Approved: 3-3/-95

#### MINUTES OF THE HOUSE COMMITTEE ON TAXATION.

The meeting was called to order by Chairperson Phill Kline at 12:15 p.m.on March 21, 1995 in Room 313-S of the Capitol.

All members were present except:

Committee staff present: Chris Courtwright, Legislative Research Department

Tom Severn, Legislative Research Department

Don Hayward, Revisor of Statutes Ann McMorris, Committee Secretary

Conferees appearing before the committee: Listed after each bill heard

Others attending: See attached list

Chair opened hearing on:

## SB 301- Income tax credit for education and training of qualified firm's employees.

Proponents:

Charles Warren, Kansas, Inc. (Attachment 1)

Mary Burch, Overland Park Chamber of Commerce (Attachment 2)

Chair closed hearing on SB 301.

Chair Kline noted that **HB 2417** had been reported back by the subcommittee to the full committee for hearings. Chair opened hearing on:

### HB 2417 - Acquisition of automated tax systems by department of revenue.

Proponent: Secretary of Revenue John LaFaver

Secretary LaFaver briefed the committee on the department's activities in regard to obtaining a new automated tax system. Two bids had been received from national companies and due to the committment made to the Taxation Committee no further negotiations had been made. This new system would require no additional appropriation by the department, would be paid for by the added revenue it would generate, and less employees would be required. This would allow for more efficient service from the department. He welcomed input from the legislature, CPAs, and tax attornies in helping make the decision on such purchase.

After considerable discussion regarding investment of \$30 to 40 million for a new system, the expectations on the substantial change in the level of services, and many other areas, Chair closed hearings on **HB 2417.** 

Chair asked for report from Chairperson Donovan of the Subcommittee appointed to study:

HB 2261 - Property tax exemption for certain government owned property

HB 2333 - Property acquired at tax sales, building code compliance

HB 2461 - Tax lid, exemptions; tax rebates for neighborhood revitalization

HB 2511 - Redemption period for vacant real estate bid off by county

HB 2512 - Urban revitalization, Neighborhood boards; tax incentives; grants of commerce and housing

HB 2513 - Wyandotte county land bank

### CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON TAXATION, Room 519-S Statehouse, at 9:00 a.m. on March 21, 1995.

Donovan indicated his committee had not held hearings on any of these bills. He offered possible amendments to **HB 2512** and **HB 2513**. Chair Kline requested the subcommittee hold hearings on the assigned bills and report to the full committee after those hearings have been held. No consideration given to the recommendations presented by Donovan. (Attachment 3)

Chair called for action on:

## SB 132 - Taxation of the business of banking; prohibiting

Moved by Wilson, seconded by Graeber, SB 132 be passed favorably. Motion carried.

Adjournment.

The next meeting is scheduled for March 22, 1995.

Attachments -3

## TAXATION COMMITTEE GUEST LIST

DATE: March 21-1995

NAME	REPRESENTING	
Whitey Damon	Pete Mchill ? Associates	
Bob Corkins	KCCI	
Christy Bailey	Senator Idan's office	
Christy Joune	Juplen Chanser of Com	,
Mary Birch		ber
June Aneich	Queland Park Chamba	
SUGTT KAISER		
Barbara (Sutto)	Dept of admix	
TOM WHITAKER	KSMOTOR CARRIERS ASSO.	
BEU BRADIEY	KS Assoc of Counties	
Chri Mikeni	league of Ks. Mury.	
MARY ETHERINGTON	Ke Moror Corners Asson.	

# S.B. 301 As amended by Senate Committee

Presented to

# House Tax Committee Kansas State Legislature

By

Charles Warren President, Kansas, Inc.

March 21, 1995

The Kansas High Performance Incentive Program (HPIP) offers tax benefits to firms that pay above average wages, invest in worker training and education, and make significant investment in new technology.

The purpose of Senate Bill 301 is to allow companies with more than 500 full time equivalent employees to be eligible for the incentives provided..

There are currently 35,764 Kansas firms which fall below the 500 employee limit, of which 3,386 are manufacturers. There are an additional 87 firms which exceed the cap, of which 42 are manufacturers (from first quarter 1994 data provided by the Kansas Department of Human Resources).

While firms over 500 employees are relatively few in number, they account for many of the higher paying, higher skilled jobs in the state. We should encourage smaller firms to enhance workforce skills and make capital investment, we should also provide the same incentives to larger firms. This program can encourage businesses to fund training, make capital investment, and increase wages. It is key to our strategic plan and the goal of promoting high performance firms that employ high-skilled workers and pay above average wages.

HPIP affects both expansion and retention of existing firms, and increases our ability to recruit firms currently located outside the state. HPIP is also a recruitment tool. It provides our marketing people with a strong tool to promote the favorable business climate of the state.

The current 500 FTE limit creates constraints which have eliminated otherwise eligible companies from qualification. For example, a number of Kansas businesses last December that expected to meet the HPIP criteria were prevented from the program due to their size. These firms were considering multi-million dollar investments in Kansas.

The purpose of the program is to entice businesses to proceed with capital investment and provide enhanced worker training. HPIP effectively makes such investment in capital assets and worker skills less costly for the business. It therefore seems arguable that even if these

firms decide to proceed with the capital investment, it may well be a smaller investment than would have been the case had HPIP tax incentives been available. Further, without HPIP, such firms have a greatly reduced incentive to upgrade employee skills through additional training and education. With the employee cap in place, HPIP can only be used to help tempt smaller companies, which are likely to provide fewer jobs at lower wage levels, and which are likely to make a smaller initial capital investment.

Since the program's inception in 1993, the state has granted to 13 companies Investment Tax Credits of \$5.6 million and Training & Education Credits of approximately \$319,000. In order to receive those credits, participating firms have invested over \$57.3 million in Kansas. An additional ten firms under 500 employees are in the process of applying.

Several companies over 500 workers could use this program. A good example is a Kansas engineering firm in Johnson County which is now considering an expansion, but which exceeds the employee cap. A final decision to remain in Kansas may well be dependent on the tax treatment it can anticipate in connection with its large capital investment. Another example is here in Topeka, where a substantial manufacturing company is planning a major, multi-year expansion of its facility.

