Approved: 423 1993 Date

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS.

The meeting was called to order by Chairperson August Bogina at 11:00 a.m. on March 17, 1993 in Room 123-S of the Capitol.

All members were present except:

Committee staff present: Leah Robinson, Legislative Research Department

Scott Rothe, Legislative Research Department

Norm Furse, Revisor of Statutes Judy Bromich, Administrative Assistant Ronda Miller, Committee Secretary

Conferees appearing before the committee:

Others attending: See attached list

HB 2063 -- APPROPRIATIONS FOR FY94, STATE BOARD OF TAX APPEALS, DEPARTMENT OF REVENUE, KANSAS LOTTERY, KANSAS RACING COMMISSION, DEPARTMENT OF COMMERCE AND HOUSING, KANSAS DEVELOPMENT FINANCE AUTHORITY, KANSAS INC. AND KANSAS TECHNOLOGY ENTERPRISE CORPORATION

KANSAS LOTTERY (Attachment 1)

The FY93 and FY94 subcommittee reports were presented by Senator Kerr. It was moved by Senator Kerr and seconded by Senator Morris that the FY93 and FY94 reports be adopted. The motion carried on a voice vote.

KANSAS RACING COMMISSION (Attachment 2)

Senator Kerr reviewed the FY93 subcommittee report. It was stated that transfers to the State Gaming Revenues Fund would be reduced because it is unlikely that the projected \$700,000 transfer from the Pittsburg Track will occur and because there has been a decrease in the total amount wagered.

The FY94 subcommittee report was presented to the Committee by Senator Kerr. Senator Kerr moved. Senator Lawrence seconded that an interim study be recommended to study the various funds within the Kansas Racing Commission. The motion carried on a voice vote.

It was moved by Senator Kerr and seconded by Senator Petty that the FY93 report and FY94 subcommittee report as amended be adopted. The motion carried on a voice vote.

STATE BOARD OF TAX APPEALS (Attachment 3)

Senator Vancrum presented the FY93 and FY94 subcommittee reports. It was noted that without legislative approval of additional exemptions, the problem with case backlog should be resolved in four years. It was moved by Senator Vancrum and seconded by Senator Brady that the FY93 and FY94 subcommittee reports be adopted. The motion carried on a voice vote.

DEPARTMENT OF REVENUE (<u>Attachment 4</u>)
The FY93 and FY94 subcommittee reports were read by Senator Salisbury. Secretary Parrish, Department of Revenue, stated that she would provide information regarding the number of Property Appraisers I & II that are employed by the Department as well as information illustrating why the requested field personnel should be FTE positions rather than special projects positions. She noted that all field people have been validating sales since July and that the Department's greatest need is for field personnel. It was moved by Senator Salisbury and seconded by Senator Morris that the FY93 and FY94 subcommittee reports be adopted. The

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS, Room 123-S Statehouse, at 11:00 a.m. on March 17, 1993.

motion carried on a voice vote.

COMMERCE AND HOUSING (Attachment 5)

Senator Moran read the FY93 and FY94 subcommittee reports. In answer to Senator Kerr, he stated that restricted use of the KIR grants apply only to the supplemental appropriation recommended by the House. Staff noted that the outstanding requests for the KIT-KIR grants in the current year total \$800,000. The House recommended \$300,000, so not all requests were granted.

Senator Moran told members that limitations on bonds rated under the SKILL program would cause the bonds to be viewed as special appropriation bonds or limited appropriation bonds rather than having the ability to spend the money that's in the program (item 2, Attachment 5-6).

It was moved by Senator Moran and seconded by Senator Rock that the FY93 and FY94 subcommittee reports be adopted. The motion carried on a voice vote.

KANSAS DEVELOPMENT FINANCE AUTHORITY (Attachment 6)

Senator Lawrence presented the FY94 subcommittee report. <u>Senator Kerr moved, Senator Lawrence</u> <u>seconded, that the recommended legislation be referred to the Committee of the Whole. The motion carried on a voice vote.</u>

It was moved by Senator Lawrence and seconded by Senator Morris that the FY94 report as amended be adopted. The motion carried on a voice vote.

KANSAS, INC. (Attachment 7)

The FY93 and FY94 subcommittee reports were reviewed by Senator Lawrence. Concern was expressed about the amount of funds provided for the Centers of Excellence, Applied Matching Grants and the EPSCoR program. Senator Lawrence moved, Senator Morris seconded, that the FY93 and FY94 subcommittee reports be adopted. The motion carried on a voice vote.

KANSAS TECHNOLOGY ENTERPRISE CORPORATION (Attachment 8)

Senator Lawrence read the FY 94 subcommittee report. <u>It was moved by Senator Lawrence and seconded by Senator Salisbury that the FY94 report be adopted.</u> The motion carried on a voice vote.

Senator Lawrence moved, Senator Rock seconded, that HB 2063 as amended be recommended favorable for passage. The motion carried on a roll call vote.

The Chairman announced that the KPERS subcommittee members will be Senators Vancrum, Rock and Bogina. He adjourned the meeting at 12:10 P.M.

The next meeting is scheduled for March 18, 1993.

GUEST LIST

COMMITTEE: SENATE WAYS AND MEA	NS	DATE: <u>March 17, 1993</u>
NAME (PLEASE PRINT)	ADDRESS .	COMPANY/ORGANIZATION
BOB KNIGHT		COMMERCE É HOUSING
BUNIS SHOCKCOY.		EDOCYH
Sherry Brown		KDOCEH
The desired the second		KOOC+H
· Ganet a. Chubb		racing comm.
France Sell		racia Comm
Ken HARJO.		RACING Comm
Ned Lakin		Northwew Dav. Jus.
Mark Elmore		Jo. Courty
Marile Agua		Sheltered Living Duc.
ML Manning	Toppken	DOB
Teve ack		KNOCH
BILLhownson		KDOCH
Im Geordon	JOPEKA	KS. COTTERY
Berieth & Sutton	Topeka	Kansas Lattery
Raph Decker	Tope Ka	Kansas Lottery
Scott Hessell.	Υ, .	Kansas Juci
Cindu Diehl	. //	KTEC
Muse woscian	u .	· POB
BILL BRUNDAGE	11	· Kte-C
Chris Conper	Topeko	· KTEC
Early War	Lincoln, Kansas	
700		
	,	
	•	

Kansas Lottery and Kansas Racing Commission S.B. 2087 (FY 1993) and S.B. 2063 (FY 1994)

> Senator Dave Kerr Subcommittee Chairperson

> > Senator Marge Detty

Agency: Kansas Lottery Bill No. 2087 Bill Sec. --

Analyst: Efird Analysis Pg. No. 293 Budget Page No. 446

Expenditure Summary	Agency Est. FY 93		Gov. Rec. FY 93		Subcommittee Adjustments		
All Funds: State Operations Prizes & Retailer Commissions Total Operating	\$ <u>\$</u>	13,614,256 43,957,504 57,571,760	\$ 	13,826,905 46,720,918 60,547,823	\$ <u>\$</u>	 	
FTE Positions		99.0		99.0			
Gaming Revenue Fund Transfers	\$	24,000,000	\$	25,500,000	\$		

Agency's FY 1993 Estimate

The agency's revised estimate for the current fiscal year includes an increase in projected sales, with a net estimate of \$80.0 million, compared with \$75.0 million approved previously. The agency's revised budget reflects a net decrease in state operations expenditures of almost \$1.3 million from the approved amount. Most of the reduction is attributed to reducing FY 1993 estimated expenditures for a new computer hardware and software system from \$1.4 million to \$500,000 to reflect the first installment payment for the new computer system. Transfers of \$24.0 million to the State Gaming Revenues Fund (SGRF) are based on 30 percent of sales as provided by statute, or \$1.5 million higher than the estimate adopted by the 1992 Legislature.

Governor's FY 1993 Recommendation

The Governor's recommendations for FY 1993 assume \$85.0 million in net lottery sales. The increase in sales is attributed to the new Club Keno on-line game. The Governor's recommendations for state operations reflect a net decrease in expenditures of over \$1.0 million from the approved amount. The decrease is attributed primarily to reducing by \$900,000 FY 1993 estimated expenditures for a new computer hardware and software system. Transfers of \$25.5 million to the SGRF are recommended.

House Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendations and makes the following additional recommendation and comments:

1. Review during the Omnibus period the acquisition of a new computer hardware and software system, and determine in which fiscal year(s) expenditures will be

made and in what amount(s). The Lottery has legal authority to spend up to \$1.4 million in FY 1993 based on the 1992 appropriations bill. Even though the Governor's recommendations include only \$500,000 in FY 1993 for payments, no reduction in the approved expenditure limitation is recommended by the Governor in 1993 H.B. 2087. The Subcommittee addresses this situation in its FY 1994 recommendations (see item 3).

House Committee Recommendation

The House Committee concurs with the recommendations of the Subcommittee.

