| Approved: | 3-24-97 | |
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| - | Date | |

MINUTES OF THE HOUSE TRANSPORTATION COMMITTEE.

The meeting was called to order by Chairperson Gary K. Hayzlett at 1:30 p.m. on March 18, 1997 in Room 526-S of the Capitol.

All members were present except:

Representative Jim Long, excused

Committee staff present: Hank Avila, Legislative Research Department

Bruce Kinzie, Revisor of Statutes Jackie Buchanan, Committee Secretary

Conferees appearing before the committee:

Bob Burke, Investigator, Shawnee County District Attorney Michael Byington, Wichita Industries and Services for the Blind, Inc. Sharon Huffman, Kansas Commission on Disability Concerns

Lewis Tyler, Manhattan, Kansas

Others attending: See attached list

SB 29 - Persons with disabilities, accessible parking

The Chair opened the hearing on SB 29.

Bob Burke, Investigator, Shawnee County District Attorney, testified as a proponent to **SB 29**, but requested several amendments to increase fines be made to the bill that are outlined in his testimony. (Attachment 1)

Michael Byington, Wichita Industries and Services for the Blind, Inc., testified in support of <u>SB 29</u> as it was amended in the Senate and urges committee to pass it favorably. (Attachment 2)

Sharon Huffman, Kansas Commission on Disability Concerns, supports <u>SB 29</u> because of the stronger enforcement provisions. She supports the new language in the bill regarding depositing of snow, debris, or any other property in a designated accessible parking space. KCDC would like committee to consider adding stronger enforcement provisions to **SB 29**. (Attachment 3)

Lewis Tyler, Manhattan, Kansas, testified in support of **SB 29** and would like to see the fines even stiffer.

Written testimony was submitted by Sherry C. Diel, Kansas Advocacy & Protective Services, Inc., in support of <u>SB 29</u> as amended by the Senate. (Attachment 4)

Written testimony was submitted by Jane Rhys, Executive Director, Kansas Council on Developmental Disabilities, in support of **SB 29** as it will assist individuals who have physical disabilities in obtaining access to handicapped parking. (Attachment 5)

Staff provided a chart indicating the States' Fines for Illegal Parking in Spaces Designated for Disabled Persons. (Attachment 6)

Hearing was closed on SB 29.

SB 117 - Providing for congressional medal of honor license plates

The Chair opened discussion and final action on SB 117.

Representative Dillon made a motion to pass **SB 117** favorably, motion seconded by Representative Dreher, and motion carried.

CONTINUATION SHEET

MINUTES OF THE HOUSE TRANSPORTATION COMMITTEE, Room 526 -S Statehouse, at 1:30 p.m. on March 18, 1997.

SB 118 - Terminal rent adjustment; clauses

The Chair opened discussion and final action on **SB 118**.

Representative Shore made a motion to amend SB 118 to allow a Kansas bank to opt-out in a merger transaction involving an out-of-state bank, and the motion was seconded by Representative Humerickhouse.

Representative Aurand made a substitute motion to postpone the vote on the amendment until Wednesday, March 19, to allow committee members to study this amendment, motion seconded by Representative Pauls, and motion failed.

Staff clarified that if the State does not elect to opt-out during this Session, we will automatically opt-in.

After much discussion, Representative Shore explained that many small banks that want to "sell" favor opt-in; and banks that want to "serve" want to opt-out; and agricultural credit is important in Kansas and as banks get bigger this credit becomes more difficult.

The Chair called for a vote on Representative Shore's motion to amend **SB 118.** The vote was a tie, and the motion failed.

Representative Pauls made a motion to pass **SB 118** favorably with no amendments, and the motion was seconded by Representative Dillon.

Representative Shore made a substitute motion to postpone action on SB 118 until Wednesday, March 19, motion seconded by Representative Humerickhouse, and motion carried.

SB 131 - School districts, school bus use for other than required school purposes

The Chair opened discussion and final action on **SB 131**.

Representative McClure made a motion to amend HB 2280 into SB 131, motion seconded by Representative Aurand, and motion carried.

Representative Flower made a motion to amend **SB 131** to allow for transportation of adult students enrolled in a community college, four year college or university, area vocation school or area vocational-technical school, on a space available basis, subject to permission and terms and conditions of the local school board. The motion was seconded by Representative Dillon, and the motion carried.

Representative Correll made a motion to pass **SB 131** favorably as amended, motion seconded by Representative Shore, and motion carried.

Minutes of the March 13 meeting were presented for corrections or approval. <u>Representative Dillon made a motion to approve the minutes as written, seconded by Representative Shore, and motion carried.</u>

The Chair reminded committee members to RSVP for the Kansas Grain and Feed Association Appreciation Dinner for the House and Senate Transportation Committees on April 2.

