

Approved: February 18, 1994
Date

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS.

The meeting was called to order by Chairperson August Bogina at 11:00 a.m. on February 14, 1994 in Room 123-S of the Capitol.

All members were present except: Senator Brady, who was excused

Committee staff present: Kathy Porter, Legislative Research Department
Scott Rothe, Legislative Research Department
Laura Howard, Legislative Research Department
Russell Mills, Legislative Research Department
Alan Conroy, Legislative Research Department
Carolyn Rampey, Legislative Research Department
Norm Furse, Revisor of Statutes
Judy Bromich, Administrative Assistant
Ronda Miller, Committee Secretary

Conferees appearing before the committee:
Secretary Seltsam, Department of Administration
James Clark, Western Resources
Jolene Grabill, Kansas Corporation for Change

Others attending: See attached list

SB 556 -- APPROPRIATIONS FOR FY 94, EMERGENCY SUPPLEMENTAL APPROPRIATIONS FOR ATTORNEY GENERAL, ADJUTANT GENERAL, DEPARTMENT OF CORRECTIONS, JUDICIAL BRANCH AND DEPARTMENT OF WILDLIFE AND PARKS (Attachment 1)

Section 2 -- Carolyn Rampey reviewed the Attorney General's revised estimate for water litigation. There were no questions.

Section 3 -- Russell Mills briefed the Committee on background material regarding the Adjutant General's request for a supplemental appropriation of \$300,000 to provide state matching portions for emergency disaster relief. Senator Lawrence noted that updated data would be available for the second House to review. It was moved by Senator Lawrence and seconded by Senator Salisbury that Section 3 be deleted from SB 556. The motion carried on a voice vote. The Chairman requested that, in the supplemental note, staff note that the subcommittee does not deny the request but advises that the second House review this issue.

Section 4 -- Russell Mills reviewed section 4 of SB 556, noting that this issue is related to Section 6 of the bill. Staff reminded members that \$375,000 had been appropriated to the Judicial Branch to cover the costs of reimbursing counties for county jail expenses related to felony nonprison sentences for offenders sentenced to county jails. During the interim, the Attorney General ruled that the delegation of rate making authority to the Judicial Branch is unconstitutional. Therefore, the \$375,000 transfer to the Judicial Branch is invalid and remains in the SGF until lapsed.

Concern was expressed about the policy of the state paying county expenses for incarceration. Senator Salisbury questioned whether 1992 SB 479 requires that county jails be reimbursed for actual expenses. The revisor referred to New Sec. 300 of Sentencing Guidelines (Attachment 2) and advised that the language in the proviso (page 1, lines 40-42 of SB 654) would be inconsistent with the law. It was moved by Senator Salisbury and seconded by Senator Lawrence that SB 556 be amended by striking the words beginning with "Provided further," and continuing through line 42. The motion carried on a voice vote.

Section 5 -- Carolyn Rampey reviewed the recommended funding for the Department of Education. Senator Kerr noted that language in SB 556 did not specify the type of study. Senator Kerr moved, Senator Kerr seconded, that SB 556 be amended by including conceptual language in a separate line item "to finance a study to document a rational basis for a low enrollment weighting, as required by the (judge's) ruling." Concern was expressed by some members about limiting the scope of the study to low enrollment weighting, and it was suggested that the appropriation be made to the Legislative Coordinating Council. Senator Kerr stated

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS, Room 123-S Statehouse, at 11:00 a.m. on February 14, 1994.

that the original recommendation of the Governor was to focus on low enrollment, and the court order which goes into effect in July, 1994 is to remedy low enrollment. It was his opinion that limiting the scope of this study would not mean that other studies of pending aspects of the school finance formula could not be done. Chairman Bogina suggested that the study include low enrollment weighting, stating his opinion that when a bill is introduced to solve a problem, the subject will be broadened to include more, and the Legislature might pass legislation that is deemed unconstitutional without a broader study. The motion carried on a voice vote.

Senator Rock moved, Senator Moran seconded, that SB 556 be amended by changing the appropriation from the Department of Education to the Legislative Coordinating Council on page 2, line 2. In response to Senator Kerr's question, Senator Karr noted that the LCC would become the fiscal agent with the responsibility of signing off on a contract recommended by the oversight committee. The motion carried on a voice vote. A division was called for. The motion carried on a show of hands.

