Approved: Jan. 27, 1994

MINUTES OF THE SENATE COMMITTEE ON FINANCIAL INSTITUTIONS AND INSURANCE.

The meeting was called to order by Chairperson Richard Bond at 9:05 a.m. on January 26, 1994 in Room 529-S of the Capitol.

All members were present.

Committee staff present: William Wolff, Legislative Research Department

Fred Carman, Revisor of Statutes June Kossover, Committee Secretary

Conferees appearing before the committee: John Timmer, Gubernatorial Appointee to State Banking Board

James Maag, Kansas Bankers Association

Darrell Craft, Kansas Bankers Association, Trust Division

Brad Berggman, Midwest Trust Company Jerry Slaughter, Kansas Medical Society Rita Nall, Health Care Stabilization Fund

Others attending: See attached list

<u>Senator Corbin made a motion, seconded by Senator Steffes, to approve the minutes of the meeting of January 25 as submitted.</u> The motion carried.

Chairman Bond opened the confirmation hearing on <u>John Timmer</u>, <u>Gubernatorial Appointee to the State Banking Board</u>. (Attachment #1.) Mr. Timmer provided brief personal background information and stated that, having attended three board meetings to date, he was very impressed with the State Banking Board and with the Bank Commissioner and his staff. Senator Bond observed that it is very positive to appoint a public member with a non-banking background to the board and that Mr. Timmer is an excellent choice. Following brief conversation with Mr. Timmer regarding his background and qualifications, and problems facing the banking industry, the chairman expressed the committee's appreciation to Mr. Timmer for appearing, and the confirmation hearing was closed.

Hearing was opened on <u>SB 504</u>, concerning the operation of trust companies. <u>James Maag, Kansas Bankers Association</u>, appeared to urge passage of this bill and to introduce <u>Darrell Craft</u>, of the <u>Trust Division of the Kansas Bankers Association</u>. Mr. Craft requested that the committee consider amendments to <u>SB 504 (Attachment #2.)</u> Mr. Craft informed the committee that the proposed amendment uses language suggested by the American Bankers Association which basically has been adopted by 32 states. The intent of the amendment is to clarify 17-5004 to set guidelines for investing fiduciary funds by banks and trust companies. Senator Bond requested further clarification of the language in the proposed amendment. Mr. Craft advised that the language in 17-5005 is ambiguous and this bill attempts to clear up the language. Senator Steffes observed that the term "reasonable" remuneration is very broad and requested Mr. Craft's explanation. Mr. Craft stated that "reasonable" is interpreted as falling within the existing fee parameters within the community.

Brad Berggman, Midwest Trust Company, appeared as a proponent of this legislation and explained that this legislation was initially intended to give banks an opportunity to be more competitive; however, the original language was not clear enough to establish proprietary mutual funds or to allow proprietary funds to be used as an alternative to common funds. There being no further conferees, the hearing on **SB 504** was closed.

<u>Senator Steffes made a motion, seconded by Senator Praeger, to amend SB 504 as proposed by the Kansas Bankers Association. The motion carried.</u>

<u>Senator Moran moved to recommend SB 504 favorably as amended.</u> <u>Senator Praeger seconded the motion.</u> <u>The motion carried.</u> <u>Senator Steffes will carry the bill.</u>

<u>Senator Praeger made a motion to recommend to the Senate the confirmation of John Timmer to the State Banking Board.</u> Senator Hensley seconded the motion. The motion carried.

The hearing was opened on <u>SB 474</u>, concerning liabilities of the Health Care Stabilization Fund. <u>Jerry Slaughter, Kansas Medical Society</u>, appeared as a proponent of this legislation. (<u>Attachment #3.</u>) Mr. Slaughter explained that this legislation would transfer responsibility for payment of expenses incurred by the HCSF oversight committee from the state general fund to the HCSF. Mr. Slaughter explained the function and the need for the oversight committee. Mr. Slaughter also requested an amendment to <u>SB 474</u>-to add to

1

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON FINANCIAL INSTITUTIONS AND INSURANCE, Room 529-S Statehouse, at 9:05 a.m. on January 26, 1994.

the definition of "health care provider" certain limited liability companies organized for the purpose of rendering professional health care. The Omnibus Budget Reconciliation Act of 1993 made it necessary for certain professional corporations of physicians to form limited liability companies in order to continue to provide laboratory services in a shared ownership clinic situation. This amendment would require laboratories operating under such circumstances to be covered by the HCSF. Rita Nall, attorney for the Health Care Stabilization Fund, stated that the HCSF has no opposition to the bill or the proposed amendment but requested input in drafting the language of the amendment. There being no further conferees, the hearing on SB 474 was closed.