Meeting was adjourned at 2:45.

The next meeting is scheduled for March 19, 1997.

HOUSE TRANSPORTATION COMMITTEE GUEST LIST

DATE: March 18, 1997

| NAME | REPRESENTING |
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| Mary Shurers | KOOT |
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| TOM WHITAKER | KS MOTOR CARRIERS ASSIN. |
| Shelly Krestine | KCDD |
| Gent L. Stanley | Topous Police NopT- |
| Cian W. Event | Topoka Police Dept. |
| BOB BURKE | Su co OA |
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| Rick Scheibe | KDOR |
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First Assis Jistrict Attorney necke

Joan M. Hamilton

District Attorney

Suzanne H.

Investigate

Investigators
Donald M. Murphy
Ken Hendrix
Mick Meyer

vices

Director of Victi

Assistant District Attorneys

Athena E. Andaya James A. Brown Nancy S. Brumbeloe Gwynne E. Harris Michelle V. Hostetler E. Bernard Hurd Lisa C. Kelley Anthony W. Mattivi Michael F. McElhinney Tony W. Rues Lori Reyes Seifert Gary C. West

Kansas Third Judicial District
Suite 214 • Shawnee County Courthouse • Topeka, Kansas 66603-3922
Telephone: (913) 233-8200 Ext. 4330 • Fax: (913) 291-4909

SB 29

Good morning Chairman Hayzlett, and members of the House
Transportation Committee. I am Bob Burke, a disabled, lifetime
citizen of Kansas, and I have appeared here four times in the last
thirteen years to enhance the disabled parking laws of Kansas, so
law enforcement can achieve better results in apprehending the
"non-disabled and fraudulent users".

I have requested the changes for SB 29 after the last improvements I made 2 years ago. These are fine tuning changes I am asking you to consider for better enforcement and to keep the disabled parking places available to those individuals who really need them. Most everyone in this room, that's right, most everyone will qualify someday for a disabled parking placard. Unless you die instantly from a health problem, or an accident, you will probably find yourself in a nursing home setting, and persons in nursing homes generally don't move to fast, however, they still like to go shopping with their friends and family, and they are eligible for a parking placard.

I am an investigator for Shawnee County District Attorney

Joan Hamilton, who formerly was a member of the Kansas House of

Representatives during the 1991-92 sessions. I investigate access

complaints filed against business's who may be in violation of

Kansas access laws. These laws parallel the federal Americans

House Transportation Attachmen+1 3-18-97

Justice for All

with Disabilities Act, and I also investigate the illegal use of disabled parking devises. I have conducted training for several law enforcement agencies on "apprehending the non-disabled placard user".

With Kansas laws and the American with Disabilities Act requiring disabled parking spaces at all business's, more and more disabled persons are getting out to shop, and there has been many more disabled parking placards and disabled license plates issued. A couple of years ago there were approximately 20,000 disabled license plates and 80,000 disabled placards issued in the state of Kansas alone.

This also brings up the issue of "getting a placard so I don't have to pay for parking". In the larger cities of Kansas, parking lots cost at least \$70 a month to park, however, parking in the street at a meter, or by the office front door is free with a disabled placard. This can be a LARGE FINANCIAL incentive for someone to get a parking placard. Just 2 weeks ago in downtown Topeka I arrested a person using an altered placard that expired last August. She has saved 6 months in parking fee, or about \$420. There was another arrest in downtown Topeka that Officer Stanley and I did last year in which the placard had been altered for 3 years, a savings of about \$2520. Also last week I arrested a person, again in downtown Topeka for using the placard of a person who died last July, a parking savings of about \$490.

People get placards several ways. The severely disabled persons have their physician sign the form, stating they are

disabled. Some, I have been told, who don't have a mobility impairment, convince their physician of many years, that they really need to park close to their office, other non-disabled persons use someone elses placard, and the possibility exists there are placards issued to persons making up physicians names.

TV Channel 9 in Kansas City last month showed their news staff filling out a disabled form for a parking placard and making up a physicians name, and walking out the door with the placard in hand. I am sure this will put ideas in peoples minds and there will be many illegal placards sold in Kansas and Missouri.

When a person turns in their application to their county treasure there is no system in place to see if the physician even exists. I have given each of you a disabled placard application form. If everyone filled it out and entered a fictitious physicians name, we could then all walk over to the courthouse and for \$5.25 receive a permanent parking placard, on the spot, good for free parking nationwide for 3 years. Your chance of getting caught is probably 1/10 of 1%, because it takes a lot of investigative work, which the officer on the street doesn't have time to do. This is why we need a HIGH fine, so when they do get caught, the fine will hopefully act as a deterrent for others.