Section 7 -- Dick Koerth appeared before the Committee and reviewed the requests of the Department of Wildlife and Parks for emergency supplemental appropriations (Attachment 3). He pointed out how the \$500,000 for "flood damage" would be used for the various projects in state parks (Attachment 3-4,5). In response to questions, Mr. Jerry Hover, Director of Parks and Public Lands Division, stated that the \$500,000 would allow the Department to open all the areas to visitors next summer, though the areas would not be in full operating condition. He stated that all the damages recommended for repair were sustained by the floods. Senator Moran told members that the subcommittee had toured Wilson, Glen Elder and Tuttle Creek and testified as to the devastation caused by the flood waters.

There was discussion about the Department's request for operations totaling \$400,000. Mr. Koerth was asked whether there were offsetting savings because of the reduction in staffing. He stated that there were savings; however, the Department had to provide a \$123,000 settlement for employees as required by federal law and the Department of Administration. Members discussed the possibility of putting the \$400,000 in the regular supplemental bill, rather than in SB 556. Senator Vancrum moved, Senator Kerr seconded that SB 556 be amended by deleting \$400,000 for operating expenditures, and that the recommendation be reviewed as a supplemental request by the subcommittee considering the Department of Wildlife and Parks budget. The motion carried on a voice vote.

Senator Kerr moved, Senator Morris seconded, that SB 556 be further amended by the inclusion of the FY 94 recommendations of the subcommittee on the Department of Transportation. (This included 18 FTE positions and the restoration of \$273,168). The motion carried on a voice vote.

It was moved by Senator Moran and seconded by Senator Lawrence that SB 556 as amended be recommended favorable for passage. The motion carried on a roll call vote.

SB 654 -- DATABASE OF STATE AGENCY SERVICES FOR CHILDREN AND FAMILIES WITH CHILDREN

Secretary Seltsam, Department of Administration, testified as a proponent for SB 654 and reviewed Attachment 4. In answer to questions, she stated that the Children's Budget is a section in the Governor's Report which is not used in the budget process. Because it has become more of a review of programs available rather than an analysis of expenditures, the Reinventing Government Team recommended that the Corporation for Change compile and maintain the database.

James Clark, Vice Chairman of Western Resources and Budget Team Leader for the Reinventing Kansas Government initiative, testified in support of SB 654 and reviewed Attachment 5. He included in his written testimony the study's recommendations (Attachment 5-2). Mr. Clark told members that the amount of detailed information created by each agency is more information than necessary and is not in a proper format. He stated that the proposed database would provide for the information to be sent to those agencies that use it rather than placing it in the budget document.

Jolene Grabill, Kansas Corporation for Change, appeared before the Committee to testify in opposition to SB 654 and reviewed Attachment 6. Also distributed was a copy of the Corporation's estimates of staffing levels and operating expenditures that would be incurred as a result of the passage of SB 654 (Attachment 7). Ms. Grabill told members that the Board of Directors for the Corporation feels that it is a stronger position to leave the statute as it is and work through the proposed changes in the budget process that would allow the Corporation to have more outcomes based information and perhaps make changes in the format of the budget document. She stated her opinion that there is a broad range of interest in the budget document by both communities and agencies.

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS, Room 123-S Statehouse, at 11:00 a.m. on February 14, 1994.

The Chairman assigned SB 654 to the subcommittee which reviews the budget for the Corporation for Change.

The meeting was adjourned at 12:20 P.M. The next meeting is scheduled for February 15, 1994.

GUEST LIST

COMMITTEE: SENATE WAYS AND MEANS

DATE: Feb. 14, 1994

[illegible]

SENATE BILL NO. 556
FY 1994 EMERGENCY SUPPLEMENTAL

Section 2 -- Attorney General

S.B. 556 contains a supplemental appropriation of \$271,035 from the State General Fund for water litigation with Colorado. Because the draft of the Special Master's report was received later than expected, fewer activities will be conducted in FY 1994 than originally estimated. The Senate Ways and Means Committee recommended that the supplemental appropriation be reduced by \$52,657 (\$271,035 to \$218,378). The Committee's recommendation would make \$479,550 available for water litigation in the current year, which is the revised amount requested by the Attorney General.

