Approved: 1-34-97

Date

### MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS.

The meeting was called to order by Chairperson Dave Kerr at 11:00 a.m. on January 15, 1997 in Room 123-S of the Capitol.

All members were present except:

Committee staff present: Alan Conroy, Legislative Research Department

Kathy Porter, Legislative Research Department Mark Burenheide, Legislative Research Department

Norman Furse, Revisor of Statutes Michael Corrigan, Revisor of Statutes Judy Bromich, Administrative Assistant Janet Henning, Committee Secretary

Conferees appearing before the committee:

Secretary Charles Simmons, Department of Corrections

Others attending: See attached list

Chairman Kerr called the Committee meeting to order and announced the introduction of staff members from the Revisor of Statutes, Norman Furse and Michael Corrigan. Chairman Kerr then announced that Alan Conroy, Legislative Research Department, would introduce members of their fiscal staff to the committee. Alan Conroy then introduced each member of the staff to the committee members.

Chairman Kerr then advised the Committee of the bill introduction policy. It was stated that if a committee member asks for a bill to be introduced, then it will be introduced. The bill must be in written form.

<u>Senator Morris moved, Senator Feleciano seconded, that bill draft 7 RS 0152 be introduced as requested by the Kansas Board of Indigents Defense. The motion carried on a voice vote.</u>

Chairman Kerr also advised the Committee of the voting policy. Chairman stated that the final action when recommending a bill is roll call. The Committee Secretary will be called upon to call roll for a recorded vote.

Chairman Kerr then introduced Charles Simmons, Secretary of Corrections, Department of Corrections to give an overview of that department (Attachment 1).

Secretary Simmons stated there is currently an expansion proposal before the Legislature for both very short term expansion as well as longer term expansion. Secretary Simmons stated he would be discussing the prison population, what the projections are for the future and what the proposals are to address those projections that indicate the increase of the number of inmates (Attachment 1). Secretary Simmons told Committee members there has been a significant growth increase in the last two years. In January, 1994, there were just over 6,300 inmates in the Kansas correctional system and today there are over 7,700 inmates or a 20% increase. Secretary Simmons also noted the increase of the number of female inmates over the same two year period of time. Secretary Simmons also advised that they have been very close to the operating capacity for females since July, 1996.

Secretary Simmons explained the inmate prison population by three custody levels, maximum, medium, and minimum security. Maximum has remained fairly constant from 1990 to 1996, however, there has been a change in the medium and minimum custody.

### **CONTINUATION SHEET**

INUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS, Room 123-S Statehouse, at ::00 a.m. on January 15, 1997.

It was noted the Governor has recommended a three-phase capacity expansion program The first phase is expansion at Norton, Hutchinson, and ElDorado, 550 beds, construction costs just over \$16.2 million. Phase Two is expansion at ElDorado with construction costs just over \$20 million and this would be a plan proposed for the 1998 Legislature. Phase Three would be proposed in the 2002 Session and is approximately \$22 million for construction. Phase One would add 550 beds, 400 would be medium security and 150 would be minimum security. Norton and Hutchinson were chosen for management reasons within the correctional system because both of those are medium security facilities and do not have secure cell houses. Norton is a closed state hospital and the rooms do not lock nor have toilet facilities. It is proposed to have a 100 room cell house, that would house 200 people and would be a secure cell house which could be locked down. Hutchinson is a medium security unit and is dormitory style. The proposal for ElDorado is a 150 bed minimum security facility and would be built outside the secure perimeter. Such a unit was in the original proposal but was taken out for cost consideration. There would be inmates available to work on the expansion for ElDorado in Phase Two if authorized and would hold down some of the cost.

Secretary Simmons advised that discussions had occurred regarding privatizing within a number of communities. It was also noted that the option of privatizing is an issue which may require further discussion.

Estimated operating costs for these projects are basically: Norton, \$31,000 per bed with a \$2 million operating cost and 30 additional staff; the Hutchinson project is \$35,500 per bed, \$1.9 million operating cost with 27 additional staff; the ElDorado project would be \$19,000 per bed with an operating cost of just under \$2 million, annualized at 29 new staff.

Chairman Kerr thanked the members for attendance and adjourned the meeting at 12:05 p.m. The next meeting is scheduled for January 16, 1997.

## SENATE WAYS AND MEANS COMMITTEE GUEST LIST

DATE: 1-15-91

NAME	REPRESENTING
IVAIVIE	1 6 1
Ken Bohr	Assic. & Comites
Eller Piekalkiewier	Assic. & femilies
Susan Mahoney	Intern-Sen. Salisbury
BILL MISKELL	KDOC
Charles Simmons	KDOC
Jeff Bridges	DoB
Conds Destan	DOB
Sin Huddan	
V	

# INMATE POPULATION TRENDS AND MULTIYEAR CAPACITY EXPANSION OPTIONS

**Kansas Department of Corrections** 

presented to the
Senate Ways and Means Committee
January 15, 1997

Chart 1:	Inmate Population and Correctional Capacity
Chart 2:	Total Inmate Population: FY 1987 through FY 1997 to date
Chart 3:	Female Inmate Population: FY 1986 through FY 1997 to date
Chart 4:	End of Month Inmate Population: June 1995-December 1996
Chart 5:	Average Number of Admissions and Releases per Month, by Category: FY 1994 - FY 1997 to date
Chart 6:	Year-end Inmate Population by Custody Level: FY 1990 through FY 1997 to date
Chart 7:	Average Monthly Number of Return Admissions for Condition Violations, by Year: FY 1987 through FY 1997 to date
Chart 8:	Yearly Parole Rate: FY 1987 - FY 1997 to date
Chart 9:	Inmate Population by Type of Crime: 6-30-93 Compared to 12-31-96
Chart 10:	Inmate Population by Type of Crime, by Gender: 6-30-93 Compared to 12-31-96
Chart 11:	Inmate Population Projections through FY 2006 (prepared by the Kansas Sentencing Commission)
Chart 12:	Inmate Population Projections: FY 1997 Monthly Monitoring Numbers
Chart 13:	KDOC and Non-KDOC Bedspace July 1, 1993-December 31, 1996
Chart 14:	KDOC Bedspace Needs, by Custody - Male
Chart 15:	KDOC Bedspace Needs, by Custody - Female
Chart 16:	KDOC Multiyear Bedspace Expansion Options - New Construction: Construction Schedule
Chart 17:	Bed Utilization - Males
Chart 18:	Bed Utilization - Females
Chart 19:	KDOC Capacity and Projected Inmate Population
Chart 20:	Summary of KDOC Capacity Adjustment Options, by Project
Chart 21:	KDOC Capacity: Existing, Pending and Adjustment Options

Attachment # /

## Kansas Department of Corrections INMATE POPULATION AND CORRECTIONAL CAPACITY

#### **CURRENT STATUS**

- The prison system is nearly full. The December 31, 1996 inmate population was 7,755, or 98.4% of the total system capacity of 7,883 beds.
- During the past two years, the inmate population has undergone a period of rapid growth. The December 31, 1996 population was nearly 1,400 greater than the December 31, 1994 population of 6,369—an increase of more than 20%.
- To keep pace with the increasing population, the department has been faced with challenges in providing sufficient bedspace. Since December 31, 1994, nearly 1,300 beds have been added to correctional capacity, primarily through doublecelling and other internal building conversions or renovations.

### INMATE POPULATION PROJECTIONS

- The inmate population is forecast to continue to increase significantly over the next 10 years.
   Projections released in September 1996 by the Kansas Sentencing Commission indicate that the population will reach 9,246 by the end of FY 2006, an increase of nearly 1,500 from the December 31, 1996 level.
- Much of the increase in the inmate population will be accounted for by offenders convicted of serious crimes, reflecting recent legislative changes to increase sentences in the higher severity levels of the nondrug sentencing grid. Over the 10-year projection period, the number of inmates convicted of offgrid, severity level 1, and severity level 2 crimes is expected to increase by more than 1,000.

### CAPACITY NEEDS

- The inmate population projections have prison capacity implications that need to be addressed both now and in the future.
- The growing number of inmates will exceed existing and approved additions to capacity before the end of FY 1998. On June 30, 1998 the bedspace deficit will be 102 beds, and grow each year thereafter, reaching 677 by the end of FY 2002 and 1,315 by the end of FY 2006.
- Because 94% of the inmate population is male, it is anticipated that future bedspace needs will be predominantly male. Bedspace deficits for males are projected at 86 by the end of FY 1998; 625 by the end of FY 2002; and 1,224 by the end of FY 2006. Additional capacity for housing female inmates also is needed, although the numbers are not as large, increasing from a deficit of 16 beds in FY 1998 to 91 beds in FY 2006.
- Because the projections indicate significant growth in the number of the more serious offenders, the custody mix of the population is expected to shift gradually toward the higher custody levels.