Everyone in this room have seen people with no apparent disability, and a person doesn't have to have a visible disability to have a placard, jump from their cars a run into the store, and you find yourself wondering whats wrong with that person, they don't look disabled.

I have enclosed a list of approximately 121 disabled parking placards and disabled license plates, supplied to me by the city meter control people, which are in use within three blocks of this building. This is quite a list! I have personally observed many of these people, and I must say maybe 10% show a visible disability. Remember, of the seven requirements on the application form, they all require the person to be SEVERELY DISABLED.

Probably most of you have seen the specials on TV's Dateline, 60 Minutes, and 20-20 about the abuse of disabled placards.

Kansas has a fairly good law now, however, law enforcement needs you to make these changes so Kansas can improve their chances of staying ahead of the violators.

I will now review with you the changes and some amendments I have made on Senate Bill 29:

Page 1, Line 31:

After the words to display, add "when vehicle is parked or moving"-REASON-it is hard to find these violators at a disabled parking place. With this language the violator can be stopped and the illegal placard can be seized.

Page 1, Line 37:

This needs to be increased to a minimum of \$300, because of the financial gain I mentioned earlier, the money the violator has saved. I also think if the fine is lower, the mandatory court appearance should be put back in so the judge, after hearing the violators story, can place the fine where he thinks it should be.

I put the "mandatory court" in a couple of years ago. These types of violations don't happen often, but when they get caught, the fine should be more that the violator saved.

Page 3, Line 43:

LEAVE the words "in this state"-REASON-law enforcement has trouble now trying to find out the doctors name, let alone trying to find the doctors name, address and phone number in 50 states. This would make checking out a possible fictitious name impossible. If a person has an out of state doctor, they may need to go to a local med-assist facility to get the form signed by a Kansas doctor.

Page 5, Line 36, 37, 38:

Delete these three lines-REASON-some parking stalls measure 6 inches to 12 inches, or more, to narrow. Even though a vehicle can still park easily in these stalls, some judges that are against disabled parking regulations will dismiss there citations because they don't meet the width requirements for the "Americans with Disabilities Act".

Page 6, Line 8:

Reinsert "an access entrance"-REASON-not ALL business's have a curb cut or ramp, some have entrances that are level with the parking surface.

Page 6, Line 9:

All language using the word "HANDICAPPED" should be replaced with todays language "DISABLED".

Reason-many times people will park so they block disabled parking stalls, but not park in them, to avoid a ticket. However, the disabled parking stall becomes useless. This happens often at outdoor events. Violators have actually told the police they can't ticket them because they are not in the "actual" disabled parking stall.

Page 6, Line 25:

Change this to a Class "A".-REASON-Hopefully this will help deter those who might fraudulently sign the form.

Page 6, Line 30:

Change this to a Class "A".-REASON-Hopefully this will help deter those who might sign the forms for those persons not meeting the state requirements.

Page 6, Line 32:

After the word who add "displays or utilizes at any time"-REASON-Law enforcement can stop the vehicle displaying the illegal device and seize it instead of waiting for the vehicle to park.

Page 6, Line 37:

I believe this should be increased to a maximum of \$500, again

because of the FINANCIAL GAIN over several months of illegal usage, remember the Judge can still fine the violator the low end of \$200.

Page 7, Line 2:

I believe this should be increased to a maximum of \$500, again because of the FINANCIAL GAIN over several months of illegal usage, remember the Judge can still fine the violator the low end of \$200.

Thank you for listening to these important changes. I have Topeka Police Officer Jerry Stanley and Shawnee County Sheriff Deputy Mike O'Shea, who have considerable field experience, as well as myself to answer any questions. Thank you!

Sincerely

Bob Burke

Investigator, Shawnee County District Attorney



CITY OF TOPEKA

DEPARTMENT OF POLICE 320 S. Kansas Ave., Suite 100 Topeka, Kansas 66603-3619 Phone 913-368-9551

January 27, 1997

Senate Federal and State Committee Lana Oleen, Madam Chairman

Dear Madam Chairman:

After reviewing Senate Bill No. 29, and seeing the support it gives law enforcement, this bill has the endorsement of the Topeka Police Department.

