the Whole Recommendation

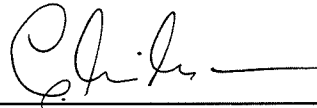
Concur.

Expenditure	House Adj.	House Rec. FY 93	Senate Sub. Adjustments
All Funds:			
State Operations	\$ 93,000	\$ 5,906,436	\$ --
Aid to Local Units	--	281,159	--
Other Assistance	--	333,768	--
Subtotal -- Operating	\$ 93,000	\$ 6,521,363	\$ --
Capital Improvements	1,000,000	10,146,359	(24,500)
TOTAL	<u>\$ 1,093,000</u>	<u>\$ 16,667,722</u>	<u>\$ (24,500)</u>
State General Fund:			
State Operations	\$ --	\$ 4,909,596	\$ --
Aid to Local Units	--	--	--
Other Assistance	--	74,250	--
Subtotal -- Operating	\$ --	\$ 4,983,846	\$ --
Capital Improvements	--	547,658	--
TOTAL	<u>\$ --</u>	<u>\$ 5,531,504</u>	<u>\$ --</u>
EDIF			
State Operations	\$ 93,000	\$ 119,000	\$ --
Capital Improvements	--	321,701	(24,500)
TOTAL	<u>\$ 93,000</u>	<u>\$ 440,701</u>	<u>\$ (24,500)</u>
FTE Positions	141.5	141.5	--

### Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the House with the following adjustments:

1. Delete \$24,500 (EDIF) approved by the 1992 Legislature to stabilize the Funston House. Pursuant to the House recommendation, H.B. 2521 has been introduced to allow the agency to dispose of the Funston House.
2. As recommended by the House, the Subcommittee reviewed the Stormwater Utility tax assessed by the City of Topeka. The tax for the Kansas Museum of History is approximately \$580 per month. The Subcommittee notes that this tax affects all state agencies in Topeka and believes that this issue should be addressed through a Governor's Budget Amendment or some other overall resolution. The Subcommittee recommends that this issue be revisited during the Omnibus session.



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Senator Jerry Moran  
Subcommittee Chair



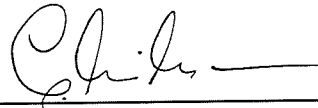
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Senator Dave Kerr

### Senate Subcommittee Recommendation

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2. As recommended by the House, the Subcommittee reviewed the Stormwater Utility tax assessed by the City of Topeka. The tax for the Kansas Museum of History is approximately \$580 per month. The Subcommittee notes that this tax affects all state agencies in Topeka and believes that this issue should be addressed through a Governor's Budget Amendment or some other overall resolution. The Subcommittee recommends that this issue be revisited during the Omnibus session.



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Senator Jerry Moran  
Subcommittee Chair



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Senator Dave Kerr

# SUBCOMMITTEE REPORT

**Agency:** State Historical Society

**Bill No.** 2064

**Bill Sec.** 6

**Analyst:** Duncan

**Analysis Pg. No.** 905

**Budget Page No.** 282

Expenditure	Agency Req. FY 94	Governor's Rec. FY 94	House Sub. Adjustments
All Funds:			
State Operations	\$ 6,562,665	\$ 5,620,793	\$ --
Aid to Local Units	435,000	435,000	--
Other Assistance	175,000	175,000	--
Subtotal -- Operating	\$ 7,172,665	\$ 6,230,793	\$ --
Capital Improvements	605,064	250,000	250,000
TOTAL	\$ 7,777,729	\$ 6,480,793	\$ 250,000
State General Fund:			
State Operations	\$ 5,767,560	\$ 4,934,562	\$ --
Aid to Local Units	--	--	--
Other Assistance	75,000	75,000	--
Subtotal -- Operating	\$ 5,842,560	\$ 5,009,562	\$ --
Capital Improvements	19,045	--	--
TOTAL	\$ 5,861,605	\$ 5,009,562	\$ --
FTE Positions	152.5	141.5	--

## Agency Request/Governor's Recommendation

**1. State Operations.** The Historical Society's FY 1994 request for state operations is \$6,562,665, an increase of \$570,210 over the FY 1993 estimate. Included in the request is \$280,917 (including fringe benefits) for the following eleven new FTE positions: one Folk Arts Coordinator, two Office Assistants III, two Archivists, one Office Assistant IV, two Historic Preservation Specialists, one Lab Technician, one Archeologist, and one Laborer. The request includes \$4,869,444 for salaries and wages, \$1,191,449 for contractual services, \$340,028 for commodities, \$161,444 for capital outlay, and \$300 for nonexpense items. The Governor recommends \$5,620,793, a reduction of \$941,872 from the agency's request. The Governor does not recommend any of the new positions requested by the agency. The recommendation decreases the agency's estimate for salaries and wages by \$382,076, contractual services by \$309,730, commodities by \$109,620, and capital outlay by \$140,446.

