Date

#### MINUTES OF THE SENATE COMMITTEE ON ASSESSMENT AND TAXATION.

The meeting was called to order by Chairperson Audrey Langworthy at 11:00 a.m. on February 3, 1997, in Room 519--S of the Capitol.

Members present:

Senator Langworthy, Senator Corbin, Senator Bond,

Senator Goodwin, Senator Hardenburger, Senator Harris,

Senator Karr, Senator Lee, Senator Praeger, and Senator Steineger.

Committee staff present: Tom Severn, Legislative Research Department

Chris Courtwright, Legislative Research Department

Don Hayward, Revisor of Statutes

Shirley Higgins, Secretary to the Committee

Conferees appearing before the committee:

Senator Dwayne Umbarger

Hal Hudson, National Federation of Independent Business

Joyce Coker, Johnson County

David L. Patton Wayne Vennard, Jr.

Others attending: See attached list

The minutes of January 29 and January 30 were approved.

Senator Dwayne Umbarger requested the introduction of a bill which provides for a one-half cent sales tax for up to five years for cities located in Labette County. The revenue collected from the sales tax would be used for economic development in Labette County.

Senator Bond moved to introduce the bill, seconded by Senator Hardenburger. The motion carried.

Hal Hudson, National Federation of Independent Business, requested the introduction of a bill to be effective January 1, 1997, to exclude sales tax, installation, and freight charges from the definition of "retail cost when new" as it applies to the valuation of commercial machinery and equipment. The bill would codify an interpretation of existing law made by the Board of Tax Appeals (BOTA). (Attachment 1)

Senator Bond moved to introduce the bill, seconded by Senator Lee. The motion carried.

Senator Bond asked staff to report in memo form the relationship of Mr. Hudson's suggested legislation to pending legal action regarding BOTA's interpretation. Mr. Hudson commented that, even if the court rules upholding BOTA, it would be appropriate to codify the statutes to make the legislative intent clear to county appraisers. If the court rules against the BOTA decision, he believed the bill would be necessary as the statutes are basically silent on this issue.

Joyce Coker, on behalf of the Johnson County Board of Commissioners, requested the introduction of a bill that would allow Johnson County and other five-commissioner counties an option to streamline the tax refund procedure. (Attachment 2)

Senator Lee moved to introduce the bill, seconded by Senator Bond. The motion carried.

Senator Langworthy called on David L. Patton to speak regarding his candidacy for appointment to the Board of Tax Appeals to fill a four-year term. (Attachment 3)

Mr. Patton, a resident of Dodge City, has been in the general practice of law for 31 years. He introduced his wife of 40 years, Margaret. He informed the committee that, after graduation from Washubrn law school, he immediately moved to western Kansas and has remained there since that time. He served as County Attorney in Ford County for two terms. He also served one term on a county commission in the middle '60s when the

#### CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON ASSESSMENT AND TAXATION, Room 519-S Statehouse, at 11:00 a.m. on February 3, 1997.

Legislature passed a reappraisal law. He commented that Ford County complied with the law when surrounding counties did not; therefore, Ford County was subject to many law suits. He tried the original law suits. For the last four years, Mr. Patton has been the county counselor for Ford County, handling civil law suits. In this capacity, he appeared many times in front of BOTA as an advocate; therefore, he believed he was knowledgeable of the duties of BOTA members.

Senator Langworthy, noting that Mr. Patton had an impressive resume, opened a question and answer period.

Senator Bond moved to recommend Mr. Patton favorably to the full Senate, seconded by Senator Lee. The motion carried.

Wayne Vennard, Jr., followed with regard to his nomination to serve as a member of the Board of Tax Appeals to fill a four-year term. Mr. Vennard presented his background and qualifications and introduced his wife, Nancy. He noted that he has served in the Department of Revenue as Director of the Taxation Division and Acting Director of the Collections Division since March of 1995. He believed that taxpayers should be treated as human beings and was proud of recent positive changes in the department to improve the collection system which has resulted in fewer taxpayer complaints. (Attachments 4 and 5)

A brief question and answer period followed. Senator Hardenburger commended the Department and Revenue and Mr. Vennard in particular for meeting with and addressing problems registered by retailers from her district who were audited regarding sales tax exemptions. Senator Langworthy noted that Mr. Vennard was another supremely qualified person found by the Governor to serve on the BOTA.

Senator Bond moved to recommend Mr. Vennard favorably to the full Senate, seconded by Senator Steineger. The motion carried.

Judy Krueger, Office of the Governor, responded to Senator Karr's request to clarify the positions and tenure of Mr. Patton and Mr. Vennard. Mr. Patton succeeds Perl Bass, deceased, as the First District representative. Mr. Patton's term expires in the year 2001. Mr. Vennard fills the expired term of Fred Hirsh as the Third District representative. Mr. Vennard's term expires in the year 2000.

The meeting was adjourned at 11:41 a.m.

The next meeting is scheduled for February 4, 1997.