Sincerely,

Capt. Jesse J. Torrez

Assist. Division Commander

F. Dean Forster Chief of Police



Shawnee County Sheriff's Department Sheriff Dave Meneley

COURTHOUSE

200 EAST 7TH STREET TOPEKA, KANSAS 66603-3932 ROOM B-16 913-233-8200 EXT. 4044

January 23, 1997

District Attorney's Office Bob Burke 200 S.E. 7th Street Topeka, Kansas 66603

To Whom This May Concern:

I have reviewed Senate Bill No. 29 and agree with its content. I am in full support of Senate Bill No. 29 implementation.

Sincerely,

Sheriff Dave Meneley

DM/bmt

The University of Kansas,

Parking Department

January 31, 1997

Bob Burke c/o Shawnee County District Attorney's Office Topeka, KS

Re: Senate Eill 29.

Dear Bob.

It is my understanding that Senate Bill 29 is now being considered by the Kansas Legislature. This bill would allow enforcement officers to contact medical providers to verify that an individual using a handicap placard is indeed a patient of the medical provider. I believe that the limited freedom allowed by this legislation would help end - or at least curtail - the handicap placard abuse which currently takes place.

Please be advised that I am in full and complete support of Senate Bill 29. I look forward to hearing from you soon regarding the status of this legislation.

Sincerely,

Donald L. Kearns, Director of Parking

DLK:mbo

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| | Sn JQU 609 Ply Sw white | BUE 127313 | OCT. 99 |
| | SU FEA 020 PIGS 2M WSWEN | BLUE 063169 | NOU. 98 |
| | Sn JPL 622 Buick 4dr gray | Blue 111034 | Aug. 98 |
| | Sn INO 446 Ford Pu white | Blue 161781 | MAR. 00 |
| | Sn KRH 244 Ford 4 dr blue | Blue 159291 | MAR.99 |
| | Sn JPA 993 Py 4dr maroon | Blue 127601 | Aug. 99 |
| | • | | |
| 7 K | | | OL MAG G |
| | Sn INO 091 Port 4dr. blue | Blue 111601 | Blue MAR 98 |
| | Sn INP 114 bles zer red | Blue 110778 | Apr. 98 |
| 1407- | Sn JGO 700 Nis Zdr brown | Blue 125742 | Jun 98 |
| | Sn KIU 541 Chen 4dr yellow | Blue 1714404 | Nov. 55 |
| 7J — | Sn KIQ 682 Chy 4d white | Buce 080844 | NOU. 99 |
| IW8 - | WB IRH 998 (he 2dr block | B08PPD subst | May 977 |
| 6J - | Sn SO FINE Chew 2d pink | Blue 100201 | • |
| 1E5- | Son VANSRUS ("now? blue van | Blue 174387 | Sept 99 |
| 1 Wb - | Sn KIL 574 CAD 4dr blue | Blue 126351 | NOV.98 |
| | | | |

BLUE CALIFORNIA HANGTAG



KANSAS DEPARTMENT OF REVENUE DIVISION OF VEHICLES



DISABLED PLACARD AND/OR PLATE APPLICATION

APPLICATION FOR DISABLED PLACARDS, PLATES AND ID CARDS MUST BE MADE AT YOUR LOCAL COUNTY TREASURER'S OFFICE

| Address | City | | KS ZIP _ | |
|-----------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------|------------------------------------------|
| Applicant Signature | water, and the state of the sta | Phone No. (| | Date |
| PLEASE CHECK APPROI | PRIATE APPLICATION | ON(S): | | |
| PERSE SHESK ATTIO | | <u> </u> | | |
|] 1. DISABLED IDENTIFICATION [] Check here only if applying replacement placard. | ION PLACARD APPLICA g for (lost, stolen) replacement pl | TION PERMANENT (acard.* <i>No Licensed Pr</i> | \$5.25 fee); TEMPOl cofessional's Statement | RARY (\$4.25 fee) needed for |
| | Replacement Placard, Current Disa | bled ID Card Number | <u></u> | |
| Only applicants certified a | | | | |
| | | DIEV AND GIO | N THE FOLLOW | //NC. |
| BUSINESS OR AGENCY REPF I, the undersigned, certify that the above per K.S.A. 8-1,124, as outlined below, | named agency or business is re | esponsible for the trans | portation of person(s |) to be considered disabled a |
| Authorized Representative or Owner Signature | gnature (Rubber Stamp NOT Ac | ceptable) | Title | Date |
| HEALING AR | · | | AL'S STATE | =MENI ==== |
| Attending licensed profession | | | | |
| I, the undersigned licensed professional, is considered to be disabled, as per Kan | , certify that (Disabled Individuals Isas Statute 8-1,124, due to at le | al's Name) east one (1) or more of | the following: (Mus | st check at least one.) |
| [] 1. Has a severe visual impairmen | nt, or; | | | |
| [] 2. Cannot walk two hundred (20) | 0) feet without stopping to rest | or; | | |
| [] 3. Cannot walk without the use of assistive device, or; | of or assistance from, a brace, c | ane, crutch, another pe | rson, prosthetic devic | ce, wheelchair, or other |
| [] 4. Is restricted by lung disease to by spirometry, is less than one | such an extent that the person's e liter, or the arterial oxygen to | forced (respiratory) examples for the force of the force | piratory volume for on mm/hg on room air | one second, when measured r at rest, or; |
| [] 5. Uses portable oxygen, or; | | | | |
| [] 6. Has a cardiac condition to the according to standards set by t | extent that the person's function he American Heart Association | nal limitations are clas , or; | sified in severity as | Class III or Class IV |
| [] 7. Is severely limited in their abi | llity to walk due to an arthritic, | neurological, or ortho | pedic condition. | |
| Licensed Professional's Signature (Ru | hher stamn not acceptable) | | | Date |
| | | | | |
| MUST check one (1) of t | the below and provi | de requested | information: | |
| [] PERMANENT [|] TEMPORARY**:→ | From (Date) ** Six (6) Months is | To (I | Date) for a Temporary Placard. |
| Licensed Professional's Name Printed / | Typed | | | |
| | | | | ate ZIP |
| Printed: Address | City | | Sta | 110 |

