Approved: 2/6/

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chairperson Robin Jennison at 1:30 p.m. on January 31, 1995 in Room 514-S of the Capitol.

All members were present except: Representative Edlund, excused

Committee staff present: Alan Conroy, Legislative Research Department Russell Mills, Legislative Research Department

Jim Wilson, Revisor of Statutes Mike Corrigan, Revisor of Statutes Lenore Olson, Committee Secretary

Conferees appearing before the committee:

Others attending: See attached list

Alan Conroy, staff, presented an overview on the Governor's report on the budget for FY 1996. Various summaries of state expenditures and the plan for their financing were covered. Mr. Conroy said based on actions of the 1994 Session of the Legislature, it was estimated by the Research Department that FY 1995 expenditures from all funds would total \$7.262 billion. The Governor's budget report revises the all funds FY 1995 budget to \$7.426 million, an increase of \$164 million above the earlier estimate. Major differences from the session-end State General Fund estimate and the Governor's estimate consist of an increase of \$5.6 million for state operations, revised school aid payments, and capital improvement construction schedules (Attachment 1).

The Committee discussed the issue of where to make budget cuts to help offset the \$100 million plus cuts approved by the House the previous week.

A motion was made by Representative Bradley, seconded by Representative Nichols, to introduce a bill to provide for a cost-of-living increase (COLA) in compensation for both classified and unclassified state employees as recommended by the Governor, including the funds for allocation by the state finance council. The motion failed with a vote count of 7 ayes and 12 nays.

A motion was made by Representative Helgerson, seconded by Representative Dean, to include the COLA, step increases and longevity bonuses as recommended by the Governor's budgets. The motion failed with a vote count of 8 ayes and 12 nays.

A motion was made by Representative Helgerson, seconded by Representative Neufeld, to approve the minutes of January 25 and January 30, 1995. The motion carried.

The meeting adjourned at 3:20 p.m.

The next meeting is scheduled for February 6, 1995.

APPROPRIATIONS

DATE 1/3//95

NAME

ADDRESS

REPRESENTING

Mary Bushour		House minority ldr. ofc.
Josio Torres	Topeka	Families Together, Inc.
Dodie Lacy	Sexeka	KC3L
TK Shively	Topeka	KS LEGAL SErvices
Sherry Brown	Topeka	KDOCE H
Art Brown	10 reich	mis-In lumpermays for
Marty Yost	Topeka	Ks Health Care Assa.
FRED LUCKY	TOPEKA	KS HOSPITAL ASSN
Jenny Unzula	Toppka	Durand Park Charles of Source
FRIC Sexton	Wichita	Wsu
martha Holgentl	Topola	KARF
LINDA McGILL	· · ·	PETE McGILL & ASSOC.
Craig Grant	Topetra	TWEA
Bernie Korh	Wichita	Wichta area Chamber of Commone
Zackery Starbird	Lawrence	
togor Transu	Topexa	KS GOV Consulting
Marvin Burres	Topeta	Bd of Regents
all June	Tobelle	KAPE
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OVERVIEW OF THE GOVERNOR'S REPORT ON THE BUDGET FISCAL YEAR 1996

In this Budget Overview, various summaries of state expenditures and the plan for their financing are reviewed. The summary data were obtained from The Governor's Report on the Budget for Fiscal Year 1996. The Legislative Research Department utilizes the classification of expenditures by function of government so as to coincide with Division of the Budget and the Division of Accounts and Reports. The Department has made some changes in the classification of expenditures in order to be consistent with its prior reports to the Legislature.

The Summary data in this overview compare actual expenditures for FY 1994, the Governor's revised estimates for FY 1995, and the Governor's recommendations for FY 1996, and for selected agencies in FY 1997. The data also includes the Governor's recent FY 1996 change in recommendations concerning Washburn University (an additional \$238,000 from the State General Fund) and motor vehicle tax relief (\$5.9 million from the State General Fund).

Summary of Changes to Estimated FY 1995 Expenditures

Based on actions of the 1994 Session of the Legislature, it was estimated by the Research Department that FY 1995 expenditures from all funds would total \$7.262 billion. The Governor's Budget Report revises the all funds FY 1995 budget to \$7.426, an increase of \$164.0 million above the earlier estimate. Major differences from the session-end estimates and the current Governor's estimate consist of a revised capital improvement construction schedule for several Regents projects and the Department of Transportation; lower than anticipated unemployment insurance benefits; revised school district state aid payments; and increased state operations costs for the Regents institutions and the Department of Transportation.

At the close of the 1994 Session, FY 1995 expenditures from the State General Fund were estimated to be \$3.352 billion. The Governor's Budget Report revises the General Fund FY 1995 budget to \$3.342 billion, a net decrease of \$10.0 million from the earlier estimate. Major differences from the session-end estimate and the Governor's estimate consist of an increase of \$5.6 million for state operations, revised school aid payments, and capital improvement construction schedules.

The following tabulation summarizes the changes to FY 1995 expenditures by major category.

	 General Fund	All Funds		
Original FY 1995 Expenditure Estimates	\$ 3,352.3	\$	7,262.3	
Revisions:				
State Operations	5.6		57.2	
Aid to Local Units	(18.4)		40.7	
Other Assistance	(0.1)		(14.3)	
Capital Improvements	2.9		79.7	
Total Revisions	\$ (10.0)	\$	163.3	
Revised FY 1995 Expenditure Estimates	\$ 3,342.3	\$	7,425.6	

Overview

House appropriations

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Actachment 1

tal State Expenditures for FY 1990

Summary of Expenditures from All Funds

The Governor's recommendation for FY 1996 state expenditures from all funds totals \$7.758 billion, an increase of \$332.0 million (4.5 percent) above the Governor's revised estimate for FY 1995 of \$7.426 billion. This rate of growth contrasts with the increase of \$325.9 million, or 4.4 percent, in FY 1995 revised expenditures compared to actual expenditures for FY 1994 of \$6.783 billion.

Expenditures by Major Purpose

State Operations -- Actual agency operating costs for salaries and wages, contractual service, commodities and capital outlay.

The Governor's FY 1996 recommendation for state operations increases by \$105.5 million or 4.3 percent above the revised FY 1995 amount. Of the recommended increase, \$61.0 million can be found within the Department of Transportation (57.8 percent of the total increase and a 29.8 percent increase above the FY 1995 amount), \$35.3 million within the Regents system (including the Board Office), \$3.2 million for the Department of Corrections and institutions, \$2.3 million for the Judicial Branch, \$2.1 million for the Department of Administration, \$1.7 million for the Department of Revenue, while the Department of Social and Rehabilitation Services decreases \$8.8 million.

