Approved: Ap 7 1995

Date

MINUTES OF THE HOUSE COMMITTEE ON JUDICIARY.

The meeting was called to order by Chairperson Michael R. O'Neal at 3:30 p.m. on February 23, 1995 in Room 313-S-of the Capitol.

All members were present.

Committee staff present: Jerry Donaldson, Legislative Research Department

Jill Wolters, Revisor of Statutes Cindy Wulfkuhle, Committee Secretary

Conferees appearing before the committee:

Allie Devine, Secretary of Agriculture

Others attending: See attached list

HB 2223 - Criminal deprivation of property

Representative Pauls made a motion to remove HB 2223 from being tabled. Representative Ott seconded the motion. The motion carried.

Staff provided the committee with a balloon draft which represented the status of the bill with amendments that the committee recommended before it was tabled. (Attachment 1)

Representative Pauls handed out a balloon amendment which would change the penalty for a first conviction to a person shall be sentenced to not less than 30 days nor more than one year's imprisonment and not fined less than \$100. Upon a subsequent conviction a person shall be sentenced to not less than 60 days nor more than one year's imprisonment and fined not less than \$200. The time served would be done in a county jail. (Attachment 2) She made a motion to adopt the balloon amendment. Representative Ott seconded the motion. The motion carried.

Representative Ott made a motion to report **HB** 2223 favorably for passage as amended. Representative Goodwin seconded the motion. The motion carried.

HB 2015 - Private Property Protection Act

Allie Devine, Secretary of Agriculture, appeared before the committee with a balloon. (Attachment 3) She told the committee that the Governor supports the concept of private property rights and asked his cabinet to get together and find a solution that would work. She explained the suggestions in the balloon draft.

Representative Pauls was concerned that the Attorney General would be establishing the guidelines and that no agency would review them to double check that a bad guideline wasn't issued. Secretary Devine commented that the guidelines would be established based upon current case law.

Representative Adkins made a motion to report HB 2015 favorably for passage. Representative Snowbarger seconded the motion.

Representative Graeber made a substitute motion to adopt the balloon amendments. Representative Adkins seconded the motion. The motion carried.

Some committee members voiced concern that the bill addresses "real and tangible property" and there is a question as to what "tangible property" is.

Representative Heinemann made a motion to have the effective date of the act January 1, 1996. Representative Snowbarger seconded the motion.

The committee was concerned that if the effective date of the bill is January 1, 1996 then there would need to be a different effective date for the Attorney General to establish guidelines.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON JUDICIARY, Room 313-S-Statehouse, at 3:30 p.m. on February 23, 1995.

Representative Garner made a substitute motion to have section 4 effective date be upon publication in the statute book and the remaining sections become effective January 1, 1996. Representative Snowbarger seconded the motion. The motion carried.

Representative Nichols made a motion to add the word "substantially" on page 3, line 8. Representative Edmonds seconded the motion. The motion carried.

Representative Edmonds made a motion to strike "tangible" on page 2, line 9 so that the bill would apply only to "real property". The motion carried 10-9.

Representative Garner made a motion to change the wording on page 2, line 18 to read "state agency action, authorized by statute or by valid court order, in response to a violation of state law." Representative Rutledge seconded the motion. The motion carried.

Representative Edmonds made a motion to insert Section 10 with the prevailing party collecting attorney fees. Representative Mays seconded the motion. The motion failed.

Representative Grant made a motion to define private property as "any real property, or interest arising from or relating to any real property". Representative Adkins seconded the motion. The motion carried.

Representative Grant made a motion to add on page 1, line 41 "or directives." Representative Graber seconded the motion. The motion carried.

Representative Garner made a motion to report **HB** 2015 favorably for passage as amended. Representative Graeber seconded the motion. The motion carried.

The next meeting is scheduled for February 24, 1995.

