Approved:_	3/9/95	
		Date

MINUTES OF THE Senate Committee on Financial Institutions and Insurance.

The meeting was called to order by Chairperson Dick Bond at 9:10 a.m. on March 8, 1995 in Room 529-S of the Capitol.

Members present were: Senator Clark, Senator Emert, Senator Lee, Senator Petty, Senator Praeger, Senator

Steffes

Committee staff present: Dr. William Wolff, Legislative Research Department

Fred Carman, Revisor of Statutes June Kossover, Committee Secretary

Conferees appearing before the committee: Representative Gwen Welshimer

Representative Phyllis Gilmore

Tom Wilder, Kansas Insurance Department Brad Smoot, Blue Cross Blue Shield of Kansas Don Lind, Vice President, Blue Cross Blue Shield

Others attending: See attached list

The hearing was opened on <u>HCR 5017</u>. Representative Gwen Welshimer, who sponsored this resolution, offered testimony to explain that it requests a study to standardize insurance remittance advice forms statewide. Representative Welshimer also explained the need for standardized remittance forms and presented documentation of the problems experienced by health care providers as the situation now exists. (<u>Attachment #1</u>)

In order to accommodate both Representatives Welshimer and Gilmore, the chairman opened the hearing on HB 2343, which would require HMO contracts to cover adopted children. Representative Phyllis Gilmore, sponsor of this bill, appeared before the committee to explain that it is basically a clean-up bill. The original legislation omitted HMO's from mandated payment for adopted children. (Attachment #2) Senator Emert questioned whether or not the provision calling for the petition for adoption to be filed within 31 days of birth created problems and Representative Gilmore replied that this is felt to be a fair parameter.

Tom Wilder, Kansas Insurance Department, testified that the Insurance Department is in favor of conducting the study requested in <u>HCR 5017</u>. William Sneed, American Insurance Association, also voiced the industry's support for this study. <u>Senator Lee made a motion, seconded by Senator Petty, to pass HCR 5017 favorably and to place it on the Consent Calendar. The motion carried.</u>

The committee returned to consideration of <u>HB 2343</u>. Tom Wilder, Kansas Insurance Department, testified as a proponent of this bill and presented an amendment to require that services to be paid by HMO for adopted children must be performed by an HMO provider. (<u>Attachment #3</u>) Dr. Woolf, Legislative Research, explained that the language in the bill as originally drafted is not different from the current amendments, which only clarify the language. Mr. Carman, Revisor, presented an amendment to correct the title of the bill to reflect its content. (<u>Attachment #4</u>)

Senator Bond advised the committee that he and Senator Praeger have discussed with the insurance industry their concerns about the impact on small groups of the compression of rates which is scheduled to take effect on December 31, 1996, and noted that **HB** 2343 could be considered an appropriate vehicle to begin to address the anticipated problems. Senator Praeger clarified for Senator Lee that policies written since 1993 would not be affected since they already comply with the 25% deviation requirement.

Brad Smoot, Blue Cross Blue Shield, briefly provided the committee with background information and introduced Don Lind, Vice President for Finance of Blue Cross Blue Shield. Mr. Lind explained the mechanism for placing small groups within the compression range. In response to Senator Emert's question regarding why some counties have low rates and some have high rates, Mr. Lind replied that the rating of groups is based on loss experience prior to 1993 and that groups above the range would receive rate reductions.

Senator Praeger made a motion to adopt the amendments requested by Mr. Wilder and Mr. Carman. Senator Lee seconded the motion. The motion carried.

<u>Senator Emert moved to approve the minutes of the meeting of March 7; Senator Clark seconded the motion.</u>
<u>The motion carried.</u>

Due to time constraints, the hearing on further amendments to <u>HB 2343</u> will be continued in the meeting of Thursday, March 16. The committee adjourned at 10:00 a.m.

SENATE FINANCIAL INSTITUTIONS & INSURANCE COMMITTEE GUEST LIST

DATE: 3/8/95

NAME	REPRESENTING
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Stacy Empson	Hein Ebert : Weir, Ald
Doe frommitter	Intern
Dudry Haveas	SPS
Bill Sneed	HIAR
Danya Dorrey	Baker University School & nsg.
Jeanne Vopala	
Bill Pitsenberger	Blue Cross
Ton Lynn	Blue Cross.
David Hanzliel	KS Acutal 1854
David Hanson	Ko Life Ins. Assoc
STEUE KEARNEY	CIANA
John Flokrico	Pete Mc Sill + Assoc
Grad Smoot	SCBS