#### Chart 1

## Kansas Department of Corrections INMATE POPULATION AND CORRECTIONAL CAPACITY

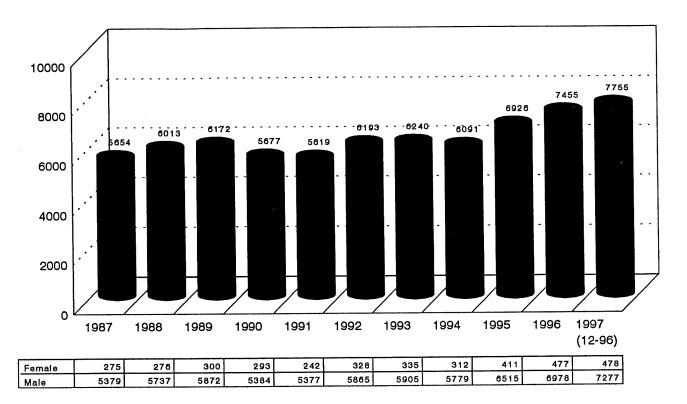
### MULTIYEAR CAPACITY EXPANSION PLAN

- The Department of Corrections has identified expansion options to address correctional capacity needs through FY 2006.
- Short-term capacity additions, proposed for consideration by the 1997 Legislature, include 251 beds in three projects at Lansing Correctional Facility, Winfield Correctional Facility, and Larned State Hospital. These projects do not require new construction, but some renovation is required. Renovation costs would be paid from already appropriated funds. Funding and position authorizations for staffing and other operating costs are needed.
- The remainder of the multiyear capacity expansion options require new construction. The options identified total 1,532 beds in new construction projects, in three phases, at an estimated construction cost of \$58.4 million.
- Phase 1 of the expansion plan is proposed for consideration by the 1997 Legislature. It includes: a 200-bed medium security housing unit at Norton Correctional Facility; a 200-bed medium security housing unit at Hutchinson Correctional Facility-East; and a 150-bed minimum security housing unit at El Dorado Correctional Facility. The housing units at Norton and Hutchinson each would have 100 cells, and would be doublecelled. The minimum security unit at EDCF would be dormitory-style housing.
- All Phase 1 projects are proposed to become operational during FY 1999.
- The Phase 1 projects would cost \$16.2 million to construct and \$5.4 million each year to operate (exclusive of \$540,000 in one-time costs to be incurred during the first year of operation). Eighty-six new positions would be required to staff the three new housing units.
- Phases 2 and 3 are recommended for consideration in the 1998 and 2002 legislative sessions, respectively. Projects proposed in these phases primarily involve construction of new housing units at El Dorado Correctional Facility.

#### RATIONALE

- The department proposes new construction because all other reasonable internal options for expanding capacity have already been implemented.
- Doublecelling and multi-occupancy housing is being utilized at all locations where it can be done safely
  and prudently. Single occupancy is used only in space designated as maximum security, and in a
  202-bed medium security housing unit at Norton Correctional Facility.
- Doublecelling of maximum security inmates is not a sound correctional practice, and the department strongly opposes doing so. The concern is not about the level of comfort provided these inmates, but the overall security of the institutions where they are housed. Doublecelling of maximum security inmates increases the potential for disruptive behavior because of the high risk nature of this population and because of the inmate idleness which would likely result. This would also create a risk level for staff safety the department considers unacceptable.
- The department does not favor further doublecelling at Norton Correctional Facility, again because of security-related concerns. Norton is a medium security institution, primarily because of its perimeter security. Building design prohibits locking inmates at the facility in their individual rooms. Increasing the population by up to 40% through doublecelling would create serious inmate management concerns.
- In Phase 1, the department proposes new secure housing units for both Norton Correctional Facility
  and Hutchinson Correctional Facility-East. In both cases, these projects would increase the security
  posture of the facilities, since neither currently has the ability to lock inmates in individual rooms.
- The Phase 1 project at El Dorado Correctional Facility would house minimum custody inmates, who
  would then be available to provide some of the labor required in construction of projects proposed for
  Phases 2 and 3.
- All three Phase 1 projects are located at existing KDOC facilities, where infrastructure exists to support the expansion. This lowers construction and annual operating costs. The average construction cost for the three projects is \$29,432 per bed.

## To Inmate Population: FY 1987 - 1996 and FY 1997 To-da

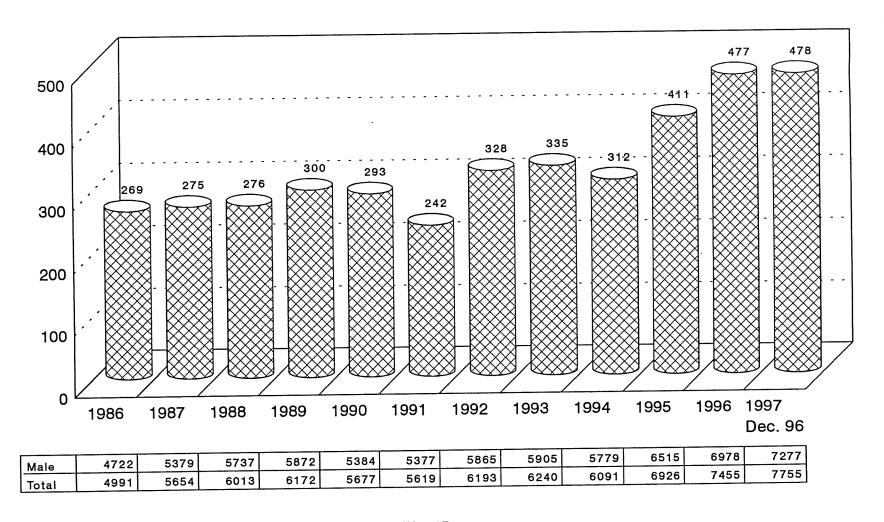


As of June 30 each year except 1997, which is as of December 31, 1996.

- During FY 1995, the increase in the number of inmates was the largest on record-rising from 6,091 to 6,926 (+835 or 13.7%). FY 1996 brought another substantial increase-from 6,926 to 7,455 (+529 or 7.6%). The growth has continued in FY 97 to date the population of 7,755 is 300 higher (4%) than at the end of FY 96.
- The decrease in the inmate population from FY 1989 to FY 1990 was related to the passage of Senate Bill 49, which enhanced good time provisions and resulted in "early" releases for a number of inmates.
- The decrease in inmate population during the first half of FY 1994 resulted primarily from a large number of offenders being released under the retroactive provisions of the Kansas Sentencing Guidelines Act, which took effect July 1, 1993.

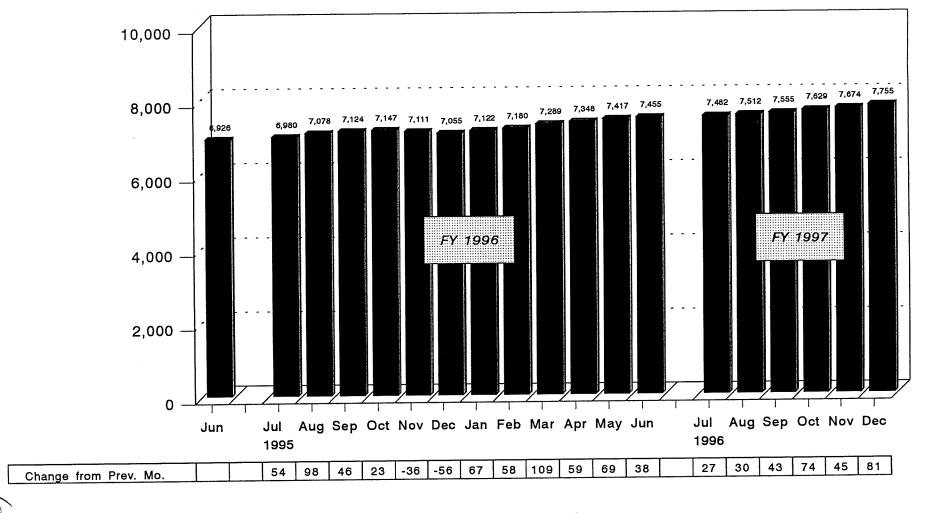
HG3 Charts CY96-8a,8b

## Female Inmate Population: FY 1986 Through FY 1997 to Date\*



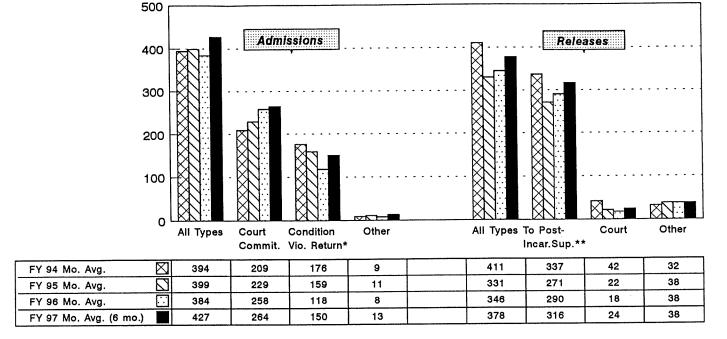
<sup>\*</sup>Fiscal year-end inmate population (as of June 30 each year) except for FY 1997, which is as of December 31, 1996.