The chairman reopened the discussion on <u>SB 507</u>, which was tabled pending hear action on <u>SB 474</u> since both amend the same statute pertaining to the HCSF. <u>SB 507</u> concerns attorneys fees established by the Commissioner of Insurance in claims against health care provider insurance and the fund. (Please refer to minutes of the meeting of January 20, 1994.) <u>Senator Hensley made a motion to amend the provisions of SB 507 into SB 474</u>. The motion was seconded by Senator Praeger. The motion carried.

Senator Lee made a motion to conceptually amend SB 474 with language agreed upon by Ms. Nall and Mr. Slaughter. Senator Petty seconded the motion. The motion carried.

Senator Hensley then moved to recommend SB 474 favorably as amended. The motion was seconded by Senator Lawrence. The motion carried.

The committee adjourned at 9:52 a.m.

The next meeting is scheduled for January 27, 1994.

GUEST LIST

SENATE

COMMITTEE: FINANCIAL INSTITUTIONS AND INSURANCE

DATE: 1-26-94

NAME	ADDRESS	ORGANIZATION
Judi Stork	Topeka	KS BKG DEPT
Gloria Simmer	Topeka	DOB
John Timmer	Topeka	KS Bkg Dept
BLAD BERGMAN	LEAWOOD	Miowest Teust Co.
Frank DUNNICK	Topeki	K. Bly Denst
Levin Glendening	Topeka	Ke, BKg, Dept.
Leon Winger	0	Geo office
Jerel Wright	Topeka	Ks Credit Umon Assn
Brod Smoot	11	BIL
Donna Meister		Conf. Querigles Committe
Kita HOID	Topeka	KS TOS BEOT
	Tak	V. Assa L. FR Underen
Chuck Stones	10	KBA
Chip Wheelen	Topeka	KS Med. Soc.
Silved Masar	lu	KRA
Bill Sneed	10PEKN	MED Pro
	- No.	

SENATE CONFIRMATION QUESTIONNAIRE APPOINTMENTS BY GOVERNOR JOAN FINNEY

lame	John B. Timmer		
Home	Address: 4500 Turnberry Drive		
City	, State, Zip Code: Lawrence, K	ansas 66047	
Home	Phone: 913 / 749-0046		
Busi	ness Address: O'Hare Int'l Airg	port, PO Box 66065	ang kina ayan ngikansisis ata Asar
City	, State, Zip Code: Chicago, I	IL 60666	
Busi	ness Phone: <u>جماع / 686 مهاد</u>		
Date	of Birth: 16 May 1949	Place of Birth <u>Musk</u>	texon, Michikan
Part	y Affiliation Democrat		_ 1
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	utory Requirements		
1.	EDUCATION: High School Bowie High School,	Bowie, MD	
	Year Graduated 1967		
	Postsecondary	Degree, etc.	Dates
	U.S. Air Force Academy	B.S.	1971
	Oklahoma State University	M.A.	1980
	University of Kansas	J.D.	1984

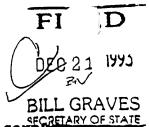
Senate 7/41 1/26/94 Octochmen+#1

	ORGANIZATIONS Dates	DURING PAST 10 YEARS:	Location
			Topeka, KS
	1985-1990	Kansas Bar Association American Bar Association	Chicago, IL
	1985-1990	American Bar Association	
	1987-present	Allied Pilots Association	Arlington, TX
3.	DEETCE TH KAN	BEEN ELECTED OR APPOINTE SAS? Yes X list dates and offices h	C NO
	Date	Office	
4.	WITH ANY FEDE	R BEEN EMPLOYED BY OR HELI ERAL, FOREIGN STATE, OR L ENCY? <u>no</u> e list dates and offices	UUAL GUVERNMENTAL
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	If you were	a registered lobbyist, di ? you represented or for wh	