**2. Local Aid and Other Assistance.** For FY 1994, the Historical Society estimates expenditures of \$435,000 for local aid. Of the request, \$300,000 is from the Heritage Trust Fund and \$135,000 is from other special revenue funds. Expenditures for other assistance are estimated to be \$175,000, which includes \$75,000 from the State General Fund for the Kansas Humanities Council and \$100,000 from the Heritage Trust Fund. The Governor concurs with the agency's FY 1994 request of \$435,000 for local aid and \$175,000 for other assistance.



**3. Capital Improvements.** The agency requests \$605,064 for FY 1994 capital improvements. The request includes EDIF funding of \$50,000 for emergency projects, \$536,019 for rehabilitation and repair projects at state-owned historic sites, and \$19,045 from the State General Fund for a ventilation system for the museum. The Governor recommends \$250,000 for capital improvements in FY 1994, \$50,000 for emergency repair projects, and \$200,000 for rehabilitation and repair projects at the state historic sites. In addition, the Governor recommends the establishment of the General Facilities Building Fund (GFBF) to be financed by the dedication of 15 percent of gaming receipts. The entire \$250,000 recommended by the Governor for FY 1994 would be funded from the GFBF.

#### **House Subcommittee Recommendation**

The House Subcommittee concurs with the recommendations of the Governor with the following adjustments:

1. Shift \$50,000 for emergency capital improvement projects from the GFBF, as recommended by the Governor, to the EDIF.
2. Add \$200,000 from the EDIF and shift \$250,000 from the General Facilities Building Fund to the EDIF for a total of \$450,000 for capital improvement projects at the state historic sites.
3. Allow the agency to reappropriate funds from FY 1993 to FY 1994.
4. Make technical adjustments as necessary.

#### **House Committee Recommendation**

Concur.

#### **House Committee of the Whole Recommendation**

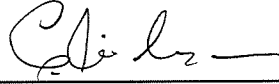
Concur.

Expenditure	House Adj.	House Rec. FY 94	Senate Sub. Adjustments
All Funds:			
State Operations	\$ --	\$ 5,620,793	\$ 62,900
Aid to Local Units	--	435,000	--
Other Assistance	--	175,000	--
Subtotal -- Operating	\$ --0	\$ 6,230,793	\$ 62,900
Capital Improvements	250,000	500,000	(30,000)
TOTAL	<u>\$ 250,000</u>	<u>\$ 6,730,793</u>	<u>\$ 32,900</u>
State General Fund:			
State Operations	\$ --	\$ 4,934,562	\$ 32,900
Aid to Local Units	--	--	--
Other Assistance	--	75,000	--
Subtotal -- Operating	\$ --0	\$ 5,009,562	\$ 32,900
Capital Improvements	--	--	--
TOTAL	<u>\$ --0</u>	<u>\$ 5,009,562</u>	<u>\$ 32,900</u>
EDIF			
State Operations	\$ --	\$ --	\$ 30,000
Capital Improvements	500,000	500,000	(30,000)
TOTAL	<u>\$ 500,000</u>	<u>\$ 500,000</u>	<u>\$ 0</u>
FTE Positions	--	141.5	--

#### Senate Subcommittee Recommendation

1. Add \$8,400 (State General Fund) for utilities. The agency testified that the City of Topeka is assessing a 3.0 to 4.0 percent charge against the utility bill for the Kansas Museum of History. The charge will vary, but agency estimates place it at \$700 per month.
2. Add \$24,500 (State General Fund) to reduce shrinkage from 3.3 percent to 2.7 percent.
3. Shift \$30,000 (EDIF) from capital improvements to state operations to increase the amount approved for capital outlay from \$20,998 to \$50,998. The Society testified that agency staff are using computers which will not run up-to-date software. Some of the computers were purchased second-hand from the Department of Revenue over three years ago. By making this recommendation, the Subcommittee does not intend for the agency to purchase a mainframe computer or establish computer networks. The Subcommittee believes that it is inefficient for the agency to work with obsolete computers.
4. The Subcommittee notes that the agency is currently evaluating which historic sites should be developed, consolidated or disposed of. In conjunction with this, the Society is developing performance goals for the museum of history and the

historic sites. The Subcommittee strongly supports this endeavor and encourages the agency to develop a five year plan for target visitation rates for each site, including a strategy to meet targeted goals.