Aid to Local Units -- Aid payments to counties, cities, school districts, and other local government entities. May be from state or federal funds.

Aid to local units increases \$28.9 million or 1.2 percent in FY 1996. Aid to local units in the Department of Education increases by \$45.0 million in FY 1996. General and supplemental state aid to local school districts from the Department of Education increases \$26.1 million, while special education services aid increases \$9.7 million, and school food assistance increases \$4.3 million in FY 1996. Notable reductions in FY 1996 include \$14.1 million for federal flood relief payments in the Adjutant General's budget and \$9.6 million for flood relief in the Department of Commerce and Housing, \$3.0 million in the Department of Revenue for aid to counties for reappraisal.

Other Assistance, Grants, and Benefits -- Payments made to or on behalf of individuals as aid, including public assistance benefits, unemployment benefits, retirement payments and tuition grants.

Other assistance increases \$87.5 million or 4.6 percent above the revised FY 1995 amount. Major increases include \$33.8 million within the Department of Social and Rehabilitation Services, \$23.5 million for Kansas Public Employees Retirement System benefit payments, \$8.2 million in the Department of Commerce and Housing, and \$8.0 million in unemployment benefits in the Department of Human Resources.

Capital Improvements -- Cash of debt service payments for projects involving new construction, remodeling and additions, rehabilitation and repair, razing, and the principal portion of debt service for a capital expense.

Capital improvements are estimated to increase \$110.1 million or 15.8 percent above the FY 1995 level. Department of Transportation capital improvement construction (highway program) is recommended for a \$203.5 million increase, while Regents institutions reflect a reduction of \$55.1 million below the FY 1995 level. Other reductions include \$13.6 million in the Kansas Water Office (water storage capacity purchase in the current year) and \$8.9 million in the Department of Wildlife and Parks (flood repair in the current year).

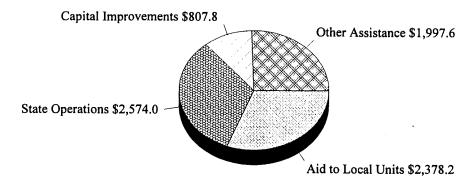
Ex. Aditures from All Funds by Major Purpose
(Millions of Dollars)

	Actual	Est.	Change		Rec.	Char	nge
Function	FY 94	FY 95	 \$	%	FY 96	 \$	%
State Operations	\$ 2,325.7	\$ 2,468.5	\$ 142.8	6.1%	\$ 2,574.0	\$ 105.5	4.3%
Aid to Local Units	2,220.0	2,349.3	129.3	5.8	2,378.2	28.9	1.2
Other Assistance	1,875.9	1,910.1	34.2	1.8	1,997.6	87.5	4.6
Total Operating	\$ 6,421.6	\$ 6,727.9	\$ 306.3	4.8%	\$ 6,949.8	\$ 221.9	3.3%
Capital Improvements	361.0	697.7	336.7	93.3	807.8	110.1	15.8
TOTAL	\$ 6,782.6	\$ 7,425.6	\$ 643.1	4.4%	\$ 7,757.6	\$ 332.0	4.5%

Of the total budget recommendation for FY 1996, 33.2 percent is for state operations, 30.6 percent is for state aid to local units of government, 25.8 percent is for other assistance, grants, and benefits, and 10.4 percent is for capital improvements. The following pie chart displays the major categories of all funds expenditures in FY 1995.

FY 996 Expenditures from All Fu. s by Major Purpose

(Millions of Dollars)



Total: \$7,757.6

Expenditures by Function of Government

The following table summarizes expenditures from all funds by function of government. Functions of government reflect the six classifications into which similar agencies are grouped to that share similar basic purposes of state government. The functions include: General Government, Human Resources Education, Public Safety, Agriculture and Natural Resources, and Transportation. The education function is by far the largest component with 43.8 percent of the total. The three largest functions of government -- education, human resources, and transportation -- comprise 83.6 percent of the recommended expenditures for FY 1996.

Summary of Expenditures from All Funds by Function of Government

(Millions of Dollars)

	Actual	Est.	Cha	nge	Rec.	Cha	nge
Function	FY 94	FY 95	\$	%	FY 96	\$	%
General Government	\$ 757.6	\$ 816.3	\$ 58.7	7.7%	\$ 849.2 \$	\$ 32.9	4.0%
Human Resources	1,830.7	1,912.0	81.3	4.4	1,945.9	33.9	1.8
Education	3,154.4	3,359.1	204.7	6.5	3,395.6	36.5	1.1
Public Safety	319.3	294.5	(24.8)	(7.8)	283.2	(11.3)	(3.8)
Agriculture/Natural Resources	118.9	160.3	41.4	34.8	137.5	(22.8)	(14.2)
Transportation	601.4	883.3	281.9	46.9	1,146.2	262.9	29.8
TOTAL	\$ 6,782.5	\$ 7,425.6	\$ 643.1	9.5%	\$ 7,757.6	332.0	4.5%

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nary Plan for Financing

Total state expenditures are financed by the resources contained in approximately 1,300 distinct funds. The following tabulation summarizes total state expenditures by major fund class, a useful way to group similar funds in the state's accounting system. The tabulation separates the plan for financing into operating purposes and capital improvements. The General Fund operating amount shown in the table for FY 1996 is based on current resources of the Fund. The increase in General Fund operating expenditures from FY 1995 to FY 1996 is \$137.9 million or 4.3 percent, but as previously noted the Governor does recommend several downward adjustments.

Summary of the Plan for Financing State Expenditures

(Millions of Dollars)

	Actual Est.		Char	Change		Change	
Fund Class	FY 94	FY 95	\$	%	FY 96	\$	%
Operating Expenditures:							
General Fund	\$ 3,026.1	\$ 3,238.5	\$ 212.4	7.0%	\$ 3,376.4	\$ 137.9	4.3%
Special Revenue Funds	2,212.9	2,284.3	71.4	3.2	2,266.2	(18.1)	(0.8)
Employment Security Funds	236.6	194.0	(42.6)	(18.0)	202.0	8.0	4.1
Highway Funds	316.2	328.2	12.0	3.8	387.3	59.1	18.0
Retirement Funds	312.2	346.9	34.7	11.1	371.6	24.7	7.1
All Other Funds	317.5	336.0	18.5	5.8	346.3	10.3	3.1
Total Operating	\$ 6,426.5	\$ 6,727.9	\$ 306.4	4.8%	\$ 6,949.8	\$ 221.9	3.3%
Capital Improvements:							
General Fund	\$ 84.9	\$ 103.8	\$ 18.9	22.3%	\$ 92.2	\$ (11.6)	(11.2)%
Highway Funds	195.6	461.6	266.0	136.0	653.2	191.6	41.5
Building Funds	31.5	44.2	12.7	40.4	30.2	(14.0)	(31.7)
All Other Funds	49.0	88.1	39.1	79.8	32.2	(55.9)	(63.5)
Total Capital Imprv.	\$ 361.0	\$ 697.7	\$ 336.7	93.3%	\$ 807.8	\$ 110.1	15.8%
TOTAL Expenditures	\$ 6,782.5	\$ 7,425.6	\$ 643.1	9.5%	\$ 7,757.6	\$ 332.0	4.5%

The State General Fund, to which most state tax receipts are credited, is the predominant source of financing for state expenditures. The General Fund finances 45.0 percent of estimated FY 1995 expenditures. In FY 1996, the General Fund finances 44.7 percent of the recommended expenditures.