Senate Subcommittee Recommendation

The Subcommittee concurs with the House and makes the following additional adjustments:

1. Increase the lottery sales estimate to \$104.0 million for this fiscal year, with transfers to the State Gaming Revenues Fund (SGRF) estimated at \$31.2 million in FY 1993, a net increase of almost \$6.7 million more than the Governor's estimate this fiscal year. The Governor's sales estimate of \$85.0 million was based on the first months' sales of Club Keno and the trend since October, 1992, has been sufficient for the Subcommittee to raise the sales estimate. Through February, 1993, total lottery sales were \$68.3 million, of which Club Keno contributed \$14.1 million since its inception last October. Sales of Club Keno during February totaled \$3.16 million and all lottery sales were \$11.1 million for February, 1993.

The Subcommittee report for the Kansas Racing Commission also addresses the Governor's recommended FY 1993 transfers to the SGRF from the State Racing Fund and recommends a decrease in estimated transfers in the current fiscal year and in FY 1994, based on a number of factors. The additional FY 1993 lottery revenues will help offset the loss of parimutuel funds in FY 1993, but the Subcommittee cautions the Legislature that other factors may cause adjustments to the FY 1994 lottery transfer estimates, as discussed in the FY 1994 Subcommittee recommendations.

Agency: Kansas Lottery Bill No. 2063 Bill Sec. 4

Analyst: Efird Analysis Pg. No. 293 Budget Page No. 446

Expenditure Summary	Agency Req. FY 94				Subcommitt Adjustmen		
All Funds: State Operations Prizes & Retailer Commissions Total Operating	\$ <u>\$</u>	17,103,672 67,529,500 84,633,172	\$ <u>\$</u>	16,178,328 59,988,100 76,166,428	\$ <u>\$</u>	(499,650) (499,650)	
FTE Positions		99.0		99.0			
Gaming Revenue Fund Transfers	\$	36,060,000	\$	32,160,000	\$		

Agency's FY 1994 Request

The agency estimates net lottery sales of \$120.2 million next fiscal year. Expenditures for state operations would increase almost \$3.5 million over the revised FY 1993 estimate. Most of the increase is attributed to additional expenditures for paying additional fees to the on-line vendor due to increased sales of Club Keno. Transfers to the SGRF in FY 1994 are estimated at \$36.1 million, an increase of \$12.1 million more than the current fiscal year estimate, based on 30.0 percent of retail sales.

Governor's FY 1994 Recommendation

The Governor estimates net lottery sales of \$107.2 million next fiscal year, with the increase attributed to additional Club Keno sales. Expenditures for state operations would increase almost \$2.4 million over the revised FY 1993 recommendation. Much of the increase is attributed to paying additional fees for the on-line vendor's commission due to increased sales of Club Keno. Transfers to the SGRF in FY 1994 are estimated at slightly less than \$32.2 million.

House Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendations and makes the following adjustments as well as other recommendations:

1. Reduce advertising and promotions expenditures by \$349,650 to reflect the level of sales recommended by the Governor, rather than the amount requested by the Lottery if sales were more than \$120 million.

- 2. Reduce estimated communications expenditures by \$150,000 to reflect a new contract with Southwest Bell for telecommunications services associated with online lotto and keno games.
- 3. Appropriate three line items, one account for salaries and wages, a second account for computer system hardware and software payments (for two AS/400 computers and ACCLAIMS software), and a third account for all other operating expenses (excluding on-line communications and on-line vendor commissions which should be no limit accounts as recommended by the Governor) for expenditures from the Lottery Operating Fund.
- 4. Note the Lottery's proposal to contract with an outside vendor to provide automated vending machines to sell lottery tickets. The Lottery requests a no limit fund to pay commissions to the manufacturer of instant ticket vending machines and has proposed legislation which would allow the Lottery to enter into agreements with manufacturers of instant ticket vending machines to place and maintain such machines with certain Lottery retailers across the state. The services to be provided by the vendor, as described by the Lottery, would be as follows: the vendor would load tickets into the machines; would maintain distribution and inventory records; would provide all servicing and preventative maintenance of the machines; would collect money from the terminals by removing a locked compartment and replacing with another locked compartment; and would deposit the money, accompanied by a sales report, in an escrow account controlled by the Lottery.

The Subcommittee expresses concern about these types of player activated devices, especially since those under 18 years of age would have access to such machines without anyone monitoring sales to minors. The Committee may wish to have the Chairperson request the Attorney General to review this proposal in light of current law to determine if the Lottery might proceed without additional legislation which it has requested this Session.

The Subcommittee is concerned about a number of other issues involved with contracting with an outside vendor to provide such services, and believes that this proposal should be studied carefully to determine its full implications. The Subcommittee does not recommend a no limit line item to pay commissions of vending machines suppliers. The Subcommittee was told that California recently purchased \$37 million worth of these vending machines and concludes that these gambling devices represented a different type of technology (low tech) as contrasted with video lottery machines (high tech).

House Committee Recommendation

The Committee concurs with the recommendations of the Subcommittee, including the recommendation for the Chairperson to request an Attorney General's opinion concerning the automated lottery ticket vending machines.

Senate Subcommittee Recommendation

The Subcommittee concurs with the House and makes the following additional adjustments:

- 1. Restore \$349,650 for advertising and promotions next fiscal year. The Subcommittee reviewed the historical percent of sales spent on advertising and promoting the lottery, and notes that 3.2 percent in FY 1991 (\$2.18 million) and 3.2 percent in FY 1992 (\$2.48 million) were been expended in this manner. The FY 1993 amount is \$2.31 million, or 2.2 percent of the Subcommittee's estimated sales of \$104.0 million. The additional \$349,650 in FY 1994 will provide for a total of \$2.49 million, or 2.3 percent of \$107.0 million of sales.
- 2. Note an Attorney General's letter opinion dated March 11, 1993, which addresses the use of vending machines to sell instant tickets. A copy of the letter opinion is attached. The House Subcommittee has stated in its item 4 of the FY 1994 Subcommittee Report the position held by the Senate Subcommittee on the question of appropriating a no limit expenditure line item for contracting with a vendor to provide vending machines: a separate line item with no limitation is not recommended to pay commissions of vending machine suppliers.
- 3. Note the passage of 1993 S.B. 111 by the Senate and the different fiscal impact assessments associated with the different versions of this proposed legislation. This bill should be reviewed during Omnibus since the percentage transfer to the SGRF in FY 1994 and subsequent fiscal years would be reduced by each version of this bill. Coupled with FY 1994 revenue reductions predicted for the parimutuel revenues, the lottery situation needs to be reexamined during Omnibus.
- 4. Note that the Lottery provided the Subcommittee with contractual information about the acquisition from Andersen Consulting of the ACCLAIMS software package and services at a contract cost of \$400,000 for the one-time lease fee for software and \$467,000 for professional services. The Subcommittee anticipates that contractual information about the hardware purchases will be provided during Omnibus as directed by the House Subcommittee recommendation with which this Subcommittee concurs.

Agency: Kansas Racing Commission Bill No. 2087 Bill Sec. --

Analyst: Efird Analysis Pg. No. 298 Budget Page No. 476

Expenditure Summary	Agency Est. FY 93				Subcommittee Adjustments
All Funds:					
State Operations	\$	3,589,533	\$	2,919,399	\$
Other Assistance		819,725		819,725	
Total Operating	\$	4,409,258	\$	3,739,124	\$
FTE Positions		50.5		41.5	,
Gaming Revenue Fund Transfers	\$	6,014,203	\$	6,184,000	\$

Agency's FY 1993 Estimate

The Racing Commission requests an increase of \$66,432 in its expenditure limitation for state operations financed by the State Racing Fund. The Commission indicates that increased salary financing is needed to supplement \$1,097,452 of approved salary funding. The revised FY 1993 expenditures for state operations include \$630,852 of operating expenses and 10.0 new FTE positions for a Pittsburg race track, funded by the 1992 Legislature, based on an opening date of October 21, 1992. However, the track currently is expected to open in September of 1993. The Commission also estimates a decrease of almost \$1.1 million in the FY 1993 transfer to the State Gaming Revenues Fund (SGRF), compared with the FY 1992 transfer. The decrease is attributable to declines in parimutuel handles at the Kansas City and Wichita tracks.

Governor's FY 1993 Recommendation

The Governor recommends a reduction of \$414,134 in approved expenditures for state operations financed by the State Racing Fund. The Governor's recommendation deletes funding for Pittsburg in the current fiscal year, except for one staff position in Topeka and travel costs. The Governor reduces 9.0 FTE positions. The track in Pittsburg is anticipated to open in September 1993, according to the Governor's recommendations. The Governor's estimates include a decrease of almost \$1.0 million in the FY 1993 transfer the State Gaming Revenues Fund (SGRF), compared with the FY 1992 transfer. The Governor's estimates exclude revenue from Pittsburg in FY 1993, but include additional revenues projected from Kansas City and Wichita that would offset partially the loss of revenue originally estimated from Pittsburg when its opening was anticipated in November of 1992.

House Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendations, and makes the following comments and additional recommendations:

- 1. Note that a line item for a computer system upgrade was included in the FY 1993 appropriations bill and that legal authority to expend \$38,760 for a computer equipment, contingent upon meeting the provisions included in Section 6(a) of Chapter 327 of the 1992 Session Laws of Kansas. No computer-related expenditures are recommended by the Governor in FY 1993, but the FY 1993 line item authority is not recommended for repeal by the Governor in 1993 H.B. 2087. However, the Governor does recommend expenditures in FY 1994 for upgrading the same computer system. The Subcommittee directs that this situation be reviewed during the Omnibus period to determine whether a computer upgrade, if warranted, should be undertaken in FY 1993 or FY 1994. The Subcommittee addresses this issue in its FY 1994 report (see item 3).
- 2. Note that the Governor reduces the FY 1993 salaries and wages expenditures, but does not recommend a reduction in the line item limitation authorizing \$1,081,716 for expenditures from the State Racing Fund in this fiscal year. The Subcommittee reviewed the agency's appeal of the Governor's recommendation of \$1,021,240 for salaries and wages from the State Racing Fund. The Subcommittee concludes that projected FY 1993 expenditures for salaries and wages will be greater than the Governor's estimate, but less than the current approved limitation. Since no reduction of expenditure authority was included in 1993 H.B. 2087 to reflect the Governor's recommended expenditures, the Subcommittee recommends no action need be taken at this time since the agency may legally expend from the State Racing Fund based on its current approved limitation for salaries and wages. This item should be reviewed during the Omnibus period to determine if current projects for staff expenses are realized, and if further action is needed.

House Committee Recommendation

The Committee concurs with the recommendations of the Subcommittee.

Senate Subcommittee Recommendation

The Subcommittee concurs with the House and makes the following additional adjustments:

1. Reduce the FY 1993 estimate by the Governor for transfers to the State Gaming Revenues Fund (SGRF) to \$5,651,000, a reduction of \$533,000 from the amount of \$6,184,000 recommended by the Governor's *Budget Report* for this fiscal year. Compared with actual FY 1992 transfers of \$7,104,000, the projected FY 1993 reduction amounts to a loss of \$1,453,000 in revenue for the SGRF compared with last fiscal year.

93-4942

Agency: Kansas Racing Commission Bill No. 2063 Bill Sec. 5

Analyst: Efird Analysis Pg. No. 298 Budget Page No. 476

Expenditure Summary	Agency Req. FY 94		Gov. Rec. FY 94		Subcommittee Adjustments		
All Funds: State Operations Other Assistance Total Operating	\$ <u>\$</u>	3,726,910 713,307 4,440,307	\$ 	3,606,461 713,307 4,319,768	\$ 	120,713 120,713	
FTE Positions		57.5		50.5		7.0	
Gaming Revenues Fund Transfers	\$	5,547,360	\$	6,013,559	\$		

Agency's FY 1994 Request

For state operations, the Racing Commission requests an increase of slightly more than \$137,000 and an increase of 7.0 FTE positions. Increased financing is divided between the State Racing Fund and the Racing Reimbursable Expense Fund, with a net decrease anticipated from all other funds. The Commission also estimates a decrease of almost \$500,000 in the FY 1994 transfer to the SGRF.

Governor's FY 1994 Recommendation

For state operations, the Governor recommends an increase of \$687,062 in expenditures and an increase of 9.0 FTE positions, mostly associated with the opening of the Pittsburg race track. Increased financing is divided between the State Racing Fund and the Reimbursable Fund, with a net decrease anticipated from all other funds. Nine positions for Pittsburg also are included in the Governor's recommendations for FY 1994. The Governor estimates a decrease of over \$170,000 in FY 1994 for transfer to the SGRF.

House Subcommittee Recommendations

The Subcommittee concurs with the Governor's FY 1994 recommendations and makes the following adjustments as well as other comments and recommendations:

1. Add 7.0 FTE positions and financing of \$120,713 from the Racing Reimbursable Expense Fund to allow the Commission to employ veterinary technicians as state workers to assist the animal health officers at the tracks. The Subcommittee understands that the animal health officers are paid from the Racing Reimburs-

able Expense Fund and believes this source of funding (for which the tracks are billed) would be the most appropriate funding. The Racing Commission had sought funding for these positions from the State Racing Fund. The Subcommittee believes that State Racing Fund revenues which ultimately flow to the State Gaming Revenues Fund (SGRF), if not expended for other purposes, must be maintained at least at the level estimated by the Governor in FY 1994. Any increases in expenditures from the State Racing Fund would decrease the transfers to the SGRF.

- 2. Note that funding of \$38,760 for a computer system upgrade is recommended by the Governor in FY 1994 for upgrading the same computer system for which legal authority exists to spend the same amount in FY 1993. This matter should be addressed during the Omnibus period to determine in which year, if warranted, the expenditure should be made.
- 3. Appropriate salaries and wages and other operating expenses for the State Racing Fund as two line item accounts with limitations on expenditures; also appropriate the upgrade of the computer system as a separate line item account since the Governor recommends expenditures in FY 1994, with provision making expenditures subject to approval by the State Finance Council and that no expenditures shall be made until a needs analysis is submitted to the Joint Committee on Computers and Telecommunications (JCCT) and a recommendation by the JCCT is transmitted to the State Finance Council certifying that the Racing Commission has complied with this stipulation.
- 4. Note that the 1992 Legislature authorized in statute the County Fair Horse Racing Benefit Fund and provided for one-third of simulcasting parimutuel tax receipts to be deposited in this new fund. The Commission fails to include expenditures from this fund in the FY 1993 or FY 1994 budget. Through December 31, 1992, \$211,146 had been deposited in the State Treasury and credited to this fund. The Governor's recommendations do not include recommended expenditures from this fund in either FY 1993 or FY 1994. However, no line item was included in 1993 H.B. 2067 and the Subcommittee recommends that a \$0 limitation for the fund be added to the FY 1994 appropriation bill to reflect the Governor's recommendation. The FY 1993 appropriation bill set a \$0 limitation and remains in effect for this fiscal year.
- 5. Recommend that the Committee request the Chairperson to ask that the Chairperson of the Legislative Post Audit Committee authorize and direct a 100 hour audit to examine certain records in the custody of the State Racing Commission, including but not necessarily limited to the annual race track reviews prepared for the Racing Commission by its staff and the financial statements provided by the two existing race tracks. The Subcommittee has been told that the existing tracks are having financial problems, and that a variety of measures have been proposed (such a freezing or even reducing the parimutuel tax rate on the one hand and paying for the proposed seven vet techs out of the State Racing Fund rather than for the tracks to pay their salaries) to financially assist the tracks. The Subcommittee believes that a 100 hour audit would allow the Post Auditor to determine if financial records and other information are available in the Racing Commission office to enable the Post Auditor to either

make judgements if there is a basis for reported financial problems; or alternatively for the Post Auditor to recommend that further audit work will be required to provide the Legislature with an assessment of the financial condition of the two race tracks.

The Subcommittee is concerned about the potential adverse effects on the parimutuel tax and the loss of revenue for the State Gamings Revenues Fund, especially since any changes in the tax rates which might be enacted this Session could negatively affect the Governor's revenue projections for FY 1994, estimates with which the Subcommittee has concurred and upon which it has based its expenditure recommendations for many other agencies and programs in state government which are financed from the Economic Development Initiatives Fund.

6. The Subcommittee recommends introducing a bill to require an annual financial audit of the Kansas Racing Commission and of the financial statements of the race tracks. This financial audit requirement is imposed on the Lottery, but not on this agency. Such an audit would address the concerns raised by the Subcommittee in item 5, and also provide a review of the revenues and expenditures of the Racing Commission itself.

House Committee Recommendation

The Committee concurs with the recommendations of the Subcommittee, including the recommendation for the Chairperson to request a 100-hour audit for certain financial records at the Racing Commission.

Senate Subcommittee Recommendation

The Subcommittee concurs with the House and makes the following additional adjustments:

- 1. Reduce the FY 1994 estimate by the Governor for transfers to the State Gaming Revenues Fund (SGRF) to \$4,934,559, a reduction of \$1,079,000 from the amount of \$6,013,559 recommended by the Governor's *Budget Report* for next fiscal year. The projected reduction includes a loss of \$533,000 in revenues per the FY 1993 adjustment recommended by the Subcommittee and an additional loss of \$546,000 which is the estimate of foregone revenue based on possible passage of 1992 S.B. 78 which has passed the Senate and has been reported to House General Orders.
- 2. Express concern about expenditures without limitations from the Greyhound and Horse Breeding Development Funds which are statutorily created and for which substantial amounts of money are allocated by statutory formula in the case of the greyhound funds and without any formula in the case of the horse funds. Since the statutes prescribe the uses for these funds, the Legislature historically has appropriated each fund with a no limit on the amount of annual expenditures. The Subcommittee focused on how much money from each fund has been

spent on "research" over the past three fiscal years and presents the following table for the Committee's consideration:

FY 1990 Greyhound Research	\$236,292
Grants	
FY 1990 Equine Research Grants	0
FY 1991 Greyhound Research	304,223
Grants	
FY 1991 Equine Research Grants	23,363
FY 1992 Greyhound Research	268,753
Grants	
FY 1992 Equine Research Grants	0
Total Grants FY 1990 to FY 1992	\$832,531
Percent Equine Research Grants	2.8%

The Subcommittee believes that a thorough review of the statutes pertaining to these two funds needs to be undertaken and recommends that such an examination be conducted during the 1994 legislative session when the budget is reviewed next year.