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Senator Jerry Moran  
Subcommittee Chair



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Senator Dave Kerr

## SUBCOMMITTEE REPORT

**Agency:** State Council on Vocational  
Education

**Bill No.** 2064

**Bill Sec.** 7

**Analyst:** Rampey

**Analysis Pg. No.** 835

**Budget Page No.** 608

<u>Expenditure Summary</u>	<u>Agency Req. FY 94</u>	<u>Gov. Rec. FY 94</u>	<u>Subcommittee Adjustments</u>
State Operations: Federal Funds	\$ 153,266	\$ 153,266	\$ --
FTE Positions	2.0	2.0	--

### Agency Request/Governor's Recommendation

**FY 1993.** The State Council estimates expenditures of \$148,779 in FY 1993, which are \$169 less than approved by the 1992 Legislature. (The State Council has a "no-limit" expenditure limitation.) The Governor recommends expenditures of \$149,032, an increase of \$253 over the Council's estimate.

**FY 1994.** The Council estimates expenditures of \$153,266 in FY 1994, which is the amount of its federal allocation. The Governor concurs with the Council's request of \$153,266.

### House Subcommittee Recommendation

**FY 1993.** The Subcommittee concurs with the Governor.

**FY 1994.** The Subcommittee concurs with the Governor.

### House Committee Recommendation

**FY 1993.** The House Committee concurs with the recommendations of the Subcommittee.

**FY 1994.** The House Committee concurs with the recommendations of the Subcommittee.

### House Committee of the Whole Recommendation

**FY 1993.** The House Committee of the Whole concurs with the recommendations of the Committee.

**FY 1994.** The House Committee of the Whole concurs with the recommendations of the Committee.

SWAM  
March 11, 1993  
Attachment 6

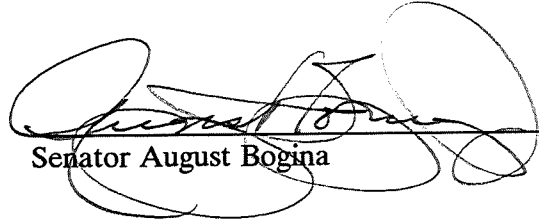
**Senate Subcommittee Recommendation**

**FY 1993.** The Senate Subcommittee concurs with the recommendations of the House.

**FY 1994.** The Senate Subcommittee concurs with the recommendations of the House.



\_\_\_\_\_  
Senator Robert Vancrum  
Subcommittee Chair



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Senator August Bogina

# SUBCOMMITTEE REPORT

Agency: Public Broadcasting Commission

Bill No. 2064

Bill Sec. 8

Analyst: Colton

Analysis Pg. No. 818

Budget Page No. 470

Expenditure	Agency Req. FY 94	Governor's Rec. FY 94	Subcommittee Adjustments
All Funds:			
State Operations	\$ 10,828	\$ 6,512	\$ --
Aid to Local Units	134,721	122,474	152,783
Other Assistance	725,118	507,824	271,790
Total	<u>\$ 870,667</u>	<u>\$ 636,810</u>	<u>\$ 424,573</u>
State General Fund:			
State Operations	\$ 10,828	\$ 6,512	\$ --
Aid to Local Units	134,721	122,474	--
Other Assistance	725,118	507,824	--
Total	<u>\$ 870,667</u>	<u>\$ 636,810</u>	<u>\$ --</u>
EDIF:			
Aid to Local Units	\$ --	\$ --	\$ 152,783
Other Assistance	--	--	271,790
Total	<u>\$ --</u>	<u>\$ --</u>	<u>\$ 424,573</u>
FTE Positions	--	--	--