Special revenue funds include most federal grants, students and patient fees, and other charges for benefits received. The All Other category is a combination of several fund classes, including trust and agency funds, shared tax collection funds, and enterprise funds.

Schedule 7 in The Governor's Budget Report (Volume 1) summarizes actual and estimated receipts of federal funds. Estimated FY 1995 receipts are \$1.481 billion, a reduction of \$130.2 million or 8.1 percent from the FY 1994 actual receipts. The FY 1996 estimate of \$1.540 billion, is \$59.0 million or 4.0 percent above the FY 1995 estimated receipts. Three agencies -- the Department of Social and Rehabilitation Services, the Department of Transportation, and the Department of Education -- account for 80.6 percent of FY 1996 estimated federal receipts.

Federal receipts for fiscal years 1995 and 1996 are dependent, of course, on future actions of the federal government. Past experience indicates that the final outcome of those actions will not be known prior to adjournment of the 1995 Legislature. Of particular significance during the 1993 and 1994 sessions was the use of federal disproportionate share funds.

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xpenditures for State Ope. Lons

Expenditures, for state operations, *i.e.*, for purposes other than local aid, other assistance, and capital improvements, comprise 33.2 percent of total recommended expenditures for FY 1996. The tabulation below divides state operations expenditures into four major components: salaries and wages, contractual services (communications, rent, travel), commodities (food, supplies stationery), and capital outlay (equipment and furniture and not to building and highway construction projects). The All Other category is comprised of debt service and nonexpense items.

Summary of Expenditures from All Funds State Operations by Major Component

(Millions of Dollars)

	Actual	Actual Est.		Change		Change		
Function	FY 94	FY 95	\$	%	FY 96	\$	%	
Salaries and Wages	\$ 1,501.2	\$ 1,592.3	\$ 91.1	6.1%	\$ 1,648.2	\$ 55.9	3.5%	
Contractual Services	470.5	543.7	73.2	15.6	537.5	(6.2)	(1.1)	
Commodities	161.7	156.0	(5.7)	(3.5)	161.0	5.0	3.2	
Capital Outlay	127.8	106.4	(21.4)	(16.7)	153.8	47.4	44.5	
All Other	64.4	70.2	5.8	9.0	73.5	3.3	4.7	
TOTAL	\$ 2,325.7	\$ 2,468.5	\$ 143.8	6.1%	\$ 2,574.0	\$ 105.5	4.3%	

Salaries and wages expenditures, including fringe benefits, comprise almost two-thirds of the state operations budget for FY 1996 and represent a \$55.9 million or 3.5 percent increase from the FY 1995 estimate.

Salaries and wages policy recommendations incorporated into the proposed FY 1996 budget include the following:

Governor' Y 1996 State Employee Salary Adj ments

**************************************	I. Classified	State General Fund*	· All Funds
A.	Step Movement (2.5 percent to all classified employees on their anniversary of state service, assuming satisfactory performance)	\$12.34	\$26.09
В.	Annualization of 1.5 percent base salary increase that was approved beginning September 18, 1994	1.55	2.54
C.	Annualization of last stage of the Comprehensive Classification and Job Rate Study that was effective December 18, 1994	0.31	0.52
D.	Longevity Longevity of \$40 a year for each year of service for those employees that have at least ten years of service up to a maximum of 25 years	5.68	12.00
E.	1.0 Percent Base Salary Adjustment	4.12	8.70
	II. Unclassified		
A.	3.5 percent Base Increase for unclassified employees in the executive (including Regents unclassified), judiciary and legislative branches of government, and judges, and elected officials of the executive, judicial, and legislative branches	9.93	21.00
В.	Annualization of 1.5 percent base salary adjustment for judicial and legislative employees that was approved effective September 18, 1994	0.25	0.25
	GRAND TOTAL	\$34.18	\$71.10

This tabulation assumes an estimated 47.3 percent of the financing for adjustments is from the State General Fund.

Financing for all employee benefit recommendations are contained in the recommended budgets for each state agency.

Quality Improvement Initiatives

The Governor recommends that agency heads be authorized to make salary bonus payments of up to \$1,000 to permanent full-time and part-time employees who contribute to the success of Kansas Quality Management initiatives. According to the Governor financing for such payments would originate from budgetary savings generated by the quality initiatives. The Governor also recommends that one-half of the amount agencies save from efficiencies initiated in FY 1995 be used in FY 1996 for the salary bonuses, professional development training tied to Kansas Quality Management initiatives, and technological equipment, such as computers.

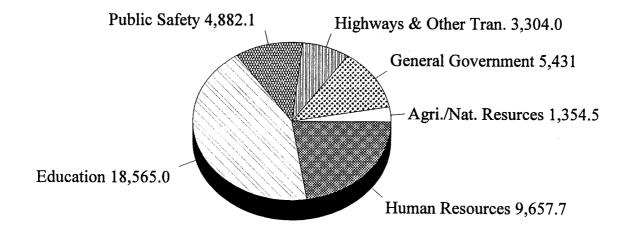
uthorized FTE Employees Function of Government

Expenditures for salaries and wages are also affected by policy recommendations which change the size of the state's workforce. The FY 1996 budget recommendations of the Governor finance 43,194.3 full-time equivalent positions, a reduction of 139.6 or 0.3 percent below the FY 1995 recommended level of 43,333.9. In addition, the Governor recommends 1,392.7 special project appointments equated to an FTE basis. Special project appointments are appointed to the unclassified service on a temporary basis to make or conduct a special inquiry, investigation, examination, or installation are designated special project appointments. These employees are not included in the FTE limitation. Although not agencies are subject to a specific position limitation (i.e., the Regents institutions). The Governor's recommendation for special project appointments in FY 1996 is a reduction of 25.5 or 1.8 percent from the FY 1995 recommended level of 1,418.2.

