Approved: 3-8-94

Date

## MINUTES OF THE HOUSE COMMITTEE ON GOVERNMENTAL ORGANIZATION AND ELECTIONS.

The meeting was called to order by Chairperson Marvin Smith at 9:00 a.m. on February 24, 1994 in Room 521-S of the Capitol.

All members were present except: Representative Herman Dillon (E)

Committee staff present: Carolyn Rampey, Legislative Research Department

Dennis Hodgins, Legislative Research Department

Arden Ensley, Revisor of Statutes Nancy Kippes, Committee Secretary

Conferees appearing before the committee:

Representative Carol Dawson
Senator Carolyn Tillotson
Senator Marge Petty
Shirley A. Norris
Ramon Powers, Executive Director, Kansas State Historical Society
Orion Jordan, Director, Division of Facilities Management
Emil Lutz, Legislative Administrative Services
Dr. Robert C. Harder, Secretary, Department of Health and Environment
Josie Torrez
Representative Eugene Shore
Representative Vincent Snowbarger
Chris McKenzie, Executive Director, League of Kansas Municipalities

Others attending: See attached list

Hearing on:

HB 2594 - art work, displays and special events in state capitol.

Representative Carol Dawson provided written testimony in support of <u>HB 2594</u> and explained how the subcommittee worked on this matter (<u>Attachment 1</u>). She pointed out that the fiscal note is only \$1,260-\$1,890 for six one-day meetings outside of a legislative session.

Senator Carolyn Tillotson, who served on the subcommittee to study this issue, gave testimony in support of <u>HB 2994</u>, explaining that the study was in response to expressed wishes for a more sensitive and uniform way of responding to displays of art and presentations in the statehouse. The bill provides for a five person committee, including the Executive Director of the State Historical Society, the Secretary of Administration, the Director of Legislative Administrative Services, one gubernatorial appointment and one legislative coordinating council appointment (<u>Attachment 2</u>).

Senator Marge Petty also served on this subcommittee and related that the public, including representatives from minorities, expressed concern over the absence of cultural diversity in the murals, art work and historical narrative at the Capitol. Historians and architects identified the need for setting Capitol plans and standards for developing a "living" history of Kansas. This bill establishes a permanent planning and review entity charged with the task of accomplishing goals such as a long range plan for displaying, cataloging and acquiring Capitol artwork and developing a permanent multi-cultural exposition for Capitol visitors (<u>Attachment 3</u>).

Shirley A. Norris testified in support of <u>HB 2994</u> because she feels it is intended as a first step toward having a representative, objective and knowledgeable committee which will develop criteria for granting requests (<u>Attachment 4</u>).

## CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON GOVERNMENTAL ORGANIZATION AND ELECTIONS, Room 521-S Statehouse, at 9:00 a.m. on February 24, 1994.

Ramon Powers, Executive Director, Kansas State Historical Society, presented joint testimony with Emil Lutz, Director of Legislative Services, and Orion Jordan, Director of Facilities Management in the Department of Administration. He stated they supported <u>HB 2994</u>, saying at present time he and Orion Jordan and Emile Lutz work together to review art work to be displayed but would be in support of people with experience working with art or historical museums (<u>Attachment 5</u>).

Orion Jordan, Director, Division of Facilities Management, stated he and Emil Lutz would recommend in Section G of <u>HB 2994</u> that he remain in charge of the first and second floor and Mr. Lutz remain in charge of the third, fourth and fifth floors.

Emil Lutz, Legislative Administrative Services, stated he was in support of <u>HB 2994</u>.

HB 2739 - coordinating council on early childhood developmental services.

Dr. Robert C. Harder, Secretary, Department of Health and Environment, provided written testimony in support of <u>HB 2739</u>, recommending amendments to: 1) change the word handicapping to disabling throughout the statute, 2) add the insurance commissioner or representative to the council membership, 3) change the definition of the parent membership on the council, 4) prohibit the lead agency representative from serving as chair of the council, and 5) modify the numbering sequence (<u>Attachment 6</u>). He provided a balloon along with his testimony to delete language for paying for child care for parent members, since this could be handled administratively.

Josie Torrez, parent member of the Interagency Coordinating Council on Early Childhood Developmental Services, gave information as to the activities of the ICC and said she supports the bill with amendments recommended by Dr. Harder (Attachment 7).

HB 2810 - extending effective dates for regulations which exceed federal requirements.

Representative Eugene Shore testified in support of <u>HB 2810</u> stating this bill is the result of frustration over unfunded mandates (<u>Attachment 8</u>). He stated that federal mandates have guidelines which must be met and they require state action to implement them by rules and regulation but the rules and regulations tend to make federal mandates much more difficult than they were intended to be. This bill would require if rule and regulation is more stringent than the federal guidelines, the agency will report by January 20 of each year to the joint committee on rules and regulations those rules and regulations which exceed the requirement and these excessive requirements would not become effective before March 15 of that year, after the legislature is notified of the more stringent rules and regulations and have had time to modify them before they go into effect. This would provide legislative oversight to the implementation of the mandates.

Representative Vincent Snowbarger provided testimony that <u>HB 2810</u> is an attempt to deal with one aspect of unfunded state mandates on both the public and private sector. This bill would require state agencies to report to the legislature any proposed regulations which would be more stringent than those required by federal law and the legislature would then have 45-60 days to review and potentially override those regulations deemed inappropriate (<u>Attachment 9</u>).

Chris McKenzie, Executive Director, League of Kansas Municipalities, provided written testimony in support of <u>HB 2810</u> stating greater legislative oversight of the administrative rulemaking process would provide assurance that federal and state legislative intent are indeed being carried out (<u>Attachment 10</u>).

Action on:

HB 2745 - elections; enacting the election finance act.

Arden Ensley, Revisor of Statutes, explained the balloon amendments proposed by the subcommittee for <u>HB 2745 (Attachment 11)</u>. The amendments were to: 1) remove the local officers who had not previously been under the jurisdiction of the Commission on Governmental Standards and Conduct and have them file with the county election officer, 2) exempt individual spending of less than \$250 from reporting, 3) place a penalty on public agencies prohibiting them from spending public funds to influence elections, and 4) cap at \$300 the fine for intentional breaking of the filing law.

Representative Wells made a motion to adopt the committee report. Representative O'Connor seconded.

Extensive discussion ensued as to the intent of <u>HB 2745</u> and whether the bill as amended met the needs as set forth in hearings.

## **CONTINUATION SHEET**

MINUTES OF THE HOUSE COMMITTEE ON GOVERNMENTAL ORGANIZATION AND ELECTIONS, Room 521-S Statehouse, at 9:00 a.m. on February 24, 1994.

Representative Benlon made a substitute motion to table HB 2745. Representative Mills seconded. The motion carried.

HB 2256 - elections; recount of votes and contest involving electronic voting machines.

Arden Ensley, Revisor of Statutes, explained a balloon amendment to <u>HB 2256</u> (<u>Attachment 12</u>) recommended by Representative Toplikar, sponsor of the bill. This amendment would provide for a specific mechanical way of providing for recount of votes on electronic voting machines.

Representative Wells made a motion to adopt the balloon amendment for HB 2256 and to move out of committee. Representative O'Connor seconded. The motion carried.

HB 2998 - elections; petitions for official recognition of political parties.

A balloon amendment for <u>HB 2998</u> was submitted to change the date from June 10 to June 1 for declarations to be filed (<u>Attachment 13</u>).

Representative Hendrix made a motion to pass the bill favorably as amended. Representative Majure seconded. The motion carried.

HB 2999 - elections; advance voting prior to election day.

Representative Macy made a motion to pass HB 2999 favorably from committee. Representative Mills seconded. The motion carried.

Representative Gilbert made a motion to approve the minutes of meetings on February 22, 1994 and February 23, 1994. Representative O'Connor seconded. The motion carried.

The meeting was adjourned at 10:45 a.m. The next meeting is scheduled for February 25, 1994.

## GUEST LIST

COMMITTEE: House Governmental Organization & ElectionsDATE: 2-24-94

ADDRESS'	COMPANY/ORGANIZATION
Totala	Marty Ly Cino
Topeka	tamilies Together
10 peka	L H 5
TopeKA	Og A FACILITIES MANAGEMENT
TopeKa	Office of the Treasur
LSOB	KDHE
1	Sec of State
	·
	1
	•
	Totala Topeka Topeka Topeka LSOB Topeka

CAROL DAWSON REPRESENTATIVE, 110TH DISTRICT

458 EAST THIRD RUSSELL, KANSAS 67665

STATE CAPITOL RM 182-W TOPEKA, KANSAS 66612-1504 913-296-7637



COMMITTEE ASSIGNMENTS

MEMBER: COMMERCIAL AND FINANCIAL INSTITUTIONS
AND INSURANCE
GOVERNMENTAL ORGANIZATION AND ELECTIONS
TRANSPORTATION

CHAIRPERSON: JOINT COMMITTEE OF HOUSE AND SENATE: ARTS AND CULTURAL RESOURCES

HOUSE OF REPRESENTATIVES

FEBRUARY 24, 1994

**GOVERNMENTAL ORGANIZATION & ELECTIONS COMMITTEE** 

MR. CHAIRMAN

MEMBERS OF THE COMMITTEE

### FYI

Attached is the Arts and Cultural Resources committee report dealing with HB 2594. It gives a brief history and information concerning the state capitol; relating to art work, displays and special events.