Regardless of company size, the people of this state benefit from business efforts to upgrade workforce quality, from the creation of jobs which provide high-wages, from companies which expand their industrial capacity, and from firms which export products and services that bring in new revenues into the state. Encouraging high performance firms to locate or expand in Kansas, regardless of the size of the business, is in keeping with the goals of the state's economic development strategy "A Kansas Vision."

Approx.  Certifi- Number cation of  Date Emplyes  09/23/93310  06/13/9481  07/15/9491  10/11/9492  10/13/9494  11/17/94163  11/18/9413  12/01/94371  12/19/9450  12/20/9422  01/11/95271  03/10/9582  03/13/95324	21,000,000 2,500,000 1,130,227 2,100,000 4,120,300 125,000 0 12,618,888 1,440,500 1,300,000 not defined 1,200,000 9,876,250 57,311,165	Est. Sales Tax Exemptn 843,000 92,500 55,381 78,900 192,895 4,626 0 618,326 70,585 63,700 unknown 44,400 399,096 2,463,409	245,000 108,023 205,000 407,030 7,500 0 1,256,889 139,050 125,000 unknown 115,000	0 50,000 40,894 309 50,000 40,231 10,451 50,000 9,902 50,000 KIR 17,481
in proc* 26 in proc* unk in proc* unk in proc* 87 in proc* 140 in proc* 310 in proc* 55 in proc* 50 in proc* 6 in proc* 230	260,000	93,100 12,740 567,334 39,935 461,825 57,575 469,685 10,516 17,910 254,322	21,000 . 1,337,500 . 76,500 . 937,500 . 112,500 . 1,051,500 . 16,462 . 31,550 .	unknown unknown unknown unknown unknown unknown unknown unknown unknown

\*NOTE: in process projects may end up never using HPIP



#### **TESTIMONY**

#### HOUSE TAXATION COMMITTEE

#### 3/21/95

#### MARY BIRCH, CCE, PRESIDENT

- 1. Basic employers, manufacturers and export office services are the essence of economic development in any community.
- 2. They:
  - \* Set the wage rates
  - \* Import income into the community and the state
  - \* And result in:
    - -Jobs
    - -New Residents
    - -Many spin off businesses
  - \* Spin off (latest figures):
    - -Manufacturing one manufacturing job results in 2.5 other jobs
    - -Export Office Service one export office service job results in 1.45 other jobs
- 3. Our economic development efforts should be aimed at attracting basic jobs to Kansas and at keeping those we currently have.
- 4. Existing businesses in Kansas.
  - \* Can get huge incentives by moving to another state as a new employee with new jobs for that state. Therefore, we designed "High Performance Bill" to help them.
  - \* In order to be competitive nationally and internationally, training of employees is a top priority. The growth of KIT, KERR and SKILLS (all for new jobs to Kansas) demonstrates the need for training. It is only logical that Kansas with the "High Performance Bill" would add another tool to retain existing businesses.
- 5. The standards in the "High Performance Bill" are high enough that the companies using it are Kansas companies we must keep.
- 6. Therefore, it doesn't matter whether the employer has 25 employees or 5,000, Kansas should try to keep them and help them succeed.

House Taxation 3-21-95 Attachment 2







#### **MEMORANDUM**

#### Kansas Legislative Research Department

300 S.W. 10th Avenue
Room 545-N — Statehouse
Topeka, Kansas 66612-1504
Telephone (913) 296-3181 FAX (913) 296-3824

March 16, 1995

To: House Tax Subcommittee -- Chairman Les Donovan

From: Lynne Holt, Principal Analyst

Re: Amendments for Subcommittee Consideration on H.B. 2512

As directed by Representative Les Donovan, I am listing possible amendments to H.B. 2512, resulting from the Subcommittee's review of the bill and issues raised by the Department of Revenue in that agency's fiscal note.

- 1. P. 1, 1. 29, add language *under K.S.A. 79-32,110* after the words *Kansas Income Tax Act* (Kansas Department of Revenue fiscal note).
- 2. P. 2, 1. 28, add language to include zip codes as part of the description of the blighted area to be revitalized (Kansas Department of Revenue fiscal note).
- 3. P. 3, 1. 35-37, change to beginning in fiscal year 1997 (see justification in N. 5), and include a sentence that provides that the total grant expenditures to all three boards may not exceed \$2 million per fiscal year. (Staff suggested clarification to correspond to p. 4, 1. 22.)
- 4. P. 4, 1. 5-6, consider deleting because the Department claims that state income tax cannot be attributed to blighted areas (Department of Revenue fiscal note and comments by Department staff).
- 5. P. 4, 1. 13 and 1. 17, change to January 1, 1997 from January 1, 1996. The reason is that law, if enacted, would take effect on July 1, 1995. There needs to be lead time to set a tracking mechanism up and pilots would have to be selected. The base year for collection of the tax data would be July 1, 1995 to June 30, 1996. In addition, the transfer from the EDIF would only affect the FY 1997 budget (and four years thereafter) and would not affect ongoing budget deliberations.
- 6. P. 4, 1. 33-37, should there be any clarification as to who conducts the audit? Should the board be allowed to conduct its own audit?
- 7. P. 5, New Sec. 8 (b), see language in 1995 S.B. 203, which further amends the tax credit provisions related to the Community Services Program Act. Language should be consistent with modifications to the law. The tax credit carryforward should not

House Taxation 3-21-95 Attachment 3-1 be included in the \$5 million annual credit limitation (Department of Revenue fiscal note).

- 8. P. 8, 1. 20-22, should be amended to clarify that 100 percent of the charitable contribution receiving a credit may not be deducted (Department of Revenue fiscal note).
- 9. P. 10, l. 6, change the date to June 30, 2001 from 2000 since the funding transferred would only occur in January, 1997 and funding would begin in FY 1997. This would realize the intent of a five-year program duration.

Hope this helps! Let me know if you need additional information.