The following pie chart reflects the Governor's recommended FY 1996 full-time equivalent positions by function of government.

FY 1996 Full-Time Equivalent (FTE) Positions

by Function of Government



Total FTE Positions: 43,194.3



nditures for Aid to Loc. Inits of Government

Comprising 30.6 percent of the total FY 1996, expenditures for state and federal aid to local units of governments are recommended by the Governor to increase by \$28.9 million or 1.2 percent from the FY 1995 estimate. Although aid to local units within the Department of Education increases \$51.1 million, there are three notable reductions for state aid in FY 1996. The three areas of reduction include \$14.1 million for federal flood relief payments in the Adjutant's General budget, \$9.6 million in federal flood aid in the Department of Commerce and Housing, and \$3.0 million in the Department of Revenue for aid to counties for reappraisal. State aid comprises over 80.0 percent of budgeted aid to local units of government for FY 1996. A tabulation appearing later in this memorandum provides details about state aid programs.

Program of Agency Components of the FY 1996 All Funds Budget

Heretofore, this memorandum has dealt primarily with measuring year-to-year changes proposed in The Governor's Budget Report. The following tabulation pertains to FY 1996 only and measures major programs or agency expenditures in dollar terms and as a percent of the total budget. The budgets of the Department of Education, the Department of Social and Rehabilitation Services, and the Board of Regents and its institutions account for just under two-thirds (59.47 percent) of the total state budget.

GOVERNOR'S RECOMMENDED EXPENDITURES FROM ALL FUNDS, FY 1996

By Agency or Program

		Amount [housands]	Percent of Total	Cumulative Percent	Percent Increase From FY 95
Department of Education	\$	1,990,013	25.65%	25.65%	2.8%
Department of SRS, Except Hospitals and					
Youth Centers		1,413,765	18.22	43.87	1.9
Board of Regents/Institutions		1,211,553	15.62	59.49	(1.5)
Department of Transportation		1,146,919	14.78	74.27	29.8
Department of Human Resources		257,985	3.33	77.60	2.1
Department of Corrections/Institutions		186,377	2.40	80.00	1.5
Nonschool Employee Pensions (KPERS)		183,867	2.37	82.37	8.2
Local School Employee Pensions (KPERS)		165,755	2.14	84.51	6.1
State Hospitals		150,377	1.94	86.45	(0.9)
Department of Health and Environment		145,853	1.88	88.33	3.5
Kansas Lottery		108,989	1.40	89.73	6.0
Department of Commerce and Housing, KTEC,					
and Kansas Inc.		101,841	1.31	91.04	1.5
State Treasurer		98,651	1.27	92.31	3.3
Insurance/Health Care Stabilization Bd. of Gov.		91,745	1.18	93.49	4.9
Judicial Branch		69,792	0.90	94.39	3.3
Department of Revenue		69,631	0.90	95.29	(2.7)
Highway Patrol and KBI		50,538	0.65	95.94	(1.2)
Department of Wildlife and Parks		29,804	0.38	96.32	
Department of Administration		27,824	0.36	96.68	(22.3)
Youth Centers		22,900	0.30	96.98	(0.3)
KPERS-Operations		21,967	0.28	97.26	6.2
Department on Aging		20,836	0.27	97.53	3.8
Board of Agriculture		20,104	0.26	97.79	(3.7)
Legislative Branch		16,416	0.21	98.00	1.8
Adjutant General		15,001	0.19	98.19	(3.7)
Corporation Commission		13,690	0.18	98.37	1.5
Board of Indigents Defense Services		10,567	0.14	98.51	0.5
State Conservation Commission	•	10,136	0.13	98.64	(3.2)
All Other		104,719	1.36	100.00	(20.1)
TOTAL	\$	7,757,615	100.00%		4.5%

NOTE: Each agency's expenditures include state and federal aid, if any, to local units of government.

INCREAS N TOTAL EXPENDITURES FROM ALL NDS

FY 1995 TO FY 1996

	Amount (000)	Percent of Incr.	Selected Comments (\$ in 000)
Total Increase	\$ 332,049	100.0%	
Dept. of Transportation	262,897	80.7	\$203,538 increase in capital improvements
Department of Education	54,838	16.5	
SRS, Except Hospitals and Youth Centers	26,965	8.3	Increase in OAGB* - \$33,857
Nonschool Employee Pensions	13,952	4.3	Increased benefit payments
Local School Employee Pensions	9,503	2.8	Increased benefit payments
Dept. of Human Resources	5,385	1.7	\$5,101 increase in OAGB* mostly UI benefits
Dept. of Health and Environment	4,964	1.5	Increased state operations (\$898,387); and OAGB* (\$3,000,000)
Insurance Department/Health Care Stabilization Board of Governors	4,323	1.3	\$3,239 increase in OAGB* - Worker's Compensation and Health Care Stabilization
State Treasurer	3,128	1.0	Mainly demand transfer payments to local units of government; LAVTRF and CCRS
Department of Corrections/Institutions	2,682	0.8	Increase in state operations (\$3,158) and state aid (\$1,092); capital improvements decrease (\$1,326)
Department of Administration	1,963	0.6	\$2,075 increase in state operations
Board of Regents and Instit.	(18,436)	(5.6)	\$55,089 decrease in capital improvements
Adjutant General	(14,288)	(4.4)	\$66,958 decrease in disaster assistance
Kansas Water Office	(13,508)	(4.1)	Current year purchase of water storage capacity (\$13,611)
Department of Wildlife and Parks	(8,554)	(0.6)	\$8,809 decrease in capital improvements
Historical Society	(5,193)	(1.6)	\$3,932 decrease in capital improvements
School for the Deaf	(4,968)	(1.5)	\$5,174 decrease in capital improvements
Department of Revenue	(1,882)	(0.6)	\$3,000 reduction aid to counties for reappraisal
State Hospitals	(1,391)	(1.6)	\$1,721 reduction in capital improvements
Net All Other	267	(0.4)	

^{*} OAGB -- Other Assistance, Grants and Benefits

EXPENDITURI AND STATUS OF THE STATE G FERAL FUND

Program and Agency Components of the FY 1996 General Fund Budget

The following tabulation provides an overview of the program or agency components of the Governor's FY 1996 expenditures from the State General Fund. This tabulation identifies individual components which comprise 98.6 percent of General Fund expenditures. Education and state aid other than for education account for 69.2 percent of General Fund expenditures.