## SENATE ASSESSMENT & TAXATION COMMITTEE GUEST LIST

DATE: <u>Library</u> 3, 1997

V	
NAME	REPRESENTING
NANCY VENNARD	
WAILNE VENNARD	
MARGARET PATTON	
DAVID PATTON	
Hal Hulson	NF1B/KS
Tudy Krueger	Gov. off.
Ashley Sherard	O.P. Chamber
Bernie O Koch	Wichita Area Chamber
Tuly Moles	ICAC
Driegoe Cokore.	Johnson on a Jount
Don Schnade	KIOGB.
Sen. Dwagne Uhrbaiger	Labette Co. 1/2 4 Sclos Tax
Dave Holehaus	Western Resources
Dus Logien	Board of Sax appeals
Chris M. Kenzin	League of K5. Municipalities
Ed Spiess	PETERSA Public Affrices
Les PETERSON	KS Potroleum Council



The Voice of Small Business

# Before the Kansas Senate Assessment and Taxation Committee Request for Bill Introduction By Hal Hudson, State Director Kansas Chapter, National Federation of Independent Business February 3, 1997

Madam Chair and Members of the Committee: I am here to request introduction of a bill to exclude sales tax, installation and freight charges from the definition of "retail cost when new" as it applies to the valuation of commercial machinery and equipment.

The Kansas Board of Tax Appeals in its order in March 1995, Docket No. 94-6931-PR, paragraph 20, said:

For all the reasons stated above, the Board finds that add-on costs incurred by the consumer after the retail price is paid, (such as sales tax, installation and freight charges to the ultimate destination), are not included in the "retail cost when new". When separately listed so that they can be readily discerned from the actual retail price, these add-on costs should not be included in the tax valuation of commercial machinery and equipment.

Unfortunately, the BOTA decision has been held to apply only to the taxpayers who have brought appeals to the Board, and even that decision has been the subject of litigation for nearly two years.

Since commercial machinery and equipment, under the Kansas Constitution, will forever be assessed at not less than 20% of "retail cost when new," we believe the BOTA interpretation should be applicable to such property of all taxpayers.

To avoid the problem of going back and recalculating assessed value of property already on the county tax rolls, and the potential for loss of revenue currently be collected, we would suggest that the exclusion be made prospective, not retroactive, and begin with all tax years after December 31, 1996.

We believe the exclusion cited by BOTA is the correct interpretation of existing law, and we ask only that you codify the BOTA order in the statutes.

Thank you for your consideration of this request.

Senate Assessment + Taxation
2-3-97



#### REQUEST FOR COMMITTEE BILL

Senate Taxation Committee
From Johnson County Government
Submitted by Joyce Coker, Intergovernmental Coordinator

On behalf of the Johnson County Board of Commissioners, I would like to request that the committee consider introducing a bill that would allow Johnson County and other five-commissioner counties the option to streamline a procedure that would enable us to provide more efficient service to taxpayers.

Current law requires that tax refunds that are more than three years old be approved by the **unanimous** vote of all members of the Board of County Commissioners. That requirement can and has resulted in delays in approving the refunds in counties with five-member commission boards because there are occasions when all five members are not present at meetings. Consideration should be given to changing the vote requirement to a **majority** vote of the five members. To ensure that counties that do not favor the change are unaffected, a local option could be granted for five-commissioner counties to choose or reject the requirement of a unanimous vote.

The County believes that this simple change would be appreciated by taxpayers who will not have to wait until all commissioners are present before their three-year-old tax refunds are approved.

Senate Assessment & Taxation 2-3-97

 AN ACT relating to property taxation; concerning cancellation or refunds of taxes by board of tax appeals; amending K.S.A. 79-1702 and repealing the existing section.

Be it enacted by the Legislature of the State of Kansas:

If any taxpayer or any municipality or taxing district shall have a grievance not remediable under the provisions of K.S.A. 79-1701 or 79-1701a, and amendments thereto, or which was remediable thereunder and reported to the proper official or officials within the time prescribed but which has not been remedied by such official or officials, such grievance may be presented to the state board of tax appeals and if it shall be satisfied from competent evidence produced that there is a real grievance, it may direct that the same be remedied either by canceling the tax, if uncollected, together with all penalties charged thereon, or if the tax has been paid, by ordering a refund of the amount found to have been unlawfully charged and collected.

In all cases where property has been acquired by the state, a political subdivision or an institution exempt from general property taxation, the general property tax for all the years prior to 1975 that are unpaid on the taking effect of this act shall be canceled and abated upon proper application hereunder.

In all cases where the identical property owned by any taxpayer has been assessed for the current tax year in more than one county in the state, the board is hereby given authority to determine which county is entitled to the assessment of the property and to charge legal taxes thereon, and if the taxes have been paid in a county not entitled thereto, the board is hereby empowered to direct the authorities of the county which has so unlawfully collected the taxes to refund the same to the taxpayer with all penalties charged thereon.

No tax grievance shall be considered by the board of tax appeals unless the same is filed within three years from the date the tax would have become a lien on real estate, except that the board shall have the authority, upon a finding of excusable neglect or undue hardship, to waive the limitations period, and that in no event shall the board order a refund of taxes, pursuant to the authority granted herein, that extends back more than three years from the date of the most recent tax year without the aggrieved

person showing proof of a unanimous vote by the board of county commissioners recommending the same. Such vote shall be taken at a regularly scheduled meeting of the board of county commissioners and filed with the state board of tax appeals. In counties with a board of county commissioners with five members or more, such counties may, upon adoption of a resolution, elect to recommend such tax refunds, by a unanimous vote of those commissioners present and participating at a regularly scheduled meeting of the board.