#### **HOUSE BILL No. 2512**

#### By Committee on Taxation

#### 2-14

AN ACT concerning urban revitalization; authorizing grants for the funding thereof; prescribing certain powers and duties to the secretary of the department of commerce and housing; providing certain tax incentives; amending K.S.A. 1994 Supp. 40-2803, 40-2804, 74-5096 and 79-32,117 and repealing the existing sections.

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Be it enacted by the Legislature of the State of Kansas:

New Section 1. As used in this act:

(a) "City" means any city in the state of Kansas.

(b) "Secretary" means the secretary of the department of commerce and housing.

(c) "Department" means the department of commerce and housing.

(d) "Committee" means the community strategic planning grant committee established by K.S.A. 74-5095, and amendments thereto.

- (e) "Blighted area" means an area located within the corporate limits of a city which has been designated for revitalization by a board. Such area shall be no greater than an area equal to 25% of the total area of the city and shall be one contiguous area.
- (f) "Business firm" means any business entity authorized to do business in the state of Kansas which is subject to the state income tax imposed by the provisions of the Kansas income tax act, any national banking association, state bank, trust company or savings and loan association paying an annual tax on its net income pursuant to article 11 of chapter 79 of the Kansas Statutes Annotated, or any insurance company paying an annual tax on its net income pursuant to article 28 of chapter 40 of the Kansas Statutes Annotated.
- (g) "Board" means any organization performing community services in Kansas including the revitalization of blighted areas and which:
- (1) Has obtained a ruling from the internal revenue service of the United States department of the treasury that such organization is exempt from income taxation under the provisions of section 501(c)(3) of the federal internal revenue code; or
- (2) is incorporated in the state of Kansas or another state as a non-stock, nonprofit corporation; or
- (3) has been designated as a community development corporation by

K.S.A. 79-32,110, aat

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the United States government under the provisions of title VII of the economic opportunity act of 1964; or

- (4) is chartered by the United States congress.
- 4 New Sec. 2. The purposes of this act are to:
  - (a) Build and enhance revitalization efforts in blighted areas;
  - (b) develop and sustain long-term commitments for revitalization of blighted areas;
  - (c) encourage broad-based local revitalization strategies that build on strengths of the city and to complement and reinforce statewide economic revitalization efforts in blighted areas;
  - (d) maximize state investments in revitalization of blighted areas through more efficient implementation of limited resources; and
    - (e) encourage local initiatives to revitalize blighted areas.
  - New Sec. 3. (a) Subject to the provisions of this act, the department may provide grants to neighborhood revitalization boards for the implementation of revitalization plans of blighted areas in cities.
  - (b) A board may submit an application for a grant in the manner provided by this section. An application shall include:
    - (1) The name and address of the board;
    - (2) the name and address of each member of the board;
  - (3) the names of the officers of the board;
- 2 (4) a copy of the board's by-laws;
  - (5) a copy of the board's strategic plan for revitalization;
  - (6) the resolution of approval if required by subsection (c);
  - (7) the identification of any private involvement in the implementation of the plan including, but not limited to, monetary or in-kind donations:
  - (8) a description of the blighted area to be revitalized including maps, drawings and photographs,
    - (9) the demographics of the blighted area to be revitalized;
  - (10) a list of the names and addresses of the people who were involved in the preparation of the revitalization plan;
  - (11) the method to be used to revise the revitalization plan, if necessary;
  - (12) the method or criteria to be used to measure the success of the revitalization plan;
- (13) the identification of other governmental resources available to or which will be used by the board;
  - (14) the method of continued community input in the revitalization of the blighted area;
    - (15) a copy of the annual budget of the board;
- 42 (16) a procedure for an annual financial review or audit of the activ-43 ities of the board in relation to the blighted area; and

.Such description shall include the zipcode or zipcodes of the blighted area

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- (17) any other information deemed necessary by the board.
- shall submit the urban revitalization plan contained in the application to the governing body of the city in which the blighted area is located. The governing body shall review the urban revitalization plan to determine if the revitalization plan is consistent with the strategic plan of the city. If the revitalization plan is consistent with the strategic plan of the city, the governing body shall adopt a resolution approving such plan. A copy of such resolution shall be included in the application submitted to the committee. If the city has not adopted a strategic plan, the governing body shall notify the board, in writing, that the city has not adopted a strategic plan. Such notice shall be included in the board's application in lieu of a resolution of approval.
- (d) Applications for grants shall be submitted to the committee in the manner required by the committee. The committee shall establish grant eligibility and selection criteria for applicants and shall administer the competitive selection process for the awarding of such grants. The committee shall submit its recommendations for grant awards to the secretary for the final determination and award. When selecting an application for approval the committee's consideration shall include, but not be limited to:
- (1) The amount of local investment in the revitalization plan, both private and public;
- (2) the amount of local community involvement, financially and otherwise:
- (3) whether there is a commitment to the continuance of existing programs in the blighted area under the revitalization plan;
- (4) whether there is an enhancement of existing programs in the blighted area under the revitalization plan; and
- (5) the percentage of the board's budget for salary and administration.
- (e) The secretary shall approve three applications from those recommendations made by the committee. One of the applications shall be from a board within a city having a population not exceeding 40,000.
- (f) Beginning in fiscal year 1996 and each year thereafter, each of the three boards whose applications have been selected for approval by the secretary shall receive a grant not to exceed \$2,000,000. Such money shall be used for the purposes specified in the board's plan and subject to the terms and limitations specified by the secretary in such grant.
- (g) The secretary shall adopt any rules and regulations necessary to implement the provisions of this section.
- New Sec. 4. (a) Subject to subsection (b), in each fiscal year, the director of accounts and reports shall transfer moneys derived from the

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each fiscal year

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following sources which are attributable to the blighted areas subject to a revitalization plan approved pursuant to section 3:

(1) State sales tax under K.S.A. 79-3601 et seq., and amendments thereto;

(2) state income tax under K.S.A. 79-3201 et seq., and amendments thereto; and

(3) state property taxes under K.S.A. 72-6431, 76-6601 et seq., 79-2917 and 79-2918, and amendments thereto.