## End-of-month Inmate Population: June, 1995 - December, 1996\*



<sup>\*</sup>Figures reflect the total inmate population (combined DOC and Non-DOC facility populations) at month-end.

# Average Number of Admissions and Releases Per Month by Major Category: FY 1994 - FY 1996, and FY 1997 To-date (Jul. - Dec., 1996)



<sup>\*</sup>Return to prison for violation of the conditions of release - no new felony sentence involved.

#### Admissions

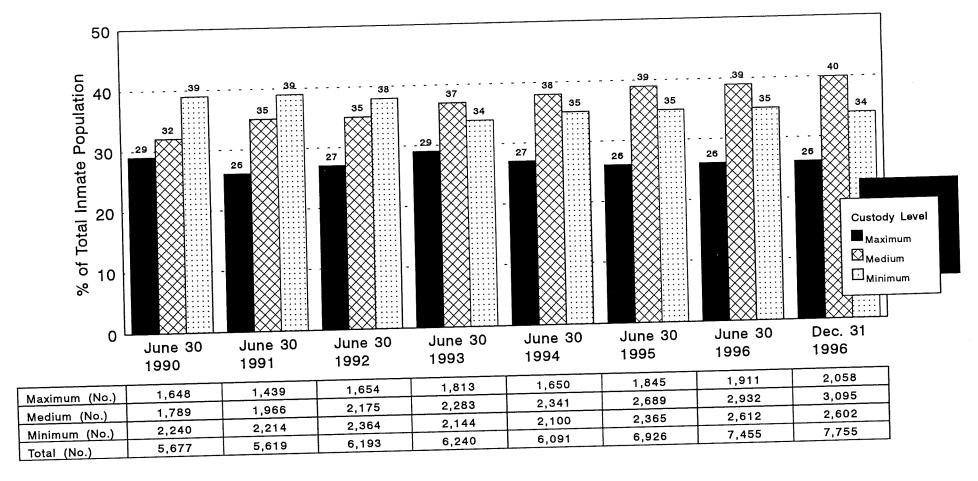
- All Types of Admission: FY 97 to date monthly average (427) is somewhat higher (7% - 11%) than any of the three previous fiscal years.
- Court Admissions: Monthly average has increased steadily since FY 94. FY 97 to date level is only slightly higher (2%) than in FY 96.
- Condition Violators: After decreasing to 159 in FY 95 and to 118 in FY 96 (from a high of 176 in FY 94), the level again has increased to 150 for FY 97 to date.

### ■ Releases

- All Types of Release: Releases in FY 97 to date are up somewhat -- 9% higher than in FY 96 and 14% from FY 95. The peak number of releases in FY 94 was dus in part to the application of the retroactive provisions of the Kansas Sentencing Guidelines Act of 1993.
- As in previous years most releases were to post-incarceration supervision, either through action of the Kansas Parole Board (parole) or as releases to supervision via the provisions of the Kansas Sentencing Guidelines Act.
- Court-related releases were relatively few in FY 97 to date, as they have been in recent years.

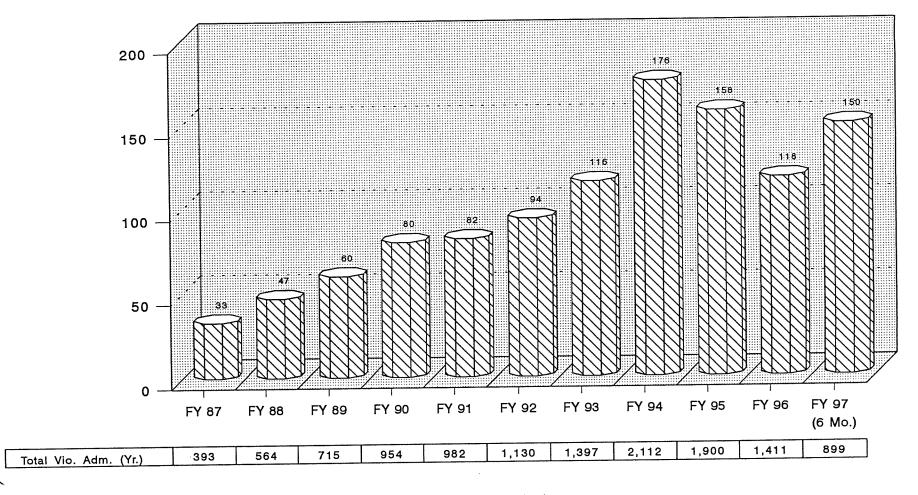
<sup>\*\*</sup>Includes releases by action of the Kansas Parole Board as well as releases to post-incarceration supervision via the provisions of the Kansas Sentencing Guidelines Act.

# Year-end Inmate Population by Custody Level: FY 1990 Through FY 1997 to Date\*



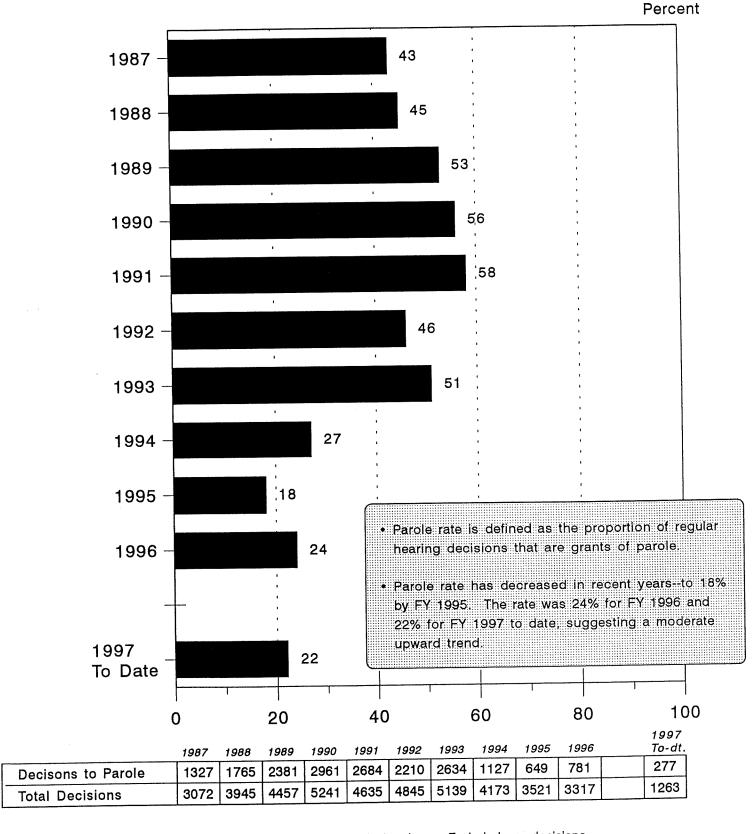
<sup>\*</sup>Maximum custody totals include unclassified and special management inmates. Figures for FY 1997 to date reflect the December 31, 1996 distribution.