Total financial activity recommended by the Governor in FY 1994 includes the following revenues and expenditures by fund:

	Greyhound Fund			Horse Fund		
Beginning Balance	\$	254,988	\$	257,736		
Net Receipts		655,500		514,076		
Total Resources	\$	910,488	\$	771,812		
Expenditures		557,175		411,261		
Transfers		98,325				
Ending Balance	\$	254,988	\$	360,551		

The Legislature may wish to consider revising the statutory requirements for the use of these funds in order to supplement the declining revenues which are projected in future years for financing the State Racing Commission's activities, particularly in view of the large beginning and ending balances of these two funds.

3. Note that the category of new state employees who will assist the animal health officers at the race tracks should be designated as "Veterinary Assistants" rather that "Veterinary Technicians" as previously identified in the House Subcommittee report.

- 4. Strongly concur with the concept of 1993 H.B. 2519 which would implement annual auditing of the Commission and the licensees' financial records and suggest review during Omnibus of the costs of such auditing. The Subcommittee suggests that information from the 100 hour audit currently in progress should be used by the Senate Federal and State Affairs Committee when reviewing 1993 H.B. 2519.
- 5. Review during Omnibus proposed budget amendments concerning
 - a. a proposed reorganization of the Commission's staff in which a statutorily authorized Director of Racing in the unclassified service will be requested and
 - b. a proposed expenditure limitation increase for the County Fair Horse Racing Benefit Fund.
- 6. Note that the prospects of the Pittsburg area race track opening in September of 1993 as predicted in the Governor's recommendations about FY 1994 revenues should be reexamined during Omnibus, especially as previous recommendations have decreased anticipated revenues for the SGRF in FY 1993 and FY 1994, and any further erosion of revenues projected in FY 1994 should be carefully reviewed in conjunction with expenditures and FTE positions recommended for the Racing Commission next fiscal year.

Agency: State Board of Tax Appeals Bill No. 2087 Bill Sec. New

Analyst: West Analysis Pg. No. 304 Budget Page No. 562

Expenditure Summary	rigonoj					ommittee ustments	
State Operations: State General Fund Other Funds TOTAL	\$ \$	1,606,955 8,000 1,614,955		\$	1,606,955 8,000 1,615,048	\$ <u>\$</u>	
FTE Positions		36.0			36.0		

Agency Request/Governor's Recommendation

The agency's current year estimate represents a decrease of \$12,025 from the State General Fund in salaries (\$4,025) and other operating expenses (\$8,000) from the approved budget.

The Governor concurs with the agency's current year estimate.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's current year recommendation, with the following adjustment:

1. In order to allow the agency flexibility in the efficient utilization of available resources, authorize State General Fund expenditures from the agency's salaries and wages and other operating expenditures line items as if they were a single line item.

House Committee Recommendation

The House Committee concurs with the recommendations of the Subcommittee.

House Committee of the Whole Recommendation

The House Committee of the Whole concurs with the recommendations of the Committee.

SWAM March 17, 1993 Attachment 3

Expenditure Summary	House Adj. FY 93		R	House Rec. FY 93		ate Sub.
State Operations: State General Fund	\$		\$	1,606,955	\$	
Other Funds	7		·	8,000	•	
TOTAL	\$	40.40	\$	1,615,048	\$	
FTE Positions				36.0		

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendation of the House.

Senator Robert Vancrum Subcommittee Chair

Senator Bill Brady

Agency: State Board of Tax Appeals Bill No. 2063 Bill Sec. 2

Analyst: West Analysis Pg. No. 304 Budget Page No. 562

Expenditure Summary	R	Agency Req. FY 94		Gov. Rec. FY 94				ommittee ustments
State Operations: State General Fund	\$	1,733,128	\$	1,679,277	\$	(500)		
Other Funds		14,000		20,000				
TOTAL	\$	1,747,128	\$	1,699,277	\$	(500)		
FTE Positions		36.0		36.0				

Agency Request/Governor's Recommendation

The agency's FY 1994 request allows continuation of operations at the same level of service as the current year. Travel funding of \$74,013 includes \$25,309 for appraisal and administrative training for agency personnel. Requested equipment includes \$7,200 for a computerized legal research system.

The Governor recommends an FY 1994 budget of \$1,699,277, a decrease of \$47,851 from the agency's request. Recommended travel funding of \$60,710 includes \$16,000 for training classes and seminars. The Governor concurs with the agency's request of \$7,200 for a computerized legal research system.

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendation, with the following adjustments:

- 1. Make technical adjustments to H.B. 2063 to reflect the Governor's intent.
- 2. The Subcommittee has been informed that the agency is contracting with the Information Network of Kansas (I.N.K.) as a pilot program in lieu of purchasing a computerized legal research system. The Subcommittee recommends a reduction of \$500 from the agency's budget, leaving \$6,700 of the \$7,200 originally budgeted for the legal research system to finance the costs of accessing I.N.K.

House Committee Recommendation

The House Committee concurs with the recommendations of the Subcommittee.

House Committee of the Whole Recommendation

The House Committee of the Whole concurs with the recommendations of the Committee.

Expenditure Summary	_	House Adj. FY 94		House Rec. FY 94		nate Sub. justments
State Operations: State General Fund	\$	(500)	\$	1,678,777	\$	(1,000)
Other Funds		 (500)	<u>~</u>	20,000	c 	(1.000)
TOTAL	2	(500)	2	1,698,777	—	(1,000)
FTE Positions				36.0		

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the House, with the following adjustment:

- 1. Reduce travel by \$1,000.
- 2. The Subcommittee notes that the agency has made good progress in reducing the case backlog, going from 21,984 open cases at the end of FY 1990 to 11,221 open cases at the end of FY 1992. The Subcommittee commends the agency on its diligent efforts in pursuing this reduction and encourages the agency to continue the endeavor.

Senator Robert Vancrum Subcommittee Chair

Senator Bill Brady

Agency: Department of Revenue

Bill No. 2087

Bill Sec. 9

Analyst:

West

Analysis Pg. No. 281

Budget Page No. 492

Expenditure	Agency	Governor's	Subcommittee
	Est. FY 93	Rec. FY 93	Adjustments
All Funds: State Operations Aid and Assistance Total	\$ 59,254,028	\$ 58,774,946	\$
	11,766,027	11,766,027	
	\$ 71,020,055	\$ 70,540,973	\$
State General Fund: State Operations Aid and Assistance Total	\$ 28,020,714 \$ 28,020,714	\$ 27,113,441 \$ 27,113,441	\$ \$
FTE Positions	1,258.0	1,258.0	

Agency Estimate/Governor's Recommendation

1. State Operations. The agency's current year estimate of state operations expenditures represents a net increase of \$730,646 from the approved budget. Salary expenses show a net increase of \$5,659, including decreases of \$1,212 from the State General Fund and \$1,081 from the Division of Vehicles (DOV) Operating Fund. Other operating expenses are increased by \$724,987. The agency requests a State General Fund supplemental appropriation of \$900,000 to partially finance a \$1,200,000 consulting services contract. The contractor is to assist the Department in the implementation, training, and documentation associated with the Accounts Receivable Management System (ARMS). DOV Operating Fund expenditures are reduced by \$423,978, while expenditures from other special revenue funds are increased by \$248,965.

The Governor's recommendation of current year state operations expenditures is a decrease of \$509,082 from the agency's estimate. Salaries are reduced by \$8,082 (\$7,273 State General Fund, \$809 DOV Operating Fund) to reflect revised fringe benefit calculations. Other operating expenses are reduced by \$471,000 from the agency's estimate associated with a decrease to \$729,000 in funding for the ARMS consulting contract. The Governor does not recommend the State General Fund supplemental appropriation requested by the agency. Expenditures from the DOV Operating Fund for other operating expenditures are increased by \$429,000 from the agency's estimate. The Governor recommends an expenditure limitation increase of \$3,132 to \$30,740,545 on the DOV Operating Fund.

2. Aid and Assistance. The agency's current year estimate for aid to local units of government and other assistance represents a net decrease of \$466,231 from the approved budget. Increased expenditures are anticipated from the Bingo Tax Fund (\$35,000) and the County Drug Tax Fund (\$90,000). Reduced expenditures are anticipated from the Special County Mineral Production

SWAM March 17,1993 Attachment 4 Tax Fund (\$550,000), the Sand Royalty Fund (\$3,000), and for ethyl alcohol production incentives (\$38,231).

