Approved: 7-26-96 Date

#### MINUTES OF THE SENATE COMMITTEE ON FEDERAL AND STATE AFFAIRS.

The meeting was called to order by Senator Lana Oleen at 6:00 p.m. on February 26, 1996 in Room 313-S of the Capitol.

Members present were: Senator Oleen, Chair

Senator Tillotson, Vice Chair

Senator Jones, Ranking Minority Member

Senator Gooch Senator Hensley Senator Jordan Senator Ramirez Senator Vidricksen

Members not present:

Senator Papay - excused Senator Praeger - excused

Senator Walker - Excused

Committee staff present: Mary Galligan, Legislative Research

Nancy Wolff, Committee Secretary

Conferees appearing before the committee:

Merideth Cox Sloan, President/Owner of Equine Medicine & Surgery, Inc. And

President/Owner of Tige Boats of Wichita, Inc.

Judy Young, Executive Director of Adoption by Gentle Shepherd, Overland Park

Pat Greenway, Executive Director of the Make-A-Wish Foundation®

Jerold F. Johnson

June Landrith, founder and executive director of the Metropolitan Ballet of Topeka

Wayne Stringer

Dave Schneider, President, Kansans For Life At Its Best

Cathy DeSocio, JOMA Bowling Company

Bruce Bartelli

Jennifer M. Hoit, a student at Kansas State University

Eugene Whittle, Greyhound Supply, Inc.

Jeff Rutland, President of The Kansas Quarter Horse Racing Association

Pam Word an employee of the Woodlands

Bob Farrar

Helen Stout, Switzler Oak Greyhound Farm

David Berry, Pittsburg

Frances Wood, volunteer lobbyist for the Woman's Christian Temperance Union of

Kansas

Marshall David Hendrickson

Frank L. Dorsey Richard A. Faherty

Others in attendance: See attached list

Hearings were continued on **SCR1621** which would provide for a Constitutional Amendment to allow for state-owned and operated lottery to contract with bona fide nonprofit organizations to operate or conduct electronic gambling machines at certain locations in the state and SB712 which would provide the enabling legislation for SCR1621.

The first proponent on the legislation was Merideth Cox Sloan, President/Owner of Equine Medicine & Surgery, Inc. And President/Owner of Tige Boats of Wichita, Inc. (Attachment 1) Judy Young, Executive Director of Adoption by Gentle Shepherd, Overland Park, testified in support of the bills (Attachment 2). Paul Ryding, DVM, of Wichita, appeared in support of the bills (Attachment 3). Also testifying in support of SCR1621 and SB712 were: Pat Greenway, Executive Director of the Make-A-Wish Foundation® (Attachment 4), Jerold F. Johnson (Attachment 5), June Landrith, founder and executive director of the Metropolitan Ballet of Topeka (Attachment 6).

Testifying in opposition to **SB712** and **SCR1621** were: Wayne Stringer, (Attachment 7), Dave Schneider, President, Kansans For Life At Its Best (Attachment 8), Cathy DeSocio, JOMA Bowling Company, Wichita, (Attachment 9), Bruce Bartelli (Attachment 10).

Jennifer M. Hoit, a student at Kansas State University (Attachment 11) testified in support of the bills as did Eugene Whittle, Greyhound Supply, Inc. (Attachment 12), Jeff Rutland, President of The Kansas Quarter Horse Racing Association (Attachment 13), Pam Word an employee of the Woodlands (Attachment 14), Bob Farrar (Attachment 15), and Helen Stout, Switzler Oak Greyhound Farm (Attachment 16).

David Berry, Pittsburg, (Attachment 17) testified in opposition to the legislation, as did Frances Wood, volunteer lobbyist for the Woman's Christian Temperance Union of Kansas (Attachment 18), Marshall David Hendrickson (Attachment 19), Frank L. Dorsey (Attachment 20), and Richard A. Faherty (Attachment 21).

The following presented written testimony in support of **SCR 1621** and **SB712**:

Jim DeHoff, Executive Secretary-Treasurer, AFL-CIO (Attachment 22)

Bob Farrar, Emporia (Attachment 23)

Richaleen Turpin, President of the Kansas Thoroughbred Association (Attachment 24)

Cynthia Hostefler, Manhattan Chamber of Commerce (Attachment 25)

Danny Axe, Donna Axe, Sandie Axe, Neosho Kennels (Attachment 26)

A. Donald Wise, Executive Director, Associated Youth Services (Attachment 27)

Jerry Goldstein, Fastsigns (Attachment 28)

Dennis E. Johnson, President, Vet-Vax, Inc. (Attachment 29)

Kenneth E. Goodman, Goodman-Mistler, Inc. (Attachment 30)

Dwayne Bird, Horse Breeder (Attachment 31)

J. Stephen Cameron, Leawood (Attachment 32)

R. Daralene Wiggin, Flint Hills Feed & Supply (Attachment 33)

Don Fuernan, Eureka (Attachment 34)

Phyllis A. Milner, Sherar-Williams, Eureka (Attachment 35)

Bob and Truda Melton, Eureka Muffler (Attachment 36)

Joy Jensen, The Paddock Restaurant (Attachment 37)

Shelia Shue, ChuckWagon Restaurant and Motel (Attachment 38)

George W. Aicher, President, Ranch Aid, Inc. (Attachment 39)

Lisa Garcia, R.N., Eureka (<u>Attachment 40</u>) Stanley G. Williams, William Oil Co. (<u>Attachment 41</u>)

Richard W. Clasen, The Eureka Herald (Attachment 42)

Leo and Krystal Butell, Baldwin, Kansas (Attachment 43)

Jean Barbee, Executive Director, Travel Industry Association of Kansas (Attachment 44)

Robert J. Fleming, Attorney, Camptown Greyhound Park (Attachment 45)

Jim Percival, White Cat Farm (Attachment 46)

Joan Freeman, Liberal (Attachment 47)

Bobby G. Farrar, Plum Creek Ranch (Attachment 48)

Betty Amos, G.O.P. Boosters (Attachment 49)

L. Kay Andersen, M.S.Ed., Executive Director, Alliance Against Family Violence (Attachment 50)

Tom White, Vice President, Midwest Distributors Company, Inc. (Attachment 51)

Michelle Cook, Director, Baker Arts Center (Attachment 52)

Cynthia L. Allen, Executive Director, American Red Cross, Wyandotte County Chapter (Attachment 53)

Ann Jung, Clinic Director, Salina Cares Health Clinic (Attachment 54)

Timothy Jebsen, Managing Artistic Director, Salina Community Theatre (Attachment 55)

Judy Eyerly, Executive Director of Health Care Access, Inc. (Attachment 56)

Etta W. Reed, ElDorado (Attachment 57)

Mark Evans, KCK Business Owner (Attachment 58)

Greg Grubaugh, Alvin M. Clayman Enterprises, Inc. (Attachment 59)

Terry Thurow, Banners & Sins TO GO (Attachment 60)

Dawn Linscott, Director, Cancer Action, Inc. (Attachment 61)

John & Mary Waage (Attachment 62)

Carolyn Howard, Executive Director, Big Brothers and Big Sisterfs of Topeka, Inc. (Attachment 63)

Tom Rice, Vice President of Marketing, The Coca-Cola Bottling Copany of Mid America (Attachment 64)

Sanjiv Narula, Promotional Resources, Inc. (<u>Attachment 65</u>) Roy Berger, Executive Vice President, Wichita Greyhound Park (<u>Attachment 66</u>) Sandra J. Terril, Superintendent, Piper USD #203 (<u>Attachment 67</u>)

Stephanie Thomas, Program Coordinator, Big Brothers/Big Sisters of Morris County, Inc. (Attachment 68)

Maria Beck, Lightning Ridge Kennel (Attachment 69)

Roy Bartram, Bonner Springs (Attachment 70)

Deborah Gregor, Executive Director, Big Brothers/Big Sisters of Leavenworth County (Attachment 71)

Mike Stout, Greyhound Kennel Owner (Attachment 72)

Gary Blair, Clinton Blair Kennel (Attachment 73)

Operation Wildlife (Attachment 74)

Jack Gulick, Prepress Graphic Professionals (Attachment 75)

Jerry Tropf, Edwardsville (Attachment 76)

Craig Edwards, Wayne Ward Kennel (Attachment 77)

Edward E. Scheele, Director, Greyhound Hall of Fame (Attachment 78)

Rosalie SaBell, Greyhound Trainer (Attachment 79)

Kathy Acosta, Greyhound Trainer (Attachment 80)

Stephanie Stafford, Kansas City (Attachment 81)

Lisa Rider, Kansas City (Attachment 82)

Robin R. Steinle, Sky's The Limit (Attachment 83)

James E. Geter, Sky's The Limit Kennel (Attachment 84)

Diane Johnson, RVT, Executive Director, OWL (Attachment 85)

David L. Popper, Director of Sales, Blue Ribbon Arrangements and Tours, Inc. (Attachment 86)

Greg Kooser, Roger Sifferman Kennel (Attachment 87)

Don Tague, Ben & Helen Stout Kennel (Attachment 88)

Darren Flahive, Shawnee (Attachment 89)

Pat Ackley, HOTLINE (Attachment 90)

Dana Morris, H & R Lawn & Landscape (Attachment 91)

Karen Tolle, KQHRA (<u>Attachment 92</u>) Sister Ann McGuire, Caritas Clinics (<u>Attachment 93</u>)

Bill Alexander, Alexander's Race Horse Ranch (Attachment 94)

Bill Hilliard, Hilliard Running Quarter Horses (Attachment 95)

Terry W. Eidson, Eidson's Travel (Attachment 96)

Keith Lindsay, Owner & James Woods, Manager, Varsity Sports & Trophies (Attachment 97)

Harry & Patricia Weelborg, Weelborg Farm (Attachment 98)

Kathleen Speer, Executive Director, CASA of Leavenworth County Associated (Attachment 99)

Raymond McIntire, Edgerton (Attachment 100)

J. È. Swan, DVM, Welborn Animal Hospital, P. A. (Attachment 101)

Bill Alexander, Alexander's Race Horse Ranch (Attachment 102)

Albert Freeman, Liberal (Attachment 103)

Mike Baker, Beaucoup Balloons (Attachment 104)

Mr. & Mrs. Randie Slate, Jamestown (Attachment 105)

Pete Gibb, Liberal (Attachment 106)

J. R. Swanson, DVM, Welborn Pet Hospital, P. A. (Attachment 107)

J. J. Swanson, DVM, Wyandotte County Fair Association, Inc. (Attachment 108)

Karen Beckerman, Executive Director, Big Brothers/Big Sisters of Lyon County, Inc. (Attachment 109)

Bob Dressler, Drsesler's Dog Supplies (Attachment 110)

Walter Fletcher, Lakin (Attachment 111)

Brad Tate, Lakin (Attachment 112)

Sidney Janzen, Executive Director, Scott County Arts Council (Attachment 113)

Don L. Crews & John A. Meier, Metro Distributors of Kansas, Inc. (Attachment 114)

Carol Marinovich, Mayor, City of Kansas City, Kansas (Attachment 115)

Aaron Otto, Chair, Governmental Relations Commiss, SGA, KSU (Attachment 116)

Dick Kelsey, Kansas Association of Evangelicals (Attachment 124)

Frank R. Jordan, D.V.M., Abilene Animal Hospital, P.A. (Attachment 125)

The following submitted written testimony in opposition to **SCR 1621** and **SB712**:

Mrs. Chris C. Hilton, Wichita (Attachment 117)

Abe & Mary Claassen (Attachment 118)

Karen Brownlee, Olathe (Attachment 119)

Bruce Dimmitt, Stand Up for Johnson County (Attachment 120)

Glenda Ryan, Lobbyist, Concerned Women for America (Attachment 121)

Mark Y. Blum, Jr., President, United Distributors, Inc. (Attachment 122)

John W. Wilson, Minneapolis Messenger (Attachment 123)

There being no other conferees to appear on the bills, the meeting was adjourned at 8:20 p.m.

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Sharan Jones	Citizen
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WILLIAM GARDINER	THE WOODLANDS	
A. RICK HENSON	THE WOODLANDS	
Frances Wood	Woman's Christian	
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Brad Richards	Kansans for Parimutual Racing
Warren Mineau	Kansans For Parimutual Racing
Leonard Tyrano	Konsans For Permutual Racing
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Jennifer Hoit	Kansas State University
IM KEITHLEY	KANSANS FOR PARIMUTUEL
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Jan Carter	Komsans for Pari-Mutuel
Billie Grady	woodands.
Stephanie Stafford	Woodlands
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Charter Wilson	Kansans for Daro mulua
William & Dilley	The Woodlands

NAME	REPRESENTING		
Ellen D. Dilley	The Woodsland		
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Les Butell	KOHRA		
ANDRE M. TILER	THE WOODLANDS		
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### TESTIMONY BEFORE THE SENATE FEDERAL & STATE AFFAIRS COMMITTEE SENATE BILL 712 & SENATE CONCURRENT RESOLUTION 1621

I come to you tonight, not only as a business woman and taxpayer, but most of all as a Kansas resident. I testify before you, not as a representative of any special interest or in an effort to affect your moral values or your political ideals, but only to appeal to your greatest weapon against ignorance and misinformation...your COMMON SENSE!

The issue before you this evening is simply an economic issue—nothing else. Gaming is legal is this state, so unless we plan to eliminate Bingo, the Lottery, Keno, and every other form currently allowed, legality is not the issue. Along with that, you should then realize that any "social costs" (if they even exist) thrown out as a deterrent have already been explored and controlled with the other forms of gambling. Gaming is an industry currently operating quite legally and successfully in Kansas and the question of adding Slot Machines to the product line should be simply a business decision not a legislative issue. If the customer (i.e. the voters) request a new product (i.e. Slot Machines), the business must be allowed to satisfy those customer needs and desires—after all, don't we all know the phrase at the heart of any successful business... "The customer is always right!!"

I am currently President and Owner of two Kansas Corporations: Tige Boats of Wichita, Inc., selling precision watercraft towboats, and Equine Medicine and Surgery, Inc., an almost exclusively equine veterinary practice whose corporate banner also includes two thriving subsidiaries—Equine Etc., a tack and veterinary supply employing a local farrier, and Cheval Limousine, a commercial charter limousine service. As you can see, our business exposure is relatively widespread and we are directly affected by the economic situation in Kansas.

If the horse industry (approximately 500 million dollars in Kansas) is weakened, two of my four businesses are directly affected. From the expected sales declines in the business come the associated revenue loss to the state when we pay fewer taxes on sales and property, employ fewer people, reduce our inventories and purchaces made within the state, etc., etc. If the state's economy weakens, as a whole, my other two businesses will suffer. With boats and limousines both luxury items, they suffer directly from a downturn in the economy, not to mention the substantial personal property taxes, sales tax lost, etc.

For this state to remain healthy and viable in itself and in the region, we must be aggressive in attracting new sources of revenue, while controlling and hopefully lowering taxes, thus attracting new businesses, creating new jobs, and everything else that comes with economic growth. I spoke with a woman, just last

Senate 7:5A 3/26/96 Attachment 1 week, who used to live in Missouri. She was appauled by her property taxes on her home in Wichita--they are FIVE TIMES what they were for her former home in Missouri (AND it was a larger home!!) We then began to discuss the property taxes on her cars and she said, "I don't even want to talk about that--they're unbelievable." If you talk about education, the Wichita Public Schools are considering closing schools to "save money." The State Hospital in Winfield is on its last legs because of funding. Its obvious how important the "revenue" side of the ledger is and opportunity is literally knocking at our door.

According to the recent study by the Solomon Brothers, 183 Million dollars left Kansas last year for the Missouri Riverboats. That is a tremendous amount of money being exported across the border...especially when the opponents to Slot Machines mention the social costs to OUR residents. With the legal gaming currently in our state, I seriously doubt the addition to the product line would cause a sudden overcrowding at "Gamblers Anonymous." But, for the sake of argument, if Slot Machines did cause any additional compulsive gambling problems, the revenues would remain at home, in Kansas, to support them, instead of having them spend their 183 million dollars in Missouri and then return home to be taken care of by Kansas taxpayers.

Along those same lines, I think we must briefly look, with all of our common sense intact, at Tourism. I don't believe that the addition of Slot Machines will dramatically increase tourism dollars, though keeping that "Missouri Riverboat Money" at home would certainly help. But I do believe that maintaining the #1 tourist attraction in Kansas (i.e. The Woodlands) is very important!!! The Indian Casinos will be up and running before we know it, and the state will not receive any tax revenues from them either. Much like the riverboats, they will not contribute to the bigger picture... but the racetracks would—with all the money trickling through the Kansas economy via the horse industry.

Speaking of the horse industry, let me put on one more "hat" before I am through. I am also an owner, breeder, trainer, and all-around lover of horses in general, and racing in particular. I show Morgan horses and have been active in the horseshow world for over twenty-five years. Eleven years ago, I met my husband at a horse show right here in Kansas. Shortly thereafter, we married and eventually bought a large brome hay field near Wichita. Through a series of blessings and challenges, that Brome field is now Shampine—a thoroughbred breeding, and soon to be racing, farm into which our family has literally put everything they have... from "sweat equity" to hundreds of thousands of REAL dollars. It is our passion, our love, and most of all our dream.

As many have in this state, we have invested everything in our belief in the Kansas Breeders Development Fund--bringing quality horses into the program with the hope of building a strong future here at home. The programs in other states in this region were

much stronger and more enticing, but we had enough faith in ourselves and in this state, to keep our investments in Kansas. We held tightly to our basic values of loyalty & honesty, not going for the "greener" grass on the other side of the fence--standing up IN Kansas, FOR Kansas and being darn proud of it!!!! Please don't make me sorry for our decisions or for our faith in this state.

Well, I have taken enough of your valuable time, and I can't thank you enough for lending me your ear and allowing me to bend it about something that literally means EVERYTHING to me, and to my family. Believe it or not, the racing industry is not a magnet for the depraved or the deprived, the very rich or the very powerful—it is truly made up of a bunch of "ordinary" people with "ordinary" jobs with some "EXTRAordinary" dreams. Our horses are like our children, we love them and want the very best for them. We also want a strong, thriving economy in this state. But most of all, we want the opportunity to exercise the greatest gift we each recieve as citizens of this great state and country...the right to VOTE, to make our own decisions on our own lives. I believe you all cherish that gift of citizenship just as much as I do.

Thank you again for allowing me to keep our dreams alive!! From Kansas to the Kentucky Derby...the road is paved with common sense.

Thoughtfully:

Meredith Cox Sloan

President/Owner Equine Medicine & Surgery, Inc.

President/Owner Tige Boats of Wichita, Inc.

# Testimony of Judy Young Adoption by Gentle Shepherd Inc February 22, 1996

My name is Judy Young and I am the Executive Director of Adoption by Gentle Shepherd., a licensed, non-profit adoption agency located at 6405 Metcalf, Overland Park, Kansas. I am here to speak on behalf of The Woodlands and the Kansas racing industry. Because of the grant money we have received from TRAK East, the Woodlands' license-holder, many special needs children have been placed with permanent families.

I would like to give this committee several examples of how Gentle Shepherd children and families have benefitted from the grant funds. In the first situation we had a birthmother that had severe medical problems and was literally homeless. We provided rent for her for three months, food and utilities along with counseling for adoption. The baby was born very prematurely and weighed 2 lbs and 2 oz. We recruited a special family for this child. Staff spent many hours working with the family, baby and birthmother. Without the grant from TRAK East, we would not have been able to provide these services.

A second situation where we utilized the grant funds this year was with a mother of a 15 month old. She came to Kansas without funds or a job and needed housing immediately. She wanted to place the 15 month old, but with the legal situation on the birthfather the adoption would b classified as a severe legal risk. We recruited families and out of 47 families, we found one Kansas family willing to take on this risk. As an agency, we could not have spent the time and dollars needed to do this recruitment and legal help without the TRAK East grant.

TRAK East has been here for Gentle Shepherd for since 1991. The most significant case that brought a family together is the situation of the baby Eva, whose birthmother tested positive for the HIV virus. This gave a percentage possibility that the Eva would also have the HIV virus and would die. Adoptive parents want to parent. They do not want children who will only have a short

- Senate 7 5 SA 2/26/96 6:00 - Attachment 2 time to live. To take on a child that might die is a ultimate sacrifice. In the situation of Eva we were searching for a family who would open their heart and home to a baby that might not be with them long. In this case I said a prayer to bring forth a family as I knew there were very few in the United States who could take on this challenge. The next day a family from Oregon called me. They had heard from one of our networking agencies that we had Eva. They came forward for this baby that very few people would want. TRAK East made this connection possible. Without their grant, we could not have recruited and found a family.

These are only a few children who have been helped through the generosity of Trak East. Without financial intervention we could not form these families. Please help the Woodlands by giving them the tool they need to survive. They are important to us.

Adoption by Gentle Shepherd is a very small Agency. Our focus is the well being of children and the birthparents CHOICE for giving their child a better life. We want to change the world one life at a time. It is costly to do the business we do. We survive because of grants like the TRAK East grant. I just want to ask that this committee give the citizens of Kansas an opportunity to vote. Please give Kansas citizens the same CHOICE we give birthparents. A voice in what happens to the Woodlands.

Thank you for hearing this testimony.

Judy Young

Paul Ryding 3500 E 45th Wichita, Kansas

Graduate of Kansas State University 1965 Degree: D.V.M.

Wife: Shari Three daughters: Paula, Wendy Amy

Practice is limited to equine medicine and have practiced in Wichita for 31 years.

I attended a meeting three weeks ago in Eldorado. This meeting was attended by horse owners, trainers and persons with a concern relative to Kansas racing. The meeting was addressed by Rep. Corbin and Rep. Mason. The presentation was very negative and evasive, however I could sense the intense frustration that both of these gentlemen felt relative to racing and slots. Their response to questions from those in attendance was not what we wanted to hear, but may well have been what we needed to hear.

Wednesday of last week I was asked to address this committee. I was advised of the agenda and positioning needed in reference to this bill. My comments are based on observations of the horse and racing industry along with those people and agencies responsible for racing. I am not a member of the various racing associations or breed associations. My remarks may or may not reflect their agenda and as stated earlier remarks may not be what you want to hear but rather what you need to hear. I hope my words will be well chosen as it is not my intent to present an adversarial agenda.

The real question is why am I here and why are you here.

I have practiced equine medicine for 31 years and it has truly been very good to me. I have enjoyed the challenge. Working with people in the horse industry is exciting with much personal satisfaction. It has allowed me tohave agreat life financially and put three daughters through college. Certainly there are better veterinarians out there, but if I have been a success it would be that I love veterinary medicine and admire the horse as a great creation. We must not loose the great tradition and heritage of horse racing.

Why are we here:

Paramutual racing is failing-----Why

- 1. Vision----I feel it was there but short sighted
- 2. Commitment----Not enough at the state level
- 3. Involvement----Not adequate at the local level
- 4. Plan----Need a constantly assessed set of directives to insure success.
- 5. Method to educate the public.

I do feel we have had well meaning people in decision making positions working very hard but not having an appreciation of our racing traditions and heritage and limited authority.

- Senate 7: XA: 2/26/96 6:00 - Attachment 3 We must learn from our mistakes. The health of racing is very compromised. It is bad. So what is the good news.

- 1. It can not get any worse.
- 2. This problem can be solved.

The short term answer would certainly be the allowing of slot machines. The long term plan would bring the race to the people

It is not a question to have or not have wagering. We have it. It is our responsibility to make the right choices. We may well make some mistakes by allowing slots and off track betting but if we don't act now we surely will not have the opportunity to even make the mistake.

Ladies and gentlemen, please let me introduce myself. My name is Pat Greenway, and I am the Executive Director of the Make-A-Wish Foundation® of Kansas, Inc. While our main office is located in Wichita, we serve all eligible children in the state. Our mission is to grant the single favorite wish of Kansas kids between the ages of 2 1/2 and 18 who suffer from life-threatening illnesses. While the funding to carry out our mission comes from various sources, a large portion of it comes from non-governmental grants. It is in support of a source of that type of funding that I speak to you this evening.

I am here tonight to ask you to look favorably on Senate Resolution #1621. This resolution, if passed, will ensure the continued charitable support of the non-profits throughout the state of Kansas by such entities as the Wichita Greyhound Charities and TRAK East. While I realize that this has become a political "hot potato," please consider this legislation from a non-profit standpoint.

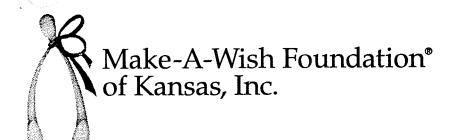
Since 1991, the Make-A-Wish Foundation® of Kansas, Inc. has received \$35,000 in grant monies, \$8,700 of it in 1995, from Wichita Greyhound Charities. A grant application was submitted to TRAK East, with results expected in April. Please let me translate this into dollars and cents for you: The average wish cost is \$3,900.00. This figure includes hard costs (average of \$2,900.00), as well as in-kind donations (average of \$1,000.00). In calendar year 1995, we granted 36 wishes to Kansas kids. The impact of these 36 wishes was felt by 160 additional Kansas citizens residing in 18 different Kansas counties, the immediate family members who live in the home of these 36 kids. If this funding source is lost, which 3 (three) of the projected 40 wishes for 1996 does the Callachnest 4

There has been talk of the private sector picking up the deficit that will be caused by the defeat of this Resolution. If that were the case, non-profit organizations would not currently undertake the long, tedious task of grant writing.....that would not be necessary, because the sufficient funding would already be forthcoming from citizens in the private sector.

The money spent at these facilities is freely spent by the citizens of Kansas, as well as tourists to our state. No one forces them to go to the tracks and bet on the races, just as no one will force them to game on the proposed slot machines. The private habits of the citizens of Kansas are just that...private habits. Creation of this charitable provision by the legislature ensured continued support from all citizens inclined to patronize these facilities. Please encourage your colleagues to pass this resolution. It will ensure non-tax dollar support to the people who need it the most - those citizens of the state served by non-profit organizations.

Thank you for your time. The task ahead of you is an arduous one, and I wish you God-speed.

For additional information on the Make-A-Wish Foundation® of Kansas, Inc. please call (316) 264-WISH (9474) in Wichita or 1-800-566-WISH (9474) outside the Sedgwick County area.



335 South Hydraulic Wichita, Kansas 67211 (316) 264-WISH (9474) (800) 566-WISH (Kansas only) (316) 264-0239 Fax

## MAKE-A-WISH FOUNDATION® OF KANSAS FACT SHEET

#### The beginning

The Make-A-Wish Foundation® of Kansas granted its first wish in January 1985. The first wish was to fly a 10-year-old girl with hydroencephalitis to Arizona to ride a horse in a parade with her former neighbor. That one child's delight in having her wish fulfilled provided the inspiration for the local foundation.

#### Make-A-Wish Foundation® of Kansas

The Make-A-Wish Foundation® of Kansas was formed in 1984 as a non-profit Kansas corporation. We are the Kansas chapter of the Make-A-Wish Foundation® of America, which is headquartered in Phoenix, Arizona, and is the largest wish granting organization in the world.

Philosophy and purpose

Make-A-Wish is dedicated to granting the special wishes of children between the ages of 2 1/2 and 18 who have life-threatening illnesses. It also strives to provide the wish child and family with some special memories of joy and laughter in the midst of a world filled with hospitals, doctors and treatment programs. A "wish" offers a welcome respite - a time of normalcy and just plain fun!

#### Who is eligible

The Make-A-Wish Foundation® of Kansas will consider the wish of any child with a life-threatening illness, between the ages of 2 1/2 and 18, anywhere in Kansas. A child can be referred to Make-A-Wish by anyone ... family, friends, medical personnel, teachers or clergy. After the family contacts Make-A-Wish, the child's physician determines whether or not the child qualifies for a wish. If the child is eligible, a wish team meets with the family to determine the child's wish.

How wishes are granted

Volunteer wish teams provide the magic of Make-A-Wish, working out all the logistics of each child's special wish. Many businesses provide in-kind donations for a wish, and generous individuals go out of their way to assist Make-A-Wish volunteers in granting a wish. The Kansas chapter has granted more than 235 wishes of every variety imaginable, from meeting the President of the United States to having playground equipment, a toy kitchen set or a private fishing pond. The Make-A-Wish national office also provides assistance, coordination and guidance to the Kansas chapter.

#### The family

Make-A-Wish is unique in that the entire family of the wish child takes part in the wish. The family is an integral part of each child's life and it's only natural they are a part of the wish. Make-A-Wish covers all expenses.

#### The wish categories

The majority of wishes fall into four categories:

\*Travel I want to go to...

\*Occupation I want to be a...

\*Celebrity I want to meet...

\*Gift I want a...

The wish is, for the most part, limited only by the child's imagination. Make-A-Wish provides the structure, but it's the child's request that determines what Make-A-Wish will do.

#### All wish expenses are covered

In a time that is often stress-filled for families, <u>all</u> wish expenses are fully covered, regardless of the category of wish.

#### Average cost of a wish

The average cost to fulfill a wish is \$3,900, including an average in-kind donation of \$1,000. In-kind donations for wishes have ranged from \$10 to more than \$25,000 for one wish. Make-A-Wish has received everything from stuffed animals and snacks to a portable spa for the children's wishes.

#### **Impact**

More than 235 wishes have been granted since 1984, with 36 wishes granted in 1995. Because the wish experience includes the entire family, the Make-A-Wish Foundation of Kansas estimates a positive direct impact on 150 to 200 individuals each year, plus the indirect impact on countless volunteers and donors.

#### Administration

An all-volunteer board of directors governs the Make-A-Wish Foundation® of Kansas. Members are elected by the chapter to three-year terms. Board members are diverse in their professionals backgrounds and experience. Board committees assist in all phases of Make-A-Wish's work: marketing, fundraising, wish granting, strategic planning, volunteer management and chapter administration. Make-A-Wish's work is accomplished by these committees and the help of countless volunteers.

4-4

Funding and support

Make-A-Wish finances its program services through individual and corporate donations, internal and external fundraisers, the memorial program, grants from public and private foundations, and the efforts of many service clubs. A minimum of 80 cents out of every dollar goes to program services. Make-A-Wish does no door-to-door or telephone solicitation, and it also receives no federal or state assistance.

#### The Make-A-Wish mission

Make-A-Wish strives to be the best wish granting organization in the state of Kansas, and will continue to grow with a philosophy based on quality and a commitment to excellence. Make-A-Wish wants to grant the wishes of all eligible children in Kansas.

For more information about Make-A-Wish, or to volunteer your time or services, call:

Make-A-Wish Foundation® of Kansas 335 S. Hydraulic Wichita, KS 67211 (316) 264-WISH (800) 566-WISH (toll-free in Kansas only) (316) 264-0239 Fax

4-基5

My name is Jerold F. Johnson and I live in Olathe, Kansas. I am appearing in support of the horse racing industry. My family and I have been in the horse business for the past 45 years. As a horseman, breeding and raising horses for the racing industry, I support *Senate Bill 712* and *Concurrent Resolution 1621*. I have attended town hall meetings in both Olathe and Shawnee supporting the Kansas horse industry. I serve on the Board of Directors of the Kansas Horseman's Association and previously published the *Kansas Thoroughbred Journal*. I have appealed before this body on several occasions in the last three years and I have attempted to work for the passage of legislation benefiting all the breeds.

At this time the breed programs in Kansas are in trouble. The horse industry that was developing in Kansas has all but withered on the vine. Breeders are moving mares out of the state and breeding to horses outside of Kansas in hopes that there will be a market for their horses outside of Kansas. The Kansas market is slim or nonexistent.

All these dollars in board bills, gas bills, hauling expenses, stallion fees and training expense are going outside the state of Kansas. Last week I hauled three thoroughbreds to Illinois for foaling and training. On the return trip, I became especially aware of how many hidden benefits the Kansas horse industry brings to Kansas. The transmission on my 1993 Chevrolet truck went out at Oak Grove, Missouri and instead of \$74.31 in gas paid to vendors outside the state of Kansas and 750 miles of wear and tear, I was looking at a major expense. It was also 8:15 in the evening on a Sunday night. No choice - I limped back to Olathe at 45 m.p.h. and had the transmission rebuilt at the cost of \$853.59.

Why do I support this bill? Because I would like to keep as much money in Kansas as possible. I have told Senator Bud Burke on several occasions that my goal is to save this industry for Kansans. We have no other choices. There is no other option.

Thank you very much.

Tederal and State Offairs
2/36/96 6:00
Attachment 5

### **OLATHE TRANSMISSION**

Date 2/12/96

1001 E. Park, Olathe, Kansas 66061 Phone (913) 782-8340 (913) 782-0309

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# JUNE LANDRITH, Executive Director METROPOLITAN BALLET OF TOPEKA TESTIMONY FEDERAL AND STATE AFFAIRS COMMITTEE Monday, February 26, 1996

Good Evening Madam Chair and members of the committee. My name is June Landrith. I am the founder and executive director of the Metropolitan Ballet of Topeka. Thank you for the opportunity to speak to you this evening in regards to expanded gaming opportunities at Wichita Greyhound Park and the other pari-mutuel tracks in Kansas. I appear before you, not only as a benefactor of grant funds derived from existing gambling, but as a concerned citizen of this state.

It is obviously clear to me the benefit the state of Kansas has gained since the passage and establishment of pari-mutuel racing. Although, I personally do not gamble, it is pleasant to have such top notch, regulated facilities to take friends and business associates when visiting from other locations. The tracks in Kansas City and Wichita have proven themselves to be the number one and two tourist attractions in this state. How ironic that during the prime years, the state, the legislators and the media couldn't say enough good things about the influx of tax money, the aid to the agri industry, employment opportunities, greyhound research, and charitable grants that were all made available through the outstanding success of pari-mutuel racing. Now, that the tracks are suffering financial difficulties, due to other gaming opportunities that were not present when the tracks began operating, all the media and special interest groups are focusing on is the inability of the tracks to fulfill their past performance records with a declining

- Senate 7: 89 2/36/96 6:00 - Attachment 6 attendance and handle. I have even heard the argument that special treatment should not be given to such "rich, out-of-state" owners. Kansas did not seem to have a problem with these rich, out-of-state owners when they invested their money to build the tracks and established a tax, payroll and charity base. And...Kansas doesn't seem to have a problem with other rich, out-of-state owners such as Boeing and Pizza Hut.

I believe it's time for Kansas to realize that people are gambling. If you think you will avoid addressing the "chronic gambling" syndrome by not allowing expanded gaming at the tracks, you are sorely mistaken. Who is going to treat the selected problem gamblers from Kansas who visit Missouri on a regular basis? Who is going to treat these selected individuals from Kansas who will visit the Kansas based Indian Casinos? Who is going to reimburse the state for no taxes collected? Will we set idly by and watch the death of a state-wide agri industry that is older than many of us here this evening? Not to mention the loss of thousands of jobs, KU research, and the millions of much needed dollars made available through charitable grants that literally touch thousands and thousands of Kansas citizens.

As a four time grant recipient of Wichita Greyhound Charities, I can attest to the impact the money has provided my organization. Art and tourism organizations have limited avenues for very limited resources. The importance of the Arts is more critical in today's society than ever before. Exposing our youth to creative outlets is a proven deterrent to

alternative, potentially detrimental behavior patterns. Culture in society must be preserved, shared, experienced and enjoyed. Grant monies received by The Metropolitan Ballet of Topeka have given every child in the second and third grade, in every school in Topeka, the opportunity to attend a performing arts program. Many for the first time. Grant monies have also allowed the Ballet to provide first class programs by underwriting productions, in addition to purchasing much needed scenery and costumes. Children, youth, minorities and majorities are able to share in the pleasure of producing, participating and witnessing the joy of creativity.