STATE GENERAL FUND EXPENDITURES BY PROGRAM OR AGENCY

Governor's Recommendations for FY 1996

	Amount		Percent	Cumulative	I	ncrease Over	FY 1995
	_(Thousands)	of Total	Percent		Amount	Percent
Education							
State Aid to Local Units	\$	1,734,184	50.00%	50.00%	\$	42,068	2.5%
Bd. of Regents/Institutions		465,961 ^{(a}	13.43	63.43		21,812	4.9
Other Education*		26,229	0.76	64.19		2,030	8.4
Subtotal, Education		2,226,375	64.19	64.19		65,911	3.1
State Aid Except Education		174,709	5.04	69.23		5,793	3.4
SRS, Except Hospitals/Youth Centers		483,607	13.94	83.17		57,863	13.6
Dept. of Corr./Institutions		152,414	4.39	87.56		3,351	2.2
Sales Tax Transfer to SHF		84,465	2.44	90.00		3,014	3.7
State Hospitals		67,839	1.95	91.95		(373)	(0.5)
Judicial Branch		65,463	1.89	93.84		2,622	4.2
Highway Patrol and KBI		33,047	0.95	94.79		92	0.3
Dept. of Revenue Operations		29,493	0.85	95.64		630	2.2
Dept. of Administration**		22,680	0.65	96.29		954	4.4
Youth Centers		22,102	0.64	96.93		504	2.3
Dept. of Health and Environment		19,778	0.57	97.50		459	2.4
Legislative Branch		16,287	0.47	97.97		668	4.3
Indigents Defense		10,394	0.30	98.27		118	1.1
Executive Branch Elected Officials		8,645	0.25	98.52		(1,037) (b)	(10.7)6
Water Office		1,283	0.04	98.56		$(13,611)^{\text{(c)}}$	(91.4) ^{(c}
All Other		50,010	1.44	100.00		(683)	(1.3)
TOTAL	\$	3,468,591	100.00%		\$	126,276	3.8%

^{*} Includes Department of Education, Schools for the Blind and Deaf, State Library, Arts Commission, and Historical Society, except for state aid to local units.

Note: All expenditures for each entry from SRS on down through "All Other" exclude state aid, if any.

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^{**} Includes Public Broadcasting, except state aid.

a) Aid to Washburn University is included in state aid to local units (\$7.045 million).

b) Decrease largely due to a reduction of \$1.196 million in litigation expenditures of the Attorney General.

c) In FY 1995, there is a one-time expenditure of \$13.621 million for purchase of water storage.

Under education, the crease of 3.1 percent in state aid to local unidue in part to the fact that the nor recommends an increase in basic general aid from \$3,600 per pupil to \$3,630 (\$16.2 million). Overall, general and supplemental state school aid from the State General Fund increases \$26.1 million and payments under the School District Capital Improvement Fund increase \$5.1 million in FY 1996 above the FY 1995 estimate. In addition, the budget for FY 1996 contains increases of \$8.3 million, or 4.7 percent, for special education aid.

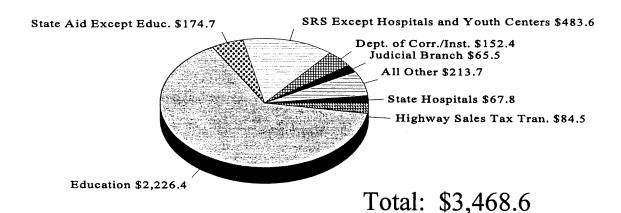
The Governor's FY 1996 recommendation for the Department of Social and Rehabilitation Services reflects an increase of \$57.9 million from the State General Fund above the FY 1995 amount. The main reason for the increase is the replacement of one-time funding surces that were used to finance on-going expenses in the current year (\$25.0 million from the Social Services Contingency Fund and \$38.4 million from the State Budget Stabilization Fund). The Department of Corrections and institutions increase \$3.3 million or 2.2 percent, mainly due to increased state operations.

The large decrease from FY 1995 in the Water Office budget reflects the one-time purchase (\$13.6 million) of water storage capacity from the federal government. The large percentage reduction in the executive branch elected officials reflects a reduction of almost \$1.2 million in litigation expenses of the Attorney General.

The following pie chart displays the FY 1996 State General Fund expenditures by major program.

FY 1996 State General Fund Expenditures

by Major Program or Agency



leneral Fund Expenditures Function of Government

The next tabulation summarizes General Fund expenditures by function of government. The Governor's recommendations for the education function reflect the FY 1996 increase in the base aid per pupil from \$3,600 to \$3,630 (\$16.2 million), and the first year of a several-year program to reduce motor vehicle property taxes (\$5.9 million).

State General Fund Expenditures by Function of Government

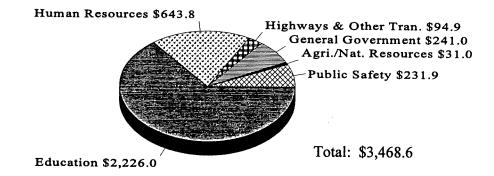
(Millions of Dollars)

	Actual	Est.	Cha	nge	Rec.	Cha	nge
Function	FY 94	FY 95	\$	%	FY 96	\$	%
General Government	\$ 219.5	\$ 235.3	\$ 15.8	7.2%	\$ 241.0	\$ 5.7	2.4%
Human Resources	507.2	584.2	77.0	15.2	643.8	59.6	10.2
Education	2,051.9	2,160.3	108.4	5.3	2,226.0	65.7	3.0
Public Safety	213.3	226.4	13.1	6.1	231.9	5.5	2.4
Agriculture/Natural Resources	30.3	44.6	14.3	47.2	31.0	(13.6)	(30,5)
Transportation	88.8	91.5	2.7	3.0	94.9	3.4	3.7
TOTAL	\$ 3,111.0	\$3,342.3	\$ 231.3	7.4%	\$ 3,468.6	\$ 126.3	3.8%

The following pie chart reflects FY 1996 General Fund expenditures by function of government.

FY 1996 State General Fund Expenditures

by Function of Government (Millions of Dollars)



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inditures by Major Purp

Slightly over \$1.9 billion (55.0 percent) of recommended FY 1996 expenditures from the General Fund is paid to local units of government, 30.4 percent represents the costs of state operations, 12.0 percent is for other assistance payments, and 2.7 percent is for capital improvements. Of the \$92.2 million for capital improvements, \$84.5 million is the estimated amount of the demand transfer of General Fund sales tax receipts to the State Highway Fund.