## Agency Request/Governor's Recommendation

The Commission proposes FY 1994 expenditures in the amount of \$870,667, all from the State General Fund. This represents a 31.9 percent increase over the Commission's FY 1993 estimate. The Commission proposes funding of \$10,828 for state operations: \$2,278 for Commissioner per diem, \$7,350 for travel and \$1,200 for communications and duplicating expenses. The request would provide for eight Commission meetings during FY 1994. The travel money request would allow the Commission to meet in areas of the State other than Topeka. As **new initiatives** the Commission proposes a **10 percent increase** in operating grants to public radio and TV stations. It also proposes \$166,512 for **equipment replacement matching grants** to public broadcasting stations. The Commission wishes to make use of the authority given it in 1992 S.B. 766 to finance capital equipment matching grants from the proceeds of bonds issued by the Kansas Development Finance Authority. In order for the Commission to make use of this authority, the Legislature must give its approval in the form of an appropriation for debt service. The requested \$166,512 would be the **first in a series of six payments** towards retirement of the capital equipment bonds. Grants from the State would provide half of the money necessary -- over a six-year period -- to retire the bonds; stations would seek federal grants to finance the other 50 percent. Requested grants to individual stations are set out in the table below.

SWAM  
March 11, 1993  
Attachment 7



The Governor recommends \$636,810 for FY 1994 expenditures for the Commission -- all from the State General Fund. Recommended funding for operations would provide for four Commission meetings during FY 1994. Recommended funding for operating grants is at the same level as in FY 1993. The Governor does not recommend funding for the capital equipment matching grant requested by the Commission.

### Grants to Public Broadcasting Stations

#### FY 1992-FY 1994

Station	Agency Est. FY 1993	Gov. Rec. FY 1993	Agency Req. FY 1994	Gov. Rec. FY 1994
KANZ/KZNA-FM (Garden City/Hill City)	\$ 34,944	\$ 34,944	\$ 38,438	\$ 34,944
KCPT-TV (Kansas City)	104,886	104,886	115,375	104,886
KOOD/KSWK-TV (Bunker Hill/Lakin)	245,520	245,520	270,072	245,520
KPTS-TV (Wichita)	122,474	122,474	134,721	122,474
KTWU-TV (Topeka/Washburn)	122,474	122,474	134,721	122,474
Total Operating Grants	\$ 630,298	\$ 630,298	\$ 693,327	\$ 630,298
Capital Equipment Matching Grants	--	--	166,512	--
Total Grants	\$ 630,298	\$ 630,298	\$ 859,839	\$ 630,298

**Staff Note:** The 1991 Interim Special Committee on Ways and Means directed the Kansas Public Broadcasting Commission to conduct a study on what the State's role in public broadcasting ought to be. In response to a directive, the Commission held public hearings on the issue in all areas of the state. The Commission also hired engaged the services of a consultant (the general manager of public television station licensed to an Illinois university) to aid it in its study. The Commission has made its recommendations to the Legislature and a bill is in the process of being introduced that would implement those recommendations. The main points of the Commission's recommendations are as follows:

- Replacement of the Kansas Public Broadcasting Commission with a Kansas Public Broadcasting Council.
- The Council would be made up of representatives (usually, the general managers) of public TV and radio stations serving Kansas.
- The Council would determine whether or not a public radio or TV station were eligible for state grants.
- The Council would report annually to Legislature on state of public broadcasting; the report would include a long-term plan, to be updated with the annual reports.
- Funding would be allocated according to a statutory formula; 75 percent of state money would go into a pool for public television stations; 25 percent of the money would go into a public radio pool.

- o Each pool would be split into a **basic service grant** (weighted so that stations in rural areas could be compensated for lower number of subscribers) and **incentive grant** (which would vary according to funding raised from non-government sources).
- o The public radio pool would be distributed to all stations serving Kansas, including those stations already receiving state money through the educational institutions to which they are licensed (*i.e.*, KANU-FM (Lawrence), KKSU-AM (Manhattan) and KMUW-FM (Wichita).
- o Special appropriations could also be made for equipment grants and special project grants.

The formula is predicated upon an increase in funding to public broadcasting institutions. The following table reflects current state aid to Kansas public radio and TV stations.

Source	Amount
Provided through Regents' Institutions	\$ 1,015,760*
Provided through Commission	630,298
TOTAL	<u>\$ 1,646,058</u>

\* Current state funding as reported by public radio stations KANU, KKSU, KMUW.