I am aware that Wichita Greyhound Charities alone has granted between a half million to three-quarters of a millions dollars to not-for-profits annually. I have been informed that the grant monies available for distribution in 1996 has declined sharply due to patrons taking their gambling monies across the border. My concern is the livelihood of my organization. Although not entirely dependant on greyhound funding, the loss of grant monies will greatly effect the quality and nature of our mission. And, it will affect, in great numbers, the amount of people we will be able to reach.

This issue before the legislature is not gambling. Gambling exists in the state of Kansas. The issue is whether or not to allow the institutions that have undergone extensive background checks, audits and are subject to heavy regulated procedures the ability to expand their product in order to survive changing attitudes in gaming. The people of

Kansas are flocking to Missouri to spend their money. It is not the legislature's job to dictate individual spending habits. It is your job to protect the benefits that pari-mutuel racing has provided the state of Kansas.

The answer is clear to me, as it should be to you, our elected leaders. The longer we prolong this issue, the more money the state will lose. Will our ignorance allow Kansas to secure a position as the most economically deprived state and force our citizens to pay among the highest personal property and state taxes in the United States? I urge you to step up and take advantage of this prime opportunity to keep Kansas dollars at home. It is within your power as legislators to provide the tracks in this state the opportunity to expand the business they are specialized in, and allow them to compete with our Missouri neighbors and reestablish themselves as the top tourist attractions in this state.

Thank you for your time. I will now stand for any questions.

Ladies and Gentlemen of the Committee on Federal and State Affairs:

My name is Wayne Stringer. I am from Bourbon County Kansas and I rise in behalf of myself, my family and many of my friends and neighbors in opposition to any action to enhance the vaguely defined gambling industry in the state of Kansas. More specifically, Senate Concurrent Resolution No. 1621 and Senate Bill No. 712 is targeted as being especially objectionable in this regard.

First of all, any tampering with the constitution of our great state, especially for the gambling industry, is contrary to the mores and folkways of the people who have provided growth and development of this state for some 135 years. Moreover, any action so clearly designed in behalf of a singular issue, gambling, is wrong and unfair to other industries in our state.

Secondly, the recent post audit review of the racing industry in our state leaves us quite bewildered in knowing how even more licensure of questionable gaming activity can be properly controlled.

Thirdly, the primary product of this initiative, which is entertainment, has grown into a perverse element in our society. We have smut on television and baseball players who are overpaid, and other so-called role models who lead our young people toward an unproductive lifestyle. Even the music to which we are subjected is affected by means of technological persuasion systems which emerged in the 1950's. Marketing problems were labeled in the media as 'payola'. The results of this observation were largely ignored but the results of this hugh marketing manipulation has greatly affected the sounds to which we are constantly subjected. Lawrence Welk was attacked and the satanic sounds of many of the rock groups were promoted. Now adding the dangers of pathological problems with gambling is, again, clearly wrong. The awesome financial power of the gambling industry when enjoined with other

= Senate 7: LA 2/36/98 6:00 = Allachment 7 seemingly innocuous marketing systems indeed has potential to greatly degrade our society. Our young people deserve better and higher things.

Fourthly, the financial gain by our state government will be insufficient to justify the effort in governance of this activity. Moreover, we well remember the glowing promises made to educators and tax payers regarding the lottery. How can we as thinking people help being cynical about further enhancement of the gambling industry?

These are but a few of many reasons why we rise in opposition to this action.

Finally, we would respectfully request that this and any other initiative to augment the gambling industry be abandoned so that our elected representatives may concentrate on the many more important issues which might positively affect our lives here in the great state of Kansas.

Respectfully submitted February 26, I996
Wayne Stringer
Rt. 4, Box 220
Fort Scott, KS 66701
316-223-5995

7-2

#### Testimony on SCR 1621 Before the Senate Federal & State Affairs Committee February, 26, 1996

Dave Schneider President, Kansans For Life At Its Best

There are two questions SCR 1621 raises which I would like to highlight:

#### 1. Is it wise policy to bring the state of Kansas into the casino business?

#### **Considerations:**

#### A. It would fuel disrespect for government.

While there may be some debate as to the visible negative results from the state lottery, with casinos there would be none. The state would not only play the role of the house against its own citizens, but it would also be cast as an exploiter as more and more stories about compulsive gamblers and their abuses came to light. What will it do to respect for government when the inevitable suicides make the news? Note the following:

"Government distrust hits all-time high, poll reports", The Topeka Capital-Journal, Tuesday, August 1, 1995.

"Three of four Americans distrust government, the most in polling history, according to a joint survey by Democratic and Republican pollsters.

"It's just not pretty," said Stanley Greenberg, who does political polling for President Clinton. "This is a period of continuing and certainly deepening cynicism."

"The bipartisan poll, issued Monday by the Americans Talk Issue Foundation and conducted with help from both Greenberg's and Steeper's organizations, said 76 percent of the people questioned responded that they rarely or never trust "government to do what is right.""

#### B. It would set the State against the Family.

Here's a quote from Frank Fahrenkopf, who is now the president of the American Gaming Association. (Remember him from his days as National Republican Party Chairman?) He's now the leading spokesman for the gambling industry in America.

Federal and State cygans 2/26/96 6:00 Attachment 8

#### What a lot of these groups say is that gambling breaks down families.

**Fahrenkopf:** Compulsive gambling is a serious problem. I don't dispute the charges that compulsive gamblers tend to pull away from their families and can destroy them.

Matt Connor, "Q & A with Frank Fahrenkopf", International Gaming & Wagering Business, July 1, 1995. (p.74)

And there's more. According to written testimony submitted by Professor Earl Grinols to Special Committee on Gaming of the 1996 Kansas Legislature,

Assuming that 1.38 percent of the adults are pathological gamblers who lose an average of \$4,013 and that problem gamblers lose one-seventh the amount that pathological gamblers do, implies that **52 percent of casino revenues come from the 4.11 percent of the population who are pathological and problem gamblers.** In this respect, casino gambling resembles alcohol for which 6.7 percent of the population consumes 50 percent of all alcohol consumed. (Emphasis added.)

"Development or Dreamfield Delusions?: Assessing Casino Gambling's Costs and Benefits," by E.L. Grinols and J.D. Omorov, September 1995, pp. 5-6. (See pp. 36-18,19 of the "Report of Special Committee on Gaming to the 1996 Kansas Legislature" for reference to this paper by Professor Grinols.)

Since casino gambling is a supply-side business -- the more it is offered, the greater the number of problem gamblers -- it becomes clear that if the state were to enter into the business, it would in essence become a partner in a process which resulted in the destruction of more and more families in Kansas. The state would enter the business knowing that over half of their profits/revenues from it would be dependent upon problem gamblers whose families were suffering as a result of their addiction. The state would clearly be set against the family.

#### C. It would be offensive to the idea of limited government.

In a day and age when we should be considering ways to shrink government, this proposal would result in a large expansion of the role of the government in the economy and society. Note the following:

Sums that are sizable even in relation to the gigantic U.S. economy now circulate in legal commercial games. ...Some idea of their magnitude in relation to the general economy can be derived from Table 14, which expresses gross wagering (handle) in each form of gambling as a percentage of U.S. personal income. The \$482 billion that circulated in casinos and lotteries and bingo halls and other commercial games in 1994 was equivalent to 8.45% of 1994 U.S. personal income.

(Eugene Martin Christiansen and Will E. Cummings, "Double-edged Growth: The United States 1994 Gross Annual Wager", International Gaming & Wagering Business, August 1, 1995.)

That isn't chump change. It demonstrates why Glenn Schaeffer, one of the leading casino executives in America, stated:

"One thing we in the industry understand is that a major social phenomenon of the nineteeneighties was the legitimization of gambling. Its spread will be one of the key social themes of the nineteen-nineties for a number of reasons."

(Gary Provost, High Stakes: Inside The New Las Vegas, New York: Dutton, 1994.)

It's clear then that for the state to go into the casino gambling business would constitute a major expansion of its role in society. Is that the direction we wish to head?

#### 2. Is it wise policy to write these provisions into our constitution?

## From a constitutional standpoint, this is a radical proposal which would set a dangerous precedent.

If you search through the Kansas Constitution, you'll find nothing like it. No other business is granted a bailout, subsidy and profit-making partnership with the state!

Not only is this a blatant attempt by out-of-state gambling interests to use our constitution to enrich themselves, but it would also set a horrible precedent. If we go down this road of letting special interests get their own piece of the constitution, we're headed for trouble. Here's an interesting quote from *Democracy in America*, by Alexis De Tocqueville:

If republican principles are to perish in America, they can yield only after a laborious social process, often interrupted and as often resumed; they will have many apparent revivals and will not become totally extinct until an entirely new people have succeeded to those who now exist. There is no symptom or presage of the approach of such a revolution. There is nothing more striking to a person newly arrived in the United States than the kin of tumultuous agitation in which he finds political society. The laws are incessantly changing, and at first sight it seems impossible that a people so fickle in its desires should avoid adopting, within a short space of time, a completely new form of government. But such apprehensions are premature; the instability that affects political institutions is of two kinds, which ought not to be confounded. The first, which modifies secondary laws, is not incompatible with a very settled state of society. The other shakes the very foundations of the constitution and attacks the fundamental principles of legislation; this species of

instability is always followed by troubles and revolutions, and the nation that suffers under it is in a violent and transitory state.

Experience shows that these two kinds of legislative instability have no necessary connection, for they have been found united or separate, according to times and circumstances. The first is common in the United States, but not the second: the Americans often change their laws, but the foundations of the Constitution are respected.

(Vol. 1, p. 419. New York: Alfred A. Knopf, 1980 edition.)

This proposal would undermine the foundations of our constitution. We simply don't allow the constitution to be used for this sort of thing. You get a glimpse for how dangerous this would be when you read the following:

Finally, let me just briefly address the issue related to the effect on government in general. I have been most disturbed by the effect that the legalization of gaming has had on our State and local government. 1988 and before that, we had no gaming industry. Now in the State of South Dakota the gaming industry in various forms is one of the most powerful lobbying entities in that State. They employ a number of the best lobbyists. They literally have people in the legislature that are elected to the legislature that worked for the gaming industry. They are very powerful in terms of their ability to sway the legislature.

That also carries over into our local city council, which are people, generally, who were in Deadwood before gaming but who are influenced, frankly, by the overwhelming numbers that have come into the community in terms of gaming. Virtually every decision on a local level is dictated by what is best for the gaming industry. That disturbed me, very frankly.

Testimony of Jeffrey Bloomberg, State's Attorney, Lawrence County, South Dakota. "The National Impact of Casino Gambling Proliferation", Hearing before the Committee on Small Business, House of Representatives, One Hundred Third Congress, Second Session, Washington, D.C., September 21, 1994. U.S. Government Printing Office, Washington: 1995. (p. 17)

Nevada itself is the perfect example of what happens when casinos are king:

As it races to adjourn, the 1995 Legislature is being criticized as a pawn of casinos.

Most of the criticism is aimed at the Republican-controlled Senate, which has moved the majority of the gaming industry's bills.

The industry has increased its presence this session, adding to its army of lobbyists who've been advancing an ambitious agenda designed to save casinos millions of dollars.

"They're running the place," said one veteran lobbyist not affiliated with the industry who asked to remain anonymous.

"In the past, they've tried to keep a low profile. But now they don't even pretend."

8-4

Media lobbyist Ande Engleman agrees.

"Now what you have is greed pushing the bully boys, as they walk through these halls arrogantly and have their way."

Even gaming's own legislative handlers acknowledge that casinos have upped the ante this year.

("Casinos deal their own hand," Jeff German, Las Vegas Sun, June 18, 1995.)

By allowing these provisions to be written into our constitution, we would not only be setting a dangerous precedent but we would be giving a privileged position to an industry which has a reputation as "a powerful industry that would prefer less rather than more regulatory oversight" and isn't afraid to try and run "the place."

Finally, let me make a couple of comments about the "let the people vote" argument.

There are many constitutional amendments proposed that don't get on the ballot. Obviously you don't vote for just any old thing that gets proposed. That's why there are hearings in the first place. It's your job to sort out the good from the bad.

In this case, I think this proposed amendment falls in the latter category and that's why the proponents of this amendment are relying so heavily on the "let the people vote" argument. That's what I call the "free pass" argument. I think they know that this specific proposal won't stand up under public scrutiny and they would prefer that you give them a "free pass" under the guise of the "let the people vote" argument.

But I could be wrong about their level of confidence in this proposal. Therefore, in light of the fact that we have at least a month left before there will probably be a final vote in the legislature on this issue, I am hereby issuing a public challenge to debate this specific proposal across the state for the next 30 days. Let's let the public get a full airing of what's in here. I'm willing to clear my schedule and debate this thing 3, 4, 5 times a day before all sorts of audiences. If they believe their proposal merits being on the ballot, then let them defend it before the public.

# BOWL BOWL BOWL

#### JOMA BOWLING COMPANY

My Name is Cathy DeSocio. I came to Topeka today out of fear. I am afraid of the impact that an exclusive agreement allowing dog tracks to expand their gaming to include slot machines will have on my family business.

In 1960, my grandfather built Boulevard Bowl. My father took over management in 1969. Now I am actively involved in the operation of our four bowling centers in Wichita. As a third generation proprietor, I have seen the rapid increase in competition for recreational dollars. Every year, more and more activities are available to entertain people. I believe competition is healthy and makes us better business people. To foster healthy competition, government must not play favorites. Every day businesses fail and new ones spring up. To offer exclusive gambling to one entertainment industry over another is not equitable. Government should not have the ability to choose one industry and foster it's special interests over another industry.

Bowling has been an active part of the lives of most Kansans for over 35 years. The dog track in Wichita is less than 10 years old. If the trends of other states such as Iowa, Louisiana and Missouri are any indication, giving the dog track exclusive gambling will cause many bowling centers, restaurants, movie theatres and other entertainment industries severe losses. Losses in revenues, jobs and taxes. Last year, our 4 bowling centers alone paid over \$425,000.00 in taxes through excise tax, sales tax, real estate, personal property and payroll taxes. There are 130 bowling centers in Kansas. Our 4 bowling centers in Wichita employ 275 people. These people draw salaries, pay taxes, purchase homes, and support the local economy. These people would be adversely affected if dog tracks were given exclusive expanded gaming.

Many non profit organizations throughout the state depend on the over 70,000 league bowlers for donations and fund raising activities. Last year, the Sedgwick County bowling centers helped raise over \$600,000.00 for Big Brothers/Big Sisters. Many other organizations depend heavily on the bowling community dollars for support.

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06 • 316-636-9494 • FAX 316-636-5326

Mr. W. Bruce Turner, Vice President and Gaming Equity Analyst, Solomon Brothers, Inc., identified what he characterized as a key point - that expanded gambling in Kansas will only impact the local population. (Report of Special Committee on Gaming to the 1996 Kansas Legislative, page 36-25) Giving dog tracks exclusive gaming will not bring in new revenue dollars. It will only shift them from one segment of the entertainment industry to another. Bowling centers, on a regular basis, conduct tournaments that draw bowlers from neighboring states. Northrock Lanes in Wichita has hosted 7 nationaly televised events that drew participants and spectators from across the country. The bowling industry actively seeks and draws revenues from sources outside our local markets. An average 24 lane bowling center draws over 2200 people a week through it's doors. With 130 bowling centers in the state, that is a large target market.

Gambling is the number one entertainment in America according to Solomon Brothers, Inc. An exclusive agreement that allows only dog tracks expanded gaming would be devastating on the bowling industry. Exclusive agreements do just what they say - they exclude all other industries from the ability to compete. Please don't take away the bowling industries ability to compete.

Testimony of Bruce Bartelli, 109 West McKay, Frontenac, Kansas, before the Senate Federal and State Affairs Committee on the proposed legislation, Senate Bill No. 712 and Senate Concurrent Resolution No. 1621, February 26, 1996, Topeka, Kansas.

In one hand I am holding SB-712 and SCR-1621 and in this hand ,one of the primary arguments against expanding gambling in the State of Kansas. It is the January 1996 Performance Audit Report of the Kansas Racing Commission. If given by a government agency to a like private entity, it would have elicited fines, sanctions, probations and even possible incarceration given its disregarding certain aspects of the law. And now, we as citizens of Kansas, and you, as Senators, are being asked to approve more of this travesity and, quite frankly, an embarrassment, called gambling, in our state.

Myself, and twenty-one other voters from Southeast Kansas were in attendence, February 7th, when this committee and the House Federal & State Affairs Committee heard recommendations from Cindy Lash for "fixing" the gross neglect and irreverence for the law of the racing commission. What we did not hear was...what happens if they DON'T follow the recommendations? I was also one of 40 plus individuals who testified at the April 28, 1988 Racing Commission Public Hearings in Pittsburg, Kansas against, at that time, all three proposals to build parimutuel facilities in Southeast Kansas. Sitting in the committee meetings a couple of weeks ago, here in Topeka, and hearing now Racing Commission Executive Director Myron Scafe give vague assurances and innuendos of "I can tell you we're working to correct those errors", gave me a flashback to when then Commission Chair Alfred Schroeder pointed his finger at me and tried to assure myself and others that the gambling industry in Kansas was, if nothing else, going to be "squeaky clean". Let's briefly run through a few headlines from various newspapers....\_\_\_\_\_ The gambling syndicates will counter tonight with, "That was in the past and this is now and we have no right to insinuate these atrocities or put judgement on a new commission". Well, it might be a new commission, but the influence of the same people hasn't changed, and they still run the pari-mutuel tracks. I quote from page 52 of the audit..." The differences in

2/36/96 6:0 attachment 10 regulatory philosophy among the commission, the executive director, the staff, the govenor and legislators has been a MAJOR WEAKNESS in carrying out the intent of the legislature protecting the interests of the This weakness has been exploited by a powerful people of Kansas. industry that would prefer less rather than more regulatory oversight." If the "powerful" pari-mutuel aspect of gambling has willfully exploited and bent this states attempt at regulating current gambling...how much more difficult will "differences of opinion" make it to regulate expanded forms of gambling? And how much more will they attempt to abuse the system? The people of Kansas and this committee have no assurances that the current racing commission or gambling enterprises will be any different. In fact, going by other states, it will only get worse. We, the people, are feeling like passengers aboard the Titanic, with certain State leaders and racing proponents acting as it's Captain, who are running up and down the sinking ship yelling, "Don't worry! Don't worry! We've just stopped for ice cubes!" Now with SB712 & SCR 1621 the gambling syndicates want to add a "Commission" to the fiasco. Who are they going to be accountable to? How will the Kansas public be protected from the inevitable political corruption, economic rape of local and regional business, and community crime increases that come with slot machine and casino There are problems that have not been answered to for the gambling? last 8 years with pari-mutuel, so we have little confidence the Kansas citizen is of any concern when it comes to gambling money/expansion versus quality of life or a local taxpayers livelihood. Much like the iceberg that sunk the Titanic, we believe only a small portion of the problems are being exposed, and that there is corruption at much greater depths we cannot yet see.

In lieu of the 1987 Senate & House Federal and State Affairs committee's <u>failed</u> "Laissez-faire" approach to protect the public from the gambling industry and the Kansas Racing Commission we would like to make some recommendations:

10-2

- 1. Work immediately to change the law where the Senate and House, for the people, do have ultimate control and oversight of the Racing Commission and the Gambling enterprises in this state. Right now you have audits, but no real power for sanctions if they don't conform to the recommendations.
- 2. With a new law governing the Racing Commission and Gambling owners, tighten regulation, and impose mandatory stiff fines, probations, and jail terms if necessary, with no suspended sentences, and automatic removal from office and/or license revocation making them accountable for their actions.
- 3. <u>IMMEDIATELY</u> Put the current Racing Commission and Pari-mutuel racing industry on probation for two years. With probation only being removed if they pass two consecutive years of Legislative audits with at least 95% completion of the previous years deficiencies AND in the process of this probation it is a flat "NO" to any expanded gambling in Kansas. We, the people, deserve PROOF POSITIVE that deficiencies have been corrected.

We would like an answer to these recommendations and whether or not this committee or the House committee is willing to make the Racing Commission and the Gambling syndicates accountable to the people. Please write me so I can tell the constituents in Southeast Kansas and across this state what your answer will be..

I will finish and leave you with these two thoughts. First, It is with some interest I have been following the plight of the tobacco industry and the resulting, forthcoming, lawsuits because the tobacco "greed" machine kept the "addiction" factor hidden from the public. We now have the gambling syndicates who are setting up a National Center for Responsible <u>Gaming</u> to, quote Frank Fahrenkopf, Jr. "We do not want to make the mistakes the tobacco industry made." This, we suppose, is an attempt to "come clean", and to "soft-sell" what they are peddling can destroy your life. All this in the wake of the gambling industry's <u>intentional</u> marketing and gambling

strategies to entice, manipulate, subjugate and psychologically remove the mental restraints of a person so they can extract more money from an individual than they have. And when that person has a debt to last five lifetimes, lost his or her spouse, kids, car, home, career, and contemplated or attempted suicide as an alternative lifestyle, the gambling greed machine tips in 1% of the <u>losers</u> money for his or her own psychoanalysis. And we, as the people of Kansas, are to take this as a "responsible" industry in our State? Now look at this scenerio. If the tobacco industry will be getting sued for hundreds of millions of dollars for "hiding" the fact that tobacco is addictive, what if some young attorney, looking for a name for him/herself, gets the compulsive gamblers of a state together in a class action suit against a governor, legislators, lobbyists, and gambling promoters because they knowingly pushed for and passed gambling legislation that would pass on to the public a product of "known" addiction tendencies. Think of the implications. High government officials being sued because they failed to protect the constituents as they were sworn to do. But you say, "We're passing the buck to the voter. We are safe". This depends on what the courts will decide and where the ultimate responsiblity rests.

My Second and final thought is a wish I have for each of you. It is that in 100 years from today you are remembered in Kansas History as a statesman rather than a politician. Having taught American History at the secondary level it has always fascinated me as to what makes a great statesman. In those studies, I have found that history either remembers the dreadfully scandalous person (often times a corrupt politician) or the individual who stands against the pressure and does what is right for the whole of the state or nation rather than special interests. But the one thing that separates the Statesman from the politician is "vision". And that vision stretches beyond time into the future to positively affect coming generations. I wish that in one hundred years future businessmen and women will look to Kansas History and say about each of you,

10-4

"Long before I was a thought between my mother and my father, long before I was a yearning in my Grandparents heart and long before I was the twinkle in my Great-Grandparents eyes, I had a State Legislator who had the vision to say NO to expanded gambling in this state and thus protected and preserved my great-grandparents business that has been passed down to my family today in the year 2096.

The Statesman would indeed do what is right for the whole of Kansas, give us a lifeboat today, and put down any attempt to expand gambling. And the Statesman would hold the Racing Commission and gambling enterprises accountable for their flagrancy of the law so the people of Kansas could shout, to para-pharse Dr. Martin Luther King..." Justice at last, Justice at last, Thank God Almighty, Justice at last!"

February 26, 1996

203 Ford Hall Manhattan, KS 66506

Senator Lana Oleen Senate State and Federal Affairs Committee Topeka, KS 66612

Dear Senator Oleen and fellow Committee Members:

My name is Jennifer Hoit and I am a student at Kansas State University. I would like to thank you for the privilege of coming before you tonight and speaking on behalf of Senate Concurrent Resolution 1621.

I am here to publicly present Kansas State Student Senate Resolution 95/96/54. This Resolution is in support of a public vote on allowing electronic games of chance in Kansas establishments. One point needs to be made clear from the start: Student Senate did not say they supported the act of gambling, but that Student Senate supports a public vote on the issue. If we look at past examples of games of chance allowed in this state, such as the lottery, parimutal wagering, and pull tab bingo, and also the idea of liquor by the drink, the citizens of the state of Kansas had the opportunity to show how they felt by participating in a public vote. What has changed?

The issue at hand is no longer about morals, but about economics. Kansas State University will benefit economically from the addition of slot machines at places holding parimutal racing. Using the success of the Iowa tracks, which allowed the addition of slot machines, as a model to compare with Kansas, it is estimated that approximately \$50 million will be generated annually to be given to the institutions of higher education in Kansas. This could mean an estimated \$10 million for Kansas State - money that is definitely needed.

One person writing you a letter is not going to change your mind one way or the other on such an important issue. You will find the Resolution passed by Kansas State Student Senate attached to this testimony. This was passed by the Student Senators, who have been elected to represent their fellow peers. Think of the Kansas State campus as a city of 20,000 voting age citizens who would like the opportunity to vote the way they feel on casino gambling in Kansas. That is the idea that this nation was founded on.

Once again, thank you for taking the time to hear from me tonight. It has been an honor to participate in such an experience.

Sincerely,

Jennifer M. Hoit

Jennifer M. Hoit

Federal and State affa 2/36/96 6:00 Resolution 95/96/54 Vote on Allowing

Supporting a Public Electronic Games of Chance in Kansas Establishments

By: Governmental Relations Committee

Whereas in 1986, Kansans voted to amend the constitution of the state of Kansas to allow lottery and parimutuel wagering, and,

Whereas in 1995, Kansans voted to amend the constitution of the state of Kansas to allow instant pull tab bingo, and

Whereas a public vote would allow the citizens of Kansas to continue in the tradition of deciding the fate of games of chance in our state, and

Whereas in 1995, the Kansas Legislature authorized four Kansas Indian tribes to open facilities with electronic games of chance, and

Whereas Governor Bill Graves in his State of the State address proposed a constitutional amendment patterned after the parimutuel amendment that would allow up to two bonafide non-profit organizations in each congressional district to establish one location in which electronic games of chance, (i.e. slot machines, video poker, video blackjack, etc.) could be played. The games would be taxed at a rate of 30 percent of net machine revenue, and

Whereas money raised from electronic games of chance could be used for one time expenditures, such as capital expenditures, equipment and scholarships for Regents universities, private colleges, community colleges and vo-tech schools.

Be it resolved:

Section 1. The Kansas State University Student Governing Association supports a public vote by the citizens of Kansas on a constitutional amendment to allow electronic games of chance in Kansas and that a portion of that money be dedicated to higher education in Kansas.

Passed on 2-1-96 by a vote of 35-12

### GREYHOUND SUPPLY, INC.

Eugene Whittle
713 Old 40
Abilene, Ks. 67410-6664
Phone: (913) 263-7737

I am Eugene Whittle from Enterprise, Kansas. I am a native Kansan, and owner of a company named Greyhound Supply, Inc. Greyhound Supply has a store in Abilene, Kansas to be close to the farms which supply dogs for racetracks. Greyhound Supply was founded in 1988 in response to the growing demand for service to the greyhound industry. In 1988 no one speciffically targeted the industry as customers. Greyhound farmers had to go many places to get the goods they needed in their business. Greyhound Supply became a one-stop-shop for the industry. We also deliver on a regular schedule. We have customers in Oklahoma, Iowa, Missouri, Nebraska, and Kansas. We also ship anywhere via UPS. A large part of our business comes from The Woodlands and Wichita Greyhound Park. We supply food, cleaning supplies, animal health products, houses, fencing, leashes, collars, muzzles, or virtually everything needed to raise, train, or race greyhounds. Greyhound Supply employs 4 full time, and several part time people. We have 3 delivery trucks. Our sales in 1995 were in excess of 1.2 million dollars. Producers buy from many different places, but there are two other businesses like mine in Kansas. The Greyhound Store (a subsidiary of National By Products) in Abilene and Dressler's in K. C. I know The Greyhound Store also employs four full time people. They also have stores in Colorado

My field of expertise is neither raising nor racing greyhounds, but my livelyhood depends on the people who do. I have daily contact with these people and hear their problems. I have lost 18 good customers since 1994 because of the slump the industry is in. My customers point to riverboats and casinos as the culprits. By contrast many of my Iowa customers now wear smiles and spend dollars because of the success of Bluff's Run in Council Bluffs, Iowa.

I do not pretend to understand all of the parimutual industry. I do understand many people's livelyhood depends on this industry. I am seeking help in keeping a good Kansas Industry alive. An industry of which I am a part.

EUGENE WHITTLE

Federaland State Affairs
3/36/96 6:00
Attachment 12

### The Kansas Quarter Horse Racing Association

P.O. Box 26272 • Shawnee Mission, KS 66225-6272 • 913/681-1984 • FAX 913/681-1994

February 26, 1996

To: Senate Federal and State Affairs Committee

RE: Support of SB 712 and Senate Concurrent Resolution 1621

From: Jeff Rutland
Route 1, Box 41
Independence Ks

Independence, Ks. 67301

(316) 331-2485

Dear Chairman Oleen and Committee Members:

Some of you have heard testimony from both opponents and proponents of gaming in the state over the past few months telling how each one thinks that some form of casino gambling will affect our state's well being. I have testified at different hearings explaining the dramatic effect that extra gaming, or the lack of it, would have on horse breeders of the state such as myself and those whom I represent as president of the Kansas Quarter Horse Racing Association. While I realize that you must hear the concerns of individuals to make a rational judgment on such an important issue, I would like to offer a somewhat broader picture.

The horse and greyhound racing and breeding industry in Kansas ranks in the top 15 in the nation as a leader of producing top quality racing animals. We pump well over \$200 million into our state's economy annually. We are an important industry of Kansas. Horse and greyhound racing is a business, a big business, an ever changing business (as most are in today's economic battle). What business can say that they don't need to change with the times? While it may seem simple for a CEO to call a board meeting and decide that time has come for a change of marketing schemes, racing doesn't have that luxury. We are a very tightly regulated industry by the state, and rightfully so. But when it comes time for a needed change, it also turns into a complicated decision that our lawmakers must help make. The time has indeed come. Racing needs a change, not just in Kansas, but all over the country. Every state with racing is being faced with the same obstacles of one stage or another. Kentucky, our nation's tradition of horse racing, is even being faced with the challenge that the riverboats on the Ohio River are giving, and slot legislation is being proposed there for 1997. Kansas just happens to be in a much more advanced stage of adversity. Today, in 23 states, some form of gaming other than pari-mutuel is legal. This number grows annually. It's not a matter of "IF" this added gaming is coming, the question seems to be "WHEN". Will it come soon enough to save a major part of our agricultural economy? Will it come at a time that will allow us to structure a system that will help the people of our state? Will it allow Kansans to help Kansans? I certainly hope so.

Jeff Rutland

PRESIDENT, KQHRA Route 1, Independence, Kansas 67301 (316) 331-2485 Karen Tolle

EXECUTIVE SECRETARY, KQHRA P.O. Box 26272, Shawnee Mission, KS 66225-6272

(913) 681-1984 FAX (913) 681-1994

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### The Kansas Quarter Horse Racing Association

P.O. Box 26272 • Shawnee Mission, KS 66225-6272 • 913/681-1984 • FAX 913/681-1994

A key point which I hope that this committee will keep in mind, is that this is not simply an issue to quote "save the race tracks". Our breed groups have presented a resolution and bill to you that we feel will "save the entire industry". We, as producers, as well as the racetracks need to survive in order to have a viable industry. The Woodlands is our department store where we sell our goods. Without it, we have no need to produce our product. Our bill is not a get rich scheme for any certain group. The trickle down effect will truly affect a large number of citizens in a very positive manner.

While we have heard people give testimony of the negative social impact that they feel slots could bring, we've not looked at what we all have taken for granted, that is the positive social aspects that racing has touched our lives with. Have you ever drank a mint julep on Kentucky Derby Day? Have you ever watched, even on television, two gifted athletes giving their all, battling it out down the stretch, neck and neck, to the finish line, each one trying their very best to be champion for a day? Have you ever seen a picture of Secretariat or Easy Jet, true legends to us all? Have you ever been around someone when they were so happy that their horse had won, that they broke down and cried? Have you ever experienced the love that develops between a horse and a child, both young and old? I ask that you stop and answer these questions to yourself. I dare to say that each and every person in this room has been touched at some time or another by racing, which has left a lasting and enlightening experience in their minds. Are you ready to take away these positives that horse racing has brought to our culture?

I sincerely hope that you realize the ramifications that this issue has on our lives and offer an appropriate solution. My father was regarded as one of the leading horsemen in the United States for over 30 years, right here in Kansas. I hope and expect to be able to do the same. Don't keep racing from it's needed changes. Be one of the pioneers to tackle these gaming issues in a positive manner to help save a long lived tradition, as well as a large part of our state's economy. Every racing state in America is watching, yes even Kentucky. Let's do it right!

Respectfully,

Jeff Rutland
President, KQHRA
Owner, Breeder, Trainer
of Quarter Horse and Thoroughbred
Race Horses in Kansas

#### Jeff Rutland

PRESIDENT, KQHRA Route 1, Independence, Kansas 67301 (316) 331-2485

#### Karen Tolle

EXECUTIVE SECRETARY, KQHRA P.O. Box 26272, Shawnee Mission, KS 66225-6272 (913) 681-1984 FAX (913) 681-1994

13-2

# TESTIMONY OF PAM WORD EMPLOYEE OF THE WOODLANDS BEFORE THE FEDERAL AND STATE AFFAIRS COMMITTEE MONDAY, FEBRUARY 26, 1996

MY NAME IS PAM WORD AND I WORK IN THE GROUP SALES DEPARTMENT AT THE WOODLANDS. I HAVE BEEN EMPLOYED AT THE WOODLANDS FOR ALMOST SEVEN YEARS. I CAN REMEMBER WHEN WE HAD OVER 1000 EMPLOYEES, AND SINCE THE MISSOURI RIVERBOATS CAME, WE NOW HAVE UNDER 500. I AM HERE TODAY TO SPEAK ON BEHALF OF THE EMPLOYEES AT THE WOODLANDS.

WORKING IN THE GROUP SALES DEPARTMENT OVER THE PAST FEW YEARS, I CAN REMEMBER WHEN THE PHONES WOULD RING OFF THE HOOK WITH GROUP BUSINESS. WE HAD BUSSES COMING IN FROM ALL OVER KANSAS, MISSOURI, NEBRASKA, IOWA AND EVEN AS FAR AWAY AS CALIFORNIA AND CANADA. BUSINESS WAS GREAT. THERE WAS SO TO KEEP UP WITH IT. MUCH BUSINESS, WE HAD TO HOP NOW...SINCE THE MISSOURI RIVERBOATS CAME, OUR PHONES BARELY RING ANYMORE...OUR GROUP BUSINESS HAS NEARLY COME TO A HALT. THIS LOSS OF BUSINESS IS ESPECIALLY CRUCIAL TO THOSE OF US WHO WORK IN GROUP SALES SINCE MOST OF OUR PAY IS THROUGH COMMISSION. THIS BUSINESS HAS COME TO A HALT BECAUSE WE DON'T HAVE SLOT MACHINES. THIS IS A FACT, NOT SPECULATION. WHEN WE ARE TRYING TO SOLICIT BUSINESS, WHAT WE HEAR MORE THAN ANYTHING IS "WHEN ARE YOU GOING TO GET SOME SLOTS OUT THERE" OR "WE'RE GOING TO THE RIVERBOAT THIS YEAR" OR "WE'LL BE BACK WHEN YOU GET SOME SLOTS." IN FACT, IT IS LIKE TO EVEN CONSIDER AN PULLING TEETH TRYING TO GET A GROUP OUTING.