SEE REVERSE SIDE FOR INSTRUCTIONS



TR-159 (3/93)

L. NSAS DEPARTMENT OF REVENUE DIVISION OF VEHICLES



DISABLED PLACARD AND/OR PLATE APPLICATION

APPLICATION FOR DISABLED PLACARDS, PLATES AND ID CARDS MUST BE MADE AT YOUR LOCAL COUNTY TREASURER'S OFFICE

| | | or Agency City | | | |
|------------------------|-----------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------|---------------------------|--------------------|
| | | | | | |
| PLEASE | CHECK APPRO | OPRIATE APPLICATION | ON(S)· | | |
| [] 1. DI | SABLED IDENTIFICA Check here only if apply replacement placard. | TION PLACARD APPLICA ing for (lost, stolen) replacement pl f Replacement Placard, Current Disa | TION PERMANENT (\$5.2 acard.* <i>No Licensed Profes</i> | ssional's Statement neede | d for |
| | | LATE APPLICATION (FEE as PERMANENT disabled r | | | |
| I, the under | signed, certify that the abo | PRESENTATIVE MUST CE ve named agency or business is root, thus qualifying for accessible p | sponsible for the transport | | |
| Authorized | Representative or Owner | Signature (Rubber Stamp NOT Ac | ceptable) | Title | Date |
| Attending I, the under | g licensed profession | RTS LICENSED PRonal must certify and signal, certify that (Disabled Individual ansas Statute 8-1,124, due to at le | n the following: | | |
| | as a severe visual impairm | | , , | | ŕ |
| | - | 00) feet without stopping to rest, | or; | | |
| | annot walk without the use sistive device, or; | of or assistance from, a brace, ca | ne, crutch, another person | , prosthetic device, who | eelchair, or other |
| | | to such an extent that the person's ne liter, or the arterial oxygen to | | | |
| [] 5. U | ses portable oxygen, or; | | | | |
| | | e extent that the person's function the American Heart Association. | | ed in severity as Class I | II or Class IV |
| [] 7. Is | severely limited in their a | oility to walk due to an arthritic, | neurological, or orthopedic | c condition. | |
| Licensed P | rofessional's Signature (F | ubber stamp not acceptable) | | | Date |
| MUST | check one (1) of | the below and provide | de requested info | ormation: | |
| | | • | From (Date)** Six (6) Months is the M | To (Date) | emporary Placard. |
| Licensed P | rofessional's Name Printed | / Typed | | | |
| Printed: | Address | City | | State | ZIP |