6.	EXPERIENCE OR INTERESTS WHICH QUALIFY YOU FOR THE OFFICE TO WHICH YOU HAVE BEEN APPOINTED:
	With my educational background, experience and interest, I believe that
	I can make an important contribution to the Banking Commission.
	•
7.	SUMMARY OF BUSINESS OR PROFESSIONAL EXPERIENCE:
	7 years with American Airlines; 2 years with Associated Aviation
	Underwriters; 20 years total service in US Air Force, Air National
	Guard and Air Force Reserve
8.	HAVE YOU EVER BEEN A MEMBER OF THE ARMED FORCES OF THE UNITED STATES? If so, please list dates of service, branch of service and date and type of discharge:
	1971-1982 US Air Force Honorable discharge
9.	HAVE YOU EVER BEEN ARRESTED, CHARGED OR HELD BY FEDERAL, STATE OR OTHER LAW ENFORCEMENT AUTHORITIES FOR VIOLATION OF ANY FEDERAL LAW, STATE LAW, COUNTY OR MUNICIPAL LAW, REGULATION OR ORDINANCE (EXCLUDING TRAFFIC VIOLATIONS FOR WHICH A FINE OF \$100 OR LESS WAS IMPOSED)?
10.	DISPOSITION OF ANY INTERESTS THAT MIGHT HAVE PRESENTED A POTENTIAL CONFLICT OF INTEREST FOR THIS POSITION. none
Ret	urn to: Mary Holladay Appointment Secretary Office of the Governor 2nd Floor, State Capitol Topeka, KS 66612

7/4/ 1/26/94





KANSAS COMMISSION ON GOVERNMENTAL STANDARDS AND CONDUCT

STATEMENT OF SUBSTANTIAL INTERESTS FOR INDIVIDUALS WHOSE

APPOINTMENT TO STATE OFFICE IS SUBJECT TO SENATE CONFIRMATION

INSTRUCTIONS. This statement (pages 1 through 4) must be completed by each person whose appointment to a state position is subject to Senate confirmation (K.S.A. 46-247 and 46-248). Failure to complete and return this statement may result in a fine of \$10 per day for each day it remains unfiled. Also, any individual who intentionally fails to file as required by law, or intentionally files a false statement, is subject to prosecution for a class B misdemeanor.

Please read the "Guide" and "Definition" section provided with this form for additional assistance in completing sections "C" through "G". If you have questions or wish assistance, please contact the Commission office at 109 West 9th, Topeka, KS or call 913-296-4219.

A. IDENTIFICATION:

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The last four digits of your social security number will aid in identifying you

from others with the same name on the computer list. This information is optional. 7/4/1/26/94

KCGS&C 201-3, Rev. 2-92

C. OWNERSHIP INTERESTS: List any corporation, partnership, proprietorship, trust, joint venture and every other business interest, including land used for income in, which either you or your spouse has owned within the preceding 12 months a legal or equitable interest exceeding \$5,000 or 5%, whichever is less. If you or your spouse own more than 5% of a business, you must disclose the percentage held. Please insert additional page if necessary to complete this section.

If you have nothing to report in Section "C", check here ______.

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D. GIFTS OR HOMORARIA: List any person or business from whom you or your spouse either individually or collectively, have received gifts or honoraria having an aggregate value of \$500 or more in the preceding 12 months.

If you have nothing to report in Section "D", check here _____.

1. 2.		IAME OF	PERSON OR	BUSINESS 1	RON WHOM GIFT	RECEIVED	ADDRESS	RECEIVED BY:
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3.	3.							

E.	RECEIPT OF COMPENSATION: List all places of employment in the last calendar year, and any
	other businesses from which you or your spouse received \$2,000 or more in compensation (salary, thing of value, or economic benefit conferred on in return for services rendered,
	or to be rendered), which was reportable as taxable income on your federal income tax returns.