The fiscal note for HB 2594 is also attached.

Hebruary 24, 1994
Attachment 1

### JOINT COMMITTEE ON ARTS AND CULTURAL RESOURCES

### COMMITTEE ACTIVITIES

The Joint Committee on Arts and Cultural Resources was established by the 1989 Legislature and is directed by statute to study, investigate, analyze, and make recommendations on the following matters, among other items:

- 1. the goals appropriate to the future of the arts and cultural life in Kansas including, but not limited to, public arts, individual artists, film, video, radio, music, and historic preservation; and
- 2. the role the Legislature and state government should play in the achievement of these goals.

Because the Joint Committee is a statutorily prescribed committee, it set its own agenda for meetings scheduled during the 1993 interim. The Joint Committee studied and made recommendations on the following topic.

#### Creation of a Statehouse Commission

This topic was carried over from the 1992 interim. Dr. Ramon Powers, Executive Director, State Historical Society; Orion Jordan, Director of Facilities Maintenance, Department of Administration; and Emil Lutz, Director, Legislative Administrative Services assisted the Committee with its deliberations on this topic.

Committee discussion focused on the procedure by which artwork is approved for display in the Statehouse and the overall issue of the presentation of Kansas history in the Statehouse. The Committee discussed multi-cultural presentation of history in the Statehouse and discussed the following goals:

- 1. Increase sensitivity to multi-cultural issues in the presentation of history and art in the Statehouse.
- 2. Establish uniform policies governing the placement of artwork in

the Statehouse.

The Committee expressed concern that the history and artwork in the Statehouse may not be as reflective of the diversity of Kansas history as it should be. Concern was also expressed that there is currently no uniform policy governing the placement of artwork in the Statehouse. The Committee was informed that there does now exist an ad hoc Statehouse Artwork Committee comprised of the Executive Director of the State Historical Society, the Director of Facilities Management, and the Director of Legislative Administrative Services.

Tours of the Statehouse were also discussed. The Committee questioned whether because of its statutorily defined mission, the Department of Commerce may not be able to adequately give the presentation of history in the Statehouse the attention it deserves. Currently, there are 2.5 FTE tourist counselor positions (at very low pay scales) located at the Statehouse under the administration of the Department of Commerce and Housing. During the Legislative Session, Legislative Administrative Services hires six additional part-time employees to provide tours. There is no volunteer program for the Statehouse.

# **CONCLUSIONS AND RECOMMENDATIONS**

- 1. Codify the Statehouse Artwork Committee, renaming it, the Statehouse Art and History Committee, and expand membership to include two public members, one appointed by the Governor and the other by the Legislature. The two public members would be individuals with experience in museum curation. The Committee would establish policies and procedures for the selection of artwork in the Statehouse. The Committee could also discuss such issues as:
  - a. The establishment of a special exhibit room in the Statehouse.
  - b. The use of the Memorial Building as a place where paintings and sculptures of prominent Kansans could be placed, as part of an interpretative plan.
  - c. The coordination of the temporary display in the Statehouse

of paintings of prominent Kansans.

- 2. It is the intent of the Committee that the Art and History Committee would take under consideration when determining policies and procedures, standards of excellence and aesthetics. The Committee would be expected to concern itself with a broad and multi-cultural approach to the presentation of history of the state and the current ethnic diversity of the state.
- 3. The Committee wishes to express its desire that the infrastructure and resources of the State Historical Society, particularly the Education Division, be more effectively utilized in the interpretation of history in the Statehouse. The Committee believes that the docent program similar to the one at the Kansas Museum of History would be of great value to the interpretation of history in the Statehouse.
- 4. The Committee notes further that there are four exibit cases on the first floor of the Statehouse, the displays in which have not been changed or upgraded in years. Rotating displays could provide an opportunity to show the different cultural and ethnic aspects of Kansas history.

KI



DIVISION OF THE BUDGET Room 152-E State Capitol Building Topeka, Kansas 66612-1504 (913) 296-2436

FAX (913) 296-0231

Joan Finney Governor Gloria M. Timmer Director

January 25, 1994

The Honorable Marvin Smith, Chairperson House Committee on Governmental Organization and Elections Statehouse, Room 115-S Topeka, Kansas 66612

Dear Representative Smith:

SUBJECT: Fiscal Note for HB 2594 by Joint Committee on Arts and Cultural Resources

In accordance with KSA 75-3715a, the following fiscal note concerning HB 2594 is respectfully submitted to your committee.

HB 2594 would create a Statehouse Art and History Committee of five members. The membership of the Committee would consist of the Secretary of Administration or the Secretary's designee; the Director of Legislative Administrative Services; the Executive Director of the State Historical Society; one member appointed by the Governor; and one member appointed by the Legislative Coordinating Council. The two latter members are to have experience working with an art or historical museum.

The duties of the Committee would include development of a long-term plan for artistic and historical displays in the State Capitol Building. These displays are to be evaluated on the excellence and aesthetics of the works to be displayed, and the representation of multicultural art and history of the state. The Committee is also directed to adopt procedures and criteria for evaluating and approving artwork, special events and displays in the Statehouse. In addition, the Committee is directed to adopt and implement standards and procedures for the display and preservation of artworks in the Statehouse.

The act provides that Committee members be reimbursed for the cost of attendance at meetings in accordance with KSA 75-3223. The Director of the Division of Legislative Administrative Services

The Honorable Marvin Smith, Chairperson January 25, 1994
Page 2

estimates that the cost of the meetings would range from \$1,260 to \$1,890 for six one-day meetings outside of a legislative session for a legislative member of the Committee, depending on the number and length of the meetings. The cost of reimbursement for the Secretary of Administration, the Director of Legislative Administrative Services, and the Executive Director of the Historical Society would depend upon the number of meetings outside of Topeka, since these members are state employees who are stationed in Topeka.

The fiscal impact of the passage of HB 2594 would depend upon the number of meetings held by the Committee, the duration of those meetings, and the cost to develop the long-range plan. This act would increase expenditures from the State General Fund for FY 1995 by \$1,260 to \$1,890 from the amounts included in the FY 1995 Governor's Budget Report.

Sincerely,

Gloria M. Timmer

Director of the Budget

CC: Pat Higgins - Secretary of Administration
Orion Jordan - Facilities Management
Ruth Sherrer - Historical Society
Emil Lutz - Legislative Administrative Services

2594.bn

February 24, 1994

This bill is a product of a sub-committee of our joint Arts & Cultural Resources Committee.

The sub-committee was in response to expressed wishes of some members of our committee for a more sensitive and uniform way responding to displays of art and presentations in the statehouse.

The bill provides for a five-person committee including the executive director of the state historical society, the secretary of administration, the director of legislative administrative services, one gubernatorial appointment and one legislative coordinating council appointment.

We believe this commission will be able to choose art and or historical displays and presentations which are appropriate to our statehouse, which is on the register of National Historic Places.

House Gorit Org + Electuria February 24, 1994 Attachment 2

MARGE PETTY SENATOR, 18TH DISTRICT SHAWNEE COUNTY HOME ADDRESS: 106 WOODLAWN TOPEKA. KANSAS 66606-1241 OFFICE: STATE CAPITOL BUILDING TOPEKA KANSAS 66612-1504 (913) 296-7365



SENATE CHAMBER

DEMOCRATIC CAUCUS: POLICY CHAIR

MEMBER: JUDICIARY-RANKING MINORITY WAYS AND MEANS COMMERCE

FINANCIAL INSTITUTIONS AND INSURANCE KANSAS FILM COMMISSION CAPITOL AREA PLAZA PLANNING AUTHORITY

JOINT COMMITTEE MEMBER: INVESTMENTS, PENSIONS, ARTS AND CULTURAL RESOURCES

BOARD MEMBER: MID AMERICA MANUFACTURING TECHNOLOGY CENTER

TESTIMONY

**HB** 2594

SENATOR MARGE PETTY

HB 2594 was drafted to respond to multiple issues expressed by the public, needs identified by historians and architects, and constraints existing within the budget.

The public, including representatives from minorities, expressed concern over the absence of cultural diversity in the murals, art work and historical narrative at the Capitol. Historians and architects identified the need for setting Capitol plans and standards for developing the "living" history of Kansas as depicted in the artwork and tourist narrative. Capitol staff acknowledged the unmet potential in the development of a long range plan for displaying, cataloging and acquiring Capitol artwork and developing a permanent multi-cultural exposition for Capitol visitors.

This bill establishes a permanent planning and review entity charged with the task of accomplishing those goals.

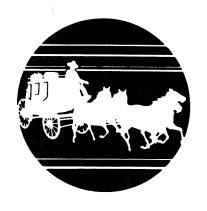
Henri Sout Dry & Elections Illeanary 24, 1994 Attachment 3

Written Testimony on HB 2594
presented to the
Governmental Organization and Elections Committee
by
Shirley A. Norris
131 Greenwood
Topeka, Kansas 66606-1225
Ph. 913-232-3206

Last summer members of the Martin Luther King Memorial Committee testified before the Joint Committee on Arts and Cultural Resources, requesting legislative support for permanently hanging pictures of the Buffalo Soldiers and the Sheldon Kindergarten (the first black kindergarten west of the Mississippi) in the Capitol. I testified at that time, and I am back to testify again. Although HB2594 does not specifically address the request of the Martin Luther King Committee, it is my impression that it is intended as a first step toward having a representative, objective and knowledgeable committee which will develop criteria for granting such requests. I am disappointed that the proposed legislation does not specify that at least one member of the committee represent a racial or ethnic minority, and urge you to amend the bill to ensure that representation, and then hope that you will recommend it for passage.