Average Monthly Number of Return Admissions for Condition Violations By Year: FY 1987 - FY 1996, and FY 1997 to Date (Through December, 1996)\*



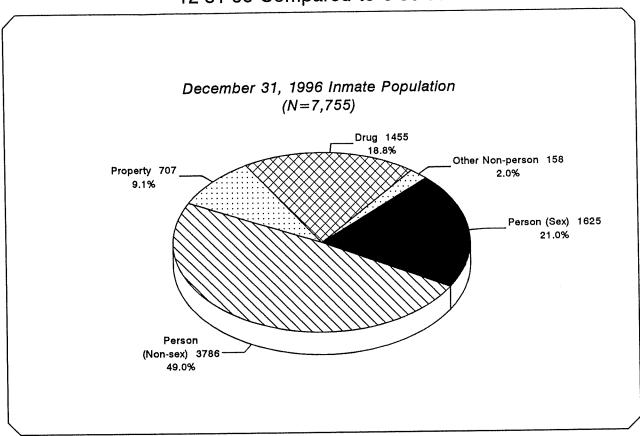
<sup>\*</sup>Figures are based on the total number of admissions for violation of the conditions of release (no new sentence).

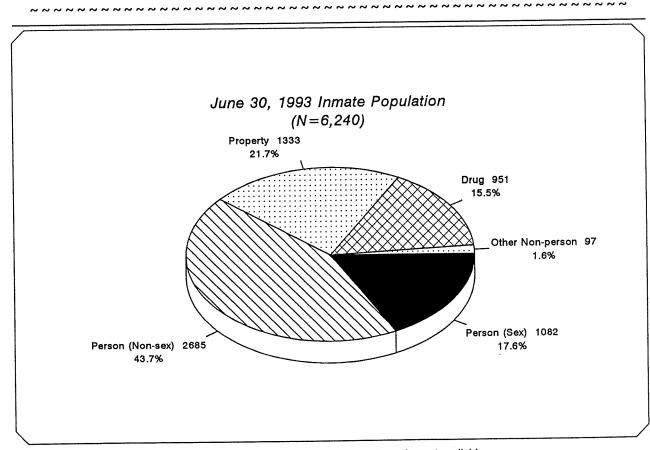
Jarole Rate: Kansas Parole Board Decisions to Parole as a Proportion of Total Decisions, FY 1987 - 1996, and First Five Months of FY 97 (Jul. - Nov., 1996)\*



<sup>\*</sup>Information pertains to decisions resulting from regular parole hearings. Excluded are decisions from parole violation hearings, one outcome of which is the decision to "reparole," which was used more often beginning in FY 94 and in effect reduces the number of regular parole hearings.

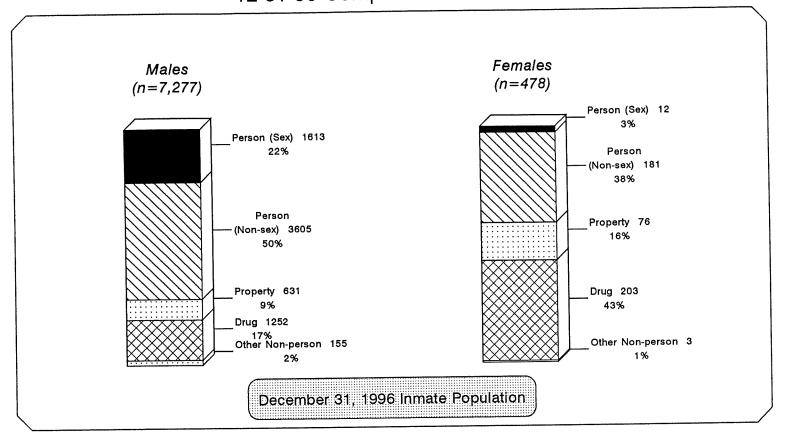
## Inmate Population by Type of Crime (Overall Most Serious Offense): 12-31-96 Compared to 6-30-93\*

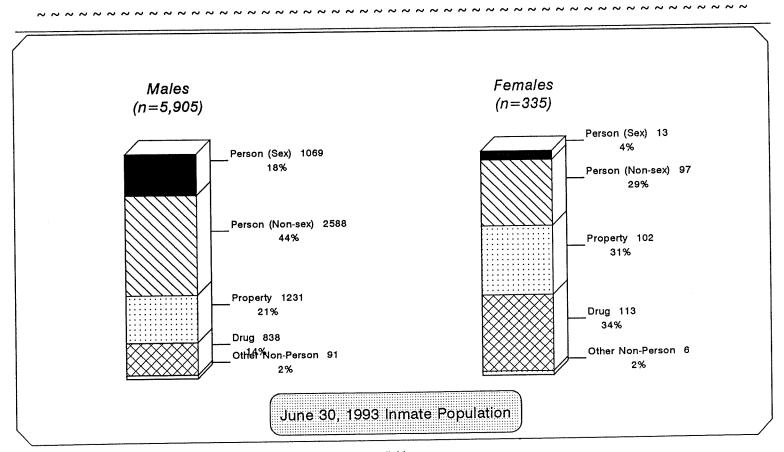




<sup>\*</sup>Overall most serious of all the active offenses for each inmate (offense information not available for 92 offenders in 1993 and for 24 offenders in 1996).

# nunate Population by Type of Crime (Most Serious Offense) by Gender: 12-31-96 Compared to 6-30-93\*





<sup>\*</sup>Overall most serious offense for each inmate (offense information not available for 92 offenders in 1993 and 24 offenders in 1996).

## Kansas Sentencing Commission FY 1997 Adult Inmate Population Update

6 Months Border Box Impact Lag

	6 Months Border Box Impact Lag												
		: 15 1.54 17 1.54										Total	Percent
ld Group	July	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	Increase	Increase
				537	570			652	682	700	728	280	62.5%
Level 1	448		506				753			791	805	245	43.7%
Level 2	560		616	659	680					1,370	1,427	181	14.5%
Level 3	1,246	1,258	1,295	1,325	1,343	1,361	1,355			396	408		
Level 4	289	306	325	340	362	381	388				1,230	363	
Level 5	867	974	1,021	1,030	1,068	1,118	1,142			1,182		13	
Level 6	158	161	160	151	142	156	178			· 154	171		
	650	710	736	740	777	799	829	829			894		<u></u>
Level 7	211	L			226	234	248	235	223	234			
Level 8		311				321	346	352	348	352	360		
Level 9	302			42		40				54	52	19	58.9%
Level 10	33	38	41			59					70	51	266.3%
Level D1	19	26	34									73	44.5%
Level D2	164		196		202	220							<u> </u>
Level D3	746	801	760	716					<u> </u>				27.8%
Level D4	326	349	370	381	384					410			<u></u>
Offgrid	442		527	576	621	672							
Conditional Violator	1,002	<u> </u>		704	596	532	508	530	470		469		
	) <u></u>					8,360	8,607	8,694	8,798	8,954	9,246	1,783	23.9%
TOTAL	7,463	<u> </u>							<u> </u>	( <u>)                                    </u>	-300		
Drug Level Border Box	. O	-78	-163	-198	-256	-242	-200	-200	200				1
Diversion Bed Savings							<u> </u>		<u> </u>	<u> </u>		IL	<del></del>

### Inmate Population Projections: Monthly Monitoring Numbers FY 1997

Month/Year	Projection Monitoring Number	Actual Population	Difference
July 1996	7463	7482	-19
August	7533	7512	21
September	7634	7555	79
October	7693	7629	64
November	7736	7674	62
December	7764	7755	9
January 1997	7759		
February	7783		
March	7791		
April	7811		
Мау	7846		
June	7841		

Source: Kansas Sentencing Commission, January 1997.

Population projections developed by the Kansas Sentencing Commission are produced in annual increments. Commission staff track the population monthly against the projections, but it is our understanding that these monthly tracking numbers are not official projections. Prior to January 10, 1997 the Department of Corrections did not receive monthly tracking numbers in advance, although we had occasionally received them retrospectively.