Section 3 -- Adjutant General

During the spring and summer of 1993, Kansas experienced severe flooding which resulted in 55 counties being declared Presidential Disaster Areas. The State of Kansas received eligibility for federal funding with a 90 percent federal share and a 10 percent nonfederal match requirement for costs incurred as a result of the flooding. (This is compared to the 75 percent federal share and 25 percent nonfederal match requirement which has existed for previous disasters).

Under K.S.A. 48-938, the Governor is authorized to apply for, accept, and disburse grants from the federal government according to section 408 of the Disaster Relief Act of 1974. The Adjutant General's Department, which operates the Division of Emergency Preparedness, is given responsibility for overseeing the receipt and distribution of these funds. On August 3, the State Finance Council met to transfer \$500,000 from the State Emergency Fund and \$2.5 million from the State General Fund of the Department of Social and Rehabilitation Services to the operating budget of the Adjutant General to allow the agency to meet the demand of individuals seeking financial grant assistance. As a result of this flood assistance, the Governor estimates aid payments at \$66,957,813, of which, \$2,621,875 is from the State General Fund and \$64,335,938 is from federal and other funds.

The Governor's recommendation for FY 1994 includes a State General Fund supplemental appropriation of \$300,000 to provide state matching portions and continue the disbursement of the individual and family grants.

The Senate Subcommittee which reviewed the budget of the Adjutant General recommends that the \$300,000 of state matching funds be deleted from the FY 1994 budget, pending the receipt of updated data on expenditures for emergency flood relief. The Senate Subcommittee was advised that, as of February 11, 1994, a total of 3,194 Individual and Family Grant (IFG) applications had been received and a total of \$9,184,659 (\$2,296,165 State General Fund and \$6,888,494 in federal funds) had been expended for the IFG program. The Senate Subcommittee recommended that the House review this item.

*SWAM
February 14, 1994
Attachment 1*

Section 4 -- Department of Corrections

An item is recommended by the Governor as a result of the Sentencing Guidelines Act (1992 S.B. 479): a contingency to cover the costs of reimbursing counties for county jail expenses related to felony nonprison sentences for offenders sentenced to county jails (limited to a maximum sentence of 30 days). The Governor recommends \$375,000 in FY 1995 and \$371,250 in FY 1994 for a contingency relative to offenders sentenced to county jails under the Sentencing Guidelines Act. (The amount recommended for FY 1994 is the \$375,000 approved by the 1993 Legislature, minus the 1 percent reduction.) The Department of Corrections did not request this funding.

Section 5 -- Department of Education

S.B. 556 contains a supplemental appropriation of \$75,000 from the State General Fund, which, according to the Governor's Budget Report, is to "finance a study to document a rational basis for a low enrollment weighting, as required by the (judge's) ruling."

The Kansas Committee on School District Finance and Quality Performance plans to meet on April 6, 1994, to interview consultants and ask them how they would proceed to conduct a study of low enrollment weighting in response to the judge's ruling. The selection of the consultant would be made by the Committee. The Committee expects the study to be completed by December 31, 1994.

Section 6 -- Judicial Branch

See the above discussion for the Department of Corrections.

Section 7 -- Department of Wildlife and Parks

For the Department of Wildlife and Parks, the Governor recommends \$900,000 from the State General Fund for flood relief in the current year. The recommendation includes \$500,000 for capital improvements for emergency repairs to the parks and \$400,000 for state operations to supplement lost revenue to the Park Fee Fund.

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aggressive, violent, premedi-
offense was against a person
ng given to offenses against
resulted; (4) the number of
ding against the respondent;
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ffender under this code and,
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that the respondent was: (1)
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me severity level 1 through
01, 21-3433 or 21-3801 and*

amendments thereto, if the offense was committed on or after July 1, 1993, and that there is substantial evidence that the respondent should be prosecuted as an adult for the offense with which the respondent is charged, or (2) 16 or more years of age at the time of the alleged commission of the offense and that there is substantial evidence that the respondent should be prosecuted as an adult for the offense with which the respondent is charged. In that case, the court shall direct the respondent be prosecuted under the applicable criminal statute and that the proceedings filed under this code be dismissed.