HOUSE JUDICIARY COMMITTEE GUEST LIST

DATE: A. Samary 23, 1995

NAME	REPRESENTING				
Lisa Moots	KSC				
Ju Chone	KCDAA				
Jim REARDON	Ks ASSN at Countiss				
WATE DARING	KS DIVISION A BUAGES				
Ton Wilden	Kon Dept & Insurance				
Sinda De Coeensey	XX Inceresues Dest				
Sluter Brander	VILA				
Ciado Destos	Lock Connisson				
Many Fund	Kansas Rugal Center				
John Strickler	KDWP				
LAREN FRANCE	KAR				
Llane Wille	KAWG				
Mike Rees	KDOT				
Chis mifersi	League of Ks. Trucep.				
Paul Shelly	OJA				
Anne Spiess	Kr. Assoc of Counties				
Louis Spacks	DOB				
Sydney Hardman	KS Action Jow Children				
/ /	ν -				

Session of 1995

HOUSE BILL No. 2223

By Representatives Welshimer, Ballard, Dean, Donovan, Edlund, Gilbert, Goodwin, Helgerson, Long, Ott, Pauls, Reardon, Rutledge, Sawyer, Smith, Standifer, Swenson, Thimesch, Tomlinson and Wells

1-30

Trelating to evidence of intent to AN ACT concerning crimes and punishment; relating to criminal depripermanently deprive; vation of property, amending K.S.A. 1994 Supp. 21-3705 and repealing 12 21-3702 and the existing section 13 14 Be it enacted by the Legislature of the State of Kansas: 15 sections Section 1. K.S.A. 1994 Supp. 21-3705 is hereby amended to read as 16 follows: 21-3705. (a) Criminal deprivation of property is obtaining or ex-17 erting unauthorized control over property, with intent to deprive the 18 owner of the temporary use thereof, without the owner's consent but not with the intent of depriving the owner permanently of the possession, use or benefit of such owner's property. (b) Criminal deprivation of property that is a motor vehicle, as defined in K.S.A. 8-1437, and amendments thereto, is a severity level 7, nonperson felony. In any prosecution under this subsection, proof that such person was operating such motor vehicle shall be prima facie evidence that such person knew such motor vehicle was being operated without such owner's consent. In addition to any other penalty prescribed by law, a person shall be fined not less than \$100 and have such person's driving privileges suspended for 30 days (c) Criminal deprivation of property other than a motor vehicle, as defined in K.S.A. 8-1437, and amendments thereto, is a class A nonperson misdemeanor. (d) Upon a second or subsequent conviction of this section, a person 33 shall be sentenced to not less than 30 days imprisonment and fined not less than \$100, except that the provisions of this section relating to a 35 second or subsequent conviction shall not apply to any person where such Insert Sec. 2. See attached application would result in a manifest injustice. 37 Sec. 2. K.S.A. 1994 Supp. 21-3705 [is] hereby repealed. are 38 Sec. 3. This act shall take effect and be in force from and after its 21-3702 and publication in the statute book.

House Judiciary 2-23-95 Attachment 1 (This is section 1 from 1995 HB 2315)

Sec. 2. K.S.A. 21-3702 is hereby amended to read as follows: 21-3702. (1) (a) In any prosecution under this article, the following shall be prima facie evidence of intent to permanently deprive the owner or lessor of property of the possession, use or benefit thereof:

(a) (1) The giving of a false identification or fictitious name, address or place of employment at the time of obtaining

control over the property; or

- (b) (2) the failure of a person who leases or rents personal property to return the same within 10 days after the date set forth in the lease or rental agreement for the return of the property, if notice is given to the person renting or leasing the property to return the property within seven days after receipt of the notice, in which case the subsequent return of the property within the seven-day period shall exempt such transaction from consideration as prima facie evidence as provided in this section;
- (3) destroying, breaking or opening a lock, chain, key switch, enclosure or other device used to secure the property in order to obtain control over the property; or

(4) destruction of or substantially damaging or altering the property so as to make the property unusable or unrecognizable in

order to obtain control over the property.

- (2) (b) In any prosecution for a misdemeanor under K.S.A. 21-3701 and amendments thereto in which the object of the alleged theft is a book or other material borrowed from a library, it shall be prima facie evidence of intent to permanently deprive the owner of the possession, use or benefit thereof if the defendant failed to return such book or material within 30 days after receiving notice from the library requesting its return, in which case the subsequent return of the book or material within the 30-day period shall exempt such transaction from consideration as prima facie evidence as provided in this section.
- (3) (c) The word "notice" as used herein shall be construed to mean notice in writing and such notice in writing will be presumed to have been given three days following deposit of the notice as registered or certified matter in the United States mail, addressed to such person who has leased or rented the personal property or borrowed the library material at the address as it appears in the information supplied by such person at the time of such leasing, renting or borrowing, or to such person's last known address.