Such money shall be transferred from the state general fund and credited to the urban revitalization fund created pursuant to section 5. All transfers under this section shall be considered to be demand transfers from the state general fund.

(b) Subject to the provisions of subsection (d) on January 1, 1996, and each year thereafter, the secretary of revenue shall certify to the director of accounts and reports the amount of revenue attributable to the blighted areas from the sources listed in subsection (a).

(c) On January 1, 1996, and each year thereafter, an amount equal to the moneys transferred pursuant to subsection (a) shall be transferred from the state economic initiatives development fund and credited to the state general fund.

(d) The amount of money transferred pursuant to subsection (a) shall not exceed \$2,000,000 from the revenue sources listed in subsection (a) which are generated from a blighted area.

(e) The provisions of this section shall expire June 30, 2000.

New Sec. 5. (a) On and after July 1, 1995, there is hereby created, in the state treasury, the urban revitalization fund. All moneys in the urban revitalization plan fund shall be expended in accordance with appropriations acts for the payment of grant money awarded pursuant to section 3. Such moneys shall be used only for the implementation of the revitalization plan and subject to the terms and conditions of the grant.

New Sec. 6. A board shall not issue any certificates of debt or otherwise incur any debt liability.

New Sec. 7. The board shall have an annual audit of its activities in the blighted area and give an accounting of the moneys received pursuant to this act. A copy of such audit shall be submitted to the committee and to the governing body of the city.

(b) Upon a finding of a violation of law or the conditions of the grant and upon a recommendation of the committee, the secretary may revoke a grant approved pursuant to this act or the secretary may authorize the governing body to administer the grant for the time remaining in the grant period.

New Sec. 8. (a) Any business firm as defined by section 1 which contributes to a neighborhood revitalization planning board, shall be alShould this be deleted?

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lowed a credit, as provided in subsection (b), against the tax imposed by the Kansas income tax act, the tax on net income of national banking associations, state banks, trust companies or savings and loan associations imposed under article 11 of chapter 79 of the Kansas Statutes Annotated, or the tax on net income of insurance companies imposed under article 28 of chapter 40 of the Kansas Statutes Annotated, if the board has been approved to receive a grant pursuant to section 3.

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- (b) The amount of credit allowed pursuant to this section shall not exceed 50% of the total amount contributed during the taxable year by the business firm to a board which has been approved to receive a grant pursuant to section 3. Any tax credit not used for the taxable year the contribution was made may be carried over to any succeeding taxable year until the total amount of the credit is used. In no event shall the total amount of credits allowed under this section exceed \$5,000,000 for any one fiscal year.
- (c) The provisions of this section shall be applicable to all taxable years beginning after December 31, 1994.

Sec. 9. K.S.A. 1994 Supp. 40-2803 is hereby amended to read as follows: 40-2803. For the purpose of computing the tax imposed upon life insurance companies under the provisions of this act the term "net income" shall mean the net taxable income for the preceding calendar year of such company as determined under the provisions of section 802 of the internal revenue code of 1954, as heretofore or hereafter amended. The term "net income" shall not include dividends received from stock issued by Kansas Venture Capital, Inc. to the extent such dividends are included in the Kansas taxable income of a corporation, interest income on obligations of this state or a political subdivision thereof which is specifically exempt from income tax under the laws of this state authorizing the issuance of such obligations. The term "net income" shall include the amount of any charitable contribution made to the extent the same is claimed as the basis for the credit allowed pursuant to K.S.A. 1994 Supp. 79-32,196, and amendments thereto. The term "net income" shall include the amount of any charitable contribution made to the extent the same is claimed as the basis for the credit allowed pursuant to section 8. In case the entire business of such company is not transacted within this state, the net income for the purposes of this act shall be determined by multiplying such net income by a fraction, the numerator of which shall be the premiums received from business transacted within this state and the denominator of which is the amount of premiums received by such company from all its business. Insurance companies connected through stock ownership, which operate under common control and management are hereby authorized to make a consolidated return for the purpose of determining "net income" under the provisions of this section and interIf the amount of such tax credit exceeds the taxpayer's income tax liability for such taxable year, the amount thereof which exceeds such tax liability may be carried over for deduction from the taxpayer's income tax liability in the next succeeding taxable year or years until the total amount of the tax credit has been deducted from tax liability, except that no such tax credit shall be carried over for deduction after the fourth taxable year succeeding the taxable year in which the expenditures are made. In no event shall the total amount of credits allowed under this section exceed \$5,000,000 for any one fiscal year, except that such amount shall be determined without regard to the amount of any credits being carried forward.

company transactions shall not be considered or included for the purpose of such determination.

Sec. 10. K.S.A. 1994 Supp. 40-2804 is hereby amended to read as 3 follows: 40-2804. For the purpose of computing the tax imposed under the provisions of this act the term "net income" as applied to a domestic fire and casualty insurance company shall mean the amount required to be reported as "net income" in the annual statement form required to be filed by such company with the Kansas commissioner of insurance under 9 the provisions of K.S.A. 40-225, and amendments thereto; as applied to a domestic mutual hail insurance company the term "net income" shall 10 mean the amount required to be reported as "net income," annual in-11 crease in reserve fund in section VII of the annual statement form re-12 quired to be filed by such company with the Kansas commissioner of insurance under the provisions of K.S.A. 40-225, and amendments thereto; and as applied to a domestic county mutual fire insurance company the term "net income" shall mean the amount required to be reported as "net income," annual net gain in its combined reserve and 18 general funds in section VII of the annual statement form required to be filed by such company with the Kansas commissioner of insurance under the provisions of K.S.A. 40-225, and amendments thereto. If any such 21 domestic fire and casualty insurance company, domestic mutual hail insurance company, or domestic county mutual fire insurance company 22 does business in states other than Kansas its "net income" shall be de-23 termined by the proportion of net premiums (gross premiums less can-24 cellations) received from business written in Kansas compared to total 25 26 net premiums received from all its business. Insurance companies connected through stock ownership with a common parent corporation, 27 which operate under common control and management are hereby authorized to make a consolidated return for the purpose of determining "net income" under the provisions of this section and intercompany trans-31 actions shall not be considered or included for the purpose of such de-32 termination. If a domestic insurance company is exempt for any reason from filing an annual statement with the Kansas insurance department, its net income shall be determined in the same manner as herein pro-34 vided. For the purposes of this section, the term "net income" shall not include dividends received from stock issued by Kansas Venture Capital, Inc. to the extent such dividends are included in the Kansas taxable income of a corporation, interest income on obligations of this state or a political subdivision thereof which is specifically exempt from income tax under the laws of this state authorizing the issuance of such obligations. For the purposes of this section, the term "net income" shall include the amount of any charitable contribution made to the extent the same is claimed as the basis for the credit allowed pursuant to K.S.A. 1994 Supp.