The Governor concurs with the agency's current year estimate for aid and assistance payments.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's current year recommendation, with the following observation:

1. The Subcommittee has been informed that although the Governor's recommendation for the ARMS consulting contract is \$471,000 below the agency's request, the agency should have a workable system by March. Any remaining components for ARMS can be done in house. The agency also informed the Subcommittee that the collection of delinquent taxes is up over the historical trend, even though ARMS has not been working at full capacity.

House Committee Recommendation

The House Committee concurs with the recommendations of the Subcommittee.

House Committee of the Whole Recommendation

The House Committee of the Whole concurs with the recommendations of the Committee.

Expenditure	House Adj. FY 93		House Rec. FY 93		Senate Sub. Adjustments	
All Funds: State Operations Aid and Assistance Total	\$ <u>\$</u>		\$	58,774,946 11,766,027 70,540,973	\$	
State General Fund: State Operations Aid and Assistance Total	\$		\$	27,113,441 27,113,441	\$	
FTE Positions	-	· -		1,258.0		

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the House.

Senator Alicia L. Salisbury

Subcommittee Chair

Senator Stephen R. Morris

Senator Gerald Karr

Agency: Department of Revenue Bill No. 2063 Bill Sec. 3

Analyst: West Analysis Pg. No. 492 Budget Page No. 492

Expenditure	Agency Req. FY 94	Revised Governor's Rec. FY 94	Subcommittee Adjustments		
All Funds: State Operations Aid and Assistance Total	\$ 59,403,289	\$ 55,742,053	\$ (339,619)		
	18,296,000	9,296,000			
	\$ 77,699,289	\$ 65,038,053	\$ (339,619)		
State General Fund: State Operations Aid and Assistance Total	\$ 31,420,891	\$ 28,820,626	\$ (339,619)		
	\$ 31,420,891	\$ 28,820,626	\$ (339,619)		
FTE Positions	1,301.0	1,269.0			

Agency Request/Governor's Recommendation

1. State Operations. The agency's FY 1994 state operations request reflects a net increase of \$149,261 when compared to the revised current year estimate. Expenditures would be increased from the State General Fund (\$3,400,177) and the Economic Development Initiatives Fund (EDIF) (\$300,000), and reduced from the DOV Operating Fund (\$3,551,444). Net other changes would increase total expenditures by \$528.

The Governor's revised FY 1994 state operations recommendation is a reduction of \$3,661,236 from the agency's request. Compared to the agency's FY 1994 request, reductions are recommended in financing from the State General Fund (\$2,600,265), the DOV Operating Fund (\$783,933), and the EDIF (\$300,000). Financing from other funding sources is increased by \$22,962 from the agency's request. Decreases from the agency's requests are recommended in capital outlay (\$1,429,420), salaries (\$1,003,802), data processing fees (\$641,773), educational classes (\$300,000), travel (\$151,352), and communications (\$127,979). Net other changes reduce the Governor's recommendation by \$6,960 from the agency's request.

2. FTE Positions. The agency's FY 1994 request of 1,301.0 FTE positions represents a net increase of 43.0 from the current year. The agency proposes the elimination of 7.0 FTE clerical positions from the Motor Vehicle program. New positions are requested for the Collections program (4.0 FTE -- \$90,573, including fringe benefits), the Taxation program (12.0 FTE -- \$335,789, including fringe benefits), and the Property Valuation program (32.0 FTE -- \$1,112,506, including fringe benefits). An additional 2.0 FTE positions are inadvertently included in the Taxation program.

The Governor's FY 1994 recommendation supports 1,269.0 FTE positions, a net increase of 11.0 FTE positions from the current year. The Governor concurs with the agency's proposal to eliminate 7.0 FTE clerical positions from the Motor Vehicles program. In addition, the Governor recommends \$605,945 (including fringe benefits) for 18.0 FTE new positions for the Property Valuation program.

3. Aid and Assistance. The agency's FY 1994 request for aid to local units of government and other assistance is a net increase of \$6,529,973 from the current year. The agency requests an increase of \$9,000,000 from the EDIF (from \$3,000,000 to \$12,000,000) for county reappraisal aid and drug tax payments are estimated to increase by \$30,000, from \$150,000 to \$180,000. Incentive payments for the producers of ethyl alcohol are not included in the FY 1994 request due to the scheduled expiration of the program at the end of FY 1993.

The Governor concurs with the agency's request for aid and assistance payments in FY 1994 with the exception of county reappraisal aid. The Governor's FY 1994 recommendation includes \$3,000,000 from the EDIF to maintain county reappraisal aid at the current level of funding.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's FY 1994 recommendation, with the following adjustments:

- 1. The Subcommittee learned that the agency is exploring the possibility of utilizing digital ortho photography in lieu of traditional aerial photography for the reflight of the state. The Subcommittee was informed that utilization of this technology can produce results which are more accurate and less expensive than traditional processes. In addition to the aforementioned, the Subcommittee learned that there is the possibility that other state, federal, and private entities may be willing to share in the expense of this process since the resulting data will have uses applicable to many organizations. The Subcommittee notes that the Director of Property Valuation is a member of the Geographic Information Systems (GIS) Policy Board and the Subcommittee would stress the importance of coordinated and compatible GIS data bases, not only between state agencies but between all levels of government. The Subcommittee strongly recommends the agency pursue the use of digital ortho photography to the extent possible and aggressively pursue cost sharing possibilities with other entities.
- 2. The Subcommittee notes that the Division of Property Valuation is responding to the court order of the Third Judicial District Court and has addressed most if not all of the areas of concern identified by Judge Bullock. The Subcommittee is impressed with the operation of the Division and the performance of the Division's Director.
- 3. The Subcommittee notes that \$816,801 of the recommended increase in expenditures from FY 1993 to FY 1994 is associated with increased fees charged by the Division of Information Systems and Communications (DISC), Department of Administration. The Subcommittee was informed that DISC fees have recently varied to a great extent each fiscal year, in part to operational practices and in part to billing requirements with federally financed programs. This roller

coaster variation of fees does not allow the agency, the Governor, nor the Legislature to adequately plan budgets from year to year. The Subcommittee recommends that the Legislative Division of Post Audit be requested to review this issue and make recommendations which would lead to more stabilized DISC rates.

4. Reduce State General Fund financed salaries by \$294,430 and other operating expenditures by \$45,189 to reflect an average delay of six months in hiring the 18.0 FTE new positions recommended by the Governor for the Division of Property Valuation. The Subcommittee was informed that it may take up to six months to find the individuals with the proper qualifications to fill the positions. The Subcommittee notes that although the Governor's FY 1994 recommendation is a net increase of 11.0 FTE positions from the current year, the recommended staffing level of 1,269.0 is a net reduction of 59.5 FTE positions from the agency's approved FY 1990 staffing of 1,328.5 and that staffing for programs not under the Division of Motor Vehicles has been reduced by 70.5 FTE over the period of FY 1990 through FY 1993. The Subcommittee was informed that the agency is developing a strategic business plan which may identify positions which could be eliminated in FY 1995. The Subcommittee also received the pledge of the Secretary of Revenue that she will be looking to eliminate positions as the agency re-engineers its operations.

House Committee Recommendation

The House Committee concurs with the recommendations of the Subcommittee, with the following adjustment:

1. The Committee notes that the Department of Corrections is requesting funding for a digitalized information system. The Committee recommends that the Department of Revenue should coordinate with the Department of Corrections on the acquisition of any digitalized information systems.

House Committee of the Whole Recommendation

The House Committee of the Whole concurs with the recommendations of the Committee.

Expenditure	Expenditure House Adj. FY 94		House Rec. FY 94		Senate Sub. Adjustments	
All Funds: State Operations Aid and Assistance Total	\$ <u>\$</u>	(339,619)	\$ \$	55,402,434 9,296,000 64,698,434	\$ \$	
State General Fund: State Operations Aid and Assistance Total	\$	(339,619)	\$	28,481,007 28,481,007	\$	
FTE Positions				1,269.0	•	

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the House, with the following observations and comments:

1. The Subcommittee notes that the Legislative Division of Post Audit has commenced a performance audit of the Division of Property Valuation (PVD) to determine if PVD's proposed changes will help address the problems resulting in nonuniform appraisals. The Subcommittee has also reviewed PVD's response to the Third Judicial District Court regarding the court's order for corrective action and in particular, refinements to the Computer Assisted Mass Appraisal (CAMA) system recommended in conjunction with the County Appraisers Association. The Subcommittee received testimony from the Director of PVD that the CAMA system is not fatally flawed, but that it can only be a tool for the appraiser and is not intended to automatically provide a market value.

The Subcommittee concurs with the House recommendation which reduces the funding available for the 18.0 FTE new positions recommended for PVD to reflect an average six-month delay in hiring. The Subcommittee was informed that while the Department could fill some of the positions more quickly with Revenue Analysts who would then be trained in appraisal methodology, additional time would be required to fill the positions with qualified property appraisers. The Subcommittee notes that the new positions recommended for PVD will provide for additional field staff to assist and monitor the counties. The Subcommittee, however, has heard some evidence of duplicative efforts between PVD and the counties, and is hopeful that the additional positions will not exacerbate the situation.