In all cases where an error results in an understatement of values or taxes as a result of a mistake on the part of a county, the board of tax appeals, if it shall be satisfied from competent evidence produced that there is an understatement as a result of a clerical error, may order an additional assessment or tax bill, or both, to be issued so that the proper value of the property in question is reflected, except that, in no such case shall the taxpayer be assessed interest or penalties on any tax which may be assessed. No increase shall be ordered to correct such error that extends back more than two years from the date of the most recent tax year. If such error applies to property which has been sold or otherwise transferred subsequent to the time the error was made, no such additional assessment or tax bill shall be issued.

Errors committed in the valuation and assessment process that are not specifically enumerated in K.S.A. 79-1701, and amendments thereto, shall be remediable only under the provisions of K.S.A. 79-2005, and amendments thereto.

## APPOINTMENTS QUESTIONNAIRE

## Office of Governor Bill Graves

Please complete and return this form to the Governor's Appointments Office. Attach additional sheets if necessary.

Name: David L. Patton					
Home Address: 1003 Central					
City, State, Zip: Dodge City, Kansas					
Business Address: P. O. Box 1473					
City, State, Zip: Dodge City, Kansa				******************	
Home Phone: (316) 227-8869	Business Phone:	(316)	225-	0238	
Date of Birth: August 2, 1931	Place of Birth:	Topeka	a, Ka	nsas	
Party Affiliation: Democrat KBI C					olete
Appointed as:					
Appointment Date:					
Term Length:					
Salary:					
Statutory Requirements:					
BACKGROUND					
1. List high school, college, or other educat and degree conferred.	ion institutions atte	ended alon	g with	the date att	ended
Education Institution	Dates			Degree	
San Bernardino High Sch			Gr	aduated	1949
See Attachment for high	ter education	n.			
2. List memberships in business, trade and	professional organi	izations fo	r the p	ast 10 years	5.
Organization				Dates	
Kansas Bar Association		Feb. 1	966	to Prese	ent
American Bar Associatio	n	1	980	to Prese	ent
Kansas Trial Lawyers As			315-690 5000 G0	to Prese	
					Taxation
	2-3-6 Atta	chmer	1+	3	

#### EDUCATION

- Texas Tech University
  Lubbock, Texas
  BBA (Accounting)
  May 1962
  Other than my wife I do not have anyone.
- 3. University of California
  Berkeley, California
  Geophysics September 1951 to August 1953
  Either one of my brothers previously listed.
- 4. Long Beach Community college Long Beach, California Geophysics September 1950 to June 1951
- 5. San Bernardino Valley College San Bernardino, California Science September 1949 to June 1950

3. List any public offices you have	been elected or appointed to, along	with the dates of service.
Office Held		Dates
County Attorney; Fo	ord County, Kansas	1967 - 1971
County Commissioner	; Ford County, Kansas	1971 - 1973
4. List any positions held with a fo	reign, federal or local government e	ntity along with the dates
of service.		
Position	Government Entity	Dates
County Counselor	Ford County, Kansas	1991 to Present
5. List any lobbying activities you includes activities as a registered lo	have been involved in during the pa bbyist activities for which you were	st five years. This compensated.
Group		
None	Compensation (yes/no)	Dates
,		
6. List experience or interest which appointed. In the late 1960's I tri		
Equalization in Kansas.	As a County Counselor	I have appeared many
times in front of the Bo	ard of Tax Appeals as a	n advocate.
7. Summarize business and profess  I have been engaged in t  for approximately 31 year	he general practice of	
quarters of land and hav the Board of WW Capital	e a farming operation a	lso. I am chairman of

8. List of disc	t any service in the United State militharge.	tary. Include dates of	service, branch, date an	ıd type	
	Branch	Discharge	Dates	1000	
	U.S. Army	Honorable	March 54 - J	anuary	56
				-	
enforce	vide details of any arrest, charge or quement authority for violation of any ficion or ordinance (excluding traffic vied).	ederal, state, county of	or municipal law,	-	
10. Lis	st and provide details of any interests n.	that may present a co	onflict of interest for this	S	
	t of my knowledge.	nat this questionnaire	is true, correct and com	plete to	
Signatu	and I fallow		Dec 23, 1966		

Return completed questionnaire to Judy Krueger, Secretary of Appointments, State Capitol, Rm 226-S, Topeka, Kansas 66612.

If you have questions, please call 913/296-4052.

David L. Patton 1003 Central Dodge City, Kansas 67801

(316) 225-0238 Office Phone:

(316) 227-8869 Home

#### RESUME

Born August 2, 1931 in Topeka, Kansas

Married to Margaret Patton for 39 Years

One Child, Kathleen and two grandchildren

Licensed to practice law in the state of Kansas since February 1966

#### SCHOOLING:

Grade School, Junior High and two years of High School at Highland Park which was located in rural Shawnee County, Kansas. Graduated June 1949 from San Bernardino High School, San Bernardino, California. Completed undergraduate study in geophysics at the University of California at Berkeley, California in June of 1953. Received B.B.S. in accounting from Texas Tech University in June of 1962. Was graduated from Washburn University Law School in February 1966.