Thank you.

House Store Org & Election. Delerwary 24, 1994 Attackment 4



# KANSAS STATE HISTORICAL SOCIETY

CENTER FOR HISTORICAL RESEARCH

120 West Tenth • Topeka, Kansas 66612-1291 • 913/296-3251
FAX #913/296-1005

KANSAS MUSEUM OF HISTORY 6425 South West Sixth • Topeka, Kansas 66615-1099 • 913/272-8681

Testimony on H.B. 2594 before the House Governmental Organization Committee, February 24, 2994

Chairman Smith and members of the committee, I am Ramon Powers, Executive Director of the Kansas State Historical Society. I appear today to present this joint testimony in support of H.B. 2594; this testimony represents the positions of Emile Lutz, Director of Legislative Services, and Orion Jordan, Director of Facilities Management in the Department of Administration.

The bill would create a Statehouse Art and History Committee consisting of five members including the Secretary of Administration or his or her designee, the Director of Legislative Administrative Services, the Executive Director of the Kansas State Historical Society, a member appointed by the Governor, and a member appointed by the Legislative Coordinating Council. The two latter members should have experience working with art or historical museums.

The duties of the committee are specified in the bill and include the representation of multicultural art and history of the state. The committee would adopt procedures and criteria for evaluating and approving art work, special events, and displays; it would also adopt and implement standards and procedures for the display and preservation of art works in the statehouse.

At the present time Emil, Orion, and I constitute an informal committee that reviews certain projects affecting the statehouse, such as the display of art work. As State Historic Preservation Officer, my role is to oversee the preservation of the building and protect its historic integrity as a National Register property. That oversight, subject to the will of the Governor and Legislature, applies to both the exterior and interior features that define the building's character.

House Sort Pry + Elections February 24, 1994 Attachment 5

# State of Kansas

Joan Finney, Governor



## Department of Health and Environment

Robert C. Harder, Secretary

Testimony presented to

House Governmental Organization and Elections Committee

by

The Kansas Department of Health and Environment

House Bill 2739

Statute K.S.A. 74-7801 et seq was enacted in 1986 and amended in 1989 and 1992 to meet the requirements of Federal legislation relative to the composition and duties of the coordinating council. Current proposed amendments address the following issues:

- changes the word handicapping to disabling throughout the statute;
- adds the insurance commissioner or representative to the council membership;
- changes the definition of the parent membership on the council;
- 4. prohibits the lead agency representative from serving as chair of the council;
- 5. modifies the numbering sequence.

The word change from handicapping to disability is being done to be consistent with the Federal law and to use a word which is identified as more appropriate by the constituency. The council membership changes and the prohibition of lead agency representative as chair are made to be consistent with Federal legislation.

The current grant award (FFY94) was made conditionally upon proof that the membership of the Coordinating Council of Early Childhood Developmental Services is in compliance with Part H of IDEA.

I am also submitting a balloon bill that amends Section 3 (a) to delete language for paying for child care for parent members, since this can be handled administratively.

It is recommended that the bill be passed with the proposed amendment.

Testimony presented by:

Robert C. Harder Secretary

February 24, 1994

Deuxe Soit by Elections February 24, 1994 Attackment 6

13

14

16

17

19

21

24

25

26

28

41

43

## HOUSE BILL No. 2739

By Committee on Public Health and Welfare

#### 1-25

AN ACT concerning the coordinating council on early childhood developmental services; amending K.S.A. 74-7801, 74-7802 and 74-7803 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 74-7801 is hereby amended to read as follows: 74-7801. (a) The coordinating council on early childhood developmental services shall consist of 15 at least 16 members as follows:

- (1) A representative of the governor;
- (2) the secretary of social and rehabilitation services or a representative of the secretary selected by the secretary;
- (3) the secretary of health and environment or a representative of the secretary selected by the secretary;
- (4) a member of the state board of education selected by the chairperson of the state board of education or, at the discretion of the chairperson of the state board, the commissioner of education;
- (5) a representative of the board of regents selected by the chairperson of the board of regents;
- (6) the commissioner of insurance, or a representative of the commissioner selected by the commissioner;
- (6) (7) two members of the state legislature selected by the legislative coordinating council so that one is a member of the senate and one is a member of the house of representatives and such members are not members of the same political party; and
- (7) (8) at least eight members appointed by the governor, at least three of whom are parents of handicapped children under seven years of age, including minority parents, of children with disabilities under 12 years of age, with at least one being a parent of a child with disabilities under six years of age, at least three of whom are providers of early childhood services for the handicapped children with disabilities, and two of whom are representative of the public at large.
- (b) The members appointed by the governor under subsection  $\frac{a}{7}$  (a)(8) shall serve for a term of four years, except that, of the members first so appointed by the governor after the effective date of this act, four members shall serve for a term of two years. The

governor shall designate the term for which each of the members first appointed shall serve. Members are eligible for reappointment.

(c) Any vacancy occurring in the appointive membership of the serical shall be filled in the same manner and from the same class original appointment.

A chairperson shall be designated annually by the governor. number of the council who is a representative of the lead agency not serve as chairperson of the council. A vice-chairperson shall esignated by the chairperson to serve in the absence of the person.

(e) Final decisions of the council shall be by majority vote of the

members.

့ 10

11

12

13

14

15

16

17

18

19

21

22

23

24

26

27

28 29

30

31

32

33

34

35

36

37

38

-1

42

43

(f) The council shall meet at least quarterly.

Sec. 2. K.S.A. 74-7802 is hereby amended to read as follows: 74-7802. The coordinating council on early childhood developmental services established by this act shall:

(a) Solicit information and opinions from concerned agencies, groups and individuals on proposed policies and recommendations for the delivery of health, education and social services for young children from birth through age five with or at risk for handieapping disabling conditions and for their families;

(b) establish appropriate committees to perform tasks, gather information, and explore issues as directed by the council;

(c) determine the work activities of a staff person to the coor-

dinating council on early childhood developmental services;

(d) disseminate information about the activities of the council and its actions to local, private and public service providers, parents, advocacy organizations, state agency personnel and other interested parties;

(e) develop and implement a state plan for young children from birth through age five with or at risk for handicapping disabling conditions and for their families;

(f) recommend policies, procedures, and legislation for effectively providing health, education and social services;

(g) develop interagency agreements to promote a comprehensive service delivery system for young children with handieapping at risk for disabling conditions and for their families;

(h) advise and assist the lead agency, as defined in K.S.A. 1992 1993 Supp. 75-5648 and amendments thereto, in implementing PL 102 119 the individuals with disabling education act, Part H at both state and local levels; and

(i) submit annual reports to the governor.

Sec. 3. K.S.A. 74-7803 is hereby amended to read as follows:

a e

•

ta e a co

.

\*

15 16

17

19

20 21

22

1 74-7803. (a) The members of the coordinating council who are appointed by the governor under subsection (a)(7) (a)(8) of K.S.A. 74-7801 and amendments thereto shall be reimbursed for actual and necessary expenses incurred in the performance of their official duties, including reasonable child care costs for parent members. Such reimbursement shall be in amounts provided for in subsection (e) of K.S.A. 75-3223, and amendments thereto where appropriate.

Amounts provided to be paid under this subsection shall be paid, subject to appropriations acts, from federal funds made available to the state for early childhood services for the handicapped persons with disabilities.

(b) The coordinating council may appoint one staff person who

(b) The coordinating council may appoint one staff person who shall be in the unclassified service under the Kansas civil service act and who shall receive compensation fixed by the coordinating council and approved by the governor. Such compensation shall be paid, subject to appropriations acts, from federal funds made available to the state for early childhood services for the handieapped children with disabilities. The staff person shall be assigned to the chairperson.

Sec. 4. K.S.A. 74-7801, 74-7802 and 74-7803 are hereby repealed.

Sec. 5. This act shall take effect and be in force from and after its publication in the Kansas register.

Del

De1

Date: February 24, 1994

To: House Governmental Organization and Elections

From: Josie Torrez

1832 S.W. Webster

Topeka, Kansas 66604

913-273-6343

Re: HB 2739

Thank you for allowing me to testify before your committee regarding the Interagency Coordinating Council on Early Childhood Developmental Services. My name is Josie Torrez and I am a parent member of the ICC. I have proudly sat on this council since July of 1991.

I have an eight year old son, Joey, who was diagnosed as developmentally delayed at age 2. He attended the local early intervention preschool from age 2 to age 5. He is presently enrolled in a second grade classroom four blocks from our home. He still receives special education services at school.

As a parent member of the ICC, I am in frequent contact with Local ICC's in this area receiving information and opinions regarding policies and recommendations on services to children birth through 5 and their families.

This summer, I was honored to chair the Legislative Sub-Committee which gathered information from the local ICC's to develop a Legislative Summary for the legislature.

We are also in the process of developing a job description for the ICC Coordinator, which is at this time, vacant.

We regularly provide information on the activities of the council to service providers, parents, advocacy organizations and state agency personnel.

We have developed and implemented a state plan for young children birth through five with disabilities and their families.