2. The Subcommittee was informed that the current computer programs supporting the Department's tax management system are up to 30 years old, are obsolete, and are interconnected by 37 separate bridges. The Subcommittee notes that the

Department has struggled since the early 1980s to restructure itself but that a number of factors, including but not limited to a lack of systematic planning, inadequate funding, a lack of appropriate skills and resources, and a disproportionate focus on technical rather than business solutions, has limited the success of these restructuring efforts. The Subcommittee received testimony that the Department is exploring the development and acquisition of an integrated tax system to cover the numerous taxes collected by the agency. Such a system should increase collections, improve customer service, ensure correct transaction processing, establish accurate data on master files, and provide for the timely processing of documents. The system would also help with the identification of nonfilers and other missed opportunities for revenue optimization. Subcommittee notes that the estimated costs for an integrated system range from \$15 to \$30 million, while the projected benefits include an increase of \$66.5 to \$186.7 million in net increased revenue within five years of system implementation. In order to finance an integrated system S.B. 415 has been introduced. Under the concept outlined under S.B. 415, the Department may utilize a percentage of the increased revenues resulting from the system implementation in order to pay for the system. The Subcommittee has reviewed the policy issues in S.B. 415 and supports the concept engendered by the bill. The Subcommittee notes that the financing mechanism proposed under S.B. 415 is similar to that under the State of Kansas Investments in Lifelong Learning (SKILL) program, where a portion of withholding taxes are utilized to finance bonds for worker training. The Subcommittee was informed that any contract developed pursuant to S.B. 415 would be structured to provide a percentage of the increased collections up to a yearly maximum. The Subcommittee would also note that the bill provides for an annual detailed report to the Legislature on the costs and benefits of the integrated system.

The Subcommittee recommends that, should the bill be passed, the following items be considered in the development and implementation of the system:

- The request for proposals (RFP) should be reviewed by the Joint Committee on Computers and Telecommunications and perhaps the State Finance Council prior to the issuance of the RFP.
- The Consensus Revenue Estimating Group or a similar system should be utilized annually to reach a consensus on the amount of increased collections which are attributable to the integrated system.
- Total Quality Management (TQM) principles should be inherent in the development of any integrated tax system. The agency should utilize a team approach in system development.

Senator Alicia L. Salisbury Subcommittee Chair

KIDD"

Senator Stephen R. Morris

Senator Gerald Karr

Agency: Commerce and Housing

Bill No. 2087

Bill Sec. 10

Analyst:

Piekalkiewicz

Analysis Pg. No. 308

Budget Page No. 114

Expenditure	Agency	Governor's	House Sub.
	Est. FY 93	Rec. FY 93	Adjustments
All Funds: State Operations Aid and Other Assistance TOTAL	\$ 9,208,534	\$ 9,166,698	\$
	40,621,731	40,621,731	300,000
	\$ 49,830,265	\$ 49,788,429	\$ 300,000
State General Fund: State Operations Aid and Other Assistance TOTAL Economic Development	\$ 2,789,497 \$ 2,789,497	\$ 2,740,968 \$ 2,740,968	\$ \$
Initiatives Fund: State Operations Aid and Other Assistance TOTAL	\$ 4,527,950	\$ 4,544,653	\$
	4,430,894	4,430,894	300,000
	\$ 8,958,844	\$ 8,975,547	\$ 300,000
FTE Positions	115.5	114.5	

Agency Estimate/Governor's Recommendation

In the current year the agency's estimate of \$48,830,265 is funded by \$2,789,497 from the State General Fund, \$8,958,844 from the EDIF, and \$38,081,924 from other funds. The agency requests expenditure limitation increases of \$634,577 from the Oil Overcharge Weatherization fund, \$949,125 from the Community Services Block Grant (CSBG) fund and \$560,965 from the Weatherization Block Grant fund. The agency requests that its position limitation authority be increased by 1.0 FTE position to allow the agency to hire an Office Assistant IV to perform administrative duties associated with the State of Kansas Investments in Lifelong Learning (SKILL) program. The agency does not request supplemental funding, since the position would be funded, if approved, within available State General Fund and SKILL fund resources.

The Governor's recommendation for FY 1993 of \$49,788,429 represents a reduction of \$41,836 from the agency's estimate. The Governor concurs with the expenditure limitation increases. The Governor's recommendation does not include authorization for the requested Office Assistant IV.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation, with the following exception:

1. Add \$300,000 from the EDIF for the KIT/KIR programs in FY 1993. The Subcommittee recommends a proviso with the following restrictions: require that companies demonstrate that the workers to be trained under the KIR program face imminent displacement because of obsolete skills; limit the training under the KIR program to training on equipment directly related to the manufacturing process or the provision of services; and limit the maximum per worker for the KIT program to \$2,000 and \$1,000 for the KIR program. Add language in the FY 1994 bill allowing the agency to carry forward any unexpended balance of the \$300,000 for the KIT/KIR program to FY 1994.

Expenditure		House Adj. FY 93		House Rec. FY 93		ate Sub.
All Funds: State Operations	\$		\$	9,166,698	\$	
Aid and Other Assistance	•	300,000		40,921,731		
TOTAL	\$	300,000	\$	50,088,429	\$	
State General Fund: State Operations Aid and Other Assistance TOTAL	\$ \$	 	\$ \$	2,740,968 2,740,968	\$ \$	
Economic Development Initiatives Fund: State Operations Aid and Other Assistance	\$	300,000	\$	4,544,653 4,730,894 9,275,547	\$ \$	
TOTAL FTE Positions	Φ	300,000	φ	114.5	Ψ	
I IL I OSITIONS						

Senate Subcommittee Recommendation

Concur.

Senator Jerry Moran

Subcommittee Chairman

Senator Richard Rock

Agency: Commerce and Housing Bill No. 2063 Bill Sec. 6

Analyst: Piekalkiewicz Analysis Pg. No. 308 Budget Page No. 114

Expenditure	F	Agency Req. FY 94			use Sub. ustments
All Funds:					
State Operations	\$	11,597,536	\$	9,256,088	\$ 50,000
Aid and Other Assistance		44,788,348		38,255,740	
TOTAL	\$	56,385,884	\$	47,511,828	\$ 50,000
State General Fund:					
State Operations	\$	2,480,407	\$	2,246,866	\$
Aid and Other Assistance		460,150		548,687	
TOTAL	\$	2,940,557	\$	2,795,553	\$
Economic Development Initiatives Fund:					
State Operations	\$	6,897,576	\$	4,905,133	\$ 50,000
Aid and Other Assistance	•	8,390,172		4,130,172	
TOTAL	\$	15,287,748	\$	9,035,305	\$ 50,000
FTE Positions		131.5		115.5	

Agency Request/Governor's Recommendation

The Department for FY 1994 requests \$56,385,884 of which \$2,940,557 is from the State General Fund, \$15,287,748 is from the EDIF and \$38,157,579 is from other funds. The total request represents a 13.2 percent increase over the current year estimate of \$49,830,265. Included in the request is funding for an additional 17 positions; \$165,000 for additional trade service contracts; \$1,214,986 for increased tourism marketing; \$1,000,000 in additional funding for the KIT/KIR program; \$1,000,000 for the capitalization of the Kansas Basic Enterprise Loan program; and \$1,200,000 for a new grant program for micro-enterprises. For the HOME program, the agency requests \$4,875,000 in federal funds to be matched with \$460,150 from the State General Fund and \$758,600 from the State Housing Trust Fund.

The Governor's recommendation for FY 1994 of \$48,511,828 represents a reduction of \$7,874,056 from the agency's request and a net reduction of \$1,276,601 from FY 1993 due to a reduction in federal housing funds. The Governor's recommendation includes funding for one of the requested new positions, an Accountant II (\$29,787, federal funds) for the Low Income Housing Tax Credit program. The Governor's recommendation does not increase funding for trade service contracts, for tourism marketing, or for the requested increase for the KIT/KIR program. For the HOME program, the Governor concurs with the agency's request of \$4,875,000 from federal funds but recommends \$548,687 from the State General Fund and \$670,063 from the State Housing Trust Fund for the state match. Funding of \$1,000,000 from the EDIF is recommended by the Governor

as a transfer to the Kansas Development Finance Authority to capitalize the requested Kansas Basic Enterprise Loan program (the transfer is contained in Section 7 of the bill).