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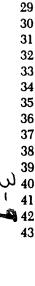
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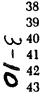
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- 79-32,196, and amendments thereto. The term "net income" shall include the amount of any charitable contribution made to the extent the same is claimed as the basis for the credit allowed pursuant to section 8.
- Sec. 11. K.S.A. 1994 Supp. 74-5096 is hereby amended to read as follows: 74-5096. The department of commerce and housing shall administer the provisions of this act to provide:
- (a) Grants to city-county economic development organizations, located in nonmetropolitan counties, for the development and implementation of county-wide economic development strategy plans.
- (b) Grants to neighborhood revitalization organizations, located in metropolitan counties, for the development and implementation of urban revitalization strategy plans.
- (c) Grants to neighborhood revitalization boards as authorized by section 3, for the revitalization of blighted areas.
- Sec. 12. K.S.A. 1994 Supp. 79-32,117 is hereby amended to read as follows: 79-32,117. (a) The Kansas adjusted gross income of an individual means such individual's federal adjusted gross income for the taxable year, with the modifications specified in this section.
  - (b) There shall be added to federal adjusted gross income:
- (i) Interest income less any related expenses directly incurred in the purchase of state or political subdivision obligations, to the extent that the same is not included in federal adjusted gross income, on obligations of any state or political subdivision thereof, but to the extent that interest income on obligations of this state or a political subdivision thereof issued prior to January 1, 1988, is specifically exempt from income tax under the laws of this state authorizing the issuance of such obligations, it shall be excluded from computation of Kansas adjusted gross income whether or not included in federal adjusted gross income. Interest income on obligations of this state or a political subdivision thereof issued after December 31, 1987, shall be excluded from computation of Kansas adjusted gross income whether or not included in federal adjusted gross income.
- (ii) Taxes on or measured by income or fees or payments in lieu of income taxes imposed by this state or any other taxing jurisdiction to the extent deductible in determining federal adjusted gross income and not credited against federal income tax.
  - (iii) The federal net operating loss deduction.
- (iv) Federal income tax refunds received by the taxpayer if the deduction of the taxes being refunded resulted in a tax benefit for Kansas income tax purposes during a prior taxable year. Such refunds shall be included in income in the year actually received regardless of the method of accounting used by the taxpayer. For purposes hereof, a tax benefit shall be deemed to have resulted if the amount of the tax had been deducted in determining income subject to a Kansas income tax for a prior



year regardless of the rate of taxation applied in such prior year to the Kansas taxable income, but only that portion of the refund shall be included as bears the same proportion to the total refund received as the federal taxes deducted in the year to which such refund is attributable bears to the total federal income taxes paid for such year. For purposes of the foregoing sentence, federal taxes shall be considered to have been deducted only to the extent such deduction does not reduce Kansas taxable income below zero.

- (v) The amount of any depreciation deduction or business expense deduction claimed on the taxpayer's federal income tax return for any capital expenditure in making any building or facility accessible to the handicapped, for which expenditure the taxpayer claimed the credit allowed by K.S.A. 79-32,177, and amendments thereto.
- (vi) Any amount of designated employee contributions picked up by an employer pursuant to K.S.A. 12-5005, 20-2603, 74-4919 and 74-4965, and amendments to such sections thereto.
- (vii) The amount of any charitable contribution made to the extent the same is claimed as the basis for the credit allowed pursuant to K.S.A. 1994 Supp. 79-32,196, and amendments thereto.
- (viii) The amount of any charitable contribution made to the extent the same is claimed as the basis for the credit allowed pursuant to section 8.
  - (c) There shall be subtracted from federal adjusted gross income:
- (i) Interest or dividend income on obligations or securities of any authority, commission or instrumentality of the United States and its possessions less any related expenses directly incurred in the purchase of such obligations or securities, to the extent included in federal adjusted gross income but exempt from state income taxes under the laws of the United States.
- (ii) Any amounts received which are included in federal adjusted gross income but which are specifically exempt from Kansas income taxation under the laws of the state of Kansas.
- (iii) The portion of any gain or loss from the sale or other disposition of property having a higher adjusted basis for Kansas income tax purposes than for federal income tax purposes on the date such property was sold or disposed of in a transaction in which gain or loss was recognized for purposes of federal income tax that does not exceed such difference in basis, but if a gain is considered a long-term capital gain for federal income tax purposes, the modification shall be limited to that portion of such gain which is included in federal adjusted gross income.
- (iv) The amount necessary to prevent the taxation under this act of any annuity or other amount of income or gain which was properly included in income or gain and was taxed under the laws of this state for a



taxable year prior to the effective date of this act, as amended, to the taxpayer, or to a decedent by reason of whose death the taxpayer acquired the right to receive the income or gain, or to a trust or estate from which the taxpayer received the income or gain.

