Approved: 4-5-96

Date

### MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chairperson Robin Jennison at 1:30 p.m. on March 27, 1996 in Room 514-S of the Capitol.

All members were present except: Representative Gross, excused

Representative Edlund, excused

Committee staff present: Alan Conroy, Russell Mills, Susan Wiegers, Legislative Research Department

Jim Wilson, Revisor of Statutes; Mike Corrigan, Revisor

Tim Kukula, Appropriations Secretary; Todd Fertig, Administrative Aide

Conferees appearing before the committee: none

Chairman Jennison called the members' attention to the minutes of March 7, 11, 12, 13, 14 and 15 that were distributed earlier in the week.

A motion was made by Representative Gatlin, seconded by Representative Dean, to approve the minutes. The motion carried.

Chairman Jennison recognized Kathy Porter from KLRD to give the committee a briefing on the accumulation of vacation and sick leave and compensation upon retirement for Kansas state law enforcement officers (Attachment 1).

Chairman Jennison recognized Representative Kejr to give the subcommittee report and answer questions on SB 507, a bill concerning the reorganization of KVAC (<u>Attachments 2 & 3</u>). There was discussion about a possible interim study into the matter of reorganization and the shifting of responsibilities.

A motion was made by Representative Kejr, seconded by Representative Reinhardt, to adopt the subcommittee report. The motion carried.

A motion was made by Representative Dean, seconded by Representative Helgerson, to amend SB 507 by stating "subject to appropriations acts, the Secretary of Commerce and Housing shall reorganize and continue current contracts with KTEC to manage the Industrial Agricultural Program. The motion carried.

A motion was made by Representative Kejr, seconded by Representative Mollenkamp, to recommend SB 507 favorably for passage. The motion carried.

Chairman Jennison recognized Representative Farmer to give the subcommittee report on SB 402, a bill relating to real property appraisal by the state and Board of Regents (Attachments 4 & 5). A letter from the assistant director of purchases also submitted a letter (Attachment 6).

A motion was made by Representative Gatlin, seconded by Representative Hochhauser, so strike section (5) from the subcommittee report. The motion failed.

A motion was made by Representative Hochhauser, seconded by Representative Nichols, to amend page 3, line 9 of the subcommittee report to read "a capital project or its maintenance utilities or teaching program" instead of 'project or activity' and every other place in the bill following. The motion failed.

A motion was made by Representative Wilk, seconded by Representative Reinhardt, to have the audit report sent to LEPC. The motion carried.

#### **CONTINUATION SHEET**

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS, Room 514-S Statehouse, at 1:30 P.M. on March 27, 1996.

A motion was made by Representative Farmer, seconded by Representative Reinhardt, to adopt the subcommittee report as amended. The motion carried.

A motion was made by Representative Edmonds, seconded by Representative Wilk, to amend section (6) of SB 402 by adding a section (c) to state that all grants over \$100,000 will be examined and considered. The motion failed.

A motion was made by Representative Wilk, seconded by Representative Farmer to recommend SB 402 favorably for passage. The motion carried. Representative Hochhauser voted no.

Chairman Jennison recognized Representative Farmer to give the committee a briefing on HCR 5038, a resolution concerning total appropriations from the state general fund and from all funds not exceeding the governor's recommendations.

A motion was made by Representative Farmer, seconded by Representative Reinhardt, to recommend HCR 5038 favorably for passage. The motion carried.

Discussion arose concerning **HB** 3080, a bill relating to overtime compensation for certain state law enforcement officers. Chairman Jennison recognized Revisor Wilson to explain the balloon amendment to the committee (Attachment 7).

A motion was made by Representative Nichols, seconded by Representative Helgerson, to amend the balloon (attachment 7) by adding language stating that officers will receive straight-time pay for hours worked between 80 and 86.

A substitute motion was made by Representative Neufeld, seconded by Representative Gatlin, to table **HB** 3080. The motion failed 5 to 14.

The original motion by Representative Nichols and Representative Helgerson carried 12 to 6.

A motion was made by Representative Nichols, seconded by Representative Helgerson to amend SB 492 by adding the amended balloon (attachment 7) to the bill. The motion carried.

A motion was made by Representative Reinhardt, seconded by Representative Kline, to state that accrued sick leave and vacation will be the same as all other state employees. The motion carried.

A motion was made by Representative Lowther, seconded by Representative Bradley, to amend SB 492 by adding appropriate provisions of HB 2419 concerning pay for official state holidays and sick leave. The motion failed 10 to 10.

There were no objections to making any necessary technical changes and corrections to SB 492.

A motion was made by Representative Helgerson, seconded by Representative Dean to recommend SB 492 favorably for passage, as amended. The motion carried 14 to 5.

Chairman Jennison announced that federal block grant hearings are scheduled for April 3, 1996 at 1:30 p.m.

The meeting adjourned at 3:45 p.m.

The next meeting is scheduled for April 3, 1996.

## Accumulation of Vacation and Sick Leave and Compensation Upon Retirement

The following table notes the number of hours of vacation leave accrued per biweekly pay period and per month and the maximum hours of vacation leave that state employees may accumulate, both of which are based upon the individual employee's length of service.

## Maximum Accumulation of Vacation Leave for State Employees

Length of Service	Vacation Leave Hours Acrued Per Biweekly Pay Periods	Vacation Leave Hours Accrued Per Month	Maximum Accumulation
Less than 5 years	3.7 hours	8 hours	144 hours (18 working days)
5 years and less than 10 years	4.7 hours	10 hours	176 Hours (22 working days)
10 years and less than 15 years	5.6 hours	12 hours	208 hours (26 working days)
15 years and over	6.5 hours	14 hours	240 hours (30 working days)
K.A.R. 1-9-3			

An employee who retires or is otherwise separated from service may be compensated for accumulated vacation leave up to the maximum allowed accumulation.

Full time employees earn eight hours of sick leave per month, or 3.7 hours per biweekly pay period. The following table notes the compensation for accumulated sick leave which may be paid out upon retirement. Employees who have accumulated 100 days or more of sick leave may receive compensation upon retirement as follows:

Days of Sick Leave Accumulated	Years of Service	Compensation Upon Retirement
At least 100 but less than 125 days	8 or more years	Not more than 30 days
At least 125 but less than 150 days	15 or more years	Not more than 45 days
At least 150 days	25 or more years	Not more than 60 days
K.S.A. 75-5517		

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## SUBCOMMITTEE REPORT ON SUBSTITUTE FOR SENATE BILL NO. 507

The following summarizes the provisions of Sub. for S.B. 507: This bill creates the Agriculture Products Development Commission within the Department of Commerce and Housing. The bill would transfer most of the powers, duties, and functions of the current Division of Markets of the Department of Agriculture to the newly created Agriculture Products Development Commission. In addition, the bill would transfer the powers, duties, and functions relating to product development and technical assistance of the Agricultural value Added Center to the new Commission within the Department of Commerce and Housing.

Italics indicate amendments to the bill recommended by the Subcommittee. In general, amendments give the new Commission Division status within Commerce and Housing, details data to be included in an annual report to Legislative Committee, reconfigures an advisory board, and requires that the Board of Agriculture serve in an advisory capacity to the new Division.

### New Section 1 -- Abolition of Existing Entities

Abolishes the agriculture value added center and the agriculture value added 7 processing center leadership council.

## New Section 2 -- Establishes the agriculture development commission.

- Establishes, within the Department of Commerce and Housing, the agriculture products **I** development commission. The commission shall have all powers, duties and functions of the agricultural value added center (as defined in subsection (b) of the Bill) and all powers and duties regarding the Department of Agriculture division of markets (as defined in subsection (c) of the Bill).
- Requires the Commission to provide a written report, annually, to the House and Senate 1 Agriculture Committees.