We continue to recommend policies, procedures and legislation for effectively providing services to the eligible children.

February 24 199

We submit reports to the Governor on an annual basis.

We reimburse parent members who come from across the State for their travel and child care. This is paid from the federal funds available to Kansas for Early Childhood services for children with disabilities.

I, as a member of this council, believe it is important for the insurance commissioner or it's representative to be part of the ICC. With Health Care Reform being widely discussed in Kansas and the Nation, those of us that sit on the council are concerned how Health Care Reform will effect children with disabilities or are at risk for developing disabilities and their families. The council would then have the appropriate person sitting on the council that could answer questions pertaining to this important matter.

My recommendation to your committee is to approve this bill as amended.

Thank you again for allowing me to speak regarding this subject.

EUGENE L. SHORE
REPRESENTATIVE 124TH DISTRICT
GRANT. W. HASKELL. MORTON,
STANTON AND STEVENS COUNTIES

ROOM 446-N. CAPITOL BLDG. TOPEKA. KANSAS 66612-1504 (913) 296-7677 FAX (913) 296-1154



COMMITTEE ASSIGNMENTS

CHAIRMAN AGRICULTURE

MEMBER: ENERGY AND NATURAL RESOURCES

MEMBER: TRANSPORTATION

# HOUSE OF REPRESENTATIVES

#### Testimony on HB 2810

House Governmental Organization Committee February 24, 1994 Representative Eugene Shore

Mr. Chairman and members of the committee. HB 2810 is the result of frustration over unfunded mandates. We resent them, our constituents hate them. We constantly blame them for everything from costing too much to taking too much time and just lacking plain common sense. The one size fits all approach causes confusion.

Federal mandates have guidelines which must be met. They also require state action to implement them by rules and regulation. Over the last several years I've watched how the rules and regulations tend to make federal mandates much more difficult than they were intended to be. We have little control over federal law, but we should have some say about state guidelines.

It seems state bureaucrats have the philosophy that if a little is good, a lot should be better. Much of the excessive cost is due to state rules and regulations which have many more costly and time consuming conditions than the federal guidelines.

HB 2810 requires that if a rule and regulation is more stringent than the federal guidelines, the agency will report by Jan 20 of each year to the joint committee on rules and regulations those rules and regulations which exceed the requirement. These excessive requirements would not become effective before March 15 of that year.

The effect of HB 2810 would be to have the Legislature be notified of the more stringent rules and regulations and have time to modify them before they go into effect. This would provide legislative oversight to the implementation of the mandates.

HB 2810 has the potential to save millions in excessive cost to state and local government as well as hours of paperwork and many headaches.

Thank you for your attention. I urge your favorable action on HB 2810.

HC 02 JOHNSON, KANSAS 67855 (316) 492-2449 (316) 492-2277 FAX (316) 492-1520 Hause Sout Org + Elections February 24, 1994 Attachment 8 REPRESENTATIVE, 26TH DISTRICT
JOHNSON COUNTY
1451 ORLEANS DRIVE
OLATHE, KANSAS 66062
HOME (913) 764-0457
WORK (913) 677-1717

STATE CAPITOL, ROOM 381-W TOPEKA, KANSAS 66612-1504 (913) 296-7662



TOPEKA

COMMITTEE ASSIGNMENTS
CALENDAR AND PRINTING, CHAIRMAN
INTERSTATE COOPERATION
LEGISLATIVE COORDINATING COUNCIL

#### VINCENT K. SNOWBARGER MAJORITY LEADER

February 24, 1994

# TESTIMONY BEFORE THE HOUSE COMMITTEE ON GOVERNMENTAL ORGANIZATIONS AND ELECTIONS

H.B. 2810

H.B. 2810 is an attempt to deal with one aspect of unfunded state mandates on both the public and private sector. My interest in this legislation came from my service on the Blue Highways Committee dealing with "Tough Management" last interim. We visited 12 cities in four days - one of them Unfunded Mandates Day which included a march on Washington.

While we received numerous complaints about unfunded mandates, sometimes the source of that mandate was not easy to pinpoint. Many mandates come from federal statute and many more from federal regulations. Many of our state mandates begin with federal law, but often our agencies would implement these federal mandates with regulations and rules more stringent than federal. Often the most onerous "state mandates" came not from any public policy articulated by the legislature, but rather from regulatory agencies.

H.B. 2810 would require that state agencies report to the legislature any proposed regulations which would be more stringent than those required by federal law. The legislature would then have 45-60 days to review and potentially over-ride those regulations deemed inappropriate. This is similar to the portion of the landfill bill passed last year.

The bottom line is that legislators are currently being blamed for unfunded state mandates when, in fact, those mandates come from agencies, not the legislature. Agencies are all too willing to participate in regulatory schemes. If we are going to be held responsible, we should be a part of the process of implementing such regulations. These regulations may be good, appropriate, etc., but we should be the ones to make those policy decisions.

I would ask for your support of H.B. 2810.

House Hout Org & Elections February 24, 1994 Attachment 9



PUBLISHERS OF KANSAS GOVERNMENT JOURNAL 112 S.W. 7TH TOPEKA, KS 66603-3896 (913) 354-9565 FAX (913) 354-4186

TO:

House Governmental Organization and Elections Committee

FROM:

Chris McKenzie, Executive Director

DATE:

February 24, 1994

**SUBJECT:** 

Support for HB 2810

Thank you for the opportunity to appear today in support of HB 2810. An increasing percentage of the workload and expense of running city government is in response to state administrative rules and regulations designed to implement and administer federal and state laws. Based on our experiences of the past few years, greater legislative oversight of the administrative rulemaking process would provide assurance that federal and state legislative intent are indeed being carried out.

Kansas carries out a number of federally mandated programs--especially in the environmental protection area. Municipal officials generally would prefer to deal with state administrative staff than federal officials in planning local implementation strategies. I am being advised with increasing frequency by local officials, however, that the rules and regulations for various state programs seem to be more stringent that those established at the federal level for the administration of the program. While it may be appropriate for Kansas to be more stringent than federal law, it would only seem appropriate that the legislature be involved in that policy decision.

There will no doubt be questions that will arise with the implementation of HB 2810--e.g., what should be done when federal regulations don't address a subject? We are confident these problems can be worked out, however, if there is a sincere interest by all parties concerned.

RECOMMENDATION: The League recommends the enactment of HB 2810.

House Stout Org + Elections Delerwary 24, 1994 Attachment 10 Session of 1994

## HOUSE BILL No. 2745

By Governmental Organization and Elections

1-26

AN ACT relating to elections; enacting the election finance act; providing for the administration and enforcement of the act; declaring certain acts to be unlawful and prescribing penalties for the violation thereof; amending K.S.A. 25-4143, 25-4169a and 45-221 and repealing the existing sections; also repealing K.S.A. 25-901, 25-902, 25-904 and 25-905.

13 14 15

16

.17

18 19

20

21

22

24

25

-ರ 29

30

31 32

33 34

35

36 37

30

41

42

8

9

10

12

Be it enacted by the Legislature of the State of Kansas:

New Section 1. Sections 1 to 17, inclusive, and amendments thereto, shall constitute and may be cited as the "election finance act".

New Sec. 2. As used in this act, unless the context otherwise requires:

- (a) (1) "Contribution" means:
- (A) Any advance, conveyance, deposit, distribution, gift, loan, payment or permissive use of money or any other thing of value, including but not limited to tangible property, information and records and including the reporting recipient's money or other thing of value, made in connection with election activity or made for the purpose of influencing an issue election or made for the purpose of informing voters about an issue election;

(B) Any sale or transfer of goods or services by a public agency at less than fair market value or on terms or conditions not otherwise made available by such agency to the publication.

- (C) the payment, by any person other than the reporting recipient of the contribution, of compensation to an individual for personal services rendered without charge to or for the reporting recipient.
  - (2) "Contribution" does not include:
- (A) The value of volunteer services provided without compensation;
- (B) costs to a volunteer related to the rendering of volunteer services not exceeding a fair market value of \$50 during a reporting period as provided by section 9 or section 11, and amendments thereto.
- (C) the value of goods donated to testimonial events, bake sales, garage sales and auctions by any person not exceeding a fair market

resources, services,

Seene And Org & Ellas February 24 1994

12

13

15

16

17

18

19

20

21

22 23

24

26 27

28

31

33

34

35

36

37

42

43

value of \$50 per event.

(b) "Election" means any election voted on by the electors of the state or a part of them.

(c) "Election activity" means promoting or engaging in the promotion of the adoption or defeat of any issue election and informing or engaging in informing voters or potential voters about any issue election.

(d) "Engage" means receiving any contribution or making any expenditure in connection with an issue election or preparing, distributing or providing information in connection with informing voters about any issue election.

(e) (1) "Expenditure" means:

(A) Any purchase, payment, distribution, loan, advance, deposit, gift or grant of permissive use of money or any other things including but not limited to tangible property, information and records, of value, including the reporting recipient's money or other thing of value, made in connection with election activity or made for the purpose of influencing an issue election or made for the purpose of informing voters about an issue election;

(B) any contract to make an expenditure.

(2) "Expenditure" does not include:

(A) The value of volunteer services provided without compensation;

(B) costs to a volunteer related to the rendering of volunteer services not exceeding a fair market value of \$50 during a reporting period as provided by section 9 or section 11, and amendments thereto;

(C) the value of goods donated to testimonial events, bake sales, garage sales and auctions by any person not exceeding a fair market value of \$50 per event.