Renumber remaining sections accordingly.

Session of 1995

HOUSE BILL No. 2223

By Representatives Welshimer, Ballard, Dean, Donovan, Edlund, Gilbert, Goodwin, Helgerson, Long, Ott, Pauls, Reardon, Rutledge, Sawyer, Smith, Standifer, Swenson, Thimesch, Tomlinson and Wells

1-30

House Judiciary 2-23-95 Attachment 2

sections $\frac{12}{13}$

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AN ACT concerning crimes and punishment; relating to criminal deprivation of property; amending K.S.A. 1994 Supp. 21-3705 and repealing the existing section.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 1994 Supp. 21-3705 is hereby amended to read as follows: 21-3705. (a) Criminal deprivation of property is obtaining or exerting unauthorized control over property, with intent to deprive the owner of the temporary use thereof, without the owner's consent but not with the intent of depriving the owner permanently of the possession, use or benefit of such owner's property.

(b) Criminal deprivation of property that is a motor vehicle, as defined in K.S.A. 8-1437, and amendments thereto, is a severity level 7, nonperson felony. In any prosecution under this subsection, proof that such person was operating such motor vehicle shall be prima facie evidence that such person knew such motor vehicle was being operated without such owner's consent. In addition to any other penalty prescribed by law, a person shall be fined not less than \$100 and have such person's driving privileges suspended for 30 days.

(c) Criminal deprivation of property other than a motor vehicle, as defined in K.S.A. 8-1437, and amendments thereto, is a class A nonperson misdemeanor.

(d) (Upon a second or subsequent conviction of this section, a person shall be sentenced to not less than 30 days imprisonment and fined not less than \$100, except that the provisions of this section relating to a second or subsequent conviction shall not apply to any person where such application would result in a manifest injustice.

Sec. 2. K.S.A. 1994 Supp. 21-3705(is)hereby repealed.

Sec. 3. This act shall take effect and be in force from and after its publication in the statute book.

21-4704

Upon a first conviction of this subsection, a person shall be sentenced to not less than 30 days nor more than one year's imprisonment and fined not less than \$100. Upon a second or subsequent conviction of this subsection, a person shall be sentenced to not less than 60 days nor more than one year's imprisonment and fined not less than \$200. The mandatory provisions of this subsection shall not apply to any person where such application would result in a manifest injustice.

subsection

_Sec. 2. K.S.A. 1994 Supp. 21-4704 attach _and 21-4704 are Sec. 2. K.S.A. 1994 Supp. 21-4704 is hereby amended to read as follows: 21-4704. (a) For purposes of sentencing, the following sentencing guidelines grid for nondrug crimes shall be applied in felony cases for crimes committed on or after July 1, 1993:

SENTENCING RANGE - NONDRUG OFFENSES

Category	A	В	C	D	Е	P	G	11	1
Severity Level	3 + Person Feloules	2 Person Felonies	1 Person & 1 Nonperson Felonies	1 Person Felony	3 + Nonperson Felonies	2 Nonperson Felonies	1 Nonperson Felony	2 + Mindemeanors	1 Mindemennor No Record
!	408 388 3	386 366 346	178 170 161	167 158 150	154 146 138	141 134 127	127 122 115	116	103 97 92
π	308 292 2	288 274 260	135 128 121	119	115	105 100 95	% 91 %	86 82 77	77 73 48
m	206 194 1	190 190 172	89 85 80	83 78 74	77 73 68	66 62	4 4 57	59 55 51	51 49 46
IA	172	162 154 144	75 71 68	e9 « 62	4 4 57	59 54 52	52 59 47	48 45 42	43 41 38
٧	136	128 120 114	4 57 53	55 52 50	51 49 46	47 44 41	43 41 38	* 3	34 32 31
٧١	46 43	39 37	38 36 34	36 34 32	32 30 28	29 27 25	24 24 22	21 20 19	19 18 17
Vit	34 32	31 29 27	29 _{27 25}	24 <u>22</u>	23 21 19	19 18 17	17 16 15	14 13 12	13 12
VIII	23 21	29 19 18	19 18 17	17 16 15	15 14 13	13 12 11	11 10 9	11 10 9	9 8 7
ΙΧ	17	15 14 13	13 12	13 12 11	11 10 9	1 6 , 8	9 \$. 7	8 7 6	⁷ 6 5
x	13	12 11 10	11 10	10 9 8	9 8 7	8 7 6	7 6 5	7 6 5	7 6 5