GWEN WELSHIMER
REPRESENTATIVE, EIGHTY-EIGHTH DISTRICT
SEDGWICK COUNTY
6103 CASTLE

WICHITA, KANSAS 67218 316-685-1930

DURING SESSION LEGISLATIVE HOTLINE 1-800-432-3924



COMMITTEE ASSIGNMENTS
MEMBER: TAXATION
LOCAL GOVERNMENT
ADMINISTRATIVE RULES & REGULATIONS

TOPEKA

HOUSE OF REPRESENTATIVES

Huen Welshiner

DATE:

MARCH 8, 1995

TO:

SEN. DICK BOND AND MEMBERS OF THE

SENATE FINANCIAL INSTITUTIONS AND INSURANCE COMMITTEE

FROM:

REP. GWEN WELSHIMER

SUBJECT:

HOUSE CONCURRENT RESOLUTION 5017

THANK YOU FOR THE OPPORTUNITY TO TESTIFY BEFORE YOU TODAY. HCR 5017 IS THE RESULT OF A HOUSE BILL INTRODUCED AS A HOUSE FINANCIAL INSTITUTIONS AND INSURANCE BILL WHICH WOULD STANDARDIZE THE REMITTANCE ADVISE FORM STATEWIDE. AT THE PRESENT TIME, THE FORMS THAT PROVIDERS USE TO FILE FOR PATIENT BENEFITS IS A STANDARD FORM. THIS SAVES TIME AND MONEY IN PROVIDER OFFICES; HOWEVER, MORE THAN 400 INSURANCE COMPANIES REPLY WITH THE INFORMATION ON INDIVIDUAL FORMS THAT ARE CONFUSING AND TIME CONSUMMING FOR THE PROVIDERS.

INCLUDED IN MY HANDOUT IS A LETTER FROM MY PHYSICIAN'S OFFICE NURSE WHO EXPRESSED THIS CONCERN TO ME. ALSO INCLUDED ARE HER SAMPLES OF SOME OF THE FORMS WHICH REFLECT THE PROBLEM.

Senate 7/41 3/8/95 attachment#1 To: House Committee on Financial Institutions and Insurance

From: Elaine K. Hoch, RMA

Date: January 23, 1995

Subject: HB #2072

This is my written testimony regarding HB 2072.

I would like to see one format for a universal remittance advice or explanation of benefits form. In my small one doctor office I have over 200 different insurance companies which I must deal with. I receive remittance advices (RA's) from all of these companies and some companies have more than one format of RA's depending on which policy the claimant has. My mind has to "shift gears" every time I open a new envelope. This takes significant time and effort especially on busy, confusing days. This also increases the chance of making a mistake.

The insurance companies place the information in different locations on different size forms which makes the different RA's difficult to read and post. Some companies do not include pertinent information, (ie: office patient ID number, what specific service was performed or if there is a "contractual writeoff") necessary for the office to correctly post to a patient's account.

What is needed is a Universal Remittance Advice. Insurance companies have demonstrated that they can utilize a single claim form (HCFA 1500). A universal response to that submission should not be difficult. Such a form would speed the posting of accounts and decrease errors. A universal remittance advice would benefit insurance companies by decreasing contacts from confused medical office personnel and policyholders.

This problem exists in all medical offices/clinics across the state. In my 18 years as a Registered Medical Assistant I have worked in all sizes of practices from one doctor offices to large multiple physician clinics. The problems caused by many different remittance forms existed in all. One form would solve problems everywhere.

Thank you for your time and consideration for assisting to make my job a little easier and more precise.

Sincerely yours,

Elaine K. Hoch. RMA

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FORM HCFA-1500 (12-90)





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AETNA LIFE INS CO-AETNA HEALTH PLANS P.O. BOX 6610 8700 STATE LINE LEAWOOD, KS 66206

EXPLANATION OF PROVIDER PAYMENT

E-48-0684334

PAGE 12/16/94

JH WENINGER 1148 S HILLSIDE ST WICHITA KS 67211-4005

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A DRAFT WAS ISSUED TO JH WENINGER (5507-20591977) IN THE AMOUNT OF \$177.00. THE BENEFITS LISTED BELOW REFLECT YOUR PORTION OF THIS PAYMENT. IF YOU HAVE ANY QUES ABOUT THE INDIVIDUAL PAYMENTS LISTED BELOW, PLEASE CONTACT THE APPROPRIATE ISSUING SERVICE CENTER.

NOTE: ALL INQUIRIES AND CLAIMS SHOULD REFERENCE THE INSURED ID NUMBER FOR PROMPT RES

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EXPLANATION OF BENEFITS

(This is not a bill)

PO Box 19032 Green Bay, WI 54307-9032

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SMART MOVE! You saved yourself money and received the best insurance benefit by using a PPO cost conscious provider of WICHITA PREF PROVIDER ASSOC

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Questions? Call 800-232-5432 Mon-Fri 7AM-9PM, Sat 8AM-4:30PM (CST)

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BANKERS LIFE AND CASUALTY COMPANY • 222 MERCHANDISE MART PLAZA • CHICAGO, IL 60654-2001

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Mr. Chairman and Fellow Representatives

Thank you for the opportunity to testify before you today regarding House Bill 2343.