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation, with the following exceptions:

- 1. Under the Community Development Block Grant program, the Kansas Department of Commerce awards grants in five categories: economic development, community improvement, planning, urgent need and housing. The Subcommittee recommends that the Department give priority to awards for economic development.
- 2. The Subcommittee recommends that the Department release \$75,000 in prior year encumbrances from the EDIF. Of the total amount released, \$50,000 is recommended for communication costs for the Tourism Division. The agency requested an additional \$75,000 over the current year for the mailing of tourism information packets. The number of requests for the packets is anticipated to increase.
- 3. The 1992 Legislature appropriated \$100,000 from the EDIF for the Department to develop a database of program performance indicators to enable the Department to respond to requests regarding the effectiveness of programs. The Department to date has had difficulty in finding a person to conduct the database development and therefore, the Subcommittee recommends that the Department be allowed to carry forward from FY 1993 to FY 1994 any unexpended balance for database development.
- 4. Recommend the introduction of legislation to establish the Kansas Economic Emergency Projects (KEEP) Fund to fund unanticipated expenditure needs. Moneys in the Fund would be used only to provide the State with a pool of funds for strategic intervention to address economic benefit or loss due to: (a) the major expansion of an existing Kansas employer; (b) the potential location in Kansas of a major employer; (c) the departure or substantial reduction of employees of a major Kansas employer; (d) the closure of a major state facility; and (e) the award of a significant federal or private sector economic development grant, requiring a state match.

In addition, the fund could be used to make transfers to the Economic Development Initiatives Fund in the event that receipts from lottery and racing do not sustain approved expenditure levels.

The Subcommittee recommends that expenditures from the KEEP Fund shall be made only when the following conditions are met:

a. The Secretary of Commerce and Housing, the President of Kansas, Inc., and the President of KTEC certify that economic conditions warrant an infusion of funds for strategic intervention by the state. The transfer from the Fund

to the appropriate state agency shall be made either by the Finance Council or by approval of the House and Senate.

- b. The Secretary of Commerce and Housing, the President of Kansas, Inc., and the President of KTEC certify that economic development incentives are required to attract or to prevent the departure of a major employer to or from Kansas. The transfer from the Fund to the appropriate state agency shall be made either by the Finance Council or by approval of the House and Senate.
- c. A transfer may be approved by the Finance Council or the full legislature to the Economic Development Initiatives Fund from the KEEP Fund when the Director of the Budget and the Director of Legislative Research certify that receipts to the Economic Development Initiatives Fund are insufficient to meet approved expenditure levels.

The Subcommittee recommends that the KEEP Fund be established with a \$5.0 million transfer from the Economic Development Initiatives Fund.

- 5. Allow the agency to reappropriate any unexpended balance of the \$300,000 recommended for the KIT/KIR program from FY 1993 to FY 1994.
- 6. Late in the process, the Subcommittee received from the Department a priority listing of additional budget items to be funded from the EDIF. Since the Subcommittee did not have the time to review these priority items, the Subcommittee requests that the Senate Subcommittee review the list.

House Committee Recommendation

Concur.

House Committee of the Whole Recommendation

Concur.

Expenditure Summary		House Adjustments		House Rec. FY 1994		Senate Subcommittee Adjustments	
All Funds: State Operations Aid and Other Assistance	\$	50,000	\$	9,306,088 38,255,740	\$	(30,000)	
TOTAL	\$	50,000	\$	47,561,828	\$	(30,000)	
State General Fund: State Operations Aid and Other Assistance TOTAL	\$		\$	2,246,866 548,687 2,795,553	\$ <u>\$</u>		
Economic Development Initiatives Fund: State Operations Aid and Other Assistance	\$ <u>\$</u>	50,000	\$	4,955,133 4,130,172 9,085,305	\$	(30,000)	
FTE Positions				115.5			

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the House, with the following adjustments:

- 1. The Subcommittee was informed that the Kansas Development Finance Authority has advised the Department of Commerce and Housing that the expenditure limitation placed on the SKILL Fund in the Governor's recommendation will adversely affect future SKILL bond ratings. The Subcommittee recommends that the fund be made no limit as originally recommended by the 1992 Legislature.
- 2. Delete \$30,000 from the EDIF from the \$65,000 recommended by the Governor for the Kansas Quality Information Network (KQIN). The Subcommittee notes that KQIN originally began with a grant of \$35,000 from KTEC and the Governor's recommendation for FY 1994 represents a significant increase in funding which the Subcommittee does not believe is warranted. Quality Management training and information is being widely provided by MAMTC which will have contact with over 3,000 Kansas firms. MAMTC is training its own staff to provide quality management training to businesses. The Subcommittee further notes that the under the KIR workforce training program, approximately 70 percent of all KIR grants include some component of quality management training and approximately 40 percent of all KIR grants are exclusively for quality management training. The Subcommittee urges KQIN, MAMTC, and the Department of Commerce and Housing to coordinate their efforts in order to achieve greater efficiencies and avoid duplication of effort.

- 3. The Subcommittee heard testimony on the new Kansas Enterprise Zone Act which became effective July 1, 1992. State supported incentives, including tax exemptions and credits, became effective for tax years commencing after December 31, 1992. The Subcommittee desires to determine the effectiveness of utilization of enterprise zone legislation and requests of the Department of Commerce and Housing an in-depth analysis of the impact of the new law. The Subcommittee requests that the Department present to the Subcommittee during the 1994 Session a report to include the following items: an estimate of the revenue lost to the state as result of enterprise zones; a cost/benefit analysis (jobs created, tax revenue, etc.); evidence that the zones are incentives for expansion of business or new industry; and the prospects for federal enterprise zone legislation.
- 4. Recommend that the Department release \$320,793 from the EDIF in prior year unused encumbrances. The effect of this recommendation increases receipts to the EDIF.

Senator Jerry Moran Subcommittee Chairman

Senator Richard Rock

Agency:

Analyst:

Kansas Development Finance

Bill No. 2063

Bill Sec. 7

Authority

Piekalkiewicz

Analysis Pg. No. 308

Budget Page No. 114

Expenditure Summary	Agency Req. FY 94		Gov. Rec. FY 94		Subcommittee Adjustments	
Economic Development Initiatives Fund	\$ 1,000,000	\$	1,000,000	\$		

Agency Request/Governor's Recommendation

The Department of Commerce and Housing requests in FY 1994 \$1,000,000 from the EDIF for the capitalization of the Kansas Basic Enterprise Loan (KBEL) program. Legislation was passed in 1989 to provide security for bonds issued by the Kansas Development Finance Authority (KDFA) to finance loans to small basic Kansas industries.

The Governor recommends \$1,000,000 as a transfer to the KDFA for the KBEL program.

House Recommendation

The House concurs with the Governor.

Senate Subcommittee Recommendation

1. Delete the \$1,000,000 transfer from the EDIF to KDFA for the KBEL program. The Subcommittee notes that the enabling legislation (K.S.A. 74-8905) contains the following language: "Each loan under the program shall be in an amount of not less than \$20,000 and not more than \$200,000 and shall be matched by a subordinated loan to the eligible Kansas enterprise." The Subcommittee was informed by a representative of the Kansas Bankers Association that banks would not be willing to make a loan on a subordinated basis. The Subcommittee, therefore, recommends that legislation be introduced to amend K.S.A. 74-8905 to strike the word "subordinated." The Subcommittee recommends further that the \$1,000,000 transfer to KDFA from the EDIF be restored during the Omnibus Session if the above mentioned legislation is passed.

Senator August Bogina, Jr.

Subcommittee Chairman

Senator Barbara Lawrence

93-5495

SWAM March 17, 1993 Attachment 6

Agency:	Kansas, Inc.		Bill No	Bill Sec. New					
Analyst:	Piekalkiewicz		Analys	Budget Page No. 378					
Exper	nditure Summary	:	Agency Gov. Rec. Est. FY 93 FY 93				Subcommittee Adjustments		
State Oper State Go EDIF Other F TOTA	eneral Fund unds	\$	186,534 1,600,874 141,559 1,928,967	\$	187,513 1,600,874 142,041 1,930,428	\$	27,500 27,500		
FTE Posit	ions		4.5		4.5				

Agency Estimate/Governor's Recommendation

The agency's State General Fund estimate for the current year represents a \$1,501 increase over the amount approved by the 1992 Legislature. The 1992 Legislature approved \$1.5 million from the EDIF to match federal funding under the Experimental Program to Stimulate Competitive Research (EPSCoR) in support of basic scientific research. The Governor recommends an increase of \$1,461 in operating expenditures over the agency's estimate. The Governor concurs with the agency's estimate of \$1.5 million from the EDIF for the EPSCoR match.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1993, with the following adjustment:

1. Add \$27,500 from the EDIF to allow Kansas, Inc. to contract for a study of the impact of the anticipated Wichita area job losses. It is hoped that the results of the study would assist the State in formulating effective short and long-term responses that could lead to economic recovery and job creation in South Central Kansas. The analysis would enable the State and local governments to design intervention strategies to aid the workers and area businesses facing economic hardship because of the employment losses. The \$27,500 is recommended as an emergency supplemental (S.B. 38). The Subcommittee recommends that the \$27,500 not be subject to the private match of 33 percent which Kansas, Inc. is required to raise for every state dollar received.

House Committee Recommendation

Concur.

SWAM march 17, 1993 Attachment 7

Senate Subcommittee Recommendation

Concur.

Senator August Bogina, Jr.