## KDOC AND Non-KDOC Bedspace July 1, 1993 - December 31, 1996

<u>Bedspace</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	Date
Bedspace	<u>6235</u>	<u>376</u>	<u>6611</u>	July 1, 1993
TCF-CU (I-Dorm closed)	-90		-90	July 1993
TCF-RDU (9 bed expansion)	9		9	July 15, 1993
HCF-CU (79 bed D-Cellhouse expansion)	79		79	October 1993
<u>Bedspace</u>	<u>6233</u>	<u>376</u>	<u>6609</u>	July 1, 1994
HCF-CU (E-Dorm expansion)	10		10	July 1994
EDCF-CU (15 special use beds converted to gen. pop.)	15		15	July 1994
LCF-CU (32 three men cells converted to four men cells in "C" cellhouse)	32		32	August 1994
TCF-SU (closed)	-107		-107	August 1994
LCF-EU (R-Dorm opened)	48		48	October 1994
LCF-EU (first half of S-Dorm opened)	48		48	December 1994
LCF-EU (second half of S-Dorm opened)	48		48	January 18, 1995
TCF-CU (24 bed D-Dorm expansion)		24	24	February 13, 1995
NCF-EU (18 bed expansion)	18		18	February 15, 1995
LCF-CU (D-Cellhouse renovation)	16		16	March 15, 1995
LCF-CU (H-Unit)	48		48	April 1, 1995
EDCF-CU (U-Unit) <sup>1</sup>	20		20	April 21, 1995
TCF-CU (I-Max opened)		75	<i>75</i>	May 1, 1995
(56 female beds removed/56 male beds added at LCF-EU)	. 56	-56	0	May 1, 1995
(16 female eval. beds taken off-line)		-16	-16	May 1, 1995
Contract Jail Bed Reduction	-14		-14	May 1, 1995
TCF-CU (24 bed A-Dorm expansion)		24	24	May 15, 1995
LCCC (10 Non-KDOC beds)	10		10	June 1, 1995
EDCF-CU (U-Unit) <sup>1</sup>	20		20	June 15, 1995
EDCF-CU (D-Cellhouse, Double-Celling) <sup>1</sup>	64		64	June 15, 1995
EDCF-CU (U-Unit) <sup>1</sup>	<i>75</i>		<i>75</i>	July 1, 1995
	128		128	July 1, 1995
EDCF-CU (E Cellhouse Double-Celling) <sup>1</sup> TCF-CU (16 bed expansion)		16	16	July 1, 1995
HCF-CU (D-Cellhouse)	100		100	July 1, 1995

<u>Bedspace</u>	<u>6868</u>	443	<u>7311</u>	July 1, 1995
Topeka Halfway House (Terminate)		-4	-4	July 25, 1995
TCF-CU (16 bed C-Dorm expansion)		16	16	September 1, 1995
LCF-EU (56 bed W-Unit expansion)	56		56	October 2, 1995
LSSH (37 Non-KDOC bed reduction)	-32	-5	-37	October 2, 1995
LCF-EU (16 bed expansion)	16		16	November 17, 1995
LCMHF (30 bed reduction-sexual predator unit) <sup>2</sup>	-30		-30	November 17, 1995
LCMHF (14 bed minimum unit)	14		14	November 17, 1995
EDCF-CU (Double-Celling)	60		60	December 18, 1995
TCF-CU (26 I-Max Double-Celling)		26	26	December 18, 1995
ECF (48 bed minimum unit expansion)	48		48	December 18, 1995
HCF (D Cellhouse-24 bed reduction)	-24		-24	January 12, 1996
WCF (96 bed expansion)	100	-	100	April 15, 1996
TCF-CU (8 bed G-Dorm)		8	8	May 6, 1996
LCMHF (18 bed minimum unit expansion Jenkins Bldg.)	18		18	May 6, 1996
LCMHF (22 bed minimum unit expansion Jenkins Bldg.)	+22		+22	May 29, 1996
<u>Bedspace</u>	<u>7212</u>	<u>484</u>	<u>7600</u>	July 1, 1996
LCF-CU (Double-Celling M-Living Area)	96		96	July 1, 1996
LCF-CU (Double-Celling 40 beds - L-Living Area)	40		40	August 22, 1996
LCF-CU (Double-Celling 56 beds - L-Living Area)	56		56	October 1, 1996
HCF-EU (Create handicapped space)	-2		-2	October 1, 1996
WCF (5 sleepout beds)	5		5	November 1, 1996
LCF-CU (Double-Celling 18 beds in K-Unit)	18		18	November 1, 1996
LCF-CU (Double-Celling 30 beds - K - Living Area-)	30		30	November 15, 1996
LCF-CU (Double-Celling 4 beds - K - Living Area) <sup>3</sup>	<u>40</u>		<u>40</u>	December 23, 1996
Bedspace	<u>7399</u>	<u>484</u>	<u>7883</u>	December 31, 1996

Note: The average cost of capacity added since July 1, 1993 is \$5,075 per bed.

<sup>1</sup> The 115 beds at EDCF (U-Unit) and 192 beds added via double-celling (D & E Units) were added to the operating capacity over a 10 week period beginning April 21, 1995.

<sup>&</sup>lt;sup>2</sup> The original LCMHF capacity of 150 is adjusted to reflect a reduction of 30 beds currently unavailable to house KDOC inmates because of the sexual predator unit operated by SRS. Once provision is made for permanent housing for sexual predators, the 30 beds will be added back to KDOC capacity.

<sup>&</sup>lt;sup>3</sup> Between July 1, 1996 and December 23, 1996, K, L, and M units were double-celled creating bedspace for an additional 280 inmates.

Chart 14

## **KDOC Bedspace Needs, by Custody - Males**

## Projected Population Compared to Existing and Approved Capacity

FY I		/laximum		N	/ledium		N	//inimum		Ţ	Total	
	Pop (6-30)	Beds	Diff	Pop (6-30)	Beds	Diff	Pop (6-30)	Beds	Diff	Pop (6-30)	Beds	Diff
Baseline	1961	2151	ation as of O	<b>2983</b> ecember 31, 19	3159 96 Baseline ca	nacitv is exis	2320	2137 red: it does not i	include 70 b	<b>7166</b> eds at LCF	7447	
				r which is still pe				,				
1	2021	2151	130		3159	193	2366	2137	-229	7353	7447	94
1997 1998	2075	2151	76		3159	113	2412	2137	-275	7533	7447	-86
1999	2073	2151	59		3159	88	2427	2137	-290	7590	7447	-143
2000	2103	2151	48		3159	72	2438	2137	-301	7628	7447	-18
2001	2167	2151	-16		3159	-22	2492	2137	-355	7840	7447	-393
2002	2237	2151	-86		3159	-124	2552	2137	-415	8072	7447	-62
2003	2262	2151	-111	3320	3159	-161	2571	2137	-434	8153	7447	-706
2004	2291	2151	-140	3364	3159	-205	2596	2137	-459	8251	7447	-804
2005	2335	2151	-184	3430	3159	-271	2632	2137	-495	8397	7447	-950
2006	2417	2151	-266	1	3159	-391	2704	2137	-567	8671	7447	-1224

- 1. Prophet model projections were prepared by the Kansas Sentencing Commission in September 1996. The projections are not broken down by gender or by custody. The male inmate population numbers given above assume that the proportion of males and females will remain constant at 93.8% male and 6.2% female.
- 2. Baseline capacity includes 118 beds at Lansing Correctional Facility that will become operational on July 1, 1997. Not included are 70 beds at LCF that have been added to capacity, but funding for which is still pending.
- 3. On December 31, 1996 the custody distribution among male inmates was: 27.0% maximum; 40.9% medium; and 32.1% minimum. Due to continued change in the composition of the inmate population, the custody mix is expected to shift gradually toward the higher custody levels. Based on growth projected for the number of inmates in the higher crime severity levels, the custody split projected for the net annual *increases* in the male population is as follows: 30% maximum; 44% medium; and 26% minimum. By FY 2006, the cumulative effect on the custody mix of the entire male inmate population is: 28% maximum; 41% medium; and 31% minimum.



Chart 15

## **KDOC Bedspace Needs, by Custody - Females**

### Projected Population Compared to Existing Capacity

FY		Maximum		i i	/ledium		N	Minimum		7	otal	
• •	Pop (6-30)	Beds	Diff	Pop (6-30)	Beds	Diff	Pop (6-30)	Beds	Diff	Pop (6-30)	Beds	Diff
Baseline	90	58		119	408		269	18		478	484	
(Note: Ba	aseline population	n is actual popu	lation as of E	December 31, 19 I	96. Baseline ca	apacity is exi 	sting and approv 	red.)				
1997	74	58	-16	130	408	278	284	18	-266	488	484	-4
1998	75	58	-17	l .	408	274	291	18	-273	500	484	-16
1999	76	58	-18	i	408	273	293	18	-275	504	484	-20
2000	76	58	-18		408	272	295	18	-277		484	-23
2001	78	58	-20	140	408	268	303	18	-285		484	-37
2002	80	58	-22	145	408	263	311	18	-293	•	484	-52
2003	81	58	-23	147	408	261	313	18	-295		484	-57
2004	82	58	-24	150	408	258	315	18	-297		484	-63
2005	83	58	-25	154	408	254	320	18	-302		484	-73
2006	85	58	-27	160	408	248	330	18	-312	575	484	-91

<sup>1.</sup> Prophet model projections were prepared by the Kansas Sentencing Commission in September 1996. The projections are not broken down by gender or by custody. The female inmate population numbers given above assume that the proportion of males and females will remain constant at 93.8% male and 6.2% female.