The Subcommittee recommends the Agriculture Products Development Commission be given division status within the Department of Commerce and Housing and consequently be renamed the Agriculture Products Development Division. The Secretary of Commerce and Housing shall appoint the director of the Division.

The Subcommittee also recommends that the Division present both a written and oral to report the Agriculture Committees. In addition to providing an overview of the Division's activities and functions, the report shall include performance indicators and outcomes. The report shall also include information regarding the Division's budget and how appropriated funds were spent as

Attachment 2

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well as a projected budget. The report shall also include the full-time equivalent number of positions financed from appropriations and allocated for the Division. Finally, the report shall include a mission statement for the new Division.

# New Section 4 -- Transfers all existing functions of KVAC to the agricultural value added center within the Agriculture Development Commission.

All powers, duties, and functions of the existing agricultural value added center are transferred to the agricultural value added center within the Department of Commerce and Housing. The agricultural value added center, within the Department of Commerce and Housing, created by Sub. S.B. 507 shall be a continuation of the agricultural value added center being abolished by section 1.

# New Section 5 -- Transfers to the Secretary of Commerce and Housing powers of Division of Marketing and the director of Marketing.

Secretary of Commerce and Housing is the successor in the powers, duties and functions of the Department of Agriculture Division of Marketing and the Director of Marketing.

## New Section 11 -- Creates an agricultural products development advisory board.

- The advisory board is appointed by the Governor and advises the Secretary of Commerce and Housing and the Agriculture Products Development Commission on issues of agriculture product development.
- Advisory board membership will include representatives of the following: a small-sized value added company, a medium-sized value added company, and a large-sized value added company. Additional members would include a person from a regional economic development entity, a legislator who is a member of the House or Senate Committee on Agriculture, a financial or investment banker or a seed capital fund manager, and a person from the Department of Commerce and Housing Business Development Division.

The Subcommittee reconstitutes the Advisory Board in the following manner: two members shall be representatives of entrepreneurs in a value added business; one member shall be a representative of K.S.U. extension systems and agriculture research programs, one member from a farmer's cooperative active in community economic development, one member shall be a representative of a commodity group, one member shall be a financial or investment banker or a seed capital fund manager, and one member shall be from the marketing section of the agriculture products development division of the Department of Commerce and Housing.

## New Section 27 - Repeals existing relevant statutes.

The Subcommittee recommends creating a sunset provision of July 1, 1998, for sections 1 through 11.

New Section 28 -- Directs the State Board of Agriculture to serve in an advisory capacity to the new Agriculture Products Development Division within the Department of Commerce and Housing.

The Subcommittee recommends that the State Board of Agriculture serve in an advisory capacity to the new Division within Commerce and Housing. The Board of Agriculture shall advise the Agriculture Products Development Division on issues and concerns relating to agriculture product development and marketing. The Subcommittee also recommends that the Agriculture Products Development Division report, twice a year, on the activities and functions of the Division.

#### ADDITIONAL RECOMMENDATIONS

The Subcommittee also expects and encourages the Department of Commerce and Housing, in its administration of the Agriculture Products Development Division, to contract the operations of the programs with state universities, the Kansas Technology Enterprise Corporation and all appropriate entities. The Subcommittee also expects that state appropriated funding levels for the programs in the Agriculture Products Development Division, specifically the industrial agriculture program and the "foods and feeds" program, shall remain at or above current state appropriated funding levels.

## Substitute for SENATE BILL No. 507

By Committee on Agriculture

2-20

AN ACT concerning certain governmental agency reorganizations; abolishing the agricultural value added center and the leadership council; further abolishing the division of markets and the director of marketing; creating the agriculture products development commission within the department of commerce and housing; transferring certain powers and duties to the secretary of agriculture and the department of agriculture; amending K.S.A. 2-2306, 2-3001, 2-3002, 2-3005, 2-3006, 2-3008, 2-3009, 2-3013, 74-531, 74-532, 74-534 and 74-551 and K.S.A. 1995 Supp. 2-3007, 74-552 and 74-553 are hereby repealed; also repealing K.S.A. 74-530, 74-533, 74-540, 74-540a, 74-540b and 74-540c and K.S.A. 1995 Supp. 74-8117, 74-8118, 74-8119, 74-8120 and 74-8121.

Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) The agricultural value added center established by K.S.A. 1995 Supp. 74-8117 and the agricultural value added processing center leadership council created by K.S.A. 1995 Supp. 74-8118 are hereby abolished.

(b) The division of markets within the Kansas department of agriculture created by K.S.A. 74-530 and the director of marketing created by K.S.A. 74-533 are hereby abolished.

New Sec. 2. (a) There is hereby established within and as a part of the department of commerce and housing the agriculture products development commission. Subject to and in accordance with appropriations acts, the agriculture products development commission shall include: (1) All powers, duties and functions related to the agricultural value added center pursuant to subsections (b) and (c); (2) all powers and duties created regarding the division of markets pursuant to K.S.A. 74-530, and amendments thereto, which are hereby transferred; (3) all powers and duties created regarding registered trademarks pursuant to K.S.A. 74-540a, and amendments thereto, which are hereby transferred; (4) all powers and duties regarding the trademark fund pursuant to K.S.A. 74-540b, and amendments thereto, which are hereby transferred; and (5) all powers and duties created regarding expenditures and moneys credited

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and 74-567

division. The secretary of commerce and housing shall appoint a director of such division.

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to the market development fund pursuant to K.S.A. 74-540c, and amendments thereto, which are hereby transferred.

(b) The objectives of the agricultural value added center within the agriculture products development commission shall include, but not be limited to, providing technical assistance to existing and potential value added facilities, including incubator facilities; developing a network for collecting and distributing information to individuals involved in value added processing in Kansas; initiating pilot plant facilities to act as research and development laboratories for existing and potential small scale value added processing endeavors in Kansas; providing technical assistance to new agricultural value added businesses; developing and promoting communication and cooperation among private businesses; state government agencies and public and private colleges and universities in Kansas; establishing research and development programs in technologies that have value added commercial potential for food and nonfood agricultural products achieving substantial and sustainable continuing growth for the Kansas economy through value added products from agriculture; serving as a catalyst for industrial agriculture through technological innovation in order to expand economic opportunity for all Kansas communities; establishing an industrial agriculture industry for the state of Kansas; commercializing the developed industrial agriculture technology in smaller communities and the rural areas of Kansas; and developing investment grade agriculture value added technologies and products.

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(c) Subject to the provisions of appropriations acts, the functions of the agricultural value added center within the agriculture products development commission shall include, but not be limited to, developing a market referral program, matching distribution to buyers in coordination with other state agencies concerned with marketing Kansas products; assisting private entrepreneurs in the establishment of facilities and markets for new agricultural value added endeavors; and introducing coordinated programs to develop marketing skills of existing agricultural value adding processors in Kansas.

(d) (1) It shall be the duty of the agriculture products development commission to perform acts and to do, or cause to be done, those things which are designed to lead to the more advantageous marketing of agricultural products of Kansas. For these purposes the commission may:

- (A) Investigate the subject of marketing farm products;
- (B) promote their sales distribution and merchandising;
- (C) furnish information and assistance to the public;
- (D) study and recommend efficient and economical methods of marketing:
- (E) provide for such studies and research as may be deemed necessary and proper;

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(F) gather and diffuse timely and useful information concerning the supply, demand, prevailing prices and commercial movement of farm products including quantity in common storage and cold storage, in cooperation with other public or private agencies;

(G) conduct market development activities and assist and coordinate participation by companies, commodity organizations, trade organizations, producer organizations and other interested organizations to develop new markets and sales for Kansas agricultural commodities and food products;

(H) render assistance to any of the entities listed in subsection (G) and development activities and make a reasonable service charge for such services rendered by the division; and

(I) make agreements with other states and with the United States government, or its agencies, and accept funds from the federal government, or its agencies, or any other source for research studies, investigation, market development and other purposes related to the duties of the commission

(2) The state board of agriculture [department of commerce and housing] shall remit all moneys received under this subsection to the state treasurer at least monthly. Upon receipt of any such remittance, the state treasurer shall deposit the entire amount thereof in the state treasury and the same shall be credited to the market development fund. All expenditures from such fund shall be made for any purpose consistent with this subsection and shall be made in accordance with appropriation acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the secretary of commerce and housing or a person designated by the secretary.