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- (b) The provisions of this section shall be applicable to the sentencing guidelines grid for nondrug crimes. Sentences expressed in such grid represent months of imprisonment.
- (c) The sentencing guidelines grid is a two-dimensional crime severity and criminal history classification tool. The grid's vertical axis is the crime severity scale which classifies current crimes of conviction. The grid's horizontal axis is the criminal history scale which classifies criminal histories.
- (d) The sentencing guidelines grid for nondrug crimes as provided in this section defines presumptive punishments for felony convictions, subject to judicial discretion to deviate for substantial and compelling reasons and impose a different sentence in recognition of aggravating and mitigating factors as provided in this act. The appropriate punishment for a felony conviction should depend on the severity of the crime of conviction when compared to all other crimes and the offender's criminal history.
- (e) (1) The sentencing court has discretion to sentence at any place within the sentencing range. The sentencing judge shall select the center of the range in the usual case and reserve the upper and lower limits for aggravating and mitigating factors insufficient to warrant a departure.
- (2) In presumptive imprisonment cases, the sentencing court shall pronounce the complete sentence which shall include the prison sentence, the maximum potential reduction to such sentence as a result of good time and the period of postrelease supervision at the sentencing hearing. Failure to pronounce the period of postrelease supervision shall not negate the existence of such period of postrelease supervision.
- (3) In presumptive nonprison cases, the sentencing court shall pronounce the prison sentence as well as the duration of the nonprison sanction at the sentencing hearing.
- (f) Each grid block states the presumptive sentencing range for an offender whose crime of conviction and criminal history place such offender in that grid block. If an offense is classified in a grid block below the dispositional line, the presumptive disposition shall be nonimprisonment. If an offense is classified in a grid block above the dispositional line, the presumptive disposition shall be imprisonment. If an offense is classified in grid blocks 5-H, 5-I or 6-G, the court may impose an optional nonprison sentence upon making the following findings on the record:
- (1) An appropriate treatment program exists which is likely to be more effective than the presumptive prison term in reducing the risk of offender recidivism; and
- (2) the recommended treatment program is available and the offender can be admitted to such program within a reasonable period of time; or
- (3) the nonprison sanction will serve community safety interests by promoting offender reformation.

Any decision made by the court regarding the imposition of an optional nonprison sentence if the offense is classified in grid

blocks 5-H, 5-I or 6-G shall not be considered a departure and

shall not be subject to appeal.

(g) The sentence for the violation of K.S.A. 21-3411, aggravated assault against a law enforcement officer or K.S.A. 21-3415, aggravated battery against a law enforcement officer and amendments thereto which places the defendant's sentence in grid block 6-H or 6-I shall be presumed imprisonment. The court may impose an optional nonprison sentence upon making a finding on the record that the nonprison sanction will serve community safety interests by promoting offender reformation. Any decision made by the court regarding the imposition of the optional nonprison sentence, if the offense is classified in grid block 6-H or 6-I, shall not be considered departure and shall not be subject to appeal.

(h) When a firearm is used to commit any person felony, the offender's sentence shall be presumed imprisonment. The court may impose an optional nonprison sentence upon making a finding on the record that the nonprison sanction will serve community safety interests by promoting offender reformation. Any decision made by the court regarding the imposition of the optional nonprison sentence, if the offense is classified in grid block 7-C, 7-D, 7-E, 7-F, 7-G, 7-H, 7-I, 8-C, 8-D, 8-E, 8-F, 8-G, 8-H, or 8-I, shall not be considered a departure and shall not be

subject to appeal.