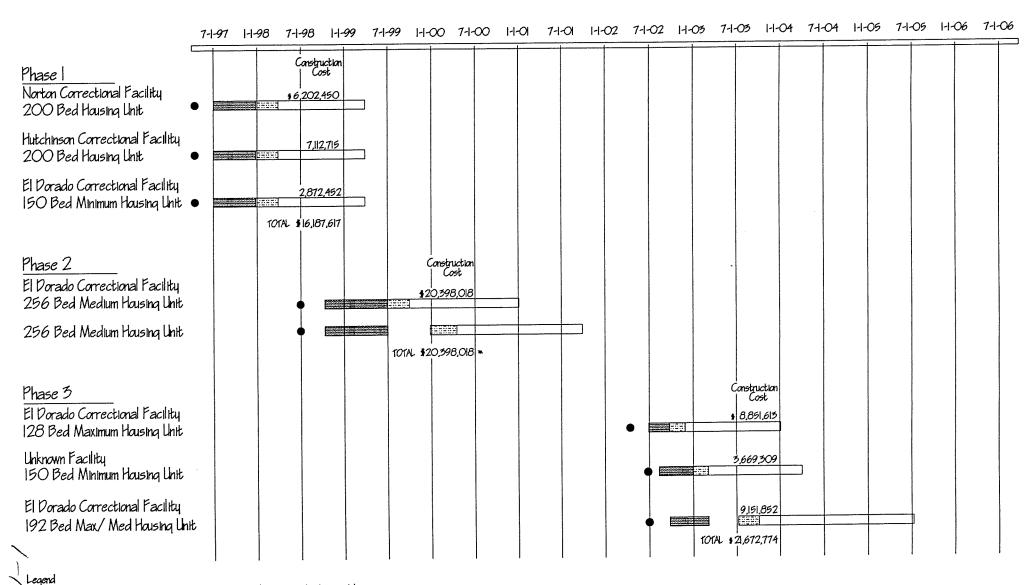


<sup>2.</sup> On December 31, 1996 the custody distribution among female inmates was: 18.8% maximum; 24.9% medium; and 56.3% minimum. The numbers presented above assume no change in the custody composition of the female inmate population during the projection period.

Chart 16

KDOC Multiyear Bedspace Expansion Options - New Construction

Construction Schedule



Funding Date
Building Design
Building
Building
Construction

\* Project to be constructed with immate labor.

### Chart 17

## BED UTILIZATION - MALES ONLY

BEDSPACE/ADJUSTMENT		CUSTO	DY LEVEL	
	MAXIMUM	MEDIUM	<u>MINIMUM</u>	TOTAL
Bedspace - 11-1-96	2057	3135	2137	7329
Population - 10-31-96	1953	<u>2890</u>	<u>2323</u>	<u>7166</u>
AVAILABLE BEDSPACE	+104	+245	-186	+163
PLANNED BEDSPACE INCREASE (FY 97)				
•K, L, M Double-Cell (210-280)	-	+40	+30	+70
•T.C. Unit Renovation	+94	+24	-	+118
•LCMHF "J" Dorm (potential)		***	<u>+54</u>	<u>+54</u>
AVAILABLE BEDSPACE	+198	+309	-102	+405
BED UTILIZATION ADJUSTMENT				
●RDU - ADP	-30	-	-	-30
●RDU - Med./Min.	-40	+20	+20	0
●Releases @ 16/Day & 3 Days to Fill Bed	-4	-10	-34	-48
●Open Non-KDOC Beds	-5	-5	-17	-27
<ul> <li>Placement of 80 Medical Minimums at EDCF - "U" Unit</li> </ul>	-	-80	+80	0
<ul> <li>Med./Min Out of Bed for Cause (Prog, MH, Trans, Release)</li> </ul>	-90	+20	+70	0
•Spec. Ed. Placements - LCF	-	-30	+30	0
PLANNED BEDSPACE ADJUSTMENT				
<ul> <li>Close TCF-WU "L" Dorm: Relocate Staff</li> <li>"J" Cellhouse Female Unit Expansion</li> </ul>	<u>-</u>		<u>-30</u>	30
ADJUSTED BEDSPACE	+29	+224	+17	+270
PROJECTED POPULATION INCREASE (11-1-96 through 6-30-97)	<u>-57 (30%)</u>	<u>-82 (44%)</u>	<u>-48 (26%)</u>	<u>-187</u>
AVAILABLE BEDSPACE - 6-30-97	-28	+142	-31	+83
PLANNED BEDSPACE INCREASE (FY 98)				
• "A" Dorm - WCF (Remaining 127 Beds)	-	-	+127	+127
PROJECTED POPULATION INCREASE (FY 98)	54_	<u>-80</u>	<u>-46</u>	<u>-180</u>
AVAILABLE BEDSPACE - 6-30-98	-82	+62	+50	+30
PLANNED BEDSPACE INCREASE (FY 99)				
•Add One 200 - Bed Medium Housing Unit @NCF	-	+200	-	+200
<ul> <li>Add One 200 - Bed Medium Housing Unit @ HCF</li> </ul>	-	+200	-	+200
<ul> <li>Add 150 - Bed Minimum Unit @ EDCF- CU</li> </ul>	-	-	+150	+150
•Convert TCF-WU from Male to Female Housing	<del>-</del> .	• ·	-81	-81 /-20

BEDSPACE/ADJUSTMENT

### CUSTODY LEVEL

	MAXIMUM	MEDIUM	MINIMUM	<u>FOT.</u>
•Convert "D" Cellhouse to Max. Custody	+128	-256	<del>-</del>	-128
PROJECTED POPULATION INCREASE (FY 99)	<u>-17</u>	<u>-25</u>	<u>-15</u>	<u>-57</u>
AVAILABLE BEDSPACE - 6-30-99	+29	+181	+104	+314
PROJECTED POPULATION INCREASE (FY 00)	<u>-11</u>	<u>-16</u>	<u>-11</u>	<u>-38</u>
AVAILABLE BEDSPACE - 6-30-00	+18	+165	+93	+276
PROJECTED POPULATION INCREASE (FY 01)	-64	-94	-54	-212
PLANNED BEDSPACE INCREASE (FY 01)				
●Add 1st Housing Unit @ EDCF	-	+256	-	+256
<ul><li>◆Convert Half "E" Cellhouse to Max. Custody</li></ul>	+64	-128	-	-64
●Adjust for Off-Line Spc. Use Cells	-	6_		6_
AVAILABLE BEDSPACE - 6-30-01	+18	+193	+39	+250
PROJECTED POPULATION INCREASE (FY 02)	-70	-102	-60	-232
PLANNED BEDSPACE INCREASE (FY 02)				
● Add 2nd Housing Unit @ EDCF	-	+256	-	+256
<ul> <li>Convert Remaining ¼ "E" Cellhouse to Max. Custody</li> </ul>	<u>+64</u>	<u>-128</u>		<u>-64</u>
AVAILABLE BEDSPACE - 6-30-02	+12	+219	-21	+210
PROJECTED POPULATION INCREASE (FY 03)	<u>-25</u>	<u>-37</u>	<u>-19</u>	<u>-81</u>
AVAILABLE BEDSPACE - 6-30-03	-13	+182	-40	+129
PROJECTED POPULATION INCREASE (FY 04)	-29	-44	-25	-98
PLANNED BEDSPACE INCREASE (FY 04)				
<ul> <li>◆Add 128 Bed Maximum Unit @ EDCF</li> </ul>	+128	-	-	+128
<ul> <li>Add 150 Bed Minimum Housing (unknown)</li> </ul>			<u>+150</u>	<u>+150</u>
AVAILABLE BEDSPACE - 6-30-04	+86	+138	+85	+309
PROJECTED POPULATION INCREASE (FY 05)	<u>-44</u>	<u>-66</u>	<u>-36</u>	<u>-146</u>
AVAILABLE BEDSPACE - 6-30-05	+42	+72	+49	+163
PROJECTED POPULATION INCREASE (FY 06)	-82	-120	-72	-274
PLANNED BEDSPACE INCREASE (FY 06)				
●Add 1/2 Max. 1 1/2 Med. Unit @ EDCF	<u>+64</u>	+128		<u>+192</u>
AVAILABLE BEDSPACE - 6-30-06	+24	+80	-23	+81