(e) (1) In conjunction with any trademark registered by the department of commerce and housing, the agriculture products development femmission is hereby authorized to:

(A) Promulgate policy regarding the use of any such trademark;

(B) print, reproduce or use the trademark in or on educational, promotional or other material;

(C) fix, charge and collect fees for the use of the trademark provided that the fees shall be fixed in an amount necessary to recover all direct costs associated with the production of educational, promotional and other materials associated with a trademark program; and

(D) enter into any contracts necessary to carry out the purposes of this subsection, which contracts shall not be subject to the bidding requirements of K.S.A. 75-3739, and amendments thereto.

(2) The secretary of commerce and housing shall remit all moneys received under this subsection to the state treasurer at least monthly. Upon receipt of any such remittance the state treasurer shall deposit the

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entire amount thereof in the state treasury and the same shall be credited to the trademark fund. All expenditures from such fund shall be made for any purpose consistent with this subsection and shall be made in accordance with appropriation acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the secretary of commerce and housing or a person designated by the secretary.

(f) On or before February 1 of each year, the agriculture products development commission shall provide a written report to the house and senate agriculture committees concerning the activities and functions of the commission for the previous year.

New Sec. 3. The following programs and functions are hereby transferred from the division of marketing, department of agriculture, and conferred upon the secretary of agriculture: (a) the functions relating to standards, grades, and classifications for agricultural products and receptacles, pursuant to K.S.A. 74-531, 74-532, and 74-534, and amendments thereto; (b) the functions relating to labeling of agricultural products established under K.S.A. 2-2306, and amendments thereto; (c) the functions relating to grain commissions established under K.S.A. 2-3001 through 2-3013, and amendments; and (d) functions relating to the grape and wine industry advisory council established by K.S.A. 1995 Supp. 74-552, and amendments thereto.

- New Sec. 4. (a) The powers, duties and functions of the existing agricultural value added center are hereby transferred to and conferred and imposed upon the agricultural value added center created by this act subject to the limitations established in section 2.
- (b) The agricultural value added center created by this act shall be the successor in every way to the powers, duties and functions of the agricultural value added processing center, subject to the limitations established in section 2, in which the same were vested prior to the effective date of this act. Every act performed under the authority of the agricultural value added center created by this act shall be deemed to have the same force and effect as if performed by the agricultural value added center in which such functions were vested prior to the effective date of this act.
- (c) Whenever the "agricultural value added center," or words of like effect, is referred to or designated by a statute, contract or other document, such reference or designation shall be deemed to apply to the agricultural value added center created by this act.
- (d) All orders or directives of the agricultural value added center in existence on the effective date of this act shall continue to be effective and shall be deemed to be the orders or directives of the agricultural value added center created by this act until revised, amended, repealed or nullified pursuant to law.

division shall present an oral and

performance indicators, performance outcomes,

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Such report shall include a budget of how moneys appropriated or otherwise authorized to be expended from the state general fund or any special revenue fund for the agriculture products development division of the department of commerce and housing for the previous fiscal year were spent and a projected budget of moneys appropriated or otherwise authorized to be expended from the state general fund or any special revenue fund for the agriculture products development division of the department of commerce and housing for the current fiscal year. Such report shall further include the full-time equivalent number of positions financed from appropriations and allocated for the agriculture products development division of the department of commerce and housing for each fiscal year. In the report to the 1997 legislature, the division's report shall include a mission statement for the reorganized division.

(e) The agricultural value added center, within the department of commerce and housing, created by this act shall be a continuation of the agricultural value added center being abolished pursuant to section 1.

New Sec. 5. (a) The secretary of commerce and housing shall be the successor in every way to the powers, duties and functions of the division of marketing and the director of marketing in which the same were vested prior to the effective date of this act and which are transferred pursuant to section 2. Every act performed in the exercise of such powers, duties and functions by or under the authority of the secretary of commerce and housing shall be deemed to have the same force and effect as if performed by the division of marketing and the director of marketing in which such powers, duties and functions were vested prior to the effective date of this act.

(b) Whenever the "department of agriculture," "division of markets," or words of like effect, are referred to or designated by a statute, contract or other document, and such reference or designation is in regard to one of the powers and duties transferred to the agriculture products development commission within the department of commerce and housing pursuant to section 2, such reference or designation shall be deemed to apply to the agriculture products development commission within the department of commerce and housing. Whenever "director of marketing," "secretary of agriculture" or words of like effect, are referred to or designated by a statute, contract or other document, and such reference is in regard to one of the powers and duties transferred to the agriculture products development commission within the department of commerce and housing pursuant to section 2, such reference shall be deemed to apply to the secretary of commerce and housing.

(c) All rules and regulations, orders and directives of the division of marketing, director of marketing or department of agriculture pertaining to powers and duties transferred pursuant to section 2 shall continue to be effective and shall be deemed to be the rules and regulations, orders and directives of the department of commerce and housing until revised, amended, repealed or nullified pursuant to law.

New Sec. 6. (a) Except as otherwise provided by this act, the secretary of agriculture shall be the successor in every way to the powers, duties, and functions of the division of marketing and director of marketing in which the same were vested prior to the effective date of this act and which are transferred pursuant to section 3. Every act performed in the exercise of such powers, duties, and functions by or under the authority of the secretary of agriculture shall be deemed to have the same force and effect as if performed by the division of marketing or director of marketing in which such powers, duties, and functions were vested prior to the effective date of this act.

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- (b) Whenever the "division of markets," or words of like effect, are referred to or designated by a statute, contract, or other document, and such reference is in regard to one of the powers and duties transferred to the department of agriculture pursuant to section 3 of this act, such reference or designation shall be deemed to apply to the department of agriculture. Whenever the "director of marketing," or words of like effect, are referred to or designated by a statute, contract, or other document, and such reference is in regard to one of the powers and duties transferred to the department of commerce and housing pursuant to section 3 of this act, such reference or designation shall be deemed to apply to the secretary of agriculture.
- (c) All rules and regulations, orders, and directives of the division of marketing or director of marketing pertaining to powers and duties transferred pursuant to section 3 of this act shall continue to be effective and shall be deemed to be rules and regulations, orders, and directives of the secretary of agriculture until revised, amended, or nullified pursuant to law.

- New Sec. 7. (a) On the effective date of this act, officers and employees who, immediately prior to such date, were engaged in the performance of any powers and duties of the department of agriculture listed in section 2 which are transferred to the department of commerce and housing, and who, in the opinion of the secretary of commerce and housing, are necessary to perform the powers and duties of the department of commerce and housing, shall be transferred to, and shall become officers and employees of such department.
- (b) On the effective date of this act, officers and employees who, immediately prior to such date, were engaged in the performance of any powers and duties of the agricultural value added center which is abolished by this act and who, in the opinion of the secretary of commerce and housing, are necessary to perform the powers and duties of the department of commerce and housing, agriculture products development commission shall be transferred to and become officers and employees of such department.
- New Sec. 8. (a) The secretary of agriculture and the secretary of commerce and housing shall engage in consultations with the purpose of reaching agreement regarding the disposition of all property, property rights, and records which were used for or pertain to the performance of the powers and duties transferred to the department of commerce and housing pursuant to this act.
- (b) Any conflict as to the proper disposition of property, personnel, records, or the unexpended balance of any appropriation arising as a result of any abolition, transfer, attachment or change made by or under this order shall be determined by the governor, whose decision shall be final.