Federal: State Offairs

2/36/96 6:00

Attachment 14

Over the past six years I have been at The Woodlands, I have FINISHED RAISING MY TWO KIDS AND NOW, THANKS TO GOD, AND THE OPPORTUNITIES I HAVE BEEN AFFORDED AT THE WOODLANDS, THEY JASON ATTENDS THE UNIVERSITY My son, ARE BOTH IN COLLEGE. ARIS ATTENDS KANSAS STATE OF MARYLAND AND MY DAUGHTER I AM A SINGLE PARENT AND IT IS A STRUGGLE TO UNIVERSITY. ON ONE SALARY, ESPECIALLY A PUT CHILDREN THROUGH SCHOOL SALARY THAT HAS BEEN REDUCED DUE TO OUR DRASTIC DECLINE IN BUSINESS. THEY NEED MY HELP FINANCIALLY, BUT IT IS TOUGH FOR ME SINCE WE HAVE LOST NEARLY 70% OF OUR GROUP BUSINESS BECAUSE OF THE MISSOURI RIVERBOATS.

THIS HAS NOT JUST AFFECTED ME, I AM HEAR TO SPEAK FOR ALL EMPLOYEES WHO ARE SUFFERING FROM THE DECLINE IN THE BUSINESS. WE HAVE OTHER EMPLOYEES WHO ARE SINGLE PARENTS ALSO. PEOPLE LIKE DORI, A DIVORCED SINGLE PARENT WHO HAS THREE SMALL CHILDREN WHO DEPEND ON HER TO TAKE CARE OF THEM. OUR EMPLOYEES IN THE FOOD AND BEVERAGE DEPARTMENT HAVE HAD THEIR HOURS AND THEIR PAY DRASTICALLY CUT DUE TO LOSS OF BUSINESS. A LOT OF OUR F&B EMPLOYEES ARE STUDENTS WHO ARE SCHOOL, .. HIGH SCHOOL PAYING THEIR WAY THROUGH STUDENTS HELPING TO OFFSET THE COSTS THEIR SENIOR YEAR EXPENSES. 0F COLLEGE STUDENTS WHO WORK ON WEEKENDS AND HOLIDAYS TO HELP WITH THEIR EXPENSES, STUDENTS WHO GO TO JUNIOR COLLEGES LOCALLY WHO ARE PUTTING THEMSELVES THROUGH SCHOOL...STUDENTS LIKE WARREN. JANELLE AND ANNE. BOTH OF MY CHILDREN WORKED FOR THE WOODLANDS WHILE THEY WERE IN HIGH SCHOOL AND MY DAUGHTER IS STILL EMPLOYED AND WORKS WHENEVER SHE IS HOME ON THE WEEKEND OR HOLIDAYS.

WE ALSO HAVE MANY SENIOR CITIZENS. WHO ARE EMPLOYEES WHO ARE RETIRED, LIKE JEAN AND JIM WHO WORK TO SUPPLEMENT THEIR PENSIONS. AND EMPLOYEES LIKE ROSE AND HAROLD WHO ARE CAREGIVERS AND WHO DEPEND ON THE EXTRA INCOME TO CARE FOR LOVED ONES WHO ARE ILL. WE EVEN HAVE EMPLOYEES LIKE ELLEN AND BILL, WHO ARE MENTALLY CHALLENGED. THE WOODLANDS HAS MADE A PLACE FOR US ALL AND WE ARE PROUD TO BE A PART OF THE WOODLANDS FAMILY AND WE ARE FIGHTING HARD TO KEEP OUR JOBS. THE WOODLANDS IS A BEAUTIFUL RACING COMPLEX AND CERTAINLY A FACILITY WHICH WE ARE ALL PROUD TO BE ASSOCIATED WITH AND A PART OF. THE ENTIRE COMPLEX IS TRULY AN OUTSTANDING ADDITION TO WYANDOTTE COUNTY, KS.

I AM HERE TO ASK YOU TO PLEASE DON'T SIT BACK AND WATCH THE WOODLANDS DWINDLE AWAY RIGHT BEFORE OUR EYES. HOW CAN ANYONE IN KANSAS NOT BE PROUD OF SUCH A BEAUTIFUL. FIRST-CLASS FACILITY. THE WOODLANDS IS THE GREATEST THING WE HAVE TO BOAST ABOUT IN WYANDOTTE COUNTY. PLEASE DON'T DISREGARD US AS NOT BEING WORTH THE EFFORT.

WE BELIEVE IN EACH OTHER AND WE BELIEVE IN OUR FUTURE AT THE WOODLANDS. WE ALSO BELIEVE IN FAIRNESS. WE BELIEVE THAT WE

SHOULD BE GIVEN THE RIGHT TO VOTE ON THE ISSUE OF ADDITIONAL GAMING IN KANSAS. IF NOT FOR OUR RIGHTS TO VOTE, YOU WOULDN' BE IN OFFICE TODAY. WHAT IF, WHEN YOU WERE PUTTING YOUR CAMPAIGN TOGETHER AND PUTTING BEFORE THE PEOPLE THE ISSUES THAT YOU STAND FOR AND A GROUP OF PEOPLE CAME ALONG AND PUT TOGETHER A CAMPAIGN THAT URGED VOTERS NOT TO VOTE FOR YOU BECAUSE 'YOUR EYES ARE GREEN AND GREEN-EYED PEOPLE ARE EVIL AND SAID THAT THERE WERE ENOUGH "GREEN-EYED" PEOPLE IN OFFICE AND WE DON'T NEED ANYMORE OF THEM RUNNING AND THEY RALLIED HARD AGAINST YOU. WHAT WOULD YOU DO? [ KNOW YOU WOULD THINK THAT'S IT'S PRETTY UNFAIR FOR SOMEONE TO JUDGE YOUR CHARACTER BECAUSE OF THE COLOR OF YOUR EYES WOULD YOU ACCEPT THAT? WOULD YOU GIVE UP WITHOUT A FIGHT? OF COURSE NOT. YOU WOULD STAND FIRM ON WHAT YOU BELIEVE, CONTINUE TO PUT TOGETHER A GOOD CAMPAIGN AND PUT ALL OF THE ISSUES YOU STAND FOR BEFORE THE PEOPLE AND YOU WOULD DEPEND ON THE PEOPLE TO EXERCISE THEIR RIGHT TO VOTE AND TO USE THEIR INTELLIGENCE AND SENSE OF MIND TO DECIDE FOR THEMSELVES THE ISSUES THEY BELIEVE IN AND NOT LET A FEW PEOPLE COME ALONG AND TRY TO FORCE THEIR PERSONAL BELIEFS ON THEM JUST BECAUSE IT IS WHAT THEY BELIEVE. [ BELIEVE PERSONAL BELIEFS ARE JUST THAT...PERSONAL. I DON'T LIKE BOXING, BUT I AM NOT GOING TO WAGE AN ALL OUT WAR AGAINST PEOPLE WHO ENJOY THE SPORT JUST BECAUSE I DON'T LIKE IT. I

14-4

JUST WON'T WATCH IT ON TV OR ATTEND A MATCH. IT'S AS SIMPLE AS THAT. IT IS A PERSONAL CHOICE. IF A PERSON IS AGAINST GAMBLING, THEN DON'T GAMBLE.

So, I ask you...why can't the people be given the same consideration you expect when you are running for office...concerning this gaming issue. Why, if you depended on us to use our intelligence and sense of mind to vote you into office, can't we depend on you to give us that same consideration and let us vote on the casino gaming issue that is before us? We have the right to vote now just as we do at any other time. If it weren't for the people exercising their right to vote, you wouldn't be here today.

PLEASE...THIS IS OUR FUTURE THAT'S AT STAKE HERE. WE DON'T WANT YOU TO DISREGARD US AS BEING UNIMPORTANT. WE ARE FIGHTING FOR WHAT WE BELIEVE AND WE BELIEVE THAT THE WOODLANDS IS WORTH SAVING AND THAT WE ARE, BEYOND A SHADOW OF A DOUBT, WORTH THE EFFORT.

My name is Bob Farrar. Ilive east of Emporia in Lyon County on a small farm. Ihave been a horse owner for over fifty years and a breeder for thirty eight years. I purchased my first stallion in 1958 and have owned one or more ever since then. Currently I have one Thoroughbred stallion and six mares. In the late seventies and early eighties, I had three stallions and forty mares.

We have three sources of income from our horses; 1. purses from the race tracks, 2. sale of yearlings and two year olds, 3. breeding fees. The first priority in developing any marketing plan is to produce a product that is in demand. Unfortunately there is very little demand for race horses in Kansas today. One way to help increase the demand is to raise purses at the race tracks. This would help increase the cash flow of those who race their horses, stimulate the interestof others to purchase yearlings and two year olds and encourage mare owners to breed their mares.

We are convinced one way to raise purses is the installation of slat machines at the race tracks. This has been proven at other tracks in other states.

comment: I have to support the installion of vidio gaming at the race tracks, because any one going to gamble has tomake a commitment to go there. It is not like going into your favorite supermarket or covenience store to buy a lottery ticket. They have to make an effort and it is their own decision to go and gamble.

An acquaintance of mine, a machinery dealer from Southeast Kansas made this

It seems most of the people I talk with feel if the question goes to the people to vote, it will pass with a large majority. They think they should have the opportunity to express their views.

There is more and more unrest with the high taxes we have to pay. Those that gamble will be paying a voluntary tax, not an involuntary tax such as property tax.

In the last few years, economic development has been emphasised in Kansas.

The Emporia Chamber of Commerce has followed the policy of takeing care of the businesses and industries that are now in town and then trying to attrack new ones to town. I think this same philosophy can be applied to the current situation concerning Kansas money.

2/26/96 6:0 allachment 15 Let us see if we can't encourage some of that 180 million Kansas dollars that is flowing into Missouri to stay in Kansas and then try to get some of Missouri's money to come here.

If the racing industry continues to deteriorate, I have three options to pursue.

1. Sell my horses and continue my second and third passions, Hunting and Fishing.

2. Sell my farm and move my horses to another state. 3. Race out of state.

Right now Oklahoma is looking better all the time. Why Oklahoma? There is a demand for race horses there, also in Arkansas, Louisiana and Texas.

### SWITZLER OAK GREYHOUND FARM



Ben and Helen Stout - 1010 North Osage - Burlingame, Ks. 66413 - 913-654-3350

February 26, 1996

Members of The Senate Federal and State Affairs Committee:

I'm Helen Stout from Burlingame, Kansas. We have a small greyhound farm near Burlingame and one of the contract kennels at The Woodlands. We also have some greyhounds at Wichita Greyhound Park and had a number running at Camptown Greyhound Park until it closed. I'm a member of the National Greyhound Association and I've served on the Kansas Greyhound Association board of directors for a number of years. Presently, I'm vice-president of the KGA.

After much hard work and time spent getting pari-mutuel up and running in Kansas, we were in high spirits when The Woodlands and WGP opened in 1989. You could feel the electricity in the air as the greyhounds were led on the track for that first stakes race, each spotlighted in their shiny blankets. The handles were good and the best of the best of the country's greyhounds were in Kansas City. We were running for over \$95.00 per point with many weeks over \$100.00 per point. Since then we hit a low of under \$30.00 per point in early 1995 shortly after the slots opened on the Missouri riverboats. Last weeks points were \$42.87. Each kennel earns points according to how their greyhounds finish in the top four places.

Trainers and kennel help have had to take cuts in wages. Other kennels and farms have had to let help go. At The Woodlands the kennel roster is down to sixteen from eighteen. This cuts the "pie" of kennel purses into less pieces which helps. Of the original 18 contract kennels that started in 1989, only four remain. There have been at least 12 kennels leave due to poor purses, some leaving after running only a few months. At Kansas City, we have been down to none on the waiting list wanting kennel contracts. At one time, over 100 kennels wanted to race there.

During the pari-mutuel enabling legislation, programs to promote greyhound farming in Kansas were formed. This not only helped our industry but the economy of many suppliers. Fifty percent of breakage is paid to Kansas whelped greyhounds (puppies whelped and raised in Kansas for at least the first six months of their lives) in the form of additional purses for each

Federal and State appairs 2/36/96 6:00 Attachment 16 time they win a race. This along with stakes races for only Kansas whelped greyhounds, brought many females to Kansas board farms to have their puppies. The "trickle down" of money from this helps the truck and trailer dealers sell more trucks and trailers; the agri-business of feed, supplies, and veterinarian services sell more feed, supplies, and services; there was more money for all kinds of shopping—nearly all of which is spent in Kansas. Why, the service station owner where we do business says we come in for oil changes more often than some of their customers stop for gasoline! In earlier years, our tax accountant thought I'd made a mistake on our mileage log. He figured we spent an average of three hours per day behind the wheel. I thought a little and said that sounded about right. Service stations and restaurants loved us! Money for this Kansas whelped fund decreased from \$202,079.00 in 1993, to \$161,228.00 in 1994, to only \$75,248.00 in 1995 for greyhounds racing at The Woodlands alone.

Also during the enabling legislation, funds were created for promotion of greyhound research and tourism. In August of 1991, over 350,000 dollars was allotted to research projects at Kansas schools, primarily KSU in Manhattan. This decrease hurts our Kansas schools and students. The tracks have generated significant amounts for promotion of tourism. In 1994, it was over 105,000 dollars but has decreased proportionately to the research funds. We all know that tourism in our great state benefits many businesses, therefore strengthening the economy.

Several hundred thousand dollars, which are generated from The Woodlands and WGP, are spent to help support the Eureka and Anthony Downs fair meets. As you can see, sometimes the "trickle down" turns into rivers of life for some businesses and entities.

The total purses paid to greyhound farmers or owners and the kennel owners has decreased at The Woodlands from \$6,757,191.78 in 1993, to \$4,694,486.97 in 1994, to the low last year of \$2,228,345.76. This reflects why all parts of the industry from the greyhound farmer to the kennel owner at the tracks, to all the suppliers and entities benefiting from pari-mutuel racing have had to tighten their belts. This includes the state which gets monies from the various taxes paid by the tracks and other segments of the greyhound industry.

I haven't even touched on what is given to support the various charities.

16-2

I'll leave that for someone else.

Kansas is home to the Greyhound Hall of Fame and the National Greyhound Association in Abilene. The Hall of Fame is recognized as one of the best of Hall of Fames in the nation, along with the Cowboy Hall of Fame in Oklahoma, and the Ag Hall of Fame in Bonner Springs. The NGA is the greyhound registry for the North American continent.

We have greyhound farmers in many areas of the state, including at least ten in my home county of Osage. Because of low purses here, many are forced to look to other states in which to race. I grew up on a "regular" farm not far from where we now live. I've lived nearly all of my life on a farm. I've always said that a greyhound farm is like any other farming operation. We just produce a little different type of product. But like all farmers, our investment is all in the product before we know what the market will pay us.

All this brings us to why we're here today. That is to ask for your support of SCR 1621 and SB 712 to bring life back to our markets of live racing in Kansas. We ask for your support to let the people decide the question of allowing electronic games of chance at certain locations, so our pari-mutuel industry can survive with the competition from the Missouri riverboats and the Tribal Casino Gaming which as authorized in 1995.

We've had several legislators visit our farm and I'd like to extend an invitation to each of you. Just give us a call to set a time.

Last, I want to thank you for your attention and your consideration of SCR 1621 and SB 712.

Respectfully submitted,

Helen L. Stout



# 316-232-1008

2711 N Broadway Pittsburg, Kansas 66762

**David and Teresa Berry** 

Dear Federal and State Affairs Committee,

I would like to thank you for the opportunity to speak before you today. I do not think that we need casino gambling in Kansas. I am a business owner from Pittsburg. All of the promises that the Pro-gambling people made did not come true. When the dog track opened, my sales dropped and my bad checks almost tripled. Local business suffered because local people supported the track and not people from outside the area. That is why the dog track made such a dismal showing. It could only get worse if you let casino gambling come to Pittsburg.

For 30 years I lived in a gambling town and saw first hand the ugly side of this type of entertainment. When I moved to Pittsburg I thought that I could raise my family in a wholesome environment. Please do not bring casino gambling into my children's backyard.

Sincerely,

David Berry

Federal; Stale Affairs
2/36/96 6:00
Attachment 17

Chairwoman OLeen and members of the Senate Federal and State Affairs Committee

I am Frances Wood, volunteer lobbyist for the Woman's Christian Temperance Union of Kansas. Our group is opposed to expanding gambling in the state of Kansas and therefore, opposed to SCR 1621 and SB 712.

I checked the current Topeka telephone book. There are currently 25 separate listings for Alcohol information and Treatment Centers. How many treatments centers are listed for Gambling (Gaming) Addiction? None!!!!!!!

This summer when traveling I picked up a brochure published by the Washington State Council on Problem Gambling. I have attached a copy of that for your information. (Hopefully, the state of Kansas will not have to publish such information.) They state that 1 in 35 people in Washington state have a gambling problem. I wrote to verify if that was the population as a whole or just among gamblers. They replied that it was the total population. Think of the cost to the state of rehabilitation and crime!!!!!

The statistics for the state of Iowa are even more alarming. According to Rachel Volberg, sociologist, 4 years after Iowa became the first state to allow riverboat casinos she found that the number 1 of problem gamblers in the state were 5.4 percent of the population.

If the experiences of other states is duplicated in Kansas, we can expect somewhere around the figure of 90,000 complulsive or serious problem gamblers if we open up more opportunities for gambling. This represents 4-6% of our population.

I am concerned about a whole generation of young people growing up to think gambling is socially acceptable because the state promotes it. A listen to the college sports broadcasts will find numerous lottery and casino ads. Durand Jacobs, who deals with compulsive gambling behaviors, states that youth are 2.5 times as likely as adults to become problem gamblers.

One quote about crime - Valerie Lorenz, who heads the National Center for Pathological Gambling in Baltimore, Maryland, states "Virtually all research studies show that, minimally, 65 percent of the compulsive gambling population sampled admits to criminal activity."

Remember at the first of my talk I said there were no compulsive gambling treatment centers listed in the Topeka phone book. Are you willing to take responsibility for that being a needed facility? You and your fellow Senators and Representatives have the power to stop any further expansion of gambling. I urge you to vote "NO" on SCR 1621 and SB 712.

- 1. Jan. 15 U.S. News and World Report pg. 59
- 2. Kansas Family Research Institute
- Thomas E Radecki, Journal of Gambling Studies Vol.10 p. 4
- Valerie Lorenz, Christian Social Action, 1994 July/Aug p. 26

Frances Wood, 4724 S. E.374 St Federal: State affairs 20 pehr, KS 66605 - Ph 379-5529 2/36/96 6:00 attachment 18

My name is Marshall David Hendrickson. I live with my wife in Merriam Kansas. I am a banker in the Kansas City area and have been so for the past 33 plus years. I noticed a significant escalation in white collar crimes involving young people after "the boats" became a part of our landscape. I have personally been involved in the investigation and ultimate sentencing of five of our young generation that now are not a contributing part of our society, but are paying a debt to our society. Believe me, it is not a pleasant feeling to see a young life full of dreams wasted in this manner. I have therefore tried to educate myself on this issue.

Paul Samuelson, Nobel Prizewinning economist presented this statement ... There is a substantial economic case to be made against gambling..... it involves simply sterile transfers of money or goods between individuals, creating no new money or goods.. Although it creates no output, gambling does nevertheless absorb time and resources. When pursued beyond the limits of recreation, where the main purpose after all is to "kill" time, gambling subtracts from the national income.

The gambling interests like to call their product "an alternative form of entertainment" and therefore call it "gaming" to distance themselves from the mountains of empirical studies showing the gambling industry for its true characteristics. If it swims like a duck, if it waddles like a duck, if it quacks like a duck.... we must be talking about gambling, not gaming. I doubt if anyone of us testifying here tonight would bother to come if we were talking about an alternative movie house, an ice arena or another golf course, but we are here because of the social problems and costs associated with gambling

John Warren Kindt, professor at Ill. University, estimates that for every dollar the gambling industry estimates is being contributed in taxes it usually costs the taxpayers at least 3 dollars. These costs are reflected in (1) infrastructure costs, (2) relatively high regulatory costs. (3) expenses to the criminal justice system. and (4) large social welfare costs not to menton the human suffering. The gambling industry talks about the large number of new jobs that will be created. It simply is not true. Very basic economics you learned taught that you must sell more of your product to those outside of your area than you spend with those outside of your area if you are to sustain economic growth and health. Case after case clearly show that from Deadwood South Dakota to Atlantic City, New Jersey there is an initial euphoria of growth and prosperity only to be followed with a depression from which many communities have not been able to recover. Gambling does not create new jobs and in fact, over a relatively short period of time, creates a negative multiplication factor rather than a positive factor.

Not only does the gambling industry fail to deliver its promise of economic prosperity to all who sup from its cup, it comes with its own brand of typhoid fever. For many the fever of this disease is every bit as hideous as the dreaded fever was to our forefathers. It destroys people, family units and our society. I would like to tell you about a young lad. Lets call him Bill. Bill was a handsome, bright, young man that had an entry level job in a financial institution. Everyone liked him and he had started turning the heads of management which meant that he had started his progress up the ladder. His girlfriend was carrying his child and they were making plans to get married. One day it was discovered that accounts. for which Bill was responsible, were short over \$20,000. I told you that Bill was smart. He had created an ingenious system of covering increasing losses at the river boat. Bill is now serving time in a Federal prison.

I could tell you about other Bills and Marys I have met. The story is similar. They were good young people. Maybe you blame them for being weak. I don't! I blame the gambling casinos. Please don't let this happen to our children in Kansas. **DON'T INVITE THE FEVER INTO KANSAS.** 

Federal: State Affaire 2/26/96 6:00 Attachment 19 My name is Frank L. Dorsey, Sr. Pastor of the Asbury United Methodist Church, Prairie Village, Kansas.

Let me begin by testing an assumption with you.

I believe that all of us are concerned about building a healthy and vital community in the State of Kansas. I have to assume that as Senators you are committed to building community rather than taking actions which impede or destroy community.

Community has to do with the quality of life of our citizens; a government that exists for the welfare of our people, their families and our local communities where persons can grow into a full personhood and make their contribution to their communities, to Kansas, the nation and the world.

I would assume that all of us care a great deal about community. And I am sure that all of us want the very best for our state, our people, and our local communities which make up the larger sense of community called Kansas. In a democracy we believe that we are a government "of the people, by the people, for the people. " Our forbears created a representative form of government, the position of which you now enjoy as Senators elected to represent the people of Kansas to make the hard decisions that build community and create the common good for all citizens.

I have spent time on this preface because, if my assumption is correct that you are committed to building community in Kansas, then what you are considering in this bill is detrimental to what you are committed to do. We all know this constitutional amendment is here because it represents a vested interest that has convinced many that gambling is entertainment and will enhance community, will help economic development, provide jobs and is harmless to the common good which you have sworn to uphold.

But we also know that Gambling is not harmless to the common good of all our citizens because it has shown that it will increase crime. Every study shows that to be true. Gambling creates an increasing burden on social welfare costs which raises taxes. Gambling does not enhance the economic development of the state. I know that many of you have read the Solomon Brothers report that basically points out that Kansas does not have the population to support any large scale gambling that would prove profitable. Mr. Turner from Solomon Brothers says: "Do not naively expect that Kansas can attract significant out of state revenue." We know that gambling is insidious in its destruction of community because it destroys people and families. Even the gambling industry in a Kansas City Star Article admits that 4 to 5% of the people will become addicted to gambling.

If we believe that our task is to build community then why would we support this constitutional amendment that allows the introduction of electronic gambling devises, the crack cocaine of gambling, as this amendment does? Why would we allow such devices which have proved to be the most addictive and destructive to persons? Is it because this form of gambling is the most profitable to an industry that cares little for the common good of the people but cares only about the vast amount

1 eaux searcygur-2 3/36/96 6:00 Attachment 30 of money it generates and thus has entered the political process to wield its way for its vested interest?

I hope that you will say "no " to this amendment. I hope that you will exercise the leadership of the office to which you have been elected to defeat this bill. I hope you will exercise your responsibility in this matter so that the individual citizen is not pitted against a greedy industry that has the money and is prepared to spend millions of dollars to influence citizens for the gambling industries vested interest regardless of what it will do to destroy community. As a citizen of a democracy which has elected you to make hard decisions for the common good of all the people i urge you to exercise your leadership to say no to an industry whose god is money, and whose way as been proved to destroy community.

20-2

# ENATORS:

# PLEASE VOTE AGAINST SENATE BILLS 712 & 1621

- 1.) CASINO & SLOT MACHINE GAMBUNG WILL, I BELIEVE, DO THE FOLLOWING!
  - A.) CAUSE LARGE ECONOMIC DISTRESS ON SOME ADDITIONAL KANSAS FAMILIES IN CREASING THE NUMBER OF DIVORCES à THE RESULTING PAMAGE TO SOME KANSOS CHILDREN.
  - B.) INCREASE THE NUMBER DELINGUENT CHILDREN & RESULTING ADDITIONAL VIOLENCE BY THE ADDED SPLIT FAMILLES; CHILDREN RAISED BY OWE PARENT ARE AT RISK.
  - C) PROMOTE A REDUCTION IN THE WORK ETHIC IN KANSAS CHILDREN, PO TO THE ADVERTIZEMENT OF SUCCESS BY CHANCE, NOT WORK, EDUCATION, OR SAVINGS.
  - D.) INCREASE THE NUMBER OF KANSANS WHO WILL BECOME IMPULSIVE ADICTIVED SAMBLERS
  - E.) OPEN THE BOOR ON FURTHER MORAL DECAY IN KANSALIETE.

    PROSTITUTION, ALCOHOLISMO Jahon Machment 21

Box 298 TONGANOXIE, KS

2131 S.W. 36th St.

Topeka, KS 66611

913/267-0100



### President Dale Moore

Executive Secretary Treasurer Jim DeHoff

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# Testimony Presented to Senate Federal and State Affairs Committee SCR 1621 and SB 712 February 27, 1996

Madam Chairperson & Committee Members:

I am Jim DeHoff, Executive Secretary of the Kansas AFL-CIO. I appear before you today to urge you to support SCR 1621, which would allow Kansas voters to vote on allowing electronic games of chance at specified non-profit locations in each Congressional District and SB 712, the enabling legislation.

The Kansas AFL-CIO supports this legislation for several reasons. First and foremost, the addition of slot machines at licensed pari-mutuel racetracks will help more than 4,000 Kansans keep their jobs. Without this legislation, it has become clear that the pari-mutuel industry in Kansas won't survive. The families of those Kansas workers will be facing the economic and emotional devastation which occurs when the paycheck suddenly stops. For them, that is reason enough to support this bill.

In addition to retaining already existing jobs, the anticipated increased revenues will generate more employment opportunities at our state's tracks. Based on the experience in Iowa since they added slot machines at their race tracks, where employment has more than quadrupled, Kansas' racing industry anticipates doubling employment at our tracks based on this legislation. Instead of being faced with the negative impact that significant job losses have on local communities, those communities will benefit from the creation of new jobs.

We also believe that Kansas voters want the opportunity to vote on this issue. All of the recent polls indicate that a majority of Kansans favor the addition of slot machines at Kansas racetracks. All this legislation would do is put this decision in the hands of Kansas voters, where it belongs.

On behalf of the Kansas workers whose jobs you will be saving and the Kansas voters who deserve the opportunity to be heard, we urge you to vote favorably on SCR 1621 and SB 712. Thank you.

Jim DeHoff
Executive Secretary-Treasurer



Senate 7: 4a 2-26-96 Attachment 22



My name is Bob Farrar. Ilive east of Emporia in Lyon County on a small farm. Ihave been a horse owner for over fifty years and a breeder for thirty eight years. I purchased my first stallion in 1958 and have owned one or more ever since then. Currently I have one Thoroughbred stallion and six mares. In the late seventies and early eighties, I had three stallions and forty mares.

We have three sources of income from our horses; 1. purses from the race tracks, 2. sale of yearlings and two year olds, 3. breeding fees. The first priority in developing any marketing plan is to produce a product that is in demand. Unfortunately there is very little demand for race horses in Kansas today. One way to help increase the demand is to raise purses at the race tracks. This would help increase the cash flow of those who race their horses, stimulate the interestof others to purchase yearlings and two year olds and encourage mare owners to breed their mares.

We are convinced one way to raise purses is the installation of slat machines at the race tracks. This has been proven at other tracks in other states.

An acquaintance of mine, a machinery dealer from Southeast Kansas made this comment: I have to support the installion of vidio gaming at the race tracks, because any one going to gamble has tomake a commitment to go there. It is not like going into your favorite supermarket or covenience store to buy a lottery ticket. They have to make an effort and it is their own decision to go and gamble.

It seems most of the people I talk with feel if the question goes to the people to vote, it will pass with a large majority. They think they should have the opportunity to express their views.

There is more and more unrest with the high taxes we have to pay. Those that gamble will be paying a voluntary tax, not an involuntary tax such as property tax.

In the last few years, economic development has been emphasised in Kansas. The Emporia Chamber of Commerce has followed the policy of takeing care of the businesses and industries that are now in town and then trying to attrack new ones to town. I think this same philosophy can be applied to the current situation concerning Kansas money.

2/26/96 26:00 Attachment 33 Let us see if we can't encourage some of that 180 million Kansas dollars that is flowing into Missouri to stay in Kansas and then try to get some of Missouri's money to come here.

If the racing industry continues to deteriorate, I have three options to pursue.

1. Sell my horses and continue my second and third passions, Hunting and Fishing.

2. Sell my farm and move my horses to another state. 3. Race out of state.

Right now Oklahoma is looking better all the time. Why Oklahoma? There is a demand for race horses there, also in Arkansas, Louisiana and Texas.

### TESTIMONY SENATE FEDERAL AND STATE AFFAIRS COMMITTEE

Madam Chair members of the committee; I am Richaleen Turpin and I appear before you today as a horse breeder, owner and the President of the Kansas Thoroughbred Association. I represent nearly 300 Thoroughbred horse owners, breeders, trainers and their families who support SCR 1621 and SB 712.

The effects of riverboat gambling in Missouri are well documented. Residents from both sides of the river and visitors to the Kansas City and Saint Joseph areas flock to the ever growing number of casinos. Kansas entertainment dollars fill the coffers of these institutions and generate significant tax revenues for the state of Missouri and Missouri communities.

Gambling is present in Kansas. Pari-mutuel wagering and the state lottery have been present for some time. Within a year, one will only need to travel thirty minutes from this very room to a Native American casino featuring a smorgasbord of gambling opportunities. Therefore support of video gaming at race tracks is not a moral issue. What is at issue is the opportunity for the racing industry to compete fairly and equally with other forms of gaming entertainment. Also at issue is what legislative support Kansas businesses who depend on racing in this state for their survival will receive.

Without the opportunity for Kansas race tracks to compete on level ground, most will continue to experience economic hardship and eventual closure. The decrease in attendance and wagering handle is well documented. Due to the close proximity to Missouri casinos. The Woodlands has experienced the most dramatic impact.

Failure of the racing facilities also means failure of the businesses of many owners and breeders. Substantial investment by independent Kansas Thoroughbred business owners was predicated on a strong breeding program and racing schedule. Without this opportunity; breeders, owners and trainers will be forced to move their operations to neighboring states where breed programs flourish. With that move goes revenues to many support businesses that supply feed, bedding, veterinary products and supplies. The state will lose tax revenue at both the sales and individual tax level.

Slot machines coupled with live racing provide a compelling entertainment option for the residents of Iowa and thousands of tourists. Prairie Meadows thrives while AKsarben in Omaha has closed its doors and The Woodlands in Kansas City is not far behind.

The members of the Kansas Thoroughbred Association do not want a grant, price support or tax relief. We ask this committee to carefully weigh the benefits of leveling the playing field and giving Kansas racing interests a fair chance to make a living and support their families.

Kansans have gambled in the past are gambling presently and will gamble in the future, whether it be here or in Missouri. Kansans will continue to drive across the state line to gamble. Meanwhile the racing industry suffers and Kansas continues to loose revenue to the tune of \$180 million a year.

Senate 7; SA 2/26/96 6:00 Attachment 24 I join with the other members of the racing industry today to ask for your support of SCR 1621 and SB 712. This legislation provides Kansans the opportunity to exercise their right to vote on this most important issue.

We respectfully solicit your support.

Richaleen Turpin President, Kansas Thoroughbred Association



March 12, 1996

Senator Lana Oleen c/o State House Topeka, KS 66612

### Dear Lana:

Please find enclosed the Manhattan Chamber of Commerce's Position Statement on Electronic Games of Chance. We at the Chamber feel very strongly that SB712 and SCR1621 should be enacted. We therefore request that such bills come out of your committee and be placed on the November ballot.

The Manhattan Chamber of Commerce appreciates your support for the business community here, and we look forward to working with you on the aforementioned bills. If you have any questions or concerns, please feel free to contact me at (913) 537-0200 ext. 3204.

Sincerely,

Cynthia Hostetler

Chamber of Commerce

**Education Committee Chairman** 



1 Senate 7 - S C 2-36-96 6:00 Attacker at 35



# MANHATTAN CHAMBER OF COMMERCE

## Position Statement: Electronic Games of Chance

The Manhattan Chamber of Commerce supports SB 712 and SCR 1621, which call for the establishment of slot machines and other electronic games of chance at licensed Kansas racetrack facilities and other locations up to two per congressional district.

The Chamber requests the Legislature to place the issue on the November ballot, and encourages its members to support the passage.

The Chamber supports this proposal due to its stated intent to fund education needs through the proceeds. Net income from these games is expected to be used as follows: Racetrack subsidy (when the machines are co-located at tracks), state gaming commission operating funds and 1% problem gamblers fund. After those are paid, remaining proceeds are expected to be split as follows: 50% to the Kansas Comprehensive Grant Program for financial aid to students at board of regents institutions, Washburn, community colleges, vocational educational schools and independent Kansas colleges, 25% to the Kansas educational technology grant fund to the educational institutions listed above, and 25% to a Kansas economic development research and technology transfer program at the educational institutions listed above.

It is the view of the Manhattan Chamber of Commerce that SB 712 and SCR 1621 provides a worthwhile and unique opportunity to increase resources for education that would benefit Kansas State University and all Kansas citizens.

Should the Legislature, courts or other defining entities change the allocation or definitions of how electronic games of chance are presented to the voters, the Chambers endorsement of the new proposal will be withheld until further review is undertaken.

Approved by the Education Committee and Board Executive Committee. Scheduled for Board vote on March 19.

555 Poyntz Avenue • P.O. Box 988 • Manhattan, KS 66502 913-776-8829

25-2

MAR CA 1998.

WE ASK FOR YOUR SUPPORT OF: SENATE BILL #712 &SCR 1621.

DANNY AXE - DONNA AXE - SANDIE AXE

Senat 7: 16

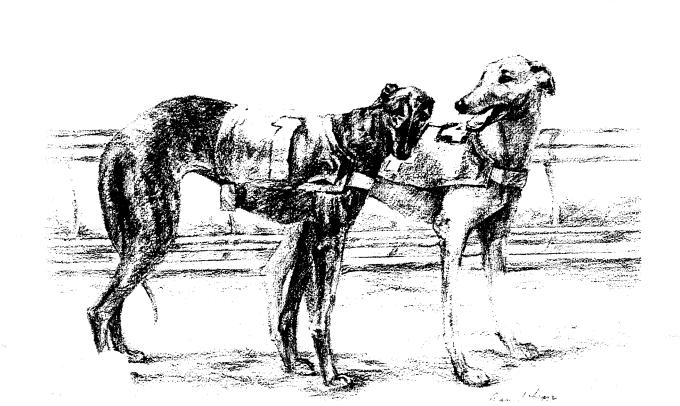
2-36-96 6:00

Attackment 36

6362-797 (818)

S807-797 (31E)

NEOSHO KENNETS
"Home of the N's Greyhounds"
P.O. Box 205
Council Grove, KS 66846



## Dear Ms. Oleen,

We are a small greyhound farm in Council Grove and would like to say that the slot machine issue at the dog tracks is a very big issue to our industry. We hope that you will support the bill that will give Kansas racetracks the option to have additional gaming at the pari-mutual tracks.