#### WORK HISTORY:

AMOCO as a Geophysicist from September of 1953 to June 1962. (During which time I was also in the United State Army for two years.) Arthur Andersen Accounting Firm from June 1962 to May 1964. Self Employed in the general practice of law in Dodge City, Kansas from February 1966 to the present time. (During which time I served as County Attorney for Ford County, Kansas.)

#### PUBLIC SERVICE:

Ford County, Kansas County Attorney 1967 through 1971. Ford County, Kansas County Commissioner from 1971 through 1973. Presently serving as Ford County, Kansas County Counselor.

#### ORGANIZATIONS:

Kansas Bar Association; Ford/Gray County Bar Association; American Bar Association.

David L. Patton Resume Page 2.

#### ARMED FORCES:

Served two years in the U.S. Army 1954-1956; with overseas service.

#### **BUSINESS INTERESTS:**

Owner of Patton Farms located in Ford County, Kansas. One of the organizers of Titan Industries, Inc., which is now owned by WW Capital Corp., a public holding company; Presently serving as Chairman of the Board of WW Capital Corp.



#### KANSAS COMMISSION ON GOVERNMENTAL STANDARDS AND CONDUCT

#### STATEMENT OF SUBSTANTIAL INTERESTS FOR INDIVIDUALS WHOSE

#### APPOINTMENT TO STATE OFFICE IS SUBJECT TO SENATE CONFIRMATION

INSTRUCTIONS. This statement (pages 1 through 4) must be completed by each person whose appointment to a state position is subject to Senate confirmation (K.S.A. 46-247 and 46-248). Failure to complete and return this statement may result in a fine of \$10 per day for each day it remains unfiled. Also, any individual who intentionally fails to file as required by law, or intentionally files a false statement, is subject to prosecution for a class B misdemeanor.

Please read the "Guide" and "Definition" section provided with this form for additional assistance in completing sections "C" through "G". If you have questions or wish assistance, please contact the Commission office at 109 West 9th, Topeka, KS or call 913-296-4219.

#### A. IDENTIFICATION:

#### PLEASE TYPE OR PRINT

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Home Phone Number

Business Phone Number

#### B. APPOINTED POSITION SUBJECT TO SENATE CONFIRMATION:

В	0	'A	R	D		0	F		Т	A	х		A	P	P	E	A	L	S			
I	List Name of Agency, Commission or Board																					
М	E	М	В	Ε	R																	

Position

- \* The last four digits of your social security number will aid in identifying you from others with the same name on the computer list. This information is optional.
  - \* 9509

C. OWNERSHIP INTERESTS: List any corporation, partnership, proprietorship, trust, joint venture and every other business interest, including land used for income in, which either you or your spouse has owned within the preceding 12 months a legal or equitable interest exceeding \$5,000 or 5%, whichever is less. If you or your spouse own more than 5% of a business, you must disclose the percentage held. Please insert additional page if necessary to complete this section.

If you have nothing to report in Section "C", check here \_\_\_\_.

BUSINESS NAME AND ADDRESS	TYPE OF BUSINESS	DESCRIPTION OF INTERESTS HELD	HELD PERCENT OF BY OWNERSHIP WHOM INTERESTS
1. Patton, Kerbs & Hess  Central & Gomanche, Dodge City 7801	Law Partnershi	p Partner	X   35%   You
2. WW Capital Corporation 11990 Grant Street, Suite 400 Northglenn, Colorado 80233	Holding Compan	Director & Chm. of the	Spouse
3. See Attached Page for Farmland interest and real estate Rentals and investments	-	Board Owner	You Spouse Jointly
4.		-	You Spouse Jointly
5.			You Spouse Jointly
6.			You Spouse Jointly
7.	-		You Spouse Jointly

D. GIFTS OR HOMORARIA: List any person or business from whom you or your spouse either individually or collectively, have received gifts or honoraria having an aggregate value of \$500 or more in the preceding 12 months.
If you have nothing to report in Section "D", check here \_\_\_X\_\_.

	NAME OF PERSON OR BUSINESS FROM WHOM GIFT R	RECEIVED	ADDRESS	RECEIVED BY:
1.				
2.		*	•	
3.				•

E.	RECEIPT OF COMPENSATION: List all places of employment in the last calendar year, and any
	other businesses from which you or your spouse received \$2,000 or more in compensation
	(salary, thing of value, or economic benefit conferred on in return for services rendered,
	or to be rendered), which was reportable as taxable income on your federal income tax
	returns.

1.	YOUR PLACE(S) OF EMPLOYMENT OR OTHER BUSINESS IN THE PRECEDING CALENDAR YEAR.	IF SAME
	AS SECTION "B", CHECK HERE	
	If you have nothing to report in Section "E"1, check here	

	NAME OF BUSINESS	ADDRESS	TYPE OF BUSINESS
1.	Patton, Kerbs & Hess	 Central & Comanche Dodge City, Kansas 67	301 Law Partnership
2.	Patton Farms	1003 Central Dodge City, Kansas 67	801 Family Farm

2. SPOUSE'S PLACE(S) OF EMPLOYMENT OR OTHER BUSINESS IN THE PRECEDING CALENDAR YEAR. If you have nothing to report in Section "E"2, check here \_\_\_\_.