(g) If the respondent is present in court and the court also finds from the evidence that it appears a felony has been committed and that there is probable cause to believe the felony has been committed by the respondent, the court may direct that there is no necessity for further preliminary examination on the charges as provided for in K.S.A. 22-2902, and amendments thereto. In that case, the court shall order the respondent bound over to the district judge having jurisdiction to try the case.

(h) If the respondent is convicted, the authorization for prosecution as an adult may attach and apply to any future acts by the respondent which are or would be cognizable under this code if the order of the court so provides.

(i) If the respondent is prosecuted as an adult under subsection (f)(1) and convicted of a lesser included offense, the respondent shall be a juvenile offender and receive an authorized disposition pursuant to K.S.A. 1991 Supp. 38-1663, and amendments thereto.

Sec. 299. K.S.A. 1991 Supp. 38-16,112 is hereby amended to read as follows: 38-16,112 As used in this act, the term "juvenile felon" means those persons who are 14 or 15 years of age at the time of the offense alleged in the complaint, such offense is a class A or B felony, *if the offense was committed before July 1, 1993, or a crime severity level 1 through 3 offense or a violation of K.S.A. 21-3401, 21-3433 or 21-3801 and amendments thereto, if the offense was committed on or after July 1, 1993, such person was prosecuted as an adult and such person has been found guilty of such offense.*

New Sec. 300. All costs and expenses associated with postcon-
viction prison and nonprison sanctions imposed for felony convictions
and time spent in a county jail pursuant to a nonprison sanction
imposed for felony convictions shall be the responsibility of and paid
by the state of Kansas. On or before January 1, 1994, probation,
parole and community corrections services shall be consolidated after
review of the recommendations of a task force to be appointed by
the Kansas sentencing commission. ✓

SWAM
February 14, 1994
Attachment 2

STATE OF KANSAS



Joan Finney
Governor

DEPARTMENT OF WILDLIFE & PARKS

Theodore D. Ensley
Secretary

OFFICE OF THE SECRETARY

900 SW Jackson St., Suite 502 / Topeka, Kansas 66612 - 1233
(913) 296-2281 / FAX (913) 296-6953

TO: The Honorable Gus Bogina, Chairman, Senate Committee on Ways and Means

FROM: Mr. Theodore D. Ensley, Secretary, Department of Wildlife and Parks

SUBJECT: FY 1994 Appropriations as contained in SB 556

DATE: February 14, 1994

During the summer of 1993, severe flood conditions were experienced throughout the northern part of the State. These conditions resulted in extensive damage to both public and private property. Included in those facilities that received damaged were state parks and wildlife areas maintained by the Department of Wildlife and Parks. In addition to damages caused by the immediate flooding conditions, several reservoirs in the northwestern part of the State were not able to lower the water levels in those reservoirs for several months. This condition caused additional damage to the parks and wildlife areas at those reservoirs as wind and wave action further compounded the damage created by flood conditions.

In order to ascertain the damages caused by the 1993 flood conditions, I requested the Engineering Section of the Department to coordinate with the managers of the damaged facilities and compile an estimate to repair the damages caused by the floods. That estimate was completed on November 1, 1993. The amount of damage was estimated at \$5,332,542. Of this amount, \$1,637,849 occurred at wildlife areas, \$23,060 at State fishing lakes, and \$3,671,633 at state parks. This estimate includes damages that occurred at nine state parks, 13 wildlife areas, and seven state fishing lakes. (see attachment One)

The FY 1995 Governor's Budget Report includes a total of \$1,500,000 to assist in repairing flood damage. Of this amount, \$500,000 is included in SB 556 for FY 1994 and \$1,000,000 is included in HB 2653 for repair work in FY 1995. Attachment two indicates the plan the Department has developed to expend the \$500,000 included in SB 556. The intent of this plan is to provide

SWAM
February 14, 1994
Attachment 3

for the repair of facilities that can be accomplished within a short time and prepare the parks for use by the public as soon as possible or to provide for minimum facilities at a particular park. As indicated on the attached plan, the Department will use \$113,000 of already appropriated road maintenance funds to assist in repair efforts. In addition, the Department will receive \$175,000 from the U.S. Department of Interior, Bureau of Reclamation, for repair work at Glen Elder State park.