(i) The sentence for the violation of the felony provision of K.S.A. 8-1567 and subsection (b) of K.S.A. 21-3705, and amendments thereto shall be as provided by the specific mandatory sentencing requirements of that section and shall not be subject to the provisions of this section or K.S.A. 1994 Supp. 21-4707 and amendments thereto. Notwithstanding the provisions of any other section, the term of imprisonment imposed for the violation of the felony provision of K.S.A. 8-1567 and subsection (b) of K.S.A. 21-3705, and amendments thereto shall not be served in a state facility in the custody of the secretary of corrections.

By Committee on Judiciary

2-7

AN ACT creating the private property protection act.

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Be it enacted by the Legislature of the State of Kansas:

Section 1. This act shall be known and may be cited as the private

property protection act.

Sec. 2. It is the public policy of the state of Kansas that state agencies, in planning and carrying out governmental actions, anticipate, be sensitive to and account for the obligations imposed by the fifth and the 14th amendments of the constitution of the United States and section 18 of the bill of rights of the constitution of the state of Kansas. It is the express purpose of this act to reduce the risk of undue or inadvertent burdens on private property rights resulting from certain lawful governmental actions.

Sec. 3. As used in this act, unless the context requires otherwise:

(a) "Taking" means, due to a governmental action, private property is taken such that compensation to the owner of the property is required by the fifth or 14th amendment of the constitution of the United States or section 18 of the bill of rights of the constitution of the state of Kansas and this ect.

(b) (1) "Governmental action" means any of the following actions

(A) Proposed legislation by a state agency that if enacted and end forced would limit the use of private property;

(B) proposed rules and regulations by a state agency that if adopted / und enforced would limit the use of private property:

(C) proposed interlagency guidelines and procedures concerning the issume offlicenses or permits by a state agency which limit the use of

private property; or

(D) proposed administrative policies, directives, or memoranda au Lithored or implemented by a state agency which would limit the use of private property; or i

/(E)) Froquised dedications or exactions from owners of private property.

(2) "Governmental action" does not include:

(A) Activity in which the power of eminent domain is formally exercised:

"Take" or

or its use is restricted or limited by a governmental action

would constitute a taking

process of

Explanation of Delation
(1) Terms apply to local

units of jovenument.
This bill does Not
apply to local units

Explanation of Adetion

U) Not in 1994 58 293

(1) Violates Executive Priveldge Re: communications : establishment of policies

(3) Inconsistent with Open Records Act

(4) The documents listed have no force and effect of law therefore could not have inpact of take a property interest

House Judiciary 2-23-95

(B) the repeal of rules and regulations, elimination of governmental programs, or amendment of rules and regulations such that limitations on the use of private property are reduced or removed; (C) abctivity representing a valid exercise of the state's police powers, law enforcement activities involving Encluding seizure or forfeiture of private property for violations of law or as evidence in criminal proceedings; and authorized by statute or by valid court order (D) 4 state agency action, authorized by statute or by valid court order in response to a violation of state law. "Private property" means any real or personal property in this tangible state that is protected by the fifth or 14th amendment of the constitution 10 of the United States or section 18 of the bill of rights of the constitution 11 of the state of Kansas. 12 (d) "State agency" means an officer, department, division or unit of 13 the executive branch of the state of Kansas authorized to propose, adopt or enforce rules and regulations. "State agency" shall not include the legislative or judicial branches of the state of Kansas or any political or taxing subdivision of the state of Kansas. 17 Sec. 4. The attorney general for the state of Kansas shall establish 18 on or before January 1, 1996, and update annually guidelines to assist 19 'governmental actions state agencies in evaluating proposed and existing regulatory or admin fistrative actions, or both, and to assure the souch actions Ho not have talding! in determining whether Aimplications. These guidelines shall be published in the Kansas register. The guidelines shall be based on current law as articulated by the United constitute a taking States supreme court, the supreme court of Kansas and this ae Sec. 5. The guidelines developed by the attorney general shall be land 25 adhered to by state agencies in promulgating rules and regulations pursuant to K.S.A. 77-415 et seq., and amendments thereto. 27 Sec. 6. (a) Before any governmental action which has the effect of 28 is initiated, wheel according to Prestricting private property Including, but not limited to, those taken en! general's guidelines may constitute the basis of protection of public health or safety, the state agency shall prepare a written report available for public inspection that follows the guidelines established by the attorney general and complies with the fol-32 33 lowing: applicable when (1) Clearly and specifically identifies the public health safety risk 34 created by the use of the private property; J (2) describes the manner in which the proposed action will substan-36 or welfare tially advance the purpose of protecting public health and safety lagainst 37 or welfore the specifically identified risk; 38 (3) sets forth the facts relied upon to establish that the restrictions to 39 and justify the need for be imposed on the use of the private property are roughly proportional to the extent in which the use of the property gives rise to the need for limitations such restriction: analyzes the likelihood that the governmental action may result 43