	NAME OF BUSINESS	ADDRESS	TYPE OF BUSINESS
1.			
2.			

F. OFFICER OR DIRECTOR OF AN ORGANIZATION OR BUSINESS: List any organization or business in which you or your spouse hold a position of officer, director, associate, partner or proprietor at the time of filing, irrespective of the amount of compensation received for holding such position. Please insert additional page if necessary to complete this section. If you have nothing to report in Section "F", check here \_\_\_\_.

		in the second se
BUSINESS WAME AND ADDRESS	POSITION HELD -	HELD BY WHOM
1. Patton, Kerbs & Hess		
Central & Comanche Dodge City, Kansas 67801	Partner	David L. Patton
2. WW Capital Corporation	rosa e e e	David L.
11990 Grant Street, Suite 400 Northclenn, Colorado 80233	Director	Patton
3. Patton Farms		David L. Patton &
1003 Central Dodge City, Kansas 67801		Margaret A. Patton
4.		
·		
5.		
	<u>.</u>	

G. RECEIPT OF FEES AND CONTISSIONS: List each client or customer who pays fees or commissions to a business or combination of businesses from which fees or commissions you or your spouse received an aggregate of \$2,000 or more in the preceding calendar year. The phrase "client or customer" relates only to businesses or combination of businesses. In the case of a partnership, it is the partner's proportionate share of the business, and hence of the fee, which is significant, without regard to expenses of the partnership. An individual who receives a salary as opposed to portions of fees or commissions is generally not required to report under this provision. Please insert additional page if necessary to complete this section.

If you have nothing to report in Section "G", check here \_\_\_\_.

	NAME OF CLIENT / CUSTOMER		ADDRESS	RECEIVED BY
1.	Ford County, Kansas		100 Gunsmoke Dodge City, Kansas	Partnership
2.	Dodge City Community College		2500 N. 14th Dodge City, Kansas	Partnersbip
3.	Leo L. Boklage Estate		Central & Comanche	Partnership
4.				
5.				
6.				
7.				
8.				
9.				
10.				
11.				
12.		was well and the second		
13.				

#### H. DECLARATION:

I. DAVID L. PATTON	, declare that this statement of substantial interests
(including any accompanying pages and	d statements) has been examined by me and to the best of
my knowledge and belief is a true, c	correct and complete statement of all of my substantial
interests and other matters required	by law. I understand that the intentional failure to
file this statement as required by la	aw or intentionally filing a false statement is a class
D mindamonos	

12/23/96

Signature of Person Making Statement

NUMBER OF ADDITIONAL PAGES /

#### C. <u>OWNERSHIP INTEREST</u>.

Farm Land - 100% Ownership Jointly With Spouse

SW 1/4 28-T28S-R23W, Ford County, Kansas SE 1/4 29-T28S-R23W, Ford County, Kansas SW 1/4 29-T28S-R23W, Ford County, Kansas Sec. 32-T28S-R23W, Ford County, Kansas NW 1/4 & W 1/2 NE 1/4 33-T28S-R23W, Ford County, Kansas S 1/2 19-T27S-R26W, Ford County, Kansas

Real Estate Rentals - 50% Ownership Jointly With Spouse

Lot 88, and North 26.5' of Lot 86, Blk. 51, Fairview Addition, Dodge City, Kansas

Lot 84 and South 23.5' of Lot 86, Blk. 51, Fairview Addition, Dodge City, Kansas

Lot 85, Blk. 51, Fairview Addition, Dodge City, Kansas

Lot 87, Blk. 51, Fairview Addition, Dodge City, Kansas

Investments - In Joint Tenancy With Spouse

#### Stock:

American Brand
GTE
Sprint
Western Resources
20th Century Mutual Funds
KN Energy
KU Energy

Chairperson Langworthy and Ladies and Gentlemen of the Committee:

Thank you for this opportunity to appear before you to present my background and qualifications in support of my nomination as a member of the Kansas Board of Tax Appeals.

I would like to introduce my wife, Nancy, who is with me today. We have lived in Prairie Village since 1983. We have two children. Our son, Michael, is 20, and is a junior at Colorado College in Colorado Springs. Our daughter, Elizabeth, is 16, and is a junior at Shawnee Mission East High School.

I received my B.A. in government from the University of New Hampshire. I have a law degree from Boston University Law School. I have also graduated from the Southwestern Graduate School of Banking at Southern Methodist University. Last year I received my masters degree in public administration from the University of Kansas.

From 1968 to 1972, I was a captain in the Air Force Judge Advocate General's office and served at air force bases in the United States and Thailand. I tried about 100 criminal cases as a prosecutor or defense counsel. I also served as a military judge for about 100 other court cases. As a judge, I ran the court, assessed the admissibility of evidence, instructed jurors, and, if necessary, imposed sentence.

After a short stint in private law practice, I joined the Office of the Comptroller of the Currency; first in the Enforcement and Compliance Division in Washington D.C. and then as senior attorney for Comptroller's Midwestern District office in Kansas City, Missouri. The Comptroller's Office is the primary regulator of national banks.