The Federal funds to be expended at Glen Elder State Park will be in addition to the amount expended from the State General Fund. Glen Elder State Park received extensive damage from flooding and wave and wind conditions that occurred due to the slow release of water from Glen Elder Reservoir. The priorities established in attachment three for the use of BOR funds at Glen Elder State park were done in conjunction with a task force of local citizens in the immediate area of the park.

SB 556 also includes an amount of \$400,000 in Operating Expenditures to assist in financing FY 1994 operations. Due to the adverse flooding conditions, the amount of revenue from park permits declined substantially. As mentioned above, nine state parks were impacted by the flood conditions and Glen Elder, Wilson, and Tuttle Creek State parks were closed for most of the 1993 summer camping season. A report prepared by the Department in January, 1994, for the Department of Commerce and Housing estimates that revenue received by the Department during 1993 from the sale of park permits was \$404,509 less than the revenue generated during the 1992 camping season.

The Department is committed to restoring facilities as soon as possible for use by the public during the 1994 camping season. Your support of the Governor's recommendations would be appreciated. Thank you.

ATTACHMENTS 3

ATTACHMENT ONE

State Parks:

Clinton
Glen Elder
Kanopolis
Lovewell
Milford
Perry
Tuttle Creek
Webster
Wilson

Wildlife Areas:

Clinton
Glen Elder
Kanopolis
Lovewell
Milford
Perry
Tuttle Creek
Webster
Wilson
Pillsbury Crossing
Nemaha WA
Jamestown WA
Rocky Ford

State Fishing Lakes:

Brown
Atchison
Leavenworth
Douglas
Pottawatomie One and Two
Jewell

MEMORANDUM

TO: Dick Koerth, Assistant Secretary for Administration
Office of the Secretary

FROM: Jerry Hover, Director
Parks & Public Lands Division

Peggy Sneegas, Chief Engineer
Office of the Secretary

DATE: February 1, 1994

SUBJECT: FLOOD DAMAGE PROJECTS

Following are the "flood damage" projects in state parks that I recommend, should this agency receive \$500,000 on March 1, 1994.

Tuttle Creek	Repair lift station	\$ 5,000
	Repair courtesy dock	10,000
	Bathhouse	170,000
	Repair campground electrical system	2,500
	Replace trees and shrubs	5,000
	Building removal	10,000
		<u>\$202,500</u>
Perry	New trailer dump station	\$20,000
	Pit toiler repair	10,000
	Repair lift station	2,500
	Beach repair	5,800
	Replace trees and shrubs	3,000
		<u>\$41,300</u>
Milford	Picnic shelter repair	\$ 8,000
	Pit toilet repair	5,000
	Repair campground electrical system	9,900
	Dock repairs	4,500
	Replace trees and shrubs	2,500
		<u>\$29,900</u>
Clinton	Beach repair	\$16,000
	Boat ramp information center	1,200
		<u>\$17,200</u>

Wilson	Otoe showerhouse/lift station	\$ 4,800
	Grass seeding (cool season)	10,000
	Rural electric charges	2,000
	Otoe self pay station	500
	Big Bluestem campground	3,400
	Wheatgrass campground	3,350
	Lovegrass campground	500
	Boat ramp pit toilet	500
	Campsite gravel/base material	10,000
	Campsite gravel for campsites	3,000
	Beaches	6,000
	Otoe courtesy dock	1,700
	Otoe campground (water risers)	220
	Picnic tables (lumber, bolts, stain)	<u>5,000</u>
		\$50,970
Kanopolis	Courtesy dock repair	\$ 2,000
	Beaches	3,000
	Gravel (roads, parking)	<u>6,000</u>
		\$11,000
Lovewell	Gravel (roads, parking)	\$11,900
	Repair beach	<u>10,000</u>
		\$21,900
Glen Elder	Cheyenne campground restroom	\$53,000
	Takota campground vault toilet	<u>10,000</u>
		\$63,000
Region 1 currently has \$175,000 from BOR for flood damage at Glen Elder; these projects are not listed here.		
Replace O&M dollars spent on emergency flood damages		\$30,000
Contingency		<u>32,230</u>
		\$62,230
Road funds	Perry roads	\$ 95,000
	Tuttle Creek roads	<u>18,000</u>
		\$113,000
Region 1	\$146,870 (Plus \$175,000 BOR funds)	
Region 2	290,900	
Miscellaneous	<u>62,230</u>	
Total:	\$500,000	
Road Funds	113,000	