(f) "Issue election" means any election, including question submitted elections, as defined by K.S.A. 25-2503(g), and amendments thereto, but does not include any election for state office, as defined by K.S.A. 25-4143(k), and amendments thereto, or local office, as defined by K.S.A. 45-4143(a), and amendments thereto, and does not include any election on amendments to the Kansas constitution.

(g) "Person" means any individual, campaign committee, committee, company, corporation, municipality, partnership, political committee, public agency, trust organization or association.

(h) "Political committee" means any combination of two or more individuals or any person other than an individual a major purpose of which is to engage in election activity.

(i) "Public agency" means the state or any political or taxing

: (1) Any action taken by any person or public agency influencing,

; (2) becoming a candidate for local office; or (3) any action taken by any person or public agency for the purposes of influencing the nomination or election of any candidate to local office

or receiving any contribution or making any expenditure for the purpose of influencing the nomination or election of any candidate to local office

of value

25-4143

11

12

13

14

15

16

17

18

24

25

26

27

29

30

31

35

36

37

subdivision of the state or of any municipal corporation or any entity whose officers or trustees are determined by public election or by election to state office, as defined in K.S.A. 25-4143(k), and amendments thereto, or to local office, as defined in K.S.A. 25-4143(e), and amendments thereto, or any office, officer, agency, agent, employee or instrumentality thereof, or any other entity receiving or expending or supported in whole or in part by public funds appropriated by the state or by public funds of any political or taxing subdivision of the state or of any municipal corporation but shall not include any entity solely by reason of payment from public funds

(j) "Receipt" means a contribution or any other money or thing of value, including but not limited to tangible property, information and records and including the reporting recipient's money or other thing of value, received by the treasurer in the treasurer's official capacity.

for property, goods or services of such entity.

(k) "Treasurer" means a treasurer appointed under this act.

New Sec. 3. No person or public agency shall engage in election activity until such person or public agency has appointed a treasurer and has filed a report stating the name and address of such treasurer. Thereafter, such treasurer shall perform the duties prescribed by this act until either a replacement treasurer is appointed and a supplemental report indicating such replacement appointment is filed or until such treasurer files a written resignation of such treasurer or until a termination report, as required by section 11, and amendments thereto, has been filed. In the event of the removal of a treasurer from or in the event of a vacancy in the position of treasurerfor a person or public agency, all members or officers of such person or public agency shall be responsible for the performance of the treasurer's duties until such time as a replacement treasurer is appointed and a supplemental report indicating such replacement treasurer's appointment is filed. Any change of treasurer name or address must be reported and filed within 10 days of such change. A succeeding treasurer shall not be responsible for the accuracy of the predecessor's records, statements or reports. The appointment of a succeeding treasurer shall not absolve a prior treasurer or any individual responsible for performing the duties of a treasurer from any reporting duty under this act nor shall such appointment discharge any civil fine assessable against such prior treasurer or responsible individual.

New Sec. 4. The treasurer shall cause to be kept a detailed account of all moneys or property or other things of value received by the treasurer's person or public agency and of the manner in

, members

or in this section, and amendment thereto,

- "Candidate" means an individual who:
   Appoints a treasurer or a candidate committee,
- (2) makes a public announcement of intention to seek nomination or election to local office,
- (3) makes any expenditure or accepts any contribution for the purpose of influencing such person's nomination or election to any local office, or
- (4) files a declaration or petition to become a candidate for local office.
- (m) "Local office", as used in sections 1 to 17 inclusive, means any elective office but does not include any state office, as defined by K.S.A. 25-4143, and amendments thereto, or local office, as defined by K.S.A. 25-4143, and amendments thereto.

., except for an individual who expends an aggregate amount or value of less than \$250 during any calendar year,

7-11

which the same shall be expended and a statement of all such person or public agency's receipts and expenditures showing in detail from whom such moneys or property or other things of value were received, to whom such moneys or property or other things of value were paid, for what specific purposes each payment was made and the exact nature of the service rendered in consideration thereof.

New Sec. 5. Separately for each issue election in which the treasurer's person or public agency engages in election activity, every treasurer shall file a report as prescribed by this section. Each report shall state:

(a) The value or amount of assets on hand, including cash, for such person or public agency's use in election activity on the first day of the reporting period;

(b) the name and address of each person or public agency, including the reporting person or public agency, who has made one or more contributions in an aggregate amount in excess of \$50 during the period covered by such report together with the amount and date of such contribution and including the name and address of every lender, guarantor and endorser when a contribution is made in the form of an advance or a loan;

(c) the aggregate amount of all proceeds from bona fide sales of political materials such as, but not limited to, political campaign pins, buttons, badges, flags, emblems, hats, banners and literature during the period covered by the report;

(d) the aggregate amount of contributions, for which the name and address of the contributor is not known, received during the period covered by the report;

(e) each contribution, rebate, refund or other receipt not otherwise listed received during the period covered by the report;

(f) the total of all receipts received during the period covered by the report;

(g) the name and address of each person or public agency to whom expenditures have been made during the period covered by the report in an aggregate amount or value in excess of \$50, with the amount, date, and purpose of each and the the names and addresses of each person or public agency to whom any loan or advance has been made; when an expenditure is made by payment to an advertising agency, public relations firm or political consultants for disbursement to vendors, the report of such expenditure shall show in detail the name of each such vendor and the amount, date and purpose of the payment to each;

(h) the name and address of each person or public agency, including the reporting person or public agency, from whom an in-





1

21 22

> \_8 29

30

32

33 34 35

37

43

kind contribution was received during the period covered by the report or who has paid, during the period covered by the report, for services provided without charge to or for the reporting person or public agency, if the contribution is in excess of \$50 and is not otherwise reported under subsection (g), and the amount date and purpose of the contribution;

- (i) the aggregate of all expenditures made during the period covered by the report not otherwise reported under this section; and
- (i) the total of all expenditures made during the period covered by the report.

New Sec. 6. When a report is made under this act and the aggregate amount being contributed during any calendar year by an individual is over \$150, the report shall list the occupation of the individual contributor, or if the contributor is not employed for compensation during such calendar year, then the report shall list the occupation of the contributor's spouse.

· New Sec. 7. Individuals engaged in election activity who expend an aggregate amount or value of less than \$250 during any calendar year shall not be required to appoint a treasurer and shall not be required to make or file any report under this act for such expen-

New Sec. 8. Every treasurer for a person or public agency which expends an aggregate amount or value of less the \$500 and which receives contributions in an aggregate amount or value of less than \$500 during any required reporting period may file, instead of a required report, an affidavit report indicating that expenditures and receipts for the reporting period aggregate an amount or value of less than \$500.

New Sec. 9. Except as otherwise provided by section 10, and amendments thereto, and until a termination report as required by section 11, and amendments thereto, has been filed, all reports required to be filed by a treasurer shall be filed in time to be received in the required county election officers' offices on or before each of the following days:

(a) The eighth day preceding each election with respect to which the treasurer's person or public agency has engaged in election activity which report shall cover the period beginning on January I of the calendar year preceding such election if no previous report was required by this act or beginning on the first day after the period covered by the most recent required report if a previous report was required by this act and ending on the 10th day preceding such election inclusive of the beginning and ending days of such period;

- (a) No public agency or officer, agent or employee thereof shall use or authorize the use of public funds or public vehicles, machinery, inventory, equipment, resources, information or supplies or public records, as defined by K.S.A. 45-217, and amendments thereto, of any such public agency or the time or services of any officer, agent or employee of such public agency, for which the officer, agent or employee is compensated by such public agency, for the purpose of influencing the nomination or election of any candidate to local office. The provisions of this section prohibiting the use of time or services of any officer or employee for the described purposes shall not apply to an incumbent officer campaigning for nomination or reelection to a succeeding term to such officer's office or to the Kansas commission on governmental standards and conduct.
- (b) Any person violating the provisions of this section shall be quilty of a class A misdemeanor.

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27 28

29

30

31

32

33

34

35

36

37

38

39

41

42

43

(b) January 10 of each year which report shall cover the period beginning on the first day after the period covered by the most recent required report and ending on December 31 immediately preceding such January 10, inclusive of the beginning and ending days of such period.

New Sec. 10. If a required report is sent by certified or registered mail to a required county election officer's office on or before the day such report is due, the mailing shall constitute receipt by the county election officer.

New Sec. 11. Before any person or public agency may be dissolved or the position of treasurer terminated, the treasurer shall file a termination report which shall include full information as to the disposition of residual funds and shall make a final report covering the period beginning on January 1 of the calendar year preceding the date of termination if no previous report was required to be filed by this act or beginning on the first day after the period covered by the most recent required report if a previous report was required by this act and ending on the date of termination inclusive of the beginning and ending days of such period. Any required report may be a termination report if so designated. At the time of the termination of any election activity campaign and prior to the filing of a termination report required by this section of the act, all residual funds or assets not otherwise obligated for the payment of expenses incurred in such election activity shall be contributed to a charitable organization, as defined by the laws of the state, or shall be returned, in proportion to their contributions to the reporting person or public agency's contributor or shall be paid into the general fund of the state.

New Sec. 12. Each report required to be filed under this act shall be filed with the county election officer for each county in which the reporting person or public agency maintains its head-quarters or residence and for each county in which such person or public agency engages in election activity.