In almost 20 years with that agency, I represented the Comptroller in all phases of the practice of administrative law. I prepared, negotiated, and issued about 200 agreements and orders to cease

Senate Assessment + Taxation 2-3-97 Attachment 4 and desist with boards of directors of problem national banks and their lawyers. I also represented the agency at several administrative hearings which involved proving violations of law, regulation and unsafe and unsound banking practices.

In 1992, I was elected to the Prairie Village City Council. In that capacity I served for three years upon or chaired a variety of council committees and responded to numerous constituent inquiries.

Since March 1995, I have served in the Graves' Administration at the Department of Revenue as the Director of the Taxation Division and Acting Director of the Collections Division.

The Department recently outlined to this committee the positive changes that have been taking place in Revenue. In addition to those improvements, my Collections Division team took a collections system that was unduly complicated and streamlined it. The old system took 2 years to process a past due tax bill. Our new system reduced that time to less than 1 year.

As part of our collections reform, we undertook a major effort to make sure that taxpayer accounts reflected accurate billing information. We also privatized a portion of the telephone collection activity. We believe Kansas now has the only collection process in the nation that has a public-private partnership where telephone collectors employed by both the state and a private agency work side by side. Both are based on-site at the Docking State Office Building. Those changes in the collection processes resulted in fewer complaints from Kansas citizens.

What is my philosophy of taxation? Margaret Mitchell, that noted tax expert, writes in her novel Gone With The Wind: "Death, taxes and childbirth! There is never any convenient time for any of them!"

Although taxes may not be always convenient, they must be applied in a fair, equitable, and predictable manner. At BOTA, cases range from multi-million dollar property valuation issues

3

where the taxpayer is represented by a major law firm or in-house counsel to homestead appeals of

a few hundred dollars in which Kansas citizens cannot afford to be represented by a lawyer. These

cases, regardless of size, are equally important to the parties appealing their cases to BOTA. For

the smaller tax cases, BOTA, in reality, becomes a court of equity; the peoples court.

In the Taxation Division, we recently implemented a problem resolution process that addresses the

specific needs of citizens appealing homestead refund cases to BOTA. By intervening early in the

hearing process, we believe the number of cases that have to be heard by BOTA will be

substantially reduced. The hearing process will be streamlined and will ultimately be citizen-

friendly.

If I have learned nothing else in my two years at Revenue, it is that there is a human being behind

every social security number. These people must be treated with dignity and respect. I am

encouraged by the progress of my Revenue associates in this regard. While I realize that BOTA

cannot make everyone happy and in every contested case not every one can gain the decision, we

all win if BOTA responds quickly, fairly and responsibly to all citizens. My pledge to you is that if

my nomination is confirmed, I will be guided by these values in my decision-making at Board of

Tax Appeals.

I would be happy to try to answer any questions that you might have.

Respectfully submitted,

Wayne C. Vennard, Jr.

## APPOINTMENTS QUESTIONNAIRE

Office of Governor Bill Graves Please complete and return this form to the Governor's Appointments Office. Attach additional sheets if necessary. Name: Wayne Clayton Vennard, Jr. Home Address: 4011 W. 87th Street City, State, Zip: Prairie Village, KS 66207 Business Address: Director of Taxation, KDOR, Docking State Office Building City, State, Zip: Topeka, KS 66625 Home Phone: (913) 642-6740 Business Phone: (913) 296-6431 Date of Birth: August 24, 1943 Place of Birth: Exeter, New Hampshire Party Affiliation: Republican KBI Check: \_\_\_\_NA X In Process \_\_\_\_Complete Appointed as: member - Kansas Board of Tax Appeals Appointment Date: January 1997 Expiration Date: January 2001 Term Length: 4 years Statutory Authority: K.S.A. 74–2433 Salary: \$72,000 Predecessor: Statutory Requirements: Appoint individuals with legal, accounting, or appraisal training and experience BACKGROUND 1. List high school, college, or other education institutions attended along with the date attended and degree conferred. Education Institution Dates Degree Portsmouth High School, Portsmouth, NH 1957-1961 high school degree University of New Hampshire 1961-1965 Bachelor of Arts Boston University School of Law 1965-1968 Juris Doctor Southwestern Graduate School of Banking SMU 1985-1987 Diploma University of Kansas 1991-1996 Master of Public Admin. 2. List memberships in business, trade and professional organizations for the past 10 years. Organization Dates

Bar Association, State of New Hampshire

Senate Assessment + Taxation 2-3-97 Attach ment 5

1968 - present

3. List any public offic	es you have been elected or appointed to, alo	ong with the dates of service.
Office Held		Dates
City Council Men	ber, Prairie Village, KS	April 1992-April 1995
Division of Taxa	tion, Kansas Department of Revenue	March 1995-present
Acting Director	of Collections Division, KDOR	March 1995-present
4. List any positions he of service.	eld with a foreign, federal or local governmen	nt entity along with the dates
Position	Government Entity	Dates
City Council Member	City of Prairie Village, KS (local	l) April 1992-April 1995
Senior Attorney	Comptroller of the Currency (Federa	al) October 1975-February 1995
Captain, JAG	USAF (Federal)	October 1968-June 1992
Group None	Compensation (yes/no)	Dates
appointed. Director of Taxation	nterest which qualify you for the position to wand Acting Director of Collections,	- Marie - Mari
Lawyer (1968-present)		
City Council Member,	Prairie Village, KS (1992-1995)	
7. Summarize busines. Please see attack	s and professional experience. ned resume	