Greyhounds have been a big part of our family since 1935 and the survival of the industry is very important. There are so many people in Kansas and in the areas of Morris and Dickinson counties that depend on the greyhound industry to make their living, and care for their families. Many have been in this business all of their lives. Please take in to consideration the amount of people this is having a big impact on.

With slot machines at the tracks or at least the vote of the Kansas people to decide what is best for our state. It will at least give us a chance of keeping money in our home state, and hopefully have a positive economic impact on all involved. Because if you stop to think about it not only are the greyhound owners affected the many people who work at the greyhound farms and at the racetracks will also be greatly affected

by the decision. The states horse breeders and those who raise horses will be at a loss also if this is not passed.

Kansas is a great place to live and I would not live anywhere else. I just hope that we can better our state by keeping the money that Kansasns earn in Kansas. By the passage of this bill I am sure our state will benifit in many, many ways.

I ask for your support.

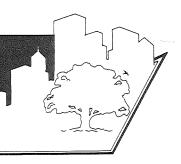
Thank You,

Sandie Axe

Sandi XXX

# ASSOCIATED YOUTH SERVICES

GIVING KIDS ROOTS TO GROW AND WINGS TO FLY



February 20, 1996

A. Donald Wise Executive Director

#### **Board of Directors**

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Dan Crabtree Vice Chairman

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Senator Lana O'Leen Federal and State Affairs Committee 300 S.W. 10th Street Room 136 North Topeka, Kansas 66612-1504

Dear Senator O'Leen:

This letter is in support of the Woodlands' efforts to increase their revenue base through expanded gaming opportunities.

Over the years, Trak East/The Woodlands has provided funding for our Drug and Alcohol Day Treatment Program—the only licensed drug and alcohol program for teens in Wyandotte County; for Kansas City As School, our alternative education program—the only for-credit, full day, middle and high school program for long-term suspended kids in Wyandotte County; for an employment training program for inner-city youth; an innovative Outreach Program which brought art, resources, and support services directly to kids in housing developments and in underserved rural parts of the State of Kansas. They have also provided support for the Parent Support Center—a resource and training program for the parents of children with special needs.

This is a community which spans a state line, county boundaerries and several socio-economic and ethnic boundaries, but funding for programs for kids and their families in Wyandotte County comes primarily from within Wyandotte County proper. Keeping Trak East competitive with the gaming businesses on the Missouri side simply provides a fair and equitable way to increase their revenues and therefore their contributions to area non-profits such as ours. They give us the tools we need to support and enrich the lives of our most vulnerable citizens. Their demonstrated aid for children and families in this community should be strongly supported. It is no exaggeration to say hundreds of children would not have had the help they needed without the support of Trak East/Woodlands.

We appreciate your consideration and support.

. Donald Wise

**Executive Director** 



Written Testimonial To:

Senate Federal & State Affairs Committee

As the owner of Fastsigns, which has done a great deal of business with the Woodlands, I am writing to ask for your support in protecting the racing industry in the Kansas. If the Woodlands is not allowed to expand its business base, it is likely they will close. This in turn will affect my business and the business and employees of many others.

I believe that the people of Kansas should be allowed the right to vote on this issue. We are intelligent enough to decided important and controversial issues. Please help in protecting the horse and greyhound breeders.

Thank you for your time and support.

Sincerely,

Jerry Goldstein

Linate 7: S. A. 2-26-96 6:00 Attachnest 28

8820 West 95th • Overland Park, KS 66212 Phone (913) 649-3600 • FAX (913) 649-0110



1203 Highway 24-40 • P.O. Box 400 Tonganoxie, Kansas 66086

(913) 845-3760 • (800) 369-8297

February 22, 1996

Senator Lana Oleen Senate State and Federal Affairs Committee 136 North Statehouse Topeka, KS. 66612

Dear Senator Oleen,

This letter is to express our interest in SCR 1610 and SB 712 which allows public vote on expanded gaming in Kansas. As a supplier of products to the Woodlands at both the greyhound and horse tracks, these bills could have direct impact on our business.

We employ nine people at Vet-Vax in Tonganoxie. As we are located only 17 miles from the Woodlands, both the economic impact on our business and our employees could be felt.

The Woodlands could again be a viable business interest in northeast Kansas, but not without help. We urge your support of any legislation that will position the Woodlands in a competative situation with the Missouri riverboats. As it stands now, the Woodlands cannot compete.

DENNIS E. JOHNSON

PRESIDENT /

DEJ/mg

Senate 7: 4 D 2-26-96 6:00 Attachment 29

### GOODMAN-MISTLER, INC.



11514 Parkhill Overland Park, KS 66210 (913) 469-5577

February 21, 1996

Senate Federal and State Affairs Committee 300 SW 10th St. - Room 136 North Topeka, KS 66612-1504

Dear Committee Members,

I strongly urge your favorable support of SB712 and SCR1621 allowing the voters of Kansas to decide the direction of slot machines in the State beyond the Indian Reservations.

I have a business in Johnson County and grew up on a farm in Pottawatomie County. I rode a horse to school for 11 years but still enjoy seeing live horse and dog racing. This bill is not just about gaming but retaining the racing industry. The live horse races have been cancelled this year at Aksarben in Omaha, yet a small track in Iowa is on solid ground now that they have slot machines at the track. So this bill and resolution are not just about slot machines.

The racing industry is more far reaching than the number of employees at a race track. Who gets hurt if they are encouraged to fail against strong out-of-state competition. The farmers that breed the stock and grow the food, the vendors that supply the food and beverage, the employees at the tracks, the trainers and grooms, the jockeys, and the veterinary profession to name a few. Kansas State University would suffer if racing was discontinued in the state, especially the veterinary school. The Piper School District in Wyandotte County is already hurting from low attendance at the Woodlands.

I am a member of the Johnson County Transportation Advisory Council. We are requesting assistance using Economic Development Funds that are from gaming taxes. This request is for reverse commute to Wyandotte County due to the shortage of available labor in Johnson County. It would also help the employment situation in Wyandotte County and save tax dollars. Without gaming funds this request would be directed to the Kansas Department of Transportation.

Please let the voters decide on this emotional issue.

Yours very truly,

Kennett & Goodman Kenneth E. Goodman

Senate 7; & D 2/26/96 6:00 Allachment 30



Testimony of Dwayne Bird, Horse Breeder P. O. Box 932 Great Bend, Kansas 67530 For State & Federal Affairs Commission Kansas Senate Topeka, Kansas 66612 February 26, 1996

For about the past twenty years I have been a small market breeder of Race Horses in Kansas. I sell yearlings each year and occasionally race one.

I spend a large sum of money each year on feed, vet bills, fuel, stud fees, etc. Without the facilities to run these horses there will be no industry. Tracks everywhere are having trouble so passing this slot machine legistation to help just one or two people is ridiculous. This legislation could help save our industry.

The tracks need this because they are regulated and can't do many things different to exist.

Don't let the River Boats and Indian Reservations close a tax paying industry.

Dwayne Bird

Senate 7 ; S & 2 2-26-96 6:00 Attachment 31 Feb. 21, 1996

Sen. Lana Oleen Chairman Senate State and Federal Affairs Committee Kansas State Senate Topeka, KS

#### Senator Oleen:

Please consider this testimony in regards to SCR1621, the matter of allowing a public vote on slot machines for The Woodlands race tracks in Wyandotte County.

I believe there is more at stake here than my personal interest in horse and greyhound racing. Gambling, in one form or another, is already a way of life in this area, so it's a moot point whether a person chooses to participate or not. Some will, some won't.

But as long as thousands of people do enjoy legalized gambling, I cannot understand why the significant amount of tax money generated shouldn't stay here in Kansas instead of making that very short trip across the state line to Missouri.

This is not a gambling issue. It's a fiscal issue. The Woodlands has produced a lot of money to benefit Kansas taxpayers, and there's no reason to send that money elsewhere.

Further, I can't see any reason why our elected officials won't let the public decide, in open vote, whether to permit slot machines at The Woodlands in an effort to put that facility in fair competition with floating casinos just a few miles away.

Respectfully,

J. Stephen Cameron 12714 Sagamore Road

J. Start Camerum

Leawood, KS 66209 (913) 345-2038

Sinate 7: La 2/26/96 6:00 Attachment 32 Senate 7: 12 2-36-96 6:00 Altachment 33

February 22, 1/4 Eucha, Kan.

Towhow it May Concern " When I retired I moved to Euroba, Kinsas Sucanse I was impressed with the city and the people who line here. Since arwing have I headine very entmested in Europa Dunes and worked to get Jana watial racing, I would make every effort to keep the track apen because al feel it is escential to our Companiety. Il are convinced the track will grow and prosper during the next few fears. Il am one a fixed income so The eftra income daning the race meeting is greatly appreciated. at think the Peigle in charge of engly must fac. Euroba Downs have her dery fair hiring other people in my grosetion.

> Senate 7: Sa 2/26/96 6:00 Altachment 34

If then you will find the most to by the graphe employed at the track spind that money received in Sheenword County, this means the entire area benefits from this endeavor.

Regardo,

Don Freeman

February 22, 1996

Senate Federal and State Affairs Committee Senator Sana Olien, Chaicperson State Capital Building From 136 North Topeta, Kansas 66612

Dear Senator Gana Oleen

San writing you to address the legislative hearing The Sinate Tederal and State Affaire Committee will be holding Monday, Tederary 86, 1996. The Sommittee will be hearing proposed legislation Consuming allowing electronic games of Chance machines at race tracks and one other location in each congressional district.

I am a registered voter, home owner in Exect, Fancas.

Asme of Everta Down Have Frack, oniness owner

and operator in down town Energy and a consumed

citizen. Everta Downs is an important industry in

our town and generates imployment and lash from.

Exerta Downs would not be a detriment to our

Community but an assitand tool to keep Januar dollars

in Hansas.

Image The Senate Federal and State Offairs Committee to allow the serople the right to vote on the Senate Consurrent fesolution 110.1621 and favorable support of Senate Bill 712 both relating to allowing electronic spance of chance at race tracks.

Senate 7: 4 a 2-26-96 6:00 Attackment 35 Sincerely, Phyllis a. Milner February 21, 1996

Eureka Muffler 202 E River Eureka, Ks. 67045

When the track closed in 1990 we saw a definate drop in our business because of people either losing their jobs or moving out of the area.

The spring of 1994 with the track opening, again our business picked up.

We would really like to have horse racing stay in Kansas.

Anda Melton

Bob and Truda Melton

Sexate 7: 4 a 2-26-96 6:00 Attachnent 36 FEBRUARY 22, 1996

TO: SENATE FEDERAL AND STATE AFFAIRS COMMITTEE

FROM: THE PADDOCK RESTAURANT, EUREKA, KANSAS
JOY JENSEN, OWNER-OPERATOR

RE: HEARING ON "SLOT MACHINE LEGISLATION" SENATE CONCURRENT RESOLUTION NO. 1621 SENATE BILL 712

THE RACE TRACK "EUREKA DOWNS" HAS BEEN A BIG CONTRIBUTOR TO MY RESTAURANT BUSINESS. THE DAYS THE TRACK IS RUNNING I INCREASE MY DAILY RECEIPTS BY HALF AGAIN AS MUCH AND DURRING THE WEEK THE INCREASE IS ONE THIRD DUE TO THE EXTRA PEOPLE AND JOBS GENERATED BY THE RACE TRACK. I EMPLOY 3 EXTRA FULL AND 2 PART TIME EMPLOYEES DURRING THE SEASON.

SOME THINGS THAT CAN'T BE MEASURED IN DOLLARS OR HEAD COUNT IS POSITIVE ATTITUDE AND ENTHUSIASM...OUR SMALL TOWN NEEDS THAT AS WELL AS JOBS AND INCOME. FOR MY BUSINESS IT ALL GOES HAND IN HAND AND PRIDE IN OUR COMMUNITY CREATES PRIDE IN MY CUSTOMERS AND EMPLOYEES.

ANY WAY YOU CAN HELP REGENERATE THIS SMALL TOWN IN KANSAS AND CONTINUE OUR HOME-TOWN PRIDE WILL BE A "FEATHER IN YOUR HAT".

AS A BUSINESS AND PROPERTY OWNER, EMPLOYER AND COMMUNITY PARTICI-PANT I ENCOURAGE YOU TO SUPPORT THIS LEGISLATION...AND THANK YOU FOR YOUR TIME AND EFFORTS TO MAKE THIS SUCCEED.

'THANK YOU,

JOY JENSEN

THE PADDOCK RESTAURANT

504 NORTH MAIN

EUREKA, KANSAS 67045

Senate 7: Sa 2-26-96 6:00 Attachment 37

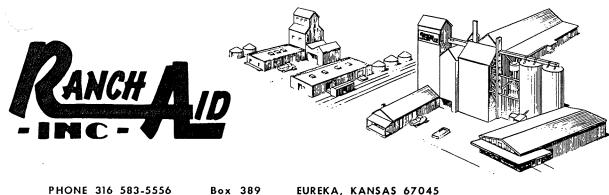
ChuckWagen Rest : Tal Eurlea Ns. 67045 Owner: Shelin Africa

To When it may Concern.

As a Susmess owner in Eureba, I must Say that the operation of Clucker Down is extremly important to us. It is a lefternly important to us. Dong for needed income to Both of our Dusinesses without it it is weak haid to Survive. The people we enjoy ning much not only the tracks Custemers but also the trainin, owners temployees of the Track. Please do every thing you can to help the tracks of Kanson Dunnie.

Thank you

Inclin Inca Serate 7: 42 2-36-96 6:00 attachment 38



• FEED

- GRAIN
- SEED
- FERTILIZER
- FARM CHEMICALS
- CUSTOM **PROCESSING**
- RANCH **SUPPLIES**

February 21, 1996

Senate Federal and State Affairs Committee Senator Lana Oleen, Chairperson State Capitol Building Room 136 North Topeka, Kansas 66612

Dear Senator Oleen:

This is to express our strong support for Senate Bill #712 and Senate Concurrent Resolution #1621. We feel passage of these bills is necessary in order to assure the survival of the racing industry in Kansas.

Since profitability at the larger tracks in Kansas helps support Quarter horse racing at our Eureka Downs track we believe it imperative that electronic games of chance be offered at the tracks in order to accomplish that goal.

We acknowledge that our view may be somewhat biased since we are in the feed manufacturing business. However, our business does support seventeen families in this community, some of whom could be affected by the termination of Quarter horse racing, training and breeding in the Eureka area.

We thank you committee for considering these issues and we urge your favorable action.

Very truly yours,

NCH AID, INC

Senate 7:10 2-26-96 6:00 Attachnext 39

W. Aicher, President

To Whom it may concern,

I am writing to you with regard to Eureka Downs and the beneficial effects it has on the City of Eureka. My family and I have been directly effected by the race track.

I am an RN at Greenwood County Hospital.
I am also a part-time security guard at
Euretabowns. I work there during race season,
every other weekend, for a supplemental income.
I also worked at the track, while it was
open, to support myself while obtaining my
RN degree. My husband is a race horse groom
employed by a local trainer, Glen Melson.
Having a family it is very important to have
my husband close to home. When the track
was closed my husband was gone for 9 out of
12 months trying to make a living at the job he
loves.

il hope this letter has shed some light on the need for Eureka Dawns to remain a part of this community. The effects and benefits of Eureka Downs are far more reaching that than what is superficially visible. It effects individuals, families and other businesses.

> Sincerely, Aisa Garcia RN

Senate 7; Sa. 3-26-96 6:00 Attachment 40

### William Oil Co. 1212 E. River Eureka, KS 67045

Feb. 22, 1996

Dear KOHRA Members,

Me feel that the "Slot Machine Legislation" Should be passed in order to help the economy.

Without this legislation We, in Eureka tend to lose our Horse Track.

This would not only hurt families who work there, but also further damage a Slowly diging Community.

This legislation would also bring Some much needed entertainment to our area.

Please don't let this go unpassed. We would hate to lose a valuable business and an historic

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EUREKA, KANSAS 67045

**ESTABLISHED** 

1868

February 23, 1996

P.O. Box 5 316-583-5

Senate Federal and State Affairs Committee Senator Lana Oleen, Chairperson State Capitol Building Room 136 North Topeka, Kansas 66612

#### Dear Senator Oleen and Committee Members:

I have had the opportunity to be associated with Eureka Downs for the past 20 years, and directly for nearly 15 years as a member of the Greenwood County Fair Association Board of Directors. This is a "non-salaried" position and my efforts have been towards economic development and community service.

There has always been that "thrill" of watching your favorite race horse reach the finish line first, but more of a reward has been witnessing citizens from our area have the opportunity to work at weekend jobs and have more money available to keep their children nourished and in good clothing. The racing at Eureka Downs has aided the economy of our area in many other ways, and anything that can be done to boost the program will be beneficial.

Race tracks in Kansas, and more particularly the Horse Racing Industry, are facing difficult times. Kansans are continuing to gamble, but they are taking their wagering dollars out-of-state. This has been evident over the past year at the bigger tracks in Kansas, but was also felt at Eureka Downs during the 1995 season. Plans are underway for a great 1996 program at Eureka Downs, but without some changes the success could be short lived.

An expansion of the gambling program at race tracks in Kansas would benefit not only those tracks, but also the State of Kansas with addition funds to assist with economic development and perhaps many other programs.

I request that approval be given to Senate Concurrent Resolution No. 1621 to allow the people of Kansas to vote, and would also urge your support on Senate Bill 712, to allow electronic games of chance at all race tracks in Kansas.

I would have preferred to appear in person, but duties at my newspaper office on Mondays make that impossible. I would be pleased to visit at any other time.

Yours truly,

Richard W. Clasen

cc: Senator David Corbin Representative Ray Luthi

Senate 7: SQ. 2-36-96 6:00 Attachment 43

\* of Pgs. 1-23-96

To: LANA Oleen

Co.

Fex# 396-6718

February 22, 1996

Senate Federal and State Affairs Committee Senator Lana Oleen, Chairperson State Capitol Building Room 136 North Topeka, KS 66612

Dear Committee Members,

With a steady stream of Kansas people crossing the state line to enjoy gaming in Missouri, we feel it is time the people of Kansas be given the opportunity to decide whether or not the operation of electronic games of chance would be beneficial for the state of Kansas.

Revenue provided by the operation of such machines would provide the always needed additional funds for higher education within the state. The benefits approval of this bill can provide to the pari-mutuel industry will insure the survival of an industry which currently provides an economic impact to the state of over \$200,000,000.00 annually.

Given the opportunity to vote on this, people will have the chance to see the benefits this revenue will provide to both the educational and the agricultural maintenance and future growth within our state.

We ask your enthusiastic support for the right of people to vote on Senate Concurrent Resolution #1621 and favorable support of Senate bill #712. Thank you.

Sincerely,

Leo & Krystal Butell

P.O. Box 554

706 Newton

Baldwin, KS 66006

(913) 594-3565

cc: Governor Bill Graves
Senator Sandy Praeger
Senator Anthony Hensley
Representative Ralph Tanner

Leo & Krys Yal Butell

Senate 7: La 2-36-96 6:00 Attachoud 43

TOTAL P.01



Jayhawk Tower 700 S.W. Jackson St., Suite 702 Topeka, Kansas 66603-3758 FAX 913 /357-6629 913 /233-9465

**TESTIMONY** 

DATE:

February 26, 1996

TO:

MEMBERS OF THE SENATE COMMITTEE ON FEDERAL & STATE AFFAIRS

FROM:

Jean Barbee Frecutive Director

Jean Barbee, Executive Director

RE:

Sending the issue of placing electronic games of chance at Kansas race

tracks to a vote of the people (SCR 1621)

My name is Jean Barbee. I am the Executive Director of the Travel Industry Association of Kansas (TIAK) a statewide association of organizations, businesses and individuals who are in the business of promoting Kansas as a destination for tourism. Members include convention and visitors bureaus, hotels, motels, restaurants, attractions and other suppliers and vendors to this industry.

The mission of TIAK is to speak with one voice for the travel industry. Education of city and county commissions, Kansas legislators and the general public regarding the economic benefits of tourism development and an understanding of tourism issues is the goal of the organization.

Whether you use direct impact figures, multipliers, or a trickle-down theory of economics, travel and tourism impacts a number of people in a variety of ways. As a strong grass-roots group, we could conceivably enter ourselves into just about every arena addressed by the Legislature. But we do not do that. You will not find me testifying or lobbying on an issue until we have legitimate research that gives you either new information or sheds a different light on information you receive from another source.

I wish I could tell you that if you would just pass this resolution, we would always and forever have more money in the Kansas coffers than we could ever spend on education, transportation and other services for our Kansas citizens. Here's what I can tell you:

Kansans are spending money in Missouri gambling establishments

45,000 people flew directly from Wichita to Las Vegas in 1995

Council Bluffs, lowa, expects within two years to triple the number of visitors to their city per year

Tour operators are seeking gambling destinations

The economic outlook for gaming is for "growth and a changing landscape"

Senate 7; SQ 3-26-96 6:00 Attachment 44

February 26, 1996

I don't have to read an unofficial study conducted by the Kansas City Kansas Chamber of Commerce which says that "Kansans are Spending \$100 Million Per Year on Missouri Gambling Boats", to know that Kansans are spending money in Missouri gambling establishments. I hear it everyday in everyday conversations with friends and acquaintances.

2

In addition to the Travel Industry Association of Kansas, I am also the Executive Director of a national accounting association. This year we will be bringing that national association annual conference to Kansas City. One of the evening entertainment events will be at Harrah's—by request of the association board. I have taken this group to New Orleans, San Diego, Fort Lauderdale and Nashville. Kansas City finally made the grade for this national convention because of the variety of entertainment possibilities.

According to the Department of Transportation, Las Vegas was number three out of 35 top market destinations out of the Wichita in 1995 with 44,820 recorded passengers. This includes over 14,000 on direct charter flights. Of course we don't know that the passengers went to Las Vegas specifically to gamble, but how many people do you know who go to Las Vegas for whatever reason and do not gamble?

Because of TIAK's membership in the Travel Industry Association of America and the National Tour Association, I have many contacts within the tourism industry. A few months ago I called Kari McClure, the Director of the Council Bluffs, Iowa Convention and Visitors Bureau. I asked Kari exactly what gaming had meant to that community. She told me that she showed a 1994-95 growth rate of 5%, strictly based on transient guest tax collections. Over the next two years, Council Bluff will be adding two riverboat casinos which also will result in land-based development of hotel properties and a convention center. They anticipate their number of current annual visitors of 600,000 to triple.

According to the Kansas Travel and Tourism Development Division of Department of Commerce, the 1994 direct impact generated by multi-group tours in Kansas was 21.4 million dollars. Group tours are a big market for Kansas tourism. What Kansas tourism marketers have always known is that we already have the people coming through Kansas. I-70 and I-35 and our central U.S. location cause us to have "the numbers" rolling through. Our challenge has always been and will always be to get those numbers to "Linger Longer" as the old slogan said.

For the past seven years I have been attending the National Tour Association meetings on behalf of TIAK members. I actually meet with tour operators and talk to them about making Kansas a destination for their tours. Yes we have some wonderful Kansas attractions. But most of them are open in the daytime and many of them are scattered about the state. Group tour operators need clustered attractions, including evening attractions in order to include a site as a 'destination' within an itinerary. And, they tell me that seniors, their largest market segment, are asking for gaming destinations. Successful group tour operators provide what their clientele demands.

3

Finally, short of the few statistics I was able to garner for you and my personal tourism marketing experience, I want to make you aware of the best resource I have for assessing the future of a travel market — that is the publication of the Travel Industry Association of America's "1996 Outlook for Travel and Tourism." The publication is actually the proceedings of the annual outlook forum of the travel industry national conference.

One of the many presentations of the forum was by John Rohs, Managing Director of Research for Schroder Wertheim & Company, Inc. With the permission of TIA, I have copied the entire presentation and charts for you. The article and charts cover everything from the performance of gaming stocks, through the first phase of gaming proliferation to what it will take in the future to maintain a successful gaming experience.

I just want to highlight these points from the presentation:

- Casino gaming is broadly accepted as a form of entertainment by 92% of the public.
- The outlook for gaming is for growth and for a changing landscape.
- Gaming is a new, exciting and...<u>permanent</u> part of the travel industry's customer options, particularly the destination or evolving destination markets...
- Gaming is a legitimate challenger for the vacation dollar...and an enhancement for the convention, group sales, or incentive markets.

Research from the Division of Travel and Tourism indicates that THE two top attractions in 1994 in Kansas were The Woodlands and Wichita Greyhound Park. The addition of gaming opportunities at these already popular attractions could serve in the evolution of these locations toward becoming destination markets.

We respectfully request that you recommend SCR 1621 favorable for adoption.

#### WICHITA MID-CONTINENT AIRPORT TOP MARKETS 1992 - 1995 Comparison

310	ATMY WADEFM	CODE		PASSENGE	R TOTALS	
NO.	CITY MARKET	<u>3032</u>	1995*	1994*	1993*	1992*
1.	Dallas/Ft. W	DFW	91,190	72,500	70,910	55,050
2.	Los Angeles	LAX/SNA/	60,260	59,280	73,770	69,950
2.	2003	ONT/LGB/BUR				
<del>→</del> 3.	Las Vegas	LAS	44,820	52,910	52,160	45,440
4.	Chicago	ORD/MDW	44,590	44,640	42,540	38,210
5.	Seattle	SEA	42,450	40,190	36,770	40,430
6.	Denver	DEN	41,520	47,970	49,900	43,900
7.	Phoenix	PHX	33,540	37,800	40,630	42,380
8.	St. Louis	STL	27,680	26,020	27,040	26,610
9.	Atlanta	ATL	26,100	27,870	24,680	21,280
10.	New York/New J	LGA/JFK/EWR	26,030	27,940	32,920	35,600
11.	Washington, DC	DCA/IAD	22,290	26,560	29,140	29,200
12.	Houston	HOU/IAH	21,430	27,350	28,630	25,130
13.	Orlando	MCO	20,770	26,190	29,870	26,320
14.	Minn./St. Paul	MSP	19,410	19,530	20,760	16,120
15.	San Francisco	SFO	17,550	17,120	21,630	18,850
16.	San Diego	SAN	16,340	16,290	18,310	19,150
17.	Boston	BOS	13,500	13,680	14,260	15,130
18.	Philadelphia	PHL	13,360	14,850	14,550	14,720
19-	Portland	PDX	12,360	13,180	12,360	11,330
20.	Miami	MIA	10,310	13,580	13,230	14,140
21.	Kansas City	MCI	10,230	520	2,090	5,540
22.	Memphis	MEM	10,170	10,640	10,250	10,530
23.	Detroit	DIM	9,990	10,660	11,370	10,730
24.	Sacramanto	SMF	9,860	9,980	9,370	8,650
25.	Nashville	BNA	9,620	9,130	9,260	8,640
26.	San Antonio	SAT	8,480	10,090	13,080	9,810
27.	Reno	RNO	8,330	7,160	7,300	6,460
28.	Tampa	TPA	8,290	10,940	10,490	9,790
29.	Salt Lake City	SLC	8,120	8,070	8,790	7,770
30.	New Orleans	MSY	7,960	9,820	9,610	7,760
31.	Tucson	TUS	7,460	8,280	8,510	6,940
32.	San Jose	SJC	7,390	8,070	8,320	9,570
33.	Indianapolis	IND	7,390	8,500	8,710	7,490
34.	Pittsburgh	PIT	7,100	7,080	7,310	6,610
35.	Milwaukee	MKE	6,980	6,460	6,530	6,030

TOTAL FOR PERIOD

984,860 1,041,390 1,070,240 1,001,520

SOURCE: Dept. of Transportation

\* First 2 quarters of stated year and last 2 quarters of previous year.

### The Group Tour Industry

In 1994, the direct impact generated by multi-group tours in Kansas was 21.4 million dollars.

			<u>1993</u>	<u>1994</u>
			(\$mil)	(\$mil)
Spent by	tour opei	rators	20.0	11.5
Spent by			15.8	9.9
位于1987年1987年1987年1987年1987年1987年1987年1987年	<ul> <li>Patantastrania</li> </ul>		35.8	21.4
Total Ex	penaitur	es	33.0	21.4

#### KANSAS! Magazine

The number of subscriptions to the Kansas! Magazine reached 50,051 in 1994, which was 3,071 more subscriptions than 46,980 in 1993. According to a readership survey conducted in 1993, virtually all subscribers (93%) indicated they were very satisfied with the magazine. In addition, approximately half of the subscribers stated they attend or visit a place discussed in the magazine.

### Tourism Development

The Attraction Development Grant program awarded twelve grants totaling \$340,000 to eleven different counties throughout the state. These grants will assist communities to develop new tourist attractions or to enhance existing attractions. Marketing grants are awarded to not-for-profit entities promoting Kansas to out-of-state travelers. Typical projects include ad placements, creating new brochures, doing familiarization tours or other group tour promotions. Eighteen grants totaling \$39,267 were awarded in FY95 to communities in twenty counties throughout the state.

### Kansas Film Commission

Nearly 3 million production dollars were spent directly in Kansas in Fiscal Year 1994, which was significantly lower than the 10 million dollars spent in FY93, This decrease in 1994 was due to the low Canadian exchange rate. The film commission assisted 37 film projects for on location filming in FY94, which was slightly higher than 34 film projects in FY93.

Source: NTA/IACVB Economic Impact Study and Kansas Travel and Tourism Development Division.

#### 1996 OUTLOOK FOR GAMING

An Address By

John J. Rohs

Managing Director and Associate Director of Research

Schroder Wertheim & Company, Inc.

Schroder Wertheim is an investment banking and research firm. It's been around since 1937. I have been tracking the gaming industry for 17 years. Over that period I doubt that there has been a time during which it has been more exciting than right now.

My daily bread and butter is dealing with stocks, so we've got some things I want to show you in the context of stock performance and how the environment has changed investment-wise over the last several years. I want to provide information on several things: number one, the three phases of gaming that have characterized the period from 1991 to 1995; second, the three types of casinos that are in existence, and what opportunities each one of those offers for the travel industry; third, what lies ahead in 1996 to 1998 in the way of exciting new attractions in gaming; and fourth, provide you with some projections for the industry for 1995 and 1996.

(CHART 1) The first thing in the way of excitement and change is the performance that has occurred in the gaming group over three distinct periods of time. From 1991 until 1995 there has been a rather distinct change in the performance of gaming stocks—the number of stocks that have been public over that period of time and the total market capitalization of the group. As you can see, from the beginning of 1992 until the beginning of 1994, being invested in gaming stocks was a very rewarding experience. There were a lot more issues that came public during that period of time, and the valuation of those rose very substantially over the period.

(CHART 2) But to give you an idea of the volatility that has occurred in the stocks over that period, let's look at the Schroder Wertheim gaming index.

If you look at the performance of the group between 1991 and 1994, it's almost a straight up line. During that period of time, there was a substantial amount of money raised in the gaming group and a substantial number of companies coming public. Then 1994 was an extremely difficult period for gaming stocks, and 1995 has seen a period of rally.

Let me go through what we consider to be the three phases in this period and try and shed a little light on what was going on.

The first phase: a casino on every corner, a slot machine in every garage. Consider this: From 1931, when gaming was first legalized in Nevada--for a period of about 45 years--there was only one location to legally gamble in this country, and that, of course, was Nevada. For about another dozen years there were two, as Atlantic City joined Nevada in the mid-1970s. By February of 1994, when we consider land-based gaming, river boats and dockside gaming, small stakes gaming, and video lottery machines that were in existence in several states, that number went from two to fourteen states.

If, in addition, we include Indian gaming, the total went up to 25; half the states! Moreover, in February of 1994 the prospects were considered to be extremely favorable to have gaming approved in another 13 states. That would mean that sometime in the middle of 1996, it is anticipated that as many as three quarters of the states could have had some form of gaming available. A slot machine on every corner.

Let's take a look at the second phase: the people and the politicians say no. I mentioned that in February 1994,

thirteen states were examining proposals to approve gaming. Approximately a year and a half later, <u>none</u> of those 13 have okayed gaming proposals. As a matter of fact, it has either been defeated or not considered in some fairly visible locations, including Pennsylvania; Massachusetts, where the political ball is still bouncing around; Texas, where it was not even considered in the legislature; and Florida, where gaming suffered a resounding defeat in the November 1994 elections.

Proliferation of gaming is not sunk as yet, but it has, in the last couple of years, taken a very substantial broadside.

(CHART 3) What is the size of this industry that we're talking about? As of the 1995 forecast period, we're talking about a fairly substantial business, \$19 billion worth. Nevada is approximately \$7.2 billion of that total, and Las Vegas represents \$4.2 billion of the \$7.2 billion, by our estimate. Atlantic City is a pretty substantial market, itself. That's \$3.7 billion. New Orleans, which has a temporary casino being run by Harrah's which just opened up in the springtime, is expected to generate revenues of approximately \$140 million dollars this year. Indian gaming — this may surprise you — \$3.4 billion, and river boats, all those little river boats that are operating currently in five states and soon to be six, that's a \$4.8 billion business.

(CHART 4) By share of market instead of in dollars, Nevada is 37 percent (and Las Vegas represents about 58 percent of that), river boats 25 percent, Atlantic City 19 percent, Indian gaming 18 percent, and New Orleans is less than 1 percent.

Where do we go from here, and what is really happening in gaming, at least as it impacts the travel business? Well, that is phase three: build it--where it's legal--and they will come. Several things have become very apparent since 1990. Number one, casino gaming is broadly accepted as a form of entertainment by 92 percent of the public, according to surveys done by Harrah's Entertainment.

Number two, entertainment means a lot more than gaming. It means fake volcanos in Las Vegas, it means jousting matches, it means pirate battles, it means theme

park rides. It does <u>not</u> just mean slot machines. In order to make it in today's gaming environment you've got to have more.

Also, if you want to participate, you need three things that are extremely important. Number one, you need management; in this industry it is absolutely crucial.

Number two, money. Some of these projects are very expensive. To give you an idea, Mirage, one of the leading companies in this industry, has a credit line with the banks of \$1 billion. Circus Circus, another leading company in this industry, has a credit line that they are in the process of finalizing right now which will aggregate between \$1.25 and \$1.5 billion.

Lastly, besides management and money, you need a good site, and you need it in an approved jurisdiction.

(CHART 5) There are basically three types of casino locations. One, the transient location, that's essentially built for and utilized by the day tripper market. People travel to that location by car or by bus, with very few air arrivals. The use of lodging and off-premise food consumption is extremely low. The best example of it is most--not all, but most--Indian casinos and many river boats.

Second, destination casinos. Only one location is a destination market and it's Las Vegas. This obviously is a market that is terrific for the travel industry. Las Vegas is a market where 44 percent of the clients arrive by air. 39 percent come by car, by the way. The average stay is 4 days, 3.1 nights. Ninety percent of the visitors to Las Vegas stayed in hotels and motels, spending an average of \$52 in those properties. Average gaming budget for that period, \$120 a day. \$75 was spent on shopping, \$53 on shows, \$4 on sightseeing, and \$24 a day on food.