1.	YOUR PLACE(S) OF EMPLOYMENT OR OTHER BUSINESS IN THE PRECEDING CALENDAR YEAR.	IF SAME
	AS SECTION "B", CHECK HERE If you have nothing to report in Section "E"1, check here	

	HAKE OF	BUSINESS			ADDRESS		ŤĬ	PE OF BUSINESS
1. AMER	CAN	AIRLI	vēs	UFW	I'NTL ,	MRPIRT.	TEXAS	AIRLINE
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2. SPOUSE'S PLACE(S) OF EMPLOYMENT OR OTHER BUSINESS IN THE PRECEDING CALENDAR YEAR. If you have nothing to report in Section "E"2, check here _____.

	NAME OF BU		to report in		DRESS	TTPE OF	BUSINESS
1. STATE	3006E	T D	IVISIUN	TUPERA	KANSAS	BUDGET	DIRECTOR
2.							

P. OFFICER OR DIRECTOR OF AN ORGANIZATION OR BUSINESS: List any organization or business in which you or your spouse hold a position of officer, director, associate, partner or proprietor at the time of filing, irrespective of the amount of compensation received for holding such position. Please insert additional page if necessary to complete this section. If you have nothing to report in Section "F", check here _____.

	BUSINESS NAME AND ADDRESS	POSITION HELD	HELD BY AHOR
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G. RECEIPT OF FEES AND COMMISSIONS: List each client or customer who pays fees or commissions to a business or combination of businesses from which fees or commissions you or your spouse received an aggregate of \$2,000 or more in the preceding calendar year. The phrase "client or customer" relates only to businesses or combination of businesses. In the case of a partnership, it is the partner's proportionate share of the business, and hence of the fee, which is significant, without regard to expenses of the partnership. An individual who receives a salary as opposed to portions of fees or commissions is generally not required to report under this provision. Please insert additional page if necessary to complete this section.

If you have nothing to report in Section "G", check here ______.

	NAME OF CLIENT / CUSTOMER	ADDRESS	RECEIVED BY
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H. DECLARATION:

I. JOHN D TIMMET, deci	lare that this statement of substantial interests
(including any accompanying pages and state	ements) has been examined by me and to the best of
my knowledge and belief is a true, correct	and complete statement of all of my substantial
interests and other matters required by la	aw. I understand that the intentional failure to
file this statement as required by law or	intentionally filing a false statement is a class
R misdemeanor.	

12-19.93

Signature of Person Making Statement

NUMBER OF ADDITIONAL PAGES $\underline{\phi}$.

Return your completed statement to the Secretary of State, State House, Topeka, Kansas 66612.

7/41 1/26/94

Mr. Thomas Corcoran 7171 Fountaindale Topeka 66614 State Banking Board Public Member		D			04/30/97
Mr. Clarence Gideon 1500 Lakeside Drive Topeka 66604 State Banking Board Second District Banker			(913)	262-0102	04/30/95
Mr. Marvin Max 9700 Lamar Avenue Overland Park 66207 State Banking Board Third District Banker					04/30/95
Mr. Douglas Morley 507 East 4th Street Belle Plaine 67013 State Banking Board Fourth District Banker			(316)	488-2211	04/30/94
Ms. Candace Murphy HCR - Box 5 Protection 67127 State Banking Board At Large (First District)	Banker	D Appoint	, ,	622-4224	04/30/96
Mr. Michael Sarras 1619 North 81 Street Kansas City 66112 State Banking Board Third District Banker					04/30/94
Mr. Ray Shepherd P. O. Box 112 Fort Scott 66701 State Banking Board Public Member		D	(316)	223-0900	04/30/95
Ms. Guylene Stoddard 1221 Nelson Liberal State Banking Board First District Banker		D			04/30/96
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04/30/96

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Mr. John Timmer
4500 Turnberry Drive
Lawrence 66047
State Banking Board
Public Member

7-14-1/26/94

Proposed Amendment to Senate Bill 504

Submitted January 26, 1994 by the Trust Division of the Kansas Bankers Association

(c) The fact that such bank or trust company or an affiliate of the bank or trust company provides services to the investment company or investment trust such as that of an investment advisor, custodian, transfer agent, registrar, sponsor, distributor, manager or otherwise and is receiving reasonable remuneration for those services, shall not preclude such bank or trust company from investing or reinvesting in the securities of an open-end or closed-end management *investment company or* investment trust registered under the Investment Company Act of 1940 (15 U.S.C. Section 80a-1, et.seq.) as amended.