8. List of disc	t any service in the United State mili harge.	tary. Include date	es of service, branch	. date and ty	pe
	Branch	Discharge		Dates	
	Captain, USAF	Honorable	October	1968-June	1972
enforce	vide details of any arrest, charge or o ement authority for violation of any tion or ordinance (excluding traffic v ed).  None	federal, state, cour	nty or municipal lav	v,	
10. Li positio	st and provide details of any interest on. None	s that may present	t a conflict of intere	st for this	
I, Way	yne C. Vennard, Jr. , declare st of my knowledge.	that this questionn	naire is true, correct	and complet	te to
Signat	one Clamad		/2 - // - / Date	1996	-
R	Return completed questionnaire to Judy Krueger, Secr If you have que	etary of Appointments. Statestions, please call 913/296		ka, Kansas 66612.	

4011 W. 87th Street Prairie Village, Kansas 66207

EXPERIENCE

March, 1995 - Present Director of Taxation Division and

Acting Director of Collections Division

Home: (913) 642-6740

Office: (913) 296-6431

Kansas Department of Revenue

Topeka, Kansas

Senior Attorney, Midwestern District Office 1983 - February, 1995

Office of the Comptroller of the Currency

Administrator of National Banks

Kansas City, Missouri

Provided legal advice, supporting memoranda and opinions to Comptroller's officials, national bank examiners, and national banks on national banking law. Met with boards of directors of national banks and their counsel to present administrative actions and to respond to a variety of legal inquiries. Participated in all aspects of administrative law practice.

Staff Attorney and Senior Attorney 1975 - 1983

Enforcement and Compliance Division Office of the Comptroller of the Currency

Administrator of National Banks

Washington, D.C.

Analyzed problem banks and developed administrative actions: including agreements and issuance of cease and desist orders. Participated in all aspects of administrative law practice.

Attorney, general law practice 1972 - 1975

Portsmouth, New Hampshire

1968 - 1972 Captain, U.S. Air Force

Office of the Air Force Judge Advocate General

Served as law judge, trial counsel or defense counsel in 200 courts martial.

#### **EDUCATION**

The Edwin O. Stene Graduate Program M.P.A.

in Public Administration 1996

The University of Kansas

Southwestern Graduate School of Banking Diploma

Southern Methodist University

Dallas, Texas

Boston University School of Law J.D.

Boston, Massachusetts 1968

University of New Hampshire B.A.

Durham, New Hampshire Government

1965

1987

## PROFESSIONAL AFFILIATIONS

Kansas University City Management Trainees Association (KUCIMATS) - 1993

U.S. District Court for the District of New Hampshire - 1972

New Hampshire Bar Association - 1968

#### AWARDS

U.S. Department of the Treasury Certificates of Award and Special Achievement in 1979 (2), 1982, and 1987.

U.S. Air Force Commendation Medal (Thailand service) - 1971

## COMMUNITY PARTICIPATION

1993 - 1996	Leadership Northeast (Johnson County, Kansas)  •Chair - Board of Directors  •Vice-Chair - Board of Directors  •1994 Program Committee Co-Chair
1992 - 1995	City Council Member - Ward 5 City of Prairie Village, Kansas  •Legislative/Finance Committee Co-Chair  •Communications Committee Chair  •Council Committee member
1985 - 1995	Somerset Acres West Homes Association Prairie Village, Kansas  •Past president and board member
1993	Leadership Northeast (Johnson County, Kansas) •Graduate of leadership program
1991 - 1992	Communications Committee City of Prairie Village, Kansas •Appointed member



#### KANSAS COMMISSION ON GOVERNMENTAL STANDARDS AND CONDUCT

## STATEMENT OF SUBSTANTIAL INTERESTS FOR INDIVIDUALS WHOSE

## APPOINTMENT TO STATE OFFICE IS SUBJECT TO SENATE CONFIRMATION

INSTRUCTIONS. This statement (pages 1 through 4) must be completed by each person whose appointment to a state position is subject to Senate confirmation (K.S.A. 46-247 and 46-248). Failure to complete and return this statement may result in a fine of \$10 per day for each day it remains unfiled. Also, any individual who intentionally fails to file as required by law, or intentionally files a false statement, is subject to prosecution for a class B misdemeanor.

Please read the "Guide" and "Definition" section provided with this form for additional assistance in completing sections "C" through "G". If you have questions or wish assistance, please contact the Commission office at 109 West 9th, Topeka, KS or call 913-296-4219.

#### A. IDENTIFICATION:

#### PLEASE TYPE OR PRINT

VENNARDI	JR WA	YNE	C
Last Name	Firs	t Name	HI
NANCYM	ARY RE	15) VEN	NARD
Spouse's Name			
40111 WE	ST 8NT	HST	
Number & Street Nam	e, Apartment Numb	er, Rural Route, or P	.O. Box Number
PRAIRIE	VILLA	6 E KS 6	6207
City, State, Zip Co	de		
913 ** 6 4 2	** 6 7 4 0	913 1 296	** 6 4 3 1
Home Phone Nu	mber	Business Phor	ne Number

## B. APPOINTED POSITION SUBJECT TO SENATE CONFIRMATION:

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m	E	m	B	ζ	K																		

Position

<sup>\*</sup> The last four digits of your social security number will aid in identifying you from others with the same name on the computer list. This information is optional.