The third type of casino location is evolving. These are really the destination wannabes. There are some of these that will succeed, and some of them that obviously will not succeed in trying to make the transition. What do you need to do so? Well, you certainly need proximity to a major population center to do so. Number two, and here we are again, you need money.

These things are not cheap. Number three, you really need a hook to get people to come more often and to stay longer when they do come. And part of what these wannabe destinations are doing is building more hotels, building off-premise restaurants, retail space, convention facilities.

One place doing this is St. Charles Riverfront Station in suburban St. Louis. Today this property has 2,200 parking spaces, 47,000 square feet of casino, seven bars, a fast food court, an entertainment lounge, and a gift shop. It's a nice place, but it's really not a destination at this point in time.

The property is master planned for one million square feet of retail space, five restaurants, and other entertainment facilities. It has in the master plan 6,000 parking spaces, 750 hotel rooms, and a 330-seat, 20,000 square foot restaurant complex has recently opened, and a parking garage is underway right now.

Even more ambitious than that is the Kansas City Station, operated by the same company, Station Casinos based in Las Vegas. Kansas City Station will be 100,000 square feet of casino space, a 200-room hotel, four full service restaurants, five fast feeders, 150-seat entertainment lounge, two bars, a gift shop, 10,000 square feet of convention space, 3,000 parking spaces, and the master plan, rather than the 200 room hotel, calls ultimately for a 1,200 room hotel.

Now, let's take a look at a destination wannabe with a fairly good chance of success. I mentioned some numbers to you before on Las Vegas. Atlantic City and Las Vegas are really day and night in a number of ways, most notably in length of stay. Las Vegas, as I mentioned, is 4 days, Atlantic City is 4 to 8 hours. Another contrast, Las Vegas, 44 percent of the people come by air, in Atlantic City 1 percent of the people come by air.

Now, there are a goodly number of new hotel rooms that are being added to Atlantic City. There is a new convention facility underway, there are airport improvements, but the big change in this marketplace will come from the joint project that has been announced by Mirage and Circus Circus. These two

companies are probably the two most creative in the gaming industry, as reflected in some of their projects. They are also probably the two companies, as we mentioned earlier, with the deepest pockets. These projects will cost between \$500 million and \$750 million each. They are going on 178 acres in Atlantic City, and we think that the 1,500 to 2,000 rooms that each of them will put up and the rest of what goes with it will probably be the first time that Atlantic City has seen spectacle facilities much like what have been going up in Las Vegas since 1989.

(CHART 6) Let me give you some forecasts for the industry for 1996. We are looking at the gaming industry in total growing at about 12 percent in 1996. River boats are going to post about a 12 percent gain; Indian gaming, 20 percent; Atlantic City, which is enjoying a very good year this year, should post another 8 percent increase; Nevada should be up around 6 percent; Las Vegas itself up about 7 percent; and I should note to you in the context of these forecasts and the preceding comments about expansion that major gains in Las Vegas and Atlantic City revenues come when the spectacle properties open up. They are an enormous draw.

One of the questions that I dealt with most frequently from investors back in 1991, when the three new spectacle properties -- Mirage, Excalibur, and Luxor -- were announced, was that's a 14 percent increase in room capacity in Las Vegas that you're talking about, 10,500 rooms in just three facilities. How can they possibly absorb it? Well, the answer was a 20 percent increase in visitation in Las Vegas in 1994, the year after all three of those properties opened. Build it, and they will come.

So what's the outlook for gaming? The outlook for gaming is for growth and for a changing landscape. Gaming is a new, exciting, and I might add permanent, part of the travel industry's customer options, particularly the destination or evolving destination markets that we described.

Second, it's a legitimate challenger for the vacation dollar to Orlando, to Opryland, and to a whole lot more locations that you could list. And it's a very exciting

enhancement for the convention, group sales, or the incentive markets, and an attractive option for clients young and old.

Third, it's an integral part of the entertainment industry, so much so that for our final comment on the industry's outlook we're going to venture a prediction. The prediction is that a different gaming landscape will exist a few years down the road, one where some of today's gaming companies, leading gaming companies, have been bought out and become subsidiaries of even bigger companies. Sony, Sega, Time Warner, all of those are possibilities. And if you let your imagination wander, you can come up with a few other possibilities. But as I said at the outset, the gaming industry has seldom been more exciting than it is today, and with all that's happening and that promises to happen, we expect it to stay that way.

## Interest in gaming heats up...

#### CHART 1

	1/92	1/94	9/95
# of Public Companies	23	50	63
Aggregate Market Capitalization (\$ Bi		\$28.1	\$24.5



## Schroder Wertheim Gaming Index

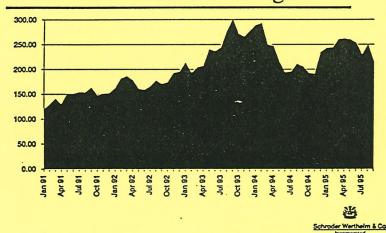


CHART 2

## 1995 Major Market Forecasts (\$ Bil.)

	1995	Yr./Yr.
	Forecast	% Chg.
Las Vegas	\$4.2	1%
Other Nevada	3.0	<u>6%</u>
Total Nevada	7.2	3%
Atlantic City	3.7	9%
New Orleans	0.1	N.A.
Riverboats	4.8	47%
Indian	<u>3.4</u>	<u>31%</u>
TOTAL	\$ 19.2	18%

CHART 3



Major Gaming Markets By Share

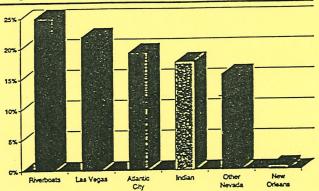


CHART 4



## Market Segmentation

- Transient riverboats, Indian casinos
- o Destination Las Vegas
- Evolving Trying to become destination
   Atlantic City, Foxwoods, some riverboat locations

CHART 5



## 1996 Major Market Forecasts (\$ Bil.)

Las Vegas\$4.2\$4.57%Other Nevada3.03.25%Total Nevada7.27.76%Atlantic City3.74.08%New Orleans0.10.3187%Riverboats4.85.412%Indian3.44.120%TOTAL\$ 19.2\$ 21.512%				
Other Nevada       3.0       3.2       5%         Total Nevada       7.2       7.7       6%         Atlantic City       3.7       4.0       8%         New Orleans       0.1       0.3       187%         Riverboats       4.8       5.4       12%         Indian       3.4       4.1       20%		1995	1996	% Chg.
Total Nevada       7.2       7.7       6%         Atlantic City       3.7       4.0       8%         New Orleans       0.1       0.3       187%         Riverboats       4.8       5.4       12%         Indian       3.4       4.1       20%	Las Vegas	. \$4.2	\$4.5	7%
Atlantic City       3.7       4.0       8%         New Orleans       0.1       0.3       187%         Riverboats       4.8       5.4       12%         Indian       3.4       4.1       20%	Other Nevada	3.0	<u>3.2</u>	
New Orleans       0.1       0.3       187%         Riverboats       4.8       5.4       12%         Indian       3.4       4.1       20%	Total Nevada	7.2	7.7	6%
Riverboats       4.8       5.4       12%         Indian       3.4       4.1       20%	Atlantic City	3.7	4.0	8%
Indian <u>3.4</u> <u>4.1</u> <u>20%</u>	New Orleans	0.1	0.3	187%
	Riverboats	4.8	5.4	12%
TOTAL \$ 19.2 \$ 21.5 12%	Indian	<u>3.4</u>	4.1	20%
	TOTAL	\$ 19.2	\$ 21.5	12%

Schroder Werthelm & Co.

## 1994 Top 25 Attractions By Attendance In Kansas -Total Visitors-

			TOTAL
	<u>ATTRACTIONS</u>	<u>CITY</u>	<u>VISITORS</u>
1	The Woodlands	Kansas City	1,200,816
2	Wichita Greyhound Park	Wichita	497,000
3	Sedgwick County Zoo	Wichita	460,596
4	Kansas Cosmosphere & Space Center	Hutchinson	344,697
5	Lee Richardson Zoo	Garden City	253,961
6	Topeka Zoological Park	Topeka	233,815
7	Deanna Rose Children's Farmstead	Overland Park	232,961
8	New Theatre Restaurant	Overland Park	227,143
9	Cultural Education Center of JCCC	Overland Park	210,000
10	Heartland Park	Topeka	204,000
11	Old Shawnee Town	Shawnee	150,000
12	Kansas Museum of History	Topeka	149,834
13	81 Speedway	Wichita	138,000
14	Boot Hill Museum/Santa Fe Trail Site	Dodge City	123,821
15	Dyche Museum of Natural History- KU	Lawrence	120,000
16	Botanica, the Wichita Gardens	Wichita	107,844
17	Eisenhower Center	Abilene	101,151
18	Fort Leavenworth	Leavenworth	100,000
19	Old Cowtown	Wichita	95,305
20	Sunset Zoological Park	Manhattan	92,298
21	Hutchinson Zoo	Hutchinson	73,788
22	Fort Scott National Historic Site	Ft. Scott	73,050
23	Wonderscope Children's Museum	Shawnee	70,000
24	NCAA Visitors Center	Overland Park	63,300
25	Spencer Museum of Art	Lawrence	62,281

<sup>\*</sup>Source: Based on figures obtained from each attraction.

Please note attendance figures include both local residents and visitors (Kansas' residents or out-of-state visitors). As a result, in some instances, figures are impacted by repeat local traffic.



## CAMPTOWN GREYHOUND PARK

February 26, 1996

Chair Person Lana Oleen and Members of the Committee

Re:

Camptown Greyhound Racing, Inc.

Senate Bill No. 712 and Senate Concurrent Resolution No. 1621

Dear Chair Person Oleen:

I am writing you as attorney for Camptown Greyhound Racing, Inc., with respect to the above referenced Senate Bill and Concurrent Resolution. My client has requested that I advise you that it supports either legislative proposal. As you probably know, Camptown's facility is closed and Camptown has filed a Chapter 11 reorganization petition.

Frankly, Camptown's plan for reorganization and its' survival probably depends upon the passage of one of the above referenced legislative proposals or a gaming bill similar to those proposed. In fact, my clients believe that the future of the parimutuel industry in Kansas may well depend upon the passage of one of these bills or a similar bill to allow a gaming subsidy.

Should you have any questions, please advise.

Thank you.

Respectfully yours,

OBERT J./FLEMIN

Senate 7:4 Q 2-26-96 6:00 Attackment 45



# White Cat Farm Thoroughbreds

Feb. 19, 1996

DeAn Ms. Wolf,

I Am AN OWNER/Breedow of Thonoughbored houses in the State of KANSAS. I strongly unge you to support the Slot Machine movement in the State.

I feel that without the slot Machines At KANSAS Race tracks the RACING industry in KANSAS Will die a quick death. Along with that death will go many Jobs Across the State, not only At the tracks but All the way down to your local feed dealer. I have A small operation but spend About 100 a week in feed And hay. That doesn't sound like much but that times 5d week, times All house owners Across the State and it Adds up.

Please support the Slot Machines.

Sincerely 2-26-96 6:00 Jin Pencius/ Attachment 46 I am a Kansas throughbred owner a breeder. I race my home breds. I think the horse industry is worth saving so I am in favor a would like your support for SB 712 45CR 1621.

Colorado & Nebraska has no gaming at the tracks

4 they are clasing. Lowa on the other hand has

video gaming at the track & are doing great.

Stambling is all around us & people are going

out of state to gamble. In Kansas going to let

the neighboring states have all of the reverse

or are we going to keep some here for us.

Beople are going to gamble & you can't stop them.

I he Indians of Kansas are getting Casinos gambling

4 I feel it is only fair for the tappayers to

have video gaming at the race tracks too.

Joan Freeman Fiberal, Kansas. 316-624-1564

> Senate 7; Sa 2-26-96 6:00 Attachment 47

Plum Greek Ranch Feb 20,1996 Dear Senator Oleen, The racing endustry en Kansas évin shambles. about as much terovale as I am not in the greyhound business, but we in the horse business are. as you are aware, our moome cames primarily from: purses at the race track, sale of yearlings and 2 year alds, and breeding fees. The first priority of a successful marketing plan is to produce a product that is in demand. at their time, in Kansas, there is very little demand for a race horse. I believe we must be allowed to install slot machines at the race tracks and ensist that a part of the renauce he used to increase purses for horses and greyhounds. This will help increase the demand far Please help by supporting S.S. 712 and SCR 1621. performing animals. Bob Farfar / R. R. #2, Reading, Kansas 66868 / 316-342-9362 Senate 7 ! & a 2-26-96 6:00

# G.O.P. Boosters

## Federation of Republican Women Wyandotte County

February 20, 1996

TO: Senator Lana Oleen, Chairperson

Senate State and Federal Affairs Committee

136 North Statehouse Topeka, Kansas 66612

From: Detty Comou Betty Amos 8115 Troup, 205

Kansas City, Kansas 66112

Re: Expansion of Gaming in Kansas

This letter serves as testimony to the Senate Committee on Federal and State Affairs.

As past president of the GOP Boosters of Wyandotte county, I want to make my stand clear on this issue: it is in the best interest of the state that a public vote be held this November on expanded gaming.

I agree with Governor Bill Graves' position that the citizens of our state deserve the opportunity to vote on this issue. It is my opinion that an overwhelming number of citizens support the governor's position.

Thank you for your consideration of this matter.

Affiliated with: **KFRW NFRW** 

Senate 7: Sa 2-26-96 6:00 Attachnent 49



# Alliance Against Family Violence

P.O. Box 465 Leavenworth, Kansas 66048 (913) 682-1752

**TESTIMONY OF:** THE ALLIANCE AGAINST FAMILY VIOLENCE

BY: L. Kay Andersen, M.S. Ed.

Federal and State Affairs Committee 300 SW 10th Street Room 136 North Senator Lana O'Leen Topeka KS 66612-1504

20 February 1996

I am writing this letter in support of the funding provided by Trak East. As a non-profit it is very difficult to raise outside funds which are critical to our continued operations.

In the past we have received 2 Trak East Grants which have subsidized services critical to this area. We received a \$5000 grant which funded to purchase of equipment and supplies used in opening Safekids Daycare Center. This daycare center provides care for children ages 1 through 6, especially those who have been identified as being at-risk.

The second grant was also for \$5000 and was used to fund the TeenTalk Crisis line.

These grants made it possible to provide services, purchase equipment and maintain personnel to serve the identified populations. Grants from Trak East have been valuable assets to this non-profit agency, especially in light of the decrease in funding from other sources.

Thank you for your consideration of this matter. If you have any questions, please call me at 913-682-1752.

Sincerely,

L. Kay Andersen, M.S. Ed.

**Executive Director** 

Federal and State Affairs
2-36.96 6:00
Attachnent 50











#### MIDWEST DISTRIBUTORS COMPANY, INC.

2/21/96

Senator Lana Oleen Senate State and Federal Affairs 135 N. Statehouse Topeka, Kansas 66612

Dear Senator Oleen,

As you consider SCR1621 and SB712 in committee hearings next week, I hope you will consider the Kansas businesses that are directly impacted by the important decision that your committee will make on expanded gaming in Kansas.

We find it to be a tragedy that \$183 million annually will float from Kansas to Missouri's riverboat casinos. This means that the Woodlands, a prime customer of our company, will be forced to close its doors to the public and no longer need our products. We have already lost a discernible portion to the floating casinos in Missouri and we do not look forward to more lost sales.

It is the opinion of our company that a public vote is needed on the usage of slot machines at racing facilities in order for them to compete in our free enterprise system.

Thank you very much for your consideration of this matter. I remain,

Sincerely,

MIDWEST DISTRIBUTORS COMPANY, INC.

Tom White V/ce President

Senate Federaland State
2-36-96 6:00
Attachment 51 MILLER BREWING CON
REMINDS YOU TO BE

100% RECYCLED



#### **BAKER ARTS CENTER**

624 N Pershing, Liberal, KS 67901

316/624-2810

Senator Lana Oleen, Chairperson 136 North Statehouse Topeka, KS 66612

Re: Testimony of Michelle Cook, Director of the Baker Arts Center, for the Federal and State Affairs Committee Meeting February 26, 1996, in Support of Wichita Greyhound Charities, Inc.

#### Dear Chairperson Oleen;

My name is Michelle Cook, and I am the Director of the Baker Arts Center in Liberal, Kansas. The Baker Arts Center is an art gallery and art education facility which is run by the Baker Arts Foundation, a non-profit organization.

The mission statement of the **Baker Arts Foundation** is:

"To provide a facility, accessible to all people, for the appreciation, study and promotion of the visual, literary and performing arts; to increase cultural awareness within our communities; and to instill our children with artistic confidence and a love for the arts"

We receive our funding from a variety of sources including private and corporate donations, grants, memberships, memorials, benefits and fundraisers, workshop fees, gallery and exhibit sales, and use of building fees. Funding from these sources allows us to operate an art education facility and provide art programming to a rural and multi-cultural area that has frequently been described as "culturally isolated." Because there are larger numbers of people applying for fewer and fewer funds, funding has become more and more difficult to obtain. We are committed to providing art

Senate Federal; State
2/26/96 6:00
Attachment 52

programming for this area, but we are concerned about funding.

The Baker Arts Foundation has been the fortunate recipient of two Wichita Greyhound

Charities, Inc., grants:

1. 1995 Grant of \$750.00 for a Children's Workshop "Ancient Art and Artifacts" taught by

Kristal Zwayer, Artist and Art Educator, to be held June 24 - 28, 1996.

2. 1993 Grant of \$1000.00 for the development of a "Youth Discovery Center" at the Baker

Arts Center. This hands-on learning center is for youth ages pre-school to grade 5.

Grants, such as those awarded by Wichita Greyhound Charities, Inc., allow the Baker

Arts Center to directly and positively impact the children in our region through much needed art

education. This is particularly important in our area, because the local school district does not

have an art education curriculum or program at the elementary school level.

On behalf of the Baker Arts Foundation, and Baker Arts Center, I ask that you please

consider how your decisions regarding the Wichita Greyhound Charities, Inc., will impact art

education facilities such the Baker Arts Center.

Sincerely,

Michelle Cook

**Director of The Baker Arts Center** 

Michelle Cook



Wyandotte County Chapter 1600 Washington Blvd. Kansas City, Kansas 66102 (913) 321-6314

**TESTIMONY OF:** 

American Red Cross, Wyandotte County Chapter

BY:

Cynthia L. Allen

TO:

Federal and State Affairs Committee 300 SW 19th Street, Room 136 North

Senator Lana O'Leen

Topeka, Kansas 66612-1504

DATE:

February 21, 1996

Dear Committee Members,

I am pleased to share with you the great benefits the American Red Cross in Wyandotte County has received through the generosity of the TRAK East Foundation of the Woodlands, Inc. located in Kansas City, Kansas.

During the past six years the TRAK East Foundation has granted over \$50,000 to assist in a variety of Red Cross disaster relief efforts, local support of military families during the Persian Gulf War, youth leadership development and injury prevention education for preschool and primary age children.

The gift for support of local military families came the day the Persian Gulf ground war started in 1990. We were able to open a round-the-clock service center and add a temporary caseworker to handle the sudden increase in requests for financial assistance and emergency communications.

The devastation created by flooding during the summer of 1993 in Kansas City, Kansas was eased because we were able to provide immediate help for families left homeless by the flooding. TRAK East dollars enabled us assist with basic needs such as food, clothes and shelter until the more than 700 families were served in Wyandotte County could return to their homes and begin to plan for the future.

During the summer of 1995, 861 children visited a TRAK East-supported Safety City learning center that presents life-saving safety skills in a hands-on, interactive format. Injury prevention education continues year round as preschool and elementary children learn how to prevent, prepare for and respond to emergencies at home, at school and wherever they play. in Wyandotte County is called upon 24 hours a day, 7 days a week, to help when someone has a crisis. Because we are not funded by any government agency we count on the help of individuals and businesses -- such as Woodlands -- to support local Red Cross services. Our association with the Woodlands has been positive and the TRAK East Foundation has played a crucial role in guaranteeing the American Red Cross is there for Wyandotte County residents.

in L. allen Executive Director

Jenate 7; SQ 2/36/96 6:00 — A Member Agency Attachment 53

SPLINA CARES

"Wherever your talents and the world's needs meet, there you belong.

P.O. Box 1564 • Salina, KS 67402-1564

TESTIMONY OF ANNE JUNG WITH SALINA CARES HEALTH CLINIC for the Federal and State Affairs Committee

February 26, 1996

Senator Lana O'Leen 136 N. Statehouse Topeka, Ks. 66612

Dear Senator O'Leen:

I am writing to inform the Committee of the help our clinic has received from grants from Wichita Greyhound Charities. We are a clinic for the medically indigent, serving qualified residents of Saline County. In the early life of our clinic we were awarded funds to enable us to purchase prescription medicine for our patients. This went a long way in enabling a fledgling non-profit group to stay in business.

More recently (1995) we received a grant to support the work of our dental program, providing us with funds to purchase medicine for abatement of pain and infection, and dental lab fees and prostheses.

Our patients could not afford to buy the services provided through the grant monies from Wichita Greyhound Charities. We could not afford to provide the services without charitable contributions from them and others.

Sincerely,

Anne Jung

Clinic Director

Unne Jung

Senate IS Q 2/26/96 6:00



SALINA CARES HEALTH CLINIC, A United Way Funded Program



303 East Iron Avenue Post Office Box 2305 Salina, Kansas 67402-2305 (913) 827-6126

## Testimony of Timothy Jebsen With Salina Community Theatre For the Federal & State Affairs Committee

Senator Lana Oleen, Chairperson 136 N. Statehouse Topeka, KS 66612

February 26, 1996

Dear Sen. Oleen:

I am writing in support of Kansas racetracks, The Wichita greyhound Association and TrakEast at The Woodlands. Salina Community Theatre has been fortunate to receive grants from both groups for projects that would not have otherwise been possible. It was be a loss for our organization, our community and the state of Kansas if we were to lose these groups.

SCT received a grant in 1993 from the Wichita Greyhound Association to underwrite the residency of stage and screen actor, and Salina native, George Murdock, to perform *Death of a Salesman* in Salina. It was a pleasure and an honor to provide a professional actor of Mr. Murdock's caliber for the education and enjoyment of people in North Central Kansas.

In 1995, SCT received another grant from Wichita Greyhound to assist SCT in the purchase and installation of a state-of-the-art sound system with infrared assisted listening. This was part of a capital fund drive, and Wichita Greyhound's contribution was a great help. SCT also received a grant from TrakEast, The Woodlands, for the purchase of a followspot. This equipment was sorely needed and has improved our ability to produce top quality theatre for the people of North Central Kansas.

I know other Arts agencies in Salina have received grants from the racetracks as well. Not only do they provide entertainment and employment, they contribute a great deal to the citizens of this state. Please consider this in making your decisions concerning the future of racing in Kansas.

Vanbe

Timothy Jelesen Managing Artistic Director

Sincerely

Sirate 7: SQ 3/36/96 6:00 Attachment 55



February 21, 1996

Testimony written by Judy Eyerly, Executive Director of Health Care Access, Inc., Lawrence, KS.

To: Lana Oleen, Chair

Senate State and Federal Affairs Committee

300 SW 10th St. Topeka, KS 66612

Re: SCR 1621

I would like to voice my support for SCR 1621 for a constitutional amendment to allow slot machines in 8 locations across the state. A possible location for slot machines would be the Woodland Race Track. Health Care Access is a non-profit health clinic serving low income Douglas County residents and has received funding from the Woodlands for the past two years to support our pharmacy program. Specifically the money from Woodlands helps pay for medication for children.

Without the ability to compete with other gaming establishments, organizations like the Woodlands will be forced to close, thereby stopping a tremendous source of support for non-profits similar to Health Care Access. We receive no federal funding, with all of our support coming from state and local resources. We are dependent on the \$5,000 - \$10,000 grants we receive from a variety of sources to be able to continue this much needed project.

I will be happy to further discuss the impact this bill could have on our organization and can be reached at 913-841-5760.

Thank you for your consideration.

Senate 7; S Q 3/36/96 6:00 Attachment 56



Testimony of Etta W. Reed for the Senate, State and Federal Affairs Comm. per SCR #162

Date of Hearing Feb.26, 1996

We understand Omaha, (Aksarben) may not be running this year. We've read about dates being given but then we read in the Thoroughbred Times those dates were denied. Now, if Nebraska doesn't run that will make it imperative that the Woodlands and the other race tracks in the State get to run-and for those tracks to continue, they need the additional finances the slot machines would provide.

Horsemen from Nebraska would bring their race horses, workers, a need for services and a support for Kansas racing which would mean additional income to the coffers of Kansas. Combined with greyhound racing, we supporters of horse racing put \$222 million a year into the Kansas economy and employ more than 4,000 people. We think that is significant and worth saving. It is!

My husband, Gene Reed, and I, our daughter and her family live north of ElDorado on a ranch established by my father in the early part of this century. We have made it into a breeding farm that was recently recognized in the Thoroughbred Times, (one of the premier Trade Journals), as "among the leading Kansas breeding operations." We stand two very well-bred Thoroughbred stallions here and have invested in broodmares that are infused with the leading National and International blood-lines. Gene is a horse trainer also and has ran for years at Omaha and then at the Woodlands when it opened.

\*\*Alacate 7:14.4.\*\*

\*\*Alacate 7:14.4.\*

\*\*Alaca

attachment 57

We naturally would like to sell our colt crop each year to run here in Kansas, but if horseracing in Kansas dies, we will have to take our product elsewhere, as that is our Life and Livelihood.

Let the people vote on the slot machine issue!

Respectfully submitted,

Gene A. & Etta W. Reed 4938 NW Hopkins Switch Rd

ElDorado, KS 67042

(316)752-3635

572

#### Written testimony submitted to Senate Federal and State Affair Committee

Fellow Kansans:

To lose the #1 Tourist Attraction in Kansas would be a sad day for all of us.

Could Great Bend afford to lose the Cheyenne Bottoms?

Could Ft. Scott afford to lose Ft. Scott Nat'l Historic Site?

Could Hays, Goodland, Russell, Norton, or any other western Kansas town afford to lose the revenue that hunting brings in?

Here in Piper, Kansas, The Woodlands is our Cheyenne Bottoms, our Ft. Scott Nat'l Historic Site, and our small western Kansas hunting town.

As a Kansan, please let me vote on the expanded gaming issues.

To lose the #1 Tourist Attraction in Kansas would be a sad day for all of us.

Mark Evans

KCK Business Owner

Lifetime Kansas Resident

Senale FS a

2-26-96 6:00 Attachment 58

February 21, 1996

The Senate Federal and State Affairs Committee 300 SW 10th Street Room 136 N
Topeka, KS 66612-1504

#### Senator Lana Oleen:

I am writing urging for your support in allowing the people of Kansas the right to vote on expanding gaming in Kansas. I have been a fan of The Woodlands since they opened, and would hate to see them forced to close. Not only as a racing fan, but also as a company that supplies The Woodlands with promotional materials. If they are not allowed to compete with expanding riverboat competition, I fear that my company will also feel the effects if The Woodlands is forced out of business.

Many employees in my business are undecided as to how they would vote on this issue, but it is unanimous that we all feel that we deserve the right to vote. Please support this important legislation, as it will surely have other ramifications than merely The Woodlands if they close.

Sincerely,

Greg Grubaugh

Sales Representative

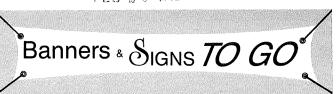
Alvin M. Clayman Enterprises, Inc.

Trea Trubauch

2820 G. Roe Lane

Kansas City, KS 66103

Senate 7: Sa 2/36/96 6:00 Attachment 59



Specializing in logos and Graphic Design

WRITTEN TESTIMONY SUBMITTED TO THE SENATE FEDERAL & STATE AFFAIRS COMMITTEE

TO WHOM IT MAY CONCERN,

WE BELIEVE THE WOODLANDS SHOULD HAVE THE RIGHT TO COMPETE WITH THE RIVERBOATS.

WE BELIEVE KANSAS COULD BENEFIT FROM THE REVENUE.

WE ARE A SMALL BUSINESS AND WOULD HATE TO LOSE THE WOODLANDS AS CUSTOMER. ASIDE FROM THE BUSINESS THEY DO WITH US, WE ARE PROUD TO HAVE A QUALITY TRACK LIKE THE WOODLANDS IN KANSAS.

VISITORS FROM OUT OF TOWN ENJOYED SPENDING TIME AND MONEY AT THE WOODLANDS, AND NOW THE MISSOURI RIVERBOATS HAVE INFRINGED ON THEIR REVENUE. IT DOES NOT SEEM RIGHT TO RESTRICT THE WOODLANDS FROM A FAIR CHANCE TO COMPETE BECAUSE THEY ARE ON THE WRONG SIDE OF THE RIVER.

WE REALIZE THERE ARE MANY ISSUES AT STAKE, AND WE TRUST YOU WILL MAKE WISE DECISIONS ON OUR BEHALF. WE WOULD HATE TO SEE KANSAS LOSE OUT ON THIS OPPORTUNITY. WE APPRECIATE YOUR SERIOUS CONSIDERATION.

Terry Thurow

Senate 7:4 Q 2/36/96 6:00 Attachment 60 Testimony of:

Cancer Action, Inc.

By:

Dawn Linscott, Director

To:

Federal and State Affairs Committee 300 SW 10th St., Room 136 North

Senator Lana O'Leen Topeka, KS 66612-1504

Date:

February 21, 1996

Trak East grants were issued to Cancer Action over the past several years. These grants have been utilized most recently for the **Food Supplement Program** (which allows supplements to be available for newly diagnosed cancer patients, those undergoing treatment or for whom treatment is no longer effective) and for the "Just Don't Start" **Program** (which presents 5th and 6th grade students through models, videos, discussions and booklets the reasons why tobacco products are harmful).

The value of the Trak East grants to a small not-for-profit agency like Cancer Action is great. The monies received for the food supplements helps patients prepare for treatment, sustains them while treatment is occurring or helps them maintain quality of life when treatments are no longer deemed effective.

Additional values of this program are more difficult to measure: the supplements are issued to those who would experience financial difficulty purchasing the doctor prescribed nutrition so the financial savings the family experiences is tremendous. Appetite diminishes as a patient begins failing. This can be emotionally stressful to family members who want a loved one to thrive. Often supplements are the only nutrition a patient can be tolerate and it is emotionally helpful to family members to provide it. In 1995 alone Cancer Action issued 15,301 servings of supplements, 7,981 servings to 232 Kansas clients. The grants have been extremely helpful to these clients and were made possible, in large part, by Trak East monies.

In 1994 twenty-two presentations of the "Just Don't Start" program were given to students in Kansas schools. Over 1,000 students heard the message about the danger of tobacco use at an age when experimentation with tobacco products is shown to begin. This program is requested by some schools year after year, attesting to its effectiveness. The Trak East grant allowed videos, models, displays and booklets to be purchased to present this program. Since volunteers are used to present the program, the \$2000 Trak East Grant was able to be utilized entirely for the item costs and presentation materials.

JMC Greyhounds

February 21, 1996

To: Senator Lana Oleen Senate State and Federal Affairs Committee 136 N. Statehouse Topeka, KS 66612

Dear Senator Oleen

We are a small greyhound operation in Kansas and are watching your action on this issue with great interest. We are on a steady decline on are track checks every year. It is not going to get any better, unless something is done! Kansas is suppose to be the greyhound capitol of the world, but that's hard to believe if are capitol will not jump in and give us their support. If greyhound racing dies in Kansas it will mean more than just money lost, but peoples lives will be ruined. People will lose their farms and the people at the tracks will lose their careers. PEOPLE is what it is about, what if some PEOPLE said we do not need Senators, what would you do!

The entire greyhound industry is in support of this bill. It has been projected that \$40 million in purse money would be added with the slot machines at racing facilities. Why should we let Kansas lose all this money and jobs, so they can go across the river to Missouri.

Please ask yourself my questions and help the small greyhound farmer by supporting a public vote on this legislation.

Sincerely,

20780 Moonlight Rd. Gardner, Kansas 66030

John & Mary Waage May K Wooge

Senate 7: Sa 2/36/96 6:00 Attachment 62



#### Big Brothers / Big Sisters of Topeka, Inc.

TESTIMONY OF:

BIG BROTHERS AND BIG SISTERS OF TOPEKA, INC.

BY:

CAROLYN HOWARD, EXECUTIVE DIRECTOR

TO:

FEDERAL AND STATE AFFAIRS COMMITTEE

300 SW 10TH ST ROOM 136 NORTH

SENATOR LANA OLEEN TOPEKA KS 66612-1504

DATE:

FEBRUARY 22, 1996

REGARDING:

BIG BROTHERS AND BIG SISTERS OF TOPEKA,

INC./TRAK EAST GRANT

Dear Senator Oleen:

This is a letter of support for TRAK East in their effort to have electronic gambling instituted into their current operations that focus on the horse race.

We at Big Brothers and Big Sisters of Topeka, Inc. have benefited greatly through TRAK East Funding for the children of Topeka, Kansas who reside in single-parent homes and children Waiting to be placed. We have received in the past a total of \$14,000 that has enhanced our Friends Program and assisted us in our operations, especially in a time when those dollars really were needed.

Many children have been served as a result of these dollars and would very possibly have been left on our Waiting List otherwise. With our newly released 4.1 million dollar (donated by two major foundations) impact 8-year study, it has been revealed that children waiting are children at RISK because they simply do not have any stable support.

We thank TRAK East for assisting Big Brothers and Big Sisters of Topeka, Inc. for helping us in moving our children from waiting to matched! We certainly hope that electronic gambling will be permitted at the TRAK East site, they have served our community well!

Sincerely,

Carolyn/Howard

Executive Director

Big Brothers and Big Sisters of Topeka, Inc.

Senate 7; Sa 3/26/96 6:00 Allachnest 63

## The Coca Cola Bottling Company of Mid-America

P.O. Box 500 Shawnee Mission, KS 66201-0500 913-492-8100 800-255-6921 913-599-9364 Fax

February 21, 1996

The Senate Federal & State
Affairs Committee
300 S.W. 10th Street
Room 136N
Topeka, KS 66612

## Written testimony submitted to the Senate Federal & State Affiars Committee

To Whom It May Concern:

Please accept this letter as a vote of support for the Woodlands Racetrack in Kansas City in their effort to get slot machines approved for their facilities.

The Woodlands Racetrack is an excellent customer of the Coca-Cola Bottling Company of Mid-America and a jewel for the community. As an important employer of the Wyandotte and surrounding areas, it would be most unfortunate for them to have to close their doors due to unequal competition from the gambling boats and their rights to slot machines.

We feel every effort needs to be made to keep this business alive and well. Please consider our support of them when making your decision.

Sincerely,

Tom Rice

Vice President of Marketing

Senate 7; S. Q. 2/36/96 6:00 Attachment 64 February 22, 1996

Senate State & Federal Affairs Committee 300 SW 10th Street Room 136N Topeka, KS 66612-1504

Ref: Written Testimony Submitted To The Senate & Federal Affairs Committee

Dear Sir/Madam,

i am a distributor of Advertising Specialty, Premium and promotional products in Leawood, Kansas. I have been a supplier to the local horse and greyhound racing facility called The Woodlands. I can state from first hand experience that The Woodlands has contributed to the health and growth of the local community by providing business opportunities to small business ventures such as mine. This translates to job opportunities for my staff.

If The Woodlands is restricted from competing with the gambling casinos springing up in the Kansas city metropolitan area, their survival will be in jeopardy. In today's environment of deregulation and support of laissez-faire competition, I feel that the local community should be allowed to vote on the issue of gambling slot machines and related activities at The Woodlands to allow fair competition.