With respect to any fiduciary account funds so invested, the bank or trust company or an affiliate of the bank or trust company shall conspicuously disclose by statement, prospectus, or otherwise to all current income beneficiaries of a fiduciary account the rate, formula, or other method by which the remuneration for those services, provided to the investment company or investment trust, is determined. The investment into such investment company or investment trust must be in the best interest of the beneficiary of the fiduciary account, must meet the prudent investor standard, as defined in K.S.A. 17-5004, and the total amount of all fees, charges, and compensation derived from the fiduciary account, and remuneration for services provided to the investment company or investment trust, by the bank or trust company or an affiliate of the bank or trust company shall be reasonable.

Senate 7/41 1/26/94 astachment #2 623 SW 10th Ave. • Topeka, Kansas 66612 • (913) 235-2383 WATS 800-332-0156

January 26, 1994

TO:

Senate Financial Institutions and Insurance Committee

FROM:

Jerry Slaughter Executive Director

SUBJECT:

SB 474; Concerning the Health Care Stabilization Fund

The Kansas Medical Society appreciates the opportunity to appear today in support of SB 474, which originated from the Health Care Stabilization Fund Oversight Committee. This bill would provide that all expenses associated with the HCSF Oversight Committee be paid for by the Health Care Stabilization Fund, instead of the state general fund as is currently the case.

We strongly support the continuation of the Oversight Committee, as it provides an essential forum for an ongoing discussion of issues in the professional liability area which affect the Fund and its operation. The Oversight Committee also provides a mechanism within which an independent actuarial analysis can be conducted on the financial status of the Fund on an annual basis. This actuarial analysis, coupled with that done by the Insurance Commissioner's office, has been extremely important and helpful in setting surcharge levels which all health care providers must pay.

We are mindful that there is a trend toward eliminating those committees which operate at taxpayers expense, and consolidating wherever possible. While we don't disagree with the objective, we believe the Oversight Committee provides an essential function that must be continued. In order that general fund revenues not be required to support the activities of the Committee, SB 474 will allow the Committee to continue its work, funded entirely by the Health Care Stabilization Fund. We support this concept.

In addition, we would like to offer for your consideration another amendment to the Health Care Provider Insurance Availability Act, at KSA 40-3401, which contains the definitions which are used throughout the act. A copy of our proposed amendment is attached to this testimony.

Senate 7141 1/26/94 Outachment #3

Senate Financial Institutions and Insurance Committee January 26, 1994 Page Two

The proposed amendment would add to the definition of "health care provider" certain limited liability companies organized for the purpose of rendering professional health care services. This amendment is necessary because of recent federal legislation, the Omnibus Budget Reconciliation Act of 1993 (OBRA), which made it necessary for certain professional corporations of physicians to form a limited liability company in order to continue providing laboratory services in a shared ownership clinic situation. The provisions of OBRA, and the problems it created, are not important to this issue, except to the extent that it has made this proposed amendment necessary. Basically, the amendment would require limited liability companies organized by physicians (or other health care providers) for the purpose of rendering professional services to be covered under the Health Care Provider Insurance Availability Act, and pay the necessary surcharge to the Fund for excess coverage. While the number of entities which would be affected is probably quite small, this change is necessary for those clinics which have had to alter their corporate structure to meet the requirements of the federal law mentioned above.

I would be happy to respond to any questions you have concerning the proposed amendment, or on SB 474 in general. We appreciate your consideration, and urge your support of the bill with the addition of the proposed amendment. Thank you.

JS/cb

Attachment

7141 1/26/94 3-2

Article 34.—HEALTH CARE PROVIDER INSURANCE

Cross References to Related Sections:

Mutual insurance companies organized by associations ealth care providers, see ch. 40, art. 12a.

Review and Bar Journal References:

Medical Malpractice Legislation: Kansas," Karen D. Wedel, 85, No. 12, J.K.M.S. 344 (1984).

"SB-646 Revisited," Homer H. Cowan, Jr., 85, No. 12,

J.K.M.S. 333 (1984).