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New Sec. 9. (a) No suit, action, or other proceeding, judicial or administrative, lawfully commenced, or which could have been commenced, by or against any state agency or program mentioned in this act, or by or against any officer of the state in such officer's official capacity or in relation to the discharge of such officer's official duties, shall abate by reason of the governmental reorganization effected under the provisions of this act. The court may allow any such suit, action, or other proceeding to be maintained by or against the successor of any such state agency or any officer affected.

(b) No criminal action commenced or which could have been commenced by the state shall abate by the taking effect of this act.

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New Sec. 10. (a) On the effective date of this act, the balances of all funds appropriated or reappropriated to the department of agriculture, the agricultural value added center at the Kansas technology enterprise corporation for any of the powers and duties transferred to the department of commerce and housing pursuant to section 2 of this act are hereby transferred to the department of commerce and housing and shall be used only for the purpose for which the appropriation was originally made.

(b) On the effective date of this act, the liability for all accrued compensation, wages or salaries of officers and employees who, immediately prior to such date, were engaged in the performance of powers, duties or functions of the department of agriculture, the agricultural value added center at the Kansas technology enterprise corporation which are transferred to the department of commerce and housing pursuant to section 2 of this act shall be assumed and paid by the department of commerce and housing.

New Sec. 11. (a) There is hereby created an agriculture products development advisory board. Members shall be appointed by the governor as follows, one member shall be a representative of a small sized value added company, one member shall be a representative from a medium-sized value added company, one member shall be a representative from a large sized value added company; one member shall be a financial or investment banker or a seed capital fund manager one member shall be a representative of a regional economic development entity, one member shall be a legislator who is a member of the house or senate committee on agriculture, and one member shall be from the department of commerce and housing business development division

(b) Of the members first appointed to the board, the governor shall designate four whose terms shall expire June 30, 1998, and three whose terms shall expire on June 30, 2000. After the expiration of such terms, each member shall be appointed for a term of four years until a successor is appointed and qualified.

Kansas state university extension systems and agriculture research programs, one member shall be a representative of a farmer's cooperative active in community economic development, one member shall be a representative of a commodity group, two members shall be representatives of entrepreneurs in a value added business,

marketing section of the agriculture products development division of the

- (c) A vacancy on the board of a member shall be filled for the unexpired term by appointment by the governor.
  - (d) The governor shall appoint a chairperson.

- (e) The board shall meet as the chairperson or a majority of the board members determine.
- (f) The board shall advise the secretary of commerce and housing and the agriculture products development commission on issues and concerns of agriculture product development.
- Sec. 12. K.S.A. 2-2306 is hereby amended to read as follows: 2-2306. The marketing division of the Kansas state board secretary of agriculture shall be charged with the administration and enforcement of the provisions of this act article 23 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto.
- Sec. 13. K.S.A. 2-3001 is hereby amended to read as follows: 2-3001. As used in this act, unless the context clearly requires otherwise, the following words and phrases shall have the meanings ascribed to them herein:
- (a) "Grower" means any natural person, partnership, association or corporation engaged in the growing of corn, grain sorghum or soybeans, whether as landlord or tenant;
- (b) "first purchaser" means any person, public or private corporation, association or partnership buying or otherwise acquiring after harvest, the property in or to corn, grain sorghum or soybeans from a grower. A mortgagee, pledgee, lienor or other person, public or private, having a claim against the grower under a nonrecourse loan made against such corn, grain sorghum or soybeans after harvest thereof shall be deemed a purchaser hereunder. The term "first purchaser" shall not include a harvesting or threshing lienor;
- (c) "commercial channels" means the sale of corn, grain sorghum or soybeans for use as food, feed, seed or any industrial or chemurgic use, when sold to any commercial buyer, dealer, processor, cooperative, or to any person, public or private, who resells any corn, grain sorghum or soybeans or product produced from corn, grain sorghum or soybeans;
- (d) "sale" means and includes any pledge or mortgage of corn, grain sorghum or soybeans, after harvest, to any person, public or private;
- (e) "division" means the division of markets of the state board of agriculture and the director thereof;
- (f) "secretary" means the secretary of the state board of agriculture or his or her the secretary's authorized representative.
- Sec. 14. K.S.A. 2-3002 is hereby amended to read as follows: 2-3002. (a) There are hereby created three separate and distinct commissions which shall be known as the Kansas corn commission, the Kansas grain sorghum commission and the Kansas soybean commission. Such com-

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and technical assistance for such development

missions shall be attached to and be a part of the division of markets of 1 the state board department of agriculture. The membership of each such 2 commission shall be appointed by the governor in the manner prescribed by this section. One member shall be appointed to the Kansas corn com-4 mission and the Kansas grain sorghum commission from each district as denoted by subsection (b). One member shall be appointed to the Kansas 6 soybean commission from each district as denoted by subsection (c). For each commission the members shall serve for a term of four years, except 8 that the members first appointed to the Kansas corn commission and the Kansas grain sorghum commission from districts I, II and III shall serve 10 for four years, the members first appointed from districts IV, V and VI 11 shall serve for three years and the members first appointed from districts VII, VIII and IX shall serve for two years, and except that the members 13 first appointed to the Kansas soybean commission from districts I, II and 14 III shall serve for four years, the members first appointed from districts 15 IV, V and VI shall serve for three years and members first appointed from 16 district VII shall serve for two years. Vacancies which may occur shall be 17 filled for unexpired terms in the same manner. Upon the expiration of a 18 term of a member of a commission, such member shall continue to serve 19 as a member until a successor to such member is appointed and qualified. 20 The dean of the college of agriculture of Kansas state university shall be an ex officio member, without the right to vote, of each such commission. 22

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(b) District I shall consist of the following counties: Cheyenne, Decatur, Graham, Norton, Rawlins, Sheridan, Sherman and Thomas.

District II shall consist of the following counties: Gove, Greeley, Lane, Logan, Ness, Scott, Trego, Wallace and Wichita.

District III shall consist of the following counties: Clark, Finney, Ford, Grant, Gray, Hamilton, Haskell, Hodgeman, Kearny, Meade, Morton, Seward, Stanton and Stevens.

District IV shall consist of the following counties: Clay, Cloud, Jewell, Mitchell, Osborne, Ottawa, Phillips, Republic, Rooks, Smith and Washington.

District V shall consist of the following counties: Barton, Dickinson, Ellis, Ellsworth, Lincoln, McPherson, Marion, Rice, Rush, Russell and Saline.

District VI shall consist of the following counties: Barber, Comanche, Edwards, Harper, Harvey, Kingman, Kiowa, Pawnee, Pratt, Reno, Sedgwick, Stafford and Sumner.

District VII shall consist of the following counties: Atchison, Brown, Doniphan, Jackson, Jefferson, Leavenworth, Marshall, Nemaha, Pottawatomie, Riley and Wyandotte.

District VIII shall consist of the following counties: Anderson, Chase, Coffey, Douglas, Franklin, Geary, Johnson, Linn, Lyon, Miami, Morris,

Osage, Shawnee and Wabaunsee.