New Sec. 13. The secretary of state shall prepare and publish in the Kansas register forms suggested for use in filing required reports. All filed reports shall be made available for public inspection and copying during regular office hours in the offices where they are required to have been filed.

New Sec. 14. Corrupt political advertising is: Publishing or causing to be published in a newspaper or other periodical any paid matter which might constitute election activity or which is designed or tends to aid, injure or defeat any election issue unless such matter is followed by the words "political advertisement" or the abbreviation

election activity

11:

"political adv." in a separate line together with the name of the person or public agency inserting the same and the name of the treasurer of such person or public agency or the name of the individual who is responsible therefore; or broadcasting or causing to be broadcast by any radio, television or cable signal system any paid matter which might constitute election activity or which is designed or tends to aid, injure or defeat any election issue unless such matter is followed by a statement that the preceding was an advertisement together with the name of the person or public agency sponsoring the same and the name of the treasurer of such person or public agency or the name of the individual who is responsible therefore.

New Sec. 15. (a) Intentional violation of any provision of this act is a class A misdemeanor.

(b) Unintentional violation of a provision of this act is a class C

(c) In addition to any penalty imposed under subsection (a) exubsection (b) of this section, a civil fine of \$10 per day shall be imposed on each treasurer or individual responsible for performing the duties of a treasurer for each day that a required report remains unfiled. Civil fines provided for by this section shall be paid to the state treasurer who shall deposit the same in the state treasury to the credit of the state's general fund. If a person fails to pay a civil fine provided for by this subsection, it shall be the duty of the attorney general or county or district attorney to bring an action to recover such civil fine in the district court of the county in which such person resides.

No individual responsible for performing the duties of a treasurer under this act who has failed to pay any civil fine assessed or failed to file any report required to be filed under this act shall be eligible to become a candidate for state office or local office under the laws of the state until such fine has been paid or such report has been filed or both such fine has been paid and such report has been filed.

New Sec. 16. Whenever it appears that any person or public agency has engaged in any act or practice constituting a violation of any provision of the election finance act or any rule or regulation or order hereunder, an action may be brought in the district court of any county in which such violation occurs to enjoin the acts or practices and to enforce compliance with such act or any rule or regulation or order hereunder and, upon a proper showing, a permanent or temporary injunction, restraining order, restitution, writ of mandamus or other equitable relief shall be granted in an action brought by any person, the attorney general or a county or district

(b)-

for intentional violations of the provisions of this act

, except that no such civil fine shall exceed \$300

-(c)

8-11

1 attorney.

New Sec. 17. Nothing in this act shall be construed as prohibiting any public agency from permitting the use of buildings and facilities of such agency by persons promoting or opposing issue elections or informing voters about issue elections or seeking to influence the nomination or election of candidates for public office if such buildings and facilities are made available to all other persons interested in promoting or opposing such election or nomination or election of candidates on an equal basis both as to time and cost.

- Sec. 18. K.S.A. 25-4143 is hereby amended to read as follows: 25-4143. As used in the campaign finance act, unless the context otherwise requires:
- (a) "Candidate" means an individual who: (1) Appoints a treasurer or a candidate committee,
- (2) makes a public announcement of intention to seek nomination or election to state or local office,
- (3) makes any expenditure or accepts any contribution for the purpose of influencing such person's nomination or election to any state or local office, or
- (4) files a declaration or petition to become a candidate for state or local office.
- (b) "Candidate committee" means a committee appointed by a candidate to receive contributions and make expenditures for the candidate.
- (c) "Commission" means the Kansas commission on governmental standards and conduct created by K.S.A. 25-4119a and amendments thereto.
- (d) (1) "Contribution" means: (A) Any advance, conveyance, deposit, distribution, gift, loan or payment of money or any other thing of value made for the purpose of influencing the nomination or election of any individual to state or local office;
- (B) a transfer of funds between any two or more candidate committees, party committees or political committees;
- (C) the payment, by any person other than a candidate, candidate committee, party committee or political committee, of compensation to an individual for the personal services rendered without charge to or for a candidate's campaign or to or for any such committee;
- (D) the purchase of tickets or admissions to, or advertisements in journals or programs for, testimonial events.
  - (2) "Contribution" does not include:
- (A) The value of volunteer services provided without compensation;
  - (B) costs to a volunteer related to the rendering of volunteer





services not exceeding a fair market value of \$50 during an allocable election period as provided in K.S.A. 25-4149 and amendments thereto;

(C) payment by a candidate or candidate's spouse for personal meals, lodging and travel by personal automobile of the candidate or candidate's spouse while campaigning;

(D) the value of goods donated to events such as testimonial events, bake sales, garage sales and auctions by any person not exceeding a fair market value of \$50 per event.

(e) "Election" means: (1) A primary or general election for state or local office and (2) a convention or caucus of a political party held to nominate a candidate for state or local office.

- (f) (1) "Expenditure" means: (A) Any purchase, payment, distribution, loan, advance, deposit or gift of money or any other thing of value made for the purpose of influencing the nomination or election of any individual to state or local office;
  - (B) any contract to make an expenditure;
- (C) a transfer of funds between any two or more candidate committees, party committees or political committees;
  - (D) payment of a candidate's filing fees.
  - (2) "Expenditure" does not include:
- (A) The value of volunteer services provided without compensation;
- (B) costs to a volunteer incidental to the rendering of volunteer services not exceeding a fair market value of \$50 during an allocable election period as provided in K.S.A. 25-4149 and amendments thereto:
- (C) payment by a candidate or candidate's spouse for personal meals, lodging and travel by personal automobile of the candidate or candidate's spouse while campaigning or payment of such costs by the treasurer of a candidate or candidate committee;
- (D) the value of goods donated to events such as testimonial events, bake sales, garage sales and auctions by any person not exceeding fair market value of \$50 per event; or
- (E) any communication by an incumbent elected state or local officer with one or more individuals unless the primary purpose thereof is to influence the nomination or election of a candidate.
- (g) "Party committee" means the state committee of a political party regulated by article 3 of chapter 25 of the Kansas Statutes Annotated, or the county central committee or the state committee of a political party regulated under article 38 of chapter 25 of the Kansas Statutes Annotated or the bona fide national organization or committee of those political parties regulated by the Kansas Statutes

6-11

5

7

9

13

14

15

16

17

18

19

21

23

24

26 :7

28

30

31

32

33

34

35

36

37

41

Annotated, or not more than one political committee established by the state committee of any such political party and designated as a recognized political committee for the senate or not more than one political committee established by the state committee of any such political party and designated as a recognized political committee for the house of representatives.

- (h) "Person" means any individual, committee, corporation, partnership, trust, organization or association.
- (i) "Political committee" means any combination of two or more individuals or any person other than an individual, a major purpose of which is to support or oppose any candidate for state or local office, but not including any candidate committee or party committee.
- (j) "Public agency" means the state or any political or taxing subdivision of the state or of any municipal corporation or any entity whose officers or trustees are determined by public election or any office, officer, agency, agent, employee or instrumentality thereof, or any other entity receiving or expending or supported in whole or in part by the public funds appropriated by the state or by public funds of any political or taxing subdivision of the state or of any municipal corporation but shall not include any entity solely by reason of payment from public funds for property, goods or services of such entity.
- (i) (k) "Receipt" means a contribution or any other money or thing of value, but not including volunteer services provided without compensation, received by a treasurer in the treasurer's official capacity.
- (k) (l) "State office" means any state office as defined in K.S:A. 25-2505 and amendments thereto.
- (!) (m) "Testimonial event" means an event held for the benefit of an individual who is a candidate to raise funds for such candidate's campaign. Testimonial events include but are not limited to dinners, luncheons, rallies, barbecues and picnics.
- (m) (n) "Treasurer" means a treasurer of a candidate or of a candidate committee, a party committee or a political committee appointed under the campaign finance act or a treasurer of a combination of individuals or a person other than an individual which is subject to paragraph (2) of subsection (a) of K.S.A. 25-4172 and amendments thereto.
- (n) (o) "Local office" means an elective office of a city of the first class, a unified school district having 35,000 or more pupils regularly enrolled in the preceding school year, a county or of the board of public utilities any publicly elected office which is

, members

or by election to state office, as defined in K.S.A. 25-4143, and amendments thereto, or to local office, as defined in K.S.A. 25-4143, and amendments thereto,

(n) "Local office" means an elective office of a city of the first class, a unified school district having 35,000 or more pupils regularly enrolled in the preceding school year, a county or of the board of public utilities.

10

12

16

17

18

19

21

23

25

26

۔8

29

30

31

32

33

34

35

36

37

not a state office.

Sec. 19. K.S.A. 25-4169a is hereby amended to read as follows: 25-4169a. (a) No public agency or officer or employee of the state of Kansas, any county, any unified school district having 35,000 or more pupils regularly enrolled, any eity of the first class or the board of public utilities of the city of Kansas City, Kansas, agent or employee thereof shall use or authorize the use of public funds or public vehicles, machinery, inventory, equipment, resources, information or supplies or public records, as defined by K.S.A. 45-217, and amendments thereto, of any such governmental public agency or the time or services of any officer, agent or employee of any such governmental public agency, for which the officer, agent or employee is compensated by such governmental public agency, for the purpose of influencing the nomination or election of any candidate to state office or local office. The provisions of this section prohibiting the use of time or services of any officer or employee for such the described purposes shall not apply to an incumbent officer campaigning for nomination or reelection to a succeeding term to such officer's office or to members of the personal staff of any elected officer.