State General Fund Expenditures by Major Purpose

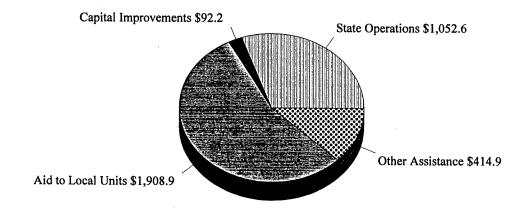
(Millions of Dollars)

	Actual	Est.	Change	Rec.	Change		
	FY 94	FY 95	\$ %	FY 96	\$	%	
State Operations	\$ 973.8	\$ 1,020.6	\$ 46.8 4.8%	\$ 1,052.6	\$ 32.0	3.1%	
Aid to Local Units	1,750.2	1,861.0	110.8 6.3	1,908.9	47.9	2.6	
Other Assistance	302.2	356.9	54.7 18.1	414.9	58.0	16.3	
Total Operating	\$ 3,026.1	\$ 3,238.5	\$ 212.4 7.0%	\$3,376.4	\$ 137.9	4.3%	
Capital Improvements	84.9	103.8	18.9 22.3	92.2	(11.6)	(12.6)	
TOTAL	\$ 3,111.0	\$ 3,342.3	\$ 231.3 7.4%	\$ 3,468.6	\$ 126.3	3.8%	

The following pie chart displays FY 1996 General Fund expenditures by major purpose.

FY 1996 State General Fund Expenditures

by Major Purpose (Millions of Dollars)



Total: \$3,468.6

tate Operations by Func. n of Government

The following tabulations shows expenditures for state operations, *i.e.*, excluding state aid, other assistance, and capital improvements, by function of government.

State General Fund for State Operations by Function of Government

(Millions of Dollars)

		Actual		Est.		Change			Rec.		Change		
Function		FY 94		FY 95		\$	%		FY 96		\$	%	
General Government	\$	146.2	\$	152.4	\$	6.2	4.2%	\$	154.7	\$	2.3	1.5%	
Human Resources		170.4		188.2		17.8	10.4	·	188.9	•	0.7	0.4	
Education		437.5		453.8		16.3	3.7		476.7		22.9	5.0	
Public Safety		196.0		203.0		7.0	3.6		208.0		5.0	2.5	
Agriculture/Natural Resources		23.7		23.3		(0.4)	(1.7)		24.2		0.9	3.9	
Transportation													
TOTAL	\$	973.8	\$1	,020.6	\$	46.8	4.8%	\$ 1	,052.6	\$	32.0	3.1%	

State Aid Local Units of Government

The tabulation on the following page lists state aid by major program or financing source. Although most of the programs of state aid to local units are financed from the State General Fund, some significant ones are financed from the resources of other funds and these are also listed in the tabulation. Some programs are jointly financed from two sources or financing has shifted among sources from time to time. Federal aid is not included in this tabulation.

The tabulation reflects General Fund aid to local school districts in FY 1996 which increases \$39.8 million or 2.5 percent above the FY 1995 level. Total General Fund aid to local units in the budget year increases \$47.9 million or 2.6 percent above the current year. Total other state aid to local units of government decreases \$19.1 million or 3.9 percent below the FY 1995 estimate.



STATE TO LOCAL UNITS OF GOVERNMENT In Thousands

	Actual		Actual	Actual	Revised Est.		Governor's Rec.		Increase FY 1995-1996		
From State General Fund	FY 1992		FY 1993	FY 1994	FY 1995		FY 1996	A	mount	Percent	
General State Aid Supp. General Aid	\$ 526,801		922,778 \$ 24,628	1,270,277 35,962	\$ 1,311,673 40,271	\$	1,325,231 52,789	\$	13,558 12,518	1.0%	
Income Tax Rebate*	203,901	(a	•••								
Transportation Aid* Bilingual Aid*	44,550 544			***							
Ft. Leavenworth Aid*	1,608				(do size						
Voc. EdArea Schools (Part.)*	2,028										
Subtotal	779,432	-	947,406	1,306,239	 1,351,944	_	1,378,020		26,076	1.9	
Cap. Improve. Aid			4,561	7,061	11,429		16,500		5,071	44.4	
KPERS-School**	49,788		53,288	55,808	59,894		59,894		0	0	
Special Ed.	121,078		149,026	149,026	177,497		185,816		8,319	4.7	
Deaf/Blind/Hand. Children	98		96	99	100		·		(100)	(100.0)	
Adult Basic Ed. (USDs)	187		280	290	300		300		Ó	0	
Food Service	2,352		2,364	2,354	2,370		2,370		0	0	
In-Service Training	988		2,468	2,475	5,400		5,400		0	0	
Parent Education	990		1,754	2,277	2,500		2,750		250	10.0	
Ed. Excellence Grants	1,386								0		
Juvenile Detention Grants	066.000	_			 2,021	_	2,243		222	11.0	
Subtotal, USDs	956,299		1,161,243	1,525,629	1,613,455		1,653,293		39,838	2.5	
Voc. EdPostsecondary Voc. EdArea Schools (Part.)*	13,616 5,896		20,283	16,308	17,755		17,757		2	0.01	
Community Colleges	44,867		48,652	50 076	 		50 100				
Adult Basic Ed. (CCs)	292		48,032	50,076 420	51,520 455		52,128 455		608	1.2	
Washburn University	5,932		6,108	6,350	6,807		7,045		0 238	0 3.5	
Public TV (Washburn)	121		122	121	144		225		81	56.2	
Libraries	1,817		3,003	1,979	1,980		3,230		1,250	63.1	
Total, Education	1,028,840		1,239,823	1,600,882	 1,692,116	_	1,734,134		42,018	2.5	
Local Prop. Tax Reduction***	38,576		39,324	40,293	44,649		46,301		1,652	3.7	
CoCity Revenue Sharing	29,166		30,218	30,629	33,375		34,610		1,235	3.7	
Community Corrections	8,764		10,981	11,769	16,038		17,130		1,092	6.8	
Community Corr. Camps	1,213		1,381	1,412	1,412		1,455		43	3.0	
Watershed Construction	1,558			359	·						
Soil Conservation Dists.					276				(276)	(100.0)	
Small Lakes Program							750		750	` ′	
Local Public Health	5,682		6,103	6,122	7,237		7,237		0	0	
Aging Dept. Programs	347		704	1,119	1,319		1,259		(60)	(4.5)	
Community Mental Health	10,033		10,256	9,949	10,033		10,033		0	0	
Community Mental Retard.	5,964		5,964	5,594	5,963		5,963		0	0	
Community Assnt. Grants	21,155		27,213	31,265	36,115		37,672		1,557	4.3	
Arts Program Grants	102		3				50		50		
Disaster Relief	308			235	13		13		0	0	
Motor Carrier Tax to CCHF Pres. Primary Aid	9,768		9,631	9,743	10,036		10,407		371	3.7	
HOME Program	1,291				704						
Corp. For Change Grants				678	794		281		(513)	(64.6)	
Mine Shaft Capping			124	119	196		178		(18)	(9.2)	
Juv. Intake and Assess.	***				1,420		1,420		0	0	
Crawford Co. Flood Study					40		1,720			(100.0)	
Total, Other Programs	133,927		141,902	149,286	 168,916		174,759		5,843	3.5	
Total, General Fund	\$ 1,162,767	\$	1,381,725 \$	1,750,168	\$ 1,861,032	\$	1,908,893	\$	47,861	2.6%	
Percent of Total SGF Expend.	46.7%		51.4%	56.3%	55.7%		55.0%				