SEE REVERSE SIDE FOR INSTRUCTIONS

INSTRUCTIONS

- Disabled individual **must** be a Kansas resident.
- Application must be signed by the disabled individual, representative or vehicle owner.
- **Fees**: Permanent Disabled Placard application fee is \$5.25. The Personal Disabled Identification Card **must** be carried by the person to whom it is assigned when using disabled parking privileges. Application is to be made at the local County Treasurer's office.
 - ° Temporary Disabled Placard application fee is \$4.25. The placard **must** be returned upon expiration to the Department of Revenue, Titles and Registration Bureau, Docking State Office Building, Topeka, Kansas 66626-0001. Application is to be made at the local County Treasurer's office.
 - Oisabled License Plate will require a \$3.25 fee and 50¢ reflectorized plate fee, in addition to regular registration fees. Application for a disabled license plate must be made at the local County Treasurer's office.
 - On The fee for replacement placards will be \$5.25 for Permanent or \$4.25 for Temporary. Replacement placards are subject to the same return requirements as outlined in these instructions. Application for replacement placard is to be made at the local County Treasurer's office.
- Disabled Identification Placard must be suspended from rear view mirror when using disabled parking privileges and may be transferred from one vehicle to another. The placard is to be removed from the rear view mirror when the vehicle is being operated.
- Upon death of the disabled individual, both the Disabled License Plate and/or Placard and the personal Disabled Identification Card **must** be returned to the local County Treasurer's Office in exchange for a regular county issue tag, if applicable.
- The Healing Arts Licensed Professional's name **must** be printed/typed in the space provided. Licensed Professional **must** be signed by the professional, <u>NOT rubber stamped or initialed</u>.
- Disabled Identification Card **must** be available upon demand if the disabled individual is using any disabled parking privilege. If the disabled individual is not in the vehicle or the disabled individual does not have their ID card available upon demand, the vehicle is NOT entitled to use the disabled parking privilege.
- A disabled individual may have one (1) of the following:
 - One (1) disabled license plate and/or one (1) placard, or
 - ° Two (2) placards, but NO disabled plate.
- The owner's receipt of the application for Temporary placard must be carried by the person it is issued to when using accessible parking. (K.S.A. 8-1,125)

In addition to being eligible to park at marked accessible parking places, disabled persons having a valid disabled plate or placard displayed on or in the vehicle may also park at parking meters for an unlimited period and will be exempt from any parking meter fees. (KSA 8-1,126)

PENALTY

Any person who willfully and falsely represents him/herself as having the qualifications to obtain a special license plate or ID Placard, or who falsely utilizes any parking privilege, shall be guilty of a class C misdemeanor, punishable by fines of \$500.00 and no more than 30 days in jail. (K.S.A. 8-132a) Violators may also be subject to additional penalties where imposed by city ordinance.

PLEASE REPLY TO: Michael Byington

WISB Governmental Affairs Office

P. O. Box 1063

Topeka, Kansas 66601

(913) 575-7477 (office and voice mail)

(913) 233-2539 (FAX)

March 18, 1997

TO: House Committee on Transportation

SUBJECT: Senate Bill 29

We appeared on the Senate side supporting this bill with some reservations and qualifications. We requested several amendments.

We are pleased with the amendments made by the Senate. We now support this bill completely.

Others will articulate the specific arguments in support of the provisions of the bill. We would encourage the Transportation Committee to report it favorably.

Sincerely yours:

Michael Byington Director of Governmental Affairs

MB/mjb

A not-for-profit agency providing employment & services to people who are blind.

801 East Lincoln Wichita, Kansas 67211 (316) 267.2244 Fax (316) 267.4312

925 Sunshine Road Kansas City, Kansas 66115 (913) 281.0710 Fax (913) 281.2450

1600 North Walnut Pittsburg, Kansas 66762 (316) 231.8600 Fax (316) 231.8620

House Transportation Attachment 2 1

STATE OF KANSAS

DEPARTMENT OF HUMAN RESOURCES

Bill Graves, Governor



Wayne L. Franklin, Secretary

COMMISSION ON DISABILITY CONCERNS

1430 S.W. Topeka Boulevard, Topeka, Kansas 66612-1877

VOICE: (913) 296-1722 • TTY: (913) 296-5044 • FAX: (913) 296-0466

Toll Free Outside Topeka (KCDC) 1-800-295-5232 ADA Information Center (BBS) (913) 296-6529 HOUSE COMMITTEE ON TRANSPORTATION

> SB 29 March 18, 1997

Thank you for this opportunity to testify in support of Senate Bill 29. My name is Sharon Huffman and I represent the Kansas Commission on Disability Concerns (KCDC). KCDC is a state agency established by law to carry on a continuing program to promote a higher quality of life for people with disabilities. One of our responsibilities is to submit recommendations to the legislature believed necessary to promote the independence of people with disabilities.

KCDC supports SB 29 because the stronger enforcement provisions would increase the likelihood of Kansans with disabilities being able to work, live and play in the community of their choice. We have assisted many businesses and public accommodations in making the necessary modifications, including the installation of accessible parking stalls and signage, to comply with the Federal Americans with Disabilities Act. Without stiff penalties, and enforcement of those penalties, the accessible parking and buildings are of little use.

We are pleased to see that the fines for illegal usage of accessible parking placards or identification cards will be increased. If this fine is required to be posted and subsequently enforced, it may provide a deterrent to those who would otherwise abuse the placards and cards.