(b) Any person violating the provisions of this section shall be guilty of a class G A misdemeanor.

Sec. 20. K.S.A. 45-221 is hereby amended to read as follows: 45-221. (a) Except to the extent disclosure is otherwise required by law, a public agency shall not be required to disclose:

- (1) Records the disclosure of which is specifically prohibited or restricted by federal law, state statute or rule of the Kansas supreme court or the disclosure of which is prohibited or restricted pursuant to specific authorization of federal law, state statute or rule of the Kansas supreme court to restrict or prohibit disclosure.
- (2) Records which are privileged under the rules of evidence, unless the holder of the privilege consents to the disclosure.
- (3) Medical, psychiatric, psychological or alcoholism or drug dependency treatment records which pertain to identifiable patients.
- (4) Personnel records, performance ratings or individually identifiable records pertaining to employees or applicants for employment, except that this exemption shall not apply to the names, positions, salaries and lengths of service of officers and employees of public agencies once they are employed as such.
- (5) Information which would reveal the identity of any undercover agent or any informant reporting a specific violation of law.
- (6) Letters of reference or recommendation pertaining to the character or qualifications of an identifiable individual.

or to the Kansas commission on governmental standards and conduct

)

- (7) Library, archive and museum materials contributed by private persons, to the extent of any limitations imposed as conditions of the contribution.
- (8) Information which would reveal the identity of an individual who lawfully makes a donation to a public agency, if anonymity of the donor is a condition of the donation.
- (9) Testing and examination materials, before the test or examination is given or if it is to be given again, or records of individual test or examination scores, other than records which show only passage or failure and not specific scores.
- (10) Criminal investigation records, except that the district court, in an action brought pursuant to K.S.A. 45-222, and amendments thereto, may order disclosure of such records, subject to such conditions as the court may impose, if the court finds that disclosure:
  - (A) Is in the public interest;
- (B) would not interfere with any prospective law enforcement action;
- (C) would not reveal the identity of any confidential source or undercover agent;
- (D) would not reveal confidential investigative techniques or procedures not known to the general public; and
  - (E) would not endanger the life or physical safety of any person.
- (11) Records of agencies involved in administrative adjudication or civil litigation, compiled in the process of detecting or investigating violations of civil law or administrative rules and regulations, if disclosure would interfere with a prospective administrative adjudication or civil litigation or reveal the identity of a confidential source or undercover agent.
- (12) Records of emergency or security information or procedures of a public agency, or plans, drawings, specifications or related information for any building or facility which is used for purposes requiring security measures in or around the building or facility or which is used for the generation or transmission of power, water, fuels or communications, if disclosure would jeopardize security of the public agency, building or facility.
- (13) The contents of appraisals or engineering or feasibility estimates or evaluations made by or for a public agency relative to the acquisition of property, prior to the award of formal contracts therefor.
- (14) Correspondence between a public agency and a private individual, other than correspondence which is intended to give notice of an action, policy or determination relating to any regulatory, supervisory or enforcement responsibility of the public agency or





which is widely distributed to the public by a public agency and is not specifically in response to communications from such a private individual.

- (15) Records pertaining to employer-employee negotiations, if disclosure would reveal information discussed in a lawful executive session under K.S.A. 75-4319, and amendments thereto.
- (16) Software programs for electronic data processing and documentation thereof, but each public agency shall maintain a register, open to the public, that describes:
- (A) The information which the agency maintains on computer facilities; and
- (B) the form in which the information can be made available using existing computer programs.
- (17) Applications, financial statements and other information submitted in connection with applications for student financial assistance where financial need is a consideration for the award.
- (18) Plans, designs, drawings or specifications which are prepared by a person other than an employee of a public agency or records which are the property of a private person.
- (19) Well samples, logs or surveys which the state corporation commission requires to be filed by persons who have drilled or caused to be drilled, or are drilling or causing to be drilled, holes for the purpose of discovery or production of oil or gas, to the extent that disclosure is limited by rules and regulations of the state corporation commission.
- (20) Notes, preliminary drafts, research data in the process of analysis, unfunded grant proposals, memoranda, recommendations or other records in which opinions are expressed or policies or actions are proposed, except that this exemption shall not apply when such records are publicly cited or identified in an open meeting or in an agenda of an open meeting.
- (21) Records of a public agency having legislative powers, which records pertain to proposed legislation or amendments to proposed legislation, except that this exemption shall not apply when such records are:
- (A) Publicly cited or identified in an open meeting or in an agenda of an open meeting; or
- (B) distributed to a majority of a quorum of any body which has authority to take action or make recommendations to the public agency with regard to the matters to which such records pertain.
- (22) Records of a public agency having legislative powers, which records pertain to research prepared for one or more members of such agency, except that this exemption shall not apply when such

records are:

- (A) Publicly cited or identified in an open meeting or in an agenda of an open meeting; or
- (B) distributed to a majority of a quorum of any body which has authority to take action or make recommendations to the public agency with regard to the matters to which such records pertain.
- (23) Library patron and circulation records which pertain to identifiable individuals.
- (24) Records which are compiled for census or research purposes and which pertain to identifiable individuals.
- (25) Records which represent and constitute the work product of an attorney.
- (26) Records of a utility or other public service pertaining to individually identifiable residential customers of the utility or service, except that information concerning billings for specific individual customers named by the requester shall be subject to disclosure as provided by this act.
- (27) Specifications for competitive bidding, until the specifications are officially approved by the public agency.
- (28) Sealed bids and related documents, until a bid is accepted or all bids rejected.
- (29) Correctional records pertaining to an identifiable inmate, except that:
- (A) The name, sentence data, parole eligibility date, disciplinary record, custody level and location of an inmate shall be subject to disclosure to any person other than another inmate; and
- (B) the ombudsman of corrections, the corrections ombudsman board, the attorney general, law enforcement agencies, counsel for the inmate to whom the record pertains and any county or district attorney shall have access to correctional records to the extent otherwise permitted by law.
- (30) Public records containing information of a personal nature where the public disclosure thereof would constitute a clearly unwarranted invasion of personal privacy.
- (31) Public records pertaining to prospective location of a business or industry where no previous public disclosure has been made of the business' or industry's interest in locating in, relocating within or expanding within the state. This exception shall not include those records pertaining to application of agencies for permits or licenses necessary to do business or to expand business operations within this state, except as otherwise provided by law.
- (32) The bidder's list of contractors who have requested bid proposals for construction projects from any public agency, until a bid





is accepted or all bids rejected.

- (33) Engineering and architectural estimates made by or for any public agency relative to public improvements.
- (34) Financial information submitted by contractors in qualification statements to any public agency.
- (35) Records involved in the obtaining and processing of intellectual property rights that are expected to be, wholly or partially vested in or owned by a state educational institution, as defined in K.S.A. 76-711, and amendments thereto, or an assignee of the institution organized and existing for the benefit of the institution.
- (36) Any report or record which is made pursuant to K.S.A. 65-4922, 65-4923 or 65-4924, and amendments thereto, and which is privileged pursuant to K.S.A. 65-4915 or 65-4925, and amendments thereto.
- (37) Information which would reveal the precise location of an archeological site.
- (38) Any financial data or traffic information from a railroad company, to a public agency, concerning the sale, lease or rehabilitation of the railroad's property in Kansas.
- (b) Except to the extent disclosure is otherwise required by law or as appropriate during the course of an administrative proceeding or on appeal from agency action, a public agency or officer shall not disclose financial information of a taxpayer which may be required or requested by a county appraiser to assist in the determination of the value of the taxpayer's property for ad valorem taxation purposes; or any financial information of a personal nature required or requested by a public agency or officer, including a name, job description or title revealing the salary or other compensation of officers, employees or applicants for employment with a firm, corporation or agency, except a public agency. Nothing contained herein shall be construed to prohibit the publication of statistics, so classified as to prevent identification of particular reports or returns and the items thereof.
- (c) As used in this section, the term "cited or identified" shall not include a request to an employee of a public agency that a document be prepared.
- (d) If a public record contains material which is not subject to disclosure pursuant to this act, the public agency shall separate or delete such material and make available to the requester that material in the public record which is subject to disclosure pursuant to this act. If a public record is not subject to disclosure because it pertains to an identifiable individual, the public agency shall delete the identifying portions of the record and make available to the requester

11-15

any remaining portions which are subject to disclosure pursuant to this act, unless the request is for a record pertaining to a specific individual or to such a limited group of individuals that the individuals' identities are reasonably ascertainable, the public agency shall not be required to disclose those portions of the record which pertain to such individual or individuals.

- (e) The provisions of this section shall not be construed to exempt from public disclosure statistical information not descriptive of any identifiable person.
- (f) Notwithstanding the provisions of subsection (a), any public record which has been in existence more than 70 years shall be open for inspection by any person unless disclosure of the record is specifically prohibited or restricted by federal law, state statute or rule of the Kansas supreme court or by a policy adopted pursuant to K.S.A. 72-6214, and amendments thereto.
- (g) Notwithstanding the provisions of subsection (a), any public record used by a public agency in connection with such public agency's election activity, as defined by section 2(c), and amendments thereto, shall be open, contemporaneously with such use, for inspection by any person.
- 21 Sec. 21. K.S.A. 25-901, 25-902, 25-904, 25-905, 25-4143, 25-22 4169a and 45-221 are hereby repealed.
  - Sec. 22. This act shall take effect and be in force from and after its publication in the statute book.