JH/PS/kp
cc: Doug Sonntag
File: 315.d

GLEN ELDER STATE PARK & W.A. RE-DEVELOPMENT (REVISED 1-5-94 BY BADDERS, MOORE, REED, NYHOFF)

PRIORITIES & OPTIONS

1	KANZA CAMPGROUND - Re-build Vault Toilet - has pits, slab	\$ 10,000
2	OSAGE CAMPGROUND - Re-locate w/new (like ROMTEC SST)	\$ 25,000
3	CHEYENNE CAMPGROUND - 1056 Tons Gravel Road Rock @ \$7/ton	\$ 7,392
4	CHEYENNE CAMPGROUND - Redo 30 Utility Campsites @ \$150/Site	\$ 4,500
	- 2 Electric Control Panels @ \$800/Panel	\$ 1,600
5	CHEYENNE CAMPGROUND-Redo 54 Primitive Campsites @ \$125/Site	\$ 6,750
6	MARINA AREA - Re-construct Vault Toilet - has pits & slab, eng. design	\$ 10,000
7	CARR CREEK BOAT RAMP - Re-construct Vault Toilet - has pits & slab	\$ 10,000
8	CARR CREEK BOAT RAMP - 200 Tons Gravel Road Rock @ \$7/ton	\$ 1,400
9	KANZA CAMPGROUND-Redo 56 Utility Campsites @ \$150/Site	\$ 8,400
	-5 Electric Control Panels @ \$800/Panel	\$ 4,000
10	KANZA CAMPGROUND-633.6 tons Gravel Road Rock @ \$7/ton	\$ 4,435
11	KANZA CAMPGROUND-Redo 57 Primitive Campsites @ \$125/Site	\$ 7,125
12	BEACH - Re-construct Bath House - has pits & slab, eng. redesign	\$ 15,000
13	BEACH - 450 Tons Gravel Road Rock @ \$7/Ton	\$ 3,150
14	KAW CAMPGROUND - Re-construct South Vault Toilet - has pits & slab	\$ 10,000
15	KAW CAMPGROUND - Re-do 52 Primitive Campsites @ \$125/Site	\$ 6,500
16	KAW CAMPGROUND - 1267.2 Tons Gravel Road Rock @ \$7/ton	\$ 8,870
17	SOUTH CENTER BOAT RAMP - Re-construct Vault Toilet - has pits & slab	\$ 10,000
18	SIOUX CAMPGROUND - Re-construct Vault Toilet - has pits & slab	\$ 10,000
19	SIOUX CAMPGROUND - Re-do 25 Primitive Campsites @ \$125/Site	\$ 3,125
20	SIOUX CAMPGROUND - 845 Tons Gravel Road Rock @ \$7/ton	\$ 5,915
21	OSAGE CAMPGROUND - Re-do 20 Primitive Campsites @ \$125/Site	\$ 2,500
22	MARINA LOWER ROADS - Gravel -300 tons @ \$7/ton	\$ 2,100
23	PAWNEE OVERLOOK - Re-build and rock road - 450 tons @ \$7/ton	\$ 3,150
	**	\$180,912
24	SOUTH FORK BOAT RAMP - Construct Vault Toilet	\$ 20,000
25	MILL CREEK AREA - Re-construct Vault Toilet - has pits & slab	\$ 10,000
26	CHEYENNE CAMPGROUND - Construct Modern Restroom (\$50,000)	* \$ 53,000
	- Repair Lift Station(\$3,000)	
27	TAKOTA CAMPGROUND- Re-construct Vault Toilet - has pits & slab	\$ 10,000
	**	\$273,912
28	KANZA CAMPGROUND - Construct Showerhouse w/ lift station	\$172,000
29	KANZA CAMPGROUND- Re-do 44 Utility Campsites @ \$150/Site	\$ 6,600
	- 44 Electric Pedestals @ \$300/ped.	\$ 13,200
	- 3 Electric Control Panels @ \$800/panel	\$ 2,400
30	KAW & SIOUX CAMPGROUNDS - Construct Modern Restroom (\$50,000),*	\$ 53,000
	- Repair Lift Station (\$3,000)	
31	PAWNEE OVERLOOK - Construct Vault Toilet	\$ 20,000
32	PAWNEE OVERLOOK - Re-do 10 Primitive Campsites @ \$125/Site	\$ 1,250
33	KAW & SIOUX CAMPGROUNDS - Re-construct Group Shelter	\$ 7,500
34	KAW CAMPGROUND - Re-do 10 Utility Campsites @ \$150/Site	\$ 1,500
	- 1 Electric Control Panel @ \$800/panel	\$ 800
	**	\$552,162