Sincerely,

Sanjiv Narula

Senate 7; Sa 2/36/96 6:00 Attachment 65



Roy Berger Executive Vice President

February 26, 1996

Federal and State Affairs Committee Kansas State Senate State Capitol Topeka, KS 66612

Dear Madame Chairman and Committee Members:

Please accept this written testimony on behalf of Wichita Greyhound Park. I won't take too much of your time by elaborating on the business woes of the pari-mutuel industry in the State of Kansas other than to say those woes have been well documented by the Post-Audit Bureau reports that were commissioned by the legislature.

Ironically, Wichita Greyhound Park has been mentioned in the media as the one healthy member of the pari-mutuel industry. It pains me to report that we too are now on the critically ill list as a combination of a product falling out of favor with the public as well as competitive gaming both in and out of Kansas has taken its toll on WGP and at current business levels we project a substantial operating loss for 1996. On a positive note, I include with this writing the economic impact of WGP to the state of Kansas from our inception in 1989 through the end of 1995.

I commented on January 17, 1996 in front of the House State and Federal Affairs Committee that our product, pari-mutuel racing has fallen out of favor with the gaming public and has become stale. In fact, we are no different than any other retail business that needs to stock its shelves with products that are hot in the market and in consumer demand however, by license, we are restricted from keeping pace with our competitors. As any business can tell you its fate will be quickly determined by its inability to compete. Imagine if you will, music stores being prohibited from selling the extremely popular CD's with that right only being granted to super discount stores. How long do you think the smaller music shops could survive on records, cassettes and eight-track tapes? The parallel to pari-mutuel racetracks and the more popular slot machine casinos is very similar.

1500 E. 77th St. North ● P.O. Box 277 ● Valley Center, Kansas 67147 (316) 755-4000 ● FAX (316) 755-2405 ● Toll Free 1-800-535-0482

We are very cognizant of the argument that we accepted our licenses back in 1988 knowing we were restricted to hosting pari-mutuel racing events. However when our licenses were awarded and accepted there was no hint of Missouri riverboat gambling, no hint of Indian casinos right in our very own state with no revenues to state and local government and no hint of a state lottery that virtually can expand its games at will to the detriment of the other partner of state government, the pari-mutuel industry.

I'm comfortable saying that if the developers of the racetracks in Kansas knew of the impending competition and the inability of racing to grow in the very same marketplace that sees competitive gaming expanded, not one dollar would have been invested in Kansas in racetrack construction. As a by-product, not one dollar would have been produced to benefit the agri-industry, payroll, charities or taxes as keenly illustrated in the accompanying chart that only shows the economic impact of pari-mutuel racing in Wichita.

Personally I find it ironic and painful that the Missouri riverboat casinos have penetrated the borders of our state to not only take countless millions of dollars from our state to theirs but in Wichita alone there are bus trips running daily to the casinos and now the casino operators are directly advertising their product in our media. Additionally, one of the casinos is a co-sponsor of televised Kansas University basketball broadcasts on the KU state television network and at least one of the Missouri casinos has hired a Kansas lobbyist to "monitor" Kansas legislation. At what point do we say enough is enough and try to keep our own monies in our own economies.

This issue is more than expanded gaming. This issue is about jobs and taxes and charitable grants and construction and perhaps most importantly about a horse and greyhound breeding industry that is rapidly fading away. In our opinion this issue is about Kansans having a say in what type of gaming product, if any, we want to welcome into our borders.

It's ironic but if you listen to the opponents of increased gaming they say its about moral and social ills. We say its about keeping an industry alive and expanding our product so the revenues stay in our jurisdiction so all can benefit. What we both should be saying it's really about giving the electorate a say in gaming policy as has been done by the legislature in the past on issues ranging from liquor by the drink, pari-mutuel wagering, the lottery and most recently expanding bingo games.

If there's any doubt on what expanded gaming can do to keeping not only the breed industry alive but in taxes, jobs and related benefits look for a model at Iowa, Rhode Island and most recently Delaware (story attached) to see that this marriage can work.



#### Federal and State Affairs Committee, February 26, 1996, page three

We respectfully ask for your support of SCR 1621 to allow the electorate of Kansas to voice their opinion on expanding gaming options in our state. Please feel free to call on me if there are any questions or concerns. I remain,

Most Sincerely,

Roy Berger

### Wichita Greyhound Park Statistics and Economic Impact September 7, 1989 - December 31, 1995

TOTAL ATTENDANCE - 3,888,241 TOTAL MUTUEL HANDLE - \$435,031,830

#### **BY CALENDAR YEAR**

	<u>1989</u> <u>19</u>	90 1991	1992	<u>1993</u>	<u>1994</u>	<u>1995</u> *
Performances:	133	24 448	3 435	415	415	415
Attendance: 30	06,525 762,6	61 740,663	630,022	527,287	497,000	424,083
Mutuel Handle: \$25,10	34,320 \$74,280,	\$77,231,268	\$69,645,371	\$66,040,344	\$62,923,902	\$59,805,764
Average Attendance:	2,304 1,	1,653	1,448	1,271	1,198	1,021
Average Handle: \$18	\$8,754     \$175,	91 \$172,391	\$160,104	\$159,133	\$151,624	\$144,110

#### **ECONOMIC IMPACT**

Charitable Contributions	\$4,661,885		
Purse Money to Greyhound Owners & Breeders	\$20,829,435		
Total Payroll (approximately 300 jobs)	\$22,859,535		

#### Taxes:

State Pari-Mutuel Tax	\$16,217,343
State Sales and Liquor Tax	\$1,847,479
County Real Estate & Property Tax	\$3,231,230
Admissions Tax	\$548,837

Taxes on Customer Winnings

Federal: \$5,067,406

State: \$1,281,142 \$6,348,548

Total Taxes \$28,193,437

65-4

<sup>\*</sup>Includes Simulcasting - \$7,698,478

# Delaware's Deliverance



#### By Rick Snider

herries, watermelons, and oranges have proven to be no lemon for Delaware Park. In just six weeks, slot machines have revived the track into the mouse that roars in the Mid-Atlantic.

"With this infusion of cash, Delaware Park could be the Saratoga of the South," said Charlie Lockehart, president of Cloverleaf Enterprises, a harness horsemen's group. "It will make a tremendous difference."

Nearly squeezed from the Mid-Atlantic market during the past decade, Delaware Park is now building overnight purses for its 103-day spring meeting beginning April 13 that could nearly double last year's \$70,000. Dover Downs, a harness track that offered less than \$10,000 overnight last year, is already paying \$40,000 and has plans to reach \$60,000.

Slot machines have quickly proven to be a remarkable savior for Delaware racing. Not that it was a last-gasp idea. Delaware officials lobbied eight years for the one-armed bandits before finally overcoming vetoes by two governors. Racing officials knew they were facing extinction because of increased competition from neighboring tracks. The small state couldn't react with off-track betting parlors, while simulcasting merely offered minor relief, leaving slots as Delaware's last hope.

"It was simply a bill to protect the industry," said Delaware Park marketing director Steve Kallens. "We're just trying to hold on to

our own market. For 20 years, we had been playing a poker game with Maryland, Pennsylvania, and New Jersey and lost business. This was about being a racetrack in business and being out of business."

Said Dover president Denis McGlynn: "The slots have breathed new life in this industry that has been struggling for two decades."

Delaware Park has 715 slot machines, with plans to increase to 1,000 in coming months. Dover expects to expand from 500 to 750, while Harrington Raceway will open in September with 500. They have remained steadily busy, especially in opening weeks when customers were sometimes lined up waiting to play.

During January alone, \$68.5 million was wagered on slots at Delaware Park and Dover Downs. Delaware Park received \$5.2 million in net proceeds, and Dover earned \$3.1 million. Delaware Park has earmarked \$15 million to renovate the aging facility, with improvements spread among the grandstand, backstretch, and parking lots.

Although Delaware Park is about 40 minutes from Philadelphia and an hour from Baltimore, track surveys showed that only 10% of the slot players come from Pennsylvania and only 9% from Mary-

land.

Racing officials have often talked of slots attract-

ing new customers or regaining past ones. At Delaware Park, both slot players and simulcast handicappers are together, and the cheering can either be for a stretch duel or quarters clinking into the till.

"You'll see some people who came to the track years ago where the husband plays the horses and the wife plays the slots," Kallens said, "but overall, people who play the slots are a different crowd. It's more a female crowd looking for instant gratification. We'd like to educate some of the slot players on racing."

Said McGlynn: "The best news is they're not leaving the grandstand to play the slots, which was the fear of some that it would cannibalize the horse handle. Once we can increase the caliber of horses competing on the track, then the racing can attract slot players."

Delaware's success already has Maryland racing officials considering a slot bill. Maryland Jockey Club president Joe De Francis said he currently has no plans for legislation as long as Maryland Gov. Parris Glendening remains opposed to any new gaming. However, state harness leaders say it's likely they will seek slot legislation in the remaining two months of the legislative session even

if it means that casino gambling also

could gain approval.

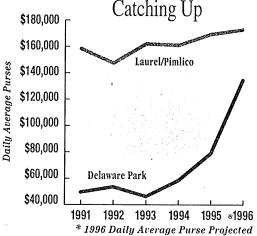
"You're talking to a drowning man," said Rosecroft Raceway president Dennis Dowd. "If you throw me a life preserver that's losing air, I'm still a drowning man who needs a life preserver. We'll worry about the rest later."

Maryland officials are undecided on how Delaware's increased purses will affect its horse supply. Delaware won't open until Maryland shifts to Pimlico, where the tracks are about one hour apart so shippers could be commonplace.

"It's going to put more pressure on Maryland," said Richard Hoffberger,

president of the Maryland Thoroughbred Horsemen's Association. "I don't think it will run us out of business, but anytime it gets closer, it will hurt."

If Maryland does consider slots for the tracks, Hoffberger said he hopes the legislation duplicates the benefits Delaware receives. "There's probably not a horseman in town that's not envious of the deal that Delaware Park has, where the slots are limited to the track so the horsemen are protected," he said. ■







# Piper

#### Unified School District

12036 Leavenworth Road • Kansas City, KS 66109 • Phone: (913) 721-2088 • Fax: (913) 721-3573 February 22, 1996

Senate State and Federal Affairs Committee Senator Lana Oleen Kansas State Capitol Building (136N) Topeka, Kansas 66612

Dear Senator Oleen:

The Board of Education of Piper USD #203 supports Senate Concurrent Resolution 1621 which allows the citizens of our state the right to vote on expanded forms of gambling in this state. It is a fundamental concept of democracy that the will of the people be heard.

The Woodlands is a business in our local school community. The support of SBC 1621 is also based on the economic impact on the State of Kansas, Wyandotte County, the City of Kansas City, Kansas and, especially, the taxpayers of Piper USD #203.

In 1991, The Woodlands provided 45% of our local property tax revenue. As the valuation of The Woodlands has dropped dramatically, so has the valuation of the school district dropped. The result of the loss of local revenue to our district has caused a greater impact on our other property taxpayers. And, in addition to the local property taxes lost, all of Kansas suffers as our requirement for state aid increases and as the state revenues from The Woodlands diminish.

Thank you and your committee for consideration of this letter.

Yours truly,

Sandra J. Terril, Superintendent

Piper USD/#203

cc: Members of the Board

Leonard Bierman
Donna Feeback
Craig Howell
Dr. Greg Netzer
Dr. James Swanson

Diana Treff Bob Wendel Senate 7: 12 2/36/96 6:00 Attachment 67

### Big Brothers/Big Sisters of Morris County, Inc.

310 W. Main Suite 3 Council Grove, KS 66846 316-767-7198

TESTIMONY OF: Big Brothers/Big Sisters of Morris County Stephanie Thomas - Program Coordinator

TO: Federal and State Affairs Committee 300 SW 10th St., Room 136 North Senator Lana O'leen Topeka, KS. 66612-1504

February 20, 1996

Dear Senator O'leen:

I am writing this letter on behalf of Big Brothers/Big Sisters of Morris County to inform you of the benefit of the funding we have received from The Racing Association of Kansas East. Our agency was fortunate to be selected as a recipient of grant money awarded by The Racing Association of Kansas East.

Big Brothers/Big Sisters of Morris County is a satellite office of the Lyon County program. Our agency screens adult volunteers to be matched with children whom are 5-17 years of age and are in a single-parent family. We offer one-to-one matching, couples matches, group activities sponsored by the agency, and EMPOWER, sexual abuse education and prevention programs. Our agency was started in January of 1995.

The money we received from The Racing Association of Kansas enabled us to compensate for training personnel and transporation. We also utilized a portion of the funding for communications and public relations. Our agency publishes a monthly newsletter and found the funding to be very beneficial in covering the expenses related to the newsletter.

We feel that we were able to reach a number of people with the funding we received. Without this money we would have had to identify other sources of income to cover our expenditures. We feel indebted to The Racing Association of Kansas for choosing our agency as a recipient of grant funding. Without their funding our first year of success would not have been possible!

Sincerely,

Stephanie Thomas Program Coordinator

Big Brothers/Big Sisters matches adult volunteers with children between the ages of 5 and 17.

A UNITED WAY AGENCY

trackwest 68

February 22, 1996

Senator Jana Oleen Senate State and Federal Affairs Committee Kansas State House (136N) Topeka. KS 66612

Dear Senator Oleen:

Please allow this letter to serve as written testimony regarding SCR1621.

I am a single, hard working greyhound owner, breeder and trainer living in Kansas City, Kansas. I find it quite nerve-racking that this committee actually has something to say about my future.

For over 13 years. I have worked on a dream of owning and breeding greyhounds. Now that I'm realizing that dream at The Woodlands. I don't want to see it taken away. That is why I support a public vote on adding slot machines to our racing facility.

I work seven days a week, sometimes 18 hours each day. This is a job that I am proud to have. I pay taxes like everyone else and am part of our state's economy. This is my employment, my way of making a living.

This bill will bring more opportunity for higher education and help keep people off unemployment and welfare. Please continue to think about our children and families.

Maria Beck

Lightning Ridge Kennel

2927 N 26th

Kansas City, KS 66104

Senate 7: SQ 2/26/96 6:60 Attachment 69 February 23, 1996

Senate Committee Hearing State and Federal Affairs State House #136N Topeka, KS 66612

WRITTEN TESTIMONY ON SCRIB21 AND SB712

#### Sins:

I am a greyhound trainer by trade. I am also an owner and breeder. This is what I do for a living and I support a family with 13 children.

Along with my job. my wife and I run an adoptive/foster home in the area. Needless to say, our situation would dramatically change if I found myself looking for work somewhere else in country or totally out of the greyhound industry.

I enjoy what I do for a living. I understand that The Woodlands is not going to be here in the future unless it can compete with the riverboats. That is why this is so important to me and my family.

Please allow a vote on this issue. That's all that me and my family request. Let the people decide whether my job is worth saving or not.

Thank you very much.

Roy Bantham

580 Linda Lane

Bonner Springs. KS 66012

Senate 7: S. a. 2/36/96 6:00 Attachment 70 DATE: February 21, 1996

TO: Federal and State Affairs Committee

FROM: Big Brothers/Sisters of Leavenworth County

SUBJECT: The Woodlands Race Track & "Trak East" Program

My name is Deborah Gregor. I am the executive director of the Big Brothers/Sisters of Leavenworth County. Our program not only does the traditional matching of youth to adults, we also offer after school programs ranging from physical activities such as jump rope classes to educational social classes on subjects such as sexual abuse prevention. We have twelve free summer day-camp programs. Youth enrolled in these programs maintain a community garden and review and keep up with school work, emphasizing those academic subjects needed most by individuals.

These programs, involving hundreds of children, have one thing in common - they are in large part funded by money received from the "Trak East" program. We know that without such charitable donations we would not be able to continue to offer programs such as these to the youth of Leavenworth County.

I have had the pleasure of working with the Big Brothers/Sisters program for eighteen years and with "Trak East" since its inception. "Trak East" is a wonderful asset for us.

The children we work with come from our poorest and "at risk" families. In order to continue working with these children and their families we must have funding and "Trak East" is a major part of that funding. The programs "Trak East" helps fund can not suffer the loss of even a few thousand dollars. Our programs do not deal with budgets that can withstand any loss without severe damage.

We have seen funding sources dry up over the past few years and now face the loss of yet another, a loss that would be terrible blow to the programs that serve our children.

Big Brothers/Sister of Leavenworth County is only one agency, however, we currently are serving over seven-hundred youth between the ages of five years and eighteen years, with many on waiting lists to join our programs.

Our objective is to produce responsible, mature, contributing adults to our society. Our raw material consists of kids who have had little or no exposure to the values necessary to become such citizens. We are all concerned and looking for ways to solve the problems associated with many of our youth. Not doing everything possible to insure the continuance of such private sector support as "Trak East" is not part of the answer.

Sinate 7; AQ 2/36/96 6:00 Attachment 71

#### Testimony for Senate Federal and State Affairs Committee Senator Lana Oleen, Chairman

Date:

February, 21, 1996

From:

Mike Stout

Greyhound Kennel Owner

As a concerned greyhound kennel owner and Kansas citizen, I'm writing to express my concern over the future success of greyhound racing in Kansas. I currently manage a kennel at The Woodlands and race greyhounds through an associate at Wichita. In addition, I contract with several Kansas residents to board and raise greyhounds. Greyhound racing has been my livelihood for a number of years and has provided employment for a number of Kansas residents. In addition, a number of Kansas citizens have supported the industry by providing greyhounds, kennel supplies, and veterinary services. Furthermore, a number of industries, such as advertising and restaurant suppliers, have also been positively impacted. Thus, the impact of discontinuing greyhound racing in Kansas has significant ramifications for many people.

From a personal standpoint, my wife is employed by a Kansas employer, my children attend Kansas public schools, and thus we would like to remain residents of Kansas. However, should the current situation not improve we will be forced to pursue other opportunities. I ask that you assist in any way possible to ensure that greyhound racing once again becomes and remains a successful business in the state of Kansas. Thank you for your time and consideration.

Senate 7 : & a 2/26/96 6:00 Attachment 72 Written Testimony By Gary Blair Clinton Blair Kennel

Presented To The Kansas Senate Federal and State Affairs Committee Concerning SCR 1621

February 26, 1996

My name is Gary Blair. I operate a racing kennel at The Woodlands and have invested in a farm in Wyandotte County to support my racing business. The slot legislation is vital to the continuance of my family business. I ask that you please consider passage of this bill.

My wife Amy and I came to Kansas five years ago and have hopes of raising our three children here if it is possible. We have an employee and several farm people whose families incomes also depend on the success of this industry.

You are welcome to call or visit our home or business if you have any doubts of our sincerity or hard work.

Gary Blair

Clinton Blair Kennel

Jory Blair

3900 N. 99th

Kansas City, KS 66109

(913) 299-0972

Senate 7: & Q 3/36/96 6:00 Attachment 73

## OPERATION WILD LIFE

caring for injured and orphaned wild animals...

23375 Guthrie

Linwood, KS 66052

(913)542-3625



February 20, 1996

Re: Written testimony from Operation Wildlife

To Whom it may concern,

For months we have been hearing of the controversy surrounding the Woodlands and slot machines. Should the legislature allow or disallow it? Riverboat gambling is continuing to grow on the Missouri side and Kansans are spending their money in Missouri. Kansas residents will never see a dime of that money!

When bets are placed at the Woodlands Race Track a portion of every bet goes into a special fund to be dispersed to non profit organizations domiciled in Kansas. These funds are applied for through a grant writing process and awarded to recipients every year. Operation WildLife is one of those recipients. We began writing grants to the Racing Association of Kansas East in 1990. In 1991 we were awarded our first grant and have been awarded consecutive grants to the present.

I'm here to inform you about what the Woodlands has done for Operation WildLife and residents of Northeast Kansas. To begin with, Operation WildLife would not exist if it hadn't been for the Trak East grant. Our entire facility was built with grant money. OWL received 2,687 orphaned, injured or displaced wild animals from Northeast Kansas in 1995. Educationally, OWL saw 266,123 individuals with 87% of those being school age children from all social stratas. Children.....our future. Trak East has allowed us to survive and to be part of the teaching process for young people instilling ideals, morals and ethics.

Horse and dog racing at the Woodlands aren't just the only thing going on. We're talking about the survival of OWL and other non profit organizations that have benefited from the Woodlands. The repercussions will be felt by many who have never visited the track but have been part of its benevolence. Men, women and children.

Altachment 74



February 22, 1996

TO: Senator Lana Oleen 300 S.W. 10th Street Room 136N Topeka, KS 66612

Written testimony submitted too the Senate, Federal and State Affairs Committee.

This letter is sent to you in support of the Woodlands efforts to get slot machines or even casino gambling. As a resident and business owner in Kansas, I am tired of the elected representatives trying to protect we the people from ourselves. I attended the legislative breakfast here in Shawnee a few weeks ago, and it was pretty much unanimous that this is an issue that the people of Kansas all have an opinion on, so why is it that you will not get off the fence with this issue? I believe the people should have the opportunity to vote on this.

Kansas is a great place to live, but there is very little for Kansans or tourists to spend their entertainment money on except shopping, theaters, restaurants, and parimutuel betting. It is a shame that Kansas is just a place to drive through on their way to somewhere else. As a resident and taxpayer, it makes me a little unhappy that I have to keep paying higher taxes than our neighboring states because all of our entertainment dollars are going to Missouri (the Royals, Chiefs, Blades, Worlds of Fund, the casinos, as well as many other cultural events); or Colorado (Rockies Baseball, Broncos, Skiing, or casino gambling, etc.). We need a reason for people to want to come to Kansas and stop, as opposed to driving through on their way to Missouri and Colorado.

I have seen my business (color separations, and film output) from the Woodlands decline to almost nothing, but I am glad to say we are getting enough business from the casinos to make up for the lost business.

I hope you will do the right thing and allow my friends at the Woodlands a chance to survive. Give the gaming issue to the people and let them decide what is right.

Thank You,

Jack Gulick

Senate 7: S. Affairs 2/36/96 6:00 Attachment 75 Written Testimony Submitted to the Kansas Senate Federal and State Affairs Committee

Monday, February 26, 1996

As a greyhound trainer in the state of Kansas I want to make you aware of my feelings on SB 712 and SCR 1621.

The racing industry is very important to me. It has been my livelihood for over ten years. I have raced at The Woodlands for over two years and I really like and enjoy the Kansas City area.

The issue of slots should be put to a vote of the people. Let the people of Kansas decided whether my job is worth saving.

Submitted by,

Jerry Trobf

330 N. 110th Street

Edwardsville, Kansas 66111

Senate Fed! State Affairs 2/26/96 6:00 Attachment 76

Testimony to Federal and State Affairs Committee Concerning Slots Legislation February 21, 1996

To Whom It May Concern:

In regard to the bill considering slot machines in parimutuel facilities, I am very hopeful that this bill is given serious consideration for many reasons. For one, the loss or security of many current jobs. For another, the substantial revenue this bill could create. For me personally this is my livelihood, has been for a period of time, and could possibly be my childrens future. I think this could be a very positive thing for Kansas. Gambling is already established in many states and I think we're just being left out if we don't push for this bill. Kansas deserves a chance to grow and prosper and this could be a great start.

Croig Edwards Craig Edwards

Trainer, Wayne Ward Kennel

8940 Ann Ave.

Kansas City, KS 66112

Senate. Federal; Stale Offairs 3/36/96 6:00 Attachment

February 22, 1996

Senator Lana Oleen, Chairperson Senate State and Federal Affairs Committee 136 N. Statchouse Topeka, KS 66112

Dear Senator Oleen,

This letter is sent in lieu of in-person testimony at Monday's hearings on SB#712 and SCR#1621.

As director of the Greyhound Hall of Fame, it is my job to preserve the history of the greyhound and to educate the public about this magnificent animal. One of the oldest pure breed of canine in the world, the greyhound has been revered for centuries. The Greyhound Hall of Fame is a national shrine to the greyhound and is supported by donations from people all over the United States. It is located in Kansas because this is the birth place of greyhound racing in this country. It is pertinent and vital that your committee recognize the history and long-standing connection between Kansas and greyhound breeding and racing. Kansas is in danger of losing its' first-class racing facilities and its' reputation as the greyhound capital of the world.

The connection between slot revenues and the greyhound industry in Kansas is like the connection between glucose and an accident victim. It isn't blood, but it will stabilize the victim until he reaches professional help. Slot revenue may not sustain the greyhound industry indefinitely but it will surely help keep the patient alive until a long range solution is developed.

There is no doubt that the greyhound, with its' long tradition of racing can amaze and delight fans for years to come. But the industry needs time to repackage and revitalize the pari-mutuel racing aspect of the sport. The legislation promises to set aside revenues from the operation of slot machines to revitalize pari-mutuel racing. Some people talk of finding other solutions to the current decline in attendance at Kansas race tracks. There are other solutions but they can only be pursued and implemented with the revenue this legislation can bring about.

Passage of SB#712 and SCR#1621 will allow a transfusion of revenue to revive the facilities and investment Kansas has already made in this industry.

Sincerely,

Edward E. Scheele, Director Greyhound Hall of Fame

Senate 7: S Q 3/36/96 6:00 Attachment 78

Senate and State Affairs Committee Written Testimony Monday, February 26, 1996

Chairman Oleen and members of the Committee:

I am testifying to you today on behalf of SCR 1621 and SB 712. I feel if the slots are not passed in Kansas the state is cheating it's people out of money that will go to Missouri.

The jobs will definately be increased if we are able to add slots to the racetracks, which very important to all of us.

I think the people of the state should have some control of their own wants in this situation. Please let them vote.

Sincerely, Knalu Salil

Rosalie SaBell

Greyhound Trainer

733 N. 75th St.

Kansas City, Kansas

66112

Senate 7: X Affairs 2/26/96 6:00 Attachment 79 Submitted Testimony to Senate, Federal & State Affairs Committee Chairman, Lana Oleen

#### Dear Chairman;

I am a trainer who was raised in the greyhound business and have spent twenty years to make it successful for myself and other greyhound owners. Both my parents and myself moved from Mass. to Kansas five years ago in hopes that this would be the best Racing state in the industry. This is all of our livelihoods. If nothing else should happen please allow our voices to be heard and let the people speak for ourselves. For people like myself who has done nothing but raise and race greyhounds and moved halfway across the country to support this state and our industry most of my life. We need to keep The Woodlands & Wichita open to keep our livelihood and support ourselves and our families.

Sincerely

Kathy Acosta

1710 N. 73rd Terr. Apt. #3

Kansas City, KS 66112

S

Senate 7: X Affairs 3/36/6 6:00 Allachment 80 Testimony to: Senate Federal Affairs Committee

February 26, 1996

From: Stephanie Stafford

Re: SCR 1621 and SB 712

To Whom It May Concern:

The future of the state's race tracks has an enormous effect on many people throughout this state and in others. Many people depend on this business for their sole lively hood. Without the race tracks in the state many people would lose money, including the State of Kansas.

What is the harm of people coming to the track and having fun? If only the legislators knew of the joy of working with the greyhounds everyday like I do!

The people of Kansas should be allowed to decide what happens for the good of Kansas. Please let them vote on this issue.

Stephanie Stafford

2747 N. 109th Terrace

Kansas City, Kansas 66109

Stephanie Stafford

(913) 721-2812

Senate 7; State Affaires 2/36/96 6:00 Attachment 81 February 21, 1996

Senator Lana Oleen Chairperson Senate State and Federal Affairs Committee State Capitol #136N Topeka, KS 66612

Dear Mrs. Oleen:

Please add my voice as written testimony on SCR1621, which would allow a public vote on the gaming issue in Kansas.

I have been in the greyhound racing business all of my life. I just recently moved to Kansas and do enjoy being here.

My family also races in Iowa, where slot machines have turned around our industry. We have seen what slots can do for the race tracks and the state. We know that the machines have made the racing industry in Iowa profitable once again.

We really would like to stay in Kansas. We really do negd to have a vote. Please consider it.

Lisa Rider

8343 Leavenworth Rd #6

KC, KS 66109

Snate 7: Laffans 3/36/96 6:00 Attachment 82 Submitted Testimony to Senate, Federal & State Affairs Committee Chairman, Senator Lana Oleen

To Whom It May Concern,

In 1994 I was divorced and a single parent. At that time I was forced to make a living for myself and my four year old daughter. With only a high school diploma.

I was very lucky in finding a job at Wichita Greyhound Park. I was able to take my daughter with me, which help us both at that time in our lives. I'm now working at The Woodlands in Sky's The Limit Kennel with my boyfriend. We also have raised a litter of pups to be future stars.

Both our lives depend on this business but most of all my daughter's. Please help save our jobs by hearing the voices and understand we have families to care for.

Robin R. Steinle
Robin R. Steinle

Assistant Trainer for

Sky's The Limit

Senate 7: SQ 2/36/96 6:00 Cettachment 83 Written Testimony Submitted to Senate Federal and State Affairs Committee February 26, 1996 SCR 1621

#### Committee Members:

My name is James Geter and I am a trainer for the Sky's the Limit Kennel at The Woodlands in Kansas City. I need the vote for slot machines at the racetracks in the state to protect my job. I was born in the business and I have trained and worked with greyhounds all my life.

That is why we need the slot machines in the State of Kansas. I would have to move out of the state if we don't get this done and that is something I don't want to do is leave the state of Kansas. And that is why we need the slot machines at the greyhound tracks, so I can live a long life in Kansas and work in the racing industry.

Sincerely, James E. Volta

James E. Geter

Trainer Sky's the Limit Kennel

Senate 7; A a 2/36/96 6:00 Attachment 84

## OPERATION WILD LIFE

caring for injured and orphaned wild animals...

23375 Guthrie

Linwood, KS 66052

(913)542-3625



I strongly urge you to support the Woodlands. This is a win-win situation for all involved. Kansas can only gain from the continued gaming at the Woodlands. If bets are to be placed and they will be; let them be placed in Kansas so that Kansans may benefit.

Sincerely,

Wane Compon, A

Diane Johnson, RVT Executive Director, OWL

> Senate 7; A Affairs 3/36/96. 6:00 Allachment 85



## Blue Ribbon Arrangements & Tours, Inc.

A NETWORK COMPANY

February 22, 1996

Senator Lana Oleen Senate Federal and State Affairs Committee 136 N. Statehouse Topeka, KS 66612

Dear Senator Oleen:

Please enter this letter into the public testimony held on SCR 1621 and SB 712. Being in the tourism industry, we have seen first hand the devastating effects the riverboats have had on the Woodlands. Just drive to any of the Missouri riverboats and compare the number of cars in the lot to those at the Woodlands and tell me the Woodlands isn't suffering. At one time the Woodlands was one of the top Greyhound racing facilities in the country and now, without the addition of slot machines, is in danger of closing it's doors. With all that Kansas money flowing into the Missouri gaming boats, it's time Kansas levelled the playing field.

Over the past few years, many of my groups have enjoyed the Woodlands facility, including several Kansas state associations. It would be a tragedy to lose this fine attraction without ever giving the residents of Kansas the opportunity to vote. Our whole system of government was formed on the premise that people use the power of voting to make the changes that are important to them. Whether by electing officials with similar views or voting on issues, the power rests with the people.

I, for one, am tired of legislators determining what sort of entertainment is appropriate for me to enjoy. Does it make me any less of a person if I enjoy playing the lottery or wagering in live horse and dog races? Due to the incredible interest on both sides of this issue, I see no choice but to allow the public to speak their mind through the one governmental check and balance we have; our vote.

Singerely /

David L. Popper

Director of Sales

Senate 7; L'affaux 3/36/96 6:00

9233 WARD PARKWAY · SUITE 360 · KANSAS CITY, MISSOURI 64114 · (816) 361-5111 · FAX (816) 361-1507

Written Testimony SCR 1621 Federal and State Affairs February 26, 1996

The slot machine issue is important to me as my job as a greyhound trainer is at stake. It is time to give the voters of Kansas the opportunity to vote on this issue. It doesn't matter if you personally oppose this, it should be up to the people of Kansas. As I'm sure you're aware, we are all tired of the politicians making all of the decisions that affect the future of our greyhound industry and the state. I would like to keep making my living as a trainer in this state, so let's give the people the right to vote. We've seen what slots can do to help racing in other states.

Mug Koon Greg Kooser

Roger Sifferman Kennel

16907 W. 69th Terr. Apt. 183

Shawnee, KS 66217

Senale 7; S Affaus 3/36/96 6:00 Attachment 87 Written Testimony to Senate State And Federal Affairs Committee

February 26, 1996

Members of Senate State and Federal Affairs:

I have recently returned from Wisconsin to KC to train the Ben and Helen Stout Kennel at the Woodlands. We are making our home here and hope to continue to make our living here. We have been in the kennel business for many years and have seen it go from good to bad in a matter of a few years.

We are asking for your support to put slots in the tracks to help greyhound purses so this business can continue. It really hurts to see the money from Kansas going to the Missouri boats.

Thanks for your support!

Sincerely, Imagine

Don Tague Ben and Helen Stout Kennel 50 South 19th Kansas City, Kansas 66102

> Senate T'S Affairs 3/36/96 6:00 Allachment 88

FEBRUARY 21, 1996

TO: SENATE STATE & FEDERAL AFFAIRS COMMITTEE 136 N STATEHOUSE TOPEKA, KS 66612

WRITTEN TESTIMONY REGARDING SCR1621

UNLIKE MANY PEOPLE VOICING THEIR OPINION ON THIS ISSUE, I WAS BORN AND RAISED IN KANSAS. THIS IS A VERY IMPORTANT TURNING POINT FOR MYSELF AND MY CAREER, BUT ALSO FOR THE FUTURE OF THE ENTIRE STATE OF KANSAS. It'S TIME FOR KANSAS TO STEP UP AND PUT OURSELVES IN A SITUATION WHERE WE CAN COMPETE AND BE SUCCESSFUL.

AS A GREYHOUND TRAINER, I AM FORTUNATE WITH MY SITUATION BECAUSE I HAVE A COLLEGE DEGREE. THEREFORE, I HAVE OTHER AVENUES AVAILABLE TO ME, BUT I DO NOT CHOOSE TO DO SO. I CHOSE THIS CAREER WHEN I GRADUATED FROM COLLEGE AND I HAVE YET TO REGRET IT. OTHER OPPORTUNITIES AT OTHER RACING FACILITIES ACROSS THE COUNTRY HAVE BECOME AVAILABLE BUT I WANT TO STAY HERE AND SEE THE WOODLANDS RETURN TO IT'S GLORY DAYS.

EVEN IF SOME MEMBERS OF THE COMMITTEE PERSONALLY DISAGREE WITH GAMBLING. I JUST ASK THAT YOU ALLOW THE CITIZENS OF KANSAS THE RIGHT TO DECIDE FOR THEMSELVES. LET US VOICE OUR OWN OPINIONS. IT IS OUR RIGHT.

LET'S TAKE KNASAS INTO THE 21T CENTURY THE RIGHT WAY.

THANK YOU.

DARREN FLAHAVE 10710 W. SZRD ST

SHAWNEE, KS 66203

Sinate 7: Saffairs 2/36/96 6:00 Allachment 89

### Written Testimony

in regard to expanding gaming (slot machines at pari-mutuel racetracks) in Kansas

Presented to: The Kansas Senate State & Federal Affairs Committee

Presented by: Pat Ackley, HOTLINE

Date: February 26, 1996

I appreciate this opportunity to express my support for expanding the forms of gambling in our state, particularly allowing slot machines at the state's racetracks.