Session of 1993

8

9 10

11

12

13

14

15

16

17

18

19 20

21

22

23

24 25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

1

42

43

## **HOUSE BILL No. 2256**

By Representative Toplikar

2-5

AN ACT relating to elections; concerning counting and recount of votes and contest of elections involving electronic voting machines; amending K.S.A. 25-4412 and 25-4413 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 25-4412 is hereby amended to read as follows: 25-4412. (a) In voting areas where electronic or electromechanical voting systems are used, as soon as the polls are closed, the election judge shall secure the marking devices against further voting. The judge shall thereafter open the ballot box and count the number of ballots or envelopes containing ballots that have been cast to determine that the number of ballots does not exceed the number of voters shown on the poll book. If there is an excess, this fact shall be reported in writing to the county election officer with the reasons therefor if known. The total number of voters shall be entered on the tally sheets. The write-in votes shall then be counted by the election judge and clerks. If ballot cards are used and separate writein ballots or envelopes for recording write-in votes are used, all ballots or envelopes on which write-in votes have been recorded shall be serially numbered, starting with the number one (1), and the same number shall be placed on the ballot card of the voter. The election judge shall compare the write-in votes with the votes cast on the ballot card and if the total number of votes for any office exceeds the number allowed by law, a notation to that effect shall be entered on the back of the ballot card and it shall be returned to the counting location in an envelope marked "defective ballots" and such invalid votes shall not be counted. So far as applicable, provisions relating to defective paper ballots shall apply.

(b) If the voting machine is equipped with a removable programmable memory device or cartridge, such device shall be removed from the machine only after verification by the election judge that the machine has been secured against further voting and in the presence of election board members from different political parties and designated poll agents present. Such memory device or cartridge shall remain in the custody and control of the election officials

Deen Grid by 4 Election of 1994 Ithrusy 24, 1994 Ottochned 12

removing the same from the voting machine until a printed record of the votes cast on such machine has been produced from the memory device or cartridge in the presence of such election officials and any poll agents present.

- (b) (c) The election judge shall place all ballots that have been cast in the container provided for the purpose, which shall be sealed and delivered forthwith by two (2) election judges who shall not be of the same political party, to the counting location together with the unused, void and defective ballots and returns.
- (e) (d) All proceedings at the counting location shall be under the direction of the county election officer and under the observation of two (2) election officials who shall not be of the same political party and shall be open to the public, but no persons except those employed and authorized for the purpose shall touch any ballot, ballot container or return. If any ballot card is damaged or defective so that it cannot properly be counted by the automatic tabulating equipment, a true duplicate copy shall be made of the damaged ballot card in the presence of witnesses and substituted for the damaged ballot. Likewise, a duplicate ballot card shall be made of a defective ballot which shall not include the invalid votes. All duplicate ballots or ballot cards shall be clearly labeled "duplicate," shall bear a serial number which shall be recorded on the damaged or defective ballot or ballot card and shall be counted in lieu of the damaged or defective ballot.

If any ballot card, of the type where offices and questions are printed directly on the card, is damaged or defective so that it cannot properly be counted by the automatic tabulating equipment, a true duplicate copy may be made of the damaged ballot card, in the presence of witnesses and in the manner set forth above, or the valid votes on such ballot card may be manually counted at the counting center by at least two (2) election officials in the manner which is best suited to the system used. If any paper ballot is damaged or defective so that it cannot properly be counted by the automatic tabulating equipment, such ballot shall be manually counted at the counting center. The totals for all such ballots or ballot cards manually counted shall be added to the totals for the respective precincts or election districts.

- (d) (e) Absentee ballots may be counted by the automatic tabulating equipment if they have been punched or marked in a manner which will enable them to be properly counted by such equipment.
- (e) (f) The return printed by the automatic tabulating equipment, to which has been added the return of write-in and absentee votes and manually counted votes, shall constitute the official return of

17-2

9

10

11

12

13

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

each precinct or election district. Upon completion of the count the returns shall be open to the public. A copy of the returns shall be posted at the central counting place or at the office of the election officer in lieu of the posting of returns at the individual precincts.

(f) (g) If for any reason it becomes impracticable to count all or a part of the ballots with tabulation equipment, the county election officer may direct that they be counted manually, following as far as practicable the provisions governing the counting of paper ballots.

Sec. 2. K.S.A. 25-4413 is hereby amended to read as follows: 25-4413. (a) Except as otherwise provided in this section, in the case of a recount, the ballots or ballot cards shall be recounted in the manner provided in K.S.A. 25-4412, and amendments thereto.

- (b) For the purpose of recounting votes cast on voting machines equipped with removable programmable memory devices or cartridges, an unused memory device or cartridge, after verification that it contains no recorded information, shall be inserted into the machine to be recounted and a record of the votes cast on such machine shall be recorded on the new memory device or cartridge. The new memory device or cartridge shall be removed from the machine and be subject to the same procedures for handling and the production of printed records from such device or cartridge as those prescribed by subsection (b) of K.S.A. 25-4412, and amendments thereto. If the vote totals recorded during recount from the new memory device or cartridge are not identical to the original count, another memory device or cartridge shall be inserted and another printed record made. If the totals from the second recount equal the total of the first recount, the second recount shall be the number of votes cast and officially recorded.
- (c) Notwithstanding any other provision of law, if ballots cast upon voting machines equipped with removable programmable devices or cartridges are subject to recount or include votes cast for offices for which a notice of contest has been filed, the record of the votes cast remaining in any such machine shall not be removed prior to the conclusion of such recount or final determination of proceedings for the contest of the election.

Sec. 3. K.S.A. 25-4412 and 25-4413 are hereby repealed.

Sec. 4. This act shall take effect and be in force from and after its publication in the statute book.

The printed record for a recount shall be an independent verification of vote totals which shall be accomplished by electronic or manual tallying of individual ballot images from the removable programmable cartridge.

of the vote to be taken by the same procedures required for the initial recount

initial

(d) As used in this section "individual ballot images" means the individual votes cast by each elector which are randomly recorded on the removable programmable memory device or cartridge by the electronic voting machine.

9

10 11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34 35

36

37 38

42

## HOUSE BILL No. 2998

By Committee on Governmental Organization and Elections

2-10

AN ACT relating to elections; concerning political parties; filing of petitions for official recognition; amending K.S.A. 25-302a and repealing the existing section.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 25-302a is hereby amended to read as follows: 25-302a. Any political party seeking official recognition in this state after the effective date of this act shall, at least 60 days before the deadline for filing nomination papers and declarations of eandidates, file in its behalf, not later than 12:00 noon, June 16, prior to the primary election held on the first Tuesday of August in even-numbered years, or if such date falls on a Saturday, Sunday or a holiday, then before 12:00 noon of the next following day that is not a Saturday, Sunday or a holiday petitions signed by qualified electors equal in number to at least 2% of the total vote cast for all candidates for the office of governor in the state in the last preceding general election. Such petitions shall declare support for the official recognition of a political party, the name of which shall be stated in the declaration. No political party seeking official recognition shall assume a name or designation which is similar, in the opinion of the secretary of state, to that of an existing party as to confuse or mislead the voters at an election.

Petitions seeking official recognition of a political party shall be substantially in the following form:

PETITION SEEKING THE OFFICIAL RECOGNITION OF

THE \_\_\_\_\_ PARTY IN THE STATE OF KANSAS

I, the undersigned, hereby declare my support for the official recognition of the

I have personally signed this petition; I am a registered elector of the state of Kansas and the County of \_\_\_\_\_\_, and my residence address is correctly written after my name.

NAME OF SIGNER ADDRESS AS REGISTERED CITY DATE OF SIGNING Appended to each petition page or set of pages shall be an affidavit by the circulator of the petition affirming that such circulator is a duly registered voter of the county in which the petition was circulated and that the circulator personally witnessed the signing of

Hours Low's bry & Elections February 24, 1994 Ottachment 13

1

•

13-2

the petition by each person whose name appears thereon. The affidavit shall be executed before a person authorized to administer oaths and include the address of the circulator.

Each page of said such petition shall bear the names of registered voters of a single county. All petitions shall be grouped according to the county in which each was circulated before being filed with the secretary of state. All such petitions shall be filed at one time. Any related petitions presented thereafter will be deemed to be separate and not a part of earlier filings. County election officers shall cooperate with the secretary of state in verifying the sufficiency of these petitions as required by law.

The secretary of state shall transmit such petitions to the county election officer of each county for which petitions were presented to be examined for sufficiency pursuant to the provisions of K.S.A. 25-3601 et seq. and amendments thereto and applicable regulations. Not more than 20 days following receipt of such petitions from the secretary of state, the county election officer shall return these documents to the secretary of state certifying the number of sufficient signatures thereon. The secretary of state shall gather all petitions and determine whether a sufficient number of signatures was submitted. The secretary of state shall forthwith notify the person who submitted the declaration of intent to circulate such petitions of the sufficiency or insufficiency of the number of signatures.

- Sec. 2. K.S.A. 25-302a is hereby repealed.
- Sec. 3. This act shall take effect and be in force from and after its publication in the Kansas register.