The Commission requests, as a revised request, that aid distributed to the Commission be increased to \$850,000.

**Proposed Total State Aid to Public Broadcasting  
Under Revised Commission Request**

Source	Amount
Provided through Regents' Institutions	\$ 1,015,760
Provided through Commission	850,000
TOTAL	<u>\$ 1,865,760</u>

Of the \$850,000, \$637,500 would be distributed to public television stations as reflected in the following table.

Station	Original Agency Req. FY 1994	Gov. Rec. FY 1994	Revised Station Req. FY 1994	Difference from Orig. Req.	Difference from Gov. Rec.
KCPT-TV (Kansas City)	\$ 115,375	\$ 104,886	\$ 112,211	\$ (3,164)	\$ 7,325
KOOD/KSWK-TV (Bunker Hill)	270,072	245,520	269,069	(1,003)	23,549
KPTS-TV (Wichita)	134,721	122,474	128,109	(6,612)	5,635
KITWU-TV (Topeka/Washburn)	134,721	122,474	128,111	(6,610)	5,637
Total Operating Grants	<u>\$ 654,889</u>	<u>\$ 595,354</u>	<u>\$ 637,500</u>	<u>\$ (17,389)</u>	<u>\$ 42,146</u>

The remainder of the money -- \$212,500, would be divided among public radio stations, as shown in the following table.

Station	Aid From Regents' Institutions	Gov. Rec. through PBC FY 1994	Revised Station Req. FY 1994	Difference from Gov. Rec.	Total Requested State Aid
KANZ/KZNA-FM (Garden City/Hill City)	\$ --	\$ 34,944	\$ 64,777	\$ 29,833	\$ 64,777
KHCC-FM (Hutchinson Juco)	--	--	32,133	32,133	32,133
KANU-FM (Lawrence/KU)	455,033	--	31,056	31,056	486,089
KKSU-AM (Manhattan/KSU)	395,278	--	25,240	25,240	420,518
KMUW-FM (Wichita/WSU)	165,449	--	29,716	29,716	195,165
KRPS-FM (Pittsburg/PSU)	--	--	29,547	29,547	29,547
Total Operating Grants	<u>\$ 1,015,760</u>	<u>\$ 34,944</u>	<u>\$ 212,469</u>	<u>\$ 177,525</u>	<u>\$ 1,228,229</u>

### House Subcommittee Recommendations

A. FY 1993. The Subcommittee concurs with the Governor's recommendations.

B. FY 1994. The Subcommittee concurs with the Governor's recommendations, with the following exceptions:

1. The Subcommittee recommends the introduction of a bill to implement the recommendations of the Public Broadcasting Commission. Should further funding be required in order to implement the funding formula called for in the Commission's recommendations, the Subcommittee recommends that the matter be reconsidered during the Omnibus Session.
2. The Subcommittee recommends that money from the Economic Development Initiatives Fund be used in order to match federal capital equipment grants received by Kansas public broadcasting stations. The following table shows the amount of money required in order to match grants already in hand.

Station	Amount
KANZ/KZNA-FM (Garden City/Hill City)	\$ 2,500
KOOD/KSWK-TV (Bunker Hill/Lakin)	100,000
TOTAL	<u>\$ 102,500</u>

3. The Subcommittee recommends, furthermore, that EDIF money be set aside in order to match federal capital equipment grants that public TV and radio stations serving Kansas have applied for

in the coming federal fiscal year. The funding would be released by the Public Broadcasting Commission, or, should the aforementioned bill be enacted into law, by the Public Broadcasting Council. The following table shows the amount of money that would be needed to match grants for capital equipment that the stations have applied for, but not yet won.

Station	Amount
KPTS-TV Wichita	\$ 41,790
KTWU-TV (Topeka/Washburn)	152,783
KCPT-TV (Kansas City)	67,500
KOOD/KSWK-TV (Bunker Hill/Lakin)	60,000
TOTAL	<u>\$ 322,073</u>

**House Committee Recommendation**

Concur.

**House Committee of the Whole Recommendation**

Concur.

**Senate Subcommittee Recommendation**

Concur.



\_\_\_\_\_  
Senator Jerry Moran  
Subcommittee Chair



\_\_\_\_\_  
Senator Marge Petty