<sup>- 6686</sup> 

C. OWNERSHIP INTERESTS: List any corporation, partnership, proprietorship, trust, joint venture and every other business interest, including land used for income in, which either you or your spouse has owned within the preceding 12 months a legal or equitable interest exceeding \$5,000 or 5%, whichever is less. If you or your spouse own more than 5% of a business, you must disclose the percentage held. Please insert additional page if necessary to complete this section.

If you have nothing to report in Section "C", check here \_\_\_\_.

BUSINESS NAME AND ADDRESS	TYPE OF BUSINESS	DESCRIPTION OF INTERESTS HELD	HELD PERCENT OF BY OWNERSHIP WHOM INTERESTS
1. KALAN ASSOCIATES LIMITED PARTNERSHIP	Limited  Partnershin - ASAL SSTATS	L. P. Interest APPROK ,25%	
MANAGED B: NEWKIRK MSmt CO. LP			YouSpouseJointly
GRECHWICH CT 06836			You Spouse Jointly
207-629-3600		,	Tou Spouse Jointly
5.			You Spouse Jointly
6			You Spouse Jointly
7.			Tou Spouse Jointly

D. GIFTS OR HOMORARIA: List any person or business from whom you or your spouse either individually or collectively, have received gifts or honoraria having an aggregate value of \$500 or more in the preceding 12 months.

If you have nothing to report in Section "D", check here X.

	NAME OF PERSON	OR BUSINESS PRO	TIID MOHT	RECEIVED	ADDRESS	RECEIVED BY:
1.	NONE					
2.						
3.						

- E. <u>RECEIPT OF COMPENSATION:</u> List all places of employment in the last calendar year, and any other businesses from which you or your spouse received \$2,000 or more in compensation (salary, thing of value, or economic benefit conferred on in return for services rendered, or to be rendered), which was reportable as taxable income on your federal income tax returns.
  - 1. YOUR PLACE(S) OF EMPLOYMENT OR OTHER BUSINESS IN THE PRECEDING CALENDAR YEAR. IF SAME AS SECTION "B", CHECK HERE \_\_\_\_.

    If you have nothing to report in Section "E"1, check here \_\_\_\_.

	HAME OF BUSINESS	ADDRESS	TYPE OF BUSINESS
1. K DOR	- WATNE VENNAR	DOZKING ST. CFFICE BLDG D TOPEKA.KS 66625	Revenue Dept
2. CDFm2	- NANCY VEWNA	RD KC MC 64105	ARCHITECTS

2. SPOUSE'S PLACE(S) OF EMPLOYMENT OR OTHER BUSINESS IN THE PRECEDING CALENDAR YEAR. If you have nothing to report in Section "E"2, check here \_\_\_\_.

	NAME OF BUSINESS		ADDRESS	TYPE OF BUSINESS
1. (DFn. 2	- NANCY VEN	INARD K	S CENTRAL C MG É4105	ARCHITSETS
2.				

F. OFFICER OR DIRECTOR OF AN ORGANIZATION OR BUSINESS: List any organization or business in which you or your spouse hold a position of officer, director, associate, partner or proprietor at the time of filing, irrespective of the amount of compensation received for holding such position. Please insert additional page if necessary to complete this section. If you have nothing to report in Section "F", check here \_\_\_\_.

BUSINESS NAME AND ADDRESS	POSITION HELD	HELD BY WHOM
1. PRAIRIE VILLAGE CITY COUR	MEMBER,	SPOUSE_
MUNICIPAL OFFICES	CITY COUNCIL	NANCY
4 7700 MISSION RP		
PRAIRIS VILLAGE KS 66208		
3.		
4.	Na Charles Committee	
5.		

G. RECEIPT OF FEES AND COMMISSIONS: List each client or customer who pays fees or commissions to a business or combination of businesses from which fees or commissions you or your spouse received an aggregate of \$2,000 or more in the preceding calendar year. The phrase "client or customer" relates only to businesses or combination of businesses. In the case of a partnership, it is the partner's proportionate share of the business, and hence of the fee, which is significant, without regard to expenses of the partnership. An individual who receives a salary as opposed to portions of fees or commissions is generally not required to report under this provision. Please insert additional page if necessary to complete this section.

If you have nothing to report in Section "G", check here X.

	NAME OF CLIENT / CUSTOMER	ADDRESS	RECEIVED BY
1.			
2.			
3.			
4.			
5.			
6.			
7.			
8.			
9.			
10.			
11.			
12.			
13.			

#### H. DECLARATION:

I. WAYNE C. VENNARD JR, declare that this statement of substantial interests (including any accompanying pages and statements) has been examined by me and to the best of my knowledge and belief is a true, correct and complete statement of all of my substantial interests and other matters required by law. I understand that the intentional failure to file this statement as required by law or intentionally filing a false statement is a class B misdemeanor.

12-11-1996

Signature of Person Making Statement

NUMBER OF ADDITIONAL PAGES \_\_\_\_\_.

Return your completed statement to the Secretary of State, State House, Topeka, Kansas 66612.