* = Best estimate at present time, engineering to design facility and revise costs.

SENATE WAYS AND MEANS COMMITTEE

February 14, 1994

TESTIMONY PRESENTED BY SUSAN M. SELTSAM
SECRETARY OF ADMINISTRATION

Mr. Chairman, Members of the Committee:

Thank you for the opportunity to appear on Senate Bill 654.

This bill is the result of a recommendation made by the Reinventing Government Team who studied the Budget Role and Process.

Current law requires state agencies to report information regarding programs for children to the Division of the Budget and the Division to compile that information into a Children's Budget to be presented to the legislature and the public. The requirement for the Division of the Budget to compile a children's budget document is repealed by this bill.

Under the team's recommendations, the information would still be available as the Corporation for Change would develop a database of programs that provide services for children and families with children. This provision is found in Section 1.(10) on page 2.

All agencies involved in providing services for children and families with children would provide such information as requested to the Corporation for Change to be used in maintaining the data base.

The rationale is to place data compilation responsibilities with the agency that makes recommendations regarding children's policy.

SWAM
February 14, 1994
Attachment 4

Testimony of James T. Clark
Senate Ways & Means Committee
Senate Bill No. 654
February 14, 1994

I am appearing before the Committee in my capacity as the Budget Team Leader for the Reinventing Kansas Government initiative to present the Budget Team's findings concerning the Children's Budget. I have attached the Team's recommendations concerning the Children's Budget to my testimony for your information. The Budget Team's recommendation is included in the current draft of the bill and we support the proposed bill in its current form.

We believe the changes proposed in the bill will increase the efficiency of the budgeting process and enhance the quality of the information needed to make informed decisions about the future of Kansas children.

SWAM
February 14, 1994
Attachment 5

INITIATIVE DESCRIPTION

Children's Budget (DA 417)

Background

K.S.A. 1992 Supp. 75-3717 et seq. requires all state agencies to include in their annual budget requests a listing of programs that provide services for children and their families, the amount of the budget request to fund the programs, and the number of children or families with children who are served by the programs. This requirement has been effective since FY 1994.

The observation of the Budget Team is that the current DA 417 is merely a compilation of requested funds for various programs. The DA 417 has little, if any, relationship to the budget process per se but was intended as a mechanism to gather program data for analysis. The format is not conducive to long-term data collection and analysis to ascertain the success or failure of programs since the budgeted amounts are not tied to performance outcomes.

Recommendations

The Governor's 1994 legislative package should include a bill to eliminate the Children's Budget (DA 417) in its current form. The Corporation for Change should be directed to develop a database of children's programs and its objectives and format. The consensus of the Budget Team is that this reporting mechanism should be outcomes oriented and based on the research needs of the Corporation for Change. The information should be gathered by those directly responsible for making recommendations to decision makers.