C:Riggin\pop\Bed.mm

11-04-96

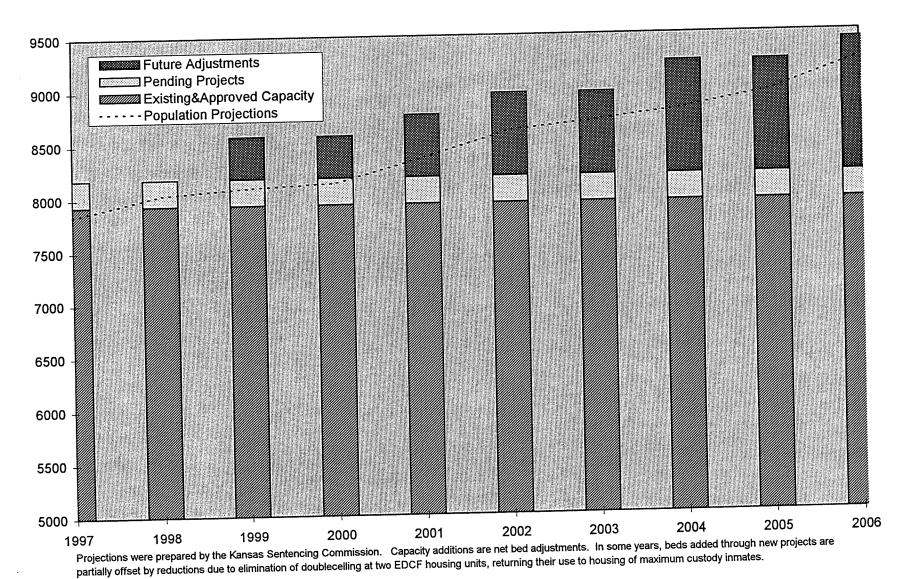
Chart 18

## BED UTILIZATION - FEMALES ONLY

BEDSPACE/ADJUSTMENT	CUSTODY LEVEL							
	MAXIMUM	MEDIUM	<u>MINIMUM</u>	TOTAL				
CAPACITY - 11-1-96	58	408	18	484				
Inmate Population 11-1-96	<u>70</u>	<u>124</u>	<u>269</u>	<u>463</u>				
AVAILABLE BEDSPACE 11-1-96	-12	+284	-251	+21				
PROJECTED POPULATION INCREASE (FY 97)	4	-6	-15	-25				
PLANNED BEDSPACE INCREASE (FY 97)								
●Open 16 beds @ RDU- "J" Cellhouse	<u>+16</u>			<u>+16</u>				
AVAILABLE BEDSPACE - 6-30-97	0	+278	-266	+12				
PROJECTED POPULATION INCREASE (FY 98)	_1_	4_	<u>-7</u>	<u>-12</u>				
AVAILABLE BEDSPACE - 6-30-98	-1	+274	-273	0				
PROJECTED POPULATION INCREASE (FY 99)	-1	-1	-2	-4				
PLANNED BEDSPACE INCREASE (FY 99)								
●Convert TCF-WU to female	-	-	+111	+111				
<ul> <li>Take 16 maximum beds at RDU "J" Cellhouse off- line and return 24 double bed cells at I-Max to single celled.</li> </ul>	<u>-16/+24</u>	<u>-48</u>	<u>-</u> -	<u>-40</u>				
AVAILABLE BEDSPACE - 6-30-99	+6	+225	-164	+67				
PROJECTED POPULATION INCREASE (FY 00)	<del></del>	_1_	<u>-2</u>	<u>-3</u>				
AVAILABLE BEDSPACE - 6-30-00	+6	+224	-166	+65				
PROJECTED POPULATION INCREASE (FY 01)	<u>-2</u>	4_	<u>-8</u>	<u>-14</u>				
AVAILABLE BEDSPACE - 6-30-01	+4	+220	-174	+50				
PROJECTED POPULATION INCREASE (FY 02)	<u>-2</u>	<u>-5</u>	<u>-8</u>	<u>-15</u>				
AVAILABLE BEDSPACE - 6-30-02	+2	+215	-182	+35				
PROJECTED POPULATION INCREASE (FY 03)	<u>-1</u>	2	2	5				
AVAILABLE BEDSPACE - 6-30-03	+1	+213	-184	+30				
PROJECTED POPULATION INCREASE (FY 04)	-1	<u>-3</u>	<u>-2</u>	<u>-6</u>				
AVAILABLE BEDSPACE - 6-30-04	+0	+210	-186	+24				
PROJECTED POPULATION INCREASE (FY 05)	-1	_4_	<u>-5</u>	<u>-10</u>				
AVAILABLE BEDSPACE - 6-30-05	-1	+206	-191	+14				
PROJECTED POPULATION INCREASE (FY 06)	<u>-2</u>	<u>-6</u>	<u>-10</u>	<u>-18</u>				
AVAILABLE BEDSPACE - 6-30-06	-3	+200	-201	-4				

Chart 19

# KDOC Capacity and Projected Inmate Population as of June 30 each year



Summary of KDOC Capacity Adjustment Options, by Project

Chart 20

FY On-Line	Facility	Project Description Beds		eds	Cos	ist	
				#	Custody	Capital	Operating
Pending P	<u>rojects</u>						
FY 1998	LCF	Complete doublecelling at K, L, & M Units.	Capacity initially was increased by 210 beds in these units through doublecelling and recently was increased by another 70 beds. Operating funds and positions have not yet been approved for the additional 70 beds.	70	Med/ Min		\$356,000 (4 FTE)
			Funding authorization: 1997 session.				
FY 1998	LCMHF	Expand occupancy of Jenkins Building at Larned State Hospital	Since May 1996, inmates have been housed on the second floor of the Jenkins Building. Larned State Hospital has determined that it has no further requirements for the remainder of the building, and the department is interested in using it for housing inmates. Additional staffing would be required.	54	Min	Estimate in preparation  Any costs would be financed from the Rehab & Repair Fund	\$573,000 (includes 11 FTE and \$39,000 in one-time costs)
			Funding authorization: 1997 session.				
FY 1998	WCF	A Dorm	The A Dorm previously was used to house inmates but was vacated when the renovated Garland Building was occupied in April 1996. Upgrades to A Dorm's heating and plumbing systems are required, and will be financed from the department's Rehabilitation and Repair fund. Funds have not yet been approved for additional staffing.	127	Min	\$169,060 (from Rehab & Repair Fund)	\$1,588,000 (includes 23 FTE and \$131,600 in one-time costs)
			Funding authorization: 1997 session.				



Chart 20
Summary of KDOC Capacity Adjustment Options, by Project

FY On-Line	Facility	Project	Description	Be	ds	Cost		
				#	Custody	Capital	Operating	
<b>Proposed</b>	Options	<u>3</u>						
FY 1999	TCF	Convert TCF-West to Female Housing Unit	Topeka Correctional Facility-West currently houses minimum custody males. This proposal would convert its use to meet the need for housing females.	-111 male; +111 female	Min			
			[Note: An alternative to this proposal would be to construct a new 100-bed housing unit for females, to be located at TCF-Central.]					
FY 1999	NCF	New Housing Unit	w Housing Unit  A new secure housing unit is proposed inside		Med	\$6,202,450	\$2,047,000	
			the existing perimeter at Norton Correctional Facility. The unit will have lockdown capability, which is not available in any of the existing housing units at NCF. The project includes a new Kansas Correctional Industries building to provide jobs for the increase in population. This project is new, and was not previously included in the department's capital improvements plan.			Cost per bed: \$31,012	(includes 30 FTE and \$144,000 in one-time costs)	
			Funding authorization: 1997 session.					
FY 1999	HCF-	New Housing Unit	A new secure housing unit is proposed inside	200	Med	\$7,112,715	\$1,933,000	
Eas	East		the existing perimeter at Hutchinson Correctional Facility-East. The unit will have lockdown capability, which is not available in any of the existing housing units at HCF-East. The project includes additional program and Kansas Correctional Industries space. This project is new, and was not previously included in the department's capital improvements plan.			Cost per bed: \$35,564	(includes 27 FTE and \$135,000 in one-time costs)	
			Funding authorization: 1997 session.					