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in a taking;

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(5) identifies the alternatives, if any, to the proposed governmental action that may:

(A) Fulfill the legal obligations of the state agency;

(B) reduce the extent of limitation of the use of the private property;

(C) reduce the risk to the state that the action will be deemed a taking; and

(6) ensure that any conditions imposed on issuing a permit shall relate directly to the purpose for which the permit is to be issued, shall tube ptantially and reasonably advance that purpose and shall be expressly authorized by law.

(b) If there is an immediate threat to public health, and safety that constitutes an emergency requiring immediate action to eliminate the risk, the report required by this section shall be prepared when the emergency action is completed, in which case the report shall include a complete description of the facts relied upon by the agency in declaring the need for emergency action.

(c) If a waction involves a permit process or any other procedure that will limit or otherwise prohibit the use of private property pending completion of the process or procedure, the duration of the limitation on or prohibited use of the property shall not extend beyond a reasonable period of time.

(d) Before any state agency implements a governmental action for which a report is required under this section, the state agency shall submit a copy of the report to the governor and the attorney general.

(e) Each state agency shall submit with the economic impact statement as required by K.S.A. 77-416, and amendments thereto, a copy of the taking assessment as required pursuant to this act.

to be used as a source of payment if a taking is determined to have occurred.

Sec. 8. The process for reviewing existing rules and regulations, interagency guidelines and procedures, administrative policies, directives or memoranda, shall be as follows:

(a) Any individual who is seeking a license or permit or renewal thereof, may request the agency to review pertinent existing rules and regulations so as to determine whether the rules and regulations constitute a taking. The agency shall respond to the requestor within 30 days of receipt of the request.

(b) Any individual who has a direct economic or financial interest in property that is governed or affected by rules and regulations may seek to have the rules and regulations reviewed by the agency. The individual

public health, safety, or welfare

or welfare

Explanation for Deletions

The terms "substantially" and "reasonably" - indicate different standards of Review. Administration suggests that AG juidelines will establish Standard of Review based upon current caselow.

governmental

evaluation.

Explanation for Deletion

(17 Was Not in 1994 SB 293

(2) Monies would likely be from

the general fund

On or before January 1, 1997, each state agency shall:

(a) Review and evaluate all of the agency's existing rules and regulations in accordance with the guidelines issued by the Attorney General pursuant to this act; and,

(b) Prepare and submit to the Governor and the Attorney General a report containing the results of the

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shall submit to the appropriate agency a written request setting out the governmental action in question and the corresponding rules and regulations to be reviewed and shall provide sufficient information so that the state agency can determine whether the individual has an actual direct financial or economic interest, or both. The agency shall respond to the requester within 120 days from the receipt of the verified request, or at least 30 days prior to exercising the governmental action.

(c) The state agencies which are impacted by this act may adopt any rules and regulations necessary to implement the provisions of this sec-

Sec. 9: If a state district or appellate court or state agency pursuant to this act determines that a governmental action has resulted in a taking, the effect on the valuation for property tax purposes of such property shall be taken into account in determining the value of the property as required pursuant to K.S.A. 79-503a, and amendments thereto.

Sec. 10. 4-An owner or private property who successfully established that a governmental action constitutes a taking of such owner's private property shall be entitled to recover reasonable attorney fees and expenses

Sec. 11. Nothing in this act shall be construed to limit the scope of judicial review of an agency action, create a new private cause of action or limit any right of action pursuant to other statutes or at common law.

Sec. 19. VII any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.

Sec. 12. This act shall take effect and be in force from and after its publication in the statute book.

· Explanation of Deletion

· We do not support payment

· f attorney fees.

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