Implications

This recommendation will provide the Corporation for Change with quality information necessary to make informed decisions about the future of Kansas children. The recommended change would relieve the budget process of responsibility for a form that is not used in the budget process but is merely a data-gathering tool of use to only one agency.

THE CORPORATION FOR CHANGE

A Partnership for Investing in The Future of Kansas Children and Families

Testimony Before the Senate Ways & Means Committee

Senate Bill 654
February 14, 1994

by Jolene M. Grabill, Executive Director

The Corporation for Change is a non-profit corporation organized by the State of Kansas to coordinate and implement reform of children's services in Kansas. To accomplish this mission, the Corporation builds partnerships between government, business, parents, children's advocacy and service groups to develop a comprehensive and coordinated strategy for investing in the future of Kansas children and families. Our major role is to see connections, test out what works and what doesn't work, experiment with new strategies, and to develop the consensus to reinvest our resources in more comprehensive strategies that do achieve the outcomes we all desire for children and families.

The Board of Directors of the Corporation for Change voted unanimously at its January 13th meeting to oppose any legislation which specifically shifts the responsibility of data collection for and preparation of the Children's Budget as required by K.S.A. 1992 Supp. 75-3717 et. seq. from the Governor's Budget Office to the Corporation for Change. SB 654 is exactly that legislative proposal and so I appear here today in opposition to this bill.

The Corporation for Change Board of Directors agrees strongly with the recommendation of the Reinventing Kansas Government Report that the current children's budget format "is not conducive to long-term data collection and analysis to ascertain the success or failure of programs since the budgeted amounts are not tied to performance outcomes." (page 45). However, the Corporation for Change recognizes and supports the initiatives of the Budget Division to move the state into performance based budgeting and believes that resulting budget process improvements will also result in more useful data in the Children's Budget Document under current statutes.

Thank you, Mr. Chairman, I will be happy to answer any questions of the committee.

EXECUTIVE DIRECTOR
Jolene M. Grabill

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THE CORPORATION FOR CHANGE

A Partnership for Investing in The Future of Kansas Children and Families

Date: February 10, 1994
To: Jim Langford
From: Jolene Grabill
Re: Fiscal Note for SB 654

1) Senate Bill 654 would transfer responsibility for preparation of the Children's budget from the Division of the Budget to the Corporation for Change and require the Corporation to develop and maintain a database to support and analyze the Children's Budget. It would also require the Corporation to make aggregate and specific data available upon request.

2) Preparation of the Children's Budget would significantly alter the operations of the Corporation for Change, which is currently a major consumer of the Children's Budget. It would expand the role of the Corporation from planning, research, evaluation, monitoring and advocacy of children's programs to data collection and budget review and analysis. This changing responsibility would also alter the Corporation's relationship with agencies which deliver services to children and families. The Corporation would be required to work with the agencies to instruct and inform them about information needed to improve the usefulness of the Children's Budget.

3) We anticipate first year costs of \$70,660 with no revenue.

4) Assumptions:

- a) One full time budget analyst (50,000 including fringe benefits), one half-time clerical assistant (10,000 including fringe benefits)
- b) Additional office space approximately 200 square feet @ \$.77/square foot/month
- c) Two additional telephone lines @ 18.50/month, installation @ \$71.
- d) One research computer w/software @ \$2,500 and word processing capacity for clerical assistant @ \$1,700
- e) Travel of 1,000 miles at .28 plus subsistence of \$300
- f) Capital Outlay for additional office furniture for two - \$1,000, telephones two @ \$48
- g) Duplication \$250
- h) Postage \$150
- i) Production and distribution costs of Children's Budget document - \$1500

5) As item 4 indicates, the provisions of SB 654 cannot be implemented and carried out with currently approved staffing and operating expenditure levels. The Corporation has no SGF revenues for FY94. The minimum requirement to implement SB 654 would be the addition of one full-time budget analyst, a half-time clerical assistant, and all of the related support. (See item 4 for detail).

6) We anticipate that as the Children's Budget becomes more popular, that demand for public information and for more sophisticated analysis will grow. Initially, we anticipate increases in travel, postage and duplication costs to distribute Children's Budget

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SWAM
February 14, 1994
Attachment 7