The new language in the bill regarding depositing of snow, debris, or any other property in a designated accessible parking space is long overdue. Many of us have gone shopping during the Christmas season and been unable to park because the accessible parking spaces were filled with Christmas trees or other seasonal items. There has been a long-term practice of snow removal companies piling the snow in accessible parking spaces and/or aisles that has made it extremely difficult for people with disabilities to find parking and get out of their vehicle.

KCDC would like this committee to consider adding stronger enforcement provisions to SB 29. We understand that the City of Wichita currently has mandatory enforcement of the law and would suggest that the same could be done on a statewide basis. Without proper enforcement this law will continue to be abused and people with disabilities will continue to have problems locating accessible parking spaces.

House Transportation
Attachment 3
3-18-97

We urge your support of SB 29 and consideration of our recommendations for enforcement. Thank you.



KANSAS ADVOCACY & PROTECTIVE SERVICES, INC.

2601 Anderson Ave., Suite 200 Manhattan, Kansas 66502-2876 Voice/TDD (913) 776-1541 Voice/TDD (800) 432-8276 Fax (913) 776-5783 501 W. Jackson, Suite 425 Topeka, Kansas 66603 Voice/TDD (913) 232-0889 Fax (913) 232-4758 E Mail jgermer@idir.net

Board of Directors:

Robert Ochs, President Sharon Joseph Pat Terick Josephine Patten, Secretary/Treasurer Richard Gutierrez Tim Steininger Martha Blue-Banning Jane Rhys Kate Shaer

Reply To: Topeka Office

March 18, 1997

TO: Members of the House Committee on Transportation

RE: SB29--Proposed Amendments to the Accessible Parking Act

Kansas Advocacy & Protective Services, Inc. (KAPS) is a federally funded non-profit corporation which serves as the designated protection and advocacy agency for the state of Kansas for persons with disabilities. Each state and territory of the United States has a similar type organization whose role is to advocate for the rights of persons with disabilities.

KAPS' Services

KAPS currently administers four federal programs:

- (1) Protection and Advocacy for Individuals with Developmental Disabilities (PADD). The PADD Program serves persons who have a life-long disability which manifests itself prior to the age of 22 and impairs three (3) out of seven (7) life activities including mobility, learning, ability to live independently, language, economic self-sufficiency, self care and self-direction;
- (2) Protection and Advocacy for Individuals with Mental Illness (PAIMI). The PAIMI Program serves persons with mental illness who are in 24-hour residential facilities or if an issues arises within 90 days of the person's discharge from the residential facility;
- (3) Protection and Advocacy for Individual Rights (PAIR). The PAIR Program is the "catch all" program. The PAIR Program can serve anyone with a life-long disability who is not eligible for services under either our PADD or PAIMI Programs. Because KAPS obviously does not have the staff or funding to serve this large population base, our priorities are generally limited to Americans with Disabilities Act issues, particularly, physical and program access issues.
- (4) Protection and Advocacy for Assistive Technology (PAAT). The PAAT Program is administered by the University Affiliated Program at Parsons. KAPS performs the legal advocacy component of the program to advocate for persons with disabilities to obtain assistive technology

House Transportation Attachment 4 3-18-97 e Transportation Comn. Lee Nameth 18, 1997 Page 2

from public or private funding sources so that they can live, work and recreate independently in the community.

Each program has a different federal funding source. We average approximately 130 requests for assistance each month. KAPS limits the number of cases accepted for representation based upon program priorities which are developed annually based upon public comment and consumer feedback. KAPS provides information, legal advice and referrals to those persons whose circumstances do not fall within one of our program priorities. For those cases which KAPS accepts for representation, KAPS is authorized by federal law to pursue resolution of disputes through use of legal, administrative and other appropriate remedies.

KAPS' Position on SB 29

KAPS supports SB 29. We believe that there is a significant amount of abuse concerning access to, and the use of, handicapped placards and accessible parking spaces. We support the use of increased fines for abuses of the system. For example, a family member of a person with a disability who uses the placard improperly by parking in an accessible space should be subject to a fine when the family member is not transporting or picking up a person with a disability. The addition of violations for placing snow, debris or other property in an accessible parking space is an excellent addition to the law.

We support the amendments made to the original bill by the Senate Federal and State Affairs Committee and the Senate Committee As A Whole. The amendments to the original bill are well-reasoned and based on excellent input from advocacy organizations. The additional authority granted to municipal officials, such as meter parking personnel, will increase enforcement capabilities of the system, thereby, providing increased access to accessible spaces for persons with disabilities.