- (v) The amount of any refund or credit for overpayment of taxes on or measured by income or fees or payments in lieu of income taxes imposed by this state, or any taxing jurisdiction, to the extent included in gross income for federal income tax purposes.
- (vi) Accumulation distributions received by a taxpayer as a beneficiary of a trust to the extent that the same are included in federal adjusted gross income.
- (vii) Amounts received as annuities under the federal civil service retirement system from the civil service retirement and disability fund and other amounts received as retirement benefits in whatever form which were earned for being employed by the federal government or for service in the armed forces of the United States.
- (viii) Amounts received by retired railroad employees as a supplemental annuity under the provisions of 45 U.S.C. 228b (a) and 228c (a)(1) et seq.
- (ix) Amounts received by retired employees of a city and by retired employees of any board of such city as retirement allowances pursuant to K.S.A. 13-14,106, and amendments thereto, or pursuant to any charter ordinance exempting a city from the provisions of K.S.A. 13-14,106, and amendments thereto.
- (x) For taxable years beginning after December 31, 1976, the amount of the federal tentative jobs tax credit disallowance under the provisions of 26 U.S.C. 280c. For taxable years ending after December 31, 1978, the amount of the targeted jobs tax credit and work incentive credit disallowances under 26 U.S.C. 280c.
- (xi) For taxable years beginning after December 31, 1986, dividend income on stock issued by Kansas Venture Capital, Inc.
- (xii) For taxable years beginning after December 31, 1989, amounts received by retired employees of a board of public utilities as pension and retirement benefits pursuant to K.S.A. 13-1246, 13-1246a and 13-1249 and amendments thereto.
- (xiii) For taxable years beginning after December 31, 1993, the amount of income earned on contributions deposited to an individual development account under K.S.A. 1994 Supp. 79-32,117h, and amendments thereto.
- (d) There shall be added to or subtracted from federal adjusted gross income the taxpayer's share, as beneficiary of an estate or trust, of the Kansas fiduciary adjustment determined under K.S.A. 79-32,135, and amendments thereto.

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1 (e) The amount of modifications required to be made under this section by a partner which relates to items of income, gain, loss, deduction or credit of a partnership shall be determined under K.S.A. 79-32,131, and amendments thereto, to the extent that such items affect federal adjusted gross income of the partner.

New Sec. 13. The provisions of this act shall expire June 30, 2000.

Sec. 14. K.S.A. 1994 Supp. 40-2803, 40-2804, 74-5096 and 79-32,117 are hereby repealed.

Sec. 15. This act shall take effect and be in force from and after its publication in the statute book.

Session of 1995

#### **HOUSE BILL No. 2513**

#### By Committee on Taxation

#### 2-14

AN ACT concerning property subject to delinquent property taxes; establishing the Wyandotte county land bank; amending K.S.A. 79-2804f and K.S.A. 1994 Supp. 19-101a and 79-2801 and repealing the existing sections.

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Be it enacted by the Legislature of the State of Kansas:

New Section 1. As used in this act:

- (a) "County" means Wyandotte county, Kansas.
- (b) "Board" means the board of trustees of the Wyandotte county land bank.
- (c) "Bank" means the Wyandotte county land bank established pursuant to this act.

New Sec. 2. (a) The board of county commissioners of Wyandotte county may establish the Wyandotte county land bank by adoption of a resolution.

- (b) The bank shall be governed by a board of trustees consisting of three members. The governing body of the city of Kansas City, Kansas shall appoint one member to the board; the board of education of the school district in Wyandotte county having the largest enrollment shall appoint one member; and the board of county commissioners of Wyandotte county shall appoint one member. No person holding an elective office shall be appointed to the board. The member first appointed by the city shall serve for a term of one year and until a successor is appointed and qualified. The member first appointed by the school district shall serve for a term of two years and until a successor is appointed and qualified. The member first appointed by the county shall serve for a term of three years and until a successor is appointed and qualified. Thereafter, members shall be appointed for terms of three years and until successors are appointed and qualified. Vacancies on the board shall be filled by appointment for the unexpired term.
- (c) Members of the board of trustees shall receive no compensation, but shall be paid their actual and necessary expenses in attending meetings and in carrying out their duties as members of the board.
- New Sec. 3. Any property located in Wyandotte county acquired by the board of county commissioners of Wyandotte county any city or other

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taxing subdivision located within Wyandotte county may be transferred to the bank. The transfer of any property pursuant to this section shall not be subject to any bidding requirement and shall be exempt from any provision of law requiring a public sale.

New Sec. 4. If property has been or shall be sold and bid by the county, and the redemption period has expired, such property shall revert to the bank. Such property shall not be subject to the provisions of K.S.A.

79-2801 et seq., and amendments thereto.

New Sec. 5. The board shall assume possession and control of any property acquired by it under this act and shall hold and administer such property. In the administration of property, the board shall:

(a) Manage, maintain and protect or temporarily use for a public purpose such property in the manner it deems appropriate;

- (b) compile and maintain a written inventory of all such property. The inventory shall be available for public inspection and distribution at all times;
- (c) study, analyze and evaluate potential, present and future uses for such property which would provide for the effective reutilization of such property;
- (d) plan for, and use its best efforts to consummate, the sale or other disposition of such property at such times and upon such terms and conditions deemed appropriate; and
- (e) establish and maintain records and accounts reflecting all transactions, expenditures and revenues relating to the bank's activities, including separate itemizations of all transactions, expenditures and revenues concerning each individual parcel of property acquired.
- New Sec. 6. (a) The board, without competitive bidding, may sell any property acquired by the board at such times, to such persons, and upon such terms and conditions, and subject to such restrictions and covenants deemed necessary or appropriate to assure the property's effective reutilization.
- (b) The board, for purposes of land disposition, may consolidate, assemble or subdivide individual parcels of property acquired by the bank.

(c) The board may abate the taxes on any property sold by the bank for a period not to exceed five years:

New Sec. 7. When the board sells any property acquired as a part of the land reutilization program, the proceeds from such sale shall be retained by the board for application to the payment of costs and expenses of operation and activities of the bank.

New Sec. 8. (a) Any property acquired by the bank shall be exempt from the payment of ad valorem taxes levied by the state and any other political or taxing subdivision of the state.

(b) When the board acquires property pursuant to this act, the county

The board may accept or refuse to accept any property authorized to be transferred pursuant to this section.

Any property offered for sale by the county under K.S.A. 79-2801 et seq., cat, which is not sold by the sheriff and upon acceptance by the board, shall revert to the bank.

- (c) The board may acquire land by purchase, gift or donation.

(d) The board may accept a deed in lieu of foreclosure.

(e) The board may rebate, for a period not to exceed five years, an amount equal-to-the taxes on any property sold by the bank.