STATE A FROM OTHER FUNDS FOR ED ATION In Thousands

	A	Actual		Actual	Actual	F	Revised Est.	G	overnor's Rec.	FY	ase FY 1996	
From Other Funds	FY	1992	F	Y 1993	FY 1994	F	Y 1995		FY 1996	Am	ount	Percent
School Dist. Finance	\$		\$	11,606 \$	26,309	\$	32,259	\$	32,600	\$	341	1.1
Driver Safety/Training		1,396		1,492	1,465		1,515		1,515		0	0
School Dist. Cap. Improve.				(71)			71				(71)	(100.0)
Co. Mineral Prod. Tax		3,086		3,231	3,481		3,182		2,750		(432)	(13.6)
Econ. Devel. Initiatives												
Ed. Excellence Grants		990		1,497	1,485		1,485		1,485		0	0
Voc. EdPostsecondary		500		500	4,963		5,700		6,050		350	6.1
Voc. EdCap. Outlay		1,000		999	990		1,500		1,500		0	0
Tech. Grants-CCs/AVS		496		497	492		495		145		(350)	(70.7)
Libraries				280	1,319		1,250			(1,250)	(100.0)
Total	\$	7,468	\$	20,031 \$	40,504	\$	47,457	\$	46,045	(1,412)	(3.0)

^{*} Aid program was abolished in 1992 when the current programs for general and supplement general aids were created. The vocational education entry for USDs was for state aid paid on behalf of secondary students at area vocational schools. The new general aid program includes enrollment weightings for transportation and bilingual and vocational education, among others.

SELECTED NONEDUCATION STATE AID FROM OTHER FUNDS In Thousands

		Actual		Actual	Actual		Revised Est.		Governor's Rec.		Increase FY 1995-199	
From Other Funds	Funds FY 1992 FY 1993		FY 1993	FY 1994		FY 1995		FY 1996		Amount	Percent	
City-Co. Highway and Co.	•	06.640	•	407.057.0								
Equal. and Adj.* State Highway-City	\$	96,648	\$. 105,265 \$	112,817	\$	112,950	\$	112,702	\$	(248)	(0.2)%
Maintenance Payments		2,165		2,143	2,169		2,240		2 240		0	^
Elderly/Hand. Transport.		116		2,143	377		1,156		2,240 1,000		(156)	0
Local Alcoholic Liquor		11,160		12,159	12,429		12,678		12.880		(156) 202	(13.5)
Firefighter's Relief		3,715		3,780	4.024		4,081		4.141		60	1.6 1.5
Co. Mineral Prod. Tax-		5,7.25		3,700	7,024		4,001		7,171		00	1.3
Counties' Share		3,087		3,231	3,482		3,183		2,751		(432)	(13.6)
Econ. Devel. Initiatives		-,		0,201	5,.02		3,103		2,751		(432)	(13.0)
Co. Reappraisal Aid		3,000		3,000	2.780		3,000				(3,000)	(100.0)
Rental MV Excise Tax		1,253		1,409	1,582		1,700		1,700		(3,000)	0
Waste Tire				940	661		808		1,000		192	23.8

^{*} Does not include demand transfer from the State General Fund of motor carrier property tax receipts.



^{**} State payment of employer contribution for school employees retirement, mostly on behalf of school districts but part on behalf of community colleges and area vocational schools.

^{***} Community colleges and Washburn University share in this aid, but most goes to counties, cities, townships, and special districts. School districts do not participate.

a) Amount actually distributed to school districts, excluding \$2.216 million that was transferred from the General Fund to the School Districts Income Tax Fund but returned to the General Fund as a receipt item at the end of FY 1992.

Recommended Changes in Ger al Fund Programs

ne following tabulation summarizes General Fund expenditure changes from the FY 1995 Governor's revised estimate to the Governor's recommendations for FY 1996.

Increase in Total State General Fund Expenditures FY 1995 to FY 1996

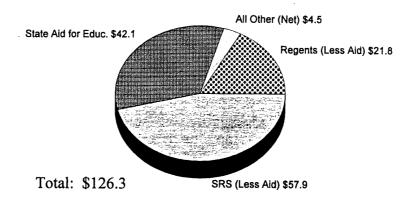
	Amount (000)	Percent of Increase
Total Increase	\$ 126,276	100.0%
SRS, Except Hospitals and Youth Centers*	57,863	47.0%
Aid to Local Units Education All Other Subtotal	 42,068 5,793 47,861	33.3 4.6 37.9
Regents Institutions*	21,812	17.3
Department of Corrections and Institutions*	3,351	3.6
Sales Tax Transfer to State Highway Plan	3,014	2.8
Judicial Branch	2,622	2.1
Water Office	(13,611)	(10.8)
All Other*	3,014	2.4

^{*} Excludes state aid to local units of government, if any.

The following pie chart displays the General Fund expenditure changes from FY 1995 to FY 1996. Recommended State General Fund expenditure increases include \$57.9 million (less aid) for the Department of Social and Rehabilitation Services, state aid for education (\$42.1 million), and additional support for Regents institutions (less aid) (\$21.8 million) accounts for 96.4 percent of the recommended increase.

STATE GENERAL FUND

Governor's Recommended Expenditure Changes FY 1995 to FY 1996 (Millions of Dollars)



DEMAND TRANSFERS FROM THE STATE GENERAL FUND

Demand transfers, certain expenditures specified by statute, are recommended by the Governor to increase by \$11.4 million in FY 1996. The Governor recommends limiting all the demand transfers to no more than a 3.7 percent increase above the prior year for FY 1996, with the exception of the School District Capital Improvement Fund. The recommendation for that fund reflects current law. The Governor's recommendation reduces the Local Ad Valorem Tax Reduction Fund, County-City Revenue Sharing Fund, City-County Highway Fund and the State Highway Fund below the amount provided by current law. The demand transfer amounts for FY 1994 through the FY 1996 recommendation are reflected in the following table.