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- District IX shall consist of the following counties: Allen, Bourbon, But-2 ler, Chautauqua, Cherokee, Cowley, Crawford, Elk, Greenwood, Labette, Montgomery, Neosho, Wilson and Woodson.
- (c) District I shall consist of the following counties: Nemaha, Brown, 5 Doniphan, Jackson, Atchison, Jefferson, Leavenworth and Wyandotte.
- District II shall consist of the following counties: Shawnee, Douglas, Johnson, Osage, Franklin and Miami.
- District III shall consist of the following counties: Coffey, Anderson, Linn, Woodson, Allen and Bourbon. 10
- District IV shall consist of the following counties: Wilson, Neosho, 11 Crawford, Montgomery, Labette and Cherokee. 12
- District V shall consist of the following counties: Jewell, Republic, 13 Washington, Marshall, Mitchell, Cloud, Clay, Riley, Pottawatomie, Lin-14 coln, Ottawa, Dickinson, Geary, Wabaunsee, Ellsworth, Saline, Morris 15 and Lyon. 16 17
  - District VI shall consist of the following counties: Rice, McPherson, Marion, Chase, Stafford, Reno, Harvey, Butler, Greenwood, Pratt, Kingman, Sedgwick, Barber, Harper, Sumner, Cowley, Elk and Chautauqua.
- 19 District VII shall consist of the following counties: Cheyenne, Rawlins, 20 21 Decatur, Norton, Phillips, Smith, Sherman, Thomas, Sheridan, Graham, Rooks, Osborne, Wallace, Logan, Gove, Trego, Ellis, Russell, Greeley, 22 23 Wichita, Scott, Lane, Ness, Rush, Barton, Hamilton, Kearny, Finney, Hodgeman, Pawnee, Edwards, Stanton, Grant, Haskell, Gray, Ford, Kiowa, Morton, Stevens, Seward, Meade, Clark and Comanche.
  - Sec. 15. K.S.A. 2-3005 is hereby amended to read as follows: 2-3005. (a) In the administration of this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto, each commission shall have the following duties, authorities and powers:
  - (1) To recommend to the secretary policy regarding marketing, campaigns of development, education and publicity for the Kansas grain commodity and products made therefrom represented by it;
- 33 (2) to recommend to the secretary the acceptance of grants and do-34 nations;
- (3) to recommend the secretary enter into such contracts as may be 35 necessary or advisable for the purposes of this act; 37
  - (4) to recommend that the secretary cooperate with any local, state, national or international organization or agency, whether voluntary or created by the law of any state or by federal law, engaged in work or activities similar to the work and activities of each commission, and to direct the division secretary to enter into contracts with such agencies or organizations for carrying on campaigns of development, education or publicity;

- (5) to be advisory to and cooperate and work with Kansas state university or other educational or research facilities regarding research and development connected with the grain commodities represented by each commission;
- (6) to recommend that the secretary submit to the national board, established pursuant to public law 101-624, any reports required describing the manner and procedure for collection of the voluntary assessments established on soybeans pursuant to public law 101-624;
- (7) to recommend that the secretary certify to the national board, established pursuant to public law 101-624, that assessments will be collected on all of the soybeans sold within the state;
- (8) to recommend that the secretary certify to the national board, established pursuant to public law 101-624, that funds collected pursuant to the nationally established assessment will be remitted as required by the national board;
- (9) to recommend that the secretary certify to the national board, established pursuant to public law 101-624, that requests for refunds will be honored; and
- (10) to recommend that the secretary and division perform such other duties as may be necessary to comply with public law 101-624 pertaining to the national checkoff program for soybeans and any rules, regulations or marketing orders promulgated or issued thereunder.
- (b) Notwithstanding any provision of this aet article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto, or other law to the contrary, any determination by the secretary regarding any recommendation by a commission pursuant to subsection (a) may be disapproved by a vote of 2/3 of the members of the commission but nothing herein shall be construed as authorizing such commission to abrogate, limit or otherwise affect the power of the secretary to administer and supervise the internal operations and management of the division department of agriculture.
- Sec. 16. K.S.A. 2-3006 is hereby amended to read as follows: 2-3006. The division secretary shall have the following duties, authorities and powers to:
- (1) Implement and coordinate the policies and practices of each grain commission represented by it;
  - (2) sue and be sued;
- (3) prosecute in the name of Kansas any suit or action for the collection of the assessments provided under this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto;
- (4) adopt rules and regulations deemed necessary for the exercise of its powers and the performance of its duties under this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto;

Political Property

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- (5) hire, subject to the approval of a majority of the members of the commission affected, an administrator for such commission;
- (6) hire such clerical and other personnel deemed necessary to carry out the provisions of this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto;
- (7) establish recordkeeping requirements deemed necessary by the commodity commission affected; and
- (8) inspect and audit any records required to be kept pursuant to this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto.
- Sec. 17. K.S.A. 1995 Supp. 2-3007 is hereby amended to read as follows: 2-3007. (a) There is hereby levied an assessment of five mills per bushel upon grain sorghum marketed through commercial channels in the state of Kansas. There is hereby levied an assessment of five mills per bushel upon corn marketed through commercial channels in the state of Kansas. There is hereby levied an assessment upon soybeans marketed through commercial channels in the state of Kansas. The soybean commission shall set the assessment at a rate of not more than 20 mills per bushel. The soybean commission shall not change the assessment rate, either to increase or reduce, more than once a year. Such assessment shall be levied and assessed to the grower at the time of sale, and shall be shown as a deduction by the first purchaser from the price paid in settlement to the grower. Under the provisions of this act, no corn, grain sorghum or soybeans shall be subject to the assessment more than once. The division secretary shall furnish to every first purchaser receipt forms which shall be issued by such first purchaser to the grower upon the payment of such assessment. The form shall indicate thereon the procedure by which the grower may obtain a refund of any such assessment, except a refund shall not be issued unless the amount of the refund is \$5 or more. Within one year after any and all sales during such period the grower may upon submission of a request therefor to the division secretary, obtain a refund in the amount of the assessments deducted by the first purchaser. Such request shall be accompanied by evidence of the payment of the assessments which need not be verified.
- (b) The division secretary shall keep complete records of all refunds made under the provisions of this section. Records of refunds may be destroyed two years after the refund is made. All funds expended in the administration of this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto, and for the payment of all claims whatsoever growing out of the performance of any duties or activities pursuant to this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto, shall be paid from the proceeds derived from such assessment. In the case of a lien holder who is a first purchaser

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as defined herein, the assessment shall be deducted by the lien holder from the proceeds of the claim secured by such lien at the time the corn, grain sorghum or soybeans are pledged or mortgaged. The assessment shall constitute a preferred lien and shall have priority over all other liens and encumbrances upon such corn, grain sorghum or soybeans. The assessment shall be deducted and paid as herein provided whether such corn, grain sorghum or soybeans are stored in this or any other state.

(c) Any corn or grain sorghum acquired by a grower as defined in K.S.A. 2-3001, and amendments thereto, under the provisions of any federal payment-in-kind (PIK) program shall be subject to the provisions of this section.

(d) No assessments for soybeans shall be collected pursuant to subsection (a) while the national checkoff program for soybeans, established pursuant to public law 101-624, remains in effect. Collection of assessments pursuant to subsection (a) shall be reinstated upon the withdrawal of the national checkoff program for soybeans, established pursuant to public law 101-624.