This is simply a clean-up bill. When the Legislature passed the original bill back in 1990, it is my understanding that it was thought that health maintenance organizations were included. However, that has not been the case. Because of the use of the phrase, "insurance companies", HMO's were able to exclude themselves from payment of medical costs in an adoption situation. It is my belief, and this has been verified by some of the "old-timers", that this was not the intention of the original legislation.

I have talked with the insurance commissioner who supports this effort as do a number of representatives who were here back in 1990.

Additionally, I have spoken with a couple of health care lobbyists who have not indicated any major opposition by their clients.

Whenever we talk about adoptions, we are speaking of small

Senate 7/4/ 3/8/95 Offichment #2 numbers. The attachment shows you the total number of adoptions in Kansas in 1994. Further breakdown of the numbers for the state are not available. However, in Johnson county about 1/4 of the total number of adoptions are private infant adoptions. Many of these are covered under other insurance, so the total number adoptions affected by this bill would probably be significantly less that 1/4 of all of the adoptions that occur.

While this bill does not, in my opinion, have significant impact on any single HMO, certainly it is of great significance to any one adoptive couple who may be facing large out-of-pocket medical expenses. Of course, it goes without saying, the adoptive couple would have medical coverage if they were giving birth.

Thank you for your time and I will respectfully stand for questions.

Phyllis Gilmore

KANSAS LEGISLATIVE RESEARCH DEPARTMENT

300 S.W. 10th Avenue Room 545-N -- Statehouse

Phone 296-3181

January 27, 1995

TO: Representative Phyllis Gilmore

Office No. 303-N

RE: Reported Adoptions

The Office of the Clerk of the Supreme Court reports that the court system collects data only on the number of adoptions that are filed with the courts in a fiscal year. While the total can be broken down by county or judicial district, there is no data provided as to whether the adoption is a private or agency adoption, a stepparent adoption, etc.

The total number of adoptions filled with the Kansas court system in fiscal year 1994, the latest year for which information is currently available, was 1,715.

Judge Bruner told the Joint Committee on Children and Families that in Johnson County there have been an average of 250 adoption cases a year over the last several years, indicating a fairly stable pool of children available for adoption. About one-half are stepparent adoptions; about 100 to 110 involve infants; about one-half are adoptions arranged through child placing agencies, including the Social and Rehabilitation Services, and the remainder are private adoptions. Costs are averaging between \$300 to \$500 for adult adoptions in Johnson County. For children being adopted by stepparents, the costs are about \$400 to \$500. Agency adoptions for infants under one year normally run from \$7,000 to \$11,000, and independent adoptions are running between \$8,000 and \$12,000. Medical expenses can account for costs up to \$20,000 and be approved. (Source: *Minutes of the Joint Committee on Children and Families for August 10-11*, 1994.)

If you are aware of other sources of information you would like for me to try, please contact me.

Emalene Correll Research Associate

 $\pmb{0012613.01}(1/27/95\{1:21PM\})$



Kathleen Sebelius Commissioner of Insurance

Kansas Insurance Department

MEMORANDUM

To: Senate Financial Institutions and Insurance Committee

From: Tom Wilder, Director of Governmental Relations

Kansas Department of Insurance

Date: March 6, 1995

Re: H.B. 2343 (Insurance Coverage for Newly Born or Adopted Children)

The Kansas Department of Insurance supports House Bill 2343 which adds Health Maintenance Organizations to the list of health insurers who must provide insurance coverage for newly born children and children who are adopted by an insured. Currently, K.S.A. 40-2,102 requires individual and group health insurance policies to provide insurance coverage for a newly born child of the insured or a child who is adopted by the insured. This proposal would require Health Maintenance Organizations to offer the same coverage.

One concern which has been expressed by some HMOs is the possibility that they will have to provide coverage for the birth expenses. The current law allows insurers to provide optional coverage for the cost of delivery and HMOs would be required to offer this option which could be conditioned on the birth mother agreeing to use a HMO medical facility and doctor to handle the birth of the child to be adopted.

The Department of Insurance asks this committee to recommend H.B. 2343 favorable for passage.