As the Executive Director of the HOTLINE - Crisis, Information, and Referral, a 24-hour counseling, suicide intervention, and community-wide resource information service, I know how important charitable funding is to the state's nonprofits. The HOTLINE has benefited from the generosity of the TRAK East and Wichita Greyhound Charities, thus insuring the continuation of the HOTLINE's services. And, it is from this point of view, I make these comments.

With the amount of charitable giving on the decrease and the federal government's intent to place more responsibility on local human services and the State of Kansas privatizing much of what is currently accomplished by the Social Rehabilitation Services, nonprofits need to be assured that funds will either remain or increase from where they are right now.

Nonprofits are very much like Blanche Dubois in Tennessee Williams' "A Streetcare Named Desire" in that they depend upon the generosity of strangers. Instead of blocking what might be a true benefit to the state's nonprofits, I would encourage the Kansas Legislature to allow the issue of

Senate Fed, Stale affers 3/36/96 6:00 Attachment 90

slot machines at state's sanctioned racetracks be decided by the voters.

By denying the racetracks the ability to continue raising money that can be distributed to Kansas charities (\$6.7 Million since 1989), you will be placing that responsibility on yourselves. Is the State of Kansas ready to take on the financial responsibility of those nonprofits that in the past benefited from pari-mutuel betting? Do you have a plan in place to replace the money being generated from betting that has been used to improve the quality of life in our state?

I clearly understand the moral issue of increasing the gambling opportunities in Kansas. But, in return, I wonder if a greater moral issue may be that these excellent human services may either have to decrease services or completely disappear. I am aware that gambling can be a problem in many families. But, I would be hard pressed to identify that this problem does not already exist with so much illicit gaming available. Let's not pull the blanket up over our eyes. Let's stay reasonable and reality-based. Gambling happens. After all, there is already state-approved of gambling, i.e. lottery, bingo, Lotto, and pari-mutuel betting. People are being bussed to the Missour river boats daily from all over the state. They are throwing money into the pockets of the Missouri gambling boat owners. This Kansas money benefits no one other that those boat owners and the state of Missouri's tax coffers.

To sum up my thoughts in regard to this question — I would urge this committee to recommend that in order to insure Kansas gaming money helps Kansas families, give the voters the choice.



February 22, 1996

Senate State and Federal Affairs Committee Senator Lana Oleen Kansas State Capitol Building (136N) Topeka, Kansas 66612

Dear Senator Oleen:



Stilwell, KS 66085

Please allow me to offer this letter as written testimony before your committee regarding SCR1621 and SB712.

My name is Dana Morris and I represent H&R Lawn & Landscape located in Johnson County. Five years ago H&R was awarded the full landscape contract at the Woodlands. This contract required hiring ten full time employees. During the course of this contract River Boat gambling in Missouri began to take its toll on paramutual betting at the Woodlands. Decreases in the contract required us to begin laying off employees designated for the Woodlands with only five full time employees left to service the account. With the fate of the Woodlands resting solely on the approval to allow slot machines H&R is faced with the possibility of laying off five full time employees. H&R is a small business and cannot absorb the cost of retaining these employees. It would also greatly impact associated services vendors, i.e. landscape suppliers, equipment suppliers, fertilizer and chemical suppliers that reside in Johnson county due to the loss of this contract which affects the economy as a whole. It would seem to me that our State would be more interested in keeping 4,000 jobs across the state, maintaining educational standards in the Piper School District, providing dollars to Kansas charities and definitely the \$40,000 per day in taxes to the state, just to name a few advantages; and that you would want to keep Kansas

Commercial and Residential Landscaping Commercial and Residential Landscaping

money in Kansas rather than sending it to Missouri by simply allowing the Woodlands an opportunity to compete with Missouri. Why would the State of Kansas approve the construction of a multi-million dollar gambling facility and allow it to close its' doors. A simply analogy of this situation would be if a new grass seed was placed on the market that would keep your grass green without watering and the State of Kansas did not approve its use but Missouri did, the landscape industry in Kansas would suffer but Missouri's would prosper. The statistics indicate that Kansans are spending \$100 million a year at the Riverboats in Missouri. You suggest by having not passed House Bill 2547 that you are sparing the influence of gaming by restricting these types of games. Clearly, according to statistics, you have not stopped Kansans from playing you have just merely sent our dollars out of our state. Let's keep the racing industry in Kansas. The implementation of slot machines would give the industry a level playing field and clearly a chance to stay alive and compete. Please make the right decision by allowing slot machines at horse and dog tracks in the State of Kansas. You have a financial responsibility to it's citizens.

Thank You,

Dana M. Morris

91-2

enale reduced and State affaire Committee enator Lana Oleen, Champerson tate Capital Building Room 136 North opena, Kanssa 666/2 Dear Ms: Oleen: e aperate a family oriented fe, son & daughter) freeding on Kansas Bred Race Fansas Horse Raing. be are asking for the ing both relating to ace tracks. ymond Melsten of Family 890 Pillie Rd dgerton, Ks 6602/ 02-21-96 10.27 FM

> Senate 7; SA 2/36/96 6:00 Attachment 92



Duchesne Clinic - Kansas City, KS Telephone: (913) 651-8860

Testimony of Sister Ann McGuire to the Kansas State and Federal Affairs Committee for hearing on February 26, 1996.

Madam Chair and members of the Committee, my name is Sister Ann McGuire and I am the Executive Director of Caritas Clinics, Inc., Caritas Clinics, Inc., operates two not-for-profit Clinics for persons who live at or below 150% of the Federal poverty level and who have no medical insurance. Duchesne Clinic is located in downtown Kansas City, Kansas and serves the medically indigent of Wyandotte County. Saint Vincent Clinic is located in the city of Leavenworth and serves the medically indigent of Leavenworth County. Since opening in 1986, Duchesne Clinic has recorded over 35,000 patient visits. Saint Vincent Clinic celebrates its 10th anniversary in March of 1996 and has recorded over 31,000 patient visits. These Clinics serve a truly needy population of our citizens with quality primary health care in a spirit of justice and respect.

Caritas Clinics, Inc. must raise over one-third of its budget (\$200,000) each year in unrestricted money in order to continue providing services to the medically indigent of our State. Funders are very supportive of our program, but because of the many worthy causes vying for their money we do not always receive the full amount requested. Not-for-profits must spend many hours and invest a great deal of effort into identifying funders and meeting with them to tell their story. Many not-for-profits are providing unduplicated services for the working poor, homeless, medically indigent and economically indigent of our communities. For these agencies to cease to exist would create an overwhelming burden for local communities to bear.

Trak East, the Racing Association of Kansas East Philanthropic Organization. has been a generous funder of Duchesne Clinic and Saint Vincent Clinic since its inception. Trak East funded 87 not-for-profits in 1995 with grants ranging from \$1,500 to over \$11,000. This funding enabled these not-for-profits to provide vital services to the needy of our society. Saint Vincent Clinic and Duchesne Clinic received \$12,500 from Trak East in 1995. These monies were used to provide direct patient services to the medically indigent patients of both Leavenworth County and Wyandotte County. It will be necessary for the Clinics to identify other funding sources in order to fill this void.

I appeal to you on behalf of the medically indigent of our communities, to allow Trak East to continue to exist as the Philanthropic Organization of the Racing Association of Kansas East by supporting the proposed changes at the Woodlands.

511 South 5th Street • Leavenworth, Kansas 66048

Affiliate of Sisters of Charity of Leavenworth Health Services Corporation

TOTAL P.02

## February 23, 1996

Senate Federal and State Affairs Committee Senator Lana Oleen, Chairperson State Capitol Building, Room 136 North Topeka, Kansas 66612

#### Honorable Senator Oleen:

I am a Kansas breeder and owner of racing horses that race within the State of Kansas. I urge your support for the right of the people of Kansas to vote on the issue of allowing electronic games of chance machines at race tracks.

Without this, the fiture of racing is Kansas is faced with certain doom. I among scores of fellow Kansans will endure hardships of untold magnitude. This surely will have a far reaching effect not only to those directly involved with racing, but many others in out great state of Kansas.

Your favorable consideration is truly appreciated.

Sincerely,

Bill Alexander

Alexander's Race Horse Ranch Leavenworth, Kansas 66048

CF:

Representaive Kenny Wilks

Senate 7; & Q 3/36/96 6:00 Attachment 94 February 23, 1996

Senator Lana Oleen Senate Federal and State Affairs Committee State Capitol Building Room 136 North Topeka, KS. 66612

#### Dear Senator Cleen

I would like to thank you in advance for your consider of this letter in support of the right of Kansans to vote on Senate Concurrent Resolution No. 1621 and favorable support of Senate Bill 712.

Electronic games of chance located outside the borders of Kansas have destroyed the economic lead we Kansans took by holding parimutual racing meets. We can salvage this Kansas agricultural industry if allowed to compete head to head with the River Boats of our neighbor states. Electronic games do not provide jobs for Kansans at one tenth the rate that is provided by horse and dog racing yet we need electronic games to provide a profit margin that will allow racing to remain in our state which supports our residents. High maintenance labor intensive operations are a must for a state to retain and attract new residents. Every owner pays from the birth of the runner each day through the entire racing carrier of each animal and Kansans are the benefactors.

We are a small quarter horse raceing operation that began because Kansas took the lead and provided race tracks. Our stock includes a stallion, several brood mares, foals, yearlings, and horses of raceing age. Attached you will find a list of 284 Kansans and Kansas companies we supported in 1995

Please represent our position that Kansans should vote on the future of our industry.

Sincerely,

Bill and Donna Hilliard

Hilliand Running Quarter Horses

Senate 7:8 Affairs 2/36/96 6:00 Attachment 95



#### **EIDSON'S TRAVEL**

8535 Parallel Pkwy., Kansas City, KS 66112, (913) 268-TOUR

February 23, 1996

The Senate Federal and State Affairs Committee 300 S.W. 10th Street Room 136 N Topeka, Kansas 66612

Senator Carolyn Tillotson,

As the owner of Eidson's Florist and Travel at 8535 Parallel Parkway in Kansas City, Kansas, I ask that you enter this letter into the public testimony held on SCR 1621 and SB 712. The Woodlands which opened in 1989 has been a good customer of Eidson's Florist. We have supplied many floral arrangements and interior plants for that facility. Since the advent of the riverboats in Missouri we have had a significant drop in our business at the Woodlands due to the business loss associated with these new gaming boats in Missouri.

It is my opinion that if gaming were allowed at the Woodland Race Track many of the patrons lost to the Missouri Riverboats would return to Kansas and spent their there dollars in Kansas.

The residents of Kansas should be allowed to vote on the issue of gaming within their state.

Sincerely.

ry W. Eidson

Senate 7; Saffairs 2/26/96 6:00 Attachment 96



## 817 PARALLEL RANSAS CITY, KS. 00112 (913)334-4115 FAX: (918)834-4156

February 23, 1998

Versity Sports 7517 Peraliai Parisway Kansas City, Kansas 36112

#### A WRITTEN TESTIMONY SUBMITTED TO: THE SENATE, FEDERAL AND STATE AFFAIRS COMMITTEE

#### ATTN: LANA OLEEN

Varsity Sports is a Wyandotte County business which was established in 1976. During the years we have seen Wyanzicita County businesses and finer resisurants and entertainment establishments either close their doors or move to Johnson County or the Kansas City, Missouri area.

Wyandotte County does not have very many recreation facilities any more and we are concerned that the Woodlands will close their doors if the bill now pending to allow them to have elet machines is defeated,

Not only is the Woodlands a good and valued customer of Vareity Sports, it is a facility where a family can go and have a good dinner, see the dogs and horses race and have a fun afternoon or evening.

The Woodlands supports the school districts and the loss of revenue and taxes to Wyandotte county would be devestating.

Why give Missouri all the revenue to help build their city better and leave the Kansas people out.

We hope you will give this matter your close attention. Let's keep Kansas City, Kansas on the map and give the residents a nice entertainment complex.

Thank you for your consideration.

Keith Lindsey, Owner

James Woode, Manager

mes Woods

PAGE, 1/1

9132814815

Sinate 7: Saffairs 2/26/96 6:00 Attachment 97

2115 27th Ave. (Rt. 1, Box 25) Canton, Ks. 67428 February 23, 1996

Senator Lana Oleen 300 SW 10th St. Room 136 North Topeka, Ks. 66612

> Testimony of Harry & Patricia Weelborg Owners of Weelborg Farm To: Federal and State Affairs Committee Kansas Senate

Date of Hearing: February 26, 1996

Madam Chairman:

We would ask that you and your committee take a few moments to examine this issue of race track gaming from an entirely different perspective. All of the ethical and moral issues that accompany increased gaming opportunities have failed to address the losses to the Kansas economy if the pari-mutuel horse and dog breeding industries are sacrificed through lack of marketing opportunity.

Both Mr. Weelborg and I have attended 'Eggs and Issues' meetings recently, and we find that most legislators fail to understand the direct relationship between the health of this valuable STATE WIDE industry and the issue of increased gaming on the tracks.

For years urbanites have joked about not worrying about the dairy farmer because they buy their milk at the grocery store. The same issue is true for those of us engaged in the activity of Senate 7:4 Affairs 2/36/96 6.00 Allachment 98

breeding racing animals. We must have tracks to market our animals to the public.

The Kansas race breeding industry infuses millions of dollars into the Kansas economy.

We must purchase feed, veterinary services, equipment, insurance, labor. Many of us have purchased land and added improvements to increase county tax bases. To see an apparent lack of respect for the value of the pari-mutuel industry is of great concern to those of us who have devoted many years and thousands of dollars to develop breeding and training farms. We had faith, when the pari-mutuel issue was passed by the Kansas voters, that the legislature would support this segment of Kansas industry and agriculture. We now see that support being turned into a moral and social issue tied strictly the presence of electronic gaming machines.

We will never chase gambling away. It will exist on the Indian reservations with virtually no income to the State. It will exist in Missouri, again with no income for Kansas. Yet, we face the loss of millions of dollars to the Kansas economy because of a failure to understand the importance of keeping the pari-mutuel industry marketable.

Yours is not an easy task. There are many sides to this issue. The people of Kansas have spoken and continue to speak of their support of the racing industry. We ask that you support the pari-mutuel industry by supporting electronic gaming at licensed tracks.

Very Truly Yours,

Patricia E. Weelborg

Timity IVI. W VOIDOIS

98-2



CASA of Leavenworth County Association 520 South 4th Street Leavenworth, Kansas 66048 (913) 651-6440

TESTIMONY OF: CASA of Leavenworth County Association

BY: Kathleen Speer, Executive Director

TO: Federal and State Affairs Committee

300 SW 10th St., Room 136 North

Senator Lana O'Leen Topeka, KS 66612-1504

DATE: February 22, 1996

Dear Senator O'Leen,

As one of last years recipients for funding from TRAK-East I am concerned for the future of the Woodlands and their ability to provide funding to the many organizations in Kansas who are in a position to benefit from the awarded grants that TRAK-East distributes to the many agencies and programs in Kansas to benefit the people of Kansas.

The CASA of Leavenworth County is a newly formed non-profit organization in Leavenworth County. We began our operation in January of 94 with a small start up grant from the Corporation for Change. Our program recruits and thoroughly trains volunteers who are appointed by the judge to represent the best interests of a child in court. Children helped by a CASA volunteer include those for whom home placement is being determined in Juvenile Court. Most of the children are victims of abuse and/or neglect.

Our program is designed so that a court appointed special advocate (CASA) will remain with the case until its closure. Because of the limited number of foster homes in our county (currently we only have five licensed homes and none of them will accept older children) many of our children who are in out of home placement are housed in foster homes or facilities in other counties in Kansas. Our CASA volunteers are mandated to visit their assigned child weekly if possible. The money that we received from the TRAK-East grant allowed that we could provide transportation or reimbursement which made it possible for our volunteers to keep in touch with their children, attend meetings pertaining to the well being of that same child, with school officials, therapists and foster families where the child temporarily resides and provides the judge with current information on which to base the important decisions as to placement, custody, counseling, and any number of other

Senate 7: 12 2/36/96 6:00 Attachment 99 decisions that will have a major impact on the life and safety of the child. Keeping in touch with the children is very important because often the child never sees their Guardian ad Litem or the social worker(s) assigned to their case until they appear in court. Having the CASA stay in close contact with the child allows the child to form a trusting relationship with someone who is advocating for the best possible decisions for that child based on factual information and observations. A portion of our grant was also used to provide additional training for our certified volunteers. The professionalism and credibility of our program depends upon well trained and knowledgeable volunteers who can best advocate for the children who find themselves involved within the court system, often through no fault of their own.

The existence of our program, as is the case of so many other funded programs that also offer services within our state, depends on funding from sources such as TRAK-East. Continual decreasing of funding sources has created a real problem for non-profit agencies across the country. The citizens of Kansas depend on programs such as ours to provide a higher quality of life for our residents and to provide our children with safety nets which will secure their safety and well being.

99-2

Feb. 22, 1996 Senate Federal and State affaire Committee Senator Lana Oleen, Charperson State Capital Building Room 136 North Topeka, Kansos 66612 Dear Ms. Oleen: We aperate a family oriented (myself) wife, son & daugther) breeding and racing aperation. We raise race bred calts that we train and use in Kensus Bred Race Programa. In doing so several thousands of dollars are invested and spent in Kansas Horse Racing. We are asking for the right of the people to vote on Senate Concurrent Resolution No. 1621 and favorable support of Segate Bell 7/2 both relating to allowing electionic games of chance at race tracks. Raymond McIster 4 Family 2-36.96 6:00 17890 Dillie Rd Attachment 100 Edgerton, Ks 6602/

#### WELBORN ANIMAL HOSPITAL, P.A.

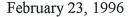
4946 LEAVENWORTH ROAD — 287-4946 KANSAS CITY, KANSAS 66104

J.E. SWANSON, D.V.M.

Chairperson Lana O'Leen

I'm writing today concerning SCR 16-21 that will be discussed on monday Feb 26th. As a 1984 graduate of Kansas State University Veterinary College I feel that this Legislation is important not only ton the Racing Industry in Kansas but also ton KS4 Veterinary College. As a former State Veterinarian for the Racing Commission I know at least \$250,000 dollars per year was given for grants for Research Research to the Veterinary College. This is alot of money that the taxpayers or the students of the Veterinary College do not have to come up with tor Highen Education. I think that if the Legislation in front of the Comittee is passed it would result in the continued use of unclaimed tickets for the KSU Veterinary college but also Increased funds for all the Colleges in the State of Kansas from the gambling Revenues from Slot machines or other gaming being taxed by the State of Kansus Sincerly

JE Swanson DVM



Senate Federal and State Affairs Committee Senator Lana Oleen, Chairperson State Capitol Building, Room 136 North Topeka, Kansas 66612

#### Honorable Senator Oleen:

I am a Kansas breeder and owner of racing horses that race within the State of Kansas. I urge your support for the right of the people of Kansas to vote on the issue of allowing electronic games of chance machines at race tracks.

Without this, the future of racing is Kansas is faced with *certain* doom. I among scores of fellow Kansans will endure hardships of *untold* magnitude. This surely will have a far reaching effect not only to those directly involved with racing, but many others in out great state of Kansas.

Your favorable consideration is truly appreciated.

Sincerely,

Bill Alexander

Alexander's Race Horse Ranch Leavenworth, Kansas 66048

CF:

Representtive Kenny Wilks

Senate 7: 8 a. 3/36/96 6:00 Attachment 102 AS A Thoroughbred OWNER AND Breeder
in KANSAS, I Think it is A Vitz/ INdustry
+ worth SAVING.

I AM in support of S.B. The AND SCR 1621 AND I Think you should be To.

GAMBling is ALL ARound us +it is here To stay.

As Legisterors you can not stop it.
The only Thing you can do is Decides whether ANY of this Money will go into The KANSAS Trezure, or let it go To other states.

I think The field should be Leveled And give the Industry A fighting chance To survie,

> Met freeman Liberal 15. 316-624-1564

> > Senate 7; Sa 3/36/96 6:00 Attachment 103



Beaucoup Balloons P. O. Box 24713 Kansas City, Missouri 64131 { 816} 523 -2724

Kansas Senate State & Federal Affairs Committee 300 Southwest 10th Street # 136 N Topeka, Ks 66612-1504

February 21, 1996

To whom it may concern:

I am writing to you to express my views regarding the issue of slot machines in Kansas Racetracks.

My company has provided supplies & decorations to the Woodlands since its first season. We prize this account.

We have found the Woodlands to be a first-class facility and all employees with whom we deal have been equally first-class.

Yet, due to competition from Missouri gaming boats, our friends at the Woodlands are, at best, apprehensive.

I urge your support of this beautiful facility. The state made the initial investment in the Woodlands. It seems obvious to me that it must be allowed to adapt to changing marketplace conditions.

The alternative would be a tragic waste and embarrassment.

Sincerely,

Mike Baker

Beaucoup Balloons

Senate 7; S. Affairs 2/36/96 6:00 Attachment 104 Jana Olen,

We as owners/breeders in

Line state of Kansas menolly support

Senate hill 712 and SCR 1621:

Please help to support our industry,

Let is a very important industry

in this state, one we can't let

selip away.

Thank You!

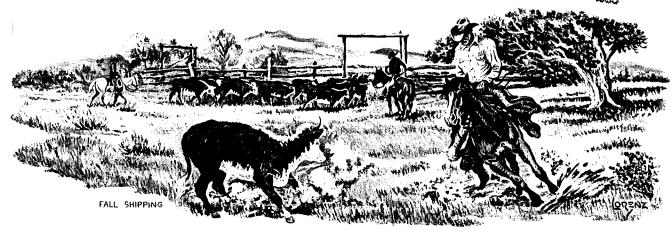
The mo. Rondie Slate

R. 1 Box 134

Jametown Ks

Glegys'

Senate 7:4 a 3/36/96 6:00 Attachment 105



Nancy Wolf % Senator Lana Oleen State Capital ToPeka, &s.

I am a horse owner and Breeder in the state of Kansas. For our best interest in the racing and breeding of horses, It is very important that you consider Senate bill 712 and Senate Concurrent Resolution 1621.

Bambling is already in Kansas with Bingo and Lottery. People are going to Bamble. It is your decision if it stays in Kansas, but for the good of Kansas Lets kept our money in Kansas.

Thank you

Pete Bibb

Liberal Kansas

Senate 7: S & C

2/36/96 6.00

Ettachment 106



## Welborn Pet Hospital, P.A.

1930 North 77th Kansas City, KS 66112 913-334-6770

2-22-96

Dear LEGISLATORS: Please allow us to vote or the gaming issue. Jobs & lax. montes are being lost to Massouri Keep Konsos modery in Konsos. We can not afford to lose or the 200 Milleon dollar agin We need the property tox relief There are countless Kansas Voluntary Tappayers" willing to Thank you JR. Levanson Duy 1930 N77 KCKS 66112

J.J. Swanson DVM C.L. Bock DVM J.R. Swanson DVM Greg Ketzner DVM Paul Kaiser DVM Senate 7: S Affairs 3/36/96 6:00 Allachment 107



# WYANDOTTE COUNTY FAIR ASSOCIATION, INC.



1405 N. 98th Street • Kansas City, Kansas 66111 • Phone (913) 788-7898 Fax (913) 788-3183

Senate Committee on State & Federal affairs. Legislators! Please allow us to vote monies are being lost to Missouri. Keep Kansas money in Kansas We can not afford to love 4,000 jobs or the \$222 Million agri-Racing findustry. We need the property tax relief
"" "Millions for Karlsas Charilies
There are countless Konsas" Voluntary Tappayers willing to support these neds. Thank you I flwanson Dery 3535 N 55 KCK 6610 4 913-287-6347

> Senate 7: S. Q 2/26/96 6:00 Altachment 108



## Big Brothers/Big Sisters of Lyon County, Inc.

722 West 6th Ave. P.O. Box 684 Emporia, KS 66801 (316) 342-5645

February 23, 1996

Senator Lana Oleen Federal and State Affairs Committee 300 SW 10th Street Room 136 North Topeka, KS 66612

Testimony of: Big Brothers/Big Sisters of Lyon County, Inc. By: Karen Beckerman, Executive Director

Dear Committee Members.

This letter is to let you know of the benefits received by our agency due to grant funding from TRAK East. As a TRAK East grant recipient we received funding to Develop and Enhance our EMPOWER Program. EMPOWER is our Sexual Abuse and Education Program for youth in the Big Brother/Big Sister Program. These grant funds allowed for us to expand our program from a basic children's format to four audience targeted programs. We now offer Children EMPOWER, for ages 2-11, Teen EMPOWER for ages 12-17, Volunteer EMPOWER, and Parent EMPOWER. We also have made this program available to others within the community and not just participants of our program.

Empower teaches children personal safety about many topics. These include safety rules for being home alone or dealing with a bully at school, to inappropriate touching. Teens and young children learn about avoiding dangerous situations and who their personal support system is. Parents and Volunteers learn how to talk with the children about personal safety and what to do should a child disclose to them that they are being abused.

We are appreciative for TRAK East funds that have allowed us to better serve our youth, and would like to continue to see this grant opportunity available to us and other worthwhile organizations in Kansas. I would ask that you remember this in making your decision regarding expanded gaming at racetracks in Kansas.

Thank you for your time and consideration.

Sincorely, Karen Beckerman

Executive Director

Senate F; Sa 3/26/96 6:00 Big Brothers/Big Sisters matches adult volunteers with children between the age of Scalar



# DRESSLER'S DOG SUPPLIES

1708 Steele Road • Kansas City, Kansas 66106 • (913) 722-2430

Bob & Jan Dressler -

February 22.1996

Senator Lana Oleen Senate State and Federal Affairs Committee 136 N. Statehouse Topeka, KS 66612

Dear Senator Oleen:

I wish to offer this letter as written testimony as your committee considers SCR1610 and SB712 which would allow a public vote on expanded gaming in Kansas. This issue directly impacts my business, Dressler's Dog Supplies.

My company which employs people, has an annual payroll of \$ 353 830.30 I am prepared to testify today that the existence of these jobs and economic dollars will be affected by your committee's decision.

We supply greyhound kennels at The Woodlands with supplies that they need for racing. We also supply families who have adopted greyhounds from The Woodlands with food and other materials. Our business would suffer a severe blow if The Woodlands is forced to close because it cannot compete with Missouri's riverboats.

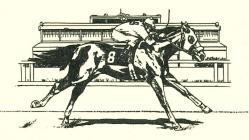
The other issue I wish to address is the property tax base that The Woodlands provides Wyandotte County. If you choose to not allow a public vote and the race track does close, this will only add to the tax burden put on my business.

The Woodlands is a good customer of mine, currently operating a business and paying taxes. Please allow a public vote on this issue so that I may keep them as a paying customer. Bot Dreusler

Sincerely,

Bob Dressler

Senate 7: SQ 3/26/96 6:00 Altachment 110



#### Walter and Pat Fletcher Drawer C Lakin, Kansas 67860 (316) 355-6932

February 23, 1996

Senate Federal and State Affairs Committee Senator Lana Oleen, Chairperson State Capital Building Room 136 North Topeka, Kansas 66612

Dear Senator Oleen,

As an owner and breeder of racing Quarter Horses in Kansas, I know that VLT's are very important to our industry. With racetrack purses, pari-mutuel handle and attendance on the decline, it is crucial that racetracks be allowed an even playing field with Missouri riverboats, and Indian Casinos that are getting ready to open in Kansas.

Increased purses will reward racing's participants and help attract and keep people involved in Quarter Horse racing. This will greatly enhance the ownership and breeding of racehorses and those horses which go on to other pursuits once their racing careers have ended, such as the rodeo, show circuits, ranch and pleasure horses.

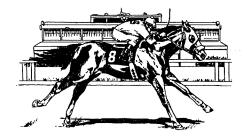
The Kansas Quarter Horse industry is a part of the American Quarter Horse Association, the world's largest equine breed registry with over 3.5 million registered Quarter Horses and more than 310,000 members throughout the United States, Canada and 64 other countries. Kansas has 7077 American Quarter Horse Association members and 89,385 registered Quarter Horses. Listed below are the number of American Quarter Horse Association members, registered horses and Quarter Horse owners in Kansas and surrounding states according to the American Quarter Horse Association:

	AQHA Members	Registered (	QH's	QH Owners
Kansas	7,077	89,385		34,895
Missouri	8,768	82,731		35,412
Nebraska	5,518	77,466		25,091
Oklahoma	12,536	189,154		61,859

With VLT's at racetracks and increased race purses, Kansas racetracks can attract more fans, owners and trainers to our racetracks. These people will not only help the sport of racing, but enhance the Kansas economy.

Increased race purses will attract quality horses and quality breeding farms in the state. Allow me to illustrate how much horses contribute to the state's economy. Multiplying 90,000 registered Quarter Horses times a conservative \$10 per day for grain, hay and board, equals \$90,000 per day or more than \$300 million per year spent on care for Quarter Horses. Add in veterinarian and farrier bills, tack, trailers, insurance, breeding fees, trainers and employees, and this figure would easily double.

Court FE & g



#### Walter and Pat Fletcher

Drawer C Lakin, Kansas 67860 (316) 355-6932

This figure does not even include nonregistered Quarter Horses, Thoroughbreds and other equine breeds. As you can see, horses are a major contributor to the Kansas economy.

It appears that Colorado will not have horse racing this year, due partly to gaming in that state. Nebraska is in a similar situation as Kansas. A study conducted by the Nebraska State Racing Commission shows an estimated \$200-400 million being wagered out of state on gaming in South Dakota, Iowa and even Missouri riverboats last year. They noted in the study that Indian gaming in Kansas will soon effect them also. I believe electronic games of chance at Kansas pari-mutuel tracks will increase purses and thus, attract many out-of-state owners without quality racing in their own states. In addition, our horse population would grow and approach Oklahoma's in a few years, further contributing to our economy.

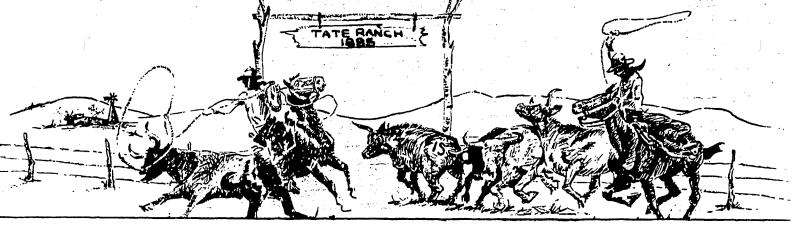
Caming is already very accessible in Kansas. Keno and the lottery exist in every town in the state. Since VLT's will only be at the racetracks, people will at least have to make a concerted effort to participate in gaming, rather than spontaneously stopping at a convenience store as people now do to play Keno or the lottery. I think a day at the races (which requires free time, budgeting and planning) is more responsible wagering than spending grocery money at quick shops.

Indian casinos will have a variety of gaming activities that will attract many people. I understand that the state of Kansas will not receive much revenue or have much, if any, regulation over the Indian casinos, versus the heavily regulated industry of racing.

In closing, please seriously consider these points in determining whether to allow electronic games of chance at Kansas racetracks.

Sincerely,

Walter Fletch



February 23, 1996

Senate Federal and State Affairs Committee Senator Lana Oleen, Chairperson State Capital Building Room 136 North Topeka, Kansas 66612

Dear Senator Oleen,

As an owner and breeder of racing Quarter Horses in Kansas, I know that VLT's are very important to our industry. With racetrack purses, pari-mutuel handle and attendance on the decline, it is crucial that racetracks be allowed an even playing field with Missouri riverboats, and Indian Casinos that are getting ready to open in Kansas.

Increased purses will reward racing's participants and help attract and keep people involved in Quarter Horse racing. This will greatly enhance the ownership and breeding of racehorses and those horses which go on to other pursuits once their racing careers have ended, such as the rodeo, show circuits, ranch and pleasure horses.

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With VLT's at racetracks and increased race purses, Kansas racetracks can attract more fans, owners and trainers to our racetracks. These people will not only help the sport of racing, but enhance the Kansas economy.

TATE BROTHERS

TRIPLE "T" FARM

P. O. BOX 69, LAKIN, KANSAS 67860

316-355-6553 HOME

316-355-6707 OFFICE Senate F: X & 2/36/96 6.00 Allachment 1/2 increased race purses will attract quality horses and quality breeding farms in the state. Allow me to illustrate how much horses contribute to the state's economy. Multiplying 90,000 registered Quarter Horses times a conservative \$10 per day for grain, hay and board, equals \$90,000 per day or more than \$300 million per year spent on care for Quarter Horses. Add in veterinarian and farrier bills, tack, trailers, insurance, breeding fees, trainers and employees, and this figure would easily double.

This figure does not even include nonregistered Quarter Horses, Thoroughbreds and other equine breeds. As you can see, horses are a major contributor to the Kansas economy.

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Indian casinos will have a variety of gaming activities that will attract many people. I understand that the state of Kansas will not receive much revenue or have much, if any, regulation over the Indian casinos, versus the heavily regulated industry of racing.

In closing, please seriously consider these points in determining whether to allow electronic games of chance at Kansas racetracks.

Sincerely,

# SCOTT COUNTY ARTS COUNCIL "To Promote, Provide & Support the Arts"

February 26, 1997

Senator Lana O'Leen Chairperson Federal and State Affairs Committee 136 N. Statehouse Topeka, Kansas 66612

Testimony of Sidney Janzen, Executive Director Scott County Arts Council, Scott City, KS

Dear Senator O'Leen,

As the executive director of the Scott County Arts Council, I would like to take this opportunity to inform you that my organization was a recipient of a Wichita Greyhound Charities, Inc. "Greyhound Grant' on September 8, 1995. This grant enabled our organization to bring three live performances to all 1,169 students of USD #466 of Scott County, at no cost to students or USD #466. David Burgess, world-class classical guitarist; Seem-To-Be Players, children's theater; and Kansas Brass Quintet have all performed and the response from students, parents and school personnel has been most appreciative of the opportunity to expose students to a live performance in an area where they do not often happen.

Because our organization is dedicated to filling this cultural void and has worked tirelessly to help create a community environment that inspires and nurtures the creative spirit within its residents of all ages, I am intensely interested to see the Wichita Greyhound Park remain a financially viable entity, as funds from this organization funnel through Wichita Greyhound

P.O. Box 51 Scott City, Kansas 67871-0051 (316) 872-3253

Sidney Janzen - Executive Director

Senate 7: S Q 3/36/96 6:00

Attachment 113

I am asking you to give Wichita Greyhound Park an opportunity to compete for the gaming dollars that are presently going out of our state by the millions as outside gaming opportunities have opened up in neighboring states. It is my understanding that Indian Casinos will add to the already sharp decline in revenue and drain the life out of the racing industry which in turn will put Wichita Greyhound Park out of business, thus drying up a significant source of funding for not-for-profit organizations.

I urge you to take a moment and evaluate the stituation from the not-for-profit point of view and listen to what the people of Kansas are saying.

Thank you for your consideration.

Sincerely,

SCOTT COUNTY ARTS COUNCIL, INC.

Sidney Janzen

Executive Director

Enclosures/20 copies



Furveyors of the finest beverages

14220 Wyandone Kansos City, Missouri 64145 816 941 3300

14201 Kenneth Rood Leawood, Konsas 66224 913 897 4488

February 23, 1996

Senator Lana Oleen, Chair State and Federal Affairs Committee 136 N. Kansas State Capitol Building Topeka, KS

> The Woodlands Race Tracks Re:

Kansas City, KS

by facsimile: (913) 296-6718

#### Written Testimony

Metro Distributors wants to offer its testimony as to SCR1621 and SB712.

are an eastern Kansas company which supplies products to The Woodlands. 125 persons are employed by Metro Distributors.