Senator Barbara Lawrence

93-4877/EP

Agency: Kansas, Inc. Bill No. 2063 Bill Sec. 8

Analyst: Piekalkiewicz Analysis Pg. No. 333 Budget Page No. 378

Expenditure Summary Agency Req. FY 94			Gov. Rec. FY 94		Subcommittee Adjustments	
State Operations:						
State General Fund	\$	195,651	\$	188,873	\$	
EDIF		1,603,374		1,605,995		40,000
Other Funds		147,281		145,233		
TOTAL	\$	1,946,306	\$	1,940,101	\$	40,000
FTE Positions		4.5		4.5		

Agency Request/Governor's Recommendation

The agency request of \$1,946,306 for operating expenses is a net increase of \$17,339, or 4.0 percent in FY 1994 over FY 1993. Included in the FY 1994 request is an increase \$21,202 to total \$136,001 to support contractual research designed to coordinate and evaluate economic development efforts in the state. In FY 1994, Kansas Inc. is proposing to contract for the following topics: Kansas industry clusters, competitiveness of Kansas firms, and the effect of government expenditures on growth.

Kansas, Inc. requests \$1,500,000 in FY 1994 from the EDIF to match federal funding in support of basic scientific research at the state's public research universities, which is the same amount as in the current year.

For FY 1994, the Governor's recommendation for operating expenses totals \$1,940,101, which is a net reduction of \$6,205 from the agency's request. The Governor reduces the contractual research request by \$5,463 and capital outlay by \$3,500.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation for FY 1994, with the following adjustment:

1. Add \$40,000 from the EDIF to allow Kansas, Inc. to contract for a study of the economic impact of the anticipated closure of a state mental retardation hospital. It is hoped that the results of the study would assist the State in formulating effective short and long-term responses that could lead to economic recovery and job creation in the community in which the closure takes place. The analysis would enable the State and local governments to design intervention strategies to aid the workers and area businesses facing economic hardship due to the

employment losses. The Subcommittee recommends that the \$40,000 not be subject to the private match of 33 percent which Kansas, Inc. is required to raise for every state dollar received.

House Committee Recommendation

The House Committee concurs with the Subcommittee, with the following exceptions:

1. Do not recommend \$40,000 for a study of the economic impact of the anticipated closure of a state mental retardation hospital, but recommend that this item be reconsidered during the Omnibus Session.

House Committee of the Whole Recommendation

Concur.

Expenditure Summary	 ouse tments	 ouse Rec. FY 1994	Senate Subcommittee Adjustments
State Operations:			
State General Fund	\$ 	\$ 188,873	\$
EDIF		1,605,995	
Other Funds		145,233	
TOTAL	\$ **	\$ 1,940,101	\$
FTE Positions	- -	4.5	

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the following comment:

1. The Subcommittee received an extensive presentation on the EPSCoR program under which scientific research at KSU, KU, and WSU is being supported by federal funds matched by state dollars. FY 1993 is the first year of the program. The state's match totals \$1.5 million for a total program cost in FY 1993 of \$3.0 million. Of the total, 34 percent is in salaries and wages and 32 percent is in equipment. For FY 1994, a match of \$1.5 million has been recommended by the Governor and the House and the Senate Subcommittee concurs. FY 1995 will be the final year of the program.

- 3 -

Senator August Bogina, Jr. Subcommittee Chairman

Senator Barbara Lawrence

Agency: Kansas Technology

Bill No. 2063

Bill Sec. 9

Enterprise Corporation

Analyst: Piekalkiewicz

Analysis Pg. No. 336

Budget Page No. 408

Expenditure Summary	Agency Req. FY 94		 Gov. Rec. FY 94		 Subcommittee Adjustments	
All Funds:						
State Operations	\$	2,738,988	\$ 2,505,172		\$ 500,000	
Other Assistance		15,950,627	11,626,727		1,235,000	
Total	\$	18,689,615	\$ 14,131,899		\$ 1,735,000	
Eco. Dev. Initiatives Fund						
State Operations	\$	2,638,988	\$ 2,405,172		\$ 500,000	
Other Assistance		11,850,627	7,526,727		1,235,000	
Total	\$	14,489,615	\$ 9,931,899		\$ 1,735,000	
FTE Positions		11.0	11.0			

Agency Request/Governor's Recommendation

The agency's request for FY 1994 of \$18,689,615 (\$14,489,615, EDIF) represents a \$7,212,952 increase over the current year estimate of \$11,476,663. The agency requests increases of \$369,854 for the Applied Research Matching Grants, \$785,000 for the Centers of Excellence, \$500,000 for Research Equipment Matching Grants. The agency also requests \$4.0 million to recapitalize the Ad Astra Fund. The Governor recommends \$14,131,899 (\$9,931,899, EDIF) for FY 1994, which is a reduction of \$4,557,716 from the agency's request. The Governor's recommendation does not contain the requested increases for the Applied Research Matching Grants, Centers of Excellence or the Research Matching Grants. The Governor's recommendation contains \$1.5 million to recapitalize the Ad Astra Fund.

House Subcommittee Recommendation

FY 1993. The House Subcommittee concurs with the Governor's recommendation for FY 1993.

FY 1994. The House Subcommittee concurs with the Governor's recommendation for FY 1994, with the following adjustments:

1. Add \$785,000 from the EDIF for the Centers of Excellence to total \$4.5 million. The current year estimate for the Centers is \$3,715,000. Grants are awarded by KTEC to the Centers on a competitive basis.

SWAM March 17, 1993 Attachment 8

- 2. Add \$250,000 from the EDIF for Applied Research Matching Grants. KTEC has allocated \$1,130,146 in FY 1993 for such grants and requested an increase of \$369,854 for a total of \$1,500,000 in FY 1994. Funding of \$1,009,613 was recommended by the Governor. The Subcommittee recommendation brings the total recommended amount to \$1,259,613.
- 3. Recommend the introduction of legislation to include in the focus of the Kansas Agricultural Value Added Processing Center (KVAC) the emerging industry of industrial agriculture. The Governor's recommendation for KTEC includes \$250,000 from the EDIF for an industrial agriculture project to be administered by KTEC. The Subcommittee recommends that if the proposed legislation is passed, the \$250,000 be shifted to the KVAC line item during the Omnibus Session.
- 4. Add an additional \$500,000 from the EDIF for a total of \$750,000 for KTEC's commercialization project. KTEC will utilize the commercialization funds to form partnerships with the private sector and the federal government for the purpose of creating innovative organizations. The organizations will consist of pre-incubators and incubators and will contain resources needed by new-start businesses. Start-up costs for new technology related businesses will be reduced and the possibility for business success significantly improved.
- 5. Add \$200,000 from the EDIF to match a federal grant of \$280,000 from the U.S. Forest Service to conduct a statewide forest inventory in Kansas.

Expenditure Summary	House Adjustments		House Rec. FY 94		 Senate Subcommittee Adjustments	
All Funds:						
State Operations	\$	500,000	\$	2,905,172	\$ (250,000)	
Other Assistance		1,235,000		12,861,727	(200,000)	
Total	\$	1,735,000	\$	15,766,899	\$ (450,000)	
Eco. Dev. Initiatives Fund						
State Operations	\$	500,000	\$	2,905,172	\$ (250,000)	
Other Assistance		1,235,000		8,761,727	(200,000)	
Total	\$	1,735,000	\$	11,666,899	\$ (450,000)	
FTE Positions				11.0		

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the recommendations of the House with the following exceptions and comments:

1. The Subcommittee was informed by the management firm of Campbell and Becker, Inc. that it is estimating that the Ad Astra portfolio, which contains 10

companies, has more than doubled in value (the original state investment in Ad Astra was \$1.8 million and \$800,000 was invested from the private sector). The Subcommittee concurs with the Governor's recapitalization of the Ad Astra Fund with \$1.5 million from the EDIF. The Subcommittee was informed that the current value of some of the Ad Astra companies far exceed the original investment and therefore the Subcommittee recommends that these funds be used to further capitalize Ad Astra in the future and that state funds not be used. The Subcommittee also recommends that the management firm be very diligent in their investment decisions to ensure that the state funds are wisely invested.

- 2. Concur with the House's recommendation to add an additional \$250,000 for Applied Research Match Grants. The Subcommittee notes that this amount was based on estimated demand for this grant program. In FY 1992, 190 inquires were made about the Matching Grant program and out of those, 57 grant proposals were submitted and 35 were funded.
- 3. Concur with the House's recommendation to add an additional \$785,000 from the EDIF for the Centers of Excellence, but recommend that KTEC hold in reserve a portion of the additional dollars for selected special projects at the Centers.
- 4. Delete \$200,000 from the EDIF for a forest survey. The Senate added \$175,000 from the EDIF for this survey in the K-State extension service as a separate line item.
- 5. Delete \$250,000 of the \$500,000 added by the House for a commercialization project. The Governor recommended \$250,000 from the EDIF for the commercialization project in FY 1994, which is the same amount as being estimated in the current year. The Senate Subcommittee's recommendation would double the amount available in FY 1994 over the FY 1993 level.

Senator August Bogina, Jr.

Subcommittee Chairman

Senator Barbara Lawrence

allegues