We also support the Senate's addition of the warning placed on the handicapped accessible parking application which the physician or other authorized party must sign to certify a person as having a disability. KAPS was impressed by the Kansas Medical Society's willingness to offer education to its members concerning the potential for abuse which allegedly occur due to improper certifications.

Deletion of the original provision allowing for access to identity of a person's physician and, possibly, access to a person's medical records, will ease our concerns regarding confidentiality of medical records of persons with disabilities.

KAPS believes SB 29, as amended, provides a balance between protection of the rights of persons with disabilities whose access to public accommodations and state and local governmental services depends on accessible parking and the concerns raised by many persons regarding alleged abuses of the system.

e Transportation Comn...ee N....ch 18, 1997 Page 3

Thank you for consideration of our comments. If any of the committee members have any questions, please do not hesitate to contact me.

Sincerely,

Sherry C. Diel



Kansas Council on Developmental Disabilities

TOM ROSE, Chairperson JANERHYS, Ph. D., Elecutive Director

Docking State Off. Btlg., Room 141, 915 Harrison Topeka, KS 66612-1570 Phone (913) 296-2608, FAX (913) 296-2861

"To ensure the opportunity to make choices regarding participation in society and quality of life for individuals with developmental disabilities"

HOUSE COMMITTEE ON TRANSPORTATION March 18, 1997

Testimony in Regard to S.B. 29, AN ACT RELATING TO ACCESSIBLE PARKING; PERSONS WITH A DISABILITY.

To ensure the opportunity to make choices regarding participation in society and quality of life for individuals with developmental disabilities.

Mr. Chairperson, Members of the Committee, my name is Jane Rhys and I am the Executive Director of the Kansas Council on Developmental Disabilities. I am providing written testimony in favor of Senate Bill 29 because I am unable to appear in person. The Kansas Council is a federally mandated, federally funded council composed of fifteen individuals who are appointed by the Governor. At least half of the membership are persons with developmental disabilities or their immediate relatives. We also have representatives of the major agencies who provide services for individuals with developmental disabilities. Our mission is to advocate for individuals with developmental disabilities of all ages, to see that they have choices regarding their participation in society as well as adequate funding for programs that serve them.

We support S.B. 29 because it will assist individuals who have physical disabilities in obtaining access to handicapped parking. It will do this through increasing fines significantly to discourage those who misuse handicapped parking permits and by making it illegal to dump snow or other debris in handicapped parking spaces. We also support the change from specific numerical requirements for placement of accessible parking signs to one which requires that the sign not be obscured by the vehicle parked in the space. I appreciate the time provided for testimony and would be happy to answer any questions you might have.

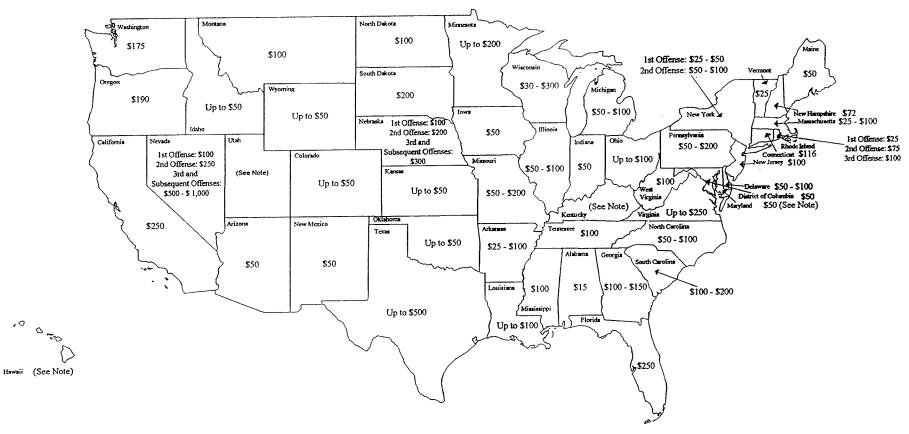
> Jane Rhys, Executive Director Kansas Council on Developmental Disabilities Docking State Office Building, Room 141 915 SW Harrison Topeka, KS 66612-1570

913 296-2608

E-Mail jrhys@idir.net

House Transportation Atlachmen+5





Note: Hawaii statute makes it a parking violation for an authorized person to use a placard. The fine is set by the district courts. Kentucky does not have an applicable state statute. Ordinances in larger cities such as Louisville and Lexington impose fines of \$50 and \$20 respectively. In Maryland, fines can be higher at the local level.

Utah fines a disabled person a minimum fine of \$50 for allowing a non-disabled person to use handicapped parking privileges.

ces: Kansas Department of Human Resources National Conference of State Legislaturers Kansas Legislative Research Department