Chart 20
Summary of KDOC Capacity Adjustment Options, by Project

FY On-Line	Facility	Project	Description	В	eds	Cost		
				#	Custody	Capital	Operating	
FY 1999	EDCF.	New Minimum Security Housing Unit	A new minimum security unit is proposed outside the perimeter fence at EDCF-Central, located just northwest of the existing compound. The unit would house male inmates displaced from TCF-West under the option converting use of that unit to house females. Also, males housed in this unit would be used to assist in construction of the other new units proposed for EDCF. It is proposed that this project be financed as a package with the NCF and HCF medium units proposed to come on line in FY 1999.	150	Min	\$2,872,452  Cost per bed: \$19,150	\$1,960,000 (includes 29 FTE and \$261,000 in one-time costs)	
FY 1999	EDCF	Convert D Cellhouse to Maximum Custody	Funding authorization: 1997 session.  This is one of the two cellhouses at El Dorado that was doublecelled in 1995 as part of the short-term capacity expansion, requiring that its designation be converted from maximum to medium. To provide sufficient maximum security space, the department proposes that it be restored to its original purpose of housing maximum security inmates.	-128	Med: -256 Max: +128			
FY 2001	EDCF	New Medium Security Housing Unit	This is the first of four new housing units proposed within an expanded perimeter of the El Dorado Correctional Facility -Central Unit. The housing unit would be similar to the prototype cellhouses currently at the facility, except that we believe a less costly alternative design could be used. Also, the unit will be designed to doublecell medium custody inmates. To achieve economies in construction, the department proposes financing 2 EDCF projects as a package, including this project and	256	Med	\$20,398,018  Cost per bed: \$39,840  Cost includes sitework for four units, construction for two units, and expansion of perimeter fence.	\$3,164,000 (includes 52 FTE and \$182,000 in one-time costs)	

Chart 20
Summary of KDOC Capacity Adjustment Options, by Project

FY On-Line Facility Project			Description	Be	ds	Cost		
				#	Guatody	Capital	Operating	
			the medium unit proposed to come on line in FY 2002. The cost reported here includes: two medium custody housing units, all of the sitework necessary for all four of the proposed new housing units, and expansion of the perimeter fence south of the existing unit.  Funding authorization: 1998 session.			The estimate is based on the existing design. We believe the eventual cost will be lower due to use of an alternate design suitable for this custody level of inmate.		
FY 200	o1 EDCF	Convert Half of E Cellhouse to Maximum Custody	This is one of two cellhouses at El Dorado that was doublecelled in 1995 as part of the short-term capacity expansion, requiring that its designation be converted from maximum to medium. To provide sufficient maximum security space, the department proposes that it be restored to its original purpose of housing maximum custody inmates. One half of the housing unit will be converted in FY 2001 and the other, in FY 2002.	-64	Med: -128 Max: +64		<del></del>	
FY200	2 EDCF	New Medium Security Housing Unit	This is the second of four new housing units proposed within an expanded perimeter of the El Dorado Correctional Facility -Central Unit. The housing unit would be similar to the prototype cellhouses currently at the facility, except that a less costly alternative design will be used. Also, the unit will be designed to doublecell medium custody inmates.	256	Med	Cost included with EDCF medium unit proposed for completion in FY 2001.	\$3,377,000 (includes 63 FTE and \$75,000 in one-time costs)	
FY 200	D2 EDCF	Convert Second Half of E	Funding authorization: 1998 session.  This is one of the two cellhouses at El Dorado that was doublecelled in 1995 as part of the	-64	Med: -128			

Chart 20
Summary of KDOC Capacity Adjustment Options, by Project

FY On-Line	Facility	Project	Description	Be	ds	Cost		
				#	Custody	Capital	Operating	
			short-term capacity expansion, requiring that its designation be converted from maximum to medium. To provide sufficient maximum security space, the department proposes that it be restored to its original purpose of housing maximum security inmates. The first half of the housing unit is proposed for conversion in FY 2001.		Max: +64			
FY 2004	EDCF	New Maximum Security Housing Unit	This is the third of four new housing units proposed within an expanded perimeter of the El Dorado Correctional Facility-Central Unit. The housing unit would be similar to the prototype cellhouses currently at the facility.  Funding authorization: 2002 session.	128	Max	\$8,851,613  Cast per bed: \$69,153	\$2,629,000 (includes 66 FTE and \$75,000 in one-time costs)	
FY 2004		Minimum Security Unit	A new minimum security unit is proposed at an unspecified location.  Funding authorization: 2002 session.	150	Min	\$3,669,309  Cost per bed: \$24,462	\$1,960,000 (includes 29 FTE and \$261,000 in one-time costs)	
FY 2006	EDCF	New Medium/Maximum Security Housing Unit	This is the last of the four new housing units proposed within an expanded perimeter of the El Dorado Correctional Facility-Central Unit. The housing unit would be similar to the prototype cellhouses currently at the facility. Half of the cellhouse will be used to house maximum custody inmates; the other half will be doublecelled and will house medium custody inmates.	192	Max: 64 Med: 128	\$9,151,852 Cost per bed: \$47,666	\$2,426,000 (includes 46 FTE and \$75,000 in one-time costs)	
			Funding authorization: 2002 session.					

Chart 21

## KDOC Capacity: Existing, Pending and Adjustment Options

	Male			Female				Total				
	Max	Med	Min	Total	Max	Med	Min	Total	Max	Med	Min	Total
Existing and Approved	2151	3159	2137	7447	58	408	18	484	2209	3567	2155	7931
Pending - FY 1998												
WCF - A Dorm			127	127							127	127
LCF - K, L, M Doublecelling		40	30	70						40	30	70
LCMHF - J Dorm			54	54							54	54
Subtotal with Pending	2151	3199	2348	7698	58	408	18	484	2209	3607	2366	8182
Future Adjustment Option	ns				<b>V</b>							
<u>FY 1997</u>												-00
TCF-West Close L Dorm			-30	-30					40		-30	-30
RDU - J Dorm					16	400	40	16	<u>16</u> 2225	3607	2336	16 8168
Subtotal with FY 1997	2151	3199	2318	7668	74	408	18	500		3007	2330	
FY 199 <u>9</u>												
EDCF Minimum Unit*			150	150							150	150
NCF - New Unit*		200		200						200		200
HCF - New Unit*		200		200						200	20	200
TCF-West: Females			-81	-81			111	111	400	256	30	30 -128
EDCF-D Cellhouse to Max	128	-256		-128				40	128	-256		-126 -16
RDU J Dorm Offline					-16	40		-16	-16	-48		-10 -24
TCF- I-Max:eliminate doublece			0007		24	-48	120	<u>-24</u> 571	2361	3703	2516	8580
Subtotal with FY1999	2279	3343	2387	8009	82	360	129	3/1	2301	3703	2010	



Chart 21

### KDOC Capacity: Existing, Pending and Adjustment Options

	Male				Female				Total			
	Max	Med	Min	Total	Max	Med	Min	Total	Max	Med	Min	Total
•												
FY 2001												0.50
EDCF- New Unit*		256		256						256		256
EDCF-1/2 of E to Max	64	-134		-70					64	-134		-70
Subtotal with FY2001	2343	3465	2387	8195	82	360	129	571	2425	3825	2516	8766
FY 2002												
EDCF- New Unit*		256		256						256		256
EDCF-1/2 of E to Max	64	-128		-64					64	-128		-64
Subtotal with FY 2002	2407	3593	2387	8387	82	360	129	571	2489	3953	2516	8958
•												
FY2004												
EDCF - New Max Unit*	128			128					128			128
New Minimum Unit*			150	150							150	150
Subtotal with FY2004	2535	3593	2537	8665	82	360	129	571	2617	3953	2666	9236
EV2006												
FY2006 EDCF-New Unit*	64	128		192					64	128		192
TOTAL	2599	3721	2537	8857	82	360	129	571	2681	4081	2666	9428
TOTAL					***************************************							
Net Increase from			40-	4440	6.4	40	444	0.7	470	E1.4	511	1497
Existing/Approved	448	562	400	1410	24	-48	111	87	472	514	ווכ	1497

#### <u>Notes</u>

- 1. Existing and Approved Capacity includes 118 beds at Lansing Correctional Facility that will not be completed until July 1, 1997.
- 2. Pending projects include a 70-bed expansion at Lansing Correctional Facility's medium unit. The beds are currently in capacity, but funding approval is still pending for additional positions and operating costs.
- 3. An alternative to converting TCF-West to female housing is to construct a new housing unit at TCF-Central.