Sec. 18. K.S.A. 2-3008 is hereby amended to read as follows: 2-3008. (a) Except as provided in K.S.A. 2-3012, and amendments thereto, the assessment hereby imposed shall on or before the 20th day of the calendar month following the date of settlement be paid by the purchaser to the division secretary. The division secretary shall issue a receipt to the purchaser therefor and shall remit all moneys received in payment of such assessment to the state treasurer at least monthly. Upon receipt of each such remittance the state treasurer shall deposit the entire amount thereof in the state treasury. Twenty percent of each such deposit shall be credited to the state general fund and the amount of the balance of each such deposit which is derived from the assessment of each respective grain shall be credited to the Kansas corn commission fund, the Kansas grain sorghum commission fund and the Kansas soybean commission fund, respectively. Money derived from the assessment of each respective grain shall be credited only to the fund established for such grain. Whenever refunds are made from the Kansas corn commission fund, the Kansas grain sorghum commission fund or the Kansas soybean commission fund, the amounts credited to the state general fund from subsequent deposits in the state treasury pursuant to this section shall be reduced by amounts which equal 20% of such refunds.

(b) All money so credited to the Kansas corn commission fund, Kansas grain sorghum commission fund and Kansas soybean commission fund shall be expended for the respective grain commissions in the administration of this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto, and for the payment of claims based upon obligations incurred in the performance of the activities and functions set

 forth in this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto, and for no other purpose.

- (c) All expenditures from such funds shall be made in accordance with appropriation acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the director of the division of markets of the state board of agriculture secretary for each respective grain commission or by a person or persons designated by the director secretary.
- (d) Assessments collected pursuant to the national checkoff program for soybeans, established pursuant to public law 101-624 shall be deposited in the soybean promotion and research fee fund, created in K.S.A. 2-3013, and amendments thereto.
- Sec. 19. K.S.A. 2-3009 is hereby amended to read as follows: 2-3009. If any assessment is not paid to the division secretary as provided in this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto, or within 10 days thereafter, the lien thereby created shall be foreclosed after the expiration of such ten-day period in the district court of the county in which the grain was grown, or sold, or in which such grain may be found, or in which such grain may have been commingled with other like grain.
- Sec. 20. K.S.A. 2-3013 is hereby amended to read as follows: 2-3013. (a) Any assessment collected pursuant to the national checkoff program for soybeans, established pursuant to public law 101-624, shall be paid to the division on or before the 20th day of the calendar year following the date of settlement and shall be paid by the purchaser of the soybeans to the division secretary. The division secretary shall issue a receipt to the purchaser and shall remit all moneys received in payment of such assessment to the state treasurer at least monthly. Upon receipt of each such remittance, the state treasurer shall deposit the entire amount thereof in the state treasury. Twenty percent of that portion of each deposit that will be retained by the state soybean commission shall be credited to the state general fund pursuant to subsection (d)(4) of K.S.A. 75-3170a, and amendments thereto, and the amount of the balance of each deposit which is derived from the assessment shall be credited to the soybean promotion and research fee fund which is hereby created.
- (b) Whenever refunds are made from the national checkoff program for soybeans, established pursuant to public law 101-624, such refunds shall be made as authorized by public law 101-624.
- (c) All money so credited to the soybean promotion and research fee fund shall be expended for the soybean commission in the administration of the national checkoff program for soybeans, established pursuant to public law 101-624, the administration of this aet article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto, and for the

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payment of claims upon obligations incurred in the performance of the activities and functions set forth in this act article 30 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto, and for no other purpose.

(d) All expenditures made from these funds shall be in accordance with appropriation acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the director of the division of markets of the state board of agriculture secretary for the soybean commission or by a person or persons designated by the director secretary.

(e) The Kansas soybean commission shall have the ability to pay and transfer portions of the assessments collected pursuant to the national checkoff program for soybeans, established pursuant to public law 101-624, to the national board as required.

Sec. 21. K.S.A. 74-531 is hereby amended to read as follows: 74-531. The state board of agriculture hereinafter referred to as "the board" secretary of agriculture may adopt rules and regulations necessary to carry out provisions of this act K.S.A. 74-532, 74-534, 74-535, 74-536, 74-538 and 74-539, and amendments thereto, and to make and promulgate standards, both for receptacles and for the grade and classification of agricultural products, by which their identity, quantity, quality, and value may be determined, and recommend the same for voluntary use by producers, distributors, vendors and others as the standards, grades or classifications to be adopted for the marketing of same. Such standards, grades or classifications shall not be lower in their requirements than the minimum requirements of the official standards for corresponding standards, grades and classifications commonly known as United States grades promulgated from time to time by the secretary of agriculture of the United States. Such rules and regulations shall be duly promulgated and filed as required by law.

Sec. 22. K.S.A. 74-532 is hereby amended to read as follows: 74-532. The grading and inspection services provided for in this act K.S.A. 74-531, and amendments thereto, shall be furnished either independently or in cooperation with any federal or state agency, to any person, group of persons, partnership, firm, company, corporation or association engaged in the production, marketing or processing of farm products who requests such services for his or their such person's products when in the judgment of the director of marketing secretary, such services are warranted.

Sec. 23. K.S.A. 74-534 is hereby amended to read as follows: 74-534. The board secretary of agriculture is authorized to employ, license, or designate qualified persons to inspect and classify agricultural products, and to certify as to grade or classification of such products in accordance with the standards made effective under this act K.S.A. 74-531 and 74-

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532, and amendments thereto, and shall fix, assess, and collect necessary and reasonable fees for such service. The state board secretary of agriculture shall remit all moneys received by or for it under this section to the treasurer at least monthly. Upon receipt of any such remittance the state treasurer shall deposit the entire amount thereof in the state treasury and the same shall be credited to the market division fee fund. All expenditures from such fund shall be made in accordance with appropriation acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the board secretary of agriculture or by a person or persons designated by it the secretary.

Sec. 24. K.S.A. 74-551 is hereby amended to read as follows: 74-551. The secretary of the state board of agriculture may establish a grape growing and wine making advisory program to aid in the technology, promotion and marketing of Kansas grape growing and Kansas farm wineries.

Sec. 25. K.S.A. 1995 Supp. 74-552 is hereby amended to read as follows: 74-552. (a) There is hereby established within the division of markets of the state board department of agriculture a grape and wine industry advisory council consisting of nine members who shall be appointed by the secretary of agriculture. The membership of such council shall include:

- (1) One member representing the college of agriculture at Kansas State University;
- 24 (2) two members representing the commercial grape growing indus-25 try;
  - (3) two members representing the licensed farm winery industry;
  - one member representing the licensed wine distributors industry;
  - (5) one member representing the licensed retail liquor industry;
  - (6) one member representing the tourism industry of Kansas; and
- 30 (7) one member representing the public at large having experience 31 in marketing.
  - (b) The members of the advisory council shall be appointed for terms as follows: (1) Four members shall be appointed for terms ending on June 30, 1995, and (2) five members shall be appointed for terms ending on June 30, 1996. After the expiration of the initial terms of such members all members shall be appointed for terms of two years. All vacancies shall be filled by appointment for the remainder of the unexpired term of the member creating the vacancy.
  - (c) The advisory council shall organize annually by the election from the council's membership a chairperson and a vice-chairperson. The advisory council shall adopt such rules of procedure as the council deems necessary for conducting the council's business.
  - Sec. 26. K.S.A. 1995 Supp. 74-553 is hereby amended to read as

follows: 74-553. The grape and wine industry advisory council shall have the following duties, authorities and powers:

(a) Advise the state board department of agriculture and other state agencies on the grape and wine industry initiatives, problems and needs;

(b) determine and recommend specific research programs and priorities at Kansas state university;

(c) facilitate improved communication and interaction among grape and wine producers, wine and liquor wholesalers and retailers, governmental agencies, both federal and state, and state tourism interests;

(d) determine and recommend specific marketing program priorities to assist in promoting and marketing the state's grape and wine industry;

(e) develop and recommend a long-term plan for financing continued programs for promotion, marketing, research and extension in support of the Kansas grape and wine industry; and

(f) report to the state board department of agriculture and the standing committees on agriculture of the senate and house of representatives on the status of the Kansas grape and wine industry.