DEMAND TRANSFERS FROM STATE GENERAL FUND TO OTHER FUNDS

In Thousands

		A	Actual or		Estin	nated FY 199	6		Referred to
Transfer To	 Actual FY 1994		Estimated FY 1995	Current Law	G	overnor's Rec.		oifference	in "Notes" As
Local Ad Valorem Tax Reduction Fund County-City Revenue Sharing Fund City-County Highway Fund School Dist. Capital Improve. Fund Subtotal, For Local Units	\$ 40,293 30,629 9,743 7,061 87,726	\$	44,649 33,375 10,036 11,429 99,489	\$ 47,213 36,070 12,150 16,500 111,933	\$	46,301 34,610 10,407 16,500 107,818	\$	(912) (1,460) (1,743) 0 (4,115)	LAVTRF CCRSF CCHF SDCIF
State Highway Fund Water Plan Fund State Fair Capital Improvement Fund	79,079 5,760 117		81,451 5,933 146	91,650 6,000 112		84,465 6,000 112		(7,185) 0 0	SHF
TOTAL Increase From Prior Year	\$ 172,681	\$	187,019 14,338	\$ 209,695 22,676	\$	198,395 11,376	\$	(11,300)	

NOTES

For FY 1994, transfers were reduced by 4.0 percent, except to the SDCIF and the State Fair.

For FY 1995, transfers to the CCHF, SHF, and WPF were capped at a 3.0 percent increase over actual transfers in FY 1994.

For FY 1996, the Governor recommends that transfers to the LAVTRF, CCRSF, CCHF, SHF, and WPF not exceed an increase of more than 3.7 percent over actual transfers in FY 1995.



tus of the State General Fr 1

The following tabulation summarizes the status of the State General Fund as to receipts, expenditures, and unencumbered cash balances based on the Governor's recommendation for fiscal years 1995 and 1996.

State General Fund Receipts, Expenditures, and Balances

(Millions of Dollars)

	Actual FY 94	Revised FY 95 Char	Rec. nge FY 96	Change
Beginning Unencumbered Cash Balance Released Encumbrances Receipts Total Resources Less Expenditures Ending Unencumbered Cash Balance	\$ 384.9 4.8 3,175.7 \$3,565.4 3,111.0 \$ 454.4	\$ 454.4 \$ 69 0.7 (4 3,247.0 71 \$3,702.0 \$ 136 3,342.3 231 \$ 359.7 \$ (94)	.1) .3 3,397.1 .6 \$3,756.8 .3 3,468.6	\$ (94.7) (0.7) 150.1 \$ 54.8 126.3 \$ (71.5)
Ending Balance as a Percentage of Expenditures Receipts in Excess of Expenditures	14.6 <i>%</i> \$ 64.7	10.8%	8.3% \$ (71.5)	

The FY 1996 General Fund balance as a percentage of expenditures under the Governor's recommendations would be 8.5 percent for that year. Under K.S.A. 75-6702 and 75-6703, the targeted minimum ending balance is 7.5 percent. Receipts for FY 1995 and FY 1996 are equal to the consensus estimates except the Governor recommends several adjustments. First, transfers to the Military Retirement Income Tax Refund Fund scheduled for FY 1996 and FY 1997 have been shifted to FY 1995. The Governor recommends repealing the sales tax on original construction services on March 1, 1995 and the sales tax on utilities consumed in production on June 1, 1995. The Governor also recommends a transfer of \$500,000 from the Security Commissioner to the State General Fund in FY 1996.

The following General Fund profile for FY 1995 to FY 1999 was included in The Governor's Budget Report.



GOVERNOR'S RECOMMENDED STATE GENERAL FUND PROFILE In Millions

	FY 1995	Increase	FY 1996	Increase	FY 1997	Increase	FY 1998	Increase	FY 1999	Increase
Beginning Balance	\$ 455.1		\$ 359.7		\$ 288.2		\$ 267.6		\$ 277.6	
Receipts										
Consensus Est.	3,288.1	3.5%	3,409.3	3.7%	3,560.5	4.4%	3,743.1	5.1%	3,916.3	4.6%
Sales Tax Adj.	(4.3)		(29.4)		(31.5)		(33.0)		(34.6)	*****
Other Adj.	(36.9)		17.8		17.3					
Total	3,247.0	2.2%	3,397.1	4.6%	3,546.3	4.4%	3,710.1	4.6%	3,881.7	4.6%
Expenditures										
Gen. and Supp. School Aids	1,351.9	\$ 45.7	1,378.0	\$ 26.1	1,409.3	\$ 31.3	1,424.9	\$ 15.6	1,430.2	\$ 5.3
Demand Transfer to:										
SDCIF	11.4	4.4	16.5	5.1	20.5	4.0	22.5	2.0	24.0	1.5
SHF	81.5	2.4	84.5	3.0	92.7	8.2	96.4	3.7	100.3	3.9
LAVTRF	44.6	4.4	46.3	1.7	48.4	2.1	50.2	1.8	52.3	2.1
CCRSF	33.4	2.7	34.6	1.2	36.9	2.3	38.3	1.4	39.8	1.5
CCHF	10.0	0.3	10.4	0.4	13.2	2.8	13.8	0.6	14.5	0.7
WPF	5.9	0.2	6.0	0.1	6.0		6.0		6.0	
State Fair	0.1		0.1		0.1		0.1		0.1	
All Other Expend.	1,803.5	171.4	1,892.2	88.7	1,939.9	47.7	2,047.9	108.0	2,201.9	154.0
Total	3,342.3	231.3	3,468.6	126.3	3,567.0	98.4	3,700.1	133.1	3,869.1	169.1
Percent Increase		7.4%		3.8%	ŕ	2.8%		3.7%	,	4.6%
Ending Balance	359.7		288.2		267.6		277.6		290.3	
% of Expenditures	10.8%		8.3%	,	7.5%		7.5%		7.5%	
Receipts in Excess of Expend.	(95.4)		(71.5)		(20.7)		10.0		12.7	

Demand Transfers

See footnotes on following page

SDCIF -- School District Capital Improvements Funds

SHF - State Highway Fund*

LAVTRF - Local Ad Valorem Tax Reduction Fund

CCRSF -- County-City Revenue Sharing Fund

CCHF -- City-County Highway Fund*

WPF -- Water Plan Fund*

*For FY 1995, the SHF, CCHF, and WPF transfers are capped at 3 percent over FY 1994 actual.

Notes: Estimated demand transfers for FY 1996 are all capped at no greater than a 3.7 percent increase above the FY 1995 levels with the exception of the SDCIF. The SDCIF reflects the latest estimates. For FYs 1997 through 2000 the demand transfers reflect current law, although adjusted to reflect the Governor's revision to sales taxes.