-Until sold or otherwise disposed by the bank, any

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treasurer shall remove from the tax rolls all taxes, assessments, charges, penalties and interest that are due and payable on the property at the time of acquisition by the board.

New Sec. 0. Any moneys derived from the sale of property by the bank shall be retained by the bank.

New Sec. 10. The board may establish separate neighborhood advisory committees consisting of persons living or owning property within the county. The board shall determine the boundaries of each neighborhood. Each neighborhood advisory committee shall consist of not less than five nor more than nine persons, to be appointed by the board for two-year overlapping terms. The board shall consult with each neighborhood advisory committee at least quarterly to review the operations and activities of the bank and to receive the advice of the members of the neighborhood advisory committee concerning any matter which comes before the committees.

Sec. 11. K.S.A. 1994 Supp. 79-2801 is hereby amended to read as follows: 79-2801. (a) Except as provided by K.S.A. 1994 Supp. 79-2811, or section 4, and amendments thereto, whenever real estate has been or shall be sold and bid in by the county at any delinquent tax sale and remains unredeemed on September 1 of the second year after the sale, or any extension thereof as provided by subsection (b) of K.S.A. 79-2401a, and amendments thereto, or whenever real estate described by subsection (a)(2) of K.S.A. 79-2401a, and amendments thereto, has been or shall be sold and bid in by the county at any delinquent tax sale and remains unredeemed on September 1 of the first year after the sale, the board of county commissioners shall order the county attorney or county counselor and it shall be the duty of the county attorney or county counselor to institute an action in the district court, in the name of the board of county commissioners, against the owners or supposed owners of the real estate and all persons having or claiming to have any interest therein or thereto, by filing a petition with the clerk of the court. The board of county commissioners may provide for special legal and other assistance necessary to secure the timely performance of duties required by this act. Whenever the real estate involved is a mineral interest in land which has been severed from the fee, the bringing of the action for the foreclosure of the mineral interest shall be within the discretion of the board of county commissioners. Whenever the aggregate assessed valuation of the real estate subject to sale is less than \$300,000, or the aggregate amount of delinquent taxes, including special assessments, is less than \$10,000, the bringing of the action shall be within the discretion of the board of county commissioners. The petition shall contain a description of each tract, lot or piece of real estate including, if in a city of the first or second class,

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37 the street number or location. The petition shall state, as far as practi-

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A summons shall be issued and personally served or publication made as provided in other cases under the code of civil procedure. If service is made by publication, the notice, in addition to the requirements prescribed by the code of civil procedure, shall contain a description of the real estate. Any member of the board of county commissioners, county attorney or county counselor who fails to perform the duties required by this section shall forfeit the office held by the officer. Any person may secure enforcement of the provisions of this act through mandamus. Such proceeding shall be initiated by filing a petition in a court of competent jurisdiction.

(b) The governing body of any city may provide for the rendering of legal and other assistance to the county attorney or county counselor to secure the expeditious judicial foreclosure of real estate on which there is unredeemed delinquent tax liens, including delinquent special assessments. The provision of such services by the city shall not relieve any county officer of the requirement to perform the duties required by this act. The actual and necessary costs incurred by a city in providing such assistance shall be considered as costs incident to the sale of the real estate and the city may be reimbursed therefor from the proceeds of the sale in an amount apportioned pursuant to K.S.A. 79-2805, and amendments thereto.

Sec. 12. K.S.A. 79-2804f is hereby amended to read as follows: 79-2804f. (a) The county commissioners shall keep a record of all real estate acquired by the county under the provisions of K.S.A. 79-2804 or, and amendments thereto, showing: The case by name, title and number, together with the date of filing of the petition and of the sale and identifying the tract, lot or piece of real estate described therein; the amount of

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judgment lien and the amount set forth in the order of sale of the charges, costs, and expenses of the proceeding and sale paid by the county. Such record shall upon request be open to inspection at all reasonable times.

(b) Except as provided by subsection (c), such real estate shall be sold by the board of county commissioners of said the county at private or public sale for cash in hand; the consideration for the purchase to be at least the original amount of the judgment lien and interest thereon as provided by law, plus the amount of costs set forth in the order of sale and plus any and all subsequent taxes and special assessments on said real estate that were not included in said judgment. If in the discretion of the board of county commissioners it be deemed necessary to prevent a menace to the public health or welfare, or that repair or rehabilitation of any structures thereon would be economically unsound, said the board may remove or cause to be removed any such improvements upon any property acquired by the county under the provisions of this act. The board of county commissioners may sell all or any of the salvaged materials therefrom at public or private sale, and after first deducting the cost of such removal, shall credit the remainder of such proceeds to the county general fund. Any deficiency shall be charged to such general fund.

If, at the end of six (6) months from and after the confirmation of said the sale to the county to any of said the real estate, any of said the real estate remains unsold, the board of county commissioners may reduce the price therefor and sell the same after first advertising the same once each week for three (3) consecutive weeks in said the county describing said the real estate, giving the location thereof and requesting sealed bids therefor on or before a specified date and said the board shall accept the highest cash bid received: Provided, however,. The board of county commissioners may reject bids in an amount less than the current market value of said the real estate and if no bid be is accepted or received, such board may sell the same for such sum that, in their the board's judgment, would be the market value thereof, but no such sale shall be made for an amount less than the best bid received, if any, and rejected: Provided, however,. The board of county commissioners, at any time after the end of six (6) months from and after the confirmation of said the sale to the county and after advertising such real estate at least three (3) times in the official county paper and such other papers as the board shall direct, describing the same, giving the general location thereof, and the time and place of sale, may sell such real estate at public auction for cash in hand to the highest bidder therefor.

All real estate sold by said the county as provided in this section subsection shall be conveyed to the purchaser by a good and sufficient deed by the county clerk of said the county upon a written order from the board of county commissioners. Such order shall be deemed conclusive

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(c) Any property acquired by the board of county commissioners of Wyandotte county pursuant to K.S.A. 79-2804, and amendments thereto, may be transferred to the Wyandotte county land bank.