'Practical and Constitutional Challenges to the 1985 Kansas Medical Malpractice Legislation," Edward J. Guiducci and Keith L. Mark, 25 W.L.J. 304, 305 (1986).

'Caps, 'Crisis,' and Constitutionality Evaluating the 1986 Kansas Medical Malpractice Legislation," Elizabeth

Schartz, 35 K.L.R. 763, 772 (1987).

"May the Health Care Stabilization Fund Settle a Claim over a Physician's Objection?" Wayne T. Stratton, 88. No. 6, Kan. Med. 201 (1987).

"New Law Allows Exempt License," Wayne T. Stratton,

88, No. 7, Kan. Med. 232 (1987).

"Malpractice '87: Status and Solutions," M. Martin Halley, M.D., J.D., 88, No. 9, Kan.Med. 261, 263, 264

The Medical Malpractice Insurance 'Crisis': Did Kansas Tort Reform Really Work?" Bryan W. Smith, 31 W.L.J.

106, 120, 121, 122 (1991).

"Testing the Constitutionality of Tort Reform with a Quid Pro Quo Analysis: Is Kansas' Judicial Approach an Adequate Substitute for a More Traditional Constitutional Requirement?" Jeffrey P. DeGraffenreid, 31 W.L.J. 314, 330, 337 (1992).

Attorney General's Opinions:

Kansas healing arts act; physician/employees of K.D.H.E.; exempt licensees; legal defense; tort claims act. 88-22.

40-3401. Definitions. As used in this act the following terms shall have the meanings respectively ascribed to them herein.

(a) "Applicant" means any health care

provider.

- (b) "Basic coverage" means a policy of professional liability insurance required to be maintained by each health care provider pursuant to the provisions of subsection (a) or (b) of K.S.A. 40-3402 and amendments thereto.
- (c) "Commissioner" means the commissioner of insurance.
- (d) "Fiscal year" means the year commencing on the effective date of this act and each year, commencing on the first day of that month, thereafter.
- (e) "Fund" means the health care stabilization fund established pursuant to subsection (a) of K.S.A. 40-3403 and amendments thereto.
- (f) "Health care provider" means a person sed to practice any branch of the healing v the state board of healing arts, a person

who holds a temporary permit to practice any branch of the healing arts issued by the state board of healing arts, a person engaged in a postgraduate training program approved by the state board of healing arts, a medical care facility licensed by the department of health and environment, a health maintenance organization issued a certificate of authority by the commissioner of insurance, a podiatrist licensed by the state board of healing arts, an optometrist licensed by the board of examiners in optometry, a pharmacist licensed by the state board of pharmacy, a licensed professional nurse who is authorized to practice as a registered nurse anesthetist, a licensed professional nurse who has been granted a temporary authorization to practice nurse anesthesia under K.S.A. 65-1153 and amendments thereto, a professional corporation organized pursuant to the professional corporation law of Kansas by persons who are authorized by such law to form such a corporation and who are health care providers as defined by this subsection, a partnership of persons who are health care providers under this subsection, a Kansas notfor-profit corporation organized for the purpose of rendering professional services by persons who are health care providers as defined by this subsection, a dentist certified by the state board of healing arts to administer anesthetics under K.S.A. 65-2899 and amendments thereto, a physical therapist registered by the state board of healing arts, a psychiatric hospital licensed under K.S.A. 75-3307b and amendments thereto, or a mental health center or mental health clinic licensed by the secretary of social and rehabilitation services, except that health care provider does not include (1) any state institution for the mentally retarded, (2) any state psychiatric hospital, (3) any person holding an exempt license issued by the state board of healing arts or (4) any person holding a visiting clinical professor license from the state board of healing arts.

(g) "Inactive health care provider" means a person or other entity who purchased basic coverage or qualified as a self-insurer on or subsequent to the effective date of this act but who, at the time a claim is made for personal injury or death arising out of the rendering of or the failure to render professional services by such health care provider, does not have basic coverage or self-insurance in effect solely because such person is no longer engaged in rendering professional service as a health care

provider.

a limited liability company organized pursuant to the limited liability company law of Kansas for the purpose of rendering professional services by its members, all of whom must be health care providers as defined by this subsection who are licensed or otherwise legally authorized to render the professional services for which the limited liability company is organized,