Approved: 2-25-97

MINUTES OF THE SENATE ELECTIONS AND LOCAL GOVERNMENT COMMITTEE.

The meeting was called to order by Chairperson Janice Hardenburger at 1:40 p.m. on February 17, 1997 in Room 529-S of the Capitol.

All members were present.

Committee staff present: Dennis Hodgins, Legislative Research Department

Mike Heim, Legislative Research Department

Theresa Kiernan, Revisor of Statutes Bonnie Fritts, Committee Secretary

Conferees appearing before the committee: Charlie Smithson, Kansas Commission on Governmental

Standards and Conduct

Others attending: See attached list

Chairperson Hardenburger asked for approval of the minutes of February 11, 1997.

Senator Lawrence moved to approve the minutes. Senator Becker seconded the motion. The motion carried.

Chairperson Hardenburger opened the hearing on **SB** 113. Staff gave an overview of the bill.

SB 113 Concerning campaign finance; relating to political advertising

Charlie Smithson, Legal Counsel, testified as a proponent saying this bill is a recommendation made by the Commission. He said the problem with the bill is that "person" is defined to include just about every entity in existence and the Commission has had a difficult time in identifying the individuals behind these advertisements. This identification is necessary for the filing of reports. The Commission is requesting that the word "person" be changed to "individual" to aid the Commission in getting the names of people who need to be filing disclosure reports. He also testified this would not apply to individuals spending less that \$100 on any advertisement (Attachment 1). Mr. Smithson urged the committee to pass this bill out favorably.

Chairperson Hardenburger closed the hearing on the bill and opened the hearing on SB 115.

SB 115 Concerning campaign finance; concerning political advertising

Charlie Smithson also testified in support of this bill. He stated that adding the "advertisement" disclaimer requirement to brochures, fliers and other political fact sheets would aid the Commission in identifying the individuals responsible for them. The Commission is recommending that the word "person" be changed to "individual" (Attachment 2). He asked for favorable recommendation of the bill.

Chairperson Hardenburger closed the hearing on the bill.

Senator Becker made a motion to combine SB 113 and SB 115 with the amendments. Senator Steineger seconded the motion. The motion carried.

Senator Huelskamp made a motion to change the word "or" to "and" in lines 27 and 30 of the bill. Senator Steineger seconded the motion. The motion carried.

Senator Becker moved to pass the bill out favorably as amended. Senator Huelskamp seconded the motion. The motion passed.

Chairperson Hardenburger asked the committee to take action on **SB** 146.

SB 146 Concerning cities; relating to the removal or destruction of weeds; relating to the assessment and collection of costs thereof

Senator Steineger made a motion to remove the word "noxious" from the bill and to change the word "shall" to "may" throughout the bill. Senator Becker seconded the motion. The motion carried.

Senator Lawrence moved to pass the bill as amended. Senator Huelskamp seconded the motion. The motion passed.

The meeting was adjourned at 2:15 p.m.

The next meeting is scheduled for February 18, 1997.

SENATE ELECTIONS AND LOCAL GOVERNMENT COMMITTEE GUEST LIST

DATE: 2/17/97

NAME	REPRESENTING
Kelly Salsbury	KCGSC
Hame & Lange	Ko assu B Casley
John Rentral	KPA
Brad Bryant	Sec. of State.
Lan Moler.	Curse of KS Municipalities
Doug FARMER	DOB-
Jusa Meier	#S Gov. Consulting
Aure Spress	Petersa Public Affairs Group
	0

Administration of Campaign Finance, Conflict of Interest & Lobbying Laws



109 West 9th Street Suite 504 Topeka, Kansas 66612 (913) 296-4219

KANSAS COMMISSION ON GOVERNMENTAL STANDARDS AND CONDUCT

Testimony before Senate Elections Committee SB 113 February 17, 1997 By, Charlie Smithson, Legal Counsel

SB 113, which is before you this afternoon, amends K.S.A. 25-4156, a provision of the Campaign Finance Act. This bill is a recommendation made by the Commission.

Currently, K.S.A. 25-4156 requires any political advertisement in a newspaper, magazine, other periodical, radio or television to have the "advertisement" or "adv" disclaimer along with the name of a responsible person for the advertisement.

The problem is that "person" is defined to include just about every entity in existence. Therefore, the Commission has had a difficult time in identifying the individuals behind these advertisements. This identification is necessary for the filing of reports.

Thus, the Commission is requesting that the word "person" be changed to "individual". This will greatly aid the Commission in getting the names of people who need to be filing disclosure reports.

Section (b)(2) has been added to the bill due to constitutional concerns. A court case in Ohio two years ago stated that individuals who expend less than what the independent expenditure limit is for a state (in Kansas \$100), are not required to file reports or make any disclosures. Thus, individuals expending less than \$100 would not have to place a disclaimer on any advertisements.

The Commission urges your support and passage of SB 113.

Administration of Campaign Finance, Conflict of Interest & Lobbying Laws



109 West 9th Street Suite 504 Topeka, Kansas 66612 (913) 296-4219

KANSAS COMMISSION ON GOVERNMENTAL STANDARDS AND CONDUCT

Testimony before Senate Elections Committee SB 115 February 17, 1997 By, Charlie Smithson, Legal Counsel

SB 115, which is before you this afternoon, amends K.S.A. 25-4156, a provision of the Campaign Finance Act. This bill is a recommendation made by the Commission.

Currently, K.S.A. 25-4156 requires any political advertisement in a newspaper, magazine, other periodical, radio or television to have the "advertisement" or "adv" disclaimer along with the name of a responsible person for the advertisement.

SB 115 would add this disclaimer requirement to brochures, fliers and other political fact sheets. This would aid the Commission in identifying who those persons are that need to file the required reports.

This bill also changes the word "person" to "individual". Since "person" is defined to include just about every entity in existence, the Commission has had a difficult time in identifying the individuals behind these advertisements. This identification is necessary for the filing of reports.

Thus, the Commission is requesting that the word "person" be changed to "individual". This will greatly aid the Commission in getting the names of those individuals and groups that need to file reports for disclosure purposes.

Section (C)(2) has been added to the bill due to constitutional concerns. A court case in Ohio two years ago stated that individuals who expend less than what the independent expenditure limit is for a state (in Kansas \$100), are not required to file reports or make any disclosures. Thus, individuals expending less than \$100 would not have to place a disclaimer on any advertisements.

The Commission urges your support and passage of SB 115.