Sec. 13. K.S.A. 1994 Supp. 19-101a is hereby amended to read as follows: 19-101a. (a) The board of county commissioners may transact all county business and perform all powers of local legislation and administration it deems appropriate, subject only to the following limitations, restrictions or prohibitions:

- (1) Counties shall be subject to all acts of the legislature which apply uniformly to all counties.
  - (2) Counties may not consolidate or alter county boundaries.
  - (3) Counties may not affect the courts located therein.
- (4) Counties shall be subject to acts of the legislature prescribing limits of indebtedness.
- (5) In the exercise of powers of local legislation and administration authorized under provisions of this section, the home rule power conferred on cities to determine their local affairs and government shall not be superseded or impaired without the consent of the governing body of each city within a county which may be affected.
- (6) Counties may not legislate on social welfare administered under state law enacted pursuant to or in conformity with public law No. 271-74th congress, or amendments thereof.
- (7) Counties shall be subject to all acts of the legislature concerning elections, election commissioners and officers and their duties as such officers and the election of county officers.
- (8) Counties shall be subject to the limitations and prohibitions imposed under K.S.A. 12-187 to 12-195, inclusive, and amendments thereto, prescribing limitations upon the levy of retailers' sales taxes by counties.
- (9) Counties may not exempt from or effect changes in statutes made nonuniform in application solely by reason of authorizing exceptions for counties having adopted a charter for county government.
- (10) No county may levy ad valorem taxes under the authority of this section upon real property located within any redevelopment area established under the authority of K.S.A. 12-1772, and amendments thereto, unless the resolution authorizing the same specifically authorized a portion of the proceeds of such levy to be used to pay the principal of and interest upon bonds issued by a city under the authority of K.S.A. 12-1774, and amendments thereto.
  - (11) Counties shall have no power under this section to exempt from

any statute authorizing or requiring the levy of taxes and providing substitute and additional provisions on the same subject, unless the resolution authorizing the same specifically provides for a portion of the proceeds of such levy to be used to pay a portion of the principal and interest on bonds issued by cities under the authority of K.S.A. 12-1774, and amendments thereto.

- (12) Counties may not exempt from or effect changes in the provisions of K.S.A. 19-4601 to 19-4625, inclusive, and amendments thereto.
- (13) Except as otherwise specifically authorized by K.S.A. 12-1,101 to 12-1,109, inclusive, and amendments thereto, counties may not levy and collect taxes on incomes from whatever source derived.
- (14) Counties may not exempt from or effect changes in K.S.A. 19-430, and amendments thereto. Any charter resolution adopted by a county prior to July 1, 1983, exempting from or effecting changes in K.S.A. 19-430, and amendments thereto, is null and void.
- (15) Counties may not exempt from or effect changes in K.S.A. 19-302, 19-502b, 19-503, 19-805 or 19-1202, and amendments thereto.
- (16) Counties may not exempt from or effect changes in K.S.A. 13-13a26, and amendments thereto. Any charter resolution adopted by a county, prior to the effective date of this act, exempting from or effecting changes in K.S.A. 13-13a26, and amendments thereto, is null and void.
- (17) Counties may not exempt from or effect changes in K.S.A. 71-301, and amendments thereto. Any charter resolution adopted by a county, prior to the effective date of this act, exempting from or effecting changes in K.S.A. 71-301, and amendments thereto, is null and void.
- (18) Counties may not exempt from or effect changes in K.S.A. 19-15,139, 19-15,140 and 19-15,141, and amendments thereto. Any charter resolution adopted by a county prior to the effective date of this act, exempting from or effecting changes in such sections is null and void.
- (19) Counties may not exempt from or effect changes in the provisions of K.S.A. 12-1223, 12-1225, 12-1225a, 12-1225b, 12-1225c and 12-1226, and amendments thereto, or the provisions of K.S.A. 1994 Supp. 12-1260 to 12-1270, inclusive, and 12-1276, and amendments thereto.
- (20) Counties may not exempt from or effect changes in the provisions of K.S.A. 19-211, and amendments thereto.
- (21) Counties may not exempt from or effect changes in the provisions of K.S.A. 19-4001 to 19-4015, inclusive, and amendments thereto.
- (22) Counties may not regulate the production or drilling of any oil or gas well in any manner which would result in the duplication of regulation by the state corporation commission and the Kansas department of health and environment pursuant to chapter 55 and chapter 65 of the Kansas Statutes Annotated and any rules and regulations adopted pursuant thereto. Counties may not require any license or permit for the

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- drilling or production of oil and gas wells. Counties may not impose any fee or charge for the drilling or production of any oil or gas well.
- 3 (23) Counties may not exempt from or effect changes in K.S.A. 79-4 41a04, and amendments thereto.
- 5 (24) Counties may not exempt from or effect changes in K.S.A. 1994 6 Supp. 79-1611, and amendments thereto.
  - (25) Counties may not exempt from or effect changes in K.S.A. 1994 Supp. 79-1494, and amendments thereto.
- (26) Counties may not exempt from or effect changes in subsection (b) of K.S.A. 19-202, and amendments thereto.
- 11 (27) Counties may not exempt from or effect changes in sections 1 to 12 14, inclusive.
  - (28) Counties may not exempt from or effect changes in K.S.A. 79-2801 or 79-2804f.
  - (b) Counties shall apply the powers of local legislation granted in subsection (a) by resolution of the board of county commissioners. If no statutory authority exists for such local legislation other than that set forth in subsection (a) and the local legislation proposed under the authority of such subsection is not contrary to any act of the legislature, such local legislation shall become effective upon passage of a resolution of the board and publication in the official county newspaper. If the legislation proposed by the board under authority of subsection (a) is contrary to an act of the legislature which is applicable to the particular county but not uniformly applicable to all counties, such legislation shall become effective by passage of a charter resolution in the manner provided in K.S.A. 19-101b, and amendments thereto.
- 27 Sec. 14. K.S.A. 79-2804f and K.S.A. 1994 Supp. 19-101a and 79-2801 28 are hereby repealed.
- Sec. 15. This act shall take effect and be in force from and after its publication in the statute book.