18 Sec. 27. K.S.A. 2-2306, 2-3001, 2-3002, 2-3005, 2-3006, 2-3008, 2-19 3009, 2-3013, 74-530, 74-531, 74-532, 74-533, 74-534, 74-540, 74-540a,

74-540b, 74-540c and 74-551 and K.S.A. 1995 Supp. 2-3007, 74-552, 74-

21 553, 74-8117, 74-8118, 74-8119, 74-8120 and 74-8121 are hereby repealed.

Sec. 28. This act shall take effect and be in force from and after its publication in the statute book.

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New Sec. 27. The provisions of sections 1 through 11 shall be and hereby are abolished on July 1, 1998.

Sec. 28. KSA 74-567 is hereby amended to read as follows: 74-567

(a) The state board of agriculture shall have such powers, duties and functions as prescribed by this section. The board shall serve in an advisory capacity to the governor and the secretary to review and make recommendations on department legislative initiatives and proposed rules and regulations or proposed revised rules and regulations prior to the submission of such rules and regulations to the secretary of administration pursuant to K.S.A. 77-420, and amendments thereto, other than rules and regulations pertaining to personnel matters of the department and rules and regulations of the division of water resources. The board shall not have any powers, duties or functions concerning the day-to-day operations of the department of agriculture.

(b) The board shall serve in an advisory capacity to the agriculture products development division of the department of commerce and housing. The board shall advise the division on issues and concerns relating to agriculture product development and marketing.

(c) The agriculture products development division of the department of commerce and housing shall report to the board, at not less than two meetings of such board each year, on the activities and functions of the division.

Renumber sections accordingly

#### **SUBCOMMITTEE REPORT ON S.B. 402**

S.B. 402 concerns state purchasing procedures. Recommendations of the House Subcommittee are shown in *italics*.

#### **House Subcommittee Recommendations**

As amended by the Senate Committee on Ways and Means, S.B. 402 would amend current purchasing procedures in the following manner:

- The bill would allow purchases estimated to be less than \$25,000 to be made after receiving three or more bid solicitations by telephone or telephone facsimile (fax), or after receiving sealed bids following at least three days' notice on a public bulletin board in the office of the Director of Purchases. Current law allows purchases estimated to be less than \$5,000 to be made in this manner. The House Subcommittee concurs with this provision.
- Purchases estimated to exceed \$25,000, but not more than \$50,000, could be made after receiving sealed bids following at least three days' notice posted on a public bulletin board in the office of the Director of Purchases. Current law allows purchases estimated to be more than \$5,000, but less than \$10,000, to be made in this manner. The House Subcommittee concurs with this provision.
- Purchases estimated to exceed approximately \$50,000 may be made after receiving sealed bids solicited by notice published once in the Kansas Register not less than ten days before the date specified for opening the bids. As in current law, this requirement may be waived if the Director of Purchases determines that a more timely procurement is in the best interests of the state. The Director also may designate a trade journal for publication of the notice requirement. Current law allows purchases estimated to exceed approximately \$10,000 to be made in this manner. The House Subcommittee concurs with this provision.

**Delegated Authority.** The bill would allow the Director of Purchases, with the approval of the Secretary of Administration, to delegate authority to any state agency to make purchases of less than \$25,000 under certain prescribed conditions and procedures. Current law allows delegated authority of \$10,000. Each agency that receives delegated authority, including Regents institutions, is required to report to the Director of Purchases all contracts entered into without competitive bid at least once each calendar quarter. *The House Subcommittee concurs with this provision*.

Reporting and Auditing. State agencies, including Regents institutions, that receive delegated authority are required to report to the Director of Purchases at least once in each calendar quarter all contracts entered into without competitive bids. The Director of Purchases is to report to the Legislative Coordinating Council (LCC) and the Chairpersons of the Senate Ways and Means and House Appropriations Committees all current and existing delegations of purchasing authority. The Director of Purchases also is authorized to perform audits at any agency, including Regents institutions, to

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determine the agency's compliance with the conditions and procedures for the delegated purchasing authority. The Director of Purchases is to report the findings of any such audit to the Chairpersons of the Senate Ways and Means and House Appropriations Committees. The House Subcommittee concurs with this provision.

**Surplus Property.** Section 4(d) of the bill would amend current law regarding surplus property. Subject to any limitations prescribed by the Secretary of Corrections, state agencies that have been given local disposal authorization for specified surplus property identified as having a current value of \$500 or less may sell the property to a junk yard, may give the property to a not-for-profit organization, or may give the property to individuals or entities eligible for participation in the federal surplus property program. The House Subcommittee concurs with this provision.

#### **Additional House Subcommittee Recommendations**

The House Subcommittee makes the following additional recommendations:

• Pilot Project at Fort Hays State University. The House Subcommittee recommends that a new section be added to S.B. 402 to allow for a two-year pilot project at Fort Hays State University under which FHSU would be granted additional flexibility regarding the acquisition of goods and supplies, printing services, purchases from correctional industries, and travel services. Under this provision, FHSU would be exempted from state purchasing statutes for the demonstration period and would be allowed to procure these services in whatever manner the University deems most efficient. The University would be subject to purchasing policies adopted by the State Board of Regents, but would not have to meet the requirements of the state purchasing statutes. The thrust of this recommendation is to provide FHSU greater flexibility and management initiative in procuring goods and services during the two-year demonstration period.

The Board of Regents would be required to submit reports to the Legislature at the beginning of the 1997 and 1998 Sessions. Such reports would include information regarding the amounts and kinds of expenditures made, as well as information regarding any savings experienced and any issues or problems encountered relative to these purchasing activities.

• Receipt of Grants by Regents Institutions. The House Subcommittee recommends that a new section be added to S.B. 402 to require the Regents institutions, prior to accepting a federal grant or private grant providing funding for a project or activity, to develop a long-range financial plan identifying how the institution will continue to fund the project or activity without appropriations from the State General Fund, if the grant is no longer available. The long-range plan would identify alternative sources of funds or a plan for reallocation of existing resources to fully replace the grant funding. The long-range plan would be included in the agency's budget request document. The term "grant" includes those grants to an institution in which the grantor has an expectation that the institution receiving the grant will continue the project or activity after the grant has been expended.

- Audit of State Purchasing Procedures. The House Subcommittee recommends that the Post Audit Committee approve a 100-hour audit of the state purchasing procedures. This audit should include an assessment of state agency satisfaction with the state purchasing procedures relative to the acquisition of goods and services, printing services, and travel services, as well as the quality of such services. The audit should provide a comparison of state purchasing procedures with those of the surrounding states, as well as a sample of private sector procedures.
- The House Subcommittee also recommends the adoption of H.C.R. 5048, relating to institutional and systemwide performance measures for educational institutions under the State Board of Regents.