Our experience shows that the success of The Woodlands is vital to the economy of all of eastern Kansas.

Metro and its employees want to see The Woodlands thrive not only for the importance of its business, but also for The Woodlands beneficial effect on the economy of eastern Kansas. We know many people in eastern Kansas are employed by The Woodlands, and they in turn spend paychecks which keeps other eastern Kansans employed. All of these people are our customers.

What's at stake for Kansas are jobs and tax revenue. Not only does The Woodlands generate Kansas jobs and tax revenues on its own account, but also for Metro and the surrounding area.

you to approve the above measures so that all Kansans have the opportunity to vote on an issue extremely critical to Kansas jobs and tax revenue.

Snate 7: 1 A 2/36/96 6:00 Attachment 114

FAX NO, 9138974529

P, 02

WETRO DISTRIBUTORS

It's not just the Woodlands jobs and tax revenue at stake -- we're also concerned about Kansas jobs and and tax revenue at Metro Distributors.

Sincerely,

METRO DISTRIBUTORS OF KANSAS, INC.

Don L. Crews

John A. Meier



### City of Kansas City, Kansas

Carol Marinovich, Mayor



February 25, 1996

Senator Lana Oleen Chairman of Senate Federal and State Committee State Capitol Room 254-E Topeka, Kansas 66601

RE: Support for Senate Concurrent Resolution 1621 and Senate Bill 712

Dear Senator Oleen

and Members of the Senate Federal and State Affairs Committee:

As Mayor of the City of Kansas City, Kansas I appreciate the opportunity to submit testimony to your Committee in support of Senate Concurrent Resolution 1621 and Senate Bill 712. The intent of this legislation is a key for our community in allowing for one of our State's largest industries to have a level playing field with the rapidly changing and expanding gaming industry.

I was elected mayor of Kansas City, Kansas on a platform of change. Under my administration, recognizing our community's problems is a key component in finding solutions and creating a vision for our future. We must first identify our problems, prioritize them and then find solutions. To be successful in this endeavor, reform is needed; however, this vision becomes very difficult when the City has the potential to lose one of its brightest tourist attractions and business developments over the past decade.

The Woodlands has been a very good business partner in our community. Since 1989, they have provided for as many as 1,200 employment opportunities (currently 400 jobs) for our local residents. The facility was built <u>without</u> any City tax subsidiary or inducements. The \$1.2 million in 1995 Wyandotte County real estate taxes the facility will pay allows for funding 40 percent of the Piper School District budget and provides funding for 12 police officers in our community. The future of the Woodlands to our community and the entire parimutuel industry to the State should be the decision of the persons living and voting here in Kansas.

The City Council feels strongly that the entire \$222 million pari-mutuel and related agri-business industry in the State is at stake without increased gaming opportunities. I believe the \$6.7 million that has gone to more than 195 Kansas charities from TRAK East and Wichita Greyhound Park has had a significant impact to many organizations across Kansas. Additionally, the tens of millions of dollars that had been contributed to the State Economic Development Initiatives Fund is also in jeopardy. Kansans simply cannot afford to lose these important sources of revenues that racing provides to all of us.

I have personally seen the impact the neighboring riverboats has had on the pari-mutuel industry. The four existing riverboats within miles of our border has been a major factor on the exporting of dollars out of local economy. The people of this State should be the ones who decide how they want to compete with gaming and what sources of monies they want to fund education and economic development initiatives across Kansas.

Cities, schools and counties across the State are all struggling with demands for increased services while lessening the tax burden. With your help, I want to stabilize our population, but I need to keep our businesses here and allow them to expand. Kansas City, Kansas must compete with other cities for rooftops and businesses. We must maintain a competitive edge. Clearly, there is no better to way than let the citizens of our communities help decide the course for our future.

Your consideration and support of SCR 1621 and Senate Bill 712 would be a step forward in this mission.

ce 22 92

Respectfully submitted,

Carol Marinovich, Mayor

attachment 115





#### **Student Governing Association**

K-State Union Manhattan, Kansas 66506-2804 913-532-6541

February 21, 1996

Members of the Senate Federal and State Affairs Committee:

Thank you for providing us with the opportunity to provide written testimony before your committee regarding a possible public vote on gambling in Kansas.

During the past year, the Kansas State University Student Governing Association has been researching this issue's history. We have arrived at the conclusion that the one way to settle the gambling issue in Kansas is to allow the citizens of Kansas to participate in a public vote. Our position on this issue is very similar to the stance taken by Governor Bill Graves.

Make no mistake, we are neither endorsing nor opposing the concept of bringing electronic games of chance to Kansas. We are simply supporting the idea of a public vote on the issue.

Attached is a copy of the resolution passed by the Kansas State University Student Senate on February 1, and a summary sheet on the issue.

If you have any questions or would like further information, please feel to contact me at (913) 532-6541. Again thank you for this opportunity to provide our view on this issue.

Respectfully submitted,

Aaron Otto

Chair, Governmental Relations Committee

Senate F: Sa 3/36/16 6:00 Attachment 116

# Supporting a Public Vote on Legalizing Slot Machines

Prepared by: Aaron Otto

In 1986, Kansans voted to amend the constitution of the state of Kansas to allow lottery and parimutuel wagering. In 1995, Kansans voted again to allow instant pull tab bingo. That same year, the Kansas Legislature authorized four Kansas Indian Tribes to open facilities with electronic games of chance.

"In short the question isn't whether to allow gambling in Kansas; gambling is here," Governor Bill Graves, said in his State of the State address in January. The governor then went on to propose an amendment that could be submitted to the people of Kansas for them to continue the tradition of deciding what games of chance are going to be allowed in Kansas.

During the last few years, the Legislature has been struggling with several different bills that outline many different forms of gambling. During this legislative session both houses voted to allow electronic games of chance on Indian Reservations, but have not decided on allowing electronic games of chance at other sites in Kansas.

To begin to bring this issue to some closure, the Kansas State University Student Governing Association encourages the legislature to allow the people of Kansas to vote on a constitutional amendment in the November general elections.

The proposed constitutional amendment is patterned after the paramutual amendment that would allow up to two bonafide non-profit organizations in each congressional district to establish one location in which electronic games of chance, i.e. slot machine, video poker, video blackjack, etc. could be played. The games would be taxed at a rate of 30 percent of net machine revenue.

A portion of the money raised from electronic games of chance could be use for one-time expenditures, such as capital expenses, equipment and scholarships for Regents universities, private colleges, community colleges and vo-tech schools.

Resolution 95/96/54 Supporting a Public Vote on Allowing Electronic Games of Chance in Kansas Establishments

By: Governmental Relations Committee

Whereas in 1986, Kansans voted to amend the constitution of the state of Kansas to allow lottery and parimutuel wagering, and,

Whereas in 1995, Kansans voted to amend the constitution of the state of Kansas to allow instant pull tab bingo, and

Whereas a public vote would allow the citizens of Kansas to continue in the tradition of deciding the fate of games of chance in our state, and

Whereas in 1995, the Kansas Legislature authorized four Kansas Indian tribes to open facilities with electronic games of chance, and

Whereas Governor Bill Graves in his State of the State address proposed a constitutional amendment patterned after the parimutuel amendment that would allow up to two bonafide non-profit organizations in each congressional district to establish one location in which electronic games of chance, (i.e. slot machines, video poker, video blackjack, etc.) could be played. The games would be taxed at a rate of 30 percent of net machine revenue, and

Whereas money raised from electronic games of chance could be used for one time expenditures, such as capital expenditures, equipment and scholarships for Regents universities, private colleges, community colleges and vo-tech schools.

Be it resolved:

Section 1. The Kansas State University Student Governing Association supports a public vote by the citizens of Kansas on a constitutional amendment to allow electronic games of chance in Kansas and that a portion of that money be dedicated to higher education in Kansas.

Passed on 2-1-96 by a vote of 35-12

Mrs. Chris C. Hilton 9471 Cross Creek Circle Wichita, KS 67206-4063 February 22, 1996

The Honorable Lana Oleen State Capitol Topeka, KS 66612

Dear Senator Oleen:

My husband and I moved here two years ago from South Florida. One of the reasons we desired to live in this great state of Kansas is because of the relatively low crime rate and a better atmosphere to raise our three boys. We really love it here and have grown to love the people of Kansas. That is why I am writing to you today. We are dismayed that the elected officials of Kansas would even give consideration to the expansion of gambling. Quite frankly, we are just heartsick about it.

The lobbyists for legalized gambling will promise everything but the "moon and stars" if they can get away with it. Trouble is, they rarely ever "deliver" on the promises. The truth of the matter is, gambling costs everyone big-time! Crime will go up, productivity will go down, the number of gambling addicts (including our precious young people!) will go up, family dis-integration will go up, and the quality of this wonderful state will go down.

I know dollars are tight here as they are in every state and I know you are looking for new ways to raise revenue dollars but expanding gambling is not the answer! It doesn't make sense from an economical point of view or from a moral point of view. Don't be fooled by all of the pro-gambling rhetoric- gambling will not save our state!

I urge you to <u>vote NO</u> on SCR 1621 and SB 712. Let's look for other more sensible ways to raise revenue. I look forward to hearing your response to my letter.

Most sincerely,

Mrs. Chris C. Hilton

Senate 7: S. a 2/26/96 6:00 Attachment 117 As a Kansan who tries to put rational thinking ahead of all things, I find it impossible to figure out why my legislators are trying to come up with ways to expand an industry whose sole purpose is to steal money from the people of Kansas. Gambling is designed to take as much money as possible, from as many people as possible, and give back the least amount that they can get away with.

Consumer Protection laws are set up to keep all other businesses from doing this very same thing. Truth in Advertising laws are enforced on every type of business except gambling. WHY?

History of the gambling industry, very clearly, shows us that they are not satisfied with whatever level of gambling is permitted. They must always seek the next level, then the next level, again and again. This greedy and money hungary industry is not satisfied until they control evertything from City Hall to the poor people, who are told that they can be rich only by losing everything they have, including family and dignity.

Sometimes it appears that by promising huge amounts of money to governments, cities, and states, that all common sense is thrown to the wind for the qambling industry.

When the gambling industry came to Kansas with race tracks, they were big boys with millions of dollars to buy their way into the state. The gambling industry does not need Kansas to survive, but their nature is to cry, pay, threaten, etc. until they can expand and take more money from every main street business in every city in every state. The money to build casinos and buy slot machines, every penny that they pay in prizes, and all the taxes paid to the government comes from losers. LOSERS! NOT from manufacturing a product. NOT from giving a service. NOT from hard work. It all comes from losers that were told they could become rich by trusting their rent money, paycheck and savings to a slot machine that is designed to take every penny you have.

Not only are the people that lose their money in the slot machines the losers, other businesses, grocery stores, car sales, TV & electronics stores, clothing stores, entertainment places, restaurants and on and on. We are losers because we don't have that money to pay sales tax, income tax property tax, growth and expansion, etc. So you see, with this gambling money, most of it is not put back into our community! It leaves our state for equipment and profit for the big backers of this swindle.

I ask you to please be statesmen in this issue of gambling, and do not allow one more step to be taken that would allow slot machines in Kansas.

And please don't cop out with the much used phony excuse, "I really don't want any more gambling, but the people have a right to vote on it". We elected you to stand tall, and do what is best for Kansas.

Sincerely,

Pary L. Classen

Abe and Mary Classen

Senate 7: 12 Ett 2/36/96 6:00 Attachment 118 Testimony before the Kansas Senate State & Federal Affairs Committee, February 26, 1996.

Presented by Karin Brownlee, 1232 S. Lindenwood Dr., Olathe, KS 66062, 913-782-4796.

Opposition to Expanded Gambling in Kansas

Madame Chairman and members of the committee, thank you for this opportunity to present my remarks to you on the topic of expanding gambling in Kansas. As a member of the Legislative Committee of the Olathe Area Chamber of Commerce, I studied this topic along with Laura Bond. I have included the information I presented to the committee along with my testimony to you. The Olathe Chamber of Commerce has taken a stand against expanded gaming in Kansas. Today I am speaking as an individual and not as a representative of the Olathe Chamber of Commerce.

The American pastime of going to major league ballparks has been replaced with more trips to casinos than to baseball games. The old song, "Take Me Out to the Ballgame" might well be rewritten: "Take me out to the casino, take me out to the race track. Buy me some tokens for slot machines. I don't care if I ever get back". Of course that last line is original in the song and all too true for the gaming industry. I would submit to you that gambling is not an innocuous activity for state governments to be pushing in ever increasing numbers.

My research on this topic revealed an overwhelming amount of information, most of it being negative except that information printed by the gambling companies themselves. I was especially struck by what gambling does to other retail businesses. The number of restaurants and retail stores dropped by a third after ten years of casinos in Atlantic City, NJ. In 1994 in Mississippi, \$27.6 billion was spent on retail sales while \$29.7 billion was spent on gambling; this in a state which ranks 50th in Disposable Personal Income and Personal Income per capita.

The costs to governments are also great, partly due to hefty increases in crime. Again in Atlantic City, after three years of casinos, the city went from 50th to first in the country in per capita crime. The number of court cases in Tunica, Mississippi rose five-fold in just two years. Interestingly enough, the "Report of Special committee on Gaming to the 1996 Legislature" stated that "None of the lottery directors, or regulators who provided testimony to the committee indicated any notable increase in crime in areas near casinos." (p. 36-22)

Senate 7; La 2/36/96 6:00 Altochment 119 Testimony by Karin Brownlee, p. 2

Along this same line of increased cost to government is the cost of problem and pathological gamblers to their state. Maryland has the lottery, horse racing, slot machines and bingo which is similar to what Kansas would have should SB712 pass. A 1990 study by the Maryland Department of Health and Mental Hygiene estimated the total accumulated indebtedness of Maryland's pathological gamblers at more than \$4 billion.

Another concern not often mentioned about gambling is how it would affect our youth. Some of the literature I read indicated that gambling-related problems among teens could exceed the problems which have been experienced with illicit drug use. Teens are 2.5 times more likely than adults to become problem gamblers. If we expand our legal gambling sites in this state, we expand the potential for more teen-age addiction and the subsequent need for more youth programs to counter this.

Part of the debate associated with expanding gambling in Kansas is the question of whether or not the people should have the opportunity to vote on the issue. I personally believe that our elected representatives should do the tough job which we have elected them to do. The March 18, 1995 issue of The Economist reported that casino interests in Florida spent \$16.7 million against their opponents' \$1.6 million (and lost 62% to 38%). Because the gambling interests have such deep pockets, the people of Kansas would have a barrage of pro-gambling information which would be unparalleled.

There is a definite need for objective information to be disseminated on this topic. This may not happen until Congress passes Frank Wolf's HR497 which would create the National Gambling Impact and Policy Commission. Kansas would do well to not expand gambling until this commission is created and has had opportunity to gather information.

The bottom line in the gambling issue is whether or not state governments can make the tough decisions to hold the line on spending so that they would not need to turn to alternative forms of financing such as gambling. According to University of Illinois commerce Prof. John Kindt, for every dollar generated by gambling, taxpayers spend at least three dollars fixing the problems it creates. We cannot afford any additional gambling in the Sunflower state. I would urge you to say no to expanding gambling in Kansas. Thank you.

Olathe Area Chamber of Commerce Legislative Committee Oct. 31, 1995 Submitted by Karin Brownlee

The Impact of Gambling in Various Arenas

#### A. The Scope of Gambling

- 20 yrs. ago, gambling was legal only in Nevada and New Jersey. Today, only Utah and Hawaii have no form of legalized gambling. (1)
- 2. In 1993, 70 million Americans visited ballparks (before the strike) but 92 million visited casinos. (2)
- 3. In 1994, Americans spent more than \$400 billion in total wagers resulting in \$37.5 billion in revenues for the industry.(2)

#### B. Economic Impact

- 1. Jobs
  - Some new jobs are created in the construction of new facilities. Some studies have found that "the net effect of gambling was that roughly one job was lost for each gambling job created." (3)

    Jobs tend to be low-paying and provide no transferable skills. (4)
- 2. Impact on Other Businesses Deadwood, SD - four-block strip of main street now has 82 separately licensed gaming entities which have displaced the following stores: clothing, shoe, hardware, grocery and three car showrooms. (2) Atlantic City, NJ - number of restaurants went from 243 in 1977 (year after casinos were legalized) to 146 in 1987. The number of retail stores declined by a third. (5)
- 3. Impact on Cities/States Central City, CO - Casino gambling started in 1991 and increased tax revenues from \$350,000 to \$6.5 million in a year. The city's debt went from \$500,000 in 1988 to \$20 million in 1993. (6) Atlantic City, NJ - The police budget has tripled to \$24 million since 1976 while the local population has decreased 20%. (5) Mississippi - In 1994, \$29.7 billion spent on gambling (excluding Indian casinos) and \$27.6 billion spent on retail sales. (5) Incidentally, MS ranks 50th in Disposable Personal Income and Personal Income per Capita as of 1993.
- C. Impact on Crime and Corruption Atlantic City, NJ - in the three years following the opening of its first casino, the city went from 50th to first in the country in per-capita crime. Central City, CO - two years after gambling introduced, assaults and thefts increased by 400% and eight times more arrests for drunk driving. Tunica, MS - number of court cases filed rose form 1,500 in

1992 to 7,000 in the first nine months of 1994. (7) CORRUPTION - state officials indicted since 1990 in the following states: SC, AZ, KY, WV, and LA. (5)

- D. Impact on Youth
  - Youth are 2.5 times as likely as adults to become problem gamblers.
  - In NJ, a survey of 3,000 high school students indicated that 90% had gambled in the past year and one-third gambled weekly.
  - In 1991, NJ casinos ejected 21,838 persons under age 21 and prevented another 196,707 from entering. (5)
  - In Las Vegas, 19 yr. old Jerry Pozucek, Jr. lost \$6,300 while being served alcohol at Bally's casino. The casino was fined \$10,000 and forced to return the boy's money. (8)
- Impact on Families E.
  - Deadwood, SD domestic abuse and child neglect up by more than
  - Biloxi, MS double the number of battered women and children the year after casino gambling started.
  - Suicide attempts by pathological gamblers may be as much as five to ten times the general population. Nevada had the highest suicide rate in the U.S. in 1994. (7, p. 14)
- Federal Legislation F.

Frank Wolf (R., VA) has introduced legislation called "National Gambling Impact and Policy Commission Act of 1995" (H.R. 497), which would create a national commission to study the effects of gambling.

#### Footnotes

- Wolf, Frank R. (1995). "A Close Look at Gambling," The 1. Washington Post, Oct.3, 1995.
- 2.
- "American Survey". (1995). The Economist, March 18, 1995. Grinols, Earl L. (1994). Testimony before a hearing of the 3. U.S. House of Representatives Comm. on Small Business, Sept. (Dr. Grinols is an economist at the University of 21. Illinois.)
- Zuckoff, Mitchell, and Doug Bailey. (1993). "Cities Weigh 4. Quick Cash vs. Social Costs," Boston Globe, 1 Sept. 30, p.1.
- Wolf, Frank R. (1995). Testimony before the House Judiciary 5. Committee, Sept. 29, 1995.
- Koselka, Rita. (1993). "Snake Eyes, "Forbes, March 1, 1993. 6.
- Reno, Ronald A. (1995). "You Bet Your Life," research report 7. printed by Focus on the Family.
- Thompson, Glenn O. (1995). "Casinos Knocking On Kansas' 8. Door, " Kansas Citizen , October, 1995.

#### STATEMENT TO SENATE COMMITTEE

#### CONCERNING INCREASED GAMBLING IN KANSAS

#### FEBRUARY 26, 1996

My name is Bruce Dimmitt of Stand Up for Johnson County. I am a registered voter in Overland Park in Johnson County. I appreciate the opportunity to speak to your committee about the subject of this hearing. I want to state at the outset that I am unequivocally opposed to:

- adding slot machines to race tracks in Kansas and to the potential of casinos in Kansas, and
- I am also opposed to legislation to approve a state-wide referendum to determine if gambling could be approved for Kansas in those ways.

My reasons are as follows:

- I. It would be bad for economics. The approximate information I have is that:
  - only about five (5) percent of the money that patrons lose at casinos goes to the local facility,
  - only about another fifteen (15) percent goes to governments and/or charities, and
  - the remaining eighty (80) percent of money lost at casinos goes to the owner of the gambling business in New York, Las Vegas or other out-of-state business.

So when people say we should have casinos because Kansas is losing money to Missouri due to casinos in Kansas City, that is looking at the situation from a very narrow, skewed perspective.

It simply does not make sense to pay a greedy business elitist such as a Donald Trump in New York 80 percent to collect taxes for our governments and funds for charities. Who would contribute to a charity that had 80 percent charity drive administrative costs? And I trust you do not think that knowledgeable taxpayers would stand for a tax collector that gets an 80 percent cut on the taxes extracted in this indirect, circuitous and devious manner.

II. Gambling does not create jobs. It merely transfers preexisting jobs from small taxpaying businesses in the local economy such as entertainment businesses and restaurants. I trust that you do not want to force such businesses to have to compete with a state, taxpayer subsidized and supported indus-

Senate 7: 1 a 2/36/96 6:00 Attachment 120try such as gambling.

- III. Dollars compulsively and unwisely spent by an addicted gambler will also not be spent in the local community on such family needs and necessities as groceries, utility bills, clothing, cars, health and life insurance, college tuition, savings for retirement and emergencies, investment in businesses etc. Nor will it be spent through contributions to the charity of the gambler's own choosing.
- IV. Gambling will also increase the cost to all kinds of employers/businesses because of the impact of gambling on the workforce (e.g., increased absenteeism, workplace inefficiency, medical treatment and insurance expenses, theft, fraud, embezzlement, employee indebtedness, etc.)
- V. Government should not try to regulate whether citizens gamble or not. That would be an infringement on their rights. But neither should taxpayers be required to subsidize an industry that will create addicts and result in all the social, economic, psychological, crime, law enforcement, and spiritual problems that come with gambling.

#### VI. Gambling brings:

- Broken homes, divorces, suicides, mental health problems, dysfunctional families, neglect of parental, community and church responsibilities, inefficiencies at the work place,
- Organized crime and public corruption, dominance by gangs, alcoholism, drug addiction and marketing, street crime, robberies, armed robberies, increased cost of law enforcement including additional facilities for detention and incarceration. The cost to government would be significant and might exceed gambling as a revenue source,
- Economic deterioration of communities and housing and commercial property values, and
- Addiction to gambling is like a sorceress, seductress or secret mistress to which a significant absolute number of persons, their families, employers, financial institutions and communities would become victims. The lure of gambling is effective even though everybody knows the gambling house is the winner in the long run for the vast majority of people.
- VII. There is an abundant variety of alternative means of entertainment available including less serious, less addictive social gambling in a more wholesome atmosphere at churches and veterans clubs, etc. that would like to be supported.

- VIII. There is a serious question as to the permanence and reliability of gambling as a source of revenue for government and charities.
- IX. Employees of the gambling industry will appeal to you to save their jobs. But the taxpayers should not be in the business of guaranteeing jobs for other businesses and the gambling industry should certainly not be an exception. The same goes for their financial backers. This should be a entrepreneurial situation with all the risks and potential benefits that the free market entails. Don't let government or charities become addicted to the gambling industry. Who knows what demands or reductions in revenues they would bring in the future once Kansas becomes addicted (more than it perhaps already is; more than one would like to believe).
- X. The issue should not be put to a referendum. Gambling will bring in a huge amount of advertising money that the antigambling public could not compete with. So the vote would be bought and not representative of a fair election with a level playing field. This is not to deny democratic rights. A decision by elected representatives in the Kansas House and Senate (influenced by the best interests of the voters, grassroots opposition to additional gambling, and your own exercise of conscience) is just as democratic as having a referendum. States and localities are rejecting gambling all over the country. Gambling has been losing in the vast majority of the elections. Why get Kansas all stirred up.

#### IN SUMMARY:

Much bad will come to the economy, families, communities and the government if gambling is expanded. The positive from gambling does not outweigh the bad and can be obtained through much more acceptable means.

Again thank you for the opportunity to speak on this issue and I pray you will make your decision in the best interest of the good citizens of your district and the entire State of Kansas. If you would like to contact me about this matter, I may be reached at (913) 381-9413 or by writing to:

BRUCE DIMMITT 8444 GRANT AVENUE OVERLAND PARK, KS 66212. Dr. Beverly LaHaye President



Cathy Holthaus Area Representative

To: Senate Federal & State Affairs Committee

From: Glenda Ryan, Lobbyist, Concerned Women for America

Date: February 26, 1996

RE: SCR 1621, SB 712

Madame Chairman, Members of the Committee:

On behalf of Concerned Women of America I urge you to vote against any expansion of gambling in Kansas.

Since time allotted for opposing testimony is filled in your morning and evening hearings, I am submitting for your consideration articles from three familiar and popular periodicals and one highly regarded Kansas newspaper. For expediency, I have reproduced only pertinent portions of these articles.

Please seriously consider the profound negative impact the gambling industry has on communities. The modest financial gains are dramatically outweighed by the increases of expense to the city and damaging effects on personal lives. We have already seen a marked increase in the number of pawn shops in the Kansas City area.

We are confident that our legislators can find other methods to meet the financial needs of our great state. Please help keep our standards high and our goals lofty. Thank you.

Attachments: Modern Maturity Psychology Today Sports Illustrated Kansas City Star

> Senate 7; SQ 2/36/96 6:00 Attachment 12/

# **United Distributors, I**

420 South Seneca, P.O. Box 1995, Voice (316) 263-6181

Wichita, KS 67213

Fax (316) 263-473

February 2, 1996

The Honorable Lana Oleen State Capitol Topeka, KS 66612-1504

Dear Senator Oleen:

I am writing to urge you to vote no on any bill to legalize casinos in Kansas. In addition, I urge you to vote no on any resolution for a state-wide vote on amending the constitution to legalize casinos.

Leaglizing slot machines would set into motion a whole new set of opportunities for Indian gaming. Currently Kansas Indian tribes, in their compacts with the state, have agreed to not operate slot machines. Legalizing slot machines in Kansas, even exclusively at racetracks, would open the door for full-blown casinos on Indian reservations.

The biggest problem with expanded gambling is the devastating effect it would have on the entertainment industry in Kansas. Businesses such as theaters, bowling centers, restaurants and clubs would be unable to compete with casinos. would be hundreds of business casualties and thousands of lost jobs. One of those casualties would probably be my company, United Distributors. My father started this company over fifty years ago. We supply coin-operated amusements to hundreds of businesses in Kansas.

Our industry has also had a difficult time competing with Kansas City riverboats. In addition, the Kansas Lottery, parimutuel racetracks and Club Keno have crippled our businesses. Legalizing slot machines in the state could put many of us completely out of business. We have seen the negative impact that Missouri riverboats have had on restaurants, clubs, bowling centers, and theaters in the Kansas City area. Legalizing casinos would damage businesses in the rest of the state.

I urge you to step back from the overwhelming lobbying efforts put forth by gambling promoters and remember existing Kansas businesses, employing hard working citizens. Economic growth would not come with expanded gambling. The only winners would be wealthy track owners and a hand-full of greyhound and horse breeders. The big losers would be the people of Kansas.

Very truly,

Mark Y. Blum. Jr.

President

Senate 7:50 3/36/96 6:00 Attachment 122

## MINNEAPOLIS MESSENGER

The Newspaper of Ottawa County

BOX 249 MINNEAPOLIS, KANSAS 67487



Mancy, Co ) Sec.

PHONE: 913-392-2129 or 392-2026

JOHN W. WILSON, Publisher

February 19, 1996

To: Representative Joann Freeborn

Re: Issue of expanding garnbling in the State of Kansas

Dear Rep. Freeborn,

I would like to express my opposition to any additional gambling ventures that might be considered for this great state. My opposition stems mainly from a moral point of view. However, having observed, on occasion, those engaging in this pie-in-the-sky hope of hitting the big one, it would appear that many of these individuals seem barely able to buy groceries, let alone waste their money on a state sanctioned venture that not too many years ago was considered a "vice" by the honorable members of our state's governing body.

I find it hard to understand why revenues from such disrespectful means are so appealing to so many in the Kansas Legislature today. It makes me wonder what some may be willing to considered next to keep a balanced budget.

I mean no disrespect with this letter. I simply wish for you to understand that somethings are simply not justifiable, no matter what we believe our needs may be.

Fespectfully,

John W. Wilson

Senate 7; SQ 2/36/96 6:00

Attachment 133

#### **GAMBLING**

Some years ago gambling of all types was illegal in Kansas. Then, we began to hear about bingo. It was suggested as just a gesture to provide some recreation for the elderly. Churches, clubs, and perhaps care homes, could provide this recreation.

But many of us opposed the measure because we feared that it would be just the first step of gambling. My church had a broadcast--and I spoke out in opposition. We were called heartless and callous, and were accused of scare tactics. Bumper Stickers were used to accuse us of depriving the elderly of a little fun.

Bingo was voted in. My barber "called" bingo in his service club. He told me he was going to quit, because instead of making people happy, it made them angry when they couldn't win. There was also the statement made in the papers, by officials, that bingo was out of control.

Next, if my memory serves me, certain interests began promoting what WIBW jubilantly called the 3 sin issues: Liquor by the drink, the lottery, and paramutual wagering. Liquor by the drink had been repeatedly defeated at the polls, but we knew it was only a matter of time when the public would be persuaded to approve it. The liquor industry, much of the media, and many politicians presented liquor by the drink as a utopia that would bring great wealth to our state through conventions, taxes on liquor, and sales to our-of-staters. The tourist and hotel interests lobbied constantly for this measure. And soon there was liquor by the drink, lotteries, and paramutual wagering. The promised utopia has not made itself evident to this date. Instead, we have continuously escalating taxes.

Now, instead of being a source of revenue, as promised, the race tracks say they cannot survive unless slot machines are legalized.

The proposals for slot machines at the race tracks and other locations are just another step toward wide open gambling. Regardless of intentions, once this monster is in motion, it appears to be virtually impossible to stop. Kansas is so close to gambling unlimited that it is making the state its dependant. And the strange part is that rather than benefiting the state, gambling has not lessened the continuing tax increases that sap the vitality of the private sector.

The question is frequently debated: "Is gambling addictive? When I was in California, a suburb city of Los Angeles, Gardena, found a loop hole in the laws in the early 1950's that allowed draw poker. Several casinos were built. I was a neon electrician, and when a new casino was built, we did the signs and the interior lighting. And one time when I went to service the signs, I noticed a bus pull up, and elderly people got off and rushed into the casino. I asked a guard what the rush was about. He said, "Today is pension day, and they can't wait to get started gambling." The casino obliged them by having a check cashing service, and they never left a pensioner destitute. They always gave them bus fare home.

A painting foreman I knew became a contractor in those building years of the 1950's. He specialized in food markets, as did we. He was very successful. He purchased a big Cadillac and started taking week-end trips to Las Vegas. He began looking harrassed, and one day he was not on the job. When we asked where he was, one of the men said he shot himself. He had lost everything at the casinos in Las Vegas.

Whether gambling is addictive, or some type of a fever, it is harmful to those who indulge. The State of Iowa, which is a leader in the expansion of gambling, is now faced with problem gamblers. You may have read about the Iowa woman who lost everything and plunged deeply into debt. Is Kansas prepared to deal with that type of problem?

William Barclay, in <u>Ethics in a Pennissive Society</u>, makes the case for gambling being a serious moral problem. He tells us that gambling is: (1) an effort to gain wealth without earning it; (2) using money for gambling that should be used for other purposes, such as supporting families; (3) facing almost certain odds against winning; and (4) running the risk of addiction.

It is past time to bring gambling under control and to reverse the trend before the state is plunged into chaos.

Respectfully submitted,

John C. Wilkens Interim Pastor The Baptist Church Concordia, KS 66901

# Kansas Association of Evangelicals

24401 W. MacArthur Road, Goddard, Kansas 67052 316-794-2913 Eax: 316-794-2773

Dick Kelsey - Chairman

February 27, 1996

Testimony before the Senate Federal and State Affairs Committee concerning the issue of expanded gambling here in Kansas.

Thank you for allowing me to express the strong opposition of Evangelical churches throughout Kansas to any expanded gambling in the State. It is crystal clear from the evidence of other states that literally thousands of families will be destroyed if casinos become common around the state.

I have worked on various pro-family issues in this state for many years. I have never encountered an issue that has brought together so many different groups on the same side - the side against expanded gambling. The main line denominations, the Roman Catholic Church, The Evangelical Churches, various pro-family activists groups from pro-life groups, home schoolers, Concerned Women of America, plus many more too numerous to name are all rallying around this issue. This issue is a quality of life issue verses greed. Do we allow a greedy few to profit at the expense of thousands of families? We think not.

I would like to point out that from the perspective of most of us who are opposed to expanded gambling, there is only one correct way to vote on this issue whether in committee or on the floor of the Senate or House. That is a no vote. We can not accept the position that some are claiming that "I oppose gambling but let the people vote". That is just like legislators who claim to be opposed to abortion but believe a woman has a right to choose. You can not have it both ways. Let's treat this issue like every other issue you face here. You vote what you believe is right and then let the people vote at election time whether they agree with how you voted.

How this legislature votes on this issue will impact this state in the coming years more than any issue you face this year. It boils down to a very basic choice: Do we preserve a quality of life that makes Kansas a great place to raise a family or do we try to bail out a few people who made bad investments.

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# Abilene Animal Hospital, P.A.

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\*We at Abilene Animal Hospital, as a diversified veterinary practice, are dedicated to the challenges of: \* always providing efficient, high quality veterinary care \* continually surpassing our clients' expectations of service \* communicating as a team to complete our vision"

TO: Senator Oleen and Committee Members

FROM:

Frank R. Jordan, D.V.M. Abilene Animal Hospital P.A. 320 NE 14th Street

Abilene, KS 67410

#### Personal Background

I was raised in Abilene, KS and attended KSU. Graduating in 1964, I returned to Abilene after serving two years overseas in the USAF to practice veterinary medicine with my father who started the practice in 1945. Since its inception, the Abilene Animal Hospital has had a close relationship with the greyhound industry. In 1975, Dr. M. L. Whitehair and I bought the practice from my father, and the practice has grown to a six doctor practice with defined areas of specialization.

Over the past 15 years, I have devoted 70 to 75% of my time to the veterinary care and surgery of greyhounds. We have a support staff of 9 full time and 4 part time lay personnel.

My wife of 32 years and I have benefited financially from the greyhound industry. We have raised three daughters, all who have been able to attend and graduate from KSU. We have many friends and business leaders in our small community who have benefited in a similar way from the strong and growing greyhound industry in our area.

#### Local Business Trends

This written testimony is as a proponent for the amendment to allow gaming to be placed at our Kansas race tracks so that they might be able to compete with our surrounding states for entertainment dollars spent.

If the race tracks in Kansas were to close, I, as a greyhound specialist; my veterinary practice which depends on the greyhound industry; our community which enjoys the benefits of having numerous greyhound farms, the National Greyhound Association headquarters, and the Greyhound Hall of Fame; Kansas State University which enjoys significant greyhound research dollars from the tracks; and the State of Kansas would all be adversely affected due to the very negative impact to the greyhound industry.

#### Request

I would respectfully request the support of your Committee to allow parimutuel to compete in a changing marketplace with other forms of gaming such as tribal casinos and river boats which have recently caused the racetracks and racing greyhound industry to suffer.

Jordan, D.V.M.