Senate 4/4/ 3/8/95 attachment 3 12

13

HOUSE BILL No. 2343

By Representatives Gilmore, Carmody, Cornfield, Freeborn, Goodwin, Horst, Landwehr, Merritt, Myers, O'Connor, Powell, Wilson and Yoh

AN ACT concerning insurance; relating to coverage for newly born and adopted children; amending K.S.A. 40-2,102 and repealing the existing section.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 40-2,102 is hereby amended to read as follows: 40-2,102. (a) All individual and group health insurance policies providing coverage on an expense incurred basis and individual and group service or indemnity type contracts issued by a profit or nonprofit corporation which provides coverage for a family member of the insured or subscriber and all contracts issued by health maintenance organizations shall, as to such family members' coverage, also provide that the health insurance benefits applicable for children shall be payable with respect to a: (1) newly born child of the insured or subscriber from the moment of birth; (2) newly born child adopted by the insured or subscriber from the moment of birth if a petition for adoption as provided in section 19 K.S.A. 59-2128, and amendments thereto, was filed within 31 days of the birth of the child; or (3) child adopted by the insured or subscriber from the date the petition for adoption as provided in section 19 K.S.A. 59-2128, and amendments thereto, was filed.

The coverage for newly born children shall consist of coverage of injury or sickness including the necessary care and treatment of medically diagnosed congenital defects and birth abnormalities.

If payment of a specific premium or subscription fee is required to provide coverage for a child, the policy or contract may require that notification of birth of a newly born child or the filing of the petition for adoption and payment of the required premium or fees must be furnished to the insurer or nonprofit service or indemnity corporation within 31 days after the date of birth or the filing of the petition for adoption in order to have the coverage continue beyond such 31-day period.

(b) All individual and group health insurance policies providing coverage on an expense incurred basis and individual and group service or indemnity type contracts issued by a profit or nonprofit corporation which provides coverage for a family member of the insured or subscriber, as

The contract issued by a health maintenance organization may provide that the benefits required pursuant to this subsection shall be

and all contracts issued by health maintenance organizations organized or authorized to transact business in this state

covered benefits only if the services are rendered by a provider who is designated by and affiliated with the health maintenance organization.

organized or authorized to transact business in this state

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to such family members' coverage, shall also offer an option whereby the health insurance benefits shall include delivery expenses at birth of the birth mother of a child adopted within 90 days of birth of such child by the insured or subscriber subject to the same limitations contained in such policy or contract applicable to the insured or subscriber. Such offer of an option regarding such delivery expense shall be made to the insured and, to the individual subscribers in the case of a group health insurance policy.

(c) The provisions of this section shall be applicable to health maintenance organizations organized or authorized to transact business in this state under article 32 of chapter 40 of the Kansas Statutes Annotated.

Sec. 2. K.S.A. 40-2,102 is hereby repealed.

Sec. 3. This act shall take effect and be in force from and after its 14 publication in the statute book.

The contract issued by a health maintenance organization may provide that the benefits required pursuant to this subsection shall be covered benefits only if the services are rendered by a provider who is designated by and affiliated with the health maintenance organization.

HOUSE BILL No. 2343

By Representatives Gilmore, Carmody, Cornfield, Freeborn, Goodwin, Horst, Landwehr, Merritt, Myers, O'Connor, Powell, Wilson and Yoh

2-3

AN ACT concerning insurance; relating to coverage for newly born and adopted children; amending K.S.A. 40-2,102 and repealing the existing section.

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39 ⊿^ Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 40-2,102 is hereby amended to read as follows: 40-2,102. (a) All individual and group health insurance policies providing coverage on an expense incurred basis and individual and group service or indemnity type contracts issued by a profit or nonprofit corporation which provides coverage for a family member of the insured or subscriber and all contracts issued by health maintenance organizations shall, as to such family members' coverage, also provide that the health insurance benefits applicable for children shall be payable with respect to a: (1) newly born child of the insured or subscriber from the moment of birth; (2) newly born child adopted by the insured or subscriber from the moment of birth if a petition for adoption as provided in section 10 K.S.A. 59-2128, and amendments thereto, was filed within 31 days of the birth of the child; or (3) child adopted by the insured or subscriber from the date the petition for adoption as provided in section 10 K.S.A. 59-2128, and amendments thereto, was filed.

The coverage for newly born children shall consist of coverage of injury or sickness including the necessary care and treatment of medically diagnosed congenital defects and birth abnormalities.

If payment of a specific premium or subscription fee is required to provide coverage for a child, the policy or contract may require that notification of birth of a newly born child or the filing of the petition for adoption and payment of the required premium or fees must be furnished to the insurer or nonprofit service or indemnity corporation within 31 days after the date of birth or the filing of the petition for adoption in order to have the coverage continue beyond such 31-day period.

(b) All individual and group health insurance policies providing coverage on an expense incurred basis and individual and group service or indemnity type contracts issued by a profit or nonprofit corporation which provides coverage for a family member of the insured or subscriber, as

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provisions in health maintenance organization contracts;