#### DRAFT OF NEW SECTIONS FOR SB NO. 402

For consideration by House Appropriations Committee

3 March 27, 1996

New Sec. 5. (a) With regard to the acquisition of supplies, materials, equipment, goods, property, articles, products or services, a pilot project shall be conducted by the state board of regents in accordance with the provisions of this section. During the period from July 1, 1996, through June 30, 1998:

- (1) The acquisition of all printing, binding and related services in the commercial market for Fort Hays state university shall be in accordance with policies adopted by the state board of regents and shall not be subject to the provisions of K.S.A. 75-1005 and amendments thereto requiring the authorization of the director of printing and no such acquisition during such period shall be subject to the provisions of K.S.A. 75-3737a through 75-3744 and amendments thereto or any rules and regulations or policies adopted thereunder;
  - (2) the acquisition of any supplies, materials, equipment, goods, property or services for Fort Hays state university shall be in accordance with policies adopted by the state board of regents and no such acquisition during such period shall be subject to any statewide purchasing contract or other contract that is entered into under the provisions of K.S.A. 75-3737a through 75-3744 and amendments thereto or any rules and regulations or policies adopted thereunder and that requires any

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- 1 state agency to make any such acquisition under any such contract;
- 2 (3) the acquisition of any travel services for Fort Hays
- 3 state university shall be in accordance with policies adopted by
- 4 the state board of regents and no such acquisition during such
- 5 period shall be subject to any statewide travel services contract
- 6 or other travel services contract that is entered into under the
- 7 provisions of K.S.A. 75-3737a through 75-3744 and amendments
- 8 thereto or any rules and regulations or policies adopted
- 9 thereunder and that requires any state agency to acquire travel
- 10 services under any such contract;
- 11 (4) the acquisition of any articles or products produced by
- 12 inmates in the custody of the secretary of corrections that may be
- 13 required for Fort Hays state university shall be in accordance
- 14 with policies adopted by the state board of regents and no such
- 15 acquisition during such period shall not be subject to the
- 16 provisions of the prison-made goods act of Kansas requiring any
- 17 such acquisition to be made from the secretary of corrections
- 18 K.S.A. 75-3737a through 75-3744 and amendments thereto, or any
- 19 rules and regulations or policies adopted thereunder.
- 20 (b) The state board of regents shall submit a report to the
- 21 legislature at the beginning of the regular session in 1997 and
- 22 1998 regarding the activities of state educational institutions
- 23 under the provisions of subsection (a). Each such report shall
- 24 include any new or amended policies adopted by the state board of
- 25 regents for implementation of such activities, the amounts and
- 26 kinds of expenditures by state educational institution for

- 1 activities under each paragraph of subsection (a), and shall
- 2 include information regarding any savings experienced and any
- 3 issues or problems encountered for all such acquisitions for Fort
- 4 Hays state university under the provisions of subsection (a).
- 5 (c) As used in this section, "state educational institution"
- 6 has the meaning ascribed thereto by K.S.A. 76-711 and amendments
- 7 thereto.
- Prior to either accepting any grant 6. (a) 8 providing funding for a project or activity from the federal 9 government or from any private source or entering into any grant 10 agreement or other contract for the purposes of the grant, a state 11 educational institution shall develop a long-range financial plan 12 identifying the manner in which the state educational institution 13 will continue to fund the project or activity without 14 appropriations from the state general fund, if the project or 15 activity is to continue after the funding under the grant is no 16 longer available, including the identification of alternative 17 sources of funds or a plan for reallocation of existing financial 18 resources to fully replace the funding provided under the grant 19 and any anticipated funding required for the continuation of the 20 project or activity. The long-range financial plan for a project 21 or activity under any such grant shall be submitted with the state 22 educational institution's budget estimates for the fiscal year in 23 which expenditures are to be made of moneys received under such 24 The state educational institution shall file a copy of 25 each such long-range financial plan with the division of the 26

- 1 budget in the manner provided in K.S.A. 75-3717 and amendments
- 2 thereto for filing the budget estimates for such fiscal year and,
- 3 at the same time, shall submit a copy of such long-range financial
- 4 plan directly to the legislative research department for
- 5 legislative use.
- 6 (b) As used in this section, "grant" includes only such 7 grants that provide moneys to a state educational institution and
- 8 in which the grantor has any implicit or explicit expectation that
- 9 the state educational institution receiving the grant will
- 10 continue the project or activilty that is the subject of the grant
- 11 after the grant funds have been expended, whether or not any such
- 12 expectation is contained as a condition or other provision in the
- 13 grant agreement; and "state educational institution" has the
- 14 meaning ascribed thereto by K.S.A. 76-711 and amendments thereto.

## COMMENTS REGARDING SB 402 HOUSE APPROPRIATIONS COMMITTEE MARCH 27, 1996

Leo E. Vogel
Assistant Director of Purchases

Although I am a proponent of Senate Bill 402, I am against Section 5.

The Model Procurement Code for State and Local Governments as issued by the American Bar Association states a major conceptual basis of the code is the separation of policy making and operational functions as achieved through the establishment of an independent policy body such as state central purchasing (Division of Purchases). Above all, any public procurement system must insure integrity in its operation. That requires that a variety of safeguards, such as the purchasing statute (K.S.A. 75-3739), be put in place to preserve that integrity. The purchasing statutes removes procurement authority from using agencies, which may have parochial interests, to the Division of Purchases, which must abide by professional impartiality. This is done to assure that public purchasing is conducted without favoritism and without arbitrariness or caprice and to guarantee that all purchases are made in a manner that fosters maximum competition among a sufficient number of prospective bidders.

Section 5 allows Ft. Hays State University to make purchases of all goods and services without going through the competitive bid process. This section allows these purchases to be made in the open market or in accordance with such procedures and under such conditions prescribed and established by the Board of Regents.

The Kansas Division of Purchases mission is to assure that public purchasing be conducted without favoritism and without arbitrariness or caprice and to guarantee that all purchases are made in a manner that fosters maximum competition among a sufficient number of prospective bidders. This bill totally disregards the mission of the Division of Purchases, and disregards all elements of a sound public purchasing program.

I oppose Section 5 of the bill. I stand for any questions.

Attachment

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- (b) Each state officer or employee who is in a 207(k)
- 2 eligible position shall receive overtime compensation for any
- 3 hours actually worked in excess of 86 hours in any fourteen-day
- 4 work period.
- 5 (c) The hourly wage rate of each state officer or employee
- 6 who is in a 207(k) eligible position shall be determined by
- 7 dividing the annual rate of compensation by the amount of 2,080
- 8 hours.
- 9 (d) Any state officer or employee who is in a 207(k)
- 10 eligible position may be required to work the hours between 80
- 11 hours per fourteen-day work period and 86 hours per fourteen-day
- 12 work period with no additional compensation, at the discretion of
- 13 the state agency employing such officer or employee. The
- 14 provisions of this subsection shall not apply any state officer or
- 15 employee in any of the trooper job classes of the Kansas highway
- 16 patrol.
- 17 (e) Each state officer or employee who is in a 207(k)
- 18 eligible position shall accrue vacation leave in accordance with
- 19 the following:
- 20 (1) If the length of service is less than five years,
- 21 vacation leave shall be accrued for each fourteen-day work period
- 22 at the rate of not less than 3.7 hours for 80 hours worked and not
- 23 less than the rate of 4.0 hours for between 80 and 86 hours;
- 24 (2) if the length of service is at least five years and less
- 25 than 10 years, vacation leave shall be accrued for each fourteen-
- 26 day work period at the rate of not less than 4.7 hours for 80

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- 1 hours worked and not less than the rate of 5.0 hours for between
- 2 80 and 86 hours;
- 3 (3) if the length of service is at least 10 year and less
- 4 than 15 years, vacation leave shall be accrued for each fourteen-
- 5 day work period at the rate of not less than 5.6 hours for 80
- 6 hours worked and not less than the rate of 6.0 hours for between
- 7 80 and 86 hours; and
- 8 (4) if the length of service is 15 years or more, vacation
- 9 leave shall be accrued for each fourteen-day work period at the
- 10 rate of not less than 6.5 hours for 80 hours worked and not less
- 11 than the rate of 6.9 hours for 80 and 86 hours.
- 12 (f) Each full-time state officer or employee who is in a
- 13 207(k) eligible position shall accrue sick leave for each
- 14 fourteen-day work period at the rate of not less than 3.7 hours
- 15 for 80 hours worked and not less than the rate of 4.0 hours for
- 16 between 80 and 86 hours.